Exhibit:

Issue: Transource; Retail v. Wholesale ROE

Witness: Buck Reuter
Type of Exhibit: Rebuttal Testimony Sponsoring Party: Evergy Missouri West
Case Nos.: ER-2024-0189

Date Testimony Prepared: August 6, 2024

### MISSOURI PUBLIC SERVICE COMMISSION

**CASE NO.: ER-2024-0189** 

### **REBUTTAL TESTIMONY**

**OF** 

**BUCK REUTER** 

ON BEHALF OF

**EVERGY MISSOURI WEST** 

Kansas City, Missouri August 2024

# REBUTTAL TESTIMONY

## OF

# **BUCK REUTER**

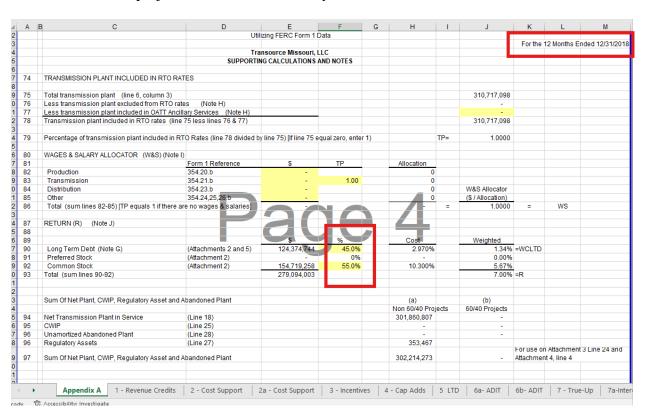
# Case No. ER-2022-0189

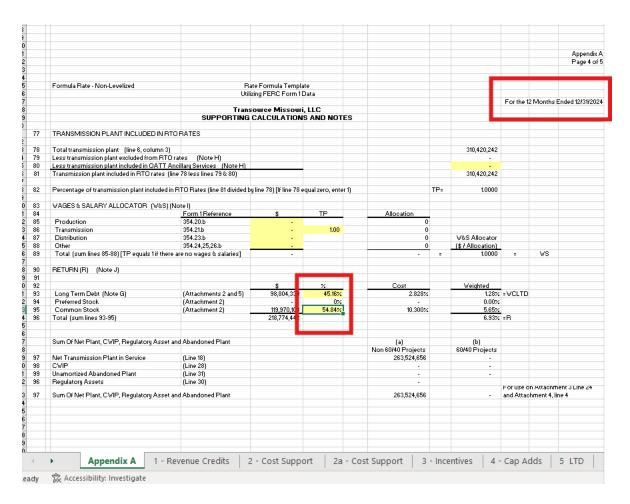
1		I. <u>INTRODUCTION</u>				
2	Q:	Please state your name and business address.				
3	A:	My name is Buck Reuter. My business address is 818 S. Kansas Avenue, Topeka, Kansas.				
4	Q:	Are you the same Buck Reuter who submitted direct testimony in these dockets on				
5		February 2024?				
6	A:	Yes.				
7	Q:	On whose behalf are you testifying?				
8	A:	I am testifying on behalf of Evergy Missouri West, Inc. d/b/a Evergy Missouri West				
9		("EMW" or the "Company").				
10	Q:	What is the purpose of your rebuttal testimony?				
11	A:	The purpose of my rebuttal testimony is to respond to Staff witness Majors' direct				
12		testimony on Transource Incentives and Wholesale Transmission Revenue Credit (pages				
13		20-25).				
14		II. <u>TRANSOURCE INCENTIVES</u>				
15	Q:	What issues does Evergy see with how Staff updated the CS-108 template?				
16	A:	Staff used the same template as utilized in ER-2022-0129 and ER-2022-0130 and only				
17		updated the current rates. The effect of only updating the template with Transource's 2024				
18		projected rates means Staff is not using actual rates for years 2018 through 2023.				

# 1 Q: Can you provide a specific example of where Staff did not update the rates in their template?

A:

Yes. On sheet ER-2024-0189 Majors Transource Incentive – Confidential.xlsx, tab MTP (Transource) HC, starting in cell BB61 for January 2018, Staff's formula references the current Cap Structure (2024 Transource projection) and not the actual capital structure for the 2018 year as filed in the Transource Transmission Formula Rate ("TFR"). The below screenshot shows capital structure filed in the TFR as 45.00%; however, Staff used the current rate projection of 45.16% for the year.





- 2 Q: Is this the only problem with the rates used by Staff?
- 3 A: No. The rates for years 2018 through 2023 should be reviewed and updated to the actual
- 4 rates filed by Transource.

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- 5 Q: Can you provide an updated template showing where the rates need updated?
- 6 A: Yes. I have taken file ER-2024-0189 Majors Transource Incentives and updated it with the
- 7 correct rates for past years on Transource only. I have highlighted all the changes in red.

1	Q:	After making the above changes in the template, what is the impact to this
2		adjustment?
3	A:	With only making the above-mentioned corrections to rates, it changes the adjustment
4		amount from roughly a \$5,000 reduction in revenues to an addition to revenues of
5		approximately \$24,000.
6	Q:	What is Evergy's proposal related to the CS-108 Transource adjustment?
7	A:	Evergy is proposing to eliminate adjustment CS-108 in the current case before the
8		Commission, as well as in any future cases. This is due to the complicated nature of the
9		adjustment and the immaterial impact to retail rates.
10	III.	Transmission Revenue ROE (R-80)
11	Q:	What is Staff's position regarding the Company's proposed ROE adjustment in the
12		transmission revenues received from SPP for other Transmission Customers' use of
13		the Company's transmission facilities?
14	A:	Staff recommended that transmission revenues not be adjusted to reflect the differences
15		between MPSC and FERC-authorized ROEs as was calculated in Evergy Adjustment R-
16		80 and discussed in my Direct testimony.
17	Q:	What is the Company's position regarding Staff's recommendation to not include
18		Evergy's Adjustment R-80 in its revenue requirement calculation?
19	A:	The Company does not agree with Staff's exclusion of adjustment R-80 nor does the
20		Company agree with Staff's flawed rationale for its exclusion of the adjustment. The R-80
21		adjustment was proposed to correct a situation where the crediting of transmission revenue
22		results in wholesale customers paying to reduce Missouri retail customers MPSC
23		authorized return.

1 O: Why does the transmission revenue crediting result in Missouri retail customers 2

paying less than the MPSC has authorized?

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A:

Under the current Missouri retail ratemaking methodology, all of the Company owned transmission assets and related expenses are included in the calculation of the gross retail revenue requirement. This gross retail revenue requirement is based on a MPSC-authorized ROE. The transmission revenue crediting occurs when the Company charges other Transmission Customers through the SPP OATT for their use of the Company-owned transmission assets. Because all the Company-owned transmission assets and related expenses have been included in the gross Missouri retail revenue requirement calculation, transmission revenues received through the SPP OATT for the use of those same Company-owned transmission assets must be credited against the gross retail revenue requirement to arrive at a net retail revenue requirement. The problem with this revenue crediting, however, is that transmission revenues that are being received from other customers purchasing point-to-point transmission through the SPP OATT are based on an Annual Transmission Revenue Requirement ("ATRR") calculated in the Company TFR that is based on a FERC-authorized ROE. The FERC-authorized ROE is different than the MPSC authorized ROE. When the FERC-authorized ROE is higher than the MPSC authorized ROE, the transmission revenues from point-to-point transmission that are being credited against the gross retail revenue requirement are greater than that which was calculated in the gross retail revenue requirement. Essentially, Missouri retail customers are being credited back more than they are charged. This crediting back of more to Missouri retail customers than was built into their gross retail revenue requirement creates an

1		improper arbitrage situation for Missouri retail customers that is controlled by the MPSC.		
2		Evergy's Adjustment R-80 eliminates this improper arbitrage situation.		
3	Q:	Can you provide a simple example of this situation?		
4	A:	Yes. The annul point-to-point rate charged to others under the FERC-approved rate of		
5		11.1% is \$53,288 per MW. If you use the lower MPSC rate of return 10.5% offered in this		
6		example adjustment the annual point to point rate charged to others is \$52,057 per MW.		
7		That equals a difference of \$1,231 per MW. Why should retail customers get to share in		
8		difference of \$1,231 per MW if the retail customers are only allowing the lower rate of		
9		return?		
10	Q:	How does the R-80 adjustment fix this problem?		
11	A:	The R-80 adjustment recalculates the transmission revenues received from other		
12		Transmission Customers through the SPP OATT by changing the ROE in the Company		
13		TFR to the ROE that the MPSC authorize in this rate case. The adjusted transmission		
14		revenues from other Transmission Customers that reflect the ROE requested from the		
15		MPSC in this rate case are then credited against the retail revenue requirement. This		
16		adjustment resolves the problem and creates a situation where the Missouri retail customers		
17		are paying the MPSC-authorized return.		
18	Q:	You also mentioned above that Staff's rationale for not including the R-80 adjustment		
19		was flawed. What was Staff's rationale?		
20	A:	Staff's rationale for not including the R-80 adjustment, which is discussed on page 25 of		
21		Majors testimony, is also shown below:		
22 23 24 25		Since no adjustment was made to its transmission expense for the incentives that are included in the costs Evergy Missouri West receives from SPP and charges to its customers, for consistency Staff did not reduce transmission revenues for the difference in Evergy Missouri West's authorized FERC		

ROE of 11.1% and its proposed ROE of 10.5% in this case. Staff did reflect the full financial impact of both transmission revenue and transmission expense. It is Staff's recommendation that Evergy Missouri West's participation in SPP encompasses both the financial impact of Evergy Missouri West's ownership of transmission assets and the financial impacts of the use of other SPP members' transmission assets. Consequently, Evergy Missouri West customers are entitled to all transmission revenues that offset a part of transmission expense.

### 9 Q: Why is Staff's rationale flawed?

A:

A: First, as a point of clarification, while the Company's TFR template has a placeholder for CWIP in rate base and some of the other ROE incentives mentioned by Staff, the Company does not currently have FERC approval to apply those incentives to any projects in its TFR. The only incentive that the Company currently has FERC approval for in its TFR is the 50-basis point ROE adder for being a member of an RTO. The application of any of the other incentives would require the Company to get specific FERC approval on a project specific basis.

#### Q: Is that the main flaw in Staff's rationale?

No. The most significant flaw in Staff's rationale is in Majors' discussion above where it is stated that "no adjustment was made to its transmission expense for the incentives that are included in the costs Evergy Missouri West receives from SPP and charges to its customers, for consistency Staff did not reduce transmission revenues for the difference in Evergy Missouri West's authorized FERC ROE of 11.1% and its proposed ROE of 10.5% in this case." Staff's reference to the SPP billing process is also flawed because Evergy Missouri West has elected with SPP Schedule 9 rates to not pay the monthly demand charges to themselves which is a requirement in Missouri.

### 1 Q: Why is Staff's rationale flawed?

- A: There are fundamental differences between the transmission expenses which is not affected by the ROE change and the revenue returns on its assets which is affected by the ROE difference. The transmission expenses used to calculate the ATRR in the TFR are not adjusted by the ROE. If Evergy Missouri West spends \$100,000 on transmission line
- 6 maintenance, there is \$100,000 of expense added to the ATRR with no return calculated.

## 7 Q: What is the impact of not including this adjustment as Staff proposes?

- 8 A: By not making this adjustment, Staff is using Evergy Missouri West's revenues from point-9 to-point transmission customers to reduce retail customers rates.
- 10 Q: Does that conclude your testimony?
- 11 A: Yes, it does.

### BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Evergy Mis Evergy Missouri West's Red Implement A General Rate I Service	quest for Authority to	) ) )	Case No. ER-2024-0189
	UCK	REUTER	
STATE OF MISSOURI	)		

Buck Reuter, being first duly sworn on his oath, states:

- 1. My name is Buck Reuter. I work in Kansas City, Missouri, and I am employed by Evergy Kansas Central, Inc. and serve as Lead Regulatory Analyst.
- 2. Attached hereto and made a part hereof for all purposes is my Rebuttal Testimony on behalf of Evergy Missouri West consisting of eight (8) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.
- 3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

Subscribed and sworn before me this 6<sup>th</sup> day of August 2024.

My commission expires: 4/24/225

COUNTY OF JACKSON