

Exhibit No.:  
Witness: David L. Stowe  
Type of Exhibit: Rebuttal Testimony  
Issues: Cost of Service  
Sponsoring Party: Missouri Industrial Energy Consumers  
Case No.: ER-2008-0318

**BEFORE THE PUBLIC SERVICE COMMISSION  
OF THE STATE OF MISSOURI**

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**In the Matter of Union Electric Company d/b/a  
AmerenUE for Authority to File Tariffs Increasing  
Rates for Electric Service Provided to Customers  
in the Company's Missouri Service Area.** )  
 )  
 ) **Case No. ER-2008-0318**  
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Rebuttal Testimony and Schedules of

**David L. Stowe**

**on Cost of Service**

On Behalf of

**Missouri Industrial Energy Consumers**



**BRUBAKER & ASSOCIATES, INC.**  
CHESTERFIELD, MO 63017

Project 8983  
October 14, 2008

BEFORE THE PUBLIC SERVICE COMMISSION  
OF THE STATE OF MISSOURI

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Case No. ER-2008-0318

STATE OF MISSOURI    )  
                                  )  
COUNTY OF ST. LOUIS )

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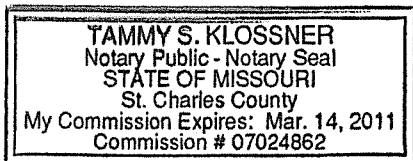
Affidavit of David L. Stowe

David L. Stowe, being first duly sworn, on his oath states:

1. My name is David L. Stowe. I am a consultant with Brubaker & Associates, Inc., having its principal place of business at 16690 Swingley Ridge Road, Suite 140, Chesterfield, Missouri 63017. We have been retained by the Missouri Industrial Energy Consumers in this proceeding on their behalf.
2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony and schedules which were prepared in written form for introduction into evidence in Missouri Public Service Commission Case No. ER-2008-0318.
3. I hereby swear and affirm that the testimony and schedules are true and correct and that they show the matters and things that they purport to show.

  
\_\_\_\_\_  
David L. Stowe

Subscribed and sworn to before me this 13<sup>th</sup> day of October, 2008.



  
\_\_\_\_\_  
Notary Public

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**Rebuttal Testimony of David L. Stowe**

1   **Q     PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

2   A     David L. Stowe. My business address is 16690 Swingley Ridge Road, Suite 140,  
3         Chesterfield, Missouri 63017.

4   **Q     ARE YOU THE SAME DAVID L. STOWE WHO HAS PREVIOUSLY FILED**  
5         **TESTIMONY IN THIS PROCEEDING?**

6   A     Yes. I have previously filed direct testimony on distribution system issues.

7   **Q     IS YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE OUTLINED IN**  
8         **YOUR DIRECT TESTIMONY?**

9   A     Yes. This information is included in Appendix A.

10  **Q     ON WHOSE BEHALF ARE YOU PRESENTING THIS REBUTTAL TESTIMONY?**

11  A     This testimony is presented on behalf of the Missouri Industrial Energy Consumers  
12         ("MIEC").

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1 Q HAVE YOU REVIEWED THE TESTIMONY OF OPC WITNESS BARBARA  
2 MEISENHEIMER ON THE SUBJECT OF HER DEVELOPMENT OF SPECIFIC  
3 ALLOCATION FACTORS?

4 A Yes.

5 Q DO YOU HAVE REBUTTAL TO MS. MEISENHEIMER'S TESTIMONY?

6 A Yes, I do. I disagree with the methods Ms. Meisenheimer has used to develop the  
7 "time-of-use ("TOU")" demand allocation factors. These allocation factors are used in  
8 the OPC Cost of Service Study ("COSS") to distribute AmerenUE's ("AmerenUE" or  
9 "Company") fixed generation and transmission costs to its customer classes.

10 Q PLEASE SUMMARIZE YOUR REBUTTAL TESTIMONY.

11 A My rebuttal testimony may be summarized as follows:

- 12 1. The data used to develop the TOU allocation factors is counter-intuitive; reflecting  
13 relatively high costs during off-peak periods, and relatively low costs during peak  
14 demand periods.
- 15 2. When used to distribute AmerenUE's fixed (i.e., demand-related costs), the TOU  
16 factors allocate a disproportionately high cost to high load factor customers that  
17 use electricity more efficiently throughout the off-peak periods.

18 **OPC's TOU Allocation Factors**

19 Q PLEASE DESCRIBE THE ALLOCATION FACTORS THAT THE OPC USED TO  
20 DISTRIBUTE FIXED GENERATION AND TRANSMISSION COSTS?

21 A The OPC has submitted the results of two COS studies, one that uses the "average  
22 and four coincident peak ("A&4CP")" method to distribute costs, and a second study  
23 that uses a "TOU" method. OPC witness Barbara Meisenheimer describes these  
24 allocation factors when she states:

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1                   “The first is a traditional method of allocating production costs based  
2                   on a weighting of average and peak demands. The second offers an  
3                   alternative production allocator based on Time of Use (TOU), similar to  
4                   the TOU Demand allocator I filed in KCP&L Case No. ER-2006-0314  
5                   and Ameren Case No. ER-2007-0002.” (Direct Testimony of Barbara  
6                   Meisenheimer, page 2, lines 10-14)

7                   In my rebuttal testimony, I will focus on my review of the underlying data that  
8                   was used to develop the TOU allocation factors.

9    **Q       DOES MS. MEISENHEIMER EXPLAIN HOW SHE ALLOCATES CAPACITY AND**  
10   **ENERGY COSTS IN THE “TOU” STUDY?**

11   A       Only in very general terms. Ms. Meisenheimer claims that the TOU method is  
12           “consistent” with a method mentioned in a document published in January 1992 by  
13           the National Association of Regulatory Utility Commissioners (“NARUC”). This  
14           document, titled the Electric Utility Cost Allocation Manual (“NARUC Manual”),  
15           describes a variety of time differentiated embedded cost of service methods,  
16           including one called the Probability of Dispatch (“POD”).

17                   “The probability of dispatch (POD) method is primarily a tool for  
18                   analyzing cost of service by time periods. The method requires  
19                   analyzing an actual or estimated hourly load curve for the utility and  
20                   identifying the generating units that would normally be used to serve  
21                   each hourly load. (Direct Testimony of Barbara A. Meisenheimer,  
22                   page 7, lines 17-20)

23                   No specific instructions are provided in the NARUC Manual to aid the analyst  
24                   in performing a POD analysis, therefore a review of Ms. Meisenheimer’s workpapers  
25                   was necessary. My review revealed that an hourly assignment of capacity costs of  
26                   generation plants was made using the RealTime® production cost modeling software.  
27                   This software was used to identify an hourly capacity cost component for each plant,  
28                   and to determine the output of each plant during each hour of the year. The load  
29                   output level of each plant, for each hour, was then totaled and divided into the

1 identified capacity cost component. This per unit capacity cost component was then  
2 multiplied times the output of each plant in each hour in order to allocate capacity  
3 costs to each hour that a plant ran. This calculation was repeated for each plant and  
4 a total capacity cost was developed for each hour. These hourly capacity costs were  
5 then assigned to customer classes based on class loads in each hour.

6 **Q HAVE YOU BEEN ABLE TO ANALYZE THE RESULTS OF OPC'S CAPACITY**  
7 **COST ASSIGNMENT TO HOURS?**

8 A Yes. Please refer to Schedules DLS-COS-R-1 through DLS-COS-R-4, attached to  
9 this testimony.

10 **Q PLEASE EXPLAIN THESE SCHEDULES.**

11 A These schedules show an hourly profile comparison of the OPC's TOU capacity cost  
12 assignment versus the hourly load. The hourly load is represented by a blue line with  
13 the large squares, while the generation capacity costs are represented by a red line  
14 with pyramids.

15 **Q WHAT PROMPTED YOU TO DEVELOP THESE SCHEDULES?**

16 A The TOU factors that result from the process I have described above can only be as  
17 accurate and valid as the underlying data, Realizing this, I performed an analysis of  
18 the data underlying the OPC TOU allocation factors to determine if the generation  
19 capacity cost data, and its relationship to the hourly loads, was consistent with what is  
20 generally known to be true from real world experience.

21 For example, consider the generation capacity costs during the hour of the  
22 system's annual peak demand. Since this is the hour when the combined demand of

1 AmerenUE's customer base is at its highest level, it is reasonable that AmerenUE  
2 would be running more of its plants and/or making more purchases than at any other  
3 time during the year. Consequently, one would expect to find a relatively high  
4 capacity cost during these peak hours. Conversely, one could reasonably expect to  
5 find a relatively low capacity cost during periods when the combined demand of  
6 AmerenUE's customer base is relatively low.

7 I analyzed the data underlying the OPC's TOU results during the days in  
8 which the highest system peak demands occurred, as well as the days in which the  
9 highest hourly generation capacity costs occurred. I focused on hours where  
10 unusually high costs occur at times when the system demand was relatively low, and  
11 when unusually low costs occurred at times when the system demand was relatively  
12 high. By performing these types of analyses, I was able to identify a number of  
13 anomalies in the data that warrant further study.

14 **Q WHAT ANOMALIES DID YOU FIND IN THE OPC'S GENERATION CAPACITY**  
15 **COST DATA?**

16 A I found that the highest generation capacity cost during the weather normalized test  
17 year occurred on Wednesday, August 15, at 4:00 p.m. Surprisingly, this does not  
18 correspond to the annual peak demand for that year. Instead, the peak on August 15  
19 was 341 MW below the annual peak demand that occurred on July 10.

20 Schedule DLS-COS-R-1 shows the hourly demand and total generation  
21 capacity costs for August 15, 2007. Schedule DLS-COS-R-1 clearly shows a  
22 significant peak in demand occurs at around 4:00 p.m., and that a corresponding  
23 peak in capacity costs occurred beginning at 1:00 p.m. This data suggests that peak  
24 generation units which burned high cost fuel were brought online and/or high cost

1 replacement power purchases were made at 1:00 p.m. when the peak demand was  
2 approximately 90% of its peak for the day. In addition, I note that the peak demand  
3 that occurred at 4:00 p.m. on August 15, was approximately 93% of the annual peak  
4 demand. In other words, the OPC's underlying data indicates that when the system  
5 peak demand was approximately 84% of its highest annual level, capacity costs  
6 began to rise sharply to its highest level in the year. This is counter-intuitive.

7 **Q HAVE YOU REVIEWED OTHER SIGNIFICANT HOURS THROUGHOUT THE TEST**  
8 **YEAR?**

9 A Yes. I also reviewed peak demand and capacity costs during the days of the two  
10 highest peak demands, as well as during a weekend period when the peak demand is  
11 traditionally low. The underlying data indicates a maximum peak demand of 7,948  
12 MW occurred at 2:00 p.m. on July 10, 2007. This is shown on Schedule  
13 DLS-COS-R-2. The capacity cost during this hour was less than 25% of the peak  
14 cost that occurred on August 15. The second highest system peak of 7,936 MW  
15 occurred at 4:00 p.m. on July 19 when the capacity cost was only 12% of the peak  
16 cost that occurred on August 15 (Schedule DLS-COS-R-3).

17 I also reviewed the relationship between the peak demand and capacity costs  
18 during the weekends when demands are traditionally relatively low. I reviewed the  
19 data for Sunday, December 16, 2007 and found that the peak demand of 6,113 MW  
20 occurred at 5:00 p.m., and fell very gradually until approximately 8:00 p.m. The  
21 capacity cost during this period peaked to a level nearly 350% higher than the  
22 capacity cost during the peak demand period (Schedule DLS-COS-R-4).

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1 **Q HOW DO THESE ANOMALIES AFFECT THE FINAL TOU ALLOCATION**  
2 **FACTORS?**

3 A The anomalies I have identified all have the effect of increasing capacity costs during  
4 off-peak time periods, and decreasing capacity costs during peak demand time  
5 periods. The TOU allocation factors that are derived from this data will distribute  
6 significantly higher costs to classes that contribute a larger portion of the off-peak  
7 demand and a lower percentage of the on-peak demand. In short, the OPC's TOU  
8 allocation factors will distribute a larger portion of costs to the high load factor  
9 customers.

10 **Q WHAT OTHER PROBLEMS HAVE YOU FOUND WITH THE DATA UNDERLYING**  
11 **THE OPC'S TOU ALLOCATION FACTORS?**

12 A The demand values used by the OPC to develop the TOU allocation factors do not  
13 correspond to the demand values used by the OPC for its A&4CP allocation factors,  
14 nor do they correspond to the demand values used by any other party in this case.  
15 As I described earlier, the highest annual demand, as recorded in the OPC's TOU  
16 data set, occurred on July 10, 2007 and reached a peak value of 7,948 MW.  
17 However, the non-coincident peak demand, as provided in AmerenUE's COSS,  
18 occurred in August and reached 9,238 MW. The coincident peak demand, again as  
19 provided in AmerenUE's COSS, also occurred in August and reached the level of  
20 8,485 MW.

21 The underlying data that the OPC relied upon to develop its TOU allocation  
22 factors not only shows a peak demand occurring a month earlier than the load data  
23 provided by AmerenUE, but the peak demand used by the OPC differs from that  
24 submitted by the Company by as much as 14%.

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1 Q WHAT HAVE YOU CONCLUDED FROM YOUR REVIEW OF THE DATA THAT  
2 UNDERLIES THE OPC'S TOU ALLOCATION FACTORS?

3 A The data indicates combinations of peak demands and capacity costs that are  
4 counter-intuitive and even anomalous, and although Ms. Meisenheimer's discussion  
5 of TOU may loosely reference a method mentioned in the NARUC Manual, the data  
6 used to calculate the final TOU allocation factors fly in the face of the concepts  
7 described by that Manual.

8 Given this profile of capacity cost assignments, OPC's "TOU" method cannot  
9 reasonably be described as following cost-causation principles. It is unreasonable to  
10 suggest that loads during off-peak periods, such as during weekends, cause  
11 AmerenUE to incur high generation capacity costs. Similarly, it is unreasonable to  
12 suggest that AmerenUE's capacity costs will remain at a fraction of its peak value,  
13 even while the customer load requires the Company to bring high cost, peaking units  
14 online. Rather, it is the peak loads occurring during the day, especially the highest  
15 ones that occur in the summer, that drive the need for capacity additions and relate to  
16 high capacity costs.

17 Rather than being "cost-causation," OPC's "TOU" allocation methodology is  
18 an assignment method which puts the same per kilowatt ("kW") capacity cost of a  
19 generation facility into every hour of the year that it runs.

20 Q DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

21 A Yes, it does.

