Issue(s): Witness: Sponsoring Party: Type of Exhibit: Case Nos.:

Exhibit No.:

Net Throughput Disincentive, Rebound Effect Hari K. Poudel, PhD MoPSC Staff Surrebuttal Testimony EO-2023-0369 and EO-2023-0370 August 20, 2024

Date Testimony Prepared:

# **MISSOURI PUBLIC SERVICE COMMISSION**

### **INDUSTRY ANALYSIS DIVISION**

# **TARIFF/ RATE DESIGN DEPARTMENT**

## SURREBUTTAL TESTIMONY

#### OF

## HARI K. POUDEL, PhD

# EVERGY METRO, INC. d/b/a EVERGY MISSOURI METRO CASE NO. EO-2023-0369 and EVERGY MISSOURI WEST, INC. d/b/a EVERGY MISSOURI WEST CASE NO. EO-2023-0370

Jefferson City, Missouri August, 2024

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9	Q.	Please state your name and business address.			
10	А.	My name is Hari K. Poudel, and my business address is P.O. Box 360,			
11	Jefferson City	y, Missouri, 65102.			
12	Q.	Are you the same Hari K. Poudel that provided direct testimony in this case?			
13	А.	Yes.			
14	EXECUTIVE SUMMARY				
15	Q.	What is the purpose of your surrebuttal testimony?			
16	А.	The purpose of my surrebuttal testimony is to provide a response to			
17	Evergy Misso	ouri witness Leigh Anne Jones's rebuttal testimonies. I will explain multiple			
18	specific subjects, including Evergy Missouri's concerns regarding the net throughput				
19	disincentive ("NTD"), and OPC's response on the rebound effect.				
20	NET THROUGHPUT DISINCENTIVE				
21	Q.	What is the throughput disincentive?			
22	А.	NTD means the electric utility's lost margin revenues that result from			
23	decreased ret	ail sales volumes due to its demand-side program. Utility rates are designed to			
24	recover more	e than the variable cost to the utility to acquire the energy required by its			
25	customers at	wholesale. To the extent that a utility sells more energy at retail, the utility			
26	recovers mor	e net revenue. To the extent that a utility sells less energy at retail, the utility			
27	recovers less	net revenue.			

#### Surrebuttal Testimony of Hari K. Poudel, PhD

1 Q. Can what Evergy Missouri's witness, you speak to issue 2 Ms. Leigh Anne Jones, brought up and how it ties to the accuracy and precision of the 3 historical NTD calculation mechanism?

4 The term "precision" was used by Staff to describe how closely measurements A. 5 of the same object match one another. For example, using a dartboard is a classical method 6 of illustrating accuracy and precision. Think of the bulls-eye (center) of a dartboard as its true 7 value. The closer darts land to the bulls-eye, the more accurate they are. Under scenario (A) 8 if the darts are neither close to the bulls-eye, nor close to each other, there is neither accuracy 9 nor precision. Under scenario (B) if all of the darts land very close together, but far from the 10 bulls-eye, there is precision, but not accuracy. Under scenario (C) if the darts are all about an 11 equal distance from and spaced equally around the bulls-eyes, there is mathematical accuracy 12 because the average of the darts is in the bulls-eye. This represents data that is accurate, but 13 not precise. However, if we were actually playing darts, this would not count as a bulls-eye. 14 Under scenario (D) if the darts land close to the bulls-eye and close together, there is both accuracy and precision.

15



16

Figure. 1. Dartboards showing different accuracy and precision scenarios.<sup>1</sup> 17

18 Scenario (D) illustrates the player's ability to strike the target with precision and accuracy.

19

The same concept can be applied to quantify the Net Marginal Rate ("NMRs") and the NTD

<sup>&</sup>lt;sup>1</sup>https://manoa.hawaii.edu/exploringourfluidearth/physical/world-ocean/map-distortion/practices-science-

precision-vs-

accuracy#:~:text=Precision%20and%20accuracy%20are%20two,Precision%20is%20independent%20of%20a ccuracy.

Surrebuttal Testimony of Hari K. Poudel, PhD

1 in the current MEEIA application. It is clear that the timing of energy savings throughout the 2 day is associated with varying NTD dollar values. Given the adoption of time-based rates, the 3 variance in customers taking service under time-based rates with high variation and low 4 variation, and the variance in timing of energy savings, the existing NTD calculation 5 mechanism cannot strike the dartboard accurately or precisely. The current NTD calculation 6 assumes that all customers in a class take service under the same (or essentially the same) rate 7 plan and that the time of energy consumption is irrelevant to the revenue recovery experienced 8 by the utility. Therefore, the current NTD as applied to customers with rate options and 9 time-variant rates will produce results that are neither precise nor accurate because all 10 customers in class are not necessarily taking service under the same (or essentially the same) 11 rate plan.

### 12 **REBOUND EFFECT**

Q.

13

What is the rebound effect?

A. The rebound effect is generally understood as a response to improved energy efficiency, in which potential energy savings from efficiency improvements are partially offset by increased consumption of energy services.<sup>2</sup> For example, buy a more fuel-efficient car and drive more. This is perhaps the simplest illustration of what has come to be known as the "rebound-effect"- the phenomenon that an increase in energy efficiency may lead to less energy savings than would be expected by simply multiplying the change in energy efficiency by the energy use prior to the change.<sup>3</sup>

21

22

Q. Can you elaborate on the comment made by Dr. Geoff Marke, The Office of the Public Counsel witness, and explain its significance in the EM&V process?

<sup>&</sup>lt;sup>2</sup> Azevedo, I.M. (2014) Consumer end-use energy efficiency and rebound effects. Annual Review of Environment and Resources, 39, 393–418.

<sup>&</sup>lt;sup>3</sup> https://resources.environment.yale.edu/gillingham/GillinghamRapsonWagner\_Rebound.pdf

# Surrebuttal Testimony of Hari K. Poudel, PhD

1 A. In his rebuttal testimony, OPC witness Dr. Marke brings up the rebound effect 2 issue.<sup>4</sup> According to Dr. Marke, "ex-post evaluations of energy efficiency programs do not account for any rebound effect that occurs following the installation of energy efficiency 3 4 measures; thus overstating the savings achieved and leading to higher bills for customers." 5 Staff supports OPC's position on this issue. The significance comes from the possibility of 6 greatly overstated net benefits and lost margins resulting from the neglecting of rebound 7 effect. Therefore, Evergy Missouri needs to include in the MEEIA application how the 8 rebound effect affects energy savings.



Q. Does this conclude your testimony?

10

A. Yes. It does.

<sup>&</sup>lt;sup>4</sup> EO-2023-0369/0370 Rebuttal Testimony of Geoff Marke Page 4 Lines 14-17.

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### **OF THE STATE OF MISSOURI**

In the Matter of Evergy Metro, Inc. d/b/a	)	
Evergy Missouri Metro's Notice of Intent to	)	Case No. EO-2023-0369
File an Application for Authority to Establish	)	
a Demand-Side Programs Investment	)	
Mechanism	)	
n the Matter of Evergy Missouri West, Inc.	)	
d/b/a Evergy Missouri West's Notice of	)	Case No. EO-2023-0370
Intent to File an Application for Authority to	)	
Establish a Demand-Side Programs	)	
Investment Mechanism	)	

#### **AFFIDAVIT OF HARI K. POUDEL, PhD**

STATE OF MISSOURI	)	
	)	SS.
COUNTY OF COLE	)	

COMES NOW HARI K. POUDEL, PhD and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing Surrebuttal Testimony of Hari K. Poudel, PhD; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

HARI K. POUDEL, PhD

#### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this 154day of August 2024.

D. SUZIE MANKIN	
Notary Public - Notary Seal	
State of Missouri	
Commissioned for Cole County	
My Commission Expires: April 04, 2025	
Commission Number: 12412070	

Suziellankin

Notary Public