Exhibit No.:

Issue: State Line Combined Cycle

Unit Capital Costs

Witness: Mark L. Oligschlaeger

Sponsoring Party: MoPSC Staff

Type of Exhibit: True-Up Direct Testimony
Case No.: ER-2001-299

Date Testimony Prepared: August 7, 2001

## MISSOURI PUBLIC SERVICE COMMISSION UTILITY SERVICES DIVISION

### TRUE-UP DIRECT TESTIMONY

**OF** 

MARK L. OLIGSCHLAEGER

AUG 7 2001

THE EMPIRE DISTRICT ELECTRIC COMPANY

**CASE NO. ER-2001-299** 

Jefferson City, Missouri August 2001

#### 1 TRUE-UP DIRECT TESTIMONY 2 **OF** 3 4 MARK L. OLIGSCHLAEGER 5 6 THE EMPIRE DISTRICT ELECTRIC COMPANY 7 CASE NO. ER-2001-299 8 9 Q. Please state your name and business address. 10 A. Mark L. Oligschlaeger, P.O. Box 360, Suite 440, Jefferson City, MO 11 65102. 12 Q. Are you the same Mark L. Oligschlaeger who has previously filed direct 13 and surrebuttal testimony in this proceeding? 14 A. Yes, I am. 15 Q. What is the purpose of your true-up direct testimony? 16 A. The purpose of this testimony is to, along with other Staff witnesses, 17 present the Staff's rate recommendations concerning the amount of the cost overruns The 18 Empire District Electric Company (Empire or Company) incurred in constructing its 19 State Line Combined Cycle (SLCC) Unit. 20 Q. Have the parties made an agreement in this case that proposes specific rate 21 treatment of SLCC Unit capital costs? 22 A. Yes. In the "Unanimous Stipulation and Agreement as to State Line 23 Combined Cycle Unit Capital Costs" (Stipulation) filed May 25, 2001, the parties agreed 24 to the following treatment of SLCC capital costs: 25 1. An \$8.3 million disallowance was to be made to the 26 SLCC's Unit's costs relating to heating recovery steam 27 generator (HSRG) costs. An appropriate amount of

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Allowance for Funds Used During Construction (AFUDC) was to be added to the \$8.3 million amount to calculate the total disallowance. This treatment is specified in Paragraph 4 of the Stipulation.

- 2. Assuming a final project cost of \$203.2 million, Empire was to be provided an opportunity to explain the approximately \$19 million in cost overruns that were expected to be incurred for the SLCC Unit project in addition to the \$12 million cost overrun associated with the HRSGs. If Empire provided adequate explanations for the non-HRSG cost overruns, the Staff would recommend that the full amount of the \$19 million in non-HRSG overruns be reflected in rates. If Empire did not present satisfactory explanations for the \$19 million in non-HRSG cost overruns, the Staff would only recommend rate recovery of \$18 million of the non-HRSG cost overruns. If Empire disagreed with the Staff's recommendation in the true-up proceeding regarding rate recovery of the non-HRSG cost overruns, Empire could seek recovery of additional amounts in the true-up proceeding. This treatment is specified in Paragraph 5 of the Stipulation.
- 3. In the event that the final and completed cost of the SLCC unit exceeded \$203.2 million, Empire was to be provided the opportunity to explain the amount of additional cost overruns that caused the final cost of the SLCC Unit to exceed \$203.2 million. If Empire did not present satisfactory explanations for these additional cost overruns, the Staff would not recommend rate recovery of these amounts. If Empire disagreed with the Staff's recommendation in the true-up proceeding regarding rate recovery of the additional cost overruns, Empire could seek recovery of additional amounts in the true-up proceeding. This treatment is specified in Paragraph 7 of the Stipulation.

All of the amounts referenced from the Stipulation in the above discussion are total SLCC Unit project (60% Empire, 40% Westar Generating, Inc.).

Q. What Staff witnesses are responsible for discussing in true-up direct testimony the rate treatment of SLCC HRSG costs under the Stipulation?

- A. Staff Accounting witnesses Amanda C. McMellen and V. William Harris address the adjustments relating to the Staff's disallowance for SLCC HRSG costs, including associated AFUDC, in their true-up direct testimony.
- Q. What Staff witnesses are responsible for discussing in true-up testimony rate treatment of non-HSRG SLCC cost overruns, in an amount up to \$19 million?
- A. Staff Accounting witness Cary G. Featherstone and Staff witness David W. Elliott of the Energy Department address non-HSRG cost overruns in their true-up direct testimony.
- Q. What Staff witness is responsible for discussing in true-up testimony any SLCC Unit cost overruns associated with the final and completed cost of the SLCC Unit that exceed \$203.2 million?
  - A. I am responsible for discussing this provision of the Stipulation.
- Q. What criteria has this Commission stated that Empire must meet before the SLCC Unit capital costs are to be reflected in rates in this true-up proceeding?
- A. To be eligible for inclusion in rate base in the true-up proceeding, SLCC Unit costs must be "booked in Empire's accounts payable system and approved and authorized for payment prior to July 31, 2001" (Order Setting Test Year, Setting True-up Hearing, and Adopting Procedural Schedule, January 4, 2001, p.4).
- Q. Under these criteria, what is the total project SLCC cost, as of July 31, 2001?
- A. As of July 31, 2001, the total project SLCC Unit costs amount to approximately \$203.1 million (before AFUDC). This amount consists of approximately \$198.070 million booked to the SLCC work order by Empire as of June 30, 2001, and

approximately \$5.044 million in SLCC invoices booked in Empire's accounts payable system and approved and authorized for payment as of July 31, 2001.

Q. Is \$203.1 million expected to be the final and completed total cost of the SLCC Unit?

A. No. While all major construction activities are completed, and the SLCC Unit is considered to be operational and in-service as of the end of June 30, 2001, there are still some construction costs that either are yet to be incurred for the SLCC Unit project, or have yet to be included in Empire's accounts payable system.

Q. Based upon the actual cost of the SLCC Unit as of July 31, 2001, does the Staff consider that the provision in the Stipulation providing Empire the opportunity to explain and justify cost of the SLCC Unit in excess of \$203.2 million to be inapplicable?

A. Yes. Since the cost of the SLCC unit at July 31, 2001 (\$203.1 million) is slightly less than the total estimated cost of the SLCC Unit at the time the Stipulation was entered into (\$203.2 million), the Staff believes the provisions of Paragraph 7 of the Stipulation are not applicable in the true-up proceeding.

Q. If the final and complete cost of the SLCC Unit ultimately exceeds \$203.1 million (or \$203.2 million), can Empire seek recovery of the additional capital costs of the SLCC Unit in future rate proceedings?

A. Yes, under the terms of the Stipulation. The Staff expects that the Company will provide evidence of the reasonableness of any additional cost overruns it may seek to recover in future cases. In those cases, the Staff would review those cost overruns for prudency and reasonableness before making any recommendations regarding rate recovery of those amounts.

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Q. Have you prepared a schedule that shows the amount of the SLCC Unit capital costs that the Staff has determined should be granted rate base treatment in this proceeding, consistent with the Stipulation?

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Yes. Schedule 1 depicts the Staff's calculation of the total SLCC Unit capital costs that the Staff is recommending be included in rate base by the Commission. Schedule 1 shows two columns of numbers; the first column being SLCC Unit costs on a total project basis; the second column showing Empire's share of the total SLCC Unit project, approximately 60% in most instances. Schedule 1 shows the June 30, 2001 work order balance, the July 2001 approved invoice total, the HRSG disallowance and the amount of "retainage" to be subtracted from the rate allowance amount, all amounts presented for both total project and the Empire share of the project costs. (Retainage represents SLCC costs that are included in the work order total, but for various reasons have not been paid by Empire to project vendors. The Staff's position on retainage is further described in Staff witness McMellen's true-up direct testimony.) Finally, Schedule 1 shows the amount of AFUDC related to the SLCC Unit project that needs to be added to the plant balance for inclusion in rates (netted against the AFUDC associated with the HRSG disallowance). AFUDC amounts are shown on Schedule 1 relating to Empire's share of the project only, as AFUDC is not calculated on a total project basis.

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Schedule 1 shows that the total recommended rate base addition amount for the SLCC Unit for Empire in this proceeding is \$121.205 million on a total Company basis. On a Missouri jurisdictional basis, the SLCC Unit cost the Staff recommends be included in rate base in this proceeding is \$98.54 million, based upon the Staff's recommended production plant allocation factor of 81.3%.

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Q. Is the Staff still waiting for answers to discovery concerning SLCC Unit capital costs?

A. Yes. As of the date of this filing, answers to certain data requests are still outstanding from the Company. While Empire provided considerable information to the Staff concerning reasons for cost overruns, much of the information provided cut off at April 2001. The Staff has received supplemental information concerning the cost overruns incurred at the SLCC Unit in May and June of 2001, but the Company as of the date of the true-up direct filing has not responded to all of the Staff's inquiries. For some of the Company's SLCC Unit vendors, the last several months have been the focus of intense work activities, especially concerning start-up activities at the SLCC Unit.

The Staff does not expect that the answers to these data requests will change its conclusions and recommendations concerning rate recovery of SLCC Unit capital costs. Nonetheless, the Staff reserves the right to file testimony in later phases of the true-up proceeding modifying its position on rate recovery of SLCC Unit capital costs if the responses to the data requests that are currently outstanding warrant such a change in position.

- Q. Does this conclude your true-up direct testimony?
- A. Yes, it does.

#### **BEFORE THE PUBLIC SERVICE COMMISSION**

#### **OF THE STATE OF MISSOURI**

In the Matter of the Application The Empire District Electric Conformation of the Increase.	on of Company	) Case No. ER-2001-299		
AFFIDAVIT OF MARK L. OLIGSCHLAEGER				
STATE OF MISSOURI COUNTY OF COLE	) ) ss. )			
Mark L. Oligschlaeger, being of lawful age, on his oath states: that he has participated in the preparation of the foregoing True-Up Direct Testimony in question and answer form, consisting of				
		Mark L. Oligschlaeger  Mark L. Oligschlaeger		
Subscribed and sworn to before	re me this <u>/</u>	Aday of August 2001.		

TONI M. CHARLTON NOTARY PUBLIC STATE OF MISSOURI COUNTY OF COLE My Commission Expires December 28, 2004

# CASE NO. ER-2001-299 EMPIRE SLCC UNIT STAFF RECOMMENDED RATE BASE ALLOWANCE

(000's Omitted)

	Total Project	Empire Share
SLCC Work Order Through June 30, 2001	\$198,069	\$118,893
Add: Approved July 2001 Invoices	<u>\$ 5,044</u>	\$ <u>2,137</u>
July 31, 2001 Cost of SLCC Unit, Before HRSG Disallowance, Retainage and AFUDC	\$203,113	\$121,030
Less: HRSG Disallowance	<u>\$ 8,300</u>	\$ <u>4,980</u>
July 31, 2001 Cost of SLCC Unit, before Retainage and AFUDC	\$194,813	\$116,050
Less: Retainage as of July 31, 2001	<u>\$ 5,910</u>	\$ 3,546
Cost of SLCC before AFUDC	\$188,903	\$112,504
Add: AFUDC Allowance (Net of AFUDC Associated with HRSG Disallowance)		\$ 8,701
Staff Recommended Rate Base Allowance for SLCC		\$121,205