1	BEFORE THE PUBLIC SERVICE COMMISSION	
2	OF THE STATE OF MISSOURI	
3		
4	TRANSCRIPT OF PROCEEDINGS	
5	Prehearing Conference	
6	October 12, 2005 Jefferson City, Missouri Volume 2	
7	vorame 2	
8		
9	In the Matter of the Application) Of WST, Inc., a Missouri) Corporation, for a Variance from) Case No.	
10	Kansas City Power & Light) EE-2006-0123 Company's General Rules and)	
11	Regulations Requiring Individual) Metering)	
12	, ,	
13	MODDIC WOODDIES Duosiding	
14	MORRIS WOODRUFF, Presiding, Senior Regulatory Law Judge	
15		
16	DEDODMED DV.	
17	REPORTED BY: Jennifer L. Leibach, RPR, CCR(T) MIDWEST LITIGATION SERVICES	
18	MIDWEST LITIGATION SERVICES	
19		
20		
21		
22		
23		
24		

1	A P P E A R A N C E S
2	
3	CURTIS BLANC, Attorney at Law KANSAS CITY POWER & LIGHT
4	1201 Walnut Kansas City, Missouri 64106
5	(816) 556-2483
6	FOR: Kansas City Power & Light
7	SHAWN STEWART, Attorney at Law
8	THE STEWART LAW FIRM 4505 Madison Avenue
9	Kansas City, Missouri 64111 (816) 751-0517
10	FOR: WST, Incorporated
11	Tok. wor, incorporated
12	NATHAN WILLIAMS, General Counsel P.O. Box 360
13	Jefferson City, Missouri 65102 (573) 751-8702
14	FOR: Staff of the Public Service
15	Commission
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

PROCEEDINGS

- 2 (EXHIBIT NO. 1 WAS MARKED FOR IDENTIFICATION
- 3 BY THE COURT REPORTER.)
- 4 JUDGE WOODRUFF: Let's go ahead and get
- 5 started. We're here today for a hearing in
- 6 Case No. EE-2006-0123, which is the Application of WST,
- 7 Incorporated, for a Variance from Kansas City Power & Light
- 8 Company's General Rules and Regulations Regarding [sic]
- 9 Individual Metering. And we'll begin today by taking entries
- 10 of appearance, beginning with Kansas City Power & Light.
- 11 MR. BLANC: Curtis Blanc, Kansas City Power &
- 12 Light, 1201 Walnut, Kansas City, Missouri, 64106.
- JUDGE WOODRUFF: And for WST?
- 14 MR. STEWART: Shawn Stewart with the law firm
- 15 of Stewart Law Firm, offices at 4505 Madison Avenue, Kansas
- 16 City, Missouri, 64111, appearing on behalf of WST, the
- 17 applicant.
- 18 JUDGE WOODRUFF: Thank you. And for Staff?
- 19 MR. WILLIAMS: Dana K. Joyce and Nathan
- 20 Williams, PO Box 360, Jefferson City, Missouri, 65102.
- 21 JUDGE WOODRUFF: Thank you. And I don't see
- 22 anyone here for Public Counsel. Well, that will be all the
- 23 parties then. This hearing is going on on very short notice
- 24 because there was a request that the Commission act on very
- 25 short information in this case, so there's not been any

- 1 pre-filed testimony and so forth. So what we're going to do
- 2 is we'll start with opening statements, and then I'll let you
- 3 call your witnesses. Since WST is the applicant in this
- 4 case, we'll let them go first. So if you would like to make
- 5 your opening statement.
- 6 MR. STEWART: Thank you, Mr. Chairman. Again,
- 7 Shawn Stewart on behalf of WST, Inc. We're here before the
- 8 Commission this morning to request a variance to Kansas City
- 9 Power & Light's general rules and regulations, and
- 10 specifically, Article 5 relating to the individual metering
- 11 requirements, and specifically, 5.03, which provides for
- 12 resale and redistribution prohibitions. And in this case, we
- 13 have also asked for the Commission to indicate that a
- 14 variance is not required to Title 4, Division 240, Chapter
- 15 20.050 of the Commission's rules relating to individual
- 16 metering because the building in question was constructed
- 17 prior to June 1 of 1980.
- 18 And Mr. Fredock, who is here on behalf of WST,
- 19 Inc., will provide the Commission with testimony regarding
- 20 the condominium project that is in question, and why it's
- 21 necessary to allow for a master metering of the project. And
- 22 we believe that there is good cause for this variance.
- 23 We believe that the Commission has the authority to grant the
- 24 variance. And in brief conclusion, we would ask that the
- 25 Commission grant the variance this morning. Thank you.

```
1 JUDGE WOODRUFF: Thank you. Mr. Williams for
```

- 2 Staff?
- 3 MR. WILLIAMS: May it please the Commission.
- 4 It's Staff's understanding that in this situation, WST is
- 5 renovating a building that was used for commercial and retail
- 6 purposes, and supplied power in a different fashion than
- 7 would be done under the master metering rule, which requires
- 8 individual metering to each unit in a multi-unit residential
- 9 housing facility. It's Staff's understanding that this is
- 10 going to end up being a 20-story building that has 153
- 11 condominium units in it.
- 12 Because of the date the building was
- 13 originally constructed, it's the Staff's view that the
- 14 Commission's separate metering rule -- master metering rule
- 15 does not apply. However, KCP&L's tariff has provisions in
- 16 it. In particular, 5.01, which deals with individual
- 17 metering for separate premises, which is more restrictive
- 18 than the Commission's master metering rule. In addition,
- 19 5.03, which prohibits resale and redistribution from
- 20 customers taking power from KCP&L and then reselling that
- 21 power.
- 22 And I would also direct the Commission's
- 23 attention to 5.07, which deals with renovation. Staff's
- 24 unclear as to the applicability of that provision at this
- 25 point. It's the Staff's view that the Commission doesn't

- 1 have the authority to waive these particular tariff
- 2 provisions. There's, to the Staff's knowledge, no provision
- 3 within the tariffs to grant the Commission of that authority
- 4 to grant a variance and where the legislature has deemed it
- 5 appropriate for the Commission to have that authority, it's
- 6 so done by statute.
- 7 Therefore, it's the Staff's view, at this
- 8 point, with what it understands the facts to be, that this
- 9 application should be denied. Staff also points out that
- 10 while it's not advocating this position, it's a possibility
- 11 that it could be viewed that WST is a utility, but not a
- 12 public utility, in which event it could sell power to
- 13 customers without being under this Commission's jurisdiction.
- 14 And I did provide the Commission with an
- 15 exhibit. I don't know if the Commission wants to mark that
- 16 now or at some future time.
- 17 JUDGE WOODRUFF: It was marked as Exhibit 1
- 18 before we went on the record, and I'll assume you'll offer it
- 19 at an appropriate time.
- MR. WILLIAMS: Sure.
- 21 JUDGE WOODRUFF: All right. For Kansas City
- 22 Power & Light?
- MR. BLANC: Good morning. We're here largely
- 24 because Kansas City Power & Light believes that it couldn't
- 25 provide service that WST's request without violating

- 1 provision of its tariff. Specifically, we were concerned
- 2 that Section 5.03, which prohibits the provision of service
- 3 for resale or redistribution -- we were concerned that we
- 4 would violate that provision if we provided service to WST as
- 5 we understood their metering and cost recovery practices to
- 6 be. Given that set of facts, we suggested that WST
- 7 seek a variance from the Commission from that provision of
- 8 our tariff, and that is the application that initiated this
- 9 proceeding. Kansas City Power & Light does not have a
- 10 position as to whether the Commission grants or does not
- 11 grant this application, we just simply believe that we
- 12 couldn't provide the service they were requesting without
- 13 some form of Commission authorization. Thank you.
- 14 JUDGE WOODRUFF: All right. Thank you. All
- 15 right. Well, let's go ahead and start taking evidence then.
- 16 And we'll begin with WST.
- 17 MR. STEWART: Mr. Chairman, the applicant
- 18 calls Mr. Brian Fredock to the stand.
- 19 JUDGE WOODRUFF: Mr. Fredock, if you'll come
- 20 over here to the witness stand.
- 21 (THE WITNESS WAS SWORN.)
- 22 JUDGE WOODRUFF: You may be seated. Could you
- 23 spell your name for me first?
- 24 THE WITNESS: Brian, B-R-I-A-N, Fredock,
- 25 F-R-E-D-O-C-K.

```
1 JUDGE WOODRUFF: All right. You can inquire.
```

- 2 DIRECT EXAMINATION
- 3 OUESTIONS BY MR. STEWART:
- 4 Q. Again, Brian, would you please state your name
- 5 for the record?
- A. Brian Fredock.
- 7 Q. And what is your address?
- 8 A. My address is 510 East Wea, Paola, Kansas,
- 9 66071.
- 10 Q. And Brian, who are you employed by?
- 11 A. I'm employed by WST, Inc.
- 12 Q. And what is your position with WST, Inc.?
- 13 A. I'm the owner's representative and
- 14 construction manager of the project.
- 15 Q. So you are familiar with the ins and outs of
- 16 the condominium project that is currently under construction
- 17 at 1101 Walnut Street?
- 18 A. Yes, I am.
- 19 Q. Could you briefly describe the project as far
- 20 as how many units there are and what kind of a project it is?
- 21 A. As I understand it, the -- the building was a
- 22 mixed-use office, commercial building, and it was purchased.
- 23 And currently we're undergoing a renovation to still keep it
- 24 a mixed-use with mostly residential units, and a few
- 25 commercial or retail spaces available. The -- the

- 1 residential units is -- right now, they right now consist of
- 2 approximately 143 units with a potential of four commercial
- 3 units in the building.
- 4 Q. Could you explain how the existing power is
- 5 channeled through the building as it exists?
- A. Sure. Currently, KCP&L has a series of
- 7 transformers in the building, and they -- in a vault, which
- 8 is dedicated to that use. From the -- from that -- from the
- 9 transformers, it is sent to a master meter, and then -- and
- 10 then sent to our distribution switchboard. From that
- 11 switchboard, it is sent throughout the building on a series
- 12 of two bus ducts, where it's distributed throughout to the
- 13 individual units. And each bus duct, in itself, can't supply
- 14 the whole building, that's why -- that's why two are
- 15 installed for -- for that use of the commercial spaces.
- 16 Q. And it's WST, Inc.'s intent to continue with
- 17 this existing electrical supply and to allow for a master
- 18 meter to continue with the project?
- 19 A. It is. The -- the distribution system is set
- 20 up in such a way that you can't -- you can't separate the
- 21 power to each individual unit without renovating the entire
- 22 system. We would have to install a new switch gear at an
- 23 enormous cost, and then we would have to take that switch
- 24 gear and -- and provide separate -- separate backbone
- 25 throughout the entire building for that.

```
1 Estimates right now, just for the switch gear
```

- 2 alone, are above \$250,000, and it's -- it would be
- 3 astronomical to -- at this day and age -- to redistribute the
- 4 power from there in the current -- in the current floor plan
- 5 that we have, and in the current -- the way that the building
- 6 is just set up. It's not economically possible for us to do
- 7 that right now.
- 8 Q. Do you recall having any conversations with
- 9 Kansas City Power & Light representatives regarding the issue
- 10 of metering?
- 11 A. Yes, we've had several meetings with them
- 12 about that, in which we discussed the probability of -- well,
- 13 if we separated the -- the power distribution system, it
- 14 would cost -- it would cost, basically, a small fortune to do
- 15 that.
- 16 Q. And did Kansas City Power & Light inform you
- 17 that they believed that a variance to their rules and
- 18 regulations would be necessary from the Commission in order
- 19 to allow WST, Inc. to proceed with the master metering
- 20 concept?
- 21 A. Yes, they did.
- 22 Q. With respect to your master metering, do you
- 23 have any intention of installing any additional metering
- 24 devices to monitor the usage of each unit's electric?
- 25 A. We've selected a -- a monitoring system that's

- 1 proven to be very accurate, and several states in the country
- 2 have -- have authorized its use. For example, the -- the
- 3 state of California has -- has had a similar situation
- 4 where -- where this system was used to monitor different --
- 5 different facilities, and it's -- from those hearings, it's
- 6 authorized its use in the state of California.
- 7 The New York City Department of Buildings has
- 8 authorized its use in -- in high-rise development down there.
- 9 In New York, they're undergoing a lot of renovations similar
- 10 to what we're undertaking in Kansas City. And I also have
- 11 some -- some information that the -- that the Pacific Gas and
- 12 Electric Company has -- has tested the -- the metering system
- 13 that we're intending on using there, and they -- they
- 14 recommended that it meets their requirements for their
- 15 metering as well.
- 16 And again, I have several other documents that
- 17 show that the quality of the metering is very accurate, and
- 18 that several states around the country have no problem with
- 19 entering that -- or letting their developers use that in
- 20 their high-rise development.
- Q. So would the individual meters be installed on
- 22 the same floor as the units that they serve and monitor?
- 23 A. Yes, they would.
- 24 Q. Can you explain how -- well, let me rephrase
- 25 this.

```
1 Are you familiar with the Wall Street Tower
```

- 2 Condominium's Association, Inc. that has been formed and
- 3 organized under the Missouri Secretary of State's office?
- 4 A. Yes, I am.
- 5 Q. And are you familiar with the declaration that
- 6 would govern the condominium project and the terms and
- 7 conditions of that declaration?
- 8 A. Yes.
- 9 Q. Can you explain how the billing would work
- 10 from the association to the unit owner if, in fact, that's
- 11 what the case would be?
- 12 A. As I understand it, the meter will come
- 13 into -- excuse me, the building would come into the
- 14 homeowner's association, and through the reports that are
- 15 developed by -- by the -- the monitoring system, with the --
- 16 that's available right now, each individual unit owner would
- 17 be billed exactly what their usage is.
- 18 And we could derive that from the -- from the
- 19 billing information, from the taxes, and the -- what KCP&L
- 20 charges on the bill, and they do show that. So -- so
- 21 after -- after everything is disseminated and correctly
- 22 billed for the tenant use, the homeowner's association
- 23 would -- would take the rest of the bill and apply that to
- 24 the -- the common use areas, and then -- then they would send
- 25 in one complete payment to KCP&L.

1 Q. Are the unit owners members of the condominium

- 2 association?
- 3 A. Yes, they are. They have equal voting
- 4 privileges, one vote per member.
- 5 Q. Are there any other parties that would be
- 6 members of the association?
- 7 A. Not to my knowledge, no.
- 8 Q. So your understanding of the declaration of
- 9 the association is such that the unit owners have a vote in
- 10 the association, would have the power to call certain
- 11 meetings, if desired, of the association board, and other
- 12 powers available under the declaration and bylaws?
- 13 A. Yes.
- Q. With respect to the meters that you intend to
- install, that would be the exact amount -- that would bill
- 16 for the exact amount shown on the meters' use per month; is
- 17 that right?
- 18 A. Yes, it would.
- 19 Q. And can you give us any other details as far
- 20 as what the individual -- the capabilities of the individual
- 21 meters on a daily, weekly, monthly basis?
- 22 A. Well, we can -- we can give realtime data to
- 23 the individual tenant, meaning that -- that if -- if they --
- 24 if they put in a request to the homeowner's association, they
- 25 could receive printouts of daily and hourly usage of what

- 1 their -- what their unit is doing.
- 2 Currently, on KCP&L's billing, and I
- 3 understand that they have the capability of doing a little
- 4 bit more as well, they show a monthly usage throughout the
- 5 year. We can provide the -- the tenant with more up-to-date
- 6 and a more usable format than -- than monthly or even weekly.
- 7 We can show the tenant peak times and peak loads during the
- 8 day of power usage. It would -- it's even as accurate or
- 9 sensitive to -- to show when the washing machine turns on,
- 10 when it stops, when they use the microwave, just things of
- 11 that nature.
- 12 Q. And do you know approximately how much it
- 13 would cost to comply with the individual metering
- 14 requirements of Kansas City Power & Light?
- 15 A. To the best of my knowledge, the information
- 16 we're getting from our subcontractors, the -- just to redo or
- 17 reconfigure the -- the main distribution panel, or main
- 18 switch gear, is going to be about \$250,000. The -- and from
- 19 there, the distribution system needs to be -- to be
- 20 demolished, and then reinstalled. That figure comes up to
- 21 anywhere from \$550,000 to \$650,000.
- 22 So essentially, to retrofit Wall Street Tower
- 23 Condominiums with a new power distribution system, you're
- 24 talking an extra million dollars, where just installing this
- 25 metering system that we propose, it costs about \$45,000.

```
1 Q. And is it your belief that the individual
```

- 2 metering system that you intend to install would increase
- 3 electric conservation and allow for each unit owner to
- 4 conserve energy?
- 5 A. It would. I mean, just because of the fact
- 6 that they can see how much power they're using, and it would
- 7 also be an incentive to homeowners to try to even out their
- 8 power consumption during the day. And another example, we
- 9 have several tenants that are -- are absentee, if you will,
- 10 that won't be there maybe just a few months during the year.
- 11 It will -- that's an incentive for them to purchase a
- 12 condominium in our building because they're -- their billing
- 13 will be such that they'll only be billed for what they use
- 14 during the year.
- 15 There's been several articles published as an
- 16 example. Here's the Bank of America Center in downtown San
- 17 Francisco that installed this system, and as an average
- 18 savings, they saved the first year that it was installed.
- 19 They saved over a million dollars in their energy costs, so
- 20 this is a very -- this is a very accurate system, and there's
- 21 just a lot of opportunities for the tenants in our building
- 22 to -- to create an energy savings.
- Q. Are you familiar with the general development
- 24 plan for the downtown loop planning area that was approved by
- 25 the city of Kansas City, Missouri?

- 1 A. Yes, I am.
- 2 Q. And pursuant to that plan, was the area that
- 3 Wall Street Tower is located was declared a blighted area?
- 4 A. Yes, it was a blighted area, and Kansas City
- 5 took the -- the initiative to create a redevelopment area in
- 6 downtown.
- 7 Q. And is the Wall Street Tower project a
- 8 redevelopment project in accordance with that plan?
- 9 A. Yes, it is.
- 10 Q. And the material part of the plan is to
- 11 encourage the redevelopment of Kansas City's downtown urban
- 12 core?
- 13 A. Yes.
- 14 Q. Does the project qualify for any economic
- incentives, such as real estate property tax abatement?
- 16 A. Yes, it does.
- 17 Q. And so the project -- would it be your opinion
- 18 that the project is encouraging the elimination of blighted
- 19 conditions in downtown Kansas City, Missouri?
- A. Absolutely.
- 21 Q. When is the first unit expected to be conveyed
- 22 on this project?
- 23 A. The first unit -- the first date of delivery
- 24 is October 19th.
- 25 Q. And is that pursuant to a contract that was

- 1 entered into between WST, Inc. and that buyer?
- 2 A. Yes, it is.
- 3 Q. And there would be ramifications to --
- 4 potential ramifications under that contract to WST, Inc. if
- 5 that closing did not occur?
- 6 A. Yes.
- 7 Q. Do you have any estimated time frame as to how
- 8 long it would take to bring the project into compliance with
- 9 the individual metering concept?
- 10 A. It would delay the -- I mean, just to get the
- 11 new switch gear in, we're looking at anywhere from a 90- to
- 12 120-day delivery time just for that -- just for that system.
- 13 So I would -- I would think that the -- I think that the
- 14 project would be delayed approximately about six months.
- 15 MR. STEWART: Mr. Chairman, I have no further
- 16 questions at this time.
- 17 JUDGE WOODRUFF: Okay. Thank you. Let's go
- 18 for cross-examination then, beginning with Staff.
- 19 MR. WILLIAMS: Thank you, Judge.
- 20 CROSS-EXAMINATION
- 21 QUESTIONS BY MR. WILLIAMS:
- 22 Q. The building located at 1101 Walnut Street,
- 23 when did WST begin renovation of that building?
- 24 A. It's my understanding it was -- the major
- 25 renovations started in -- in April of this year, with

- 1 wholesale demolition of the tenant spaces.
- Q. What was the extent -- what is -- what has
- 3 been the extent of the renovation? You talked about
- 4 demolition of the tenant spaces. Was the building gutted?
- 5 A. The building was gutted, the window systems
- 6 have been replaced. Before we billed out an entire floor,
- 7 everything is going to be demoed [ph. sp.], from the exterior
- 8 walls, we're going to have the concrete floor, the existing
- 9 metal -- metal subfloor, you know, for the upper deck. The
- 10 only things that we've left in place are the distribution
- 11 systems and the central core, which included the elevators
- 12 and emergency egress.
- 13 Q. When did the plans for the building renovation
- 14 begin and when were they finalized?
- 15 A. I'm not sure when they began, but the -- they
- 16 were finalized -- we received a -- a building permit in July
- 17 of this year.
- 18 Q. Do you know approximately when the planning
- 19 began?
- 20 A. The planning began approximately, I believe,
- 21 August -- sometime in August, '04, is when I became familiar
- 22 with the project.
- 23 Q. You indicated that's when you became familiar
- 24 with the project. Was someone else involved with it before
- 25 you?

```
1 A. The -- the owners had -- had a design
```

- 2 development team involved with it before then.
- 3 Q. Do you know when the developers first got in
- 4 touch with Kansas City Power & Light about electrical supply
- 5 to the building in connection with the renovation?
- 6 A. We first got in contact with Kansas City Power
- 7 & Light in -- I believe it was in September of '04.
- 8 Q. And what was the nature of that contact?
- 9 A. It was -- it was to -- to verify the current
- 10 distribution system in the building. And at that time, there
- 11 was -- there's no mention of individual metering, or
- 12 requirement for that, at that time.
- 13 Q. When did WST, or the developer, talk to KCP&L
- 14 about its intention to put in multiple condominium units in
- 15 the building?
- 16 A. They knew about it at the first meeting that I
- 17 attended.
- 18 Q. And when was that?
- 19 A. In September of 2004.
- 20 Q. And has the renovation that's taken place at
- 21 this building exceeded 50 percent of -- been 50 percent or
- 22 more of its value?
- 23 A. No.
- Q. Were there any renovations done to the
- 25 electrical system within the building?

- 1 A. Currently? I'm not sure if -- I mean, prior
- 2 to that date or -- I'm sorry?
- 3 Q. You indicated the building was gutted. From
- 4 the time it was acquired by the developer until now, have
- 5 there been any renovations done to the electrical systems in
- 6 the building?
- 7 A. On the individual floors, we've -- we've
- 8 removed the -- the lighting and electrical distribution on
- 9 that floor, that's specific to the floor. And we've left
- 10 the -- the main -- the main backbone of the system still
- 11 intact.
- 12 Q. Is this a 20-story building?
- 13 A. Yes, it is.
- 14 Q. And how has the renovation progressed? Have
- 15 you been doing it floor-by-floor, or have you done the entire
- 16 building at once?
- 17 A. We've started floor-by-floor. For example,
- 18 demolition started on the 20th floor, and worked its way
- 19 down. And in the meantime, when there's demolition on the
- 20 lower floors, we've started to reconstruct the upper floors
- 21 according to our -- our permit.
- 22 Q. And then you've indicated that the residential
- 23 space in the building is going to be condominiums; is that
- 24 correct?
- 25 A. Yes, the greater percentage is going to be

- 1 condominiums.
- 2 Q. And do you know what price range those
- 3 condominium units will be sold at?
- 4 A. I would think the -- the average price of the
- 5 condominiums is about \$300,000.
- 6 Q. Is that in the price range of the condominium
- 7 the developer is wanting to close, I guess it's October 19th
- 8 of this year?
- 9 A. The -- I believe the price range in -- in the
- 10 condominium -- the first condominium closing is more like
- 11 \$475,000.
- 12 Q. And when did the developer first learn from
- 13 KCP&L that it was going to have issues with the type of power
- it was wanting to receive from KCP&L?
- 15 A. I believe the -- the first meeting we had this
- 16 year with KCP&L was in -- was in May. And at that time, we
- 17 discussed the -- the power requirements and the -- the
- 18 requirements for individual metering. I think it was in May.
- 19 Q. Was there some reason the developer didn't
- 20 file an application with the Commission until September, if
- 21 the issue had been raised as early as May?
- 22 A. With -- with the investigations -- from what I
- 23 understand, the investigations that KCP&L was undertaking was
- 24 to see if there was an economical solution to the
- 25 distribution of the building, and -- and until -- until just

- 1 recently, we received a letter from KCP&L verifying that --
- 2 that there was really no economical way to redistribute power
- 3 to the building, and that's when they -- they said that they
- 4 would -- we wouldn't be able to get anything but individual
- 5 metering for the building.
- 6 Q. Under the setup that you've described, which
- 7 as I understand, KCP&L would supply, basically, master power
- 8 to the building, and then the condominium association would
- 9 -- I'm going to use word sell --
- 10 A. Sure.
- 11 Q. -- because they're going to charge per -- on a
- 12 usage basis to the condominium owners, that power. What
- 13 would happen to the individual condominium owners if the bill
- 14 from KCP&L was not paid by the condominium association or
- 15 anyone else?
- 16 A. I mean, what would happen to the individual
- 17 owners? The individual owners control whether or not the
- 18 bill gets paid from the homeowner's association by their
- 19 right to vote for that. I don't think that the -- a
- 20 homeowner's association would just arbitrarily not pay the
- 21 bill when each individual homeowner pays the homeowner's
- 22 association.
- Now, the -- and in the event that single, or
- 24 maybe even a few, of the condominium owners don't pay their
- 25 bill, the homeowner's association will have a fund to draw

- 1 from so that the bill will get paid. I mean, it's
- 2 essentially, for example, like if the Town Pavilion next door
- 3 just all of a sudden doesn't pay the bill. I mean,
- 4 eventually, you know, in that instance where they have
- 5 individual tenants there as well, there's a -- there's a base
- 6 moral obligation to ensure that the -- the bills get paid.
- 7 Q. And these, I don't know, rules and
- 8 regulations, or guidelines for the condominium association --
- 9 A. Uh-huh.
- 10 Q. -- is that something that's in a formal
- 11 document?
- 12 A. Yes, it is.
- 13 Q. And has it been executed and filed of record?
- 14 A. I'm not -- I don't know. I don't know if it
- 15 has been or not, but we're making provisions in that document
- 16 so that the -- the membership of the -- the homeowner's
- 17 association, or the individual condominium owners, will not
- 18 have the power to vote not to pay the bill.
- 19 Q. Is this a plan of the developer that hasn't
- 20 been formalized yet, pending, perhaps, on the outcome of this
- 21 proceeding?
- 22 A. No, the -- the -- from what I understand that,
- 23 we're -- there's just a few other items, issues not related
- 24 to this -- this hearing today that need to get fulfilled
- 25 before that document is final.

```
1 Q. So there's a commitment in that document to --
```

- 2 for the condominium's association to do resale of power
- 3 received from Kansas City Power & Light?
- 4 A. Well, I don't believe it's resale. For me, I
- 5 guess in my terms, if I sell something, I'm going to make a
- 6 profit on it. Obviously, KCP&L is in the business to make a
- 7 profit as well. So by making a profit, I would -- I would
- 8 conclude that that would be a resale.
- 9 Right now, there is no intention of upcharging
- 10 anything to the condominium owners, even to -- to provide for
- 11 the -- for the staff services necessary to -- to separate the
- 12 billing. That won't be a back -- that won't be a charge to
- 13 the owners either. So basically, they are just
- 14 redistributing that bill according to what the condominium
- owners use, and forwarding the payment to KCP&L.
- 16 Q. Can that document be provided to the
- 17 Commission?
- 18 A. Yes, it will.
- 19 Q. And I think I want to get more into your
- 20 example of if an owner doesn't pay his particular bill.
- 21 A. Okay.
- 22 Q. Condominium owner -- under the way you've
- 23 described what the developer's planning on doing, and maybe
- 24 has begun setting in motion, what would happen if a
- 25 particular condominium owner declined to make payment to the

1 condominium association that was, in part, to be used for

- 2 paying for electrical usage?
- 3 A. Well, the -- the document would have
- 4 provisions that -- that -- for the homeowner that doesn't pay
- 5 the bill. Again, you know, just like KCP&L does, they allow
- 6 a certain amount of time, and give a certain amount of
- 7 warning to individual homeowners before they -- before they
- 8 cut the power off and remove the meter.
- 9 And in this case, it would be -- be under the
- 10 same guidelines where -- where that individual condominium
- 11 owner would -- would be afforded the opportunity and every
- 12 effort made so that they could be able to pay their bill.
- 13 But in -- in the last resort, the -- the homeowner would --
- 14 power would be disconnected until such a time when they did
- 15 pay the bill.
- 16 Q. And who would make that decision about
- 17 disconnection?
- 18 A. It would be the -- the homeowner's
- 19 association as a group.
- 20 Q. What is the current status of the
- 21 developer's -- well, back up.
- 22 Is the developer taking power currently from
- 23 Kansas City Power & Light currently that you know of?
- 24 A. Yes.
- 25 Q. And what is the current status of the

- 1 developer's billings from KCP&L?
- 2 A. From what I understand, they're up-to-date.
- 3 Q. You talked about savings of a million dollars
- 4 in connection with the meters that you were planning on using
- 5 for monitoring electrical usage to each condominium unit; is
- 6 that correct?
- 7 A. Yes, but I am not saying that we would save a
- 8 million dollars. I'm saying that there's an article here
- 9 that I have about the Bank of America Center. They had a
- 10 problem with -- when their tenants came in, they had a set
- 11 fee in their -- in their rent for the units, and they figure
- 12 a certain percentage that has to be electrical use. Well,
- 13 their tenants would leave the lights on day and night and run
- 14 different equipment and everything where their power usage
- 15 was beyond what they expected.
- 16 So when they paid -- when they installed this
- 17 system, they gave notice to the tenants, and they -- they --
- 18 above and beyond their normal usage, that they would get a
- 19 charge for. Well, after the first -- after the first few
- 20 months where the tenants were getting this extra charge, the
- 21 tenants were encouraged to -- to conserve energy. And by
- 22 doing so, the first -- the -- after the first year, the --
- 23 the submetering of that building saved the -- the developers,
- 24 or the owners, a million dollars in electrical bill.
- Now, in our situation, it will -- it will

- 1 encourage the tenants to do the same thing, where we are not
- 2 going to be responsible for the bill, however, but the
- 3 tenants will, and it will -- it will encourage each
- 4 individual homeowner to save power.
- 5 Q. Do you know what the acquisition cost was of
- 6 the developer of the building at 1101 Walnut Street?
- 7 A. No, I'm not exactly sure.
- 8 Q. Do you have any idea?
- 9 A. I would say probably around \$12, \$14 million.
- 10 Q. And do you know what the total cost of the
- 11 renovation has been to date?
- 12 A. To date?
- 13 Q. Yes.
- 14 A. Well, I know that we have -- for the overall
- 15 project, once it's completed, the renovations will probably
- 16 be about \$20 million.
- 17 Q. Would the developer have any objection if
- 18 KCP&L were to agree to bill individual condominium units
- 19 based on the meters that the developer is planning on putting
- 20 in place?
- 21 A. From what I understand, KCP&L has -- has let
- 22 us know that they -- that they have no -- have no desire to
- 23 do that.
- 24 Q. I'm asking whether or not the developer would
- 25 have an objection to that being done.

```
1 A. I'd have to present that to the -- to the
```

- 2 investor group, but from my knowledge, I don't believe that
- 3 they would -- that they would have any objection to that.
- 4 Q. Do you have any familiarity with Kansas City
- 5 Power & Light's tariffs?
- A. Yes, I do.
- 7 Q. I have what's been marked as Exhibit 1 for
- 8 purposes of this hearing. And what that is is a
- 9 particular -- some particular pages from Kansas City Power &
- 10 Light's tariff.
- 11 A. Uh-huh.
- 12 Q. And in particular, I'm going to call it
- 13 section, I'm not sure what they may call it, but five, that
- 14 addresses multiple occupancy premises.
- A. Uh-huh.
- 16 Q. And also, all or part of Section 6 on
- 17 metering, and in particular, 6.03, that talks about multiple
- 18 occupancy buildings. Have you seen those tariff provisions
- 19 before?
- 20 A. I believe I have, yes.
- 21 Q. Do you have some familiarity with them?
- 22 A. I have some familiarity.
- Q. Looking at Provision 5.01, can you tell me how
- 24 the building at 1101 Walnut Street, as you described with the
- 25 condominium association -- metering and billing condominium

- 1 owners based on their usage, falls within 5.01?
- 2 A. I'm not sure if I understand the whole content
- 3 of the -- of the tariff, or the rules, but basically what it
- 4 says is that each -- each multiple -- or each occupant in a
- 5 multiple-occupant building will be individually metered.
- 6 Q. And doesn't it also say "and supplied electric
- 7 service as the Customer of the Company", referring to Kansas
- 8 City Power & Light?
- 9 A. Well, yes, it does; however, in this case,
- 10 KCP&L is not supplying that customer directly. KCP&L has a
- 11 transformer located in the building, and then everything
- 12 after that transformer is owned by WST, Inc., whereas, for
- 13 example, in a -- in a smaller building, or even in a two- or
- 14 three-story building, it's more economical for -- for KCP&L
- 15 to provide that power.
- 16 If that was -- if that was the case, if we
- 17 were to provide the homeowner with a meter, and for example,
- 18 on the 20th floor, on the -- in an electrical room on the
- 19 20th floor, and that's where we, as the developer, intended
- 20 to put that meter box, then according to the, you know, I
- 21 guess literal verbiage of this, KCP&L would be required to
- 22 supply us power up to the 20th floor. Well, they're not
- 23 willing to do that either.
- So -- so in essence, we're -- we're being
- 25 penalized for having somebody live on the 20th floor of the

- 1 building, and KCP&L is not wanting to provide power up to
- 2 them.
- 3 Q. Wouldn't WST require a variance from 5.01 as
- 4 well, as I think it's asked for a variance from 5.03?
- 5 MR. STEWART: Your Honor, if I may. I'm going
- 6 to object to this line of questioning. Mr. Fredock is a
- 7 factual witness on behalf of WST, Inc. He's not an expert in
- 8 interpreting. I don't think his interpretation of Kansas
- 9 City Power & Light's rules and regulations has any merit or
- 10 relevancy in this case.
- JUDGE WOODRUFF: Mr. Williams, what's the
- 12 relevancy of this witness' testimony on this tariff?
- MR. WILLIAMS: I don't know that his
- 14 interpretation is relevant. I think his understanding is,
- 15 and how his view of what WST's doing complies with it may be
- 16 relevant.
- JUDGE WOODRUFF: Response?
- 18 MR. STEWART: Your Honor, WST, Inc. has simply
- 19 said, and has indicated to the Commission, that if a variance
- 20 is necessary from the tariffs, that that is what we are
- 21 asking for, but Mr. Fredock has no qualifications or ability
- 22 to make any kind of opinion based upon his interpretation of
- 23 Kansas City Power & Light's rules and regulations.
- 24 If Kansas City Power & Light wishes to make an
- 25 opinion on their own interpretation of their own rules and

- 1 regulations, and subsequent to that, to the Commission, that
- 2 would be appropriate. But to ask Mr. Fredock, who is not an
- 3 attorney, who is not related at all to Kansas City Power &
- 4 Light's rules and regulations, is simply irrelevant.
- 5 JUDGE WOODRUFF: I'll sustain the objection.
- 6 You can move onto another area.
- 7 MR. WILLIAMS: No further questions.
- 8 JUDGE WOODRUFF: All right. Cross-examination
- 9 from KCP&L?
- 10 MR. BLANC: Kansas City Power & Light does not
- 11 have any questions for this witness.
- 12 JUDGE WOODRUFF: All right. Thank you. I
- 13 have some questions for you, Mr. Fredock.
- 14 THE WITNESS: Yes, sir.
- 15 QUESTIONS BY JUDGE WOODRUFF:
- 16 Q. First of all, this building, it's in downtown
- 17 Kansas City, I understand.
- 18 A. Yes, it is.
- 19 Q. I think you said it was 11th and Walnut?
- 20 A. Uh-huh.
- 21 Q. I'm trying to visualize where that is.
- 22 A. It's on -- if you're familiar with the Town
- 23 Pavilion, it sits just to the east of that, across the
- 24 street. There's a small park that's on the same block; it's
- 25 to the southwest of the building.

```
1 Q. Okay. And what was in this building before
```

- 2 you renovated it?
- 3 A. There was a series of offices, law offices,
- 4 people of that nature were renting space in the building.
- 5 Q. Okay. So it was just general commercial?
- A. Yes, uh-huh.
- 7 Q. Okay. And do you know when this building was
- 8 constructed?
- 9 A. To the best of my knowledge, looking at the
- 10 information that I had, the building started sometime in
- 11 1973.
- 12 Q. Okay. So it's a fairly new building then?
- 13 A. Well, it's about 30 years old.
- 14 Q. Yeah. 1973 sounds very current to me.
- 15 A. That's true. That's true.
- 16 Q. It's all relative, I guess.
- 17 A. I guess.
- 18 Q. But anyways, it was constructed before 1981 is
- 19 the key point?
- 20 A. Yes, yes.
- Q. Okay. And you've been talking about these
- 22 individual meters.
- 23 A. Uh-huh.
- Q. And Mr. Williams asked you some questions
- 25 about that as well, I know. Is there a technical reason why

- 1 KCP&L could not just go ahead and bill off those meters? I
- 2 think you called them submeters.
- 3 A. Okay. We would provide KCP&L with the data
- 4 necessary to -- to individually bill the -- the tenant owner
- 5 or condominium owners. And they would -- through that
- 6 information, they would have all the required data to do that
- 7 billing.
- 8 Q. Okay. But there's no technical reason why
- 9 they couldn't do that that you know of?
- 10 A. I'm not aware of any.
- 11 Q. But you're not an electrical engineer, I
- 12 assume.
- A. By any means, no.
- 14 Q. Okay. What happens on the 19th of October
- 15 with this closing if there is no variance at that point?
- 16 A. The -- the owners are prepared to -- to absorb
- 17 the cost of the bill until such a time as we can -- we can
- 18 get the variance.
- 19 Q. By "owners", you mean owners of the building?
- 20 A. Yes.
- 21 Q. So closing could still go on on the 19th?
- 22 A. Yes.
- Q. Okay. And did you know if there are any other
- 24 closings scheduled shortly thereafter?
- 25 A. Yes, there's more closings scheduled on the

- 1 31st of October and the 4th of November. At that time, we'll
- 2 have the upper four floors closed upon with as much as 30
- 3 clients, or 30 homeowners, up there. And then the $\operatorname{--}$ the
- 4 percentages and the usage would increase. I don't believe
- 5 that the -- the owners of the building would want to take on
- 6 that responsibility of that part of the electric bill at that
- 7 time.
- 8 Q. Okay. So at this point, the tenants could get
- 9 electricity, but it would be up to the owners of the building
- 10 to be paying the bill?
- 11 A. Yes.
- 12 Q. And that obviously can't go on forever.
- A. No, it can't.
- 14 Q. Okay. And as the condominium owner's
- 15 association, I assume at this point -- well, there are no
- 16 condominium owners at this point, so I assume the developer,
- 17 the owner of the building, is -- is the association -- or the
- 18 only member of the association at this point?
- 19 A. It -- until -- until the first unit is closed
- 20 on, there really is no active homeowner's association. And
- 21 once there are people that close on the units, then yes,
- 22 there will be one, and the -- the developer will have a -- a
- 23 vote in the association.
- Q. Is that based on the unsold units?
- 25 A. Uh-huh.

```
1 Q. So once all the units are sold, then the
```

- 2 developer is out of the picture?
- 3 A. Correct, yes.
- 4 Q. Other than -- do they still have the voice for
- 5 the common areas?
- A. No, no, it's going to be totally to the
- 7 homeowner's association. The developers, once all the units
- 8 are sold, will have no say in the association whatsoever.
- 9 And -- yeah.
- 10 Q. Okay. And it's the association that would be
- 11 -- under your plan, would be paying the bill each month to
- 12 KCP&L?
- 13 A. Yes.
- 14 Q. Okay.
- JUDGE WOODRUFF: Well, that's all the
- 16 questions I have. I'll give you an opportunity for recross
- 17 based on the questions from the bench, and then we'll come
- 18 back to redirect.
- 19 Mr. Williams, do you have any questions based
- 20 on my questions?
- MR. WILLIAMS: Yes.
- JUDGE WOODRUFF: Go ahead.
- 23 RECROSS-EXAMINATION
- 24 QUESTIONS BY MR. WILLIAMS:
- 25 Q. The judge asked you if there were any

- 1 technical reasons why KCP&L couldn't rely on the meters that
- 2 the developer's planning on installing for use by the
- 3 homeowner's association. Do you recall that?
- 4 A. I don't believe he said to rely on the meters.
- 5 I think he said that if there's any -- any -- any reason why
- 6 KCP&L couldn't bill off the information that we provided
- 7 them.
- 8 Q. How could that information be provided? Could
- 9 it be that the --
- 10 A. We can send it via computer modem to them.
- 11 Any system that had capability of Microsoft 2000 can -- or
- 12 after that -- can read this information. And we would be
- 13 willing to -- to download the software to -- to KCP&L's
- 14 computer, if they requested that.
- 15 Q. Would the developer also be willing to allow
- 16 KCP&L access to verify the meters and collect the information
- 17 directly?
- 18 A. I'd have to take a look and find if they can
- 19 take all the information directly from the -- from the
- 20 meters. What the intent of the system is is to send all this
- 21 information to one -- to one source, one computer or two
- 22 computers or -- I don't believe -- now, they can test the
- 23 meters for accuracy on each floor, if that's what you're --
- 24 if that's what the intent of the question is, and absolutely.
- 25 And there's information here that has verified

- 1 the meters within plus or minus .01 percent accurate through
- 2 anywhere from zero to maximum load on the meter. So by all
- 3 means, they would be able to come in and verify, you know,
- 4 that information, if requested to do so.
- 5 Q. Well, there are two aspects. One is the
- 6 accuracy of the equipment, and the other is the accuracy of
- 7 the information that was being transmitted by the third
- 8 party.
- 9 A. Sure.
- 10 Q. So I was just asking if --
- 11 A. I believe -- I believe that the owners are
- 12 going to be open to -- to any -- any, I guess, relevant
- 13 requests or normal requests by KCP&L. You know, that's --
- 14 that would verify the accuracy of the meters and monitoring
- 15 system, you know, up to a certain point, I believe.
- 16 Q. Do you know if that would go so far as to
- 17 provide an access easement to Kansas City Power & Light?
- 18 A. Access easement? I'm not sure if I
- 19 understand.
- 20 Q. Giving KCP&L power, or the right, to come into
- 21 the building to look at the meters or collect information.
- 22 A. I couldn't answer that. I'd have to present
- 23 that to the owners; however, now, KCP&L does have -- I mean,
- 24 they come into the building and read the meters that we
- 25 presently have. I don't think there would be any -- any

- 1 difference in that.
- 2 Q. Are those meters publicly accessible?
- 3 A. No.
- 4 Q. Whose meters are those?
- 5 A. The meters are -- I mean, the meter heads and
- 6 everything are KCP&L's. They're just right outside of
- 7 their -- their transformer vault.
- 8 Q. And the meters we've been talking about going
- 9 to the individual condominium owners would not be KCP&L
- 10 meters, correct?
- 11 A. Correct.
- MR. WILLIAMS: No further questions.
- JUDGE WOODRUFF: KCP&L have any questions?
- MR. BLANC: No recross, your Honor.
- JUDGE WOODRUFF: Any redirect?
- 16 REDIRECT EXAMINATION
- 17 QUESTIONS BY MR. STEWART:
- 18 Q. Mr. Fredock, let's take you back to the
- 19 declaration. Are you aware of any provisions that would
- 20 require the association to grant easements to utility
- 21 companies for access to the common elements for purposes
- 22 relating to the services provided by those utility companies?
- A. I'm not aware of any declarations like that or
- 24 anything.
- 25 Q. Would that be possible, in the event that --

- 1 if you're not aware of it, is it possible for that provision
- 2 to be included in the declaration at this time?
- A. I'm sure it could be.
- 4 Q. And again, the association will be comprised
- 5 of the unit owners, correct?
- A. Absolutely, yes.
- 7 Q. So the association is a group of the unit
- 8 owners?
- 9 A. Right.
- 10 MR. STEWART: I have no further questions,
- 11 your Honor.
- 12 JUDGE WOODRUFF: All right. Thank you. And
- 13 Mr. Fredock, you may step down.
- 14 THE WITNESS: Thank you.
- JUDGE WOODRUFF: Does Staff have any witnesses
- 16 they wish to call?
- 17 MR. WILLIAMS: Yeah, Staff calls James
- 18 Watkins.
- 19 (THE WITNESS WAS SWORN.)
- JUDGE WOODRUFF: And you may inquire.
- 21 MR. WILLIAMS: Judge, I think at this time,
- 22 I'll go ahead and ask the Commission to take notice of Kansas
- 23 City Power & Light Company's tariff P.S.C. MO. No. 2, sheet
- 24 number -- Second Sheet No. 1.18, and P.S.C. MO. No. 2, Second
- 25 Sheet No. 1.19, P.S.C. MO. No. 2, Second Sheet No. 1.20,

- 1 P.S.C. MO. No. 2, Fourth Sheet No. 1.21, and P.S.C. MO.
- 2 No. 2, Fifth Sheet No. 1.22.
- JUDGE WOODRUFF: Thank you. And these are the
- 4 sheets that you previously marked as Exhibit No. 1; is that
- 5 correct?
- 6 MR. WILLIAMS: Exhibit No. 1 is copies of
- 7 those particular tariff sheets, yes.
- 8 JUDGE WOODRUFF: Yes. Okay. For convenience
- 9 sake, I'm going to take that as an offering of the exhibit
- 10 itself.
- 11 MR. WILLIAMS: I'll go ahead and offer the
- 12 exhibit.
- JUDGE WOODRUFF: Okay. I understand the
- 14 Commission will probably take administrative notice of those
- 15 tariffs as well, but just for convenience of the record, we
- 16 will take them in as Exhibit No. 1. Exhibit 1 has been
- 17 offered, is there any objections to its receipt? Hearing
- 18 none, it will be received into evidence.
- 19 (EXHIBIT NO. 1 WAS RECEIVED INTO EVIDENCE BY
- 20 THE JUDGE.)
- JUDGE WOODRUFF: All right. You may inquire
- 22 of Mr. Watkins.
- 23 DIRECT EXAMINATION
- 24 QUESTIONS BY MR. WILLIAMS:
- 25 Q. Mr. Watkins, will you please state and spell

- 1 your name?
- 2 A. James C. Watkins, W-A-T-K-I-N-S.
- 3 Q. By whom are you employed, Mr. Watkins?
- 4 A. Missouri Public Service Commission.
- 5 Q. And what's your position with the Missouri
- 6 Public Service Commission?
- 7 A. I'm the manager of economic analysis.
- 8 Q. And in your position as manager of economic
- 9 analysis -- well, back up.
- 10 How long have you been employed at the Public
- 11 Service Commission?
- 12 A. Since August 1st, 1982.
- 13 Q. And over the course of your employment, have
- 14 you had involvement with the tariffs of utilities that are
- 15 now filed with the Commission?
- 16 A. Yes, limited to the electric utilities.
- 17 Q. And has that been over the course of your
- 18 career, or a portion of it?
- 19 A. A portion. I had very limited dealings with
- 20 the tariffs themselves early on.
- 21 Q. I'm sorry?
- 22 A. I had very limited dealings with the tariffs
- 23 early on, but have had increasing responsibility, you know,
- 24 since that time. I'm unofficially in charge of the electric
- 25 tariffs -- their tariff filings.

```
1 Q. Are you familiar with the Commission's
```

- 2 variance committee?
- 3 A. Yes, I'm a member of that committee.
- 4 Q. And how long have you been a member of that
- 5 committee?
- A. I couldn't tell you the exact date, but for
- 7 several years.
- 8 Q. Do you have familiarity with Kansas City
- 9 Power & Light's tariffs dealing with multiple occupancy
- 10 premises?
- 11 A. Yes.
- 12 Q. And what is the nature of your familiarity
- 13 with those tariffs?
- 14 A. I have a general understanding of what those
- 15 tariffs have to say about metering -- master metering, and
- 16 prohibitions against resale and redistribution, which are
- 17 typically in all of the electric utility tariffs.
- 18 Q. Can you go ahead and explain your
- 19 understanding?
- 20 A. Basically, the Commission has a rule which
- 21 each of the utilities have adopted, basically as the
- 22 Commission rule, or a more restrictive form of that rule,
- 23 that prohibits the master metering of multiple-occupancy
- 24 buildings that were constructed after, like, June 1, 1981.
- 25 And in addition, there are prohibitions

- 1 against the customer of the company reselling or
- 2 redistributing electricity to basically anyone, whether that
- 3 be on a set per kilowatt hour basis or square foot basis or
- 4 whatever -- whatever basis that would be, with the exclusion
- 5 of those buildings that received service prior to -- that
- 6 were constructed prior to 1981 and have received service on
- 7 that basis since that time, on a rent-inclusion basis.
- 8 Q. Do you have any knowledge of the basis for why
- 9 there would be a prohibition against resale or redistribution
- 10 if power came from utilities regulated by the Commission,
- 11 particularly regulated?
- 12 A. To me, the big reason is the Commission has a
- 13 whole set of rules regarding how utilities relate to their
- 14 customers and to the service that they provide. When you --
- 15 when you separate the customer from the utility, then the
- 16 consumer no longer has those protections, you know,
- 17 protections, you know, as simple as, requirements that the
- 18 utility test and verify that the meters are reading
- 19 accurately, provisions for notice of cutoffs, how many days
- 20 they get to pay their bill. You know, all the consumer
- 21 protections that are built into the Commission's rules would
- 22 not apply to a -- basically a third-party non-utility resale
- 23 or redistribute of electricity.
- MR. WILLIAMS: No further questions.
- 25 JUDGE WOODRUFF: All right. For cross, then,

- 1 WST?
- 2 CROSS-EXAMINATION
- 3 OUESTIONS BY MR. STEWART:
- 4 Q. Mr. Watkins, you indicated that you're a
- 5 member of the Electric Meter Variance Committee.
- A. Yes.
- 7 Q. And can you tell me what your role on that
- 8 committee is? Make recommendations to the Commission, is
- 9 that effectively what you do?
- 10 A. That's the committee's role, yes.
- 11 Q. That's the committee's role. And how many
- 12 members are on that committee?
- 13 A. There are four.
- 14 Q. Has that committee ever received a request by
- 15 any person to the Commission to vary the terms of a utility
- 16 company's tariff?
- 17 A. I'd have to say yes.
- 18 Q. And specifically, this section that you're --
- 19 you have referred to with -- let me step back.
- I don't know if you referred specifically to
- 21 Article 5 of the Kansas City Power & Light's general rules
- 22 and regulations, but you are familiar with those rules and
- 23 regulations, correct?
- 24 A. Yes.
- 25 Q. Do you recall ever receiving a request from

1 Kansas City Power & Light to vary -- to the Commission for

- 2 the approval of a variance to Section 5.03?
- 3 A. Yes, I recall that.
- 4 Q. I have in my hand a memorandum that was
- 5 prepared by the Electric Meter Variance Committee to Missouri
- 6 Public Service Commission on Case No. EE-2003-0199. I
- 7 apologize, I don't have an extra copy, but I'd like for you
- 8 to --
- 9 MR. STEWART: If I could, approach the
- 10 witness?
- JUDGE WOODRUFF: You may.
- 12 MR. STEWART: And if the Court would take that
- 13 case under judicial notice. Again, that's -- for the court
- 14 reporter, did you get that case number?
- 15 COURT REPORTER: I did.
- 16 BY MR. STEWART:
- 17 Q. If I could refer you to that memorandum, does
- 18 it state that -- does it cite to 4 CSR Division 240, Chapter
- 19 20.050(c), which states, the Commission, in its discretion,
- 20 may approve tariffs filed by an electric corporation, which
- 21 are more restrictive of master metering than the provisions
- 22 of this rule. That would appear on the second page, I
- 23 believe.
- 24 A. 2.0506?
- 25 Q. Uh-huh.

- 1 A. It appears at the top of Page 3, yeah.
- 2 Q. Page 3. Does it go on to refer to Section
- 3 5.03(b) of KCP&L's general rules and regulations supplying
- 4 electric service?
- 5 A. Yes.
- 6 Q. And specifically, it states, with respect to
- 7 any multiple occupancy premises, the company will not supply
- 8 electric service to the owner, lessee, or operator thereof as
- 9 the customer of the company and permit redistribution by such
- 10 customer to his office or residential tenants therein, except
- 11 for those premises being supplied such service on the
- 12 effective date of this schedule?
- 13 A. That's correct.
- Q. Could you also confirm that the memorandum
- 15 concludes the Electric Meter Variance Committee recommends
- 16 that the Commission grant KCP&L a variance from Section
- 17 5.03(b) of its tariff?
- 18 A. Yes, it does.
- 19 Q. Could you explain why now you believe that
- 20 there's no authority for the Commission to grant a variance
- 21 when you indicated -- at least your committee indicated in
- 22 this case that the variance be granted to Section 5.03(b)?
- 23 A. That's based on advice of counsel.
- 24 Q. And could you also testify as to whether, and
- 25 I believe you've already stated this -- actually, let me back

- 1 up.
- 2 Do you know what the outcome of that case was
- 3 by the Commission?
- 4 A. The Commission approved the variance --
- 5 approved the recommendation, I'll say.
- Q. And how was that case different than this
- 7 case?
- 8 A. That's been a little while ago.
- 9 Q. Are you familiar with -- and I know some of
- 10 these cases just don't appear to you off the top of your
- 11 head. Are you familiar with, in the matter of the request of
- 12 Kansas City Power & Light Company, EE-2001-663, which granted
- 13 the request variance -- the requested variance in ordering of
- 14 KCP&L to amend its tariff sheet? Are you familiar with that
- 15 case?
- 16 A. I don't remember them by the case numbers.
- 17 Q. The question would be, are you familiar with
- 18 multiple cases where this Commission has granted variances to
- 19 tariffs similar to the Kansas City Power & Light tariff that
- 20 is present before the Commission today?
- 21 A. Yes, and you asked before about the nature of
- 22 those cases, and those are all cases where the buildings --
- 23 the multiple occupancy building is by tenants who are renting
- 24 their apartment with utilities included. None of those cases
- 25 have to do with individually-owned condominium units.

```
1 Q. And does the -- the rule or the statute
```

- 2 distinguish the two?
- 3 A. I'm not familiar with the statute, and
- 4 wouldn't venture to interpret it. My reading of the rule
- 5 seems to indicate to me that it is aimed toward allowing
- 6 multiple metering on a rent-inclusion basis to
- 7 tenant-occupied buildings --
- 8 Q. Is that on the rule?
- 9 A. -- as a variance.
- 10 Q. Is that on the rule, or Kansas City Power &
- 11 Light's rules and regulations?
- 12 A. I'm talking about the Commission's rule.
- 13 Q. But you don't have a cite that you could give
- 14 me that distinguishes on -- distinguishes the rule on
- 15 rent-inclusion basis?
- 16 A. The rule? Actually, I don't have the rule
- 17 with me.
- 18 JUDGE WOODRUFF: I have a copy of the rule
- 19 right here, Mr. Watkins, if you'd like to take a look at it.
- 20 BY MR. STEWART:
- 21 Q. If I could refer you to the rule --
- 22 A. Uh-huh.
- Q. -- Mr. Watkins, to Subsection 1(g), does that
- 24 section state that a residential unit is defined as one or
- 25 more rooms for the use of one or more persons as a

1 housekeeping unit with space for eating, living, and sleeping

- 2 and permanent provisions for cooking and sanitation?
- 3 A. Yes, it does.
- 4 Q. Does that section distinguish between
- 5 rent-inclusion and condominium units?
- A. No, it does not.
- 7 Q. Anywhere else do you see that it makes the
- 8 distinction?
- 9 A. I mean, my recollection is that that
- 10 distinction is not spelled out clearly in the rule at all,
- 11 and -- and probably not in KCP&L's tariff.
- 12 Q. Mr. Watkins, would it be more fair to say that
- 13 it's more a policy of the committee and/or Staff to separate
- 14 and distinguish the two, and that there is no distinguished
- 15 rule or regulation on the two?
- 16 A. There's a couple of things that are -- that
- 17 are involved in that. One is that no variance request, to my
- 18 knowledge, has come to the -- to the variance committee
- 19 dealing with condominiums. Okay.
- 20 Q. Again --
- 21 A. So -- so they have never had -- the variance
- 22 committee has never had to distinguish between condominiums
- 23 and rental units.
- Q. From a policy standpoint?
- 25 A. I thought that's what you asked.

```
1 Q. Well, my question is, would it be accurate?
```

- 2 If you can cite -- if you cannot cite to any rule that
- 3 distinguishes condominium units and apartment buildings -- or
- 4 rent-inclusion buildings, would it be more accurate to
- 5 testify that this is simply a recommendation of either yours,
- 6 or possibly the committee's, as opposed to authority that is
- 7 provided in either a rule or a statute? If I could rephrase
- 8 that.
- 9 A. Yeah, I don't understand the question.
- 10 Q. I understand that no request for a variance on
- 11 a condominium project has been presented to your committee.
- 12 That doesn't answer the question. The question is if you
- 13 believe that a rule or a statute distinguishes between a
- 14 condominium project and a rental project? And if not, then
- 15 if your basis to distinguish the two is predicated on policy
- issues of yours or the committee's?
- 17 A. I agree there is no clear distinction within
- 18 the rule or the tariff regarding tenants and owners. And
- 19 thus, that's -- that's, I guess, partly my policy belief
- 20 and -- and it's partly that, you know, condominiums were
- 21 probably not that big a deal back when this rule was adopted.
- 22 They're -- they're listings of, you know, particular types of
- 23 things which are excluded from requiring individual meters.
- 24 Some of the things which have come into
- 25 existence since then, like assisted living facilities, you

- 1 know, aren't listed, but at some point, a decision has to be
- 2 made about whether they are similar enough to those things
- 3 that are listed, and have the same policy characteristics,
- 4 you know, that would allow granting a variance or a finding
- 5 that the rule did not apply to them.
- 6 Q. Would it be your belief that apartments were
- 7 that big of a deal at the enactment of 240-220?
- 8 A. Yes.
- 9 Q. Apartments were a big deal?
- 10 A. And I think a lot of the apartments were
- 11 master metered.
- 12 Q. So if it were a big deal, do you also think it
- 13 probably would have been a big deal to the Commission to
- 14 exclude apartments from the individual metering requirement?
- 15 MR. WILLIAMS: I'm going to object to that as
- 16 calling for speculation.
- 17 JUDGE WOODRUFF: Overruled.
- 18 THE WITNESS: I think quite the opposite. I
- 19 think, if I understood your question correctly, I would
- 20 assume that the rule is aimed at multiple-occupancy rental
- 21 apartment buildings, that condominiums were probably not
- 22 contemplated at that time.
- 23 BY MR. STEWART:
- 24 Q. But apartment buildings were contemplated at
- 25 that time?

```
1 A. I think the rule is directed at them, yes.
```

- 2 Q. But again, you've not cited any section of
- 3 this rule that states apartment buildings are exempt from the
- 4 rule?
- 5 A. You're correct. It allows for variances to be
- 6 granted to the rule for apartment buildings.
- 7 Q. So if it --
- 8 A. It allows those -- those master-metered
- 9 apartment buildings that were buildings constructed prior to
- 10 1981 to continue master metering.
- 11 Q. That's not what the rule says, right?
- 12 A. Yeah.
- 13 Q. Let's just read the rule.
- 14 A. Okay.
- 15 Q. If we could refer you to 4 CSR 240-20.050(2),
- 16 each residential and commercial unit in a multiple-occupancy
- 17 building, construction which has begun after June 1, 1981,
- 18 shall have installed a separate electric meter for each
- 19 residential or commercial unit. So that doesn't distinguish
- 20 between apartments and condominiums, correct?
- 21 A. That's correct.
- 22 Q. Go on to subsection four, which is where I'm
- 23 stating there's no exception for apartment buildings. It
- 24 states, for the purpose of carrying out the provisions of
- 25 section two and three, the following sections apply, and

- 1 separate metering will not be required. There's A, B, C, D,
- 2 E, F. Anywhere in there, does it exclude apartment
- 3 buildings?
- 4 A. There is no exception for apartment buildings.
- 5 Q. So there's no distinction between apartment
- 6 buildings and condominium projects under that rule?
- 7 A. Let's back up to what I was saying, which was,
- 8 at the time the rule was -- was adopted, I believe that it
- 9 was not uncommon in these older buildings to have -- to rent
- 10 the apartments with utilities, or at least electric included.
- 11 And this rule was adopted to end that practice, because it
- 12 does not -- it does not apply to buildings that were
- 13 constructed prior to 1981. Only those buildings after that,
- 14 and it does not distinguish which of those new buildings,
- 15 apartments, condominiums, commercial space, whatever, would
- 16 be exempt, other than those items that are listed as
- 17 examples.
- 18 Q. So getting back to the original question.
- 19 A. Okay.
- 20 Q. The committee has recommended that the
- 21 Commission grant variances to utility company's tariffs
- 22 similar to Kansas City Power & Light's Section 5.03 in the
- 23 past, correct?
- A. Is your question limited to Kansas City Power
- 25 & Light?

```
1 Q. No, similar. Any utility company, and it
```

- 2 could be limited -- I guess the question, as we referred to
- 3 case -- the case that you have in front of you, that case
- 4 granted a variance to Section 5.03(b) of Kansas City Power &
- 5 Light's tariffs, correct?
- A. Yes, it has.
- 7 Q. And your reasoning -- I don't mean to put
- 8 words in your mouth. I'm asking the question. Was it your
- 9 reasoning that the reason that they granted the variance was
- 10 because it was an apartment building as opposed to a
- 11 condominium project?
- 12 A. Yes.
- 13 Q. But nowhere in the rule does it -- does it
- 14 make a distinction between an apartment building and a
- 15 condominium project?
- 16 A. I mean, as to whether a variance could be
- 17 granted?
- 18 Q. Right.
- 19 A. No.
- 20 Q. Are you familiar with Section 393.140(11) of
- 21 the Missouri Statutes?
- 22 A. No, or certainly not by that cite.
- 23 Q. If I number -- I could give you a copy of
- 24 this, if you'd like to read it, but if you don't have any
- 25 familiarity with it, it's regarding the power -- powers of

- 1 the Commission. Are you familiar with that section?
- 2 A. Well, I'm generally aware of it, but I'm not
- 3 an attorney.
- 4 Q. That's fair. Even though you're not an
- 5 attorney, you make recommendations -- your committee makes
- 6 recommendations to the Commission, correct?
- 7 A. Yes, it does.
- 8 Q. And so in connection with making those
- 9 recommendations, do you solely rely on advice of counsel, or
- 10 do you analyze the provisions of the electric company's
- 11 tariffs, analyze provisions of Missouri statutes, analyze
- 12 provisions of the Commission's rules, and then make a
- 13 determination?
- 14 A. I think, in general, the variance committee
- 15 relies on its own understanding of the Commission's rules.
- 16 There is an attorney on that variance committee, so I assume
- 17 if we were doing something wrong, and he knew it, that he'd
- 18 let us know. Actually, there are more than one attorney.
- 19 Q. So when the committee recommended that
- 20 variances be granted to tariffs similar to Kansas City Power
- 21 & Light's Section 5.03, at the time, you presumed that the
- 22 Commission would have the authority to grant the variance?
- 23 A. When you say, to utilities with provisions
- 24 like 5.03, my only other recollection of another utility is
- 25 Union Electric Company were granted -- variances have been

- 1 recommended to be granted. The tariffs of Union Electric
- 2 Company specifically states that variances can be granted to
- 3 the provision for mastering metering, they can be granted for
- 4 the provisions that renovation projects that meet certain
- 5 circumstances can be provided a variance by application to
- 6 the Commission. It's basically the same -- same blurb, I
- 7 believe, that's in the rule, or very similar language.
- 8 Q. But does the -- does the utility company grant
- 9 the variance?
- 10 A. The Commission grants the variance.
- 11 Q. So does it matter what's in the rules and
- 12 regulations regarding granting variances? Does -- let me ask
- 13 that question and then go on to the next.
- 14 A. I think you're getting into the legal
- 15 question.
- 16 Q. Okay.
- 17 A. So you can take my legal opinion for what it's
- 18 worth, which is probably nothing. I mean, I think the -- the
- 19 Commission's rules, and Union Electric's tariffs, for
- 20 example, do provide for the Commission, for a good cause
- 21 shown, to grant variances to those provisions restricting
- 22 master metering. The Commission relies on its variance
- 23 committee to look at the factual situation, and make a
- 24 recommendation to the Commission about whether that variance
- 25 should be granted.

- 1 Q. Well, let's get --
- 2 A. The case with KCP&L is different. We have
- 3 learned now, which is there are -- the Commission has
- 4 approved tariffs for Kansas City Power & Light that do not
- 5 provide for the granting of variances of those provisions.
- 6 Q. Was that -- was their tariffs any different in
- 7 2003 on the case that you have in front of you, EE-2003-0199?
- 8 Have their tariffs, to your knowledge, changed since then?
- 9 A. No, but my advice from counsel has changed.
- 10 Q. You mentioned the good cause shown section in
- 11 Union Electric's tariffs, and I'll just refer you to the
- 12 statute Section 393.140(11), states that the Commission, for
- 13 good cause shown, may allow changes under such conditions as
- 14 it may prescribe. Would it be your opinion that that's
- 15 why -- that's where Union Electric gets their draws from
- 16 their -- the authority to insert a provision regarding
- 17 granting variances to their tariffs, or did they just -- you
- 18 think they just inserted that on a collective decision on
- 19 their own?
- 20 A. Actually, I'm not sure I heard enough of
- 21 what's embodied in that section to understand that that's not
- 22 the Commission has the authority to approve tariff changes.
- 23 Is there something other than that?
- Q. Well, it states, unless the Commission
- 25 otherwise orders, no change shall be made in any rate or

- 1 charge, or in any form of contract or agreement, or any rule
- 2 or regulation relating to any rate charge or service, or in
- 3 any general privilege or facility. So that section
- 4 authorizes the Commission to change an electric company's
- 5 tariff.
- A. I think that's right.
- 7 Q. If the Commission were to take a position that
- 8 it doesn't have the authority to grant this variance, could
- 9 you tell me what your position would be on how that effects
- 10 the previous cases that the Commission did grant the
- 11 variances on?
- 12 A. I don't really know the answer to that.
- 13 Q. Would you, in your position, would you make
- 14 any recommendations to the Commission that they should take
- 15 those cases back up for reconsideration?
- 16 A. That would be a decision which would go
- 17 through general counsel's office. It wouldn't be up to me.
- 18 Q. You rely solely on legal on that?
- 19 A. Huh?
- 20 Q. Your committee would rely solely on counsel
- 21 for that?
- 22 A. Well, I don't think -- I don't think the
- 23 variance committee -- I don't think the role of the variance
- 24 committee is expanded to do anything other than make
- 25 recommendations about whether a variance should be approved

- 1 or not. I don't think they have any -- any purpose to go
- 2 back and make recommendations about how things should have
- 3 been differently. It would be the Staff of the Commission,
- 4 or some other party that would have to try to correct those
- 5 changes.
- 6 Q. Do you believe that the installation of the
- 7 metering devices that Mr. Fredock referred to would assist in
- 8 complying with the goal of energy conservation?
- 9 A. Based on his testimony, it would -- it would
- 10 appear that -- that would be the case, that when customers --
- 11 or when energy consumers receive the financial benefits of
- 12 their own conservation efforts, that promotes the
- 13 conservation goal. That appears to be the case, whether
- 14 they're billed by the utility company or whether they're
- 15 billed by the condominium association. I mean, the financial
- 16 incentive is the same.
- 17 Q. And are you familiar with the -- the PURPA Act
- 18 that was passed by Congress, the Public Utilities
- 19 Regulation --
- 20 A. I know what you're talking about, that was a
- 21 long, long time ago. I believe that was '79. That was
- 22 slightly before I was -- I came to the Commission, and I knew
- 23 the --
- 24 Q. But to your knowledge, that law is still in
- 25 effect?

- 1 A. Yes, it is.
- 2 Q. Is one of the goals that PURPA sought in
- 3 connection with individual metering was to conserve energy?
- A. Absolutely. That was the primary goal of that
- 5 act --
- 6 Q. And would it be your opinion that --
- 7 A. -- and provision.
- 8 Q. -- that the metering system that WST has
- 9 proposed would accomplish that goal?
- 10 A. I really have very little knowledge of what
- 11 that, quote, metering system is, other than what I've heard
- 12 today, and in some previous discussions. I'm not an
- 13 engineer, you know, to know what the latest things are in
- 14 metering technology, and how reliable and accurate they are.
- 15 But -- but on the basis of what's been presented, I mean, it
- 16 seemed like that type of metering, and you know, rebilling
- 17 the electricity, would promote conservation as much as if
- 18 they were individually metered and billed by the utility
- 19 company. I don't see a distinction there in terms of the
- 20 goals of PURPA.
- 21 MR. STEWART: Mr. Watkins, I really appreciate
- 22 your time. I don't have any further questions at this time.
- JUDGE WOODRUFF: Thank you. Does KCP&L have
- 24 any questions for Mr. Watkins?
- 25 MR. BLANC: No questions for Mr. Watkins, your

- 1 Honor.
- JUDGE WOODRUFF: Okay. I don't have any
- 3 questions from the bench, so no recross. Any redirect?
- 4 MR. WILLIAMS: Yes.
- 5 REDIRECT EXAMINATION
- 6 QUESTIONS BY MR. WILLIAMS:
- 7 Q. Is it your understanding that WST has not
- 8 requested this Commission to change KCP&L's tariffs in this
- 9 application?
- 10 A. As far as I know, all they've -- they've
- 11 requested is a variance -- a variance from the tariff, and a
- 12 ruling that the Commission's rule does not apply. They have
- 13 not requested that KCP&L be ordered to change its tariff.
- Q. And in connection with master metering and the
- 15 Commission's rule regarding variances for master metering,
- 16 you've drawn a distinction between condominiums and
- 17 apartments. Can you explain the basis for your distinction?
- 18 Does it pertain to relationships between different parties,
- 19 or what are the factors that make them different in your
- 20 mind?
- 21 A. Are you asking me specifically related to the
- 22 master metering rule?
- 23 Q. Yes.
- 24 A. Or other aspects of regulation?
- 25 Q. Well, I think it's part of the master metering

- 1 rule, but it could go beyond that.
- 2 A. Okay. I mean, the master metering of
- 3 apartments was in existence at the time the rule was adopted.
- 4 And the decision was made to end that practice, except in
- 5 certain circumstances that were listed. I apologize, but
- 6 I've lost track of your question. Could you repeat it?
- 7 Q. Well, you were drawing a distinction between
- 8 condominiums and apartments.
- 9 A. Yes.
- 10 Q. And I'm trying to get you to explain what, in
- 11 your mind, the distinction is.
- 12 A. In my mind, that's not directly related to the
- 13 Commission's rule, whether it's a condominium or a rental
- 14 unit, whether it's an ownership unit or a rental unit. To
- 15 me, it's the -- and I can't point you to any specifics,
- 16 necessarily, but it's the -- the -- the body of the
- 17 Commission's rules, and in particular, Chapter 13, regarding
- 18 the dealings of utilities with residential customers, you
- 19 know, that are certainly different, depending on whether it's
- 20 a condominium or whether it's a tenant.
- 21 To me, it just seems that you can be opening a
- 22 can of worms when you have individual residences that are
- 23 owned and occupied, you know, for domestic use that are not
- 24 the direct customer of the utility. I have thought about
- 25 this situation, you know, and they present a rosy picture and

- 1 it seems fine, but if the tariffs of the utilities were
- 2 changed to permit this kind of resale and redistribution, I
- 3 can also imagine other situations like situations we've had
- 4 in the past that were extreme nightmares, because the link
- 5 between the actual customer and user of the electric service
- 6 and the electric utility was disconnected by some
- 7 intermediate party that may or may not pay the bill for
- 8 electricity, you know, may or may not provide truly safe and
- 9 adequate service to the actual user of the electricity, and
- 10 there have been examples that I have heard of.
- 11 And I think KCP&L has had a recent example
- 12 with a trailer park where the -- I guess the owner or manager
- 13 of the trailer park was actually their customer, but through
- 14 some sort of wiring, they were -- they were able to hookup a
- 15 bunch of trailers around it, and I think they were ordered to
- 16 shut off that meter by the fire department or fire marshal,
- 17 you know, as an unsafe, you know, situation. So changing the
- 18 tariff to permit that seems to me to be the wrong thing to
- 19 do.
- 20 Q. Are the members of the variance committee
- 21 infallible?
- 22 A. You want me to say just me? No. No, we're
- 23 all human.
- Q. And if something came to the committee's
- 25 attention that caused it to change its view, would it then do

- 1 so, if it were appropriate?
- 2 A. Yes.
- MR. WILLIAMS: No further questions.
- 4 JUDGE WOODRUFF: All right. Well, with that,
- 5 then, Mr. Watkins, you can step down. And we're due for a
- 6 break. We'll take a break now and come back at 10:30.
- 7 (A BREAK WAS HELD.)
- 8 JUDGE WOODRUFF: Let's go back on the record.
- 9 We are back from our break, and Mr. Watkins has finished
- 10 testifying. Did Staff have any other evidence?
- MR. WILLIAMS: No, Judge.
- 12 JUDGE WOODRUFF: All right. For KCP&L then?
- MR. BLANC: Tim Rush.
- 14 (THE WITNESS WAS SWORN.)
- JUDGE WOODRUFF: You may be seated, and you
- 16 may inquire.
- 17 DIRECT EXAMINATION
- 18 QUESTIONS BY MR. BLANC:
- 19 Q. Would you please state your name for the
- 20 record, please?
- 21 A. Tim Rush.
- Q. And who is your employer?
- 23 A. Kansas City Power & Light Company.
- Q. And what is your position at KCP&L?
- 25 A. I'm the director of regulatory affairs.

1 Q. And did you hear Mr. Fredock's testimony this

- 2 morning?
- 3 A. Yes, I did.
- 4 Q. Okay. Very good. And you have a general
- 5 understanding of how their power usage, monitoring, and
- 6 billing procedures would work? In general, I understand.
- 7 A. How they're recommending, yes.
- 8 Q. Yes, their proposal. As you understand it,
- 9 would that constitute a resale or redistribution under the
- 10 provisions of KCP&L's tariff?
- 11 A. Yes, it would.
- 12 Q. Does Kansas City Power & Light have a position
- 13 whether the Commission grants or does not grant the
- 14 application for variance that WST has requested?
- 15 A. We do not. We would prefer that be a decision
- 16 for the Commission to make.
- MR. BLANC: We have no further questions. I
- 18 tender him for further examination.
- 19 JUDGE WOODRUFF: All right. For cross, then,
- 20 beginning with Staff.
- 21 CROSS-EXAMINATION
- 22 QUESTIONS BY MR. WILLIAMS:
- Q. Mr. Rush, are you also familiar with Section
- 24 5.1 of KCP&L's tariff under the general provisions?
- 25 A. Reasonably familiar, yes.

- 1 Q. And if -- in your understanding of what WST is
- 2 proposing to do with regard to electrical service to
- 3 condominium owners within the building at 1101 Walnut, would
- 4 they also require a variance from Section 5.01, as well as
- 5 5.07?
- A. Well, there's a possibility that they would
- 7 require that. I would suggest that they receive a variance,
- 8 if the Commission so deems, that the variance would state
- 9 that they -- that states what they're allowed to do, and if
- 10 that provision of 5.01 is one of those elements that they do.
- 11 If 5.07, I believe it was, that talks about if renovation is
- 12 added, if that is a component, that they would receive a
- 13 variance associated with that, that we would address the
- 14 whole thing in that order so by the Commission, if that's
- 15 what the Commission decided to do.
- 16 Q. Does KCP&L have a position as to whether or
- 17 not 5.01 and 5.07, as well as 5.03, are applicable to the
- 18 facts as relayed in this hearing?
- 19 A. They probably have some component part, yes.
- 20 I mean, in general, the whole rules and regulations, as set
- 21 out by the KCP&L, you know, are at issue in this whole
- 22 process, so if you grant a variance from one element, it
- 23 effects many other elements, too.
- 24 Q. There was a discussion about the use of meters
- 25 to particular condominiums that would be owned by, at least

- 1 initially, the developer. Is there any technical reason that
- 2 Kansas City Power & Light could not use that information to
- 3 bill condominium owners?
- 4 A. Is there any technical -- we don't understand
- 5 enough of the technical requirements of the -- or
- 6 specifications of the meters to be able to do it is probably
- 7 the first thing that would start out.
- 8 Q. So at this point you do not know?
- 9 A. We do not know. I mean, I think there are
- 10 some other components that talked about our ownership of
- 11 equipment in our tariffs that we would have to address. It
- 12 talks about the ownership of the metering. I think there are
- 13 some issues about, you know, access and other things like
- 14 that. I think -- I just think there are a lot of questions
- 15 associated with it that were -- basically, we were unable to
- 16 answer with the time that we were talking about here, where
- 17 they're asking for something done by, I think its 19th or so
- 18 of this month.
- 19 So, you know, in my mind, if we were even
- 20 considering, and that is I mean the word considering, the use
- 21 of this as a technology to bill from KCP&L's point, I think
- 22 we would have to have a lengthy period of review to be able
- 23 to assure that we were able to do it, that it met the
- 24 criteria, that it was not a monitoring device but was a
- 25 billing suitable meter, and that will take some time.

```
1 Q. Do you have any idea as to how much time?
```

- 2 A. Well, I would think, minimally, just to do the
- 3 evaluation stage, we -- we actually talked to our metering
- 4 shop about that, and they felt that they would at least need
- 5 90 days to do an evaluation, but that doesn't even get to the
- 6 point of being able, then, to bill it, and how to deal with
- 7 it. It doesn't address the issues of, you know, the typical
- 8 utility requirements of connections and disconnections, and
- 9 how that process would work.
- 10 It doesn't deal with many of the other aspects
- 11 of -- of just accesses and things that you've talked about
- 12 this morning. So there are a lot of considerations that
- 13 would have to be done in order to accomplish that. And from
- 14 what I gathered, 90 days just to simply do the evaluation of
- 15 the metering would probably be, like, a minimal time. And
- 16 I'm even -- I'm very nervous of that.
- We put in a meter technology not too long ago
- 18 that we spent several years evaluating, and I mean, it was
- 19 just a very long process. I realize this is a much smaller
- 20 situation.
- Q. When did Kansas City Power & Light learn that
- 22 there was a desire by the developer to master meter
- 23 apartments -- or I'm sorry, individual residential units at
- 24 1101 Walnut?
- 25 A. Well, from the records that I have, from

- 1 individual memos of people that have met, it would appear to
- 2 me that -- that sometime in October of last year we talked
- 3 about separately metering and talked about metering on
- 4 individual floors -- or every other floor. It seems to me
- 5 that about March, there was some kind of a letter sent that
- 6 talked about individual metering from KCP&L to -- to WST.
- 7 But I believe each time WST would come back
- 8 and talk about, you know, master metering, and problems they
- 9 were having, too. So I believe all that process, or the
- 10 discussion, was taking place throughout this whole time of
- 11 discussions that occurred.
- 12 Q. Do you know when Kansas City Power & Light
- 13 formally told WST that it would not be able to provide master
- 14 metering service under its tariffs to the developer at that
- 15 location, 1101 Walnut?
- 16 A. What do you mean by "formally"?
- 17 Q. By letter or other formal communications
- 18 saying, we can't do this because of our tariffs?
- 19 A. Well, I know that -- I believe it was in
- 20 August that I believe a letter was sent to us from WST of
- 21 which we then responded to, probably in the August time
- 22 period, talking about we're not going to do this, you need to
- 23 seek a variance from the Commission, I believe is the time
- 24 frame of that.
- I believe in March, there was a letter sent

- 1 from the engineering group, but -- that talked about
- 2 individual metering, but I'm not sure I recall that, you
- 3 know. That should have been inferred as a showstopper, that
- 4 they needed to do something, but whether that's a formal
- 5 letter going to their corporate, I'm not sure. It could have
- 6 gone to their engineering or construction manager, I am not
- 7 really sure.
- 8 Q. Well, the way you described it, there were
- 9 discussions back and forth. What I'm looking for is the date
- 10 that Kansas City Power & Light said, we're not going to do
- 11 this. And maybe that was at the beginning the discussion.
- 12 A. It was probably the beginning of the
- 13 discussions, but that doesn't talk about customers wanting --
- 14 or you know, the developer saying, I want you to look at
- 15 alternatives and discussing those. I don't know.
- 16 Q. I understand that.
- 17 MR. WILLIAMS: I don't have any further
- 18 questions of this witness.
- 19 JUDGE WOODRUFF: All right. Questions from
- 20 WST?
- 21 MR. STEWART: I don't have any questions, your
- 22 Honor.
- JUDGE WOODRUFF: All right. Well, I guess I
- 24 don't have any questions either. So no recross. Any
- 25 redirect?

```
1 MR. BLANC: No redirect, your Honor.
```

- JUDGE WOODRUFF: All right. Then Mr. Rush,
- 3 you can step down.
- 4 THE WITNESS: Okay.
- 5 JUDGE WOODRUFF: Now, in the order
- 6 establishing this hearing, I indicated there would not be
- 7 post-hearing briefs, and that we would have oral arguments
- 8 instead on the legal issues. As I've been thinking about
- 9 that today, I may have changed my mind. Mr. Williams, you
- 10 don't have to grin too much back there.
- 11 MR. WILLIAMS: No, I would just rather get it
- 12 over with.
- 13 JUDGE WOODRUFF: I'll give you that option.
- 14 The other option would be to have a written filings tomorrow,
- 15 particularly on the legal issues. I'm going to expedite the
- 16 transcript so we can get that as soon as possible, and just
- 17 so you know, I'm looking to try to get this on agenda for
- 18 next Tuesday, which would be the 18th. Anyone want to have
- 19 any say on whether we do oral arguments now or written
- 20 submissions tomorrow?
- 21 MR. WILLIAMS: Well, Judge, I prefer to go
- 22 ahead and state Staff's position orally and get it done
- 23 today.
- JUDGE WOODRUFF: Any strong feelings from any
- 25 other party?

```
1 MR. BLANC: No, your Honor.
```

- 2 JUDGE WOODRUFF: Well, let's go ahead and do
- 3 it today then. We can get it out of the way. All right.
- 4 Well, beginning with WST then.
- 5 MR. STEWART: Thank you, your Honor. In WST's
- 6 application, WST, Inc. indicated that based upon a letter
- 7 that it received from Kansas City Power & Light suggesting
- 8 that Kansas City Power & Light did not believe that WST, Inc.
- 9 could master meter this project without a variance to its
- 10 tariffs, in good faith, WST, Inc. filed a request with the
- 11 Commission, specifically in the application seeking a
- 12 variance from the applicable tariffs of KCP&L on individual
- 13 metering with respect to the Wall Street Tower condominium
- 14 project located at 1101 Walnut Street.
- 15 JUDGE WOODRUFF: Slow down, I'm sure the Court
- 16 Reporter will appreciate it.
- 17 MR. STEWART: I'll rephrase. Granting a
- 18 variance from the applicable tariffs of KCP&L on individual
- 19 metering with respect to the Wall Street Tower condominium
- 20 project located at 1101 Walnut Street, Kansas City, Missouri,
- 21 including in that tariff, set forth in Section 5.03 of the
- 22 general rules and regulations, applying to electric service
- 23 filed with the Commission by KCP&L on January 19th, 1981,
- 24 allowing a single master meter for the entire tour, and for
- $\,$ such other -- in further relief as may be just and proper.

```
1 In this case, it may very well be the case
```

- 2 that Article 5 does not even apply to this project. Pursuant
- 3 to the general rules and regulations applying to electric
- 4 service, Article 6, Subsection 6.03, Kansas City Power &
- 5 Light submitted to the Commission under Sheet No. 1.22, which
- 6 was approved by the Commission on November 16th, 1994,
- 7 indicating that when a building, construction of which began
- 8 after June 1, 1981, is occupied by more than one customer,
- 9 the company shall -- will set as many meters as there are
- 10 separate customers within the building, and will furnish
- 11 electric service conductors to the building sufficient to
- 12 supply the requirements of all customers within the building.
- 13 The internal building wiring and metering board shall be so
- 14 arranged as to permit separate premises, and the installation
- 15 of the company's meters immediately adjacent to each other.
- Again, that states, when a building
- 17 construction of which began after June 1, 1981. If the
- 18 section in question here, in Article 5, is relevant and is
- 19 unambiguous, there would have been no need for KCP&L to
- 20 submit Article 6, Subsection 03, to the Commission for
- 21 approval. Effectively, there's an ambiguity between
- 22 Article 5 and Article 6, where Article 5 talks about
- 23 prohibition of resale and redistribution without regard to
- 24 the construction date of the building, yet Article 6 refers
- 25 to the construction date of the building being June 1, 1981.

```
1 As was testified by Mr. Fredock in this case,
```

- 2 the Wall Street Tower building was constructed in the early
- 3 1970's, probably around 1973, but in any event, before June 1
- 4 of 1981. It is WST, Inc.'s position, and I will get to the
- 5 remaining legal arguments after making this position, but it
- 6 is WST, Inc.'s position that Article 5 was revised and made
- 7 subject to Article 6 by virtue of the fact that Article 6 was
- 8 filed and approved after Article 5 on November 16th, 1994,
- 9 specifically applying the individual metering to buildings
- 10 after June 1, 1981.
- 11 And again, there would be no need for this
- 12 provision to be enacted by the Commission or submitted by
- 13 KCP&L without a purpose. Rules and regulations have to have
- 14 a purpose, and there is an ambiguity if the determination is
- 15 that Article 5 applies, which restricts resale and
- 16 redistribution to all buildings, then 6.03 isn't necessary.
- 17 There has to be an intent behind that, and the -- a very
- 18 strong argument could be made that the intent is to comply
- 19 with the Commission's rule and to distinguish buildings that
- 20 were constructed prior to June 1, 1981, and buildings that
- 21 were constructed after June 1, 1981.
- 22 And those that were constructed prior to June
- 23 1, 1981, do not qualify and are not required to have
- 24 individual meters installed. Even if the Commission elects
- 25 to disagree with WST, Inc. on that position, this Commission

```
1 has the authority to grant a variance to Article 5. So if
```

- 2 Article 6 doesn't apply, and by virtue of it not applying,
- 3 it's rendered irrelevant, which no section can have that
- 4 interpretation. It has to have relevance.
- 5 If Article 5 applies, this Commission has the
- 6 authority to grant the variance. Pursuant to the revised
- 7 statutes of Missouri, 393.140(11) reads, the Commission shall
- 8 have power to require every electrical corporation to file
- 9 with the Commission and to print and keep open to public
- 10 inspections schedules showing all rates and charges made, and
- 11 all rules and regulations relating to rates, charges, or
- 12 service used or to be used.
- 13 Unless the Commission otherwise orders, no
- 14 change shall be made in any rate or charge, or in any form of
- 15 contract or agreement, or any rule or regulation relating to
- 16 any rate charged or service, or in any general privilege or
- 17 facility, which shall have been filed and published by
- 18 electrical corporation, except after 30 days notice to the
- 19 Commission, and publication for 30 days as required by order
- 20 of the Commission, which shall plainly state the changes
- 21 proposed to be made in the schedule then in force. And the
- 22 time when the change will go into effect. The Commission,
- 23 for good cause shown, may allow changes without requiring the
- 24 30 days notice under such conditions as it may prescribe.
- The Commission is a creature by statute. It

- 1 gets its power from the Missouri statutes. It cannot deviate
- 2 from those statutes. The statutes specifically provides the
- 3 Commission with the authority to change the tariffs of
- 4 electric corporations. That is exactly what WST, Inc. is
- 5 requesting. And furthermore, pursuant to the rules
- 6 promulgated by the Commission as is known, it's specifically
- 7 exempts buildings that were constructed prior to June 1,
- 8 1981, from installing a separate electric meter for each
- 9 residential or commercial unit.
- 10 That rule goes on to provide that any person
- 11 or entity affected by this rule may file an application with
- 12 the Commission seeking a variance from all or parts of this
- 13 rule, and for good cause shown, variances may be granted as
- 14 follows. It talks about variance committees being formed.
- 15 It then goes on to state that the Commission, in its
- 16 discretion, may approve tariffs filed by an electric
- 17 corporation, which are more restrictive of master metering
- 18 than the provisions of this rule.
- 19 Article 5 of KCP&L's general rules and
- 20 regulations, which are contained on Public Service Commission
- 21 of Missouri NO. 2, Second Revised Sheet No. 1.18, and 1.19, 9
- 22 and 1.20, and 1.21 were -- the applicable sections were filed
- 23 with the Commission on January 19th, 1981. As I indicated
- 24 before, Article 6, subsection 6.03, which specifically
- 25 distinguishes buildings that were constructed after June 1,

- 1 1981, was filed some 13 years later.
- 2 That filing is consistent with 4 CSR
- 3 240-20.050. It's not more restrictive, but what it is is
- 4 more restrictive than the tariff that had already been filed
- 5 by KCP&L under Article 5. In addition to the statutory
- 6 authority that the Commission has to grant the variance, and
- 7 the authority under the rule to grant a variance, the
- 8 Commission has, in the past, granted variances in cases very
- 9 identical to the case involved with Wall Street Tower
- 10 project.
- 11 That was made very clear in Case No.
- 12 EE-2003-0199, where the Commission, in fact, granted a
- 13 variance to KCP&L's general rules and regulations applying to
- 14 electric service, Section 5.03(b). Furthermore, it has also
- 15 granted variances in case numbers -- I'll read them by
- 16 number -- EE-2001-663, EE-2003-0365, EE-2004-0092,
- 17 EE-2003-0199 previously discussed, EE-2003-0282. Those are
- 18 the cases that I'm aware of that this Commission has granted
- 19 variances on.
- In Mr. Watkins' testimony, his opinion as to
- 21 why his committee that he sits on recommended the approval of
- 22 the variance to the Section 5.03(b) is because that case
- 23 involved an apartment building, and he believes that that can
- 24 be distinguished from a condominium building. But nowhere in
- 25 the Commission's rules does it provide for such distinction,

- 1 nowhere in the statute does it provide for such a
- 2 distinction, and as a result, this Commission can grant a
- 3 variance regardless of whether it's an apartment building or
- 4 a condominium project.
- 5 Additionally, in Deaconess Manor Association,
- 6 doing business as Orchard House versus Public Service
- 7 Commission of the State of Missouri, cite for this case is
- 8 994 S.W. 2d 602, the Western District of Missouri stated
- 9 this: Presumably -- this is on Page 610. Presumably,
- 10 Orchard House contends that the Commission's Order upholding
- 11 Union Electric's charges from 1989 to 1995 violated the
- 12 statute by allowing the company to collect a residential
- 13 service fee contrary to its rate schedule, which required the
- 14 buildings to be constructed and served prior to June 1, 1981,
- 15 and should have obtained a waiver of its residential tariff
- 16 provision.
- 17 Should have obtained a waiver of its
- 18 residential tariff provision. That case was determined by
- 19 Missouri Court of Appeals, June 22nd, 1999. Furthermore,
- 20 under the Kansas City Power & Light general rules and
- 21 regulations, 5.03(b) states that redistribution shall mean
- 22 the furnishing of electric service by the customer,
- 23 subsection two, to separate premises occupied by another
- 24 person, whether or not such premises are owned, leased, or
- 25 controlled by the customer without making a specific or

- 1 separate charge for the electric service so furnished.
- 2 With respect to any multiple occupancy
- 3 premises, the company will not supply electric service to the
- 4 owner, lessee, or operator thereof as the customer of the
- 5 company, and permit redistribution by such customer to his
- 6 office or residential tenants thereof -- therein, except for
- 7 those premises being supplied such service on the effective
- 8 date of this schedule. This schedule was filed January 19th,
- 9 1981, and the premises were being supplied on that date with
- 10 electric service by Kansas City Power & Light. That
- 11 provision would exclude Wall Street Tours' project from this
- 12 redistribution prohibition, in the alternative, if the
- 13 argument is disagreed with by the Commission on the 6.03
- 14 issue.
- 15 The argument has been raised by Staff, and I
- 16 want to respond by indicating that they have concerns that
- 17 the Wall Street Tower Condominiums Association, Inc., which
- 18 is comprised of the unit owners of the building, nobody else,
- 19 The very people who are receiving electricity from Kansas
- 20 City Power & Light are members of the association. The
- 21 association consists of the unit owners.
- 22 Staff has, without citing its authority, said
- 23 the association may then be a utility company that is not
- 24 regulated by the Commission. WST disagrees. Pursuant to the
- 25 Revised Statutes of Missouri's Section 386.020, which is the

```
1 statutory authority for the regulation of electric companies,
```

- 2 subsection 15 provides that an electrical corporation
- 3 includes every corporation, company, association, joint stock
- 4 company or association, partnership, and person that are
- 5 lessees, trustees, or receivers appointed by any court
- 6 whatsoever, other than a railroad, light rail, or street
- 7 railroad corporation generating electricity solely for
- 8 railroad, light rail, or street railroad purposes, or for the
- 9 use of its tenants and not for sale to others, owning,
- 10 operating, controlling, or managing any electric plant,
- 11 except where electricity is generated or distributed by the
- 12 district solely on or through private property for railroad,
- 13 light rail, or street railroad purposes, or for its own use,
- 14 or the use of its tenants, and not for sale to others.
- 15 The association is using this for their own
- 16 use. There have been cases that were recently brought to my
- 17 attention by Staff regarding where the Commission and the
- 18 judicial system found that certain entities were public
- 19 utilities, and electrical companies or gas companies
- 20 effectively to be the purpose of which is to be regulated
- 21 under this statute. And it referred to a case in Dansiger
- 22 [ph. sp.] versus the Public Service Commission where a
- 23 brewery sold the excess generation capacity to between 20 and
- 24 30 businesses, ten residences, and the town of Weston.
- That is an entity that is selling

- 1 electricity, or any other source of energy, to third parties,
- 2 to other people. The association is not doing that. The
- 3 association is comprised of the unit owners who are receiving
- 4 the electricity. You can't -- the Commission cannot look at
- 5 the association as this separate body, and the unit owners as
- 6 a third party.
- 7 The unit owners, as I've said repeatedly, and
- 8 will be organized under the declaration, and as the
- 9 association is organized within the Secretary of State, are
- 10 the association. There is no resale here. There has not
- 11 been a case cited that suggests otherwise. There's not been
- 12 any interpretation of resale, whether in KCP&L's tariffs or
- 13 in statute by Staff supporting that argument. They just
- 14 called it a resale.
- 15 That is not the intent, and that is not the --
- 16 that cannot be an interpretation of RSMo 386.020. There's no
- 17 doubt that this Commission has the authority to grant the
- 18 variance before it today, if it's necessary. As indicated in
- 19 this closing argument, it's very possible and plausible that
- 20 the variance is not even necessary. The very reason that we
- 21 are here today is -- WST is here today is in response to the
- 22 letter from KCP&L, and rather than ignore the issue and make
- 23 a legal determination on our own, it's advisable for us to
- 24 put the arguments in front of the Commission and let the
- 25 Commission decide. But by virtue of the fact that we are

- 1 here asking for a variance does not automatically conclude
- 2 that we believe a variance is necessary. We've asked for the
- 3 necessary variances to the applicable tariffs.
- 4 Staff raises the Supreme Court case from 1926,
- 5 suggesting that the Commission does not have the authority to
- 6 grant variances, when in fact, the statute provides them with
- 7 the authority. In that case, in that Supreme Court case, it
- 8 was with respect to a charge that is imposed upon a purchaser
- 9 of gas energy, and waiving that charge because the Commission
- 10 felt that that charge was unreasonable. Supreme Court said
- 11 that, in that situation, Commission can't do that.
- 12 Well, nearly 80 years later, we're bound by
- 13 the statute and the statutes that are in effect today, and
- 14 those statutes provide you with the authority. The rules
- 15 provide you with the authority, and as I've said repeatedly,
- 16 the authority may not even be an issue and it may be moot
- 17 because the variance is not even necessary.
- 18 In conclusion, WST, Inc. is here before you
- 19 today to obtain the authorization to master meter its project
- 20 as opposed to an individual electric metering system, whether
- 21 that authorization comes from the Commission by virtue of a
- 22 variance to KCP&L's rules and regulations, or a variance to
- 23 the Commission's rules, or by a determination by the
- 24 Commission that Kansas City Power & Light's Article 5 doesn't
- 25 even apply to this project. Regardless of how the Commission

- 1 gets there, the request is to obtain the authorization to
- 2 proceed with the master metering system that is presently in
- 3 place at 1101 Walnut Street.
- 4 I thank you for your time.
- 5 JUDGE WOODRUFF: Thank you, sir. All right.
- 6 We'll move over to Staff then.
- 7 MR. WILLIAMS: May it please the Commission.
- 8 Staff's position is basically unchanged from what it was
- 9 earlier, before evidence was taken. It's Staff's position
- 10 that 4 CSR 240-20.050 dealing with master metering is
- 11 inapplicable because this building was constructed before
- June 1 of 1981; therefore, that rule has no bearing on what
- 13 the Commission does here.
- 14 Staff does believe that KCP&L's tariff,
- 15 Section 5, which addresses individual metering to separate
- 16 premises, does apply and would prohibit the master metering
- 17 of this facility absent waiver. As the Staff indicated in a
- 18 prior filing, it believes that State, ex rel, St. Louis
- 19 County Gas Company versus Public Service Commission of
- 20 Missouri, which is 286 S.W. 84, 315, Missouri 312, copy of
- 21 which has previously been provided to the Commission, stands
- 22 for the proposition that generally the Commission does not
- 23 have authority to grant variances from tariffs that have been
- 24 approved by the Commission.
- 25 And the Staff's concern is that if a tariff

- 1 were -- a variance was granted in this case, it would be
- 2 violative of the law, and create an unduly preferential
- 3 treatment for WST. Staff disagrees with WST's
- 4 characterization that it's asking for a modification of
- 5 KCP&L's tariff. What it sought is, hey, the tariff applies
- 6 to everybody else, but not us. And that's the way I would
- 7 characterize what WST has requested.
- 8 Staff has also provided some materials from a
- 9 prior case involving Trigent Energy Corporation, where the
- 10 Commission chose to disclaim jurisdiction over a chilled
- 11 water system. It's not that Staff's advocating this
- 12 proposition, but it is possible that the Commission could
- 13 determine that while providing utility services, WST would
- 14 not be regulated by the Commission, and it could sell
- 15 services to the condominium owners without being subject to
- 16 the Commission's jurisdiction. That would require that the
- 17 Commission make such a determination.
- 18 If that, in fact, were the case, then WST
- 19 would have to make arrangements in order to supply the power
- 20 that it was going to then sell to the condominium owners.
- 21 And the reason for providing that position is to inform the
- 22 Commission not to advocate where, in fact, Staff's opposed to
- 23 doing so, and thinks it would be a bad rep for the Commission
- 24 to follow. Certainly it if it were to be a route that was
- 25 chosen, it would need to be very restrictive in what

- 1 circumstances the Commission would disclaim jurisdiction.
- 2 I'd also like to respond to WST's reference to
- 3 Deaconess Manor Association. In that case, the dispute is
- 4 over what tariff rates a customer should have been paying
- 5 under. Variances are mentioned in the decision, but they
- 6 were not a point of decision for the court. The Staff thinks
- 7 that the best way for this to be resolved would be for a
- 8 tariff change, if something can be done that would leave --
- 9 leave it so that KCP&L was providing -- ultimately providing
- 10 the service to the individual condominium owners.
- 11 JUDGE WOODRUFF: Thank you, Mr. Williams. For
- 12 KCP&L.
- 13 MR. BLANC: Because Kansas City Power & Light
- 14 is not advocating a position with respect to whether or not
- 15 the variance should be granted or not granted, I think I can
- 16 summarize our legal positions briefly.
- 17 We believe, as they were described today, that
- 18 the usage monitoring and billing practices of WST would
- 19 constitute either a resale or redistribution of power. I
- 20 guess the distinction there would depend on whether or not
- 21 the Commission deemed there were a separate or specific
- 22 charge being applied. But in either event, we believe it to
- 23 be either a resale or redistribution of power. And that
- 24 being the case, KCP&L feels as though it cannot provide that
- 25 service without some form of authority, such as the variance

- 1 requested here to provide that service.
- 2 We agree with WST that the Commission does
- 3 have authority to grant variances to tariffs. The statute
- 4 quoted by WST, we would agree with that reading that the
- 5 Commission does have the statutory authority within its
- 6 discretion to grant variances to tariff provisions. We would
- 7 ask, if the Commission went down the -- if the Commission
- 8 ultimately decided to grant the variance and permit master
- 9 metering, we would request a couple of clarifications.
- 10 First, we would suggest that we not be put in
- 11 the role of enforcing that the rates charged by WST to its
- 12 customers are just and reasonable in the Commission's
- 13 discretion -- or in the Commission's determination. We would
- 14 suggest that data be given to the Commission staff as opposed
- 15 to us, as I believe was suggested today, and that it would be
- 16 more appropriate for the Commission to determine whether the
- 17 rates being paid by the customers are appropriate as opposed
- 18 to us being put in that role.
- 19 Also, we would seek the clarification that it
- 20 is our opinion that if we were to serve a master meter
- 21 building, that it would be pursuant to our commercial rate
- 22 schedule with the applicable terms and conditions of service
- 23 that apply to that, most notably the discontinuing of service
- 24 provisions, and we would ask for a clarification that that
- 25 was the appropriate rate schedule.

```
1 And finally, because we don't anticipate this
```

- 2 being an isolated incident, we would seek Commission's
- 3 quidance of how to treat developers that came to us in the
- 4 future. There are a number of development projects that are
- 5 ongoing or being contemplated in the KC metro area that
- 6 involve a pre-1981 building that's being rehabbed for
- 7 condominium use, and we want to know if we should just
- 8 continue to defer those to the Commission -- or refer those
- 9 to the Commission rather, or if we have some policy guidance
- 10 from the Commission of how to treat those projects.
- 11 Thank you very much.
- 12 JUDGE WOODRUFF: Thank you, sir. I have a
- 13 couple of questions for you that were brought up in your
- 14 closing statement here. It's my understanding that KCP&L's
- 15 position would be that if this variance is granted, that the
- 16 condominium owners association would be that commercial
- 17 client.
- MR. BLANC: Correct.
- JUDGE WOODRUFF: KCP&L?
- MR. BLANC: Correct, your Honor.
- 21 CHAIRMAN DAVIS: Is that your preference?
- 22 MR. BLANC: If it's master metered, I think
- 23 that's what we need to do, that it's a commercial customer in
- 24 that instance, and it would be pursuant to our commercial
- 25 rate schedule. So assuming master metering is permitted, our

- 1 preference would be the commercial rate schedule.
- JUDGE WOODRUFF: Is commercial rates higher
- 3 than residential rates?
- 4 MR. BLANC: I believe the demand charges are
- 5 higher, but the usage charges are less.
- 6 MR. RUSH: Overall, their charge will be less
- 7 per -- it's according to how you measure, but per kilowatt
- 8 hour, it would probably be less.
- 9 JUDGE WOODRUFF: Okay. Do you know which
- 10 particular tariffs would need to be varied from?
- 11 MR. RUSH: Whatever the applicable -- we don't
- 12 know what their usage would be on the residential -- on the
- 13 total aggregate of all these residences, so we would have to
- 14 determine, you know, whatever the appropriate commercial rate
- 15 would be.
- 16 JUDGE WOODRUFF: Okay. I was talking about
- 17 the tariffs we've been talking about today, about the
- 18 multiple occupant, individual metering for separate premises
- 19 tariffs. Do you know which particular sections?
- 20 MR. RUSH: If we had individual metering, it
- 21 would be the residential space heating rate, I believe,
- 22 because it would still be only electric; is that correct?
- MR. WILLIAMS: Tim, I think he's asking which
- 24 of your tariff provisions would they have to vary to.
- JUDGE WOODRUFF: Yes.

```
1 MR. RUSH: Okay.
```

- 2 JUDGE WOODRUFF: It's more a question for your
- 3 attorney.
- 4 MR. BLANC: Undoubtedly, Section 5.3, which
- 5 otherwise prohibits resale or redistribution, and likely
- 6 Section 5.01, which deals with individual metering, and I
- 7 believe the other one that was discussed today is 5.07, which
- 8 pertains to renovation. As it's written, that appears to
- 9 apply to apartment buildings, and most of the other -- or all
- 10 of the other tariff provisions refer to the generic multiple
- 11 occupancy premises, but 5.07 refers specifically to apartment
- 12 buildings. So based upon the language of that provision, I
- 13 would say that that one wouldn't apply here.
- 14 JUDGE WOODRUFF: You say it would or would
- 15 not?
- MR. BLANC: Would not. Sorry.
- 17 JUDGE WOODRUFF: Okay. Thank you. Chairman
- 18 Davis was able to join us during the process of the closing
- 19 statements here. As you're probably aware, we have another
- 20 hearing going on next door. I'm going to give him an
- 21 opportunity to ask any questions that he may have of the
- 22 attorneys or of the witnesses.
- Just to fill him in on what's happened, we've
- 24 had testimony from -- from James Watkins for the Staff, from
- 25 Brian Fredock for WST, and from Tim Rush for KCP&L. I'm

- 1 going to ask that the transcript be expedited so we have it
- 2 tomorrow. With that understanding, do you have any
- 3 questions, sir?
- 4 CHAIRMAN DAVIS: Isn't everything we do
- 5 expedited?
- 6 JUDGE WOODRUFF: It seems to be these last few
- 7 months anyway.
- 8 CHAIRMAN DAVIS: Okay. KCP&L, your position
- 9 is that you have no position; is that correct?
- 10 MR. BLANC: We believe it is a policy
- 11 determination best made by the Commission, whether or not to
- 12 permit master metering for this building. We think that we
- 13 can't provide master metering service under the terms of our
- 14 tariff, but defer to the Commission's policy-making authority
- 15 to determine that issue.
- 16 CHAIRMAN DAVIS: Okay.
- MR. BLANC: We're not trying to be cute or
- 18 difficult, it's just that we don't think we're in the right
- 19 position to make that determination.
- 20 CHAIRMAN DAVIS: Okay. So you're throwing it
- 21 all up to us?
- MR. BLANC: Yes, sir.
- 23 CHAIRMAN DAVIS: Okay. So hypothetically
- 24 speaking, if we did say we wanted to grant the master
- 25 metering request, you'd want to charge the commercial rate;

```
1 is that correct?
```

- 2 MR. BLANC: Right, because we would view the
- 3 customer to be the homeowner's association --
- 4 CHAIRMAN DAVIS: Right.
- 5 MR. BLANC: -- which is a corporate entity.
- 6 CHAIRMAN DAVIS: All right. And demand charge
- 7 would be less, but the actual usage -- or no, the demand
- 8 charge would be more, but the actual usage charges per
- 9 kilowatt hour would be less; is that correct?
- 10 MR. BLANC: Correct.
- 11 CHAIRMAN DAVIS: And you're saying that --
- 12 your expert is saying that that is a wash, correct? Or might
- 13 even be an actual benefit to the ratepayers?
- MR. BLANC: My understanding is it will be --
- 15 they will end up paying less than they would under a strict
- 16 residential rate.
- 17 CHAIRMAN DAVIS: Okay. And then if -- if this
- 18 Commission decided that it did not have jurisdiction over
- 19 Wall Street properties or -- I'm sorry, your name escapes me
- 20 at the present moment -- how would you then proceed?
- 21 MR. BLANC: I'm sorry, I'm not sure I
- 22 understand the question, sir.
- 23 CHAIRMAN DAVIS: Well, if we -- if we -- if
- 24 this -- if we hand down a decision that said we're -- we're
- 25 not asserting jurisdiction in this matter, then what? Would

```
1 you not serve Wall Street, or would you serve Wall Street
```

- 2 or ...
- 3 MR. BLANC: We would be faced with the
- 4 position, then, of not serving a customer -- or serving a
- 5 customer in a manner that we believe to be in violation of
- 6 our tariff, and given that provision -- or given that --
- 7 CHAIRMAN DAVIS: Okay. So you believe -- and
- 8 you believe that we have the authority to modify this tariff?
- 9 MR. BLANC: Yeah, Commission undoubtedly has
- 10 the authority to modify tariffs or grant a variance.
- 11 CHAIRMAN DAVIS: Or grant a variance?
- MR. BLANC: Both, yes.
- 13 CHAIRMAN DAVIS: Okay. And normally --
- 14 normally in these master metering cases, the utility itself
- 15 normally makes an application to the Commission. Why did
- 16 KCP&L not do that in this case?
- 17 MR. BLANC: Looking back, there are kind of
- 18 two categories of circumstances we've done that, and they're
- 19 both provided for in our tariff. The first is the company
- 20 believes it would be technically infeasible to separately
- 21 meter each of the units that's provided for in our tariff.
- 22 And that's one instance we do it.
- 23 CHAIRMAN DAVIS: So you -- so you believe --
- 24 you don't believe it's technically infeasible to individually
- 25 meter every apartment, it just costs a lot more money; is

```
1 that correct?
```

- 2 MR. BLANC: Correct. And then the second --
- 3 CHAIRMAN DAVIS: How much more money?
- 4 MR. BLANC: There was testimony today --
- 5 MR. FREDOCK: About a million dollars.
- 6 MR. BLANC: -- approaching a million dollars
- 7 of cost to the developer to go the individual metering route,
- 8 as opposed to their proposed master metering route.
- 9 CHAIRMAN DAVIS: Okay.
- 10 MR. BLANC: And then the second category, when
- 11 we've done that, are the listed exceptions to the
- 12 redistribution prohibition in our tariff, and that's for a
- 13 hospital, retirement communities, dormitories, places that --
- 14 that we determined earlier on don't qualify for
- 15 redistribution -- or don't -- don't constitute
- 16 redistribution.
- 17 CHAIRMAN DAVIS: Moving a bunch of people in
- 18 on the plaza doesn't qualify?
- 19 MR. BLANC: That falls into the first category
- 20 that at the time we found out about it, it was technically
- 21 infeasible. Point taken.
- 22 CHAIRMAN DAVIS: All right. Now, what
- 23 other -- you wanted clarification on your ability to shut off
- 24 the entire association for nonpayment; is that correct?
- 25 MR. BLANC: Correct, and we believe if the

1 Commission clarifies that the commercial rate applies in that

- 2 the association was the customer, that would address that
- 3 issue, that there are terms and conditions of service that go
- 4 along with our commercial rates, and in that instance, if the
- 5 homeowner's association didn't pay the bill, we would notify
- 6 the homeowner's association, and if they didn't cure, we
- 7 would discontinue service.
- 8 CHAIRMAN DAVIS: Okay. All right. Shawn, I'm
- 9 sorry, I can't remember your last name.
- 10 MR. STEWART: Stewart.
- 11 CHAIRMAN DAVIS: Mr. Stewart. Okay. If -- if
- 12 we were to proceed as counsel for KCP&L has suggested, how
- 13 does -- I mean, we granted a variance, if we gave them the
- 14 commercial rate, and they would be free to shut off the
- 15 homeowner's association for nonpayment of, which I'm assuming
- 16 the owner of the building is the homeowner's association
- 17 right now; is that correct?
- 18 MR. STEWART: That's correct.
- 19 CHAIRMAN DAVIS: Okay. And these units are
- 20 scheduled for closing on the 19th?
- MR. STEWART: That's correct.
- 22 CHAIRMAN DAVIS: Correct.
- JUDGE WOODRUFF: The first one is.
- 24 CHAIRMAN DAVIS: The first -- the first unit
- 25 is. I guess -- I'm trying to think about how to phrase these

- 1 questions here. I guess my first question would be, you
- 2 know, would you think your client would be amenable to us
- 3 putting some, you know, expressed notice into --
- 4 hypothetically speaking, if we were to approve this order,
- 5 that I think this Commission would be very concerned about
- 6 homeowners and future homeowners -- future members of this
- 7 condo association having adequate notice of how their
- 8 electric bill is being paid, as well as the fact that even if
- 9 they paid their own bills, that their service could still be
- 10 disconnected if enough customers didn't pay, or if the
- 11 building became, you know, more vacant than not or something
- 12 of that. You know, have you thought about that at all?
- 13 MR. STEWART: Yeah, we would have -- WST, Inc.
- 14 would have no objection to including additional provisions in
- 15 the declaration requiring that the unit owners be entitled to
- 16 notice from KCP&L with respect to any electrical issues.
- 17 This issue is no different to the unit owners on other
- 18 issues -- other matters that will require one payment by the
- 19 association with respect to maintenance, with respect to the
- 20 billing of the usage of water.
- 21 CHAIRMAN DAVIS: Uh-huh.
- 22 MR. STEWART: No difference. And the -- the
- 23 unit owners -- the prospective unit owners have acquiesced to
- 24 that fact, and understand that this is different than owning
- 25 a single-family residence. They have an association with

- 1 their fellow unit owners. And that same hypothetical could
- 2 apply with respect to the water bill, if the association,
- 3 which consists of the unit owners, decides not to pay the
- 4 water bill.
- 5 There are a lot of provisions and mechanisms
- 6 in the declaration that provide unit owners with the
- 7 opportunity to call for a meeting of the unit owners, and
- 8 call for the board to act on any matter that affects that
- 9 unit owner directly or indirectly. And that, in and of
- 10 itself, would provide an internal mechanism to bring that
- 11 issue to a head.
- 12 And obviously, the association has the ability
- 13 to seek the recovery of the payments that are due, the
- 14 association from the unit owner for attorney's fees, for
- 15 interest, and to -- and to place and file a lien upon that
- 16 property and foreclose on that lien in the event that they
- 17 decide not to pay their -- their bill, and so it works both
- 18 ways. The association is protected and the unit owners are
- 19 protected.
- 20 So in the event that there are unit owners
- 21 that, for whatever reason, don't pay their -- if they don't
- 22 pay their bill, or if the association doesn't pay the bill,
- 23 the unit owners have the ability to get that issue at a
- 24 table, and we could put a place of provision that indicates
- 25 that the association must pay their invoice on a monthly

- 1 basis.
- 2 CHAIRMAN DAVIS: Okay. All right. Now,
- 3 assuming -- and I'm assuming that PURPA applies in this case,
- 4 how would you respond to the -- how do you respond to the
- 5 argument, and if I missed this already, I'm sorry. How do
- 6 you respond to the argument that master metering is a
- 7 disincentive to conservation, and therefore, your application
- 8 should be rejected?
- 9 MR. STEWART: Because, as Mr. Fredock
- 10 discussed at length, WST, Inc. has proposed, and will, in the
- 11 event that this Commission authorizes the master metering
- 12 concept with KCP&L, install individual meters at its own
- 13 expense that specifically monitors and records data from the
- 14 use of the individual unit, therefore, which was suggested by
- 15 Mr. Fredock and was later suggested by Mr. Watkins, advances
- 16 the goals of PURPA in electric conservation.
- 17 CHAIRMAN DAVIS: Okay. So if we approve it,
- 18 the building owners shall install meters, but these meters
- 19 aren't in compliance with KCP&L's individual metering,
- 20 correct -- or individual metering?
- MR. STEWART: Correct.
- 22 CHAIRMAN DAVIS: Is it the way the building's
- 23 wired, they won't be able to shut off one unit It's either
- 24 shut the whole thing off or not, but yet --
- MR. STEWART: With the --

```
1 CHAIRMAN DAVIS: -- each meter and each
```

- 2 apartment, you'll be able to track the electricity usage for
- 3 that space? Is that --
- 4 MR. STEWART: If I -- if I speak out of turn,
- 5 let me know, but I believe that the association will have the
- 6 ability to shut off the power of each individual unit owner's
- 7 electricity in the event that they don't pay for that
- 8 electrical power. And so it's not a case where you just
- 9 terminate the power altogether. The association has the
- 10 ability to terminate the power on a unit-by-unit basis.
- 11 CHAIRMAN DAVIS: Doesn't that statement,
- 12 though, lend credence to the theory that you are not
- 13 necessarily reselling, but redistributing power? Maybe
- 14 reselling, I don't know, depending on what the definitions
- 15 are.
- 16 MR. STEWART: Well, you continue -- you refer
- 17 to -- to "we". It's the association. You're talking about
- 18 unit owners here. You're talking about the very people who
- 19 are receiving the power. I know it's -- I know we're the --
- 20 I know WST, Inc. is the applicant here.
- 21 CHAIRMAN DAVIS: Right.
- 22 MR. STEWART: And so there's the tendency for
- 23 people to think WST, Inc. is going to be the entity that's
- 24 passing along some bills to unit owners.
- 25 CHAIRMAN DAVIS: Right.

```
1 MR. STEWART: That's not the case. The unit
```

- 2 owners are the association. The association is monitoring
- 3 their use and invoicing those unit owners.
- 4 CHAIRMAN DAVIS: And I guess -- so you're sort
- 5 of making the analogy, then, that the homeowner's association
- 6 would function, you know, more like, I guess, a municipal
- 7 utility would, in that it would be able to disconnect members
- 8 and things like that?
- 9 MR. STEWART: Correct. Well, I say correct.
- 10 I don't know what you mean by "functioning like a municipal
- 11 entity", but ...
- 12 CHAIRMAN DAVIS: Performing certain, I guess,
- 13 governmental functions or -- all right. Mr. Williams.
- MR. WILLIAMS: Staff's concern with the
- 15 situation that the parties are proposing here, I mean, we
- 16 agree with Mr. --
- 17 CHAIRMAN DAVIS: Let me go back to you, Shawn.
- 18 Would the building association actually, you know -- someone
- 19 go physically disconnect someone's electricity, or would you
- 20 call KCP&L and say we want you to shut someone's electricity
- 21 off to this particular area of our building.
- 22 MR. STEWART: Depends on whether KCP&L is
- 23 agreeable to that. But as it's been stated before, they
- 24 don't have a position on the matter, so they may have.
- 25 CHAIRMAN DAVIS: Well, I'm going to ask them.

```
1 MR. STEWART: And I do --
```

- 2 CHAIRMAN DAVIS: I've got to ask them --
- 3 MR. STEWART: They have several policy
- 4 concerns.
- 5 CHAIRMAN DAVIS: -- because it is a safety
- 6 issue, and we need to vent these issues out. I don't want
- 7 anybody getting electrocuted, or people just arbitrarily
- 8 getting angry at someone else in their building and shutting
- 9 off someone else's power.
- 10 MR. STEWART: Well, the question has to be
- 11 asked, what happens on projects where there's master --
- 12 existing projects where you have master metering, and then --
- 13 CHAIRMAN DAVIS: Are you aware of any more
- 14 master metering projects like this in the Kansas City area?
- MR. STEWART: I'm not.
- 16 CHAIRMAN DAVIS: Okay. Is anybody else here?
- 17 Okay.
- MR. WILLIAMS: Not yet.
- 19 CHAIRMAN DAVIS: Not yet? All right. KCP&L,
- 20 do you have a response to that about disconnecting unit's
- 21 electricity, about who should be -- who should be responsible
- 22 for that?
- MR. BLANC: Sure. I guess our position would
- 24 be that it depends on who owns the equipment at issue. We
- 25 own up to the master meter, and the master meter, assuming

- 1 that the building is master metered. And so it would be with
- 2 our authority, under certain circumstances, provided we
- 3 follow the provisions of our tariff, to cut services at that
- 4 master meter, but I don't think there's any authority we have
- 5 in our tariff or otherwise that would permit us to go in --
- 6 CHAIRMAN DAVIS: To go past the master meter
- 7 and individual?
- 8 MR. BLANC: -- to go into what they own.
- 9 CHAIRMAN DAVIS: Okay. Mr. Watkins, I see you
- 10 shaking your head back there. Do you have a response to
- 11 this?
- 12 MR. WATKINS: I think they're correct. I'm
- 13 sorry, I shouldn't have made any expressions, but your
- 14 concerns about the safety and them saying we're not going to
- 15 do it, I just --
- 16 MR. FREDOCK: The -- the meters and
- 17 switches that Mr. Stewart was referring to are in an enclosed
- 18 closet that only the maintenance personnel and the actual
- 19 administrators of the homeowner's association will be allowed
- 20 in. They're not going to have -- the individual homeowners
- 21 are -- will not be allowed free access into those areas.
- 22 CHAIRMAN DAVIS: Right.
- MR. FREDOCK: And as far as a danger, or
- 24 danger of shock or electrocution, it's basically just
- 25 throwing a breaker. It's a main disconnect. Throw the

```
1 breaker, put a lock out on it, and that unit is shut down.
```

- 2 CHAIRMAN DAVIS: All right. Back to KCP&L.
- 3 Okay. PURPA and all this master metering came into effect in
- 4 approximately 1981. Do you have people operating
- 5 commercially, you know, on one meter, like apartment
- 6 buildings or anything like that, who have been in existence
- 7 prior to 1981 that are -- that are still operating out there?
- 8 MR. RUSH: Yes, we do.
- 9 CHAIRMAN DAVIS: And how does that work?
- 10 MR. RUSH: Well, there's several ways that it
- 11 works. Basically, we deal with a landlord, and a situation
- 12 we recently had, like, for example, a trailer park that had a
- 13 lot of wiring issues, is we went through a process of
- 14 actually notifying each one of the tenants of the problems.
- 15 I mean, we had the fire marshal say you need to close this
- 16 place down, you need to shut them off, and yet we were trying
- 17 to struggle between, you know, putting people out on the
- 18 street and getting the landlord to fix his wiring, and
- 19 getting the landlord to pay his bill.
- 20 And so we struggled through that process.
- 21 There's some hoops that have to be gone through. When we
- 22 shut tenant -- shut -- we really don't shut many places where
- 23 there's a landlord that has a number of tenants. We have had
- 24 that happen. We typically notify each one of the tenants by
- 25 putting a sticker on the door that says your electricity will

- 1 be shut off on such and such a time, and then we shut that
- 2 service off.
- 3 The landlord, you know, then has the pressure
- 4 to pay the bill or not get his rent. That's typically what
- 5 happens. So it's somewhat of a rare situation, but it has
- 6 occurred.
- 7 CHAIRMAN DAVIS: Okay. All right. Back to
- 8 you, Mr. Williams. So you're just saying, reject all this
- 9 nonsense, don't let these people move in on the 19th? Is
- 10 that what you're telling me?
- 11 MR. WILLIAMS: We're telling you we don't
- 12 think a variance is the route to go.
- 13 CHAIRMAN DAVIS: Okay. So what route are you
- 14 suggesting?
- MR. WILLIAMS: Well, it's a route that the
- 16 parties haven't been able to agree to yet.
- 17 CHAIRMAN DAVIS: I understand that, but I'm
- 18 asking you, you know, this is your chance. You've only got
- 19 one of your five fact-finders here, but this is your chance
- 20 to persuade me, Mr. Williams. So what would you have us --
- 21 what would you have the Commission do in this case?
- MR. WILLIAMS: Well, in order to get any
- 23 relief to the applicant, it's the Staff's view that it would
- 24 require a change in the tariff, and it should be to a class
- 25 of similarly situated customers, not just for a particular

- 1 individual customer. And we would prefer --
- 2 CHAIRMAN DAVIS: Okay. So let's stop there
- 3 for a minute. What does that mean?
- 4 MR. WILLIAMS: It would mean that KCP&L would
- 5 have to file a tariff and ask the Commission to approve it.
- 6 And the tariff would be in such a form that it would --
- 7 CHAIRMAN DAVIS: -- treat all customers -- all
- 8 similarly situated customers equally?
- 9 MR. WILLIAMS: Right, and would accommodate
- 10 what needs to be done in order to get power to this
- 11 particular facility. I mean, our preference would be that
- 12 the end users are the ones that's getting billed by KCP&L.
- 13 CHAIRMAN DAVIS: Right.
- MR. WILLIAMS: Even if there's master metering
- 15 up to a point where later the owner of the facility is
- 16 controlling the lines and monitoring the usage.
- 17 CHAIRMAN DAVIS: And even though KCP&L doesn't
- 18 have a position in this, they're opposed to your ideas?
- 19 MR. WILLIAMS: Something like that.
- 20 CHAIRMAN DAVIS: Is that a fair assessment?
- 21 Is that a fair assessment, KCP&L?
- 22 MR. BLANC: I guess our assessment is we don't
- 23 know and don't have time to determine whether we could use
- 24 their monitoring system as a basis for billing power.
- 25 Mr. Rush gave testimony that it would take approximately 90

- 1 days just to study the feasibility of doing something like
- 2 that. He mentioned when we adopted our last meter reading
- 3 technology, it took several years to study that, and we're
- 4 not proposing that we take that here.
- 5 We're talking about one building in the Kansas
- 6 City area. But point being, with our obligation to serve, we
- 7 would have to be very comfortable with the technology before
- 8 we adopted it and sent out our bills based on its output.
- 9 CHAIRMAN DAVIS: Okay.
- 10 MR. RUSH: I think one of the things --
- 11 CHAIRMAN DAVIS: And you'll be coming back to
- 12 see us in February, won't you, Mr. Giles.
- MR. RUSH: We will.
- 14 CHAIRMAN DAVIS: Rush.
- MR. RUSH: That's all right.
- 16 CHAIRMAN DAVIS: I'm sorry. Normally it's
- 17 Mr. Giles who's here. I mean, one of the things that we're
- 18 concerned about is we're taking over the responsibility, if
- 19 this were to occur, of representing that those meters are
- 20 accurate, and we are billing what we're to be billing, and
- 21 then that we have control to manage that. So there are some
- 22 significant points we need to evaluate in order to do that.
- 23 And so I don't think time allows us to do that.
- 24 CHAIRMAN DAVIS: And I understand. I mean,
- 25 Wall Street has people moving in a week from -- or people

```
1 signing the papers a week from today here, so obviously,
```

- 2 that -- but ...
- 3 MR. RUSH: And it does go against our tariffs,
- 4 so we need to figure out how to bill and address that issue.
- 5 CHAIRMAN DAVIS: Right.
- 6 MR. WILLIAMS: Commissioner, the Commission
- 7 has approved pilot programs on tariffs in the past.
- 8 CHAIRMAN DAVIS: So what would KCP&L think
- 9 about if we made this a pilot program?
- 10 MR. RUSH: We've made our suggestion of how
- 11 that might be handled as a pilot, and I think that would be a
- 12 wonderful way to do it.
- 13 CHAIRMAN DAVIS: And refresh for my
- 14 recollection what was your pilot suggestion?
- 15 MR. RUSH: My pilot suggestion is if you allow
- 16 them to master meter it, and you allow the tenants to measure
- 17 whatever that may monitor their own individual usage, that
- 18 they could bill in some proportionment to that usage, and
- 19 that they would then provide a report to the Staff on a
- 20 regular -- the Staff of the Commission on a regular basis --
- 21 CHAIRMAN DAVIS: On a regular basis?
- 22 MR. RUSH: -- to show what actions are taking
- 23 place. And that -- that would simply say that there is some
- 24 monitoring process and ownerance [ph. sp.] is not put on
- 25 KCP&L to situations that we don't have control over.

```
1 CHAIRMAN DAVIS: Right.
```

- 2 MR. RUSH: And that was our suggestion.
- 3 CHAIRMAN DAVIS: And let me ask you this,
- 4 Mr. Rush: Do you have usage figures for -- I mean, could you
- 5 provide this Commission -- I don't want you to do a lot of
- 6 work, but what a -- what this building's electricity
- 7 consumption was when it was in prior use? Of course it may
- 8 have been some other type of business or entity or something
- 9 like that, or what a comparable, you know, residential unit
- 10 would be so if this were a pilot program -- I guess I'm
- 11 trying to figure out, you know, would -- how do we develop a
- 12 baseline?
- 13 MR. RUSH: Well, I think the first thing I was
- 14 thinking is that we could, you know, even within the Staff,
- 15 they could say, okay, here's what's being used, and be
- 16 measuring that each time. We do have figures that we could
- 17 provide that would be kind of typical of, like, that size of
- 18 a residence or something. And they have that both nationally
- 19 and we would have it locally.
- 20 But I think the ability to be sure, you know,
- 21 someone's consumption over time would provide that
- 22 information you're looking for, that can be done out of their
- 23 own monitoring device. That's what WST is going to be doing.
- 24 So the homeowner's association would be having it. What I
- 25 was perceiving in the long-term is that this is something

1 that they would have to -- WST, the association, would have

- 2 to address, you know, in their association meetings.
- 3 It's not a situation where -- KCP&L's biggest
- 4 concern is ten years from now. We're still expected to bill
- 5 this, if that were the case, if the technology has changed
- 6 and this monitoring equipment is no longer the same, and I
- 7 mean we would have to be keeping up with whatever technology
- 8 some other entity was directing. And that is a big concern
- 9 of ours.
- 10 CHAIRMAN DAVIS: Right. Okay.
- 11 MR. RUSH: But if WST had that responsibility
- 12 on themselves, and they were simply reporting it to the
- 13 Commission, then you would be aware of the activities of what
- 14 was going on with that entity. That was -- that was
- 15 basically our proposal.
- 16 CHAIRMAN DAVIS: All right. Now, let me ask
- 17 you this: I know that the first closing is scheduled for the
- 18 19th; is that correct?
- MR. STEWART: Right.
- 20 CHAIRMAN DAVIS: Do you have all the units
- 21 sold in the building?
- 22 MR. STEWART: I do not believe so. I believe
- 23 there's 10 to 15 percent.
- MR. FREDOCK: There's just a few left.
- 25 CHAIRMAN DAVIS: There's just a few left? So

- 1 I guess my question is, once the homeowners -- once all the
- 2 units are sold and closed on, you know, is WST just going to
- 3 go away and say that's it, bye-bye homeowners? The answer is
- 4 yes.
- 5 JUDGE WOODRUFF: Clarify at that point it
- 6 would be the homeowner's association that would be providing
- 7 the services for WST.
- 8 MR. STEWART: The way that the declaration is
- 9 structured, the WST, Inc. will be a member of the association
- 10 so long as it owns units. And I don't know that it's -- I
- 11 don't know that the association desires for us to meddle in
- 12 their affairs.
- 13 CHAIRMAN DAVIS: Right.
- 14 MR. STEWART: And so it's the -- but the
- 15 organization will be in place to --
- 16 CHAIRMAN DAVIS: Right.
- 17 MR. STEWART: -- govern this system.
- 18 CHAIRMAN DAVIS: Right. Well, I am a little
- 19 bit concerned here, also, about the fact that you have a
- 20 homeowner's association -- a new homeowner's association, and
- 21 if they have to come back and appear before this Commission,
- 22 you know, are they going to be, you know, sophisticated
- 23 enough to -- are they going to have the financial solvency to
- 24 be able to afford counsel to represent themselves before this
- 25 Commission, I guess is the question?

```
1 MR. STEWART: At the time of -- of the closing
```

- 2 of the units, the unit owners are required to deposit two
- 3 months' worth, in addition to the month that they are
- 4 acquiring the unit. Two months' worth of a deposit.
- 5 CHAIRMAN DAVIS: Of fees, or ...
- 6 MR. STEWART: On their homeowner's association
- 7 dues, so there's going to be substantial amount of excess
- 8 deposits.
- 9 CHAIRMAN DAVIS: How much are those dues?
- 10 MR. STEWART: They're based upon the budget,
- 11 so effectively at this point, they're \$.28 a square foot.
- 12 CHAIRMAN DAVIS: \$.28 a square foot?
- MR. STEWART: Per unit.
- 14 CHAIRMAN DAVIS: So what's the average-sized
- 15 unit?
- MR. STEWART: Oh, probably 1,200 to 1,400
- 17 square feet.
- 18 CHAIRMAN DAVIS: 1,200 to 1,400 square feet.
- 19 MR. STEWART: So you're looking at 300 bucks,
- or I don't have my calculator.
- 21 MR. RUSH: \$420 a month.
- 22 MR. STEWART: So you're looking at \$840 a unit
- 23 that is going to be deposited with the association.
- 24 CHAIRMAN DAVIS: Okay.
- 25 MR. STEWART: Times a hundred -- at this

- 1 point, 147.
- 2 MR. FREDOCK: Roughly about \$4,500 a month.
- 3 MR. STEWART: The total reserves --
- 4 CHAIRMAN DAVIS: Okay. And then what's the
- 5 average sale price on the units that have been sold so far,
- 6 or just give me some ballpark examples of what the range is
- 7 for.
- 8 MR. WILLIAMS: They indicated the unit that's
- 9 closing -- plan to close October 19th is something like
- 10 \$475,000.
- 11 CHAIRMAN DAVIS: I'm sorry? 475,000?
- 12 MR. WILLIAMS: And I don't recall the range
- 13 you gave for all.
- MR. FREDOCK: Roughly the average throughout
- 15 the building is \$300,000.
- 16 CHAIRMAN DAVIS: Okay. So could we infer from
- 17 that, then, that if they have \$300,000 to afford one of these
- 18 units, then we could expect at least a modest degree of
- 19 sophistication on the part of the purchasers?
- MR. FREDOCK: I know that they're not going to
- 21 be running extension cords from one unit to the other, yes.
- 22 I can pretty much assure you that.
- MR. STEWART: And if I could also mention, the
- 24 budget does provide for an annual allocation for attorney's
- 25 fees and that amount will --

```
1 CHAIRMAN DAVIS: Has Wall Street ever set up a
```

- 2 homeowner's association before, condo association, whatever?
- 3 MR. STEWART: WST, Inc. has not.
- 4 CHAIRMAN DAVIS: WST has not. Have you,
- 5 counselor?
- 6 MR. STEWART: I've been involved on others at
- 7 other firms, yes.
- 8 CHAIRMAN DAVIS: Okay.
- 9 MR. WILLIAMS: Commissioner, do you have any
- 10 interest on Staff's view of a pilot program?
- 11 CHAIRMAN DAVIS: Oh, Mr. Williams, I am
- 12 waiting to hear -- I am waiting to hear what you and
- 13 Mr. Watkins have to say about the pilot program.
- 14 MR. WILLIAMS: Well, as we indicated, or as
- 15 Staff has indicated, our preference would be that KCP&L is
- 16 providing service to the condominium owners, so what we would
- 17 suggest for a pilot program would be KCP&L look at a
- 18 customer-owned metering device in order to utilize
- 19 information in order to bill those customers.
- 20 CHAIRMAN DAVIS: A customer-owned metering
- 21 device?
- 22 MR. WILLIAMS: Well, non-KCP&L-owned, let's
- 23 put it that way.
- 24 CHAIRMAN DAVIS: I'm sure -- I can see the
- 25 expression on his face. He's excited about this project.

```
1 MR. WILLIAMS: And a pilot project could be
```

- 2 done to see how that works, the accuracy of the meters, and
- 3 just how -- how it would work.
- 4 CHAIRMAN DAVIS: He's not raising his hand.
- 5 Wait, he's raised his hand.
- 6 MR. RUSH: The only concern I would have about
- 7 the pilot in the sense of what you talked about is that
- 8 typically identifies a time frame that it will have a
- 9 conclusion to it, and this will not have a conclusion. This
- 10 will be -- go on forever. If it was so elected or determined
- 11 that this is not workable, that the technology of a
- 12 customer-owned metering device needs to be modified or
- 13 changed or whatever --
- 14 CHAIRMAN DAVIS: Right.
- 15 MR. RUSH: -- down the road, that would have
- 16 some possible problems.
- 17 CHAIRMAN DAVIS: Right.
- 18 MR. RUSH: And it will not be able to reverse
- 19 it.
- 20 CHAIRMAN DAVIS: Right. You're stuck for all
- 21 perpetuity.
- 22 MR. RUSH: Why I made the suggestion that I
- 23 made is we do have instances in our system where there is
- 24 master metering going on pre-1981.
- 25 CHAIRMAN DAVIS: Uh-huh.

```
1 MR. RUSH: And I understand they are for
```

- 2 apartments, but that happens. We do have, and there are
- 3 instances where there have been master metering for oh, I
- 4 think the St. Louis one was talking about worry-free type
- 5 homes where the utilities were included with whatever was
- 6 being paid.
- 7 CHAIRMAN DAVIS: Right. Come here, pay your
- 8 \$10,000 a month, and don't worry about anything, we will take
- 9 care of it all.
- 10 MR. RUSH: But it was not put on the utility
- 11 to manage billing or anything for those places.
- 12 CHAIRMAN DAVIS: Right.
- MR. RUSH: I am just very nervous about
- 14 customer-owned metering, and then having this go on for
- 15 long-term. That's kind of where I am at.
- 16 CHAIRMAN DAVIS: Right.
- 17 MR. RUSH: Now, if it were a short-term with
- 18 some knowledge of the ability to change, that would be a very
- 19 different story.
- 20 CHAIRMAN DAVIS: Okay.
- JUDGE WOODRUFF: Anything else?
- 22 CHAIRMAN DAVIS: I think I've about exhausted
- 23 my supply of questions here, but I guess you can give them
- 24 all one final -- one final shot to get one last word in the
- 25 record here.

1	JUDGE WOODRUFF: All right. Does anyone want
2	to add anything else for the record before we adjourn? All
3	right. With that, then, we are adjourned. Thank you.
4	WHEREUPON, the recorded portion of the hearing
5	was concluded.
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

1	INDEX		
2	BRIAN FREDOCK:		3
3	Direct Examination by Mr. Stewart Cross-Examination by Mr. Williams Questions by Judge Woodruff	17	7
4	Recross-Examination by Mr. Williams Redirect Examination by Mr. Stewart	35	5
5	JAMES WILLIAMS:	3.	,
6	Direct Examination by Mr. Williams Cross-Examination by Mr. Stewart	4 (
7	Redirect Examination by Mr. Williams	61	
8	TIM RUSH: Direct Examination by Mr. Blanc	64	1
9	Cross-Examination by Mr. Williams	65	
10			
11			
12			
13			
14			
15			
16	EXHIBITS INDEX		
17		MARKED	REC'D
18	EXHIBIT NO. 1 KCP&L's General Rules & Regulations	3	40
19	NOTAL 3 General Nules & Negulations	3	40
20			
21			
22			
23			
24			
25			