FILED
October 22, 2024
Data Center
Missouri Public
Service Commission

Exhibit No. 315

OPC – Exhibit 315 Lisa A. Kremer Direct File No. ER-2024-0189

Exhibit No.:	
Issue(s): Time of Use Education/	Customer Complaints
Witness/Type of Exhibit:	Kremer/Direct
Sponsoring Party:	Public Counsel
Case No ·	FR-2024-0189

DIRECT TESTIMONY

OF

LISA A. KREMER

Submitted on Behalf of the Office of the Public Counsel

EVERGY MISSOURI WEST, INC. D/B/A EVERGY MISSOURI WEST

CASE NOS. ER-2024-0189

** Denotes Confidential Information that has been redacted.

June 27, 2024

TABLE OF CONTENTS

Testimony	Page
Introduction	1
Discussion of Points Above	4

DIRECT TESTIMONY

OF

LISA KREMER

EVERGY MISSOURI WEST

CASE NO. ER-2024-0189

I. INTRODUCTION:

- Q. Please state your name, title, and business address.
- A. Lisa Kremer. Consultant for the Office of the Public Counsel ("OPC"). 705 Briarwood Court, Jefferson City, MO, 65109.
- Q. Please describe your education and employment background.
- A. I have a Bachelor of Science Degree in Public Administration and a Master's Degree in Business Administration from Lincoln University. I am also a Certified Internal Auditor ("CIA") and a member of the Central Missouri Institute of Internal Auditors. I have over 35 years of utility regulatory experience with most of my experience occurring while serving for approximately 31 years on the Staff of the Missouri Public Service Commission ("Missouri PSC" or "PSC"), in analytical and management roles, performing and leading management, operational and service quality audits, and reviews as well as other utility investigatory work including utility rate, merger and complaint cases. After leaving my employment with the Missouri PSC in 2018, I was employed for several years by the Missouri Division of Energy as Manager of the Energy Policy and Resources Unit. For the past two years I have been performing consulting work for the Missouri Office of Public Counsel. A listing of more specific utility regulatory projects, audits, investigations and reviews I have participated in and testimonies I have filed are included as Schedule LAK-1 to my testimony.

Q. What is the purpose of your Direct Testimony?

A. The purpose of my Direct Testimony is to address concerns regarding customer education in Evergy West's (Evergy, Company) Time of Use Rate (TOU) implementation ordered by the Commission in Case No. ER-2022-0130. I will also recommend, for the

Commission's consideration, a disallowance from future customer rates a portion of the Company's TOU education costs in that effort. In addition, I will relay operational matters regarding the Company's call center and direction of the Company's customer engagement generally. I will also discuss the significant recent decline in the Company's **____ ** record that was commented on extensively in Committee Reports contained within its Board of Directors Minutes, and the implications such decline could have on Company operations and ultimately its customers. I will also address concerns regarding the Company's retention of utility received customer complaints. Specifically, my testimony will address:

- 1. Deficiencies and lost opportunities in the Company's Time of Use educational efforts that may have long-term consequential impacts on customer negative perceptions of Time of Use rates and broader public interest implications in the multi-benefits of reducing energy consumption, particularly at peak times. Such deficiencies and missed opportunities should be shouldered solely by the Company.
- 2. Evidence the Company's documented concerns that reduced energy consumption would result in a reduction of Company revenues ultimately tainted Evergy's TOU education and customer outreach. This includes providing customer-facing messaging that included a "tone of blame" on the Missouri PSC, offering insufficient education related to the new rates, and other actions that created unnecessary and harmful customer concern and confusion over the transition to Time of Use rates. Further, that these concerns of reduced revenues may have delayed, for many years, the realization of Advanced Metering Infrastructure (AMI) benefits that customers were entitled to by virtue of their paying for Company AMI investments.
- 3. Violation of the public trust that should exist between a regulated monopolistic utility and the captive customers it serves in TOU messaging that fueled customer distrust rather than build, promote and encourage it.

4. Considerations for the Commission to disallow a portion of Evergy West's costs for its TOU educational deficiencies which may have ongoing customer consequences in the form of customer confusion, apprehension, wariness, and unease with Time of Use rates generally now and into the future.

- 5. Recognition that customer "awareness" of Time of Use Rates is not the same as customer "education" and ultimately customer "understanding." If there was legitimate "understanding" of TOU and success in the Company's educational campaign, customers would not have experienced the significant confusion that resulted or harbored what has been, by the Company's own admission, far-reaching negative perceptions. ^{1,2}
- 6. Company TOU messaging that not only did not inspire customer confidence but may have invoked a sense of "dread" of an impending event, much like the warning of a tornado for which the customer must act or risk being consumed.³
- 7. Reduced and limited call center hours, particularly the elimination of call center hours after 5:00 pm⁴ when those in the work force, students, caregivers or those otherwise engaged during daytime hours might have the greatest opportunity to call with inquiries about TOU or their electric service in general.
- 8. Declines in customer satisfaction for which the Company concerningly appears to have taken a posture of "it is not our fault."
- 9. Forever missed golden opportunity to make an introductory "good first impression" of Time of Use rates for Evergy's Missouri customers. Evergy research demonstrated that **_______** Time of Use Rates are 'rate options.'

^{1 **}

 $^{^2}$ "Evergy Mandatory Residential Customer TOU Implementation, Missouri Public Service Commission Update, August 10, 2023, p. 41 – 43.

³ Comments of the Office of the Public Counsel and Response to Other Prior Filings in Case No. EW-2023-0199, OPC July 14th Memorandum, last paragraph, page 3 of 10.

⁴ Company Response to OPC Data Request 2016.

⁵ Company Response to OPC Data Request 5017, p 3, Case No. ER-2022-0129.

- 10. Constructive "lessons learned" for customer education in the future should be examined and addressed as customers and the Company move forward with TOU and in other Evergy customer educational campaigns.
- 11. OPC's concern that the Company may not be in compliance with Commission Rule 20 CSR 4240-13.040 (5)(B) regarding customer complaints received directly by the utility which are different than complaints forwarded to the Company from external entities such as the Missouri Public Service Commission, the Missouri Attorney General's Office and the Better Business Bureau.

DISCUSSION OF POINTS ABOVE:

- Q. With reference to item 1, what do you mean when you reference deficiencies and lost opportunities in the Company's TOU educational efforts that may have long-term consequential impacts on customer perceptions of TOU and public interest implications in reducing in energy consumption?
- A. Concerns with customer confusion and negative customer sentiment regarding the Company's TOU rates have been addressed considerably by the Company, the Staff of the Commission (through its Complaint against Evergy in Case No. EC-2024-0092), and by many, if not all, of the individual commissioners in public agenda sessions including those on August 10, 2023; August 30, 2023; and September 21, 2023. In addition, the Office of the Public Counsel filed a Memorandum in Case No. EW-2023-0199 on July 14, 2023, that expressed concerns with aspects of the Company's TOU educational material and warned against "language that may be construed by some customers as describing an imminent negative event for which they should have concern."

In reviewing the Company's performance in educating its customers we must rely on what is known and factual. What we know is that the Commission ordered Evergy to:

... implement a program to engage and educate customers in the six-month lead-in time until its 2-period TOU rate takes effect as the default rate for residential customers. Evergy shall work with Staff and OPC and permit

⁶ Comments of the Office of the Public Counsel and Response to Other Prior Filings Case No. EW-2023-0199, OPC July 14th Memorandum, bottom paragraph, p 3.

them a chance to review materials related to the education program to ensure the program has a maximum potential for success.⁷

"Engaged and educated" customers should not be confused, but rather, should believe they have sufficient information to make an informed decision regarding the most advantageous rate for their individual household or have the confidence they can get the support they need from their regulated utility company to aid them in such decisions.

There is considerable evidence, including by the Company's own statements in the August 10, 2023, agenda meeting showing there was significant confusion and distrust of TOU rates among the Company's customers. For example, when Commissioner Holsman inquired of the Company whether the studies of Oracle and Brattle were "a positive" for Time of Use rates, Mr. Caisley responded that what worried him was that "customers don't believe it." Later in conversation with then Chairman Rupp, Mr. Caisley said "74% believe their bill will go up, not down" and further that customers believe they "won't be able to use electricity when they want."

The perverse irony in this situation is that neither of these customer beliefs were true. Instead, the then high differential default rates ordered at that time would either (1) result in no increased customer bills or (2) a reduction in bills for approximately 70% to 90% of all residential customers. These facts indicate there was clearly customer confusion, anxiety, and concern regarding TOU rates for no justifiable reason. Regardless, it is unfortunate and disappointing that the Company, to the best of my knowledge, assumed no responsibility for this customer confusion and doubt which was also addressed in the Company's filing in its September 29, 2023, for Approval of Tariff Revisions to Time of Use Program, Request for Waiver of 60 Day Notice Requirement, And Motion for Expedited Treatment in Case No. ET-2024-0061, page 8, paragraph 16.

My testimony will continue to address customer education further below but these admissions by the Company point to failures in its customer education efforts of TOU. One

⁷ Missouri Public Service Commission Order in Case No. ER-2022-0130, pp 68-69.

⁸ August 10, 2023, Missouri Public Service Commission agenda Session, approximately at minute 38 in recording.

⁹ August 10, 2023, Missouri Public Service Commission agenda Session, approximately at minute 56 in recording.

¹⁰ Oracle and Brattle Studies addressed by Mr. Charles Caisley in the August 10, 2023, PSC agenda session.

 $^{^{11}}$ Comments of the Office of the Public Counsel and Response to Other Prior Filings Case No. EW-2023-0199, OPC July 14th Memorandum, bottom paragraph page 6.

Q.

- With reference to item 2 above, what support do you offer that demonstrates the Company was concerned that reduced energy consumption resulting from TOU rates may have spurred detrimental customer messaging, insufficient education, and, most grievously, created unnecessary and detrimental customer concern and confusion over the transition to Time of Use rates as well as delay TOU implementation from investment made years ago?
- A. In conversation with then Chairman Rupp in the August 10, 2023, agenda session (at approximately minute 58 and later at approximately hour and minute 1:41) Mr. Charles Caisley of Evergy indicated concerns with the opportunity for customers to change rates by seasons resulting in "significant revenue issues" and that the Company would "be underneath our revenue requirement." He also states during that same agenda meeting "It would create a structural deficiency in our revenue requirement" to which then Chairman Rupp followed by clarifying "that customers would save too much." In simple summation, the Company held concerns they would lose money when customers understood they could use their AMI meters and Time of Use rates to their benefit, reducing consumption and thereby reducing their electric bills, just as they should be able to do.
 - Commissioner Rupp further went onto say in the September 21, 2023, agenda session at approximately minute 16:42 that he "didn't fault the Company for protecting its shareholders" but offered that the Company had had three rate cases to implement Time of Use Rates and they did not do it. Specifically, then Chairman Rupp was referring to the Company's 2016, 2018, and 2022 rate cases. The sheer delay, spanning years by the Company to move to Time of Use Rates should provide some indication of their adverse position toward TOU.
- Q. Do you have any observations regarding Mr. Caisley's concerns that reference revenue deficiencies?
- A. Yes. I would offer that Mr. Caisley's concerns overlooked the fact that Evergy had made significant investment at customer expense and has earned and will continue to earn a return from the meter investments required to implement TOU rates. The Company did not, to my knowledge, voice concerns about "structural deficiencies in their revenue

requirement" when they used an "opt-out" model for deploying Advanced Metering Infrastructure (AMI) meters beginning in January 2014 for the Evergy Metro customers and later for its Missouri West customers. In other words, customers were not asked whether they wanted to pay for an AMI meter included in their cost of service. They could "opt-out" of receiving an AMI meter and have their meter read manually for a high monthly fee of \$45 which most would agree would discourage such reads.

Bringing this full circle, the primary purpose of AMI meters is being able to sync the incremental price of electricity to the Company to the price it charges its customers as the electricity is being consumed. The Company has had the benefit of being able to earn a return on and of the AMI meters and customers were and are entitled to receive the benefit of a system that would limit or reduce the need for future capital investments needed to meet demand. Therefore, Mr. Caisley's concern that TOU would limit energy consumption (and hence Evergy's revenue) is duplicitous because limiting energy consumption was the very purpose for which AMI meters were introduced and Evergy was already permitted to earn a profit on those AMI meters.

Q. Has there been prior discussion by the Commission regarding the delay of customer benefit of AMI meter investment?

A. Yes. The On-The-Record Presentation Volume 11 Transcript dated September 22, 2016, in Case No. ER-2016-0156 page 92 included the following exchange between Commissioner Rupp and Company representative Mr. Darrin Ives regarding the benefits customers would receive from AMI meters and how soon they would receive them. The transcript demonstrates two things: the Company's apparent non-commitment on one hand for TOU and acknowledgement, at nearly the same time, that TOU is the wave of the future:

Commissioner Rupp: "So I want to hear from the Company that – you will have the capability to do that in the future, but I want to hear, is it your intent to move forward towards some type of time of use rate option for people that has been designed with newer numbers that is something that actually they would – might choose to participate in?"

Mr. Ives: "I'd answer that real quickly. It is our intent to continue to look at all those forms. With the advancements in technology, not only from the meters, but when we get our new billing system in, which has much more

real-time capability, to address some of these future innovations, we're going to look at all that stuff. We're going to look at time of use rates. We're going to look at demand response.

Later in that same transcript, Mr. Ives says on page 94:

What I can tell you is we are looking across the country at what makes sense for customers on all those fronts from a customer experience standpoint and from a customer - a customer ability to take control of their energy usage. This is another forum where we'll be working with that same view in mind.

And Commissioner Rupp responds:

I appreciate that, because I remember Mr. Hack's comments in the workshop the other day, quote was time of use rates are the wave of the future for our customers.

This exchange, again, occurred in 2016, nearly eight years ago.

- Q. Why would the Company defer implementation of Time of Use Rates and the potential to help customers better manage their energy usage and bills for so many years?
- A. One must ask themselves this question as then Chairman Rupp appeared to do later in the August 10, 2023, agenda meeting. In addition to the comments made by Mr. Caisley in that agenda meeting addressing "structural deficiencies" in the Company's revenue requirement due to TOU, the Company's 2023 Annual Report may provide answers in a section on page 22 entitled "Customer and Weather-Related Risks." The first sentence underneath the heading states:

Changes in electricity consumption could have a material adverse effect on Evergy's results of operations, financial position and cash flow. The entire quote is below and also attached as Schedule LAK-3.

Change in customer behavior in response to energy efficiency programs, changing conditions and preferences or changes in the adoption of technologies could affect consumption of energy by customers. Federal and state programs exist to influence the way customers use energy and regulators have mandates to promote energy efficiency. Conservation programs and customers' level of participation in the programs could have a material adverse effect on the operations, financial position and cashflows of the Evergy Companies. Technological advances, energy efficiency and

Q.

Q.

A.

 other energy conservation measures have reduced and will continue to reduce customer electricity consumption.

Further, The Company's December 6, 2023, Board of Director's Minutes materials has
statements that alluded to the Company's disfavor for **
Missouri and blaming them for negative impacts to customer satisfaction and call center
** Those same materials also indicated the Company assumed no
responsibility for such declines in performance or customer concerns and showed Evergy
West was not identifying actions to implement internal controls to curb or mitigate such
issues. Please see Schedule LAK-4.
In addition, OPC's July 14, 2024, filing in Case No. EW-2023-0199 (attached as Schedule
LAK-5) included a memorandum to the Missouri Public Service Commission's Officia
Case File wherein OPC questioned (on page 8) why the Company would have indicated in
its RFP seeking proposals to assist in its TOU marketing and communications campaign
that it ** ** ordered by the Commission. It could
be construed that this signal to bidders assumed a posture of intentional sabotage for a
Commission-ordered TOU educational program. In other words, the Company alerted
bidders that would be beholden to it for payment and future work reference and working
under its direction: ** **
Did the Office of the Public Counsel raise any other concerns about the Company's
chosen educational consultant?
Yes. OPC also questioned why the Company ultimately chose a bidder that appeared to
be a firm that emphasized the protection of the Evergy ** ** and the lack of the
consultant's ** **
What was the Company's response regarding the lack of **** by
their hired consultant?
When OPC raised the lack of ** ** of the Company's consultant at one of
the stakeholder meetings the Company responded that there were not many consultants
with specific ** ** However, common sense dictates that education
messaging should take a positive stance and not one describing an "imminent negative

event" ¹² which is what OPC observed in some of the materials and relayed those concerns to the Company verbally and in writing. ¹³

- Q. Do you have any additional comments on the matter of Company concerns regarding revenue deficiencies tainting its customer TOU messaging?
- A. Yes. The cruel irony of this dichotomous situation is that the chief benefit to support the Company's expenditures of its AMI investments should have resulted in the very thing reduced energy consumption for its customers that the Company has expressed concerns over in multiple forums. ¹⁴ It is not a large leap to conclude that these concerns colored the tone of its customer communications. Examples of some of the customer communications will be forthcoming later in my testimony.
- Q. With reference to item 3 above, what do you mean by asserting that the Company violated the public trust that should exist between a regulated monopolistic utility and the captive customers it serves in its TOU messaging?
- A. A number of samples of Company messaging were likely perceived negatively by some customers and certainly noted was an absence of customer opportunity, optimism, and control. OPC observed this messaging carried a theme that could be perceived as "an imminent negative event for which [customers] should have concern.¹⁵

Instead of framing some of the educational messaging with a positive and even exciting tone that customers were going to be a position to reap the benefits of paying for AMI equipment (which had been purchased to serve them) they were presented messaging that held of a tone of foreboding and concern. One could argue that type of messaging from a regulated utility is one of customer detriment.

¹² Comments of the Office of the Public Counsel and Response to Other Prior Filings Case No. EW-2023-0199, OPC July 14th Memorandum, bottom paragraph page 3.

¹³ Comments of the Office of the Public Counsel and Response to Other Prior Filings Case No. EW-2023-0199, OPC July 14th Memorandum, bottom paragraph page 3.

¹⁴ 2023 Evergy Inc. Annual Report, page 22, section entitled: "Customer and Weather-Related Risks."

 $^{^{15}}$ Comments of the Office of the Public Counsel and Response to Other Prior Filings Case No. EW-2023-0199, OPC July 17th Memorandum, bottom paragraph page 3.

The Company has provided examples of its messaging in the educational workshops for stakeholders established in Case No. EW-2023-0199 and some of those are included in Schedule LAK-6. One message that can be observed repeatedly in the Company's billboard, print advertising, billing communication, customer postcards, newspaper ads, banner ads, etc. and that is that "Missouri is moving to time-based electric rates in the fall" and the Customer must choose a plan. This blunt statement, that included a near threatening tone that the customer "must choose" a rate regarding something as critical and necessary for customer life, health and financial obligation must surely have inspired trepidation and a customer sense of "what - does - this – mean?"

This message is also misleading in that customers didn't "have" to pick a plan, they didn't "have" to do anything. Messaging included in Schedule LAK-6 show "It's time to choose your new time-based plan" and "Choose your new plan now!" when in reality customers didn't have to choose at all but could choose, if they wanted. Yes, they would have been placed into the default plan but there is argument to be made that all rates up until TOU have been "default" rates ordered by the Commission. Leading out with messaging that customers were being given what they had asked for – **_______ ** (as shown in Company research presented in Schedule LAK-2) but didn't actually need to make a choice may have prevented some customer concern. Further, Company materials were silent in mentioning that the Company had come into the Commission to raise its rates in the first place.

OPC suggested to the Company that it "emphasize educating customers on the relationship between energy, demand and the costs ultimately realized as a result of one's usage" or in other words: the foundational "why" the Company was offering TOU. While the Company took that suggestion in some places of its messaging, in others it appears to lead out with "blame" on the Missouri Public Service Commission for "ordering Evergy and other utilities to transition to Time of Use Rates" which can be seen in Schedule LAK-6. That lead-out messaging blaming the PSC for mandating TOU was inappropriate in customer communications and not helpful or productive to customers. It communicated to

 $^{^{16}}$ Comments of the Office of the Public Counsel and Response to Other Prior Filings Case No. EW-2023-0199, OPC July 17th Memorandum, bottom paragraph page 3.

 customers that Evergy was doing it because it was being forced to, not because it is in the customers' best interest. This message of PSC blame does not tell the full story to customers of the millions of dollars of Company investment which began nearly a decade ago and for which the customers were, up to that point, extracting little value.

The customer confusion and concern resulting from the foreboding undercurrent embedded in the Company's TOU messaging resulted in a violation of a near sacred public trust that should exist between a regulated, monopolistic utility and the captive customers it serves. This relationship should mirror that of one for any service that is necessary and required for life and health, much like the medical Hippocratic Oath of "First Do No Harm" which should provide guidance and be the bedrock in all utility company / customer communications. Recognition that it is the Company's customers who were and are "The Biggest Losers" in the TOU educational misfiring that resulted in unnecessary customer confusion and "rampant misinformation and fear mongering" after the Commission's decision in ER-2022-0129 ordering that all customers will be placed on a TOU rate to extract the benefit of its AMI investment.

- Q. With referenced to item 4 above, do you believe it is appropriate for the Commission to consider a disallowance for a portion of Evergy West's costs for its TOU educational deficiencies, and if so, why?
- A. Yes, I believe consideration by the Commission for rate payers to be relieved of paying for a portion of the Company's Time of Use educational program is appropriate and it is my recommendation. At this time in the Company's April 19, 2024, "AAO Cost Tracking & Reporting Update" filed in Case No. EW-2023-0199 the Company reports Education and Outreach expenses through March 31, 2023, for Evergy Missouri West at \$**____

In recommending a disallowance of educational costs, we must again remember what the Company was charged to do in the Commission's November 21, 2022, order:

Evergy shall implement a program to engage and educate customers in the six-month lead-in time until its 2-period TOU rate takes effect as the default

¹⁷ Quote by Missouri Public Service Commissioner Maeda Coleman in a September 21, 2023, PSC agenda session.

 rate for residential customers. Evergy shall work with Staff and OPC and permit them a chance to review materials related to the education program to ensure the program has a maximum potential for success.

As addressed previously, significant documented customer confusion and concern resulted from the Company's educational efforts as expressed by most if not all Missouri Public Service Commissioners. One of the interesting points in reading the Company's February 13, 2023, Executive Summary – Customer Operations Update report in its Board of Director's materials was that the Company must have known how to successfully educate its customers when it told its Board the following when addressing customer satisfaction:

**	
	** (Please
also see Schedule LAK-7).	(110000

According to this statement to its Board, Evergy had had previous success in customer communications and knew how to spend a budget targeted toward resonating effective customer messaging. Evergy knew that themes of **_______ ** had struck a positive chord with customers and those themes could have replaced some of the messaging that appeared to result in the extensive customer confusion, doubt, fear, and blame addressed previously.

Negative customer perceptions negated the prime purpose to shift electrical usage away from peak usage hours at the time that energy is most in demand and therefore most costly. The Brattle and Oracle studies demonstrated that a high percentage of customers would either not experience bill increases or actually save on the then, high-differential default rate. To be clear, I am not suggesting a review or change to the currently ordered TOU default rate but rather emphasizing there was nothing for which customers should be concerned or confused.

For the customers who suffered and may still be suffering confusion and suspicion in the Time of Use roll out, ¹⁸ there should be Company accountability as it and it alone not only had complete control of all customer messaging but bore sole responsibility to educate and inform its customer base. Simply put, customer education was the Company's job to do and it apparently believed, according to Board of Director's Minutes, that it knew how to connect with customers. Yet, the Company's actions on TOU education do not demonstrate that supposed competency. Since the Company began its AMI deployment in 2014¹⁹ it should have been contemplating then and formulating a blueprint of how it would successfully educate its customer base regarding Time of Use Rates.

- Q. What is your recommendation to be included in customer rates for the Company's TOU education?
- A. Based upon the many years the Company had to contemplate a TOU education program, the documented customer confusion, and concern they experienced in the Company's TOU transition I believe reducing the Company's expenditures to be paid for by rate payers in the range of 50% would be appropriate. This would mean that the Commission should allow Evergy West to recover only **_____** of the **_____** it spent to date on TOU education.
- Q. How did you arrive at your recommendation that **_____ ** to be included in customer rates for TOU education and **____ ** to be excluded?
- A. First, I believe there is an argument to be made that customers should be required to pay for none of the customer education in the Company's TOU educational program due to what has been addressed as rampant customer confusion demonstrating the program did not comply with the Commission's original directive in its order which included the language: "implement a program to engage and educate customers" regarding its TOU implementation. Mass customer confusion over this important educational topic was not only unacceptable, in my opinion, but unnecessary. However, as I address below, I cannot

¹⁸ Addressed in Missouri Public Service Commission agenda Sessions on August 10, 2023, and September 21, 2023.

¹⁹ Comments of the Office of the Public Counsel and Response to Other Prior Filings Case No. EW-2023-0199, OPC July 17th Memorandum, bottom paragraph page 6.

say there was completely no-customer value in the Company's efforts and that is my justification for recommending half of a disallowance in the Company's expenditures.

Q. What value do you recognize in the Company's TOU education effort?

- A. As addressed previously in my testimony, the Company had numerous outreach events²⁰ and the Office of Public Counsel encouraged and supported those efforts. In addition to the outreach events and to their credit, the Company provided a dedicated 800-phone number in the customer event handout material. Such call numbers were noted to be absent on some of the other Company educational materials. I will offer more on the Company's call center later in my testimony. Further, there were statements in the materials connecting the timing of usage to the price paid and the relationship to overall electricity demand. While my testimony expresses criticism of aspects of the Company's educational material and efforts, there was value in some of its effort. That is why I am not recommending a compete disallowance of the education costs.
- Q. With reference to item 5. above, why do you say that customer "awareness" of Time of Use Rates is not the same as customer "education" and ultimately customer "understanding."
- A. Page 22 of the "Evergy Mandatory Residential Customer TOU Implementation" presentation that was filed in EW-2023-0199 on August 11, 2023, and presented by Mr. Charles Caisley to the Commission on August 10, included the following statements:
 - Phase 1 tactics drew significant engagement to website landing page
 - Many digital and non-digital tactics beating benchmarks, customers are using URLs on non-digital items, such as billboards
 - Low website bounce rates indicate[s] customers are reading content and click to learn more.

²⁰ Community Outreach was addressed on p. 7 of OPC's Memorandum to Missouri Public Service Commission's Official Case File in Case No. EW-2023-0199.

As stated in OPC's July 14, 2023, Memorandum to the Missouri Public Service Commission's Official Case File (found in Case No EW-2023-0199 and referenced elsewhere in my testimony), we indicated that "while there may be value in tracking "click through, bounce and page views" or other website educational material "views" by customers, such metrics may not necessarily be indicative of customer understanding of the TOU rates, or the quality or effectiveness of the educational messages developed." In fact, some of the messaging on the website may not have educated but confused customers.

It was important in this first broad offering of TOU rates to residential customers that they had an understanding of the rates and, equally if not more importantly, believed such rates can and should be to their benefit.

When OPC requested the Company to provide demonstration that customers not only had awareness but actual understanding of the TOU rates the Company provided essentially no evidence but indicated that it would take a year for customers to have a full understanding of their rates as the seasons change. Yet, customers were to have sufficient "awareness" to make an important, informed decision about which electric rate would serve them best. And in fact, the Company's educational material "directed" customers in August to choose a rate with what could be argued a "tone of urgency" when urgency at that time wasn't necessary. Even the message "If you have not selected a new plan by October, you will be moved to the Standard Peak Saver plan" has a message tone of near threat or punishment. I would add there was no Company phone number on that material for customers to call. (Please see LAK-7, labeled at the top Exhibit B, page 17 of 26 entitled "Billing Communication.") Essentially, the implied message to the customer was:

"You must do something quickly about your electric service, go to the website and figure it out or we will place you on the Standard Peak Saver Rate" (for which there was no explanation).

Given the distrust that Mr. Caisley has indicated customers had in TOU rates offered by Evergy, customers may well have had suspicion about the Company "placing" them in any rate plan of which the customer did not select. Individuals may have awareness of a topic or an effort but that does not mean they understand it or believe in its legitimacy. In fact,

²¹ OPC Data Request No. 5006 and the Company's response, Case No. ER-2024-0189.

the Company in its August 10, 2023, presentation to the Commission on pages 40 through 43 (please see Schedule LAK-8) demonstrated this point by providing only five positive customer sentiments resulting from its customer education on TOU, less than two months before the Company was to begin transferring customers to the TOU rates but provided over twice as many, 12, negative customer sentiments demonstrating significant degree of educational failure. All the customers expressing a negative sentiment surely had "awareness" of the TOU rates but that specific sampling, chosen by the Company and provided to the Commission, demonstrates deficiencies of a TOU campaign that should have had ample reason to be a customer and a Company communication success story.

Of further interest, page 31 of the Company's August 10, 2023 filing indicates that "awareness of Evergy offering new time-based rate plans saw significant increase in the first month of the campaign and continues to increase significantly in August." What is absent in this survey is whether or not customers have a greater or increasing "understanding" of the rates. Further, 31% of respondents indicated that they understood it was "MPSC requiring the change" also demonstrates some level of mis-placed responsibility and the Company's messaging that it was distancing itself from the TOU rates. Again, the very purpose of the AMI meters is to provide customers more informed choice in how they use electricity and their electric bills and customers had already been paying for the meters for years that were failing to extract customer opportunity and benefit.

- Q. In item 6, above, you indicate that Company TOU messaging not only did not inspire customer confidence but may have invoked a sense of "dread" of an impending event. Can you please elaborate on what you meant?
- A. I have touched on this topic elsewhere in my testimony but will reiterate here that the TOU educational effort by the Company provided an opportunity for a Company "Communication Homerun." They had a positive story to share with their customers to inspire and equip customers to take action to control their bills and understand the connection of their usage, energy price and high demand periods. The Company, as stated previously in my testimony, had been clear that it did not want to implement TOU in the

 manner ordered by the Commission. Regardless, it was ordered to do so after years of investment in AMI and Customer Care and Billing equipment, paid for by customers then, now and into the future in their rates. Yet, instead of moving forward for the sake of the good of their customers, the Company resorted to some messaging that was not only counter-productive but created significant confusion among its customers. It is clear that the Company's dissatisfaction with the Commission's order in ER-2022-0130 may have contributed to less than positive and productive TOU messaging.

OPC expressed their concerns with some of the Company's messaging to the Company verbally in the May 23, 2023, "Time of Use Workshop" which was the second of such meetings regarding TOU education. OPC followed its remarks in its July 12, 2023, memorandum to the Missouri Public Service Commission Official Case File in Case No. EW-2023-0199 on page 3 (please see Schedule LAK-5). Specifically, the Office of the Public Counsel said:

As expressed in the May stakeholder meeting, education regarding the TOU rates offered to Evergy customers should be accurate and informational, without being alarmist. The OPC is concerned that Evergy's current messaging does not fully promote the benefits of TOU rates or explain the rationale behind the pricing change, which may lead some customers to hold an apprehensive view of this change . . . OPC believes that this language may be construed by some customers as describing an imminent negative event for which they should have concern.

Very little positive messaging can be observed in the Company's educational information and absent throughout many of the materials is a Company phone number for customers to call to gain more information.

The messaging referred to here can be observed in the TOU material used by the Company²² and is presented in Schedule LAK-6. I have circled portions of messaging by which to draw the Commission's attention. One cannot help but wonder what type of educational campaign the Company would have deployed had the message been one of "use more energy at high peak times" rather than less.

²² Portions of Evergy's Presentation to the Missouri Public Service Commission on August 10, 2023, in Case No. EW-2023-0199 that included the Company's TOU Messaging.

- Q. In item 7, above, you address reduced and limited call center hours, particularly the elimination of call center hours after 5:00 pm²³ which occurred in June 2023. What are your concerns about this action, particularly while the Company's TOU educational program was progressing, and what call center concerns did you identify in the Company's Board of Directors Minutes?
- A. In response to OPC Data Request 2016, (please see Schedule LAK-9) which requested the Company's call center hours from 2021 through present by month, the Company indicated that prior to June 2023 its call center hours had been seven am to seven pm. In June 2023, the Company reduced its call center hours by two hours at the end of day. One cannot help but question the judgment of cutting call center hours in the summer months while engaged in a mass "education program" regarding Time of Use Rates. This action is counter intuitive to assisting working customers who may seek answers from their utility regarding any manner of questions after they have completed their workday.
- Q. How would this reduction in call center hours effect the Company's TOU education program specifically?
- A. While Evergy West had a dedicated 800 line for call center questions regarding TOU that was independent of the main line number (888-471-5275) to the Company's call center, the reduction in call center hours would still have undoubtedly impacted TOU deployment. It is logical that many customers would dial the Company's main number to receive TOU information and while in the middle of that campaign the Company significantly reduced its after-work call center hours. The Company understood the importance of its main call line and front-line call center representatives in its TOU educational effort. As indicated on page 30 of the August 10, 2023, presentation to the Commission the Company indicated that "All regular CSRs (Customer Service Representatives) can and are taking TOU calls." (Schedule LAK-10).

Materials in Board of Directors Minutes from December 6, 2023, (please see Schedule LAK-4) also identified concerns with Evergy's call centers and address the call center

²³ Company Response to OPC Data Request 2016.

Lisa K	Testimony of Gremer No. ER-2024-0189		
	** ** or in other words** ** as well as **		
	**:		
	**		
	**		
Q.	Are there reasons you believe could be responsible for this management decis		
	reduce call center hours?		
4 .	Company drive toward cost savings may be at least a portion of the answer. In its		
	Annual Report at page five the Company addresses significant cost savings it has acl		
	when Great Plains Energy and Westar Energy merged in 2018. At the bottom of that		
	the Company indicates it has achieved \$1 Billion in savings through "business exe		
	and cost management" since 2018. Please see Schedule LAK-11.		
Q.	Cost savings are typically considered a worthy management achievement, bu		
	there be a downside?		
A.	Yes. Efficient utility management can provide customer benefits if customers recei		
	financial recognition of the efficiencies through reduced rates but if the cost savings		
	in customer detriment in the form of adverse reductions in customer service, re		
	employee safety, etc. the "cost savings" may not be in the customers' best interest		
	regulated utility exists to first serve its customers and acceptable and safe service		
	with a price that supersedes corporate cost cutting and profitability. Excessive cost of		
	can result in erosion of customer service quality and safety.		
Q.	Have you observed declines in service within the Company's call center?		
A.	Yes. In response to OPC Data Request 2013 there is demonstration that call center st		
4.	1		

Specifically, the following safety metrics were provided:

safety record: **_____

25

26

27

Direct Testimony of

**

²⁴ Company response to OPC Data Request 5067.

	**
	**
	Page 50 of 126 also addresses an increase in the **
	**
	A review of Board of Directors Minutes for February 9, 2024, continued with *** ** Specifically, the Minutes identified the
	following concerns with ** ** safety targets and provided this assessment for the 2023 year:
	**
	**
	The Report went on further to state that **
	**
Q .	When asked, what actions did the Company state it was implementing to improv
₹•	
۷٠	safety performance?
	safety performance?
Α .	safety performance? The Company provided that it is continuing its safety meetings, training joint safety
_	safety performance? The Company provided that it is continuing its safety meetings, training joint safet leadership committee meetings with union leadership/representatives, engaging bargainin union safety chairs and representatives, a strong incentive/safety suggestion tracking
	safety performance? The Company provided that it is continuing its safety meetings, training joint safet leadership committee meetings with union leadership/representatives, engaging bargainin union safety chairs and representatives, a strong incentive/safety suggestion trackin program and investigation/event learning process. The Company is also implementing a
	safety performance? The Company provided that it is continuing its safety meetings, training joint safet leadership committee meetings with union leadership/representatives, engaging bargainin union safety chairs and representatives, a strong incentive/safety suggestion trackin program and investigation/event learning process. The Company is also implementing a Energy Based Safety program, including the use of the Energy Wheel and the Safet
	safety performance? The Company provided that it is continuing its safety meetings, training joint safet leadership committee meetings with union leadership/representatives, engaging bargaining union safety chairs and representatives, a strong incentive/safety suggestion tracking program and investigation/event learning process. The Company is also implementing a Energy Based Safety program, including the use of the Energy Wheel and the Safety Classification Learning Model. Evergy indicates it is developing a comprehensive drives

	Lisa k	t Testimony of Kremer No. ER-2024-0189
1	Q.	Do you have further observations regarding the declines in call center performance
2		and safety you identified?
3	A.	Yes. These ** ** may be a result of the Company's identified cost-cutting in
4		employee reductions since the merger between Westar and Kansas City Power & Light
5		Company, a reduction Companywide from 5828 to 457926 contributing to the \$1 B in costs
6 7		savings addressed above. However, the Company has denied the "correlation between the number of employees and safety performance." ²⁷
8	Q.	The items you address regarding call center performance and employee safety appear
9		to be utility management issues. Does the Commission manage the utilities it
10		regulates?
11	A.	No, the Commission does not. However, I believe it is appropriate to inform the
12		Commission of management practices that have or may result in service declines for utility
13		customers.
14	Q.	What do you mean with reference to item 8 above when you state that the Company
15		has concerningly appeared to have taken a posture of "it is not our fault" with regard
16		to declines in its customer satisfaction?
17	A.	The October 23, 2023, Board of Directors Executive Summary of the Customer Operations
18		Update (Please see Schedule LAK-13) stated: **
19		
20		
21		
22		
23		
24		**
	26 .	
	II ⁴° Aug	rust 29 through August 31, 2023 Evergy Board of Directors Strategy Session Minutes.

²⁷ Company Response to OPC Data Request No. 5066.

	Direct Testimony of Lisa Kremer
	Case No. ER-2024-0189
1	Schedule LAK-13, the Company's response to OPC data request 2010, demonstrates a
2	** ** of JD Power scores from 2021 through 2023 with the following
3	scores of ** ** respectively.
4	Further, information presented previously in my testimony included the Company pointing
5	to substantial negative customer sentiment regarding TOU, indicating also that customers
6	"don't believe" the rates are in their best interest, etc.
7	As indicated above prior customer surveys (OPC Data Request 5017 in Case ER-2022-
8	0130) concluded that approximately **
9	
10	** This research should have provided the Company a spring-board of
11	opportunity it missed to have its customers embrace TOU had the messaging been
12	presented more positively and more on target.
13	As mentioned above, in conversation with then Chairman Rupp, Mr. Caisley had indicated
14	that "74% believe their bill will go up, not down" and that customers believe they "won't
15	be able to use electricity when they want." ²⁸ The question to the Company is: Who was
16	in control and bore responsibility to influence and correct these customer perceptions that
17	were unfounded? The answer is Evergy.
18	From the Company's December 6, 2023, Safety and Power and Delivery Committee of the
19	Board of Directors Minutes, page 95 **
20	
21	** Then, ironically in the very next
22	sentence, the Company applauds itself with the statement **
23	
24	
25	** In other
26	words, it doesn't matter that customers don't believe our word, the main thing is that we
27	"checked the regulatory box" requiring us to educate customers.

Q.

13

14

16 17

15

18

19 20

21

22

23

24

25 26

28 29

27

Explain your comment in item 9 above that the Company has missed a golden opportunity to make an introductory "good first impression" of Time of Use rates for Evergy's Missouri customers.

A. The multiple TOU rates providing customers rate options from which to choose and ordered by the Missouri Public Service Commission provided tremendous "customer – utility connection" opportunities for the Company and the captive customer base it serves. It was a time for customers to be able to reap the primary benefit to the AMI meters and accompanying Customer Care and Billing System for which they had been paying for years. It was a unique time to seize the Company's own research that affirmed many customers want **_____ ** and further that customers didn't **_____ ** the rates they were on prior to TOU, which is exactly what the Commission had ordered Evergy to provide its customers. The Company was equipped with research and had prior success in customer messaging.

Given the negative sentiment the Company indicates occurred when it rolled-out TOU, given the customer confusion and concern identified in at least three PSC agenda meetings, this rare opportunity to educate the entire residential body of Evergy West rate payers was missed and squandered. There is argument to be made that especially now, TOU, regardless of its benefits will have placed a bad taste in the mouths of many Evergy customers presently and into the future.

- Q. In item 10 above, you address the importance of constructive "lessons learned" for customer education in the future. Why is this necessary?
- A. It is always good to evaluate a process after the fact to determine where improvements could have been made so that challenges of the past are not repeated. Although much has been stated formally and informally by the Company, OPC, and Commission Staff since the Commission ordered Evergy to educate and engage its customers on TOU in its last rate case and including in Case Nos. EW-2023-0199 and in the Staff's complaint against Evergy in Case No. EC-2024-0092, I believe there is value in examining in a constructive way what could have been done differently to inform future Evergy educational efforts regarding TOU or other educational campaigns. Liberty Utilities has been held out as an

 example of successful customer communication regarding TOU and their customer communications should be reviewed as potential templates for Evergy going forward with TOU.

- Q. As referenced in item 11 above, what are your concerns at this time with Evergy customer complaints it receives directly from its customers?
- A. The Company's and OPC's interpretation of Commission rule 20 CSR 4240-13.040 (5)(B) regarding utility complaint records appears to be different. I was interested in reviewing the customer complaints Evergy West may have received directly from its customers regarding Time of Use Rates and other complaint issues that its customers may have had. Toward that end, I posed a series of questions²⁹ (please see Schedule LAK-14) to the Company regarding the complaints it receives from its customers and I specified the distinction between customer complaints provided directly to Evergy and Commission complaints received by the Company.

These subsets of complaints may have overlap at times but are different, in that, the Company will receive substantially more complaints directly from its customers than will be received by any external party, including the Missouri Public Service Commission. PSC complaints, which will be fewer in number from those received directly by the utility, will not capture the specific grievances of the majority of utility customers who will first share their concerns with their regulated utility. Those same customers may never file a complaint with PSC and in some cases may never know the PSC exists to assist them. It is my opinion that Commission rule 20 CSR 4240-13.040 (5)(B) recognized and contemplated this difference by requiring:

(5)A utility shall maintain records on its customers for at least two (2) years which contain all information concerning (B) The number and general description of complaints registered with the utility.

Utility complaints received directly by customers are also addressed in 20 CSR 4240-13.040 (2) (A) which states:

²⁹ Company Responses to OPC Data Request Nos. 2017, 5036,5060, 5061.

A utility shall establish personnel procedures which, at a minimum, ensure that -(A) At all times during normal business hours qualified personnel shall be available and prepared to receive and respond to all customer inquiries, service requests, safety concerns and complaints.

The Company has indicated that the Evergy Escalations/Resolutions Team receives transferred calls from CSRs (customer service representatives) when customers want to follow-up on an issue, speak with Supervisors, have complaint or concerns. Further, if the Escalation/Resolution Team is unable to resolve the customer's concerns, the customer has the right to contact the commission. The Company went onto say that escalations are not considered complaints and that the Commission reports any complaints to its Customer Affairs Department and further that registered complaints are tracked by Customer Affairs.

Based upon the Company's responses to OPC inquiries it appears that customer calls being referred to Company's Escalation/Resolution Team would be the customer complaints received directly by the utility from their customers. However, Evergy West does not appear to agree with that.

- Q. Are there any other concerns you have with Evergy's handling of customer complaints it receives directly from its customers?
- A. Yes. When asked to distinguish the escalations cases between Evergy West and Evergy Metro and provide them for years 2021, 2022, 2023 through present 2024 the Company indicated: "We are not able to distinguish between Missouri West/Metro. We do not have data from 2022 or 2021.³⁰ The Company did provide the number of escalation cases for 2023 and 2024 year to date at 6893 and 608 respectively along with the general categories of escalations including: Billing, Collections, Dispatch, Field Activity, New Construction, Non Order, Payment Plan/Arrangement, Reconnect, and Start/Stop Service. I would offer that these are customer complaint categories.

³⁰ Company Response to OPC Data Request No. 5053.

A.

Q. What recommendations would you make to the Commission based on your concerns?

A few things seem apparent from the Company's data request responses: First, it views complaints as only those "registered" complaints coming to it from the Missouri Public Service Commission, and any other customer concerns, complaints, requests to speak to a supervisor, etc. posed directly to the Company and forwarded to its Escalation and Resolution specialists are not considered complaints by the Company for purposes of PSC rules. Secondly, the Company only retains these internal 'escalated concerns' for a period of less than two years and cannot distinguish them by the two regulated companies of Evergy West and Evergy Metro. These two facts appear to make the Company noncompliant with the Commission's rule 20 CSR 4240-13.040 (5)(B). In order to comply with the Commission's rule the Company would have to (1) begin tracking all issues forwarded to its Escalation and Resolution specialists in the same regard as it tracks customer complaints coming from the PSC (regardless of whether the Company considers them "complaints"), (2) separate the customer complaints/escalations by Missouri West and Missouri Metro, and (3) keep the records for a minimum of two years.

The Company has indicated that its goal is to resolve all customer concerns but if resolution cannot be reached the customer has the right to contact the Missouri Public Service Commission. I will add in response that per Commission Rule 20 CSR 4240-13.070 (3) the Company is to advise the customer and/or applicant of their right to file an informal complaint with the Commission under 20 CSR 4240-2.070.

Finally, I also offer that Commission rule 20 CSR 4240-2.070 addresses "Complaints" but the purpose of that rule section is referring to "commission complaints." The purpose of the rule as stated:

This rule establishes the procedures for filing formal and informal complaints with the commission.

Q. Does this conclude your testimony?

A. Yes.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of Evergy Missouri West, Inc. d/b/a)	
Evergy Missouri West's Request for Authority to)	Case No. ER-2024-0189
Implement A General Rate Increase for Electric)	
Service)	

AFFIDAVIT OF LISA A. KREMER

STATE OF MISSOURI)	
)	SS
COUNTY OF COLE)	

Lisa A. Kremer, of lawful age and being first duly sworn, deposes and states:

- 1. My name is Lisa A. Kremer. I am a Consultant for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my direct testimony.
- 3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

Lisa A. Kremer

Subscribed and sworn to me this 27th day of June 2024.

TIFFANY HILDEBRAND
NOTARY PUBLIC - NOTARY SEAL
STATE OF MISSOURI
MY COMMISSION EXPIRES AUGUST 8, 2027
COLE COUNTY
COMMISSION #15637121

My Commission expires August 8, 2027.

Tiffany Hildebrand Notary Public