Exhibit No.:	
Issues:	Capital Structure
Witness:	Nicholas Furia
Exhibit Type:	Direct
Sponsoring Party:	Missouri-American Water Company
Case No.:	WR-2024-0320
	SR-2024-0321

July 1, 2024

Date:

# MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. WR-2024-0320 CASE NO. SR-2024-0321

# DIRECT TESTIMONY

### OF

### NICHOLAS F. FURIA

# **ON BEHALF OF**

# MISSOURI-AMERICAN WATER COMPANY

#### AFFIDAVIT

I, Nicholas Furia, under penalty of perjury, and pursuant to Section 509.030, RSMo, state that I am Assistant Treasurer for American Water Works Service Company, that the accompanying testimony has been prepared by me or under my direction and supervision; that if inquiries were made as to the facts in said testimony, I would respond as therein set forth; and that the aforesaid testimony is true and correct to the best of my knowledge and belief.

holas Furia

July 1, 2024 Dated

## DIRECT TESTIMONY NICHOLAS F. FURIA MISSOURI-AMERICAN WATER COMPANY CASE NO. WR-2024-0320 CASE NO. SR-2024-0321

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#### **DIRECT TESTIMONY**

### NICHOLAS FURIA

#### 1 **I. INTRODUCTION** 2 **O**. Please state your name and business address. 3 My name is Nicholas Furia and my business address is 1 Water Street, Camden, NJ 08102. A. 4 By whom are you employed and in what capacity? **Q**. 5 I am employed by American Water Works Service Company, Inc ("Service Company" or A. 6 "AWWSC") as the Assistant Treasurer. The Service Company is a subsidiary of American 7 Water Works Company, Inc. ("American Water") that provides support services to 8 American Water's subsidiaries, including Missouri-American Water Company ("Missouri-9 American," "MAWC" or the "Company"). 10 Have you previously filed testimony before this or any other commission? 0. 11 A. I have provided written testimony before the Indiana, Virginia, Tennessee, and Kentucky 12 utility regulatory commissions in addition to oral testimony before the Kentucky Public

13 Service Commission.

#### 14 Q. Please summarize your educational and professional qualifications.

I hold a Master of Science in Finance from Penn State University and Bachelor of Science 15 A. 16 in Business Administration Accounting from Drexel University, with over 20 years of 17 Accounting and Finance experience in multiple industries. Since 2014, I have been 18 employed by Service Company in multiple finance roles and most recently as the Assistant 19 Treasurer since July 2021. Prior to Service Company I held multiple accounting and 20 finance roles in multiple industries including Commercial Real Estate and Equipment 21 Leasing. I started my career in public accounting and I am a licensed Certified Public 22 Accountant in the state of Pennsylvania.

**Q**.

#### What are your current employment responsibilities?

A. I am responsible for oversight and support of the treasury function and the day-to-day
activities of the treasury department, including the planning, analysis, and execution of all
activity, including debt and equity financings for American Water and its subsidiaries. I
also serve as the Assistant Treasurer for Missouri-American responsible for supporting
MAWC's management and finance teams in the execution of MAWC's financing plans
and overall capital structure management.

### 8 Q. What is the purpose of your direct testimony in this proceeding?

9 A. The purpose of my direct testimony is to present the recommended capital structure to be
10 used for computing Missouri-American's weighted average cost of capital ("WACC").
11 The WACC is used as the authorized overall rate of return on rate base in this case. The
12 Company's WACC reflects, among other things, the rate of return on common equity
13 recommendation presented in the Direct Testimony of MAWC witness Ann E. Bulkley.

### 14 Q. Are you sponsoring any Schedules with your Direct Testimony?

15 A. Yes. I am sponsoring Schedule NFF-1.

#### 16 **Q.** Please summarize your testimony.

17 A. Establishing the appropriate capital structure for ratemaking purposes has important policy 18 implications for the Company. Missouri-American utilizes a stand-alone capital structure 19 for several reasons. First, Missouri-American's proposal includes the actual capital 20 structure that finances MAWC's rate base and operations in Missouri, adhering to the 21 stand-alone principle of matching rate base with capital structure based on MAWC's 22 capital investment and financing policies. MAWC's capital structure appropriately reflects 23 its single-state operating risk profile for the State of Missouri, distinct from the Company's

parent's capital structure, a holding company of a diverse group of utilities and nonregulated operations in 24 states. Second, Missouri-American's capital structure, supported by the financing arrangement with the financing subsidiary of American Water yields significant financial savings for the benefit of MAWC's customers. This cost benefit extends to MAWC's customers via lower rates as a result of the millions of dollars of interest cost savings. I will describe these policy issues in further detail below.

7

#### **II. CAPITAL STRUCTURE**

### 8 Q. What is a utility capital structure, as used for ratemaking purposes?

9 A. Capital structure refers to the mix of capital components a utility, such as MAWC, uses to
10 finance its rate base. A utility's assets are generally long-lived; therefore, a utility's capital
11 structure includes long-term securities, such as common equity ("Equity"), and long-term
12 debt ("LTD").

#### 13 Q. How is a utility capital structure used in setting a utility's rates?

A. The capital structure is used to compute the overall cost of capital for the utility. The
overall cost of capital for a public utility is equal to the sum of the costs of the components
of the capital structure after weighting each component by its proportion to total capital.
The overall cost of capital is also referred to as the weighted average cost of capital or
WACC. The WACC is then applied to the utility's rate base to determine the net operating
income, a component of determining the overall revenue requirement used to calculate the
rates and charges proposed in a base rate proceeding.

# 21 Q. Please describe Missouri-American's current capital structure as of December 31, 22 2023.

23 A. As shown on Schedule NFF-1, Missouri-American Water's capital structure as of

1 December 31, 2023 is comprised 48.13% LTD and 51.87% Equity. 2 **Q**. What forecast period has the Company proposed in this case? 3 A. As described by MAWC witness Brian LaGrand, the Company is proposing a future test 4 year - twelve months ending May 31, 2026 -in this case. 5 **Q**. What capital structure is Missouri-American proposing in this case? 6 A. For the determination of rates in this proceeding, Missouri-American is proposing to use 7 its stand-alone capital structure forecasted for the thirteen months average ending May 31,

- 2026 and in place to finance MAWC's rate base and operations, which is also forecasted
  for the thirteen months ending May 31, 2026. As shown in Schedule NFF-1, MAWC's
  average capital structure forecasted for this period is 49.46% LTD and 50.54% Equity.
- 11 Q. What is the overall cost of capital the Company is seeking in this case?

A. As shown on Schedule NFF-1, the overall WACC and recommended rate of return that
MAWC has included in this case is 7.74% based on the embedded cost of LTD of 4.68%
and return on equity ("ROE") as recommended by MAWC witness Bulkley of 10.75%.

15

### Q. How does Missouri-American obtain debt capital?

16 The Commission first approved the Financial Services Agreement ("FSA") between A. 17 American Water Capital Corporation ("AWCC") in 2012, in part, recognizing it as an 18 efficient and cost-effective means for Missouri-American to raise debt capital. Since that 19 time, it has been the primary means through which MAWC has chosen to fund its debt 20 needs as the borrowing arrangement has proven to be the most cost-efficient way for 21 MAWC to raise debt capital and has resulted in significant savings to the Missouri-22 American customers through lower debt costs, which I will discuss in more detail later in 23 my testimony.

1		Additionally, MAWC does pursue available special low-cost governmental programs as
2		allowed under the non-exclusivity clause of the FSA. MAWC has a State Revolving Fund
3		("SRF") loan for \$10.7 million with a coupon of 0.74%. Also, MAWC is currently in the
4		application phase of an SRF funding for an approximately \$200M project at its Central
5		Water Treatment Plant. The award of MAWC's requested SRF financing is anticipated in
6		2024 with funding to occur over a 24-month period during 2025 and 2026.
7		Lastly, MAWC currently has \$23.5 million of legacy first mortgage bonds issued before
8		2001 with a weighted average coupon of 7.55%.
9	Q.	Please explain the new long-term debt financing included in this filing.
10	A.	The capital structure in this filing includes three new long-term debt issuances during the
11		future test year. The first occurred May 2024 for a total of \$230 million. This issuance
12		was split evenly between 10- and 30- year taxable senior unsecured bonds. The coupons
13		were 5.150% and 5.450% for the 10- and 30- year bonds, respectively. The issuance came
13 14		were 5.150% and 5.450% for the 10- and 30- year bonds, respectively. The issuance came from AWCC after it issued \$1,400 million in bonds in February 2024. The AWCC
14		from AWCC after it issued \$1,400 million in bonds in February 2024. The AWCC
14 15		from AWCC after it issued \$1,400 million in bonds in February 2024. The AWCC issuance was also split evenly between 10- and 30-year bonds and is more fully described
14 15 16		from AWCC after it issued \$1,400 million in bonds in February 2024. The AWCC issuance was also split evenly between 10- and 30-year bonds and is more fully described below. The bonds from AWCC to MAWC carry the same cost and terms of AWCC. The
14 15 16 17		from AWCC after it issued \$1,400 million in bonds in February 2024. The AWCC issuance was also split evenly between 10- and 30-year bonds and is more fully described below. The bonds from AWCC to MAWC carry the same cost and terms of AWCC. The second issuance is expected to occur in the first half of 2025, and total \$220 million and be
14 15 16 17 18		from AWCC after it issued \$1,400 million in bonds in February 2024. The AWCC issuance was also split evenly between 10- and 30-year bonds and is more fully described below. The bonds from AWCC to MAWC carry the same cost and terms of AWCC. The second issuance is expected to occur in the first half of 2025, and total \$220 million and be split evenly between 10- and 30- year taxable senior unsecured bonds issued through
14 15 16 17 18 19		from AWCC after it issued \$1,400 million in bonds in February 2024. The AWCC issuance was also split evenly between 10- and 30-year bonds and is more fully described below. The bonds from AWCC to MAWC carry the same cost and terms of AWCC. The second issuance is expected to occur in the first half of 2025, and total \$220 million and be split evenly between 10- and 30- year taxable senior unsecured bonds issued through AWCC. The forecasted coupons for this issuance are 5.502% and 5.650% for the 10- and

5.501% and 5.603% for the 10- and 30-year bonds, respectively.<sup>1</sup>

2

#### Q. How was the embedded cost of LTD calculated?

A. For each LTD issuance, the total annual cost, which consists of annual interest and amortization of the issuance expense and discount, is divided by the total carrying value (less the applicable unamortized issuance cost/discount) to arrive at the overall embedded cost rate for LTD.

#### 7 Q. What is the source of the equity component of MAWC's capital structure?

A. The equity in MAWC's capital structure is the total of: (1) retained earnings from Missouri American utility operations, and (2) equity investments from American Water required to
 support the Missouri-American's investments in rate base.

#### 11 Q. Please explain new equity infusions from American Water included in this filing.

A. The equity infusions from American Water into MAWC total \$200 million for the future
test year. \$110 million occurred in March 2024, \$40 million is expected in September 2025
and \$50 million is expected in March 2026. The transactions are recorded as additional
paid in capital in MAWC. This equity supports the capital investments MAWC is making
in the Company's facilities as discussed by Company witnesses Derek Linam and Matt
Lueders.

# 18 Q. How does MAWC's projected capital structure compare to its actual historical 19 capital structure?

20 A. MAWC's filing includes a capital structure composed of 50.54% Equity and 49.46% LTD.

<sup>&</sup>lt;sup>1</sup> AWCC takes an active approach to monitoring the capital markets and therefore, the actual execution with regard to timing, tenor and rate may change depending on the circumstances.

This equity ratio is below the average capital structure maintained for more than a decade
 for Missouri-American as shown in Table NFF-1 below:

Table NFF-1		
	Average 2012 - 2023	Proposed in This Case
LT Debt %	48.9%	49.46%
Equity %	51.1%	50.54%

3

# 4 Q. How do Missouri-American and its customers benefit from the FSA with AWCC?

5 There are three primary benefits conveyed to MAWC and its customers as a result of the A. 6 FSA with AWCC. First, AWCC's access to public debt markets provides lower all-in 7 interest rates via lower credit spreads than can typically be achieved in the private 8 placement market by a significantly smaller entity such as MAWC. Second, AWCC 9 achieves economies of scale by spreading debt issuance costs across all of its regulated 10 subsidiaries rather than MAWC incurring issuance costs for stand-alone debt financing. 11 Third, the non-exclusivity feature of the FSA allows MAWC to access a diversified option 12 provided by AWCC while still allowing MAWC to obtain its own financing if lower costs 13 options are available, such as special low-cost governmental programs.

#### 14 Q. How can AWCC achieve a lower interest rate than MAWC?

A. AWCC can secure lower interest rates than MAWC due to its ability to access the public
bond market versus MAWC accessing the private placement bond market. By aggregating
the debt capital needs of all American Water regulated subsidiaries, AWCC can execute
large bond issuances that are typically in the \$1 billion or greater size annually. AWCC's
issuance sizes are index eligible, i.e., greater than \$300 million, which allows AWCC to
access a broader investor base for its bonds. Additionally, AWCC's strong credit ratings,

1 diversified business risk profile, strong brand, and its consistent frequency of issuances 2 support broader access and demand for AWCC bonds in the public market than MAWC could achieve in the private placement market.<sup>2</sup> MAWC would pay a premium on its bond 3 issuances in the private placement market due to its smaller issuance sizes (not index 4 eligible) and investor requirements to compensate for the illiquidity of the private 5 6 placement market which limits investor's ability to actively trade bonds. Therefore, 7 AWCC can more cost effectively raise debt capital on an on-going basis in the public bond market compared to MAWC raising debt capital in the private placement bond market. 8

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# Q. Have you quantified the costs savings realized by Missouri-American's customers from issuing debt capital through AWCC?

11 While it is not directly possible to quantify the exact savings realized without having A. 12 actively been in both the private placement market for MAWC and the public market for 13 AWCC on the exact same day, an impractical and inefficient scenario, it is reasonable and 14 appropriate to use a proxy to estimate the savings. Two such proxies are available to us. 15 First, by comparing credit spreads for unsecured public bond issuances to credit spreads 16 for unsecured private placement bond issuances using credit spread indexes, i.e., the Bloomberg Public Utility "A-rated" Index and the US Private Placement "NAIC-1" Rated 17 18 Index, for the period 2007-2023 (represents the period since MAWC's first issuance 19 through AWCC in 2007) (Proxy 1). The analysis shows that private placement bond issuance credit spreads have averaged 35 basis points (bps) higher than public bond 20 21 issuances for the period 2007-2023. Extrapolating this to the debt issued by MAWC 22 through AWCC for this same period of time shows an estimated savings of \$29M through

<sup>&</sup>lt;sup>2</sup> The issuance threshold for the public market identified above is greater than 10% of MAWC's rate base.

1 December 31, 2023. The second proxy we can observe and use to estimate the interest 2 expense savings is by comparing actual recent private placement debt issuance vs a recent 3 issuance by AWCC (proxy 2). To do this, we gathered all utility private placement issuances from November 2023 through February 2024 and averaged the credits spreads 4 5 (Credit Spread refers to the cost investors charge above risk free rates, i.e. treasuries) the 6 10- and 30-year bonds separately. Schedule NFF 3 shows the average 10-year debt credit 7 spread as 157 bps with a minimum of 125 and a maximum of 248 and the average 30-year 8 debt credit spread as 162 bps with a minimum of 125 and a maximum of 225. On February 9 23, 2024, AWCC closed on its \$1.4 billion senior unsecured notes, split evenly between 10 10-and 30-year tranches. The 10-year bonds priced at a credit spread of 92 bps to treasuries 11 and the 30-year bonds priced at a credit spread of 107 bps. The weighted spread difference 12 between the February 2024 AWCC Public issuance and the Private Placement market data is an average of 60 bps with a minimum of 26 bps and a maximum of 137 bps. If we 13 14 extrapolate this to the MAWC issued debt through AWCC for the time period 2007-2023, 15 we see an average estimated savings of \$50 million through December 31, 2023 with a 16 minimum of \$22 million and a maximum of \$113 million. This analysis not only highlights 17 the savings Missouri-American customers receive as a result of the efficient borrowing 18 structure with AWCC, it also highlights the misconception that secured debt is cheaper 19 than unsecured debt as all of the private placement issuances data were secured debt 20 transactions. 21 Both proxy estimates presented above clearly show the cost savings MAWC realizes for

21 Both proxy estimates presented above clearly show the cost savings MAWC realizes for
 22 the benefit of Missouri-American's customers by utilizing financing sourced by AWCC
 23 under the FSA.

**Q**.

#### Will MAWC customers see interest expense savings beyond December 31, 2023?

A. Yes. Again, while the exact savings to be realized is not possible to state, we can utilize
the proxies from above and estimate the savings the MAWC customers will realize from
January 1, 2024 through the maturity dates on the then outstanding AWCC debt. We
estimate the range from \$77M to \$132M, if we look at the averages from proxy 1 and
proxy 2.

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#### Q. Are there any other noteworthy items to mention about the above analysis?

8 Yes, as it relates to the private placement transaction data, one of the transactions was a A. 9 30-year debt issuance by York Water Company ("YWC"). YWC is an A-rated water and 10 wastewater company serving a population of 190,000 in 56 municipalities in Southeastern 11 Pennsylvania. In February 2024, YWC issued \$40 million of 30-year senior secured notes 12 at a spread to treasuries of 160 bps. This is significant, when compared to the 107 bps 13 credit spread AWCC achieved on its 30-year senior unsecured bonds in the same month, 14 as it illustrates the impact to credit spreads that an entity with a diversified business risk 15 profile, strong brand, and consistent frequency and size of issuances can benefit from, 16 along with the premium required for not being able to access the public bond market.

# 17 Q. Are there any other examples where AWCC achieved lower credit spreads than 18 utilities with higher credit ratings issuing secured debt?

A. Yes, on February 23, 2024, the same day AWCC issued it's \$700 million 10-year senior
unsecured bonds, DTE Electric Company, the electric operating company of DTE Energy,
which services 2.3 million customers in southeastern Michigan, issued \$500 million 10year Aa3/A/A+ rated general and refunding mortgage (secured debt) bonds at a credit
spread of 93 bps. Comparing this to AWCC's Baa1/A rated credit spread of 92 bps

1		highlights that security and a higher credit rating at an operating company does not equate
2		to a lower interest rate and savings to customers. This example is a great representation of
3		the benefit Missouri-American customers receive from the lending relationship with
4		AWCC.
5	Q.	Are there any other benefits to MAWC customers from the AWCC lending
6		relationship?
7	А.	AWCC achieves economies of scale by spreading debt issuance costs across all of its 13
8		regulated subsidiaries and AWCC rather than MAWC incurring issuance costs for stand-
9		alone debt financing, which results in direct savings for the MAWC customers.
10	Q.	Can you explain why the Missouri-American capital structure projected in this
11		proceeding is the appropriate capital structure to use for setting rates in this case?
12	A.	First, using the stand-alone capital structure of MAWC follows the stand-alone principle.
13		Second, it is reasonable, as described by MAWC witness Bulkley, when comparing it to
14		both the Proxy Group and other Missouri peer utilities. Third, the stand-alone capital
15		structure most accurately considers the distinct operating and risk profile of MAWC.
16		Finally, it is the capital structure that most appropriately balances the interest of all
17		stakeholders in the ratemaking process and upholds sound regulatory policy.
18	Q.	Can you explain what you mean by the stand-alone principle?
19	A.	The stand-alone principle is a well-established regulatory principle providing that the rate

20 of return (both return on equity and overall cost of capital) for a regulated utility should be 21 set as if the utility were seeking to attract capital in financial markets based on its own 22 individual merits and risk profile.

23 Q. Is the Missouri-American stand-alone capital structure projected in this case

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# reasonable when compared to the proxy group of operating companies and other Missouri Utilities?

3 MAWC witness Ms. Bulkley examined the capital structures of the operating companies A. 4 of a proxy group (defined in Ms. Bulkley's testimony) used to determine MAWC's return 5 on equity ("ROE"), as well as the capital structures that have recently been authorized for 6 MAWC's peer utilities with similar risk profiles. Ms. Bulkley concluded that in each case, 7 MAWC's proposal is within the established range of actual equity ratios of the utility 8 operating companies held by the proxy group. Ms. Bulkley further demonstrated that the 9 mean equity ratio that has recently been authorized for natural gas and water utilities is 10 approximately 51.0%, which is generally consistent with the equity ratio projected by 11 MAWC of 50.54%. Therefore, MAWC's projected equity ratio is well within the range of 12 authorized equity ratios for companies of comparable risk and comparable ROEs.

# Q. When an investor borrows funds to make an equity investment what legal rights and privileges do they assume?

A. When an investment is made into a company's common equity, regardless of the source of
funds or the relationship between the parties, the investment assumes the legal rights and
privileges of a common equity investor.

# Q. Why are the legal rights of a common equity investor important for determining the return on common equity?

A. A common equity investor in a company is legally subordinate to all other claims to the company's cash flows and assets. In a worst-case scenario of bankruptcy, common equity investors are last in line for repayment of their investment and risk losing their entire investment. Contrasted to debt investors, who are much higher in the priority of claims to

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cash flows and assets, common equity investors bear greater risk and therefore, require greater returns, regardless of how they sourced their investments.

## 3 Q. Is Missouri-American's risk profile the same as its parent American Water?

4 No. Missouri-American's risk profile is distinct, unique to it and is unlike the business and A. 5 financial risks of American Water. Where MAWC is impacted by the operational, 6 environmental and jurisdictional risks of a single state and one adverse event can have a 7 significant impact on the Company, which it cannot mitigate through diversification, 8 American Water as a holding company of water and wastewater utilities and related 9 services diversified across 24 states has a dramatically different risk profile. This 10 diversified portfolio of investments and operations allows American Water to have a 11 different level of capitalization as compared to one of its undiversified operating utilities and still maintain an acceptable level of risk. 12

# Q. Do you support that MAWC's capital structure as projected in this proceeding is reasonable and appropriate for setting rates?

A. Yes. MAWC's stand-alone common equity ratio will allow it to maintain access to lowcost financing through all financing sources and in line with the capital structures and returns on equity ("ROEs") for utility companies with similar risk profiles. In addition, the capital structure including its equity ratio represents the actual equity and debt capital used to finance MAWC's rate base. Utilizing any other approach than how MAWC is financed would make MAWC an outlier in comparison to its proxy group and would inhibit the Company's ability to continue to attract capital at efficient costs.

# 22 Q. Does this conclude your Direct Testimony?

23 A. Yes.

# Missouri-American Water Company Weighted Average Cost of Capital Pro Forma for the 13-Month Average May 31, 2026 Case No. WR-2024-3020 Case No. SR-2024-0321

<u>Class of Capital</u>	<u>Amount</u>	Percent <u>of Total</u>	Cost <u>Rate</u>	Weighted Cost of <u>Capital</u>
Short-Term Debt	\$0	0.00%	4.68%	0.00%
Long-Term Debt	1,721,302,712	49.46%	4.68%	2.31%
Preferred Stock	0	0.00%	0.00%	0.00%
Common Equity	1,758,599,616	50.54%	10.75%	5.43%
Total Capitalization	\$3,479,902,328	100.00%	:	7.74%

Missouri-American Water Company Weighted Average Cost of Capital

> As of December 31, 2024 Case No. WR-2024-3020 Case No. SR-2024-0321

<u>Class of Capital</u>	<u>Amount</u>	Percent <u>of Total</u>	Cost <u>Rate</u>	Weighted Cost of <u>Capital</u>
Short-Term Debt	\$0	0.00%	5.25%	0.00%
Long-Term Debt	1,495,044,950	48.06%	4.57%	2.20%
Preferred Stock	0	0.00%	0.00%	0.00%
Common Equity	1,615,928,428	51.94%	10.75%	5.58%
Total Capitalization	\$3,110,973,379	100.00%	:	7.78%

Missouri-American Water Company Weighted Average Cost of Capital

> As of December 31, 2023 Case No. WR-2024-3020 Case No. SR-2024-0321

<u>Class of Capital</u>	<u>Amount</u>	Percent <u>of Total</u>	Cost <u>Rate</u>	Weighted Cost of <u>Capital</u>
Short-Term Debt	\$0	0.00%	5.51%	0.00%
Long-Term Debt	1,291,263,255	48.13%	4.41%	2.12%
Preferred Stock	0	0.00%	0.00%	0.00%
Common Equity	1,391,640,778	51.87%	10.75%	5.58%
Total Capitalization	\$2,682,904,033	100.00%	:	7.70%