Exhibit No.: Issue(s): Witness: Sponsoring Party: Type of Exhibit: Case No.: Date Testimony Prepared:

Rate of Return Christopher C. Walters MoPSC Staff Rebuttal Testimony WR-2024-0104 September 27, 2024

MISSOURI PUBLIC SERVICE COMMISSION

FINANCIAL AND BUSINESS ANALYSIS DIVISION

FINANCIAL ANALYSIS DEPARTMENT

REBUTTAL TESTIMONY

OF

CHRISTOPHER C. WALTERS

LIBERTY UTILITIES (Missouri Water), LLC, d/b/a LIBERTY

CASE NO. WR-2024-0104

Jefferson City, Missouri September 2024

1		TABLE OF CONTENTS OF
2		REBUTTAL TESTIMONY OF
3		CHRISTOPHER C. WALTERS
4		LIBERTY UTILITIES (Missouri Water), LLC,
5		d/b/a LIBERTY
6		CASE NO. WR-2024-0104
7	I.	INTRODUCTION1
8	II.	SUMMARY1
9	III.	RESPONSE TO MR. COCHRANE
10		A. Summary of Mr. Cochrane's Recommendations
11		B. Mr. Cochrane's Recommended Range is Excessive
12		C. Response to Mr. Cochrane's Constant Growth DCF Analysis
13		D. Response to Mr. Cochrane's CAPM Analysis7
14		E. Response to Mr. Cochrane's BYPRP Analysis 11
15		F. Response to Mr. Cochrane's Flotation Cost Adjustment
16		G. Response to Mr. Cochrane's Recommended Equity Ratio

1		REBUTTAL TESTIMONY OF
2		CHRISTOPHER C. WALTERS
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4		d/b/a LIBERTY
5		CASE NO. WR-2024-0104
6		I. <u>INTRODUCTION</u>
7	Q.	Please state your name and business address.
8	А.	My name is Christopher C. Walters. My business address is 16690 Swingley
9	Ridge Road	, Suite 140, Chesterfield, MO 63017.
10	Q.	Are you the same Christopher C. Walters who previously filed direct testimony
11	on behalf o	of the Staff of the Missouri Public Service Commission ("Commission") on
12	August 20, 2	2024?
13	А.	Yes, I am.
14	Q.	What is the purpose of your rebuttal testimony?
15	А.	The purpose of my rebuttal testimony is to respond to the direct testimony
16	of Liberty	Utilities (Missouri Water), LLC, d/b/a Liberty ("Liberty Water") witness
17	John Cochra	ane. My silence with regard to any position taken by Liberty Water in its application
18	or direct tes	timony in this proceeding does not indicate my endorsement of that position.
19		II. <u>SUMMARY</u>
20	Q.	Please summarize your rebuttal testimony.
21	А.	The balance of this testimony will respond to the recommendations offered by
22	Mr. Cochrai	ne and the analyses he relied upon in support of his recommendations. I demonstrate
23	that his rec	commended range of 10.19% and 10.94%, with his midpoint return on equity

1	("ROE") estimate of 10.62%, is ex	xcessive and w	when reasonable	e adjustn	nents are n	nade to	o his
2	analyses, a cost of equity ("CO	E") closer to	9.45% is pro	duced.	I further	show	that
3	Mr. Cochrane's recommended equi	ity ratio of 52.0	6% is excessive	e.			
4	III. <u>RI</u>	ESPONSE TO	MR. COCHE	RANE			
5	A. Summary of Mr. Coch	irane's Recon	imendations				
6	Q. What overall rate o	of return ("RO	R") is Liberty	Water pr	roposing i	n this	base
7	rate case?						
8	A. Liberty Water is pro	oposing an ove	rall ROR of 7.9	98%. Th	is ROR is	based	on a
0	conital structure including on ou	uity ratio of 4	2.60/ and an	authoriz	ad DOE	f 106	570/
9	capital structure including an equ	ulty ratio of .	52.0% and an	aumorizo	ed ROE (n 10.0	0270.
10	Mr. Cochrane concludes that the reasonable range for Liberty Water's ROE should be between						
11	10.19% and 10.94%, with the midpoint being around 10.62%. I have summarized Liberty						
12	Water's request below in Table CCW-1R.						
13							
		Table CC	W-1R				
	Libe	erty Water's P	roposed ROR				
	Description	Woight	Cost Rate	Rate Retu	of rn		
	Long-term Debt	47.39%	5.04%	2.39	<u>%</u>		
	Common Equity	52.61%	10.62%	5.59	%		
	Total	100.00%		7.98	%		
	Schedule IC-14						
14	Schedule 3C 14.						

1	Q. How did Mr. Cochrane arrive at his COE recommendation for Liberty Water?					
2	A. Mr. Cochrane employed three different methods to estimate the ROE for Liberty					
3	Water: the Constant Growth Discounted Cash Flow ("DCF") Model, the Capital Asset Pricing					
4	Model ("CA	APM"), and the Bond Yield	l Plus Risk Pr	emium ("BYP	RP") Model. Mr.	Cochrane
5	also include	also includes a flotation cost adjustment of 0.06%.				
6	Q.	What were the results of	f the models u	sed by Mr. Co	chrane to estimate	the COE?
7	А.	A. The results of the models used by Mr. Cochrane to estimate the COE are				
8	summarized	below in Table CCW-2R.				
9						
			Table CCW	-2R		
		<u>Mr. Co</u>	<u>chrane's Mo</u>	del Results		
		Method	Low	Mid	<u>High</u>	
		Constant Growth DCF	8.09%	9.34%	10.21%	
		BYPRP	9.96%	9.99%	10.04%	
		CAPM	12.33%	12.35%	12.38%	
		Average	10.12%	10.56%	10.88%	
		Flotation Cost Adj.	0.06%	0.06%	0.06%	
		With Flotation Costs	10.19%	10.62%	10.94%	
		Schedule JC-2.				
10						
11	Q.	In your opinion, are	Mr. Cochr	ane's recomm	nendations reaso	nable for
12	Liberty Wat	er?				
13	А.	No, they are not. I have	ve several dis	agreements wi	th Mr. Cochrane'	s analyses
14	and recomm	nendations, which are summ	narized as fol	lows:		

1	1.	The low-end of Mr. Cochrane's recommended range (i.e., 10.19%)
2		exceeds the highest average authorized ROE (i.e., 10.18%) for water
3		utilities over the last 15 years. ¹
4	2.	Mr. Cochrane's Constant Growth DCF analysis is based on
5		unsustainable growth rates.
6	3.	Mr. Cochrane's CAPM analysis is based on excessive expected market
7		returns and betas that are not representative of investor expectations.
8	4.	Mr. Cochrane's BYPRP analysis is based on a very limited subset of
9		water authorized ROEs beginning in 2010.
10	5.	Mr. Cochrane's flotation cost adjustment is based on cost information
11		unrelated to Liberty Water and has not been proven to be reasonable or
12		justified.
13	6.	Mr. Cochrane's recommended equity ratio of 52.6% is excessive.
14	As I will	demonstrate throughout the balance of this testimony, Mr. Cochrane's
15	analyses, assum	ptions, and interpretations of model results ultimately bias his
16	recommendations	upward and overstate the COE for a low-risk rate regulated water
17	delivery utility con	mpany like Liberty Water. Correcting for these biases will produce a COE
18	closer to 9.45%.	
19	B. Mr. Co	ochrane's Recommended Range is Excessive
20	Q. Do	you have any initial comments on Mr. Cochrane's recommended range of
21	10.19% to 10.94%	?

¹ Regulatory Research Associates. The highest average authorized ROE since 2009 is 10.18%, which occurred in 2009 and 2010.

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1 A. Yes. Simply comparing Mr. Cochrane's recommended range of 10.19% to 2 10.94% to the last 20 years of water utility authorized ROEs, it is clear that his 3 recommendations are overstated. For example, the low-end of 10.19% exceeds the 4 national average authorized ROE for water utilities since 2008 when the average was 5 approximately 10.24%. Mr. Cochrane's recommendations should be given little weight on this 6 observation alone. 7 C. Response to Mr. Cochrane's Constant Growth DCF Analysis 8 Q. Please summarize Mr. Cochrane's Constant Growth DCF analysis and results. 9 A. Mr. Cochrane averaged the closing stock prices over three periods: 30, 90, and 10 180 days ending January 11, 2024, to mitigate the bias introduced by anomalous market 11 conditions. Mr. Cochrane used the latest earnings growth estimates reported by Value Line, 12 Zacks, and Yahoo Finance. Using stock prices from the three averaging periods, Mr. Cochrane 13 developed three ROE estimates based on different earnings growth estimates: Low, Mid, and 14 High. His low, mid, and high growth rates for his proxy group are 5.07%, 6.42%, and 7.60%, 15 respectively. 16 Based on the inputs, Mr. Cochrane's Low, Mid, and High Constant Growth DCF results 17 are 8.09%, 9.34%, and 10.21%, respectively. What concerns do you have with Mr. Cochrane's Constant Growth 18 Q. 19 DCF analysis? 20 A. As mentioned above, Mr. Cochrane developed his estimates based on the low, 21 mid, and high growth rates from his various growth rate sources. His "mid" scenario assumes

23 growth rates of 5.07%, 6.42%, and 7.60%, respectively. These assumed long-term growth rates

Page 5

the average growth rate from those sources. His low, mid, and high DCF results are based on

compare the projected GDP growth rate of 4.14%. In other words, his proxy group's growth 2 rates are between 22.4% (low growth) and 83.6% (high growth) higher than the expected 3 growth rate of the U.S. economy. Growth rates that exceed the growth rate of GDP in the 4 country in which the utility provides goods and services cannot be sustained. Because of the 5 economic infirmities in his use of an assumed proxy company growth rate that exceeds the 6 expected growth of the US economy in perpetuity, Mr. Cochrane should have given more 7 weight to his low growth DCF results.

8 As described above, the average of his low DCF results is 8.09%. Notably, even the 9 low results are based on a growth rate that exceeds the projected GDP consensus growth rate 10 of 4.14% by approximately 22.5%. It is plausible that even these results overstate the COE for 11 a low-risk water utility company. Because of the economic infirmities in his use of an assumed 12 proxy company growth rate that exceeds the expected growth of the U.S. economy in 13 perpetuity, Mr. Cochrane should have considered the results of a multi-stage DCF.

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Q. Is the application of a Multi-Staged Model used in practice?

A. Yes. The Chartered Financial Analyst ("CFA") Institute curriculum text states

16 as follows:

> Multistage models are a staple valuation discipline of investment management firms using DCF valuation models. A survey of CFA Institute members with job responsibility for equity analysis indicates that, among respondents using a dividend discount model, two-stage and multistage models are used more often than the single-stage model (Stowe, Pinto, and Robinson 2018). Among analysts using a dividend discount model, 55% use a two-stage model, 11% use an H-model (a type of two-stage model), and 50% use a model with more than two stages (Stowe, Pinto, and Robinson 2018).²

² Chartered Financial Analyst Institute, 2023 CFA Program Level 2 Refresher Reading, Equity Valuation: Discounted Dividend Valuation, at 30. [footnote omitted]

1	As Stowe et al have revealed, the majority of equity analysts rely on multi-stage models
2	more frequently than single stage or constant growth models.
3	Mr. Cochrane even went so far as to perform a Multi-Stage DCF analysis in his analysis
4	for Midstates Natural Gas in Docket No. GR-2024-0106. He provides no explanation for its
5	lack of use in this case. As I stated in my direct testimony, a multi-stage DCF allows for the
6	possibility of non-constant growth for a company over time, which provides a much more
7	reasonable estimate of the proxy companies' long-term growth potential.
8	D. Response to Mr. Cochrane's CAPM Analysis
9	Q. Please summarize Mr. Cochrane's CAPM analysis.
10	A. Mr. Cochrane estimated the risk-free rate by averaging the yields on 30-year
11	constant maturity U.S. Treasury securities over three periods: 30, 90, and 180 days, with each
12	period ending on January 11, 2024. The average yields for these periods were 4.18%, 4.53%,
13	and 4.25%, respectively. He used multiple averaging periods to mitigate bias from transitory
14	market conditions. For the beta coefficient, he used the average beta of 0.83 for the companies
15	in his proxy group as reported by Value Line. To calculate the expected market return,
16	he applied the Constant Growth DCF method to companies in the S&P 500 Index as reported
17	by Value Line, estimating an expected market return of 13.96%. The market risk premiums,
18	calculated by subtracting the risk-free rates from the expected market return, were 9.77%,
19	9.43%, and 9.70% for the respective periods.
20	Q. What are the results of Mr. Cochrane's CAPM analysis?

1	A. Based on the risk-free rate estimates, proxy group average beta, and market risk
2	premium calculations, Mr. Cochrane's CAPM method produced indicated COE results of
3	12.33% to 12.38%, with an average of approximately 12.35%.
4	Q. What are your concerns with Mr. Cochrane's CAPM analysis?
5	A. My concerns are two-fold. First, I disagree with Mr. Cochrane's sole reliance
6	on 5-year beta estimates published by Value Line. Second, I am concerned with his expected
7	market return, which is ultimately used to derive his market risk premiums.
8	Q. What are your concerns with Mr. Cochrane's <i>Value Line</i> betas?
9	A. As I mentioned in my direct testimony, all beta estimates calculated over
10	a 5-year historical price period (i.e. Value Line betas) will include the unprecedented
11	volatility and market prices caused by the onset of the COVID-19 pandemic in early 2020.
12	It is unreasonable to assume that those prices and resulting volatility resemble investor
13	expectations going forward. Prior to the market fallout from the pandemic, utility beta estimates
14	were at several year lows. Subsequent to the period of peak volatility from the pandemic, utility
15	betas have actually declined back toward their normalized levels. This is demonstrated in
16	Table CCW-3R below. In this table, I present the raw unadjusted beta estimates for the 5-year
17	and 3-year period ending June 21, 2024. I then apply Blume adjustment using the same
18	weighting applied by Value Line. ³

 $[\]overline{}^{3}$ The *Value Line* method to calculated adjusted betas is as follows: $B_{adjusted} = 0.35 + 0.67 \text{ x } B_{raw}$.

	eta Compariso	<u>on</u>		
	5-Year Beta ¹		3-Year Beta ²	
Proxy Group	Unadjusted	Adjusted ³	Unadjusted	Adjusted
American Water Works Company, Inc.	0.99	1.01	0.83	0.91
American States Water Company	0.48	0.67	0.61	0.76
California Water Service Group	0.53	0.70	0.68	0.81
Middlesex Water Company	0.67	0.80	0.65	0.78
SJW Group	0.76	0.86	0.55	0.72
Essential Utilities. Inc.	0.91	0.96	0.74	0.85
Eversource Energy	0.85	0.92	0.52	0.70
Atmos Energy Corporation	0.74	0.85	0.60	0.75
Northwest Natural Holding Company	0.61	0.76	0.00	0.65
ONE Gas Inc	0.75	0.85	0.48	0.00
Spire Inc	0.70	0.00	0.40	0.67
Southwest Cas Holdings Inc.	0.75	0.00	0.47	0.07
oounwest das holdings, inc.	0.07	0.55	0.43	0.00
Cochrane's Group	0.70			
Average	0.72	0.83	0.67	0.80
Median	0.71	0.83	0.66	0.79
Walters' Group				
Average	0.75	0.85	0.59	0.74
Median	0.75	0.85	0.57	0.73
 ¹S&P Global Market Intelligence, betas for ²S&P Global Market Intelligence, betas for ³Adjusted using Value Line's Blume adjus 	the period 6/21/ the period 6/21/ tment methodolo	/2019 - 6/21/2 /2021 - 6/21/2 ogy: 0.35+(0.6	024. 024. 37 x Unadjusted	Beta)
These data clearly demonstrate the after controlling for the impacts of	nat systemati	ic market r pandemic	isk has subs and are large	ided for 1 ely in line
rm beta estimates discussed in my			Coenrane s	proxy gro
	mates of 0.8	0 and 0.79,	respectively	7. These of
verage and median 3-year beta esti				
verage and median 3-year beta estive the to the average and median estiv	mates of 0.8	33 in the ta	uble, or the ().83 beta
verage and median 3-year beta estive the to the average and median estive on by Mr. Cochrane.	mates of 0.8	33 in the ta	ble, or the ().83 beta

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A. Mr. Cochrane estimates the expected market return by performing a constant growth DCF on the individual companies of the S&P 500. His DCF on the market produces a weighted average DCF result of 13.96%. This result assumes a market capitalization weighted adjusted dividend yield of 1.50% and a growth rate of 12.46%. The market risk premiums, calculated by subtracting the risk-free rates from the expected market return, were 9.77%, 9.43%, and 9.70% for the respective periods.

7 As an initial matter, his average market risk premium of 9.63% falls well outside of the 8 range 5.00% to 8.00% that is indicated by empirical evidence. These market risk premium 9 estimates exceed the high end of the empirical evidence by approximately 20.4%.⁴ 10 For example, Dr. Morin notes in his book, Modern Regulatory Finance, that several studies of 11 the market risk premium have concluded that a market risk premium in the range of 5.0% 12 to 8.0% is a reasonable estimate for the United States.⁵ For example, the Duarte and Rosa study 13 he cites concludes that the historical mean is "quite difficult to improve upon when considering out-of-sample performance measures."⁶ Dr. Morin also notes that a survey of professional 14 15 practices showed that 71% of textbooks/tradebooks used a historical average as the market risk 16 premium, and 60% of financial advisors used a market risk premium in the range of 7.0% to 7.4% (similar to a long-term arithmetic average market risk premium).⁷ 17

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In addition to his market risk premiums generally falling well outside of the empirical range, Mr. Cochrane's expected market return derived using the DCF model of 13.96% assumes

 $^{^{4}(9.63\% \}div 8.00\%)$ - 1= 20.4%

⁵ Dr. Morin references studies by Duarte & Rosa; Professors Ross, Westerfield, and Jordan; Mahera; and Brealey, Myers, and Allen. See *Modern Regulatory Finance*, Dr. Roger A. Morin, at 190-192. Dr. Morin notes in his textbook that there is a "slight preference" for the upper end of the range (i.e., 8%) during tumultuous times in capital markets with examples being the 2008-2009 credit crisis and the 2020 pandemic.

⁶ See *Modern Regulatory Finance*, Dr. Roger A. Morin, at 191, citing the Duarte and Rosa study.

⁷ See *Modern Regulatory Finance*, Dr. Roger Morin, at 190, footnote 35.

1	a perpetual weighted growth rate of the 12.46% for the S&P 500. Importantly, this analysis
2	relies on individual company growth rates as high as 85.0% (Insulet Corporation).
3	Both assumed growth rates are simply irrational and cannot be sustained.
4	The DCF model requires a long-term sustainable growth rate. Mr. Cochrane's assumed
5	market growth rate of 12.46% is far too high to be a rational outlook for sustainable long-term
6	market growth. This growth rate is 3.0x the growth rate of the U.S. GDP long-term growth
7	outlook of 4.14%. The assumed perpetual growth rate of 85% for Insulet Corporation is 20.5x
8	that of the forecasted GDP growth rate.
9	It simply is not reasonable to believe individual companies can sustain growth rates as
10	high as Mr. Cochrane has assumed into perpetuity. In fact, in the CFA curriculum textbooks,
11	the CFA Institute notes as follows with regard to earnings growth rates for companies within
12	the composite indices (i.e., S&P 500):
13 14 15 16 17	Earnings growth for the overall national economy can differ from the growth of earnings per share in a country's equity market composites. This is due to the presence of new businesses that are not yet included in the equity indices and are typically growing at a faster rate than the
19 20	mature companies that make up the composites. <u>Thus, the earnings</u> <u>growth rate of companies making up the composites should be lower</u> <u>than the earnings growth rate for the overall economy.</u> [Emphasis added.] ⁸
19 20 21	mature companies that make up the composites. <u>Thus, the earnings</u> <u>growth rate of companies making up the composites should be lower</u> <u>than the earnings growth rate for the overall economy.</u> [Emphasis added.] ⁸ For these reasons, Mr. Cochrane's traditional CAPM results are excessive and
18 19 20 21 22	mature companies that make up the composites. <u>Thus, the earnings</u> <u>growth rate of companies making up the composites should be lower</u> <u>than the earnings growth rate for the overall economy.</u> [Emphasis added.] ⁸ For these reasons, Mr. Cochrane's traditional CAPM results are excessive and unreliable.
18 19 20 21 22 23	 mature companies that make up the composites. <u>Thus, the earnings</u> <u>growth rate of companies making up the composites should be lower</u> <u>than the earnings growth rate for the overall economy.</u> [Emphasis added.]⁸ For these reasons, Mr. Cochrane's traditional CAPM results are excessive and unreliable. E. Response to Mr. Cochrane's BYPRP Analysis
 18 19 20 21 22 23 24 	 mature companies that make up the composites. <u>Thus, the earnings</u> <u>growth rate of companies making up the composites should be lower</u> <u>than the earnings growth rate for the overall economy.</u> [Emphasis added.]⁸ For these reasons, Mr. Cochrane's traditional CAPM results are excessive and unreliable. E. Response to Mr. Cochrane's BYPRP Analysis Q. Please summarize Mr. Cochrane's BYPRP analysis.

⁸ CFA Program Curriculum, 2014 Level II Vol. 1, "Ethical and Professional Standards, Quantitative Methods, and Economics", Paul Kutasovic, Reading 15 – Economic Growth and the Investment Decision, page 609, footnote 5. [Emphasis added.]

1	A. Mr. Cochrane first defined the risk premium as the difference between historical
2	authorized ROEs and the prevailing 30-year Treasury Rate. He used authorized ROEs from
3	water rate case proceedings over the past 13 years and matched these with the corresponding
4	30-year Treasury Rates at the time of each decision. He then plotted a scatterplot to illustrate
5	the relationship between the 30-year Treasury Rates and the risk premia, performing a
6	regression analysis to develop a predictive formula:
7 8 9 10 11 12	RP= α + β (T) where: RP is the risk premium, α is the intercept term, β is the slope term, and T is the 30-year Treasury Rate
13	Q. What are the results of Mr. Cochrane's BYPRP analysis?
14	A. The regression analysis produced coefficients of α equal to 0.089503 and β equal
15	to -0.758893. Using these coefficients, Mr. Cochrane applied the 30-, 90-, and 180-day average
16	30-year Treasury rates to the equation to calculate the risk premium. The estimated risk
17	premiums range from 5.52% to 5.78%. Adding the resulting risk premiums to the 30-year
18	Treasury rates, he estimated Liberty Water's COE to be between 9.96% and 10.04%, with an
19	average COE estimate of 9.99%.
20	Q. What are your concerns with Mr. Cochrane's BYPRP analysis?
21	A. My concern with Mr. Cochrane's BYPRP analysis is that he has chosen to
22	truncate the data for his risk premium approach by disregarding all observations before 2010.
23	He justifies this 13-year period that he "felt was sufficient enough to provide a representative
24	overview of the relationship between rate case decisions and corresponding Treasury Rates,"
25	but provides no substantial explanation for excluding earlier data. This decision to limit

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1 the study period introduces unnecessary subjective bias, which undermines the credibility of 2 his analysis.

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F. Response to Mr. Cochrane's Flotation Cost Adjustment

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Please summarize Mr. Cochrane's flotation cost adjustment.

5 A. Mr. Cochrane estimated Liberty Water's flotation costs by analyzing the costs 6 incurred by the proxy group companies during their two most recent common equity issuances. 7 He then calculated the average flotation costs for the proxy group and adjusted the Constant 8 Growth DCF model to include a dividend yield that accounts for these issuance costs. This 9 adjusted dividend yield is calculated by dividing the current dividend yield by one minus the 10 weighted average flotation costs of the proxy group companies. The difference between the ROE from the adjusted and unadjusted Constant Growth DCF models represents the flotation 11 12 cost adjustment. Based on this method, Mr. Cochrane estimated that the appropriate adder to 13 Liberty Water's ROE to cover flotation costs is 0.06%.

14

Q. Please describe your concerns with Mr. Cochrane's proposed flotation 15 cost adjustment.

16 A. Mr. Cochrane's flotation cost adjustment is not based on the recovery of prudent 17 and reasonable flotation expenses for Liberty Water. Rather, Mr. Cochrane derives a flotation 18 cost adjustment based on generic cost information for his proxy group. Because he does not 19 show that his adjustment is based on Liberty Water's actual and verifiable flotation expenses, 20 there are no means of verifying whether Mr. Cochrane's proposal is reasonable or appropriate.

21 Further, should flotation costs be allowed to be recovered, I believe it is more 22 appropriate to recover them as an expense through cost of service rather than an increase to the ROE. This would allow for Liberty Water's reasonably incurred flotation costs to be
 allocated in a fair manner to its various operations.

3

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G. Response to Mr. Cochrane's Recommended Equity Ratio

Q. How did Mr. Cochrane arrive at his capital structure recommendation?

5 A. Mr. Cochrane began by calculating the average common equity and long-term 6 debt capital structure components for the proxy group companies over the 5-year period of 7 2018-2022, as shown in Direct Schedule JC-12. During this period, the mean and median 8 capital structures for the proxy group were 50.53% and 50.45% common equity, and 49.47% 9 and 49.55% long-term debt, with a range of common equity ratios from 41.72% to 57.52%. He 10 also reviewed forecasted common equity ratios from Value Line for the 2023, 2024, and 11 2026-2028 period. This resulted in a high and low mean common equity range of 51.43% and 12 52.50%, and a high and low median of 50.50% and 53.50% across the three forecasted periods. 13 Q. What are your concerns with Mr. Cochrane's recommended equity ratio

14 of 52.6%?

15 A. As an initial matter, Mr. Cochrane acknowledges the mean and median capital 16 structures for the proxy group were both 50.45-50.53% common equity and 49.47-49.55% 17 long-term debt, and range from 41.72% to 57.52%. However, Mr. Cochrane's recommended 18 equity ratio of 52.6% exceeds the mean of 50.53% and median of 50.45%. Mr. Cochrane 19 overlooks the difference in financial risk between Liberty Water and the proxy group he uses 20 to estimate its COE. He then couples this excessive equity ratio with an egregious ROE 21 recommendation. As I explained in my direct testimony, in its Report and Order issued in 22 WR-2023-0006 on October 25, 2023, this Commission stated as follows:

1 2 3 4 5 6 7 8 9		The Commission finds that Staff's proposed hypothetical capital structure of 50% equity and 50% debt is appropriate in this case. Ratepayers would benefit from having rates calculated from a 50% debt ratio as debt is a cheaper cost than equity; while the shareholders are benefitting from the rates being calculated from a 50% equity ratio as equity generates a greater return than debt. And each side of the ratemaking calculation, ratepayers and shareholders, are protected from the other having a greater share. The Commission finds that a 50/50 capital structure in this case will produce just and reasonable rates. ⁹
10	As su	uch, I recommend the Commission reject Mr. Cochrane's recommended equity
11	ratio of 52.6	5%, and instead authorize an equity ratio of no higher than 50.0%. Should the
12	Commission	grant Liberty Water an equity ratio higher than 50.0%, an ROE in the lower half
13	of my recom	mended range (i.e., 9.00% to 9.45%) would be warranted.
14	Q.	Does this conclude your rebuttal testimony?
15	А.	Yes, it does.

⁹ Missouri Public Service Commission, File No. WR-2023-0006, *Report and Order*, October 25, 2023, at 46.

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

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In the Matter of the Request of Liberty Utilities (Missouri Water) LLC d/b/a Liberty for Authority to Implement a General Rate Increase for Water and Wastewater Service Provided in its Missouri Service Areas

Case No. WR-2024-0104

AFFIDAVIT OF CHRISTOPHER C. WALTERS

STATE OF MISSOURI)	
)	SS.
COUNTY OF ST. LOUIS)	

COMES NOW CHRISTOPHER C. WALTERS and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing Rebuttal Testimony of Christopher C. Walters; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

CHRISTOPHER C. WALTERS

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for St. Louis County, State of Missouri, at my office in Chesterfield, on this 27th day of September 2024.

ADRIENNE JEAN NAVARRO ary Public - Notary Se TATE OF MISSOURI lefferson Count ission Expires: Mar. 22, 2025 Commission # 21989987

lavaro

arv Public