FILED
January 15, 2008
Data Center
Missouri Public
Service Commission

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of a Request to Declassify	)	
Certain Portions of Local Exchange Carriers	)	Case No.
Annual Reports Pursuant to 4 CSR 240-3,540 (5)	)	

### EMBARO'S APPLICATION TO DECLASSIFY

COMES NOW Embarq Missouri, Inc. ("Embarq"), pursuant to 4 CSR 240-3.540 (5) and hereby requests the Missouri Public Service Commission declassify certain portions of Local Exchange Carriers ("LECs") Annual Reports. In support of its Application to Declassify, and in compliance with 4 CSR 240-2.060, Embarq states as follows:

- 1. Embarq is a Missouri corporation<sup>1</sup> with its principle office in Jefferson City, MO. It may be contacted at the electronic mail address, facsimile and telephone number of its attorney as set forth under Paragraph 2 below. Embarq is a "local exchange telecommunications company" and a "public utility", as those terms are defined in Section 386.020, RSMo 2000.
- 2. All correspondence, pleadings, orders, decisions, and communications regarding this proceeding should be sent to:

Kevin K. Zarling 400 West 15<sup>th</sup> Street, Suite 400 Austin, Texas 78701 (512) 867-1075 (phone) Kevin.K.Zarling@Embarq.com

with copies provided to:

John Idoux 5454 West 110<sup>th</sup> Street Overland Park, Kansas 66211 (913) 345-6692 john.idoux@embarq.com

<sup>&</sup>lt;sup>1</sup> A copy of a Embarq Missouri's Certificate of Good Standing from the Missouri Secretary of State is appended to this application as Attachment 1.

- 3. Embarq has no unsatisfied final judgments or decisions against it from any state or federal agency or court, which involves retail customer service or rates, which action, judgment or decision has occurred within three (3) years of the date of this application.
- 4. Embarq does not have any annual report or assessment fees that are overdue.
- 5. On November 2, 2007, Embarq Missouri, Inc. submitted an open-records request with the Commission to obtain a listing of CLECs providing service in Missouri, on an exchange basis. Embarq did not request the number of CLEC customers simply a listing, by exchange, showing where CLECs are providing residential and business service. Embarq did not request that the Commission Staff create a new report; rather, Embarq simply requested a copy of a listing the Commission already has developed and is required to develop by Section 392.245.5(6) RSMo.. <sup>2</sup>
- 6. Although Embarq's November 2 open-records request was not a request for LEC Annual Reports, Staff represented that the CLEC listing it maintains as required by law is derived, in part, by information obtained from the Annual Reports of CLECs. Specifically, Staff represented that the source for its CLEC listing is the Schedule 10 from the Annual Reports. Most LECs, including Embarq, file Schedule 10 of the Annual Report as Highly Confidential due to the fact that it contains highly sensitive customer count information on an exchange-level basis. Carriers filing Schedule 10 as Highly Confidential also file a public version and generally redact the entire schedule rather than selectively redacting only the sensitive information, which may be an administratively burdensome task.
- 7. Staff's CLEC listing is information primarily obtained from what Embarq contends is non-sensitive, albeit non-public, portions of Schedule 10. Consequently, Embarq is submitting

<sup>&</sup>lt;sup>2</sup> (6) ......The commission shall maintain records of regulated providers of local voice service, including those regulated providers who provide local voice service over their own facilities, or through the use of facilities of another provider of local voice service. In reviewing an incumbent local exchange telephone company's request for competitive status in an exchange, the commission shall consider their own records concerning ownership of facilities and shall make all inquiries as are necessary and appropriate from regulated providers of local voice service to determine the extent and presence of regulated local voice providers in an exchange ....

this application pursuant to Commission Rule 4 CSR 240-3.540 (5) to obtain a non-redacted version of Staff's CLEC Listing report as Embarq requested in its November 2, 2007 open-records request.

- 8. As stated above, Embarq has requested a listing of CLECs providing residential and/or service, by exchange, for the entire state. Embarq is not requesting any sensitive or non-public information as Embarq does not request information on the number of CLEC customers, either statewide or by exchange. In addition, Embarq is not requesting that the Commission Staff create a new report; rather, Embarq is simply requesting a copy of a listing the Commission already has developed and is required to develop by Section 392.245.5.(6). This listing can be publicly disclosed if the Commission determines that the source information derived from Schedule 10 of the Annual Report should be declassified.
- 9. Commission rule 4 CSR 240-3.540 (5) states, in part, that any pleading to declassify "must explain how the public interest is better served by disclosure of the information than the reason provided by the utility justifying why the information should be kept under seal". Embarq submits that the only information contained within Schedule 10 of the Annual Report that is sensitive and subject to confidentiality is the customer or line count information which is provided on an exchange basis. Embarq is not seeking that sensitive and confidential exchange-specific customer or line count information. The core of Embarq's application is a challenge to the ability of CLECs to keep secret where they are actually providing service. While ILECs' tariffs publicly identify where the carriers provide service, CLEC tariffs generally list where the CLEC is certificated to provide service and may have little bearing to where the carrier is actually providing local phone service.
- 10. Declassifying Annual Report information about where CLECs are actually providing service, and in turn the Staff's CLEC Listing report, is in the public interest. This listing will

provide customers with specific information regarding which carriers are actually providing service in their area. The listing will also provide cities and municipalities with specific knowledge of carriers operating within their boundaries, which will help to ensure that all carriers are fairly and properly collecting and remitting necessary taxes and franchise fees. The current listing on the Commission website includes all certificated carriers and not just the carriers providing service and is ineffective as a customer education tool.

- 11. Commission Rule 4 CSR 240-3.540 (4) states that utilities can only classify information as confidential within Annual Reports if none of the information is "available to the public in any format" (emphasis added). Embarq submits that where a carrier is providing service is information that is currently available to the public in multiple formats. First, if the carrier is providing service it is obviously open for business. Most carriers publicly annuance where they operate as a way to obtain additional customers and there is no sound reason to redact this public information in annual filings with the Commission. Second, if the carrier is providing service it is required to collect and remit to cities and counties applicable taxes, surcharges and franchise fees an act that is public and in turn subject to open-records requests to cities and counties.
- 12. Embarq submits that (1) it is good public policy to release the requested information and that (2) the requested information is already publicly available is some format, albeit not in a form that is readily accessible. Per Commission rules, Embarq must only demonstrate one of the above factors. Embarq's request for declassification of this Annual Report data and access to the Staff's CLEC Listing report does not include access to the sensitive customer count information contained within Schedule 10 just the exchanges where carriers are actually providing service. It defies common sense that the general location where any carrier actually provides service is confidential. The information requested by Embarq should be available to anyone requesting

such records and could also be made available on the Commission's website as an improved tool for customers searching for competitive alternatives.

13. In compliance with Commission Rule 4 CSR 240-3.540 (5), Embarq has served a copy of this Application to Declassify to all CLECs. The service list was derived from EFIS as instructed by Staff.

WHEREFORE, Embarq respectfully requests the Commission declassify the exchangelevel information from Schedule 10 of the Annual Report as described above and as compiled in Staff's CLEC Listing report.

Respectfully submitted,

EMBARQ MISSOURI, INC.

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#### **VERIFICATION**

STATE OF KANSAS	)
	)ss
COUNTY OF JOHNSON	)

I, John R. Idoux III, being duly affirmed according to law, depose and say that I am authorized to make this affidavit on behalf of Embarq Missouri, Inc., being the Manager, Regulatory Affairs, and that the facts above set forth are true and correct to the best of my knowledge, information and belief.

My Commission Expires:

KATHRYN M. MEHRER

Notary Public in and for said County and State

## STATE OF MISSOURI



### Robin Carnahan Secretary of State

# CORPORATION DIVISION CERTIFICATE OF GOOD STANDING

I, ROBIN CARNAHAN, Secretary of the State of Missouri, do hereby certify that the records in my office and in my care and custody reveal that

#### EMBARQ MISSOURI, INC. T00000533

was created under the laws of this State on the 10th day of January, 1929, and is in good standing, having fully complied with all requirements of this office.

IN TESTIMONY WHEREOF, I have set my hand and imprinted the GREAT SEAL of the State of Missouri, on this, the 7th day of January, 2008

n Amahan

Secretary of State



Certification Number: 10336254-1 Reference: Verify this certificate online at http://www.sos.mo.gov/businessentity/verification