

Commissioners

KELVIN L. SIMMONS Chair

CONNIE MURRAY

SHEILA LUMPE

STEVE GAW

Missouri Public Serbice Commission

POST OFFICE BOX 360 JEFFERSON CITY, MISSOURI 65102 573-751-3234 573-751-1847 (Fax Number) http://www.psc.state.mo.us

September 21, 2001

ROBERT J. QUINN, JR. Executive Director

WESS A. HENDERSON Director, Utility Operations

ROBERT SCHALLENBERG Director, Utility Services

DONNA M. KOLILIS Director, Administration

DALE HARDY ROBERTS Secretary/Chief Regulatory Law Judge

DANA K. JOYCE
Connectal Counsel

SEP 2 1 2001

Service Commission

Mr. Dale Hardy Roberts Secretary/Chief Regulatory Law Judge Missouri Public Service Commission P. O. Box 360 Jefferson City, MO 65102

RE: Case No. GM-2001-585

Dear Mr. Roberts:

Enclosed for filing in the above-captioned case are an original and eight (8) conformed copies of STAFF'S PROPOSED FINDINGS OF FACT AND CONCLUSIONS OF LAW.

This filing has been mailed or hand-delivered this date to all counsel of record.

Thank you for your attention to this matter.

Sincerely yours,

era L. Shemwel

Associate General Counsel (573) 751-7431 (Voice)

(573) 751-9285 (Fax)

e-mail: lshemwel@mail.state.mo.us

LLS:ccl Enclosure

cc: Counsel of Record

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI



In the Matter of the Joint Application of)	Missouri Public Service Commission
Gateway Pipeline Company, Inc.,)	
Missouri Gas Company and Missouri)	Case No. GM-2001-585
Pipeline Company.)	

COMES NOW the Staff of the Missouri Public Service Commission and refiles its Findings of Fact and Conclusions of Law.

Staff's Proposed Findings of Fact and Conclusions of Law

The Missouri Public Service Commission, having considered all of the competent and substantial evidence upon the whole record, makes the following findings of fact. The positions and arguments of all of the parties have been considered by the Commission in making this decision. Failure to specifically address a piece of evidence, position or argument of any party does not indicate that the Commission has failed to consider relevant evidence, but indicates rather that the omitted material was not dispositive of this decision.

UtiliCorp is a Delaware corporation, authorized to do business in Missouri, and is a gas corporation as defined in 386.

UtiliCorp Pipeline Systems, Inc. (UPL) is a wholly owned subsidiary of UtiliCorp that presently holds all of the capital stock of Missouri Pipeline Company and Missouri Gas Company.

Missouri Pipeline Company (MPC) and Missouri Gas Company (MGC) are Delaware corporations and a wholly owned subsidiaries of UPL.

Gateway is a Delaware corporation in good standing authorized to do business in Missouri, and a wholly owned subsidiary of Mogas, LLC. Gateway currently conducts no business operations in Missouri or elsewhere.

UtiliCorp, Gateway and UPL entered into a stock purchase agreement on April 12, 2001, whereby Gateway agreed to purchase and UtiliCorp agreed to sell all of the outstanding shares of UPL.

As a newly-formed corporation, Gateway itself has no experience in the natural gas utility industry. The record shows that Gateway has applied for authority to acquire the outstanding shares of UPL. UtiliCorp has not applied for authority to sell the capital stock of UPL. Intervenors have expressed concerns about operational reliability. Staff and Intervenors have challenged Gateway's general financial health and its ability to absorb losses that may result from the proposed transaction. Staff has raised concerns about the inability of the system to be made profitable because of Gateway's inability to raise rates because of, among other things, competition in the area.

This Commission determined that it had jurisdiction to decide this case because UtiliCorp is the actual seller of assets that are used and useful in the performance of its duties to the public. Under Section 393.190.1, a gas utility must apply for and receive authorization from this Commission before it can sell, transfer, assign or otherwise dispose of assets that are used and useful in the performance of its duties to the public.

Conclusions of Law

The Missouri Public Service Commission has reached the following conclusions of law.

UtiliCorp is a gas corporation as defined in Section 386.020, RSMo 2000. Consequently, the Missouri Public Service Commission has jurisdiction over the services, activities, and rates of UtiliCorp pursuant to Section 386.250 and Chapter 393.

Section 393.190.1 of the Missouri statutes requires a gas corporation, before selling, leasing, transferring, mortgaging, or otherwise disposing of any part of its franchise works or system necessary or useful in the performance of its duties to the public nor by any means direct or indirect merge or consolidate any such works or system or any part thereof without first securing from the Commission an order authorizing it so to do.

Before a utility can sell assets that are necessary and useful in the performance of its duties to the public it must obtain approval of the Commission. (State ex rel Fee Fee Trunk Sewer, Inc. v. Litz, 596 S.W.2d 466 (Mo.App. 1980).

In order to approve this transaction, the Commission must determine that the proposed transaction is not detrimental to the public interest. <u>State ex rel City of St. Louis v. Public Service Comm'n.</u>, 73 S.W.2d 393, 400 (Mo.banc 1934).

The Commission has determined that the proposed transaction should not be authorized. It is detrimental to the public interest because of the higher cost of service related to capital structure with no substantive evidence of offsetting benefits, the fact that there is no reasonable plan to make this currently uneconomic system viable and the potential for loss of jurisdiction over this system.

There are no conditions that this Commission can order that would protect the public from the detriments noted above.

Respectfully submitted,

DANA K. JOYCE General Counsel

Lera L. Shemwell

Associate General Counsel Missouri Bar No. 43792

Attorney for the Missouri Public Service Commission P. O. Box 360 Jefferson City, MO 65102 (573) 751-7431 (Voice) (573) 751-9285 (Fax)

e-mail: <u>lshemwel@mail.state.mo.us</u>

Certificate of Service

I hereby certify that copies of the foregoing have been mailed, emailed, and/or hand-delivered to all counsel of record as shown on the attached service list this 21st day of September 2001.

Service List for Case No. GM-2001-585 Revised: September 18, 2001 (SW)

M. Ruth O'Neill Office of the Public Counsel P.O. Box 7800 Jefferson City, MO 65102

6 1

Thomas M. Byrne/Ronald K. Evans Ameren Services Company 1901 Chouteau Avenue P.O. Box 66149 (MC 1310) St. Louis, MO 63166-6149

Jeffrey A. Keevil Stewart & Keevil, L.L.C. 1001 Cherry Street, Suite 302 Columbia, MO 65201-7931

Mark W. Comley Newman, Comley & Ruth P.C. 601 Monroe, Suite 301 P.O. Box 537 Jefferson City, MO 65102 Michael C. Pendergast Laclede Gas Company 720 Olive Street, Room 1520 St. Louis, MO 63101

William D. Steinmeier/Mary Ann (Garr) Young William D. Steinmeier, P.C. 2031 Tower Drive P.O. Box 104595 Jefferson City, MO 65110

James C. Swearengen/Paul A. Boudreau Brydon, Swearengen, & England P.C. P.O. Box 456 Jefferson City, MO 65102