Exhibit No.:

Issue: Unit Ownership Costs Witness: Robert E. Schallenberg

Sponsoring Party: MoPSC Staff

Type of Exhibit: Surrebuttal Testimony

Case No.: ER-2005-0436

Date Testimony Prepared: December 13, 2005

## MISSOURI PUBLIC SERVICE COMMISSION UTILITY SERVICES DIVISION

SURREBUTTAL TESTIMONY

OF

ROBERT E. SCHALLENBERG

Sen/secons subjection

AQUILA, INC.
d/b/a AQUILA NETWORKS-MPS-ELECTRIC AND

AQUILA NETWORKS-L&P-ELECTRIC

CASE NO. ER-2005-0436

Jefferson City, Missouri December 2005

\*\*Denotes Highly Confidential Information\*\*

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## BEFORE THE PUBLIC SERVICE COMMISSION

## **OF THE STATE OF MISSOURI**

to Implement a General Rate Increase for ) Case No. ER-2005-0436 Retail Electric Service Provided to Customers ) Tariff No. YE-2005-1045 in Its MPS and L&P Missouri Service Areas. )				
AFFIDAVIT OF ROBERT E. SCHALLENBERG				
STATE OF MISSOURI ) ) ss. COUNTY OF COLE )				
Robert E. Schallenberg, being of lawful age, on his oath states: that he has participated in the preparation of the following Surrebuttal Testimony in question and answer form, consisting of				
Robert E. Schallenberg				
Subscribed and sworn to before me this 12 had day of December 2005.				
D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri County of Cole My Commission Exp. 07/01/2008  Notary				

1		SURREBUTTAL TESTIMONY	
2		OF	
3		ROBERT E. SCHALLENBERG	
4		AQUILA, INC.	
5		d/b/a AQUILA NETWORKS-MPS- ELECTRIC	
6		AND AQUILA NETWORKS – L&P – ELECTRIC	
7		CASE NO. ER-2005-0436	
8	Q. F	lease state your name and business address.	
9	A. F	Robert E. Schallenberg, 200 Madison Street, Jefferson City, Missouri, 65102.	
10	Q. F	By whom are you employed and in what capacity?	
11	<b>A</b> . I	am the Director of the Utility Services Division of the Missouri Public	
12	Service Commi	ssion (MoPSC).	
13	Q. <i>A</i>	are you the same Robert E. Schallenberg that previously filed direct	
14	testimony in thi	s case?	
15	A. Y	Yes.	
16	Executive Sum	<u>mary</u>	
17	Q. 7	What is the purpose of your surrebuttal testimony?	
18	A. 1	The purpose of my surrebuttal testimony is to respond to the rebuttal	
19	testimony of Ar	ndrew Korte regarding the issue of "Additional Peaking Capacity". I address	
20	Mr. Korte's reb	uttal testimony beginning at page 2, line 15 through page 5, line 18, where he	
21	specifically responds to my direct testimony in this case.		
22	I specif	ically address Mr. Korte's assertions that: 1) the Staff's ****	
23	estimate is wel	I below cost to install a combustion turbine facility; 2) at a minimum a	

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1	** ** estimate should be used if any such approach is adopted by the Commission;
2	3) the purchase of ** **
3	will accomplish the lowest overall revenue requirement; and 4) the purchase of capacity in
4	the short-term is a very reasonable response to the present uncertain environment for building
5	generation in Missouri.
6	My surrebuttal testimony, in conjunction with Staff witness Cary G. Featherstone's
7	surrebuttal testimony, shows that 1) the ** ** used in my direct testimony is very
8	comparable to prices at which Aquila is offering, to sell combustion turbine facilities to non-
9	affiliated entities; 2) Aquila's ** ** estimate is overstated and is premised on an
10	imprudent course of action; 3) the purchase of **
11	** will not accomplish the lowest overall revenue requirement for
12	Aquila consumers; and 4) the purchase of capacity in the short-term is not justified by the
13	current environment for building generation in Missouri.
14	It should be noted that this issue is related to the Missouri Public Service (MPS)
15	division's capacity needs beginning in the 2005 summer. The building of Iatan 2 will not
۱6	eliminate this issue in 2010. The matter of the amount of Iatan 2 capacity, if any, that will be
17	assigned to the MPS division will not be addressed until the Aquila Iatan 2 rate case or an
18	L&P division sale case.
19	Q. What is the basis for your assertion that the ** ** used in your
20	direct testimony is very comparable to the price at which Aquila is offering to sell
21	combustion turbine facilities to non-affiliated entities?
22	A. Mr. Korte notes on page 4, line 22 of his surrebuttal testimony that Aquila has
23	publicly announced its intention to sell peaking facilities located in Illinois which are within

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the MISO footprint. Mr. Featherstone, in his surrebuttal testimony details the price and status of the sale activities. His testimony shows that the \*\* \_\_\_\_\_ \*\* price I sponsor is greater than the value Aquila is likely to receive from the sale of its existing peaking facilities to non-affiliated entities at a time when its regulated operations in Missouri are deficit in regards to long-term capacity dedicated to meet their load requirements.

- Q. Do you agree with Mr. Korte's rebuttal testimony beginning on page 4, line 15 through page 5, line 18 regarding the comparison of the \*\* \_\_\_\_\_ \*\* to Aquila's offer price for existing peaking facilities?
- A. No. Since 1983, Aquila's non-regulated operations have been the only source of regulated generation capacity that Aquila has made available to its MPS division. The current generation units were not considered as regulated options to serve its MPS division load requirements until Aquila's non-regulated operations could not obtain a price at which it would sell the equipment to non-affiliated entities. The three South Harper turbines were initially purchased by Aquila through a non-regulated affiliate to be placed at the Aries site to serve the MPS division capacity needs through a purchased power agreement from non regulated capacity at market rates. After Aquila decided to abandon implementing this plan, the Company offered these units to unaffiliated non-regulated entities. Mr. Featherstone provides the details that further support these statements. Aquila, through unregulated affiliates, has acquired and built significant generation capacity far in excess of its MPS capacity needs. Most of this capacity has or will be sold to non-affiliated entities.

In Missouri regulated utilities have acquired generation capacity from both affiliated and non-affiliated non-regulated generation operations. AmerenUE has acquired generation capacity from its affiliated non-regulated generating company. Mr. Korte notes transmission

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issues as an excuse for Aquila not evaluating the transfer of any of its non-regulated capacity to serve its MPS division. These transmission issues are concerns not raised until after the Staff highlighted that Aquila had decided buy capacity from the market without analyzing the economics of using its non-regulated capacity to serve its MPS division needs. The fact that Aquila made no serious evaluation of this option does not make the comparison initially presented in my direct testimony invalid.

- Q. Has Aquila demonstrated the ability to overcome transmission issues to bring energy from any of its affiliated non-regulated generation facilities to serve its MPS division load?
- A. Yes. Aquila has arranged to bring energy and capacity from its Crossroads facility to meet some of the MPS division load this summer. This facility is located in Mississippi. Aquila was able to acquire the transmission capability necessary to complete this transaction.
- Q. Is there another approach that could use the affiliated non-regulated generation to serve the MPS division load even though the transmission capability is not available?
- A. Yes. Generating equipment can be moved to a site that can be used to serve the MPS load. \*\*

  \_\_\_\_\_\_\_\*\* The same option could be applied to Aquila's non-regulated generating capacity.
- Q. What is the basis for your assertion that the \*\* \_\_\_\_\_ \*\* estimate that Mr. Korte suggests should be used in lieu of the \*\* \_\_\_\_\_ \*\* is overstated and is premised on an imprudent course of action?

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A. Mr. Korte's estimate is based on the costs to build a new South Harper type				
facility scaled proportionately down from the 315 MW capacity at the South Harper site to a				
210 MW generating capacity. A new generating site is usually sized and built to				
accommodate future additional capacity. The South Harper facility was built to				
accommodate three additional combustion turbines comparable in size to the three it				
installed. Mr. Korte's scenario would ignore the cost advantages that exist from utilization of				
an existing site and result in a higher cost approach. Such a decision would be imprudent.				
Mr. Korte's use of the South Harper costs also includes costs that Aquila has already				
removed from its South Harper costs estimate. Mr. Featherstone's surrebuttal testimony				
addresses in greater detail the Staff's issues with the ** ** estimate.				
Q. Do you attempt to estimate the cost of placement of 210 MW of capacity at an				
existing South Harper type site?				
A. Yes. This estimate amounted to approximately ** ** each. This				
estimate is approximately ** ** higher than the estimate determined by using the				
** ** estimate. Mr. Korte's ** ** estimate results in approximately				
** **. Staff will reflect the ** ** estimate in its true-up case.				
Q. How did you construct the ** ** estimate?				
A. I added two turbines at a cost of ** ** each. This number was				
provided to me by Mr. Featherstone. The turbine costs were increased to reflect AFDC				
based upon actual costs at South Harper. I added ** ** of construction costs for				
each turbine. The turbine construction costs are based on Aquila's actual costs to build the				
three combustion turbines at South Harper. I included ** ** for transmission				
upgrades. This number was developed by Mr. Featherstone and provided to me. The				

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future. The related capacity costs from a self build or acquire capacity approach will result in declining costs over the life of the asset and result in zero costs if the unit operates beyond its depreciable life.

Mr. Korte also fails to evaluate the change in the options that will be available to Aquila if it ever decides to build or acquire generating assets to meet its MPS division needs in the future. Staff's approach would reward the Company if it could actually pay capacity costs less than the self-build option.

- Q. What is the basis for your assertion that the purchase of capacity in the shortterm is not justified by the current environment for building generation in Missouri?
- A. There is no indication that any other Missouri investor -owned utility cannot build or acquire regulated generation capacity in Missouri. AmerenUE has recently announced its intention to consider building a nuclear unit in Missouri. Empire is building a new peaking unit to add to its regulated mix. The problem of building capacity in Missouri is more of an Aquila specific issue related to the manner in which the Company deals with community issues when constructing a major facility.
  - Q. Does this conclude your surrebuttal testimony?
  - Α. Yes.