FILED October 21, 2024 Data Center Missouri Public Service Commission

# Exhibit No. 222

Staff – Exhibit 222 Seong Joun Won, PhD Direct File No. ER-2024-0189

Exhibit No.:Issue:Rate of ReturnWitness:Seoung Joun WonSponsoring Party:MoPSC StaffType of Exhibit:Direct TestimonyCase No.:ER-2024-0189Date Testimony Prepared:June 27, 2024

# MISSOURI PUBLIC SERVICE COMMISSION

# FINANCIAL AND BUSINESS ANALYSIS DIVISION

# FINANCIAL ANALYSIS DEPARTMENT

**DIRECT TESTIMONY** 

OF

# SEOUNG JOUN WON, PhD

EVERGY MISSOURI WEST, INC., d/b/a Evergy Missouri West

CASE NO. ER-2024-0189

Jefferson City, Missouri June 2024

\*\* Denotes Confidential Information \*\*

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2	OF		
3	SEOUNG JOUN WON, PhD		
4 5	EVERGY MISSOURI WEST, INC., d/b/a Evergy Missouri West		
6	CASE NO. ER-2024-0189		
7	Q. Please state your name and business address.		
8	A. My name is Seoung Joun Won and my business address is P.O. Box 360,		
9	Jefferson City, Missouri 65102.		
10	Q. Who is your employer and what is your present position?		
11	A. I am employed by the Missouri Public Service Commission ("Commission") as		
12	a member of Commission Staff ("Staff"), and my title is Regulatory Compliance Manager for		
13	the Financial Analysis Department, in the Financial and Business Analysis Division.		
14	Q. What is your educational and employment background?		
15	A. I received my Bachelor of Arts, Master of Arts, and Doctor of Philosophy in		
16	Mathematics from Yonsei University and my Bachelor of Business Administration in Financial		
17	Accounting from Seoul Digital University in Seoul, South Korea, and earned my Doctor of		
18	Philosophy in Economics from the University of Missouri - Columbia. In addition, I passed		
19	several certificate examinations for Finance Specialist in South Korea such as Accounting		
20	Management, Financial Risk Manager, Enterprise Resource Planning Accounting Consultant,		
21	Derivatives Investment Advisor, Securities Investment Advisor, and Financial Planner. Prior		
22	to joining the Commission, I taught both undergraduate and graduate level mathematics at the		
23	Korean Air Force Academy and Yonsei University for 13 years. I served as the Director of the		
24	Education and Technology Research Center in NeoEdu for 5 years. A more detailed account		

1	of my educational background and occupational experience appears in Appendix 1, attached to		
2	this Direct Testimony.		
3	Q. Have you previously filed testimony before the Commission?		
4	A. Yes, I have appeared previously before the Commission. I have testified on		
5	rate of return ("ROR"), cost of capital, capital structure, finance issuance, financial capability,		
6	feasibility study, and valuation analysis on mergers and acquisitions, etc. Please refer to		
7	Appendix 1, attached to this Direct Testimony, for a list of my testimony, recommendations, or		
8	memorandums previously filed with the Commission and the associated issues.		
9	Q. On behalf of whom are you testifying in this proceeding?		
10	A. I am testifying in this Direct Testimony before the Commission on behalf		
11	of Staff.		
12	Q. What is the purpose of your direct testimony?		
13	A. In this testimony, Staff presents evidence and provides a recommendation		
14	regarding the appropriate ROR to be used in establishing the electric service rates of Evergy		
15	Missouri West, Inc., d/b/a Evergy Missouri West ("EMW" or "Evergy Missouri West"), a		
16	wholly-owned subsidiary of Evergy, Inc. ("Evergy").		
17	Staff's analyses and conclusions are supported by the data presented in the attached		
18	Confidential Appendix 2, Schedules SJW-d2 through SJW-d17. Staff's workpapers will be		
19	provided to the parties at the time of the filing of this Direct Testimony. Staff will make any		
20	additional source documents of specific interest available upon the request of any party to this		
21	case or the Commission.		

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## EXECUTIVE SUMMARY

Q. Please provide a summary of your methodology and findings concerning the ROR that should be utilized in setting rates for EMW's electric utility operations in this proceeding.

5 A. To recommend EMW's just and reasonable ROR in this proceeding, Staff 6 estimated cost of capital components such as an authorized return on equity ("ROE"), a cost of 7 debt ("COD"), and a rate making capital structure of EMW. Regarding the estimation of 8 authorized ROE of EMW in this proceeding, Staff estimated the market-based cost of common equity ("COE") for EMW using well-respected COE estimation methodologies such as the 9 10 discounted cash flow ("DCF") model, the capital asset pricing model ("CAPM"), and the bond yield plus risk premium ("BYPRP") method.<sup>1</sup> Staff's analysis also considers changes in 11 12 economic and capital market conditions over time, as well as EMW's relative risk compared to 13 an electric utility proxy group. By utilizing estimated COEs, Staff calculated a reasonable range 14 of authorized ROEs and recommended a just and reasonable ROE for EMW.<sup>2</sup>

Q. Please summarize the result of Staff's ROR analysis and your recommendation
in this proceeding.

A. Staff's recommendation of a 9.74% authorized ROE will fairly compensate
EMW for its current market COE and balance the interests of all stakeholders, particularly
considering that the current market COE estimates for EMW are presently in the range of 9.49%
to 9.99%.<sup>3</sup> Staff also recommends that the Commission use EMW's target capital structure of

<sup>&</sup>lt;sup>1</sup> FERC ¶ 61,154 (2020), order on reh'g, Opinion No. 569-B, 173 FERC ¶ 61,159 (2020).

 $<sup>^{2}</sup>$  COE is the return required by investors; ROE is the return set by a regulatory utility commission. Although some experts contend that COE and ROE are synonymous, Staff's position is that they need not be. Observed utility COEs have been generally significantly lower than authorized ROEs in recent years.

<sup>&</sup>lt;sup>3</sup> Schedule SJW-d16, Won's Direct Testimony.

Q.

1 50.00% common equity and 50.00% long-term debt for the purposes of setting EMW's ROR in this proceeding.<sup>4</sup> Consistent with Staff's capital structure recommendation, Staff also 2 3 recommends at this time that the Commission use EMW's embedded cost of debt value of 4 4.01% as of December 31, 2023, resulting in the overall midpoint ROR of 6.87%, taken from the calculated range of 6.75% to 7.00%.<sup>5</sup> 5

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Please explain how your direct testimony is organized.

7 A. The rest of Staff's testimony is organized into six sections. In Section II, Staff 8 discusses the regulatory principles regarding the cost of capital and ROR analysis that 9 supports the determination of just and reasonable rates for EMW's electric utility services. 10 In Section III, Staff reviews the current economic environment and capital market conditions 11 that impact the ROR analysis in this proceeding. In Section IV, Staff investigates the corporate 12 analysis of EMW and its parent company, Evergy, including their business and financial risk 13 profiles, as well as their credit ratings. In Section V, Staff determines the ratemaking capital 14 structure for EMW's ROR, examining the financial relationship between EMW and Evergy. 15 In Section VI, Staff explains its ROR analysis for EMW, including proxy group selection, 16 models for estimating the COE and ROE, recommended authorized ROE, and other 17 components of the cost of capital. In Section VII, Staff concludes with the recommendation of 18 EMW's allowed ROR for ratemaking purposes in this proceeding.

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<sup>&</sup>lt;sup>4</sup> Staff's Data Request No. 0110.

<sup>&</sup>lt;sup>5</sup> Schedule SJW-d16, Won's Direct Testimony.

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# II. REGULATORY PRINCIPLES

2 Q. Please describe the regulatory principles that guide the determination of a just
3 and reasonable ROR for a regulated utility.

A. The determination of a fair ROR is guided by principles of economic and
financial theory, as well as certain minimum constitutional standards. Investor-owned public
utilities, such as EMW, are considered private property that the state may not confiscate without
appropriate compensation.

8 The United States Supreme Court has described the minimum characteristics of a 9 constitutionally acceptable ROR in two frequently-cited cases: *Bluefield Electricworks &* 10 *Improvement Co. v. Public Service Commission of West Virginia* and *Federal Power* 11 *Commission v. Hope Natural Gas Co.*<sup>6</sup>

12 From these two decisions, Staff derives and applies the following principles to guide its13 recommendation of a just and reasonable ROR:

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1. A return consistent with returns on investments of comparable risk;

- 2. A return that allows the utility to attract capital on reasonable terms; and
- 3. A return sufficient to assure confidence in the utility's financial integrity.

Embodied in these three principles is the economic theory of the opportunity cost
of investment. This opportunity cost represents the return that investors forgo in order to invest
in similar risk investment opportunities, which may vary depending on market and business
conditions.

<sup>&</sup>lt;sup>6</sup> Bluefield Waterworks & Improvement Co. v. Public Service Commission of West Virginia, 262 U.S. 679, 43 S.Ct. 675, 67 L.Ed. 1176 (1923); Federal Power Commission v. Hope Natural Gas Co., 320 U.S. 591, 64 S.Ct. 281, 88 L.Ed. 333 (1944).

Regulatory environments and methodologies of financial analysis have advanced 1 significantly since the *Bluefield* and *Hope* decisions.<sup>7</sup> Furthermore, today's utilities compete 2 3 for capital in a global market rather than a local one. Nevertheless, the parameters established 4 in those cases are easily met using current methods and theories. The principle of a 5 commensurate return is rooted in the concept of risk. Risk is a measure of the likelihood that 6 an investment will not yield the expected returns. Financial theory posits that the return an 7 investor anticipates corresponds to the level of risk inherent in the investment. Each line of 8 business carries its own set of risks. Therefore, the return expected by EMW's shareholders is 9 comparable to that required by shareholders of utility companies with similar risk profiles. 10 Q. How did Staff estimate a just and reasonable authorized ROE considering 11 commensurate return and comparable risk? 12 A. Staff employed COE and ROE estimation methods using a proxy group for 13 recommending a just and reasonable authorized ROE. COE represents the minimum return 14 investors are willing to accept for their investment in a company, compared to returns on other 15 available investments, and can be directly estimated using market data. In contrast, an 16 authorized ROE is determined by the Commission for monopoly industries, granting them the 17 opportunity to earn just and reasonable compensation for their investments in the rate base. 18 While stock market data cannot directly determine an authorized ROE, Staff can estimate a just 19 and reasonable authorized ROE anticipated by the financial market by using previous 20 Commission-determined ROEs and estimated COEs measured for a comparable group of 21 companies with similar risks.

<sup>&</sup>lt;sup>7</sup> Neither the Discounted Cash Flow ("DCF") nor the Capital Asset Pricing Model ("CAPM") methods were in use when those decisions were issued.

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Q. What conclusions has Staff drawn regarding the regulatory principles guiding the determination of a just and reasonable ROE in this proceeding?

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A. Staff primarily relied on the analysis of a comparable group of companies to estimate the COE for EMW. This was done by applying the comparable-company approach using both the DCF method and the CAPM analysis. Properly utilized and applied in appropriate circumstances, both the DCF and CAPM methods can provide accurate estimates of utilities' COE. It is widely accepted in economic theory that a company earning its cost of capital will be able to attract capital and maintain financial integrity.<sup>8</sup>

9 To recommend a specific authorized ROE and a range of reasonable ROEs for 10 ratemaking in this proceeding, Staff also utilized a BYPRP method to directly estimate ROE 11 using the 10-year historical data of the relationship between authorized ROEs and utility bond 12 yields of similar risk to EMW and comparable to the COE estimation results of Staff's DCF 13 and CAPM analysis. Considering all Staff methodology and procedures, the authorized ROE 14 recommended by Staff should be commensurate with returns on investments in other companies 15 of comparable risk. Therefore, Staff's recommendation of an authorized ROE, based on a COE 16 derived from the comparison of peer companies, aligns with the principles established in the 17 Bluefield and Hope decisions.

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continued on next page

<sup>&</sup>lt;sup>8</sup> Whittaker, W. (1991). The Discounted Cash Flow Methodology: Its Use in Estimating a Utility's Cost of Equity. Energy LJ, 12, 265.

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# III. MARKET ANALYSIS

2 Q. Why is consideration of economic and capital market conditions important for
3 rate of return analysis?

4 A. Ensuring that an authorized ROE, recommended by COE estimations, is just and 5 reasonable necessitates a thorough understanding of current economic and capital market 6 conditions. The reason is that input values for COE estimate models are significantly 7 influenced by these conditions. For example, higher interest rates and lower stock prices can 8 result in an overestimation of COE in the CAPM and DCF models, respectively. Therefore, 9 Staff emphasizes that an estimate of a utility's COE, which affects an authorized ROE 10 recommendation, should align with common sense considerations of broader economic and 11 capital market conditions.

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1.

## **Economic Condition**

Q. Please summarize the current economic conditions regarding the COE.

14 A. To estimate the COE of EMW, it is necessary to understand how economic 15 conditions have changed over the past several years. The COVID-19 pandemic profoundly 16 impacted global economies, leading to significant shifts in financial markets and investment 17 dynamics. As economies recover, proper assessment of the current state of the COE for the 18 ROR analysis in this proceeding is essential, requiring an understanding of the post-COVID-19 19 economic changes. Supply chain disruptions were exacerbated by COVID-19-related 20 lockdowns in China and the Russian invasion of Ukraine.<sup>9</sup> The fragility of the world's supply 21 chains has continued, further fueled by escalating tensions in the Red Sea.<sup>10</sup>

<sup>&</sup>lt;sup>9</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published September 21, 2022, <u>https://www.federalreserve.gov/newsevents/pressreleases/monetary20220921a.htm</u>.

<sup>&</sup>lt;sup>10</sup> Forbes, Most Surveyed Companies Are Vulnerable To Another Supply Chain Crisis, published January 28, 2024.

In the U.S., recent indicators suggest that economic activity has been expanding at a		
solid pace, with moderated job gains since early 2023 remaining strong alongside a low		
unemployment rate. <sup>11</sup> Although inflation has eased over the past year, it remains elevated.		
In addition, the economic outlook is uncertain, prompting the Federal Open Market Committee		
("FOMC") to remain highly attentive to inflation risks. <sup>12</sup>		
One of the most important factors in the economic conditions that impact the COE is		
the interest rate, orchestrated by the Federal Reserve ("Fed") monetary policy. In support of		
the Fed's goals of achieving maximum employment and returning inflation to a rate of two		
percent over the longer run, <sup>13</sup> on May 1, 2024, the FOMC decided to maintain the target range		
for the federal funds rate at $5.25\% - 5.50\%$ , as set by the FOMC on July 26, 2023. <sup>14</sup>		
Q. Please explain the economic conditions over the past several years using		
U.S. Gross Domestic Product ("GDP").		
A Since 2020, the economy has experienced enormous volatility. Real GDP fell by		
32.9% in the second quarter of 2020, after a 5% decline in the first quarter. <sup>15</sup> The third and		
fourth quarters of 2020 saw real GDP increase by $33.4\%$ and $4.3\%$ , respectively. <sup>16</sup>		
Subsequently, in 2021, the quarterly real GDP growth rates were 6.3%, 6.7%, 2.3%, and 6.9%.		

<sup>&</sup>lt;sup>11</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published January 31, 2024, https://www.federalreserve.gov/newsevents/pressreleases/monetary20240131a.htm.

<sup>&</sup>lt;sup>12</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published May 1, 2024, <u>https://www.federalreserve.gov/newsevents/pressreleases/monetary20240501a.htm</u>.

 <sup>&</sup>lt;sup>13</sup> Boards of Governors of the Federal Reserve System, Statement on Longer-Run Goals and Monetary Policy Strategy, <u>https://www.federalreserve.gov/monetarypolicy/files/FOMC\_LongerRunGoals\_202201.pdf</u>.
 <sup>14</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published May 1, 2024,

<sup>&</sup>lt;sup>14</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published May 1, 2024, https://www.federalreserve.gov/newsevents/pressreleases/monetary20240501a.htm.

<sup>&</sup>lt;sup>15</sup> Percentage change from the preceding quarter.

<sup>&</sup>lt;sup>16</sup> Bureau of Economic Analysis, retrieved October 20, 2022,

https://www.bea.gov/news/2021/gross-domestic-product-first-quarter-2021-advance-estimate.

Real GDP decreased at an annual rate of 1.4% and 0.9% in the first and second quarters
of 2022, respectively.<sup>17</sup> Starting from Q3 2022, real GDP growth rates remained relatively
stable through Q2 2023, consistently ranging between 2% and 3%.<sup>18</sup> Real GDP had
corresponding growth rates of 4.9% and 3.4% in the third and fourth quarters of 2023, and it
increased at an annual rate of 1.6 percent in the first quarter of 2024.<sup>19</sup>



Figure 1. Real GDP – Percentage Change from Preceding Quarter



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In February 2024, the Congressional Budget Office ("CBO") projected growth rates for real GDP of 1.9% to 2.2% and for real potential GDP of 2.0% over the next decade.<sup>20</sup> The CBO also projected a long-term nominal GDP growth rate of 4.10%.<sup>21</sup> This will be used to calculate the projected growth rate in the DCF model. All else being equal, the current

 <sup>&</sup>lt;sup>17</sup> Bureau of Economic Analysis, Gross Domestic Product, Second Quarter 2022, Retrieved October 20, 2022, <a href="https://www.bea.gov/news/2022/gross-domestic-product-second-quarter-2022-advance-estimate">https://www.bea.gov/news/2022/gross-domestic-product-second-quarter-2022-advance-estimate</a>.
 <sup>18</sup> FRED, Economic Data, Real Gross Domestic Product (A191RL1Q225SBEA), <a href="https://fred.stlouisfed.org/series/A191RL1Q225SBEA">https://fred.stlouisfed.org/series/A191RL1Q225SBEA</a>.

<sup>&</sup>lt;sup>19</sup> Bureau of Economic Analysis, Gross Domestic Product, First Quarter 2024 (Advance Estimate), Embargoed until release at 8:30 a.m. EDT, Thursday, April 25, 2024, Retrieved May 8, 2024,

https://www.bea.gov/news/2024/gross-domestic-product-first-quarter-2024-advance-estimate.

<sup>&</sup>lt;sup>20</sup> Congressional Budget Office, The Budget and Economic Outlook: 2024 to 2034, Table 2-2 (p.49) and Table 2-3 (p.55), <u>https://www.cbo.gov/system/files/2024-02/59710-Outlook-2024.pdf?ftag=YHFa5b931b.</u>

<sup>&</sup>lt;sup>21</sup> Congressional Budget Office, The Budget and Economic Outlook: 2024 to 2034, Table 2-4, page 66, https://www.cbo.gov/system/files/2024-02/59710-Outlook-2024.pdf?ftag=YHFa5b931b.

projection of a relatively higher long-term nominal GDP growth rate will lead to inflated COE
 estimates.

3 Q. Please explain the economic conditions over the past several years using
4 U.S. inflation rates.

5 A. While GDP growth rates and unemployment rates have returned to 6 pre-COVID-19 levels, inflation rates have not yet reached the Fed's target level of 2%. When COVID-19 hit in 2020, it caused massive volatility in the financial markets.<sup>22</sup> As shown above, 7 GDP fell sharply, followed by an equally sharp recovery through 2021.<sup>23</sup> Regarding 8 9 COVID-19, there has been increased availability of vaccines, higher vaccination rates, and in 10 March 2022, the Fed provided assurances that indicators of economic activity and employment continued to strengthen.<sup>24</sup> The recovery from the COVID-19 pandemic spurred fears of higher 11 inflation and, consequently, increased market risk.<sup>25</sup> This heightened market risk was 12 13 particularly notable for utilities, as investors could have believed that regulators might not 14 adjust revenues fast enough to compensate for rising input costs.

In June 2022, the consumer price index soared at an annual rate of 9.1%, a new 40-year
high driven by increases in the cost of energy, mainly due to a 98% increase in fuel oil prices.<sup>26</sup>
On June 15, 2022, the Fed stated that:

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Inflation remains elevated, reflecting supply and demand imbalances related to the pandemic, higher energy prices, and broader price pressures. The invasion of Ukraine by Russia is causing tremendous

 <sup>&</sup>lt;sup>22</sup> Federal Reserve Economic Data, retrieved October 20, 2022, <u>https://fred.stlouisfed.org/series/VIXCLS</u>.
 <sup>23</sup> Bureau of Economic Analysis, U.S. Department of Commerce, retrieved October 12, 2022, <u>https://www.bea.gov/news/2022/gross-domestic-product-first-quarter-2022-advance-estimate</u>.
 <sup>24</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, March 16, 2022,

https://www.federalreserve.gov/monetarypolicy/files/monetary20220316a1.pdf.

<sup>&</sup>lt;sup>25</sup> S&P Global, Markets in Motion, retrieved October 12, 2022, <u>https://www.spglobal.com/en/research-insights/featured/inflation</u>.

<sup>&</sup>lt;sup>26</sup> Bureau of Labor Statistics, Consumer Price Index News Release, published July 13, 2022, https://www.bls.gov/news.release/archives/cpi\_07132022.htm.

excluding food and energy, is shown in Figure 2.

human and economic hardship. The invasion and related events are creating additional upward pressure on inflation and are weighing on global economic activity. In addition, COVID-related lockdowns in China are likely to exacerbate supply chain disruptions.<sup>27</sup>

The quarterly percent change from a year ago in personal consumption expenditures,

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Figure 2. Change of Personal Consumption Expenditures<sup>28</sup>

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9 The resurgence of aggregate demand in late 2021, coupled with a tight labor market and
10 disruptions of energy supplies and in supply chains for other inputs in subsequent years, may
11 have all contributed to the persistently elevated inflation.<sup>29</sup> Following the Fed's intervention in
12 March 2022, the annual inflation rate in the U.S. fell to 2.9% in the first quarter of 2024, which
13 still exceeded the Fed's target level of 2.0%.<sup>30</sup>

<sup>29</sup> Gordon, Matthew V., and Todd E. Clark. 2023. "The Impacts of Supply Chain Disruptions on Inflation." Federal Reserve Bank of Cleveland, Economic Commentary 2023-08. <u>https://doi.org/10.26509/frbc-ec-202308</u>.
 <sup>30</sup> FRED, Economic Data, Source: U.S. Bureau of Economic Analysis,

https://fred.stlouisfed.org/series/BPCCRO1Q156NBEA.

<sup>&</sup>lt;sup>27</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published June 15, 2022, <u>https://www.federalreserve.gov/newsevents/pressreleases/monetary20220615a.htm</u>.

<sup>&</sup>lt;sup>28</sup> U.S. Bureau of Economic Analysis, Personal Consumption Expenditures Excluding Food and Energy (Chain-Type Price Index) [BPCCR01Q156NBEA], retrieved from FRED, Federal Reserve Bank of St. Louis, <u>https://fred.stlouisfed.org/series/BPCCR01Q156NBEA</u>.

In response to rapid inflation, central banks raised interest rates.<sup>31</sup> The effects of the
 COVID-19 pandemic and high inflation fears have increased market risk. Increased market
 volatility, sectoral shifts in investor expectations, and changes in correlations among assets have
 heightened the sensitivity of utility assets' returns to overall market changes, as represented by
 the Beta in the CAPM framework. Consequently, this has pushed the estimate of utilities' COE
 higher. In other words, all else being equal, a high market risk leads to an overstated CAPM
 COE estimate.<sup>32</sup>

Furthermore, utilities often underperform the broader market during economic recovery,
leading to a higher COE estimate for utilities.<sup>33</sup> This trend is compounded by current concerns
regarding sustained inflation rates exceeding the Fed's target of 2.0%. As a result, the share
prices of electric utility equities are currently depressed, resulting in increased dividend yields
and elevated COE estimates of the discount rate used in DCF analysis.<sup>34</sup>

13 14 Q. Please explain the economic conditions over the past several years using U.S. interest rates and Fed monetary policy.

A. The Fed has a dual mandate: maximum employment and stable prices.<sup>35</sup>
In early 2020, the emergence of the COVID-19 pandemic led to an unprecedented
economic downturn, marked by widespread business closures, job losses, and financial

 <sup>32</sup> The relationship between CAPM COE estimate and interest rate will be explained in the CAPM section.
 <sup>33</sup> Morningstar, As Long as Inflation Worries Persist, We Expect Utilities to Underperform, published on July 6, 2022, <u>https://www.morningstar.com/economy/long-inflation-worries-persist-we-expect-utilities-underperform</u>.
 <sup>34</sup> The relationship between DCF COE estimate and stock price will be explained in the DCF section.
 <sup>35</sup> Fed, What economic goals does the Federal Reserve seek to achieve through its monetary policy? https://www.federalreserve.gov/faqs/what-economic-goals-does-federal-reserve-seek-to-achieve-through-

monetary-policy.htm.

<sup>&</sup>lt;sup>31</sup> World Economic Forum, Financial and Monetary Systems, published August 16, 2022, <u>https://www.weforum.org/agenda/2022/08/central-banks-hike-interest-rates-inflation-pressures/</u>.

1	market volatility. <sup>36</sup> In April 2020, the unemployment rate spiked to 14.8% from 3.5% in
2	February 2020. <sup>37</sup> In response to the pandemic's adverse economic effects, which included
3	pushing interest rates higher, the Fed intervened in March 2020 by cutting the federal discount
4	rate to a range of 0% to 0.25%. <sup>38</sup> This move was part of a broader strategy by the Fed, which
5	swiftly lowered interest rates to near zero and implemented massive stimulus measures. These
6	measures included asset purchases and lending programs aimed at supporting the economy and
7	stabilizing financial markets. <sup>39</sup> Additionally, the Fed provided forward guidance, indicating
8	that interest rates would remain low for an extended period to facilitate the recovery. <sup>40</sup>
9	As vaccination efforts progressed and economic activity resumed, the U.S. experienced
10	a strong rebound in growth in 2021. <sup>41</sup> However, this recovery was accompanied by rising
11	inflationary pressures, driven by supply chain disruptions, pent-up demand, and fiscal stimulus
12	measures. <sup>42</sup> In response to concerns about inflation, the Fed began signaling plans to taper its
13	asset purchases and eventually tighten monetary policy by raising interest rates, aiming to

<sup>&</sup>lt;sup>36</sup> BLS, Monthly Labor Review, COVID-19 ends longest employment recovery and expansion in CES history, causing unprecedented job losses in 2020, June 2021, <u>https://www.bls.gov/opub/mlr/2021/article/covid-19-ends-longest-employment-expansion-in-ces-history.htm</u>.

<sup>&</sup>lt;sup>37</sup> Federal Reserve Economic Data, Unemployment Rate, Percent, Monthly, Seasonally Adjusted, <u>https://fred.stlouisfed.org/series/UNRATE/</u>.

<sup>&</sup>lt;sup>38</sup> Federal Reserve, Press Release, March 15, 2020,

https://www.federalreserve.gov/monetarypolicy/files/monetary20200315a1.pdf.

<sup>&</sup>lt;sup>39</sup> Fed, Monetary Policy and Central Banking in the Covid Era, published on June 3, 2021, https://www.federalreserve.gov/econres/feds/files/2021035pap.pdf.

<sup>&</sup>lt;sup>40</sup> Federal Reserve Bank of Cleveland, Wesley Janson and Chengcheng Jia, Forward Guidance during the Pandemic: Has It Changed the Public's Expectations?, published on December 1, 2020,

https://www.clevelandfed.org/publications/economic-commentary/2020/ec-202027-forward-guidance-during-the-pandemic.

<sup>&</sup>lt;sup>41</sup> Fiori, Giuseppe, and Matteo Iacoviello (2021). "What Did we Learn from 2 billion jabs? Early Cross-Country Evidence on the Effect of COVID-19 Vaccinations on Deaths, Mobility, and Economic Activity," FEDS Notes. Washington: Board of Governors of the Federal Reserve System, published on September 01, 2021, https://doi.org/10.17016/2380-7172.2984.

<sup>&</sup>lt;sup>42</sup> Ana Maria Santacreu and Jesse LaBelle (2022). "Global Supply Chain Disruptions and Inflation During the COVID-19 Pandemic," Federal Reserve Bank of St. Louis Review.

 $<sup>\</sup>label{eq:https://research.stlouisfed.org/publications/review/2022/02/07/global-supply-chain-disruptions-and-inflation-during-the-covid-19-pandemic.$ 

achieve its dual mandate of maximum employment and price stability while avoiding
 overheating the economy.<sup>43</sup>

3 The Fed held the federal funds rate at around zero as recently as the first quarter of 2022, despite 40-year highs in various measures of U.S. inflation.<sup>44</sup> Before the FOMC decided to 4 5 raise the target range for the federal funds rate on March 17, 2022, it was at 0.00% to 0.25%.<sup>45</sup> 6 In July 2022, the unemployment rate went back down to 3.5%. Once the Fed made the decision 7 to raise the target range for the federal funds rate, the FOMC raised the Fed funds rate by more than 5% over the course of 16 months.<sup>46</sup> Table 1 displays the 11 instances when the FOMC 8 9 decided to raise the fed funds rate in order to tame the inflation rate. On May 1, 2024, the Fed 10 remained highly attentive to inflation risks, and the FOMC decided to maintain the target range 11 for the federal funds rate at 5.25% to 5.50%.<sup>47</sup>

12 *continued on next page* 

 <sup>&</sup>lt;sup>43</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published on November 3, 2021, <a href="https://www.federalreserve.gov/monetarypolicy/files/monetary20211103a1.pdf">https://www.federalreserve.gov/monetarypolicy/files/monetary20211103a1.pdf</a>.
 The New York Times, Fed Officials Tamp Down Overheating Worries as Investors Fret, May 5, 2021. <a href="https://www.nytimes.com/2021/05/05/business/economy/federal-reserve-overheating-worries.html">https://www.federalreserve.gov/monetarypolicy/files/monetary20211103a1.pdf</a>.

<sup>&</sup>lt;sup>44</sup> Forbes Advisor, Federal Funds Rate History 1990 to 2023, updated Jan 26, 2024, https://www.forbes.com/advisor/investing/fed-funds-rate-history/.

<sup>&</sup>lt;sup>45</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published March 16, 2022, <u>https://www.federalreserve.gov/monetarypolicy/files/monetary20220316a1.pdf</u>.

<sup>&</sup>lt;sup>46</sup> New York Times, Fed Raises Rates Again, published on July 26, 2023,

https://www.nytimes.com/live/2023/07/26/business/fed-interest-rates.

<sup>&</sup>lt;sup>47</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published May 1, 2024, https://www.federalreserve.gov/newsevents/pressreleases/monetary20240501a.htm.

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FOMC Meeting Date	Rate Change (bps)	Federal Funds Rate
July 26, 2023	25	5.25% to 5.50%
May 3, 2023	25	5.00% to 5.25%
March 22, 2023	25	4.75% to 5.00%
February 1, 2023	25	4.50% to 4.75%
December 14, 2022	50	4.25% to 4.50%
November 2, 2022	75	3.75% to 4.00%
September 21, 2022	75	3.00% to 3.25%
July 27, 2022	75	2.25% to 2.50%
June 16, 2022	75	1.50% to 1.75%
May 5, 2022	50	0.75% to 1.00%
March 17, 2022	25	0.25% to 0.50%

## Table 1: Fed Rate Hikes 2022-2023<sup>48</sup>

After COVID-19, the Fed's monetary policy significantly impacted the U.S. financial market, including interest rates such as 30-Year Treasury yields that are used for the risk-free rate in CAPM. The aggregate effect of the Fed's actions was an increase in 30-Year Treasury yields from 1.69% on December 3, 2021, to a high of 5.09% on October 25, 2023.<sup>49</sup> Hence, all else being equal, a high inflation rate leads to an overstated CAPM COE estimate due to the elevated interest rate determined by Fed monetary policy.<sup>50</sup>

2.

## **Capital Market Condition**

10 Q. Why is the consideration of capital market conditions important for COE11 analyses?

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A. The capital market conditions are important for estimating COE because they directly impact input values in COE models. A utility company's cost of capital reflects its mix

<sup>&</sup>lt;sup>48</sup> Forbes Advisor, Federal Funds Rate History 1990 to 2023, updated Jan 26, 2024, <u>https://www.forbes.com/advisor/investing/fed-funds-rate-history/</u>.

<sup>&</sup>lt;sup>49</sup> Federal Reserve Economic Data, Market Yield on U.S. Treasury Securities at 30-Year Constant Maturity, <u>https://fred.stlouisfed.org/series/DGS30</u>.

<sup>&</sup>lt;sup>50</sup> The relationship between CAPM COE estimate and interest rate will be explained in the CAPM section.

2.1

of equity and debt financing, so it is affected by the equity and debt markets. For example,
 equity market conditions have a direct impact on input values such as dividend yields in the
 DCF model, and debt market conditions directly affect the input values such as the risk-free
 rate of 30-Year Treasury bond yields in the CAPM method.

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## Utility Equity Market

Q. Please explain the current utility equity market conditions.

7 A. After the 2020 stock market crash caused by the COVID-19 pandemic, the 8 utilities sector underperformed the broader market. At the onset of the economic shutdown in 9 March 2020, the index-value of the Standard and Poor's ("S&P") 500 and the Dow Jones Industrial Average fell approximately 12.5% and 13.74%, respectively.<sup>51</sup> Since the beginning 10 11 of the COVID-19 recovery, utilities, including electric utilities, have underperformed the 12 market. This suggests that U.S. utility valuations remain relatively weak, even amid elevated 13 inflation, rising interest rates, and global geopolitical uncertainty. Figure 3 shows the volatility 14 experienced by the stock market since January 2020:



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<sup>51</sup> S&P Capital IQ Pro.

<sup>52</sup> Won's Direct Workpaper.

1	The total return of the electric utility proxy group decreased from the point of reference		
2	on January 2, 2020, to an approximate loss of twenty-eight percent (-28%) by March 23, 2020.		
3	It then rebounded to a gain of approximately twenty-eight percent (28%) by August 19, 2022,		
4	over the point of reference on January 2, 2020. A detailed analysis of the performance of the		
5	equity market since January 2020 reveals tremendous volatility. After January 2023, as shown		
6	in Figure 3, there is a clear trend indicating that the S&P 500 Utility and Staff's proxy group		
7	underperformed the S&P 500. As of April 1, 2024, the S&P 500, S&P 500 Utilities, and Staff's		
8	proxy group had total returns of 73.88%, 17.99%, and 15.93%, respectively, over the point of		
9	reference on January 2, 2020. S&P stated that the financial performance and ratings of		
10	U.S. public power could weaken in 2024 due to a confluence of factors, including inflation and		
11	a developing trend of weakening financial margins. <sup>53</sup>		
12	Q. Please explain how current utility equity market conditions affect the DCF COE		
13	estimation.		
14	A. The combined effect of the utility sector's incline in 2024 following its unusual		
15	decline in 2020 and subsequent sluggish recovery is that the utility sector has been relatively		
16	undervalued since the COVID-19 recession. As shown in Figure 3, the average stock price for		
17	Staff's electric utility proxy group has underperformed compared to the S&P 500 Index.		
18	A lower stock price, all else remaining the same, implies a higher COE estimate in the		
19	DCF model. <sup>54</sup>		

<sup>&</sup>lt;sup>53</sup> S&P Capital IQ Pro, U.S. Public Power and Electric Cooperative Utilities 2024 Outlook: Mandates, Rising Costs, And Diminishing Affordability, published January 23, 2024. https://www.spglobal.com/ratings/en/research/articles/240123-u-s-public-power-and-electric-cooperative-utilities-2024-outlook-mandates-rising-costs-and-diminishing-aff-12968567. <sup>54</sup> The relationship between stock price and DCF COE will be explained in the section of DCF.



3 Before the COVID-19 pandemic, the index value of Staff's electric utility proxy group 4 (referred to as the 'SEU Index') reached 109.74 on February 2, 2020. However, due to the 5 impact of COVID-19, the U.S. stock market experienced a significant downturn, causing the SEU Index to drop by 35% to 71.40 on March 23, 2020. After recovering from the COVID-19 6 7 shock, the SEU Index experienced an upward trend, reaching 115.44 on September 12, 2022. 8 Compared to the S&P 500 Index, which has enjoyed a continued bullish market, the SEU Index 9 experienced a sluggish downturn, reaching 93.24 on March 4, 2024. As shown in Figure 4, the 10 changes in dividend yield mirror the changes in the Index value due to their reciprocal 11 relationship. Because of the relatively higher dividend yield of Staff's electric utility proxy 12 group, DCF COE estimates are overstated compared to the overall market COE.

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## 2.2 Utility Debt Market

Q. Please explain the current utility debt market conditions.

A. The utility debt market has experienced significant volatility in terms of bond
yield changes. Average public utility bond yields decreased from 4.48% in January 2019 to

<sup>&</sup>lt;sup>55</sup> Won's Direct Workpaper.

2.76% in August 2020.<sup>56</sup> However, this downward trend in public utility bond yields reversed
after the Fed initiated its Treasury bond-buying activity.<sup>57</sup> Between March 2022 and July 2023,
the Fed raised the target range for the federal funds rate 525 basis points to its current level
between 5.25% and 5.50% after being maintained between 0.00% and 0.25% for the prior two
years.<sup>58</sup> Consequently, public utility bond yields increased by 362 basis points to 6.38% in
October 2023 compared to the 2.76% yield in August 2020.<sup>59</sup>

As shown in Figure 5, the changes in public utility bond yields closely mirrored the fluctuations in 30-Year Treasury bond yields. Historically, with a few exceptions, 30-Year Treasury bond yields have exhibited a positive correlation with public utility bond yields. Currently, the primary driver of interest rates is the concern over sustained higher inflation. The Fed has explicitly stated that the FOMC is strongly committed to returning inflation to its 2.0% target. Consequently, it intends to maintain the current level of the federal fund rate until achieving the desired inflation rate.<sup>60</sup>





Figure 5. 30-Year Treasury Bond, Public Utility Bond and Fed Fund<sup>61</sup>

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## Is there a correlation between utility debt yields and stock prices?

Q.

<sup>&</sup>lt;sup>56</sup> Schedule SJW-d4-1, Won's Direct Testimony.

 <sup>&</sup>lt;sup>57</sup> Brookings, The Hutchins Center Explains, <u>https://www.brookings.edu/research/fed-response-to-covid19/</u>.
 <sup>58</sup> Forbes Advisor, Federal Funds Rate History 1990 to 2023, updated Jan 26, 2024, https://www.forbes.com/advisor/investing/fed-funds-rate-history/.

<sup>&</sup>lt;sup>59</sup> Schedule SJW-d4-1, Won's Direct Testimony.

<sup>&</sup>lt;sup>60</sup> Federal Reserve issues Federal Open Market Committee (FOMC) Statement, published May 1, 2024, <u>https://www.federalreserve.gov/newsevents/pressreleases/monetary20240501a.htm</u>.

<sup>&</sup>lt;sup>61</sup> Won's Direct Workpaper.

1 A. Yes, there can be a correlation between utility debt yields and stock prices, 2 although it is not always direct or consistent. Generally, when utility debt yields rise, it could 3 indicate increased perceived risk or a higher cost of borrowing for the utility company. This 4 could lead to a decrease in stock prices due to concerns about the company's financial health or 5 profitability. Inversely, when utility debt yields fall, it may signal lower perceived risk or 6 cheaper borrowing costs, which could lead to higher stock prices as investors become more optimistic about the company's prospects. Although utilities' COEs are not perfectly correlated 7 8 to changes in utility debt yields, it is widely recognized in the investment community that 9 regulated utility stocks are a close alternative to bond investments. In general, as interest rates 10 increase, utility stock prices decrease, pushing COE up as investors substitute stocks with bonds in search of higher yields.<sup>62</sup> As explained above, the average stock price for the electric utility 11 12 proxy group has shown a downward trend since the middle of 2022.

Q. Please explain how the current utility debt market conditions affect COE
estimation.

15 A. In the past, interest rates were typically one of the main drivers of COE changes. 16 Higher interest rates would normally mean higher COEs, all other things being equal. Currently, 17 we observe higher COEs due to historically high interest rates in recent decades. The combined 18 net result of the rise in interest rates and changes in overall market conditions is an increase in 19 COE. Staff's COE estimates for the electric proxy group have also increased. The current COE, 20 as estimated by the DCF and CAPM methods, is overstated when considering utility bond 21 market conditions. Therefore, Staff is cautious about using COE estimates from DCF and 22 CAPM to recommend a specific authorized ROE in this proceeding, as demonstrated later in 23 this testimony.

<sup>62</sup> Forbes Advisor, How To Invest When Interest Rates Are Low, Updated: Apr 15, 2022 and retrieved October 20, 2022, <u>https://www.forbes.com/advisor/investing/low-interest-rates/#:~:text=While%20bond%20prices%20are%20directly%20affected%20by%20interest,mean%20companie s%20may%20borrow%20less%20to%20fund%20growth.</u>

Q.

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## IV. CORPORATE ANALYSIS

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Why is corporate analysis important for rate of return analysis?

3 A. According to the regulatory principle of return consistent with returns on 4 investments of comparable risk, the regulatory agency should ensure that the authorized ROE 5 should provide investors with returns that align with those available from investments with 6 similar levels of risk. Corporate analysis helps in identifying and evaluating various risks such 7 as financial risk, operational risk, and business risk. By understanding these risks, the 8 Commission can make an informed decision about determining a just and reasonable ROR for 9 EMW, considering the commensurate risk of the electric utility industry. Therefore, to 10 recommend the proper rate-making capital structure and cost of capital in this proceeding, it is 11 essential to understand the corporate structure, cost framework, financial quality, risk profile, 12 and market performance of Evergy and EMW through corporate analysis.

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Q. Why is corporate analysis necessary for both Evergy and EMW?

A. Understanding the relationship between the parent company and its subsidiaries is crucial for properly assessing the risks faced by the operating subsidiary. This includes considering the consolidated risk of the parent company and its other subsidiaries. By conducting corporate analysis, one can gain insights into the interconnectedness of various entities within the corporate structure and the potential impact of their actions on each other.

In the utility ratemaking process, if only the stand-alone risk of the operating subsidiary
is considered, the determination of return may not accurately reflect the actual risk faced by the
utility. Since the financial and business risks of an operating subsidiary are not stand-alone in
the real world, overlooking the broader corporate context could lead to the mispricing of risk
and inadequate returns.

1	Major rating agencies consider the risks of the parent company and its other subsidiaries		
2	when determining the credit rating of a subsidiary. <sup>63</sup> Thus, to fully understand the risk profile		
3	and creditworthiness of Evergy and EMW, it is essential to analyze not only their individual		
4	financial and business profiles but also their positions within the broader corporate framework.		
5	For instance, S&P lowered its issuer credit ratings one notch on Evergy and its		
6	subsidiaries, including EMW, on November 29, 2023, after the Kansas Corporation		
7	Commission ("KCC") adopted a settlement in the rate cases of Evergy's Kansas subsidiaries,		
8	Evergy Kansas Central Inc. and Evergy Metro Inc., on November 21, 2023. <sup>64</sup> This serves as a		
9	compelling example of how a stand-alone approach can be naive and underscores the		
10	importance of considering the risks of the parent company and its other subsidiaries when		
11	assessing the risk of an operating subsidiary.		
12	Q. Please provide the corporate profile of Evergy Missouri West.		
13	A. According to its 10-K reported to the SEC and S&P Company Description,		
14	EMW operates as an integrated electric and natural gas utility with its headquarters in Kansas		
15	City, Missouri. The electric utilities segment is responsible for generating, transmitting, and		
16	distributing electricity to 400,804 customers across Missouri and Kansas. EMW's electric		
17	generating facilities and purchased power contracts primarily supply electricity to its own		
18	distribution systems, with excess power being sold to other utilities and marketing companies.		
19	In terms of infrastructure, EMW's electric utilities encompass 1,849 MWs of generation		
20	capacity and 15,190 pole miles of electric transmission and distribution lines.		

 <sup>&</sup>lt;sup>63</sup> S&P RatingDirect, How We Rate Non-Financial Corporate Entities, February 19, 2021.
 <sup>64</sup> S&P Global Ratings, Evergy Inc. And Subsidiaries Downgraded By One Notch On Weakening Financials; Outlook Revised To Stable, Published November 29, 2023.

Q.

1	The company, originally founded in 1917 as Missouri Public Service Company,	
2	underwent several name changes over the years. In 1985, it became UtiliCorp United, Inc.,	
3	followed by a name change to Aquila, Inc. in 2002. Subsequently, in 2008, it adopted the name	
4	KCP&L Greater Missouri Operations Company ("GMO"). Finally, in October 2019, it	
5	transitioned to Evergy Missouri West, Inc., operating as a subsidiary of Evergy. <sup>65</sup>	

6

Please provide the corporate profile of Evergy.

A. According to its 10-K reported to the SEC and S&P Company Description,
Evergy operates as a public utility holding company. Evergy primarily operates through several
wholly-owned direct subsidiaries, including EMW, Evergy Metro, Inc., Evergy Kansas Central,
Inc., Evergy Kansas South, Inc., and Evergy Transmission Company, LLC.

Collectively, the Evergy companies possess approximately 15,400 MWs of owned generating capacity and renewable power purchase agreements. They are involved in the generation, transmission, distribution, and sale of electricity to approximately 1.6 million customers across the states of Kansas and Missouri. Evergy serves approximately 1,640,800 customers in Kansas and Missouri, including approximately 1,433,500 residences, 199,400 commercial firms, and 7,900 industrials, municipalities, and other electric utilities. Evergy Inc. was incorporated in 2017.<sup>66</sup>

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Q. What are the financial and business risk profiles of EMW and Evergy?

A. According to S&P, EMW demonstrates financial risk slightly above the
midpoint of the benchmark range. This reflects elevated capital spending of about \$1.7 billion
for the period spanning 2023-2027.<sup>67</sup> For instance, the three Evergy subsidiaries in the

<sup>&</sup>lt;sup>65</sup> S&P Capital IQ Pro, Evergy Missouri West, Inc. Corporate Profile, Retrieved March 31, 2024.

<sup>&</sup>lt;sup>66</sup> S&P Capital IQ Pro, Evergy, Inc. Corporate Profile, Retrieved March 31, 2024.

<sup>&</sup>lt;sup>67</sup> Evergy Missouri West Inc, Ratings Score Snapshot, RatingsDirect, S&P Global Ratings. December 14, 2023.

Southwest Power Pool ("SPP") group recorded the three highest growth rates in transmission
 rate base year-over-year in 2023 as shown in Figure 6.<sup>68</sup>



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s&P expects that EMW will have a revolving credit facility availability of approximately \$700 million and an estimated cash funds from operations ("FFO") of \$510 million,<sup>69</sup> and EMW is projected to account for approximately 17% of the \$11.7 billion consolidated capital plan of its parent company, Evergy, for the period spanning 2023-2027.<sup>70</sup>

<sup>&</sup>lt;sup>68</sup> S&P Capital Pro, RRA Focus Notes, Published March 4, 2024.

<sup>&</sup>lt;sup>69</sup> A credit facility is an agreement between a lender and a borrower that allows for greater flexibility than traditional loans.

<sup>&</sup>lt;sup>70</sup> Evergy Missouri West Inc, Ratings Score Snapshot, RatingsDirect, S&P Global Ratings. December 14, 2023.

S&P also reported its expectations for Evergy's capital spending, which is anticipated
to be approximately \$2.4 billion in 2023, \$2 billion in 2024, and \$2.5 billion in 2025, and
Evergy is estimated to have cash FFO of about \$2.2 billion and credit facility availability of
\$2.5 billion.<sup>71</sup> In terms of its business risk profile, according to S&P, EMW demonstrates
significantly low business risk, reflecting its lower-risk utility operations and effective
regulatory risk management.<sup>72</sup>

7

Q. What is the credit rating for Evergy and EMW?

A. Evergy and EMW are currently rated by Moody's and S&P. Moody's assigned
a 'Baa2' rating for the most recent long-term issuer of Evergy and EMW.<sup>73</sup> On November 29,
2023, S&P lowered its issuer credit ratings one notch on Evergy and its subsidiaries, including
EMW, to 'BBB+' from 'A-', Evergy's consolidated financial measures have weakened over the
past few years from higher expenses, including interest and capital spending, and lower cost
recovery.<sup>74</sup>

This is just one example of a recent downward trend in the ratings of U.S. utilities. In the fourth consecutive year from 2020, downgrades in the rating of utilities in the U.S. significantly outpaced upgrades by more than 3:1.<sup>75</sup> For instance, according to S&P, It utilities were downgraded while only 4 utilities were upgraded in 2023.<sup>76</sup> Furthermore, as previously explained, the downgrade of EMW's issuer credit rating is related to KCC's rate

<sup>&</sup>lt;sup>71</sup> Evergy Inc. Ratings Score Snapshot, RatingsDirect, S&P Global Ratings. May 23, 2023.

<sup>&</sup>lt;sup>72</sup> Evergy Missouri West Inc, Ratings Score Snapshot, RatingsDirect, S&P Global Ratings. December 14, 2023.

<sup>&</sup>lt;sup>73</sup> According to S&P Capital IQ Pro, the most recent dates for the long-term issuer ratings of Evergy and Evergy West are September 6, 2019, and June 12, 2018, respectively.

<sup>&</sup>lt;sup>74</sup> S&P Global Ratings, Evergy Inc. And Subsidiaries Downgraded By One Notch On Weakening Financials; Outlook Revised To Stable, Published November 29, 2023.

<sup>&</sup>lt;sup>75</sup> S&P Global Ratings, Industry Credit Outlook 2024, published in January 9, 2024.

<sup>&</sup>lt;sup>76</sup> Ibid.

case decision on Evergy's Kansas subsidiaries, Evergy Kansas Central Inc., and Evergy Metro
 Inc., on November 21, 2023.<sup>77</sup>

Q. What is the implication of credit ratings to Evergy and EMW for their estimated
COE and authorized ROE?

5 A. The electric utilities have average bond ratings of 'Baa1' and 'BBB+' provided by Moody's and S&P, respectively.<sup>78</sup> The overall agency ratings of Evergy and EMW are 6 comparable to those of the average electric utilities in the U.S.<sup>79</sup> This means Evergy and EMW 7 8 are perceived to have similar credit risks as the average electric utilities in the U.S. Considering 9 the fundamental financial principle that similar risks demand similar returns, investors expect 10 a similar cost of equity for a company with a comparable credit rating.<sup>80</sup> This comparison of 11 credit ratings suggests that EMW's authorized ROE should fall within a reasonable range 12 compared to the average authorized ROE of electric utility companies in the U.S.

13 *continued on next page* 

<sup>&</sup>lt;sup>77</sup> S&P Global Ratings, Evergy Inc. And Subsidiaries Downgraded By One Notch On Weakening Financials; Outlook Revised To Stable, Published November 29, 2023.

<sup>&</sup>lt;sup>78</sup> S&P Capital IQ Pro.

<sup>&</sup>lt;sup>79</sup> Schedule SJW-d8, Won's Direct Testimony.

<sup>&</sup>lt;sup>80</sup> Arditti, F. D. (1967). Risk and the required return on equity. The Journal of Finance, 22(1), 19-36.

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# V. CAPITAL STRUCTURE

2 Q. What issues did Staff consider to recommend the ratemaking capital structure of
3 EMW for this proceeding?

4 A. Staff considered three major steps to recommend EMW's ratemaking capital 5 structure for this proceeding. First, Staff evaluated whether to utilize the capital structure of 6 the parent company, Evergy, on a consolidated basis, or the standalone capital structure of the 7 operating company, EMW. The result of Staff's analysis indicated that EMW's standalone 8 capital structure is more suitable for ratemaking purposes. Second, Staff examined whether the 9 consolidated capital structure of EMW and the capital structure of the GMO business unit of EMW was appropriate for ratemaking purpose.<sup>81</sup> Third, Staff deliberated whether to adopt the 10 11 current actual capital structure, a hypothetical structure, or a targeted future structure. To 12 provide a comprehensive recommendation on these matters, Staff conducted a thorough 13 analysis of the financial relationship between Evergy and EMW, as well as the historical, 14 current, and targeted capital structures of both companies.

Q. What was the Staff's recommended ratemaking capital structure for EMW in
their most recent past rate case?

A. In EMW's most recent rate case, Case No. ER-2022-0130, Staff recommended EMW's targeted capital structure consisting of 50% long-term debt and 50% equity.<sup>82</sup>

Q. Have there been any significant changes in EMW's capital structure that should
alter Staff's recommendation of using EMW's targeted stand-alone capital structure for the
purpose of ratemaking?

<sup>&</sup>lt;sup>81</sup> According to Staff's Data Request No. 0105.1, the consolidated financials of EMW include its regulated operations (GMO) and it is legacy non-regulated business. Staff's recommendation excludes the results of EMW's non-regulated operations.

<sup>&</sup>lt;sup>82</sup> On page 7, lines 19-21, Won's True-Up Rebuttal Testimony, Case No. ER-2022-0130.

1 2 A. There have not been any discernible changes to EMW's or Evergy's capital structure policies since the last rate case to cause Staff to change its recommendation.

3

Q. Please explain the financial relationship between Evergy and EMW.

A. EMW is a wholly owned operating regulatory utility subsidiary of Evergy.
EMW and Evergy have separate credit ratings issued by Moody's and S&P.<sup>83</sup> EMW's debt has
been rated by credit rating agencies based on the stand-alone credit quality of EMW.<sup>84</sup> None
of EMW's assets secure Evergy's debts nor do they secure each other's debts.<sup>85</sup> While these
facts show financial independence from the parent company, EMW has a close financial
relationship with Evergy and its subsidiaries.

For instance, Evergy provides all equity and partial debt financing to EMW.<sup>86</sup> The
management of Evergy is also included in the ultimate financial decisions made for EMW.<sup>87</sup>
EMW receives or provides short-term advances from or to Evergy through its regulated
money-pool.<sup>88</sup> However, these financial relationships could be considered normal within the
regular relationship between a parent company and its subsidiary.

Q. Has Evergy indicated to Staff that they would target specific capital structures
in the future for EMW?

A. Yes. Evergy and EMW continually evaluate their capital structures, aiming to
maintain a balance of just over 50% equity and slightly less than 50% debt optimized over the
long term to compete for investor capital.<sup>89</sup> However, neither Evergy nor EMW possess

<sup>&</sup>lt;sup>83</sup> Staff's Data Request No. 0120.

<sup>&</sup>lt;sup>84</sup> Staff's Data Request No. 0124 (4).

<sup>&</sup>lt;sup>85</sup> Staff's Data Request Nos. 0124 (5) and (6).

<sup>&</sup>lt;sup>86</sup> Staff's Data Request Nos. 0124 (1) and (2).

<sup>&</sup>lt;sup>87</sup> Staff's Data Request Nos. 0108, 0109 and 0124 (7).

<sup>&</sup>lt;sup>88</sup> Staff's Data Request No. 0124 (3).

<sup>&</sup>lt;sup>89</sup> On page 6, lines 17-20, Kirkland B. Andrews's Direct Testimony.

1	specific materials or documents regarding targeted capital structures or strategies for managing		
2	each company's capital structure. <sup>90</sup>		
3	Q. Which capital structure should be considered the capital structure of EMW: the		
4	consolidated EMW or the GMO portion?		
5	A. Only in the ratemaking capital structure of EMW should the GMO portion be		
6	considered. According to EMW's response to Staff's data request, EMW stated:		
7 8 9 10 11 12 13 14 15 16 17 18 19	The consolidated financial results of MO West include the financial data of the regulated utility operations of MO West, the Evergy Missouri West receivables company, and the non-regulated subsidiaries of legacy Aquila. Since the acquisition of Aquila by Great Plains Energy in 2008, the books of the acquired Aquila entities have been separated between the books and records of the regulated utility entities (i.e. the legacy Missouri Public Service and St Joseph Light & Power utilities), which are recorded in the GMO business unit in the Company's books and records, and the books of Aquila's non-regulated subsidiaries. Since the acquisition of Aquila in 2008, only the financial information of the regulated utility business unit (i.e. GMO [Proportion]) has been included for purposes of ratemaking as it was expressly created to segregate the regulated utility and non-utility operations of the legacy Aquila entity. <sup>91</sup>		
20	Staff made a goodwill adjustment to EMW's capital structure (referred to hereafter as		
21	only the GMO portion) in the amount of \$168.97 million. <sup>92</sup>		
22	Q. What is the actual capital structure of Evergy and EMW?		
23	A. Confidential information regarding the actual capital structures of Evergy		
24	and EMW from 2018 to 2022 is presented in Confidential Schedule SJW-d5-1.93 As of		
25	December 31, 2023, Evergy shows approximately 46.64% equity and 53.36% debt, and		

 <sup>&</sup>lt;sup>90</sup> Staff's Data Request No. 0110.
 <sup>91</sup> Staff's Data Request No. 0105.1.
 <sup>92</sup> Paragraph 30 and Merger Condition #20, Report and Order, EM-2018-0012.
 <sup>93</sup> Percentages of capital structure components are presented in the Schedule SJW-d5-2, Won's Direct Testimony.

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EMW shows approximately 54.59% equity and 45.41% debt.<sup>94</sup> Table 2 below shows the
 average capital structures of Evergy and EMW for 2020 through 2023.

	<u>Evergy</u> Consolidated	EMW GMO Portion
Common Equity	48.54%	54.99%
Long-Term Debt	51.46%	45.01%
Total	100.00%	100.00%

## Table 2. Comparison Average Capital Structure 2020-2023<sup>95</sup>

Q. What is Staff's recommended ratemaking capital structure for EMW in this proceeding?

A. Considering Evergy is targeting a specific capital structure, and the actual capital
structures after approval of the merger (Case No. EM-2018-0012) represent that commitment,
Staff recommends a capital structure of 50% equity and 50% debt for Evergy and EMW. Staff's
capital structure recommendation is subject to change depending on updated information and
true-up data. Staff will keep monitoring Evergy's and EMW's updated capital structures and
costs of debt through the end of the true-up period and will make its final recommendation at
that time.

13 *continued on next page* 

<sup>&</sup>lt;sup>94</sup> Confidential Schedule SJW-d6, Won's Direct Testimony.

<sup>&</sup>lt;sup>95</sup> Schedule SJW-d5-2, Won's Direct Testimony.

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## VI. RATE OF RETURN

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Q. Please summarize the procedure that Staff used in its ROR analysis.

3 A. In order to arrive at Staff's recommended ROR, Staff calculated the weighted 4 average cost of capital of EMW by investigating the cost of each capital component of its 5 ratemaking capital structure. Staff specifically examined: (1) the estimated COEs using DCF 6 and CAPM for the selected electric companies in the proxy group; (2) the authorized ROE 7 estimated by the BYPRP method; (3) the recent national average authorized ROEs for electric 8 utilities; (4) Staff's recommended ROE for the current EMW rate case; (5) the current 9 embedded cost of debt; and (6) the allowed ROR for the purpose of ratemaking in this 10 proceeding. For this procedure, Staff started with the selection of an electric proxy group.

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# 1. Proxy Group

Q.

How did you select the electric proxy group for Staff's ROR analysis?

A. Staff used a proxy group consisting of U.S. utilities that the Edison Electric
 Institute classifies as Electric Utilities.<sup>96</sup> Staff screened thirty-eight (38) companies for the
 following criterions:

- Stock publicly traded;
- 80% of assets U.S. regulated;
- At least investment grade credit rating from two sources;
- Long-term growth rates from at least two sources;
- Positive dividend payout since 2019;
- At least 60% of regulated income from electric utility operations;
  - At least 50% of plant from electric utility; and
  - No pending merger or acquisitions.
- Q. What is Staff's electric proxy group for its ROR analysis?

<sup>&</sup>lt;sup>96</sup> EEI, 2022 Financial Review: Annual Report of the U.S. Investor-Owned Electric Utility Industry.

A.

# 1

The fourteen (14) electric utilities that met these criterions are in Table 3 below:

# 2

Table 3. Electric Utility Proxy Group

		Electric Utility Companies	Ticker
		Alliant Energy Corporation	LNT
		Ameren Corporation	AEE
		American Electric Power Company, Inc.	AEP
		Avista Corporation	AVA
		CMS Energy Corporation	CMS
		Duke Energy Corporation	DUK
		Entergy Corporation	ETR
		IDACORP, Inc.	IDA
		Northwestern Corporation	NWE
		OGE Energy Corp.	OGE
		Pinnacle West Capital Corporation	PNW
		Portland General Electric Company	POR
		The Southern Company	SO
		Xcel Energy Inc.	XEL
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4	The detailed screening procedure and results, utilizing the above criteria, are presented		
5	in Schedules SJW-d8 and SJW-d9.		
6	2.	Cost of Common Equity	
7	Q.	Please explain how Staff conducted its COE	estimation.
8	A. Staff conducted its COE estimation for EMW by examining the market data of		
9	the fourth quarter of 2023 ("Q4 2023") using the proxy group of electric utility companies as		
10	shown in Table 3. <sup>97</sup> The analysis Staff used to estimate EMW's COE consisted of Staff's DCF		

<sup>&</sup>lt;sup>97</sup> The test year for this case ends on June 30, 2023, with updates through December 31, 2023.
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2 industry as a means to determine a fair and reasonable rate of return for regulated utility companies.<sup>98</sup> Staff agrees with the Federal Energy Regulatory Commission ("FERC") that 3 4 conducting the COE analysis using DCF and CAPM is the most appropriate method for 5 generating a composite zone of reasonableness to determine the recommended ROE to be presented to the Commission for EMW.<sup>99</sup> Staff used the result of a BYPRP method to 6 7 recommend an authorized ROE comparable to the reasonable range of COEs for the proxy 8 group, as determined through its DCF and CAPM analyses. 9 Q. Please explain the DCF model used for Staff's COE estimation. 10 A. The DCF model used for Staff's COE estimation is a widely used model by 11 investors to evaluate stable-growth investment opportunities, such as regulated utility 12 companies. The premise of the DCF model is that an investment in common stock is worth the 13 present value of the infinite stream of dividends discounted at a market rate commensurate with 14 the investment's risk. Using the following formula for the DCF model, investors determine a 15 common stock price: P = D/(k - g),16 is the common stock price, 17 where Р 18 D is the current dividend,

COE and CAPM COE analyses. These two analyses are widely accepted in the financial

19 20 is investors' required return from the stock, and

is the expected growth rate in dividends.

k

g

<sup>&</sup>lt;sup>98</sup> Ass'n of Bus. Advocating Tariff Equity v. Midcontinent Indep. Sys. Operator, Inc., Opinion No. 569, 169 FERC ¶ 61,129 (2019).

<sup>&</sup>lt;sup>99</sup> Ass'n of Businesses Advocating Tariff Equity v. Midcontinent Indep. Sys. Operator, Inc., Opinion No. 569-A, 171 FERC ¶ 61,154 (2020) ("Opinion 569-A").

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2	Schedule SJW-d12. Staff uses an adjusted dividend yield $(1 + 0.5g)D$ to account for the fact
3	that the dividends are paid on a quarterly basis. <sup>100</sup> For the growth rate, Staff used the average
4	of analysts' projected earnings per share ("EPS"), dividends per share ("DPS"), and book value
5	per share ("BVPS") and the projected nominal GDP growth rate. <sup>101</sup> The average projective
6	growth rate in Q4 2023 for Staff's proxy group is 4.60%. <sup>102</sup> With the projected nominal
7	GDP growth rate of 4.10%, the average long-term sustainable growth rate for the DCF model
8	is 4.50%. <sup>103</sup>
9	It is important that the growth rate used in Staff's constant-growth DCF model

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rtant that the growth rate used in Staff's constant-growth DCF model 10 reflects the long-term investment horizon assumption implied in the constant-growth DCF 11 model. FERC also agreed as much when it ruled, in Opinion 569, that the exclusive use of analysts' short-term growth rates in the constant-growth DCF was inappropriate.<sup>104</sup> 12 13 The detailed procedure of the growth rate calculation for Staff's DCF model is presented in 14 Schedule SJW-d12.

The common stock prices of Staff's proxy group in Q4 2023 are presented in

The formulation of the COE using the constant-growth DCF formula is:

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Q. What is the result of the COE estimation using the DCF model?

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A. For the current rate case, Staff's DCF estimation of the COE for electric utility

k = (1 + 0.5g)D / P + g.

19 companies in its proxy group ranges from 7.64% to 9.75%, with an average DCF COE estimate

<sup>&</sup>lt;sup>100</sup> Ass'n of Bus. Advocating Tariff Equity v. Midcontinent Indep. Sys. Operator, Inc., Opinion No. 569, 169 FERC ¶ 61,129 (2019).

<sup>&</sup>lt;sup>101</sup> Entergy Arkansas, Inc., Opinion No. 575, 175 FERC ¶ 61,136 (2021).

<sup>&</sup>lt;sup>102</sup> Schedule SJW-d10, Won's Direct Testimony.

<sup>&</sup>lt;sup>103</sup> Table 2-4, Congress Budget Office (CBO), Budget Economic Outlook, Published February 2024.

<sup>&</sup>lt;sup>104</sup> Ass'n of Bus. Advocating Tariff Equity v. Midcontinent Indep. Sys. Operator, Inc., Opinion No. 569, 169 FERC ¶ 61,129 (2019).

of 8.70%, based on the proxy group of electric utility companies presented in Table 3.<sup>105</sup> 1 2 The detailed calculation procedure of Staff's DCF analysis is presented in Schedule SJW-d12. 3 Q. Please explain the CAPM used for Staff's COE estimation. 4 A. The CAPM used for Staff's COE estimation is another widely used financial 5 model that describes the relationship between risk and expected return. According to CAPM, 6 the expected return on an investment is determined by the risk-free rate of return (typically the 7 yield on government bonds) and a risk premium that reflects the riskiness of the investment 8 compared to the overall market. The CAPM is built on the premise that the variance in returns 9 over time is the appropriate measure of risk, but only the non-diversifiable variance (systematic 10 risk) is rewarded. Systematic risks, also called market risks, are unanticipated events that affect 11 almost all assets to some degree because the effects are economy wide. Systematic risk in an 12 asset, relative to the average, is measured by the beta of that asset.<sup>106</sup> Unsystematic risks, also 13 called asset-specific risks, are unanticipated events that affect single assets or small groups of 14 assets. Because unsystematic risks can be freely eliminated by diversification, the appropriate 15 reward for bearing risk depends on the level of systematic risk.

The CAPM shows that the expected return for a particular asset depends on the pure
time value of money (measured by the risk free rate), the amount of the reward for bearing
systematic risk (measured by the market risk premium ("MRP")), and the amount of systematic
risk incurred by the asset (measured by beta). Specifically, the CAPM methodology estimates
the COE by taking the risk-free rate and adding the MRP multiplied by beta.<sup>107</sup> The MRP is

<sup>&</sup>lt;sup>105</sup> Schedule SJW-d12, Won's Direct Testimony.

<sup>&</sup>lt;sup>106</sup> Beta is a measure of the volatility—or systematic risk—of a security or portfolio compared to the market as a whole. (Investopedia, retrieved October 13, 2022).

<sup>&</sup>lt;sup>107</sup> Roger A. Morin, New Regulatory Finance (Public Utilities Reports, Inc. 2006).

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calculated by subtracting the risk-free rate from the expected market return. The general
 formula of the CAPM is as follows:

$$k = R_f + \beta (R_m - R_f)$$

4	where,	k	is the expected return on equity for a security,
5		$R_f$	is the risk-free rate,
6		$R_m$	is the expected market return,
7		β	is beta, and
8		$R_m - R_f$	is the MRP.

For the risk-free rate of each time period, Staff used the average yield on 30-Year 9 10 U.S. Treasury bonds which was 4.58% for the Q4 2023. For Staff's CAPM estimation, it relied 11 on betas provided by Value Line.<sup>108</sup> For the MRP estimate, Staff relied on four sets of data for 12 the Q4 2023. The first data set is the long-term geometric mean of historical return differences 13 between large company stocks and long-term government bonds from 1926-2023, resulting in MRP estimates of 4.54%.<sup>109</sup> The second data set is the long-term arithmetic mean of historical 14 15 return differences between large company stocks and long-term government bonds from 1926-2023, resulting in MRP estimates of 5.94%.<sup>110</sup> The third data set is the long-term 16 17 geometric mean of historical return differences between S&P 500 and long-term government bonds from 1928-2023, resulting in MRP estimates of 5.23%.<sup>111</sup> The fourth data set is the 18 19 long-term arithmetic mean of historical return differences between S&P 500 and long-term 20 government bonds from 1928-2023, resulting in MRP estimates of 6.80%.<sup>112</sup>

<sup>&</sup>lt;sup>108</sup> Value Line, <u>https://valueline.com/?msclkid=4ed36370d16911eca58154b129389016</u>.

<sup>&</sup>lt;sup>109</sup> Kroll, the Stocks, Bonds, Bills, and Inflation (SBBI®) Monthly Dataset.

<sup>&</sup>lt;sup>110</sup> Ibid.

<sup>&</sup>lt;sup>111</sup> Risk Premium, Damodaran Online, Stern School of Business, NYU.

<sup>&</sup>lt;sup>112</sup> Ibid.

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Q.

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# What is the result of Staff's CAPM COE estimation?

A. For the current rate case, Staff's CAPM estimation of the COE for electric utility
companies in its proxy group ranges from 8.98% to 10.32%, with an average CAPM COE
estimate of 9.65%, based on the proxy group of electric utility companies presented in
Table 3.<sup>113</sup> The detailed calculation procedure of Staff's CAPM analysis its summary results
are presented in Schedule SJW-d13.

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# **Bond Yield Plus Risk Premium**

Q. Please explain the BYPRP model used for recommending ROE.

9 A. The BYPRP model is widely accepted in academia and regulatory proceedings 10 to estimate ROE.<sup>114</sup> The BYPRP model is built on the premise that investors demand a greater 11 return in exchange for taking on higher levels of risk; for instance, a company's common stock 12 equity is riskier than its corporate bonds because equity holders have residual claims on a 13 company's assets and earnings, which means they are not guaranteed fixed returns and may face 14 greater volatility in their investment. According to the Chartered Financial Analyst ("CFA") 15 study guide, BYPRP estimates the ROE of a company by adding its equity risk premium to the yield-to-maturity ("YTM") of the subject company's long-term debt.<sup>115</sup> 16

In contrast to DCF and CAPM estimates of the COE for recommending an authorized
ROE, Staff's BYPRP method is designed to directly estimate an authorized ROE. Staff's
BYPRP method involves estimating an authorized ROE by adding an associated risk premium

<sup>&</sup>lt;sup>113</sup> Schedule SJW-d13, Won's Direct Testimony.

<sup>&</sup>lt;sup>114</sup> Paragraph 146, Opinion No. 531, 147 FERC ¶ 61,234.

<sup>&</sup>lt;sup>115</sup> Stowe, J. D., Robinson, T. R., Pinto, J. E., & McLeavey, D. W. (2002) Analysis of Equity Investment: Valuation. Association for Investment Management and Research.



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Staff utilized Moody's A-rated and Baa-rated public utility bond yields and defined the difference between the authorized ROE and the utility bond yield as the Risk Premium. Staff's BYPRP analysis considered 100 authorized ROEs of vertically integrated electric utilities over a 10-year period from 2014 to 2023.<sup>116</sup> To determine a risk premium for a given bond yield, Staff relied on the negative relationship between risk premiums and bond yields, as shown in Figure 7.

12 Staff determined Risk Premiums for each of those months by subtracting the 3-month 13 moving average yield of A-rated and Baa-rated public utility bonds from the 3-month moving 14 average authorized ROE for vertically integrated electric utilities in each month. To account for the inverse relationship between bond yields and risk premiums, Staff performed a

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<sup>&</sup>lt;sup>116</sup> S&P Capital IQ Pro, Rate Case History (Past Rate Cases).

1	regression analysis between the utility bond yields and monthly risk premiums during the
2	2014-2024 study period. Using a regression analysis, Staff obtained the following equation:
3	Risk Premium (%) = $9.4665\% - 0.9515$ Bond Yield (%). <sup>117</sup>
4	In Staff's regression model, the results showed an R-squared value of 0.92 and a p-value
5	associated with the regression coefficient of less than 0.0001. This indicates that approximately
6	92% of the variability in the Risk Premium can be explained by the Bond Yield and suggests
7	that the Bond Yield has a significant effect on the Risk Premium. In March 2024, the A and
8	BBB rated utility bond yields were 5.56% and 5.79%, respectively. Using these yields and the
9	equation of the regression analysis result listed above, Staff's BYPRP analysis indicates that
10	the vertically integrated electric utility's estimated ROE is 9.74% as illustrated in Staff's
11	Schedule SJW-d14-1. <sup>118</sup>
11 12	Schedule SJW-d14-1. <sup>118</sup> 4. Return on Equity
12	4. Return on Equity
12 13	<ul><li>4. Return on Equity</li><li>Q. What is Staff's recommendation of authorized ROE in this proceeding based on</li></ul>
12 13 14	<ul> <li><b>4. Return on Equity</b></li> <li>Q. What is Staff's recommendation of authorized ROE in this proceeding based on the results of COE and ROE estimation analyses?</li> </ul>
12 13 14 15	<ul> <li>4. Return on Equity</li> <li>Q. What is Staff's recommendation of authorized ROE in this proceeding based on the results of COE and ROE estimation analyses?</li> <li>A. Staff conducted two COE estimation analyses using DCF and CAPM.</li> </ul>
12 13 14 15 16	<ul> <li>A. Return on Equity</li> <li>Q. What is Staff's recommendation of authorized ROE in this proceeding based on the results of COE and ROE estimation analyses?</li> <li>A. Staff conducted two COE estimation analyses using DCF and CAPM. In addition, Staff directly estimated an authorized ROE using the BYPRP method.</li> </ul>
12 13 14 15 16 17	<ul> <li>A. Return on Equity</li> <li>Q. What is Staff's recommendation of authorized ROE in this proceeding based on the results of COE and ROE estimation analyses?</li> <li>A. Staff conducted two COE estimation analyses using DCF and CAPM. In addition, Staff directly estimated an authorized ROE using the BYPRP method. Based on Staff's estimation analyses described above, Staff estimates EMW's current</li> </ul>
12 13 14 15 16 17 18	<ul> <li>4. Return on Equity <ul> <li>Q. What is Staff's recommendation of authorized ROE in this proceeding based on the results of COE and ROE estimation analyses?</li> <li>A. Staff conducted two COE estimation analyses using DCF and CAPM.</li> </ul> </li> <li>In addition, Staff directly estimated an authorized ROE using the BYPRP method.</li> <li>Based on Staff's estimation analyses described above, Staff estimates EMW's current market COE to be in the range of 8.31% to 10.03% summarized in Table 4. Staff recommends</li> </ul>

<sup>&</sup>lt;sup>117</sup> Schedule SJW-d14-2, Won's Direct Testimony. <sup>118</sup> Schedule SJW-d14-1, Won's Direct Testimony.

Table 4. Summary Result of COE and ROE Estimation					
			COE Estimation		
		Lower	Mean	<u>Upper</u>	
	DCF	7.64%	8.70%	9.75%	
	CAPM	8.98%	9.65%	10.32%	
		8.31%	9.17%	10.03%	
			<b>ROE</b> Estimation		
		Lower	Mean	<u>Upper</u>	
	BYPRP	9.73%	9.74%	9.75%	
A. authorized RO Staff's recom of similar ele falls within an utilities helps Table Associates (" from Commis	reasonableness Yes. Staff 1 DEs for other el mendation of a ctric utilities pr reasonable rang to gauge what i 5 presents in TRRA") which	o of Staff's RO recognizes that ectric utility c uthorized ROF covides a bence e. In addition, as considered r formation co details the av	orting evidence the DE recommendation? at the Commission companies in the U.S E. Comparing Staff chmark for assessing analyzing recent aut easonable within the ompiled and publis verage fully litigate years 2010 - 2024 a	may be interes as a test of rea s recommended g whether the reaction thorized ROEs for e industry at a giv hed by Regular d and other aut	sted in recent sonableness of ROE to those commendation or other electric ven time. tory Research horized ROEs
considered:					

# Table 4. Summary Result of COE and ROE Estimation

# Table 5: Authorized ROE and Equity Ratio in the U.S. (2010-2024)<sup>119</sup>

					<u>Electric</u>				
		Fully Litigated	<u>d</u>		<u>Settled</u>			Electric Tota	<u>l</u>
Year	<u>ROE (%)</u>	<u>Equity (%)</u>	Case No.	<u>ROE (%)</u>	Equity (%)	Case No.	<u>ROE (%)</u>	<u>Equity (%)</u>	Case No.
2010	10.35	47.68	27	10.39	49.49	34	10.37	48.63	61
2011	10.39	48.17	26	10.12	48.01	16	10.29	48.11	42
2012	10.28	49.98	29	10.06	51.40	29	10.17	50.62	58
2013	9.85	48.25	17	10.12	49.70	32	10.03	49.14	49
2014	10.05	50.14	21	9.73	50.26	17	9.91	50.19	38
2015	9.66	48.98	16	10.04	49.28	15	9.84	49.12	31
2016	9.74	49.75	25	9.80	47.51	17	9.77	48.85	42
2017	9.73	49.23	24	9.75	49.30	29	9.74	49.26	53
2018	9.63	48.70	22	9.57	49.76	26	9.60	49.27	48
2019	9.58	51.07	27	9.76	49.66	20	9.66	50.62	47
2020	9.43	49.87	32	9.46	50.45	23	9.44	50.12	55
2021	9.23	50.71	30	9.57	49.79	25	9.38	50.31	55
2022	9.48	51.25	32	9.62	50.32	21	9.54	50.93	53
2023	9.64	52.10	39	9.52	50.57	24	9.60	51.59	63
2024	9.63	49.90	8	9.73	47.00	6	9.67	48.94	14



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Direct Testimony of Seoung Joun Won, PhD

1	In 20	24 to date, the average authorized ROE of electric utilities for fully litigated and
2	settled cases	is 9.63% and 9.73%, respectively, for an overall average of 9.67% over 14 cases.
3	Considering	the current high interest rates, Staff's recommended authorized ROE of 9.74% is
4	generally co	nsistent with ROEs recently authorized for other electric utilities around the
5	country. Ev	ven if Staff only considers the 8 cases of vertically integrated electric utilities
6	authorized in	the first four months of 2024 in the U.S., the average authorized ROE is 9.70%,
7	which is low	ver than Staff's recommended authorized ROE of 9.74%. <sup>120</sup> It is Staff's position
8	that in order	for EMW to be competitive on the capital market, it needs to have the opportunity
9	to earn an R	OE that is reasonably consistent with ROEs awarded to other electric utilities
10	around the co	ountry.
11	Q.	What is the most recent authorized ROE determined by this Commission for an
12	electric utilit	y?
13	А.	The Commission's most recent, fully-litigated electric rate case is The Empire
14	District Elec	tric Company's rate case, Case No. ER-2019-0374, ("2019 Empire rate case"). <sup>121</sup>
15	In the 2019 I	Empire Case, the Commission ordered an authorized ROE of 9.25%.
16	5.	Costs of Debt
17	Q.	What is the COD for the purpose of ratemaking?
18	А.	To recommend an allowed ROR, COD is an essential component in calculating
19	the cost of ca	apital. COD refers to the expenses a utility incurs from borrowing money through
20	bonds, loans	, or other debt instruments. These costs typically include interest payments and
21	any associat	ed fees. Estimating COD involves embedded COD methodologies, such as

 <sup>&</sup>lt;sup>120</sup> Schedule SJW-d17, Won's Direct Testimony.
 <sup>121</sup> Amended Report and Order issued July 23, 2020, in Case No. ER-2019-0374.

1 calculating the weighted average cost of debt, analyzing interest rates on existing debt 2 instruments, evaluating credit ratings, and comparing borrowing costs to industry benchmarks. 3 Q. What COD should the Commission authorize for EMW in this proceeding? 4 A. The ratemaking COD the Commission should authorize for EMW in this proceeding is EMW's embedded cost of debt, as of December 31, 2023, of 4.01%.<sup>122</sup> Staff will 5 6 update its embedded cost of debt throughout this proceeding through the true-up period, as 7 additional information becomes available. 8 VII. **CONCLUSION** 9 Q. What is Staff's conclusion? 10 A. Considering the current financial and economic markets, particularly including 11 the surge in the inflation rate and interest rates, and EMW's risk profile, Staff's comparative 12 COE analysis supports a just and reasonable recommended ROE of 9.74%, the mid-point in a 13 range of 9.49% to 9.99%, for EMW. Because of the rapidly changing economic outlook, Staff 14 will update its recommended ROE if there are significant changes in the economic outlook that 15 necessitate an update. 16 Staff's recommended ROE of 9.74% for EMW and embedded cost of debt of 17 4.01% applied to a ratemaking capital structure of 50.00% long-term debt and 50.00% common equity, results in an allowed ROR of 6.87%.<sup>123</sup> Staff will continue to monitor Evergy's and 18 19 EMW's capital structures and cost of debt through the true-up period and will make its final 20 recommendation at that time. 21 Q. Does this conclude your direct testimony? 22 A. Yes, it does.

<sup>&</sup>lt;sup>122</sup> Staff's Data Request No. 0106.

<sup>&</sup>lt;sup>123</sup> Schedule SJW-d16, Won' Direct Testimony.

#### BEFORE THE PUBLIC SERVICE COMMISSION

#### OF THE STATE OF MISSOURI

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In the Matter of Evergy Missouri West, Inc. d/b/a Evergy Missouri West's Request for Authority to Implement A General Rate Increase for Electric Service

Case No. ER-2024-0189

## **AFFIDAVIT OF SEOUNG JOUN WON, PhD**

STATE OF MISSOURI SS. COUNTY OF COLE )

COMES NOW SEOUNG JOUN WON, PhD and on his oath declares that he is of sound mind and lawful age; that he contributed to the foregoing Direct Testimony of Seoung Joun Won, PhD; and that the same is true and correct according to his best knowledge and belief.

Further the Affiant sayeth not.

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SEOUNG JOUN WON, PhD

#### JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of Cole, State of Missouri, at my office in Jefferson City, on this \_\_\_\_ day of June 2024.

D. SUZIE MANKIN Notary Public - Notary Seal State of Missouri Commissioned for Cole County My Commission Expires: April 04, 2025 Commission Number: 12412070

uszellankin

Notary Public

#### **Credentials and Background of**

#### Seoung Joun Won, PhD

I am currently employed as a Regulatory Compliance Manager in the Financial Analysis Department of the Financial and Business Analysis Division of the Missouri Public Service Commission. I have been employed at the Missouri Public Service Commission since May 2010.

I received my Bachelor of Arts, Master of Arts, and Doctor of Philosophy in Mathematics from Yonsei University and my Bachelor of Business Administration in Financial Accounting from Seoul Digital University in Seoul, South Korea, and earned my Doctor of Philosophy in Economics from the University of Missouri - Columbia. Also, I passed several certificate examinations for Finance Specialist in South Korea such as Accounting Management, Financial Risk Manager, Enterprise Resource Planning Accounting Consultant, Derivatives Investment Advisor, Securities Investment Advisor, and Financial Planner.

Prior to joining the Commission, I taught both undergraduate and graduate level mathematics at the Korean Air Force Academy and Yonsei University for 13 years. I served as the director of the Education and Technology Research Center in NeoEdu for 5 years. Before starting my current position at the Missouri Public Service Commission, I had served as a regulatory economist in Tariff/Rate Design Department.

My current duties at the Commission include financial analysis of rate of return and cost of equity, valuation analysis on merger and acquisition, due diligence review and supporting economic and statistical analysis.

# Seoung Joun Won, PhD

Case Number	Company	Issue
GA-2024-0257	Spire Missouri, Inc. d/b/a Spire	Financial Capability
EO-2023-0448	Union Electric Co., d/b/a Ameren Missouri	Nuclear Decommissioning
GA-2024-0243	Spire Missouri, Inc. d/b/a Spire	Financial Capability
EA-2024-0147	Ameren Transmission Company of Illinois	Financial Capability
EA-2023-0131	Empire District Electric Company, d/b/a Liberty	Financial Capability
EF-2024-0192	Evergy Metro, Inc. d/b/a Evergy Missouri Metro	Financing Authority
WF-2024-0135	Liberty Utilities (Missouri Water) LLC d/b/a Liberty	Financing Authority
EF-2024-0099	Union Electric Co., d/b/a Ameren Missouri	Financing Authority
GA-2024-0100	Spire Missouri, Inc. d/b/a Spire	Financial Capability
EA-2023-0286	Union Electric Co., d/b/a Ameren Missouri	Financial Capability
GA-2023-0441	Spire Missouri, Inc. d/b/a Spire	Financial Capability
EF-2023-0425	Evergy Metro Inc., d/b/a Evergy Missouri Metro	Financing Authority
SA-2023-0435	Missouri-American Water Company	Financial Capability
WA-2023-0434	Missouri-American Water Company	Financial Capability
GA-2023-0389	Spire Missouri, Inc. d/b/a Spire	Financial Capability
GA-2023-0374	Spire Missouri, Inc. d/b/a Spire	Financial Capability

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# Seoung Joun Won, PhD

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Case Number	<u>Company</u>	<u>Issue</u>
GF-2023-0280	Liberty Utilities (Midstates Natural Gas) Corp. d/b/a Liberty	Financing Authority
WA-2023-0345	Missouri-American Water Company	Financial Capability
EA-2023-0226	Union Electric Co., d/b/a Ameren Missouri	Financial Capability
EA-2023-0017	Grain Belt Express LLC	Financial Capability
GA-2023-0038	Spire Missouri, Inc. d/b/a Spire	Financial Capability
EF-2022-0151	Union Electric Co., d/b/a Ameren Missouri	Financing Authority
EA-2022-0328	Evergy Missouri West, Inc. d/b/a Evergy Missouri West	Financial Capability
ER-2022-0337	Union Electric Co., d/b/a Ameren Missouri	Rate of Return, Capital Structure
EA-2022-0245	Union Electric Co., d/b/a Ameren Missouri	Financial Capability
EA-2022-0244	Union Electric Co., d/b/a Ameren Missouri	Financial Capability
EA-2022-0234	NextEra Energy Transmission Southwest, LLC	Financial Capability
GR-2022-0179	Spire Missouri, Inc., d/b/a Spire	Rate of Return, Capital Structure
GF-2022- 0169	Spire Missouri, Inc.	Financing Authority
EF-2022-0164	Union Electric Co., d/b/a Ameren Missouri	Financing Authority
WF-2022-0161	Missouri-American Water Company	Financing Authority
ER-2022-0130	Evergy Missouri West, Inc., d/b/a Evergy Missouri West	Rate of Return, Capital Structure
ER-2022-0129	Evergy Metro Inc., d/b/a Evergy Missouri Metro	Rate of Return, Capital Structure

# Seoung Joun Won, PhD

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<u>Case Number</u>	<u>Company</u>	Issue
EF-2022- 0103	Evergy Missouri West, Inc.	Financing Authority
WF-2022-0066	Missouri American Water Company	Financing Authority
WF-2021-0427	Raytown Water Company	Financing Authority
GR-2021-0320	Empire District Gas Company	Rate of Return, Capital Structure
ER-2021-0312	Empire District Electric Company	Rate of Return, Capital Structure
GR-2021-0241	Union Electric Co., d/b/a Ameren Missouri	Rate of Return, Capital Structure
ER-2021-0240	Union Electric Co., d/b/a Ameren Missouri	Rate of Return, Capital Structure
GR-2021-0108	Spire Missouri, Inc.	Rate of Return, Capital Structure
EA-2021-0087	Ameren Transmission Company of Illinois	Financial Capability
EA-2020-0371	Union Electric Co., d/b/a Ameren Missouri	Financial Capability
SR-2020-0345	Missouri American Water Company	Rate of Return, Capital Structure
WR-2020-0344	Missouri American Water Company	Rate of Return, Capital Structure
EF-2020-0301	Evergy Missouri Metro	Financing Authority
WR-2020-0264	Raytown Water Company	Rate of Return, Capital Structure
WR-2020-0053	Confluence Rivers Utility Operating Company, Inc.	Rate of Return, Capital Structure
HM-2020-0039	Veolia Energy Kansas City, Inc. AIP Project Franklin Bidco	Merger and Acquisition
EO-2019-0133	KCP&L Greater Missouri Operations Company, Evergy Metro	Business Process Efficiency

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<u>Case Number</u>	<u>Company</u>	Issue
EO-2019-0132	Kansas City Power & Light Company, Evergy Metro	Business Process Efficiency
GR-2019-0077	Union Electric Co., d/b/a Ameren Missouri	Weather & Normalization, Net System Input
GO-2019-0059	Spire West, Spire Missouri, Inc.	Weather Variables
GO-2019-0058	Spire East., Spire Missouri, Inc.	Weather Variables
ER-2018-0146	KCP&L Greater Missouri Operations Co.	Weather & Normalization, Net System Input
ER-2018-0145	Kansas City Power & Light Co.	Weather & Normalization, Net System Input
GR-2018-0013	Liberty Utilities (Midstates Natural Gas) Corp.	Weather Variables
GR-2017-0216	Missouri Gas Energy (Laclede), Spire Missouri, Inc.	Weather Variables
GR-2017-0215	Laclede Gas Co., Spire Missouri, Inc.	Weather Variables
ER-2016-0285	Kansas City Power & Light Co.	Weather & Normalization, Net System Input
ER-2016-0179	Union Electric Co., d/b/a Ameren Missouri	Weather & Normalization, Net System Input
ER-2016-0156	KCP&L Greater Missouri Operations Co.	Weather & Normalization, Net System Input
ER-2016-0023	Empire District Electric Company	Weather & Normalization, Net System Input
ER-2014-0370	Kansas City Power & Light Co	Weather & Normalization, Net System Input
ER-2014-0351	Empire District Electric Company	Weather & Normalization, Net System Input
ER-2014-0258	Union Electric Co., d/b/a Ameren Missouri	Weather & Normalization, Net System Input
EC-2014-0223	Noranda Aluminum, Inc., et al, Complaint v. Union Electric Co., d/b/a Ameren Missouri	Weather Variables

# Seoung Joun Won, PhD

Case Number	<u>Company</u>	Issue
GR-2014-0152	Liberty Utilities (Midstates Natural Gas) Corp.	Weather Variables
GR-2014-0086	Summit Natural Gas of Missouri, Inc.	Weather Variables
HR-2014-0066	Veolia Energy Kansas City, Inc.	Weather Variables, Revenue
GR-2013-0171	Laclede Gas Co.	Weather Variables
ER-2012-0345	Empire District Electric Company	Weather Variables, Revenue
ER-2012-0175	KCP&L Greater Missouri Operations Co.	Weather Variables
ER-2012-0174	Kansas City Power & Light Co.	Weather Variables
ER-2012-0166	Union Electric Co., d/b/a Ameren Missouri	Weather Variables, Revenue
HR-2011-0241	Veolia Energy Kansas City, Inc.	Weather Variables
ER-2011-0028	Union Electric Co., d/b/a Ameren Missouri	Weather Variables, Revenue
ER-2011-0004	Empire District Electric Company	Weather Variables, Revenue
GR-2010-0363	Union Electric Co., d/b/a Ameren Missouri	Weather Variables
ER-2010-0356	KCP&L Greater Missouri Operations Co.	Weather Variables
ER-2010-0355	Kansas City Power & Light Co.	Weather Variables, Revenue

# **Work Related Publication**

Won, Seoung Joun, X. Henry Wang, and Henry E. Warren. "Climate normals and weather normalization for utility regulation." *Energy Economics* (2016).

# DIRECT TESTIMONY

# FOR

# **EVERGY MISSOURI WEST, INC.**

CASE NO. ER-2024-0189 APPENDIX 2 SCHEDULES

BY

Seoung Joun Won PhD

**Financial Analysis** 

MISSOURI PUBLIC SERVICE COMMISSION

June 27, 2024

\*\* Denotes Confidential Information \*\*

## List of Schedules

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- 4-2 Average Yields on Thirty-Year U.S. Treasury Bonds
- 4-3 Graph of Average Yields on Mergent's Public Utility Bonds and Thirty-Year U.S. Treasury Bonds
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#### Federal Reserve Discount Rate and Federal Reserve Funds Rate

Date	Federal Reserve Discount Rate	Federal Reserve Funds Rate	Date	Reserve Discount Rate	Reserve Funds Rate	Date	Federal Reserve Discount Rate	Federal Reserve Funds Rate
an 2001	5.52	5.50	Jan 2006	5.50	4.50	Jan 2011	0.75	0.13
eb	5.00	5.50	Feb	5.50	4.50	Feb	0.75	0.13
ar	4.81	5.00	Mar	5.75	4.75	Mar	0.75	0.13
or	4.28	4.50	Apr	5.75	4.75	Apr	0.75	0.13
ay	3.73	4.00	May	6.00	5.00	May	0.75	0.13
ın	3.47	3.75	June	6.25	5.25	Jun	0.75	0.13
ıl	3.25	3.75	July	6.25	5.25	Jul	0.75	0.13
ŋ	3.16	3.50	Aug	6.25	5.25	Aug	0.75	0.13
ep	2.77	3.00	Sep	6.25	5.25	Sep	0.75	0.13
ct	2.02	2.50	Oct	6.25	5.25	Oct	0.75	0.13
ov	1.58	2.00	Nov	6.25	5.25	Nov	0.75	0.13
ec	1.33	1.75	Dec	6.25	5.25	Dec	0.75	0.13
an 2002	1.25	1.75	Jan 2007	6.25	5.25	Jan 2012	0.75	0.13
eb	1.25	1.75	Feb	6.25	5.25	Feb	0.75	0.13
ar	1.25	1.75	Mar	6.25	5.25	Mar	0.75	0.13
or	1.25	1.75	Apr	6.25	5.25	Apr	0.75	0.13
ay	1.25	1.75	May	6.25	5.25	May	0.75	0.13
in	1.25	1.75	Jun	6.25	5.25	Jun	0.75	0.13
ıl	1.25	1.75	Jul	6.25	5.25	Jul	0.75	0.13
ug	1.25	1.75	Aug	5.75	5.25	Aug	0.75	0.13
эр	1.25	1.75	Sep	5.25	4.75	Sep	0.75	0.13
ct	1.25	1.75	Oct	5.00	4.75	Oct	0.75	0.13
ov	0.83	1.25	Nov	5.00	4.50	Nov	0.75	0.13
ec	0.75	1.25	Dec	4.75	4.25	Dec	0.75	0.13
an 2003	2.25	1.25	Jan 2008	3.50	3.50	Jan 2013	0.75	0.13
eb	2.25	1.25	Feb	3.50	3.00	Feb	0.75	0.13
ar	2.25	1.25	Mar	2.50	2.25	Mar	0.75	0.13
or	2.25	1.25	Apr	2.25	2.25	Apr	0.75	0.13
ay	2.25	1.25	May	2.25	2.00	May	0.75	0.13
un	2.00	1.25	Jun	2.25	2.00	Jun	0.75	0.13
ıl	2.00	1.00	Jul	2.25	2.00	Jul	0.75	0.13
ug	2.00	1.00	Aug	2.25	2.00	Aug	0.75	0.13
әр	2.00	1.00	Sep	2.25	2.00	Sept	0.75	0.13
ct	2.00	1.00	Oct	1.25	1.25	Oct	0.75	0.13
ov	2.00	1.00	Nov	1.25	1.25	Nov	0.75	0.13
ec	2.00	1.00	Dec	0.50	0.13	Dec	0.75	0.13
an 2004	2.00	1.00	Jan 2009	0.50	0.13	Jan 2014	0.75	0.13
eb	2.00	1.00	Feb	0.50	0.13	Feb	0.75	0.13
ar	2.00	1.00	Mar	0.50	0.13	Mar	0.75	0.13
or	2.00	1.00	Apr	0.50	0.13	Apr	0.75	0.13
ay	2.00	1.00	May	0.50	0.13	May	0.75	0.13
ın	2.25	1.00	Jun	0.50	0.13	Jun	0.75	0.13
ıl	2.25	1.25	Jul	0.50	0.13	Jul	0.75	0.13
Jg	2.50	1.50	Aug	0.50	0.13	Aug	0.75	0.13
эр	2.75	1.50	Sep	0.50	0.13	Sep	0.75	0.13
ct	2.75	1.75	Oct	0.50	0.13	Oct	0.75	0.13
ov	3.00	2.00	Nov	0.50	0.13	Nov	0.75	0.13
ес	3.25	2.25	Dec	0.50	0.13	Dec	0.75	0.13
an 2005	3.25	2.25	Jan 2010	0.50	0.13	Jan 2015	0.75	0.13
eb	3.50	2.50	Feb	0.75	0.13	Feb	0.75	0.13
ar	3.75	2.50	Mar	0.75	0.13	Mar	0.75	0.13
ar	3.75	2.50	April	0.75	0.13	Apr	0.75	0.13
ay	4.00	3.00	May	0.75	0.13	May	0.75	0.13
in	4.25	3.00	Jun	0.75	0.13	Jun	0.75	0.13
ul III	4.25	3.25	Jul	0.75	0.13	Jul	0.75	0.13
ug	4.50	3.50	Aug	0.75	0.13	Aug	0.75	0.13
ер	4.75	3.75	Sep	0.75	0.13	Sep	0.75	0.13
ct	4.75	3.75	Oct	0.75	0.13	Oct	0.75	0.13
vc	5.00	4.00	Nov	0.75	0.13	Nov	0.75	0.13
ес	5.25	4.25	Dec	0.75	0.13	Dec	1.00	0.38

#### Federal Reserve Discount Rate and Federal Reserve Funds Rate

Date	Federal Reserve Discount Rate	Federal Reserve Funds Rate	Date	Reserve Discount Rate	Reserve Funds Rate	Date	Federal Reserve Discount Rate	Federal Reserve Funds Rate
an 2016	1.00	0.38	Jan 2021	0.25	0.09			
eb	1.00	0.38	Feb	0.25	0.08			
lar	1.00	0.38	Mar	0.25	0.07			
pr	1.00	0.38	Apr	0.25	0.07			
lay	1.00	0.38	May	0.25	0.06			
un	1.00	0.38	Jun	0.25	0.08			
ul	1.00	0.39	Jul	0.25	0.10			
ug	1.00	0.40	Aug	0.25	0.09			
Sep	1.00	0.40	Sep	0.25	0.08			
Oct	1.00	0.40	Oct	0.25	0.08			
lov	1.00	0.41	Nov	0.25	0.08			
)ec	1.25	0.54	Dec	0.25	0.08			
an 2017	1.25	0.65	Jan 2022	0.25	0.08			
eb	1.25	0.66	Feb	0.25	0.08			
lar	1.50	0.79	Mar	0.25	0.20			
.pr	1.50	0.90	Apr	0.25	0.33			
/ay	1.50	0.91	May	0.25	0.77			
un	1.75	1.04	Jun	0.25	1.21			
uly	1.75	1.15	Jul	0.25	1.68			
	1.75	1.15	Aug	0.25	2.33			
Aug Sep	1.75			0.25	2.55			
		1.15	Sep					
Oct	1.75	1.15	Oct	0.25	3.08			
lov	1.75	1.16	Nov	0.25	3.78			
Dec	2.00	1.30	Dec	0.25	4.10			
an 2018	2.00	1.41	Jan 2023	0.25	4.33			
eb	2.00	1.42	Feb	0.25	4.57			
1ar	2.25	1.51	Mar	0.25	4.65			
pr	2.25	1.69	Apr	0.25	4.83			
/lay	2.25	1.70	May	0.25	5.06			
un	2.50	1.82	Jun	0.25	5.08			
lul	2.50	1.91	Jul	0.25	5.12			
lug	2.50	1.91	Aug	0.25	5.33			
Sep	2.75	1.95	Sep	0.25	5.33			
Dct	2.75	2.19	Oct	0.25	5.33			
lov	2.75	2.20	Nov	0.25	5.33			
Dec	3.00	2.27	Dec	0.25	5.33			
an 2019	3.00	2.40	Jan 2024	0.25	5.33			
eb	3.00	2.40	Feb	0.25	5.33			
/lar	3.00	2.41	Mar	0.25	5.33			
pr	3.00	2.42	Apr	0.25	5.33			
Лау	3.00	2.39						
un	3.00	2.38						
ul	3.00	2.40						
ug	2.75	2.13						
Sept	2.50	2.04						
Dct	2.25	1.83						
lov	2.25	1.55						
Dec	2.25	1.55						
an 2020	2.25	1.55						
eb	2.25	1.58						
lar	0.25	0.65						
pr	0.25	0.05						
lay	0.25	0.05						
un	0.25	0.08						
ul		0.09						
	0.25 0.25							
lug		0.10						
Sep	0.25	0.09						
Oct	0.25	0.09						
lov	0.25	0.09						
)ec	0.25	0.09						

Federal Reserve Discount Rates and Federal Funds Rates 1980 - 2024



#### Rate of Inflation

Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)
Jan 1980	12.00	Jan 1987	3.80	Jan 1994	2.90	Jan 2001	2.60	Jan 2008	2.50	Jan 2015	1.60	Jan 2022	6.00
Feb	12.00	Feb	3.80	Feb	2.80 2.90	Feb	2.70 2.70	Feb	2.30	Feb	1.70	Feb	6.40 6.50
Mar Apr	12.50 13.00	Mar Apr	4.00 4.20	Mar Apr	2.90	Mar Apr	2.70	Mar Apr	2.40 2.30	Mar Apr	1.80 1.80	Mar Apr	6.20
May	13.30	May	4.20	May	2.80	May	2.50	May	2.30	May	1.70	May	6.00
Jun	13.60	Jun	4.10	Jun	2.80	Jun	2.30	Jun	2.40	Jun	1.80	Jun	5.90
Jul	12.40	Jul	4.00	Jul	2.90	Jul	2.70	Jul	2.50	Jul	1.80	Jul	5.90
Aug	11.80	Aug	4.20	Aug	2.90	Aug	2.70	Aug	2.50	Aug	1.80	Aug	6.30
Sep	12.00	Sep	4.30	Sep	3.00	Sep	2.60	Sep	2.50	Sep	1.90	Sep	6.60
Oct	12.30	Oct	4.30	Oct	2.90	Oct	2.60	Oct	2.20	Oct	1.90	Oct	6.30
Nov	12.10	Nov	4.40	Nov	2.80	Nov	2.80	Nov	2.00	Nov	2.00	Nov	6.00
Dec	12.20	Dec	4.20	Dec	2.60	Dec	2.70	Dec	1.80	Dec	2.10	Dec	5.70
Jan 1981	11.40	Jan 1988	4.30	Jan 1995	2.90	Jan 2002	2.60	Jan 2009	1.70	Jan 2016	2.20	Jan 2023	5.60
Feb	10.90	Feb	4.30	Feb	3.00	Feb	2.60	Feb	1.80	Feb	2.30	Feb	5.50
Mar	10.00	Mar	4.40	Mar	3.00	Mar	2.40	Mar	1.80	Mar	2.20	Mar	5.60
Apr	9.50	Apr	4.30	Apr	3.10	Apr	2.50	Apr	1.90	Apr	2.10	Apr	5.50
May	9.50	May	4.30	May	3.10	May	2.50	May	1.80	May	2.20	May	5.30
Jun	9.40	Jun	4.50	Jun	3.00	Jun	2.30	Jun	1.70	Jun	2.20	Jun	4.80
Jul	11.10	Jul	4.50	Jul	3.00	Jul	2.20	Jul	1.50	Jul	2.20	Jul	4.70
Aug	11.60	Aug	4.40	Aug	2.90	Aug	2.40	Aug	1.40	Aug	2.30	Aug	4.30
Sep	11.80	Sep	4.40	Sep	2.90	Sep	2.20	Sep	1.50	Sep	2.20	Sep	4.10
Oct	10.90	Oct	4.50	Oct	3.00	Oct	2.20	Oct	1.70	Oct	2.10	Oct	4.00
Nov	10.20	Nov	4.40	Nov	3.00	Nov	2.00	Nov	1.70	Nov	2.10	Nov	4.00
Dec	9.50	Dec	4.70	Dec	3.00	Dec	1.90	Dec	1.80	Dec	2.20	Dec	3.90
Jan 1982	9.30	Jan 1989	4.60	Jan 1996	3.00	Jan 2003	1.90	Jan 2010	1.60	Jan 2017	2.30	Jan 2024	3.90
Feb	9.10	Feb	4.80	Feb	2.90	Feb	1.70	Feb	1.30	Feb	2.20	Feb	3.80
Mar	8.80	Mar	4.70	Mar	2.80	Mar	1.70	Mar	1.10	Mar	2.00	Mar	3.80
Apr	8.90	Apr	4.60	Apr	2.70	Apr	1.50	April	0.90	Apr	1.90	Apr	0.00
May	8.70	May	4.60	May	2.70	May	1.60	May	0.90	May	1.70		
Jun	8.60	Jun	4.50	Jun	2.70	Jun	1.50	Jun	0.90	Jun	1.70		
Jul	7.60	Jul	4.60	Jul	2.70	Jul	1.50	Jul	0.90	July	1.70		
Aug	7.10	Aug	4.40	Aug	2.60	Aug	1.30	Aug	0.90	Aug	1.70		
Sep	5.90	Sep	4.30	Sep	2.70	Sep	1.20	Sep	0.80	Sep	1.70		
Oct	5.90	Oct	4.30	Oct	2.60	Oct	1.30	Oct	0.60	Oct	1.80		
Nov	5.30	Nov	4.40	Nov	2.60	Nov	1.10	Nov	0.80	Nov	1.70		
Dec	4.50	Dec	4.40	Dec	2.60	Dec	1.10	Dec	0.80	Dec	1.80		
Jan 1983	4.70	Jan 1990	4.40	Jan 1997	2.50	Jan 2004	1.10	Jan 2011	1.00	Jan 2018	1.80		
Feb	4.70	Feb	4.60	Feb	2.50	Feb	1.20	Feb	1.10	Feb	1.80		
Mar	4.70	Mar	4.90	Mar	2.50	Mar	1.60	Mar	1.20	Mar	2.10		
Apr	4.30	Apr	4.80	Apr	2.70	Apr	1.80	Apr	1.30	Apr	2.10		
May	3.60	May	4.80	May	2.50	May	1.70	May	1.50	May	2.20		
Jun	2.90	Jun	4.90	Jun	2.40	Jun	1.90	Jun	1.60	Jun	2.30		
Jul	3.00	Jul	5.00	Jul	2.40	Jul	1.80	Jul	1.80	Jul	2.40		
Aug	3.00	Aug	5.50	Aug	2.30	Aug	1.70	Aug	2.00	Aug	2.20		
Sep	3.50	Sep	5.50	Sep	2.20	Sep	2.00	Sep	2.00	Sep	2.20		
Oct	3.70	Oct	5.30	Oct	2.30	Oct	2.00	Oct	2.10	Oct	2.10		
Nov	4.30	Nov	5.30	Nov	2.20	Nov	2.20	Nov	2.20	Nov	2.20		
Dec	4.80	Dec	5.20	Dec	2.20	Dec	2.20	Dec	2.20	Dec	2.20 2.20		
Jan 1984	4.80	Jan 1991	5.60	Jan 1998	2.20	Jan 2005	2.30 2.40	Jan 2012	2.30	Jan 2019			
Feb	4.80	Feb	5.60	Feb	2.30	Feb		Feb	2.20	Feb	2.10 2.00		
Mar	5.00 5.00	Mar	5.20	Mar	2.10 2.10	Mar	2.30 2.20	Mar	2.30 2.30	Mar			
Apr	5.20	Apr May	5.10 5.10	Apr May	2.10	Apr May	2.20	Apr May	2.30	Apr May	2.10 2.00		
May			5.00				2.20						
Jun	5.10	Jun	4.80	Jun	2.20	Jun	2.00	Jun	2.20	Jun	2.10 2.20		
Jul Aug	5.00 5.10	Jul Aug	4.80	Jul Aug	2.20 2.50	Jul Aug	2.10	Jul Aug	2.10 1.90	Jul Aug	2.20		
Sep	5.10	Sep	4.60	Sep	2.50	Sep	2.10	Sep	2.00	Sept	2.40		
Oct	4.90	Oct	4.40	Oct	2.30	Oct	2.10	Oct	2.00	Oct	2.40		
Nov	4.90	Nov	4.40	Nov	2.30	Nov	2.10	Nov	1.90	Nov	2.30		
Dec	4.00	Dec	4.40	Dec	2.30	Dec	2.10	Dec	1.90	Dec	2.30		
Jan 1985	4.50	Jan 1992	3.90	Jan 1999	2.40	Jan 2006	2.20	Jan 2013	1.90	Jan 2020	2.30		
Feb	4.70	Feb	3.80	Feb	2.10	Feb	2.10	Feb	2.00	Feb	2.40		
Mar	4.80	Mar	3.90	Mar	2.10	Mar	2.10	Mar	1.90	Mar	2.40		
Apr	4.50	Apr	3.90	Apr	2.20	Apr	2.10	Apr	1.70	Apr	1.40		
May	4.50	May	3.80	May	2.00	May	2.40	May	1.70	May	1.20		
Jun	4.40	Jun	3.80	Jun	2.10	June	2.60	Jun	1.60	Jun	1.20		
Jul	4.40	Jul	3.70	Jul	2.10	July	2.00	Jul	1.70	Jul	1.60		
Aug	4.10	Aug	3.50	Aug	1.90	Aug	2.80	Aug	1.80	Aug	1.70		
Sep	4.10	Sep	3.30	Sep	2.00	Sep	2.80	Sept	1.70	Sep	1.70		
Oct	4.10	Oct	3.50	Oct	2.10	Oct	2.70	Oct	1.70	Oct	1.60		
Nov	4.40	Nov	3.40	Nov	2.10	Nov	2.60	Nov	1.70	Nov	1.60		
Dec	4.30	Dec	3.30	Dec	1.90	Dec	2.60	Dec	1.70	Dec	1.60		
Jan 1986	4.40	Jan 1993	3.50	Jan 2000	2.00	Jan 2007	2.70	Jan 2014	1.60	Jan 2021	1.40		
Feb	4.20	Feb	3.60	Feb	2.20	Feb	2.70	Feb	1.60	Feb	1.30		
Mar	4.10	Mar	3.40	Mar	2.40	Mar	2.50	Mar	1.70	Mar	1.60		
	4.20	Apr	3.50	Apr	2.30	Apr	2.30	Apr	1.80	Apr	3.00		
Apr		May	3.40	May	2.40	May	2.20	May	2.00	May	3.80		
	4.00			Jun	2.50	Jun	2.20	Jun	1.90	Jun	4.50		
May	4.00 4.00	Jun	3.30										
May Jun	4.00	Jun Jul	3.30 3.20			Jul	2,20		1.90	Jul	4.30		
Apr May Jun Jul Aug	4.00 4.10	Jul	3.20	Jul	2.50	Jul Aug	2.20 2.10	Jul	1.90 1.70	Jul Aug	4.30 4.00		
May Jun Jul Aug	4.00	Jul Aug		Jul Aug		Aug	2.20 2.10 2.10	Jul Aug	1.90 1.70 1.70	Aug	4.30 4.00 4.00		
May Jun Jul Aug Sep	4.00 4.10 4.00 4.10	Jul Aug Sep	3.20 3.30 3.20	Jul Aug Sep	2.50 2.60 2.60	Aug Sep	2.10 2.10	Jul Aug Sep	1.70 1.70	Aug Sep	4.00 4.00		
May Jun Jul Aug	4.00 4.10 4.00	Jul Aug	3.20 3.30	Jul Aug	2.50 2.60	Aug	2.10	Jul Aug	1.70	Aug	4.00		

Source: U.S. Dept. of Labor, Bureau of Labor Statistics, Consumer Price Index - All Urban Consumers less food and energy, Change for 12-Month Period, Bureau of Labor Statistics, https://www.bls.gov/cpi/data.htm

<b>Rate of Inflation</b>
1980 - 2024



#### Average Yields on Moody's Public Utility Bonds

Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)
Jan 1980	12.12	Jan 1987	8.77	Jan 1994	7.31	Jan 2001	7.76	Jan 2008	6.08	Jan 2015	3.83	Jan 2022	3.46
Feb	13.48	Feb	8.81	Feb	7.44	Feb	7.69	Feb	6.28	Feb	3.91	Feb	3.73
Mar	14.33	Mar	8.75	Mar	7.83	Mar	7.59	Mar	6.29	Mar	3.97	Mar	4.02
Apr	13.50	Apr	9.30	Apr	8.20	Apr	7.81	Apr	6.36	Apr	3.96	Apr	4.34
May	12.17	May	9.82	May	8.32	May	7.88	May	6.38	May	4.38	May	4.79
Jun	11.87	Jun	9.87	Jun	8.31	Jun	7.75	Jun	6.50	Jun	4.60	Jun	4.91
Jul	12.12 12.82	Jul Aug	10.01 10.33	Jul Aug	8.47 8.41	Jul Aug	7.71 7.57	Jul Aug	6.50 6.48	Jul Aug	4.63 4.54	Jul Aug	4.84 4.80
Aug Sep	13.29	Sep	11.00	Sep	8.65	Sep	7.73	Sep	6.59	Sep	4.68	Sep	5.33
Oct	13.53	Oct	11.32	Oct	8.88	Oct	7.64	Oct	7.70	Oct	4.63	Oct	5.91
Nov	14.07	Nov	10.82	Nov	9.00	Nov	7.61	Nov	7.80	Nov	4.73	Nov	5.78
Dec	14.48	Dec	10.99	Dec	8.79	Dec	7.86	Dec	6.87	Dec	4.69	Dec	5.30
Jan 1981	14.22	Jan 1988	10.75	Jan 1995	8.77	Jan 2002	7.69	Jan 2009	6.77	Jan 2016	4.62	Jan 2023	5.23
Feb	14.84	Feb	10.11	Feb	8.56	Feb	7.62	Feb	6.72	Feb	4.44	Feb	5.32
Mar	14.86	Mar	10.11	Mar	8.41	Mar	7.83	Mar	6.85	Mar	4.40	Mar	5.44
Apr	15.32	Apr	10.53	Apr	8.30	Apr	7.74	Apr	6.90	Apr	4.16	Apr	5.20
May	15.84	May	10.75	May	7.93	May	7.76	May	6.83	May	4.06	May	5.44
Jun	15.27	Jun	10.71	Jun	7.62	Jun	7.67	Jun	6.54	Jun	3.93	Jun	5.46
Jul Aug	15.87 16.33	Jul Aug	10.96 11.09	Jul Aug	7.73 7.86	Jul Aug	7.54 7.34	Jul Aug	6.15 5.80	Jul Aug	3.70 3.73	Jul Aug	5.48 5.77
Sep	16.89	Sep	10.56	Sep	7.62	Sep	7.23	Sep	5.60	Sep	3.80	Sep	5.91
Oct	16.76	Oct	9.92	Oct	7.46	Oct	7.43	Oct	5.64	Oct	3.90	Oct	6.38
Nov	15.50	Nov	9.89	Nov	7.40	Nov	7.31	Nov	5.71	Nov	4.21	Nov	5.99
Dec	15.77	Dec	10.02	Dec	7.21	Dec	7.20	Dec	5.86	Dec	4.39	Dec	5.46
Jan 1982	16.73	Jan 1989	10.02	Jan 1996	7.20	Jan 2003	7.13	Jan 2010	5.83	Jan 2017	4.24	Jan 2024	5.51
Feb	16.72	Feb	10.02	Feb	7.37	Feb	6.92	Feb	5.94	Feb	4.25	Feb	5.59
Mar	16.07	Mar	10.16	Mar	7.72	Mar	6.80	Mar	5.90	Mar	4.30	Mar	5.59
Apr	15.82	Apr	10.14	Apr	7.88	Apr	6.68	April	5.87	Apr	4.19	Apr	5.83
May	15.60	May	9.92	May	7.99	May	6.35	May	5.59	May	4.19		
Jun	16.18	Jun	9.49	Jun	8.07	Jun	6.21	Jun	5.62	Jun	4.01		
Jul	16.04	Jul	9.34	Jul	8.02	Jul	6.54	Jul	5.41	July	4.06		
Aug	15.22	Aug	9.37 9.43	Aug	7.84	Aug	6.78	Aug	5.10	Aug	3.92		
Sep Oct	14.56 13.88	Sep Oct	9.43 9.37	Sep Oct	8.01 7.76	Sep Oct	6.58 6.50	Sep Oct	5.10 5.20	Sep Oct	3.93 3.97		
Nov	13.58	Nov	9.33	Nov	7.48	Nov	6.44	Nov	5.45	Nov	3.88		
Dec	13.55	Dec	9.31	Dec	7.58	Dec	6.35	Dec	5.64	Dec	3.85		
Jan 1983	13.46	Jan 1990	9.44	Jan 1997	7.79	Jan 2004	6.23	Jan 2011	5.64	Jan 2018	3.91		
Feb	13.60	Feb	9.66	Feb	7.68	Feb	6.17	Feb	5.73	Feb	4.15		
Mar	13.28	Mar	9.75	Mar	7.92	Mar	6.01	Mar	5.62	Mar	4.21		
Apr	13.03	Apr	9.87	Apr	8.08	Apr	6.38	Apr	5.62	Apr	4.24		
May	13.00	May	9.89	May	7.94	May	6.68	May	5.38	May	4.36		
Jun	13.17	Jun	9.69	Jun	7.77	Jun	6.53	Jun	5.32	Jun	4.37		
Jul	13.28	Jul	9.66	Jul	7.52	Jul	6.34	Jul	5.34	Jul	4.35		
Aug	13.50	Aug	9.84	Aug	7.57	Aug	6.18	Aug	4.78	Aug	4.33		
Sep	13.35	Sep	10.01 9.94	Sep	7.50	Sep	6.01 5.95	Sep	4.61 4.66	Sep	4.41		
Oct Nov	13.19 13.33	Oct Nov	9.94 9.76	Oct Nov	7.37 7.24	Oct Nov	5.95	Oct Nov	4.00	Oct Nov	4.56 4.65		
Dec	13.48	Dec	9.57	Dec	7.16	Dec	5.93	Dec	4.47	Dec	4.05		
Jan 1984	13.40	Jan 1991	9.56	Jan 1998	7.03	Jan 2005	5.80	Jan 2012	4.48	Jan 2019	4.48		
Feb	13.50	Feb	9.31	Feb	7.09	Feb	5.64	Feb	4.47	Feb	4.35		
Mar	14.03	Mar	9.39	Mar	7.13	Mar	5.86	Mar	4.59	Mar	4.26		
Apr	14.30	Apr	9.30	Apr	7.12	Apr	5.72	Apr	4.54	Apr	4.18		
May	14.95	May	9.29	May	7.11	May	5.60	May	4.36	May	4.10		
Jun	15.16	Jun	9.44	Jun	6.99	Jun	5.39	Jun	4.26	Jun	3.93		
Jul	14.92	Jul	9.40	Jul	6.99	Jul	5.50	Jul	4.12	Jul	3.79		
Aug Sep	14.29 14.04	Aug Sep	9.16 9.03	Aug Sep	6.96 6.88	Aug Sep	5.51 5.54	Aug Sep	4.18 4.17	Aug Sept	3.36 3.44		
Oct	13.68	Oct	8.99	Oct	6.88	Oct	5.79	Oct	4.04	Oct	3.44		
Nov	13.15	Nov	8.93	Nov	6.96	Nov	5.88	Nov	3.95	Nov	3.48		
Dec	12.96	Dec	8.76	Dec	6.84	Dec	5.83	Dec	4.10	Dec	3.45		
Jan 1985	12.88	Jan 1992	8.67	Jan 1999	6.87	Jan 2006	5.77	Jan 2013	4.24	Jan 2020	3.34		
Feb	13.00	Feb	8.77	Feb	7.00	Feb	5.83	Feb	4.29	Feb	3.16		
Mar	13.66	Mar	8.84	Mar	7.18	Mar	5.98	Mar	4.29	Mar	3.59		
Apr	13.42	Apr	8.79	Apr	7.16	Apr	6.28	Apr	4.08	Apr	3.31		
May	12.89	May	8.72	May	7.42	May	6.39	May	4.24	May	3.22		
Jun	11.91	Jun	8.64	Jun	7.70	June	6.39	Jun	4.63	Jun	3.10		
Jul Aug	11.88 11.93	Jul Aug	8.46 8.34	Jul Aug	7.66 7.86	July Aug	6.37 6.20	Jul Aug	4.78 4.85	Jul Aug	2.77 2.76		
Sep	11.95	Sep	8.32	Sep	7.87	Sep	6.03	Sept	4.90	Sep	2.88		
Oct	11.84	Oct	8.44	Oct	8.02	Oct	6.01	Oct	4.78	Oct	2.98		
Nov	11.33	Nov	8.53	Nov	7.86	Nov	5.82	Nov	4.86	Nov	2.89		
Dec	10.82	Dec	8.36	Dec	8.04	Dec	5.83	Dec	4.88	Dec	2.80		
Jan 1986	10.66	Jan 1993	8.23	Jan 2000	8.22	Jan 2007	5.96	Jan 2014	4.72	Jan 2021	2.94		
Feb	10.16	Feb	8.00	Feb	8.10	Feb	5.91	Feb	4.64	Feb	3.13		
Mar	9.33	Mar	7.85	Mar	8.14	Mar	5.87	Mar	4.64	Mar	3.48		
Apr	9.02	Apr	7.76	Apr	8.14	Apr	6.01	Apr	4.52	Apr	3.33		
May	9.52	May	7.78	May	8.56	May	6.03	May	4.37	May	3.36		
Jun	9.51	Jun	7.68	Jun	8.22	Jun	6.34	Jun	4.42	Jun	3.19		
Jul Aug	9.19 9.15	Jul Aug	7.53 7.21	Jul Aug	8.17 8.06	Jul Aug	6.28 6.28	Jul Aug	4.35 4.28	Jul Aug	2.99 2.99		
Sep	9.15	Sep	7.21	Sep	8.15	Sep	6.26	Sep	4.20	Sep	2.99		
Oct	9.39	Oct	6.99	Oct	8.08	Oct	6.17	Oct	4.24	Oct	3.13		
Nov	9.15	Nov	7.30	Nov	8.03	Nov	6.04	Nov	4.29	Nov	3.06		
Dec	8.96	Dec	7.33	Dec	7.79	Dec	6.23	Dec	4.18	Dec	3.17		

Source: https://fred.stlouisfed.org/series/DBAA

#### Average Yields on Thirty-Year U.S. Treasury Bonds

Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)	Mo/Year	Rate (%)
Jan 1980	10.60	May 1986	7.52	Sep 1992	7.34	Jan 1999	5.16	May 2005	4.49	Sep 2011	3.18	Jan 2018	2.88
Feb	12.13	Jun	7.57	Oct	7.53	Feb	5.37	Jun	4.28	Oct	3.13	Feb	3.13
Mar	12.34	Jul	7.27	Nov	7.61	Mar	5.58	Jul	4.38	Nov	3.02	Mar	3.09
Apr	11.40	Aug	7.33	Dec	7.44	Apr	5.55	Aug	4.44	Dec	2.98	Apr	3.07
May	10.36	Sep	7.62	Jan 1993	7.34	May	5.81	Sep	4.45	Jan 2012	3.03	May	3.13
Jun	9.81	Oct	7.70	Feb	7.09	Jun	6.04	Oct	4.64	Feb	3.11	Jun	3.05
Jul	10.24	Nov	7.52	Mar	6.82	Jul	5.98	Nov	4.70	Mar	3.28	Jul	3.01
Aug	11.00	Dec	7.37	Apr	6.85	Aug	6.07	Dec	4.62	Apr	3.18	Aug	3.04
Sep	11.34	Jan 1987	7.39	May	6.92	Sep	6.07	Jan 2006	4.57	May	2.93	Sep	3.15
Oct	11.59	Feb	7.54	Jun	6.81	Oct	6.26	Feb	4.57	Jun	2.70	Oct	3.34
Nov	12.37	Mar	7.55	Jul	6.63	Nov	6.15	Mar	4.73	Jul	2.59	Nov	3.36
Dec	12.40	Apr	8.25	Aug	6.32	Dec	6.35	Apr	5.06	Aug	2.77	Dec	3.10
Jan 1981	12.14	May	8.78	Sep	6.00	Jan 2000	6.63	May	5.20	Sep	2.88	Jan 2019	3.04
Feb	12.80	Jun	8.57	Oct	5.94	Feb	6.23	June	5.15	Oct	2.90	Feb	3.02
Mar	12.69	Jul	8.64	Nov	6.21	Mar	6.05	July	5.13	Nov	2.80	Mar	2.98
Apr	13.20	Aug	8.97	Dec	6.25	Apr	5.85	Aug	5.00	Dec	2.88	Apr	2.94
May	13.60	Sep	9.59	Jan 1994	6.29	May	6.15	Sep	4.85	Jan 2013	3.08	May	2.82
Jun	12.96	Oct	9.61	Feb	6.49	Jun	5.93	Oct	4.85	Feb	3.17	Jun	2.57
Jul	13.59	Nov	8.95	Mar	6.91	Jul	5.85	Nov	4.69	Mar	3.16	Jul	2.57
Aug	14.17	Dec	9.12	Apr	7.27	Aug	5.72	Dec	4.68	Apr	2.93	Aug	2.12
Sep	14.67	Jan 1988	8.83	May	7.41	Sep	5.83	Jan 2007	4.85	May	3.11	Sept	2.16
Oct	14.68	Feb	8.43	Jun	7.40	Oct	5.80	Feb	4.82	Jun	3.40	Oct	2.19
Nov	13.35	Mar	8.63	Jul	7.58	Nov	5.78	Mar	4.72	Jul	3.61	Nov	2.28
Dec	13.45	Apr	8.95	Aug	7.49	Dec	5.49	Apr	4.87	Aug	3.76	Dec	2.30
Jan 1982	14.22	May	9.23	Sep	7.71	Jan 2001	5.54	May	4.90	Sept	3.79	Jan 2020	2.22
Feb	14.22	Jun	9.00	Oct	7.94	Feb	5.45	Jun	5.20	Oct	3.68	Feb	1.97
Mar	13.53	Jul	9.14	Nov	8.08	Mar	5.34	Jul	5.11	Nov	3.80	Mar	1.46
Apr	13.37	Aug	9.32	Dec	7.87	Apr	5.65	Aug	4.93	Dec	3.89	Apr	1.27
May	13.24	Sep	9.06	Jan 1995	7.85	May	5.78	Sep	4.79	Jan 2014	3.77	May	1.38
Jun	13.92	Oct	8.89	Feb	7.61	Jun	5.67	Oct	4.77	Feb	3.66	Jun	1.49
Jul	13.55	Nov	9.02	Mar	7.45	Jul	5.61	Nov	4.52	Mar	3.62	Jul	1.31
Aug	12.77	Dec	9.01	Apr	7.36	Aug	5.48	Dec	4.53	Apr	3.52	Aug	1.36
Sep	12.07	Jan 1989	8.93	May	6.95	Sep	5.48	Jan 2008	4.33	May	3.39	Sep	1.42
Oct	11.17	Feb	9.01	Jun	6.57	Oct	5.32	Feb	4.52	Jun	3.42	Oct	1.57
Nov	10.54	Mar	9.17	Jul	6.72	Nov	5.12	Mar	4.39	Jul	3.33	Nov	1.62
Dec	10.54	Apr	9.03	Aug	6.86	Dec	5.48	Apr	4.44	Aug	3.20	Dec	1.67
Jan 1983	10.63	May	8.83	Sep	6.55	Jan 2002	5.45	May	4.60	Sep	3.26	Jan 2021	1.82
Feb	10.88	Jun	8.27	Oct	6.37	Feb	5.45	Jun	4.69	Oct	3.04	Feb	2.04
Mar	10.63	Jul	8.08	Nov	6.26	Mar	5.81	Jul	4.57	Nov	3.04	Mar	2.34
Apr	10.48	Aug	8.12	Dec	6.06	Apr	5.79	Aug	4.50	Dec	2.83	Apr	2.30
May	10.53	Sep	8.15	Jan 1996	6.05	May	5.76	Sep	4.27	Jan 2015	2.46	May	2.32
Jun	10.93	Oct	8.00	Feb	6.24	Jun	5.68	Oct	4.17	Feb	2.57	Jun	2.16
Jul	11.40	Nov	7.90	Mar	6.60	Jul	5.59	Nov	4.00	Mar	2.63	Jul	1.94
Aug	11.82	Dec	7.90	Apr	6.79	Aug	5.28	Dec	2.87	Apr	2.59	Aug	1.92
Sep	11.63	Jan 1990	8.26	May	6.93	Sep	4.96	Jan 2009	3.13	May	2.96	Sep	1.94
Oct	11.58	Feb	8.50	Jun	7.06	Oct	5.18	Feb	3.59	Jun	3.11	Oct	2.06
Nov	11.75	Mar	8.56	Jul	7.03	Nov	5.18	Mar	3.64	Jul	3.07	Nov	1.94
Dec	11.88	Apr	8.76	Aug	6.84	Dec	5.13	Apr	3.76	Aug	2.86	Dec	1.85
Jan 1984	11.75	May	8.73	Sep	7.03	Jan 2003	5.14	May	4.23	Sep	2.95	Jan 2022	2.10
Feb	11.95	Jun	8.46	Oct	6.81	Feb	5.02	Jun	4.52	Oct	2.89	Feb	2.25
Mar	12.38	Jul	8.50	Nov	6.48	Mar	5.03	Jul	4.41	Nov	3.03	Mar	2.41
Apr	12.65	Aug	8.86	Dec	6.55	Apr	5.13	Aug	4.37	Dec	2.97	Apr	2.81
May	13.43	Sep	9.03	Jan 1997	6.83	May	4.76	Sep	4.19	Jan 2016	2.86	May	3.07
Jun	13.44	Oct	8.86	Feb	6.69	Jun	4.62	Oct	4.19	Feb	2.62	Jun	3.25
Jul	13.21	Nov	8.54	Mar	6.93	Jul	5.13	Nov	4.31	Mar	2.68	Jul	3.10
Aug	12.54	Dec	8.24	Apr	7.09	Aug	5.45	Dec	4.49	Apr	2.62	Aug	3.13
Sep	12.29	Jan 1991	8.27	May	6.94	Sep	5.28	Jan 2010	4.60	May	2.63	Sep	3.56
Oct	11.98	Feb	8.03	Jun	6.77	Oct	5.30	Feb	4.62	Jun	2.45	Oct	4.04
Nov	11.56	Mar	8.29	Jul	6.51	Nov	5.25	Mar	4.64	Jul	2.23	Nov	4.00
Dec	11.52	Apr	8.21	Aug	6.58	Dec	5.21	April	4.69	Aug	2.26	Dec	3.66
Jan 1985	11.45	May	8.27	Sep	6.50	Jan 2004	5.13	May	4.29	Sep	2.35	Jan 2023	3.66
Feb	11.47	Jun	8.47	Oct	6.33	Feb	5.08	Jun	4.13	Oct	2.50	Feb	3.80
Mar	11.81	Jul	8.45	Nov	6.11	Mar	4.90	Jul	3.99	Nov	2.86	Mar	3.77
Apr	11.47	Aug	8.14	Dec	5.99	Apr	5.28	Aug	3.80	Dec	3.11	Apr	3.68
May	11.05	Sep	7.95	Jan 1998 Feb	5.81	May	5.51	Sep	3.77	Jan 2017 Feb	3.02	May	3.86
Jun	10.45	Oct	7.93	Feb	5.89	Jun	5.48	Oct	3.87	Feb	3.03	Jun	3.87
Jul	10.50	Nov	7.92	Mar	5.95	Jul	5.31	Nov	4.19	Mar	3.08	Jul	3.96
Aug	10.56	Dec	7.70	Apr	5.92	Aug	5.15	Dec	4.42	Apr	2.94	Aug	4.28
Sep	10.61	Jan 1992	7.58	May	5.93	Sep	4.98	Jan 2011	4.52	May	2.96	Sep	4.47
Oct	10.50	Feb	7.85	Jun	5.70	Oct	4.94	Feb	4.65	Jun	2.80	Oct	4.95
Nov	10.06	Mar	7.97	Jul	5.68	Nov	4.95	Mar	4.51	July	2.88	Nov	4.66
Dec	9.54	Apr	7.96	Aug	5.54	Dec	4.91	Apr	4.50	Aug	2.80	Dec	4.14
Jan 1986	9.40	May	7.89	Sep	5.20	Jan 2005	4.77	May	4.29	Sep	2.78	Jan 2024	4.26
Feb	8.93	Jun	7.84	Oct	5.01	Feb	4.56	Jun	4.23	Oct	2.88	Feb	4.38
Mar	7.96 7.39	Jul	7.60 7.39	Nov Dec	5.25 5.06	Mar	4.77 4.65	Jul	4.27 3.65	Nov Dec	2.80	Mar	4.46
Apr	1.58	Aug	1.39	Dec	5.00	Apr	4.00	Aug	5.05	Dec	2.77	Apr	4.66

Sources: http://research.stlouisfed.org/fred2/data/GS30.txt

Average Yields on Mergent's Public Utility Bonds and Thirty-Year U.S. Treasury Bonds (1980 - 2024)



# **SCHEDULE SJW-d4-3**

Monthly Spreads Between Yields on Moody's Public Utility Bonds and 30-Year U.S. Treasury Bonds (1980 - 2024)



Year

# Average Yields on A and BBB rated Utility Bonds (2015- 2024)



**SCHEDULE SJW-d4-5** 

#### Historical Consolidated Capital Structures for

Evergy, Inc. Consolidated

(Dollars in Millions)



Historical Consolidated Capital Structures for Evergy Missouri West, Inc. d/b/a Evergy Missouri West Consolidated (Dollars in Millions)



#### Historical Consolidated Capital Structures for Evergy Missouri West, Inc. d/b/a Evergy Missouri West GMO Alone (Dollars in Millions)

	Decer	nber 31, <sup>1</sup>	Dec	ember 31, <sup>1</sup>	Dec	<b>cember 31</b> , <sup>1</sup>
Capital Components	20	)18 *		2019		2020
Common Equity	**	**	**	**	**	**
Preferred Stock	**	**	**	**	**	**
Long-Term Debt	**	**	**	**	**	**
Total Capitalization		\$2,129.9		\$2,144.2		\$2,057.6
		1		2		2
Capital Components		nber 31, <sup>′</sup> 021	Dec	ember 31, <sup>2</sup> 2022	Dec	ember 31, <sup>2</sup> 2023
Capital Components Common Equity		,	Dec	,	Dec	
	2	021		2022		2023
Common Equity	** 2	021 **	**	2022 **	**	2023

#### Sources:

\* Kansas City Power and Light Company and Westar Energy, Inc. merger approved in Case No. EM-2018-0012.

<sup>1</sup> Staff Data Request No. 0105.2 with Goodwill Adjustment.

<sup>2</sup> Staff Data Request No. 0105.1 with Goodwill Adjustment.

#### Historical Consolidated Capital Structures for

Evergy, Inc. Consolidated

(Dollars in Millions)

	December 31, <sup>1</sup>	December 31, <sup>1</sup>	December 31,
Capital Components	2018 *	2019	2020
Common Equity	60.18%	49.50%	48.74%
Preferred Stock	0.00%	0.00%	0.00%
Long-Term Debt	39.82%	50.50%	51.26%
	100.00%	100.00%	100.00%
	December 31, <sup>1</sup>	December 31, <sup>1</sup>	December 31, <sup>1</sup>
Capital Components	2021	2022	2023
Common Equity	49.86%	48.91%	46.64%
Preferred Stock	0.00%	0.00%	0.00%
Long-Term Debt	50.14%	51.09%	53.36%
	100.00%	100.00%	100.00%

#### Historical Consolidated Capital Structures for Evergy Missouri West, Inc. d/b/a Evergy Missouri West Consolidated (Dollars in Millions)

Capital Components	December 31, <sup>1</sup> 2018 *	December 31, <sup>1</sup> 2019	December 31, <sup>1</sup> 2020
Common Equity	50.92%	46.46%	50.54%
Preferred Stock	0.00%	0.00%	0.00%
Long-Term Debt	49.08%	53.54%	49.46%
Total	100.00%	100.00%	100.00%
Capital Components	December 31, <sup>1</sup> 2021	December 31, <sup>1</sup> 2022	December 31, <sup>1</sup> 2023
Common Equity	59.36%	51.44%	53.15%
Preferred Stock	0.00%	0.00%	0.00%
Long-Term Debt	40.64%	48.56%	46.85%
Total	100.00%	100.00%	100.00%

#### Historical Consolidated Capital Structures for Evergy Missouri West, Inc. d/b/a Evergy Missouri West GMO Alone (Dollars in Millions)

Capital Components	December 31, <sup>1</sup> 2018 *	December 31, <sup>1</sup> 2019	December 31, <sup>1</sup> 2020
Common Equity	54.34%	50.03%	51.90%
Preferred Stock	0.00%	0.00%	0.00%
Long-Term Debt	45.66%	49.97%	48.10%
Total	100.00%	100.00%	100.00%
Capital Components	December 31, <sup>1</sup> 2021	December 31, <sup>1</sup> 2022	December 31, <sup>1</sup> 2023
Common Equity	60.38%	53.09%	54.59%
Preferred Stock	0.00%	0.00%	0.00%
Long-Term Debt	39.62%	46.91%	45.41%
Total	100.00%	100.00%	100.00%

#### Sources:

\* Kansas City Power and Light Company and Westar Energy, Inc. merger approved in Case No. EM-2018-0012.

<sup>1</sup> SJW-d5-1

# Capital Structure as of December 31, 2023 Evergy, Inc. Consolidated

(Dollars in Millions)

Capital Component		Amount	Percentage of Capital		
Common Stock Equity Preferred Stock Long-Term Debt	** ** **	**	46.64% 0.00% 53.36%		
Total Capitalization	**		100.00%		

# Capital Structure as of December 31, 2023 Evergy Missouri West, Inc. d/b/a Evergy Missouri West Consolidated (Dollars in Millions)

Capital Component	A	mount	Percentage of Capital
Common Stock Equity Preferred Stock Long-Term Debt	** ** **	** ** **	53.15% 0.00% 46.85% <sup>1</sup>
Total Capitalization	**	**	100.00%

# Capital Structure as of December 31, 2023 Evergy Missouri West, Inc. d/b/a Evergy Missouri West GMO Alone (Dollars in Millions)

Capital Component		Amount	Percentage of Capital
Common Stock Equity	**	**	54.59%
Preferred Stock	**	**	0.00%
Long-Term Debt	**	**	45.41% <sup>1</sup>
Total Capitalization	**	**	100.00%

Sources:

SEC Form 10-Q and 10-K

<sup>1</sup> Staff Data Request No. 0105.1 with Goodwill Adjustment.

# Cost of Long-Term Debt as of December 31, 2023

Evergy, Inc. Consolidated (In millions)		
Total Annual Cost:	\$508.8	
Total Carrying Value:	\$11,872.3	
Embedded Cost = Total Annual Cost/Total Carrying Value	4.285%	

Evergy Missouri West, Inc. d/b/a Evergy Missouri West Consolidated (In millions)								
Total Annual Cost:	\$52.0							
Total Carrying Value:	\$1,296.0							
Embedded Cost = Total Annual Cost/Total Carrying Value	4.009%							

Note: Source: Staff Data Requests No. 0106

		CRITEI	RIA FOR SEI	ECTING COMP	ARABLE UTILI	TY COMPAN	IES				
[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	[10]	[11]	[12]
Edison Electric Institute (EEI) U.S. Investor-Owned Electric Utilities	Ticker	Stock Publicly Traded?	80% of Assets U.S. Regulated?	At Least Investment Grade Credit Rating? (S&P)	At Least Investment Grade Credit Rating? (Moody's)	Long-Term Growth Rates From at Least 2 Sources?	Positive Dividend Payout Since 2019?	At Least 60% of Regulated Income from Electric Utility Operations?	At least 50% of Plant from Electric Utility?	No Pending Merger or Acquisitions?	Comparable Company Met All Criteria?
ALLETE. Inc.	ALE	Yes	No	( )	(, ., .,						
Alliant Energy Corporation	LNT	Yes	Yes	Yes (A-)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
Ameren Corporation	AEE	Yes	Yes	Yes (BBB+)	Yes (Baa1)	Yes	Yes	Yes	Yes	Yes	Yes
American Electric Power Company, Inc.	AEP	Yes	Yes	Yes (A-)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
Avangrid, Inc.	AGR	Yes	No								
Avista Corporation	AVA	Yes	Yes	Yes (BBB)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
Black Hills Corporation	BKH	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	No			
CenterPoint Energy, Inc.	CNP	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	No				
CMS Energy Corporation	CMS	Yes	Yes	Yes (BBB+)	Yes (BBB+)	Yes	Yes	Yes	Yes	Yes	Yes
Consolidated Edison, Inc.	ED	Yes	Yes	Yes (A-)	Yes (Baa2)	Yes	Yes	Yes	No		
Dominion Resources, Inc.	D	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	No				
DTE Energy Company	DTE	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	No			
Duke Energy Corporation	DUK	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
Edison International	EIX	Yes	Yes	Yes (BBB)	Yes (Baa2)	Yes	Yes	Yes	No		
Entergy Corporation	ETR	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
Eversource Energy	ES	Yes	Yes	Yes (A-)	Yes (Baa2)	Yes	Yes	Yes	No		
Exelon Corporation	EXC	Yes	No								
FirstEnergy Corp.	FE	Yes	Yes	Yes (BBB-)	No (Ba1)	Yes	No				
Hawaiian Electric Industries, Inc.	HE	Yes	No								
IDACORP, Inc.	IDA	Yes	Yes	Yes (BBB)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
MDU Resources Group, Inc.	MDU	Yes	No								
MGE Energy, Inc.	MGEE	Yes	Yes	No	No						
NextEra Energy, Inc.	NEE	Yes	No								
NiSource Inc.	NI	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	No			
Northwestern Corporation	NWE	Yes	Yes	Yes (BBB)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
OGE Energy Corp.	OGE	Yes	Yes	Yes (BBB+)	Yes (Baa1)	Yes	Yes	Yes	Yes	Yes	Yes
Otter Tail Corporation	OTTR	Yes	Yes	Yes (BBB)	Yes (Baa2)	Yes	Yes	No			
PG&E Corporation	PCG	Yes	Yes	No (BB-)	No (Ba2)						
Pinnacle West Capital Corporation	PNW	Yes	Yes	Yes (BBB+)	Yes (Baa1)	Yes	Yes	Yes	Yes	Yes	Yes
PNM Resources, Inc.	PNM	Yes	Yes	Yes (BBB)	Yes (Baa3)	Yes	No				
Portland General Electric Company	POR	Yes	Yes	Yes (BBB+)	Yes (A3)	Yes	Yes	Yes	Yes	Yes	Yes
PPL Corporation	PPL	Yes	Yes	Yes (A-)	Yes (Baa1)	Yes	Yes	No			
Public Service Enterprise Group Incorporated		Yes	No								
Sempra Energy	SRE	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	No			
The Southern Company	SO	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	Yes	Yes	Yes	Yes
Unitil Corporation	UTL	Yes	Yes	Yes (BBB+)	Yes (Baa2)	Yes	Yes	No			
WEC Energy Group, Inc.	WEC	Yes	Yes	Yes (A-)	Yes (Baa1)	Yes	Yes	No			
Xcel Energy Inc.	XEL	Yes	Yes	Yes (A-)	Yes (Baa1)	Yes	Yes	Yes	Yes	Yes	Yes

Source: Edison Electric Institute, https://www.eei.org/issues-and-policy/finance-and-tax#financialreview.

Source: S&P Capital IQ Pro.

Source: S&P Capital IQ Pro.

Source: Value Line Investment Survey, Yahoo! Finance, and Zacks.

Source: SEC Form 10-K Filings.

Source: SEC Form 10-K Filings.

Source: Edison Electric Institute, https://www.eei.org/issues-and-policy/finance-and-tax#financialreview.

Source: S&P Capital IQ Pro.

# PROXY GROUP LIST

Electric Utility Companies	Ticker
1 Alliant Energy Corporation	LNT
2 Ameren Corporation	AEE
3 American Electric Power Company, Inc.	AEP
4 Avista Corporation	AVA
5 CMS Energy Corporation	CMS
6 Duke Energy Corporation	DUK
7 Entergy Corporation	ETR
8 IDACORP, Inc.	IDA
9 Northwestern Corporation	NWE
10 OGE Energy Corp.	OGE
11 Pinnacle West Capital Corporation	PNW
12 Portland General Electric Company	POR
13 The Southern Company	SO
14 Xcel Energy Inc.	XEL

#### Growth Rate Estimates Earning per Share (EPS), Based on Dividend per Share (DPS) and Book Value per Share for the Comparable Electric Utility Companies

_			[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	[10]	[11]	[12]	[13]	[14]
:	2023 Q4		Р	ast 10-Yea	ſS		Past 5-Year			Projected			Average		Projective	GDP
	Electric Utility Companies	Ticker	EPS	DPS	BVPS	EPS	DPS	BVPS	EPS	DPS	BVPS	EPS	DPS	BVPS	Growth	Growth
1	Alliant Energy Corporation	LNT	6.00%	6.50%	6.00%	8.00%	6.50%	7.00%	6.50%	6.00%	5.00%	6.83%	6.33%	6.00%	5.83%	4.10%
2	Ameren Corporation	AEE	4.00%	3.50%	2.00%	8.00%	5.00%	5.50%	6.50%	6.50%	6.50%	6.17%	5.00%	4.67%	6.50%	4.10%
3	American Electric Power Company, Inc.	AEP	5.00%	5.00%	3.50%	4.00%	5.00%	3.50%	6.50%	5.50%	6.00%	5.17%	5.17%	4.33%	6.00%	4.10%
4	Avista Corporation	AVA	2.50%	4.50%	4.00%	0.50%	4.00%	3.50%	6.00%	4.50%	3.50%	3.00%	4.33%	3.67%	4.67%	4.10%
5	CMS Energy Corporation	CMS	6.50%	8.00%	6.00%	6.00%	7.00%	7.50%	5.50%	5.00%	4.50%	6.00%	6.67%	6.00%	5.00%	4.10%
6	Duke Energy Corporation	DUK	3.00%	3.00%	2.00%	4.50%	3.50%	1.00%	5.00%	2.00%	2.50%	4.17%	2.83%	1.83%	3.17%	4.10%
7	Entergy Corporation	ETR	-0.05%	1.50%	1.50%	1.50%	2.50%	4.00%	0.50%	4.00%	4.00%	0.65%	2.67%	3.17%	2.83%	4.10%
8	IDACORP, Inc.	IDA	4.00%	8.50%	5.00%	4.00%	6.50%	4.50%	4.00%	6.50%	3.50%	4.00%	7.17%	4.33%	4.67%	4.10%
9	Northwestern Corporation	NWE	3.50%	5.50%	6.00%	1.00%	4.00%	4.50%	3.50%	2.00%	3.50%	2.67%	3.83%	4.67%	3.00%	4.10%
10	OGE Energy Corp.	OGE	3.00%	7.50%	4.00%	4.50%	6.50%	1.50%	6.50%	3.00%	5.50%	4.67%	5.67%	3.67%	5.00%	4.10%
11	Pinnacle West Capital Corporation	PNW	4.50%	4.00%	4.00%	3.50%	5.50%	4.00%	2.50%	2.00%	3.00%	3.50%	3.83%	3.67%	2.50%	4.10%
12	Portland General Electric Company	POR	4.00%	5.00%	3.00%	5.00%	6.00%	3.00%	5.00%	5.50%	4.00%	4.67%	5.50%	3.33%	4.83%	4.10%
13	The Southern Company	SO	3.00%	3.50%	3.00%	3.00%	3.50%	2.50%	6.50%	3.50%	3.50%	4.17%	3.50%	3.00%	4.50%	4.10%
14	Xcel Energy Inc.	XEL	5.50%	6.00%	5.00%	6.00%	6.00%	5.50%	6.00%	6.50%	5.00%	5.83%	6.17%	5.17%	5.83%	4.10%
	Average		3.89%	5.14%	3.93%	4.25%	5.11%	4.11%	5.04%	4.46%	4.29%	4.39%	4.90%	4.11%	4.60%	4.10%

Note:

[1] Source: The Value Line Investment Survey

[2] Source: The Value Line Investment Survey

[3] Source: The Value Line Investment Survey

[4] Source: The Value Line Investment Survey

[5] Source: The Value Line Investment Survey

[6] Source: The Value Line Investment Survey

[7] Source: The Value Line Investment Survey

[8] Source: The Value Line Investment Survey

[9] Source: The Value Line Investment Survey

[10] =([1]+[4]+[7])/3

[11] =([2]+[5]+[8])/3

[12] =([3]+[6]+[9])/3

[13] =([7]+[8]+[9])/3

[14] Source: Congress Budget Office (CBO), Budget Economic Outlook

[15] = (4 x [13] + [14]) / 5

#### Average High / Low Stock Price for the Comparable Electric Utility Companies

			[1]	[2]	[3]	[4]	[5]	[6]	[7]	
	2023 Q4		Octobe	er 2023	Novemb	er 2023	Decemb	er 2023	(10/01/23 - 12/31/23)	
			Max High	Min Low	Max High	Min Low	Max High Min Low		Average High/Low	
	Company Name	Ticker	Stock Price	Stock Price	Stock Price					
1	Alliant Energy Corporation	LNT	50.59	45.15	52.79	47.58	53.85	49.92	49.98	
2	Ameren Corporation	AEE	78.95	69.71	79.50	74.71	82.09	70.65	75.93	
3	American Electric Power Company, Inc	AEP	76.76	69.38	81.08	74.73	84.69	79.01	77.61	
4	Avista Corporation	AVA	33.48	30.53	35.41	32.56	37.00	33.73	33.78	
5	CMS Energy Corporation	CMS	55.73	49.87	58.12	53.79	60.36	56.54	55.74	
6	Duke Energy Corporation	DUK	90.12	83.06	92.40	86.61	99.48	91.55	90.54	
7	Entergy Corporation	ETR	95.96	87.10	102.79	94.85	106.45	98.81	97.66	
8	IDACORP, Inc.	IDA	98.45	88.10	101.42	93.23	102.29	96.47	96.66	
9	Northwestern Corporation	NWE	49.66	45.97	52.31	47.88	53.73	50.11	49.94	
10	OGE Energy Corp.	OGE	34.94	31.25	36.05	33.33	36.93	34.60	34.52	
11	Pinnacle West Capital Corporation	PNW	76.86	69.56	76.27	68.55	77.23	70.40	73.15	
12	Portland General Electric Company	POR	42.68	38.01	42.74	39.14	45.42	40.87	41.48	
13	The Southern Company	SO	67.72	61.56	71.33	67.13	73.42	68.71	68.31	
14	Xcel Energy Inc.	XEL	60.56	53.73	62.02	58.12	63.87	60.42	59.79	

Note:

[1] Source: Wall Street Journal, https://www.wsj.com/market-data

[2] Source: Wall Street Journal, https://www.wsj.com/market-data

[3] Source: Wall Street Journal, https://www.wsj.com/market-data

[4] Source: Wall Street Journal, https://www.wsj.com/market-data

[5] Source: Wall Street Journal, https://www.wsj.com/market-data

[6] Source: Wall Street Journal, https://www.wsj.com/market-data

[7] = ([1]+[2]+[3]+[4]+[5]+[6]) / 6

#### Discounted Cash Flow (DCF) Costs of Common Equity (COE) Estimates Based on Dividend per Share, Earning per Share, Stock Price, and Growth Rate for the Comparable Electric Utility Companies

	2023 Q4 DCF COE estimate		[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]
			2023			Expected		Projected		
			Dividend	Stock	Dividend	Dividend	Projected	GDP	Growth	
	Electric Utility Companies	Ticker	per Share	Price	Yield	Yield	Growth	Growth	Rate	COE
1	Alliant Energy Corporation	LNT	1.81	49.98	3.62%	3.72%	5.83%	4.10%	5.49%	9.21%
2	Ameren Corporation	AEE	2.52	75.93	3.32%	3.42%	6.50%	4.10%	6.02%	9.44%
3	American Electric Power Company, Inc.	AEP	3.35	77.61	4.32%	4.44%	6.00%	4.10%	5.62%	10.06%
4	Avista Corporation	AVA	1.84	33.78	5.45%	5.57%	4.67%	4.10%	4.55%	10.12%
5	CMS Energy Corporation	CMS	1.95	55.74	3.50%	3.58%	5.00%	4.10%	4.82%	8.40%
6	Duke Energy Corporation	DUK	4.06	90.54	4.48%	4.56%	3.17%	4.10%	3.35%	7.91%
7	Entergy Corporation	ETR	4.34	97.66	4.44%	4.51%	2.83%	4.10%	3.09%	7.60%
8	IDACORP, Inc.	IDA	3.20	96.66	3.31%	3.39%	4.67%	4.10%	4.55%	7.94%
9	Northwestern Corporation	NWE	2.56	49.94	5.13%	5.21%	3.00%	4.10%	3.22%	8.43%
10	OGE Energy Corp.	OGE	1.66	34.52	4.81%	4.93%	5.00%	4.10%	4.82%	9.75%
11	Pinnacle West Capital Corporation	PNW	3.48	73.15	4.76%	4.82%	2.50%	4.10%	2.82%	7.64%
12	Portland General Electric Company	POR	1.88	41.48	4.53%	4.64%	4.83%	4.10%	4.69%	9.33%
13	The Southern Company	SO	2.78	68.31	4.07%	4.16%	4.50%	4.10%	4.42%	8.58%
14	Xcel Energy Inc.	XEL	2.08	59.79	3.48%	3.57%	5.83%	4.10%	5.49%	9.06%
	Average		2.68	64.65	4.23%	4.32%	4.60%	4.10%	4.50%	8.82%
								DCELON	ver Bound	7 64%

DCF Lower Bound 7.64%

DCF Upper Bound \_\_\_\_9.75%

DCF COE 8.70%

#### Note:

- [1] Source: The Value Line Investment Survey: Ratings & Reports.
- [2] Source: The Wall Street Journal; Monthly Average.
- [3] = [1] / [2]
- [4] = [3] x (1 + .5 x [7])
- [5] Source: [12] of Growth Rate SJW-11
- [6] Source: Congress Budget Office (CBO), Budget Economic Outlook
- [7] = (4 x [5] + [6]) / 5
- [8] = [4] + [7]

#### Capital Asset Pricing Model (CAPM) Costs of Common Equity (COE) Estimates Based on Historical Return Differences Between Common Stocks and Long-Term U.S. Treasuries for the Comparable Electric Utility Companies

2023 Q4 CAPM Estimate	[1]	[2]	[3]	[4]	[5]	[6]	[7]	[8]	[9]	[10]	[11]	[12]	[13]	[14]	[15]	[16]	[17]	[18]
				Kroll, LLC (	1926-2023)		NYU Stern (1928-2023)				Market Ris	k Premium			CAPM Cost of	Common Equity		
			Large Com	pany Stocks	Long-tern	n G-Bonds	S&P	500	US Treas	ury Bond	Krol	I, LLC	NYU	Stern	Kroll	, LLC	NYU	Stern
	Risk-Free		Geometric	Arithmetic	Geometric	Arithmetic	Geometric	Arithmetic	Geometric	Arithmetic	Geometric	Arithmetic	Geometric	Arithmetic	Geometric	Arithmetic	Geometric	Arithmetic
Gas Utility Companies	Rate	Beta	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Return	Mean Returr
1 Alliant Energy Corporation	4.58%	0.90	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.67%	9.93%	9.29%	10.70%
2 Ameren Corporation	4.58%	0.90	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.67%	9.93%	9.29%	10.70%
3 American Electric Power Company, Inc.	4.58%	0.80	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.22%	9.34%	8.77%	10.02%
4 Avista Corporation	4.58%	0.90	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.67%	9.93%	9.29%	10.70%
5 CMS Energy Corporation	4.58%	0.85	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.45%	9.63%	9.03%	10.36%
6 Duke Energy Corporation	4.58%	0.85	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.45%	9.63%	9.03%	10.36%
7 Entergy Corporation	4.58%	0.95	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.90%	10.23%	9.55%	11.04%
8 IDACORP, Inc.	4.58%	0.85	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.45%	9.63%	9.03%	10.36%
9 Northwestern Corporation	4.58%	0.95	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.90%	10.23%	9.55%	11.04%
10 OGE Energy Corp.	4.58%	1.05	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	9.35%	10.82%	10.07%	11.72%
11 Pinnacle West Capital Corporation	4.58%	0.95	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.90%	10.23%	9.55%	11.04%
12 Portland General Electric Company	4.58%	0.90	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.67%	9.93%	9.29%	10.70%
13 The Southern Company	4.58%	0.90	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.67%	9.93%	9.29%	10.70%
14 Xcel Energy Inc.	4.58%	0.85	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.45%	9.63%	9.03%	10.36%
Average	4.58%	0.90	10.28%	12.16%	5.73%	6.22%	9.80%	11.66%	4.57%	4.86%	4.54%	5.94%	5.23%	6.80%	8.67%	9.93%	9.29%	10.70%
															CAP	M Lower Bound		8.98%

CAPM Upper Bound

10.32%

9.65%

CAPM COE

Note:

[1] Source: 3-Month Average of 30-Year Treasury Bond

[2] Source: Value Line, Investment Survey.

[3] Source: Kroll, LLC, the Stocks, Bonds, Bills, and Inflation (SBBI®) Monthly Dataset.

[4] Source: Kroll, LLC, the Stocks, Bonds, Bills, and Inflation (SBBI®) Monthly Dataset.

[5] Source: Kroll, LLC, the Stocks, Bonds, Bills, and Inflation (SBBI®) Monthly Dataset.

[6] Source: Kroll, LLC, the Stocks, Bonds, Bills, and Inflation (SBBI®) Monthly Dataset.

[7] Source: Risk Premium, Damodaran Online, Stern School of Business, NYU.

[8] Source: Risk Premium, Damodaran Online, Stern School of Business, NYU.

[9] Source: Risk Premium, Damodaran Online, Stern School of Business, NYU.

[10] Source: Risk Premium, Damodaran Online, Stern School of Business, NYU.

[11] = [3] - [5]

[12] = [4] - [6]

[13] = [7] - [9]

[14] = [8] - [10]

[15] = [1] + [2] x [11]

[16] = [1] + [2] x [12]

[17] = [1] + [2] x [13]

[18] = [1] + [2] x [14]

	[	1]	[2	2]	[3]			
	<u>Bond Y</u>	<u>ïeld (%)</u>	<u>Risk Prer</u>	<u>nium (%)</u>	Estimated ROE (%)			
Month-Year	<u>A</u>	<u>Baa</u>	<u>A</u>	<u>Baa</u>	<u>A</u>	<u>Baa</u>		
Jan-24	5.48	5.73	4.25	4.01	9.73	9.74		
Feb-24	5.56	5.79	4.18	3.96	9.74	9.75		
Mar-24	5.55	5.79	4.19	3.96	9.74	9.75		

# Bond Yield Plus Risk Premium (BYPRP) Return on Equity (ROE) Estimates Risk Premium Calculated by Authorized ROE and Utility Bond Yields

BYPRP Lower Bound	9.73
BYPRP Upper Bound	9.75
BYPRP ROE	9.74

Notes:

[1] Mergent Bond Record, Moody's Utility Bonds Yields

[2] = 9.47 - 0.9515 x [1]

[3] = [1] + [2]

#### Risk Premium Estimation Using Regression Analysis Plus Risk Premium (BYPRP) Return on Equity (ROE) Estimates Risk Premium as Difference Between Authorized ROE and Utility Bond Yield

#### SUMMARY OUTPUT

Regression Statistics										
Multiple R	0.9598									
R Square	0.9212									
Adjusted R Square	0.9209									
Standard Error	0.2325									
Observations	244									

#### ANOVA

	df	SS	MS	F	Significance F
Regression	1	153.0035	153.0035	2830.6037	0.0000
Residual	242	13.0809	0.0541		
Total	243	166.0844			

	Coefficients	Standard Error	t Stat	P-value	Lower 95%	Upper 95%	Lower 95.0%	Upper 95.0%
Intercept	9.4665	0.0789	119.9612	0.0000	9.3110	9.6219	9.3110	9.6219
Bond Yield	-0.9515	0.0179	-53.2034	0.0000	-0.9867	-0.9163	-0.9867	-0.9163

# **RETURN ON EQUITY**

			COE Analysis		
		Lower	Estimate	<u>Upper</u>	
COE Estimation	DCF	7.64%	8.70%	9.75%	А
	CAPM	8.98%	9.65%	10.32%	В
		8.31%	9.17%	10.03%	C
			ROE Analysis		
		Lower	Estimate	<u>Upper</u>	
<b>ROE</b> Estimation	BYPRP	9.73%	9.74%	9.75%	D
<b>ROE</b> Recommandation			9.74%		

Note:

A Schedule SJW-d12

<sup>B</sup> Schedule SJW-d13

<sup>C</sup> = ([A] + [B]) / 2

<sup>D</sup> Schedule SJW-d14-1

#### **RATE OF RETURN**

				<u>Allowed Rate of Return</u> Common Equity Return of:		
	Percentage <sup>[1]</sup>	Embedded	Lower	ROE <sup>[3]</sup>	Upper	
Capital Component	of Capital	Cost	9.49%	9.74%	9.99%	
Common Stock Equity	50.00%	-	4.74%	4.87%	4.99%	
Preferred Stock	0.00%	0.00%	0.00%	0.00%	0.00%	
Long-Term Debt	50.00%	4.01% [2]	2.01%	2.01%	2.01%	
Total	100.0%		6.75%	6.87%	7.00%	

Note:

[1] Schedule SJW-d6

[2] Schedule SJW-d7

[3] Schedule SJW-d15

# Authorized ROE and Equity Ratio of the U.S Utility by Sector 2010-2024

Electric									
	Fully Litigated			<u>Settled</u>			Electric Total		
Year	<u>ROE (%)</u>	Equity (%)	Case (No.)	<u>ROE (%)</u>	Equity (%)	Case (No.)	<u>ROE (%)</u>	Equity (%)	Case (No.)
2010	10.35	47.68	27	10.39	49.49	34	10.37	48.63	61
2011	10.39	48.17	26	10.12	48.01	16	10.29	48.11	42
2012	10.28	49.98	29	10.06	51.40	29	10.17	50.62	58
2013	9.85	48.25	17	10.12	49.70	32	10.03	49.14	49
2014	10.05	50.14	21	9.73	50.26	17	9.91	50.19	38
2015	9.66	48.98	16	10.04	49.28	15	9.84	49.12	31
2016	9.74	49.75	25	9.80	47.51	17	9.77	48.85	42
2017	9.73	49.23	24	9.75	49.30	29	9.74	49.26	53
2018	9.63	48.70	22	9.57	49.76	26	9.60	49.27	48
2019	9.58	51.07	27	9.76	49.66	20	9.66	50.62	47
2020	9.43	49.87	32	9.46	50.45	23	9.44	50.12	55
2021	9.23	50.71	30	9.57	49.79	25	9.38	50.31	55
2022	9.48	51.25	32	9.62	50.32	21	9.54	50.93	53
2023	9.64	52.10	39	9.52	50.57	24	9.60	51.59	63
2024	9.63	49.90	8	9.73	47.00	6	9.67	48.94	14

	Vertically Integrated Electric								
	Fully Litigated				<u>Settled</u>		Electric Total		
Year	<u>ROE (%)</u>	<u>Equity (%)</u>	Case (No.)	<u>ROE (%)</u>	<u>Equity (%)</u>	Case (No.)	<u>ROE (%)</u>	Equity (%)	Case (No.)
2010	10.32	47.37	16	10.49	49.63	25	10.42	48.65	41
2011	10.46	48.51	17	10.14	48.47	11	10.33	48.50	28
2012	10.10	49.69	16	10.10	52.34	23	10.10	51.09	39
2013	9.91	46.46	9	9.96	50.90	22	9.95	49.42	31
2014	10.03	51.39	9	9.86	51.03	10	9.94	51.24	19
2015	9.74	49.03	13	9.78	52.00	4	9.75	49.59	17
2016	9.62	49.47	9	9.88	47.21	11	9.77	48.28	20
2017	9.69	47.89	8	9.85	49.06	20	9.80	48.68	28
2018	9.62	46.44	9	9.72	48.76	14	9.68	47.89	23
2019	9.74	50.83	10	9.74	47.65	15	9.74	49.10	25
2020	9.52	48.71	15	9.57	49.78	12	9.55	49.25	27
2021	9.24	49.03	8	9.67	48.87	17	9.53	48.93	25
2022	9.82	50.85	12	9.68	48.76	13	9.75	49.80	25
2023	9.96	52.93	19	9.61	49.72	17	9.80	51.52	36
2024	9.62	49.10	4	9.79	41.33	4	9.70	45.77	8

Note:

Source: S&P Global Market Intelligence, Retrieved in May 2, 2024