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Meisenheimer/Direct

Public Counsel

ER-2011-0028

DIRECT TESTIMONY

OF

BARBARA A. MEISENHEIMER

Submitted on Behalf of
the Office of the Public Counsel

AMEREN UE

Case No. ER-2011-0028

February 10, 2011

Ameren UE

ER-2011-0028

**Direct Testimony
of
Barbara Meisenheimer**

1 **Q. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.**

2 A. Barbara A. Meisenheimer, Chief Utility Economist, Office of the Public Counsel,
3 P. O. 2230, Jefferson City, Missouri 65102. I am also an adjunct instructor for
4 William Woods University.

5 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL AND EMPLOYMENT BACKGROUND.**

6 A. I hold a Bachelor of Science degree in Mathematics from the University of
7 Missouri-Columbia (UMC) and have completed the comprehensive exams for a
8 Ph.D. in Economics from the same institution. My two fields of study are
9 Quantitative Economics and Industrial Organization. My outside field of study is
10 Statistics.

11 I have been with the Office of the Public Counsel since January 1996. I have
12 testified before the Missouri Public Service Commission (Commission) on
13 economic issues and policy issues in the areas of telecommunications, gas, electric,
14 water and sewer. In rate cases my testimony has addressed class cost of service,
15 rate design, miscellaneous tariff issues, low-income and conservation programs and

1 revenue requirement issues related to the development of class revenues, billing
2 units, low-income program costs, incentive programs and fuel cost recovery.

3 Over the past 15 years I have also taught courses for the following
4 institutions: University of Missouri-Columbia, William Woods University, and
5 Lincoln University. I currently teach undergraduate and graduate level economics
6 courses and undergraduate statistics for William Woods University.

7 **Q. HAVE YOU TESTIFIED IN PAST AMEREN UE RATE CASES?**

8 A. Yes. I testified on class cost of service issues in Ameren UE Case No. ER-2007-0002,
9 Case No. ER-2008-0318 and Case No. ER-2010-0036.

10 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

11 A. The purpose of my direct testimony is to present Public Counsel's production cost
12 allocator. Ryan Kind used this allocator in Public Counsel's Class Cost of
13 Service (CCOS) study. The production cost allocator is based on a weighting of
14 average and peak demands.

15 **Q. HAVE YOU DEVELOPED A TIME OF USE BASED ALLOCATION FACTORS FOR USE IN
16 THIS CASE?**

17 A. No. Although Public Counsel continues to support time of use based allocations,
18 in this case, Public Counsel had insufficient internal and consulting resources
19 available to develop time of use allocators.

1 **Q. WHICH CUSTOMER CLASSES ARE USED IN DEVELOPING YOUR ALLOCATOR FOR**
2 **PRODUCTION PLANT?**

3 A. The A&4CP allocator is designed to apportion costs to a Residential Class (RG), a
4 Small General Service Class (SGS), a blended Large General Service and Small
5 Power Service Class (LGS/SPS), a Large Power Service Class (LPS) and a Large
6 Transmission Class (LTS).

7 **Q. ON WHAT DATA IS YOUR ALLOCATOR BASED?**

8 A. My allocator is based on Company provided data related to weather normalized,
9 class coincident and system peak demands and annual class energy use for the
10 period April, 2009, through March, 2010.

11 **Q. WHAT COSTS ARE INCLUDED IN PRODUCTION PLANT?**

12 A. Production Plant includes the cost of land, structures and equipment used in
13 connection with power generation.

14 **Q. WHAT CONSIDERATIONS ARE IMPORTANT IN DEVELOPING AN ALLOCATOR TO**
15 **APPORTION PRODUCTION PLANT COSTS?**

16 A. Both demand and energy characteristics of a system's load are important
17 determinants of production plant costs since production must satisfy both periods
18 of normal use throughout the year and intermittent peak use.

1 **Q. HOW DOES YOUR ALLOCATOR REFLECT THESE USE CHARACTERISTICS?**

2 A. My production allocator assigns Production Plant according to a composite
3 allocator that has (1) a peak demand related component and (2) an energy related
4 component. This method reflects peak demand using a 4 coincident peak
5 component which is the average of the four highest system use hours. The
6 method reflects normal use throughout the year using a measure of average
7 energy use. For each customer class I develop a weighted allocator that includes
8 the customer class's share of peak use (4CP) and average energy use. The
9 weighting I used for the average energy component is called the "load factor"
10 which is the proportion of average system use to total system use. One minus the
11 load factor is the proportion of total system use associated with the remaining
12 system peaking capacity so I used this as the weight assigned to peak use.

13 **Q. REGARDING YOUR ALLOCATION METHOD, IS A WEIGHTED AVERAGE AND**
14 **COINCIDENT PEAK (A&CP) METHOD THAT ALLOWS DISCRETION IN SELECTION**
15 **OF THE NUMBER OF COINCIDENT PEAKS AMONG THE NARUC-RECOGNIZED**
16 **PRODUCTION CAPACITY COST ALLOCATION METHODS?**

17 A. Yes. Part IV B. of the NARUC Electric Utility Cost Allocation Manual describes
18 methods for developing energy weighted production plant cost allocations.
19 Section 4 of Part IV discusses production cost allocations based on judgmental
20 energy weightings. Page 57-59 of the NARUC Manual specifically recognizes
21 weighted average and coincident peak methods where the coincident peak (CP)
22 may be estimated based on more than one period of peak use. The Manual
23 describes the method as follows:

1 Some regulatory commissions, recognizing that energy loads are
2 an important determinant of production plant costs, require the
3 incorporation of judgmentally-established energy weightings into
4 cost studies. One example is the “peak and average demand”
5 allocator derived by adding together each class’s contribution to
6 the system peak demand (or to a specific group of system peak
7 demands; e.g., the 12 monthly CPs) and its average demand. The
8 allocator is effectively the average of the two numbers: class CP
9 (however measured) and class average demand. Two variants of
10 this allocation method are shown in Tables 4-14 and 4-15.
11

12 The Manual goes on to provide two examples of weighted methods, one
13 based on average demand and a single period of coincident peak use (A&1CP)
14 and another that incorporates average demand and 12 periods of peak use
15 (A&12CP) in developing an allocator. I have included a copy of the relevant
16 pages in Schedule 1 to this testimony.

17 I used an A&4CP method in calculating the production allocator. The
18 4CP I used to represent the peak portion of the allocator falls well within the
19 number of peak periods recognized in the NARUC Manual. Also, as I described
20 above, I used a measure of load factor (LF) as the weight assigned to the average
21 portion of the allocator and used 1- LF as the weight assigned to the peak portion
22 of the allocator. This is a common method of assigning weights used in the
23 NARUC Manual.

24 **Q. IS A 4CP REPRESENTATIVE OF THE PEAK DEMAND ON AMERENUE’S SYSTEM?**

25 **A.** Yes. The 4CP is reasonably representative of the peak demand on AmerenUE’s
26 system. As illustrated in Table 1 the 4CP includes periods when demand was at
27 or in excess of 89% of the system’s maximum peak.

Table 1

	Coincident Peak (CP) @ Generation (Converted to MWh)							
	Residential	SGS	LGS & SPS	LPS	LTS	Lighting	Total	% System Peak
<i>Apr-09</i>	2285	431	1468	436	486	58	5164	65%
<i>May-09</i>	2164	719	1958	554	488	0	5883	74%
<i>Jun-09</i>	3263	844	2097	514	485	0	7202	91%
<i>Jul-09</i>	3838	846	2225	555	485	0	7948	100%
<i>Aug-09</i>	3775	578	1740	486	486	0	7065	89%
<i>Sep-09</i>	2736	798	2086	549	487	0	6655	84%
<i>Oct-09</i>	2023	455	1547	480	487	59	5051	64%
<i>Nov-09</i>	2555	507	1502	447	484	54	5549	70%
<i>Dec-09</i>	3297	670	1982	466	487	7	6909	87%
<i>Jan-10</i>	3797	619	1690	424	487	60	7077	89%
<i>Feb-10</i>	3494	631	1708	428	489	57	6808	86%
<i>Mar-10</i>	2592	564	1591	404	487	59	5697	72%

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Q. WHY IS IT REASONABLE TO USE MULTIPLE PEAKS IN DEVELOPING THE MEASURE OF COINCIDENT PEAK USED IN THE PRODUCTION CAPACITY ALLOCATOR?

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A. As illustrated in Table 2, a class's relative share of system demand may vary significantly within a particular peak hour. Using a blended measure of the customer classes' relative share of system demand which occur during peak hours reduces the likelihood of relying on anomalous class characteristics of demand during a single peak hour as the basis of the allocator. In addition, the system is designed to meet a range of system demands and a class's relative share may vary over the period when the system peak might occur. For example, a customer class's peak demand requirements may vary by month. For these reasons, it is reasonable to consider relative class demand in more than simply the highest single peak hour to reflect the class's relative share of system demand. For each of the 4 hours used to develop the peak component of my A&4CP allocator the system demand is 89% or more of the annual system peak hour demand. Considering relative class demand in these hours when system demand meets or exceeds 89% of the annual system peak hour demand retains the conceptual focus

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1 on determining peak demand while also reflecting each class's relative share of
2 variation in system peak demands.

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Table 2

Coincident Peak (CP) @ Generation (Converted to MWh)

	Residential	SGS	LGS & SPS	LPS	LTS	Lighting
<i>Jun-09</i>	45.30%	11.72%	29.11%	7.14%	6.73%	0.00%
<i>Jul-09</i>	48.29%	10.64%	28.00%	6.98%	6.10%	0.00%
<i>Aug-09</i>	53.44%	8.18%	24.62%	6.88%	6.88%	0.00%
<i>Jan-10</i>	53.65%	8.75%	23.88%	5.99%	6.88%	0.84%

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6 **Q. WHAT CLASS COST ALLOCATIONS RESULT FROM YOUR A&4CP PRODUCTION**
7 **COST ALLOCATION METHOD?**

8 A. Table 3 illustrates the results of the A&4CP allocation method. The Residential
9 Class, for example, would be allocated 43.23% of production costs. This is less
10 than the 50.19% share that would be allocated to the Residential Class using a
11 pure peak allocation method such as the sum of the 4CP, but it is more than the
12 37.88% share that would result from an allocation based solely on average annual
13 energy use. The A&4CP allocation method results in a reasonable balance that
14 meaningfully reflects both average energy use and peak demand considerations in
15 allocating production costs among customer classes.

Table 3

	Class Share				
	Residential	SGS	LGS & SPS	LPS	LTS
Annual Energy (kWh)	37.88%	9.73%	31.75%	10.05%	10.59%
A&4CP Allocator	43.23%	9.79%	29.47%	8.63%	8.88%
Sum of 4CP	50.19%	9.88%	26.52%	6.77%	6.64%

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Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

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A. Yes.

4. Judgmental Energy Weightings

Some regulatory commissions, recognizing that energy loads are an important determinant of production plant costs, require the incorporation of judgmentally-established energy weighting into cost studies. One example is the "peak and average demand" allocator derived by adding together each class's contribution to the system peak demand (or to a specified group of system peak demands; e.g., the 12 monthly CPs) and its average demand. The allocator is effectively the average of the two numbers: class CP (however measured) and class average demand. Two variants of this allocation method are shown in Tables 4-14 and 4-15.

TABLE 4-14
CLASS ALLOCATION FACTORS AND ALLOCATED
PRODUCTION PLANT REVENUE REQUIREMENT USING THE
1 CP AND AVERAGE DEMAND METHOD

Rate Class	Demand Allocation Factor - 1 CP MW (Percent)	Demand-Related Production Plant Revenue Requirement	Avg. Demand (Total MWH) Allocation Factor	Energy-Related Production Plant Revenue Requirement	Total Class Production Plant Revenue Requirement
DOM	34.84	233,869,251	30.96	120,512,062	354,381,313
LSMP	37.25	250,020,306	33.87	131,822,415	381,842,722
LP	24.63	165,313,703	31.21	121,450,476	286,764,179
AG&P	3.29	22,078,048	3.22	12,545,108	34,623,156
SL	0.00	0	0.74	2,864,631	2,864,631
TOTAL	100.00	671,281,308	100.00	389,194,692	\$1,060,476,000

Notes: The portion of the production plant classified as demand-related is calculated by dividing the annual system peak demand by the sum of (a) the annual system peak demand, Table 4-3, column 2, plus (b) the average system demand for the test year, Table 4-10A, column 3. Thus, the percentage classified as demand-related is equal to $13591/(13591+7880)$, or 63.30 percent. The percentage classified as energy-related is calculated similarly by dividing the average demand by the sum of the system peak demand and the average system demand. For the example, this percentage is 36.70 percent.

Some columns may not add to indicated totals due to rounding.

TABLE 4-15
CLASS ALLOCATION FACTORS AND ALLOCATED PRODUCTION
PLANT REVENUE REQUIREMENT USING THE
12 CP AND AVERAGE DEMAND METHOD

Rate Class	Demand Allocation Factor - 12 CP MW (Percent)	Demand-Related Production Plant Revenue	Average Demand (Total MWH) Allocation Factor	Energy-Related Production Plant Revenue Requirement	Total Class Production Plant Revenue Requirement
DOM	32.09	198,081,400	30.96	137,226,133	335,307,533
LSMP	38.43	237,225,254	33.87	150,105,143	387,330,397
LP	26.71	164,899,110	31.21	138,294,697	303,193,807
AG&P	2.42	14,960,151	3.22	14,285,015	29,245,167
SL	0.35	2,137,164	0.74	3,261,933	5,399,097
TOTAL	100.00	617,303,080	100.00	443,172,920	\$1,060,476,000

Notes: The portion of production plant classified as demand-related is calculated by dividing the annual system peak demand by the sum of the 12 monthly system coincident peaks (Table 4-3, column 4) by the sum of that value plus the system average demand (Table 4-10A, column 3). Thus, for example, the percentage classified as demand-related is equal to $10976 / (10976 + 7880)$, or 58.21 percent. The percentage classified as energy-related is calculated similarly by dividing the average demand by the sum of the average demand and the average of the twelve monthly peak demands. For the example, 41.79 percent of production plant revenue requirements are classified as energy-related.

Another variant of the peak and average demand method bases the production plant cost allocators on the 12 monthly CPs and average demand, with 1/13th of production plant classified as energy-related and allocated on the basis of the classes' KWH use or average demand, and the remaining 12/13ths classified as demand-related. The resulting allocation factors and allocations of revenue responsibility are shown in Table 4-16 for the example data.

TABLE 4-16
CLASS ALLOCATION FACTORS AND ALLOCATED PRODUCTION
PLANT REVENUE REQUIREMENT USING THE 12 CP AND
1/13TH WEIGHTED AVERAGE DEMAND METHOD

Rate	Demand Allocation Factor - 12 CP MW (Percent)	Demand-Related Production Plant Revenue Requirement	Average Demand (Total MWH) Allocation Factor	Energy-Related Production Plant Revenue Requirement	Total Class Production Plant Revenue Requirement
DOM	32.09	314,111,612	30.96	25,259,288	339,370,900
LSMP	38.43	376,184,775	33.87	27,629,934	403,814,709
LP	26.71	261,492,120	31.21	25,455,979	286,948,099
AG&P	2.42	23,723,364	3.22	2,629,450	26,352,815
SL	0.35	3,389,052	0.74	600,426	3,989,478
TOTAL	100.00	978,900,923	100.00	81,575,077	\$1,060,476,000

Notes: Using this method, 12/13ths (92.31 percent) of production plant revenue requirement is classified as demand-related and allocated using the 12 CP allocation factor, and 1/13th (7.69 percent) is classified as energy-related and allocated on the basis of total energy consumption or average demand.

Some columns may not add to indicated totals due to rounding.

C. Time-Differentiated Embedded Cost of Service Methods

Time-differentiated cost of service methods allocate production plant costs to baseload and peak hours, and perhaps to intermediate hours. These cost of service methods can also be easily used to allocate production plant costs to classes without specifically identifying allocation to time periods. Methods discussed briefly here include production stacking methods, system planning approaches, the base-intermediate-peak method, the LOLP production cost method, and the probability of dispatch method.

1. Production Stacking Methods

Objective: The cost of service analyst can use production stacking methods to determine the amount of production plant costs to classify as energy-related and to determine appropriate cost allocations to on-peak and off-peak periods. The basic