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Case No.: ER-2005-0436  
Date Testimony Prepared: November 18, 2005

**MISSOURI PUBLIC SERVICE COMMISSION**  
**UTILITY SERVICES DIVISION**

**REBUTTAL TESTIMONY**

**OF**

**DAVID MURRAY**

**FILED<sup>2</sup>**

FEB 24 2006

Missouri Public  
Service Commission

**AQUILA, INC.**  
**d/b/a AQUILA NETWORKS-MPS ELECTRIC AND**  
**AQUILA NETWORKS-L&P-ELECTRIC**

**CASE NO. ER-2005-0436**

*Jefferson City, Missouri*  
*November 2005*

Exhibit No. 61  
Case No(s). ER-2005-0436  
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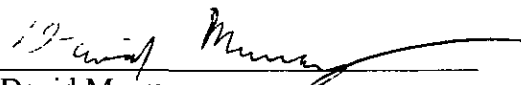
**BEFORE THE PUBLIC SERVICE COMMISSION**  
**OF THE STATE OF MISSOURI**

In the Matter of the Tariff Filing of Aquila, Inc.,	)	
to Implement a General Rate Increase for	)	Case No. ER-2005-0436
Retail Electric Service Provided to Customers	)	Tariff No. YE-2005-1045
in Its MPS and L&P Missouri Service Areas.	)	

**AFFIDAVIT OF DAVID MURRAY**

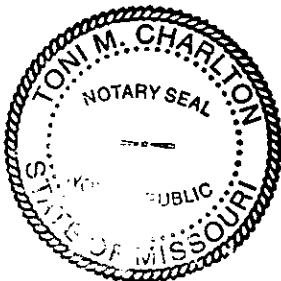
STATE OF MISSOURI	)	
	)	ss.
COUNTY OF COLE	)	

David Murray, being of lawful age, on his oath states: that he has participated in the preparation of the following Rebuttal Testimony in question and answer form, consisting of 32 pages to be presented in the above case; that the answers in the following Rebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of his knowledge and belief.

  
\_\_\_\_\_  
David Murray

Subscribed and sworn to before me this 17<sup>th</sup> day of November 2005.

  
\_\_\_\_\_  
Notary



TONI M. CHARLTON  
Notary Public - State of Missouri  
My Commission Expires December 28, 2008  
Cole County  
Commission #04474301

1	<b>TABLE OF CONTENTS</b>	
2	<b>OF THE REBUTTAL TESTIMONY OF</b>	
3	<b>DAVID MURRAY</b>	
4	<b>AQUILA, INC.</b>	
5	<b>d/b/a AQUILA NETWORKS MPS-ELECTRIC AND</b>	
6	<b>AQUILA NETWORKS L&amp;P-ELECTRIC</b>	
7	<b>CASE NO. ER-2005-0436</b>	
8	EXECUTIVE SUMMARY .....	2
9	TRUE-UP OF CAPITAL STRUCTURE AND EMBEDDED COST OF LONG-TERM	
10	DEBT .....	5
11	DR. HADAWAY'S RECOMMENDED COST OF COMMON EQUITY FOR MPS AND	
12	L&P .....	5
13	DR. HADAWAY'S RECOMMENDED CAPITAL STRUCTURE FOR MPS AND L&P .	26
14	DR. JOHNSON'S RECOMMENDED COST OF COMMON EQUITY FOR MPS AND	
15	L&P .....	29
16	DR. JOHNSON'S AND MICHAEL GORMAN'S ACCEPTANCE OF AQUILA'S DEBT	
17	ASSIGNMENT PROCESS .....	30
18	MR. GORMAN'S RECOMMENDED CAPITAL STRUCTURE .....	30
19	SUMMARY AND CONCLUSIONS .....	31

1                                   **REBUTTAL TESTIMONY**

2   **OF**

3   **DAVID MURRAY**

4   **AQUILA, INC.**

5                                   **d/b/a AQUILA NETWORKS MPS-ELECTRIC AND**

6   **AQUILA NETWORKS L&P-ELECTRIC**

7   **CASE NO. ER-2005-0436**

8           Q.     Please state your name.

9           A.     My name is David Murray.

10          Q.     Are you the same David Murray who filed direct testimony in this proceeding  
11 for the Staff of the Missouri Public Service Commission (Staff)?

12          A.     Yes, I am.

13          Q.     In your direct testimony, did you recommend a fair and reasonable rate of  
14 return on the Missouri jurisdictional electric utility rate base for Aquila, Inc. d/b/a Aquila  
15 Networks MPS (MPS) and Aquila Networks L&P (L&P)?

16          A.     Yes, I did.

17          Q.     What is the purpose of your rebuttal testimony?

18          A.     The purpose of my rebuttal testimony is to respond to the direct testimony of  
19 Dr. Samuel C. Hadaway, Dr. Ben Johnson and Michael Gorman. Dr. Hadaway sponsored  
20 rate-of-return testimony on behalf of Aquila. Dr. Johnson sponsored rate-of-return testimony  
21 on behalf of the Office of the Public Counsel (OPC). Mr. Gorman sponsored rate-of-return  
22 testimony on behalf of the Federal Executive Agencies (FEA), Sedalia Industrial Energy  
23 Users' Association (SIEUA) and the St. Joe Industrial Group (SJIG). Hereinafter, I will refer

1 to FEA, SIEUA and SJIG as "the intervenors." I will address the issues of appropriate  
2 capital structure, embedded cost of long-term debt, and the cost of common equity to be  
3 applied to MPS and L&P for ratemaking purposes in this proceeding.

4 **EXECUTIVE SUMMARY**

5 Q. Please explain why Staff's recommended return on common equity (ROE) is  
6 lower than any of the other witnesses sponsoring testimony in this case.

7 A. Staff still believes that the discounted cash flow (DCF) model, using  
8 traditional inputs, is the most reliable model in estimating a utility company's current cost of  
9 common equity. Consequently, Staff's recommendation in this case is based on its analysis  
10 using this model. Staff did check the reasonableness of its DCF model results by evaluating  
11 several different scenarios using the Capital Asset Pricing Model (CAPM), and all but one of  
12 these results were below Staff's results from its analysis using the DCF model. However, the  
13 other witnesses did not rely as heavily on the "traditional" use of this model. Dr. Hadaway's  
14 "traditional" constant growth DCF model analysis results in a cost of common equity  
15 estimate of 9.5 percent, which compares to his recommendation of 11.5 percent. When I  
16 appropriately removed Dr. Hadaway's use of nominal GDP growth of 6.6 percent to  
17 determine an average growth rate, Dr. Hadaway's "traditional" constant growth DCF model  
18 results would be 9.2 percent – well within the range of Staff's proposed return on common  
19 equity. Dr. Johnson's constant growth DCF cost of common equity analysis shows a cost of  
20 common equity in the range of 8.0 percent to 9.5 percent, which compares to his final  
21 recommendation of 9.95 percent. Mr. Gorman's constant growth DCF cost of common  
22 equity analysis shows a cost of common equity of 8.7 percent, which compares to his final

David Murray  
Rebuttal Testimony

1 recommendation of 9.8 percent. All of the witnesses' constant-growth DCF model results  
2 are within the range recommended by Staff.

3 Q. In your opinion, did witnesses rely more on the constant growth DCF model  
4 in the recent past?

5 A. Yes. Actually, until a couple of years ago, most of the arguments regarding  
6 the appropriate cost of common equity centered on the appropriate growth rates to use in the  
7 constant growth DCF model.

8 Q. If most rate-of-return (ROR) witnesses used to rely on the constant growth  
9 DCF model to determine an appropriate cost of common equity, why were there significant  
10 differences in recommended costs of common equity in the past?

11 A. In the past, company witnesses were able to rely on equity research analysts'  
12 optimistic projected growth rates. However, Staff would look to other variables to determine  
13 if these projected growth rates would be deemed reasonable and sustainable by investors. In  
14 many cases, Staff's opinion was that investors, as a whole, would temper the optimistic  
15 analysts' growth projections.

16 In the current environment, analysts have become more reasonable in their growth  
17 rate projections, which actually are more in line with sustainable growth rates for the electric  
18 utility industry. However, even with analysts' lowered growth rate projections, utility  
19 company stock prices haven't decreased. In fact, other than in the past month, utility stock  
20 prices have generally increased. This meant that investors were paying a higher price for the  
21 same earnings; i.e. the cost of common equity for utility companies came down even further.  
22 This is the reason that the lower costs of common equity are directly reflected in all of the  
23 witnesses' constant growth DCF analyses.

David Murray  
Rebuttal Testimony

1           Q.     Please summarize the differences in the embedded costs of debt  
2 recommendations.

3           A.     While I do not believe there is a disagreement on the procedure to  
4 mechanically calculate the embedded cost of long-term debt, there is a difference in opinion  
5 on how debt costs should be assigned to Aquila's various divisions. Staff recommends that  
6 the Commission use all of the company's debt issuances, with downward adjustments, to  
7 *determine an appropriate embedded cost of long-term debt.* However, the other witnesses in  
8 this case have accepted Aquila's assigned debt costs of 6.70 percent for MPS and  
9 7.96 percent for L&P. Staff believes that the mere fact that MPS's and L&P's respective  
10 embedded costs of debt differ by more than 100 basis points provides insight to the possible  
11 inequities that could occur with such a process. I will discuss the problems with this process  
12 in more detail later in my testimony.

13          Q.     Please summarize the differences in capital structure recommendations.

14          A.     Dr. Hadaway is recommending the use of a hypothetical capital structure. His  
15 proposed capital structure is composed of 51.8 percent debt and 48.2 percent common equity.  
16 Dr. Hadaway indicates that this hypothetical capital structure is consistent with Aquila's  
17 assigned capital structures. If the Commission were to adopt Dr. Hadaway's recommended  
18 capital structure, *I recommend that the Commission specifically state that it is adopting the*  
19 *hypothetical capital structure proposed by Dr. Hadaway and not Aquila's assigned divisional*  
20 *capital structure.* Dr. Johnson's capital structure recommendation is based on Aquila's actual  
21 capital structure as of the test year, December 31, 2004. I agree with the use of Aquila's  
22 actual capital structure. However, because I had Aquila's financial information as of the  
23 update period at the time I was preparing my direct testimony, I chose to use the more recent

David Murray  
Rebuttal Testimony

1 information. Mr. Gorman proposes the use of a pro forma capital structure that attempts to  
2 estimate Aquila's capital structure after the completion of its recently announced agreements  
3 to sell four utility properties. Because there are many uncertainties surrounding what the  
4 capital structure would be after the utility sales, I do not recommend that the Commission  
5 adopt this approach.

6 **TRUE-UP OF CAPITAL STRUCTURE AND EMBEDDED COST OF LONG-TERM**  
7 **DEBT**

8 Q. Do you have reason to believe that your recommended capital structure will  
9 be different when you receive Aquila's financial statements as of the true-up date  
10 (October 31, 2005) in this case?

11 A. Yes. I have evaluated Aquila's September 30, 2005 balance sheet, which was  
12 recently released to the public. According to Aquila's September 30, 2005 balance sheet,  
13 Aquila's common equity ratio is in the 42 to 43 percent range. If Aquila's common equity  
14 ratio as of October 31, 2005 is similar to the equity ratio as of September 30, 2005, then Staff  
15 will recommend this equity ratio in its capital structure recommendation.

16 Q. Will you need to update any other part of your recommendation when you  
17 receive financial information as of the true-up date?

18 A. Yes. I will also need to true-up the embedded cost of long-term debt when I  
19 receive this information. I do not anticipate that there will be a dramatic change in Aquila's  
20 embedded cost of long-term debt.

21 **DR. HADAWAY'S RECOMMENDED COST OF COMMON EQUITY FOR MPS**  
22 **AND L&P**

23 Q. Please summarize Dr. Hadaway's recommended cost of common equity for  
24 MPS and L&P.



David Murray  
Rebuttal Testimony

1           A.     Dr. Hadaway's recommended cost of common equity is based on three  
2 variations of the DCF model and a "risk premium" analysis. Dr. Hadaway dismissed his  
3 "traditional" constant growth DCF model results because of "historically low dividend yields  
4 and pessimistic analysts' growth forecasts." Not only is this not a valid reason to dismiss the  
5 results from this analysis, but it is exactly the type of evidence that the Commission should  
6 rely upon to support an allowed return on common equity that is more in line with today's  
7 low cost-of-capital environment.

8           Q.     Are you aware of any articles from the financial press that corroborate the  
9 reason that Dr. Hadaway's "traditional" constant-growth DCF model results are lower than  
10 he is used to seeing?

11          A.     Yes. The October 10, 2005 edition of *The Wall Street Journal* contained an  
12 article entitled "Utilities Might Face Ugly Reality: Sector Has Gleamed Recently, But  
13 Worries About Energy Prices And Interest Rates Spur Concern" (Schedule 1, attached to this  
14 rebuttal testimony). While this article states concerns that utility stocks may suffer in the  
15 near future because of the possibility of interest rate increases, the article discusses the run-  
16 up in utility stock prices. This article fairly succinctly supports Staff's position regarding the  
17 current low cost of capital environment for utility companies.

18          The article indicates that shares of utilities were about "15% higher so far this year,  
19 second only to energy stocks, which are up 32%, according to Dow Jones Indexes." The  
20 article expresses a bit of puzzlement as to why utility stocks have been in favor with  
21 investors. Specifically the article stated:

22                   Utilities are more of a puzzle. Grouped together by  
23 professional investors with other grimy and unglamorous—or  
24 ugly—industries, they usually don't offer much growth

David Murray  
Rebuttal Testimony

1 potential. Yet the Dow Jones Utility Average hit a record last  
2 week, capping a nearly 45% gain during the past two years.

3 However, the article also points to some recent skittishness of investing in the sector.

4 Specifically the article states:

5 In the past several trading sessions, however, the sector has  
6 slipped amid worries that inflation and interest rates are headed  
7 up, that the economy will slow and that energy prices have  
8 peaked. That skittishness after such a long run-up reflects  
9 *marketwide concern over the same issues.*

10 The article states three main reasons for run-up in utility stock prices. These are: low  
11 bond yields, high prices in the non-regulated power markets and the high demand for power.

12 When discussing the sectors sensitivity to interest rates the article specifically states:

13 Historically, interest-rate increases have pushed utilities stocks  
14 down because such reliable dividend payers long have been  
15 used as a bond substitute by income-seeking investors. Rising  
16 rates make newly issued bonds with higher yields more  
17 attractive than existing income-producing stocks and bonds  
18 with lower payouts. Despite 11 consecutive rate raises by the  
19 Federal Reserve, however, long-term bond yields remain low,  
20 allowing dividend-paying utilities to retain their edge.

21 I would ask that the Commission keep the above excerpt in mind later in my testimony when  
22 I discuss the concept of equity risk premium over bond yields. If investors perceive utility  
23 stocks as bond substitutes, then they are not going to require as much of an equity risk  
24 premium to invest in these stocks versus the rest of the market. Additionally, the required  
25 rate of return for utility stocks would be tightly correlated to the changes in interest rates.

26 The final aspect of the article discusses some of issues regarding the current valuation  
27 levels of utility stocks. Specifically, the article states:

28 Still, a bet on utilities today is an implicit bet that the  
29 "conundrum" of low interest rates on long-term bonds will  
30 persist. It's also a bet that the economy will chug through the  
31 destruction of property and confidence from this year's  
32 hurricanes.

David Murray  
Rebuttal Testimony

1 And whether your yardstick is stock valuations—share prices  
2 relative to earnings—or dividend yields, utilities don't look all  
3 that inexpensive. Mr. Meara looks at the dividend yields of  
4 utilities compared with that of the 10-year Treasury note. Five  
5 years ago, utilities were yielding as high as 10%, well above  
6 the almost 6% yield of the 10-year note. Today utilities have  
7 average yields of 3.4%, compared with more than 4.3% for the  
8 note. That makes the Treasury security a better deal, even  
9 taking into account lower taxes on dividends.

10 While this article does express some concern that utility stock valuation levels may  
11 adjust to lower levels if interest rates do not continue to be as low as they have been (which,  
12 based on a slight run-up in the past month, may have some merit, at least in the short-term)  
13 the article explains why the Staff's recommended costs of common equity have been  
14 generally declining during rate cases filed during the past five years. Unlike some company  
15 witnesses' recommendations during this period, the Staff's recommendations correlate well  
16 with the observations in this article.

17 Q. Why do you believe that Staff's recommendations have reflected the changes  
18 that were observed in *WSJ* article?

19 A. Because Staff has continued to rely on the constant growth DCF model. This  
20 model tends to be the most reactive to changes in the capital markets because current stock  
21 prices are an input into the model. This directly reports on the valuation levels of stocks.  
22 Most investors are very familiar with using price to earnings (p/e) ratios as an indicator of the  
23 relative valuation level of the company's stock. If p/e ratios are high, then this means that  
24 the stock is pricey for investors (i.e. lower required equity risk premium). If the stock is  
25 pricey for investors, then the company's cost of procuring this common equity capital is low.  
26 The article indicates that investors will also use dividend yields to determine how expensive  
27 a stock may be. These dividend yields are the same dividend yields that are used as an input  
28 into the DCF model. Consequently, results from a reasonable application of the DCF model

David Murray  
Rebuttal Testimony

1 will directly reflect the changing capital market environment in general and specifically for  
2 utilities. I believe one of the most interesting observations in the article is that the average  
3 dividend yield on utility companies was actually *below* the yield on the ten-year Treasury  
4 note. This certainly implies that the risk premium required over current risk-free rates is  
5 currently quite low for the utility industry because, as Dr. Hadaway pointed out during his  
6 deposition on November 4, 2005, one would not expect the perpetual growth rates of the  
7 electric utility industry to change much (Hadaway deposition at p. 56, ll. 10-16). If this is the  
8 case, then any changes in the dividend yield will provide a tremendous amount of insight  
9 about the required return on common equity. This relationship may be contrary to some  
10 equity risk premium estimates based on historical return differences, but it is consistent with  
11 the lower cost of common equity estimates achieved with an objective application of the  
12 DCF model.

13       It is important to understand that an increase in stock prices, i.e. lower dividend yield,  
14 doesn't necessarily mean that the cost of common equity has decreased. If investors have  
15 reacted to increased expectations of the earnings growth rate, then this increased growth rate  
16 will offset the decreased dividend yield to at least some degree, and therefore, the overall  
17 cost of common equity will not have changed as much as the dividend yield. However, as  
18 Dr. Hadaway has observed, these stock price increases have not been in reaction to increases  
19 in growth rate expectations. If anything, growth rate projections have decreased on average.  
20 Consequently, investors have reacted to other factors, such as the macroeconomic  
21 environment, in determining a reasonable valuation level for utility stocks. This reaction has  
22 caused the cost of common equity to decrease for utility companies. A reasonable  
23 application of the DCF model should reflect this environment. Staff, instead of resisting the

David Murray  
Rebuttal Testimony

1 changes in the capital markets, has reported these changes to the Commission in order to  
2 ensure that the Commission has the "complete story" when deliberating on its decision on a  
3 reasonable allowed return on common equity.

4 Q. Instead of accepting the insight provided to him from the lower results of his  
5 "traditional" constant-growth DCF model, what did Dr. Hadaway do?

6 A. Instead of accepting the insight that this analysis provided him, Dr. Hadaway  
7 instead looked to other atypical variations of the DCF model to justify an end-result oriented  
8 cost of common equity recommendation of 11.50 percent. In one of Dr. Hadaway's  
9 variations of the DCF model, he decided to rely entirely on his estimate of nominal GDP  
10 growth of 6.6 percent as being the growth that investors in electric utility stocks would  
11 expect. He used this growth rate for all of the companies in his reference group. Apparently  
12 he believes that all electric utility companies will grow at this unsustainable growth rate.  
13 This is the first time I have seen such a proposition during my tenure at the Commission. He  
14 also used a convoluted two-stage DCF analysis that incorporated the same long-term growth  
15 rate of 6.6 percent based on nominal GDP. The most important thing to understand about  
16 Dr. Hadaway's two-stage DCF model is that the results of this model are highly sensitive to  
17 the long-term growth rate selected. Consequently, the reliability of this model depends on  
18 the reasonableness of the selected growth rate.

19 Q. Do you agree with Dr. Hadaway's conclusions?

20 A. No. Dr. Hadaway's analysis is unreasonable for many reasons. First of all,  
21 even if one were to assume that substituting expected nominal GDP growth for the growth of  
22 the industry was appropriate in either the two-stage or constant growth DCF, the assumption

David Murray  
Rebuttal Testimony

1 that the economy is going to grow at a 6.6 percent nominal rate is grossly overstated. I will  
2 discuss this in more detail later in my testimony.

3 Dr. Hadaway tested the reasonableness of his novel DCF cost of common equity  
4 results with an approach he labeled as a "risk premium analysis." The type of risk premium  
5 analysis performed by Dr. Hadaway would only be recognized by individuals that are  
6 familiar with utility rate regulation. Risk premium analyses in traditional finance would  
7 never use allowed returns on common equity as a variable. Traditional finance risk premium  
8 analysis measures either implied required returns on common equity against expected bond  
9 returns or actual returns on common equity against actual bond returns. Considering the fact  
10 that the Commission relied at least in part on allowed returns on common equity reported by  
11 Regulatory Research Associates in the most recent Empire rate case, Case  
12 No. ER-2004-0570, this approach may be intuitively appealing to the Commission.  
13 However, I do not believe that this approach gives a reliable estimate of the actual current  
14 cost of common equity, because it is apparent from Dr. Hadaway's dismissal of the  
15 "traditional" constant growth DCF results that, not only are commissions uncomfortable with  
16 lower cost of common equity indications from the models, but even some witnesses are  
17 uncomfortable with these lower results.

18 Q. Has Dr. Hadaway always dismissed the "traditional" constant growth DCF  
19 model when performing a cost-of-capital analysis?

20 A. No.

21 Q. Are you aware of any instances in which Dr. Hadaway actually relied entirely  
22 on the "traditional" constant growth DCF model for his recommendations?

David Murray  
Rebuttal Testimony

1           A.     Yes. In the early 1980s, when interest rates were very high and volatile,  
2 Dr. Hadaway held the position of Director of the Economic Research Division at the Public  
3 Utility Commission (PUC) of Texas. In his position at the Texas PUC, Dr. Hadaway  
4 sponsored rate of return testimony on behalf of the Texas PUC. Dr. Hadaway's  
5 recommendations in docket numbers 3780, 4240, 4400 and 4620 relied exclusively on his  
6 use of a "traditional" constant growth DCF model. Dr. Hadaway did not rely on a DCF  
7 model that incorporated a GDP growth rate.

8           Q.     Did Dr. Hadaway dismiss his "traditional" constant growth DCF model results  
9 because he believed that interest rates were too high when he made his recommendations in  
10 docket numbers 3473, 3780, 4240, 4400 and 4620?

11          A.     No. In fact, in docket numbers 3780, 4240, 4400 and 4620 his recommended  
12 return on common equity was based entirely on his results from his constant growth DCF  
13 analysis. In docket number 3473, his constant growth DCF results were in the range of  
14 15.0 percent to 16.0 percent. His final recommendation of 15.2 to 15.5 percent was within  
15 this range, but was not determined solely by his use of the "traditional" constant growth DCF  
16 model.

17          Q.     If Dr. Hadaway did not dismiss his constant growth DCF results when interest  
18 rates were at an all time high in the early 1980s, is it logical for him to dismiss his constant  
19 growth DCF results when interest rates are actually more normal, when one considers the  
20 history of interest rates?

21          A.     No. The only explanation I can suggest for this logical inconsistency is that in  
22 the early 1980s when he supported use of the constant growth DCF methodology,

David Murray  
Rebuttal Testimony

1 Dr. Hadaway submitted testimony on behalf of the Texas PUC, but now he submits  
2 testimony on behalf of utility companies.

3 Q. Please compare the interest rate environment in the early 1980s to the current  
4 interest rate environment.

5 A. Actually, the interest rate environment in the early 1980s was the highest it  
6 has been for at least the last 85 years. If there was ever a time to be concerned about whether  
7 to assume that investors would assume a constant growth rate into the indefinite future, it  
8 would have been in the early 1980s. However, Dr. Hadaway did not use a multi-stage DCF  
9 model during this anomalous period.

10 In fact, a review of Schedule 2 attached to this rebuttal testimony indicates that if  
11 anything, the current interest rate environment is more normal and stable now than it has  
12 been since the early 1960s. Schedule 2 illustrates the anomaly that occurred in the early  
13 1980s and how today's interest rate environment is more typical of interest rates relative to  
14 other more stable periods when inflation wasn't out of control. If one were to objectively  
15 analyze the history of interest rates, one would conclude that we are much more likely to  
16 continue this period of lower long-term interest rates than to return to the high interest rate  
17 environment of the late 1970s and early 1980s.

18 Q. If interest rates are more stable now, then wouldn't this imply that the  
19 constant-growth DCF model would provide more reliable cost of common equity estimates  
20 than if interest rates were volatile?

21 A. Absolutely. If investors are confident that the Fed will keep inflation under  
22 control, and accordingly that interest rates will be lower and less volatile, then they are much  
23 more likely to project a constant growth rate into the future. In a mature industry such as the



David Murray  
Rebuttal Testimony

1 electric utility industry, this constant growth rate would be based on the fundamentals of the  
2 industry, not on a projected growth rate of the overall economy.

3 Q. What is one of the primary assumptions underlying the constant-growth DCF  
4 model that would be affected by the volatility of interest rates?

5 A. The assumption that the required rate of return would remain constant.

6 Q. Did Dr. Hadaway agree during his deposition on November 4, 2005 that this  
7 is one of the assumptions underlying the constant growth DCF model?

8 A. Yes. On page 35, lines 7 through 13 of his deposition, Dr. Hadaway indicated  
9 the following in response to Staff Counsel David Meyer's question to Dr. Hadaway that he  
10 disagrees with the assumption that the model assumes a constant rate of return:

11 No, Mr. Meyer, not at all. I may have misunderstood your  
12 question, and I may not have answered the question that you  
13 asked to begin with. What I was saying was that over time, K  
14 [required rate of return] certainly can change. At any given  
15 point in time, certainly we are just estimating one K, one rate  
16 of return. And so I think I made a mistake earlier just by  
17 misinterpreting what you were asking me. (Hadaway  
18 deposition at p. 36, ll. 7-13)

19 Q. Aren't utility companies' costs of common equity, i.e. required rate of return,  
20 highly correlated with changes in interest rates?

21 A. Yes. Investor publications frequently discuss this characteristic of utility  
22 stocks when advising investors on the timeliness of investing in utility stocks. In fact,  
23 Dr. Hadaway cites a quotation from Value Line on page 37 of his direct testimony that  
24 advises investors to avoid utility stocks right now because they are trading at 52-week highs  
25 and if Value Line's projection of rising interest rates is on target, then utility stock prices are  
26 likely to fall.

David Murray  
Rebuttal Testimony

1           Q.     If Value Line believes that utility stocks are not timely right now, does this  
2 mean that Value Line believes that utility companies are having trouble attracting capital?

3           A.     No. Actually, it is quite the opposite. Because interest rates have remained  
4 low and investors tend to view utility stocks as bond-like investments, investors have been  
5 attracted to utility stocks in their search for a better return. This has caused utility  
6 companies' cost of common equity to decline considerably. Consequently, instead of utility  
7 companies being starved for capital, they are actually quite flush with capital. The  
8 untimeliness of utility stocks has nothing to do with regulators not acting favorably to utility  
9 companies; rather, it has to do with the current higher valuation levels of utility stocks and  
10 the concern that if interest rates rise in the future, that these valuation levels would not be  
11 appropriate considering the different macroeconomic environment.

12          Q.     It would appear that interest rates play a vital role for investors when they  
13 determine their required rate of return to invest in utility companies. Then wouldn't the  
14 confidence in the assumption of a constant required rate of return be highly dependent on the  
15 stability of interest rates?

16          A.     Absolutely.

17          Q.     Did Dr. Hadaway admit during his deposition on November 4, 2005 that the  
18 cost of common equity, i.e. the required rate of return on common equity, is correlated with  
19 the level of interest rates?

20          A.     Yes. He indicated that he agreed with this principle on page 38, line 10 from  
21 the transcript of his deposition on November 4, 2005.

David Murray  
Rebuttal Testimony

1 Q. Did Dr. Hadaway indicate during his deposition that he believed that the  
2 volatility of interest rates makes any of the assumptions of the constant growth DCF model  
3 questionable?

4 A. Dr. Hadaway indicated that he really hadn't thought about this issue much.  
5 (Hadaway deposition at p. 39, ll. 14-16)

6 Q. Did Dr. Hadaway measure the volatility of bond returns when he wrote  
7 testimony on behalf of the Texas PUC in the early 1980s?

8 A. Yes. In the *Application of El Paso Electric Company for Authority to Change*  
9 *Rates*, docket number 4620, Dr. Hadaway submitted rate of return testimony. In that  
10 testimony Dr. Hadaway performed a risk premium analysis, and as part of this analysis,  
11 Dr. Hadaway showed how the standard deviation of monthly total bond returns had increased  
12 significantly in 1980 and 1981. According to his testimony, the standard deviation of  
13 monthly total returns for Salomon Brothers High Grade Bonds was 6.00 percent in 1980 and  
14 5.99 percent in 1981.

15 Q. Did Dr. Hadaway calculate the standard deviation of monthly total returns for  
16 Salomon Brothers High Grade Bonds in this case?

17 A. No.

18 Q. Did you perform these calculations?

19 A. Yes. According to my calculations, the standard deviation of monthly total  
20 returns on Salomon Brothers High Grade Bonds was 3.51 percent in 2003 and 2.33 percent in  
21 2004.

22 Q. Wouldn't this imply that today's interest rate environment is more stable than  
23 the interest rate environment in the early 1980s?

David Murray  
Rebuttal Testimony

1           A.     Absolutely.

2           Q.     If interest rates are more stable today than they were in the early 1980s, then  
3 wouldn't this mean that investors' required rates of return would also be more stable today  
4 then they were in the 1980s?

5           A.     Yes. Because the level of interest rates is a vital factor in the investors'  
6 required return when investing in a utility company, then obviously if interest rates are more  
7 volatile, this would cause the required rate of return to be more volatile. This would violate  
8 one of the fundamental assumptions underlying the "traditional" constant growth DCF  
9 model.

10          Q.     Did Dr. Hadaway dismiss the "traditional" constant growth model in the early  
11 1980s because of this volatility?

12          A.     No.

13          Q.     Wouldn't it be logical to conclude that analyst's forecasts of earnings growth  
14 would more likely be constant into the indefinite future for the utility industry in a stable  
15 interest rate environment rather than in an unstable interest rate environment?

16          A.     Yes. I believe this to be especially true because the utility industry is a mature  
17 industry.

18          Q.     When investors are projecting growth rates for utility companies do they  
19 consider issues such as the current level of interest rates and the possibility of interest rate  
20 increases in the future?

21          A.     Yes. According to the semi-strong form of the efficient market hypothesis  
22 (EMH), investors contemplate all publicly available information when determining growth  
23 rate estimates. This includes things such as interest rate projections, regulatory decisions,

David Murray  
Rebuttal Testimony

1 industry fundamentals, company fundamentals and expectations about the growth in the  
2 economy.

3 Q. Are investors' expectations for the economy and the electric utility industry  
4 fully reflected in the stock prices of utility companies?

5 A. Yes. The semi-strong form of the EMH indicates that all of this information  
6 is reflected in stock prices. This is one of the fundamental assumptions underlying the DCF  
7 model.

8 Q. If investors end up being wrong about their expectations, will stock prices  
9 change to reflect the new circumstances?

10 A. Yes.

11 Q. If this happens, then is it possible that the cost of common equity will increase  
12 for utility companies?

13 A. Yes.

14 Q. Do you know if investors will be wrong about their expectations?

15 A. No. As a rate of return witness, I am just informing the Commission as to  
16 what I have observed about current investor expectations. Whether these expectations end up  
17 being right or wrong is not for me to decide.

18 Q. Do you believe that Dr. Hadaway has allowed his expectations about the  
19 future to become a part of his recommendation in this case?

20 A. Yes. Dr. Hadaway was asked during his deposition as to whether he had an  
21 opinion as to whether utility stocks are currently overvalued. In his response he indicated  
22 that he did not believe they were as overvalued as they were about two or three weeks ago,  
23 but that maybe they were overvalued a few weeks ago.

David Murray  
Rebuttal Testimony

1           This type of answer certainly implies that Dr. Hadaway believes that investors have  
2       been placing too much of a premium on utility stocks and that this should be accounted for in  
3       the recommended cost of common equity in this case. This would imply that Dr. Hadaway  
4       does not believe in the efficient market hypothesis, which would call into question his use of  
5       any form of the DCF model because that is a fundamental assumption of the model. I would  
6       suggest that if Dr. Hadaway believes that investors are not taking into consideration all  
7       known data, such as the possibility of increasing interest rates, when investing in utility  
8       stocks, that he discontinue his use of the DCF model to estimate the cost of common equity.

9           Q.     What type of long-term growth is typically expected for the utility industry?

10          A.     OPC's witness, Mr. Travis Allen, testified in the recent Empire rate case, Case  
11       No. ER-2004-0570, that an investment in a utility may yield a three to four percent growth  
12       rate. Mr. Allen's source for this growth rate expectation was a May 10, 2004 report from  
13       Electric Utility Week in which Bill Tilles, portfolio manager for The Kinetic Utility Funds,  
14       indicated the following:

15                       The current trend to "basics" business plans is a signal  
16                       companies over-reached for growth rates of 8% using  
17                       unregulated ventures...Utilities should not chase exorbitant  
18                       growth rates because the best profit potential for the industry  
19                       will continue to be in the regulated sector...Growth rates for  
20                       utilities have been trending down, and a 3%-4% rate is more  
21                       realistic than the rates and expectations of previous years."

22          If a multi-stage DCF model were used, a long-term growth rate that is considered  
23       sustainable by industry standards – not the overall growth rate of the economy – should be  
24       used for the second stage of the model.

25          Q.     Why do you believe it would be more appropriate to use an expected industry  
26       growth rate for the second stage of Dr. Hadaway's multi-stage DCF model?

David Murray  
Rebuttal Testimony

1           A.     Because the electric utility industry is a mature industry. This is the very  
2 reason that regulated electric utility companies had a dividend payout ratio of approximately  
3 78 percent for the calendar year 2004 (May 2005 AUS Utility Reports) and the S&P 500 only  
4 had a dividend payout ratio of 38 percent (June 30, 2005 Franklin Templeton Investment  
5 Report) for the calendar year 2004. If one considers that the S&P 500 is considered as a  
6 proxy for the entire market, one would assume that the use of nominal GDP growth of the  
7 economy would be an appropriate proxy for the S&P 500. However, it would not be  
8 considered an appropriate proxy for the electric utility industry. Quite simply, electric utility  
9 companies do not retain as much earnings as the rest of the market because they are not  
10 driving the growth of our economy. It is the companies that are in their "growth" stages that  
11 drive the economy. Consequently, even if one were to accept GDP growth as a proxy for a  
12 growth rate to use in a DCF analysis, one would need to reduce this growth rate to consider  
13 the fact that mature industries do not grow as fast as the rest of the economy. I would also  
14 urge the Commission to consider the article from the *WSJ* that I quoted earlier in my  
15 testimony that indicated that investors see utilities, in general, as an industry that doesn't  
16 offer much growth potential when deliberating on whether it is appropriate to accept the  
17 growth in the overall economy as a reasonable long-term growth rate for utility companies.

18           Q.     If Dr. Hadaway had utilized a two-stage DCF model in the 1980s when he  
19 was sponsoring rate-of-return testimony on behalf of Texas PUC and if he had used the same  
20 methodology as he did in this case, what GDP growth rate would he have used?

21           A.     If Dr. Hadaway had employed the two-stage DCF model in 1982 using the  
22 same methodology he has used to determine a projected GDP growth rate in this case, he  
23 would have averaged GDP growth rates back to 1947. This would have resulted in an

David Murray  
Rebuttal Testimony

1 average nominal GDP growth rate of 8.8 percent. The actual average nominal GDP growth  
2 over the period 1983 to the present was 6.0 percent.

3 Q. Did Dr. Hadaway indicate during his deposition that he did not believe that  
4 perpetual growth rates for utility companies would change much?

5 A. Yes. He indicated that he felt that a 100 to 200 basis point change in growth  
6 rate estimations was not reflective of investors' expectations for perpetual growth. (Hadaway  
7 deposition at p. 56, ll. 10-16)

8 Q. What does perpetual mean?

9 A. *It means everlasting or into the indefinite future.*

10 Q. What was Dr. Hadaway's estimate of perpetual growth for the utility  
11 companies that he analyzed at the Texas PUC in docket numbers 3473, 3780, 4240, 4400 and  
12 4620?

13 A. Dr. Hadaway's estimate of perpetual growth was anywhere from 2.5 to  
14 5.0 percent in these dockets. This is significantly different from the perpetual growth rate  
15 Dr. Hadaway proposes in this case of 6.6 percent and is much different from the nominal  
16 GDP growth rates of up to 10 percent during the early 1980s.

17 Q. Based on the iterative process used in Dr. Hadaway's two-stage DCF model,  
18 how much weight was applied to the GDP growth rate in order to arrive at his implied  
19 growth rate of 6.1 to 6.2 percent in this model?

20 A. Based on some simple algebra, the weight that Dr. Hadaway applied to the  
21 6.6 percent GDP growth rate was at least 85 percent.



David Murray  
Rebuttal Testimony

1           Q.     Do you know if the Federal Energy Regulatory Commission (FERC) has ever  
2 endorsed the use of any specific method to determine an appropriate growth rate for the DCF  
3 model?

4           A.     Yes. Because FERC believes that growth should be calculated based on a  
5 weighting of "near-term" analyst growth rates and a long-term projected GDP growth rate,  
6 FERC specified the use of two-thirds weight for the near-term growth rate and one-third  
7 weight to the long-term growth rate.

8           Q.     Does FERC direct witnesses to use any specific sources for long-term GDP  
9 growth when determining the long-term growth rate?

10          A.     Yes. FERC directs witnesses to use an average of the most recently available  
11 estimates of GDP available from the Energy Information Administration (EIA),  
12 DRI/McGraw-Hill, and Wharton Economic Forecasting Associates (WEFA). DRI and  
13 WEFA merged to form Global Insight. As a result, FERC Staff witnesses recently used an  
14 average of projections from EIA, Global Insight and the Social Security Administration in  
15 the Kern River Gas Transmission Company rate case, Docket No. RP04-274-000. This  
16 average projection was 5.35 percent. This growth rate is well below the 6.6 percent growth  
17 rate that Dr. Hadaway used in his two-stage DCF model and constant-growth DCF model  
18 using GDP as the perpetual growth rate. If Dr. Hadaway had applied one-third weight to this  
19 more reasonable projection of GDP growth and two-thirds weight to his near-term projected  
20 growth of 3.35 percent, his growth rate would have been about 4 percent. This is much lower  
21 than the 6.1 percent to 6.2 percent growth rate that he calculated using his two-stage  
22 methodology. If you add this 4 percent projected growth to the 4.5 percent dividend yield,

David Murray  
Rebuttal Testimony

1 the result is a cost of common equity of 8.5 percent. This is consistent with the low end of  
2 my estimated cost of common equity.

3 Q. Are you aware of any other inconsistencies that cause you some concern about  
4 Dr. Hadaway's quick dismissal of his "traditional" constant growth DCF model results?

5 A. Yes. When Dr. Hadaway sponsored testimony on behalf of the Texas PUC,  
6 he endorsed an upward adjustment to his constant growth DCF results, because utility  
7 companies at the time had market-to-book ratios that were below one. Dr. Hadaway believed  
8 that if a company had to issue new common stock at a market price below the book value of  
9 the common stock, the issuance would dilute (reduce) the earnings per share (EPS) to  
10 existing stockholders. In order to keep investors from being harmed from this potential  
11 dilution, he sponsored an upward adjustment to the cost of common equity recommendation  
12 derived from an application of the constant-growth DCF model.

13 If one were to apply this logic of making an upward adjustment to avoid shareholder  
14 harm resulting from dilution, then when market-to-book ratios are above one a downward  
15 adjustment should follow. New issues of common stock would be accretive to (increase)  
16 EPS for existing stockholders; in other words, merely by issuing new stock, a company could  
17 increase the earnings per share of existing stock. However, instead of proposing a downward  
18 adjustment to his "traditional" constant-growth DCF model to eliminate this increase in EPS,  
19 he dismissed the results from this model because they were already too low for his client's  
20 liking.

21 Q. Did Dr. Hadaway acknowledge during his deposition that issuing new  
22 common stock when market-to-book ratios are above one would be accretive to EPS?

23 A. Yes. The following Q and A occurred:

David Murray  
Rebuttal Testimony

1 Q. Has your philosophy overall changed since the 1980's,  
2 relative to the market-to-book concept and its  
3 application in these situations?

4 A. Well, if the market-to-book ratio is below one, which it  
5 hasn't been in a long time, then I think the regulator  
6 should look at what do you do if the compan[ies] are  
7 having to issue stock to keep them from diluting their  
8 earnings by issuing stock below book. When book  
9 value is above one, if companies do issue stock, it  
10 actually improves their earnings, makes them grow  
11 faster than they would have otherwise grown. So I  
12 don't think a regulator has to worry about it then.  
13 (Hadaway deposition at p. 67, ll. 19-25 through p. 68,  
14 ll. 1-5)

15 Q. Doesn't this appear to be a "win-win" scenario for the shareholder?

16 A. Yes. Dr. Hadaway's proposition means that the regulator should be  
17 concerned if the issuance of new common stock results in a dilution to EPS, but not be  
18 concerned if the issuance of new common stock results in an accretion to EPS. This implies  
19 that regulators should require ratepayers to pay higher rates (through a higher ROE) in order  
20 to mitigate dilution, but that regulators should not take any action that may cause ratepayers  
21 to pay lower rates (through a lower ROE) in order to mitigate accretion to shareholders. This  
22 argument defies basic logic.

23 Q. Was Dr. Hadaway asked during his deposition about why he made this  
24 adjustment in the early 1980s and why he no longer makes adjustments based on current  
25 market-to-book ratios?

26 A. Yes. The following question and answer exchange occurred during  
27 Dr. Hadaway's deposition on November 4, 2005 (Please see Schedule 3 for the transcripts  
28 from the entire discussion on market-to-book ratio adjustments):

29 Q. Is it true that you made upward adjustments to your  
30 DCF results in the early 1980's, when you were  
31 working for the Public Utility Commission of Texas?

David Murray  
Rebuttal Testimony

1 A. Yes, we routinely adjusted, did a market to book  
2 adjustment because stocks were selling for less than  
3 book value and a flotation cost because the companies  
4 were issuing a lot of stock at that time... (Hadaway  
5 deposition at p. 65, ll. 20-25 through p. 66, l. 1)

6 Q. In this case, in the present case, did you determine what  
7 your reference groups average market-to-book ratio  
8 was?

9 A. No.

10 Q. Why did you not do that?

11 A. It's in the statistics in ValueLine. I just didn't refer to  
12 that. I don't make any kind of upward adjustment some  
13 economists do for market-to-book ratios being above  
14 one. There are some company witnesses that do that,  
15 but I do not endorse that particular adjustment.

16 Q. Okay.

17 A. And so I haven't - I haven't done that.

18 Q. But you do believe that that's worthy of considering in  
19 making an adjustment when market-to-book ratios are  
20 below one; is that correct?

21 A. Well, yes, that was appropriate back in the early 1980's.  
22 The adjustment that - what you're kind of asking me  
23 about now that I've seen other witnesses use is to  
24 increase the requested rate of return on equity so that  
25 investors somehow are supposed to get a rate of return  
26 on market value rather than book value. I don't find  
27 that very persuasive. It's an upward adjustment, not a  
28 downward adjustment. (Hadaway deposition at p. 66,  
29 ll. 21-25 through p. 67 ll. 1-18)

30 Q. What is the most interesting aspect of Dr. Hadaway's logic on the effect of the  
31 level of market-to-book ratios?

32 A. The most interesting aspect of Dr. Hadaway's logic is that it is completely  
33 contrary to other company witnesses' logic that the "traditional" constant growth DCF model  
34 underestimates the cost of common equity when market-to-book ratios are above one. In

1 order to correct this perceived shortcoming of the DCF model, these witnesses have made  
2 upward adjustments to their DCF model results. Although Dr. Hadaway and the other  
3 witnesses are of the opinion that the "traditional" constant growth DCF model underestimates  
4 the cost of common equity for completely different reasons, they have all found ways to  
5 adjust their recommendations accordingly.

6 **DR. HADAWAY'S RECOMMENDED CAPITAL STRUCTURE FOR MPS AND L&P**

7 Q. Please summarize Dr. Hadaway's recommended capital structure for MPS and  
8 L&P.

9 A. Dr. Hadaway is recommending a hypothetical capital structure based on his  
10 29-company reference group's average common equity ratio. Dr. Hadaway also indicates  
11 that this hypothetical capital structure is consistent with Aquila's internal capital assignment  
12 process. If the Commission is inclined to accept Dr. Hadaway's capital structure in this case,  
13 then it should appropriately label the capital structure as a hypothetical capital structure.

14 Q. Are investors, which includes creditors, concerned with Aquila's allocation  
15 system for its divisions?

16 A. No. MPS and L&P are divisions of the corporate entity Aquila. These  
17 divisions are kept separate for internal management and regulatory purposes, but investors,  
18 including creditors, have no interest in how Aquila "allocates" its capital to its divisions other  
19 than the fact that a certain allocated capital structure may allow the company to generate a  
20 larger revenue requirement in a rate case.

21 Aquila issues the debt and equity for the capital needs of its divisions. Therefore,  
22 investors are only interested in Aquila's consolidated operations. Aquila's divisions receive  
23 capital from the corporate treasury and this corporate treasury can have various mixes of

David Murray  
Rebuttal Testimony

1 capital in it at any given point in time when the divisions draw down capital from the  
2 treasury. Therefore, it is appropriate to utilize the consolidated capital structure of Aquila, if  
3 it is reasonable, because it is verifiable and represents how Aquila's divisions are capitalized.  
4 The capital structure through the true-up period should also be reasonable because the  
5 common equity ratio should fall within the range of common equity ratios that Aquila had for  
6 the ten years prior to its credit rating being downgraded to below investment grade. The  
7 common equity ratio as of the true-up period should also be consistent with the range of  
8 common equity ratios for my comparable companies, which is shown on Schedule 18  
9 attached to my direct testimony in this case.

10 Q. What are the average common equity ratios for a representative sample of the  
11 electric utility industry?

12 A. The November 2005 *AUS Utility Reports* indicates an average common equity  
13 ratio of 46 percent for the 24 electric companies that it analyzes. The average percentage of  
14 common equity for the 16 BBB-rated electric companies that it analyzes is 44.69 percent. It  
15 is important to review BBB-rated utilities because this is what Aquila was rated before it  
16 encountered financial difficulties and this is the credit rating that Aquila said it will utilize  
17 when determining the cost of new debt that it issues for purposes of ratemaking. Therefore,  
18 the capital structure used for ratemaking purposes in this case should be consistent with that  
19 of a BBB-rated utility.

20 These figures indicate that an appropriate common equity ratio to use as a  
21 hypothetical would be close to 45 percent. Aquila's capital structure through the true-up  
22 period in this case is likely to be close to this common equity percentage. However, as stated  
23 before, if the actual capital structure is reasonable, verifiable and consistent with how the

David Murray  
Rebuttal Testimony

1 Company has been financed in the past under "normal" circumstances, then this capital  
2 structure should be used because it more accurately reflects the cost of capital.

3 Q. According to Schedule 7-2 attached to your direct testimony, has Aquila ever  
4 had a consolidated common equity ratio of 48.2 percent during the period it had an  
5 investment grade credit rating from 1992 through 2001?

6 A. No. The highest common equity ratio during this period was 44.17 percent.

7 Q. Why is it important to consider this information?

8 A. Because if a capital structure were used for ratemaking purposes that differed  
9 significantly from the capital structures that Aquila had when it had an investment grade  
10 credit rating then there would be a mismatching of costs. If Aquila had consistently  
11 maintained a capital structure that contained a ratio of 48 percent equity, then it is likely that  
12 Aquila, then UtiliCorp, would have had a better credit rating, which would have resulted in  
13 lower debt costs. These possible lower debt costs are not reflected in the embedded cost of  
14 debt calculation. Consequently, it is not appropriate to use a hypothetical capital structure  
15 that contemplates a 48 percent equity ratio.

16 Q. What has been the Commission's position on hypothetical versus actual  
17 capital structures in recent rate cases in which it has ruled on this issue?

18 A. In the recent Empire District Electric rate case, Case No. ER-2004-0570, the  
19 Commission adopted Empire's actual capital structure rather than its "regulated only" capital  
20 structure. In the Missouri Gas Energy rate case, Case No. GR-2004-0209, the Commission  
21 adopted Southern Union's actual capital structure rather than the hypothetical capital  
22 structure proposed by the Company witness.

**DR. JOHNSON'S RECOMMENDED COST OF COMMON EQUITY FOR MPS AND L&P**

Q. Dr. Johnson made an upward adjustment of 0.4 percent to his market approach cost of common equity recommendation in order to account for the cost of issuing stock. Didn't Dr. Hadaway indicate during his deposition that no such adjustments are needed when market-to-book ratios are significantly above one?

A. Yes, and in general, utility company market-to-book ratios are currently significantly above one. Dr. Hadaway specifically indicated the following when referring to the need to make an adjustment for the cost of issuing stock:

Market-to-book a little bit above one so that you would cover the flotation costs. Once you've done that, then generally speaking, some commissions do still give flotation costs because they consider it to be a cost like issuing debt. But you can also make the argument that if the company is selling stock above book value, that you don't need to have flotation costs. That's part of the reason why I do not recommend flotation costs in most cases. If a company has a large need to issue a lot of external equity, then sometimes it does still have to be considered. (Hadaway deposition, p. 71, l. 20 through p. 72, l. 4)

Consequently, even though Staff does not endorse such an adjustment for its own reasons, Aquila's witness doesn't endorse such an adjustment either.

Q. Even if one were inclined to allow for costs associated with issuing common stock, how does Staff address these costs in rate cases?

A. To the extent stock issuance costs should be allowed in a rate case, they should be recovered on a dollar for dollar basis when they are incurred and not as an adjustment to the cost of common equity.



**DR. JOHNSON'S AND MICHAEL GORMAN'S ACCEPTANCE OF AQUILA'S  
DEBT ASSIGNMENT PROCESS**

Q. Both Dr. Johnson and Mr. Gorman accept the debt cost assignments made by Aquila to MPS and L&P. Do you believe it is wise for the Commission to accept this process?

A. No. I have already explained my concerns about Aquila's capital assignment process for purposes of determining an appropriate capital structure. These same concerns apply to a process of assigning certain debt issuances for purposes of determining an appropriate embedded cost of debt for L&P and MPS. The mere fact that these costs differ by 126 basis points should cause the Commission to question the equitability of such a process. The Commission's endorsement of a process that can easily be manipulated would not be advisable.

Q. Is there any possible way to know that Aquila hasn't used lower cost debt proceeds for L&P's capital needs?

A. No. Once capital is procured, it goes into Aquila's treasury. This capital can be from any source. Consequently, Aquila's debt issuances should be consolidated for determining the debt cost for MPS and L&P. This prevents any possible inequities from developing.

**MR. GORMAN'S RECOMMENDED CAPITAL STRUCTURE**

Q. Mr. Gorman indicates that he believes that his capital structure recommendation is appropriate because it is consistent with Value Line's projections of Aquila's capital structure after its recently announced asset sale agreements are completed. Is it possible to reasonably estimate this capital structure?

1           A.     No. There are too many unknown variables that may occur from now until  
2 these sales are completed, such as repositioning of the company. In fact, Mr. Rick Dobson,  
3 Aquila's Chief Financial Officer, recently concurred with this position during Aquila's third  
4 quarter earnings conference call on November 3, 2005. When asked if he could give  
5 investors an idea of what Aquila's capital structure would be after the sales are completed,  
6 Mr. Dobson declined to speculate as to what it might be. I believe that if Mr. Dobson does  
7 not want to speculate on the capital structure when addressing investors, then we should not  
8 speculate on a ratemaking capital structure when determining reasonable rates for ratepayers.

9           **SUMMARY AND CONCLUSIONS**

10          Q.     Please summarize the conclusions of your rebuttal testimony.

11          A.     My conclusions regarding the capital structure and cost of common equity are  
12 listed below.

13               1.     The use of the capital structures proposed by Dr. Hadaway and  
14                      Mr. Gorman are inappropriate. The calculation of the cost of capital for  
15                      MPS and L&P should be based on Aquila's actual consolidated capital  
16                      structure as of June 30, 2005, as shown on Schedule 9 attached to my  
17                      direct testimony. If true-up information becomes available and the capital  
18                      structure is still reasonable, then the ratemaking capital structure should be  
19                      based on this information;

20               2.     My cost of common equity stated in Schedule 20 attached to my direct  
21                      testimony, which is 8.50 percent to 9.50 percent, would produce a fair and  
22                      reasonable rate of return of 7.72 percent to 8.08 percent for the Missouri  
23                      jurisdictional electric utility rate base for MPS and L&P.

David Murray  
Rebuttal Testimony

- 1 Q. Does this conclude your rebuttal testimony?
- 2 A. Yes, it does.

# MONEY & INVESTING

THE WALL STREET JOURNAL

## Utilities Might Face Ugly Reality

*Sector Has Gleamed Recently,  
But Worries About Energy Prices  
And Interest Rates Spur Concern*

By IAN McDONALD  
And E.S. BROWNING

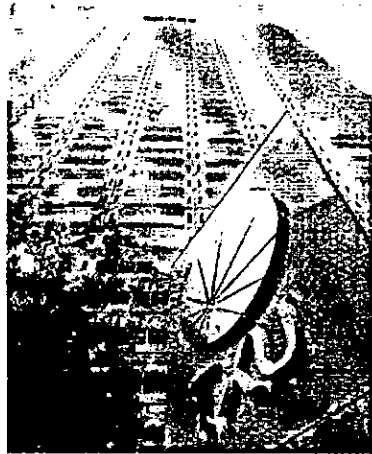
**C**ALLED THE BIG UGLIES on Wall Street, utility stocks have been sights for sore eyes lately. But some fear they might soon live up to their name.

Shares of utilities are about 15% higher so far this year, second only to energy stocks, which are up 32%, according to Dow Jones Indexes. Health-care stocks are the only other sector in the black—up 3%. Broadly, stocks—as measured by the Dow Jones Industrial Average and Standard & Poor's 500-stock index—are in the red by 4.6% and 1.3%, respectively.

There's not much mystery as to what's driving energy and health care. Energy shares usually soar with skyrocketing crude-oil prices. Health-care stocks often fare well in doldrums years, because demand for medicine and hospitals remains fairly constant no matter how the economy is doing.

Utilities are more of a puzzle. Grouped together by professional investors with other grimy and unglamorous—or ugly—industries, they usually don't offer much growth potential. Yet the Dow Jones Utility Average hit a record last week, capping a nearly 45% gain during the past two years.

In the past several trading sessions, however, the sector has slipped amid worries that inflation and interest rates are headed up, that the econ-



**Who You Calling Ugly:** Among the utility companies expected to report strong third-quarter results are Duke Energy, whose Carthage, Texas, field services are shown in the top photo; TXU; and Exelon.

omy will slow and that energy prices have peaked. That skittishness after such a long run-up reflects marketwide concern over the same issues. Major stock indexes suffered one of the year's worst weeks, and the price of crude oil fell sharply.

Utilities' earlier gains resulted from a trio of profitable coincidences.

Historically, interest-rate increases have

pushed utilities stocks down because such reliable dividend payers long have been used as a bond substitute by income-seeking investors. Rising rates make newly issued bonds with higher yields more attractive than existing income-producing stocks and bonds with lower payouts. Despite 11 consecutive rate raises by the Federal Reserve, however, long-term bond yields remain low, allow-

Please Turn to Page C11, Column 5

# Utilities Could Return to 'Ugly'

Continued From Page C1

ing dividend-paying utilities to retain their edge.

Then there's deregulation, an echo of the story that last pushed the sector up in 2000 after the stock-bubble burst. Thanks to loosened U.S. rules, some utilities that churn out excess power from relatively

## ABREAST OF THE MARKET

low-cost sources like coal or nuclear plants can sell that extra capacity in high-cost markets,

making a bundle.

Companies like TXU, Duke Energy, FPL Group and Exelon are in this camp and appear poised to report strong third-quarter results in coming weeks. These stocks are well up on the year.

"These are hidden energy plays," says Judy Saryan, portfolio manager of the \$762 million Eaton Vance Utilities Fund, speak-

ing about Exelon and TXU. "Utilities investors are in a different time."

Strong demand for power has helped, too. The U.S. Gulf Coast hurricanes, which have crimped energy supplies from the region, are expected to keep the price of power high.

All this has generated extra cash, which utilities have used to slash debt, boost dividend checks and repurchase stock—which helps drive up share prices.

The sector's fall after last Monday's peak was triggered by worries about all three of the legs that have supported utilities for the past two years—low bond yields, high prices in the unregulated part of the power market, and high demand for power in a booming economy.

Moreover, the run-up has caused utility stocks to become pricier in relation to their earnings. The higher stock prices also have pushed down their dividend yields—the amount of income they produce per dollar invested.

"If something bad happens in the utilities world, you could have a material downside," says John Meara, president of St. Louis money-management firm Argent Capital Management, who has steered clear of the sector. "The risk side of the equation is definitely higher than it was five years ago."

Investors don't have to look far back to see a time when a spurt of enthusiasm in the sector ended badly. Utility stocks last soared in 2000, powered by the likes of Enron, as investors fell in love with companies that traded energy like other commodities. The stocks fell hard as the promise of big profits from that business model unraveled ahead of Enron's collapse.

There are some significant differences between then and now. This run-up has lasted longer. The stocks that have been gaining are more stable than the ones that soared ahead of the Enron disaster.

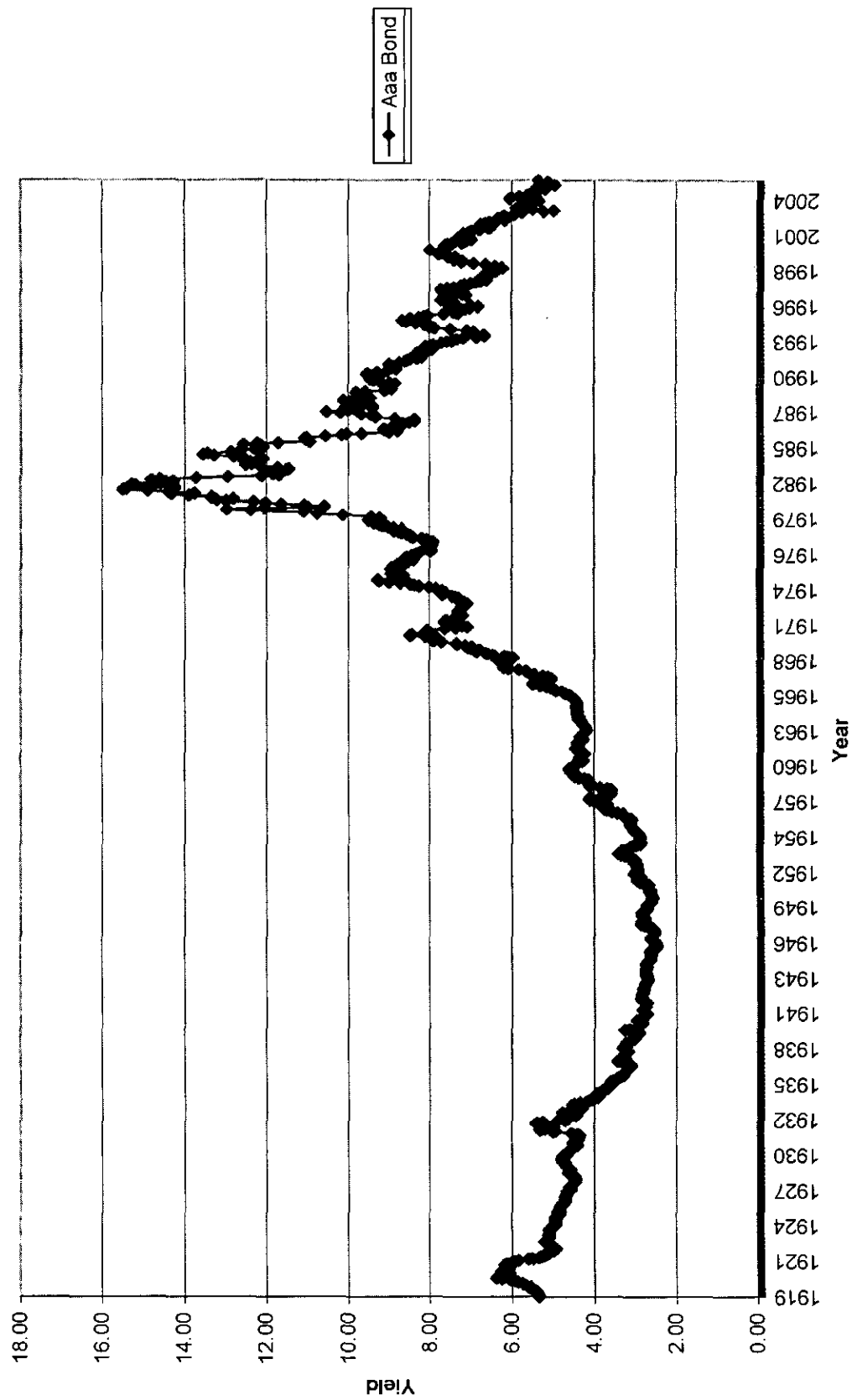
Still, a bet on utilities today is an implicit bet that the "conundrum" of low interest rates on long-term bonds will persist. It's also a bet that the economy will chug through the destruction of property and confidence from this year's hurricanes.

And whether your yardstick is stock valuations—share prices relative to earnings—or dividend yields, utilities don't look all that inexpensive. Mr. Meara looks at the dividend yield of utilities compared with that of the 10-year Treasury note. Five years ago, utilities were yielding as high as 10%, well above the almost 6% yield of the 10-year note. Today utilities have average yields of 3.4%, compared with more than 4.3% for the note. That makes the Treasury security a better deal, even taking into account lower taxes on dividends.

Some people fear that, even after the fundamental reasons for holding utility stocks have dissipated, investors may hold them, waiting for one last rebound. "Our concerns are mainly about valuations," says Sam Stovall, chief investment strategist at Standard & Poor's. "One reason for the run might have more to do with psychology than fundamentals. Why unload something that has been so good to you?"

Schedule 1-2

# Aaa Bond



20 Q. Is it true that you made upward adjustments to  
21 your DCF results in the early 1980's, when you were working  
22 for the Public Utility Commission in Texas?

23 A. Yes, we routinely adjusted, did a market to  
24 book adjustment because stocks were selling for less than  
25 book value and a flotation cost because the companies were  
0065

1 issuing a lot of stock at that time.

2 Q. I think you just answered that, but was that  
3 why you made the upward adjustment, was there any other  
4 reason?

5 A. Yeah, sometimes we would go up in the range  
6 because the company was in danger of its construction program  
7 being large enough that they might have their bonds  
8 downgraded if they didn't meet a coverage test. So sometimes  
9 we did make those kinds of adjustments.

10 Q. Generally, though, it was -- would you -- was  
11 it generally because the market-to-book ratios were below  
12 one? Is that the net fact?

13 A. That was the routine adjustment, but the more  
14 ad hoc adjustments were things that if a company could  
15 demonstrate, and if our analysis showed that their  
16 construction requirements were going to cause them to lose a  
17 given bond rating, then we typically, in our analysis, would  
18 adjust our rate of return up, and we would put more  
19 construction work in progress into rate base to try to  
20 improve the cash flows to avoid a bond downgrading.

21 Q. In this case, in the present case, did you  
22 determine what your reference groups average market-to-book  
23 ratio was?

24 A. No.

25 Q. Why did you not do that?  
0066

1 A. It's in the statistics in ValueLine. I just  
2 didn't refer to that. I don't make any kind of upward  
3 adjustment some economists do for market-to-books being above  
4 one. There are some company witnesses that do that, but I do  
5 not endorse that particular adjustment.

6 Q. Okay.

7 A. And so I haven't -- I haven't done that.

8 Q. But you do believe that that's worthy of  
9 considering in making an adjustment when market-to-book  
10 ratios are below one; is that correct?

11 A. Well, yes, that was appropriate back in the  
12 early 1980's. The adjustment that -- what you're kind of  
13 asking me about now that I've seen other witnesses use is to

14 increase the requested rate of return on equity so that  
15 investors somehow are supposed get a rate of return on market  
16 value rather than book value. I don't find that very  
17 persuasive. It's an upward adjustment, not a downward  
18 adjustment.

19 Q. Has your philosophy overall changed since the  
20 1980's, relative to the market-to-book concept and its  
21 application in these situations?

22 A. Well, if the market-to-book ratio is below  
23 one, which it hasn't been in a long time, then I think the  
24 regulator should look at what do you do if the company's are  
25 having to issue stock to keep them from diluting their  
0067

1 earnings by issuing stock below book. When book value is  
2 above one, if companies do issue stock, it actually improves  
3 their earnings, makes them grow faster than they would have  
4 otherwise grown. So I don't think a regulator has to worry  
5 about it then.

6 Q. So do you believe that it's important to  
7 consider the effective market-to-book ratios on investors and  
8 on ratepayers when market-to-book ratios are above one?

9 A. Well, that's what I'm saying.

10 Q. Say that one more time.

11 A. I don't think that market-to-book ratios above  
12 one in any sense harm ratepayers. They avoid the need for a  
13 regulator to make any upward adjustment. I have seen  
14 witnesses on behalf of companies say that investors should  
15 receive a rate of return on market value so that they adjust  
16 the allowed rate of return upward from what the DCF model  
17 says that is applied to rate base because rate base is less  
18 than market price. I do not find that very persuasive.

19 Q. If market-to-book is below one, and you're  
20 applying the constant growth DCF, do you believe that  
21 shareholders will be harmed unless the return on equity is  
22 adjusted up?

23 A. It certainly, if the shareholders are having  
24 to have other people own more of their company, so that the  
25 utility can raise the capital needed to serve its customers,  
0068

1 then those shareholders that previously existed ones are  
2 harmed. They are diluted. Their earnings are diluted  
3 downward by the very act of issuing stock to provide capital  
4 to serve the customers.

5 If the market-to-book is above one, that's not  
6 the case. The company's can, in fact, issue stock if they  
7 need to without harming anybody, and can, in fact, benefit



8 their shareholders, but it doesn't harm the customers of the  
9 company. In fact, it supports the customers because it makes  
10 it more economical for the company to get new capital to  
11 serve those customers.

12 Q. The adjustment that's made if market-to-book  
13 is below one, where would you suggest that that adjustment  
14 comes from?

15 A. It was typically a very cut and dried, like a  
16 flotation cost adjustment, simply a judgmental reduction of  
17 the price by ten percent, in some cases, in the DCF dividend  
18 yield part. In textbooks, the way that's done for flotation  
19 costs is you say if a company issues stocks for \$100 a share,  
20 but they have to pay the investment banker \$5 a share to  
21 issue that stock, you reduce the denominator, if you will,  
22 the price, by five percent. And so routinely, some  
23 commissions back in the early 1980's, would reduce the price  
24 by ten percent, and they would call that a flotation cost and  
25 market-to-book adjustment. It was not very scientific.

0069

1 Q. Would that reduction actually come from  
2 someone's pocket, or where would that reduction actually get  
3 born, so to speak?

4 A. It would lead to a higher rate of return on  
5 equity, because the dividend yield, after adjusting the price  
6 downward, would be higher. And when you had whatever growth  
7 rate you added to it, then the resulting ROE would be higher.

8 Q. And who would fund that relatively higher rate  
9 of return?

10 A. If that is applied to the rate base, then the  
11 customers do pay a higher rate.

12 Q. Okay. Now, in this setting, then, as you  
13 acknowledge, the customers would, in fact, be paying a higher  
14 rate. If the situation is reversed, in other words,  
15 market-to-book is greater than one, et cetera, do you think  
16 that it is appropriate, then, for it to be sort of a reverse  
17 scenario?

18 A. No, and I don't think any economists that I  
19 know of is suggesting that you should make a downward  
20 adjustment. What I was telling you was that some company  
21 witnesses have come up with sort of a, to me, a convoluted  
22 approach that suggests that investors, in order not to be  
23 harmed by the rate-setting process, should be granted a rate  
24 of return on the price they currently pay for the stock, not  
25 on rate base.

0070

1 And to me, that's not consistent with

2 traditional regulation. And I do not endorse that kind of  
3 adjustment. But I haven't seen, I can't recall having seen,  
4 people suggest that you would somehow adjust the price up,  
5 maybe the reverse of the 1980's market-to-book adjustment,  
6 raise the price in the DCF model so that the dividend yield  
7 is even lower. I don't believe I've seen anybody do that.

8 Q. At what market-to-book ratio do you believe  
9 shareholders don't have a burden when new shares are issued?

10 A. If the new shares can be issued net of  
11 issuance costs, at book value, then the effect on  
12 shareholders is neutral. It doesn't cause accretion in their  
13 earnings or dilution of their earnings, so ...

14 Q. Something along the lines -- sorry.

15 A. Once that can be done, then certainly there's  
16 not any reason to adjust the cost of capital for it, in my  
17 opinion.

18 Q. So that's something along the lines of a  
19 one -- one-to-one ratio?

20 A. Market-to-book a little bit above one so that  
21 you would cover the flotation costs. Once you've done that,  
22 then generally speaking, some commissions do still give  
23 flotation costs because they consider it to be a cost like  
24 issuing debt. But you can also make the argument that if the  
25 company is selling stock above book value, that you don't

0071

1 need to have flotation costs. That's part of the reason why  
2 I do not recommend flotation costs in most cases. If a  
3 company has a large need to issue a lot of external equity,  
4 then sometimes it does still have to be considered.

5 Q. I think if I understand you correctly, then,  
6 you do not believe that there is a certain point where you  
7 are above the market-to-book ratio of one, that the customers  
8 are harmed unless you make an adjustment downward to the DCR  
9 ROE?

10 A. I can't think of the reason why you would want  
11 to make a downward adjustment. It's not anything that the  
12 customers are paying. It has to do with the expectations, in  
13 most of the cases, that there may be further consolidation in  
14 the industry, and there are acquisition premiums that may  
15 occur out there. Those things, as long as they're not  
16 imposed on the customers, should not effect the customers.

17 Q. Do you believe the return on equity should be  
18 adjusted to ensure that earnings per share will not increase  
19 if new shares are issued?

20 A. No, that's what I'm saying. There is no harm  
21 to the customers from simply the company's issuing stock

22 helping to make their earnings per share grow faster. It  
23 doesn't cost the customers anything.  
24 Q. I'm going to show you, and I believe this is  
25 something that you provided us. The testimony that you filed  
0072

1 in May, 1982, in front of the Public Utility Commission of  
2 Texas in Docket No. 4400, and I will draw your attention to  
3 Page 26 of that. There's a tab. If I may.

4 In that testimony, that spot, it appears that  
5 you are offering an example of what happens to the earnings  
6 per share of a company if it has to issue shares when its  
7 market-to-book ratio is below one. Could you take a look at  
8 that and tell me if that's a part of your testimony from that  
9 case, and if you're familiar with that example, or could  
10 become familiar with that example?

11 A. It's been a long time ago, but that's  
12 basically what I was explaining, maybe in a not very concise  
13 fashion, to you previously.

14 Q. Okay. When you've had chance to kind of  
15 familiarize yourself.

16 A. I've read it; I'm familiar with it.

17 Q. In that example, the market price of the stock  
18 is less than the book value by one -- 1.875. I think that's  
19 one and seven-eighths. Is that correct?

20 A. Yes.

21 Q. What would happen to that example if the  
22 market price was one and seven-eighths higher than the book  
23 value of the stock? And I think we actually -- we kind of  
24 did a workup of what we believe the result would be, and if I  
25 can offer that to you to take a look at.

0073

1 A. Okay.

2 Q. Would the net result of that one and  
3 seven-eighths being switched from being lower to being  
4 higher, be essentially an increased in the earnings per share  
5 by an additional \$.02?

6 A. In your example?

7 Q. Yes.

8 A. Yes, that's correct.

9 Q. And would that be essentially a manifestation  
10 of the accretion that you had mentioned earlier when you were  
11 talking about?

12 A. That's exactly the way it works.

13 Q. Okay. And if the market-to-book was even  
14 lower than the .9 in your example, would that net effect be  
15 even higher?

16       A.   If the market-to-book in my example back in  
17 1982 had been lowered, then there would have been more than a  
18 \$.02 per share effect of an adjustment to get it to market --  
19 you know, get the market and book the same. So are you  
20 asking me if --

21       Q.   Is -- I guess what I'm asking is if you adjust  
22 that market-to-book in different directions, is there not a  
23 net effect overall on the rest of the formula?

24       A.   If you put a market-to-book of two, then it  
25 would make the effect much larger.

0074

1       Q.   Okay. Thank you very much.

2       MR. MEYER: I believe that's all we have.