# Ameren Missouri 2023 IRP

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## 1. Introduction

Ameren Missouri retained Charles River Associates (CRA) to support Ameren Missouri for the 2023 Integrated Resource Plan (IRP) filing. CRA is a leading global consulting firm that offers economic, financial, and business management consulting expertise and applies advanced analytic techniques and in-depth industry knowledge to complex engagements for a broad range of clients.

The energy practice of CRA has staff located in Washington DC, Boston, London, and Toronto. CRA advises a range of clients on a range of issues including resource planning, asset valuation, auction design and implementation, policy development, and procurement and planning strategies. Recently CRA has supported numerous investor- and publicly-owned utilities to develop long-term generation, transmission and distribution plans that meet the evolving needs of customers, regulators, and other stakeholders.

In this report, we provide the results for three specific workstreams that were part of the scope of work developed for Ameren in late 2022. More specifically:

- Section 2 includes an assessment of the reasonableness of the load forecast, carbon price forecast, and natural gas price forecast assumptions used by Ameren Missouri in the upcoming IRP.
- Section 3 includes analysis regarding the need for ancillary services price development for this IRP and;
- Section 4 includes commentary on the energy and capacity prices results determined by CRA's modeling effort.

# 2. CRA Objectives and Framework for the IRP Input Audit

CRA performed a comprehensive review that examined all aspects of the IRP input analysis including the applied methodology, sources, and justification of the final projections. To accomplish this review, CRA formed a team of subject matter experts that have supported IRP analyses throughout North America and have been involved in the development of inputs for various IRPs.

Additional support and consultation was provided throughout each step of the process by members of Ameren's Corporate Analysis team to ensure accurate understanding of Ameren's process by the CRA team.

During the pre-work for this effort, Ameren shared with CRA three critical objectives for the IRP Input review effort:

- Provide clarity around the entire IRP input development process for internal and external stakeholders.
- Verify the reasonableness of the key inputs needed for modeling and determine whether the current process produces an adequate range of each variable that captures most expected outcomes.
- Identify appropriate and efficient resolutions for any identified gaps in the development of the key inputs.

In order to conduct a full examination of the multitude of inputs used in the IRP process, CRA reviewed all aspects of these inputs, including cross-verification against source materials and

evaluation of internal methodologies and processes for developing Ameren-specific data (e.g., the company load forecast).

Specifically, CRA evaluated the reasonableness of Ameren's load, natural gas price, and carbon price assumptions, comparing the company's input development and results to:

- 1. Industry accepted data sources and forecast development approaches.
- 2. Acceptable historic performance of the data sources.

The review of peer companies and their forecast development approaches provide a reasonable basis for Ameren's forecasting methods. Widely accepted approaches that have been in place for multiple IRPs indicate their robustness and reasonableness. Similarly, acceptable historic performance of the data sources enhances confidence in the assumptions and the eventual results of the portfolio development.

## 2.1. IRP Input Audit Findings Summary

CRA's review spanned a three-week period, and involved interviews with Ameren staff, review of documentation provided by the Company, and review of industry best practices and other utility assumptions. The recommendations can be summarized as follows:

IRP input development process:

 Overall, CRA recommends the development of a documented process for the IRP input to ensure consistency between IRPs. Changes driven by staff turnover, methodology updates and other can be mitigated by a well- documented process.

#### **Natural Gas Price:**

- Continue the consideration of the Henry Hub pricing point as the basis for the development of natural gas base/high/low outlooks. Henry Hub is commonly used by peers and represents a reasonable reflection of natural gas market dynamics in North America.
- Based on CRA's analysis, the proposed range of the Henry Hub prices appears to be reasonable. Given the recent market developments and the market expectation over the long run reflected in peer company projections, our analysis indicates a reasonable range of the expected curves. CRA recommends the continuation of the consideration of multiple third-party forecasts in the development of the Company's natural gas price assumptions to better reflect expected natural gas market fundamentals.
- Continue to incorporate internal subject matter experts' views on price curves obtained
  from publicly available sources, private services, and current market pricing. The natural
  gas market is continuously shifting; therefore, the incorporation of expert views can better
  align less recently developed forecasts with newer market developments.

#### **Carbon Price**

- Continue to incorporate a carbon price in the regional forecast to reflect recent industry trends. Based on CRA's review, it is appropriate for Ameren to evaluate the impact of a federal carbon price program or other explicit or implicit carbon price mechanisms on resource planning.
- It is still unclear how the newly passed Inflation Reduction act will affect the need for a
  future carbon pricing program. The IRA is mostly focused on accelerating the integration
  of clean energy technology, while the carbon price seeks to limit fossil generation.
  Therefore, it is difficult to correlate the impact of the two without further studies.

• CRA's review of peer companies and CRA's internal analysis confirms the reasonableness of Ameren's proposed high, base and low carbon price projections.

#### **Load Forecast**

- Align with peer companies that include ISO/RTO load forecasts in their IRP regional load forecasts. Various companies consider their native ISO/RTO load that could reflect regional load dynamics more precisely than EIA's AEO projections. For Ameren, it is reasonable to use as the market IRP input the load forecast developed for the Midcontinent Independent System Operator (MISO), since it provides an independent view that is more in alignment with the ISO/RTO planning processes than the EIA load projections.
- CRA recommends Ameren incorporate the high and low MISO load growth cases for regional load. These load forecasts have been developed by an independent party considering different demand side management, electrification, and distributed generation penetration.

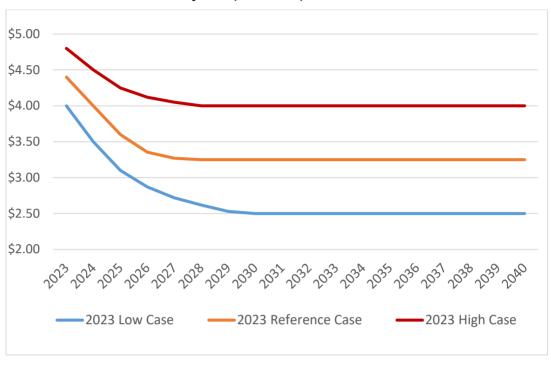
#### 2.2. Natural Gas Price Forecast Audit

Natural gas prices continue to have a very strong influence on energy prices. The company employs a forecasting method for natural gas prices based on a hybrid approach that considers third party forecasts, the latest projections from the Energy Information Agency Annual Energy Outlook and Ameren's natural gas experts' views. For this IRP, Ameren used multiple views from the recent EIA AEO 2022 for Henry Hub, a current third-party forecast from Platts, and natural gas market intelligence collected by Ameren's gas market experts.

Specifically, Ameren's internal experts considered a range of drivers for the 2023 IRP including the following:

- Impacts to natural gas supply due to the Russian invasion of Ukraine
- Natural gas infrastructure challenges related to greenhouse gas and environmental/legal considerations
- Hydrocarbon production disruptions reflected in investments of new production

Based upon these inputs Ameren developed assumptions for three price curves – base, high and low – for future prices for natural gas that are represented by the price levels depicted below:



#### Exhibit 1 Henry Hub (\$2023/Dth)

Following the audit methodology described in the introduction of this section, CRA reviewed widely accepted industry practices to compare the reasonableness of the forecasting approach utilized by Ameren.

First, CRA collected information related to the methods used for the development of the natural gas price projections from several peer companies' IRPs. Although applied in slightly different manners, CRA's research identified three generic approaches used by utilities to develop regional natural gas price forecasts:

The first method relies on a combination of multiple third-party consultants as well as current trading sources, such as NYMEX for the development of the different price outlooks with appropriate internal adjustment. This method was used by Entergy Arkansas, LLC which considered multiple independent, third party-consultants for its long-term forecast. Vectren (Southern Indiana Gas and Electric Company) averaged forecasts from PIRA, Wood Mackenzie, Pace Global, ABB, and EVA. Third party forecasts capture the most recent market dynamics, but their vintage can be an issue, since they may not have been developed during a timeframe that fully reflects current and expected market dynamics. This drawback is usually mitigated by adjustments on the forecast by internal natural gas market experts. Ameren's approach considers multiple sources while also considering current and expected market dynamics, thus avoiding the need for secondary adjustments to averages of third party forecasts.

The second method applies a standardized probability-weighed approach on external independent sources with very minimal internal expert view modifications. Evergy Metro, Inc.

<sup>&</sup>lt;sup>1</sup> Entergy IRP, 2021 Integrated Resource Plan

<sup>&</sup>lt;sup>2</sup> Vectren 2019-2020 IRP

March 31, 2023 Charles River Associates

subscribed to this approach by combining external source forecasts in equal weight. These forecasts were from IHS Markit, Energy Information Administration, S&P Global Platts, Energy Ventures Analysis, and CME Futures. Similar to the previous approach, it can be challenging to align the results of different vintage forecasts. Also, the limited internal adjustment may exclude more recent market dynamics. The multiple third parties forecast approach limits the risk of "anchoring" the forecast on one view.

The third approach relies on a bottom-up forecast of North American gas production and prices using a fundamentals-driven natural gas model. The model develops natural gas price outlooks under different supply, demand, infrastructure investment levels. In the near term, this method considers current market forward strips and slowly incorporates the fundamental view beyond the near term. CRA has utilized this approach for various IRP efforts in North America. However, doing so can add cost and complexity to the consideration of price assumptions by internal experts.

Exhibit 2 compares Ameren's preliminary forecast with the AEO EIA's reference case and the recent NYMEX high and low prices taken from separate time frames. Overall, Ameren's projections are aligned with the EIA AEO view over the near to mid-term. Since the 2022 AEO prices did not capture the most recent price spike, it is appropriate to reflect this recent market development in the near term by using recent forward strips and natural gas market expert's input.

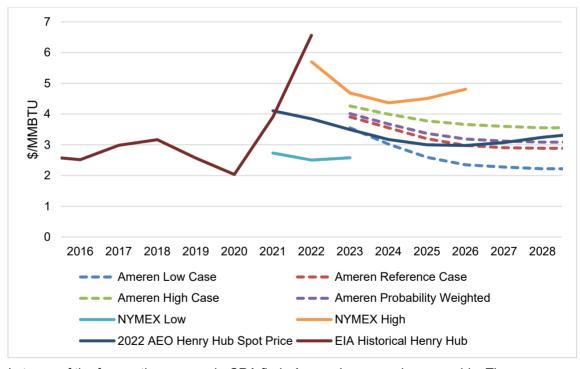


Exhibit 2 Ameren's Reference Natural Gas Forecast compared with the 2022 Forecast (\$2022)<sup>3</sup>

In terms of the forecasting approach, CRA finds Ameren's approach reasonable. The consideration of multiple sources along with internal market knowledge provides an appropriate view of the natural gas market prices projections. The method ensures

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Low Case Based on Low Range April 2021 NYMEX trading, Reference Case based on average of Platt's and EIA AEO averages, High Case based on High Range July 2022 NYMEX trading

independency by the inclusion of third-party views and better reflection of current market dynamics provided from experts' views.

As mentioned above, Ameren uses EIA and various third-party forecasts for the development of its future gas price estimates. Since CRA has no access to the historical third-party data and is thus unable to compare their performance against actual results, the audit concentrated on the comparison of the AEO EIA reference case with actual historical prices.

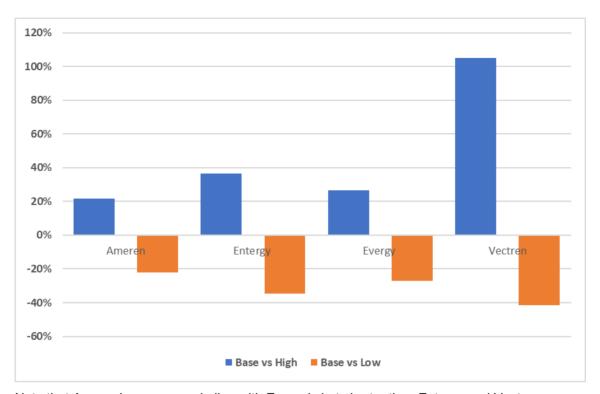
Exhibit 3 provides the AEO EIA projections for the Henry Hub under different vintages and compares them with actual prices. Overall, the AEO reference case tends to over-estimate the price for gas, as identified by the separation between the actual prices and the different projections. As expected, the forecast error decreases when closer to the actual pricing. However, the forecast error always appears to be on the high side.

Exhibit 3 Comparisons of natural gas prices between AEO Annual forecasts and Ameren's 2023 IRP prices

Based on this assessment, it is reasonable for Ameren to establish its base and boundary price projections slightly below the AEO's reference case projection. The historical overestimation compared to actuals provides a reasonable justification for this result.

Furthermore, to assess in more detail Ameren's base and boundary conditions, CRA reviewed peer company projections for low and high and their ranges compared to base. Although the information reviewed does not align with the timing of this IRP – and as result does not capture most of the latest market developments – it provides a reasonable benchmark on whether the base and boundary conditions proposed by Ameren are reasonable. The exhibit below compares in CAGR terms the difference between base and low and base and high cases for three Ameren peers that developed their IRPs during a recent timeframe.

Exhibit 4 Ameren and peers natural gas range average % difference for base vs high and base vs low



Note that Ameren's ranges are in line with Evergy's but shorter than Entergy and Vectren as Ameren's most recent price forecast includes a price spike related to the latest market developments in the natural gas market that may not have been fully incorporated into the Evergy and Vectren IRPs (due to the timing). All four IRPs stress the natural gas market on the high side more than the low end, which is appropriate given the planning risks of a prolonged high natural gas market price environment.

In conclusion, CRA finds Ameren's base, high and low projections for the natural gas prices reasonable. More specifically:

- Continue the consideration of the Henry Hub pricing point as the basis for the development of natural gas base/high/low outlooks. Henry Hub is commonly used by peers and represents a reasonable reflection of natural gas market dynamics in North America.
- Based on CRA's analysis, the proposed range of the Henry Hub prices appears to be reasonable. Given the recent market developments and the market expectation over the long run reflected in peer company projections, our analysis indicates a reasonable range of the expected curves. CRA recommends the continuation of the consideration of multiple third-party forecasts in its natural gas projections to better reflect expected natural gas market fundamentals.
- Continue to incorporate internal subject matter experts' views on price curves obtained
  from publicly available sources and current market pricing. The natural gas market is
  continuously shifting; therefore, the consideration of expert views is appropriate to reflect
  more recent changes affecting ranges of future prices.

#### 2.3. Load Forecast Audit

Load estimation over the IRP time horizon is one of the IRP cornerstones. The long-term energy and demand forecast is usually separated into two processes. One determines the

load forecast for the utility territory – usually used during the preferred portfolio determination. The second focuses on the estimation of the regional load forecast required to establish regional market scenarios that will be used to test the performance of various developed portfolios. In this effort CRA audited Ameren's regional load determination process and projected views.

Ameren develops three regional load growth scenarios that represent different economic projections and expert views on energy efficiency, distributed generation, and electrification. The Energy Information Administration's West North Central Case for the Eastern Interconnect is utilized as a basis of the forecast adjusted for the high and low cases according to input from Moody's Economic Outlook and impacts from the factors mentioned above.

To evaluate the reasonableness of Ameren's regional forecast process and projected views, CRA relied on reviewing the processes of Ameren's peers and assessing the reasonableness of Ameren's sources and historic performance.

There is limited information in produced IRPs on the development of the regional load forecast. The IRP documents include detailed information on the native load forecast development for each company but spend limited time on the effort for the development of the regional load used for the fundamental analysis. Since utilities have a limited impact to the regional load trends, they usually rely on commonly accepted publicly available sources with a historically consistent forecasting methodology.

CRA reviewed various IRPs to identify different approaches for the forecast of regional load The most common methods are the following:

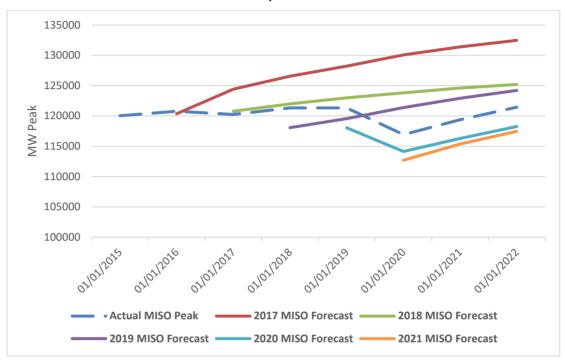
- Utility developed regional load; For example, Indiana Michigan Power incorporates AEP's (parent company) load forecast for the base and alternative scenarios. The IRP documentation provides no additional details on how these forecasts were developed.
- RTO/ISO produced load; PJM, MISO and other ISO/RTOs develop regional forecasts for energy and demand on an annual basis. The forecast incorporates input from load serving entities within their jurisdiction. For example, Vectren utilizes the demand forecast provided by the MISO market in the System Forecasting for Energy Planning Section of MISO's website. The alternative load forecast scenarios are a variation of the base MISO load forecast that incorporates analysis from Vectren staff. CRA's regional load forecast approach relies on this method that has been used for various client engagements within organized markets.
- AEO EIA load forecasts; Various utilities including Ameren rely on the annual regional load forecast updates provided by EIA. These forecasts are heavily influenced by economic factors such as Gross Domestic Product and provide a reasonable source for the regional IRP load forecast development.

The RTO/ISO forecasts are developed by an independent entity under rigorous scrutiny by stakeholders. Although EIA AEO's forecasts are reasonable, the RTO/ISO projections provide a "closer view" to a specific region in the US. The ISO/RTO forecasts also incorporate input from stakeholders – usually utilities – that reflects more accurate trends than a nationwide forecast.

For the historic performance evaluation, CRA's review relied on two comparisons. The first compared MISO's historical load projections with actuals, and the second compared EIA's projections with actuals.

First, CRA compared the forecast developed by Purdue University for the MISO process. We collected the load forecast for five MISO Energy and Peak Demand Forecast reports and compared them the actual peaks realized by the ISO. The exhibit below depicts this

comparison. Notably, the projections both overestimate and underestimate the actual regional forecast but remain in a tight band, especially in the near term.



**Exhibit 5 MISO Forecast compared to actual Summer Peak** 

Second, CRA compared EIA's AEO projections for the reference case for the past 8 years with the actual demand for the states within the West North Central Region. The table below compares the expected annual average growth from each AEO and the total load year over year consumption growth for of the states that comprise the region.

	EIA AEO West North Central average expected growth – Reference Case	Year over Year Actual load growth consumption
2014	0.54%	1.2%
2015	0.55%	-2.1%
2016	0.49%	0.1%
2017	0.56%	0.1%
2018	0.48%	4.3%
2019	0.48%	-1.8%
2020	0.54%	-2.3%

2021	0.66%	3.5%
Average	0.54%	0.38%

Overall, the West North Central estimates by EIA capture the year over year expected base growth for the region. However, they appear to slightly overestimate the expected load growth for the region.

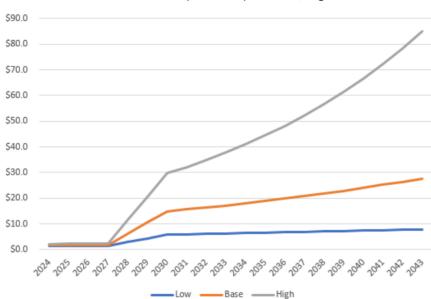
In conclusion, CRA finds reasonable the consideration of EIA AEO's West North Central case as the basis for the regional load forecast used in Ameren's IRP. However, CRA recommends adopting the MISO load forecast for the following reasons:

- The ISO load forecast reflects a view of energy consumption that more closely
  matches regional performance and expectations than EIA's forecasts, since it is
  developed by the ISO after incorporating input and feedback provided by member
  utilities.
- The MISO load forecast appears to be more commonly used by utilities in MISO. A
  more widely accepted approach can be better understood by regulators and
  stakeholders and ensures better consistency of assumptions.

#### 2.4. Carbon Price Forecast Audit

Although several legislative and executive actions related to Greenhouse Gas Emissions (GHG) have been attempted over the last decade, there is currently no federal carbon pricing program and no binding power sector GHG emission limits at the federal level. However, given multi-faceted efforts by the Biden Administration and Congress to reduce GHG emissions, CRA concurs that Ameren's IRP modeling should include a carbon price to reflect the impact of such policy on planning.

Similar to the development of the natural gas price and regional load forecasts, Ameren developed a range of carbon price assumptions to reflect different potential policy regimes. Based on CRA's discussion with the Ameren staff, the three cases (base, high and low) were informed by detailed research with the objective to capture a wide spectrum of outcomes using input from databases and other utilities' projections. The exhibit below depicts Ameren's proposed base, low and high cases.



#### Exhibit 6 CO2 Price Forecast (\$2022/MT) for Base, High and Low cases

Ameren considered various drivers that affect the timing and level of carbon pricing such as the need for a potential program that considers carbon pricing through legislation (e.g., Carbon Tax, Cap-and-trade Program, Clean Energy Standard), RTO markets, and other mechanisms. Ameren also considered recent price forecasts developed by peer companies such as Xcel, AEP, Entergy and others.

Since there is no established federal program for carbon price, a comparison with peer company approaches is limited to the motivation for the application of carbon price (level and timing) and the sources considered to justify the developed price projections. Moreover, the choice for a specific level and timing was also driven by the considered scenario theme the IRP was seeking to capture. For example, a scenario that modeled a view of increased regulatory pressure on carbon and stricter GHG goals incorporated a higher price for federal carbon than a scenario that modeled a view with moderate to low regulatory intervention.

The exhibit below depicts the various price projections of available sources.

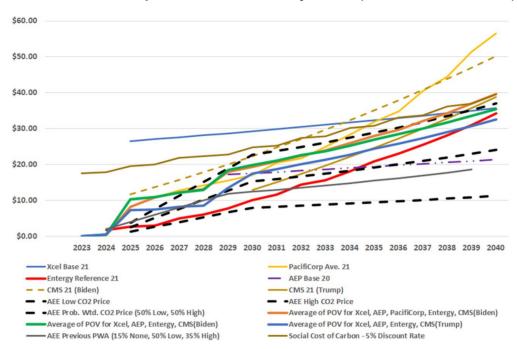


Exhibit 7 CO<sup>2</sup> Price comparisons from various utility sources (2021 Nominal\$/Metric Ton)

Comparing Ameren's projections to the rest of the sources, it appears that the company captures a reasonable spectrum of potential outcomes. The base case tracks most of the peer utility projections, while the high case reflects more aggressive carbon emission reduction studies (CMS). If a carbon price increases to the \$80-90/ton range (in real 2021\$) it could make certain alternative technologies required to achieve net zero emissions by the 2035-2040 timeframe (such as hydrogen, CCS, and nuclear) economically feasible. On the low end, Ameren's forecast considers a non-zero price for the carbon program that will commence around the same time as the base and high cases. It is appropriate to have an outcome where the carbon program will not have a significant impact to the planning decisions since there is a potential for futures in which state and/or federal legislators and/or regulators may not be as aggressive on carbon reduction.

Based on CRA's analysis and discussion with the Ameren staff, it was confirmed that the latest passage of the Inflation Reduction Act was not expected to alter the range of carbon price curves. Even though IRA is expected to have a positive effect on the development of renewables, it is difficult to determine whether a carbon program will still exist regardless of the IRA. However, a range of potential policy regimes that reflect some degree of explicit or implicit carbon pricing remains a possibility.

### In conclusion:

- Continue to incorporate a carbon price in the regional forecast to reflect recent industry trends. Based on CRA's review, it is appropriate for Ameren to evaluate the impact of carbon prices, whether explicit or implicit, on resource planning.
- CRA's review of peer companies and CRA's internal analysis confirms the reasonableness of Ameren's proposed high, base and low federal carbon price projections.

# 3. Planning Scenarios Price Development

CRA developed various MISO market scenarios that test plausible but materially different long-term views of fundamental external market conditions such as natural gas prices, carbon prices and energy consumption. These eleven scenarios were used to inform the creation of candidate portfolios of demand- and supply-side resources.

Each of these market scenarios is supported by a set of assumptions describing the fundamental inputs from the Ameren IRP Input process that was audited by CRA. The key categories of assumptions used to develop the 2023 IRP market scenarios include: load, natural gas prices and CO<sub>2</sub> prices. All eleven scenarios in the 2023 IRP were modeled using AURORA to evaluate the evolution of generation capacity and prices across MISO under these different sets of fundamental conditions. This process is illustrated in Figure 1.

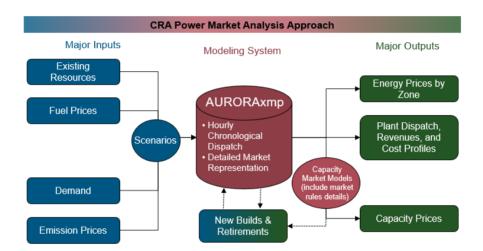


Figure 1: 2021 IRP Modeling Framework

## 3.1. Price Scenarios Development

The primary tool used for the development of the North American long-term energy market pricing forecasts is the Aurora energy market simulation model. The Aurora model iteratively generates zonal, but not company-specific, long-term capacity expansion plans, annual energy dispatch, fuel burns and emission totals from inputs including fuel, load, emissions, and other.

The AURORA model is widely used by utilities for integrated resource and transmission planning, power cost analysis and detailed generator evaluation. The database includes approximately 25,000 electric generating facilities in the contiguous United States, Canada, and Baja Mexico. These generating facilities include wind, solar, biomass, nuclear, coal, natural gas, and oil. A licensed online data provider, ABB Velocity Suite, provides up-to-date information on markets, entities, and transactions along with the operating characteristics of each generating facility, which are subsequently exported to the AURORA model.

CRA evaluated eleven market scenarios that describe plausible futures that may develop over time and result in a materially different set of market conditions under which Ameren will need to serve customer needs. Each scenario is developed by a combination of three critical variables: load, natural gas prices and carbon prices. The cases are labeled as follows:

Case	Load	NG	CO2
1	Base	Base	Base
2	Base	Base	Low
3	Base	Base	High
4	Base	Low	Base
5	Base	Low	Low
6	Base	Low	High
7	Base	High	Base
8	Base	High	Low
9	Base	High	High
10	High	Base	Base
11	Low	Base	Base

## 3.2. Scenario Assumptions

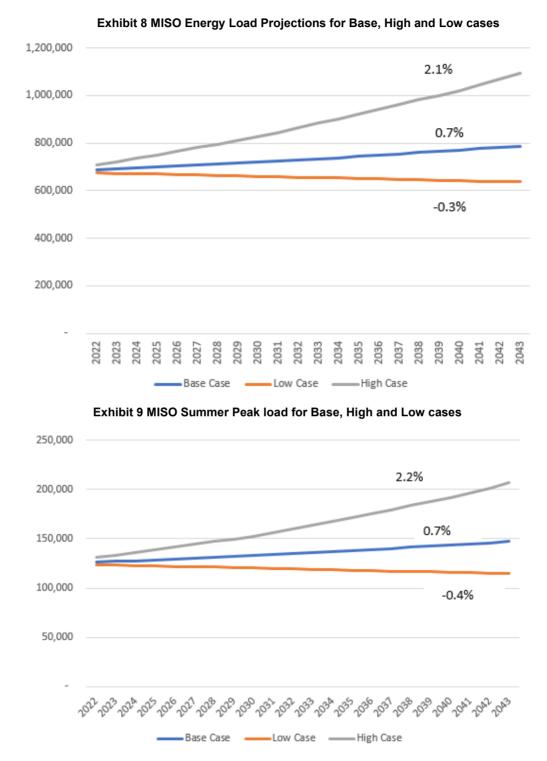
For the development of the eleven cases, CRA used three different projections each for regional load, natural gas prices and carbon prices.

## **MISO Load Growth**

Load growth is a critical driver of wholesale energy and capacity prices. CRA utilized the latest MISO estimates developed for the April 2021 MISO Futures report.

Under the Base Case, demand for energy in MISO is expected to grow by 0.7% per year over the 20-year forecast period (2023-2042) and 2.1% per year for the High case where load growth reflects increased economic growth, deployment of electric vehicles, and greater building electrification. For the Low case, the annual growth is -0.3% per year driven by lower economic growth and adoption of distributed technologies.

Peak summer demand is expected to grow at a rate of 0.7% per year for the Base case, and 2.2% for the High case. The Low case reflects a 0.4% decline in energy consumption per year over the study period. The details of the analysis and the assumptions underlying the load forecast are discussed in Section 2 above.



#### Natural Gas Prices

Exhibit 10 illustrates the annual Henry Hub natural gas price forecast that was used for the MISO market modeling in the different cases. This pricing point was selected for the report because it reflects the most liquid pricing point for natural gas in North America. In all three

cases, prices decline in the early years to reflect normalization of the market after the various supply and demand shocks related to the pandemic and geopolitical turbulence. In the base and low case, the prices remain flat in real terms – with the low case at lower levels than the base case. The high case depicts an outcome where natural gas prices do not decline as much reflecting reduced gas supply relative to demand over time.

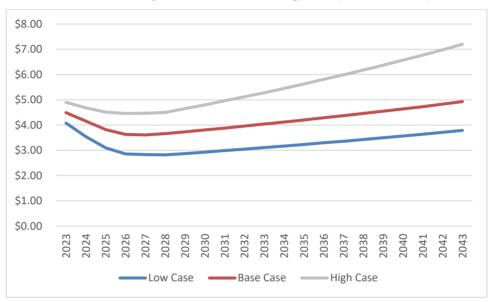


Exhibit 10 Henry Hub Prices for Base High Low (nom \$ / MMBtu)

#### CO<sub>2</sub> Prices

Under the base case policymakers enact measures that put moderate pressure on the economy to reduce greenhouse gas emissions in the form of a carbon price starting in 2028. However, there is the potential that future emissions reduction policy could be more restrictive than expected and that the level of policy pressure could be materially higher, as represented in the high CO<sub>2</sub> price forecast used in the High Case. Under the low case scenario, policymakers enact minimal restrictions or economic disincentives on CO<sub>2</sub>, and prices are assumed to be the lowest of the three outcomes throughout the forecast period.

The CO<sub>2</sub> price increases the dispatch cost of all fossil-fired units in MISO based on the modeled emissions of the unit that, in turn, is a function of each unit's heat rate and carbon content of the fuel it consumes.

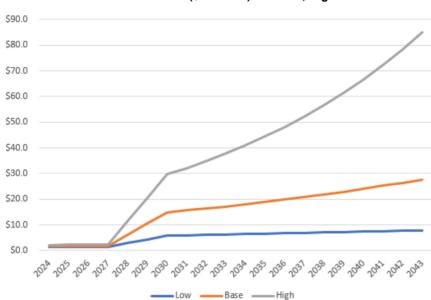


Exhibit 11 CO2 Price Forecast (\$2022/MT) for Base, High and Low cases

## 3.3. Capacity Expansion Results

CRA used the AURORA LTCE model to forecast the least-cost combination of resource additions and retirements in MISO using the assumptions for each pricing scenario. Exhibits 12 and 13 below illustrate the 2042 capacity and generation mix (respectively) across all eleven market scenarios compared with the MISO resource mix in 2023.

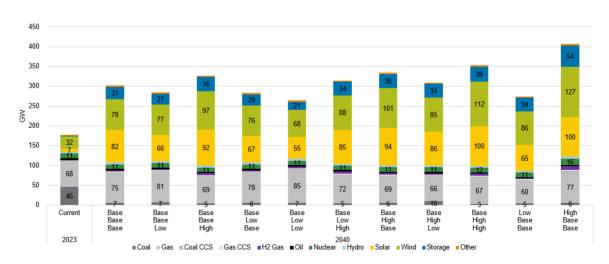


Exhibit 12 Comparison of Nameplate Capacity by Technology in MISO between 2023 and 2042 for all 11 cases

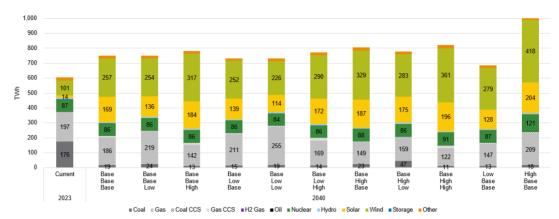


Exhibit 13 Comparison of Generation by Technology in MISO in 2042 with 2023 in Zone 5

The results that differentiated each case are:

#### **Capacity and Generation**

Future renewable entry was heavily influenced by the natural gas and carbon price inputs. Lower input prices tend to result in worse economics for renewable resources due to their nature as low-variable-cost price takers, while natural gas and coal resources are more likely to maintain their relative economics. In specific cases, the reverse occurs, where higher natural gas and carbon prices result in accommodative economic conditions for renewables, while certain less efficient natural gas and coal resources retire. Other fundamental drivers are the Inflation Reduction Act that incentivizes solar, wind, and storage entry through the realization of Production Tax Credits and Investment Tax Credits.

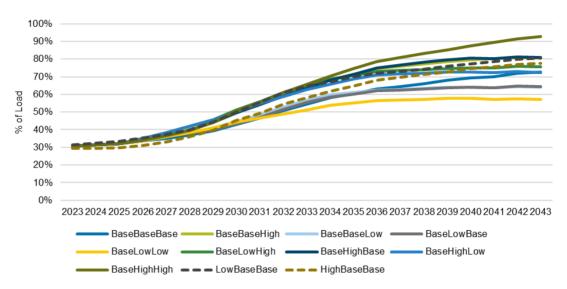
Overall, renewable entry directly affects the total amount of fossil-fuel capacity in the system since low variable cost resources drive traditional fossil fuel resources up the merit order making them uneconomic more frequently. Between coal and gas resources, higher gas prices tend to benefit coal generation that under those conditions remains in the market longer. Furthermore, high carbon price negatively affects the economics of coal resources, accelerating their retirement.

Within CRA's analytical framework, the level of natural gas and CO2 prices directly affect different levels of renewables penetration. Based on each case's assumed combination of natural gas and CO<sub>2</sub> prices, gas and coal resources react in a different manner. For example, in the high gas and low carbon price case, economics favor coal plants over natural gas, while in all high gas prices cases the model adds higher levels of renewables, which gradually replace existing fossil-fuel capacity.

CRA also considered other programs exogenous to the MISO market construct in this effort. For example, within Ameren's territory, CEJA's emission constraints accelerated retirements of several coal plants.

#### Clean Generation (% of Load) and Emissions

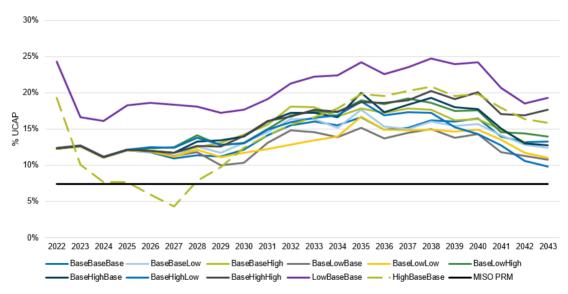
Clean generation as a % of load increases and emissions decline in all eleven cases. The BaseHighHigh case realizes the highest amount of clean generation as high carbon prices penalize fossil generation while high natural gas prices improve the economics of new renewable entry. On the opposite side of the spectrum, the BaseLowLow case maintains the highest amount of coal resources – due to the less punitive carbon prices – and the lowest amount of renewables – due to unfavorable economics from the assumed low gas prices.



**Exhibit 14 Clean Generation as % of MISO Load** 

#### **Reserve Margins**

Reserve margins alter based on produced capacity results for each case. In general, reserve margins are maintained above the MISO PRM (specifically 7.4% for summer and 25.5% for winter). The HighBaseBase Case is the only one that experiences a low RM in the short term due to the aggressive load growth and the slow replacement of exiting high peak credit capacity with renewables with lower accredited capacity value.



**Exhibit 15 MISO Summer Reserve Margin for all cases** 

## 3.4. Energy Market Price Results

The key market outputs from the scenario modeling process are the power prices illustrated below in Exhibit 16. Shown are all eleven market scenarios modeled as input to the 2023

Ameren IRP. The exhibit illustrates the wide but plausible range of energy prices that emerge from the scenario modeling that were used to develop and select the preferred plan.

80
70
60
40
20
10
0
2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035 2036 2037 2038 2039 2040 2041 2042 2043
--- BaseBaseBase
BaseBaseHigh
BaseBaseLow
BaseHighBase
BaseHighBase
BaseHighHow
BaseHighHigh
BaseHighBase
BaseHighBase
BaseHighHow
BaseHighHigh
BaseBaseBase
HighBaseBase
HighBaseBase
BaseLowHigh

Exhibit 16 Annual Around the Clock MISO Zone 5 Electricity Price (\$nom/MWh)

Power prices (nominal\$) range from an upper boundary of \$70/MWh in the BaseHighHigh case to the lower one represented by prices around mid-\$30s/MWh in the BaseLowLow case.

 The cases also experience a peak/off-peak price convergence, as illustrated in Exhibit 17, which shows the MISO Z5 price outlook for the BaseBaseBase case. With high levels of renewables and storage added to the system, the prices in the BaseBaseBase case completely converge by 2040.

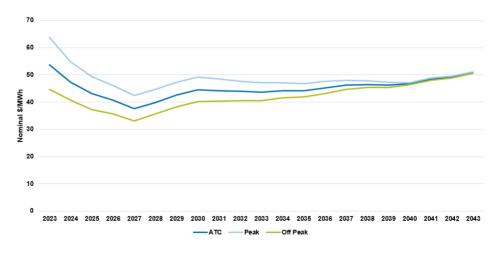
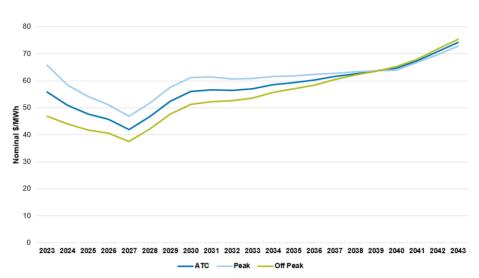


Exhibit 17 Base Base Base Zone 5 Energy Prices (\$/MWh)

For the BaseHighHigh case depicted in Exhibit 18, the off-peak is higher than the peak
price in the late 2030s. With higher NG price and CO2 price, hours where fossil
resources are marginal begin to have greater impacts on pricing – especially in the offpeak hours where no solar is available. This phenomenon is already taking place in
places like California, where the region has experienced a significant entry of solar and
storage resources lately.



#### Exhibit 18 Base High High MISO Zone 5 Energy Prices (\$/MWh)

 On the load varying cases (HBB and LBB), prices have not diverged from the BaseBaseBase case significantly. In general, lower load depresses prices while higher load enables greater prices spikes, assuming everything else remains constant. However, once the system rebalances with enough supply and the marginal resources remain similar, the impact on prices becomes more subtle over time.

As briefly described above, on- and off-peak prices converge over time. In other words, on peak prices generally remain flat-to-declining over time, while the off-peak prices increase at a much faster rate. Exhibit 19, Exhibit 20 and Exhibit 21 below provide additional details around how the energy prices, system demand and generation evolve over time. In summary, the following factors contribute to the pricing convergence indicated above:

- On the supply side, renewable generation and storage penetration increase over time. The increase in output by these resources, decrease system net loads<sup>4</sup> across all seasons, with the spring and fall seasons experiencing the largest decline. In terms of generation, on average the output from these resources is the highest during the traditional peak periods, e.g. 8 am to 5 pm, although output from wind and storage still increase considerably during the rest hours.
- On the demand side, the system net load generally declines due to the increase of renewable generation. Net load flattens and on average – over time - exhibits lower demand requirements during daytime across all seasons. Particularly during spring, the system net demand is projected to drop significantly. Also, with lower net system demand during these periods, the system can rely on more efficient units and hence realize lower system LMPs.
- The combination of increasing zero- or low-operating-cost supply and declining net system requirements over time during the day places significant downward pressure on prices, leading to flat to declining on-peak LMPs in CRA's projection.
- During off-peak periods, system net loads decline over time, but coupled with aggressive fossil fuel retirements, system LMPs continue to be set by more

<sup>&</sup>lt;sup>4</sup> Net load is defined as gross load net of renewables and storage output

expensive resources in the system. With increasing natural gas and CO2 prices, LMPs during the off-peak period increase at a faster rate over time.

Exhibit 19 Average Hourly Price by Season in 2030 and 2040

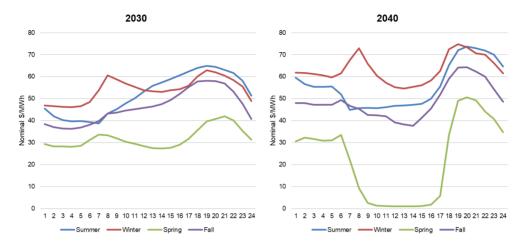
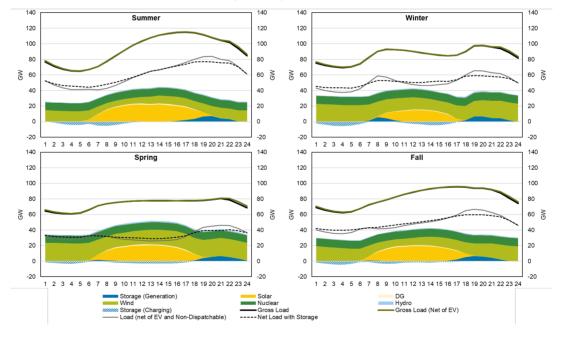


Exhibit 20:2030 Average Hourly Load and Generation Profiles<sup>5</sup>



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 $<sup>^{5}</sup>$  Net Load with Storage = Gross Load (Net of EV) – Solar – Wind – Nuclear – Hydro – Storage

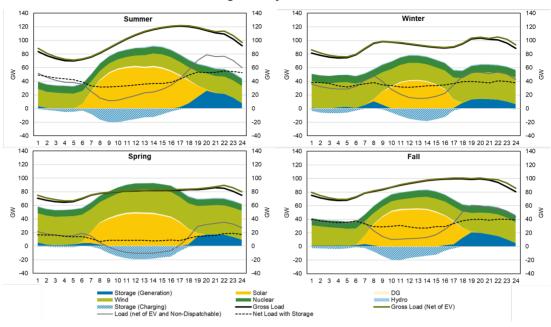


Exhibit 21: 2040 Average Hourly Load and Generation Profiles

## 3.5. MISO Capacity Market Price Results

In addition to the energy market, MISO also operates a capacity market that procures capacity on a seasonal basis. The capacity market is based on an administratively set demand requirement and supply offers from market participants that are willing to sell capacity. The exhibit below depicts CRA's MISO's capacity market projections for nine modeled cases. Note that the cases are described by how the three different variables are modified. For example, BaseBaseBase signifies a case that incorporates Base Load, Base Gas and Base Carbon price projections.

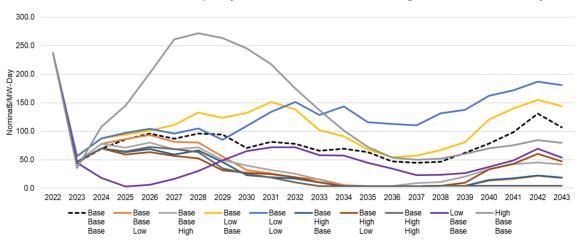


Exhibit 22 MISO North Seasonal Capacity Price Outlook - Annual Average in Nominal \$/MW-Day

For the BaseBaseBase (BBB) case, following the recent price spike in the 2022-23 auction, CRA expects tight supply market conditions over the next couple years with the market

reacting to the higher prices by delaying retirements, imports might recover, and PRM reduces to 7.4%. In the near-term, new entry remains limited and continued fossil retirements are planned. Into the late 2020s and early 2030s, IRA-related new entry and replacement capacity continue to expand and CRA expects capacity prices to trend down. Over the long term, prices remain in the \$60-100/MW-day range, reflecting an average balance necessary to maintain existing resources and procure new resources.

Winter prices are on par with fall for the most part over the near-term, even though prices in the winter do not clear at CONE. In the 2020-21 and 2021-22 winter assessment reports published by MISO, winter reserve margins were projected to stay in the 40% range a year or two prior to 2022. However, there is likely a case for higher-than-normal outages going forward especially given the winter storms that happened in 2021 and 2022.

- BBL, similar to above, is projected to remain high over the near term, where continued
  fossil retirements drive system tightness. Over time, due to a lack of carbon pressure,
  capacity requirements from high carbon emitting resources are relatively relieved. Prices
  trend to a lower level, as aging facilities are timely replaced by new intermittent
  resources.
- The near-term prices in the BBH scenario are expected to remain elevated following the recent price spike and the ongoing planned retirements. The high CO2 prices provide enough incentive for new renewables and storage capacity to enter the market and to fully displace existing units. The price downward from the current high through mid-2030s until the eventual fossil retirements require more capacity. However, on average the price level is not significant compared to today's level.
- In the BLB case, the combination of low NG and base carbon pressure results in early coal retirements. Moderate energy prices in this case do not provide enough economic benefits for renewables replacements. As a result, capacity prices in this case remain elevated throughout the forecast period.
- The BLL case is similar to the BLB case because low natural gas prices continue to pressure existing coal facilities towards early retirement. Throughout the forecast period, lower renewables entry compared to the BBB case and generally more stringent environmental regulations create unfavorable conditions for new gas entry. Under this environment, the combination of accelerated coal retirements, higher capacity requirements, and lower renewables entry contribute to persistently high capacity prices with new gas entry gradually replacing part of the fossil fleet.
- BHB, BHL, and BHH cases are projected to have similar capacity requirements, as strong energy market performance provides adequate pricing signals to aggressively replace existing fossil fuel capacity with new entry resources – especially new renewables and storage - timely and efficiently.
- Across all scenarios, BBB's capacity prices are in the middle, whereas BBL and BBH are
  on the lower end due to stronger prospects for new builds. BLB and BLL are on the
  higher end because of deteriorating coal resource economics, accelerated retirements,
  and overall weaker prospects for new replacements.

In addition to the main nine cases, CRA also performed two additional sensitivities that evaluate the high and low load forecast projections. The LowBaseBase (LBB) case evaluates the impacts of lower load forecast compared to the Base case, while the HighBaseBase (HBB) case evaluates the impacts of higher load than the Base.

• Compared to the BBB Case, the LBB case capacity prices are lower, primarily driven by flat-to-declining peak load over time. The lower load not only makes the emissions

- goal more achievable, but also leads to less pressure in terms of having to meet additional peak requirements with resources that have lower peak values.
- In contrast with the LBB case, the prices in the HBB are higher than the BBB. With winter peak load growing by 3 GW per year over the next 20 years, significant risks center around the winter season. While capacity prices likely remain high over the near term, winter remains the period at risk throughout the study period.

# 4. MISO Ancillary Services Analysis

MISO has operated an Ancillary Services (AS) Market for regulation and contingency Reserves since 2009. Currently, MISO procures ancillary services in the Day Ahead and Real Time markets, which are simultaneously co-optimized with its energy market. MISO's contingency reserve consists of two separate products for Spinning Reserves and Supplemental (Non-spinning) Reserves.

Spinning Reserves can be provided by either generation resources or demand-side resources and must be synchronized to the grid and able to dispatch energy within ten minutes of receiving an instruction to do so. There is a fixed requirement of around 1000 MW for Spinning Reserves. Supplemental Reserves are also provided by qualified generation and demand side resources, but these resources do not need to be synchronized to the grid but must be able to start up and adjust output within ten minutes of receiving a dispatch signal from the MISO. There is a fixed requirement of around 1000 MW for Supplemental Reserves.

Regulation reserves generation-based resources and stored energy resources. These resources must be able to adjust their output in response to automatic signals within five minutes of receiving a signal to do so. MISO has only a single product for Regulation Reserves applied across all zones with a requirement that varies between 300 MW and 500 MW, depending on system conditions. This requirement is not based explicitly on NERC standards, but rather on operational experience.

Lastly, MISO has recently implemented a 30 min short term reserve product that seeks to procure online or offline resources that can provide incremental energy within 30 minutes. The product separately addresses market-wide, sub-regional and local short-term needs. The market wide short term 30-minute requirement is set at 1.5 times the largest generator contingency.

Price for ancillary services have remained between \$7-20/MWh on average for regulation and \$1-8/MWh on average of the operating reserves.

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https://www.ercot.com/files/docs/2019/09/18/4. MISO Energy and Ancillary Service Co-optimization 091819.pdf

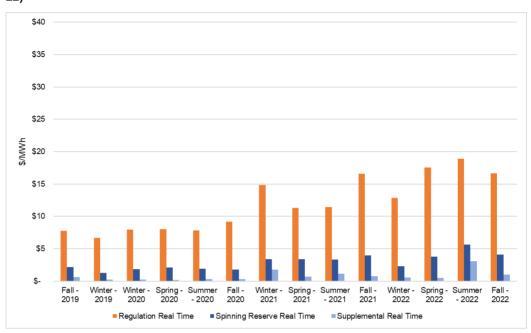


Exhibit 23 Average Regulation, Spinning and Supplemental Reserve Prices(\$nom/MWh) (2019-22)

Notably, due to the nature of these markets, hourly prices can reflect short but very lucrative in value time periods, when the system is under duress. As depicted in the table below, summer and winter seasons tend to experience higher maximum prices than fall and spring, when historically the system has experienced less periods of reserve shortages.

**Exhibit 24 Ancillary Prices Historical Descriptive Analytics** 

		Regulation Pri	ces	
	Average Price \$/MWh	Max Price \$/MWh	Min Price \$/MWh	StdDev of Price \$/MWh
Fall	\$12.40	\$373.17	\$1.62	\$10.09
Spring	\$12.39	\$214.64	\$1.39	\$5.97
Summer	\$12.76	\$941.76	\$1.63	\$7.35
Winter	\$11.23	\$492.09	\$1.32	\$5.99
		Spinning Price	ces	
	Average Price \$/MWh	Max Price \$/MWh	Min Price \$/MWh	StdDev of Price \$/MWh
Fall	\$2.96	\$324.22	\$0.00	\$7.71
Spring	\$3.25	\$205.85	\$0.04	\$4.73
Summer	\$3.75	\$851.51	\$0.00	\$6.40
Winter	\$2.46	\$434.63	\$0.00	\$4.71
		Supplemental F	Prices	
	Average Price \$/MWh	Max Price \$/MWh	Min Price \$/MWh	StdDev of Price \$/MWh
Fall	\$0.50	\$275.15	\$0.00	\$5.70
Spring	\$0.37	\$188.47	\$0.03	\$3.18
Summer	\$1.20	\$801.29	\$0.00	\$4.99
Winter	\$0.79	\$434.63	\$0.00	\$3.48

## 4.1. Ancillary Services Market Value Estimate

As mentioned above, the AS markets are quite shallow (roughly 300-500 MW for regulation and around 2 GW for combined operating reserves) at consistent historical levels for prices and total revenues. Although the requirements for such services have remained static in the past, the expected changes in MISO's resource mix with the significant influx of intermittent

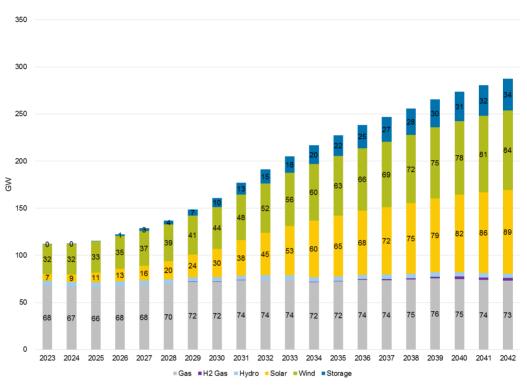
March 31, 2023 Charles River Associates

resources and energy storage and the eventual exit of traditional dispatchable resources will likely affect the structure of the ancillary services market and as a result its pricing and potential value. In addition, expected changes on the demand side – enhancements on load dispatchability – combined with more frequent occurrences of high impactful stressed system events will also have an impact on the need for ancillary services in the future.

Various studies have examined how the wholesale energy and ancillary services markets will be affected by the influx of energy storage and renewable generation together with more frequent system stressed conditions. The studies identified the need for ISOs and market participants to think about the changing system in a holistic manner (energy, capacity and ancillary services). For example, one of the findings was an interesting interaction between the ancillary and energy markets. Baseload resources (including coal and natural gas combined cycle) that participate in both the energy and reserve markets shift capacity towards generating, when the renewable production does not match the expected output thereby reducing their reserves. Because these plants are cheaper to operate than peaking capacity, this behavior reduces the market price below peaking resource marginal costs, thereby requiring more uplift which is inefficient for the market. Various ISOs have tried to mitigate this inefficiency by establishing ramping products that compensate resources on a competitive basis for such instances. Although early, similar market reforms will be more common in the future.

Since the effect on the Ancillary Services requirements from the system and market participation changes is difficult to estimate without a more detailed study, CRA focused on the ancillary services supply over time to determine how the AS market may behave. The expected build of the BaseBaseBase case provides a reasonable outlook on the amount of the resources that mostly affect the ancillary services construct – both on the demand and supply side.

<sup>7</sup> Penn State Study



## Exhibit 25 BaseBaseBase Capacity Mix over the study period (GW)

As depicted in the graph, more than 30 GW of new storage is expected to enter the market over the study period. Although AS markets currently provide a premium to wholesale energy markets in many hours, as more storage is brought into the region, which is very effective at providing these services, it is expected that the A/S market value will be negatively affected. However, as mentioned above, the demand for A/S is expected to increase due to the proliferation of renewables and more frequent system disturbances. MISO and CAISO have established ramping products with the expectation that the demand for these services will increase over time.

Therefore, for this analysis, it is reasonable to assume that total margin compensation of flexible, dispatchable resources, whether that be from sales of energy or sales of ancillary services, is expected to be similar to total margin compensation total margin compensation were these resources to dispatch only for energy.