Exhibit No.:

Issue: Demand Side Investment Mechanism

Rider

Witness: Lisa A. Starkebaum
Type of Exhibit: Direct Testimony
Sponsoring Party: Evergy Missouri West

Case No.: ER-2024-0186

Date Testimony Prepared: December 1, 2023

#### MISSOURI PUBLIC SERVICE COMMISSION

**CASE NO.: ER-2024-0186** 

#### **DIRECT TESTIMONY**

**OF** 

#### LISA A. STARKEBAUM

#### ON BEHALF OF

EVERGY MISSOURI WEST, INC. d/b/a EVERGY MISSOURI WEST

Kansas City, Missouri December 2023

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Evergy Missouri West's  Demand Side Investment Mechanism Rider  Rate Adjustment and True-Up  Required by 20 CSR 4240-20.093(4)  Case N  (A)	No. ER-2024-0186
AFFIDAVIT OF LISA A. ST	ARKEBAUM
STATE OF MISSOURI )	
COUNTY OF JACKSON )	
Lisa A. Starkebaum, being first duly sworn on her of	oath, states:
1. My name is Lisa A. Starkebaum. I work in Kar	nsas City, Missouri, and I am employed by
Evergy, Inc. as Manager, Regulatory Affairs.	
2. Attached hereto and made a part hereof for all p	urposes is my Direct Testimony on behalf of
Evergy Missouri West Inc. d/b/a Evergy Missouri West, c	onsisting of consisting of _nine_ ( 9 ) pages,
having been prepared in written form for introduction into	evidence in the above-captioned docket.
3. I have knowledge of the matters set forth the	rein. I hereby swear and affirm that my
answers contained in the attached testimony to the ques	tions therein propounded, including any
attachments thereto, are true and accurate to the best of my	knowledge, information and belief.
Subscribed and sworn to before me this 1st da	Lisa A. Starkebaum  ay of December 2023.  Notary Public
My Commission expires: $\frac{4}{2u} / wz $	ANTHONY R. WESTENKIRCHNER NOTARY PUBLIC - NOTARY SEAL STATE OF MISSOURI RY COMMISSION EXPIRES APRIL 26, 2025 PLATTE COUNTY COMMISSION #17279952

# **DIRECT TESTIMONY**

# **OF**

# LISA A. STARKEBAUM

# Case No. ER-2024-0186

1	Q:	Please state your name and business address.
2	A:	My name is Lisa A. Starkebaum. My business address is 1200 Main Street, Kansas City,
3		Missouri 64105.
4	Q:	By whom and in what capacity are you employed?
5	A:	I am employed by Evergy Metro, Inc. or the "Company" as Manager, Regulatory Affairs.
6	Q:	What are your responsibilities?
7	A:	My responsibilities include the coordination, preparation and review of financial
8		information and schedules associated with the Company's compliance filings for Evergy
9		including: Evergy Kansas Central, Evergy Kansas Metro, Evergy Missouri Metro and
10		Evergy Missouri West.
11	Q:	Please describe your education.
12	A:	In 1994, I received a Bachelor of Science Degree in Finance from Northwest Missouri
13		State University in Maryville, Missouri.
14	Q:	Please provide your work experience.
15	A:	In 1995, I joined Cerner Corporation as an Accountant in the Finance Department
16		assisting with month-end close and reporting responsibilities. In 1997, I joined Aquila,
17		Inc. ("Aquila") where I worked in the Financial and Regulatory Reporting group as an
18		Accountant, until joining Regulatory Accounting Services as a Regulatory Analyst in
19		1999. I was employed by Aquila for a total of 11 years prior to beginning my

employment with KCP&L in July 2008 as a part of the acquisition of Aquila, Inc., by Great Plains Energy Incorporated. Since that time, I have held various positions with increasing responsibilities within Regulatory Accounting Services and Regulatory Affairs. As a Lead Analyst in the Regulatory Affairs department, my main areas of responsibility included the preparation of FERC and jurisdictional reporting, as well as assisting with the preparation of rate cases and providing rate case support. In December 2015, I became a Supervisor, Regulatory Affairs responsible for overseeing a team dedicated to compliance reporting and was later promoted to Manager, Regulatory Affairs effective June 2018. In my current position, I am responsible for overseeing various reporting requirements to ensure Evergy is compliant with its jurisdictional rules and regulations, in addition to the implementation of new reporting or commitments resulting from various rate case orders and other regulatory filings. In addition, I oversee the coordination, review and filing of various rider mechanisms.

Q:

A:

Have you previously testified in a proceeding before the Missouri Public Service Commission ("MPSC" or "Commission") or before any other utility regulatory agency?

Yes, I have testified before the MPSC, the Kansas Corporation Commission ("KCC" or "Commission") and have provided written testimony before the Public Utilities Commission of Colorado. I have sponsored testimony in Missouri related to various tariff filings involving rider mechanisms utilized by the Company. In addition, I have worked closely with both MPSC and KCC Staff on numerous filings and rate case matters.

## Q: What is the purpose of your testimony?

The purpose of my testimony is to support the rate schedule filed by Evergy Missouri West to adjust the Demand Side Investment Mechanism ("DSIM") Rider. My testimony will explain the change to the DSIM components based upon actual performance in the six-month period ending October 2023, as well as forecasted performance through December 2024 for Cycle 3 Program Costs ("PC") and Cycle 3 Throughput Disincentive ("TD"). The budget caps and floors for the 2024 projected PC amounts as agreed to in the MEEIA Cycle 3 extension Non-Unanimous Stipulation and Agreement, Case No. EO-2019-0132, which were approved by the Commission on November 16, 2023 are included in this rider update. In addition, Earnings Opportunity ("EO") for Cycle 2 for the three program years beginning April 2016 through March 2019, the EO for the Cycle 2 extension program year April 2019 through December 2019 and the EO for Cycle 3 2020, 2021 and 2022 program years are included in this rider update. The proposed change in rates will result in an increase to a residential customer's rate from \$0.00224 to \$0.00359 per kWh, or an increase of \$1.35 for every 1,000 kWh used. Please see the table below for a comparison by rate schedule of proposed DSIM rates to currently effective rates and the impact to a customer using 1,000 kWh.

Rate Schedule	Total Proposed DSIM (\$/kWh)	Total Current DSIM ER-2023-0411 (\$/kWh)	Change Increase/ (Decrease) (\$/kWh)	Incr/(Decr) to Customer Bill (for every 1,000 kWh's used) (\$)
Residential Service	\$0.00359	\$0.00224	\$0.00135	\$1.35
Non-Res Service – SGS	\$0.00243	\$0.00179	\$0.00064	\$0.64
Non-Res Service – LGS	\$0.00475	\$0.00277	\$0.00198	\$1.98
Non-Res Service – LPS	\$0.00263	\$0.00162	\$0.00101	\$1.01

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- 1 Q: Please explain the projected costs.
- 2 A: Evergy's MEEIA Cycle 3 Portfolio was originally approved in Case No. EO-2019-0132
- for Program Years 1-3 beginning 2020 and has since been extended twice. On May 12,
- 4 2022, the Commission approved extending Cycle 3 through December 2023 (Program
- Year 4) and on November 16, 2023, the Commission approved extending Cycle 3
- 6 through December 2024 (Program Year 5). The budget caps and floors for the 2024
- 7 projected PC amounts as agreed to in the MEEIA Cycle 3 extension Non-Unanimous
- 8 Stipulation and Agreement, Case No. EO-2019-0132, and approved by the Commission
- 9 on November 16, 2023 are included in this rider update.

### 10 Q: What are the MEEIA rule requirements for adjustments of DSIM rates?

- 11 A: The requirements for adjustment of DSIM rates are found in Commission rules 20 CSR
- 12 4240-20.093(4). In summary, the requirements outline that the update filing include
- applicable DSIM rate tariff sheets, supporting testimony, and inclusion of the following:
- A) Amount of revenue that was over-collected or under-collected through the most
- recent recovery period by rate class.
- B) Proposed positive or negative adjustments by rate class.
- 17 C) Electric utility's short-term borrowing rate.
- D) Proposed adjustments to the current DSIM rates.
- E) Complete documentation for the proposed adjustments to the current DSIM rates.
- 20 F) Any additional information the Commission ordered to be provided.
- 21 G) Annual report as required by 20 CSR 4240-20.093(9).
- As part of my Direct Testimony, I have included the information required for update of
- the DSIM rate in the attached Schedules LAS-1 and LAS-2. The 2022 Demand-Side

- 1 Program Annual Report for MEEIA Cycle 3, referenced in Item G above, was filed on
- 2 March 31, 2023, in Case No. EO-2023-0339.
- 3 Q: Are you sponsoring this information?
- 4 A: Yes, I am.
- 5 Q: Please explain why Evergy Missouri West has filed an adjusted DSIM rate schedule
- 6 at this time?
- 7 A: The Commission's rule governing DSIM filings and submission requirements for electric
- 8 utilities, specifically 20 CSR 4240-20.093(4), requires Evergy Missouri West to make at
- 9 least annual adjustments of DSIM rates that reflect the amount of revenue that has been
- 10 over/under collected. Evergy Missouri West's DSIM tariff requires two semi-annual rate
- adjustments to become effective February 1 and August 1 of each year. Based upon
- actual and estimated performance during the six-month time period(s), DSIM rates may
- be adjusted up or down.
- 14 Q: Please describe the various DSIM rate components that make up the proposed
- 15 **DSIM** rate.
- 16 A: As the MEEIA Cycle 3 DSIM tariff describes, the DSIM rate components consist of 1)
- 17 Program Costs ("PC"), Throughput Disincentive ("TD") and Earnings Opportunity
- 18 ("EO") for the MEEIA Cycle 3 Plan, as well as PC, TD and EO for the MEEIA Cycle 2
- Plan; 2) Reconciliations, with interest, to true-up differences between revenues billed
- 20 under the DSIM rider and total actual monthly amounts for PC, TD, EO and any
- remaining true-ups or unrecovered amounts for Cycle 2 and Cycle 3; and 3) any Ordered
- Adjustments ("OA") for Cycle 2 and Cycle 3.

- Q: How did you develop the various DSIM rate components that make up the proposed
- 2 DSIM rate?

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- As the DSIM tariff for MEEIA Cycle 3 describes, the DSIM rate components consist of projected PC and TD for MEEIA Cycle 3 programs for November 2023 through December 2024 as well as the reconciliation of actual and expected PC, TD, EO and OA for Cycle 3 through October 2023. The MEEIA Cycle 3 costs included in this filing are the current forecasted levels of program participation and related costs. Also included for recovery in the calculation of the DSIM rates are the reconciliation of actual and expected
- 10 Q: Please describe the amount of EO that has been included in this filing.

PC, TD, EO and OA for Cycle 2 through October 2023.

11 A: Consistent with the current DSIM rates effective August 1, 2023, the EO included in this 12 filing is based on verified MWh and MW savings for the three program years of Cycle 2 13 beginning April 2016 through March 2019, including EO TD adjustments, and for the 14 Cycle 2 extension program year April 2019 through December 2019, including EO TD 15 adjustments, which has been calculated in accordance with Tariff Sheet Nos. 138.6 and 16 138.8. The MEEIA Cycle 2 tariff provides for the recovery of the EO over 24 months. 17 The Company took the total adjusted EO and divided that amount by the four semi-18 annual rate update periods and has included an EO amount for the current Effective 19 Period ("EP"), or six-months beginning January 2024, plus the succeeding EP as 20 described on tariff Sheet No. 138.11. An EO credit amount totaling (\$18,799) for Cycle 21 2 representing EO TD adjustments has been included in the calculation of the DSIM rate 22 in this filing. In addition, the EO included in this filing is based on verified MWh and 23 MW savings for the 2020, 2021 and 2022 program years of Cycle 3, including EO TD

adjustments, which has been calculated in accordance with Tariff Sheet Nos. 138.16 and 138.18. The MEEIA Cycle 3 tariff provides for the recovery of the EO over 12 months. The Company took the total adjusted EO and divided that amount by the 12 months and has included an EO amount for the current Effective Period ("EP"), or six-months beginning January 2024, plus the succeeding EP as described on tariff Sheet No. 138.11. An EO amount totaling \$4,439,181 for Cycle 3 has been included in the calculation of the DSIM rate in this filing. The sum of the PC, TD, EO and OA amounts are divided by the projected billed retail kWh sales, excluding opt-out sales, by rate class for February 2024 through January 2025 to develop the proposed DSIM rates.

Q:

A:

If the rate schedule filed by Evergy Missouri West is approved, what safeguards exist to ensure that the revenues the Company bills to its customers do not exceed actual DSM Program Costs and TD incurred, as well as the earnings opportunity or performance incentive?

Evergy Missouri West's DSIM Rider mechanism and the Commission's rules provide two mechanisms to ensure that amounts billed to customers do not exceed Evergy Missouri West's actual, prudently incurred DSM Program Costs and TD and performance incentive or EO. First, at the end of each recovery period, the Company is required to true up amounts billed to customers through the DSIM Rider based upon Program Cost and TD actually incurred during that six-month period. Per MEEIA rule 20 CSR 4240-20.093(4), these adjustments will be supported by complete documentation and workpapers that demonstrate the need for DSIM rate adjustment. All proposed adjustments and supporting documentation are subject to review by MPSC Staff and all MEEIA stakeholders. Second, per MEEIA rule 20 CSR 4240-20.093(11), Evergy

Missouri West's DSIM is subject to periodic prudence reviews by MPSC Staff to ensure that only prudently incurred Program Costs and TD are billed to customers. These two mechanisms serve as checks to ensure that the Company's customers pay only the prudently incurred, actual Program Costs and TD resulting from implementation of MEEIA DSM programs.

#### 6 Q: Has Evergy Missouri West made any adjustments to the DSIM calculation?

- A: No, there are no changes to the DSIM calculation in this filing. However, in Case No. ER-2023-0184 the Company agreed as noted in the MEEIA Cycle 3 extension Non-Unanimous Stipulation and Agreement, in Case No. EO-2019-0132 effective January 2023, to discontinue the Home Energy Report ("HER") program. Projected PC amounts for January 2023 and thereafter reflect this change.
- 12 Q: Has Evergy Missouri West been subject to any prudence reviews by MPSC Staff?
- 13 A: Yes, Evergy Missouri West has been through six prudence reviews.
- 14 Q: Are there any issues impacting this filing as a result of the prudence reviews
  15 conducted by MPSC Staff?
- 16 A: No, there are no impacts to this filing. Most recently in the sixth prudence review
  17 covering the period of April 2021 to March 2023, Case No. EO-2023-0408, Staff
  18 recommended a disallowance of \$4,265 in membership fees, \$13,121 in contractor
  19 expenses, and \$1,176,264 in demand response payments for a total disallowance of
  20 \$1,193,650 plus interest. The Company disputes these alleged disallowances and filed a
  21 Request for Hearing. On November 8, 2023, the Commission ordered a prehearing
  22 conference for December 6, 2023.

In the previous fifth prudence review covering the period of January 2020 through
March 2021, Case No. EO-2021-0416, Staff recommended a disallowance of \$23,014 of
program costs including interest and \$1,577,602 of throughput disincentive related to the
Company's HER program. On July 21, 2022, the Commission approved the Stipulation
and Agreement filed on July 1, 2022 where the Company agreed to include in the
previous DSIM filing, Case No. ER-2023-0184 a credit of \$14,796 to return disallowed
program costs from the review period of January 2020 through March 2021 and a credit
of \$407,674 to resolve the alleged HER TD double-recovery issue.

- 9 Q: What action is Evergy Missouri West requesting from the Commission with respect10 to the rate schedule that the Company has filed?
- 11 A: The Company requests the Commission approve the rate schedule to become effective 12 February 1, 2024.
- 13 Q: Does that conclude your testimony?
- 14 A: Yes, it does.