**Exhibit No.:** 

Case No.:

Issue(s):
Witness/Type of Exhibit:
Sponsoring Party:

Compliance Tariff Sheets
Mantle/Surrebuttal
Public Counsel
EF-2024-0021

### **SURREBUTTAL TESTIMONY**

### **OF**

### LENA M. MANTLE

Submitted on Behalf of the Office of the Public Counsel

# UNION ELECTRIC COMPANY D/B/A AMEREN MISSOURI

CASE NO. EF-2024-0021

March 22, 2024

### **TABLE OF CONTENTS**

Testimony	<u>Page</u>
Staff's Proposed Additional Language	3
Additional Requirements for Compliance Tariff Sheets	5

### SURREBUTTAL TESTIMONY

### **OF**

### LENA M. MANTLE, P.E.

### UNION ELECTRIC COMPANY d/b/a AMEREN MISSOURI FILE NO. EF-2024-0021

1	Q.	What are your name and business address?
2	A.	My name is Lena M. Mantle and my business address is P.O. Box 2230, Jefferson
3		City, Missouri 65102.
4	Q.	By whom are you employed and in what capacity?
5 6	A.	I am employed by the Missouri Office of the Public Counsel ("OPC") as a Senior
6		Analyst.
7	Q.	On whose behalf are you testifying?
8	A.	I am testifying on behalf of the OPC.
8	Q.	Did you file direct or rebuttal testimony in this case?
LO	A.	No.
L1	Q.	What is your experience, education, and other qualifications?
L2 L3	A.	Prior to my employment at the OPC, I worked for the Staff of the Missouri Public
L3		Service Commission ("Staff") from August 1983 until I retired as Manager of the
L 4		Energy Unit in December 2012. During my employment at the Missouri Public
L5		Service Commission ("Commission"), I worked as an Economist, Engineer,
L 6		Engineering Supervisor, and Manager of the Energy Unit. Review of tariff sheet
L7		filings was one of the duties that I consistently performed in all of these positions.
L8		I began employment at the OPC in my current position as Senior Analyst in
L 9		August 2014. In this position, I have provided expert testimony on a variety of
レン		issues in electric, natural gas, and water cases before the Commission on behalf of
20	II	
		the OPC including review of tariff sheets as assigned. I am a Registered

4

5

6

Attached as Schedule LMM-S-1 is a brief summary of my experience with the OPC and Staff, and a list of the Commission cases I filed testimony in, Commission rulemakings I participated in, and Commission reports in rate cases that I contributed to as Staff.

A.

### Q. What is the purpose of your surrebuttal testimony?

7 8

9 10

11

12 13

## 14

15

16 17

18

19

### 20 21

22

23 24

25

26

Section 393.1700 requires the Commission to approve compliance tariff sheets. It just takes a glance at Ameren Missouri's and Staff's proposed securitization compliance tariff sheets to recognize the complexity and difficulties of developing securitization compliance tariff sheets.

The purpose of my surrebuttal testimony is to: (1) respond to the rebuttal testimony of Staff witness Sarah L.K. Lange regarding language she proposes be added to Ameren Missouri's proposed tariff sheets, and (2) to propose two elements that should be included in Ameren Missouri's compliance tariff sheets.

### Q. What is the scope of your intent in your surrebuttal testimony?

- A. My intent is only to assist in the development of compliance tariff sheets that are accurate and clearly describe the securitization charge and how it is calculated. Unless specifically indicated, discussion of tariff language in this testimony does not necessarily indicate OPC's agreement with the position described by the tariff language.
- Q. Do Staff's or Ameren Missouri's proposed compliance tariff sheets accurately and clearly describe the securitization charge and how it is to be calculated?
- A. Therefore, with respect to compliance tariff sheets, I recommend the No. Commission proceed as it did in the Liberty securitization case, Case No. EO-2022-0040. In its financing order in that case, the Commission did not approve a specific set of compliance tariff sheets, but instead ordered that compliance tariff

4 5

6 7

8

10 11

1213

14

15

1617

18 19

2021

22

23 24 sheets which conformed to the order be filed.<sup>1</sup> This gave Liberty, Staff, and OPC time to agree to compliance tariff sheets that met the specifics of the order. A similar order in this case would allow the parties to combine the best parts of the tariff sheets proposed by Ameren Missouri and Staff while including the specifics of the Commission's financing order.

- Q. What are the elements you recommend the Commission order be included in the final compliance tariff sheets?
- A. In addition to the compliance requirements and rate calculation information, I recommend the Commission order the tariff sheets include the following:
  - 1) the line item on the customers' bills to be titled, "Rush Island Plant Retirement Cost," and
  - 2) the securitization rate be rounded to the nearest \$0.00001.
  - I discuss the reasons for these recommends later in this testimony.

### Staff's Proposed Additional Language

- Q. Do you have concerns with the tariff language Ms. Lange proposes in her rebuttal testimony as to the applicability of the securitization surcharge to customers affected by territorial agreements?
- A. Yes. I recommend two changes to clarify Ms. Lange's proposed language requiring the application of the securitization charge to new Ameren Missouri customers acquired through new territorial agreements.<sup>2</sup> Absent from Ms. Lange's proposed language is what occurs when new customers are acquired through modification of existing territorial agreements. While Ms. Lange may be assuming that the charge would be applied to these customers, her proposed language does not make that outcome clear.

Order Nunc Pro Tunc, page 125.

<sup>&</sup>lt;sup>2</sup> Ms. Lange is proposing the same language that can be found in both the Evergy Missouri West, Inc. ("Evergy West") and the Empire District Electric Company d/b/a Liberty ("Liberty") securitization compliance tariff sheets.

 To make it clear that the securitization charge would also be applicable to customers acquired through the modification of current territorial agreements I propose the following change to the language proposed by Ms. Lange with the addition of the underlined language.

Rider SUR will be applicable to customers newly served by the Company due to organic growth within its existing service territory or expansion of the Company's service territory by way of a new certificate of convenience and necessity or a new or modified territorial agreement. Rider SUR will not apply to customers in other utility jurisdictions merged with, or acquired by, the Company after this rider's initial effective date.

In addition, the following sentence Ms. Lange is proposing is confusing.

Charges as described in Rider SUR will continue to be applicable to any customers (new or existing) currently served by the Company, but subsequently served by some other electric service provider as a result of a territorial agreement or modification of a territorial agreement, whether the other electric service provider is regulated by this Commission or exempted from regulation by this Commission by any current or future law.

The phrase "(new or existing) currently served by the Company" is confusing since a customer served by the Company is an existing customer.

What I believe this sentence is trying to say<sup>3</sup> is that, regardless of whether a customer was served by Ameren Missouri when securitization was approved, any customer that is served by Ameren Missouri and then subsequently is served by a different provider because of a new territorial agreement or the modification of an existing territorial agreement, will still be charged the securitization fee regardless of the whether the customer's new service provider is regulated by the Commission. I propose the sentence be changed as follows:

Charges as described in Rider SUR will continue to be applicable to any customers (new or existing) currently served by the Company, but who are subsequently served by a different electric provider as a result of a territorial agreement or modification of a territorial agreement, regardless of whether the other electric service provider is regulated by this

<sup>&</sup>lt;sup>3</sup> The fact that I cannot determine for certain shows that the language is not clear.

Commission or exempted from regulation by this Commission by any current or future law.

## 

### **Additional Requirements for Compliance Tariff Sheets**

Q. Why are you recommending the Commission require the tariff sheets to explicitly require the securitization charge line item on the customers' bills to be titled, "Rush Island Plant Retirement Cost"?

- A. Both Staff's and Ameren Missouri's proposed tariff sheets<sup>4</sup> include language that the securitization charge be presented on customers' bills as a separate line item. If the title of the line item is not specified in the tariff sheets, it could be titled "SUR Charge" or something else just as confusing that has no meaning to customers. It would become just another surcharge on their bill that customers do not understand. By specifying a consistent title that the customers will see on their bills for as long as securitization lasts, customers can at least know that they are paying for a plant that has been retired.
- Q. Do the approved Evergy West and Liberty securitization tariff sheets specify labels for the securitization charge line on their customers' bills?
- A. The label for Evergy West's securitization charge is not specified in its compliance tariff sheets. Liberty's securitization Tariff Sheet No. 26 specifies that the securitization charge line item on the customers' bills be labeled "February 2021 Storm and Asbury Costs." Identifying the charge to what it is for better informs customers, consistent with legislative intent, and is a better practice.

<sup>&</sup>lt;sup>4</sup> Staff witness Sarah Lange Rebuttal testimony, Schedule SLKL d-2, page 1 of 4; Ameren Missouri witness Steven M. Wills Direct testimony, Schedule SMW-D1.

- Q. Why should what decimal point the securitization rate is rounded to be included in the securitization tariff sheets?
  - A. By requiring the rounding of the rate to the fifth decimal point provided on the tariff sheets, customers should be able to duplicate this charge if they check the calculation of their bill. Absent this requirement, there could be a difference, albeit small, in what the customer calculates based on the tariff sheet and what is calculated by a computer system that can carry the rate out for several more decimal places.
  - Q. If this is a rounding down, could this result in Ameren Missouri not recovering the Annual Payment Requirement?
  - A. Yes. It is equally likely that it will result in Ameren Missouri recovering more than the Annual Payment Requirement. However, there is a true-up for each year that will make sure that the Annual Payment Requirement, no more and no less, will be recovered from customers.
  - Q. Is this requirement found in any other Ameren Missouri tariff sheets?
  - A. Yes. Ameren Missouri's fuel adjustment clause ("FAC") tariff sheets require the fuel adjustment rate to be rounded to the nearest \$0.00001.
  - Q. Does this conclude your surrebuttal testimony?
- 19 A. Yes, it does.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Petition of Union Electric	)	
Company d/b/a Ameren Missouri for a Financing	)	
Order Authorizing the Issue of Securitized Utility	)	Case No. EF-2024-0021
Tariff Bonds for Energy Transition Costs related	)	
to Rush Island Energy Center	)	

### AFFIDAVIT OF LENA M. MANTLE

STATE OF MISSOURI	)	
	)	SS
COUNTY OF COLE	)	

Lena M. Mantle, of lawful age and being first duly sworn, deposes and states:

- 1. My name is Lena M. Mantle. I am a Senior Analyst for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my surrebuttal testimony.
- 3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

Lena M. Mantle Senior Analyst

Subscribed and sworn to me this  $20^{\text{th}}$  day of March 2024.

TIFFANY HILDEBRAND
NOTARY PUBLIC - NOTARY SEAL
STATE OF MISSOURI
MY COMMISSION EXPIRES AUGUST 8, 2027
COLE COUNTY
COMMISSION #15637121

My Commission expires August 8, 2027.

Tiffany Hildebrand