Exhibit No.: Issue(s): Witness/Type of Exhibit: Sponsoring Party: Case No.:

Demand-Side Management Kind/Rebuttal Public Counsel ER-2007-0004

# **REBUTTAL TESTIMONY**

## OF

# **RYAN KIND**

Submitted on Behalf of the Office of the Public Counsel

# AQUILA, INC. D/B/A AQUILA NETWORKS-MPS AND AQUILA NETWORKS-L&P

Case No. ER-2007-0004

February 20, 2007

### **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

In the Matter of the Tariff Filing of Aquila, Inc., to ) Implement a General Rate Increase for Retail ) Electric Service Provided to Customers in its ) Aquila Networks—MPS and Aquila Networks— ) L&P Missouri Service Areas. )

<u>Case No. ER-2007-0004</u> Tariff No. YE-2007-0001

### **AFFIDAVIT OF RYAN KIND**

STATE OF MISSOURI ) ) ss COUNTY OF COLE )

Ryan Kind, of lawful age and being first duly sworn, deposes and states:

- 1. My name is Ryan Kind. I am a Chief Utility Economist for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony.
- 3. I hereby swear and affirm that my statements contained in the attached affidavit are true and correct to the best of my knowledge and belief.

Kan Kurz

Subscribed and sworn to me this 20<sup>th</sup> day of January 2007.



JERENE A. BUCKMAN My Commission Expires August 10, 2009 Cole County Commission #05754036

Jerene A. Buckman Notary Public

My commission expires August 10, 2009.

### **REBUTTAL TESTIMONY**

### OF

# RYAN KIND AQUILA, INC.

### CASE NO. ER-2007-0004

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### **Q. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.**

- A. Ryan Kind, Chief Energy Economist, Office of the Public Counsel, P.O. Box 2230, Jefferson City, Missouri 65102.
- Q. ARE YOU THE SAME RYAN KIND THAT SUBMITTED DIRECT TESTIMONY IN THIS CASE ON JANUARY 18, 2007 REGARDING FUEL ADJUSTMENT CLAUSE ISSUES?
- A. Yes, I am.

# Q. PLEASE IDENTIFY THE ISSUES THAT YOU WILL BE ADDRESSING IN YOUR REBUTTAL TESTIMONY.

- A. This testimony will respond to some of the Demand-Side Management (DSM) planning and cost recovery issues that are raised in the direct testimonies of Aquila, Inc (Aquila or Company) witnesses Mathew Daunis and Dennis Williams and Commission Staff (Staff) witness Lena Mantle.
- Q. WHAT COMMENTS DO YOU HAVE IN RESPONSE TO THE DISCUSSION OF DSM PLANNING ISSUES IN THE DIRECT TESTIMONY OF AQUILA WITNESS MATHEW DAUNIS?
- 15A.My general response to his testimony is that he mistakenly holds forth a 2005 DSM16analysis that was done as part of a 2005 Integrated Resource Plan (IRP) that was

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submitted to Staff and the Office of the Public Counsel (Public Counsel or OPC) as support for Aquila's DSM proposals in this case. Public Counsel has never given Aquila any feedback that would indicate that DSM resources were properly analyzed in the 2005 IRP submission. In fact, Public Counsel has spoken at length with Aquila representatives (including Mr. Daunis) about the deficiencies of the Company's DSM and IRP analysis and about how they those deficiencies could be corrected or avoided in the future.

## Q. HAS PUBLIC COUNSEL EVER SEEN A CREDIBLE IRP ANALYSIS OF DSM RESOURCES PERFORMED BY AQUILA?

A. No. I have had extensive discussions with Aquila personnel including Mr. Daunis on this subject but I have yet to see a credible integrated and risk analysis of Aquila's DSM resource proposals. I have hopes that the extensive amount of time that I have spent with Aquila representatives discussing DSM analysis issues has resulted in the Company performing a credible analysis as part of the 2007 IRP filing that Aquila made a couple weeks ago, but I have not yet begun reviewing that filing.

# Q. ON PAGE 4 OF HIS TESTIMONY, MR. DAUNIS CITES A NARUC RESOLUTION AS SUPPORT FOR THE COMPANY'S DSM PROPOSALS. ARE AQUILA'S DSM PROGRAM PROPOSALS CONSISTENT WITH THIS RESOLUTION?

A. At this point I would have to say no. The NARUC resolution refers to "cost-effective energy efficiency and load management investments." I do not believe that Aquila has ever performed the integrated (reflecting integration of supply and demand-side resources) modeling (e.g. MIDAS modeling) necessary to show that including demandside resources in its resource plan would be cost effective. Aquila's failure to perform the analysis necessary to show that including demand-side resources into its resource plan is cost effective does not mean that such inclusion would be cost effective. This failure just 1

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means that the credible cost effectiveness analysis needed to support Aquila's inclusion of demand-side resources into its resource plan has never been presented to and reviewed by OPC.

#### Q. DOES PUBLIC COUNSEL SUPPORT THE IMPLEMENTATION OF PROPERLY DESIGNED **COST EFFECTIVE DSM PROGRAMS?**

- A. Yes. I have encouraged utilities to engage in efforts to properly design and analyze DSM programs since the early 1990s in order to encourage the implementation of cost-effective DSM programs.
- Q. 9 AT LINE 11 ON PAGE 8 OF HIS TESTIMONY, MR. DAUNIS STATES THAT AQUILA WILL 10 PRESENT DSM PROPOSALS TO A "COLLABORATIVE CONSISTING OF COMMISSION STAFF, OPC, MDNR AND ANY OTHER INTERESTED PARTY FOR COMMENT." HE THEN 11 STATES ON LINE 13 THAT "THE COLLABORATIVE PROCESS WAS USED SUCESSFULLY 12 BY" EMPIRE. IS MR. DAUNIS'S PROPOSED DSM "COLLABORATIVE" SIMILAR TO THE 13 **EMPIRE DSM COLLABORATIVE?** 14
- 15 A. No. Mr. Daunis describes a "collaborative" where the members would provide 16 "comment" to Aquila about its DSM proposals. The Empire DSM collaborative (Customer Programs Collaborative) was entirely different since the members of the Empire DSM collaborative made decisions as a group about DSM program design and 18 implementation.
- Q. WOULD IT BE APPROPRIATE FOR THE COMMISSION TO AUTHORIZE AQUILA TO 20 21 PROCEED WITH IMPLEMENTING DSM PROGRAMS UNDER THE FOUR STEP PROCESS OUTLINED ON LINES 9 THROUGH 17 ON PAGE 11 OF MR. DAUNIS'S TESTIMONY? 22

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- No. It would not be appropriate for the Commission to authorize that such a process be A. used to implement DSM programs, many of which have not yet even been developed, and none of which have been properly analyzed for cost-effectiveness, as part of an IRP analysis.
- Q. LET'S TURN NOW TO ANOTHER AQUILA WITNESS, DENNIS WILLIAMS. AT LINE 6 ON 6 PAGE 13 OF HIS DIRECT TESTIMONY, HE STATES THAT "BEFORE AQUILA BEGINS SPENDING SIGNIFICANT AMOUNTS OF MONEY NEEDED TO IMPLEMENT DSM PROGRAMS, IT IS SEEKING AGREEMENT FOR STAFF, OPC, AND OTHER INTERESTED PARTIES THAT THE PROGRAMS ARE APPROPRIATE, WOULD BENEFIT AQUILA'S CUSTOMERS, AND SHOULD BE AUTHORIZED BY THE COMMISSION." IS PUBLIC **COUNSEL IN AGREEMENT WITH THE COMPANY ON ALL THESE POINTS?**
- 12 A. No. Public Counsel hopes to make progress on these issues during the review of Aquila's 13 recent 2007 IRP filing in Case No. EO-2007-0298. The process of reviewing Aquila's filing in Case No. EO-2007-0298 is likely to extend well past the evidentiary hearings in 14 this case. 15
  - Q. HAVE YOU REVIEWED THE DSM COST RECOVERY PROPOSAL IN THE DIRECT **TESTIMONY OF STAFF WITNESS LENA MANTLE?**
  - A. Yes. Ms. Mantle addresses this subject on pages 3 through 5 of her direct testimony. The DSM cost recovery proposal set forth in Ms. Mantle's testimony is similar to the proposal made in her recent testimony in Union Electric's rate case (Case No. ER-2007-0002) and in the regulatory plans that the Commission approved for KCPL and Empire.
- Q. DOES PUBLIC COUNSEL SUPPORT MS. MANTLE'S DSM COST RECOVERY 22 23 **PROPOSAL?**

Rebuttal Testimony of Ryan Kind

A. Yes.

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### Q. DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

A. Yes.