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TOU Revenue Adjustment, TOU Revenue Tracker, Class Cost of Service, Rate Design Sarah L.K. Lange Type of Exhibit: Direct Testimony Case No.: ER-2024-0189

MISSOURI PUBLIC SERVICE COMMISSION

INDUSTRY ANALYSIS DIVISION

TARIFF/RATE DESIGN DEPARTMENT

REBUTTAL TESTIMONY

OF

SARAH L.K. LANGE

EVERGY MISSOURI WEST, INC.,

d/b/a Evergy Missouri West

CASE NO. ER-2024-0189

Jefferson City, Missouri August 6, 2024

** Denotes Confidential Information **

1	TABLE OF CONTENTS OF	
2	REBUTTAL TESTIMONY OF	
3	SARAH L.K. LANGE	
4 5	EVERGY MISSOURI WEST, INC., d/b/a Evergy Missouri West	
6	CASE NO. ER-2024-0189	
7	EXECUTIVE SUMMARY	1
8	Corrected rate design recommendations for SGS, LGS, and LPS customers	2
9	TOU Revenue Adjustment Request and TOU Revenue Tracker Request	4
10	TOU Revenue Adjustment Requested by EMW	5
11	\$3.1 million quantification	7
12	\$11.6 million Quantification	7
13	\$71,362 Quantification	9
14	26%/74% Relevance and Use in Ms. Miller's \$3.1 Million Adjustment	11
15	Updated BRAT	15
16 17	Introduction of errors into revenue and billing determinant quantification and the undermining of apparent policy goals	17
18	TOU Revenue Tracker Requested by EMW	21
19	Authority Requested	21
20	Balance Calculation	22
21	Class Cost of Service	29
22	TOU Revenue Adjustment	29
23	Inclusion of Crossroads Transmission Revenue Requirement	30
24	Minimum System Study	31
25	Production and Transmission	34
26	EMW Allocation	34
27	MECG Allocation	34
28	Distribution Treatment in EMW and Derivative CCoS Studies	35
29	Rate Design	42
30	Residential Rate Design	42
31	Non-residential Rate Design	43
32	CONCLUSION	44

1		REBUTTAL TESTIMONY
2		OF
3		SARAH L.K. LANGE
4 5		EVERGY MISSOURI WEST, INC., d/b/a Evergy Missouri West
6		CASE NO. ER-2024-0189
7	Q.	Please state your name and business address.
8	А.	My name is Sarah L.K. Lange, 200 Madison Street, Jefferson City, MO 65101.
9	Q.	Are you the same Sarah L.K. Lange who provided revenue requirement direct
10	and rate desig	gn direct testimony in this matter?
11	А.	Yes.
12	<u>EXECUTIV</u>	<u>E SUMMARY</u>
13	Q.	What is the purpose of your direct testimony?
14	А.	My testimony will:
15 16 17 18 19		 Address an error in my direct-recommend rate design for Small General Service ("SGS"), Large General Service ("LGS"), and Large Power Service ("LPS") customers which came to my attention due to a data request Staff received from Every Missouri West ("EMW") on July 26,
20 21 22		 Provide testimony supporting Staff Expert Kim Cox's recommend rejection of EMW adjustment to revenues related to Time of Use ("TOU") rate structures,
23 24		3. Recommend rejection of EMW's requested residential revenue tracker,
25 26 27 28		 Address the reasonableness of EMW's Class Cost of Service ("CCoS") study and the Midwest Energy Consumer's Group ("MECG") derivative CCoS study and related interclass revenue responsibility requests, and
29		5. Respond to the rate design recommendations of EMW and MECG.

CORRECTED RATE DESIGN RECOMMENDATIONS FOR SGS, LGS, AND LPS CUSTOMERS

Q. Could you summarize your direct recommendation for the rate structures and
designs for SGS, LGS, and LPS customers?

A. Yes. Staff recommends lessening the reliance on hours-use rate structures, that
a time-based overlay be incorporated, and that end-use rate distinctions and related discounts
be eliminated. In describing this recommendation, my Rate Design direct testimony included
the steps of the rate calculation process for each class of customers at each voltage level, using
a 10% overall increase for illustration of the math.

10

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12

13

Q.

Did your underlying workpaper and therefore your testimony include an error?

A. Yes. EMW brought to my attention that I made a formula error on the very last step of the calculation. I appreciate EMW alerting me to this error, where I added an amount that I should have subtracted. This change only impacts the "New Rates" column of the calculation set out for each class.

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Q. What are the corrected "New Rates" for each class and voltage level using the example 10% increase?

A. The corrected "New Rates," using the purely illustrative 10% increase, are set
out in the table below:

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		Star	ting Rates			Ne	w Rates		
	SGS		LGS	LPS	SGS		LGS		LPS
Sec. NonDemand-Summer-Block 1	\$ 0.13902				\$ 0.1554				
Sec. NonDemand-Nonsummer-Block 1	\$ 0.08734				\$ 0.0913				
Sec. NonDemand-Nonsummer-Seasonal	\$ 0.04480								
Discounted-Nonsummer-Block 1	\$ 0.06504								
Discounted-Nonsummer-Seasonal	\$ 0.04480								
Secondary-Summer-Block 1	\$ 0.09747	\$	0.08973	\$ 0.05445	\$ 0.1090	\$	0.1007	\$	0.06
Secondary-Summer-Block 2	\$ 0.07334	\$	0.06790	\$ 0.04287	\$ 0.0820	\$	0.0762	\$	0.04
Secondary-Summer-Block 3		\$	0.04751	\$ 0.03759		\$	0.0533	\$	0.04
Secondary-Nonsummer-Block 1	\$ 0.07080	\$	0.06836	\$ 0.05083	\$ 0.0803	\$	0.0781	\$	0.06
Secondary-Nonsummer-Block 2	\$ 0.06390	\$	0.06266	\$ 0.03999	\$ 0.0686	\$	0.0716	\$	0.04
Secondary-Nonsummer-Block 3		\$	0.04291	\$ 0.03507		\$	0.0477	\$	0.04
Secondary-Nonsummer-Seasonal	\$ 0.04480	\$	0.03753	\$ 0.03274					
Primary-Summer-Block 1	\$ 0.09144	\$	0.08701	\$ 0.05279	\$ 0.1022	\$	0.0976	\$	0.06
Primary-Summer-Block 2	\$ 0.06880	\$	0.06584	\$ 0.04154	\$ 0.0769	\$	0.0739	\$	0.04
Primary-Summer-Block 3		\$	0.04606	\$ 0.03642		\$	0.0517	\$	0.04
Primary-Nonsummer-Block 1	\$ 0.06953	\$	0.06588	\$ 0.04930	\$ 0.0788	\$	0.0752	\$	0.05
Primary-Nonsummer-Block 2	\$ 0.06276	\$	0.06038	\$ 0.03879	\$ 0.0675	\$	0.0690	\$	0.04
Primary-Nonsummer-Block 3		\$	0.04132	\$ 0.03400		\$	0.0447	\$	0.04
Primary-Nonsummer-Seasonal	\$ 0.04305	\$	0.03659	\$ 0.03193		-		-	
Substation-Summer-Block 1				\$ 0.05132				\$	0.05
Substation-Summer-Block 2				\$ 0.04041				\$	0.04
Substation-Summer-Block 3				\$ 0.03540				\$	0.04
Substation-Nonsummer-Block 1				\$ 0.04850				\$	0.05
Substation-Nonsummer-Block 2				\$ 0.03816				\$	0.04
Substation-Nonsummer-Block 3				\$ 0.03345				\$	0.03
Substation-Nonsummer-Seasonal				\$ 0.03159					
Transmission-Summer-Block 1				\$ 0.05234				\$	0.06
Transmission-Summer-Block 2				\$ 0.04119				\$	0.04
Transmission-Summer-Block 3				\$ 0.03611				\$	0.04
Transmission-Nonsummer-Block 1				\$ 0.04727				\$	0.05
Transmission-Nonsummer-Block 2				\$ 0.03719				\$	0.04
Transmission-Nonsummer-Block 3				\$ 0.03259				\$	0.03
Transmission-Nonsummer-Seasonal				\$ 0.03132					

Q. Are the above rates the only rates these customers would pay?

A. No. The rates above are only the energy rates. Customer charges, demand
charges, and facilities charges, as applicable, should each be increased by an equal percent.
Also, the Staff-recommended time-based overlay would be included in rate structures for
customers in the Small General Service ("SGS"), Large General Service ("LGS"), and
Large Power Service ("LPS") classes:

1

		Super Off-Peak	Off-Peak	On-Peak		
Time Periods	Summer	Midnight - 6:00 am	6:00 am - 2:00 pm; 6:00 pm - Midnight	2:00 pm - 6:00 pm		
Time Ferrous	Non-Summer	r Midnight - 5:00 am 11:00 am - 5:00 pm 5:00 pm - 8:00 p				
Approximate	Summer \$ (0.030) _{\$} _ \$ 0.030					
Overlay Values	Non-Summer	\$ (0.020)	\$ -	\$ 0.003		
<u>TOU REVENI</u> <u>REQUEST</u>	<u>JE ADJUSTME</u>	<u>NT REQUEST A</u>	AND TOU REVEN	<u>UE TRACKER</u>		
Q. V	Vhat is the differer	nce between EMW's	s requested Time of U	Jse ("TOU") revenue		
adjustment, and	EMW's requested	l TOU revenue trac	ker?			
A. E	MW's requested	TOU revenue a	djustment is propo	sed by its witness		
Marisol Miller,	and reduces test	year revenues in th	is rate case by \$3.1	million for purposes		
of (1) calculating	g the overall rever	nue requirement, (2)) performing a class o	cost of service study,		
and (3) establish	ing new rates in c	compliance tariffs.				
The TOU	J tracker is reques	ted by its witness R	on Klote, and is for a	uthority to track and		
defer the differe	nces going forwa	rd between each re	sidential customer's	actual bill, and what		
that customer's l	oill would have be	en had that custome	er used exactly the same	ne amount of energy		
at exactly the sar	me time each mon	th, but had that cus	tomer been on one of	the rate plans which		
are no longer av	ailable.					
Q. A	at page 11 of her d	irect testimony, Ms	. Miller testifies that	the calculation of the		
TOU revenue ad	djustment is "unco	ertain," and states t	hat the proposed trac	eker mechanism will		
"ensure actual re	evenue impacts ar	e tracked and consi	dered." Would the 7	OU revenue tracker		

1 As explained more fully below, the requested tracker reconciles to A. No. 2 recalculated bills, which is not only an improper basis for any potential revenue tracking, but 3 also compounds the errors the revenue adjustment will introduce. Each of these requests are 4 inappropriate on their own, and are also inappropriate if combined. 5 **TOU Revenue Adjustment Requested by EMW** 6 Q. What is the TOU revenue adjustment requested by EMW? 7 A. At page 5 of her direct testimony, Ms. Miller testifies that "The Company 8 adjusted test year revenues to reflect an expected revenue decrease resulting from the 9 implementation of Time of Use ("TOU") rates that began in October 2023." At page 10, she quantifies the adjustment as a reduction of \$3.1 million to revenues.¹ 10 11 Q. What is the effect of a \$3.1 million reduction to adjusted test year revenues on EMW's case? 12 13 A. EMW has requested a "Gross Revenue Requirement," in this case 14 of \$108,904,216. The illustration below, with dollar values in the table that follows, sets out 15 how the EMW requested increase is built up, and how the \$3.1 million adjustment offsets the 16 current retail rate revenue that is considered when calculating the gross revenue requirement: 17 continued on next page

¹ As discussed in section Class Cost of Service – TOU Revenue Adjustment, this adjustment is handled differently in Ms. Miller's class cost of service study.



⁶ due to the TOU revenue adjustment.

1	Q.	Is this adjustment reasonable?
2	А.	No. First, the quantification of the adjustment is unreasonable. Second, the
3	manner in wh	nich the adjustment was applied was unreasonable, and third, the concept of the
4	adjustment u	ndermines the apparent policy goals of EMW's promulgation of optional rates in
5	prior Evergy	rate cases. As a preface to this discussion, explaining EMW's adjustment, how it
6	was calculate	ed, and how it was applied, is extraordinarily difficult, as the calculation and
7	application an	re unreasonable and illogical.
8	\$3.1 r	nillion quantification
9	Q.	How was the \$3.1 million adjustment quantified?
10	А.	Ms. Miller calculates the \$3.1 million as 26% of \$11.6 million, plus 74%
11	of \$71,362.	
12	Q.	What is the relevance of the 26% and 74% weighting?
13	А.	Ms. Miller's direct testimony at page 10 states "The resulting revenue impact
14	estimates for	the Default and Best Fit scenarios were then averaged together based on the
15	number of cu	stomers who self-enrolled into a TOU rate." The 26% figure reflects the count of
16	customers wh	no had opted into any time-based rate plan prior to October 13, 2023. The 74%
17	figure reflects	s the remaining customers who had not opted into any time-based rate plan prior
18	to October 13	9, 2023.
19		\$11.6 million Quantification
20	Q.	How was the \$11.6 million value calculated?
21	А.	\$11.6 million is the result of Ms. Miller factoring up and "normalizing" the
22	"Best Fit" re	sults of the "Batch Rate Analysis Tool" ("BRAT") discussed in my revenue

1	requirement direct testimony in this case at pages $7 - 12$. The BRAT is an analysis that EMW
2	directed be undertaken by Oracle. This analysis relied on:
3 4	 the actual weather and customer usage in place for the months of July 2022 – June 2023;
5 6 7	2. the "Best Fit" analysis calculated that if every ratepayer knew ahead of time how much energy they would use in which time period for the next twelve months; and
8 9	 calculated which rate plan would produce the lowest bills during the months of July 2022 – June 2023, and then took service on that rate plan for 12 months.
10	According to Evergy, the BRAT analysis concluded that the revenue produced by those
11	customers would be \$9.277 million less than the revenue those customers would have produced
12	on the now-discontinued blocked rates, MORG and MORH, and the preexisting time based rate
13	plan, MORT.

Best Fit	Total	
Current Rate Total \$	\$ 348,557,727	
Best Fit Rate Total \$	\$ 339,280,627	
Revenue Impact	\$ (9,277,100)	Perfect knowledge, lowest bill
	24.27%	Factor up for excluded customers
	\$ (11,529,012)	
	0.78%	Normalization Adjustment
	\$ (11,618,454)	

Was Ms. Miller's factoring up of the Best Fit results reasonable?

Q.

A. Not in particular. In her direct testimony at page 10 she states, "While the Oracle's revenue estimates were calculated using a majority of Residential customers' kWh's within the test year period, there were minor exclusions as previously described. The revenue estimates were further adjusted to more completely reflect the full test year of kWh's. This was done by comparing the total actual kWh's in the test year to kWh's in Oracle's analysis to

1	calculate a % differential and then grossing up the Oracle kWh's to reflect the full kWh of
2	the Residential population." However, the calculation Ms. Miller made to incorporate
3	customers excluded in Oracle's analysis factored up the Best Fit results to include energy
4	consumed by customers who are not Advanced Metering Infrastructure ("AMI") metered,
5	although through discovery EMW stated that the adjustment would not reflect the
6	energy consumed by net metering, parallel generation, or subscriber solar customers
7	(Schedule SLKL-r1, Staff DR^2 256). Further, EMW is not aware of what rate plan the excluded
8	customers were previously served on. (Schedule SLKL-r2, Staff DR 255). It was not
9	reasonable for EMW to adjust for customers who cannot be take service on a rate plan other
10	than the PRKA rate plan.
11	Q. Was Ms. Millers normalizing the Best Fit results reasonable?
12	A. No. In her direct testimony at page 10 she states "Once the full test year kWh's
13	were reflected in revenues, the revenue impacts were further adjusted for weather, a 365-day
14	year, energy efficiency, and customer growth." As detailed as this testimony sounds, her
15	process simply multiplied her factored up results by an additional 0.78%, which she calculated
16	as the change from her starting total residential revenue at current rates to her adjusted total
17	residential revenue at current rates. In no sense is it accurate to state or imply that \$3.1 million
18	figure has been weather normalized or adjusted for energy efficiency.
19	\$71,362 Quantification
20	Q. How was the \$71,362 value calculated?
21	A. The BRAT calculated the revenue EMW would have received if all residential
22	customers had taken service on the low-differential default time-based rate as \$56,981 less than

² Data Request ("DR").

- 1 the revenue EMW actually billed on the rate plans customers were served on during the months
- 2 of July 2022 June 2023. She then factored up and normalized this value using the process
- 3 described above to come to the total \$71,362.
- 4

Default Peak Adjustment Rate	Total	
Current Rate Total \$	\$ 348,557,727	
Default Rate Total \$	\$ 348,500,746	
Revenue Impact	\$ (56,981)	All take service on default rate plan
	24.27%	Factor up for excluded customers
	\$ (70,813)	
	0.78%	Normalization Adjustment
	\$ (71,362)	

5 6

Q.

Is this quantification reasonable?

7 Excluded customers, with the exception of those who do not have AMI meters, A. 8 will be served on the Default rate plan. The Default rate plan is not designed to substantially 9 prompt changes in customer behavior. Customers are placed on the Default rate plan without 10 taking any action. While the "normalization" adjustment remains questionable, and ideally 11 greater care could be taken in the excluded customer calculation, and more detailed weather 12 normalization procedures will occur in the future, the \$71,362 calculation is a reasonable 13 estimate of what customers would have been billed if on the default rate plan for the period of 14 the months of July 2022 – June 2023.

Q. Is estimating what customers would have been billed if on the default rate plan
for the period of the months of July 2022 – June 2023 a reasonable exercise in this case?

A. Yes. This approach is consistent with Staff's direct-filed calculation of
residential customers on the Default rate for the test year, as updated.

1 2

26%/74% Relevance and Use in Ms. Miller's \$3.1 Million Adjustment

Q. Where does the 26% weighting factor come from?

A. Ms. Miller calculated that 26% of all residential customers took service on a time-based rate plan as of October 13, 2023. She concludes that the percentage of customers who took service on a time-based rate plan as of October 13, 2023 is a reasonable estimate of the percentage of bill changes that would result from customers having perfect foreknowledge of the rate plan that would produce the lowest bills during the months of July 2022 – June 2023, and then took service on that rate plan for 12 months, as calculated by the "Best Fit" adjustment, after factoring up and her normalization adjustment.

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Q.

Is this a reasonable conclusion?

A. It is not, for a number of reasons. First, as discussed above, any reliance on the "Best Fit" calculation is unreasonable. Second, it overstates the number of customers willing to take a chance on picking a riskier rate plan, even if they did have perfect foreknowledge.
Third, it assumes that customers who are willing to take a chance guessed right every single time.

16

17

Q. How does the 26% overstate the number of customers willing to take a chance on picking a riskier rate plan?

A. Ms. Miller's 26% calculation includes customers who voluntarily opted into
what is now the Default rate plan, prior to defaulting onto that rate plan. Essentially, these are
customers who opted out of highly-differentiated rate plans. Using the figures from her direct
workpaper, only 15% of customers actually opted into a time-based rate other than the
Residential Peak Adjustment ("RPKA") rate plan, while 11% of customers opted into the
RPKA rate plan:

Marketing Name (Tariff Code/Billing Code)	Count	%	%	% of Customer
Nights & Weekends Max (RTOU3/MORT3)	12,947	16%		
Nights & Weekends (RTOU/MORT)	7,284	9%	58%	15%
Summer Peak (RTOU2/MORT2)	25,693	33%		
Default (RKPA/MORPA)	32,973	42%	42%	11%
Q. What would you infer about a	customer oj	oting into	the RPK	A rate plan prior
October of 2023?				
A. I would infer that a customer	opting into	the RPK	A rate p	lan was effectiv
opting out of the RTOU2 rate plan, which h	ad been ord	ered to be	e the defa	ault residential r
blan at the time these customers would have	opted into th	ne RPKA	rate plan	
Q. The BRAT report relied on cu	istomer usa	ge data fo	or the per	riod of July 2022
une 2023. Would a customer using the onlin	ne bill comp	arison too	ol betwee	n July and Octo
of 2023 have seen similar results to those cale	culated in th	e BRAT?	,	
A. While actual customer usage	for the mor	nths of Ju	uly 2022	– September 20
would have been replaced by current usage f	for those mo	onths in 2	023, cust	comers making r
blan decisions from July of 2023 - October	of 2023 w	ould hav	e review	ed bill informat
dentical to that relied on in the BRAT for 8 -	- 12 months			
Q. As calculated in the BRAT, w	was the RPI	KA the "I	Best Fit"	rate plan for m
esidential customers during the studied time	period?			
A. No. As calculated in the BR	AT, the RP	KA was	the "Bes	t Fit" rate plan
only 19% of residential customers, while the	e RTOU3 ra	ate plan v	vas the "	Best Fit" rate p
for 59% of customers and the RTOU2 rate	e plan was	the "Best	Fit" rat	e plan for 21%

October of 2023 selected the RPKA rate plan supports my inference that customers were opting

out of the highly-differentiated RTOU2 rate plan, as opposed to signaling a willingness to
 aggressively manage their energy consumption and pursue high risk / high reward rate
 plan options.

Q. Is this inference supported by more current rate plan enrollment information?
A. Yes. Customers have predominately selected the current Default rate plan, the
RPKA rate plan. Only about 16% of EMW's residential customers are currently opted-into a
more differentiated rate plan, and for each of the highly-differentiated rate plans, more than half
of the current participation count had already opted into that rate plan by October of 2023, based
on the numbers which were provided in Evergy's July response to DR 2.1 in ET-2024-0061:

10

						Growth in P	articipation
		Jun	1-24	Oct	-23	Octobe	r - June
Rate Code	EMW Plan Name	Aggregated Customer Count	% of Customer Count	Aggregated Customer Count	% of Customer Count	Customer Count Change	Change in %
MORG	Missouri West Residential General						
MORGS	Missouri West Residential General Solar						
MORH	Missouri West Residential Heating						
MORHS	Missouri West Residential Heating Solar	31	0.010%	259,780	80.95%	(259,811)	-80.94%
MORN	Missouri West Residential General Net Meter	51	0.010/0	235,700	00.5570	(233,011)	00.5470
MORNH	Missouri West Residential Heating Net Meter						
MORNO	Missouri West Residential Other Use Net Meter						
MORO	Missouri West Residential Other Use						
MORPA	Missouri West Residential Peak Adjustment Service						
MORPANM	Missouri West Residential Peak Adj. Service Net Meter	255,842	83.84%	24,072	7.50%	231,770	76.33%
MORPAPG	Missouri West Residential Peak Adjustment Service Parallel Generation	200,042	03.04%	24,072	7.50%	231,770	70.33%
MORPAS	Missouri West Residential Peak Adj. Solar						
MORT	Missouri West Residential Time of Use	7,528	2.467%	6,826	2.127%	702	0.340%
MORT2	Missouri West Residential Time of Use - Two Period	25,418	8.329%	20,501	6.388%	4,917	1.941%
MORT3	Missouri West Residential High Differential TOU	16,349	5.357%	9,749	3.038%	6,600	2.320%
MORTEV	Missouri West Residential Separately Metered EV TOU	3	0.001%	0	0.000%	3	0.001%
		305,171	100%	320,928	100%	(15,757)	0%

11

Ms. Miller's decision to extrapolate her adjusted "Best Fit" revenue difference on an assumption that 26% of customers are actively seeking the lowest possible rate plan is simply unreasonable, even if the remainder of that calculation were reasonable, which it is not. There is nothing to support the concept that 59% of customers will opt into the RTOU3 rate plan nor that 21% of customers will opt into the RTOU2 rate plan, even if those rate plans were the best fit rate plan for that percentage of customers going forward, which they may or may not be.

1	Q.	Even if ratepayers were pretty sure which rate plan would produce their lowest
2	bill for them	over a future year, is it reasonable to assume that each ratepayer would select
3	that option?	
4	А.	No. More differentiated rate plans are essentially higher risk / higher reward.
5	Many custon	ners will select bill predictability and risk aversion over the possibility of saving
6	money on the	eir energy bill.
7	Q.	Has EMW discouraged customers from exploring rate plan options?
8	А.	Yes. EMW fostered a perception that customers are unable to run
9	Heating, Ver	ntilation and Air Conditioning ("HVAC") equipment or major appliances from
10	4pm – 8pm o	on the more-differentiated time-based rate plans, or at a minimum conveyed that
11	these plans re	equire significant behavioral changes:
12	EMW	's website has included the following language:
13 14 15	Formerly cal	Summer Peak Time Based Plan Only has peak pricing during the summer months <i>Iled the Standard Peak Saver plan.</i> Under this rate, the time of day you use energy
16 17 18 19	hours of 4-8	bill. Customers who can reduce energy usage during summer (June-Sept.) peak pm on weekdays should consider this rate plan. Customers who shift energy usage mes on weekdays in the summer are rewarded with discounted rates.
17 18	hours of 4-8 p to off-peak ti Pay a lower energy use av effort to shift	pm on weekdays should consider this rate plan. Customers who shift energy usage
17 18 19 20 21 22 23 24 25	hours of 4-8 p to off-peak ti Pay a lower energy use av effort to shift	pm on weekdays should consider this rate plan. Customers who shift energy usage mes on weekdays in the summer are rewarded with discounted rates. Nights & Weekends Plan Three time periods, overnight and weekend discount price for energy during off-peak times and on weekends. It's as easy as shifting way from 4-8 pm to save. This plan is designed for those who can make a larger their energy use to overnight hours or weekends to avoid the higher prices during
17 18 19 20 21 22 23 24	hours of 4-8 p to off-peak ti Pay a lower energy use av effort to shift peak times. T	pm on weekdays should consider this rate plan. Customers who shift energy usage mes on weekdays in the summer are rewarded with discounted rates. Nights & Weekends Plan Three time periods, overnight and weekend discount price for energy during off-peak times and on weekends. It's as easy as shifting way from 4-8 pm to save. This plan is designed for those who can make a larger their energy use to overnight hours or weekends to avoid the higher prices during This means you can save more if you can plan to avoid the peak times.
17 18 19 20 21 22 23 24 25 26	hours of 4-8 p to off-peak ti Pay a lower energy use av effort to shift peak times. T Q. A.	pm on weekdays should consider this rate plan. Customers who shift energy usage mes on weekdays in the summer are rewarded with discounted rates. Nights & Weekends Plan Three time periods, overnight and weekend discount price for energy during off-peak times and on weekends. It's as easy as shifting way from 4-8 pm to save. This plan is designed for those who can make a larger their energy use to overnight hours or weekends to avoid the higher prices during this means you can save more if you can plan to avoid the peak times. Does the BRAT report directly contradict these statements?
17 18 19 20 21 22 23 24 25 26 27	hours of 4-8 p to off-peak ti Pay a lower energy use av effort to shift peak times. T Q. A. customers we	pm on weekdays should consider this rate plan. Customers who shift energy usage mes on weekdays in the summer are rewarded with discounted rates. Nights & Weekends Plan Three time periods, overnight and weekend discount price for energy during off-peak times and on weekends. It's as easy as shifting way from 4-8 pm to save. This plan is designed for those who can make a larger their energy use to overnight hours or weekends to avoid the higher prices during This means you can save more if you can plan to avoid the peak times. Does the BRAT report directly contradict these statements? Yes. The BRAT report indicates that for the studied time period, only 19% of

1	Q.	If the \$3.1 million adjustment is based on customers making a decision that
2	EMW has di	scouraged them from making, even if the customers had the prognostication to
3	make that dec	cision, is it reasonable?
4	А.	No. The proposed \$3.1 million adjustment will unreasonably understate
5	revenues.	
6	Q.	Does EMW acknowledge that this adjustment is ill-conceived?
7	А.	Yes. As Ms. Miller acknowledges at page 11:
8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23		[T]he estimated revenue impact of \$3.1M is inexact. It is fully expected that actual revenue impacts will be different. The Company did not attempt to precisely estimate an annual or seasonal revenue amount nor did it attempt to modify existing TOU pricing with that goal because it would have required that the Company attempt to predict not only which TOU rate a customer would select based on the many options available to them, but also how each customer would modify their usage and behavior in response to those price signals. There is no data that currently exists to reliably predict or estimate that outcome. Instead, the Company utilized the Oracle analysis with the assumption that customers will move to a given TOU rate based on their lowest measured bill. This may or may not be true. And, dependent on multiple factors, including weather, customers future bill comparisons may result in a different impact and as such, a different TOU rate choice. The \$3.1M estimate was the best estimate that the Company could offer and was more appropriate than no adjustment.
24	Q.	Do you agree that the \$3.1 million estimate is more appropriate than
25	no adjustmen	t?
26	А.	No.
27		Updated BRAT
28	Q.	Did EMW represent that it would provide an updated BRAT report to Staff for
29	the 12 month	s ending June 2024 as soon as it was available?
30	А.	Yes. In its April 19 filing in EW-2023-0199, Staff stated "Evergy is planning
31	to update the	Behavior Rate Analysis Tool (BRAT) reports around the same time Staff files

direct in the West rate case. Evergy used the October version to claim a need for a \$3.1 million 1 2 revenue adjustment in the rate case. It is Staff's understanding that Evergy expects this report 3 to be completed sometime around the end of June/beginning of July; Staff requests that Evergy 4 provide Staff the BRAT report as soon as it is completed, rather than waiting until Evergy's 5 next quarterly update in this working docket. The provision of this report prior to the filing of 6 Staff's direct testimony in ER-2024-0189 is essential so Staff can evaluate appropriate revenue 7 adjustments in its direct case." Based on informal discussions with Evergy management, Staff 8 understood EMW would provide the update BRAT as soon as it was available.

9 On July 19, 2024, Evergy filed in EW-2023-0199 stating "In the April TOU 10 presentation, Evergy shared that it would provide the findings of winter bill impact on heating 11 customers from the BRAT analyses at our next quarterly report, after the analyses was 12 completed, likely in 12-14 weeks. Evergy received the winter bill impact analyses on heating 13 customers from Opower and we are in the process of reviewing the results. Evergy will be 14 prepared to file the results by August 4, 2024, and is available to discuss the filing with the 15 Commissioners upon request." Had EMW provided the new BRAT 12 – 14 weeks from the 16 April 2, 2024 presentation in the working docket as it represented it was going to do, Staff 17 would have received the updated report sometime around June 25 – July 9.

18

Q. Has Staff received the updated BRAT information to date?

A. No. While EMW filed its "Heating Customer TOU Analysis" in EW-2023-0199
on August 1, 2024, no workpapers have been provided at this time, and the filed document
contains minimal information. The filed document is attached as Schedule SLKL-r4.

Introduction of errors into revenue and billing determinant quantification and the 1 2 undermining of apparent policy goals 3 Q. What is the second problem with the \$3.1 million adjustment? The second problem is how EMW incorporated the adjustment into its revenue 4 A. 5 requirement calculation workpapers. In its revenue requirement workpaper "CONFIDENTIAL 6 - Billed Revenue - MO West TYE202306," on tab, "Revenue Summary," at cell w31, EMW 7 simply reduced its total revenues by \$3,098,164, without attributing that reduction to any rate 8 plans or customer classes. As explained above, this adjustment simply increases the gross 9 revenue requirement.³ 10 What is the problem with increasing revenue requirement to address an assumed Q. 11 revenue reduction? 12 Assuming the revenue reduction quantification was accurate – which it is not – A. 13 this would properly be addressed through recalibration of specific rates to the appropriate total 14 value, not through an across-the-board adjustment in rates. However, this recalibration would 15 come with its own issues, namely that such recalibration undermines the apparent policy goals 16 of EMW's promulgation of optional rates in prior Evergy rate cases. 17 Q. Can you provide an example to illustrate the systemic error problem? 18 A. Yes. Consider a class with two rate options. "Rate A" charges \$0.10/kWh for 19 each kWh sold. "Rate B" is designed where on peak usage is charged at three-times the rate of 20 off-peak usage. The rates were designed based on the total class determinants of 2,000 kWh

³ In her CCoS workpaper, Ms. Miller applied the adjustment proportionate to her calculated test year revenues for the residential rate plans that have been discontinued, as she did not study the time-based rate plans created in ER-2022-0130. Her CCoS results are generally presented in her testimony on a class basis. She studies residential class revenues of \$411,065,976, reflected in her workpaper "CONFIDENTIAL_Evergy(MO West) 2024 CCOS Model – Direct," on tab "inputs," at cell range O10:O16.

1 generating total revenues of \$200. Therefore, f all customers take service on either Rate A or

2 Rate B, \$200 in revenue will be generated.

3

						<u>R</u>	evenues und	der Eithe	r Rate	e Option
	Ra	ate A	Ra	ate B	Total Determinants	Rate /	A Revenues		Rate B Revenues	
On Peak	\$	0.10	\$	0.15	1,000	\$	100.00	OR	\$	150.00
Off Peak	\$	0.10	\$	0.05	1,000	\$	100.00		\$	50.00
					2,000	\$	200.00		\$	200.00

4 5

6

7

In the first example, half of the customers take service on Rate A, and half of the customers take service on Rate B, and the determinants for each rate option follow the same usage profile:

8

	Dr	ate A	Rate B		Rate A	Rate B	F	Rate A		Rate B		Total
	Γ¢	aleA	n	ale D	Determinants	Determinants	Re	venues	Re	venues	Re	venues
On Peak	\$	0.10	\$	0.15	500	500	\$	50.00	\$	75.00		
Off Peak	\$	0.10	\$	0.05	500	500	\$	50.00	\$	25.00		
					1,000	1,000	\$	100.00	\$	100.00	\$	200.00

In this next example, customers who use more energy off peak migrate to Rate B,

Total revenues in this example remain \$200.00.

9 10

11

12

13

\$25 to \$175.00:

14

	Rate A		Rate B		Rate B		Rate B		Rate A	Rate B Determinants	Rate A	late B		Total
On Peak	\$	0.10	\$	0.15	750		 75.00	 	ne	venues				
Off Peak	\$	0.10	\$	0.05	250	750	\$ 25.00	\$ 37.50						
					1,000	1,000	\$ 100.00	\$ 75.00	\$	175.00				

while customers with more on-peak usage choose Rate A. Total revenues are reduced by

15

The above is the scenario that EMW requests the Commission to assume will occur, and
requests be addressed through the removal of their estimation of the \$25.00 revenue shortfall –
the \$3.1 million adjustment. The mechanism for how this occurs through a rate case is to

- increase revenue requirement for the amount of the shortfall. In this example, the effect of the
 revenue adjustment is to increase Rate A and Rate B to collect an additional \$25.00 (12.5%),
 resulting in the rates set out below:
- 4

				R	evenues un	der Eithe	r Rate	e Option
	Rate A	Rate B	Total Determinants	Rate	A Revenues		Rate	B Revenues
On Peak	\$0.1125	\$0.1688	1,000	\$	112.50	OR	\$	168.75
Off Peak	\$0.1125	\$ 0.0563	1,000	\$	112.50		\$	56.25
			2,000	\$	225.00		\$	225.00

5

6 (Again, note that the rates are designed so that either Rate A or Rate B will collect \$225 in
7 revenue, not that each Rate A and Rate B will collect \$225 for total revenue of \$250.)

8 The relief EMW requests is to adjust revenues but not determinants, essentially to 9 address a shift EMW asks the Commission to assume will occur in determinants. The result is 10 that customers on Rate A are overcharged, and customers on Rate B contribute less than before, 11 but more than initially:

12

	Data A	Data A Data B	Rate A Rate B Rate A Rate B		Rate A	Rate B	Total
	Rate A	Rate B	Determinants	Determinants	Revenues	Revenues	Revenues
On Peak	\$0.1125	\$0.1688	750	250	\$ 84.38	\$ 42.19	
Off Peak	\$0.1125	\$ 0.0563	250	750	\$ 28.13	\$ 42.19	
			1,000	1,000	\$ 112.50	\$ 84.38	\$ 196.88

13 14

15

Q. If customers on rate A are overcharged, and customers on rate B are undercharged, all else being equal, what would a reasonable customer do?

16

17

A. A reasonable customer would leave rate A for rate B, all else being equal.

Q. Does this address the under-recovery, or make it worse?

18 A. Systematically overcharging customers on Rate A will eventually drive19 customers to rate B, propagating the problem.

1 2

If there is a problem of customers on highly-differentiated rate plans Q. under-contributing, is the solution to adjust residential revenues as proposed by the EMW?

3

A. No. If there is a real problem, which there is no evidence of at this point, adjustments to residential revenues exacerbate the problem.

5

6

4

Q. What would be the proper steps to address the problem, if there is systemic under-recovery of revenue from customers on a highly-differentiated rate plan?

7 The first step would be to determine whether systemic under-recovery of A. 8 revenue from customers on a highly-differentiated rate plan is a problem or if that is the intent 9 of the Commission in adopting highly-differentiated rate plans. The intent of 10 highly-differentiated rate plans is to induce changes in customer usage patterns. The results of 11 changes in usage patterns of customers in highly-differentiated rate plans is that a given 12 customer's bill is lower than it otherwise would be for the same usage on a different rate plan. 13 The intent of highly-differentiated rate plans is to decrease load at times associated with driving 14 system costs while increasing load at times with low energy costs and adequate system capacity, 15 therefore reducing average costs. For policy makers who favor highly-differentiated rate plans 16 as a motivator of customer behavior, systemic under-recovery of revenue from customers on a 17 highly-differentiated rate plans should be viewed as a feature, not a bug, and to increase rates 18 to counter such under-recovery would effectively be to pull the rug out from under ratepayers 19 who acted in reliance on the design of the rate plan.

20

Q. If a policy maker chose to view systemic under-recovery of revenue from 21 customers on a highly-differentiated rate plan as a bug, not a feature, which customers should 22 bear the costs of compensating the utility for any under-recoveries?

The customer receiving the benefit of the bill reduction should bear that cost. 1 A. 2 However, the incorporation of this cost would effectively erase the bill reduction that drove the 3 customer benefit motivating the behavior change in the first place.

- 4
- 5

TOU Revenue Tracker Requested by EMW

Authority Requested

6 О. Mr. Klote's direct testimony at page 39 states "The deferral would capture, 7 beginning January 1, 2024, the time TOU implementation was complete and continue through 8 the rates effective date of the Company's next general rate case in which TOU rates are effective 9 for the entire test period in that general rate case, the difference in revenues between the new 10 TOU rates and the previous traditional blocked residential rates for all residential customers 11 that are placed on TOU rates. The Company will utilize a third-party, Oracle, to model and 12 quantify the differences in revenues." Is this request reasonable?

13 A. No. First, as described in my revenue requirement direct testimony at 14 pages 13 - 14, to the extent that EMW experiences revenue shortfalls or overages associated 15 with customer usage on time-based rates, that is a function of the time-based rates, or of 16 Evergy's own decision to make customer optionality a centerpiece of its brand, and the level of 17 variability of the default RPKA rate revenues is comparable to the level of variability of the 18 discontinued usage-blocked rate structures.

19 Second, EMW's proposed method of calculating the balance to be tracked is ill-defined, 20 apparently too costly, and unreasonable.

1	Balance Calculation
2	Q. How does EMW propose to calculate the tracker balance?
3	A. EMW requests a tracker balance defined as the difference in the sum of customer
4	bills on current rate plans versus bills for the same energy usage on discontinued rate plans.
5	Q. Mr. Klote testified that "The Company will utilize a third-party, Oracle, to model
6	and quantify the differences in revenues." ⁴ How much will it cost for this calculation to
7	be made?
8	A. Staff does not know, and EMW appears to have abandoned this position,
9	although it is not clear what EMW's new position is.
10	Staff's DR 262 (Confidential Schedule SLKL-r3) referenced Mr. Klote's testimony, and
11	asked, "(A) Please provide any contracts or preliminary contract documents for the performance
12	of this work by Oracle," and "(B) Please identify the cost of the work to be performed by
13	Oracle." EMW's response was that **
14	
15	** and **
16	
17	**
18	Staff followed up with DR 262.1, issued April 3, 2023, which requested
19	"(A) Please provide the estimated set up cost as referenced in Evergy's response to DR 262.
20	(B) Please provide the estimated annual cost as referenced in Evergy's response to DR 262.
21	(C) Please describe the other cost-effective options as referenced in Evergy's response
22	to DR 262. (D) Please provide the cost estimates of the other cost-effective options as

⁴ Klote direct at page 39

1 referenced in Evergy's response to DR 262. If these would include setup costs and annual costs



⁵ Email from Roger Steiner to Travis Pringle, sent May 2, 2024 12:57 PM.



⁶ See Lange revenue requirement direct at page 13, "Based on the Oracle analysis requested by EMW, as supplemented by analysis performed by Marisol Miller, for the period of July 2022 – June 2023, had all EMW customers been on the RPKA rate plan, Evergy Missouri West's residential revenues would have been \$71,362 less than the rates on which customers actually took service. A reduction of 0.78%. "

1	deferral is to reflect actual individual bill differences from class level revenue pricing
2	established for TOU rates (reflect non-revenue neutral impacts of current and forward periods
3	as incurred for TOU rates that were implemented)."
4	Even if the tracker were reasonable, is this a reasonable basis for the tracked balance?
5	A. No. Comparison to the general service rate, when roughly half of the customers
6	were previously on a discounted rate, is facially unreasonable. The calculation proposed
7	in Mr. Klote's testimony is also unreasonable for several reasons. First, as discussed in my
8	direct testimony at page 12:
9 10 11	Q. Would it be reasonable to establish a counterfactual of what energy costs and revenues would have existed but-for a customer's participation on a particular rate plan?
12 13 14 15 16 17	A. No. There is not a manner to calculate what revenue Evergy would have received by assuming customers on highly-differentiated rate plans were not on highly differentiated rate plans. Attempting to base such a counterfactual on what energy usage those customers would have had under different circumstances would not be reasonable, nor reliable, nor feasible, much less all three.
18	Second, the "traditional" blocked residential rates no longer exist, and the new
19	time-based rate plans are all designed to recover less revenue than the former general service
20	rate plan and to recover more revenue than the former discounted rate plans.
21	Q. Why would it be necessary to establish a counter-factual of what energy costs
22	and revenues would have been but-for a customer's participation on a particular rate plan?
23	A. Highly-differentiated time-based rates are designed to induce changes in
24	customer usage, and cost-based time-based rates have the latent benefit of inducing changes in
25	customer usage. Consider a hypothetical with two available rates:

1						
	ſ	Blocked Rate	9	Time	Based Ra	te
		0-600 kWh \$	0.10	On-Peal	<u>ډ</u> \$	0.40
2		600 + kWh \$	0.05	Off-Pea	< \$	0.05
2			_			
3	Consider a cu	istomer who uses	s an aver	age of 30 kV	Vh of ene	rgy in a day, which results
4	in 900 total kWh for	the month:				
			Block	ed Rate]
		Ra	te	Usage	Charge	
		0-600 kWh	\$ 0.1	.0 600	\$ 60.00	
5		600 + kWh	\$ 0.0	5 300	\$ 15.00	
-						
6	This custome	er's bill on the b	locked ra	te will be \$	75, no m	atter what time of day the
7	customer uses energy	y. If that custom	er used 8	5.7 kWh on	peak, and	1 814.3 kWh off peak, that
8	anataman wanta haw	a tha awaat gama	1.11 of C	75 for 000 l	Wh of up	and under the Time Deced
0	customer would have	e the exact same	0111 01 \$	/ 5 101 900 K	wii oi us	age under the Time-Based
9						
フ	rate plan:					
フ	rate plan:		Time Ba	sed Rate		1
7	rate plan:	Ra		used Rate	Charge]
7	rate plan:	Ra On-Peak	te	Usage	Charge \$ 34.29	
	rate plan:	Ra On-Peak Off-Peak	te	Usage 0 85.7	Charge \$ 34.29 \$ 40.71	
9	rate plan:	On-Peak	te \$ 0.4	Usage 0 85.7	\$ 34.29	
		On-Peak Off-Peak	te \$ 0.4 \$ 0.0	Usage 0 85.7 5 814.3	\$ 34.29 \$ 40.71	summer to take advantage
10	However, tha	On-Peak Off-Peak t customer may o	te \$ 0.4 \$ 0.0	Usage 0 85.7 5 814.3 precool thei	\$ 34.29 \$ 40.71	
10 11	However, tha	On-Peak Off-Peak t customer may o	te \$ 0.4 \$ 0.0	Usage 0 85.7 5 814.3 precool thei	\$ 34.29 \$ 40.71	summer to take advantage
10 11 12 13	However, tha of the time-based ra	On-Peak Off-Peak t customer may o	te \$ 0.4 \$ 0.0	Usage 0 85.7 5 814.3 precool thei	\$ 34.29 \$ 40.71	summer to take advantage
10 11 12	However, tha of the time-based ra	On-Peak Off-Peak at customer may of ate, ⁷ and simulta	te \$ 0.4 \$ 0.0 lecide to aneously	Usage 0 85.7 5 814.3 precool their that custom	\$ 34.29 \$ 40.71 r home in her's usag	summer to take advantage
10 11 12 13	However, tha of the time-based ra	On-Peak Off-Peak at customer may of ate, ⁷ and simulta Time B	te \$ 0.4 \$ 0.0 lecide to meously	Usage U 85.7 5 814.3 precool their that custom	\$ 34.29 \$ 40.71 r home in her's usag	summer to take advantage
10 11 12 13	However, tha of the time-based ra	On-Peak Off-Peak at customer may of ate, ⁷ and simulta <u>Time B</u> Ra	te \$ 0.4 \$ 0.0 lecide to aneously ased Rate	Usage Usage Usage Usage	\$ 34.29 \$ 40.71 r home in ter's usag oling Charge	summer to take advantage
10 11 12 13	However, tha of the time-based ra	On-Peak Off-Peak at customer may of ate, ⁷ and simulta <u>Time B</u> Ra On-Peak	te \$ 0.4 \$ 0.0 lecide to uneously ased Rate te \$ 0.4	Usage 0 85.7 5 814.3 precool their that custom - with Preco Usage 0 80.0	\$ 34.29 \$ 40.71 r home in her's usag oling Charge \$ 32.00] summer to take advantage
10 11 12 13	However, tha of the time-based ra	On-Peak Off-Peak at customer may of ate, ⁷ and simulta Time B Ra On-Peak Off-Peak	te \$ 0.4 \$ 0.0 lecide to aneously ased Rate	Usage 0 85.7 5 814.3 precool their that custom - with Preco Usage 0 80.0 5 825.0	\$ 34.29 \$ 40.71 r home in ter's usag oling Charge] summer to take advantage

15

New Bill Amount: \$ 73.25

⁷ Or to preheat their home in winter, or to use a thermal storage water heater, or to run the dryer overnight and briefly rerun it in the morning to fluff clothing, or any number of other load shifting measures that increase net energy usage while reducing peak usage and building off peak load.

EMW's plan would not be to track that \$1.75 bill reduction. EMW's request is to track
 the difference to what that customer's bill *would have been* if the customer had been on a rate
 that no longer exists:

Time Based Rate - with Precooling								
Rate	e	Usage	Charge					
0-600 kWh	\$	0.10	600.0	\$	60.00			
600 + kWh	\$	0.05	305.0	\$	15.25			
New Us	age	Level:	905.0					
	Ν	lew Bil	l Amount:	\$	75.25			

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EMW is not requesting that the Commission track the difference between the residential
revenue requirement ordered in this case and the residential revenues in a given year; EMW is
requesting the difference between the revenues it receives after inducing changes in customer
usage, and what the bills would have been if customers made changes, but paid old rates. This
will result in over-recovery:

What EMW Requests	
Customer Bill on Blocked Rate with Precooling	\$ 75.25
Customer Bill on Time Based Rate with Precooling	\$ 73.25
Difference:	\$ (2.00)

Not What EMW Requests	
Customer Bill on Blocked Rate	\$ 75.00
Customer Bill on Time Based Rate with Precooling	\$ 73.25
Difference:	\$ (1.75)

Q. Would you expect net changes in induced usage to be small?

A. No. Accretive electrical vehicle charging usage that may be induced by highly
differentiated rates could easily double the usage of a customer. Transitioning to heat pumps
or other non-gas non-LP heating could significantly increase net usage.

1	Q.	Has EMW proposed a reasonable method to control for induced energy usage in
2	calculating its	s requested tracker balance?
3	А.	No. Staff DR 262 part E requested that EMW "Please explain how usage
4	changes such	as precooling, preheating, electrification, and EV charging will be excluded from
5	the requested	deferral calculation." EMW's response was that "None of these usage changes
6	will be exclud	led from the deferral calculation."
7	Q.	Given the significant bill difference between the discounted heating rates and
8	the general s	ervice rates, how would EMW's proposed calculation address customers who
9	began taking	service after the discontinuance of those rate plans?
10	А.	Staff DR 262 parts C and D attempted to address this concern. EMW's
11	responses con	tradicted prior responses in concluding that "The deferral mechanism would then
12	be expected to	o track the overall revenue change from the end of the True up (June 2024) to the
13	next rate case	
14 15 16 17 18		Question part D: Please explain whether Evergy proposes to include in this deferral the usage of customers who begin taking service after January 1, 2024, and if so, what "previous traditional blocked residential rate," would be with regard to such customers for purposes of calculating the deferral.
19 20 21 22 23 24 25 26 27 28 29		Response: Starting in January 2024 and through June 2024, revenue actuals will reflect that majority of Residential customers have transitioned to TOU rates and those impacts will be reflected in True Up revenues. "Previous traditional blocked residential rate" refers to the original blocked rates that most Residential customers were on during the Test Year. True up period actuals will be used to adjust the Test Year, when customers were on the original blocked rates that were in place prior to the move of majority of Residential customers to TOU rates. The deferral mechanism would then be expected to track the overall revenue change from the end of the True up (June 2024) to the next rate case.
30 31 32		Question part C: Please describe what is meant by "the previous traditional blocked residential rates," as used by Mr. Klote. This response should include, but not be limited to, clarification of the date(s) at which

1 2 3	the "previous," rate code will be established, and clarification of whether each customer's "previous," rate code and actual usage will be used in this calculation.								
4 5 6 7	Response: "Previous traditional blocked residential rate" refers to the original blocked rates that most Residential customers were on during the Test Year, prior to the TOU transition. Actual usage will be used in the calculation.								
8	Staff is unable to discern how EMW proposes to address customers who began taking								
9	service after rate plan RPKA became the default residential rate plan.								
10	CLASS COST OF SERVICE								
11	Q. Has any party provided a reliable Class Cost of Service ("CCoS") study in								
12	this case?								
13	A. No. EMW is overdue for a comprehensive study of its distribution and								
14	customer-related costs, and any CCoS study done at this time is necessarily unreliable.								
15	Additional concerns with the EMW and derivative MECG study are described below.								
16	Correction of only three of these issues produces CCoS results that indicate that no shifts in								
17	revenue responsibility among the major classes - Residential, SGS, LGS, and LP are								
18	appropriate in this case:								
19									
	Small General Large General Large Power								

20

EMW Study Results

Adjusted EMW Study Results

21

TOU Revenue Adjustment

MO West Retail

4.64%

5.33%

Q. How does the TOU Revenue Adjustment affect EMW's CCoS results?
A. The TOU Revenue Adjustment reduces EMW's calculation of the dollars that
the residential class has available to contribute to EMW's requested rate of return.

Residential

2.64%

5.64%

Service

9.29%

7.07%

Service

7.58%

4.37%

Service

5.94%

2.78%

Electric Vehicle

-59.93%

-45.72%

Lighting

10.46%

11.58%

1	Q. Could you provide an example?						
2	A. Yes. Consider a hypothetical utility with the following CCoS Study results:						
3							
5	Class A Class B Class C						
	Revenue \$100.00 \$100.00 \$100.00						
	Allocated Expense \$ 90.00 \$ 90.00 \$ 90.00						
	Net Income \$ 10.00 \$ 10.00 \$ 10.00						
	Allocated Rate Base \$100.00 \$100.00 \$100.00						
4	Return on Ratebase 10.00% 10.00% 10.00%						
5	Now. Observe the results of the CCoS Study if \$5 of revenue is removed from Class A	\ :					
6							
	Class A Class B Class C						
	Revenue \$ 95.00 \$100.00						
	Allocated Expense \$ 90.00 \$ 90.00 \$ 90.00						
	Net Income \$ 5.00 \$ 10.00 \$ 10.00						
	Allocated Rate Base \$100.00 \$100.00						
7	Return on Ratebase 5.00% 10.00% 10.00%						
8 9	Q. To spell out the obvious, what impact does EMW's improper removal of \$3.1 million of residential revenue have on the EMW CCoS results?	of					
,	\$5.1 minor of residential revenue have on the Livity Ceob results:						
10	A. EMW's residential revenues reviewed in its CCoS are understated, which	:h					
11	understates the rate of return provided by the residential class, and skews CCoS results.						
12	Inclusion of Crossroads Transmission Revenue Requirement						
13	Q. How did EMW include Crossroads transmission revenue requirement in i	ts					
14	CCoS study?						
15	A. EMW included \$16.49 million of revenue requirement in this case associate	ed					
16	with Crossroads transmission expenses. As an expense, the inclusion of Crossroad	ls					
17	transmission revenue requirement is a one-for-one reduction to the rate of return dolla	rs					
18	calculated for each customer class. EMW allocated Crossroads transmission expense usir	ıg					
19	its A&E 4NCP allocator, discussed below.						

1	Q.	Can you	provide an ex	ample o	f the im	pact on a	a given c	lass of in	ncreasing
2	allocated exp	ense?							
3	A. Yes. Using the same hypothetical CCoS from above, the table below shows the								
4	results if Clas	ss C allocat	ed expense wer	re increas	ed by \$5	:			
5				Class	s A Cla	ss B Cla	ass C		
		Re	venue	\$ 95			00.00		
			located Expense				95.00		
			et Income			0.00 \$. 0.00 \$	5.00		
						-			
			located Rate Ba				00.00		
6		Re	turn on Ratebas	se 5.	00% 10	.00%	5.00%		
8 9 10	under EMW transmission A.	expense?	it were adjust s adjustment al	-					rossroads
			s adjustitiont ai	one prou		results pro	ovided be	low:	
11					Small General	Large General	Large Power		Lighting
11	Rate Base		MO West Retail \$ 2,830,914,746	Residential \$1,724,853,520	Small General Service \$389,720,193	Large General Service \$292,036,170	Large Power Service \$347,973,280	Electric Vehicle \$1,329,405	Lighting \$57,098,749
11	Rate Base Net Operating Income EMW Study Results		MO West Retail	Residential	Small General Service	Large General Service	Large Power Service	Electric Vehicle	
11	Net Operating Income EMW Study Results Relative Rate of Return	at Present Rates	MO West Retail \$ 2,830,914,746 \$131,252,484	Residential \$1,724,853,520 \$ 45,464,639 2.64% 0.57	Small General Service \$389,720,193 \$ 36,209,413 9.29% 2.00	Large General Service \$292,036,170 \$ 22,122,724 7.58% 1.63	Large Power Service \$347,973,280 \$ 20,668,554 5.94% 1.28	Electric Vehicle \$1,329,405 \$ (796,695) -59.93% (12.93)	\$57,098,749 \$5,973,234 10.46% 2.26
11	Net Operating Income EMW Study Results	at Present Rates	MO West Retail \$ 2,830,914,746 \$131,252,484 4.64%	Residential \$1,724,853,520 \$ 45,464,639 2.64% 0.57 0.578	Small General Service \$389,720,193 \$ 36,209,413 9.29%	Large General Service \$292,036,170 \$ 22,122,724 7.58% 1.63 0.119	Large Power Service \$347,973,280 \$ 20,668,554 5.94%	Electric Vehicle \$1,329,405 \$ (796,695) -59.93% (12.93) 0.000	\$57,098,749 \$5,973,234 10.46%
11 12	Net Operating Income EMW Study Results Relative Rate of Return Crossroads allocator	at Present Rates	MO West Retail \$ 2,830,914,746 \$131,252,484 4.64% 1.00	Residential \$1,724,853,520 \$ 45,464,639 2.64% 0.57 0.578	Small General Service \$389,720,193 \$ 36,209,413 9.29% 2.00 0.142 \$ 2,336,513	Large General Service \$292,036,170 \$ 22,122,724 7.58% 1.63 0.119 \$ 1,960,490 \$ 24,083,214	Large Power Service \$347,973,280 \$ 20,668,554 5.94% 1.28 0.159 \$ 2,618,619	Electric Vehicle \$1,329,405 \$ (796,695) -59.93% (12.93) 0.000 \$ 486	\$57,098,749 \$5,973,234 2.26 0.003 \$41,805
	Net Operating Income EMW Study Results Relative Rate of Retur Crossroads allocator Crossroads Expense New Net OI New RoR 1 Minin Q. its distribution A.	at Present Rates	MO West Retail \$ 2,830,914,746 \$ 131,252,484 4.64% 1.00 \$ 16,491,398 \$ 147,743,882 5.22%	Residential \$1,724,853,520 \$ 45,464,639 2.64% 0.57 0.578 \$ 9,533,485 \$ 54,998,125 3.19% lassify ar	Small General Service \$389,720,193 \$36,209,413 9.29% 2.00 0.142 \$2,336,513 \$38,545,926 9.89% nd allocat	Large General Service \$292,036,170 \$ 22,122,724 1.63 0.119 \$ 1,960,490 \$ 24,083,214 8.25% the the rev	Large Power Service \$347,973,280 \$ 20,668,554 0.159 \$ 2,618,619 \$ 23,287,172 6.69% enue requ	Electric Vehicle \$ (796,695) -59,93% (12.93) 0.000 \$ 486 \$ (796,209) -59,89% airement n	\$57,098,749 \$5,973,234 10.46% 2.26 0.003 \$ 41,805 \$ 6,015,039 10.53% related to with the

A.

- Q. Did Evergy provide information in this case as to its quantification of the cost
 of a mile of overhead line operating at a secondary voltage versus the cost of a mile of
 overhead line operating at primary voltage, and comparable information for the cost of
 underground lines?
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Yes. Evergy's workpapers for its minimum system study included:

	Miles	2024 \$/Mile
Overhead Secondary	2,544	\$ 107,987
Overhead Primary	7,139	\$ 242,568
Underground Secondary	1,127	\$ 162,509
Underground Primary	3,570	\$ 257,751

EMW's DR response indicated that the infrastructure for secondary line that it priced out would operate at 120/240 voltage. The cost for a minimum system operating at 120/240 volts, in 2024 dollars, based on EMW's work can therefore be calculated by multiplying out the total miles of line, overhead and underground respectively, which provides the amount to classify for allocation on customer count under a minimum system classification approach. Since the minimum system meets the demand needs for all customers served at 120/240, those customers should not get further allocation based on demand or energy.

14

Q. How are those results applied to correct the EMW CCoS study?

A. The revised minimum system amounts and the adjusted demand allocator for
customers over 120/240⁸ were used to reallocate the distribution accounts 364 – 368. Ideally,
all of the class non-coincident peaks ("NCP") (the factor Evergy selected) should be adjusted
to remove the demand served by 120/240, but that information was not available. Evergy's
initial allocation and the revised allocation are:

⁸ To calculate the allocator for these simplified adjustments to the EMW CCoS, I assumed res, lighting, and SGS no-demand were served at 120/240.

D · · ·		Total		I General Servicarge C				Lighting
Revised Revised	Total Expense Net Ratebase	\$ 88,367,893 \$ 1,112,236,506	42.67% 42.11%	20.33% 20.36%	17.25% 17.49%	19.55% 19.83%	0.09%	0.
vergy	Total Expense	\$ 88,367,893	68.80%	13.73%	8.94%	8.10%	0.04%	0.
vergy	Net Ratebase	\$ 1,112,236,506	67.85%	13.83%	9.32%	8.58%	0.04%	0.
Q. A.	·			ee adjustmer esults pres				ment f
Crossroads	transmissi	on expense	e inclusior	is addres	sed in R	OR 1,	adjustmen	t for t
TOU Reve	nue Adjust	tment is a	ddressed in	n ROR 2,	and adju	stment i	for the di	stributi
	·				5			
classificatio	n is addres	sed in ROR	. 3:					
				Small Genera	Large General	Large Power		
		MO West R	etail Residen		Service	Service	Electric Vehicle	Lighting
Rate Base			,914,746 \$1,724,85	, , , ,		\$347,973,28		\$57,098,
Net Operating Incor EMW Study Results	ne at Present Rates	\$131	.,252,484 \$ 45,46 4.64%	4,639 \$ 36,209,41 2.64% 9.29	. , ,	\$ 20,668,55 5.94		\$ 5,973, 10 .
Relative Rate of Ret	urn		1.00	0.57 2.0		1.2		2
Crossroads allocator				0.578 0.14		0.15		0.
Crossroads Expense				3,485 \$ 2,336,51		\$ 2,618,61		\$ 41,
New Net OI New RoR 1		\$ 147	7,743,882 \$ 54,99 5.22%	8,125 \$ 38,545,92 3.19% 9.89		\$ 23,287,17 6.69		\$ 6,015, 10
Undo ToU adjustment	:	\$ 3	5.2278 5,100,000 \$ 58,09			\$ 23,287,17		\$ 6,015,
New RoR 2				3.37% 9.89		-		10.
Adjusted RB for Distri			0,914,746 \$1,438,62			\$ 473,116,06		\$ 54,050,
Adjusted NOI for Dist New RoR 3	ribution	\$ 150	0,843,882 \$ 81,18 5.33%	7,668 \$ 32,711,44 5.64% 7.07		\$ 13,170,24 2.78		\$ 6,257 11
	XX71.1 .1	1						
Q.	With the	ese changes	s, are EMW	's CCoS re	sults relia	ble?		
A.	No. Si	gnificant v	vork is nee	eded to rea	sonably a	llocate d	listributior	n rever
requirement	, customer	service rev	enue requi	rement, and	productio	on and tr	ansmissio	n reven
requirement	• The rem	aining reve	nile require	ment simp	v realloca	tes off o	of these ar	nninte
		C	nue require	ment ship	y rearroed		n these all	iounio,
misallocatio	ons perpetua	ate.						
Q.	With th	ese change	es, does th	e EMW st	udy indic	ate that	it is reas	onable
reallocate revenue responsibility among the residential, SGS, LGS, LPS, and lighting classes								
٨	With th	ese change	a the EMV	V study resi	ilts indica	te that it	t may be re	easonal
А.	** 1011 011	U	s, the Elviv	v study rest			2	

1	higher-than-average increase. However, because the underlying study is not reliable, Staff does
2	not recommend those shifts be made in this case.
3	Production and Transmission
4	EMW Allocation
5	Q. How does EMW's study account for changes in the wholesale cost of energy
6	over the time of day and course of the year?
7	A. It ignores any variation and allocates net fuel cost and net wholesale energy
8	revenue on the basis of class energy.
9	Q. Is this reasonable at this point in time?
10	A. No. EMW allocates production costs, fuel costs, energy costs, and energy
11	revenues as though the integrated energy market does not exist.
12	Q. How does EMW allocate transmission revenue requirement?
13	A. EMW allocates transmission revenue requirement using its production allocator.
14	If the existence of the integrated energy market is not ignored, this approach can be reasonable
15	in some contexts. However, if the integrated energy market is ignored, or studies that predate
16	the market are used, a 12 CP allocator has typically been used for transmission
17	revenue requirement.
18	MECG Allocation
19	Q. How did MECG modify the EMW study for its derivative study?
20	A. MECG adjusted EMW's calculation of an Average & Excess Four Non-
21	coincident Peak ("A&E 4NCP") allocator to an A&E Four Coincident Peak ("A&E 4CP")
22	allocator.
Rebuttal Testimony of Sarah L.K. Lange

1	Q.	Is this reasonable?	
2	А.	No. The use of a CP demand with an A&E is characterized as a "mistake," in	
3	the 1992 NARUC Cost Allocation Manual ("NARUC manual").		
4	At page 50, the 1992 NARUC manual includes the following:		
5 6 7 8 9		If your objective is – as it should be using this method – to reflect the impact of average demand on production plant costs, then it is a mistake to allocate the excess demand with a coincident peak allocation factor because it produces allocation factors that are identical to those derived using a CP method. Rather, use the NCP to allocate the excess demands.	
10	Distribution Treatment in EMW and Derivative CCoS Studies		
11	Q.	Was EMW's classification and allocation of its distribution revenue requirement	
12	consistent with the 1992 NARUC manual, the Regulatory Assistance Project cost allocation		
13	manual, or other industry best practices?		
14	А.	No, nor was the treatment in MECG's derivative study reasonable. For example,	
15	the classifica	ation fails to reasonably allocate the costs of distribution facilities that are	
16	essentially se	rvice lines for customers served at higher voltages, and the demand-capability of	
17	EMW's minimum system was ignored. EMW has provided more detail than in the past		
18	concerning the split of its recorded costs between secondary, primary, and high voltages, but		
19	more work re	mains needed.	
20	Q.	Could you summarize the relevant authority concerning customer-specific	
21	facilities?		
22	А.	Yes. The RAP manual at page 156 states,	
23 24 25 26 27 28		11.3.6 Direct Assignment of Distribution Plant Direct cost assignment may be appropriate for equipment required for particular customers, not shared with other classes, and not double-counted in class allocation of common costs. Examples include distribution-style poles that support streetlights and are not used by any other class; the same may be true for spans of conductor to those poles. Short tap lines from a	

1 2 3 4 5 6 7 8 9	main primary voltage line to serve a single primary voltage customer's premises may be another example, as they are analogous to a secondary distribution service drop. Beyond some limited situations, it is not practical or useful to determine which distribution equipment (such as lines and poles) was built for only one class or currently serves only one class and to ensure that the class is properly credited for not using the other distribution equipment jointly used by other classes in those locations. [Emphasis added.]
10 11	The RAP manual at page 142 acknowledges the common division of distribution costs into two categories,
12 13 14 15 16 17 18 19 20 21 22 23 24	'Share distribution,' and 'Customer-specific costs, which include: Service drops connecting a customer (or multiple customers in a building) to the common distribution system (a primary line, a line transformer or a secondary line or network). • Meters, which measure each customer's energy use by month, TOU period or hour and sometimes by maximum demand in the month. Advanced meters can also provide other capabilities, including measurement of voltage, remote sensing of outages, and remote connection and disconnection. • Street lighting and signal equipment, which usually can be directly assigned to the corresponding rate classes. • In some systems with low customer spatial density, a significant portion of primary lines and transformers serving only one customer. [Emphasis added.]
25	Also, the NARUC manual at page 87, footnote 1, states 'Assignment or 'exclusive use'
26	costs are assigned directly to the customer class or group with exclusively uses such
27	facilities. The remaining costs are then classified to the respective cost components.'
28	[Emphasis added.]
29	Q. Could you summarize the relevant authority related to crediting demand-
30	carrying value of the minimum distribution system?
31	A. Yes. The rationale underpinning a minimum distribution system study is set out
32	at pages 90-91of the NARUC manual stating:
33 34 35 36	Classifying distribution plant with the minimum-size method assumes that a minimum size distribution can be built to serve the minimum loading requirements of the customer. The minimum-size method involves determining the minimum size pole, conductor, cable,

1	transformer, and service that is currently installed by the utility.
2	Normally, the average book cost for each piece of equipment determines
3	the price of all installed units. Once determined for each primary plant
4	account, the minimum size distribution system is classified as customer-
5	related costs. The demand-related costs for each account are the
6	difference between the total investment in the account and customer-
7	related costs. Comparative studies between the minimum-size and other
8	methods show that it generally produces a larger customer component
9	than the zero-intercept method (to be discussed). [Emphasis added.]
10	At page 95 of the NARUC manual:
11	Cost analysts disagree on how much of the demand costs should
12	be allocated to customers when the minimum-size distribution method is
13	used to classify distribution plant. When using this distribution
14	method, the analyst must be aware that the minimum size
15	distribution equipment has a certain load-carrying capability, which
16	can be viewed as a demand-related cost.
17	When allocating distribution costs determined by the minimum-
18	size method, some cost analysis will argue that some customer classes
19	can receive a disproportionate share of demand costs. Their rationale is
20	that customers are allocated a share of distribution costs classified as
21	demand-related. Then those customers receive a second layer of
22	demand costs that have been mislabeled customer costs because the
23	minimum-size method was used to classify those costs.
24	Advocates of the minimum-intercept method contend that this
25	problem does not exist when using their method. The reason is that the
26	customer cost derived from the minimum-intercept method is based upon
27	the zero-load intercept of the cost curve. Thus the customer cost of a
28	particular piece of equipment has no demand cost in it whatsoever.
29	[Emphasis added.]
30	Discussion of a marginal cost study at page 138 of the NARUC manual provides further
31	context for these issues:
32	The minimum grid approach re-designs the distribution system
33	to determine the cost in current year dollars of a hypothetical system
34	that would serve all customers with voltage but not power (or with
35	minimum demand of 0.5 KW) , yet still satisfy the minimum standards
36	for pole height and efficient conductor and transformer size. The
37	calculations can be based either on the system as a whole or on a sample
38	of areas reflecting different geographical, service and customer density
39	characteristics.

1 2 3 4 5 6 7	When applying this approach, it is necessary to take care that the minimum size equipment being analyzed is, in fact, the minimum-sized equipment available, and not merely the minimum the minimum size stocked by the company or usually installed by the company. To the degree that the equipment being costed is larger than a true minimum, the minimum grid calculation will include costs more properly allocated to demand. [Emphasis added.]
8	Page 91 the NARUC manual provides the methodologies for determining the minimum
9	size of distribution plant for use in calculating the customer-classified portion of the minimum-
10	size method. The entirety of the entries for Accounts 365 and 367 are set out below:
11	2. Account 365 – Overhead Conductors and Devices
12	- Determine minimum size conductor currently being installed.
13 14 15 16	- Multiply average installed book cost per mile of minimum size conductor by the number of circuit miles to determine the customer component. Balance of plant account is demand component. (Note: two conductors in minimum system.)
17 18	3. Accounts 366 and 367 – Underground Conduits, Conductors, and Devices
19	- Determine minimum size cable currently being installed.
20 21 22 23	- Multiply average installed book cost per mile of minimum size cable by the circuit miles to determine the customer component. Note: one cable with ground sheath is minimum system.) Account 366 conduit is assigned, based on ratio of cable account.
24 25 26 27 28	- Multiply average installed book cost of minimum size transformer by number of transformers in plant account to determine the customer component. Balance of plant account is demand component. [Emphasis added.]
29	Significant context can be established from the discussion of applications of the
30	minimum-intercept method, using the text quoted below from pages 93-94:
31	2. Account 365 – Overhead Conductors and Devices
32 33	- If accounts are divided between primary and secondary voltages, develop a customer component separately for each. The total

1 2 3 4	investment assigned to primary and secondary; then the customer component is developed for each. Since conductors generally are of many types and sizes, select those sizes and types which represent the bulk of the investment in this account, if appropriate.
5 6 7 8 9	- When developing the customer component, consider only the investment in conductors, and not in devices such as circuit breakers, insulators, switches, etc. The investment in these devices will be assigned later between the customer and demand component, based on the conductor assignment.
10 11	- Determine the feet, investment and average installed book cost per foot for distribution conductors by size and type.
12 13 14 15	- Determine minimum intercept of conductor cost per foot using cost per foot by size and type of conductor weighted by feet or investment in each category, and developing a cost for the utility's minimum size conductor.
16 17 18	- Multiply minimum intercept cost by the total number of circuit feet times 2. (Note that circuit feet, not conductor feet, are used to get customer component.)
19	- Balance of conductor investment is assigned to demand.
20	- Total primary or secondary dollars in the account,
21 22	including devices, are assigned to customer and demand components based on conductor ratio.
22 23	 components based on conductor ratio. 3. Accounts 366 and 367 – Underground Conduits,
 22 23 24 25 26 27 28 29 30 	 components based on conductor ratio. 3. Accounts 366 and 367 – Underground Conduits, Conductors, and Devices The customer demand component ratio is developed for conductors and applied to conduits. Underground conductors are generally booked by type and size of conductor for both one conductor (I/c) cable and three-conductor (3/c) cables. If conductors are booked by voltage, as between primary and secondary, a customer component is developed for each. If network and URD investments are
22 23 24 25 26 27 28 29 30 31 32 33 34	 components based on conductor ratio. 3. Accounts 366 and 367 – Underground Conduits, Conductors, and Devices The customer demand component ratio is developed for conductors and applied to conduits. Underground conductors are generally booked by type and size of conductor for both one conductor (I/c) cable and three-conductor (3/c) cables. If conductors are booked by voltage, as between primary and secondary, a customer component is developed for each. If network and URD investments are segregated, a customer component must be developed for each. The conductor sizes and types for the customer component derivation are restricted to I/c able. Since there are generally many types and sizes of I/c cable, select those sizes and types which

1 2 3	- Determine minimum intercept of cable cost per foot using cost per foot by size and type of cable weighted by feet of investment in each category.
4 5 6	- Multiply minimum intercept cost by the total number of circuit feet (I/c cable with sheath is considered a circuit) to get customer component.
7	- Balance of cable investment is assigned to demand.
8 9 10	- Total dollars in Account 366 and 367 are assigned to customer and demand components based on conductor investment ratio. [Emphasis added.]
11	While there is discussion of the classification of devices in Account 365 pursuant to the
12	minimum intercept method, under the discussion of Account 365 classification using the
13	minimum size method, there is the simple and clear statement that "Balance of plant account is
14	demand component," unequivocally stating that all devices in Account 365 are classified as
15	demand-related.
16	For the underground accounts under the minimum intercept method, not all devices are
17	classified as demand-related, however they are not classified as customer-related either; rather,
18	they are reflected on the ratio of minimum-intercept dollars associated with cables to total cable
19	dollars in Account 366. Again, in contrast to the description of the minimum size method, there
20	is the simple and clear statement that "Balance of plant account is demand component,"
21	unequivocally stating that all devices in Account 366 are classified as demand-related. For the
22	minimum size method, the ratio of minimum-size cable dollars in Account 366 to total dollars
23	in Account 366 is the basis for the classification of Account 367 dollars.
24	At pages 90-91, regarding embedded cost of service studies, the NARUC manual states:
25 26 27 28	Classifying distribution plant with the minimum-size method assumes that a minimum size distribution can be <i>built to serve the</i> <i>minimum loading requirements of the customer</i> . The minimum-size method involves determining the minimum size pole, conductor, cable,

1 2 3 4 5 6 7 8 9 10	transformer, and service that is currently installed by the utility. Normally, the average book cost for each piece of equipment determines the price of all installed units. Once determined for each primary plant account, the minimum size distribution system is classified as customer-related costs. The demand-related costs for each account are the difference between the total investment in the account and customer-related costs. Comparative studies between the minimum-size and other methods show that it generally produces a larger customer component than the zero-intercept method (to be discussed). [Emphasis added.]
11	Discussing marginal costs studies and the minimum-size method, at page 136 the
12	NARUC manual states:
13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30	Most analysts agree that distribution equipment that is uniquely dedicated to individual customers or specific customer classes can be classified as customer rather than demand related. Customer premises equipment (meters and service drops) are generally functionalized as customer rather than distribution costs and, in reality, this is the only equipment that is directly assignable for all customers, even the smallest ones. Beyond the customers' premises, however, there are distribution costs that may be classified as customer related. For example, some jurisdictions classify line transformers as customer- related often using a proxy based on average load as the allocation factor when this equipment is not uniquely dedicated to individual customers. In addition, for very large customers, more than merely meters, services, and transformers are directly assignable. Some have entire substations dedicated to them. As noted above in "Transmission," distribution costs of equipment dedicated to individual customers can be directly assignable to them, thus reducing the common distribution costs assignable to the
31	The portion of the discussion quoted above informs this language, found at page 87 of
32	the NARUC Manual:
33 34 35	Assignment or "exclusive use" costs are assigned directly to the customer class or group which exclusively uses such facilities. The remaining costs are then classified to the respective cost components.
36	Q. What can be done to improve these shortcomings in distribution classification
37	and allocation?

Rebuttal Testimony of Sarah L.K. Lange

1	A	. The Commission should order EMW to provide the following in its next general
2	rate case:	
3 4 5 6 7 8 9 10 11 12 13	1. A	 calculation of each of the following, supported by detailed workpapers: a. Reasonable estimates of an average, low range, and high range cost for installation in the most recent 12 months of each of the following: i. 1 mile of overhead circuit operating in each voltage "bin;"⁹ ii. 1 mile of underground circuit, operating in each voltage "bin;" and iii. A typical meter and associated transformers operating in each voltage "bin," generally associated with service of customers falling in each demand "bin."¹⁰ b. A reasonable estimate of an average, low range, and high range, embedded cost of installation of each of the following:
14 15 16 17 18 19		 i. 1 mile of overhead circuit operating in each voltage "bin;" ii. 1 mile of underground circuit, operating in each voltage "bin;" and iii. A typical meter and associated transformers operating in each voltage "bin," generally associated with service of customers falling in each demand "bin."
20 21 22 23 24 25 26 27 28 29	2. T	 best available information, supported by applicable documentation, of: a. A list of the underground circuits operating at each voltage "bin," and the mileage of each circuit; b. A list of the overhead circuits operating at each voltage "bin," and the mileage of each circuit; c. For each feeder circuit, the number of customers served by that circuit at each voltage "bin," and identification of each circuit fed; d. For each feeder circuit, the number of customers served by that circuit at each voltage "bin," and e. For each substation, identification of each interconnected circuit.
30	<u>RATE D</u>	ESIGN
31	R	esidential Rate Design
32	Q	What does EMW request for a residential customer charge?

⁹ The voltage bins are (1) 110/240, up to 3.9 kV; (2) 4kV up to 12 kV; (3) Primary voltages; and (4) Transmission

voltages. ¹⁰ The demand bins are (1) up to 25 kW, (2) 25 kW to 49 kW, (3) Other voltages to be defined based on a high-level study of the costs of metering infrastructure necessary for serving various levels of demand.

Rebuttal Testimony of Sarah L.K. Lange

EMW requests that the residential customer charge reflect its minimum system 1 A. 2 classification of distribution revenue requirement, and has proposed a residential customer 3 charge increase to \$14.99 from the current \$12 level. 4 Q. Is it reasonable to include the minimum system classified distribution system in 5 a customer charge calculation, even if the minimum system classification is reasonable? A. 6 No. Staff recommends the Commission continue to rely on the basic customer 7 method of cost causation for the residential customer charge, which is recognized as industry 8 best practice in the RAP manual. This approach recognizes that the customer charge should 9 include only (1) the costs and expenses of metering and billing customers, (2) the cost of the 10 infrastructure that varies with the number of customers served, including related income taxes, 11 and (3) the proportionate labor, non-labor, and distribution expense associated with the 12 above infrastructure. 13 **Non-residential Rate Design** 14 Has EMW made progress on rate modernization in this filing? Q. 15 A. No. While EMW has identified annual billing demand and seasonal energy as 16 impediments to its rate modernization plans, it did not address making progress on those issues 17 in this case. 18 Q. Has EMW requested changes to its non-residential rates? 19 A. Yes. EMW has increased reliance on its customer NCP determinants. MECG 20 also recommends increasing the demand charges be disproportionately increased.¹¹ 21 Q. What is the customer impact of these changes?

¹¹ See Direct Testimony of Kavita Maini, page 6, lines 34-37.

Rebuttal Testimony of Sarah L.K. Lange

- A. EMW has not provided customer impacts, nor has EMW provided sample
 customer data as of the time of this filing for Staff to review customer impacts.
- Q. What is the relationship between the customer NCP that EMW uses as the
 determinant for its demand charge, and EMW's system CP or the SPP CP?
- A. Any relationship is coincidental. A customer may experience its monthly NCP
 at 2 AM, while the system CP may occur at 5 PM. It is not reasonable to correlate a customers
 NCP to the system CP. A more reasonable approach would be to identify an on-peak period
 and calculate billing demand based on a customer's maximum usage during that period.

9 CONCLUSION

Q.

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- Does this conclude your rebuttal testimony?
- A. Yes, it does.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

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In the Matter of Evergy Missouri West, Inc. d/b/a Evergy Missouri West's Request for Authority to Implement A General Rate Increase for Electric Service

Case No. ER-2024-0189

AFFIDAVIT OF SARAH L.K. LANGE

STATE OF MISSOURI)	
)	SS.
COUNTY OF COLE)	

COMES NOW SARAH L.K. LANGE and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing Rebuttal Testimony of Sarah L.K. Lange; and that the same is true and correct according to her best knowledge and belief.

Further the Affiant sayeth not.

HLKLANGE

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this $315\pm$ day of

2024.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: April 04, 2025 Commission Number: 12412070

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Notary Public

Question: 0256 Energy reflected in Miller \$3.1 million residential revenue adjustment

Miller direct testimony in ER-2024-0189 at pages 8 - 9 states "Customers with less than 9 months of data (new movers) are not included in the analysis, which is a limiter within the online tool analysis so as to allow a longer history of usage data such that a customer can confidently review their TOU options. Additionally, EV rate, solar subscription, net metering, parallel generation, non-AMI customers are also excluded from Oracle's rate comparison analysis." Ms. Miller's direct testimony at page 10 states "Q: Did EMW further refine the TOU rate revenue impacts calculated from Oracle's rate comparison analysis? A: Yes. While the Oracle's revenue estimates were calculated using a majority of Residential customers' kWh's within the test year period, there were minor exclusions as previously described. The revenue estimates were further adjusted to more completely reflect the full test year of kWh's. This was done by comparing the total actual kWh's in the test year to kWh's in Oracle's analysis to calculate a % differential and then grossing up the Oracle kWh's to reflect the full kWh of the Residential population." Please confirm if Evergy's "full kWh of the Residential population," includes (A) kWh sold to customers who are not AMI-metered, (B) kWh sold to customers who participate in net metering, (C) kWh sold to customers who are parallel generators, and (D) kWh sold through the EV rate.

RESPONSE: (do not edit or delete this line or anything above this)

Confidentiality: PUBLIC

Statement: This response is Public. No Confidential Statement is needed.

Response:

A. Presumably, yes. Customers without AMI meters were not differentiated in the billing data rate codes so I cannot answer with certainty. However, customers without AMI meters makes up a very small proportion of residential customers.

B. No, the full kWh of the Residential population only includes the rate codes included in the impact analysis – MORG, MORH, and MORT.

C. No, the full kWh of the Residential population only includes the rate codes included in the impact analysis – MORG, MORH, and MORT.

D. No, the full kWh of the Residential population only includes the rate codes included in the impact analysis – MORG, MORH, and MORT.

Information provided by: Brandon Lombardino, Sr. Regulatory Analyst, Regulatory Affairs

> Case No. ER-2024-0189 Schedule SLKL-r1 Page 1 of 1

Question: 0255 Customers Excluded from Oracle Information

Miller direct testimony in ER-2024-0189 at pages 8 - 9 states "Customers with less than 9 months of data (new movers) are not included in the analysis, which is a limiter within the online tool analysis so as to allow a longer history of usage data such that a customer can confidently review their TOU options. Additionally, EV rate, solar subscription, net metering, parallel generation, non-AMI customers are also excluded from Oracle's rate comparison analysis." (A) Concerning these customers who were not included in the Oracle analysis discussed in Ms. Miller's testimony, please identify the number of customers taking service on a general use rate (winter tail block rate of \$0.08255) and the number of customers taking service on a discounted rate (winter tail block rate of \$0.05297) in the month of July 2022, and in the month of June 2023. (B) If these customers took service on some other rate, please identify the rate(s) and the number of customers taking service on that rate(s). (C) For each rate identified in response to parts A or B, please provide the total kWh usage, by month, for each month July 2022 - December 2023. (D) If any aspect of this information is not available please explain why this information is unavailable and describe the steps necessary to provide the information requested.

RESPONSE: (do not edit or delete this line or anything above this)

Confidentiality: PUBLIC Statement: This response is Public. No Confidential Statement is needed.

Response:

A. This information is not available.

B. This information is not available.

C. This information is not available.

D. The Company did not perform an analyses of those specific customers who are excluded from the Oracle analysis and therefore cannot provide this detailed information requested.

Information provided by: Kim Winslow, Senior Director Energy Solutions; Marisol Miller, Senior Manager Regulatory

Case No. ER-2024-0189 Schedule SLKL-r2 Page 1 of 1 Case No. ER-2024-0189

SCHEDULE SLKL-r3

HAS BEEN DEEMED

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