1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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6	TRANSCRIPT OF PROCEEDINGS
7	Hearing
8	November 16, 2007 Jefferson City, Missouri
9	Volume 2
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11	In the Matter of Tariff ) Revisions Filed by Aquila, ) Inc. d/b/a Aquila ) Networks-MPS and Aquila ) Case No. EO-2007-03 Networks-L&P Designed to ) Continue and Expand Its ) Fixed Bill Pilot Program )
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19	MORRIS WOODRUFF, Presiding, DEPUTY CHIEF REGULATORY LAW JUDGE
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22	REPORTED BY:
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- 1 PROCEEDINGS
- JUDGE WOODRUFF: Good morning, everyone.
- 3 Welcome to the hearing in Case No. EO-2007-0395 which
- 4 is -- concerns tariff revisions filed by Aquila. And
- 5 we'll begin today by taking entries of appearance
- 6 beginning with Aquila.
- 7 MR. BOUDREAU: Yes. Thank you. Let the
- 8 record reflect the appearance of Paul A. Boudreau
- 9 with the law firm of Brydon, Swearengen & England,
- 10 Post Office Box 456, 312 East Capitol Avenue,
- 11 Jefferson City, Missouri, appearing on behalf of
- 12 Aquila, Inc. Also appearing for Aquila is Renee
- 13 Parsons, 20 West Ninth Street, Kansas City, Missouri
- 14 64105.
- JUDGE WOODRUFF: Thank you. For Staff?
- MR. WILLIAMS: Nathan Williams, Deputy
- 17 General Counsel, P.O. Box 360, Jefferson City,
- 18 Missouri 65102.
- JUDGE WOODRUFF: Okay. Public Counsel?
- 20 MR. MILLS: On behalf of the Public
- 21 Counsel's Office and the public, my name is Lewis
- 22 Mills. My address is Post Office Box 2230, Jefferson
- 23 City, Missouri 65102.
- JUDGE WOODRUFF: Thank you. And I want
- 25 to remind you-all to turn off your cell phones and

- 1 BlackBerries. They cause interference with the
- 2 electronic system. In a moment we'll take a break
- 3 and premark exhibits. Any other preliminary matters
- 4 anyone needs to bring up before we get started?
- 5 MR. BOUDREAU: I don't think so.
- 6 JUDGE WOODRUFF: All right. I will tell
- 7 you, we'll need to take a break at 9:30 for agenda,
- 8 and I'll let you know when, as that's approaching.
- 9 Let's go off the record, then, for a
- 10 moment and we'll premark exhibits.
- 11 (DISCUSSION HELD OFF THE RECORD.)
- 12 (EXHIBIT NOS. 1 THROUGH 4 WERE MARKED
- 13 FOR IDENTIFICATION BY THE COURT REPORTER.)
- 14 JUDGE WOODRUFF: Let's go back on the
- 15 record with opening statements, and we'll begin with
- 16 Aquila.
- 17 MR. BOUDREAU: Thank you. May it please
- 18 the Commission. Aquila has proposed a Fixed Bill
- 19 Pilot Program which, if approved by the Commission,
- 20 would be a voluntary billing option that offers
- 21 customers throughout its Missouri service territories
- 22 the convenience of receiving a predetermined,
- 23 completely predictable monthly bill for a one-year
- 24 period regardless of weather variations or changes in
- 25 utility rates.

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1 This billing option will provide
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- 2 stability and predictability at a premium that is
- 3 necessary and appropriate to cover variations in
- 4 usage and program execution risk. This type of
- 5 billing option has been growing in popularity
- 6 throughout the country. Aquila, in fact, has
- 7 successfully offered on a limited basis in the City
- 8 of St. Joseph a Fixed Bill Pilot Program that has
- 9 been well received by its customers there.
- 10 If approved by the Commission, the
- 11 expanded program with a number of new features will
- 12 be offered on a five-year pilot basis. Those changes
- 13 are described in the testimony of company witness,
- 14 Dennis Odell, and I would encourage you to discuss
- 15 these topics with Mr. Odell.
- 16 It bears repeating that the program is
- 17 purely voluntary. This means that the
- 18 Commission's -- or excuse me, that the company's
- 19 customers can make an informed decision whether to
- 20 participate or not to participate. The company
- 21 believes that those who choose to use the service
- 22 will value this program, and it has been specifically
- 23 structured to ensure that those customers who do not
- 24 choose to participate will not be disadvantaged.
- 25 Both Staff and Public Counsel have

- 1 opposed the service for a variety of reasons, and I'm
- 2 not going to try to attempt to address all those
- 3 arguments at this time. But I do think that it's
- 4 important to point out that the fixed bill proposal
- 5 presents no affiliate transactions issues or
- 6 promotional practices implications. The fixed bill
- 7 service will be offered by the utility and not by an
- 8 unregulated affiliate. And I'd just like to point
- 9 out, were it otherwise, no tariffs would be filed.
- 10 So there's no affiliate implications because it's not
- 11 being offered by an affiliate.
- 12 As to the promotional practices
- 13 implications, there really are none. This is not a
- 14 program designed as a -- for a load-building
- 15 objective or to induce customers to switch fuels
- 16 from, for instance, natural gas to electricity. It
- is simply proposed as another billing option for the
- 18 benefit of the company's customers.
- 19 Public Counsel has suggested that the
- 20 fixed bill service would constitute unlawful
- 21 single-issue ratemaking. Well, I would suggest to
- 22 you this argument is just plain silly. There's
- 23 nothing about the prohibition against single-issue
- 24 ratemaking that prohibits a utility from offering a
- 25 new service at a particular cost outside the context

- 1 of a rate case.
- 2 And as pointed out by company witness
- 3 Odell in his testimony, Aquila's current Fixed Bill
- 4 Pilot Program was submitted to and approved by the
- 5 Commission outside of the context of a rate case.
- 6 Both Staff and Public Counsel suggest
- 7 that the pending acquisition of Aquila by GPE or
- 8 Great Plains Energy is a reason for the Commission to
- 9 reject the tariffs, and I would suggest that this
- 10 argument too makes no sense. The value of this
- 11 service to Aquila's customers will not be impacted in
- 12 any way by the proposed merger.
- 13 It would be pointless to deny Aquila's
- 14 customers an innovative service on the assumption
- 15 that a transaction that both Staff and Public Counsel
- 16 are on record as opposing will occur. I suggest to
- 17 you that the pending acquisition by GPE is a nonissue
- 18 and is not -- certainly not a reason to reject the
- 19 tariffs.
- I will conclude with this observation:
- 21 Aquila believes it has proposed an innovative service
- 22 that is fair to the customers that choose to use it,
- 23 fair to the customers who choose not to use it and
- 24 also fair to the company.
- 25 I also urge the Commission to keep in

- 1 mind that this is a pilot program and this means that
- 2 the parties and the Commission will have an
- 3 opportunity to review how the program has worked at
- 4 a -- a number of years down the line. Aquila
- 5 believes the fixed bill program is in the public
- 6 interest and the customers should have this service
- 7 available to them should they decide that it fits
- 8 their needs. Thank you.
- 9 JUDGE WOODRUFF: Thank you. For Staff?
- 10 MR. WILLIAMS: May it please the
- 11 Commission. Nathan Williams appearing on behalf of
- 12 the Staff. Mr. Boudreau has accurately described the
- 13 program that Aquila is proposing here. What he
- 14 hasn't pointed out is that -- or hasn't emphasized is
- 15 that Aquila already has had a pilot program that it
- 16 utilized in the St. Joseph area where it had a 6 -- a
- 4 percent growth factor and a 4 percent risk premium
- 18 that it utilized for the charges that it made in that
- 19 program.
- In this program, it's not only expanding
- 21 the program to cover all of its service area, not
- 22 just that in St. Joseph, but it's asking to increase
- 23 that growth factor to 6 percent and the risk factor
- 24 to 6 percent. In doing so, it has not relied upon
- 25 any of the results from its experience in the pilot

- 1 program that it currently has in place which have
- 2 operated for a period of three years. Originally, it
- 3 was designed to be a two-year pilot and extend -- it
- 4 was extend -- extended for a third year.
- 5 The Commission should look askance at --
- 6 I mean, the whole purpose of the pilot program is to
- 7 get experience and see how it worked and evaluate and
- 8 see what changes, if any, should be made and whether
- 9 or not the program should be expanded to a larger
- 10 area if it was found to be a good program.
- 11 Again, Aquila has not relied upon that
- 12 program for a base -- as a basis for why it's wanting
- 13 to do this expansion that it's seeking here. The
- 14 Staff opposes the program as put forth. It would not
- 15 oppose a program that left the risk premium -- or the
- 16 risk factor and the growth factor at 4 percent even
- 17 if expanded. However, it's -- that's not the
- 18 proposal that's before the Commission here today.
- 19 Additionally, the Staff opposes Aquila's
- 20 proposal that the cost in revenues from this program
- 21 not be considered in ratemaking in the future.
- JUDGE WOODRUFF: Public Counsel?
- MR. MILLS: Good morning. May it please
- 24 the Commission. Aquila in this case asserts that the
- 25 single issue is whether or not the Fixed Bill Pilot

- 1 Program tariffs should be found just and reasonable
- 2 in the public interest and approved by the
- 3 Commission. Public Counsel doesn't dispute that
- 4 that's the ultimate issue, but that's sort of like,
- 5 you know, asking in a rate case is -- should those
- 6 tariffs be approved. It's always a lot more
- 7 complicated than that.
- 8 In this case in order to get to that
- 9 question, we have to answer a bunch of issues that
- 10 really lead you to that. And in this case you have
- 11 the somewhat unusual situation in which the parties
- 12 were not able to agree on a list of issues.
- 13 The list of issues that Public Counsel
- 14 submitted is much more broad and more focused on some
- of the sub-issues that would lead the Commission to
- 16 the question of whether or not the tariffs are in the
- 17 public interest and should be approved -- should be
- 18 approved.
- 19 One of those issues which Mr. Boudreau
- 20 talked -- touched on is the question of single-issue
- 21 ratemaking. While Mr. Boudreau thinks this argument
- 22 is silly, it's not -- it wasn't silly when the UCCM
- 23 case was decided. The tariffs that Aquila has
- 24 proposed in this case will be a significant revenue
- 25 stream to Aquila outside of the context of a rate

- 1 case when all other relevant factors are not
- 2 considered. That's by definition single-issue
- 3 ratemaking.
- 4 Mr. Boudreau also touched on the
- 5 promotional practices rule and said that this program
- 6 is not intended to be a load-building program.
- 7 Perhaps it's not intended solely to be a load-
- 8 building program, but the evidence in the case today
- 9 will show you clearly that it is, in fact, a load-
- 10 building program, and as such, is -- is subject to
- 11 the promotional practices rule.
- 12 Now, with respect to the proposed
- 13 increase in the two caps, both -- both of them from
- 14 4 percent to 6 percent, while the evidence will show
- 15 that it's not entirely clear that either of those
- 16 items are, in fact, capped at 6 percent, Public
- 17 Counsel opposes the increase of those two items as
- 18 well.
- 19 Perhaps the most concerning aspect of
- 20 this entire program is the load-building aspect.
- 21 Aquila emphasizes that this program is voluntary and
- 22 so only the customers who choose to participate will
- 23 be affected, and that's simply not the case. The
- 24 customers who choose not to participate will also be
- 25 affected, and they will be affected because Aquila is

- 1 in a capacity-short position, has had a series of
- 2 rate cases over the years and very likely will have
- 3 additional rate cases because it needs to keep adding
- 4 capacity.
- 5 To the extent that this is a
- 6 load-building program, and the evidence will show
- 7 that it is, nonparticipating customers are affected
- 8 because they have to pay for that capacity whether or
- 9 not they sign up for the program or not, and that's
- 10 the biggest problem with this program. Thank you.
- JUDGE WOODRUFF: Thank you, Mr. Mills.
- 12 And that's all the parties. We're ready to go to the
- 13 first witness which I believe is Mr. Odell.
- 14 (THE WITNESS WAS SWORN.)
- 15 DIRECT EXAMINATION BY MR. BOUDREAU:
- Q. Would you state your name for the
- 17 record, please, sir.
- 18 A. Dennis Odell.
- 19 Q. By whom are you employed and in what
- 20 capacity?
- 21 A. I'm employed by Aquila as senior
- 22 director of business planning.
- Q. Are you the same Dennis Odell that has
- 24 caused to be prefiled with the Commission prepared
- 25 direct and surrebuttal testimony marked for

- 1 identification respectively as Exhibits 1 and 2?
- 2 A. Yes, I am.
- 3 Q. Was that testimony prepared by you or
- 4 under your direct supervision?
- 5 A. Yes, it was.
- 6 Q. Do you have any corrections that you
- 7 would like to make to your testimony at this time?
- 8 A. Yes, I do. I have a couple of
- 9 corrections to my direct testimony.
- 10 O. That would be Exhibit No. 1?
- 11 A. The first is on page 5, line 11. It
- 12 currently states, "each customer's contractual
- 13 usage." The word "contractual" should be changed to
- 14 "historical."
- 15 And the second correction is in the
- 16 schedules. It's actually the third schedule which is
- 17 titled Summary Chart. It says it's schedule D
- 18 zero -- "DO-1," it should actually be "DO-3."
- 19 Q. That would be the page immediately
- 20 preceding your affidavit?
- 21 A. That's correct.
- Q. And that should read "DO-3," that was
- your testimony?
- 24 A. Correct.
- 25 Q. Do you have any other corrections you'd

- 1 like to make to your duress -- direct testimony at
- 2 this time?
- 3 A. No.
- 4 Q. Do you have any corrections you'd like
- 5 to make to your surrebuttal testimony?
- 6 A. No.
- 7 Q. With those changes, Mr. Odell, if I were
- 8 to ask you the same questions as are contained in
- 9 those two pieces of testimony, prefiled prepared
- 10 testimony, would your answers today be substantially
- 11 the same?
- 12 A. Yes, they would.
- 13 Q. And would they be true and correct to
- 14 the best of your information, knowledge and belief?
- 15 A. Yes.
- MR. BOUDREAU: With that, I would offer
- 17 Exhibit Nos. 1 and 2 into the record and tender
- 18 Mr. Odell for cross-examination.
- JUDGE WOODRUFF: Exhibits 1 and 2 have
- 20 been offered. Any objection to their receipt?
- 21 (NO RESPONSE.)
- JUDGE WOODRUFF: Hearing no objection,
- 23 they will be received.
- 24 (EXHIBIT NOS. 1 AND 2 WERE RECEIVED INTO
- 25 EVIDENCE AND MADE A PART OF THE RECORD.)

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1 MR. BOUDREAU: Thank you.
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- JUDGE WOODRUFF: And for cross-examination,
- 3 we begin with Staff.
- 4 MR. WILLIAMS: Thank you.
- 5 CROSS-EXAMINATION BY MR. WILLIAMS:
- 6 Q. Mr. Odell?
- 7 A. Yes.
- 8 Q. Do you have what's been marked as
- 9 Exhibit 1 in front of you which is your direct
- 10 testimony prefiled in this case?
- 11 A. Yes, I do.
- 12 Q. Would you turn to page 3? On line 10
- 13 you referred to a 7 percent renewal rate. What is
- 14 that 7 percent of?
- 15 A. That's 7 percent of the number of
- 16 customers that were offered the program in St. Joe.
- 17 Q. And renewal rate would be customers that
- 18 stayed with the program for a second year or a third
- 19 year?
- 20 A. Yes, yes, the renewal rate would be the
- 21 customers that -- that renewed after having signed up
- 22 in one year, renewed in the second year.
- 23 Q. In this program you proposed a risk of
- 24 12 percent or an adder of 12 percent based on risk
- 25 and anticipated increasing issues by a customer, have

- 1 you not?
- 2 A. That's correct.
- 3 Q. Has Aquila ever had a customer's -- had
- 4 that kind of an increase without a premium? I mean,
- 5 in other words, during a year has a customer's bill
- 6 increased by 12 percent due to usage?
- 7 A. We have had a few customers that have
- 8 seen increases that were much greater than that. I
- 9 think we had an example of a customer that -- that
- 10 tried to utilize this system improperly -- this
- 11 program improperly, and actually was feeding
- 12 electricity to others. So there have been a few
- instances where we have seen much greater increases
- 14 than the 12 percent.
- 15 Q. I believe in your testimony you provided
- 16 three examples; two were people that installed heat
- 17 pumps and one where someone had run cords to
- 18 additional trailers, not just one location?
- 19 A. That's correct.
- 20 Q. Is that what you're referring to?
- 21 A. That's right.
- 22 Q. And under this program that you're
- 23 proposing here today, if someone were to install a
- 24 heat pump, how would that impact that customer on
- 25 this program?

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1 A. Well, we have -- we have proposed the
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- 2 addition of a couple of provisions. One of them is
- 3 an abuse clause that states that if a customer over a
- 4 three-month period exceed -- their usage exceeds what
- 5 we had forecasted their usage to be by more than
- 6 30 percent, then we would have the opportunity to
- 7 remove them from the program.
- 8 Q. And is that something that would be
- 9 disclosed to customers before they ever signed up?
- 10 A. That's correct. That's in the tariff.
- 11 Q. On page 6 of your direct testimony, you
- 12 described a fixed bill program you're proposing as a
- 13 competitive billing option; is that correct?
- 14 A. That's correct.
- 15 Q. And what do you mean by competitive?
- 16 A. Well, what we mean is that there --
- 17 there's nothing that would keep another party from
- 18 offering a similar type of provision. If somebody
- 19 wanted to come in and offer customers the opportunity
- 20 to lock in a bill and take that risk, they could do
- 21 that.
- 22 Q. Are you talking about some kind of
- 23 independent billing service?
- 24 A. It could be anyone, anyone that was
- 25 willing to take any kind of an entity that was

- 1 willing to take the risk of the fluctuation of the --
- 2 of the prices and the usage.
- 3 Q. But you're not talking about someone
- 4 that would be providing electric service, are you?
- 5 A. No, no. They -- we would -- Aquila
- 6 would continue to provide the electric service. They
- 7 would essentially be offering some kind of a billing
- 8 hedge type of program.
- 9 Q. Do you know if anyone is out there
- 10 offering that kind of a program?
- 11 A. I don't know a current time. I recall
- 12 back several years ago that there were a number of
- 13 third-party entities that had, you know, talked about
- 14 doing such things. I don't know if anyone ever
- 15 actually has brought anything to market or not.
- 16 Q. Has anyone proposed -- or offering such
- 17 a program in Aquila's service territory in Missouri?
- 18 A. Not that I'm aware of.
- 19 Q. And I am referring to electric service
- 20 in Missouri. Has Aquila experienced a loss in the
- 21 program it's offered for three years in the St. Joe
- 22 area?
- 23 A. Well, if you -- if you consider the
- 24 expenses that we've incurred to -- you know, to
- 25 initiate the program and promote the program, the

- 1 incremental revenue -- in other words, the revenue
- 2 that customers on the fixed bill program paid above
- 3 what they would have paid under the normal tariff,
- 4 that revenue has been less than the total expenses
- 5 that we've incurred in the first two years.
- 6 Q. Well, if you set aside your startup
- 7 costs in advertising the program and making customers
- 8 knowledgeable about it, is it a net benefit -- or
- 9 profit or loss to Aquila?
- 10 A. Well, I haven't actually set aside --
- 11 I've never done that analysis. I -- I can tell you
- 12 that the overall net revenue, I think, is a
- 13 relatively small number over the two years. I think
- 14 it's -- it's less than -- well, I don't want to
- 15 speculate, but it wasn't a large number.
- So even if you take out the startup
- 17 costs, you know, there are still ongoing costs. We
- 18 have to mail out the flier with the offers, we have
- 19 to actually calculate the offers. And so there are a
- 20 number of mailing and calculating costs and whatnot
- 21 that go into providing the program.
- 22 So -- so those costs would continue with
- 23 the new program, and those costs would be probably in
- 24 the same ball park as the incremental revenues.
- 25 Q. So you're saying you anticipate it will

- 1 be a wash?
- 2 A. No. I'm saying that in the past two
- 3 years it's been roughly a wash.
- 4 Q. And if you increase the cost to -- or
- 5 the premium to 12 percent as opposed to 8 percent,
- 6 then you'll anticipate that it will no longer just be
- 7 a wash?
- 8 A. I would expect and certainly hope that
- 9 over the course of years, that we would end up with
- 10 more revenue than we would have cost, certainly. In
- 11 any given year, that certainly could vary.
- 12 We could have certainly years where the
- 13 revenue is actually negative, the incremental
- 14 revenue, where the amount we bill under the fixed
- 15 bill program would be less than what would have been
- 16 billed under the standard tariff. So that's the risk
- 17 that the company's taking -- or proposing to take
- 18 under the below-the-line treatment.
- 19 Q. Now, as I understand it, you're
- 20 proposing a cap of 12 percent. What is it that
- 21 Aquila's propose -- anticipating or planning to
- 22 charge the first year of the program?
- 23 A. In the -- for first-year customers, we
- 24 would anticipate using the full 12 percent. As we
- 25 move into future years, then that -- that growth

- 1 factor would decline, and that's the reason why we
- 2 want to have the flexibility to be able to reflect
- 3 that -- that declining risk in growth as we move
- 4 forward. So it would start with the 12 and it would
- 5 go down from there.
- 6 Q. The tariff you propose doesn't set out a
- 7 formula for how that premium will be calculated, does
- 8 it?
- 9 A. The -- the tariff sets out the formula
- 10 for how the bill will be calculated and not for how
- 11 the premium will be calculated.
- 12 Q. So whatever premium would be imposed,
- 13 would be at Aquila's discretion under this proposal?
- 14 A. Within the 12 percent.
- MR. WILLIAMS: No further questions.
- JUDGE WOODRUFF: Cross by Public
- 17 Counsel?
- MR. MILLS: Yes, thank you.
- 19 CROSS-EXAMINATION BY MR. MILLS:
- Q. Good morning, Mr. Odell.
- 21 A. Good morning.
- 22 Q. You were asked some questions by
- 23 Mr. Williams about the -- the revenues -- the revenue
- 24 stream that you anticipate to get from this program;
- 25 is that correct?

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1 A. Yes. Well, I think he asked me
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- 2 questions about the revenue stream that we had had in
- 3 the past.
- 4 MR. MILLS: Okay. Judge, I'd like to
- 5 get an exhibit marked.
- JUDGE WOODRUFF: No. 5.
- 7 (EXHIBIT NO. 5 WAS MARKED FOR
- 8 IDENTIFICATION BY THE COURT REPORTER.)
- 9 BY MR. MILLS:
- 10 Q. Mr. Odell, I've just handed you and the
- 11 court reporter has marked as Exhibit 5 what appears
- 12 to be a copy of Public Counsel data request 2077 and
- 13 the company's response to that. Are you familiar
- 14 with this data request?
- 15 A. Yes, I am.
- Q. And the response?
- 17 A. Yes.
- 18 Q. Who is Gail Allen?
- 19 A. Gail Allen is our director of product
- 20 and service development. She reports to me.
- 21 Q. Okay. And does this data request show
- 22 that the revenue projections for the next three years
- 23 are \$182,404 for 2008, \$474,996 for 2009 and \$699,996
- 24 for 2010?
- 25 A. That's what it shows.

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1 Q. And are those numbers accurate?
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- 2 A. Those numbers are the estimates that
- 3 we've put together, yes.
- 4 Q. Are those the best estimates you have?
- 5 A. Yes.
- 6 MR. MILLS: Judge, with that, I'd like
- 7 to offer Exhibit 5.
- JUDGE WOODRUFF: Exhibit 5 has been
- 9 offered into evidence. Are there any objections to
- 10 its receipt?
- MR. BOUDREAU: None.
- JUDGE WOODRUFF: Hearing none, they
- 13 will -- it will be received into evidence.
- 14 (EXHIBIT NO. 5 WAS RECEIVED INTO
- 15 EVIDENCE AND MADE A PART OF THE RECORD.)
- MR. MILLS: Judge, I'd like to mark
- 17 another exhibit.
- JUDGE WOODRUFF: This will be 6.
- 19 (EXHIBIT NO. 6 WAS MARKED FOR
- 20 IDENTIFICATION BY THE COURT REPORTER.)
- 21 BY MR. MILLS:
- Q. Mr. Odell, I've just handed to you and
- 23 the court reporter has marked as Exhibit 6 what
- 24 appears to be Public Counsel data request 2078 and
- 25 the company's response to that. Are you familiar

- with this data request?
- 2 A. Yes, I am.
- 3 Q. Okay. And this one was also answered by
- 4 Gail Allen; is that correct?
- 5 A. Yes.
- 6 Q. Does the response to this data request
- 7 show that for each of the three years we just
- 8 discussed, that's 2008, 2009 and 2010, that the
- 9 incremental cost of the fixed bill program will be
- 10 \$252,950?
- 11 A. That's correct.
- 12 Q. And are these numbers Aquila's best
- 13 estimates at this time?
- 14 A. Yes, they are.
- MR. MILLS: Judge, with that, I'd like
- 16 to offer Exhibit 6.
- JUDGE WOODRUFF: All right. Exhibit 6
- 18 has been offered into evidence. Any are there any
- 19 objections to its receipt?
- 20 (NO RESPONSE.)
- JUDGE WOODRUFF: Hearing none, it will
- 22 be received.
- 23 (EXHIBIT NO. 6 WAS RECEIVED INTO
- 24 EVIDENCE AND MADE A PART OF THE RECORD.)
- 25 BY MR. MILLS:

- 1 Q. Now, taking Exhibit 5 and Exhibit 6
- 2 together, does this show that Aquila anticipates for
- 3 the first year of the program a loss of somewhere in
- 4 the neighborhood of \$70,000, and then profits in the
- 5 succeeding years?
- A. Yes, that's what it would show.
- 7 Q. Now, if I can get you to turn to your
- 8 direct testimony and the actual proposed tariff
- 9 sheets attached to it, are the tariffs that are
- 10 attached to your testimony the actual tariffs that
- 11 Aquila seeks to have approved in this case?
- 12 A. Yes, they are.
- 13 Q. Now, towards the bottom of the second
- 14 sheet of those tariffs, that would be sheet No. 118,
- 15 there's a provision for a program fee; is that
- 16 correct?
- 17 A. Yes.
- 18 Q. And the program fee during the period of
- 19 this program would be capped at 12 percent; is that
- 20 correct?
- 21 A. Yes.
- 22 Q. And what are the two components that
- 23 make up the -- the program fee?
- 24 A. The components are the kilowatt hour
- 25 growth factor and the risk fee.

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1 Q. Okay. Is the kilowatt hour growth
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- 2 factor the same as the quantity factor that you refer
- 3 to in your testimony?
- 4 A. Yes.
- 5 Q. Okay. Now, in your -- in your direct
- 6 testimony, and staying with your direct for now, at
- 7 the very top of page 6, line 1, you state that the
- 8 quantity factor is not to exceed 6 percent --
- 9 A. Correct.
- 10 O. -- is that correct?
- 11 A. Yes.
- 12 Q. Can you show me in the tariff sheets
- 13 themselves where that factor is capped at 6 percent?
- 14 A. I believe the -- the intent is that the
- 15 combination of the risk fee and the growth factor
- 16 will not exceed the 12 percent. It's our intent that
- 17 we would keep each of those capped at 6 percent. I
- 18 don't know if the tariff sheet specifically says
- 19 that.
- Q. Do you think it might?
- 21 A. I don't believe it does.
- 22 Q. And then similarly with the -- the risk
- 23 premium, page 20 of your testimony -- I'm sorry,
- 24 page 5 of your testimony, line 20, you state that the
- 25 risk premium is not to exceed 6 percent; is that

- 1 correct?
- 2 A. Yes.
- 3 Q. Is there anything in the tariffs
- 4 themselves that limit that factor to 6 percent?
- 5 A. It's the same situation.
- 6 Q. Okay. In other words, the situation is
- 7 that it's your intent to do that, but that doesn't --
- 8 doesn't even -- that isn't reflected in the tariffs
- 9 themselves?
- 10 A. The -- that's the combination of the two
- 11 program -- two fees would not exceed 12 percent.
- 12 Q. So according to the tariffs, at least,
- one could be 11 percent and one could be 1 percent
- 14 and still fit within the tariffs; is that correct?
- 15 A. That's correct. As stated in the
- 16 testimony, that's not our intent.
- 17 Q. Now, talking about the kilowatt hour
- 18 growth factor, why is this factor part of the total
- 19 program fee that would be part -- that would be
- 20 charged to the customers participating in the
- 21 program?
- 22 A. The -- the purpose of the growth factor
- 23 is to recognize the potential for customers' usage to
- 24 be different than what would normally be anticipated.
- 25 It could be greater or less than any particular month

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1 or any particular year. So the growth factor is --
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- 2 is there intended to address that risk.
- 3 Q. I believe you stated earlier that Aquila
- 4 anticipates that most of the growth will occur in the
- 5 first year of participation; is that correct?
- A. That's -- that's correct.
- 7 Q. Now, if that's correct, why does not the
- 8 tariff specify that the growth factor will be
- 9 calculated to be something less than -- than 6
- 10 percent in the succeeding years?
- 11 A. Well, there's a -- there's a few
- 12 reasons. One is that we don't know what the growth
- 13 factor will be in the subsequent years. I think
- 14 that's -- that's part of the purpose of -- of
- 15 continuing to operate as a pilot so that we can
- 16 continue to learn what the -- you know, what the
- 17 impacts of -- of -- on the load are going to be over
- 18 the course of time, and understand that and make
- 19 those kinds of changes so that we can ensure that the
- 20 customers' bills are being reflected accurately. So
- 21 that's -- that's probably the primary reason.
- 22 It's -- it's very difficult for us to
- 23 put any kind of a firm number in at this point
- 24 without having some additional experience. And --
- and even with the additional experience, there's

- 1 no -- there's no quarantee that that's going to be
- 2 accurate going forward. So that's why we want to
- 3 have the cap set and the flexibility to go below that
- 4 cap.
- 5 Q. Okay. So in other words, you think it's
- 6 entirely possible that customers' load will grow
- 7 6 percent each year?
- 8 A. We think it's possible that it will
- 9 grow -- well, it is possible it could grow 6 percent
- 10 in any year. That's not historically what has been
- 11 seen in other -- by other utilities that have offered
- 12 the program, but -- but there's no guarantee.
- 13 Q. If, in fact, customers' growth does not
- 14 change significant -- I mean customers' usage does
- 15 not grow significantly in the -- after the first year
- 16 of participation and Aquila continues to charge the
- 17 6 percent growth factor, will that lead to an
- increase in Aquila's revenues from the program?
- 19 A. Well, not necessarily, because what we
- 20 have to keep in mind throughout this program is
- 21 because it's voluntary, customers will make a
- 22 decision as to whether -- whether to participate in
- 23 the program based on whether they feel that the
- 24 pricing that we've offered is -- is fair to them.
- 25 And if we continue to bill at levels

- 1 that are above what customers consider fair, they're
- 2 not gonna participate, and our profit's obviously not
- 3 going to be impacted. So we have that balance there
- 4 that -- that's very important to keep in mind.
- 5 Q. For the customers that do participate,
- 6 if their usage does not grow in the latter years of
- 7 their participation, and you yet continue to charge
- 8 them the 6 percent growth factor, will Aquila's
- 9 revenues and earnings from those customers increase?
- 10 A. In the event that customers would
- 11 continue to stay on the program in that scenario,
- 12 which I don't consider to be likely, then -- then,
- 13 yes, that's the way the math would work.
- 14 Q. Now, for a customer who signed up for
- 15 the first year, how do they -- how do they opt out?
- 16 Is there a negative check-off? Do they have to
- 17 affirmatively sign up for succeeding years, or do
- 18 they have to affirmatively opt out?
- 19 A. They would need to opt out. They would
- 20 be presumed to stay on the program in the second
- 21 year. They would receive a new -- a new bill offer
- 22 which they would have an opportunity to review, and
- 23 if they -- if they choose not to participate in the
- 24 program, they would send us a card in telling us
- 25 that.

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1 Q. But if they do nothing, they're
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- 2 automatically reenrolled --
- 3 A. That's correct.
- 4 Q. -- regardless of what the premium is or
- 5 the growth is?
- 6 A. That's correct.
- 7 Q. Now, with respect to the -- the
- 8 schedule that I believe you corrected when
- 9 Mr. Boudreau was questioning you, which was
- 10 originally marked as schedule DO-1 and has been
- 11 corrected to read as DO-3, could you please turn to
- 12 that?
- 13 A. Yes.
- 14 Q. Did you prepare the schedule yourself?
- 15 A. It was actually prepared by somebody
- 16 that works for me.
- 17 Q. Okay. Did you review it?
- 18 A. Yes.
- 19 Q. And was it prepared under your
- 20 supervision?
- 21 A. Yes.
- 22 Q. Okay. Have you yourself reviewed the
- 23 source documents such as the tariffs and Commission
- 24 orders from which this -- this data was obtained?
- 25 A. No, I have not.

- 1 Q. If you haven't reviewed that
- 2 information, how can you testify that this
- 3 information is accurate as reflected on this
- 4 statement?
- 5 A. I have no reason to believe it's not
- 6 accurate.
- 7 Q. Have you made any efforts to check to
- 8 see if this information was still accurate since you
- 9 submitted your testimony in April?
- 10 A. No, I haven't.
- 11 Q. Now, in this schedule, you indicate that
- 12 Duke Power in the Carolinas has below-the-line
- 13 accounting treatment; is that correct?
- 14 A. That's correct.
- MR. MILLS: Your Honor, I'd like to have
- 16 another exhibit marked.
- 17 JUDGE WOODRUFF: All right. That would
- 18 be No. 7.
- 19 (EXHIBIT NO. 7 WAS MARKED FOR
- 20 IDENTIFICATION BY THE COURT REPORTER.)
- 21 BY MR. MILLS:
- Q. Mr. Odell, I've just handed you what
- 23 appears to be a copy of Public Counsel data request
- 24 2018 and the company's response to that which the
- 25 court reporter has marked as Exhibit 7. Can you

1 identify that as Public Counsel's DR 2018 and the

- 2 company's response?
- 3 A. Yes.
- 4 Q. And again, this response was prepared by
- 5 Gail Allen; is that correct?
- 6 A. Yes.
- 7 Q. Does the response not indicate that Duke
- 8 Power and North and South Carolina have
- 9 above-the-line accounting?
- 10 A. That's what the response indicates, yes.
- 11 Q. And what is the date given on that
- 12 response?
- 13 A. June 6th, 2007.
- 14 Q. Does that differ from the line on your
- 15 schedule DO-3 that shows that Duke Power Carolinas
- 16 has below-the-line accounting treatment?
- 17 A. Yes, it does.
- 18 MR. MILLS: Your Honor, I'd like to
- 19 offer Exhibit 7.
- JUDGE WOODRUFF: Exhibit 7 has been
- 21 offered into evidence. Are there any objections to
- 22 its receipt?
- 23 (NO RESPONSE.)
- JUDGE WOODRUFF: Hearing none, it will
- 25 be received.

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1 (EXHIBIT NO. 7 WAS RECEIVED INTO
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- 2 EVIDENCE AND MADE A PART OF THE RECORD.)
- 3 MR. MILLS: And I'd like to have another
- 4 exhibit marked.
- 5 JUDGE WOODRUFF: All right. It will be
- 6 No. 8.
- 7 (EXHIBIT NO. 8 WAS MARKED FOR
- 8 IDENTIFICATION BY THE COURT REPORTER.)
- 9 BY MR. MILLS:
- 10 Q. Mr. Odell, I've just handed you what is
- 11 marked as a tariff sheet from Duke Energy Carolinas,
- 12 LLC, sheet No. 322. Can you look at the second
- 13 paragraph of this tariff entitled Program Provisions?
- 14 A. Okay.
- 15 Q. Does that -- does the program for --
- MR. BOUDREAU: Well, I think I'm gonna
- 17 object to any questions being put to this witness
- 18 about the tariff sheet. I don't think there's been
- 19 adequate foundation for the questions.
- 20 MR. MILLS: Okay. I would be perfectly
- 21 happy to ask some more questions of the --
- JUDGE WOODRUFF: Go right ahead.
- 23 BY MR. MILLS:
- Q. Mr. Odell, you submitted schedule DO-3
- 25 to your testimony, did you not?

- 1 A. Yes.
- 2 Q. Along with an affidavit that all the
- 3 information contained in there was correct?
- 4 A. Correct.
- 5 Q. And is that still your testimony today?
- 6 A. To the best of my knowledge, yes.
- 7 Q. Okay. Did you review the Duke Power
- 8 Carolinas' tariff sheets that led to the information
- 9 contained on schedule DO-3?
- 10 A. I did not personally, no.
- 11 Q. Okay. Have you ever seen a Duke Energy
- 12 Carolinas, LLC tariff sheet that talks about a Fixed
- 13 Payment Program?
- 14 A. I may have looked at it at one point. I
- 15 don't recall specifically.
- 16 Q. Okay. Well, take a look at it now and
- 17 see if you're familiar with it.
- 18 A. (Witness complied.) And as I said,
- 19 I'm -- I don't recall specifically whether I've
- 20 looked at this or not.
- 21 MR. MILLS: Well, Judge, we seem to have
- 22 kind of a problem here. We've got information in the
- 23 witness's testimony that appears to be inaccurate,
- 24 and when I try to go to the source documents, I get
- 25 objections from the company. If the company doesn't

- 1 want to have the source documents admitted that --
- 2 that show whether or not schedule DO-3 is accurate,
- 3 then I would move to strike -- strike schedule DO-3.
- 4 JUDGE WOODRUFF: Of course I haven't
- 5 ruled on the objection yet. What is the company's
- 6 position on this?
- 7 MR. BOUDREAU: Well, the company's
- 8 position is, this isn't a question of -- I mean, that
- 9 seems to go more to the weight of his testimony than
- 10 its admissibility. This is an evidentiary objection
- 11 to the foundation for asking him about a tariff sheet
- 12 that he may or may not have seen.
- 13 And all I -- all I was looking for is if
- 14 they're gonna base questions to him about a tariff
- 15 sheet that they're gonna represent to him is
- 16 something, I think that he needs to be in a position
- 17 to say that he's familiar with the document;
- 18 otherwise, he can't authenticate it. It's just an --
- 19 it's just an evidentiary objection.
- 20 MR. MILLS: And then I have the same
- 21 evidentiary objection to schedule DO-3. We've
- 22 already -- he's already showed that one of the DRs
- 23 that the company provided indicates that some of the
- 24 information on this tariff sheet is not accurate.
- 25 The DR 2018, which was Exhibit 7 and has already been

- 1 admitted, flatly contradicts this.
- 2 JUDGE WOODRUFF: I assume the objection
- 3 is to the foundation for assuming that this, in fact,
- 4 is Duke Energy's tariff; is that ...
- 5 MR. BOUDREAU: I -- excuse me. Yes,
- 6 that would be my objection. I mean, I don't -- I
- 7 don't know if it is, and I don't know if the witness
- 8 knows that it is, so that's my objection.
- 9 JUDGE WOODRUFF: Do you have a response
- 10 to that, Mr. Mills?
- 11 MR. MILLS: Well, as I said, it puts me
- 12 in a box because the witness has provided sworn
- 13 testimony about information that should have come
- 14 from things exactly like this tariff sheet. He said
- 15 that he hasn't looked at any of the information that
- 16 backs up what he's put in his testimony.
- 17 We know that some of it's inaccurate
- 18 based on the -- on the one responsive data request,
- 19 and I'm sort of stymied on being able to show that
- 20 some of the rest of it is inaccurate because the
- 21 company is objecting to -- to me using the source
- 22 information that was provided to me from the company
- 23 that should have gone into the preparation of DO-3.
- JUDGE WOODRUFF: Okay. Your last
- 25 statement there is, I think, important. You

- 1 indicated that this document was provided to you by
- 2 the company?
- 3 MR. MILLS: I -- hang on one second.
- 4 Let me -- let me check on that.
- JUDGE WOODRUFF: Okay.
- 6 MR. MILLS: I'm sorry, your Honor. I
- 7 misspoke. We did get a bunch of information
- 8 including some tariff sheets from the company. This
- 9 is not one of them. This came from the Duke Carolina
- 10 web site. And obviously, if this witness hasn't seen
- 11 it, I can't authenticate it with him.
- 12 And so depending on your ruling on the
- 13 admissibility of this exhibit, I will -- if you allow
- 14 it in, then I -- then great; if not, I would ask to
- 15 strike Exhibit DO-3.
- JUDGE WOODRUFF: And I assume this can
- 17 be authenticated through your witness as to where it
- 18 was obtained?
- MR. MILLS: It can.
- JUDGE WOODRUFF: All right.
- 21 MR. BOUDREAU: Well, I understand that
- 22 point, but if -- if the point were to challenge the
- 23 accuracy of Mr. Odell's direct testimony, this might
- 24 have shown up a little bit sooner, perhaps, in
- 25 Mr. Kind's rebuttal testimony. And to complain now

- 1 that there's no basis -- I mean, if he could -- he
- 2 could authenticate it, it should have been
- authenticated in the rebuttal testimony, not now in
- 4 cross-examination.
- 5 You know, I under -- I understand that
- 6 Mr. -- Mr. Mills is kind of frustrated that he can't
- 7 go down this line, but it's not like they haven't had
- 8 a fair opportunity to have Mr. Kind file some
- 9 prepared testimony so that maybe it would have given
- 10 us a heads-up that there was a discrepancy in the
- 11 testimony versus what Mr. Kind found.
- But to complain that somehow he can't
- 13 effectively cross-examine my witness with a surprise
- 14 exhibit seems a little bit concocted.
- JUDGE WOODRUFF: All right. Well, I'm
- 16 gonna overrule your objection about the question
- 17 which is the only thing that's in front of me right
- 18 now because the document has not been offered into
- 19 evidence yet. And I'll deal with the -- any
- 20 objections to the document's admission when that is
- 21 made. The company's objections to the questions are
- 22 overruled, and you can go ahead and proceed with your
- 23 questions.
- 24 BY MR. MILLS:
- 25 Q. Okay. With respect to the program

- 1 provisions, the first paragraph under Program
- 2 Provisions on what has been marked as Exhibit 8, does
- 3 that not indicate that the risk fee is 2.2 percent?
- 4 A. These programs that are -- you know,
- 5 without reviewing this in its entirety and -- and
- 6 perhaps even asking some questions of -- of the folks
- 7 at Duke, I mean, certainly, there's a -- there's a --
- 8 there are the words "2.2 percent risk fee." Whether
- 9 that's as simple as it is or not, I -- I would
- 10 hesitate to say.
- 11 Q. But yet you didn't hesitate to say on
- 12 schedule DO-3 that the risk fee is not to exceed
- 13 10 percent in year one and 9 percent in year two.
- 14 What was the basis for that statement?
- 15 A. Well, again, this was a -- this was
- 16 prepared by -- by someone that works for me that had
- 17 reviewed tariff sheets or publicly available
- 18 information. I don't know if this is the tariff
- 19 sheet that that person reviewed or not. I would -- I
- 20 would guess not based on the dates.
- 21 But again, my -- my direct testimony was
- 22 filed in April, and the date on this tariff sheet
- 23 appears to be June 27th of 2007. So -- so perhaps
- 24 there were other tariff sheets that were reviewed.
- 25 Q. So you're quessing that maybe that DO-3

- 1 was -- was accurate when it was filed but is no
- 2 longer accurate?
- A. I don't know whether it's no longer
- 4 accurate or not beyond the -- the one point that has
- 5 already been made, but it was certainly accurate to
- 6 the best of my knowledge at the time it was filed.
- 7 MR. MILLS: Judge, at this point I'm
- 8 gonna move to strike schedule DO-3. It's clear that
- 9 the witness did not review any of the source material
- 10 that went into it. The person who apparently did
- 11 prepare this schedule has not been presented as a
- 12 witness, and I can't cross-examine him or her, and
- 13 this witness doesn't know enough about it to testify
- 14 to its accuracy.
- JUDGE WOODRUFF: I don't have that
- 16 schedule in front of me. Can you just give me a copy
- 17 or describe it for me?
- 18 MR. MILLS: It's either the last or the
- 19 very last attachment to Mr. Odell's direct testimony.
- JUDGE WOODRUFF: Okay. And it's a
- 21 summary chart of similar programs at other electric
- 22 utilities?
- 23 MR. MILLS: It is. And from the
- 24 information that I've gotten in the record so far, we
- 25 know that at least some of the information is not

- 1 accurate based on Exhibit 7. I'm unable to
- 2 cross-examine this witness effectively on whether or
- 3 not any of the other information is accurate.
- 4 JUDGE WOODRUFF: Your response from the
- 5 company?
- 6 MR. BOUDREAU: Well, I guess the obvious
- 7 observation is that the testimony's been marked,
- 8 offered and received into the record. The -- the
- 9 foundation for it was, was it prepared by him
- 10 personally or under his direct supervision. He
- 11 testified that it was for the foundational questions.
- 12 Subsequently he's testified it was -- it
- 13 was assembled by somebody under his supervision but
- 14 not by him personally. I think the basis for the
- 15 admission was laid in the foundation to begin with.
- 16 If there was an objection to that, it should have
- 17 been made at the time.
- I would also point out that if there
- 19 were some question about the accuracy of these --
- 20 these exhibits, some additional discovery on the part
- 21 of Public Counsel might have been indicated,
- 22 including talking to or deposing the person who, in
- 23 fact, assembled the exhibit, so ...
- JUDGE WOODRUFF: Anything else,
- 25 Mr. Mills?

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1 MR. MILLS: Well, a couple of things.
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- 2 One, you know, the Commission's practice is to have
- 3 the exhibits offered after a very few -- very brief
- 4 preliminary questions in direct examination. And
- 5 typically, one doesn't expect to find under
- 6 cross-examination that the witness has not, in fact,
- 7 prepared his testimony. I was, frankly, somewhat
- 8 surprised by that.
- 9 And, you know, perhaps a better practice
- 10 would be to wait and admit exhibits after
- 11 cross-examination so that things like this are
- 12 discovered before an exhibit is -- is admitted on the
- 13 basis of, you know, half a dozen or less direct
- 14 questions.
- 15 Had I known that -- that Mr. Odell had
- 16 not prepared this -- this schedule, did not
- 17 understand that the foundational documents -- or was
- 18 not familiar with the foundational documents that
- 19 went into its preparation, I certainly would have
- 20 objected, but I had no reason to think that was the
- 21 case until I got into cross-examination.
- 22 MR. BOUDREAU: It is -- it is routine
- 23 practice in these proceedings for witnesses to have
- 24 subordinates prepare documents, exhibits, schedules
- 25 to support the preparation of their testimony. To

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1 say that this -- or to suggest this is something new
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- 2 or novel is -- is -- is, frankly, surprising to me.
- 3 And as far as revisiting the whole
- 4 practice about how exhibits are prepared, offered and
- 5 when they're tendered, that seems to me to be kind of
- 6 a rule, you know, more generic sort of aspect rather
- 7 than trying to revisit the whole practice here with
- 8 respect to one particular exhibit in one particular
- 9 case.
- 10 I'd also point out there's a number
- 11 of -- number of other items that are contained in the
- 12 schedule that don't relate to the Duke Power. So
- 13 to -- to strike the entire exhibit seems to me to be
- 14 inappropriate.
- JUDGE WOODRUFF: All right. I'm gonna
- 16 go -- I'm gonna overrule the objection to strike the
- 17 document, because I believe it goes more to the
- 18 weight that the Commission should be accorded to the
- 19 document, and that that's what Public Counsel has
- 20 shown here, that through cross-examination, that the
- 21 document may not be completely reliable. But I'll
- 22 allow the document to remain in evidence.
- 23 MR. MILLS: All right. Well, let's move
- 24 on, then. Before we do, I would like to offer
- 25 Exhibit 8.

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JUDGE WOODRUFF: All right. Exhibit 8
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- 2 has been offered into evidence. Are there any
- 3 objections to its receipt?
- 4 MR. BOUDREAU: Yes, I'll renew -- I'll
- 5 renew the objection I made earlier. I don't know if
- 6 you want me to do it at length --
- 7 JUDGE WOODRUFF: Go ahead.
- 8 MR. BOUDREAU: -- but the objection is
- 9 that there hasn't been an adequate foundation laid
- 10 for its admission.
- JUDGE WOODRUFF: All right. And I'll
- 12 overrule the objection and Exhibit 8 will be received
- 13 into evidence.
- 14 (EXHIBIT NO. 8 WAS RECEIVED INTO
- 15 EVIDENCE AND MADE A PART OF THE RECORD.)
- JUDGE WOODRUFF: And Mr. Mills, it's
- 17 almost 9:30 so it's almost time for agenda. Let's go
- 18 ahead and take a break now and we'll come back at,
- 19 let's say, 10:15.
- 20 (A RECESS WAS TAKEN.)
- JUDGE WOODRUFF: All right. Let's come
- 22 back to order, please. Before we took our break,
- 23 Mr. Odell was on the stand, and he's retaken his
- 24 position, and Mr. Mills, you were crossing.
- 25 BY MR. MILLS:

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1 Q. Now, Mr. Odell, turning to a different
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- 2 topic, on page 5 of your direct testimony, you made a
- 3 change in the beginning of the hearing on line 11 to
- 4 change the word "contractual" to "historical"; is
- 5 that correct?
- 6 A. That's right.
- 7 Q. And tell me why it's important that
- 8 historical usage is used.
- 9 A. We use historical usage to ensure that
- 10 we are accurately forecasting as much as is possible
- 11 what -- what we would expect customers' usage to be
- 12 in the future.
- 13 Q. So in order to properly run this
- 14 program, it's important to know a customer's
- 15 historical usage; is that correct?
- 16 A. Right.
- 17 Q. Okay. Now, turning to page 6 of your
- 18 direct testimony, and I believe Mr. -- Mr. Williams
- 19 asked you some questions about this. You say that
- 20 you do consider fixed bill a competitive billing
- 21 option; is that correct?
- 22 A. That's right.
- 23 Q. If a competitor were to provide a
- 24 competing product, would Aquila offer a customer's
- 25 historical billing data to that competitor?

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1 A. I've never even contemplated that. I
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- 2 don't know.
- 3 Q. Can you think --
- 4 A. I don't know what all the ramifications
- 5 of doing that might be.
- 6 Q. Can you think of other situations in
- 7 which Aquila has offered competitive billing data to
- 8 other competitors?
- 9 A. Well, that's not an area of my
- 10 responsibility, so I -- I'm not aware of any, but I
- 11 wouldn't necessarily be either.
- 12 Q. Do you know whether or not you would
- 13 need a release from each customer to release that
- 14 information to a competitor?
- 15 A. No, I don't know the answer to that.
- 16 Q. Do you have an opinion as you sit there
- 17 today on the stand under oath as to how likely it is
- 18 that a competitor will come in and offer a competing
- 19 service to this fixed bill option?
- 20 A. I only know that to the best of my
- 21 knowledge, anyway, it has not happened to date.
- 22 Q. Now, turning -- I'm gonna ask you a few
- 23 questions about your surrebuttal testimony. On
- 24 page 10 at line 6, you state that the -- the purpose
- 25 of the -- and I'm sort of paraphrasing here. The

- 1 purpose of the program fee caps is to allow for the
- 2 efficient lowering of the program fees in future
- 3 years; is that correct?
- 4 A. Yes, it says this is true and the
- 5 purpose of the caps is to allow for the efficient
- 6 lowering of the program fees in future years.
- 7 Q. Under the existing fixed bill program,
- 8 has Aquila used its flexibility to lower the program
- 9 fees for fixed bill participants below the level of
- 10 the fee that was charged during the first year?
- 11 A. Actually, yes, we have. There's --
- 12 there's two -- two elements here. First of all, we
- 13 were actually allowed to bill 8 percent; 4 percent
- 14 for the risk fee and 4 percent for the growth. And
- 15 we actually have never billed that. We've actually
- 16 billed 6 percent.
- But in the most recent renewal, the one
- 18 that -- the one that was for only those customers --
- 19 let me back up. We started this program and it was
- 20 actually supposed to end on May 31st of this year,
- 21 2007, and we had a number of customers, roughly
- 22 1,000, I believe, that were on the program, and --
- 23 and we didn't want them to have to get off the
- 24 program while we went through this -- through this
- 25 process.

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1 So what we did was, we offered just
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- 2 those customers the opportunity to continue on the
- 3 program. And for those customers, we did lower the
- 4 growth factor down to 2 percent from the 3 percent it
- 5 previously had been.
- 6 Q. And how about the risk factor?
- 7 A. The risk factor stayed at the 3.
- 8 Q. So the overall premium, I -- I guess you
- 9 would call it, went from 6 percent to 5 percent?
- 10 A. That's correct.
- 11 Q. Now, Aquila has had several rate
- 12 increase cases over the last several years; is that
- 13 correct?
- 14 A. I believe that's right.
- 15 Q. Do you know what -- what have -- have
- 16 been the driving factors behind those rate cases?
- 17 A. I believe there have been a number of
- 18 factors: Increasing expenses, increasing capacity,
- 19 increasing fuel costs, among others.
- 20 Q. Has increasing capacity been a
- 21 significant driving factor behind those rate cases?
- 22 A. It's been a factor. I -- I'm not
- 23 prepared to say if it's been significant or
- 24 insignificant.
- 25 Q. Can you think of any other factors that

- have been more significant?
- 2 A. I -- I can't rank them in terms of which
- 3 ones were most or least significant.
- 4 MR. MILLS: Judge, I'd like to have an
- 5 exhibit marked.
- 6 JUDGE WOODRUFF: All right. That will
- 7 be No. 9.
- 8 (EXHIBIT NO. 9 WAS MARKED FOR
- 9 IDENTIFICATION BY THE COURT REPORTER.)
- 10 BY MR. MILLS:
- 11 Q. Mr. Odell, I've handed you what appears
- 12 to be a press release concerning Aquila's most recent
- 13 rate case, and the press release deals with Case
- 14 No. ER-2007-0004. Are you familiar with that rate
- 15 case?
- 16 A. I have a general -- general familiarity
- 17 with it, yes.
- 18 Q. Okay. Do you recall that it was filed
- in early July of 2006?
- 20 A. That sounds right.
- 21 Q. And if I can get you to look about
- 22 halfway down the page, there -- there are a couple of
- 23 bulleted sections. Does that indicate that for the
- 24 MPS region, that 46.8 million of the requested increase
- 25 was for new capacity to serve increased demand?

- 1 A. That's what it says, yes.
- 2 Q. And a little bit lower down, does it
- 3 indicate that 14.4 million -- I'm sorry -- 6.7
- 4 million for the St. Joe region was for electric
- 5 system -- electric system investments?
- 6 A. That's also what it says, yes.
- 7 Q. With respect to -- and does that -- does
- 8 that square with your general understanding of the
- 9 drivers behind that rate case?
- 10 A. I have no reason to dispute it.
- 11 Q. With respect to the MPS region, does it
- 12 appear that the 46.8 million for new capacity is the
- 13 most significant driver indicated on this press
- 14 release?
- 15 A. It's certainly the biggest number.
- MR. MILLS: Okay. Judge, with that, I'd
- 17 like to offer Exhibit 9.
- JUDGE WOODRUFF: Exhibit 9 has been
- 19 offered into evidence. Any objection to its admission?
- 20 (NO RESPONSE.)
- 21 JUDGE WOODRUFF: Hearing none, it will
- 22 be received.
- 23 (EXHIBIT NO. 9 WAS RECEIVED INTO
- 24 EVIDENCE AND MADE A PART OF THE RECORD.)
- 25 BY MR. MILLS:

- 1 Q. Now, returning to your surrebuttal
- 2 testimony at page 8 [sic], line 12, do you state
- 3 that, "... little, if any, additional capacity will
- 4 be required in order to meet any additional load from
- 5 this program"? Is that correct?
- 6 A. Yes.
- 7 Q. Assume with me, if you will, for the
- 8 purpose of this question, that some amount of
- 9 additional capacity will be required. Does Aquila
- 10 have a proposal for holding customers that don't
- 11 choose the fixed bill option harmless from the cost
- 12 impacts of -- of obtaining any additional capacity
- and energy due to the fixed bill program?
- 14 A. The program is offered in such a way
- 15 that we believe we've -- we've adequately protected
- 16 customers from the potential for non -- for
- 17 nonparticipating customers to be impacted by the
- 18 program.
- 19 Could there be any other possible ways
- 20 that impacts could occur? You know, it's -- it's
- 21 rare to have a program that has no -- no other
- 22 consequences, but I believe that we've -- we've
- 23 captured the main ones.
- Q. What specifically is contained within
- 25 the program that would -- would insulate

- 1 nonparticipating customers from Aquila's need to
- 2 increase capacity?
- 3 A. The need to increase capacity is -- is
- 4 very insignificant, in our opinion. So we haven't
- 5 proposed any particular provisions that would do
- 6 that.
- 7 MR. MILLS: Judge, I'd like to have
- 8 another exhibit marked, please.
- 9 JUDGE WOODRUFF: We're up to 10.
- 10 (EXHIBIT NO. 10 WAS MARKED FOR
- 11 IDENTIFICATION BY THE COURT REPORTER.)
- 12 BY MR. MILLS:
- 13 Q. Mr. Odell, I've just handed you what's
- 14 been marked as Exhibit 10 which appears to be data
- 15 request No. 2053 from Public Counsel to Aquila and
- 16 the response thereto. Do you recognize this
- 17 document?
- 18 A. Yes, I do.
- 19 Q. And, in fact, you yourself prepared the
- 20 response to this data request; is that correct?
- 21 A. That is correct.
- 22 Q. And the question asks, "Is Aquila
- 23 willing to make a firm commitment to hold ratepayers
- 24 harmless from any possible adverse rate impacts that
- 25 may result from the proposed fixed bill program if

- 1 the program has load-building impacts that create
- 2 upward pressure on Aquila's costs and rates? If not,
- 3 please fully explain why."
- And the answer doesn't say yes or no,
- 5 but I -- is it fair to paraphrase that the answer is
- 6 no, Aquila is not willing to make a firm commitment?
- 7 A. We believe that the program, as it's
- 8 been proposed, adequately protects all customers,
- 9 participating or nonparticipating.
- 10 Q. But that wasn't my question. My
- 11 question was, is Aquila willing to make a firm
- 12 commitment to hold ratepayers harmless from any of
- 13 the load-building effects?
- 14 A. We have not proposed any -- any
- 15 commitments along those lines, no.
- 16 Q. And again, that's not my question. Are
- 17 you willing to?
- 18 A. Not knowing what kind of commitments
- 19 that would require, I'm not in a position to -- to
- 20 say that we would at this point.
- 21 MR. MILLS: Judge, I'd like to mark
- 22 another exhibit.
- JUDGE WOODRUFF: That would be 11.
- 24 (EXHIBIT NO. 11 WAS MARKED FOR
- 25 IDENTIFICATION BY THE COURT REPORTER.)

- 1 BY MR. MILLS:
- 2 Q. Now, Mr. Odell, I have had marked as
- 3 Exhibit 11 data request 2063 from Public Counsel to
- 4 Aquila and the response thereto. Are you familiar
- 5 with this document?
- 6 A. Yes, I am.
- 7 Q. And you provided the response yourself
- 8 to this document; is that correct?
- 9 A. Correct.
- 10 Q. Now, the question asks for "A copy of
- 11 all analysis that has been performed by or for Aquila
- 12 that quantifies the actual or projected load impacts
- 13 associated with the fixed bill programs." And the
- 14 analysis simply refers to the attachment to
- 15 Mr. Kind's rebuttal testimony in this case; is that
- 16 correct?
- 17 A. That's correct.
- 18 Q. So from that response, is it accurate to
- 19 say that the only analysis that Aquila has done is
- 20 included as attachment 3 to Mr. Kind's testimony?
- 21 A. That's right.
- 22 Q. Now, with respect to the -- the quantity
- 23 factor or kilowatt hour growth factor that appears in
- 24 the tariff, I believe it was your testimony earlier
- 25 that that is needed because of expected increases in

1 consumption for fixed bill participants; is that

- 2 correct?
- 3 A. That's right.
- 4 Q. Is it Aquila's position now that the
- 5 system load impacts that will result from the program
- 6 should not be a major issue?
- 7 A. It should not be a major issue in -- I'm
- 8 not sure I understand your question.
- 9 Q. Do you believe that the system load
- 10 impacts from this program will be a major issue for
- 11 Aquila?
- 12 A. No, I don't believe they'll be a major
- 13 issue for Aquila. I -- as -- as that document -- as
- 14 that analysis describes, we believe that the -- that
- 15 even if customers do grow their load at the point of
- 16 6 percent, which is the maximum that we've
- 17 anticipated, then what would occur is approximately a
- .18 of 1 percent increase in overall energy usage,
- 19 and we don't consider that to be material.
- 20 MR. MILLS: Okay. Judge, just so I
- 21 don't lose track, I'd like to offer Exhibits 10 and
- 22 11.
- JUDGE WOODRUFF: All right. 10 and 11
- 24 have been offered. Any objection to their receipt?
- 25 (NO RESPONSE.)

JUDGE WOODRUFF: Hearing none, they will

- 2 be received.
- 3 (EXHIBIT NOS. 10 AND 11 WERE RECEIVED
- 4 INTO EVIDENCE AND MADE A PART OF THE RECORD.)
- 5 MR. MILLS: And I'd like to mark another
- 6 exhibit.
- JUDGE WOODRUFF: And that will be 12.
- 8 (EXHIBIT NO. 12 WAS MARKED FOR
- 9 IDENTIFICATION BY THE COURT REPORTER.)
- 10 BY MR. MILLS:
- 11 Q. Now, Mr. Odell, what's been marked as
- 12 Exhibit 12 -- and I believe you have a copy; is that
- 13 correct?
- 14 A. Yes, you just gave me one.
- 15 Q. Appears to be Public Counsel data
- 16 request 2005 and the response thereto. It appears
- 17 that this DR was answered by Charles Gray. Can you
- 18 tell me who he is?
- 19 A. Charles Gray works in our regulatory
- 20 department.
- 21 Q. And does he work for you?
- 22 A. No, he does not.
- Q. Was he involved with you in the
- 24 development of the fixed bill program?
- 25 A. Yes. Mr. Gray has had involvement in --

- 1 in both the pilot program that existed over the last
- 2 two years as well as in developing the existing
- 3 proposal.
- 4 Q. Do you believe that the -- that the
- 5 answer given by Mr. Gray to Public Counsel data
- 6 request 2005 is true and accurate?
- 7 A. Can I have a moment to look at this,
- 8 please?
- 9 Q. Certainly.
- 10 A. I have no reason to believe it's not
- 11 accurate.
- 12 Q. Okay. And just so the record is clear,
- 13 part of the response was a -- was a Power Point
- 14 presentation that extends for -- it's a fairly
- 15 significant Power Point presentation. Are you
- 16 familiar with that one?
- 17 A. I believe I've seen it in the past, yes.
- 18 Q. And what's reproduced for the purpose of
- 19 Exhibit 12 is simply that the cover sheet -- to show
- 20 who gave it and the title of it, and then one
- 21 particular sheet, 27, of the presentation.
- 22 And if I can get you to turn to page 27
- 23 of the presentation. Well, first, let's -- let's --
- 24 let's go back to the response itself. Is it correct
- 25 that the response is -- the question was, "Please

- 1 provide a copy of all presentation reports, memos,
- 2 et cetera that have been provided to one or more
- 3 members of Aquila's management regarding the Aquila
- 4 Fixed Bill Pilot Program."
- 5 And then the response is, "See the
- 6 attached Power Point presentation given by Maurice
- 7 Arnall to Aquila Leadership Team on November 9th,
- 8 2004. In addition, Aquila management has been
- 9 provided with the same reports that Aquila has filed
- 10 with the PSC regarding the results of the existing
- 11 program."
- 12 Is that a fair summary of the question
- 13 and response?
- 14 A. Yes, it is.
- 15 Q. Now, what is the Aquila Leadership Team?
- 16 A. Well, the Aquila Leadership Team has
- 17 changed from time to time. I don't know exactly what
- 18 it would have been -- who it would have been
- 19 comprised of at this particular time, but it's
- 20 generally speaking Rick Green, the CEO of the company
- 21 and the folks that directly report to him.
- Q. Okay. So generally speaking, it's the
- 23 CEO and direct reports to the CEO?
- 24 A. Generally speaking, yes.
- 25 Q. Okay. Now, if I can get you to turn to

1 page 27 of the Power Point, do you see that it's a

- 2 series of bullets?
- 3 A. Yes, I see that.
- 4 Q. And what is the heading of this
- 5 particular slide in the Power Point?
- 6 A. Major Fixed Bill Issues.
- 7 Q. And can you tell me what the second
- 8 bullet under Major Fixed Bill Issues is?
- 9 A. System Load Impacts.
- 10 MR. MILLS: Now -- your Honor, I'd like
- 11 to offer Exhibit 12.
- 12 JUDGE WOODRUFF: All right. 12 has been
- 13 offered into evidence. Are there any objections to
- 14 its receipt?
- MR. BOUDREAU: Give me a moment, please.
- JUDGE WOODRUFF: All right.
- MR. BOUDREAU: I don't know that I have
- 18 an objection. I think my -- I just want to observe
- 19 that this appears to be not a complete copy of the
- 20 response to that DR. This is one page out of a
- 21 multipage doc -- or a couple of pages out of a
- 22 multipage document.
- I don't think I have an objection to the
- 24 admission of the exhibit. I just want it noted for
- 25 the record that the actual response included

- 1 additional paginations.
- 2 MR. MILLS: And that's -- and that's
- 3 certainly true. It's a 30-odd-page Power Point
- 4 presentation, and you can see from the -- the
- 5 reproduction is printed out very dark, and to save
- 6 the expense of copying and toner and to save all the
- 7 bulk in the record, I simply copied the cover page to
- 8 identify the presentation and the one particular
- 9 slide that I was interested in.
- 10 JUDGE WOODRUFF: I appreciate that.
- 11 MR. MILLS: I'm perfectly willing to
- 12 provide a copy to Aquila that shows the whole
- 13 response.
- MR. BOUDREAU: No, and that's -- and
- 15 that's not necessary. I just wanted to note for the
- 16 record that -- that to the extent that that
- 17 implicates that that was the complete company
- 18 response, that's not the case. But other than that,
- 19 I have no objection.
- JUDGE WOODRUFF: All right. Hearing no
- 21 objection, then, and as clarified, Exhibit 12 is
- 22 admitted into evidence.
- 23 (EXHIBIT NO. 12 WAS RECEIVED INTO
- 24 EVIDENCE AND MADE A PART OF THE RECORD.)
- 25 BY MR. MILLS:

- 1 Q. Now, Mr. Odell, does Aquila believe that
- 2 the fixed bill program could have the effect of
- 3 improving Aquila's load factor?
- 4 A. Well, I think the answer to that would
- 5 be -- would be yes. I don't know that it would be a
- 6 material improvement, but we do believe that the --
- 7 that there would be very little, if any, peak impact
- 8 on -- on our existing load. So to the extent that
- 9 there was some load growth and it occurred off-peak,
- 10 that would by definition improve the load factor.
- 11 Q. And do you believe that that improvement
- 12 in load factor would be a good thing for Aquila?
- 13 A. I believe it would be good for Aquila
- 14 and its customers both.
- 15 Q. Now, line 1 on page 4 of your
- 16 surrebuttal testimony, you say, "The load-building
- 17 impacts of this program have been exaggerated"; is
- 18 that correct?
- 19 A. Can you give me that --
- Q. I'm sorry. Page -- page 4, line 1.
- 21 A. Yes, I say that.
- 22 Q. Can you please identify for me where in
- 23 Mr. Kind's testimony that you believe that Mr. Kind
- 24 has exaggerated the load-building impacts?
- 25 A. Yes, I can. That was actually a data

- 1 request that Mr. Kind asked, and if you can give me
- 2 just a minute, I can find my answer to that.
- 3 Q. It's 2061, if that helps.
- 4 A. That does help. Okay. I pointed out --
- 5 it looks like I pointed out three different places.
- 6 One was on page 2 of line 13 of -- this is all
- 7 referring to Mr. Kind's rebuttal testimony. Mr. Kind
- 8 uses the phrase "very large load-building impacts."
- 9 On page 9, lines 1 and 2, Mr. Kind
- 10 states, "This is an astounding amount of increase."
- 11 And on page 9, lines 3 and 4, Mr. Kind uses the
- 12 phrase, "The substantial potential detrimental impact
- 13 on nonparticipants."
- So in my view, those -- those words
- 15 create the impression that -- that he believes this
- 16 is a much larger load-building impact than what it
- 17 really is.
- 18 Q. Are there any other instances in which
- 19 you think Mr. Kind has exaggerated the impacts?
- 20 A. I -- I'm not aware of any others.
- 21 Q. So your criticism is of the adjectives
- 22 that he used to describe the impacts; is that
- 23 correct?
- A. The words that he used, that's correct.
- 25 Q. Do you have any criticism of his

- 1 quantitative analysis of the impacts?
- 2 A. Well, my recollection is that Mr. Kind
- 3 did a -- did a couple of different comparisons
- 4 that -- that I don't necessarily believe were valid.
- 5 One was a comparison of load growth -- already
- 6 anticipated load growth -- growth with -- with what
- 7 this program might add, and then he also did a
- 8 comparison of some energy efficiency programs
- 9 compared to this load growth. And I don't
- 10 necessarily agree that those were valid comparisons,
- 11 but I guess that's it.
- 12 Q. Do you believe that his -- so what
- 13 you're saying is you don't think he should have
- 14 compared the impacts of this program to, for example,
- 15 the residential DSM program having to do with compact
- 16 fluorescent light bulbs; is that your testimony?
- 17 A. I believe it creates a misimpression.
- 18 Q. Okay. Do you think he miscalculated the
- 19 expected results of the Compact Fluorescent Light
- 20 Program?
- 21 A. I -- I have no reason to believe his
- 22 calculations were wrong.
- 23 Q. Do you believe that he miscalculated the
- 24 load impacts of -- the potential load impacts of the
- 25 fixed bill program?

- 1 A. Again, I don't have any reason to
- 2 believe that his calculations were wrong.
- 3 Q. And with respect to his comparison of
- 4 the load impacts of the fixed bill program compared
- 5 to the already projected load growth, notwithstanding
- 6 the fixed bill program, do you have any reason to
- 7 believe that his calculation of either of those
- 8 factors was incorrect?
- 9 A. No, I don't.
- 10 Q. Okay. Now, for the customers that do
- 11 participate in the program, will Aquila be
- 12 guaranteeing the maximum cost of electric service for
- 13 those that participate?
- 14 A. For the one-year period we will be
- 15 guaranteeing that their bill will be exactly what we
- 16 advertised it to be and what they signed up for.
- 17 Q. And would that be the same for each
- 18 program year in which they participate?
- 19 A. Yes.
- 20 Q. Okay. It could change from year to year
- 21 but it won't change within a year?
- 22 A. That's right.
- 23 Q. So for each particular year, they will
- 24 receive a completely fixed reconciliation-free bill;
- 25 is that correct?

- 1 A. That is correct.
- 2 Q. Now, at page -- page 8, line 21 of your
- 3 surrebuttal testimony, you state that, "Aquila is
- 4 proposing to offer this program under tariff and the
- 5 full authority of the MPSC." And that, I assume, is
- 6 the Missouri Public Service Commission?
- 7 A. That's right.
- 8 Q. If the Commission approves the proposed
- 9 program, will the Commission have the authority to
- 10 reflect the cost in revenues associated with the
- 11 program in Aquila's above-the-line revenue
- 12 requirements if it chooses to do so in Aquila's next
- 13 rate case?
- 14 A. What the Commission will have -- have
- 15 approved is -- is that we would not reflect those
- 16 costs in the next rate case.
- 17 Q. And is it your opinion that the
- 18 Commission can't -- that because if it -- if it
- 19 approves it that way, that the Commission cannot look
- 20 at those costs and revenues above the line in the
- 21 next rate case?
- 22 A. I'm not sure I'm understanding your
- 23 question.
- Q. If the Commission approves the program
- 25 below the line, as you've proposed, does that bind

- 1 the Commission in the next rate case to that
- 2 particular treatment?
- A. I believe that would be correct, yes.
- 4 Q. Now, in your surrebuttal testimony,
- 5 particularly at page 11, you're responding to one of
- 6 the concerns that Mr. Kind raised in his testimony,
- 7 that being that this proposal was filed outside of
- 8 the context of a rate case; is that correct?
- 9 Starting at the very top of page 11 of your
- 10 surrebuttal testimony.
- 11 A. Yes, that's correct.
- 12 Q. Now, do you believe that the proposed
- 13 program will provide an opportunity for Aquila to
- 14 increase its earnings?
- 15 A. Yes, I do believe it will provide an
- 16 opportunity. Certainly no guarantee, but an
- 17 opportunity.
- 18 MR. MILLS: Your Honor, I'd like to have
- 19 another exhibit marked.
- JUDGE WOODRUFF: All right. We're up to
- 21 13.
- 22 (EXHIBIT NO. 13 WAS MARKED FOR
- 23 IDENTIFICATION BY THE COURT REPORTER.)
- 24 BY MR. MILLS:
- 25 Q. Now, Mr. Odell, I've handed you what's

- 1 been marked as Exhibit 13 which appears to be Public
- 2 Counsel data request 2087 to the company and the
- 3 response thereto. Does this data request response
- 4 indicate that it was answered by Gail Allen?
- 5 A. Yes, it does.
- Q. And I believe we've already established
- 7 that Gail Allen works for and reports to you --
- 8 A. We have.
- 9 Q. -- is that correct? Now, as part of the
- 10 response to -- to data request 2087, which -- which
- 11 essentially asks for an update to some earlier
- 12 questions about documentation; is that generally the
- 13 tenor of the -- the data request?
- 14 A. Yes, it is.
- 15 Q. What was provided was a white paper
- 16 entitled Fixed Bill Program; is that correct?
- 17 A. That is correct.
- 18 Q. Now, if I can get you to please turn to
- 19 the last page of that white paper. Does the very
- 20 last sentence of the conclusion of the white paper
- 21 state that, "Customer satisfaction will increase and
- 22 Aquila will have an opportunity to increase
- 23 earnings"?
- 24 A. Yes, that's what it says.
- MR. MILLS: Judge, I'd like to offer

- 1 Exhibit 13.
- JUDGE WOODRUFF: 13's been offered. Any
- 3 objection to its receipt?
- 4 (NO RESPONSE.)
- 5 JUDGE WOODRUFF: Hearing none, it will
- 6 be received.
- 7 (EXHIBIT NO. 13 WAS RECEIVED INTO
- 8 EVIDENCE AND MADE A PART OF THE RECORD.)
- 9 BY MR. MILLS:
- 10 Q. Now, in your testimony -- and turning
- 11 back to page 11 of your surrebuttal, you're talking
- 12 about -- again, you're talking about Mr. Kind's
- 13 concern that this proposal was filed outside of the
- 14 context of a rate case; is that correct?
- 15 A. That's right.
- 16 Q. And on page 5 -- I'm sorry. Line 5 on
- 17 page 11, you state that, "This proposal was timed in
- 18 accordance with the expiration of the existing fixed
- 19 bill pilot which expired May 31st, 2007"; is that
- 20 correct?
- 21 A. That is right.
- 22 Q. Did Aquila ever consider filing the --
- 23 the expanded fixed bill pilot as part of its most
- 24 recent rate case?
- 25 A. Not to the best of my knowledge.

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1 MR. MILLS: Judge, I'd like to have
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- 2 another exhibit marked.
- JUDGE WOODRUFF: Up to 14.
- 4 (EXHIBIT NO. 14 WAS MARKED FOR
- 5 IDENTIFICATION BY THE COURT REPORTER.)
- 6 BY MR. MILLS:
- 7 Q. Mr. Odell, I've handed you a copy of
- 8 what's been marked as Exhibit 14 which is Public
- 9 Counsel data request 2006 submitted to the company
- 10 and the response thereto.
- And as part of the response, there is
- 12 a -- there's another Power Point presentation; is
- 13 that correct?
- 14 A. Yes, it looks like there are a few.
- 15 Q. And there's one titled Fixed Bill
- 16 Decisions, January 2007; is that correct?
- 17 A. Yes.
- 18 Q. And is that a Power Point that was
- 19 presented by you or to you?
- 20 A. Just a moment, please. Yes, I believe
- 21 that's correct.
- 22 Q. And which was it, was it prepared by you
- 23 or -- or given by you -- I'm sorry. Was it presented
- 24 to you or presented by you?
- 25 A. I -- I don't recall. I believe that

- 1 we -- a number of us worked collaboratively to -- you
- 2 know, to make decisions and -- and move forward with
- 3 the fixed bill program. I don't remember whether
- 4 this was specifically presented to me or whether I
- 5 was engaged in the actual preparation of it.
- 6 Q. Is it your -- is the information
- 7 contained in this Power Point accurate?
- 8 A. Well, I certainly believe it was
- 9 accurate at the time it was prepared. I would have
- 10 to go through it page by page to determine whether I
- 11 think anything's different now. But -- but at the
- 12 time we prepared it, I'm sure we believed it to be
- 13 accurate.
- 14 MR. MILLS: Judge with that, I'd like to
- 15 offer Exhibit 14.
- JUDGE WOODRUFF: All right. Exhibit
- 17 14's been offered. Any objection to its receipt?
- 18 (NO RESPONSE.)
- 19 JUDGE WOODRUFF: Hearing none, it will
- 20 be received.
- 21 (EXHIBIT NO. 14 WAS RECEIVED INTO
- 22 EVIDENCE AND MADE A PART OF THE RECORD.)
- 23 BY MR. MILLS:
- Q. And if I can get you to turn to page 3
- 25 of the Power Point, is that slide titled Project

- 1 Decisions 2006?
- 2 A. Yes, it is.
- 3 Q. And does that slide list three options
- 4 in terms of filing or extending the pilot for
- 5 Missouri service territory?
- A. Yes, it does.
- 7 Q. And does option 3 say, "File permanent
- 8 before rate case"?
- 9 A. That's what it says, yes.
- 10 Q. Now, further on in this same document,
- 11 the Power Point presentation, if I can get you to
- 12 turn to page 11, does that indicate some data about
- 13 the Q factor and the risk premium and total program
- 14 fees, both for the -- well, for the L&P pilot, for
- 15 the 2007 Missouri pilot and for the industry average?
- 16 A. Yes.
- 17 Q. And that slide indicates that the
- 18 industry average for total program fees is
- 19 10 percent; is that correct?
- 20 A. Well, what it shows is an industry
- 21 average Q factor of 5 to 7 percent and a risk premium
- of 5 percent which would total 10 to 12 percent.
- 23 Q. But the document itself indicates a
- 24 total program fee industry average of 10 percent; is
- 25 that correct?

- 1 A. It used the -- yes, it used the low end
- 2 of the range for the Q factor.
- 3 Q. Okay. And the -- the -- the very bottom
- 4 of this slide, can you identify for me who or what
- 5 firm the initials CA represents?
- 6 A. CA would refer to Christianson &
- 7 Associates which is the consultant that we have used
- 8 to help develop the pilot.
- 9 Q. Okay. And the note at the bottom of the
- 10 page indicates that, "Christianson & Associates
- 11 suggests that Aquila can utilize lower industry
- 12 averages due to customer historical usage"; is that
- 13 correct?
- 14 A. That's what it says.
- 15 Q. Now, on the next page, page 12 of the
- 16 Power Point, at the -- at the bottom of the page
- 17 there appears to be some data having to do with the
- 18 Q factor; is that correct?
- 19 A. That's right.
- 20 Q. And does that data indicate that the
- 21 observed value for L&P was 2.37 percent?
- 22 A. That's what it says, yes.
- 23 Q. Is that accurate to the best of your
- 24 knowledge?
- 25 A. To the best of my knowledge, yes.

- 1 Q. Now, on page 14 of this Power Point
- 2 under item 3, Pilot Program, are there two bullets
- 3 under there that indicate, "Initial startup costs are
- 4 tracked above the line," and "Risk of pilot programs
- 5 are held by Mo customers"?
- 6 A. That's what it says, yes.
- 7 Q. And do you agree with that?
- 8 A. Well, I'm going to have to take a couple
- 9 of minutes to get reoriented with what this document
- 10 is because I believe it was actually done back in
- 11 January of 2007. So when we refer to rate cases, I'm
- 12 not entirely sure which rate cases we're referring
- 13 to.
- 14 The recent rate case that concluded
- 15 earlier this year was already well underway at that
- 16 point, so we were -- so we would have been in a
- 17 position of talking about future rate cases, I'm
- 18 sure.
- 19 Q. And are you referring to the questions I
- 20 had earlier about rate cases?
- 21 A. I'm referring just in general to this
- 22 document.
- 23 Q. If I can draw your attention to the
- 24 first series of questions I asked you that had to do
- 25 with slide No. 3 --

- 1 A. That's right.
- 2 Q. -- which talks about Project Decisions
- 3 2006. So is it your understanding that if this
- 4 document was prepared in January of 2007, that would
- 5 have been sort of a historical look at options that
- 6 were considered back in 2006?
- 7 A. Probably towards the tail end of 2006.
- 8 Keep -- keep in mind that this was prepared -- the
- 9 beginnings of the development of what we were going
- 10 to propose going forward for this program didn't
- 11 start until after our 2006 rate case had been filed.
- I came on board in my position in April
- 13 of 2006. I hired Gail Allen and -- and another
- 14 product development person that I believe they
- 15 started in October or November of 2006, and that's
- 16 when we really started considering what the future of
- 17 this program would be. So -- so any -- any documents
- 18 that we're looking at here would have necess --
- 19 necessarily have been produced sometime after October
- 20 of 2006.
- Q. Okay. And with that in mind, if I can
- 22 get you to turn to page 7 of this Power Point. This
- 23 is similar to slide No. 3 which was Project Decisions
- 24 2006, except that page 7 is Project Decisions 2007;
- 25 is that correct?

- 1 A. That's what it says.
- 2 Q. And the -- the bottom right-hand box on
- 3 that table shows, "Deliberately choose path outside
- 4 our current rate case cycle for permanent tariff"; is
- 5 that correct?
- 6 A. That's what it says.
- 7 Q. And that's, in fact, the option that you
- 8 chose, is it not?
- 9 A. That is the option that we chose, that's
- 10 right. Now, this -- this also --
- 11 Q. That's all right. I don't have a
- 12 question pending. Now, Mr. Odell, are you aware of
- 13 any examples where a regulated Missouri utility
- 14 offers a service for which the Missouri PSC has
- 15 explicitly permitted it to use below the
- 16 accounting -- below-the-line accounting treatment?
- 17 A. Can you repeat the question, please?
- 18 Q. Are you aware of any examples where a
- 19 regulated Missouri utility offers a service for which
- 20 the Missouri PSC has explicitly permitted it to use
- 21 below-the-line accounting treatment?
- 22 A. I am not aware of any.
- 23 Q. And do you recall getting a data request
- 24 that asked that same question?
- 25 A. I don't specifically recall that, no.

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1 MR. MILLS: Judge, may I approach? I
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- 2 don't think I need to mark this as an exhibit. I
- 3 just want to show him a copy.
- 4 JUDGE WOODRUFF: Go right ahead.
- 5 BY MR. MILLS:
- 6 Q. Mr. Odell, I've handed you data request
- 7 2055 which was submitted on September 12th and
- 8 answered on September 19th. Did you answer that data
- 9 request?
- 10 A. Yes, I did.
- 11 Q. And the -- the question asked was
- 12 essentially the question I just asked you on the
- 13 stand; is that correct?
- 14 A. Yes, I believe that's right.
- 15 Q. And back in September, you stated that
- 16 you were unaware of any such examples in the state of
- 17 Missouri; is that correct?
- 18 A. That's what I said, yes.
- 19 Q. And as you sit there today, you're still
- 20 not aware of any examples; is that correct?
- 21 A. That's correct.
- MR. MILLS: No further questions.
- JUDGE WOODRUFF: All right.
- 24 MR. MILLS: Oh, Judge, did I -- did I
- 25 offer Exhibit 13?

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JUDGE WOODRUFF: Yes, all your exhibits
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- 2 have been offered and received. I have no questions
- 3 for Mr. Odell from the bench, so there's no need for
- 4 recross. Any redirect?
- 5 MR. BOUDREAU: Yes, please.
- 6 REDIRECT EXAMINATION BY MR. BOUDREAU:
- 7 Q. I just have a few questions, and I
- 8 believe these all relate to various aspects --
- 9 aspects of inquiry by Mr. Mills.
- I believe that you received a question
- 11 from Mr. Mills about whether or not the company was
- 12 proposing in this -- with this -- with this service
- 13 or whether it would present the company with an
- 14 opportunity to increase earnings outside the context
- of a rate case. Do you recall that?
- 16 A. I do.
- 17 Q. And -- but the company is proposing that
- 18 it would be below-the-line accounting treatment;
- 19 isn't that correct?
- 20 A. That's correct.
- 21 Q. So even if this issue did come up in the
- 22 context of a rate case, if the Commission approved
- 23 the accounting treatment, it still wouldn't have any
- 24 particular impact on the outcome of a rate case; is
- 25 that correct?

- 1 A. That's correct.
- 2 Q. Mr. Mills also asked you about the
- 3 competitive billing option aspect of this. Do you
- 4 recall that testimony?
- 5 A. Yes, I do.
- 6 Q. The topic, at any rate?
- 7 A. I do.
- 8 Q. And he asked you, I think, as a -- with
- 9 respect to that topic whether the company would be in
- 10 a position to give competing providers billing
- 11 information about particular customers. And I
- 12 believe your response was you didn't know whether or
- 13 not there would be any particular obstacles to doing
- 14 that; is that correct?
- 15 A. Yes, I don't know whether that would be
- 16 something that we would do or not.
- 17 Q. Okay. Would it be fair to assume,
- 18 though, the customers would have their own billing
- 19 information available to them?
- 20 A. Certainly.
- 21 Q. And there would be no obstacle that
- 22 you're aware of that would permit them to provide
- 23 that information to a competitive provider?
- 24 A. I don't know why they couldn't.
- 25 Q. I believe you got a question from

- 1 Mr. Mills about the opt-out aspect of this, and that
- 2 being, as I understand it, that in order for a
- 3 customer for a -- for a subsequent plan year to not
- 4 participate, he would have to affirmatively say, I
- 5 don't want to have anything to do with this program
- 6 on an ongoing basis. Do you recall that?
- 7 A. Yes, I do.
- 8 Q. What is the -- how is this handled now
- 9 for the -- for the existing pilot program for the
- 10 City of St. Joseph?
- 11 A. That's exactly the way it's been handled
- 12 for the two-year pilot program. We've had now two
- 13 renewal periods, and we've -- we've utilized the
- 14 opt-out provision, that customers have received their
- 15 offers in the second and third years and they -- they
- 16 can accept the offer simply by doing nothing, they
- 17 would reject the offer by sending the card back in.
- 18 So it's our belief that this -- that
- 19 this is a customer service function. There's really
- 20 no reason why a customer needs to take affirmative
- 21 action once they've already chosen to be on the
- 22 program in order to stay on the program.
- 23 Q. Has that created any problems to your
- 24 knowledge about customers that have complained about
- 25 being opted -- you know, having to opt out of the

- 1 program? Has there been any -- to your knowledge,
- 2 any problems associated with that?
- A. I'm not aware of any.
- 4 Q. Mr. Mills also asked you, I think, early
- 5 on in his line of questioning about the 12 percent
- 6 program fee cap, and in particular, the two elements
- 7 of that 12 percent program fee cap, that being the
- 8 growth element and the program -- or the execution
- 9 risk elements. Do you recall that?
- 10 A. I do.
- 11 Q. And specifically, he asked you whether
- 12 there was any language in the tariff that identified
- 13 those two elements. Do you recall that?
- 14 A. I do recall that.
- 15 Q. And I believe your testimony was that
- 16 there was no express language in the tariff that
- 17 split it up that way, but that your testimony is that
- 18 that's the way the company plans to apply it; is that
- 19 correct?
- 20 A. That's exactly right.
- 21 Q. How is that handled now in the existing
- 22 pilot program in St. Joseph?
- 23 A. Well, the existing pilot program has
- 24 basically the same tariff language. The numbers are
- 25 different. In the case of the existing pilot, it's 8

- 1 percent and 4 percent for each of the two fees.
- 2 Again, those words -- there's nothing
- 3 specific in the existing pilot program tariff that
- 4 says that it will be 4 percent risk and 4 percent
- 5 quantity, but that's the way we've always treated it
- 6 in terms of dividing up that program fee. So that's
- 7 exactly the way we intended to do it moving forward.
- 8 Q. And if that were to become a concern of
- 9 the Commission's, would you have any problem with
- 10 adding language to the tariff to clarify that or to
- 11 specify that if it -- if thought necessary?
- 12 A. No, no problem at all.
- 13 Q. I believe that you got some questions,
- 14 and I'd like to direct your attention to Exhibit 7,
- 15 and I believe that's a copy of the company's response
- 16 to Public Counsel data request 2018. If I could ask
- 17 you to turn to that document.
- 18 A. Yes.
- 19 Q. Excuse me a second. And the questions,
- 20 I believe, related back to your Exhibit DO-3 to your
- 21 direct testimony, and I wanted to ask you if -- let
- 22 me -- let me put it this way: That data request
- 23 response talks about the accounting treatment applied
- 24 by Duke Power North and South Carolina; isn't that
- 25 correct?

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1 A. That's -- yes, that's one of them.
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- 2 Q. It also relates to -- or there's a
- 3 second one-sentence paragraph that also talks about
- 4 the below-the-line accounting for Duke Power Indiana,
- 5 do you see that?
- 6 A. I do.
- 7 Q. Why did not Duke Power Indiana
- 8 accounting treatment show up on the schedule DO-3?
- 9 A. Well, in -- in checking back, what --
- 10 what should have happened is the information that's
- 11 provided on DO-3 actually does refer to Duke Power
- 12 Indiana. The numbers, the treatment, the entire --
- 13 the line item, if you will, is actually Duke Power
- 14 Indiana and not Duke Power Carolinas.
- Okay. So the reference to Carolinas in
- 16 Duke -- in your schedule DO-3 is in error, is that
- 17 your testimony?
- 18 A. That's correct. That should say
- 19 Indiana.
- MR. BOUDREAU: Okay. Thank you.
- 21 MR. MILLS: Judge, can I inquire
- 22 briefly about that? Because that's -- that's really
- 23 contrary to what he told me when he was on the
- 24 stand.
- 25 RECROSS-EXAMINATION BY MR. MILLS:

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1 Q. Has there been some discussion since --
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- JUDGE WOODRUFF: You can certainly
- 3 inquire. Go ahead.
- 4 BY MR. MILLS:
- 5 Q. Have you had some discussion about the
- 6 accuracy of this -- of this exhibit since you were --
- 7 since I asked you about it with someone?
- 8 A. Yes, yes.
- 9 O. And with whom?
- 10 A. I called back to the office to the folks
- 11 that -- that actually put this together and asked
- 12 them to verify the information, and their response
- 13 was that that actually should have been Indiana.
- 14 Q. Did you ask them to verify the
- 15 information on all of the schedule or simply the Duke
- 16 Power?
- 17 A. On all of the schedule.
- MR. MILLS: No further questions.
- JUDGE WOODRUFF: All right.
- 20 MR. BOUDREAU: I don't believe I have
- 21 any further questions. Thank you.
- JUDGE WOODRUFF: All right. Thank you.
- 23 And Mr. Odell, you can step down. Next witness is
- 24 Mr. Busch.
- 25 (THE WITNESS WAS SWORN.)

JUDGE WOODRUFF: You may be seated. You

- 2 may inquire.
- 3 DIRECT EXAMINATION BY MR. WILLIAMS:
- 4 Q. Please state your name.
- 5 A. James A. Busch, B-u-s-c-h.
- 6 Q. By whom are you employed and in what
- 7 capacity?
- 8 A. I'm employed by the Missouri Public
- 9 Service Commission as a regulatory economist III.
- 10 Q. Did you prepare what you identified as
- 11 rebuttal testimony of James A. Busch that was
- 12 prefiled in this case and has been marked for
- 13 identification as Exhibit No. 3?
- 14 A. Yes.
- 15 Q. Do you have any changes to that exhibit?
- 16 A. No.
- 17 Q. And is that exhibit your testimony thus
- 18 far today in this hearing?
- 19 A. Yes, it is.
- MR. WILLIAMS: I offer Exhibit No. 3.
- JUDGE WOODRUFF: Exhibit 3 has been
- 22 offered into evidence. Are there any objections to
- 23 its receipt?
- 24 (NO RESPONSE.)
- JUDGE WOODRUFF: Hearing none, it will

- 1 be received.
- 2 (EXHIBIT NO. 3 WAS RECEIVED INTO
- 3 EVIDENCE AND MADE A PART OF THE RECORD.)
- 4 MR. WILLIAMS: Tender the witness.
- 5 JUDGE WOODRUFF: All right. For
- 6 cross-examination we begin with Public Counsel.
- 7 MR. MILLS: I have no questions for this
- 8 witness.
- 9 JUDGE WOODRUFF: All right. For Aquila?
- 10 MR. BOUDREAU: Yes, I have a few.
- 11 Excuse me.
- 12 CROSS-EXAMINATION BY MR. BOUDREAU:
- Q. Good morning, Mr. Busch.
- A. Good morning, sir.
- 15 Q. I want to direct you first to page 8 of
- 16 your rebuttal testimony. Do you have that handy?
- 17 A. Yes.
- 18 Q. And specifically lines 18 and 19 where
- 19 you -- where you offered the observation that -- or
- 20 you questioned how to determine how the proposed
- 21 program premium cap of 12 percent will affect the
- 22 acceptance rate of the fixed bill service; is that
- 23 correct?
- 24 A. That is correct.
- Q. Would you agree with me that the

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1 company's proposal is for a five-year pilot program?
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- 2 A. The company has proposed this -- this
- 3 program for five years.
- 4 Q. And as part of that proposal,
- 5 specifically in the tariff sheets that the company
- 6 has proposed, and even more specifically on page 119,
- 7 the company includes some language under the heading
- 8 Pilot Program Evaluation and Reporting?
- 9 A. Sheet 119?
- 10 O. I believe that's correct.
- 11 A. They have a segment of that sheet that
- 12 does say Pilot Program Evaluation.
- 13 Q. And without reading that word for word,
- 14 would you agree with me that the general -- the
- 15 general idea behind that is that the company will
- 16 accumulate information about the pilot program,
- 17 participation rates and otherwise, and working with
- 18 other parties, including the Staff and Public
- 19 Counsel, evaluate the program?
- 20 A. I believe that's the intent of that
- 21 language.
- Q. Okay. And would you agree with me that
- 23 that process that's laid out there might address your
- 24 concern about not being able to discern how the --
- 25 the program fee cap affects participation?

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1 A. I would agree that if this program is
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- 2 continued with a 12 percent program fee, that if we
- 3 evaluate it, we will know the acceptance levels
- 4 during those subsequent years.
- 5 Q. Okay. Thank you. And I think you also
- 6 understand that the 12 -- in fact, I think you
- 7 testify in your prepared testimony that the
- 8 12 percent program fee is a cap; isn't that correct?
- 9 A. I believe that's -- I think that's --
- 10 it's supposed to be capped at 12 percent.
- 11 Q. And it can be adjusted downwards by the
- 12 company; is that correct?
- 13 A. Theoretically, yes.
- 14 Q. Okay. I want to direct you now to
- 15 page 9 of your rebuttal testimony concerning the --
- 16 in particular, Staff's preference that the service be
- 17 accounted for above the line; is that correct?
- 18 A. Yes.
- 19 Q. And I believe you state there that you
- 20 recommend this accounting treatment because -- and I
- 21 think the rationale you explain is that you don't
- 22 want the customers that accept the service to be
- 23 subsidized by the balance of Aquila customers,
- 24 presumably, who don't take the service?
- 25 A. That is correct.

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1 Q. Would you agree with me that if Aquila
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- 2 experiences a loss in a particular program year on
- 3 this service offer, that if above-the-line accounting
- 4 is utilized or applied by the Commission, that that
- 5 loss would be taken into account in establishing
- 6 regulated revenue requirement?
- 7 A. If in your question they received a
- 8 loss, that would -- that would be looked at.
- 9 Q. Okay. On the other hand, if this is
- 10 accounted for below the line as proposed by the
- 11 company, that loss would not be taken into account in
- 12 establishing regulated revenue requirement, would it?
- 13 A. I -- supposedly it would be below the
- 14 line which would mean it would be on the
- 15 shareholders, but in the course of a rate case, what
- 16 ultimately gets looked at by the accountants, I'm not
- 17 for sure on that. But I under -- the intent would be
- 18 by the company that it would not be looked at in the
- 19 rate case.
- 20 Q. Okay. Now, this may belabor the
- 21 obvious, but you agree that this is a voluntary
- 22 program that the company is proposing; is that
- 23 correct?
- 24 A. Yes, it's a voluntary program.
- 25 Q. And that would mean that Aquila's

- 1 customers really are under no compulsion to accept
- 2 the -- or to register for the program?
- 3 A. That is correct. It's -- it's at the --
- 4 it's at the customer's option.
- 5 Q. Okay. Would you agree with me that
- 6 Aquila's customers are capable of determining whether
- 7 the program premium is worth it to them?
- 8 A. I believe they're capable of that
- 9 determination. I don't necessarily know that looking
- 10 at all the information if they will quite understand
- 11 it.
- 12 Q. So you think that the tariff language is
- 13 ambiguous, is that -- is that what you're suggesting?
- 14 A. No, I'm getting at the point of when --
- 15 when the -- the bill or the flier is sent out to the
- 16 consumers, that all the consumers will necessarily
- 17 read all that information and will necessarily
- 18 completely understand what it is that they are
- 19 signing up for.
- Do they have the ability to do that? I
- 21 do believe they have the ability to do that. I don't
- 22 necessarily know if they will take the time because
- 23 it's coming from the regulated entity.
- Q. But that would be true of any service
- 25 that's out there tariffed by the company; there's

- 1 always the possibility that -- that consumers either
- 2 won't be aware of them or if they read them --
- 3 A. Yes, that is true.
- 4 Q. -- they may not fully grasp what's going
- 5 on?
- 6 A. I -- yes.
- 7 MR. BOUDREAU: Okay. That's all the
- 8 questions I have for this witness. Thank you.
- 9 JUDGE WOODRUFF: All right. And I have
- 10 no questions from the bench so there's no need for
- 11 recross. Any redirect?
- MR. WILLIAMS: (Shook head.)
- JUDGE WOODRUFF: Mr. Busch, you may step
- 14 down. And the next witness is Mr. Kind.
- 15 (THE WITNESS WAS SWORN.)
- JUDGE WOODRUFF: Thank you. Be seated.
- 17 DIRECT EXAMINATION BY MR. MILLS:
- 18 Q. Can you please state your name for the
- 19 record.
- 20 A. My name is Ryan Kind.
- 21 Q. And by whom are you employed and in what
- 22 capacity?
- 23 A. I am employed by the Missouri Office of
- 24 the Public Counsel as the chief energy economist.
- 25 Q. And did you prepare and cause to be

1 filed in this case rebuttal testimony which has been

- 2 marked as Exhibit 4?
- 3 A. Yes, I did.
- 4 Q. Do you have any corrections to that
- 5 testimony?
- A. Yes, I have several corrections.
- 7 Q. Could you please go through them and
- 8 tell us page and lines as you go through them?
- 9 A. Yes. The first correction is on page 4
- 10 at line 4. The third word from the end of the line
- is "of," and that's a typo. It should be "or," o-r
- 12 instead o- of -- excuse me, o-f.
- There is another correction just a few
- 14 lines down on line 8. And the fourth word before the
- 15 end of the line, the word that appears there is "is,"
- 16 i-s, and that word should be deleted.
- 17 The next correction I have is on page 8
- 18 at line 20. Midway through that line there's a
- 19 sentence that starts with the words "This
- 20 calculation," and after the word "calculation," there
- 21 should be a beginning parentheses. The parentheses
- 22 is closed after -- at the end of a fraction that
- 23 appears there, but there was no opening parentheses.
- Q. And Mr. Kind, that's page 8, line 18; is
- 25 that correct?

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1 A. Eight -- okay. I -- let me clarify
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- 2 that. Yes, your -- let's see. Just a moment, please.
- 3 yes, that is line 8 -- 18 on page 8. I think I was
- 4 looking at a copy with -- with different pagination,
- 5 so thank you for that.
- 6 The next correction that I have is on
- 7 page 10 at line 16. And the -- there's a sentence
- 8 that begins in that line that says, "The KPSC's order
- 9 stated ... " and the word "order" should be deleted
- 10 there.
- 11 The next correction is on page 17. And
- 12 bear with me for just a moment. Okay. That's at
- 13 line 10. And the line reads, "Customer bill
- 14 preparation and delivery of ..." and -- I'm sorry.
- 15 Actually, that is not a correction. Please skip that
- 16 one.
- Next correction is on page 19 at
- 18 line 23. There's a sentence that begins in that
- 19 line, and it says, "Aquila's response to OPC DR
- 20 No. confirmed." And the data request number there
- 21 is -- is missing, and it should be "DR No. 2049." So
- 22 it's a rather significant omission. And then I
- 23 advised the company just a couple days after filing
- 24 testimony.
- 25 And the last correction is on page 21 in

- 1 line 13, and it says, "While Mr. Odell's testimony
- 2 states that the consumption adder and the risk adder
- 3 at 6 percent ... " and there should be an insertion
- 4 prior to the "at 6 percent". The words "are capped
- 5 at" should be inserted there.
- Q. Are those all the corrections you have?
- 7 A. Yes, they are.
- 8 Q. With those corrections, are your answers
- 9 that -- that you give in your testimony true and
- 10 correct to the best of your knowledge and belief?
- 11 A. Yes, they are.
- 12 Q. And if you were asked those same
- 13 questions under oath today, would your answers be the
- 14 same?
- 15 A. Yes, they would.
- MR. MILLS: With that, I'll offer
- 17 Exhibit 4 and tender the witness for
- 18 cross-examination.
- JUDGE WOODRUFF: Exhibit 4 has been
- 20 offered into evidence. Any objection to its receipt?
- MR. BOUDREAU: Yes, I do, as a matter of
- 22 fact. I'd like to object, not to the exhibit in its
- 23 entirety, but to testimony appearing on page 10,
- 24 lines 3 through 9, where Mr. Kind purports to testify
- 25 about what Aquila expects and what Aquila believes.

- 2 client's frame of mind, and I think it's
- 3 inappropriate testimony and should be stricken or --
- 4 like I said, I'm not objecting to the entire
- 5 document, but I suppose it's in the nature of a
- 6 motion to strike.
- JUDGE WOODRUFF: This was on page 10,
- 8 you said, line 3 through 9?
- 9 MR. BOUDREAU: Lines 3 through 9. It's
- 10 the sentence that begins about midway through line 3,
- 11 so it's not the entire line 3.
- JUDGE WOODRUFF: "I wish I could
- 13 assume"?
- MR. BOUDREAU: Yes, "I wish I could
- 15 assume" to the end of that paragraph.
- JUDGE WOODRUFF: Mr. Mills, do you have
- 17 any response?
- MR. MILLS: Well, I do. I mean, this
- 19 is -- this is expert testimony, and certainly in that
- 20 Mr. Boudreau didn't object to the overall testimony,
- 21 I assume that he's conceding that this -- this
- 22 witness is an expert on utility matters and the type
- 23 of topics that are raised in this case.
- 24 And while it is couched as -- as
- 25 speculation, I think if you read through the

- 1 following testimony, he goes on to point out that --
- 2 exactly what he's talking about in the second
- 3 sentence. And the section that Mr. Boudreau wants to
- 4 strike is exactly what other state commissions have
- 5 considered as possible impacts.
- 6 So I think this is really setting up
- 7 that these are -- although Mr. Kind is speculating
- 8 about Aquila's motives, he's -- he's setting up that
- 9 these are legitimate concerns that this Commission
- 10 should investigate and that other commissions have
- 11 investigated them as well, and he sets out what some
- 12 of those other -- other commissions have found when
- 13 they looked at those questions.
- So I -- I -- I don't think it's really
- 15 speculation. It's saying that this is a possible
- 16 motive and it's an important one to look at and it
- 17 has possible implications that other commissions have
- 18 looked at. So for that reason, I think it should be
- 19 allowed to stand.
- JUDGE WOODRUFF: Anything further?
- 21 MR. BOUDREAU: Nothing much more than
- 22 what I've already said, is that I just don't think
- 23 it's appropriate testimony to speculate about what
- 24 another party or individual thinks. It's a pretty
- 25 standard objection, but it's just speculation as

- 1 to -- as to his state of mind.
- 2 As to the general topics to be
- 3 addressed, I'm not saying that they couldn't be
- 4 addressed in some appropriate fashion, I'm just
- 5 saying that to speculate about what my client
- 6 believes or expects is inappropriate testimony.
- JUDGE WOODRUFF: Well, to the extent --
- 8 extent that it is, in fact, speculating about
- 9 Aquila's intention, it is objectionable; however,
- 10  $\,$  I -- I agree with Mr. Mills' assessment that although
- 11 it's poorly couched in terms of -- that it's using,
- 12 and a little bit inflammatory language as well, I
- 13 would say the issues that are raised are not
- 14 objectionable. I'm gonna overrule the objection.
- MR. BOUDREAU: I have no further
- 16 objections.
- 17 JUDGE WOODRUFF: All right. The exhibit
- 18 will be received into evidence.
- 19 (EXHIBIT NO. 4 WAS RECEIVED INTO
- 20 EVIDENCE AND MADE A PART OF THE RECORD.)
- JUDGE WOODRUFF: For cross-examination,
- 22 then, we begin with Staff.
- MR. WILLIAMS: No questions.
- JUDGE WOODRUFF: For Aquila?
- 25 MR. BOUDREAU: Yes, thank you, I have a

- 1 few.
- 2 CROSS-EXAMINATION BY MR. BOUDREAU:
- 3 Q. It's still morning. Good morning,
- 4 Mr. Kind.
- 5 A. Good morning, Mr. Boudreau.
- 6 Q. Have you ever worked in private
- 7 industry? I was looking at your credentials, and I
- 8 think you have worked in government service since
- 9 graduating?
- 10 A. For the most part. I'm not sure if your
- 11 question is in private industry with respect to the
- 12 utility industry or private industry at all.
- 13 Q. Well, actually, now that you bring it
- 14 up, private industry at all.
- 15 A. Yes, I certainly have.
- Q. Okay. In what context?
- 17 A. Mostly -- most of the work was, I've
- 18 been involved in -- in running a restaurant business,
- 19 and I've also been involved in the building trades
- 20 industry for the most part renovating houses, but
- 21 also doing some new construction work as well.
- 22 Q. Okay. Well, let's take the more limited
- 23 approach. Have you ever worked in -- for a -- for a
- 24 utility company?
- 25 A. No, I have not.

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1 Q. Okay. And so I guess it would be safe
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- 2 to say that you haven't done any generation planning
- 3 for an electric utility?
- 4 A. I have --
- 5 Q. I mean in a consulting capacity or --
- 6 A. Have I done it on behalf of the -- an
- 7 electric utility?
- 8 Q. Yes. Yes, that -- that is the question.
- 9 A. I've never been hired by an electric
- 10 utility.
- 11 Q. Okay. As for -- far as your course work
- 12 for your degree in economics and your master's in
- 13 economics, did you have any special training or take
- 14 any course work concerning generation planning or
- 15 resource planning?
- 16 A. You're referring to my university
- 17 studies?
- 18 Q. Yes.
- 19 A. Not as part of the university studies,
- 20 no.
- 21 Q. I want to direct you to page 7 of
- 22 your -- I guess I don't have to specify your prepared
- 23 testimony. It's rebuttal. And at the bottom of that
- 24 page and at the top of the following page, you state
- 25 that, "In today's environment, it's difficult to see

- 1 why load growth of any type would be beneficial from
- 2 a customer perspective"; is that correct?
- 3 A. That's correct.
- Q. On page 8, lines 21 through 22, you
- 5 acknowledge that Aquila's experiencing load growth
- 6 for residential customers; is that correct? You see
- 7 it at lines 21 and 22?
- 8 A. I refer to the high rate of load growth
- 9 for Aquila's residential customers there, yes.
- 10 Q. And by that, is it fair of me -- for me
- 11 to assume that you mean new residential customers
- 12 being added to their -- to their system, is that the
- 13 context of the comment?
- 14 A. No, it's not. Load growth for electric
- 15 utilities is -- it's different from gas utilities,
- 16 and it -- it arises, really, from two factors. And
- one is increase in the level of usage per customer.
- 18 You know, as we all get more appliances, more
- 19 electronic devices and such, and as people, you know,
- 20 build additions onto their houses and things like
- 21 that, and it's also the other factor that you
- 22 mentioned, growth in the number of customers.
- Q. Okay. Thank you for that. Now, if
- 24 that's -- if that's the case, and given that load
- 25 growth of any type would not be beneficial to

- 1 customers, that's your testimony, should Aquila or
- 2 the Commission find ways to discourage people from
- 3 moving into or building homes in or adding appliances
- 4 to existing homes in Aquila service territory?
- 5 A. Well, there -- Aquila is starting to get
- 6 engaged in discouraging people from adding appliances
- 7 that are not at a high efficiency level, and
- 8 ratepayers are funding some of those types of
- 9 programs. That includes programs for, you know,
- 10 increased efficiency for air conditioners, and also
- 11 the program to encourage customers to install more
- 12 efficient lighting in their homes which I discuss in
- 13 my testimony.
- 14 With respect to whether the Commission
- 15 should get involved in discouraging customers from
- 16 moving into Aquila's service territory, I think that
- 17 the -- you know, the purpose of regulation, really,
- 18 is to make sure that the monopolies that serve
- 19 certain geographic areas are providing safe and
- 20 adequate service and just -- at just and reasonable
- 21 rates. And so part of that basic purpose there, you
- 22 know, would -- would not include trying to discourage
- 23 people from moving into a service territory.
- Q. So when you say "load growth of any
- 25 type," you're meaning then in some different context?

- 1 I mean, what's the context of that comment?
- 2 A. Which comment are you referring to?
- 3 Q. That -- on the bottom of page 7 and the
- 4 top of page 8 --
- 5 A. Uh-huh.
- 6 Q. -- you state that, "In today's
- 7 environment, it's difficult to see why load growth of
- 8 any type would be beneficial from a customer
- 9 perspective."
- 10 A. Well, when I say it's difficult to see
- 11 why it would be beneficial from a customer
- 12 perspective, what I'm referring to there is the
- 13 situation that we're in at this time, where in
- 14 general, utilities are not able to provide additional
- 15 generation capacity that's as low as the embedded
- 16 cost of their existing capacity.
- 17 And so for that reason, from a
- 18 customer's perspective, the -- the reason it's not
- 19 beneficial is because there will be upward pressure
- 20 on their rates as load growth occurs.
- Q. So it's not beneficial for them to build
- 22 an addition to their home and increase the square
- 23 footage of heated or cooled space? I'm just trying
- 24 to get --
- 25 A. I don't think I'm --

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1 Q. I'm trying to get my --
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- 2 A. I'm really not --
- 3 Q. -- arms around what you're --
- 4 A. Okay. And I think I can help clarify
- 5 that. I'm not speaking so much here from the
- 6 perspective of an individual customer, but, you know,
- 7 I work -- in working as a consumer advocate, we tend
- 8 to work and just represent the interest of customers
- 9 as a whole, all of the -- all the entire customer
- 10 group.
- 11 And so from the perspective of -- of the
- 12 entire group of customers, load growth is generally
- 13 putting upward pressure on their rates. An example
- 14 of that is the -- the Aquila press release that --
- 15 that Mr. Mills submitted as an exhibit earlier where
- 16 Aquila had indicated that the main driver for the
- 17 recent rate case was -- was needing to add new
- 18 generation capacity, and the reason why that was
- 19 causing a need for an increased level of rates is --
- 20 is the factor that I just mentioned which is that new
- 21 generation capacity, the cost of it, is generally
- 22 higher than the embedded cost of existing generation
- 23 capacity that's already reflected in customers'
- 24 rates.
- 25 Q. Would you agree with me that load growth

- 1 is just kind of a natural phenomenon of a growing
- 2 economy; as businesses grow, as population grows,
- 3 more people get added to the system when there's load
- 4 growth, a new plant has to be invested in? Isn't
- 5 that just a kind of a natural course of events?
- A. Yeah, it is and it isn't. We could get
- 7 into a detailed discussion of the role that utilities
- 8 have in demand side management and -- and how they
- 9 can have an impact on decreasing the level of load
- 10 growth.
- 11 And often, the reason they -- they get
- 12 involved is because of what economists refer to as
- 13 market imperfections. And one of those market
- 14 imperfections is often on the customer's part a lack
- 15 of information about opportunities where they can
- 16 actually control their load growth and control their
- 17 bills.
- 18 So to say it's natural, I would say it's
- 19 natural that -- that there is this growth that's
- 20 occurring, but it's also natural that, you know,
- 21 humans are intelligent and -- in that they can
- 22 respond to that -- to that and do smart things to try
- 23 and control load growth.
- Q. Let me -- let me come at this from a
- 25 different angle: Would you agree with me that

- 1 customer growth can be considered a good thing in
- 2 that it has a tendency to spread fixed costs over a
- 3 greater overall customer base, and therefore lower
- 4 any individual customer's particular bill?
- 5 A. No, I -- I -- I couldn't generally agree
- 6 with that because, as I mentioned earlier, some of
- 7 the major fixed costs, of course, would be the -- the
- 8 cost of investments in generation capacity. And when
- 9 you need to add generation capacity to your existing
- 10 fleet of generation, generally, that new generation
- 11 is gonna be added at a cost that's higher than the
- 12 existing generation.
- And so even if you will spread the cost
- 14 of that generation over more customers or more -- a
- 15 greater level of usage, it can still have adverse
- 16 impacts on customer rates.
- 17 Q. Fair enough. Are you familiar with the
- 18 term "economic development rider"?
- 19 A. Yes, I am.
- 20 Q. What's your understanding of what an
- 21 economic development rider is?
- 22 A. An economic development rider, I think,
- 23 is to -- it's -- they're -- they're seen as being
- 24 useful in order to -- commissions usually approve
- 25 them because they think it's -- it's in the public

- 1 interest to encourage economic growth because that
- 2 will have some impact on the -- the people in the
- 3 service territory by providing additional jobs and an
- 4 additional tax base in the long run, things like
- 5 that.
- 6 Q. Well, you seem kind of skeptical about
- 7 the idea. Do you think that economic development
- 8 riders are a bad thing?
- 9 MR. MILLS: Judge, I'm gonna object to the
- 10 relevance of this. We're not talking about an economic
- 11 development rider, we're talking about a fixed bill
- 12 program, and it really doesn't have any relevance to
- 13 what an economic development rider may or may not do
- 14 because that's not what we're talking about here.
- JUDGE WOODRUFF: Your response,
- 16 Mr. Boudreau?
- 17 MR. BOUDREAU: Just exploring his
- 18 testimony about the idea that load growth of any type
- 19 is -- is adverse to customer interests. Economic
- 20 development riders deal with load growth, and then
- 21 we're talking about policy here. So let's talk about
- 22 what's in the customers' good or bad interests.
- JUDGE WOODRUFF: I'll overrule the
- 24 objection and you can proceed. You can answer the
- 25 question.

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1 THE WITNESS: It's really important that
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- 2 economic development riders be structured properly, I
- 3 think, in order for them to be in the public interest
- 4 from my perspective. For example, it's important that
- 5 you don't give rate discounts to large customers for
- 6 them to move in a -- into a service territory when
- 7 they would have moved into the service territory
- 8 absent the existence of the economic development
- 9 rider. That's -- that's referred to as the -- as the
- 10 free rider issue, and you've got to have some
- 11 provisions in economic development riders that would
- 12 address that.
- 13 You know, there's -- there's other --
- 14 certain types of economic development riders are not
- 15 really geared towards increasing load but more geared
- 16 towards just retaining load to keep people from
- 17 moving away from a service territory. They're not
- 18 always geared towards load growth in that --
- 19 BY MR. BOUDREAU:
- 20 Q. Why -- why would it be a bad thing to
- 21 move out of the territory?
- 22 A. Well, I -- I -- again, I think that at
- 23 least our Commission, from their perspective, they've
- 24 looked at, you know, public interest issues like
- 25 the -- the amount of jobs that are association --

- 1 associated with having a thriving business
- 2 environment and having businesses that employ people.
- 3 But I really hadn't finished answering
- 4 my -- my other ques -- the other question that you'd
- 5 already addressed in terms of my own personal views
- of the role that they can play.
- 7 Q. Okay.
- 8 A. So I -- and I was going to discuss that
- 9 one of the -- the new type of economic development
- 10 riders that people have been -- been looking at is to
- 11 have a rider that's only available in a certain
- 12 geographic area like a downtown area and a lighted
- 13 area.
- 14 And so there -- you know, there's --
- 15 there's the issues of -- of their -- they might
- 16 promote some load growth to attract businesses to
- 17 those areas, but there's -- there's other public
- 18 interest considerations involved like, you know,
- 19 trying to maintain vital downtown areas and all the
- 20 benefits that would go along with that.
- 21 Q. So load growth in and of itself isn't
- 22 necessarily a bad thing; that's your testimony?
- 23 A. It depends on, you know -- the type of
- 24 load growth certainly makes a difference, and it
- 25 depends on what your -- your measurement is of

- 1 whether it's a good or a bad thing. If you're
- 2 looking at it purely from the perspective of the
- 3 impact it has on -- on rates, it's often -- it's
- 4 something that you want to give close scrutiny to.
- 5 And you really would -- it's important
- 6 to probably do some of the type of analysis that
- 7 Aquila has not done and -- and see exactly what sort
- 8 of impacts, what sort of upward pressure on rates
- 9 you'd expect to occur from load growth so that you
- 10 can balance all the various public interest
- 11 considerations and determine, you know, exactly what
- 12 the trade-offs are.
- 13 Q. Now, you talked about -- in the context
- 14 of the discussion that we just had about economic
- 15 development riders, about how the Commission has --
- 16 has approved certain of these, and I think you
- 17 suggested that it was their belief that it may
- 18 enhance certain aspects of either job growth or tax
- 19 base; is that correct?
- 20 A. Correct.
- Q. Let's talk about in terms of its
- 22 position in state government. Would you agree with
- 23 me that the Missouri Public Service Commission is
- 24 within the Department of Economic Development?
- 25 A. Yes, it is.

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1 Q. Okay. Do you think, then, given that
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- 2 placement in the state governance, that it's a good
- 3 policy for this Commission to take steps that would
- 4 discourage customer growth or business development?
- 5 A. Well, let's take those on one at a time.
- 6 Discourage business development? I'm not sure, you
- 7 know, how that's relevant here, but I don't -- I
- 8 don't see that that's something that the Missouri
- 9 Commission would want to do.
- 10 When you refer to customer growth, I'm
- 11 not sure if you're referring to growth in usage per
- 12 customer which is the issue that's raised by this
- 13 proposal, or whether you're referring to growth in
- 14 the number of customers.
- Q. Well, let's -- let's move on. With
- 16 respect to the topic at hand which is the proposed
- 17 Fixed Bill Pilot Program that my client has -- has
- 18 submitted, would you agree with me that any increased
- 19 usage that a subscriber may evidence is
- 20 self-correcting in the sense that that customer's use
- 21 increase or usage increase will be taken into account
- 22 in the following program year for setting the fee?
- 23 A. I'm not sure what you mean by the term
- 24 "self-correcting" there.
- 25 Q. Well, I quess I -- let me -- let me ask

- 1 it this way: Would you agree that this is -- this is
- 2 a program that's being offered on a year-to-year
- 3 basis?
- 4 A. Yes.
- 5 Q. And at the end of any particular year,
- 6 the company will look at the customer's usage from
- 7 the prior year to determine what its offer will be
- 8 for the forthcoming year?
- 9 A. It's my understanding that that's one of
- 10 the considerations that would go into the offer.
- 11 Q. Okay. So that if the customer uses more
- 12 in any particular year, he is likely to see the offer
- increase the following year?
- 14 A. They -- they may see the offer increase
- 15 in the -- in the following year. Aquila has a very
- 16 large amount of discretion in -- in how they would
- 17 actually apply the proposed tariff.
- 18 Q. Fair enough. But if there were a
- 19 substantial amount of usage, would it be your
- 20 expectation that that would be reflected by the
- 21 company in subsequent offers to its customers?
- 22 A. I think that's the -- the purpose of --
- 23 of the growth factor, is -- is to reflect, you know,
- 24 the expected -- both the expected level of growth in
- 25 usage as well as to respond to things that occur

- 1 historically while a customer is on the program.
- 2 Q. I'm gonna direct you to page 11 of your
- 3 testimony. You -- there you talk about a Kentucky
- 4 Public Service Commission decision, I believe. And
- 5 as part of that -- and I think it's on -- looking
- 6 directly at lines 18 through 26, you talk about -- or
- 7 you quote that part, presumably, of the Kentucky
- 8 Public Utility Commission's order that has like a
- 9 two-part test. Is that a fair characterization?
- 10 A. Well, is it fair that I presumably
- 11 quoted? I think I've got --
- 12 Q. No, is --
- 13 A. The entire order in the -- is an
- 14 attachment to my testimony, so we don't need to
- 15 presume, we could refer to it.
- 16 Q. I'll -- I'll accept that you
- 17 quoted from the order.
- 18 A. Oh, okay.
- 19 Q. Okay. And I take it that they've --
- 20 they've proposed a two-part analysis?
- 21 Let me -- let me be a little bit more
- 22 clear. Is one of the things that they're proposing
- 23 be looked at, or one of the elements is a clear
- 24 evidence of demand for the program?
- 25 A. That's No. 1 --

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1 Q. Yes.
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- 2 A. -- that appears in line 20, yes.
- 3 Q. Okay. Do you agree that Aquila's
- 4 St. Joseph pilot program enjoys about a 7 percent
- 5 participation rate?
- 6 A. No, I do not.
- 7 Q. What do you disagree with?
- 8 A. Well, the -- the percentage of customers
- 9 who chose to participate is significantly less than
- 10 7 percent. That -- that data is reflected in
- 11 Aquila's response to OPC DR No. 37 which indicates
- 12 that in the first year of the program, 3.38 percent
- 13 customers chose to participate, and that in the
- 14 second year of the program, 4.2 percent of customers
- 15 chose to participate in the program.
- Q. Which -- what -- excuse me. What data
- 17 request response was that?
- 18 A. It's Aquila response to OPC DR No. 2037,
- 19 and I was referring to the percentage accepted,
- 20 percentages that appear on pages 2 and 3 of a
- 21 document that's entitled Aquila, Incorporated Fixed
- 22 Bill Program, July 2006 Evaluation Report Supplied to
- 23 Missouri Public Service Commission and Office of the
- 24 Public Counsel.
- 25 Q. So what's your understanding of the

1 participation rate? I mean, if -- if -- what is your

- 2 view of it?
- 3 A. Well, like I said, for the first year,
- 4 the participation -- the customers who chose to
- 5 participate in the program, that 3.38 percent
- 6 responded. In other words, the company sent out
- 7 16,000 offers to customers in the St. Joe service
- 8 territory. 541 customers out of 16,000 chose to
- 9 accept the offer, and that's 3.38 percent.
- 10 And then in the following year of the
- 11 program, this would be the second year, the company
- 12 sent out 15,500 offers, and 652 customers accepted
- 13 the offer and chose to participate, and that equates
- 14 to a 4.2 percentage acceptance rate.
- 15 Q. So that offer for the second year, was
- 16 that an offer to existing customers or an offer to
- 17 customers that hadn't already participated?
- 18 A. That was an offer to an additional group
- 19 of customers that were -- didn't receive the offer in
- 20 the first year.
- 21 But I guess to get back to your original
- 22 question, is there a -- you know, is there a
- 23 significant number of Aquila's customers that are
- 24 interested in the program? To me, when it's less
- 25 than 5 percent, it's getting marginal.

- 1 Q. Okay. And your testimony is that those
- 2 two numbers, the 3.38 percent of the first, and added
- 3 to the 4.2 in the second offer, is less than
- 4 5 percent?
- 5 A. No, you wouldn't add them, you would --
- 6 you'd take an average of those two numbers to get the
- 7 average acceptance rate for the first two years. You
- 8 would -- essentially what you would do is, you would
- 9 take the number 16,000 from the first year and 15,500
- 10 from the second year, you would sum those two
- 11 numbers.
- 12 And then you would take the numbers 541
- 13 in the first year, 652 from the second year, and you
- 14 would sum those two numbers, and you would put the
- 15 sum of those two numbers over the sum of the other
- 16 two numbers.
- 17 Q. Okay. So your testimony is that
- 18 anything less than 5 percent of interest is not a
- 19 significant level of interest, is that what you just
- 20 testified?
- 21 A. I haven't stated that, I don't think.
- 22 Q. I thought -- I thought that was your
- 23 testimony. What -- what --
- 24 A. I used the term "marginal". I think
- 25 that it's --

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1 Q. Okay. Marginal?
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- 2 A. I mean, it's -- obviously, it's just
- 3 not -- it's not a large percentage of their customers
- 4 that are interested in this program. It's nothing
- 5 like the majority of the customers being interested.
- 6 Q. Well, let me ask you this: Is there any
- 7 evidence that you're aware of that the pilot program
- 8 in St. Joseph has increased the company's costs?
- 9 A. It's my understanding that it, you
- 10 know -- and there's two ways to look at that, is just
- 11 look at it in terms of just, have costs increased as
- 12 it being an above-the-line program? In other words,
- 13 did the -- did the direct costs and the direct
- 14 expenses associated with the program, were -- was
- 15 there -- were there direct costs in excess of direct
- 16 expenses? And it's my understanding that there were
- 17 not.
- Now, if you look at the indirect costs,
- 19 if -- if we're talking about just -- you know, about
- 20 1,000 participants out of a system that's as large as
- 21 Aquila's is in Missouri, that's such a small number
- 22 of customers participating that, you know, you
- 23 wouldn't really expect to have to -- any significant
- 24 impacts, the type of load growth impacts on
- 25 nonparticipants that we've just been discussing,

- 1 because that -- that issue of, you know, the impact
- 2 on nonparticipants from load growth, that really
- 3 becomes a significant factor when you offer it to all
- 4 customers in the service territory of both the
- 5 St. Joe division and the MPS division as being -- as
- 6 being proposed in this case.
- 7 Q. Page 18 of your testimony, lines 7
- 8 through 9, you have a statement that, "Missouri
- 9 customers have come to assume that the rates being
- 10 charged by the utilities are reasonable since they
- 11 have been reviewed by the Commission"; isn't that
- 12 correct?
- 13 A. Yes, the regulated rates that are being
- 14 charged to customers.
- 15 Q. Would you agree with me that fees
- 16 charged in connection with the fixed bill service, if
- 17 allowed to go in effect as proposed by the company,
- 18 would have been approved by the Commission?
- 19 A. No, I would not agree. The offers that
- 20 the company will be sending to customers will have
- 21 been just -- they're offers that will reflect a
- 22 certain set of parameters that have been approved by
- 23 the Commission, but the -- the actual rates that are
- 24 reflected in those offers would not have been
- 25 approved by the Commission.

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1 Q. But they will be within the parameters
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- 2 if the Commission is approved; isn't that correct?
- 3 A. If -- as long as Aquila complies with
- 4 its tariff --
- 5 Q. Okay.
- A. -- that's correct. I mean, we discussed
- 7 things earlier about whether or not the tariff
- 8 actually contains parameters for, you know, the --
- 9 the growth factor and the risk premium, and Mr. Odell
- 10 could not point to any such parameters in the tariff.
- 11 Q. Now, is it your testimony or is it your
- 12 belief that Aquila's customers are not sophisticated
- 13 enough or intelligent enough to be able to decide for
- 14 themselves whether the programs being proposed is
- 15 reasonable given the assurance of a predictable truly
- 16 fixed bill?
- 17 A. It's -- it's not that they're not
- 18 intelligent enough. I think that the way the program
- 19 is being offered is, it's kind of a misrepresentation
- 20 that the customers won't be advised when -- when they
- 21 receive the offer that these rates are not set by the
- 22 Missouri Commission. They won't understand that, and
- 23 they won't understand that this is a program that
- 24 Aquila considers to be, you know, a below-the-line
- 25 program and -- which, to me, means it's a

- 1 nonregulated program. And the Commission --
- MR. BOUDREAU: Well, I understand that.
- 3 The -- we're just -- I'm gonna ask the witness -- I'm
- 4 gonna ask that the witness be directed to answer the
- 5 question that's being put to him.
- JUDGE WOODRUFF: Certainly, yes.
- 7 BY MR. BOUDREAU:
- 8 Q. The question is -- or I may have a
- 9 follow-up question to that. This will be if the
- 10 tariffs are approved by the Commission, the option
- 11 will be offered to the customers pursuant to the
- 12 terms in the tariff; isn't that correct?
- 13 A. I believe that's correct, yes.
- Q. Okay. And presumably, they're -- the
- 15 customers are smart enough to figure out whether this
- 16 makes sense for them or not?
- 17 A. Well, it depends on how the offer
- 18 materials are actually put together in -- in --
- 19 Q. Okay.
- 20 A. -- in my mind.
- 21 Q. But you haven't testified that the offer
- 22 materials aren't gonna be sufficient. I didn't see
- 23 that anywhere in your testimony.
- 24 A. I think I have. I think I have noted
- 25 that Commission -- that the company has stated that

- 1 they will not notify customers that they're offering
- 2 a nonregulated program, and that because of that,
- 3 customers will be assuming that the offers they
- 4 receive are -- are actually rates that have been set
- 5 by this Commission.
- 6 And I think that's really an important
- 7 distinction because customers count on this
- 8 Commission and have confidence that this -- that
- 9 when -- the rates that they're paying, there will be
- 10 some reasonable oversight of them. And I don't
- 11 believe that it would be occurring in this type of
- 12 program.
- 13 Q. So you don't think that the tariffs
- 14 sufficiently identified the type of service or the
- 15 type of fee that the company's gonna -- going to be
- 16 proposing?
- 17 A. That's correct.
- 18 Q. Okay. So is it your testimony, then,
- 19 that the fact that the customer that decides to take
- 20 the service may increase his electric usage by some
- 21 incremental amount is a basis for the Commission to
- 22 reject the tariff?
- 23 A. It is since the company hasn't provided
- 24 any quantitative analysis of potential adverse
- 25 effects on rates that could be borne by

- 1 nonparticipants.
- 2 Q. Well, I believe your -- I think your
- 3 testimony talks about -- again, going back to the
- 4 load growth implications, you say that a load
- 5 growth -- I mean, this is gonna have a load growth
- 6 impact and that would be a bad thing?
- 7 A. Because of the -- those thus far
- 8 unquantified impacts that nonparticipants could be
- 9 exposed to, that load growth could be a bad thing,
- 10 yes.
- 11 Q. I thought your testimony was that it was
- 12 a bad thing because this company -- in your view in
- 13 looking at page 8, has what you characterize as a
- 14 "chronic shortage of intermediate and base load
- 15 generation resources."
- 16 A. Yes, and that's related to the need to
- 17 quantify the impacts --
- 18 Q. Okay.
- 19 A. -- that this would have on
- 20 nonparticipants.
- 21 Q. Okay. All right.
- 22 A. If they already have adequate generation
- 23 capacity, you wouldn't expect there would be any
- 24 immediate impacts.
- Q. Okay. Well, what about if a customer

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1 just wants to buy and install a new television set?
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- 2 A. Was there a question there?
- 3 Q. Yeah, yeah. Would that add to customer
- 4 usage? Presumably you add a television set to your
- 5 household, you're gonna be using a little bit more
- 6 electricity.
- 7 A. Was it a -- was it a replacement of an
- 8 existing television set or I -- I don't know.
- 9 Q. I said add a new television set.
- 10 A. Add a new television set, okay. And
- 11 again, why -- could you please state the question?
- 12 Q. The question is, would that be a bad
- 13 thing? I mean, you're saying that -- that this --
- 14 this service may encourage customers to use more
- 15 power than they otherwise would, that's a bad thing
- 16 because of the circumstances this company is in with
- 17 respect to the generation. What about the addition
- 18 of a new television set?
- 19 A. That is to me just -- just part of
- 20 the -- the normal type of thing that -- that
- 21 individuals do and that utilities are expected as
- 22 monopoly providers, they've got an obligation to
- 23 provide service, and hopefully they take reasonable
- 24 steps in order to do that.
- So I'm -- I guess I'm not really

- 1 understanding your question, but do I -- do I think
- 2 it's bad for a utility -- an Aquila customer to get
- 3 a new television set? I guess the short answer is
- 4 no.
- 5 Q. Okay. Feel the same way about an
- 6 addition to a house?
- 7 A. I would probably say, you know, good for
- 8 them, especially if they're living in cramped
- 9 quarters before they get the addition.
- 10 O. How about a new chest freezer?
- 11 A. A new chest freezer?
- 12 Q. Or an additional freezer?
- 13 A. It's -- it's deer season, you know, and
- 14 they might have a need for it.
- 15 Q. There you go. So these aren't
- 16 necessarily bad things because that they -- because
- 17 they add to electric usage, are they?
- 18 A. I -- no. I mean, it's something that --
- 19 it just happens in the normal course of human
- 20 activity. And I think what we're talking about here
- 21 is a -- is a proposal that would be an intervention
- 22 in the normal course of -- of providing utility
- 23 service to customers.
- MR. BOUDREAU: I have no further
- 25 questions for this witness. Thank you.

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1 JUDGE WOODRUFF: Thank you. And I have
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- 2 no questions from the bench, so there's no need for
- 3 recross. Any redirect?
- 4 MR. MILLS: Just a very few.
- 5 REDIRECT EXAMINATION BY MR. MILLS:
- 6 Q. Mr. Kind, Mr. Boudreau asked you whether
- 7 or not you had ever been hired by a utility to
- 8 consult in terms of electric utility generation
- 9 planning. Do you recall that question?
- 10 A. Yes, I do.
- 11 Q. Have you ever been involved in electric
- 12 utility generation planning?
- 13 A. Yes, I've been extensively involved in
- 14 electric utility generation planning. Traveled to
- Joplin, Missouri earlier this week in order to
- 16 participate in a review of Empire District Electric's
- 17 generation planning.
- 18 Q. And is that the only example of your
- 19 involvement?
- 20 A. No, it's more just an example of a
- 21 typical week for me.
- 22 Q. Can you please describe your history of
- 23 involvement in electric utility generation planning?
- 24 A. Yes. As I began my work at the Office
- 25 of Public Counsel in the early 1990's, the subject of

- 1 generation planning was sort of thrust upon me as --
- 2 because at that time a lot of state commissions were
- 3 beginning to develop resource planning rules, and
- 4 that's something that occurred within the first
- 5 couple of years of my employment at the Missouri
- 6 Office of Public Counsel.
- 7 And I was designated to be the -- the
- 8 primary technical person from our office who was
- 9 involved in that rulemaking which, you know, involved
- 10 a long series of meetings where resource planning
- 11 issues were discussed in workshops. And eventually
- 12 there was a more formal stage of that process, and --
- 13 where I was involved as well.
- 14 Subsequent to that, well, once the rule
- 15 went into effect, we began reviewing all the resource
- 16 plans of the electric utilities in Missouri, and we
- 17 had a schedule for reviewing essentially a different
- 18 utility every seven months.
- 19 There were five utilities at that time.
- 20 And I was involved in -- in all the reviews of
- 21 electric utility resource plans that occurred then
- 22 during the mid 1990's.
- In the late 1990's the resource planning
- 24 rule was suspended because a lot of people thought we
- 25 were gonna restructure the electric industry in

- 1 Missouri. And at that point my involvement in
- 2 resource planning was less structured, I would say,
- 3 and, you know, not as tightly scheduled as it was
- 4 while the rule was in place. However, there were
- 5 still a lot of resource planning issues that just
- 6 came up in rate cases and things like that.
- 7 In December of 2005, we received our
- 8 first resource planning filing from a utility after
- 9 the rule went back into effect, and we received
- 10 several filings since then. And I -- I've been
- 11 extensively involved in reviewing all those filings
- 12 and writing reports regarding those filings on behalf
- 13 of our office.
- 14 And, of course, there's a lot of other
- 15 resource planning issues that have come up just
- 16 because of certain proposals by utilities. For
- 17 instance, Ameren proposed the -- what's been referred
- 18 to as the Metro East Transfer where they were gonna
- 19 transfer part of their Illinois service territory,
- 20 and there were a lot of generation planning issues
- 21 involved in that as an example of cases outside of
- 22 resource planning cases for generation issues that
- 23 come up.
- Q. And in terms of resource planning cases,
- 25 are you involved only after a plan is filed?

- 1 A. No. I mean, for example, right now
- 2 we're -- we've had an ongoing stakeholder process
- 3 with Ameren to develop -- to provide input into their
- 4 next resource planning filing which will occur in
- 5 February '08.
- 6 I've attended probably at least 15 or 20
- 7 meetings as part of that process, and I would -- I
- 8 would say that over half of those meetings concern
- 9 generation planning.
- 10 Q. Now, you were asked some questions about
- 11 the understanding that the -- the extent to which an
- 12 Aquila customer would understand the fixed bill
- 13 program. Do you recall that?
- 14 A. Yes.
- 15 Q. Do you believe that an average Aquila
- 16 customer would understand the load-building effects
- 17 of this program and the potential adverse impacts of
- 18 that load-building?
- 19 A. No. I think it's more likely what they
- 20 would under -- they would see is just, okay, they're
- 21 giving me this offer that gives me a fixed price that
- 22 I'll be paying every month. And they would -- they
- 23 would think, well, fixed price, what I'm paying every
- 24 month, boy, I guess I don't have to watch what I use
- 25 as closely.

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1 And -- and -- where the company has sort
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- 2 of made an argument that, oh, well, that eventually
- 3 is gonna catch up with the customer in that they will
- 4 possibly receive a higher bill the following year
- 5 because of increased consumption.
- 7 thing that the -- that the customers will focus on.
- 8 I think it's more likely they'll -- they'll be
- 9 sitting at home on a summer day thinking it's --
- 10 well, it's hot, I think I'll go ahead and crank the
- 11 thermostat down a little bit; I'm not gonna have to
- 12 pay any more.
- 13 Q. Do you believe that Aquila should -- you
- 14 were asked some questions about whether or not it's a
- 15 good or bad thing for customers to buy TVs or build
- 16 additions or buy freezers. Do you believe Aquila
- 17 should encourage its customers to buy new TVs?
- 18 A. I don't think that would be an
- 19 appropriate role for an electric utility, no.
- 20 Q. Should -- should it encourage its
- 21 customers to build additions on their houses or buy
- 22 new freezers?
- 23 A. No, I don't think so.
- MR. MILLS: Those are all the questions
- 25 I have. Thank you.

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JUDGE WOODRUFF: Thank you. Mr. Kind,
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- 2 you can step down. And I believe that's all the
- 3 testimony for today, which brings up the next matter,
- 4 then, of post-hearing briefs. And it's my
- 5 understanding that the tariff in this case has been
- 6 suspended until December 30th, so we'll -- we need to
- 7 do this fairly quickly.
- 8 I'll ask the court reporter to expedite
- 9 the trans -- transcript so that we have it by --
- 10 well, we've got the holiday weekend coming up, so
- 11 let's say the 26th of November. And then I would
- 12 think getting post-hearing briefs, let's say
- 13 December 11th.
- MR. BOUDREAU: Bear with me for a
- 15 second. I've got a note on my calendar that we had
- 16 agreed to a briefing date, or was that just wishful
- 17 thinking on my part? Let me -- let me check. There
- 18 may be an order out on it.
- 19 JUDGE WOODRUFF: I can check on my file
- 20 too. Of course, I took over this case so there may
- 21 be something other than that.
- 22 MR. BOUDREAU: You know, I guess I'm
- 23 wrong. It probably was wishful thinking on my part.
- 24 I think we had talked about a date but we decided
- 25 not to -- not to propose one. But I apparently

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1 marked it in on my calendar. I apologize for the
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- 2 confusion.
- JUDGE WOODRUFF: Well, if your wishes
- 4 were granted, what were your wish -- what would
- 5 your wishes be? Does that sound okay with everyone?
- 6 MR. BOUDREAU: I'm not sure that I'm
- 7 lobbying for the particular day, but I just wanted
- 8 some clarity for the record. You had suggested the
- 9 11th?
- 10 JUDGE WOODRUFF: December 11th for a --
- 11 you know, a post-hearing brief.
- MR. MILLS: And you anticipate the
- 13 transcript being available when?
- JUDGE WOODRUFF: The 26th of November, I
- 15 believe I said. Yeah, that would be a week from
- 16 Monday.
- 17 MR. MILLS: That's fine with me.
- JUDGE WOODRUFF: Okay.
- MR. BOUDREAU: And I apologize for that.
- JUDGE WOODRUFF: That's -- that's quite
- 21 all right.
- 22 Any other matters anyone wants to bring
- 23 up while we're still on the record?
- 24 (NO RESPONSE.)
- JUDGE WOODRUFF: All right. With that,

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1 then, we're adjourned.
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                (WHEREUPON, the hearing in this case was
    concluded.)
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