Exhibit:

Issues: Extension
Witness: Brian A. File
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Sponsoring Party: Evergy Missouri Metro and

Evergy Missouri West

Case No. EO-2019-0132 / 0133

Date Testimony Prepared: January 31, 2022

#### MISSOURI PUBLIC SERVICE COMMISSION

CASE NO.: EO-2019-0132 / 0133

#### **DIRECT TESTIMONY**

**OF** 

**BRIAN A. FILE** 

#### ON BEHALF OF

**EVERGY MISSOURI METRO and EVERGY MISSOURI WEST** 

Kansas City, Missouri January 2022

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# DIRECT TESTIMONY

#### **OF**

# **BRIAN A. FILE**

# Case No. EO-2019-0132 / 0133

1	Secti	on 1: Introduction
2	Q:	Please state your name and business address.
3	A:	My name is Brian A. File. My business address is 1200 Main, Kansas City, Missour
4		64105.
5	Q:	By whom and in what capacity are you employed?
6	A:	I am employed by Evergy Metro, Inc. and serve as Director, Demand-Side Management
7		for Evergy Metro, Inc. d/b/a Evergy Missouri Metro ("Evergy MO Metro") and Evergy
8		Missouri West, Inc. d/b/a Evergy Missouri West ("Evergy MO West").
9	Q:	Who are you testifying for?
10	A:	I am testifying on behalf of Evergy Missouri Metro and Evergy Missouri West
11		(collectively, "Evergy" or "the Company").
12	Q:	What are your responsibilities?
13	A:	My responsibilities include leading the demand-side management group (including energy
14		efficiency and demand response) at Evergy for all jurisdictions. This function includes the
15		Commission approved MEEIA programs. Additionally, I have responsibility for a team
16		focused on customer renewable energy programs and customer facing rates
17		implementation (e.g. Time of Use).

1	0:	Please describe	vour education,	experience and	employment history
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- I earned a Bachelor of Science degree in Chemical Engineering from the University of
  Kansas and a Master of Business Administration from the University of Missouri-Kansas
  City. Prior to Evergy, I worked in the petrochemical industry with Chevron Phillips
  Chemical Company in marketing and technical field sales roles. I have been employed at
  Evergy (and formerly KCP&L) since 2007 in roles varying from product management, key
  account relationships and economic development. I have held responsibility over the
  demand-side management team since 2013.
- Q: Have you previously testified in a proceeding at the Missouri Public Service
   Commission ("MPSC" or "Commission")?
- 11 A: Yes.

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- 12 Q: What is the purpose of your direct testimony?
- 13 A: The purpose of my testimony is to outline Evergy's proposal request for a one-year extension of its MEEIA Cycle 3 portfolio. My testimony discusses the following:
  - Section 2: Executive summary and background of the extension request
  - Section 3: Proposed adjustments to Evergy's existing, approved MEEIA Cycle 3
     programs and impact to total portfolio budget, savings targets and cost effectiveness
  - Section 4: Explanation of how the Company's earnings opportunity ("EO") request for the extension aligns with the proposed savings and prior Commission approved EO matrix
  - Section 5: Key points and conclusion

#### Section 2 – Executive Summary and Background of the Extension Request

2 Q: Please summarize your testimony.

A:

In this filing, Evergy seeks a modification to its approved MEEIA Cycle 3 portfolio (2020-2022) for a one-year extension (through 2023). As described in my testimony, this one-year extension includes a budget of \$29.032 million; total savings targets of more than 120,000 net megawatt-hours ("MWh") and 105 net megawatts ("MW"); and a target EO of \$5.65 million. These figures are inclusive of both MO West and MO Metro. By filing now, as Company witness Kimberly Winslow addresses in her testimony, Evergy seeks to avoid an undue regulatory burden and review of interdependent issues with the Company's Triennial Integrated Resource Plan ("IRP"). Equally important, Commission approval of this extension would send a strong signal of stability and certainty to Evergy's customers, contractors, and the broader energy efficiency market.

As described below, Evergy's proposed request to extend its MEEIA Cycle 3 for a fourth program year ("PY4") is estimated to create an additional \$53.8 million in gross benefits and \$24.8 million in *net* lifetime benefits as measured under the Total Resource Cost ("TRC") test. Evergy is seeking approval of the one-year extension (2023) budget that is below the program year ("PY") 2022 approved budget, which will include the continuation of its current programs with some modifications as noted in later testimony sections. These modifications are not simply a repeat of program goals for PY 2022. Instead, Evergy proposes to modify program budgets and savings targets based on feedback from implementation teams, customers, and stakeholders. These modifications are responsive to changing market conditions in a way that will maximize customer participation, customer satisfaction and customer benefits.

In my testimony, I provide an overview of Evergy's PY4 budgets and savings targets for energy and demand. A detailed Schedule BAF-1 is included in this filing with all program budgets and savings by program. Also, in Section 4, I describe modifications to the EO matrix that are required to maintain consistency in performance targets and ensure that Evergy can value demand-side investments equal to supply-side investments. These modifications are consistent with guidance from the recent Report and Order issued by the Commission in Evergy's 2020-2022 approved MEEIA filing<sup>1</sup>.

Q. Is the Company proposing to modify its tariffs to reflect the proposed changes for PY4?

- 10 A. Yes. The Company is proposing a series of tariff updates to reflect the proposed changes
  11 in this request. Modifications include program "term" updates to extend to December 31,
  12 2023, along with requesting tariff approval for a new Income-Eligible Single-Family
  13 program. In addition, the demand side investment mechanism ("DSIM") tariffs will be
  14 updated to include PY4 cost and throughput disincentive ("TD") recovery and EO
  15 potential.
- 16 Q: Please provide the background of Evergy's MEEIA Cycle 3 (2020-2022 Plan).
- 17 A: Evergy's MEEIA Cycle 3 plan was approved by the Commission in December 2019 and
  18 Evergy has been executing successfully on that plan for approximately two years at the
  19 time of this filing. The programs are delivering energy and demand savings for both
  20 residential and business customers. Evergy's most recent evaluation, measurement and
  21 verification ("EM&V") from PY 2020 (PY 1 of MEEIA Cycle 3) reports that programs
  22 resulted in over 123.2 million in energy savings (kWh), 91,010 in demand savings (kW),

<sup>&</sup>lt;sup>1</sup> EO-2019-0132/0133 Report and Order includes approval for program budget for Income-Eligible Multi-Family for the period 2020-2025.

1		and \$47.3 mi	llion in customer benefits with a 1.27 total portfolio TRC. Evergy achieved
2		106% of its to	otal portfolio MEEIA 3 PY1 kWh savings targets.
3	Section	on 3 – Propos	sed Adjustments to Existing MEEIA 3 Approved Programs, Budgets,
4		Savings and	EM&V
5	Q:	Please sumn	narize the proposed changes for PY4 relative to approved programs for
6		PY3.	
7	A:	The Compan	y's proposed changes to programs for a PY4 in its MEEIA Cycle 3 reflects
8		the evolution	of its MEEIA programs and seeks to address prior Staff and stakeholder
9		feedback. Th	ne primary changes include:
10		1)	Reduce Company's reliance on lighting in residential and business
11			programs for energy and demand savings.
12		2)	Provide for year-round demand response ("DR") options to maximize the
13			value of these programs.
14		3)	Remove Home Energy Reports ("HER") energy and demand savings for
15			TD.
16		4)	Continue strong multi-family income-eligible offerings and enhance with
17			single-family income-eligible offerings.
18		5)	Continue existing pilots and transition top performing pilots to be included
19			in permanent programs.
20		6)	Streamline the EM&V scope for PY4.
21		In latt	er parts of my testimony, I provide further detail on each of these changes.

	Q:	What budget changes	and priorities does the C	Company propose for PY43
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A:

- A: This proposed extension includes a moderate budget to continue focusing on Evergy's high impact programs, streamline programs where appropriate, and evolve programs as necessary. The PY4 budget is approximately \$6.9 million less (~19% reduction) than the MEEIA Cycle 3 approved PY 3 budget. It is important to note that:
  - The PY4 budget of \$29.0 million is consistent with and within the range of the budgets and targets already approved in the MEEIA 2020-22 Plan.
  - The PY4 budget is a conservative starting point relative to estimates of market demand as experienced in the last 3-4 years and the recent DSM Potential Study.
  - The Company believes that a budget of \$29.0 million for PY4 will maintain adequate consistency and stability in the market.

In addition to the primary changes outlined above, the MO Metro Heating, Cooling and Home Comfort and MO West Business Custom programs have realized strong customer participation and demand savings. These programs will continue with similar or expanded budgets for PY4. The detailed breakout of the proposed budget by Company, by program, by year, and comparisons can be found in Schedule BAF-1.

#### Reduce Company's reliance on lighting in residential and business programs

#### Q: What changes does the Company propose for residential lighting savings for PY4?

As the DSM portfolio evolves, lighting programs and savings have been a stalwart because of their ease of participation, significant savings and quick pay-back for customers. Over time as the Company has incentives in place for these upgrades, the potential has changed, as customers move along the adoption curve to more efficient lighting solutions.

For the Energy Savings Products ("ESP") program, the Company proposes to remove residential incentives for "A-line" bulbs in its standard retail stores; while continuing to provide A-line bulb incentives for the harder-to-reach customer segment (such as income eligible) by targeting retail stores where these customers most prevalently shop, such as Walmart, Dollar Tree, etc. It will also offer unique promotions made available to income-eligible customers for A-Lines through the online marketplace.

**Q**:

A:

Efficiency standards and adoption of specialty bulbs have not reached the same levels of as A-line bulbs, therefore rebates to incent customers to purchase and install more efficient specialty LEDs are still relevant and necessary for all residential customers. The Company is proposing to continue incentives for specialty bulbs with all retail partners (not just income-eligible targeted retail stores), while maintaining a wide selection of LED types and options on the online marketplace.

Modifying the A-line bulb offer, to pull these bulbs from non-income-eligible targeted retail stores, will reduce the PY4 ESP budget by 70% and the energy and demand savings targets are reduced by 64% relative to PY3. The fact that the A-line bulb sales/incentives at standard retail stores accounted for 59% of program bulbs sold during PY1 and PY2 in MEEIA Cycle 3 helps to explain the large reduction. This program modification will allow for Evergy to complete its next DSM potential study, which will further inform the market potential for various types of lighting solutions for residential customers.

#### What changes does the Company propose for business lighting savings for PY4?

Evergy's business energy efficiency program participation (Custom and Standard) has trended with increased non-lighting measures over the last few years. The Company proposes to continue to promote that increased trend for PY4 and thereby focus on incentives that maintain non-lighting participation at a target of 25% or greater of the total program energy savings.

#### Provide for year-round demand response ("DR") options

5 Q: Please provide background on Evergy's DR programs.

A:

A:

DR has been a key part of the Evergy MEEIA portfolio since the Company's Cycle 1 in 2013. Evergy's DR programs consist of its smart thermostat program and business demand response ("BDR") program. Over 40,000 residential customers participate in Evergy's thermostat program. Regardless if the thermostats are one-way communicating or smart thermostats, the program provides significant value to reduce system summer peak demand. The Company's BDR program provided for 73 MW of summer peak demand reduction in PY2. The Company proposes to extend its current DR programs for residential and business customers to continue to drive summer peak demand reduction and it also proposes to build on the value of its DR programs.

Q: In a recent prudence review, the Company and stakeholders disagreed on the value of DR. Can you further explain the issues?

The Company and stakeholders agreed there is significant value to customers by Evergy offering and customers participating in DR. The issue in a recent prudence review case<sup>2</sup> was specifically around the number of DR events being called by the Company and if the Company should have been called more events during the review period. The Company's PY4 proposal for its DR programs is intended to be responsive to these stakeholder concerns.

 $<sup>^2</sup>$  EO-2020-0227/0228- Second Prudence review of Cycle 2 Costs related to MEEIA for Evergy Mo Metro and MO West

#### Q: How are you proposing to alter the DR programs in PY4?

A:

A:

A: Evergy proposes to explore calling DR events in a year-round capacity in its PY4 extension. Currently, the BDR and thermostat programs have provisions to only allow event calls in the summer period (June through September). The Company proposes to alter the thermostat tariff to allow for events year-round. For the BDR program, the Company proposes to insert language into the existing BDR tariff to allow for year-round calls. The language inserted reads as follows:

The Company reserves the right to call curtailment for some or all Participants year-round if needed. This offseason curtailment would be utilized during emergency situations locally or regionally. Off-season participation is voluntary with participant payment at the discretion of the Company outlined in the Participation Agreements.

# Q: Are there any other reasons to call events year-round besides those issues expressed in the prudence cases?

The most obvious recent history relates to the Winter Storm Uri from February 2021. By revising the thermostat and BDR tariffs, the Company could provide more options to mitigate situations for year-round need. The DR programs could be used as an option to help relieve possible situations in supply constraints, as occurred with Storm Uri in 2021.

#### Q: How will residential and business customers respond during winter events?

Evergy fully anticipates that there would be less DR from residential and business customer loads in winter events. Specifically, the residential thermostat program would be relying on reduction from residential heating systems, which range from 20-35% electric (heat pumps and resistance heat) across Evergy's jurisdictions. Second, the business program would be voluntary with a payment; however, it is likely that the response would be reduced as about 13% of the load reduction in the BDR program is from electric space cooling that would not be converted to winter reduction.

ure to

#### 2 evaluate DR?

- A: It is essential that parties agree that the value in allowing Evergy to call events in nonsummer months would only be additive or incremental to the benefits of summer DR. The DR demand (kW) impact would still be focused on peak reduction for the period for which
- br demand (k w) impact would still be locused on peak reduction for the period for which
- 6 the programs are designed summer high temperature periods.

# 7 Remove Home Energy Reports ("HER") energy and demand savings for TD

8 Q: Why is the Company proposing to remove HER energy and demand savings from

#### MEEIA?

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- 10 The Company has offered the HER program to customers for nearly eight years. The A: 11 program is at a steady state in terms of number of participants and the savings achieved per 12 participant. The Company proposes that the HER program remain as a very positive 13 education tool for customers and does not negate the fact that customers will continue to 14 save energy as a result of receiving HERs. It also proposes to continue to evaluate the HER 15 energy savings so that it may adjust for these energy savings in current and future general 16 rate cases and eliminate the need for recovery of the throughput disincentive, nor will it 17 seek any earnings opportunity associated with the HER program.
- 18 Q: Can you further explain how adjusting for the HER energy savings in a future rate 19 case offsets the need for TD recovery?
- A: Typically, during a general rate case, an adjustment is made to the Company's billing determinants based on MEEIA participation by program. Evergy proposes in future rate cases, potentially including the current general rate case before the Commission, that it will "add back in" the annual energy savings (kWh) from the HER program as deemed by

EM&V. The net effect of adding the HER energy savings back to billing determinants is that the rate per kWh will be lower because of increased kWh to spread across costs. Since the kWhs will be adjusted in the rate case and Evergy will not be claiming throughput disincentive for any incremental savings, our customers are held whole and rates are generally lower than they would be otherwise.

#### What is the impact to the HER budget for PY4?

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Q.

- A. Evergy is proposing to reduce the budget for the HER program (including the Income
  Eligible HER), as well as the Home and Business Energy Analyzer programs, and include

  only maintenance costs associated with the third-party software solution. These budget

  reductions reflect Evergy's decision to capitalize the software solution for these tools.
- 11 Q: If Evergy recovers costs for the HER and Energy Analyzer programs in base rates 12 through capitalization, how are stakeholders and customers assured that they are not 13 paying for them twice?
- A: First, the overall costs of offering the HER and Energy Analyzer programs are reduced.

  Second, Evergy will continue to be diligent about tracking costs and invoices for these programs and only reflect maintenance costs in MEEIA program cost recovery. This proposal is future looking and therefore the maintenance costs are not included within test year costs. Additionally, as prescribed in the MEEIA rules, the Commission Staff has the ability to audit MEEIA expenses in prudence reviews.

1 2		Continue strong multi-family income-eligible offerings and enhance with single-family income-eligible offerings
3	Q:	What changes does the Company propose for the Income-Eligible Multi-Family
4		program for PY4?
5	A:	The Company proposes to continue its successful Income-Eligible Multi-Family program
6		for PY4. The Company's existing program has demonstrated substantial impact on multi-
7		family properties from both an investment and energy savings as a percentage reduction of
8		total project energy usage. Evergy does propose to enhance the program by utilizing the
9		IEMF Common Laundry pilot findings to focus on common laundry equipment.
10	Q.	Did the Commission already approve a Multi-Family Income-Eligible program and
11		budgets for 2023-2025?
12	<b>A.</b>	Yes, it did. As approved in the MEEIA Cycle 3 order, the Income-Eligible Multi-Family
13		program was approved through 2025. In this extension filing, the Company requests an
14		increase in the PY4 (2023) budget to \$1.93 million, inclusive of both jurisdictions. This is
15		a \$400,000 increase over the prior budget <sup>3</sup> , which allows for a positive energy savings and
16		bill reduction impact with approximately 500 additional income-eligible multi-family
17		customers. The detailed breakout of budget by program, by year, and comparisons can be
18		found in Schedule BAF-1.
19	Q:	Are there any new options for single-family income-eligible customers in PY4?
20	A:	Yes, the Company is proposing to establish a new Income-Eligible Single-Family ("IESF")
21		program. This program will support the single-family income-eligible customer segment
22		with no-cost offers; including LEDs and promotion of the Company's existing Energy

Savings Kit ("ESK"), with a focus on customer and community partnerships to provide the

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<sup>&</sup>lt;sup>3</sup> EO 2019-0132/0133 – Evergy MEEIA Cycle 3 Program budget tables 2023-2025.

most impactful and positive experience for these most of-need customers. To support the partnership and collaboration aspect of this program, the Company proposes to continue and grow the Kansas City – Low Income Leadership Assistance Collaborative (KC-LILAC), moving out from pilots and including under this new IESP program. For consistency purposes, during PY4 the savings/budget for ESK, which provides free energy assessments and installed no-cost energy savings measures, will remain under the Heating, Cooling and Home Comfort program. The proposed budget for this new IESF program during PY4 is \$1.4 million, inclusive of both jurisdictions.

# Continue existing pilots and transition top performing pilots under permanent programs

#### 11 Q: What pilots is Evergy proposing to continue in PY4?

Q:

A:

A:

The Company proposes to continue Pay as You Save ("PAYS") and Urban Heat Island ("UHI") pilots. Also, it is currently evaluating pilots including Zero Energy Ready Homes, a Virtual Energy Manager pilot for small businesses, Power Check Device and Appliance Recycling. These four pilots are planned to launch in 2022 and will likely be included in PY4, depending on performance and interest, which is yet to be determined at this point and time. The Company will provide a PY3 new pilots update, to be presented to Staff and stakeholders prior to the launch of PY4. This presentation will include an overview plan for the Company's proposed pilot approach and recommendation.

#### How have the PAYS and Urban Heat Island pilots performed in MEEIA Cycle 3?

Each had promising results that warrant continuation. The PAYS program launched in late September 2021 and has seen strong interest and participation in the initial home evaluation. We are evaluating how this initial interest progresses to the next steps to full participation, but it is a promising start. Additionally, the local natural gas company, Spire,

is expected to launch their PAYS program in early 2022, which will also help the Company evaluate synergies for successful customer participation and positive experiences. The proposed PAYS budget for PY4 is \$950,000, which includes administration costs to support Evergy's target of \$5.2 million in customers' home investments.

UHI pilot has been supported and studied by key entities, such as the University of Missouri-Kansas City ("UMKC"), Mid-America Regional Council ("MARC") and others, with shared interest in Kansas City for several years. This includes (1) the most recent support and participation in Dr. Sun's UHI Mapping Campaign (Heat Watch Kansas City) conducted during the summer of 2021. Also, in the past (2) Evergy led a UHI cohort to assemble organizations and stakeholders, including the Missouri Office of Public Counsel ("OPC"). Evergy supported the effort through its leadership, meeting orchestration and providing high-level data, where appropriate. The Company also (3) conducted additional internal research, and created a finding report, of which identified energy efficient and demand reducing measures that would most impact UHI effects along with the identification of the most cost effective and positively impacted customer types.

Evergy also proposes to (4) continue its partnership with the Arbor Day Foundation and Bridging the Gap to provide Energy Saving Trees to our customers with a focus on high UHI areas since trees are a primary way to impact UHI. Through 2021 Evergy, in partnership with Bridging the Gap and the Arbor Day Foundation, provided 1,761 - two to six-foot - trees to customers. This results in approximately 32,000 pounds of air pollutants absorbed and nearly 3 million MWh of energy saved over 20-years<sup>4</sup>.

<sup>&</sup>lt;sup>4</sup> Numeric values provided by the Arbor Day Foundation.

1 Q: What does Evergy propose for the Research & Pilots program in	m ir	Pilots program	e Research &	propose for	What does Evergy	Q:	1
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- 2 A: Evergy proposes:
- Extending its PAYS pilot from November 2022 through PY4 (December 2023).
- Evergy is targeting funding for projects at \$5.2 million.
- Continuing its UHI pilot with shade trees by focusing on urban core areas. Evergy
   also proposes a budget of \$50k for cool roofs so that it may utilize previous research
- 7 to create a business case, customer case study and a "next steps" proposal.
- Continuation of other PY3 pilots.

#### 9 Q: What pilots is Evergy proposing to transition under permanent programs?

- 10 A: As I discussed above, the Company proposes to transition four pilots to permanent
- 11 programs. These pilots include: EE for Non-Profits ("EENP"), Market-Rate Multi-Family,
- 12 (MRMF), Income-Eligible Multi-Family ("IEMF") Common Laundry and KC-LILAC.
- 13 Q: Will any of these transitioned pilots require separate program tariffs?
- 14 A: No. These pilots that the Company is proposing to transition to permanent will be absorbed
- in existing (or one specific new) program budgets and tariffs as new components or
- measures. Below shows how these pilot programs will be rolled in:
- EENP will be rolled into Business Custom and Business Standard
- MRMF will be rolled into Heating, Cooling and Weatherization
- IEMF Common Laundry will be rolled into IEMF
- KC-LILAC will be rolled into the new program, Income-Eligible Single-Family
- 21 Q: What warrants moving these pilots to permanent programs?
- 22 A: The EENP pilot has seen success with over 17 non-profit businesses engaging in 2021
- through walk-through energy assessments and direct installs to generate immediate energy

savings for their facilities. From our market research and customer awareness perspective, there is greater opportunity to support this customer segment and we expect to further identify and engage customers in PY4.

The MRMF pilot directly solves a customer gap in our programs for renters who do not live in a subsidized or low-income housing structure. This pilot provides direct install measures inside tenant units for participating properties as well as targeted incentives for more efficient appliances and equipment, such as HVAC, refrigerators and dish washers. The opportunity to work with non-income eligible multi-family properties is large and the Company is eager to continue to fill this gap with energy efficient support.

During the pilot term of the IEMF Common Laundry there was a great deal of research and learning, while the Company discovered there is opportunity for increased energy efficiency, there needs to be more flexibility to allow for property laundry lease contract's renewal timing. Moving from pilots to under the IEMF program will allow this timing optionality.

The Company launched KC-LILAC in June 2021 and has hosted multiple working groups with the organizations that support the three primary areas of focus: energy efficiency, home health and home structural integrity. Establishing marketing collateral, alignment with a referral process, and hosting various promotional events has already shown an increased value in the communities that the Company serves. This collaborative will have a permanent place to live and grow to continue to connect resources with people that needs them most.

#### Streamline EM&V scope for extension year

A:

#### 2 Q: How does the Company propose to modify its EM&V process for PY4?

A: The Company proposes continued strategic investment in evaluation of the programs but reduce the total EM&V budget from 5% to 3.5% of the total portfolio. This will be accomplished by removing some tasks for PY4, consolidating and reducing report size, not conducting a process evaluation and limiting Net-to-Gross ("NTG") research.

#### Q: What are the risks of reducing the EM&V effort for PY4?

A benefit of an extension year (PY4) with very similar program structures is that most of the knowledge of how the programs are run and the expected impact of the efforts are on a strong path. The reduction in the length of the report format in an extension year where many of the observations of the first three years have been expressed and issues resolved in program delivery is appropriate. Additionally, presumably the programs in a MEEIA Cycle 4 filing would be altered enough that the insights from a PY4 evaluation wouldn't necessarily apply and likely be too late to implement if they did as much. Overall, the alterations proposed are within the realm of the scope of the MEEIA rules and should only positively benefit by keeping the EM&V process streamlined.

#### Overview of PY4 Savings Targets

### 18 Q: What are the proposed savings targets for PY4?

A. A PY4 budget of \$29.03 million based on the programs described above is estimated to result in total net incremental energy savings of more than 121,000 MWh and net demand savings of 105 MW in PY4. These savings represent a bottoms-up estimate based on deemed savings associated with an assumed measure mix within each program. Deemed savings are based on the approved Evergy MO Technical Resource Manual from December

1 11, 2019, effective on January 1, 2020. The individual measure mix included in each 2 program represents a reasonable expectation of how programs will be delivered in PY4 and 3 based on experience to date.

#### Savings Comparison and Estimated Cost Effectiveness of PY4

A.

#### O. How do PY4 estimated savings targets compare to the MEEIA 2020-22 Plan?

In general, energy and demand savings are reduced and in line with the reduced budget by program for PY4. Based on the program budgets and savings targets described above, utilizing the avoided costs approved in the MEEIA Cycle 3 order, and calculations from cost-effectiveness tests, the PY4 portfolio is projected to generate total net benefits to all customers of \$24.8 million under the TRC test and be cost effective with an overall UCT ratio of 1.85 for the jurisdictions combined. Table 2 provides by jurisdiction portfolio, the TRC, Participant Cost Test ("PCT"), Utility Cost Test ("UCT"), and Ratepayer Impact Measure ("RIM") Test.

**TABLE 2 – Cost Effectiveness Test Results** 

	TRC	PCT	UCT	RIM
MO Metro Portfolio	1.27	2.60	1.91	0.61
MO West Portfolio	1.32	2.64	1.81	0.63

A full list of cost effectiveness results by program by jurisdiction can be found in Schedule BAF-3.

#### Section 4 – Company's Request for Earnings Opportunity During Extension

#### 19 Q: What does the Company propose for Earnings Opportunity ("EO") in PY4?

20 A: The Company has a straightforward proposal regarding the EO for PY4. The EO matrix approved for 2020-2022 was slightly modified relating to the removal of the EO for the

HER (including the Income-Eligible HER). Included in the extension request is also the continuation of the potential for PAYS EO in the same structure that was approved by the Commission in mid-2021. With these changes, the requested EO is \$3.29 million in MO West and \$2.36 million in MO Metro.

#### 5 Q: How does the PY4 EO compare to the approved MEEIA Cycle 3 EO?

A: The PY4 EO values are in line with the previously approved EO annual values (prior to the PAYS EO that was added in 2021). MO West EO was \$3.35 million per year (\$10.055 million for 2020-2022) and MO Metro at \$2.64 million per year (\$7.909 million for 2020-2022). Detailed breakout of the EO metrics and earnings potential by metric can be found in Schedule BAF-2.

Table 3: Proposed Modifications to the Earnings Opportunity for Program Year 2022

EO Matrix Category	Change	MO Metro Target EO Amount	MO West Target EO Amount
Home Energy Report	Remove	\$115,000	\$175,000
IE Home Energy Report	Remove	\$10,000	N/A
PAYS	Add	\$130,781	\$130,781

A:

#### Q: Is the PY4 EO a reasonable amount?

Yes. In its recent Order regarding the Evergy MO MEEIA program, the Commission reaffirmed the value of utility administered demand-side programs and made it clear that the purpose of MEEIA is to create incentives that make a utility indifferent to supply-side or demand-side investments in order to promote investments that benefit customers. The importance of, and need for, sufficient shareholder incentives for DSM programs is commonly accepted and understood in the regulated utility industry. Notably, these

targeted modifications are all consistent with the EO matrix recently approved by the Commission in File No. EO-2019-0132.

#### **Section 5 – Key Points and Conclusion**

#### 4 Q: What are the key takeaways regarding the Company's proposed extension?

First, the rationale to extend Evergy's MEEIA Cycle 3 by one year is compelling considering the significant regulatory activity in 2022 and timing considerations of related and impactful activities including IRP, DSM Market Potential Study, a general rate case, and securitization filing. Second, the modifications proposed for the extension year are consistent with providing more benefits to customers and adjustments to align with stakeholder interests expressed throughout our MEEIA engagement. An extension will continue to bring significant benefits to customers while managing existing offerings more efficiency. Key facets of the modifications include reducing reliance on lighting, delivering more investment to income-eligible customer sector, removal of energy and demand savings for TD in the HER program, and providing year-round demand response among others.

## 16 Q: Does this conclude your direct testimony?

17 A: Yes.

A:

#### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Kansas City Company's Notice of Intent t Application for Authority to I Side Programs Investment M	o File an Establish a Demand-	) ) )	File No. EO-2019-0132
In the Matter of KCP&L Gre Operations Company's Notic Application for Authority to I Side Programs Investment M	e of Intent to File an Establish a Demand-	) ) )	File No. EO-2019-0133
	AFFIDAVIT OF B	RIAN A. FILE	
STATE OF MISSOURI	)		
	) ss		
COUNTY OF JACKSON	)		
Duina A Eile Leine C		414-4	

Brian A. File, being first duly sworn on his oath, states:

- 1. My name is Brian A. File I work in Kansas City, Missouri, and I am employed by Evergy Metro, Inc. as Director, Demand-Side Management.
- 2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of Evergy Missouri Metro and Evergy Missouri West consisting of twenty (20) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.
- 3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

Brian A. File

Subscribed and sworn before me this 31st day of January 2022.

My commission expires:  $\frac{4}{2u/w25}$ 

#### Evergy Missouri Metro and Missouri West MEEIA 3 PY4 Extension Filing Budget and Savings by Program by Jurisdiction Schedule BAF-1

	<b>-</b> :	MO West				MO Metro		
		First Year Net	т.	tal Dudmat		First Year Net	т.	stal Dudwat
	kWh	KW		tal Budget	kWh	KW		otal Budget
Business Standard	17,109,058	2,791	\$	3,035,452	11,470,362	1,831	\$	2,008,339
Business Custom	10,760,313	1,703	\$	1,712,347	9,689,997	1,549	\$	1,504,170
Business Process Efficiency	2,311,753	27	\$	327,357	2,409,969	23	\$	334,723
Small Business Targeted	-	-	\$	-	-	-	\$	-
Business Demand Response	-	51,512	\$	3,300,000	-	15,000	\$	960,938
Business Smart Thermostat	47,727	349	\$	155,287	44,589	326	\$	134,036
Online Business Energy Audit	-	-	\$	18,677	-	-	\$	17,326
	-	-	\$	-	-	-	\$	-
Energy Saving Products	2,423,734	175	\$	346,274	2,266,535	168	\$	325,283
Heating, Cooling & Weatherization	8,338,188	3,655	\$	2,286,685	6,783,040	3,100	\$	1,830,523
Home Energy Report	20,355,375	2,550	\$	372,877	9,579,000	1,200	\$	285,654
Income-Eligible Home Energy Repor	-	-	\$	-	2,928,146	366	\$	85,325
Income-Eligible Multi-Family	1,307,610	247	\$	1,032,949	1,289,692	253	\$	909,423
Residential Demand Response	969,620	7,368	\$	2,250,245	945,652	7,182	\$	2,078,181
Online Home Energy Audit	-	-	\$	47,278	· -	-	\$	63,038
o,	_	-	\$	-	-	-	\$	· -
Research & Pilot	48	1	\$	142,589	49,067	7	\$	158,880
PAYS	2,534,186	772	\$	950,436	2,534,186	772	\$	950,436
Income-Eligible Single Family	2,440,950	1,070	\$	669,412	2,734,393	1,250	\$	737,924
,	68,598,563	72,220	\$	16,647,864	52,724,629	33,027	\$	12,384,198
% of PY3 Budget/Targets	-6.20%	-8.15%		-12.25%	-30.69%	-13.62%		-27.04%

#### Evergy Missouri Metro and Mis MEEIA 3 PY4 Extension Filing Budget and Savings by Prograi Schedule BAF-1

#### **Combined Jurisdiction**

Comparison (PY4 vs. PY3)

	kWh	kW	Budget
Business Standard	-23.59%	-23.32%	-23.43%
Business Custom	16.29%	15.93%	17.22%
Business Process Efficiency	-74.06%	-74.03%	-74.07%
Small Business Targeted			
Business Demand Response		-4.76%	-4.76%
Business Smart Thermostat	-46.51%	-46.51%	-46.40%
Online Business Energy Audit			-31.46%
Energy Saving Products	-70.00%	-70.00%	-70.00%
Heating, Cooling & Weatherization	9.86%	10.10%	9.76%
Home Energy Report	0.00%	0.00%	-50.33%
Income-Eligible Home Energy Repor	0.00%	0.00%	-41.15%
Income-Eligible Multi-Family	10.86%	10.86%	10.84%
Residential Demand Response	-36.49%	-36.49%	-36.51%
Online Home Energy Audit			-50.00%
Research & Pilot	-98.68%	-98.62%	-59.19%
PAYS	12.50%	9.71%	-5.24%
Income-Eligible Single Family			
_	-18.69%	-9.94%	-19.24%

% of PY3 Budget/Targets

\$ (6,914,510)

#### Evergy Missouri Metro and Missouri West MEEIA 3 PY4 Extension Filing EO Matrix Update - Extension PY4 (2023) Schedule BAF-2

Proposed Metric	<u>Unit</u>	<u>Cumulative</u> <u>Cap</u>	<u>\$/unit</u>
HER: criteria will be whether or not program implemented each year	Program Year	100%	\$175,000
Income-Eligible HER: criteria will be whether or not program implemented each year	Program Year	100%	\$0
Income-Eligible Multi-family: criteria will be average project savings as % of baseline and spend > 85% of budget	Program Year	130%	\$66,666.66
Energy MWh (excluding HER & Multi-Fam. ): criteria will be annualization of each program years installations TBD by EM&V	MWh	130%	\$12.97
MW (excluding HER, Bus DR, Bus Smart Tstats, & Res DR): criteria will be annualization of each program years installations TBD by EM&V	MW	150%	\$122,507.02
Bus Smart Tstat & Res DR MW: criteria will be annualization of each program years installations TBD by EM&V	MW	150%	\$92,799.91
Bus DR MW & R&P: criteria will be annualization of each program years installations TBD by EM&V	MW	150%	\$10,000
PAYS projects: criteria will be \$ invested in Tier 4 projects	\$ invested	100%	1-5%
·			

		MO West						
	PY4 M	Wh/MW	PY4	EO\$		nulative n/MW	PY4 Cumu	lative EO \$
Ì	<u>Target</u>	<u>Cap</u>	<u>Target</u>	<u>Cap</u>	<u>Target</u> <u>Cap</u>		<u>Target</u>	<u>Cap</u>
	-	-	\$0	\$0			\$525,000	\$525,000
	-		\$0	\$0			\$0	\$0
	-	-	\$66,667	\$86,667			\$266,667	\$346,667
	46,936	61,016	\$608,754	\$791,381	191,735	249,255	\$2,486,800	\$3,232,840
	10.194	15.291	\$1,248,863	\$1,873,295	32.934	49.401	\$4,034,673	\$6,052,010
	7.717	11.575	\$716,107	\$1,074,160	40.565	60.847	\$3,764,398	\$5,646,597
	51.512	77.268	\$515,122	\$772,683	208.784	313.176	\$2,087,842	\$3,131,763
	\$ 2,615,620	\$ 2,615,620	\$130,781	\$130,781	\$6,115,620	\$ 6,115,620	\$305,781	\$305,781

\$3,286,294 \$4,728,967

\$13,471,160 \$19,240,657

Evergy Missouri Metro and Missouri West MEEIA 3 PY4 Extension Filing EO Matrix Update - Extension PY4 (2023) Schedule BAF-2

MO Metro												
					PY4 MWh/MW		PY4 EO \$ PY4 Cumulative MWh/MV		ve MWh/MW	PY4 Cumu	lative EO \$	
Proposed Metric	<u>Unit</u>	<u>Cumulative</u> <u>Cap</u>	\$/unit	Cumulati ve Cap	<u>Target</u>	<u>Cap</u>	<u>Target</u>	<u>Cap</u>	<u>Target</u>	<u>Cap</u>	<u>Target</u>	<u>Сар</u>
HER: criteria will be whether or not program implemented each year	Program Year	100%	\$115,000	100%	-		\$0	\$0			\$345,000	\$345,000
Income-Eligible HER: criteria will be whether or not program implemented each year	Program Year	100%	\$10,000	100%	-	-	\$0	\$0			\$30,000	\$30,000
Income-Eligible Multi-family: criteria will be average project savings as % of baseline and spend > 85% of budget	Program Year	130%	\$66,666.66	130%	-	-	\$66,667	\$86,667			\$266,667	\$346,667
Energy MWh (excluding HER & Multi-Fam. ): criteria will be annualization of each program years installations TBD by EM&V	MWh	130%	\$8.31	130%	38,928	50,606	\$323,490	\$420,537	197,804	257,145	\$1,643,751	\$2,136,876
MW (excluding HER, Bus DR, Bus Smart Tstats, & Res DR): criteria will be annualization of each program years installations TBD by EM&V	MW	150%	\$114,741.01	150%	8.700	13.050	\$998,242	\$1,497,363	31.661	47.491	\$3,632,810	\$5,449,215
Bus Smart Tstat & Res DR MW: criteria will be annualization of each program years installations TBD by EM&V	MW	150%	\$91,941.81	150%	7.508	11.262	\$690,289	\$1,035,433	38.558	57.837	\$3,545,082	\$5,317,623
Bus DR MW & R&P: criteria will be annualization of each program years installations TBD by EM&V	MW	150%	\$10,000	150%	15.000	22.500	\$150,000	\$225,000	60.755	91.133	\$607,550	\$911,325
PAYS projects: criteria will be \$ invested in Tier 4 projects	\$ invested	100%	1-5%	100%	\$ 2,615,620	\$ 2,615,620	\$130,781	\$130,781	\$ 6,115,620	\$ 6,115,620	\$305,781	\$305,781
				-			\$2,359,468	\$3,395,781	•		\$10,376,641	\$14,842,487

#### Evergy Missouri Metro and Missouri West MEEIA 3 PY4 Extension Filing Program and Portfolio Cost Effectiveness by Jurisdiction Schedule BAF-3

#### **PY4 Total Portfolio Cost Effectiveness Results**

	TRC	PCT	UCT	RIM
MO Metro Portfolio	1.27	2.60	1.91	0.61
MO West Portfolio	1.32	2.64	1.81	0.63

#### PY4 Cost Effectiveness Results by Program by Jurisdiction

MO Metro	TRC	PCT	UCT	RIM	SCT
Business Standard	1.22	1.70	2.58	0.76	1.47
Business Custom	1.94	3.01	2.96	0.78	2.36
Business Process Efficiency	1.40	4.64	1.40	0.53	1.58
Demand Response Incentive	4.04	N/A	1.07	1.07	4.04
Business Smart Thermostat	1.01	0.59	1.42	1.24	1.18
Online Business Energy Audit	-	N/A	-	-	-
Energy Saving Products	1.95	6.18	3.20	0.38	2.41
Heating, Cooling & Weatherization	1.02	2.66	1.84	0.43	1.21
Home Energy Report	1.53	N/A	1.53	0.32	1.53
Income-Eligible Home Energy Report	1.56	N/A	1.56	0.32	1.56
Income-Eligible Multi-Family	0.59	7.44	0.60	0.27	0.69
Residential Demand Response	1.19	0.87	1.96	1.25	1.38
Online Home Energy Audit	-	N/A	-	-	N/A
Research & Pilot	0.08	N/A	0.04	0.04	0.08
PAYS	1.11	3.31	1.44	0.40	1.37
Income-Eligible Single-Family	1.02	2.66	1.84	0.43	1.21

MO West	TRC	PCT	UCT	RIM	SCT
Business Standard	1.16	1.88	2.57	0.66	1.39
Business Custom	1.94	3.65	2.89	0.67	2.37
Business Process Efficiency	1.41	5.08	1.50	0.48	1.61
Business Demand Response	3.99	N/A	1.06	1.06	3.99
Business Smart Thermostat	0.96	0.64	1.30	1.13	1.11
Online Business Energy Audit	0.00	N/A	0.00	0.00	0.00
Energy Saving Products	1.92	5.68	3.17	0.41	2.38
Heating, Cooling & Weatherization	1.01	2.31	1.77	0.48	1.20
Home Energy Report	2.45	N/A	2.45	0.38	2.45
Income-Eligible Multi-Family	0.51	6.96	0.53	0.26	0.60
Residential Demand Response	1.17	0.80	1.83	1.28	1.35
Online Home Energy Audit	0.00	N/A	0.00	0.00	0.00
Research & Pilot	0.00	N/A	0.00	0.00	0.00
PAYS	1.09	3.07	1.42	0.43	1.35
Income-Eligible Single-Family	1.01	2.31	1.77	0.48	1.20