Issue: Excess Accumulated Deferred

Income Tax

Witness: Michael McCuen

Type of Exhibit: Rebuttal Testimony Sponsoring Party: Liberty Utilities (Missouri Water) LLC d/b/a Liberty

Case No.: WR-2024-0104

Date Testimony Prepared: September 2024

Before the Public Service Commission of the State of Missouri

Rebuttal Testimony

of

Michael McCuen

on behalf of

Liberty Utilities (Missouri Water) LLC d/b/a Liberty

September 27, 2024



REBUTTAL TESTIMONY OF MICHAEL MCCUEN LIBERTY UTILITIES (MISSOURI WATER) LLC D/B/A LIBERTY BEFORE THE MISSOURI PUBLIC SERVICE COMMISSION CASE NO. WR-2024-0104

1	Q.	Please state your name and business address.
2	A.	My name is Michael McCuen. My business address is 602 South Joplin Avenue, Joplin,
3		Missouri, 64802.
4	Q.	Are you the same Michael McCuen who provided direct testimony in this matter
5		on behalf of Liberty Utilities (Missouri Water) LLC d/b/a Liberty ("Liberty" or
6		the "Company")?
7	A.	Yes.
8	Q.	What is the purpose of your rebuttal testimony in this proceeding before the
9		Missouri Public Service Commission ("Commission")?
10	A.	The purpose of my rebuttal testimony is to address on behalf of Liberty certain
11		recommendations made by Angela Niemeier on behalf of the Commission Staff
12		("Staff") regarding the Company's Excess Accumulated Deferred Income Tax
13		("EADIT") and multiple stub periods.
14	Q.	What is Staff witness Niemeier's recommendation regarding the Company's
15		EADIT?
16	A.	Ms. Niemeier identifies three different stub periods for measurement of Federal and
17		State EADIT. These stub periods include January 1, 2020, through April 30, 2024, for
18		State EADIT; January 1, 2018, through December 8, 2018, for Federal EADIT; and a
19		future stub period from April 30, 2024, through February 10, 2025, for both Federal
20		and State EADIT. (Niemeier Dir., pp. 21-24).

- 1 Q. Has Staff witness Niemeier provided calculations for these multiple stub period
- 2 **EADIT calculations?**
- 3 A. No. In her direct testimony, Ms. Niemeier stated she would address the amounts in
- 4 rebuttal testimony.
- 5 Q. Do you agree with the stub period EADIT concept or approach?
- 6 A. No. First, there is no such thing as a stub period for EADIT after the Tax Cuts and Jobs
- Act ("TCJA") remeasurement date of December 31, 2017. All accumulated deferred
- 8 income tax ("ADIT") was already remeasured to provide customers with the benefit of
- 9 the reduced federal tax rate. I will need to see the actual calculation from Staff to
- 10 comment on any possible normalization issues.
- 11 Q. Have you seen the use of the phrase "stub period" in prior cases?
- 12 A. Yes. The use of the phrase "stub period" was typically used when rates charged to
- customers did not include the reduced tax rate from TCJA. This stub period amount
- was calculated using a revenue requirement model to ascertain the amount by which
- 15 customer rates were based on utilizing a higher income tax rate compared to the revenue
- requirement calculation based on the reduced tax rate. Some Commissions established
- a regulatory liability for this difference in revenue requirement calculations and
- 18 ultimately returned this regulatory liability back to customers over an agreed upon
- timeframe. This calculation had nothing to do with ADIT or plant in any way and
- therefore has nothing to do with EADIT.
- 21 Q. Did the Commission address the revenue impact of the TCJA?
- 22 A. Yes. The Commission opened Case No. AW-2018-0237 to gather information from
- regulated small water and sewer utility providers to determine the impacts of the TCJA.

1	Q.	What was the conclusion of Case No. AW-2018-0237?

- 2 A. Staff issued a Report that determined that there were multiple scenarios for these small,
- 3 regulated utilities. Some utilities saw an increase in their tax rates and others had a
- decrease. For utilities with a decrease in their tax rate, Staff calculated an estimated
- 5 amount of rate reduction associated with the reduction in the federal income tax rate
- due to TCJA. Staff also specifically identified three "larger" small water and sewer
- 7 companies in the state that would see a reduced corporate tax rate.
- 8 Q. Did Staff identify or calculate an estimated rate reduction for Liberty?
- 9 A. No.
- 10 Q. Did the Commission close Case No. AW-2018-0237?
- 11 A. Yes. On November 27, 2018, the Commission issued a Notice of Closing File. Staff
- advised the Commission that its investigation was complete.
- 13 Q. Did Staff inform or request Liberty to create a regulatory liability for TCJA?
- 14 A. No. With the closing of Case No. AW-2018-0237, Liberty was not required to do
- anything more with TCJA.
- 16 Q. Has Staff identified any specific cases or notices that would have an impact on
- 17 stub period state taxes?
- 18 A. No, and Liberty is not aware of any specific Commission Order directed to regulated
- small water and sewer utility providers around state tax rate change.
- 20 Q. What is Liberty's request related to Staff's proposal?
- 21 A. Liberty requests that the stub period EADIT proposed by Staff be denied entirely.
- 22 Q. Does this conclude your rebuttal testimony at this time?
- 23 A. Yes.

VERIFICATION

I, Michael McCuen, under penalty of perjury, on this 27th day of September 2024, declare that the foregoing is true and correct to the best of my knowledge and belief.

/s/ Michael McCuen