1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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5	TRANSCRIPT OF PROCEEDINGS
6	Pre-hearing to Address Commissioner Questions
7	February 6, 2008
8	Jefferson City, Missouri
9	Volume 2
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11	In the Matter of the Application)
12	
13	Transfer of Functional Control)Case No. of Its Transmission System to)EO-2008-0134
14	The Midwest Independent) Transmission System Operator,)
15	Inc.)
16	
17	MORRIS L. WOODRUFF, Presiding, DEPUTY CHIEF REGULATORY LAW JUDGE
18	JEFF DAVIS, Chairman, CONNIE MURRAY,
19	ROBERT M. CLAYTON, III, LINWARD "LIN" APPLING,
20	TERRY JARRETT, COMMISSIONERS
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23	REPORTED BY:
24	MINDY VISLAY, CCR MIDWEST LITIGATION SERVICES
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1 PROCEEDINGS
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- JUDGE WOODRUFF: Good morning everyone. We
- 3 are here for a pre-hearing conference in Case No.
- 4 EO-2008-0134 which is the application of the Union
- 5 Electric Company for authority to continue the
- 6 transfer of functional control of its transmission
- 7 system to the Midwest Independent Transmission System
- 8 Operator, Incorporated.
- 9 We'll begin by taking entries of appearance. I
- 10 will note that I have a couple parties here on the
- 11 telephone so we will try to proceed as best we can
- 12 here. We'll begin with AmerenUE.
- 13 MR. LOWERY: Thank you, Your Honor. James
- 14 Lowery with the law firm of Smith Lewis L.L.P., 111
- 15 South Ninth Street, Suite 200, Columbia, Missouri
- 16 65201, here on behalf of AmerenUE.
- 17 JUDGE WOODRUFF: And for Staff.
- MR. DOTTHEIM: Steven Dottheim, P.O. Box
- 19 360, Jefferson City, Missouri 65102, appearing on
- 20 behalf of the Staff of the Missouri Public Service
- 21 Commission.
- 22 JUDGE WOODRUFF: And for the Office of
- 23 Public Counsel.
- 24 MR. MILLS: On behalf of the Office of
- 25 Public Counsel and the public, my name is Lewis Mills,

- 1 P.O. Box 2230, Jefferson City, Missouri 65102.
- JUDGE WOODRUFF: And for Aquila.
- 3 MR. BOUDREAU: Thank you. On behalf of
- 4 Aquila, Paul Boudreau, 312 East Capitol Avenue, Post
- 5 Office Box 456.
- 6 Also appearing on behalf of Aquila via telephone
- 7 is Renee Parsons, Senior Attorney, 20 West Ninth
- 8 Street, Kansas, Missouri.
- 9 JUDGE WOODRUFF: Ms. Parsons, are you still
- 10 on the line?
- 11 MS. PARSON: I am.
- JUDGE WOODRUFF: For Empire.
- MR. COOPER: Dean L. Cooper, P.O. Box 456,
- 14 Jefferson City, Missouri 65102 on behalf of the Empire
- 15 District Electric Company.
- JUDGE WOODRUFF: For KCP&L.
- 17 MR. BLANC: Curtis Blanc appearing on
- 18 behalf of Kansas City Power and Light Company. My
- 19 address is 1201 Walnut, Kansas City, Missouri 64106.
- JUDGE WOODRUFF: And for the Midwest ISO.
- 21 MR. ZOBRIST: Karl Zobrist, Sonnenschein,
- 22 Nath and Rosenthal, L.L.P., 4520 Main Street, Suite
- 23 1100, Kansas City, Missouri 64111.
- JUDGE WOODRUFF: For MIEC.
- 25 MS. VUYLSTEKE: Diana Vuylsteke, Bryan

- 1 Cave, 211 North Broadway, Suite 3600, St. Louis,
- 2 Missouri 63102.
- JUDGE WOODRUFF: For Southwest Power Pool.
- 4 MR. LINTON: For Southwest Power Pool,
- 5 David C. Linton, 424 Summer Top Lane, Fenton, Missouri
- 6 63026 and Heather H. Starnes, 415 North McKinley,
- 7 Suite 140, Little Rock, Arkansas 72205.
- JUDGE WOODRUFF: And I believe that's all
- 9 the parties. If I missed somebody, please speak up.
- 10 Well, basically the Commission wanted to have this
- 11 meeting today to get some idea of where we go from
- 12 here and what the current situation is involving
- 13 AmerenUE and the Midwest ISO.
- So, I'm going to turn this over to the
- 15 Commissioners for questions, and we'll go from there.
- 16 Commissioner Murray?
- 17 COMMISSIONER MURRAY: I'm going to pass,
- 18 thank you.
- JUDGE WOODRUFF: Then for --
- 20 MR. DOTTHEIM: Judge Woodruff, I might ask
- 21 the bench, yourself, and the Commissioners, they are
- 22 probably aware, but I thought I would just directly
- 23 ask. The FERC issued an order on Friday --
- JUDGE WOODRUFF: I wasn't aware of that.
- MR. DOTTHEIM: An order conditionally

- 1 accepting the filing that had previously been made in
- 2 December. We have copies of that order. There also
- 3 was an errata yesterday which we forgot to make copies
- 4 of. It's just a one page errata. But I can
- 5 distribute that.
- 6 And if the Commissioners -- I expect the answers
- 7 to the Commissioners' questions will be made also in
- 8 reference to the order that was issued on Friday, but
- 9 I have copies I can distribute at this time.
- 10 JUDGE WOODRUFF: Very good. Why don't you
- 11 go ahead and do that.
- Does somebody want to give us a summary?
- MR. LOWERY: Your Honor, yes. Let me
- 14 introduce who I have with me here today. And we had
- 15 assumed -- and of course we were going to address
- 16 this, this morning, but we had assumed the Commission
- 17 was guite aware of that order because, as I think you
- 18 know, the Commission is actually an intervener in that
- 19 case and so they would have been served with that
- 20 order at the time it was issued.
- 21 With me this morning I have three folks that could
- 22 answer, hopefully, the questions Commissioners have.
- 23 Maureen Borkowski, who is the Vice President of
- 24 Transmission Services for Ameren Services Company
- 25 which acts as the agent for AmerenUE with respect to

- 1 its transmission system and also in particular with
- 2 respect to RTO issues and FERC regulation of
- 3 transmission system.
- 4 Also, Shawn Schukar is with me this morning. Mr.
- 5 Schukar is Vice President for Ameren Services as well
- 6 and has responsibility for RTO markets and has
- 7 extensive experience in particular with the MISO "day
- 8 two" markets which AmerenUE has been participating in
- 9 the last few years.
- 10 And Ajay Arora, who is the Director of Corporate
- 11 Planning at AmerenUE, who was extensively involved in
- 12 the cost-benefit analysis that was initially filed and
- 13 required by the '04 stipulation when we initiated this
- 14 case.
- 15 And I think Ms. Borkowski could probably give the
- 16 Commission at least a little bit of background and
- 17 summary about the order that Mr. Dottheim just handed
- 18 out that was issued by the FERC on Friday. So, if it
- 19 pleases the Commission, I'd ask her to do that at this
- 20 time.
- JUDGE WOODRUFF: Please do.
- 22 MS. BORKOWSKI: Good morning. Just a
- 23 little bit of background with regard to this FERC
- 24 filing. When we made our filing that initiated this
- 25 proceeding, the 1st of November, in Item 12 of that

- 1 filing we had noted a number of uncertainties that
- 2 could potentially impact the progress of this, and
- 3 actually, the recommendations in this proceeding.
- 4 And the very first one of those was the potential
- 5 for the loss of incremental revenue, which also
- 6 offsets the requirement for bundled retail load of
- 7 approximately \$60 million annually under the
- 8 AmerenUE/Midwest ISO Service Agreement and the
- 9 Transmission Owners Agreement in the event that the
- 10 Midwest ISO or the other transmission owners within
- 11 the Midwest ISO seek and obtain changes to the
- 12 relevant agreements.
- 13 The Midwest ISO and the other Midwest ISO
- 14 transmission owners did make such a filing in early
- 15 December. And the order that was just received on
- 16 Friday is the FERC order in that docket. Basically,
- 17 what the result of the order is, that that very
- 18 uncertainty, which we have identified, has come to
- 19 pass, in that, if the order is implemented as it
- 20 currently stands, AmerenUE would be precluded from
- 21 receiving those incremental revenues which would have
- 22 otherwise come to AmerenUE and its customers without
- 23 those changes to the MISO tariff that were made by
- 24 Midwest ISO and the transmission owners.
- 25 At this point in time, having just received the

- 1 order on late Friday, we are still in the process of
- 2 reviewing that order. There are certainly some issues
- 3 in it that, factually, probably need some correction.
- 4 That is with regard to grandfathered agreements as
- 5 those are addressed in that order.
- 6 We are also still reviewing whether or not, from a
- 7 legal perspective, we feel that the FERC appropriately
- 8 addressed legal arguments that AmerenUE had made in
- 9 its protest of that original filing, and again it
- 10 reiterated in its answer to some of the answers that
- 11 other parties had filed.
- 12 So, at this point in time we are still in the
- 13 process of reviewing what the next steps are that we
- 14 would take in regard to that order. Obviously, one of
- 15 those could include a request for rehearing, but we
- 16 don't have that determination made as of this date as
- 17 to exactly how we will go forward.
- 18 The errata that Mr. Dottheim mentioned, with
- 19 regard to that order, basically just clarifies the
- 20 effective date. And the effective date of the order
- 21 is February 1st of 2008, which means that the revenue
- 22 distribution which was at issue in this particular
- 23 case -- the revenue distribution is the issue which
- 24 would preclude us from receiving those incremental
- 25 revenues of \$60 million is now in effect as of the 1st

- 1 of February.
- 2 So, MISO will begin distributing any revenues that
- 3 were received as of February 1st in line with the
- 4 order that was just received from FERC which again
- 5 would preclude AmerenUE from receiving those
- 6 incremental revenues.
- 7 Is that a sufficient explanation, or are there any
- 8 further questions about that issue?
- 9 JUDGE WOODRUFF: I'll let the Commissioners
- 10 resolve that. Anything anyone else wants to add about
- 11 this order at this point?
- 12 MR. ZOBRIST: Judge, I would just say, from
- 13 the Midwest ISO's standpoint, that Stephen Kozey, who
- 14 is the General Counsel and Vice President of the
- 15 company, is here. And he -- as I'm sure perhaps
- 16 Dr. Proctor could -- could, you know, respond to any
- 17 particular questions that the Commission might have
- 18 about these orders as well as other FERC proceedings
- 19 that might affect Ameren's application here as well.
- 20 MR. DOTTHEIM: From the Staff's
- 21 perspective, we have also had a rather short time to
- 22 spend with the order. We want to spend more time. We
- 23 have had, of course, an opportunity to take a look at
- 24 it.
- 25 Here today is Dr. Proctor and Greg Meyer, from the

1 Staff, who will endeavor to answer questions of the

- 2 Commissioners and the Regulatory Law Judge.
- 3 Also, in light of the order issued on Friday, the
- 4 Staff believes that it is probably an opportune time
- 5 for the parties in the pending case to get back
- 6 together again to discuss the affect of the order upon
- 7 the pending case.
- JUDGE WOODRUFF: As I recall, when we had
- 9 filings made in this case months ago, there was a
- 10 concern that FERC wouldn't act any time soon. So, is
- 11 the action that everybody was anticipating --
- 12 MR. DOTTHEIM: Well, I think there was some
- 13 anticipation that the FERC would set the matter for
- 14 hearing. I'll certainly let AmerenUE speak to that.
- 15 I don't know that the thought was that there was
- 16 nothing on the immediate horizon. It was my
- impression that the thought was that the matter
- 18 actually would be likely set for hearing, which of
- 19 course has not occurred.
- JUDGE WOODRUFF: So, FERC made a decision
- 21 without setting it for hearing?
- MR. DOTTHEIM: Yes.
- JUDGE WOODRUFF: Mr. Clayton, do you have
- 24 any questions at this point?
- 25 COMMISSIONER CLAYTON: Jeff?

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1 JUDGE WOODRUFF: Mr. Chairman, do you have
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- 2 any questions at this point?
- 3 CHAIRMAN DAVIS: Mr. Zobrist, I can't think
- 4 of your colleagues name.
- 5 MR. ZOBRIST: Steve Kozey.
- 6 CHAIRMAN DAVIS: Mr. Kozey, why is it that
- 7 we have all these problems with MISO?
- 8 And I have only been on the MISO oversight
- 9 committee and the SPP oversight committee for a very
- 10 short time, but SPP doesn't have any of these
- 11 problems.
- 12 Why are we having problems with you? Why with
- 13 your organization, and why is it constant?
- 14 MR. KOZEY: Mr. Chairman, for the matter
- 15 that's before you in this proceeding, the Commission
- 16 determined that previously, in its initial orders,
- 17 that the continuation of operational control of
- 18 AmerenUE's facilities in the Midwest ISO would be back
- 19 before you at this time. So, I don't know that the
- 20 proceeding itself, sir, is a problem.
- 21 CHAIRMAN DAVIS: Well, I'm referencing the
- 22 most recent FERC proceedings. It seems like every
- 23 time we have an OMS meeting it just seems like there's
- 24 going to be blood on the floor over something.
- 25 MR. KOZEY: Fortunately, sir, two orders

- 1 ordered by the FERC in roughly the same time frame
- 2 issued decisions consistent with positions Ameren and
- 3 the other Midwest ISO transmission owners took that
- 4 have prevented costs coming to the Midwest ISO or
- 5 Ameren.
- 6 The Commission rejected a complaint by AEP, as
- 7 American Electric Power Company wanted Midwest ISO
- 8 transmission owners to pay for existing AEP high
- 9 voltage facilities, and future ones.
- 10 The Commission, in a separate proceeding,
- 11 reaffirmed the recommendation of all the Midwest ISO
- 12 transmission owners that the rate design for
- 13 transmission be continued and rejected a suggestion by
- 14 the stand-alone transmission owners that all new costs
- of high voltage in the Midwest ISO be shared.
- So, while this decision that has just been
- 17 referred to is adverse to Ameren's interests, not all
- 18 decisions by FERC about the Midwest ISO are adverse to
- 19 Ameren.
- 20 CHAIRMAN DAVIS: Mr. Kozey, would you care
- 21 to explain on the record this whole concept of health
- 22 club memberships that I've heard about?
- MR. KOZEY: Yes, sir, I will try. The
- 24 reference, I believe, relates to a filing that the
- 25 Midwest ISO is planning to make in March that would

- 1 amend its tariff to allow for transmission owners who
- 2 are not in the Midwest ISO today to participate in our
- 3 market and our congestion management scheme without
- 4 signing a transmission owner agreement. That is
- 5 planned, we do expect it to be made, and then FERC
- 6 would rule on that.
- 7 Mr. Chairman, and for the other Commissioners,
- 8 sometimes in stakeholder meetings a colleague of mine
- 9 has made reference to the kind of analogy that the
- 10 Chairman has referenced. In that analogy, now that
- 11 that the "health club," or facility, has been built,
- 12 that it's time to consider how to additionally expand
- 13 membership to decrease costs even if it's not on the
- 14 same terms as the original members joined.
- 15 CHAIRMAN DAVIS: And is the philosophy that
- 16 MISO advocates for that if you are lowering everyone's
- 17 costs then that's a good deal for everybody in the
- 18 footprint; is that a fair way to characterize it?
- 19 MR. KOZEY: Yes, sir.
- 20 CHAIRMAN DAVIS: But obviously the
- 21 transmission owners, like AmerenUE, who were paying
- 22 for some of the original start-up costs -- of which I
- 23 seem to remember being hit up for a rather large sum
- 24 of money within the first few months I was on the
- 25 Commission. Why do you need the money? More

- 1 reliability.
- 2 They are not going to be able to recoup any of
- 3 their investment from these new members, are they?
- 4 MR. KOZEY: I don't have a yes or no
- 5 answer, but if I give you a little context we can get
- 6 to a yes or no conclusion.
- 7 In terms of if this filing is accepted by FERC on
- 8 the terms that it's made, the new participants would
- 9 pay the same monthly charges -- no discounted
- 10 charges -- as AmerenUE. The place where conceivably
- 11 there could be a different financial burden would be
- 12 upon withdrawal -- termination -- of that
- 13 relationship. That's where there would be a
- 14 difference.
- 15 Because we are suggesting in this filing -- going
- 16 to suggest in this filing -- that people who come
- 17 under the new arrangement would pay their pro rata
- 18 share, when they left, of incremental Midwest ISO
- 19 obligations, not the base ones. So, that's where
- 20 there would be a difference, sir. Not on the --
- 21 CHAIRMAN DAVIS: So, they would be able to
- 22 pull out for less?
- MR. KOZEY: Yes, sir. Until ISO gets about
- 24 five years in, when those two concepts cross and they
- 25 are equal. Yes, sir, there would be a two-year gap

- 1 where somebody could leave and pay less than a
- 2 comparably situated transmission owner.
- 3 CHAIRMAN DAVIS: Okay. So, because Ameren
- 4 was one of the first lucky utilities in the door they
- 5 are going to be paying more?
- 6 MR. KOZEY: Only were they to leave in a
- 7 period between now and five years from now. That
- 8 would be the circumstances where they would pay more,
- 9 Your Honor. They would not pay more every month than
- 10 the new people.
- 11 CHAIRMAN DAVIS: Right. Everybody would be
- 12 paying the same on a monthly basis, it would just cost
- 13 Ameren more to terminate the relationship than it
- 14 would, say, someone from Iowa that would come later?
- MR. KOZEY: Yes, sir. So, that would be,
- 16 I'm sure, one of the points of contention in the
- 17 filing for FERC as to whether this is unduly
- 18 discriminatory or preferential.
- 19 MR. LOWERY: I think Ms. Borkowski is also
- 20 familiar with this particular filing that Mr. Kozey is
- 21 talking about. Perhaps she could at least share
- 22 Ameren's perspective on what that filing is going to
- 23 mean in terms of the exit cost and so on.
- 24 CHAIRMAN DAVIS: Yes, I'd like to hear
- 25 that.

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1 MS. BORKOWSKI: Well, first of all, I'm not
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- 2 sure I entirely agree with the way Mr. Kozey
- 3 characterized all of this.
- 4 The filing, which MISO is calling their expansion
- 5 filing, first of all, just for clarity, has not been
- 6 made. The expectation is it will be made near the
- 7 beginning of March, which would mean you would expect
- 8 some sort of a FERC order about 60 days later than
- 9 that, or in May.
- 10 But there are actually three levels of service
- 11 that are being made available -- at least in the draft
- 12 filing -- that we have seen. And depending on which
- 13 level of service these new entrants to MISO, or
- 14 various pieces of MISO, decide to take, they may
- 15 indeed be paying less than what we are currently
- 16 paying based on the level of service that they select.
- 17 And it's my understanding that even at the highest
- 18 level of service in this new framework that they are
- 19 still not paying the full administrative charges
- 20 because they are not taking advantage of the full
- 21 transmission aspects. They are still maintaining a
- 22 stand-alone transmission system from a transmission
- 23 service perspective and therefore are not paying all
- 24 of the same administrative costs that AmerenUE pays
- 25 because it is both a market participant and a

- 1 transmission tariff participant. So, I guess from
- 2 that perspective, I want to make sure that it was
- 3 clear.
- 4 Actually, as it relates to this proceeding, I had
- 5 identified a couple of items in the uncertainties we
- 6 had listed that would cause us to review our
- 7 recommendations that we made on November 1st that are
- 8 related to this filing.
- 9 One of those was -- I guess it was letter "I" of
- 10 the uncertainties we had listed -- is that we had said
- 11 that it would be important to review whether or not
- 12 there were any changes in either cost or revenue
- 13 allocations of AmerenUE's continued participation in
- 14 the Midwest ISO if there were more or fewer Midwest
- 15 ISO participants.
- But in addition to that we had also talked about
- 17 costs that might be associated with transmission
- 18 expansion in other people's systems. They are
- 19 traditionally called RECB costs. And that was letter
- 20 B of the uncertainties that we had listed. These new
- 21 market participants will not in any way shape or form
- 22 be exposed to those transmission expansion costs that
- 23 AmerenUE would be exposed to.
- 24 So, because of the potential availability of this
- 25 new option, and again, there are actually three

- 1 different options for service, we think it's important
- 2 for us to be able to see what MISO actually files and
- 3 then to be able to evaluate that as a part of our
- 4 ongoing participation. Because it's entirely possible
- 5 that it would be worthwhile for AmerenUE to withdraw
- 6 from MISO in its current type of participation and
- 7 choose one of these other health club options.
- 8 So, it's basically a matter of do the new options
- 9 that present themselves, even in light of the fact
- 10 that we may be required to pay some sort of exit fee,
- 11 which I'm certainly not conceding, and in fact would
- 12 make every attempt to mitigate before FERC, but might
- 13 these new options afford a more attractive option for
- 14 AmerenUE relative to the full-blown MISO participation
- 15 that we have today.
- So, I guess what I'm saying is, the very existence
- of this as something that is new, that wasn't
- 18 contemplated at the time of the November 1st filing,
- 19 we would like the opportunity to review this option
- 20 once it's filed to see if it's got any promise for
- 21 AmerenUE's customers.
- 22 CHAIRMAN DAVIS: Ms. Borkowski, do you feel
- 23 like Ameren had an agreement with MISO and that these
- 24 filings at FERC are an attempt to make an end run
- 25 around that written agreement?

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1 MS. BORKOWSKI: Yes, sir, we do. And
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- 2 that's basically what we state in our protest and our
- 3 answers at FERC.
- 4 CHAIRMAN DAVIS: Then correct me if I'm
- 5 wrong, but under the terms of that written contract,
- 6 if MISO wanted to alter the terms of that contract,
- 7 they were supposed to come here to this Commission and
- 8 ask, were they not? Or isn't there something that
- 9 required that? That seems to be my recollection.
- 10 MS. BORKOWSKI: My understanding of the
- 11 service agreement that was a part of the original
- 12 filing, giving AmerenUE permission to join MISO, was
- 13 that the agreement was in effect for an initial period
- 14 of five years and six months and could only be
- 15 terminated with I believe it was six months notice,
- 16 but even then only with permission of this Commission.
- 17 And I certainly would agree that the agreement
- 18 couldn't have been altered during that time frame by
- 19 either party without the agreement of both the parties
- 20 as well as this Commission.
- 21 CHAIRMAN DAVIS: And how long has that
- 22 agreement been in effect?
- MS. BORKOWSKI: It commenced on May of
- 24 2004. It would be November of 2009 before the initial
- 25 term of that agreement would be up. But, again, by

- 1 its very terms it would continue in the absence of
- 2 either six months notice or -- well, in conjunction
- 3 with approval by this Commission.
- 4 CHAIRMAN DAVIS: And Ms. Borkowski, can you
- 5 refresh for my recollection what amount would it cost
- 6 for AmerenUE to terminate its membership in MISO?
- 7 MS. BORKOWSKI: At the present time, based
- 8 on the methodology that's been employed in the past by
- 9 MISO, I believe MISO estimated that cost to be
- 10 \$35 million, and we included that as a possibility in
- 11 our filing. We would certainly argue that there were
- 12 circumstances that should mitigate that.
- But one other thing I would point out is that that
- 14 \$35 million exit fee does not contain any significant
- 15 dollars that would be related to dollars that AmerenUE
- 16 would be assigned with regard to transmission
- 17 expansion by other transmission owners in MISO.
- 18 Right now those dollars are very small, but as
- 19 other entities continue to invest in their system and
- 20 expand their system there is the possibility that MISO
- 21 would attempt to recover those dollars from us in the
- 22 future as well, whatever our proportionate share was
- 23 of those RECB costs. We would also argue that that
- 24 would not be appropriate in any part of FERC
- 25 proceeding to govern actual results in an exit by

- 1 AmerenUE.
- 2 CHAIRMAN DAVIS: For some reason I was
- 3 thinking the exit costs were somewhere much more
- 4 exponential, in the neighborhood of 350 or 360
- 5 million. So, that's not correct?
- 6 MS. BORKOWSKI: Thirty-five million is what
- 7 we calculated.
- 8 CHAIRMAN DAVIS: Okay.
- 9 MR. ZOBRIST: Mr. Chairman, I think Midwest
- 10 ISO might have a different view of the contract issue
- 11 that you raised. Should we talk about that now or
- 12 later, if you have other questions?
- 13 CHAIRMAN DAVIS: Thank you, Mr. Zobrist.
- 14 I'll get back to you here shortly.
- Ms. Borkowski, Ameren hasn't -- I've heard MISO,
- 16 I've heard Graham Edwards, and other people, make
- 17 statements that we are performing all these valuable
- 18 services for all our member companies now so you don't
- 19 really need all these people performing these
- 20 functions that they performed in the past. But in
- 21 fact, Ameren hasn't laid any of these people off that
- 22 are working on reliability, have they?
- MS. BORKOWSKI: We have not laid people
- 24 off. There were certain positions that we no longer
- 25 have at Ameren. I don't have an exact count for you.

- 1 I believe the number is less than 12.
- 2 But they were the people that actually processed
- 3 transmission service requests and managed the AmerenUE
- 4 OASIS, and once MISO became our transmission provider
- 5 MISO handles all requests for transmission service so
- 6 we didn't need people to process those requests and
- 7 manage our OASIS.
- 8 But those people have been absorbed into other
- 9 positions in the company as other positions were
- 10 vacated due to attrition or what have you.
- 11 CHAIRMAN DAVIS: Mr. Kozey, what's your
- 12 definition of the original service agreement?
- MR. KOZEY: Mr. Chairman, the service
- 14 agreement in our view has not been altered, it's not
- 15 been tried to be amended. And on our own, were we to
- 16 do that, we would have to file -- again, to not be in
- 17 violation of the original stipulation settlement
- 18 agreement that we are a party to in this Commission,
- 19 we would have to come to you.
- 20 We did try to make clear, in our pleadings at
- 21 FERC. FERC noted it in Paragraph 15 of its order on
- 22 Friday, it says: Midwest ISO filed an answer to
- 23 clarify its position on the filing. First, the
- 24 Midwest ISO states that it joined the filing in its
- 25 capacity as the administrator of the Transmission

- 1 Energy Markets Tariff and takes no position with
- 2 respect to the merits of the proposed tariff positions
- 3 or Union Electric's objections.
- We do not -- we are not a party with money at
- 5 stake in that filing. Ameren and the other
- 6 transmission owners are. So, sir, we don't believe we
- 7 violated --
- 8 CHAIRMAN DAVIS: I know, Mr. Kozey, you are
- 9 just a simple non-profit organization out there trying
- 10 to manage the best you can with what FERC has given
- 11 you. Is that what I'm hearing?
- MR. KOZEY: Yes. Without apology, sir.
- 13 CHAIRMAN DAVIS: I'll pass for right now,
- 14 Judge.
- JUDGE WOODRUFF: Do any other Commissioners
- 16 have questions?
- 17 COMMISSIONER APPLING: I think I have one
- 18 question for Mr. Proctor, Your Honor. The reason I'm
- 19 asking this question -- and if I'm asking the wrong
- 20 person just tell me and don't pass me off, at least if
- 21 you know.
- 22 Concerning this filing, very quickly if you can,
- 23 describe to me what this means to the rate payers and
- 24 the citizens of the State of Missouri. How does this
- 25 affect us?

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1 DR. PROCTOR: The impact of the FERC filing
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- 2 on rate payers -- actually, not the filing, the order?
- 3 COMMISSIONER APPLING: Right.
- 4 DR. PROCTOR: The order, I think
- 5 Ms. Borkowski characterizes it as a loss of about \$60
- 6 million a year in revenues to AmerenUE. And
- 7 currently, none of those revenues have ever been
- 8 collected by UE. They would not have gone -- this
- 9 whole thing would not have gone into effect until I
- 10 believe it's February of this year.
- 11 There was a transition period at MISO from the
- 12 start-up in which none of the utilities work. MISO
- 13 was not collecting revenues for retail transmission
- 14 from the utilities. The agreement that AmerenUE has,
- 15 and we have at FERC, allows AmerenUE to continue under
- 16 that scenario indefinitely or until that agreement
- 17 is -- somebody does away with it.
- So, in past rate cases we have looked at the
- 19 transmission costs of AmerenUE and, you know,
- 20 allocated those between wholesale and retail
- 21 customers. And done it the way we have done it in the
- 22 past. And none of those costs go through MISO and
- 23 then come back in terms of revenues to UE. That will
- 24 change this year for all of the utilities. And so
- 25 Ameren has not collected any of these revenues, this

- 1 60 million they are talking about, in the past.
- 2 What would have occurred is -- because Missouri, I
- 3 think in our wisdom -- when we did an interim approval
- 4 of UE said, in agreement with MISO, we will not go
- 5 forward and collect revenues by MISO from AmerenUE for
- 6 transmission service to retail load. So, even on a
- 7 going forward basis now, that would not occur.
- 8 AmerenUE would collect those directly in cost of
- 9 service in a rate case. That's not true of other
- 10 states.
- 11 So, what happens at this point, now that this
- 12 transition is over, the pot of dollars that MISO
- 13 collects from all of these utilities -- and most of
- 14 them that serve retail customers would be putting
- 15 dollars into that pot -- are distributed back to the
- 16 utilities based upon their revenue requirements.
- 17 Well, UE would not be contributing to the pot for
- 18 its retail customers. But yet, by the formula that
- 19 was there, they would receive this additional
- 20 \$60 million back from the contributions by other
- 21 utilities into the pot. FERC has decided that's not
- 22 just unreasonable and has written an order to not
- 23 allow that to happen. And that's really what that
- 24 FERC case was about.
- Now, there are other details in that FERC case.

- 1 Somebody mentioned grandfathered agreements and proper
- 2 treatment. Grandfathered transmission agreements are
- 3 transmission agreements that were agreed to before
- 4 MISO started. They had long-term contracts on them.
- 5 Those contracts were not aggregated. Those people are
- 6 paying for transmission service through those
- 7 contracts and do not pay MISO transmission for that,
- 8 so in a way they are treated just like Missouri
- 9 customers. The FERC order gets into the details of
- 10 that. And that is an issue that AmerenUE did win
- 11 before the FERC on that one.
- 12 So, in brief, the \$60 million has never been
- 13 collected and if this order stays will not be
- 14 collected. So, from that perspective there's no
- 15 impact on rate payers. Now, from the perspective that
- 16 this was \$60 million that AmerenUE believes it should
- 17 have been receiving starting this year, then that
- 18 revenue offset would not be there for Missouri retail
- 19 customers.
- 20 COMMISSIONER APPLING: Thank you. I may
- 21 have a second question, but thank you.
- JUDGE WOODRUFF: Commissioner Murray?
- 23 COMMISSIONER MURRAY: I'm trying to figure
- 24 out who I will direct this to. Ms. Borkowski, I'll
- 25 direct this to you.

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1 In the RTO cost-benefit analysis that was filed in
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- 2 this case, Paragraph 434 references the Midwest
- 3 post-transition revenue distribution. I assume that
- 4 is what Mr. Proctor was just referencing to,
- 5 post-transition?
- 6 MS. BORKOWSKI: That is correct.
- 7 COMMISSIONER MURRAY: And in your analysis
- 8 there, the last sentence says -- after speaking of the
- 9 \$57.8 million per year revenue expected -- the revenue
- 10 would not be received in the SPP and ICT cases and
- 11 thus results in an additional cost, that is, negative
- 12 benefit to these cases.
- 13 And my question is, if the revenue does not come
- 14 through the MISO as predicted in this analysis,
- 15 wouldn't you still be at about the same position as
- 16 you would be with SPP or ICT, or are there other
- 17 benefits from those two that offset the lack of
- 18 post-transition revenue here?
- 19 MS. BORKOWSKI: In the cost-benefit study,
- 20 basically the reference there, to the present value
- 21 over the ten-year period of this post-transition
- 22 revenue, if you include that in the analysis as
- 23 revenues that AmerenUE would actually receive, it
- 24 basically says the decision then overwhelmingly swings
- 25 to staying with MISO because it gives you the

- 1 advantage of that additional revenue.
- 2 If you remove that revenue it makes the decision
- 3 much more difficult. And in fact, over a ten-year
- 4 period, would tend to favor the ICT case over the MISO
- 5 case. Over a short term period, three years, it was
- 6 very close, and in fact nearly a break even.
- 7 Particularly with regard to the level of precision
- 8 with which much of this analysis can be done.
- 9 So, we had identified that at the time of the
- 10 original filing. Again, you know, unless something
- 11 else should happen with the FERC case at this point in
- 12 time that benefit has been wiped away, which greatly
- 13 narrows the analysis now relative to the other
- 14 options, and as I said, over the ten-year long term
- 15 would seem to favor the ICT case.
- One of the reasons we've asked for additional
- 17 time, until June, before we continue with a procedural
- 18 schedule for this proceeding is to give us the
- 19 opportunity to review some of the other things that
- 20 are changing that we had identified as risks when we
- 21 originally made that filing November the 1st.
- We have already spoken about one of those, and
- 23 that would be the MISO expansion filing, to see
- 24 whether or not that would afford any additional
- 25 opportunity to AmerenUE to effectively exit MISO and

- 1 return as a new type of member rather than its
- 2 existing member. And that's expected to be filed in
- 3 March, which hopefully would then lead to a decision
- 4 in May.
- 5 There's another filing that's going to be made, I
- 6 believe at the end of this month, with regard to how
- 7 MISO does the allocation of the revenue sufficiency
- 8 guarantee -- and I know that's probably a lot of
- 9 words, but it's the RSG -- which is one of the charges
- 10 that is uplifted if it's a market charge. Where, to
- 11 the extent that not all the costs of running the
- 12 market are recovered under the market itself through
- 13 L&P, there are additional payments that have to be
- 14 made to generators that have to be recovered from
- 15 somewhere.
- They are filing to change that allocation process
- 17 at the end of this month, and that will give us some
- 18 new information that could affect our cost-benefit
- 19 decision.
- 20 And in addition to that, we are expecting an order
- 21 out of FERC later this month with regard to the
- 22 ancillary services market filing. We would certainly
- 23 like the opportunity to review that order -- which
- 24 that was actually listed as letter C of the
- 25 uncertainties that we had originally listed -- to see

- 1 whether or not the FERC order would order any changes
- 2 to the way MISO has initially conceived of the market
- 3 and designed it and have the opportunity to look at
- 4 whether or not that has any impact on our cost-benefit
- 5 analysis.
- 6 So, there are actually a number of things besides
- 7 this post-transition revenue distribution.
- 8 COMMISSIONER MURRAY: It's an order
- 9 regarding -- state that again.
- 10 MS. BORKOWSKI: The ancillary services
- 11 market.
- 12 COMMISSIONER MURRAY: So, basically, you
- 13 are wanting time to evaluate the ICT and SPP options
- 14 in relation to the lack of post-transition revenue
- 15 that we were initially predicting, and you want to
- 16 evaluate the MISO expansion filing as to whether that
- 17 would make it more advantageous to exit from MISO, pay
- 18 the exit fee, and then return as a new participant?
- MS. BORKOWSKI: As a health club member.
- 20 COMMISSIONER MURRAY: And then, also, you
- 21 want to be able to evaluate the MISO filing that's
- 22 expected the end of this month regarding revenue
- 23 sufficiency guarantee to see if that would have an
- 24 impact on Ameren and to evaluate the FERC order that
- 25 is expected later in February regarding ancillary

- 1 services?
- MS. BORKOWSKI: Yes. And just to clarify,
- 3 the RSG filing is expected near the end of February,
- 4 the beginning of March. But again, based on kind of
- 5 the FERC calendar, 60 days later you would expect to
- 6 know something about that in terms of additional
- 7 information on whether or not that had been accepted,
- 8 or accepted with conditions, or what have you.
- 9 COMMISSIONER MURRAY: And remind me, what
- 10 time frame are we looking at here? Are we under any
- 11 obligation to make a decision on this at any point in
- 12 time?
- 13 MS. BORKOWSKI: At this point in time our
- 14 permission from this Commission to continue with our
- 15 MISO membership goes through May of 2009.
- 16 Realistically, I don't think there's anything from
- 17 either a MISO perspective -- there's nothing that
- 18 isn't within your control on choosing to either extend
- 19 that on an interim basis, you know, to allow yourself
- 20 more time or to hold fast to that date of May of 2009.
- 21 But in either event, there's adequate time from now.
- 22 COMMISSIONER MURRAY: And that May 2009 was
- 23 this Commission's deadline; is that correct?
- MS. BORKOWSKI: Our original permission
- 25 extended for five years. I guess it's actually

- 1 April 30th. Is that when it actually expires?
- 2 MR. LOWERY: Yes. It's actually
- 3 April 30th.
- 4 And you might be asking about a July 31 date that
- 5 I think might have been mentioned in the last pleading
- 6 that we filed. It was essentially a joint pleading in
- 7 late December.
- 8 As you might recall, Commissioner Murray, we
- 9 initially entered the MISO as a participant via
- 10 participation in Grid America and Independent
- 11 Transmission Company. There were literally a stack of
- 12 contracts this thick in terms of -- that govern that
- 13 participation. And there were contractual provisions,
- 14 in terms of timing of withdrawing from that Grid
- 15 America relationship, if that's what we thought we
- 16 needed to do, that would have necessitated the
- 17 Commission to act by July 31 of this year if it was
- 18 all going to line up with this May date.
- 19 We withdrew from Grid America a couple years ago,
- 20 maybe a little longer, because we didn't think it was
- 21 in the best interest of the company or the rate payers
- 22 at that time to continue that. So, that July 31 date
- 23 is gone, and there really isn't any constraint other
- 24 than you do have this April 30th date.
- 25 But as Ms. Borkowski said, we think the Commission

- 1 would have latitude to deal with that if they need to.
- 2 And we have a lot of time, we are about 14 or 15
- 3 months away from that time at this point.
- 4 And as Ms. Borkowski indicated, and I just want to
- 5 clarify, we have been talking about these
- 6 uncertainties in risks that we identified. That's in
- 7 Paragraph 12 of our application if anybody is just
- 8 trying to find those.
- 9 But what's happening is, in addition to the
- 10 \$60 million issue, as I'll call it, we have other
- 11 things that are happening, and we are getting better
- 12 and more information on, and we think we are going to
- 13 have a lot better and more information on those in the
- 14 very near term.
- And when we made our filing in late December all
- 16 the parties either supported or did not oppose, with
- 17 the exception of the Midwest ISO, essentially
- 18 suspending proceeding with the case until June so that
- 19 we could sort out at least the \$60 million issue. But
- 20 now we know we have some other things as well, and
- 21 really nothing has changed in terms of timing or
- 22 urgency.
- 23 What we would like to do is have the ability to
- 24 have the best possible information we can have so that
- 25 when we do proceed, and the Commission has to look at

- 1 a decision, we can give the Commission the best
- 2 possible information for it to make its ultimate
- 3 decision on where we go from here.
- 4 COMMISSIONER MURRAY: Is there any time
- 5 requirement between AmerenUE and MISO in terms of
- 6 either making -- I don't know what you would call
- 7 it -- extending your membership in MISO or
- 8 withdrawing, is there a deadline for that to occur?
- 9 MR. LOWERY: As we also indicated in that
- 10 December filing we have given MISO -- under the TO
- 11 Agreement -- we have given them the requisite notice
- 12 of our intention to withdraw, which then enables us --
- 13 if that's ultimately what the Commission were to
- 14 determine, post-'08, that we should do -- enables us
- 15 to withdraw if we preserved that option.
- And we did that, in particular, to maintain that
- 17 flexibility because we don't know where this is going
- 18 to go. So, we would contractually be able to leave
- 19 the MISO if that's what we need to do.
- 20 COMMISSIONER MURRAY: If your decision is
- 21 not to leave the MISO, is there any point in time in
- 22 which you can't change your mind?
- MR. LOWERY: No, there isn't. And the
- 24 service agreement that's in place -- I can't remember
- 25 who was explaining it, maybe Ms. Borkowski. But the

- 1 service agreement essentially evergreens from that
- 2 initial term. It keeps going on a year-to-year basis.
- 3 But in any event, it can't end unless this Commission
- 4 says that it ends so it would remain in place unless
- 5 changed, and that would have to be within this
- 6 Commission's approval.
- 7 COMMISSIONER MURRAY: Mr. Dottheim, you
- 8 look like you want to say something.
- 9 MR. DOTTHEIM: Yes. I was hoping possibly
- 10 AmerenUE might clarify a matter I possibly have, and
- 11 maybe I'm the only one who is not clear on it.
- 12 And that is, AmerenUE having given MISO notice on
- 13 December 21, 2007, of possibly withdrawing from MISO,
- 14 having given notice that it might withdraw by
- 15 December 31, 2008, what additional notice, if any,
- 16 AmerenUE must provide to MISO on a going forward
- 17 basis?
- MR. LOWERY: We don't believe there's any
- 19 additional notice that would have to be given.
- 20 Because FERC has jurisdiction over certain aspects of
- 21 this entire arrangement as well, a FERC filing would
- 22 be necessary, as well as this Commission's action, in
- 23 terms of the company withdrawing. But in terms of
- 24 additional notice, there isn't any further notice that
- 25 would be required.

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1 MR. DOTTHEIM: So, that would be no
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- 2 additional notice after December 31, 2008, up to
- 3 May 2009?
- 4 MS. BORKOWSKI: Well, we would expect that,
- 5 if we did not yet have a decision or a FERC filing,
- 6 that we would issue another notice letter near the end
- 7 of 2008 that also extended that through 2009 just to
- 8 basically cover our bases.
- 9 MR. DOTTHEIM: Thank you.
- 10 COMMISSIONER MURRAY: I'd like to ask
- 11 whoever wants to speak for MISO what benefit would be
- 12 accomplished by going forward with this proceeding?
- Now, I understand why MISO would like to go
- 14 forward with an application to remain in MISO, but at
- 15 this point, with these uncertainties, why would we not
- 16 delay?
- 17 MR. ZOBRIST: I'll make a few comments and
- 18 then I'll turn it over to Steve Kozey because he may
- 19 have more additional knowledge.
- 20 Given the issues that Ameren has raised, we don't
- 21 oppose the parties getting together to discuss a
- 22 procedural schedule. And if it needs to be more
- 23 relaxed, than at least I contemplated on behalf of
- 24 Midwest ISO in December, when I thought it was just
- 25 this particular proceeding at FERC dealing with

- 1 transmission revenues distribution, we would not be
- 2 opposed to that.
- 3 At the same time, we think there are certain
- 4 issues that are sort of overarching that go beyond
- 5 these particular FERC issues that we think, that if we
- 6 have people, that we could address in a more timely
- 7 fashion. But we don't want to get into a dispute with
- 8 AmerenUE just about a procedural schedule. We thought
- 9 it would be best to keep this moving. But if that's
- 10 not where we are really going, and if the Commission
- 11 is of a like mind, that's fine with us.
- 12 COMMISSIONER MURRAY: At this stage, isn't
- 13 it more appropriate for the parties to be discussing
- 14 these various options and I mean, determine -- so that
- 15 AmerenUE can actually determine which direction it
- 16 wants to go?
- 17 MR. ZOBRIST: On behalf of Midwest ISO, I
- 18 believe we think that's correct. And frankly, the
- 19 Commission having ordered this pre-hearing conference
- 20 serves the purpose of getting together to discuss
- 21 those issues and find out what we need to consider so
- 22 that a decision can be made in this proceeding.
- 23 COMMISSIONER MURRAY: Mr. Proctor, did you
- 24 have anything to add?
- 25 DR. PROCTOR: I don't think I can add

- 1 anything. I think I can support the position that
- 2 AmerenUE has stated here regarding these three issues
- 3 that they have brought up, and adding that additional
- 4 time will provide us some additional knowledge.
- 5 How each of those -- I mean, clearly the first one
- 6 is a set of options that needs to be looked at. And
- 7 we have -- I mean, we can start talking about those
- 8 now. We have a pretty good idea of what those options
- 9 are. I mean, FERC could change all that when it
- 10 issues an order, and that's the problem. We need that
- 11 60 days after that filing, that would be a FERC order
- 12 that comes out in May, to see exactly did FERC approve
- 13 these options that we have been talking about or not.
- 14 So, that's kind of a critical date.
- On the RSG charges, working through how changes
- 16 there could impact, and that would impact, the dollars
- 17 that are showing up in this cost-benefit study. Yes,
- 18 their service market, I'm not sure how that would
- 19 impact the cost-benefit study, but I think in more of
- 20 a qualitative fashion -- and it could
- 21 quantitatively -- but in the qualitative fashion it
- 22 could have some impact on where people are at.
- 23 I think there are other uncertainties in that list
- 24 that the Staff would like to see addressed as well,
- 25 and beyond just this list of three. But those three I

- 1 think were mentioned because the dates fit into the
- 2 June date that we have sitting out there right now for
- 3 Ameren actually -- for starting the procedural
- 4 schedule at that point.
- 5 Now, I think from the Staff's perspective, we
- 6 don't want to sit around until June 30th. We want to
- 7 be sitting down with the parties and scheduling
- 8 meetings where we are talking about these things
- 9 between now and then. So, I would add that as well.
- 10 COMMISSIONER MURRAY: Do you see any
- 11 problem in that occurring, any reason to believe that
- 12 wouldn't occur, that you would be able to sit down
- 13 with the parties and discuss this?
- DR. PROCTOR: There's no reason that it
- 15 shouldn't occur, but as far as I know we do have -- I
- 16 think AmerenUE is planning a rate case filing in
- 17 April, and that may put some time pressure on Staff
- 18 because, you know, the rate case would have precedent.
- 19 But that's the only thing that comes to my mind.
- 20 COMMISSIONER MURRAY: So, the sooner the
- 21 discussions take place the better, I'm assuming; is
- 22 that correct?
- DR. PROCTOR: I agree with that, yes.
- 24 COMMISSIONER MURRAY: And Mr. Mills, did
- you have anything to add from OPC's perspective?

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1 MR. MILLS: No. I agree with what Dr.
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- 2 Proctor said. Given that the most recent variations
- 3 of the cost-benefit studies show that we're really
- 4 right on the cusp, the more -- if we can get a lot
- 5 more definitive information in just a few months, I
- 6 think it behooves everybody to look at that and see
- 7 how those things change the cost-benefit analysis and
- 8 if we can get a better answer on which way they lead.
- 9 COMMISSIONER MURRAY: Is OPC involved in
- 10 these discussions?
- 11 MR. MILLS: Yes. Ryan Kind has been
- 12 involved in almost all the discussions, that I am
- 13 aware of, about the cost-benefit analysis and what's
- 14 going on in FERC.
- 15 COMMISSIONER MURRAY: I don't think I have
- 16 anymore questions, Judge.
- 17 JUDGE WOODRUFF: Any Commissioners have
- 18 questions?
- 19 COMMISSIONER MURRAY: Mr. Dottheim had
- 20 something else he wanted to add.
- JUDGE WOODRUFF: Mr. Dottheim?
- MR. DOTTHEIM: Thank you. To follow-up on
- 23 Commissioner Murray's questions, I was wondering
- 24 whether MISO might indicate whether their
- 25 understanding of what notice, at this point or on a

- 1 going forward basis, AmerenUE must provide to MISO to
- 2 withdraw, having submitted to MISO the letter of
- 3 December 21, 2007, whether they concur with what
- 4 AmerenUE has indicated this morning?
- 5 MR. ZOBRIST: I'd have Mr. Kozey respond to
- 6 that.
- 7 MR. KOZEY: To the Staff and to the
- 8 Commission panel; yes, the only legally required
- 9 notice needing to be given has been given to open the
- 10 door for the option of Ameren to -- in the words of
- 11 the transmission owners -- begin a process of
- 12 withdrawal.
- 13 Should Ameren eventually decide to change its
- 14 status there would be a lot of technical working
- 15 together to make such a thing be smooth, but the only
- 16 notice required has been given. And there's nothing
- in the Transmission Owner's Agreement about notice
- 18 that specifies one way or the other if you have to
- 19 renew them or they are good for all time. But there's
- 20 certainly nothing in the agreement that says you have
- 21 to give more than one.
- 22 MR. DOTTHEIM: And one other thing. The
- 23 recommendation respecting procedural schedule, which
- 24 was filed on December 28, 2007, by AmerenUE, which the
- 25 Staff did not object to or concurred in, where it

- 1 makes reference to suspension of further proceedings
- 2 in this case to June 30, 2008, I think clearly the
- 3 Staff has indicated this morning that the Staff would
- 4 hope that AmerenUE would not interpret a suspension of
- 5 further proceedings to June 30, 2008, to include a
- 6 prohibition of any discussion of these matters until
- 7 June 30, 2008.
- 8 MS. BORKOWSKI: No. Obviously, even prior
- 9 to there being an active proceeding, we were having
- 10 meetings and discussions. So, no, we would certainly
- 11 not prohibit any discussions prior to that. We would
- 12 encourage them.
- 13
 JUDGE WOODRUFF: Commissioner Clayton?
- 14 COMMISSIONER CLAYTON: Thank you, Judge.
- I don't have many questions. Many questions I did
- 16 have, have already been answered, and I think this has
- 17 been a very helpful exercise. This is not something
- 18 that I'm involved with on a day-to-day basis, like
- 19 others up here, so this has been very helpful.
- I want to ask some very basic questions. I
- 21 suppose I'll direct them to Staff, either Mr. Dottheim
- 22 or Dr. Proctor.
- 23 In terms of reviewing this case and the options of
- 24 whether Ameren stays affiliated or within the MISO or
- 25 not, is the analysis as simple as coming down to what

- 1 that net dollar amount is? Is it a net benefit or
- 2 not.?
- I mean, if it's plus one dollar, can it be reduced
- 4 to something as simple as that for this type of case?
- DR. PROCTOR: I don't think so. I think
- 6 Ameren's pleading reflected this and reflected
- 7 discussions that we had as we were putting the
- 8 cost-benefit study together. There are risks
- 9 abstained in MISO, there are risks from leaving MISO.
- 10 And a lot of times those risks are very difficult to
- 11 quantify. And I think the intention of most of the
- 12 elements that have been discussed this morning deal
- 13 with those risk elements and, you know, where to go.
- 14 I know we had discussions prior to the filing
- 15 about alternative membership in MISO. I forget the
- 16 words that were being used to describe it -- health
- 17 club membership -- I'm not sure, I've been out of
- 18 commission for a month or so, so this is the first
- 19 time I've heard that.
- 20 COMMISSIONER CLAYTON: I've never been a
- 21 member of a health club so I'm not sure what it means
- 22 anyway.
- DR. PROCTOR: Those types of options are
- 24 things that were going through our mind at that time,
- 25 but we didn't have enough detail as to exactly what

- 1 those options were. And I think if that's going to be
- 2 filed here in the next month or so that's really
- 3 helpful. I mean, that information is together now. I
- 4 know MISO is having meetings on that before they do
- 5 their filing, stakeholder meetings on it, and I know
- 6 the organization of MISO has set up a worker to follow
- 7 what those are and get the details of that. So, those
- 8 are kind of -- that was one uncertainty that was
- 9 there.
- 10 But the filing was due November 1st, so the dollar
- 11 filing came in and I think AmerenUE appropriately said
- 12 in the letter they attached to the filing that there's
- 13 a list of uncertainties there. And we knew at that
- 14 time that it was a very close call in terms of
- 15 dollars.
- 16 For example, the first three years indicate a
- 17 positive net benefit from staying in MISO, and then
- 18 the last seven years show that's when it starts
- 19 turning around and becoming negative. And so, it's
- 20 very, very, very close. And, you know, is one or two
- 21 or ten million dollars one way or the other over a
- 22 ten-year period going to make that much difference?
- 23 When you get that close, and you don't have a
- 24 significant amount of benefits one way or the other,
- 25 that's when all of these uncertainties become --

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1 COMMISSIONER CLAYTON: So, you start with
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- 2 the dollar amount, you get a general idea of what type
- 3 of net benefit you are looking at, and then you have
- 4 to evaluate the risks that go with being in, being
- 5 out, and what type of uncertainties you are dealing
- 6 with, what type of exposure does the company have?
- 7 DR. PROCTOR: That's correct.
- 8 COMMISSIONER CLAYTON: And those things
- 9 perhaps can't be quantified but perhaps have to be
- 10 reviewed in association with that benefit.
- DR. PROCTOR: And you come up with -- in
- 12 our resource planning process, in the resource
- 13 planning that the utilities do, you do the dollar
- 14 calculations. What's the minimum cost to supply the
- 15 load growth that you are projecting? But then it's
- 16 very critical, if you have got several options that
- 17 are fairly close, it's very critical then to start
- 18 evaluating the risk.
- 19 You know, what happens if we have a CO2 tax, and
- 20 where does that CO2 tax -- we don't know what this
- 21 country is going to do in that respect. But you need
- 22 to start evaluating those kind of options, and I think
- 23 that's a lot of what we are talking about doing here.
- 24 COMMISSIONER CLAYTON: With regard to the
- 25 FERC case, the FERC filing, and the change in revenue

- 1 distribution filing that was made, is it fair to say
- 2 that that was not anticipated by the Staff, by Ameren?
- 3 DR. PROCTOR: Well, I can't speak for
- 4 Ameren. I can speak for myself and Mr. Meyer, who
- 5 have discussed this. We actually anticipated that
- 6 FERC would find the filing that was made by the other
- 7 TOs to be just and reasonable. We would have been
- 8 surprised had they found in favor of UE.
- 9 COMMISSIONER CLAYTON: You would have been
- 10 surprised if FERC had -- but I think my question is
- 11 were you surprised at the original filing, at the
- 12 tariff being filed?
- I guess I'm not as familiar with the FERC case
- 14 that progressed up to this point. And we had a motion
- 15 to suspend the procedure in this case, and I guess
- 16 what I'm trying to get at is was it not anticipated
- 17 that these actions were going to occur while this case
- 18 was pending?
- DR. PROCTOR: No, I think we were aware
- 20 that this was a big issue that was coming up and would
- 21 be filed, yes.
- 22 COMMISSIONER CLAYTON: I was going to ask
- 23 some questions about work that could be done while we
- 24 wait for some of these things to be worked out, and I
- 25 think I have the answers to those questions.

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1 Dr. Proctor, if you could answer this; as we
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- 2 review Ameren's participation in the MISO, is there
- 3 much room for differing views among parties?
- We have a number of parties that are in the room,
- 5 can the case be simplified to the point where what
- 6 Ameren's position -- what is good for Ameren will be
- 7 good for rate payers, or Ameren's position would be --
- 8 is it safe to assume that Staff and AmerenUE or OPC,
- 9 that those positions are going to be relatively
- 10 aligned or closely aligned or not?
- 11 Are we going to add various positions that are --
- 12 I'm trying to figure out how this case is going to be
- 13 teed up when it eventually does comes back to us, or
- 14 is this type of case basically going to be yes or no
- 15 and there won't be many other questions to answer?
- 16 DR. PROCTOR: In the original application
- 17 AmerenUE had asked for a continuation of interim
- 18 approval for a three-year period in order to clarify
- 19 the operations of certain things. And to my
- 20 knowledge, I think most of the parties at that time
- 21 were in agreement with that position.
- Now, as we go forward and we start evaluating
- 23 other options, people can differ. When you introduce
- 24 more options, besides just that option, which is a
- 25 continuation for three years and let's reevaluate it

- 1 in three years, if you start adding options, then
- 2 people might start to vary on those options.
- 3 But I think it would come to the Commission in
- 4 terms of what risks are you trying to manage as you
- 5 move from one option to the other. So, you know,
- 6 that's a possibility. It's also a possibility that in
- 7 our discussions, by January 30th, we come up with a
- 8 settlement proposal that we produce to the Commission.
- 9 I don't think that's out of the question.
- 10 MR. DOTTHEIM: Commissioner Clayton?
- 11 COMMISSIONER CLAYTON: Yes?
- 12 MR DOTTHEIM: Some of the issues, too, I
- 13 think, are clear this morning may be decided by the
- 14 law as opposed to economics. So, that's another
- 15 factor. The end result may not be what certain
- 16 parties desire from an economic perspective or a
- 17 rate-making perspective for rate payers, what have
- 18 you, but it might be what certain parties might
- 19 believe is required from the perspective of the
- 20 governing law.
- 21 I'm not indicating that now, but I've been trying
- 22 to respond to your question, and I think that's
- 23 another perspective also.
- 24 COMMISSIONER CLAYTON: There were some
- 25 questions earlier that I'm not -- because I'm not

- 1 involved in the day-to-day OMS issues or SPP issues.
- 2 I wanted to ask Dr. Proctor, these problems that
- 3 have been suggested, are there things unique to the
- 4 Midwest ISO compared to other RTOs?
- 5 I mean, we suggested earlier, why does MISO have
- 6 all these problems? And I guess I don't know what all
- 7 these problems are. Could you give me some feedback
- 8 on that?
- 9 DR. PROCTOR: Oh, boy. I think what
- 10 happens is there are issues that every RTO has to
- 11 address, and those are addressed ultimately in terms
- 12 of a FERC filing, a filing with the FERC, that
- 13 institutes something like a cost sharing -- or we call
- 14 it cost allocation -- for transmission upgrades.
- 15 That's a big one that the states have been involved
- 16 in.
- 17 I'll give you a very brief comparison between
- 18 Southwest Power Pool and MISO on that particular one.
- 19 When the Southwest Power Pool was set up as an RTO we
- 20 had a very aggressive set of states, and there were
- 21 fewer of them that were really -- there are seven
- 22 states involved there. There are five that were very
- 23 active; Missouri, Kansas, Arkansas, Oklahoma and
- 24 Texas. Were very aggressive in the formation of the
- 25 RTO and set up in the bylaws specific responsibilities

- 1 of what was called the Regional State Committee.
- 2 In the Southwest Power Pool, the states are
- 3 responsible for developing cost allocation proposals
- 4 for the entire RTO. That was not the case for the
- 5 Midwest ISO. They held stakeholder meetings.
- And by the way, we do stakeholder meetings in the
- 7 Southwest Power Pool as well, but it's just the staff
- 8 of the states that are basically running those
- 9 meetings and putting together the proposals, so I
- 10 think they are more sensitive to the political
- 11 concerns of the states as we develop those. In MISO
- 12 it's a stakeholder process but ultimately MISO staff
- 13 makes the filing.
- 14 The SPP, their bylaws actually say that the board
- 15 of SPP will file the proposal of the state. They can
- 16 file an alternative proposal as well if they think
- 17 that's deemed necessary. They have not done that.
- 18 Those kinds of small differences kind of show up
- 19 in comparing those two RTOs. Does it help to mitigate
- 20 some of the problems? I think it has when comparing
- 21 the two; otherwise, all the RTOs are going to have to
- 22 resolve some issues, and sometimes the resolution of
- 23 those issues have negative impacts on certain
- 24 stakeholders and positive impacts on others. And I
- 25 guess you try to balance those.

- 1 I can't speak for MISO and what they attempt to
- 2 do, but sometimes those things come back -- and I use
- 3 the colloquial term "come back and bite you" -- and
- 4 intend to cause issues raised and states to get upset
- 5 about certain things that are done.
- 6 You are not going to get everything to go your way
- 7 on every issue. The attempt, at least in my
- 8 participation in both the Southwest Power Pool and
- 9 Midwest ISO, is to attempt to reach a compromise among
- 10 the states in determining the state position. So,
- 11 yeah, some hard issues. And those aren't going to go
- 12 away, they are going to continue. I think they exist
- in both.
- One thing I want to add at this point is that the
- 15 Midwest ISO, the Southwest Power Pool, TVA and PJM are
- 16 now involved in a joint planning process that is
- 17 futuristic in its view. It's taking a 20-year view
- 18 out into the future and will be looking at various
- 19 risks related to CO2 taxes, those types of things,
- 20 looking at renewable portfolios, looking at some hard
- 21 issues, to determine how should we be looking ahead in
- 22 terms of designing the transmission system.
- 23 SPP has already been involved in that process.
- 24 It's kind of ahead of the joint planning process, and
- 25 they have performed their own -- they call it an EHV

- 1 overlay study -- and the reason they did that was
- 2 because in the panhandles of Texas and Oklahoma and up
- 3 into Kansas are some of the -- for at least that
- 4 region of the country -- strong wind location areas.
- 5 And the question is do we put in large transmission
- 6 lines to be able to export that?
- 7 One of the big issues, that when you think about
- 8 putting all this together for a large, large region,
- 9 is how are we going to allocate the costs? Who is
- 10 going to pay for this? And that is really where the
- 11 rubber tends to hit the road.
- 12 In this particular cost-benefit filing, one of
- 13 Ameren's issues is what they call RECB, or it's the
- 14 regional expansion cost-benefit type of analysis that
- 15 says who is going to pay for transmission expansion,
- 16 how does that get allocated. Again, those are the
- 17 hard issues, and those are hard in every RTO.
- 18 COMMISSIONER CLAYTON: Thank you. Does
- 19 anyone -- of the questions I've asked, does anyone
- 20 want in on that action?
- 21 MR. ZOBRIST: I have two things. There are
- 22 certain issues that affect Midwest ISO in it's
- 23 relationship to the PJM, because they are sort of
- 24 interlaced. And the ADP filing protest that Mr. Kozey
- 25 referred to had to do with that because ADP is a PJM

- 1 matter.
- 2 The other aspect is that Midwest ISO deals with 15
- 3 states and the province of Manitoba, it just deals
- 4 with a greater region.
- 5 COMMISSIONER CLAYTON: Does Ameren want in?
- 6 No?
- 7 Mr. Mills, just asking you, aside from parties
- 8 perhaps having a different perspective, are the
- 9 interests of your clients the same as the interests of
- 10 Ameren in a case such as this?
- 11 MR. MILLS: Not always, but generally they
- 12 are aligned. For example, on the question of
- 13 additional revenues, those should, in most instances,
- 14 barring some regulatory lag, be floated back to
- 15 customers.
- 16 COMMISSIONER CLAYTON: So, what's good for
- 17 Ameren is going to be good for your clients?
- 18 MR. MILLS: In general, yes.
- 19 COMMISSIONER CLAYTON: Ms. Vuylsteke, how
- 20 about your clients?
- 21 MS. VUYLSTEKE: Correct.
- 22 COMMISSIONER CLAYTON: Enough of my
- 23 rambling. Thank you all very much. This has been
- 24 very helpful.
- JUDGE WOODRUFF: Any other questions of the

- 1 Commissioners?
- 2 CHAIRMAN DAVIS: Back to Mr. Kozey. In
- 3 MISO'S filing to go forward there was some reference
- 4 to some of these intangible benefits that you can't
- 5 really put a dollar amount on. Can you enlighten me
- 6 on what those intangible benefits are that you can't
- 7 put a dollar amount on?
- MR. KOZEY: Yes, Mr. Chairman, I'll try.
- 9 We have a list of seven of them in some materials that
- 10 we have made public.
- 11 They are things like price transparency at the
- 12 wholesale level down to location. There's other data
- 13 and informational transparency about the operation of
- 14 the transmission system where congestion is. There's
- 15 the attempt -- like Mr. Proctor talked about -- we
- 16 believe there's a value in planning coordination
- 17 that's regional that helps keep individual folks from
- 18 maybe doing something that's sub-optimal. There's
- 19 value in the management of seams between big
- 20 organizations. There's a value in helping our
- 21 members, like Ameren and others, with regulatory
- 22 compliance matters at FERC, that kind of regulation.
- 23 We believe there's a value of providing, at
- 24 wholesale, a platform for two things that states, up
- 25 to now, since Congress hasn't done anything national,

- 1 states decide individually both demand response and
- 2 renewable portfolio standards. Those are the seven
- 3 that we have articulated. And eventually in this
- 4 case, after meetings, if there still is a procedural
- 5 schedule and all that, we try to present testimony by
- 6 experts about why they are generally true and why they
- 7 are still true for Missouri.
- 8 CHAIRMAN DAVIS: Are those advantages to
- 9 MISO specifically or just to any RTO in general?
- 10 MR. KOZEY: We believe that we would --
- 11 that many of them would apply to any RTO, but the
- 12 how/why scope, you know, how do you talk about them,
- 13 would vary, so we will present them ourselves.
- But for instance, if you've heard about planning
- 15 coordination, and you've heard that we will plan
- 16 jointly with SPP and TVA and PJM on a going forward
- 17 basis, so that would remain true regardless of the
- 18 membership boundary.
- 19 CHAIRMAN DAVIS: So, you are not saying you
- 20 could do it any better than the other guys?
- 21 MR. KOZEY: No, sir. I'm saying that by a
- 22 company being in one, that it gets an advantage to a
- 23 company that's a stand-alone.
- 24 CHAIRMAN DAVIS: So, there's no advantage
- 25 to being -- in terms of those seven criteria that you

- 1 listed, there's no advantage for Ameren to be in MISO
- 2 over SPP?
- MR. KOZEY: That's what we would explore in
- 4 the testimony with experts. For instance, in seams
- 5 management you have differing abilities depending on
- 6 the status of the market.
- 7 CHAIRMAN DAVIS: So, you are saying you can
- 8 do a better job in terms of seam management than other
- 9 RTOs?
- 10 MR. KOZEY: Today, because of the evolution
- 11 and status of our market, yes.
- 12 CHAIRMAN DAVIS: All right. Anything else
- 13 that you do better than other RTOs?
- MR. KOZEY: Mr. Chairman, I honestly didn't
- 15 come prepared to answer that today. We respect the
- 16 folks at SPP personally, and their professionalism,
- and I wouldn't want to try to say much more about us
- 18 versus them.
- 19 CHAIRMAN DAVIS: But you'll come prepared
- 20 to do that on the stand in June or July?
- 21 MR. KOZEY: Through Mr. Richard Doying or
- 22 others, yes, sir.
- 23 CHAIRMAN DAVIS: Thank you, Mr. Kozey.
- JUDGE WOODRUFF: Anything else from any of
- 25 the other Commissioners? All right.

1	What I'll do at this point is ask the parties to
2	have some discussions amongst themselves without the
3	Commissioners being present. As indicated by Staff,
4	that might be helpful to resolve things and give us a
5	better idea of where we are going.
6	And I'll ask you to give me a status report
7	one week from today just explaining where you are at
8	and where you want to go from here. That could be a
9	procedural schedule if that's what you want to do, but
10	it doesn't have to be.
11	Anything else anyone wants to bring up while we
12	are on the record?
13	With that then, the on-the-record portion of this
14	pre-hearing conference is adjourned, and I'll leave
15	you to your discussions.
16	(WHEREIN, the recorded portion of the pre-hearing
17	conference was concluded.)
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1	CERTIFICATE OF REPORTER
2	
3	
4	I, Mindy Vislay, Certified Court Reporter with the
5	firm of Midwest Litigation Services, and Notary Public
6	within and for the State of Missouri, do hereby
7	certify that I was personally present at the
8	proceedings had in the above-entitled cause at the
9	time and place previously described; that I then and
10	there took down in Stenotype the proceedings had; and
11	that the foregoing is a full, true and correct
12	transcript of such Stenotype notes so made at such
13	time and place.
14	
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17	
18	Mindy Vislay, CCR
19	Notary Public (County of Cole)
20	My commission expires March 19, 2011
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