

# **AmerenUE Demand Side** Management (DSM) **Market Potential Study Volume 1: Executive Summary**

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# **EXECUTIVE SUMMARY**

AmerenUE engaged a team led by Global Energy Partners, LLC (Global) to perform a Demand Side Management (DSM) Market Potential Study to assess the various categories of electrical energy efficiency and demand response potential in the residential, commercial, and industrial sectors for the AmerenUE service area from 2009 to 2030. The study used updated forecasts of baseline energy use estimates based on the latest information on federal, state, and local codes and standards for improving energy efficiency.

AmerenUE will use the results of this study in its integrated resource planning process to analyze various levels of energy savings and peak demand reductions attributable to both energy efficiency and demand response initiatives at various levels of implementation cost.

This executive summary presents high-level results from this study as well as a preview of selected results from the four-volume report.

## Background

The Missouri Rules of the Department of Economic Development (4 CSR 240-22) require that electric utilities in Missouri prepare an Integrated Resource Plan (IRP) that "[c]onsider[s] and analyze[s] demand-side efficiency and energy management measures on an equivalent basis with supply-side alternatives in the resource planning process." (4 CSR 240-22.010(2)(A)) Section 4 CSR 240-22.050 prescribes the elements of the demand-side analysis, including reporting requirements. A copy of the Missouri rules governing electric utility resource planning is available on the Missouri Secretary of State's website<sup>1</sup>.

In 2009, AmerenUE launched a portfolio of such DSM programs on a substantially larger scale than any related efforts the company has initiated in the past. These programs were analyzed and developed in 2008 drawing upon best available secondary data sources. This DSM Market Potential Study updates the previous analysis using primary market data and more detailed and comprehensive analyses.

The key objectives for this study were to:

- Assess and understand technical, economic, achievable and naturally occurring potential for all customer segments in the AmerenUE service area from 2009 to 2030.
- Analyze savings at various levels of cost.
- Conduct primary market research to collect electricity end-use data, customer demographics and psychographics.
- Understand how customers in the AmerenUE service territory make decisions related to their electricity use and energy efficiency investment decisions.
- Develop several scenarios for assessing DSM potential.
- Clearly communicate the DSM Potential in an objective way that is useful for AmerenUE senior management, AmerenUE stakeholders and AmerenUE DSM and IRP staff.

<sup>&</sup>lt;sup>1</sup> Rules of Department of Economic Development Division 240—Public Service Commission Chapter 22—Electric Utility Resource Planning (4 CSR 240-22.010) — http://sos.mo.gov/adrules/csr/current/4csr/4c240-22.pdf

## **OVERALL CONCLUSIONS**

This study has enlightened AmerenUE about its customer base and the potential for energy savings and peak demand reductions that are possible through energy-efficiency (EE) and demand response (DR) programs. The key highlights are as follow:

- There is more opportunity for program savings than was estimated using secondary data. Achievable potential is higher than what was concluded in the AmerenUE 2008 IRP.
- Concurrent with higher opportunities, budgets to harvest those opportunities reach an annual spend range of \$100 million to \$200 million by 2015. This range corresponds to 4% and 8% of AmerenUE revenues, a spending level which exceeds nearly all electric utilities in the nation.
- A comprehensive view of measures yielded higher economic potential. The study considered hundreds of measures and there are considerable savings to be had.
- AmerenUE customers are different. They express less interest in DSM investments and they
  do not all consider AmerenUE to be their "trusted energy advisor" at this time.

## DEFINITIONS

Before launching into the discussion of results, a few key terms are defined:

- Technical potential is a theoretical construct that assumes all feasible measures are adopted by customers, regardless of cost or customer preferences.
- Economic potential is also a theoretical construct that assumes all cost-effective measures are adopted by customers, regardless of customer preferences.
- Maximum achievable potential (MAP) takes into account expected program
  participation, based on customer preferences resulting from ideal implementation conditions.
  MAP establishes a maximum target for the EE and DR savings that a utility can hope to
  achieve through its EE and DR programs and involves incentives that represent a substantial
  portion of the incremental cost combined with high administrative and marketing costs. It is
  commonly-accepted in the industry that MAP is considered the hypothetical upper-boundary
  of achievable savings potential simply because it presumes conditions that are ideal and not
  typically observed in real-world experience.
- Realistic achievable potential (RAP) represents what is considered to be realistic
  estimates of EE and DR potential based on realistic parameters associated with DR and EE
  program implementation (i.e., limited budgets, customer acceptance barriers, etc.). RAP is of
  most interest for this study since it represents the mid-point of achievable potential and
  corresponds to best practices that are attainable since the estimates are tied to known
  program experience from around the country.
- Business as usual (BAU) represents the existing AmerenUE DSM plan from the 2008 IRP and the associated impacts and costs projected into the future. For this analysis, impacts without alteration were included in the savings and cost-effectiveness assessments to represent a benchmark of what is anticipated under current practices.<sup>2</sup>
- Baseline forecast is a reference end-use forecast developed specifically for this study. This
  estimates what would happen in the absence of any DSM programs, and includes naturally
  occurring energy efficiency and any codes and standards that were in place as of June 30,
  2009. It is the metric against which savings are measured.

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<sup>&</sup>lt;sup>2</sup> Note that it was necessary in this assessment to project savings and costs for the BAU for three additional years (2028-2030) since the IRP assessment only went as far as 2027. Savings for those three years were extended without additional growth. Costs for those three years were extended reflecting growth only due to inflation.

## **KEY FINDINGS**

The key findings from this study encompass the potential savings from EE and DR programs, supply curves for EE and DR programs, and scenario analyses for EE and DR programs. Each set of results is summarized below. Details are presented in Volumes 3 and 4.

## **Energy Efficiency Potential**

Realistic achievable potential in 2030 is 3,165 GWh, which represents 7.3% of total forecasted baseline usage for that year. This represents 25% of technical potential and 44% of economic potential.

- MAP in 2030 is 4,758 GWh, about 11% of the total forecasted sales in 2030. This represents more than a third of technical potential and nearly two-thirds of economic potential.
- BAU in 2030 is 2,740 GWh, 6.3% of total forecasted usage in 2030.

Table 1 and Figure 1 present estimates for all five types of potential for selected years.

Figure 2 presents forecasts of electricity use for each of the five types of potential, as well as the baseline forecast and recent historical sales. By 2030:

- Electricity use in the baseline forecast has increased by 4,432 GWh, an increase of 11.2%.
- RAP offsets growth in the baseline forecast by almost three-fourths.
- MAP more than offsets growth in the baseline forecast.
- Economic potential brings usage down to the level it was in 2005.

Table 1 Summary of Energy Efficiency Potential

	2009	2015	2020	2025	2030
Baseline Electricity Forecast (GWh)	38,839	39,057	40,248	41,899	43,181
Energy Savings (GWh)					
Technical Potential	3,434	9,115	11,098	12,296	12,696
Economic Potential	1,895	4,392	5,475	6,657	7,181
Maximum Achievable Potential	13	1,950	3,943	4,655	4,758
Realistic Achievable Potential	12	1,316	2,627	3,098	3,165
Business as Usual	264	1,399	2,184	2,596	2,740
Energy Savings as % of Baseline					
Technical Potential	8.8%	23.3%	27.6%	29.3%	29.4%
Economic Potential	4.9%	11.2%	13.6%	15.9%	16.6%
Maximum Achievable Potential	0.0%	5.0%	9.8%	11.1%	11.0%
Realistic Achievable Potential	0.0%	3.4%	6.5%	7.4%	7.3%
Business as Usual	0.7%	3.6%	5.4%	6.2%	6.3%

Figure 1 Summary of Energy Efficiency Potential (Savings as % of Baseline)

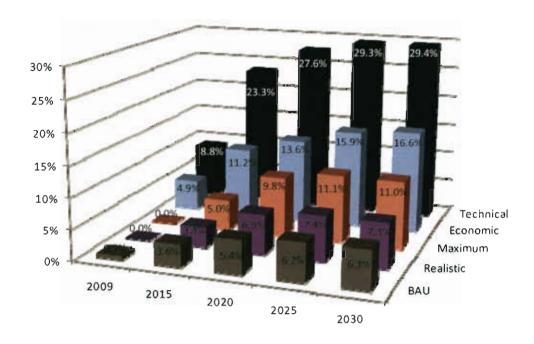
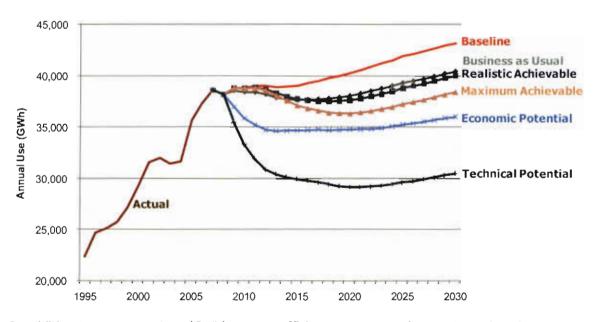


Figure 2 Forecast Summary of Energy Efficiency Potential



In addition to energy savings (GWh), energy efficiency programs also create savings in coincident peak demand (MW). Table 3 presents peak demand savings from EE programs for all five types of potential. The savings are substantial because many of the EE savings result from measures related to air conditioning across all sectors, C&I lighting and motors, all of which have high usage during peak periods. These EE peak demand savings are combined with DR peak demand savings in the following discussion.

Table 2 Summary of Peak Demand Savings from Energy Efficiency Programs

	2009	2015	2020	2025	2030
Baseline Peak Demand Forecast (MW)	7,642	8,003	8,356	8,752	9,127
Peak Demand Savings (MW)					
Technical Potential	837	2,342	2,932	3,377	3,511
Economic Potential	454	1,166	1,444	1,715	1,846
Maximum Achievable Potential	4	563	1,072	1,269	1,253
Realistic Achievable Potential	4	381	716	846	834
Business as Usual	34	173	271	331	352
Peak Demand Savings as % of Baseline					
Technical Potential	11.0%	29.3%	35.1%	38.6%	38.5%
Economic Potential	5.9%	14.6%	17.3%	19.6%	20.2%
Maximum Achievable Potential	0.1%	7.0%	12.8%	14.5%	13.7%
Realistic Achievable Potential	0.0%	4.8%	8.6%	9.7%	9.1%
Business as Usual	0.4%	2.2%	3.2%	3.8%	3.9%

## **Demand Response Potential**

By 2030, achievable savings from demand-response programs are in the range of 914 to 1,126 MW. This represents between 10 and 12% of peak demand in 2030.

Table 3 displays the different levels of potential both as MW/year and as a percentage of baseline forecast. Figure 3 presents the savings as a percentage of coincident peak demand in selected years.

Table 3 Summary of Demand Response Potential

	2009	2015	2020	2025	2030
Baseline Peak Demand Forecast (MW)	7,642	8,003	8,356	8,752	9,127
Peak Demand Savings (MW)					
Technical Potential	2	2,102	2,098	2,173	2,254
Economic Potential	2	2,102	2,098	2,173	2,254
Maximum Achievable Potential	2	694	1,072	1,090	1,126
Realistic Achievable Potential	2	520	870	885	914
Business as Usual	97	160	199	213	219
Peak Savings as % of Baseline					
Technical Potential	0.0%	26.3%	25.1%	24.8%	24.7%
Economic Potential	0.0%	26.3%	25.1%	24.8%	24.7%
Maximum Achievable Potential	0.0%	8.7%	12.8%	12.5%	12.3%
Realistic Achievable Potential	0.0%	6.5%	10.4%	10.1%	10.0%
Business as Usual	1.3%	2.0%	2.4%	2.4%	2.4%

26.3% 25.1% 24.8% 30% 24\_7% 26.3% 25% 20% 15% 12.89 12.59 10.4% 10% 10.0% Technical 5% Economic Maximum 0% Realistic 2009 BAU 2015 2020 2025 2030

Figure 3 Summary of Demand Response Potential (Savings as % of Baseline)

## **Combined Peak Demand Savings**

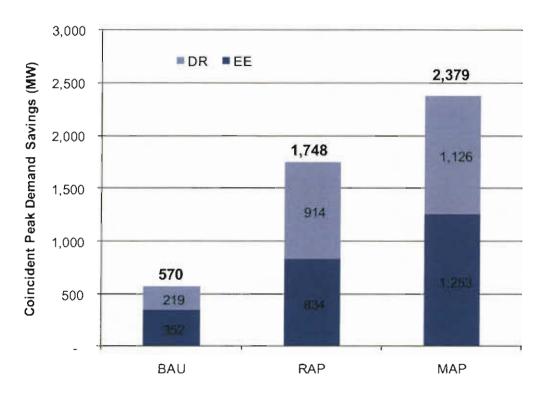
In addition to peak-demand savings from demand response programs, the energy efficiency programs also yield savings. Throughout the forecast period, peak demand savings from EE programs for RAP and MAP are about the same as the savings from DR programs. However, in contrast to DR programs, the peak-demand savings from EE programs are permanent and non-dispatchable. Together, these savings are substantial and could potentially eliminate the need for new capacity over the next 20 years. Table 4 and Figure 4 present these results.

ES-5 www.gep\$MKeER2-10

Table 4 Summary of Peak Demand Savings from EE and DR

	2009	2015	2020	2025	2030
Baseline Peak Demand Forecast (MW)	7,642	8,003	8,356	8,752	9,127
EE Peak Demand Savings (MW)	0.00				
Maximum Achievable Potential	4	563	1,072	1,269	1,253
Realistic Achievable Potential	4	381	716	846	834
Business as Usual	34	173	271	331	352
DR Peak Demand Savings (MW)					
Maximum Achievable Potential	2	694	1,072	1,090	1,126
Realistic Achievable Potential	2	520	870	885	914
Business as Usual	97	160	199	213	219
Total Peak Demand Savings (MW)					
Maximum Achievable Potential	5	1,257	2,144	2,359	2,379
Realistic Achievable Potential	5	901	1,586	1,731	1,748
Business as Usual	131	333	470	544	570
Peak Savings as % of Baseline					
Maximum Achievable Potential	0.1%	15.7%	25.7%	27.0%	26.1%
Realistic Achievable Potential	0.1%	11.3%	19.0%	19.8%	19.2%
Business as Usual	1.7%	4.2%	5.6%	6.2%	6.2%

Figure 4 Combined Peak Demand Savings from DR and EE Programs in 2030



## **Cost-Effectiveness Analysis**

The EE and DR programs were assessed for cost-effectiveness drawing upon the California Standard Practice protocol for DSM economic assessment. For the purposes of this study, four economic test perspectives from the protocol were applied. Each is briefly defined below:

- The Total Resource Cost (TRC) test measures benefits and costs from the perspective of the utility and society as a whole.
- **The Utility Cost (UC)** test measures the costs and benefits from the perspective of the utility administering the program.
- The Ratepayer Impact Measure (RIM) test measures the difference between the change in total revenues paid to a utility and the change in total costs to a utility resulting from the EE and DR programs.
- The **Participant (Part)** test measures the benefits and costs from the perspective of program participants as a whole.

The cost-effectiveness analysis was performed at an aggregate level, representing the potential effects of each individual EE and DR program in the portfolio.

A spreadsheet model was used as the primary tool for conducting AmerenUE's cost-effectiveness assessment.<sup>3</sup> Table 5 presents the results of the cost-effectiveness analysis.

Table 5 TRC Cost-Effectiveness Results

	Total Resource Cost (TRC)						
Program	Lifetime Benefits (Million\$)	Net Benefits (Million \$)	B/C Ratio				
Energy Efficiency Programs							
Maximum Achievable Potential (MAP)	\$4,599	\$2,921	\$1,678	1.57			
Realistic Achievable Potential (RAP)	\$3,072	\$1,856	\$1,217	1.66			
Business as Usual (BAU)				1.95			
Demand Response Programs							
Maximum Achievable Potential (MAP)	\$1,124	\$514	\$610	2.19			
Realistic Achievable Potential (RAP)	\$898	\$406	\$492	2.21			
Business as Usual (BAU)				1.68			

Important insights can also be drawn by looking at the levelized cost of achieving the projected savings. Table 6 presents the estimated levelized costs for the various EE and DR program portfolios.

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<sup>&</sup>lt;sup>3</sup> Global uses its own in-house cost-effectiveness assessment tool.

Table 6 Levelized Cost (Utility Cost perspective)

	Levelized Cost				
Type of Potential	Energy Efficiency Programs (\$/kWh)	Demand Response Programs (\$/kW-yr)			
Maximum Achievable Potential (MAP)	\$0.024	\$37.45			
Realistic Achievable Potential (RAP)	\$0.017	\$39.69			
Business as Usual (BAU)	\$0.021	\$27.50			

As the table indicates, by all measures the EE program portfolio is cost-effective from a levelized cost perspective. Industry average levelized cost tends to range from \$0.03 to \$0.05 per kWh saved. With the BAU portfolio, the levelized cost is well under that average. Looking at either the MAP or RAP, it is fair to conclude that the portfolio levelized costs are well within industry expectations. For the DR programs, the portfolio is cost-effective from a levelized cost perspective since the levelized cost of new capacity is typically well over \$75/kW-year.<sup>4</sup> With any of the three portfolios, the levelized cost is well under half of that average.

## **Supply Curves**

Two key results from this study are two sets of supply curves – one for energy-efficiency programs and the other for demand response programs – that represent MAP, RAP, and BAU.

Figure 5 shows the reference supply curve for energy-efficiency programs for 2030. Key observations include:

- Overall, the 20-year analysis shows a majority of the EE program savings fall under \$0.04/kWh. For the BAU portfolio, a total savings of over 5% falls under a very attractive cost-effective cut-off of \$0.03/kWh.
- For the RAP portfolio, close to 7% total savings falls under a \$0.03/kWh levelized cost.
- The MAP portfolio becomes very costly when reaching beyond the 10% savings level, as the levelized cost to add additional savings beyond a cumulative savings of 10% reaches well over \$0.05/kWh.
- Another interesting observation is that RAP holds steady at a levelized cost under \$0.02/kWh, going from a cumulative savings of just over 2% to over 5%. Program costs do not appear to substantially increase under RAP until the portfolio reaches over 7% savings.
- While most of the programs are considered cost-effective, there are some higher cost programs which include: HVAC, Lighting and Appliance, and Residential New Construction. Residential New Construction costs are significantly higher than the second most expensive program.
- When comparing the three different curves (BAU, RAP and MAP), it is worth noting that there is a clustering of programs that cost roughly the same (on a levelized \$/kWh basis), yet these programs bring about substantial increases in the energy savings potential. For MAP, bringing on the last two most expensive programs brings about measureable increases in savings potential. Thus the slope of the supply curve does not turn in a vertical direction, as is clearly demonstrated in the BAU and to some extent in the RAP cases. This suggests that while MAP is the most expensive portfolio, a bump-up in the expenditures even for the high cost programs yields significantly greater returns in terms of energy savings.

<sup>&</sup>lt;sup>4</sup> This was the figure used as a proxy avoided capacity cost for the FERC National DR Potential study.

Figure 5 Energy Efficiency Program Supply Curve - Potential by 2030

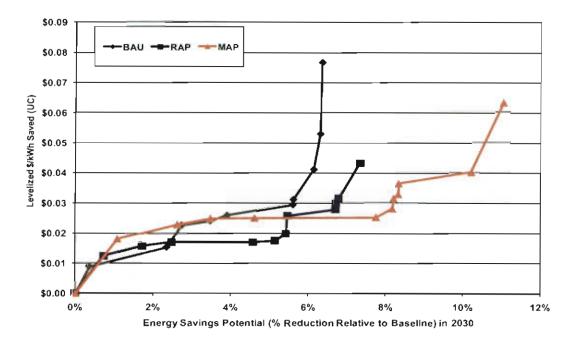
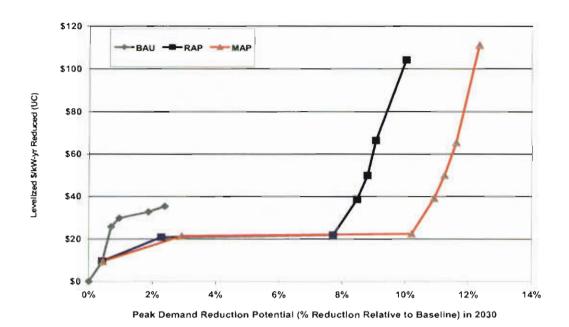


Figure 6 shows the reference supply curve for demand-response programs for 2030. Key observations include:

- In RAP and MAP, the programs as a whole appear to deliver significant peak demand reductions at a cost that is well below \$30/kW-year. By any measure, this would also be judged very cost effective when compared to supply-side resources and their associated costs.
- For the BAU portfolio, savings do not go much above the 2% mark, with associated costs jumping up to above \$30/kW-year.
- The RAP portfolio brings about savings at over 7% for a cost that is well under \$30/kW-year.
- The MAP portfolio yields a higher savings of over 10% for essentially the same cost that is
  experienced in the RAP case. The reason these costs are comparable relates to the fact that
  the main differences between RAP and MAP relate to scale-up of DR programs under
  scenarios of higher incentives and assumptions about greater levels of opt-out pricing in the
  MAP case, which bring about significantly greater savings for very little extra cost.
- Again, most of the DR programs in each portfolio have a lower levelized cost than the
  projected avoided capacity costs used in the FERC National Assessment of Demand Response
  of approximately \$75/kW-year in year 2030 indicating that all three portfolios are costeffective as a whole.

Figure 6 Demand Response Program Supply Curve - Potential by 2030



# **Program Costs**

An important result from this study is an estimation of program spending, both from an annual perspective and cumulative. Figure 7 illustrates the year-by-year EE program spending over the entire 22-year time horizon (2009-2030). The figure illustrates that for BAU and RAP, the annual spend is roughly equivalent (yet the RAP savings are significantly higher than BAU in each year after about 2013). The figure also illustrates the fact that the MAP spend is significantly higher than RAP and BAU. Of course, MAP savings are substantially higher than BAU and RAP. The results lead to the obvious conclusion that it will cost significantly more to get additional savings.

Figure 7 Annual Energy Efficiency Program Spending<sup>5</sup>

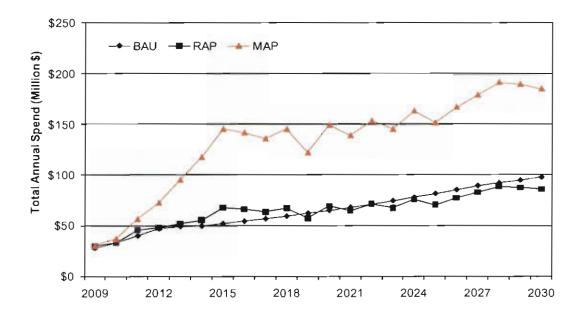


Figure 8 illustrates the year-by-year DR program spending over the entire 22-year time horizon (2009-2030). The figure illustrates significant fluctuations in the annual spending for all three cases. In the RAP case, it is assumed that AMI comes in around 2015 and that opt-in dynamic pricing is implemented afterwards. Since opt-in pricing assumes that participants are voluntary, the rates of growth in spending are what would typically be expected in a DR program.

However, for the MAP case, the spending grows dramatically in the first 5 years (2009-2013), reflecting a significant ramp-up of participation in traditional DR programs such as Direct Load Control and Curtailable as well as newer DR programs such as opt-in dynamic pricing tariffs. Beginning in 2014 the spending drops down for the one year, and then again rises dramatically until about 2020. This is occurring because it is assumed that customers are participating in the dynamic pricing programs on an opt-in or voluntary basis through 2013. In 2014, there is a transition in the pricing program designs from the opt-in style to a more mandatory opt-out style. That means that all customers not currently on a time-based pricing tariff would be defaulted to such a tariff. This transition occurs based on the assumption that the AMI meters begin to become deployed starting in 2015. As AMI deployment is initiated, pricing program expenditures rise to bring on the new participants until 2020 when it is assumed that all available participants are transitioned to the various dynamic pricing programs. While it is merely speculation as to whether opt-out dynamic pricing tariffs would actually be implemented in the AmerenUE service territory during this time, the differences in annual spend between MAP and RAP reveal some important insights about the tradeoffs between opt-out dynamic pricing vs. optin dynamic pricing. First, it is clear that there would be significant fluctuations in spending in the dynamic pricing case. Such fluctuations may not be feasible from an AmerenUE operational perspective. Second, as mandatory dynamic pricing tariffs take hold, there is a negative impact on program participation for other non-pricing programs. This situation is clearly revealed in the annual spend, where RAP spending in the last 10 years of the plan is actually higher than MAP spending.

ES-12 www.gepaMkoER2-16

<sup>&</sup>lt;sup>5</sup> Note that annual spending for MAP and RAP was calibrated to the BAU for the purposes of creating this illustration. The calibration was done such that spending amounts in the first two years of the programs would be roughly comparable across the three levels (MAP, RAP and BAU). The actual analyses of MAP and RAP (in terms of savings and cost-effectiveness) were conducted independently of BAU.

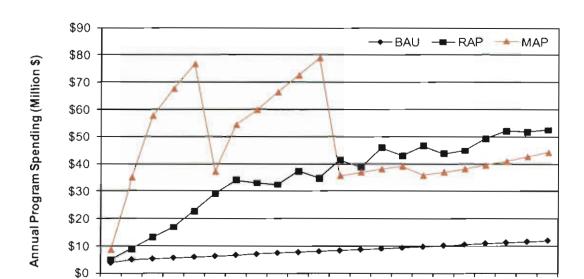


Figure 8 Annual Demand Response Program Spending

## Scenario Analysis

2009

2012

2015

Scenario development is a critical part of any planning exercise. While the "reference" case for EE and DR program potential represents the best or most-likely estimate of what the future will look like, it is important to understand the sensitivity of the reference case estimate to key assumptions and to evaluate alternative worlds or scenarios. Based on the results of the potential analysis, it was determined that the realistic achievable potential (RAP) would serve as the representative reference case for conducting the scenarios analysis.

2018

2021

2024

2027

2030

During the various stakeholder meetings convened over the course of this project, several potential future scenarios were outlined and reviewed. In those discussions, it was clear that a whole host of external factors might occur in the future, all potentially influencing the outcome of AmerenUE's EE and DR programs. As a result, the following three scenarios were considered for the analysis:

- Scenario 1 Aggressive Codes and Standards: This scenario represents the
  implementation of aggressive state building codes which will capture lost opportunities in
  new construction that might currently be captured (at least in part) in the various DSM new
  construction programs. Further, the scenario represents aggressive appliance standards that
  are currently being contemplated at the federal level. As recent increased national attention
  is being given to role of energy efficiency in the economic recovery and the Smart Grid, it is
  conceivable that this attention will lead policymakers to increase laws and regulations
  governing codes and standards beyond existing and planned levels.
- Scenario 2 High Infrastructure Costs: This scenario anticipates greater levels of utility spending due to higher than anticipated costs associated with new generation, compliance with environmental regulations and carbon legislation<sup>6</sup>, widespread implementation of the Smart Grid, adoption of distributed generation and solar, and the like.
- Scenario 3 Prolonged Recession Beyond 2 Years: This scenario assumes that the economy does not recover in the next two years, but rather that the recession lasts up to

<sup>&</sup>lt;sup>6</sup> The Reference scenario assumes passage of legislation similar to the 2009 proposed Waxman-Markey Bill. A carbon cost is included in the forecasts beginning in 2014 that reflects the targets and assumptions therein. These carbon costs are thus included in each scenario unless modified as noted.

five years. As a result, there would be a delayed and weakened carbon legislation passed by the Congress and rate hikes would be kept to a minimum.

Table 7 highlights the key findings of the scenario analysis. The table provides key indicators of the EE and DR programs, including total cumulative expenditure over the entire study time horizon (2009-2030), the levelized cost of saved energy and peak demand, and the percentage reduction relative to the baseline forecast.

Table 7 Scenario Impacts on EE and DR Potential

Parameter	Reference Aggressive Codes Case and Standards		Scenario 2: High Infrastructure Costs		Scenario 3: Prolonged Recession		
	(RAP)	Value	Percent Change	Value	Percent Change	Value	Percent Change
EE Program Total Expenditure (Million \$)	\$1,856	\$1,555	-16%	\$2,394	29%	\$1,522	-18%
EE Portfolio Levelized Cost (\$/kWh-saved)	\$0.017	\$0.018	8%	\$0.021	23%	\$0.018	4%
EE Portfolio % Reduction Relative to Baseline	7.33%	5.18%	-29%	9.12%	24%	5.88%	-20%
DR Program Total Expenditure (Million \$)	\$406	\$370	-9%	\$657	62%	\$406	0%
DR Portfolio Levelized Cost (\$/kW-yr saved)	\$39.69	\$39.923	1%	\$38.87	-2%	\$38.88	-2%
DR Portfolio % Reduction Relative to Baseline	10.01%	9.32%	-7%	15.21%	52%	9.94%	-1%

Several observations can be made from the results of the scenario analysis:

- As we move from the reference case (RAP) to the various scenarios, most of the typical
  parameters are moving in the direction that is expected. Aggressive codes and standards and
  a prolonged recession bring about lower expenditure for programs, lower savings relative to
  the baseline and higher levelized costs. High infrastructure costs bring about higher
  expenditure for programs, higher savings relative to the baseline and higher levelized cost.
- For Scenario 1 (Aggressive Codes and Standards), total EE expenditures are reduced by 16% and DR expenditures reduced by 9% due mainly to the fact that lower impacts mean that less is being expended for program administration and incentives. Levelized costs for the EE portfolio increase by 8% and for the DR portfolio by 1% indicating that the reduction in expenditures is not leading to a proportional reduction in impacts. Finally, the EE portfolio percentage reduction drops by 29% and the DR reduction drops by 7%, which is largely a function of the aggressive codes and standards taking over nearly a third of the savings projected in the reference case.
- For Scenario 2 (High Infrastructure Costs), total EE expenditures increase by 29% and DR expenditures increased by 62% due mainly to the fact more programmatic activities due to lower avoided costs, more aggressive marketing of programs, and the like. Levelized costs for the EE portfolio increase by 23% and for the DR portfolio drops by a slight 2% indicating that the increase in expenditures is bringing about a proportional increase in impacts (at least for the EE programs). Finally, the EE portfolio percentage reduction increases by 24% and the DR reduction drops by 52%, This again is mainly driven by the fact that the EE and DR programs are operated at higher budget levels thus bringing about a larger number of participants relative to the Reference Case which in turn leads to greater impacts.

• For Scenario 3 (Prolonged Recession), total EE expenditures decrease by 18% and DR expenditures remaining relatively unchanged. The decrease in EE expenditures is due mainly to the fact few program participants is leading to less in incentives being paid out. DR appears to be relatively unchanged by these exogenous factors. Levelized costs for the EE portfolio increase by 4% and for the DR portfolio decrease by 2% indicating that (like Scenario 1) the reduction in EE expenditures is leading to a proportional reduction in impacts which has very little impact on the levelized cost. Finally, the EE portfolio percentage reduction decreases by 20% and the DR reduction increases drops by less than 1%. This again is mainly driven by the fact that the EE programs are not attracting as many participants because the economic situation is inhibiting the ability of participants to make capital investments. Thus, the resulting impacts are depressed relative to the Reference Case. This situation was not as affected in the DR case.

In addition to estimates of potential for each scenario, EE and DR program supply curves were also developed. The reference case (RAP) and each of the three scenarios are represented as separate supply curves on the same graph, in much the same manner as was presented for the various program implementation levels reported in the previous chapter.

Figure 9 shows the supply curve for AmerenUE's potential EE programs, as reflected by each of the three scenarios for the year 2030. The supply curve from the reference case is provided for comparison purposes.

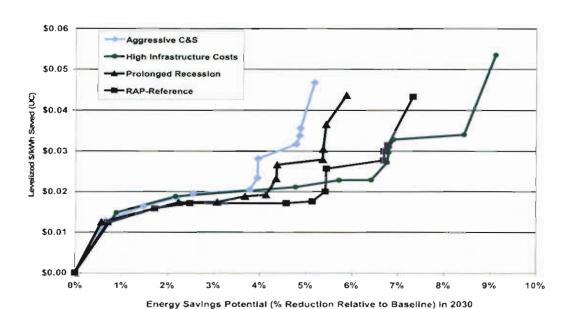


Figure 9 EE Program Supply Curve – by Scenario, Year 2030

Several observations can be made from the results of the 20-year supply curve analysis for the various scenario assessments of the EE programs:

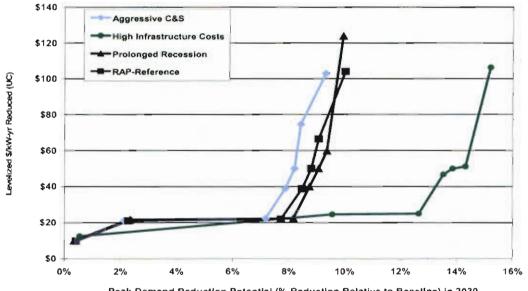
 Up to about 4% energy savings potential, all of the scenarios deliver about the same level of savings at the same level of cost (around \$0.02/kWh or less). However, going above that levelized cost threshold, significant variances occur.

- Neither Scenario 1 (Aggressive C&S) nor Scenario 3 (Prolonged Recession) would be favorable from the perspective of an AmerenUE EE program portfolio. Both cases show significantly higher costs for a relatively minimal increase in savings potential.
- Scenario 2 (High Infrastructure Costs) appears to be most favorable from the perspective of bringing about 6.5% in energy savings potential at the lowest level of cost. However, for every extra kWh saved beyond that level, the costs rise dramatically.

Figure 10 shows the supply curve for AmerenUE's potential DR programs, as reflected by each of the three scenarios for the year 2030. Several observations can be made from the results of the 20-year supply curve analysis for the various scenario assessments of the DR programs:

- There is very little difference between the Reference Case and Scenario 1 (Aggressive Codes and Standards) and Scenario 3 (Prolonged Recession). This has mainly to do with the fact that in both instances these external factors have very little influence on the DR program portfolios.
- For Scenario 2 (High Infrastructure Costs) there is a pronounced improvement in the cost of delivered demand relative to the Reference Case. In other words, it does not appear to cost much more on a \$/kW-year basis but the savings are significantly greater.

Figure 10 DR Program Supply Curve - by Scenario, Year 2030



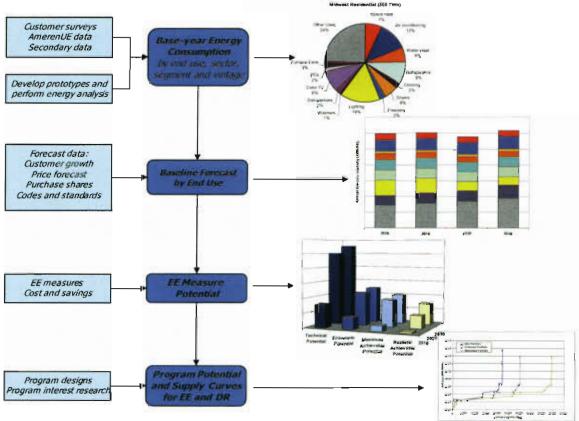
## STUDY APPROACH

Figure 11

This study represents industry best-practices in assessment of DSM potential. It began with comprehensive market research of AmerenUE customers that covered their current energy-using equipment, behavior and attitudes. The market research results were used to develop base-year usage profiles and the baseline forecast. These, in turn, were used to support the analysis of EE and DR potential at the measure and program levels. Finally, program analysis was used to develop supply curves. Figure 11 depicts this approach.

Customer surveys

Overview of Study Approach



The remainder of this Executive Summary provides an overview of the market research and each of the analysis steps.

# MARKET RESEARCH

Comprehensive market research about AmerenUE customers was conducted for this project. This research provides a solid foundation for the analyses performed in this study and it also provides a wealth of information for future analyses across many departments at AmerenUE. The market research included:

- Residential customers online saturation surveys with 1,284 customers and online program interest surveys with 1,126 customers
- Small and medium C&I customers online saturation surveys with 800 customers and online program interest surveys with 750 customers

- Large C&I customers online energy-use surveys with 221 customers and online programinterest surveys with 273 customers
- Complex C&I customers 145 site visits distributed strategically among campuses/locations of AmerenUE's "top customers"
- Trade Allies 40 telephone interviews

Volume 2 of the report series presents the detailed results of the market research.

## **Energy-use Surveys**

Energy-use (or saturation) surveys were conducted across all customer classes. Topics included:

- · Characteristics of households/homes and businesses/buildings and their occupants
- Heating, cooling and water heating equipment
- · Lighting, refrigeration and food service equipment
- · Office equipment, electronics and miscellaneous plug loads
- · Motors and process uses
- Energy-efficiency measures taken and planned

Figure 12 presents one example of the results from the residential saturation survey.

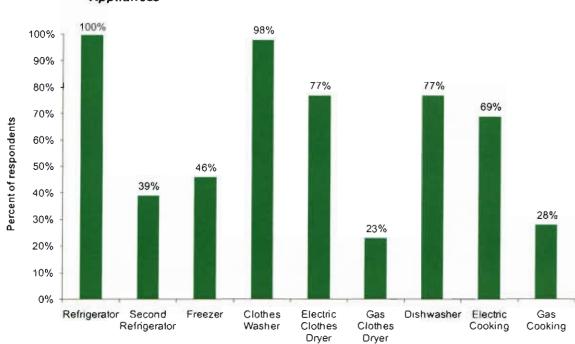


Figure 12 Saturation Survey Results – Percent of Single-family Homes with Appliances

#### **Program-Interest Research**

A hallmark of the AmerenUE study is the research of customer attitudes and behaviors toward energy efficiency and demand response measures and programs. The objectives of this research were to:

Help AmerenUE estimate achievable potential

- a. How likely are customers within each sector to participate in various energy efficiency programs AmerenUE is considering offering?
- b. Which of these energy efficiency measures offer the highest likely participation rates?
- c. How does likelihood to participate differ by payback period for the customer?
- Help AmerenUE understand unique customer segments to support customer marketing and outreach

The topics covered by the program-interest research included:

- Attitudinal questions, which included general attitudes about energy use, energy efficiency, environmental concerns, saving money, comfort, etc.; purchasing attitudes, preferences, practices; and attitudes toward electric utility providers in general and attitudes toward AmerenUE
- Assessment of energy efficiency measures already implemented
- Interest in potential energy efficiency and demand response measures offered by AmerenUE that cover appliance and equipment upgrades to high-efficiency models, improvements in processes that would save energy, and likelihood of undertaking certain energy conservation measures.

Key results from the program interest research included "take rates" for various program concepts. Take-rates represent the likelihood that customers will participate in specific programs and they reflect a snapshot of current behavior and circumstances. They have been adjusted for response bias using industry standard techniques to reflect what customers *actually* do rather than what they *say* they will do.

Figure 13 illustrates the range of take rates for the residential and business sectors. Figure 14 and Figure 15 present likely take rates for specific appliances/equipment.

Figure 13 Range of Take Rates

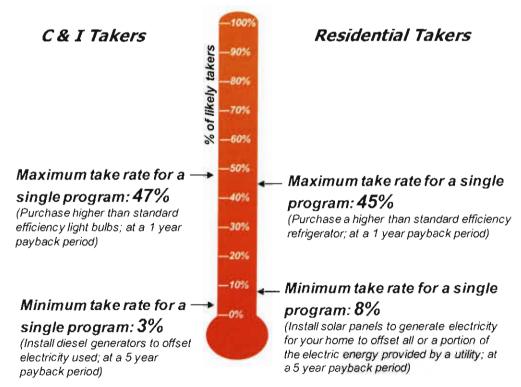


Figure 14 Likely Residential Take Rates for Purchasing High-efficiency Equipment

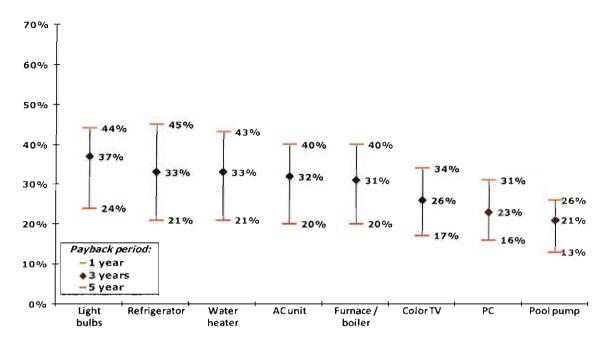
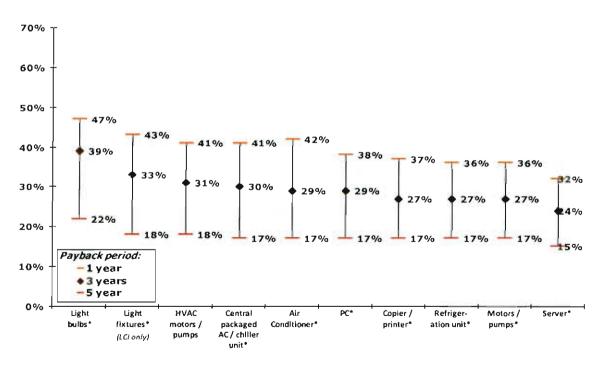


Figure 15 Likely C&I Take Rates for Purchasing High-efficiency Equipment



These take rates are used directly to estimate the various levels of achievable potential for this study – MAP and RAP. Take-rate estimates at a one-year payback were used to estimate MAP. Take-rates at a three-year payback were used to estimate RAP and were ramped up over the 20-year forecast horizon to reflect increased awareness of utility programs.

The majority of the AmerenUE take rates under a three-year payback are in the range of 20-40%. Based on observation and expert judgment, these are lower than comparable studies conducted for West Coast and Northeast utilities, which typically show 30-50%. By comparison, a recent similar study conducted by the Electric Power Research Institute identified take rates of 50% or higher, reflecting a mix of states with high and low DSM activity and history. The result of lower take rates is that MAP and RAP for AmerenUE represent a smaller portion of economic potential than what is projected in some other studies.

In addition to the program take rates, the market research results were used to perform a segmentation analysis. These results are also presented in Volume 2.

#### DEVELOP BASELINE FORECAST

The market research was a primary source of information for the development of energy market profiles, base-year electricity use by end use and the baseline forecast as illustrated in Figure 16. For this study, 2008 was defined as the base-year because it was the most recent year for which complete billing data were available.

**Forecast Data Economic Data** Customer growth Energy prices Forecast Results Exogenous factors Elasticities Baseline forecast **Market Profiles Technology Data Energy-efficiency** Customer segmentation Efficiency options cases Codes and standards Technical potential Purchase shares Base-year Energy Economic potential Market size Consumption Achievable potential Equipment saturation by technology, Codes & standards Fuel shares Technology shares end use, segment, Vintage distribution vintage & sector Energy-efficiency Savings analysis Estimates Unit energy consumption (Annual & peak) Coincident demand List of measures Technical potential Saturations Economic potential Adoption rates Achievable potential Avoided costs Codes & standards Cost-effectiveness screening

Figure 16 Analysis Framework for Baseline and EE Potentials Forecasts

# Base-year Energy Use

In 2008, AmerenUE provided 38,165 GWh of electricity to its residential, commercial and industrial customers. The residential and commercial sectors are roughly equal, each accounting for more than one third of total use. The industrial sector accounts for the remaining 28%.

# Residential Electricity Use in 2008

In 2008, AmerenUE provided electricity service to 1.04 million households who used 13,993 GWh. Overall, residential customers used 13,498 kWh/household. The market is dominated by

Assessment of Achievable Potential from Energy Efficiency and Demand Response Programs in the U.S. (2010-2030), EPRI, TR 1016987, January 2009, available at <a href="https://www.epri.com">www.epri.com</a>.

single-family homes (see Figure 17), which used 14,682 kWh/household on average, compared to multi-family homes which used 8.883 kWh/household.

Appliance information and dwelling characteristics from the market research were combined to develop descriptions of prototypical houses in the AmerenUE service area. These prototypes were analyzed using an engineering simulation model to estimate end-use consumption. 8 Comprehensive energy market profiles that characterize electricity usage by end use and segment are presented in Volume 3.

Figure 17 presents a breakdown of 2008 usage by end use. Air conditioning and white-goods appliances are the largest uses, followed by space heating and interior lighting.

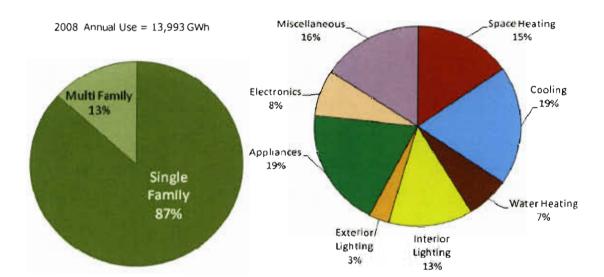


Figure 17 Residential Electricity Usage by Segment and End Use

## Commercial Sector Electricity Use in 2008

In 2008, AmerenUE provided 13,178 GWh to commercial-sector customers. These businesses occupied 964 million square feet, implying an intensity of 13.7 kWh per square foot per year. The largest segment in the commercial sector is offices, which accounts for 29% of total usage in 2008. All other segments account for 12% or less of total use (see Figure 18).

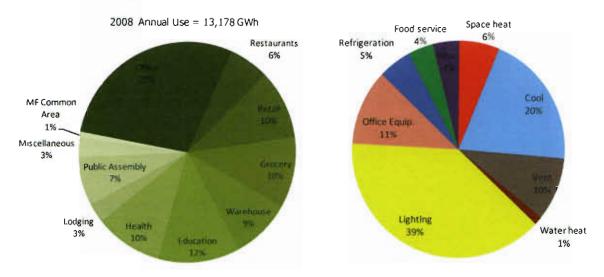
Information about equipment inventories, business operations and building characteristics from the survey were combined to develop descriptions of prototypical building types in the AmerenUE service area. These prototypes were analyzed in BEST to estimate end-use consumption. Comprehensive energy market profiles that characterize electricity usage by end use and segment are presented in Volume 3.

Figure 18 presents a breakdown of 2008 usage end use. Lighting is the dominant use in the commercial sector, followed by space cooling.

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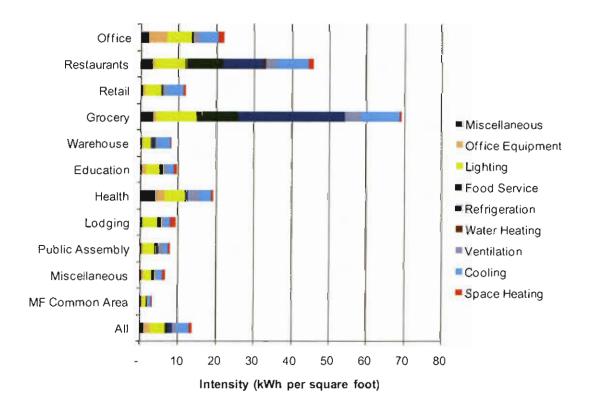
<sup>&</sup>lt;sup>8</sup> The model used for this purpose is Global's Building Energy Simulation Tool (BEST), which is a user-friendly front-end to the powerful DOE-2 energy simulation model.

Figure 18 2008 Commercial Sector Electricity Usage by Segment and End Use



Electricity use varies considerably by building type and end use. Figure 19 presents the overall intensity in kWh per square foot per year, as well as the end-use breakdown. The grocery and restaurant segments are the most intensive as a result of high refrigeration and food service usage, in addition to lighting and cooling. Lighting and cooling are significant uses across all segments. Office is the largest segment, in terms of absolute kWh usage, and uses about 22 kWh per square foot on average.

Figure 19 Electricity Use by Building Type and End Use



## Industrial Sector Electricity Use in 2008

In 2008, AmerenUE provided 10,994 GWh to the industrial sector. Throughout this study, this sector is treated as a whole to protect the confidentiality of AmerenUE's largest customers who might otherwise be identified.

Figure 20 presents a breakdown of 2008 usage by end use for the industrial sector. Machine drives, primarily motors and air compressors, account for 50% of usage in 2008. Electric processes account for just over one fourth of usage. Lighting, cooling, and other uses account for the remaining 23%.

Space Heating Cooling
Other
6%
Ventilation
2%
Lighting
7%
Process
27%

Figure 20 2008 Industrial Electricity Usage by End Use

## **Baseline End-Use Forecast Results**

Using the base-year profiles as a starting point, a baseline end-use forecast was developed for 2009 through 2030 using Global's LoadMAP model. This forecast embodies assumptions about customer growth, electricity prices, technology trends and the impacts of codes and standards. This forecast provides the springboard for the estimation of energy-efficiency potential and is the metric against which EE savings are measured. The total forecast is presented in Figure 21.

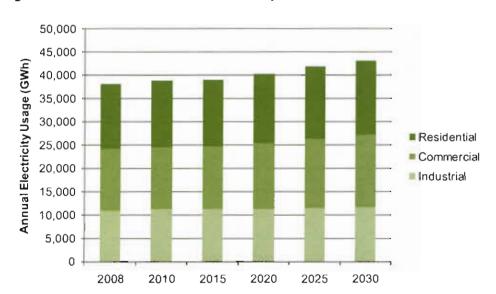


Figure 21 Baseline Forecast Summary

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#### Residential Baseline End-use Forecast

Electricity use is forecast to grow from 13,993 GWh in 2008 to 15,986 GWh in 2030. This is a 14% increase over the 22 years, implying an average growth rate of 0.61%.

Key observations about this forecast include the following:

- Residential lighting is affected by the passage of the Energy Independence and Security Act (EISA) in 2007, which mandates higher efficacies for lighting technologies starting in 2012. Several lighting technologies are anticipated to meet this standard when it goes into effect, including compact fluorescent lamps (CFL), white light-emitting diodes (LED), and advanced incandescents currently under development. Old stock is phased out over time beginning in 2012. The effect of this standard is a decline in electricity for lighting use by 43% over the forecast period, reflecting a low penetration of CFLs in the AmerenUE service area in 2008.
- Growth in electricity use in electronics is strong and reflects an increase in the saturation of
  electronics and the trend toward higher-powered computers and larger televisions.
- Growth in miscellaneous use is also substantial. This has been a long-term trend and assumptions have been made about growth in this end use that are consistent with the Annual Energy Outlook.

Figure 22 presents the residential end-use forecast.

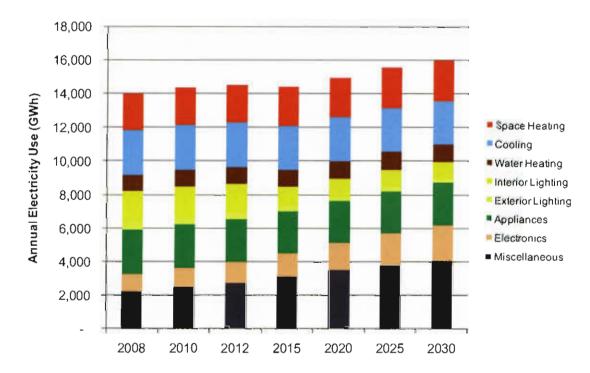


Figure 22 Residential Baseline End-use Forecast

# Commercial Baseline End-use Forecast

In the commercial sector, electricity use is forecast to grow from 13,178 GWh in 2008 to 15,615 GWh in 2030. This is an 18% increase over the 22 years, implying an average growth rate of 0.8%.

Figure 23 presents the forecast which shows considerable variation across the end uses. Major uses — cooling, lighting and refrigeration — are relatively flat, while significant growth takes place in office equipment and miscellaneous uses.

18,000 16,000 14,000 Space Heating Annual Usage (GWh) Cooling 12,000 Ventilation 10,000 ■ Water Heating ■ Food Service 8,000 ■ Refrigeration 6,000 Lighting 4,000 Office Equipment ■ Miscellaneous 2,000 2008 2010 2015 2020 2025 2030

Figure 23 Commercial Baseline End-use Forecast

## Industrial Baseline End-use Forecast

Industrial electricity use is projected to stay fairly flat over the next 22 years. Of course, this assumes the continued viability of AmerenUE's largest industrial customers. Electricity use is forecast to grow from 10,994 GWh in 2008 to 11,580 GWh in 2030, an increase of 5%. As in the other sectors, lighting use declines as the result of standards. The primary source of growth is in the other uses. The forecast is depicted in Figure 24.

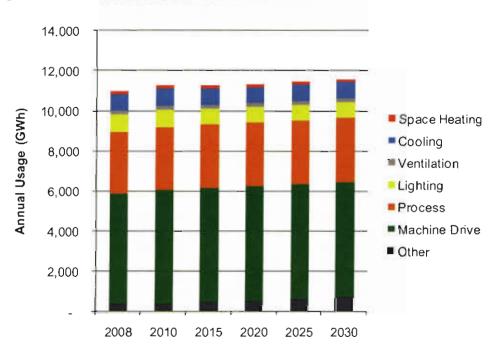


Figure 24 Industrial Baseline End-use Forecast

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## POTENTIAL SAVINGS FROM ENERGY EFFICIENCY MEASURES

Once the baseline forecast was developed, analysis of energy-efficiency potential proceeded. This activity began with the identification and screening of energy-efficiency measures. A total of 299 individual measures were considered across all three sectors. The residential analysis included 118 measures, the commercial sector included 120 measures and the industrial sector considered 43 measures. The primary sources for EE measure information include:

- Global's Database of Energy Efficiency Measures (DEEM)
- California's Database of Energy Efficiency Resources (DEER database)
- AmerenUE stakeholder input

The analysis of energy-efficiency measures yielded estimates of energy efficiency for Technical and Economic potential, which were the building blocks of the subsequent program analysis and achievable potentials (see Table 1):

- Technical potential is the theoretical upper bound of energy-efficiency savings regardless
  of cost.
  - 1. In 2020, technical potential is 11,098 GWh, which represents 27.6% of total usage in that year.
  - 2. In 2030, technical potential is 12,696 GWh, 29.4% of total usage.
- Economic potential is an estimate of all cost-effective energy efficiency savings.
  - 1. In 2020, economic potential is 5,475 GWh, which represents 13.6% of total usage in that year.
  - 2. In 2030, economic potential is 7,181 GWh, 16.6% of total usage.

Figure 25 presents the savings as a percent of baseline energy usage in each of selected years.

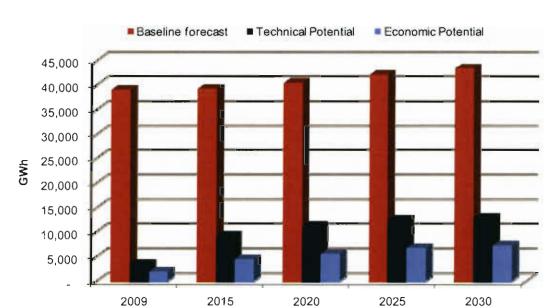


Figure 25 Summary of Energy-efficiency Measure Potential

Figure 26 summarizes economic potential by sector. The contributions to savings from the residential and commercial sectors are roughly equal, while the industrial sector is the smallest of the three.

8,000 Residential 7,000 ■ Commercial Cumulative savings (GWh) 6,000 Industrial 5,000 4,000

Figure 26 Summary of Economic Potential by Sector

## **Residential EE Measure Potential**

2009

3,000

2,000

1,000

Economic potential in the residential sector in 2030 is 3,348 GWh or 21% of baseline residential usage in that year. The breakdown by end use for selected years is presented in Table 8. Figure 27, which illustrates the end-use breakdown in 2030, shows that there are substantial savings across all end uses in the residential sector, even after the effects of appliance standards.

2020

2025

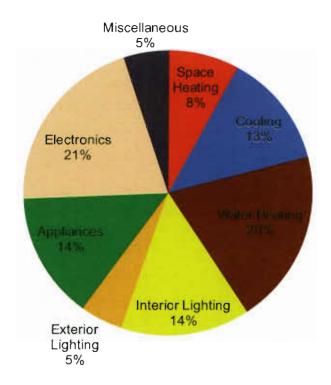
2030

Residential Economic Potential by End Use Table 8

2015

	2009	2015	2020	2030
Space Heating	66	191	214	264
Cooling	95	275	328	436
Water Heating	107	338	446	664
Interior Lighting	354	269	291	484
Exterior Lighting	135	195	164	161
Appliances	14	97	196	482
Electronics	19	205	339	688
Miscellaneous	43	123	152	170
Total	834	1,692	2,130	3,348

Figure 27 End-use Breakdown of Residential Economic Potential in 2030



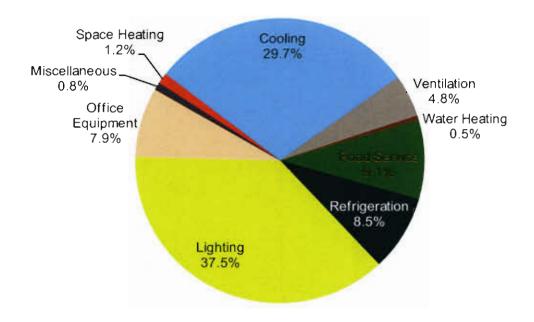
# **Commercial EE Measure Potential**

In 2030, economic potential in the commercial sector is 2,847 GWh or 18% of baseline commercial usage in 2030. The breakdown by end use for selected years is presented in Table 9. Figure 28, which illustrates the end-use breakdown in 2030, shows that lighting and cooling account for the majority of potential savings.

Table 9 Commercial Economic Potential by End Use

	2009	2015	2020	2030
Space Heating	13	32	34	35
Cooling	196	542	679	846
Ventilation	14	95	132	136
Water Heating	2	7	10	13
Food Service	13	118	214	258
Refrigeration	14	90	152	242
Lighting	481	852	1,020	1,066
Office Equipment	42	156	178	226
Miscellaneous	2	12	20	24
Total	777	1,903	2,441	2,847

Figure 28 End-use Breakdown of Commercial Economic Potential in 2030



## **Industrial EE Measure Potential**

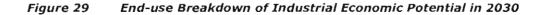
In 2030, economic potential in the industrial sector is 986 GWh or 8.5% of baseline industrial usage in 2030. The breakdown by end use for selected years is presented in Table 10.

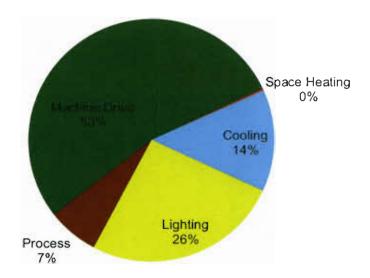
Figure 29, which illustrates the end-use breakdown in 2030, shows that machine drives – motors and air compressors account for more than half the potential savings. However, the absolute savings from motors is relatively small for two reasons. First, there are significant savings already embodied in the baseline forecast as a result of the NEMA standards that have been in place for many years and which will begin to require that premium-grade motors be installed in December 2010. Second, industrial customers are savvy and have been able to successfully postpone motor replacement by rewinding existing motors. In addition to motors, there are significant savings opportunities in cooling, lighting and, to a lesser degree, electric processes.

Table 10 Industrial Economic Potential by End Use

	2009	2015	2020	2030
Space Heating	1	1	2	2
Cooling	26	63	75	134
Ventilation		-	J.T	-
Lighting	117	252	251	255
Process	25	65	67	67
Machine Drive	114	416	509	528
Total	284	797	904	986

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## **DSM PROGRAM ANALYSIS**

The process of developing the EE and DR programs for this study involved an assessment process that is illustrated in Figure 30. This figure depicts the sources of information that were used to guide the development of a portfolio of representative EE and DR programs that could then serve as the basis for detailed analyses, including cost-effectiveness analysis, supply curve assessment and scenario analysis. The results of these various analytics will serve as the inputs necessary for AmerenUE to conduct its current IRP assessment, work through the Missouri regulatory process and support the process of implementation.

Figure 30 Process for Developing Energy Efficiency and Demand Response Programs

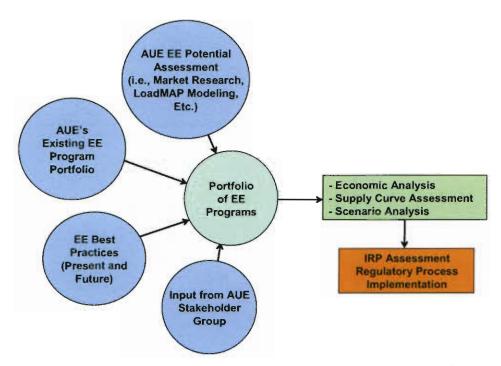


Table 11 identifies the portfolio of energy-efficiency programs considered in the analysis as well as target market segments for each. These programs reflect current industry best practices, but also provide a structure that allows the programs to adapt to meet future needs.

Figure 31 presents realistic achievable potential from energy-efficiency programs in selected years. The largest savings are found in three programs: C&I Standard Incentives, C&I Custom Incentives and Residential Lighting and Appliances

Table 11 Energy Efficiency Programs

Energy Efficiency Program	Target Market Segment(s)
Residential Lighting and Appliances	All residential customers
2. Multi-Family Common Area	Owners and property managers of multi-family buildings
3. Residential New Construction	Single-family new constructions
4. Residential HVAC Equipment & Diagnostics	Single-family home customers
5. Residential Energy Performance	Single-family home customers
6. Residential Low Income	Low-income residential customers
7. Residential Appliance Recycling	All residential customers
8. Residential Information/Feedback	All residential customers
9. C&I Standard Incentives	All C&I customers
10. C&I Custom Incentives	All C&I customers
11. C&I New Construction	C&I new constructions
12. C&I Retro-Commissioning	All C&I customers
13. C&I Information/Feedback	All C&I customers

Figure 31 Realistic Achievable Potential from Energy Efficiency Programs

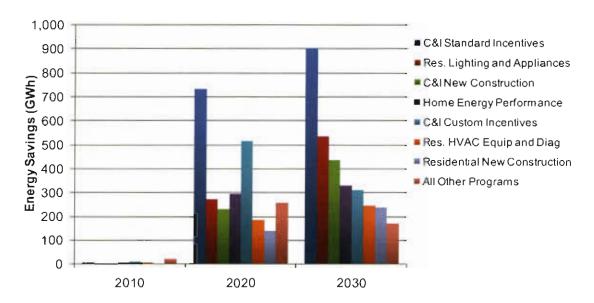
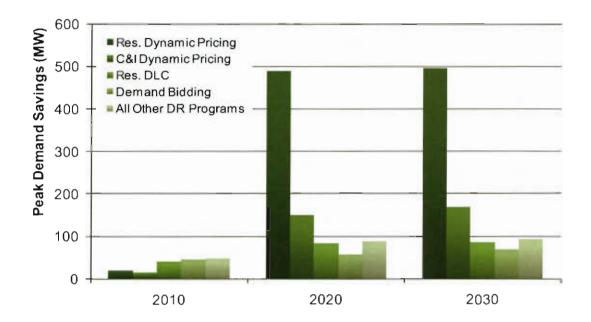


Table 12 identifies the list of demand-response programs included in the analysis together with the target segments for each. Figure 32 presents realistic achievable potential for selected years. In 2010, the majority of savings come from non-pricing programs, but by 2020 the trend is reversed and savings from dynamic pricing programs dominate.

Table 12 Demand Response Programs

<b>Demand Response Program</b>	Target Market Segment(s)		
Residential Direct Load Control	All residential customers with air conditioning and electric water heating		
Residential Dynamic Pricing	All residential customers		
3. C&I Direct Load Control	All small-sized C&I customers (Rate 2M)		
4. C&I Dynamic Pricing	All C&1 customers (Rates 2M, 3M, 4M and 11M)		
S. Demand Bidding	All medium- and large-sized C&I customers (Rates 3M, 4M and 11M)		
6. Curtailable	All large-sized C&L customers (Rates 4M and 11M)		
7. DR Aggregator Contracts	All C&1 customers (Rates 2M, 3M, 4M and 11M)		

Figure 32 Realistic Achievable Potential from Demand Response Programs



#### COMPARISON WITH OTHER STUDIES

The results of this AmerenUE study have been compared with three recent and relevant studies:

- The EPRI National Potential Study: Assessment of Achievable Potential from Energy Efficiency and Demand Response in the U.S. (2010-2030), TR 1016987, January 2009
- The Wisconsin Study: Energy Efficiency and Customer-Sited Renewable Resource Potential in Wisconsin, For the years 2012 and 2018, ECW Report Number 244-1, April 2009
- The FERC Study: A National Assessment of Demand Response Potential, Staff Report, June 2009

#### The EPRI Study

The EPRI Study assessed EE and DR potential for the U.S. and for four Census regions. AmerenUE is part of the Midwest Census region. The EPRI study has a 20-year time horizon and used a bottom-up analysis approach for the residential and commercial sectors, and a top-down approach for the industrial sector. (The AmerenUE study used a bottom-up analysis approach for all three sectors.) The base-year market characterization and the baseline end-use forecast were based on 2008 Annual Energy Outlook prepared by the Energy Information Administration. Energy-efficiency measures were comprehensive but not as extensive as the AmerenUE measure list. Market acceptance rates and program implementation factors were based on a Delphi approach with industry experts. The estimates of realistic achievable potential from this study represent a forecast of what is likely to occur and do not represent what might occur under "aggressive" utility programs. The AmerenUE parameters are based on primary market research with AmerenUE customers.

The Midwest regional results from the EPRI National Potential Study compare with AmerenUE as follows for the year 2030:

- EPRI economic potential in 2030 is 12.3%. AmerenUE economic potential is 16.6% and reflects the more extensive list of energy-efficiency measures.
- EPRI maximum achievable potential in 2030 is 10.1%, compared to the AmerenUE value of 11.0%. This reflects the lower market acceptance rates for AmerenUE based on market research.

• EPRI realistic achievable is 7.5%, compared with 7.3% for AmerenUE.

Even though the AmerenUE economic potential is higher than the EPRI study, the achievable potential estimates are in close alignment reflecting the results of the market research performed for the AmerenUE study.

#### The Wisconsin Study

The State of Wisconsin Study was conducted by Energy Center of Wisconsin (ECW), with subcontractors ACEEE, GDS Associates and L&S Technical Associates. It defines achievable potential not as a "middle-of-the-road" case, but rather as an upper-bound estimate of what could be achieved with aggressive utility programs. This study used a bottom-up analysis framework for the residential sector and a top-down approach for the C&I sectors. As mentioned above, market and program acceptance rates for AmerenUE are based on primary market research. The Wisconsin study used a Delphi approach to explore an aggressive energy-efficiency future in Wisconsin.

This study is regarded to be aggressive in its findings of energy-efficiency savings. Therefore, the results are compared with the RAP and MAP estimates from AmerenUE. Specifically, over a ten-year horizon, the ECW study concludes:

- Wisconsin economic potential is 18%, compared to 14% for AmerenUE.
- Wisconsin achievable potential is 13%, compared to 7% for AmerenUE RAP and 10% for AmerenUE MAP.

Given the definition of achievable potential used for the Wisconsin study and the approach for developing market acceptance rates, it is not surprising that the Wisconsin estimates of achievable potential are higher than the AmerenUE estimates.

#### The FERC Study

In 2008-2009, FERC conducted its first assessment of demand-response potential. The analysis was performed for each of the 50 states and the District of Columbia and aggregated to regional and national totals. The results reflect a bottom-up analysis approach that relies on secondary data from a variety of resources.

The definition of achievable potential for the FERC study is similar to that used for the Wisconsin EE study in that it is an aggressive perspective. Specifically, achievable potential is defined as what could be achieved over a ten-year horizon if advanced metering infrastructure (AMI) were deployed universally, dynamic pricing were the default tariff, and other DR programs, such as direct load control, were available to those who opted out of dynamic pricing. The FERC study also estimated an "expanded business as usual" scenario which represents expansion of current programs to all states and with higher participation rates, partial AMI deployment, and optional dynamic pricing tariffs. Participation rates are based on secondary data and expert judgment, whereas the AmerenUE rates are based on primary market research and expert judgment.

The FERC study provides the following estimates for the state of Missouri:

- FERC achievable potential is 19.2%, compared with 11.9% for maximum achievable for AmerenUE
- FERC expanded BAU is 14.1%, compared with 9.6% for realistic achievable potential for AmerenUE.

Since the definition of achievable potential in the FERC study is more aggressive (or optimistic) than that used for the AmerenUE study, it is not surprising that estimates of achievable potential are higher than the AmerenUE estimates.

#### ABOUT GLOBAL

Established in 1998, Global Energy Partners, LLC is a premier provider of energy and environmental engineering and technical services to utilities, energy companies, research organizations, government/regulatory agencies and private industry.

Global's offerings range from strategic planning to turn-key program design and implementation and technology applications.

Giobal is an employee-owned consulting organization committed to helping its clients achieve strategic business objectives with a staff of world-class experts, state of the art tools, and proven methodologies.

#### AmerenUE DSM Cost Recovery Examples Forecast Expense Tracker

(Dollars in Millions)

#### Example of Under-Collection

	Rate Case Filed		Rate Case Filed			
	2010	2011	2012	2013	2014	2015
DSM Program Expenses from Implementation Plan     Z-year Forecast Average Expense	50 <b>\$</b>	46	54	56 59 <b>₹</b>	57	61
Expenses Collected     Actual DSM Program Expenses		50 <b>47</b>	50 <b>56</b>	50 56	59 57	59 60
5 Amount Over/(Under)-Collected (line 3 - line 4) 6 Over/(Under)-Recovery Regulatory Asset Balance		3 3	(6) (3)	(6) (9)	2 (6)	(1) (6)
7 Over/(Under)-Recovery Amount to be Amortized 8 Amortization of Over/(Under)-Recover Amount (3-year amortization beginning when new rates are effective)				(3)	1	1
9 Total Collections Related to Forecast Expense Tracker (line 3 + line 8)		50	50	50	60	60

#### Example of Over-Collection

	Rate Case Filed		Rate Case Filed			
	2010	2011	2012	2013_	2014	2015
DSM Program Expenses from Implementation Plan     2-year Forecast Average Expense	50 \$	46	54	56 59 €	57	61
3 Expenses Collected 4 Actual DSM Program Expenses		50 <b>42</b>	50 <b>52</b>	50 56	59 57	59 60
5 Amount Over/(Under)-Collected (line 3 - line 4) 6 Over/(Under)-Recovery Regulatory Asset Balance		8 8	(2) 6	(6) -	2	(1) (3)
7 Over/(Under)-Recovery Amount to be Amortized 8 Amortization of Over/(Under)-Recover Amount (3-year amortization beginning when new rates are effective)				6	(2)	(2)
9 Total Collections Related to Forecast Expense Tracker (line 3 + line 8)		50	50	50	57	5 <b>7</b>

Note: Examples ignore the accrual of carrying costs during accumulation and return during amortization for simplicity.



# Aligning Utility Incentives with Investment in Energy Efficiency

A RESOURCE OF THE NATIONAL ACTION PLAN FOR ENERGY EFFICIENCY

**NOVEMBER 2007** 

#### **About This Document**

This report on Aligning Utility Incentives with Investment in Energy Efficiency is provided to assist gas and electric utilities, utility regulators, and others in the implementation of the recommendations of the National Action Plan for Energy Efficiency (Action Plan) and the pursuit of its longer-term goals.

The Report describes the financial effects on a utility of its spending on energy efficiency programs, how those effects could constitute barriers to more aggressive and sustained utility investment in energy efficiency, and how adoption of various policy mechanisms can reduce or eliminate these barriers. The Report also provides a number of examples of such mechanisms drawn from the experience of utilities and states.

The primary intended audiences for this paper are utilities, state policy-makers, and energy efficiency advocates interested in specific options for addressing the financial barriers to utility investment in energy efficiency.



## Aligning Utility Incentives with Investment in Energy Efficiency

A RESOURCE OF THE NATIONAL ACTION PLAN FOR
ENERGY EFFICIENCY

**NOVEMBER 2007** 

Aligning Utility Incentives with Investment in Energy Efficiency is a product of the National Action Plan for Energy Efficiency Leadership Group and does not reflect the views, policies, or otherwise of the federal government. The role of the U.S. Department of Energy and U.S. Environmental Protection Agency is limited to facilitation of the Action Plan.

This document was final as of December 2007 and incorporates minor modifications to the original release.

If this document is referenced, it should be cited as:

National Action Plan for Energy Efficiency (2007). *Aligning Utility Incentives with Investment in Energy Efficiency*. Prepared by Val R. Jensen, ICF International. <a href="https://www.epa.gov/eeactionplan">www.epa.gov/eeactionplan</a>

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