Exhibit No.:

Issue(s): Revenue Requirement,

Corrections

Witness: Lisa M. Ferguson

Sponsoring Party: MoPSC Staff
Type of Exhibit: Rebuttal Testimony

Case No.: GR-2024-0106

Date Testimony Prepared: August 22, 2024

MISSOURI PUBLIC SERVICE COMMISSION

FINANCIAL AND BUSINESS ANALYSIS DIVISION

AUDITING DEPARTMENT

REBUTTAL TESTIMONY

OF

LISA M. FERGUSON

LIBERTY UTILITIES (Midstates Natural Gas) CORP., d/b/a Liberty

CASE NO. GR-2024-0106

Jefferson City, Missouri August 2024

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2		OF		
3		LISA M. FERGUSON		
4		LIBERTY UTILITIES (Midstates Natural Gas) CORP.,		
5		d/b/a Liberty		
6		CASE NO. GR-2024-0106		
7	Q.	Please state your name and business address.		
8	A.	My name is Lisa M. Ferguson, 111 North 7th Street, Suite 105, St. Louis,		
9	MO 63101.			
10	Q.	By whom are you employed?		
11	A.	I am employed by the Missouri Public Service Commission ("Commission") as		
12	a member of the Auditing Staff ("Staff").			
13	Q.	Are you the same Lisa M. Ferguson who filed revenue requirement direct		
14	testimony filed July 18, 2024 in this case?			
15	A.	Yes, I am.		
16	Q.	What is the purpose of your rebuttal testimony?		
17	A.	My rebuttal testimony will update the Commission regarding a change in		
18	Staff's revenue requirement position from direct after inclusion of some error corrections and			
19	updates in position. Staff's rebuttal Accounting Schedules are being filed concurrently with			
20	this testimony.			
21	<u>REVENUE</u>	REQUIREMENT		
22	Q.	What was Staff's revenue requirement for Liberty Midstates' gas operations in		
23	direct testimo	ony?		

- A. Staff's revenue requirement was \$1,866,007 for the Southeast Missouri ("SEMO") district and \$2,503,512 for the Northeast and Western Missouri ("NEMO" and "WEMO") districts for a total revenue requirement of \$4,407,899 for Liberty Midstates consolidated. Staff's rebuttal accounting schedules now reflect a revenue requirement of \$3,467,116 for the SEMO district and \$2,721,421 for the NEMO/WEMO district, for a total consolidated revenue requirement increase of \$6,188,537. Staff's rebuttal revenue requirement represents an overall increase of \$1,780,638 million for Liberty Midstates overall from Staff's direct position.
- Q. Please summarize the error corrections and updates Staff has made to its direct filed position.
- A. Listed below are the corrections and updates to Staff's position that have been reflected in Staff's rebuttal accounting schedules. The Staff witness and items listed below are explained further in the listed witness' rebuttal testimony. The exceptions to this are the first two items listed below. Paul K. Amenthor will not file rebuttal testimony regarding the removal of test year unbilled revenue, as the error was simply a mathematical sign flip. Blair Hardin will not file rebuttal testimony; however, a correction was made involving the removal of a duplicate accumulated reserve adjustment within the direct accounting schedules.
 - Test Year Unbilled Revenue Removal Paul K. Amenthor
 - Duplicate Accumulated Reserve Adjustment in Account 398 Blair Hardin
 - Payroll and Payroll Tax Expense Benjamin H. Burton
 - Dues and Donations Expense Benjamin H. Burton
 - Residential, Commercial, Industrial Revenue & Billing Determinants Marina Stever
 - Transportation Revenue and Billing Determinants Justin Tevie
 - Incentive Compensation Jane C. Dhority
 - Employee Benefits Jane C. Dhority

Rebuttal Testimony of Lisa M. Ferguson

1	 Pensions and OPEBs¹ – Jane C. Dhority 		
2	 Property Taxes – Jane C. Dhority 		
3	Depreciation Rates – Amanda Coffer		
4	Allocations – Lisa M. Ferguson		
5	 Customer First Operations & Maintenance Expense – Lisa M. Ferguson 		
6	 Excess ADIT Amortization Period – Lisa M. Ferguson 		
7	 Accumulated Deferred Income Taxes (ADIT) – Lisa M. Ferguson 		
8	Q. In direct testimony, you mentioned that there was a small difference in the		
9	revenue requirements for Liberty Midstates individual NEMO/WEMO and SEMO accounting		
10	schedules as compared to the total consolidated Liberty Midstates accounting schedules. Has		
11	this issue been resolved?		
12	A. Yes. The \$38,380 difference stemmed from a duplicate accumulated reserve		
13	adjustment discussed above, the calculation of negative reserve adjustments within the		
14	consolidated accounting schedules, and some minor calculation errors within NEMO/WEMO's		
15	ending accumulated reserve for a couple of FERC accounts.		
16	Q. Based upon Staff's error corrections and updated adjustments for rebuttal, please		
17	provide an update on the biggest differences between Staff and Liberty Midstates Gas' revenue		
18	requirement at this point.		
19	A. There are five main revenue requirement differences when comparing Staff's		
20	Rebuttal position to Liberty Midstates' updated direct revenue requirement request:		
21	• Return On Equity (ROE) and Capital Structure – Issue Value \$2.1 million		
22 23	• ISRS Revenue – Issue Value \$2.0 million (Increase to Liberty Midstates revenue requirement)		
	Other Post-Employment Benefits ("OPEBs").		
	u		

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- Revenue Issue Value \$1.5 million (Decrease to Liberty Midstates revenue requirement)
 - Payroll and Payroll Taxes Issue Value \$1.4 million
 - Property Taxes Issue Value \$1.3 million

ERROR CORRECTIONS

Allocations

- Q. Please explain the error corrections regarding Staff's position on corporate allocations.
- A. Staff needs to address two errors contained in its direct testimony position regarding corporate allocations, one is calculation related and one is an inadvertent, factually incorrect statement.
 - Q. Please explain Staff's calculation error.
- A. Staff's position in direct was to restate test year corporate allocation factors, for utilization in allocating direct costs, to the most current 2023 allocation factors as they appropriately reflect the most current operating conditions within Liberty Utilities. Staff utilized an incorrect allocation percentage for the energy procurement function that lies within the Liberty Utilities Company ("LUC") and Liberty Utility Services Company ("LUSC") allocation structure. The energy procurement allocation factor consists of a different weighting. Rather than using a weighting of 40% customer count, 20% utility net plant and 40% Operation and Maintenance ("O&M"), the energy procurement is weighted 50% utility net plant and 50% O&M per the cost allocation manual. Staff has corrected this error for an increase in revenue requirement of approximately \$2,286.

1	Q.	Please explain the incorrect statement made in your direct testimony.
2	A.	On page 37, lines 1-17 of my direct testimony in this case, I state:
3 4 5 6 7		Concern #2 - APUC had not adequately supported the ratepayer benefits expected to be derived from its incentive compensation plans, nor has it supported the overall reasonableness of its executive compensation package.
8 9 10 11 12 13		Staff Update: Please refer to Staff witness Jane C. Dhority's direct testimony for discussion on direct and allocated incentive compensation plans/bonuses and Staff's proposed adjustments relating to earnings-based compensation. Staff requested Liberty Midstates provide a current compensation study for board of directors, officers, executives and remaining employees. First,
14 15 16		Liberty Midstates relayed that it has **
17 18 19		. ** Through Staff's payroll analysis, it was discovered that **
20 21 22 23 24 25		. ** This does not allow for Staff to directly determine the reasonableness of the APUC and other executive compensation packages; but currently there are no labor costs from APUC allocated to Liberty Midstates Gas.
26	The di	scussion above is correct with the exception of the sentence that specifically states
27	"but currer	atly there are no labor costs from APUC allocated to Liberty Midstates Gas."
28	This is incorr	ect. There are no APUC "direct" labor costs allocated to Liberty Midstates but
29	there are AP	UC "indirect" labor costs allocated to Liberty Midstates. Due to this, Staff
30	recommends,	along with the various recommendations stated in direct testimony, that the
31	Commission of	order Liberty Utilities to periodically perform compensation studies for employees
32	that are direc	tor level and above (in addition to those performed for the other employees).
33	Liberty Utiliti	es should also perform periodic internal audits regarding time reporting to ensure

that the compensation levels allocated from APUC to the lower Liberty entities are reasonable and accurate.

Excess Accumulated Deferred Income Tax Amortization Period

- Q. Please describe the error that Staff had in its amortization period calculation to return excess ADIT back to customers.
- A. As I discussed in my direct testimony, the protected ADIT that is due to depreciation related tax timing differences is to be returned to customers utilizing the Reverse South Georgia Method for Liberty Midstates. This means that the excess ADIT must be returned no sooner than the remaining life of the assets that gave rise to the tax timing difference. In this case, Staff's calculation included a sign error reducing the average remaining life of each asset account rather than increasing the average remaining life, by 2.5 years. This increased Staff's proposal to return the excess ADIT back over 29.64 years rather than the 24.64 years reflected in Staff's direct testimony.

Customer First Operations & Maintenance Expense

- Q. Did Staff have an error in its calculation of the O&M associated with Customer First?
- A. Unfortunately, yes. Due to the fact that Liberty Midstates' transition to Customer First occurred approximately 3 months prior to the end of the update period in this case, some of the associated O&M expense began to be incurred by Liberty Midstates but continues to increase. Staff included known and measurable O&M expense for Customer First in its direct case; however, in the calculation of its adjustment, Staff inadvertently adjusted out non-Customer First related O&M that existed during the test year. Staff has corrected its

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calculation to include the new annualized Customer First O&M on top of the ongoing non-Customer First related O&M that is being recorded in the same FERC² account.

Accumulated Deferred Income Tax

- Q. Please explain the correction that was included for ADIT.
- A. After discussions with Liberty Midstates personnel, it was discovered that Staff erroneously omitted the deferred income tax associated with the deferral of the excess ADIT. As Staff is including the balance in rate base and the associated amortization in expense, it is appropriate to include the deferred taxes within the ADIT offset to rate base.

REBUTTAL - ACCUMULATED DEFERRED INCOME TAX

- Q. Please explain the change that Staff has included in its calculation of ADIT.
- A. In direct, Staff did not include the deferred taxes related to fuel and commodity cost adjustments, derivative assets, and the rate adjustment mechanism for Winter Storm Uri as Staff was of the understanding that these deferred taxes were included within the separate ratemaking mechanisms for these specific items. After further review, Staff has verified that the deferred taxes associated with the commodity fuel and deferral of costs associated with Winter Storm Uri were not included within the Purchased Gas Adjustment/Actual Cost Adjustment (PGA/ACA) or within the deferral for Winter Storm Uri. As the deferred tax impacts were not included in rates through these mechanisms, they need to be included in the cost of service.
 - Q. Does this conclude your rebuttal testimony?
 - A. Yes, it does.

² Federal Energy Regulatory Commission (FERC).

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of the Request of Lil Utilities (Midstates Natural Gas) (d/b/a Liberty to Implement a Gene Increase for Natural Gas Service i Missouri Service Areas of the Con	Corp.) Case No. GR-2024-0106 eral Rate) n the)
AFFIDA	AVIT OF LISA M. FERGUSON
STATE OF MISSOURI)	SS.
CITY OF ST LOUIS)	
and lawful age; that she contributed	EGUSON and on her oath declares that she is of sound mind to the foregoing Rebuttal Testimony of Lisa M. Ferguson; and ording to her best knowledge and belief. LISA M. FERGUSON
	JURAT
Subscribed and sworn before method the City of St. Laus, St. 2014. day of August 2024.	

ANTOINETTE C. LANG
Notary Public - Notary Seal
State of Missouri
Commissioned for St. Louis City
My Commission Expires: April 04, 2028
Commission Number: 16787761