

Exhibit No.:

*Issue(s): Revenue Requirement,
Donated Property, Off
System Sales, Fuel &
Purchased Power, Fuel
Additives, MISO/SPP
Revenue & Expense,
DOE Reimbursements,
FERC ROE, NL
Distribution
Maintenance, Paperless
Bill, Income Taxes, ADIT,
Kersting Estates,
Community Solar,
Amortizations, SB 872*

Witness: Lisa M. Ferguson

Sponsoring Party: MoPSC Staff

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Date Testimony Prepared: December 3, 2024

MISSOURI PUBLIC SERVICE COMMISSION

FINANCIAL & BUSINESS ANALYSIS DIVISION

AUDITING DEPARTMENT

DIRECT TESTIMONY

Revenue requirement

OF

LISA M. FERGUSON

UNION ELECTRIC COMPANY,

d/b/a Ameren Missouri

CASE NO. ER-2024-0319

Jefferson City, Missouri

December 3, 2024

**TABLE OF CONTENTS OF
DIRECT TESTIMONY OF
LISA M. FERGUSON
UNION ELECTRIC COMPANY,
d/b/a Ameren Missouri
CASE NO. ER-2024-0319**

1		
2		
3		
4		
5		
6		
7	EXECUTIVE SUMMARY	2
8	OVERVIEW OF STAFF’S REVENUE REQUIREMENT DIRECT TESTIMONY	2
9	DONATED PROPERTY.....	13
10	ENERGY AND CAPACITY REVENUE.....	14
11	FUEL AND PURCHASED POWER EXPENSE	16
12	Coal Accounting Prices.....	18
13	Nuclear Accounting Prices.....	19
14	Fixed Natural Gas Accounting Prices	19
15	Variable Natural Gas Accounting Prices.....	20
16	Fuel Oil Accounting Prices	20
17	FUEL ADDITIVES	21
18	MISO REVENUE AND EXPENSE	23
19	Capacity Revenue and Expense	23
20	Day 2 Revenues and Expenses.....	24
21	SPP REVENUE AND EXPENSE.....	26
22	ANCILLARY REVENUE AND EXPENSE	26
23	DOE SPENT FUEL REIMBURSEMENTS	27
24	FERC ROE COMPLAINT CASE MATTERS	29
25	FERC ROE CONSULTANT AND LEGAL COSTS	33

1	NON-LABOR DISTRIBUTION MAINTENANCE	34
2	PAPERLESS BILL CREDIT	35
3	CURRENT AND DEFERRED INCOME TAXES.....	37
4	IRA Tracker.....	38
5	ACCUMULATED DEFERRED INCOME TAXES	41
6	Potential Inadvertent Normalization Violation	41
7	EXCESS DEFERRED INCOME TAXES	46
8	KERSTING ESTATES	47
9	COMMUNITY SOLAR/NEIGHBORHOOD SOLAR.....	49
10	Community Solar	49
11	Neighborhood Solar	51
12	AMORTIZATION EXPENSE	53
13	Expired and Expiring	54
14	Continuing Amortizations	56
15	Callaway Decommissioning	56
16	Callaway Life Extension	57
17	Sioux Scrubber Construction Accounting.....	57
18	Equity Issuance	57
19	Customer Affordability	58
20	COVID AAO Deferral	58
21	MEEIA Program Cost Recovery.....	58
22	SENATE BILL 872	58

1 **DIRECT TESTIMONY**

2 **OF**

3 **LISA M. FERGUSON**

4 **UNION ELECTRIC COMPANY,**
5 **d/b/a Ameren Missouri**

6 **CASE NO. ER-2024-0319**

7 Q. Please state your name and business address.

8 A. My name is Lisa Ferguson. My business address is 111 N. Seventh Street,
9 St. Louis, MO 63101.

10 Q. Please describe your educational background and work experience.

11 A. I attended Truman State University where I earned a Bachelor of Science degree
12 in Accounting and a Master of Accountancy degree. I have been employed by the
13 Missouri Public Service Commission (“Commission”) since June 2008 with the
14 Auditing Department.

15 Q. What is your current position with the Commission?

16 A. I am a Utility Regulatory Audit Supervisor in the St. Louis office.

17 Q. What knowledge, skills, experience, and training do you have in the areas of
18 which you are testifying as an expert witness?

19 Q. I have been employed with the Commission for over 16 years. During that time,
20 I have assisted, conducted, and supervised audits and have also examined the books and records
21 of electric, gas, water and wastewater utilities in many cases before the Commission in the state
22 of Missouri. I have also received continuous training on technical ratemaking matters since
23 I began my employment at the Commission.

24 Q. Have you previously testified before this Commission?

1 A. Yes. A list of cases and issues that I have addressed in verbal and written
2 testimony are attached to this testimony as Schedule LMF-d1.

3 **EXECUTIVE SUMMARY**

4 Q. What is the purpose of your direct testimony?

5 A. I am sponsoring Staff's Direct Accounting Schedules that are being filed
6 concurrently with this direct testimony. Staff's recommendation regarding the amount of the
7 revenue requirement increase for Ameren Missouri operations is mostly based on actual
8 historical information through the period ending June 30, 2024. As discussed in Staff witness
9 Ben Burton's direct testimony, he describes including estimated adjustments for plant and
10 reserve out through December 31, 2024. Staff has not officially accepted these adjustments but
11 has included them as part of its true-up estimate. Staff will revise its recommendation for the
12 amount of the revenue requirement increase based on actual information through
13 December 31, 2024, as part of its true-up audit.

14 In this testimony, I will provide an overview of the results of Staff's direct audit and its
15 recommended revenue requirement for Ameren Missouri. During Staff's examination,
16 several Staff members participated in the review of Ameren Missouri's books and records.
17 The components of Staff's review include (1) capital structure and return on equity, (2) rate
18 base investment, (3) revenue, (4) operation & maintenance expenses, (5) depreciation &
19 amortization expense, and (6) income taxes, all of which are represented in the formula below.

20 **OVERVIEW OF STAFF'S REVENUE REQUIREMENT DIRECT TESTIMONY**

21 Q. Please explain the components of the cost of service for a regulated,
22 investor-owned public utility.

1 A. The cost of service for a regulated, investor-owned public utility is its cost of
2 providing utility service determined by the following formula:

3 $COS = O + (V-D)R$ where,

4 COS = Cost of Service

5 O = Operating Costs (Payroll, Maintenance, etc.), Depreciation, and Taxes

6 V = Gross Valuation of Property Required for Providing Service (including
7 plant and additions or subtractions of other rate base items)

8 D = Accumulated Depreciation Representing Recovery of Gross Depreciable
9 Plant Investment

10 V - D = Rate Base (Gross Property Investment less Accumulated
11 Depreciation = Net Property Investment)

12 R = Rate of Return

13 (V-D)R = Return Allowed on Rate Base

14 At other times, the terminology “cost of service” and “revenue requirement” have been used
15 interchangeably. In this testimony, Staff will refer to the “revenue requirement” in terms of the
16 increase or decrease in revenues based on the current total cost of service as compared to the
17 current revenue level that exists in current rates.

18 Q. What is the objective of an audit of a regulated, investor-owned public utility for
19 ratemaking purposes?

20 A. The objective of the audit is to determine the appropriate amounts of the cost of
21 service components for the regulated entity within its tariffed service territory. All relevant
22 factors are examined and a proper relationship of revenues, expenses, and rate base is
23 maintained. The following summarizes the process for making the revenue requirement
24 determination:

25 (1) Selection of a test year. The test year income statement represents the starting
26 point for determining a utility’s existing annual revenues, operating costs, and net operating

1 income. Net operating income represents the return on investment based upon existing rates.
2 The test year approved by the Commission for Case No. ER-2024-0319 is the twelve months
3 ended March 31, 2024, with a true-up through December 31, 2024.¹ Several types of
4 adjustments such as “annualization,” “normalization”, and “disallowance” adjustments are
5 made to the test year results when the unadjusted amounts do not fairly represent the utility’s
6 most current, ongoing, and appropriate annual level of revenues and operating costs.
7 These adjustments are described later in this testimony.

8 (2) Selection of a “test year update period.” A proper determination of revenue
9 requirement is dependent upon matching the components of rate base, return on investment,
10 revenues and operating costs at a point in time. This is referred to as the “matching” principle.
11 It has been standard practice in Missouri for ratemaking to utilize a period that is beyond the
12 established test year in which to match the major components of a utility’s revenue requirement.
13 By utilizing an update period, information can be reflected beyond the established test year and
14 be based upon more current information. The Commission did not order an “official” update
15 period in this case; however, the Staff has utilized June 30, 2024, as most data request responses
16 and general ledger files have been provided through this date.²

17 (3) Selection of a “true-up date” or “true-up period.” A true-up date generally is
18 established when a significant change in a utility’s cost of service occurs after the end of the
19 test year update period, but prior to the operation-of-law date, and the significant change in cost
20 of service is one the parties and/or Commission has decided should be considered for

¹ Case No. ER-2024-0319, *Order Setting Procedural Schedule and Adopting Test Year, August 28, 2024.*

² Case No. ER-2024-0319, *Order Setting Procedural Schedule and Adopting Test Year, August 28, 2024.*

1 establishing the cost of service in the current case. In this case, the Commission has authorized
2 a true-up period of December 31, 2024.³

3 (4) Determination of the Rate of Return, which is represented by the “R” in the
4 formula above. An examination of the cost-of-capital must occur to allow Ameren Missouri
5 the opportunity to earn a fair rate of return on its net investment (“rate base”) that is utilized in
6 providing utility service. Staff witness, Dr. Seoung Joun Won, of the Commission’s Financial
7 Analysis Department, has performed a cost-of-capital analysis of which he discusses the results
8 of his analysis in his direct testimony.

9 (5) Determination of Rate Base, which is represented by “(V-D)” in the formula
10 above. A utility’s rate base represents the net investment that is used in providing utility service,
11 and this net investment is what the rate of return is applied to that permits the utility the
12 opportunity to earn a return. Staff has utilized a rate base as of the June 30, 2024, in this case
13 for its direct filing; however, the estimated plant and reserve has been included through
14 December 31, 2024, as a true-up estimate that will be adjusted to actual during Staff’s
15 true-up audit. Rate base includes plant-in-service, accumulated reserve, cash working capital,
16 materials and supplies, prepayments, fuel inventories, customer advances, customer deposits,
17 accumulated deferred income tax (“ADIT”), as well as various regulatory assets and
18 liabilities, etc.

19 (6) Net Operating Income from Existing Rates, which is represented by the “O” in
20 the formula above. In order to develop net income from existing rates, the operating revenues,
21 expenses, depreciation, and taxes for the test year is used. The utility’s revenue and expense
22 categories are examined to determine whether the unadjusted test year results require

³ Case No. ER-2024-0319, *Order Setting Procedural Schedule and Adopting Test Year, August 28, 2024.*

1 adjustment to fairly represent the utility's most current level of operating revenue and expense.
2 Several changes can occur during any given year that will impact a utility's annual level of
3 operating revenue and expense. The test year has been adjusted to reflect the Staff's
4 determination of the appropriate ongoing levels of revenue and expense.

5 (7) Determination of Net Operating Income Required. The net income required for
6 Ameren Missouri is calculated by multiplying Staff's recommended rate of return by Staff's
7 recommended rate base. Net income required is then compared to net income available from
8 existing rates in Item (6) above. The difference, after factoring-up for income taxes,
9 represents the incremental change in the utility's rate revenues required to cover its operating
10 costs and to provide a fair return on investment used in providing electric service. If a utility's
11 current rates are insufficient to cover the operating costs and provide a fair return on investment,
12 the comparison of net operating income required (Rate Base x Recommended Rate of Return)
13 to net income available from existing rates (Operating Revenue less Operating Costs,
14 Depreciation, and Income Taxes) will result in a positive amount, which indicates that the utility
15 requires a rate increase. If the comparison results in a negative amount, this indicates that the
16 utility's current rates may be excessive.

17 Q. Please identify the types of adjustments that are proposed to unadjusted test year
18 results so as to reflect the current annual level of operating revenue and expense for a utility.

19 A. The following types of adjustments are used to reflect a utility's current annual
20 level of operating revenue and expense:

21 (1) Normalization Adjustments. A utility's rates are intended to reflect
22 normal ongoing operations. A normalization adjustment is required when the test year contains
23 an abnormal event. An example of this type of adjustment is weather normalization.

1 Actual weather conditions during the test year are compared to 30-year “normal” values.
2 The weather normalization adjustment restates the test year sales volumes and revenues to
3 reflect normal weather conditions.

4 (2) Annualization Adjustments. Annualization adjustments are required
5 when changes have occurred during the test year, update and/or true-up period that have not
6 been fully reflected in the unadjusted test year results. An example of this is payroll.
7 Because Ameren Missouri’s test year is the 12 months ending March 31, 2024, with known and
8 measurable adjustments through June 30, 2024; it does not include an entire year of the pay
9 increase for employees that occurred in January 2024. Staff used the payroll rates in effect at
10 January 1, 2024, and applied those rates to the actual employee levels experienced at
11 June 30, 2024, to annualize payroll expense. An adjustment was proposed to the test year to
12 capture the impact of the payroll increase as if that increase existed for the entire annual period.
13 The same process will be utilized for the true-up period, through December 31, 2024, to
14 recognize the management and union pay increase that occurs in January 1, 2025.

15 (3) Disallowance adjustments. Disallowance adjustments are proposed to
16 eliminate costs during the test period that are not considered to be prudent, reasonable,
17 appropriate, non-recurring or not of benefit to Missouri ratepayers and thus not proper for
18 recovery from ratepayers. Staff has proposed items such as certain board of director fee
19 expenses and other items for removal from the test year in this current case.

20 (4) Isolated Adjustments. An isolated adjustment is proposed due to an
21 event that generally occurs beyond the test year, update or true-up cut-off date.
22 These adjustments occur anytime a party proposes to include the effects of an event without
23 considering the revenue requirement associated with the offsetting items.

1 The Commission allows parties to request the inclusion of the revenue requirement associated
2 with isolated adjustments in the calculation of the cost of service. These adjustments must be
3 proposed with caution as these adjustments must be known and measurable and must be
4 examined to determine whether its inclusion will affect the relationship between revenue,
5 expense and investment. There are no isolated adjustments proposed as a part of Staff's direct
6 filing in this case. While Staff has endeavored to include all aspects of the cost of service at
7 June 30, 2024, in this case, there may be a minimal number of items that are not be included at
8 that date. For instance, Rush Island officially retired on October 15, 2024, which is past the
9 "update period" of June 30, 2024. As it is known that Rush Island will no longer generate,
10 Staff has not included Rush Island in its fuel modeling and has removed its impacts from
11 numerous net-based energy cost ("NBEC") items. However, isolated adjustments are not
12 necessary in this case as Staff's true-up audit will examine a full range of cost of service items
13 which will assist in maintaining the timing of revenue, expense and investment.

14 Q. What amount of revenue requirement increase did Ameren Missouri request in
15 this case and what return on equity ("ROE") percentage was this request based?

16 A. Ameren Missouri requested an increase in annual revenue of \$446.2 million.
17 The increase in annual revenue contemplates a 10.25% ROE. This overall proposed increase
18 in revenue requirement does not consider the possible impact of the tax issue raised in
19 Ameren Missouri witness Mitchell J. Lansford's supplemental direct testimony.

20 Q. How is the revenue requirement determined for a regulated utility?

21 A. First, the utility's cost of service must be calculated. Staff has examined all
22 aspects of the case that would affect the test year in this case. Staff began with utilizing the test
23 year of the 12 months ending March 31, 2024. Staff then examined all aspects of the

1 cost of service. This historical test year was ordered by the Commission through its
2 *Order Setting Procedural Schedule and Adopting Test Year* on August 28, 2024. Staff has also
3 updated its cost of service calculations for many items through June 30, 2024.

4 Q. Please describe Staff's direct cost of service (revenue requirement) filing in this
5 rate proceeding.

6 A. The results of Staff's audit of Ameren Missouri's books and records as part of
7 this proceeding can be found in the Staff's filed Accounting Schedules and is summarized
8 on Accounting Schedule 1, Revenue Requirement. Accounting Schedule 1 demonstrates
9 that Staff's recommended revenue requirement in this proceeding is \$397,920,137.
10 The recommended revenue requirements are premised on a mid-point recommended rate of
11 return ("ROR") after tax of 7.09%. Staff is recommending a midpoint ROE of 9.74%, with a
12 range of 9.49% to 9.99% as calculated by Staff witness Dr. Seoung Joun Won. Staff's revenue
13 requirement at the low and high ROR range of 6.96% to 7.22% is \$374,751,357
14 to \$421,268,520.

15 Q. Did Staff include a true-up allowance in its Accounting Schedules?

16 A. Yes. Staff has included plant and reserve estimated through December 31, 2024,
17 depreciation on that estimated plant, the PISA regulatory asset and associated amortization for
18 July through December 2024, labor and benefits, property tax, revenue for the Renewable
19 Solutions Program, Production Tax Credits for the Huck Finn facility that will come into service
20 in true-up once it meets in-service criteria, operations & maintenance costs for the Huck Finn,
21 Boom Town and Cass County facilities that will come into service in true-up once they meet
22 in-service criteria, remaining ADIT associated with Rush Island as of its retirement date,
23 and energy sales and capacity for Huck Finn, Boom Town, and Cass County. The overall

1 true-up estimate is a reduction to revenue requirement of \$1,650,604. The true-up audit will
2 include actual costs incurred through December 31, 2024.

3 Q. Please list the items that are included in Staff's recommended rate base in its
4 direct case.

5 A. The following rate base items were updated as of the update period of
6 June 30, 2024, either through a balance as of that date or a 13-month average balance
7 June 30, 2024: Cash Working Capital, Materials and Supplies, Fuel Inventories, Prepayments,
8 Renewable Energy Credits (RECs), Customer Deposits, Customer Advances, regulatory asset
9 and liability balances for Pensions & OPEBs, PAYS regulatory asset, PISA regulatory Assets,
10 expired and expiring amortizations that receive rate base treatment, property tax tracker,
11 and ADIT. All of the rate base items will be restated as a balance or 13-month average as of
12 December 31, 2024, as part of Staff's true-up audit.

13 Q. Please explain how the various Staff members contributed to create a combined
14 work product in rate proceedings.

15 A. The Staff auditors in this case relied upon the work from several other Staff
16 departments in order to calculate the revenue requirement for Ameren Missouri in this case.
17 Weather normalized revenue, depreciation rates and the recommended rate of return are some
18 examples of data analysis and inputs that are provided to the Auditing Department for inclusion
19 in the Accounting Schedules. Each Staff member who has contributed a calculation or input
20 for inclusion in the Accounting Schedules has submitted direct testimony in this case providing
21 discussion on each topic that they were assigned along with their recommendation on the issue.
22 Signed affidavits and credentials for all Staff members who contributed to the direct cost of
23 service filing and for which they are responsible are attached to each Staff member's testimony.

1 Q. What are the biggest differences between the revenue requirements for
2 Ameren Missouri as compared to the revenue requirement filed by Staff in this case?

3 A. There are 6 main revenue requirement differences. The differences are based on
4 Staff's cost of service through June 30, 2024, with true-up estimate as compared to projections
5 proposed by Ameren Missouri through December 31, 2024. Many of the values listed below
6 will change when Staff and Ameren Missouri update their respective revenue requirements
7 through the true-up cutoff date, December 31, 2024.

- 8 • **ROE, Capital Structure and Cost of Debt – Issue Value \$55.94 million –**
9 Ameren Missouri's ROE request is 10.25%. Staff's mid-point recommendation is
10 9.74%. The value of the difference between Ameren Missouri and Staff for ROE is
11 \$48.84 million. Ameren Missouri requests a capital structure of 47.464% long-term
12 debt, 0.539% preferred stock and 51.997% equity. Staff's recommended capital
13 structure is 47.63% long-term debt, 0.57% preferred stock and 51.80% equity. Staff
14 also recommends a cost of long-term debt of 4.24% and a cost of 4.18% for preferred
15 stock while Ameren Missouri requests 4.309% and 4.180%. The value of the
16 difference between Ameren Missouri and Staff for capital structure and cost of debt is
17 \$7.1 million.
- 18 • **Energy Sales – Issue Value \$110.7 million –** Staff has included **lower** energy sales
19 in its direct cost of service, due to inputs in its fuel modeling. Staff did not include an
20 abnormally high natural gas and fuel oil price for 2022 in its three-year average when
21 determining the accounting prices and market energy prices for use in Staff's
22 fuel model.
- 23 • **Energy Sales at High Prairie – Issue Value \$12 million -** Staff imputed and included
24 an additional amount of revenue related to High Prairie operations.
- 25 • **Fuel Expense for Coal, Natural Gas, Oil – Issue Value \$15.7 million –** Based on
26 results of Staff's fuel modeling, Staff has included a lower amount of fuel expense
27 related to coal, natural gas and oil in the cost of service.

- 1 • **Payroll and Payroll Taxes – Issue Value \$15.5 million** – Staff has included the
2 known and measurable payroll increase and associated payroll taxes for 2024, but has
3 not yet included the payroll increase for 2025.

4 There are other differences that exist between Staff and Ameren Missouri’s direct
5 filings, however these other differences have lesser value than those listed and discussed above.

6 Q. Is it possible that significant differences exist between Staff’s revenue
7 requirement and other parties to this case besides Ameren Missouri?

8 A. Yes. The other parties who have different positions than those of
9 Ameren Missouri, and possibly Staff, will also file direct testimony concurrently with
10 Staff’s filing. Those differences will be reviewed and addressed in further rounds of testimony.

11 Q. Please describe the direct testimony Staff has filed for this current
12 rate proceeding.

13 A. Each Commission Staff member has direct testimony that sponsors specific
14 issues. The testimony provides an explanation of each specific area of concern or adjustment
15 with Staff’s recommendation. Schedule LMF-d2 attached to this testimony summarizes Staff’s
16 witnesses which contributed to Staff’s direct cost of service and their associated area
17 of responsibility.

18 Q. Please list the Staff witness and the issue for which they are responsible for
19 which significant differences exist between Staff and Ameren Missouri.

20 A. The Staff expert/witness for each significant difference is listed below:

<u>Issue</u>	<u>Staff Witness</u>
Return on Equity & Capital Structure	Dr. Seoung Joun Won
Energy Sales	Shawn Lange, J. Tevie, L. Ferguson
High Prairie Energy Sales	Claire Eubanks
Fuel Expense	Shawn Lange, Lisa Ferguson
Payroll & Payroll Taxes	Jane Dhority

Q. As a part of this testimony, do you individually address any revenue requirement issues?

A. Yes. I address donated property; fuel expense; fuel additives; purchased power and off system sales; Midcontinent Independent System Operator (“MISO”) expense and revenue; Southwest Power Pool (“SPP”) expense and revenue; capacity and ancillary revenue and expense; Federal Energy Regulatory Commission (“FERC”) ROE complaint case matters; FERC ROE consultant and legal costs; non-labor distribution maintenance expense; paperless billing; current and deferred income tax expense; the Inflation Reduction Act (“IRA”) Tracker; ADIT including discussion regarding the inadvertent normalization violation discussed in the Supplemental Direct Testimony of Mitchell J. Lansford, excess deferred federal and state income taxes (“EDIT”); Kersting Estates; Community Solar/Neighborhood Solar; all other amortization expense and the newly enacted Senate Bill 872 regarding sales taxes.

DONATED PROPERTY

Q. Did Ameren Missouri donate property, vehicles, or equipment subsequent to the December 31, 2022, true-up cutoff in the last rate case?

A. Yes. Over the time period of March 2023 through April 2024, Ameren Missouri donated several capital items, such as a 2012 Ford F550 service body truck, (2) 2012 Ford E350

1 cargo vans, miscellaneous cabinets, tables, chairs, laptops, fire equipment, and (3) extension
2 ladders which had a salvage value of approximately \$153,418.

3 Q. Was this property included in customer rates?

4 A. Yes, the property was recorded in the general plant accounts and was
5 accumulating depreciation reserve.

6 Q. Is Staff proposing an adjustment regarding the salvage value associated with the
7 donated property?

8 A. Yes. Staff proposes to increase reserve in FERC accounts 391, 392, 394,
9 and 398 to account for the involuntary donation of property in order to make customers whole
10 for the salvage value that customers did not receive based on the disposition of property as a
11 donation rather than a sale.

12 **ENERGY AND CAPACITY REVENUE**

13 Q. Please explain what non-rate revenue Ameren Missouri receives.

14 A. Amongst other revenues, Ameren Missouri receives revenue through capacity
15 and energy sales. When not necessary to serve its own load, Ameren Missouri is able to sell a
16 portion of its generation capacity to other utility companies. Receipt of revenues from capacity
17 sales to other utilities reduces Ameren Missouri's cost-of-service. Ameren Missouri is able to
18 sell its capacity first through independent contracts with other utility parties. Any remaining
19 capacity is sold through MISO's planning resource auction ("PRA"). The MISO planning year
20 spans the period of June 1 to May 31. The MISO resource adequacy auction is annual and is
21 designed to ensure that MISO has sufficient planning resources in each local resource zone
22 ("LRZ"). The PRA only covers the immediate planning year. Ameren Missouri's capacity
23 revenue changes each year as of June 1 as that date coincides with the start of the next planning

1 year. Ameren Missouri clears all available generation remaining after independent contracts in
2 each planning year's PRA. The FERC approved a change to the PRA construct in August 2022
3 and, starting with the 2023 planning year, the resource adequacy construct began using a
4 seasonal capacity framework. The MISO resource adequacy construct now sets capacity
5 requirements for each season rather than annually and the requirements are based on the
6 region's energy needs each season. This change occurred to address the increasing number of
7 renewable energy generators as well as to address the increasing number of emergency events
8 that occur year-round such as outages from extreme weather, generation retirements and a
9 declining excess reserve margin. In this case, Staff has included capacity sales and zonal
10 deliverability benefits based on contracts and MISO expenses from the 2024-2025 planning
11 year. This amount was then adjusted to remove any impacts for Rush Island as it will no longer
12 be available for future capacity and, at this point, does not include the Boom Town, Cass County
13 and Huck Finn solar facilities as they have not yet gone into service nor met in-service criteria.
14 Annualized capacity revenue related to Atchison and High Prairie were provided to Staff
15 witness Paul K. Amenthor for inclusion in the renewable energy standard rate adjustment
16 mechanism ("RESRAM"). Once the Huck Finn solar facility goes into service, the capacity
17 revenue associated with this facility will also be included in the RESRAM. Staff will
18 re-examine the level of capacity sales and any new capacity contracts as part of its true-up audit
19 using information through December 31, 2024.

20 In general, Ameren Missouri sells all of its generation into the MISO market, and
21 purchases all of the energy needed to serve its native load from MISO as well.
22 These transactions can generate profits which represent the net of gross proceeds and the
23 associated cost of generation or purchased power. It is appropriate to include the revenues

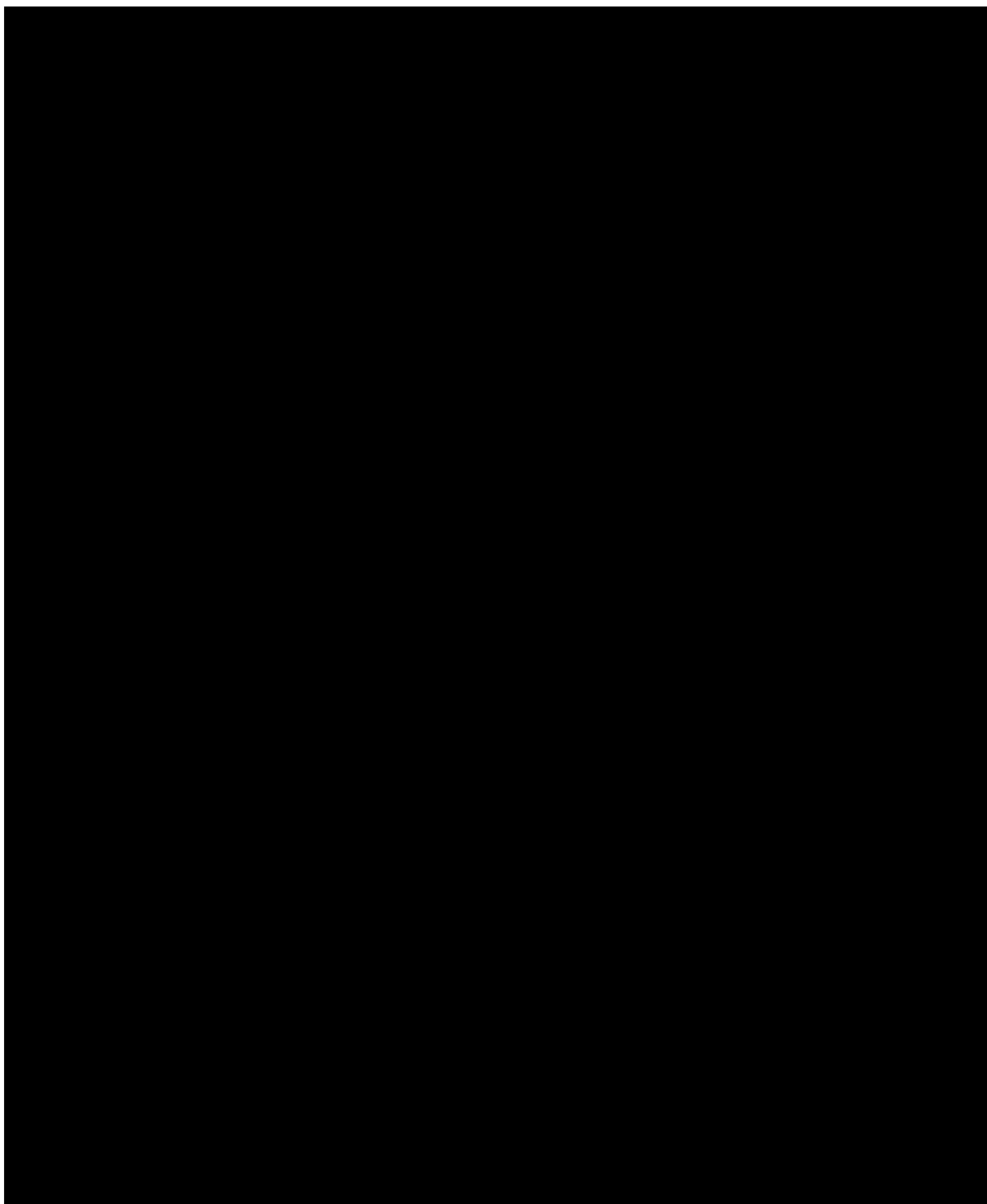
1 earned from energy sales in the cost of service because the facilities used in generating the
2 electricity sold are paid for by ratepayers, as is the electricity purchased in order to meet
3 Ameren Missouri's native load. For these reasons, the customers should benefit from these
4 revenues earned by Ameren Missouri. Energy sales represent an efficient utilization of
5 Ameren Missouri's electric facilities and systems that have been put in place to meet the
6 electricity needs of its customers. Energy sales revenues were calculated in Staff's production
7 cost model by using the hourly-market energy prices as determined by Staff witness
8 Justin Tevie. Staff's cost of service calculation includes the annualized energy sales revenue as
9 calculated by Staff witness Shawn E. Lange, PE using Staff's production cost model. It should
10 be noted that Staff has reflected contracts for sale of power to Missouri municipalities as energy
11 sales, consistent with its treatment for these contracts in previous rate proceedings. Staff will
12 continue to examine energy sales revenues through December 31, 2024, which represents the
13 true-up cut-off date in this case.

14 **FUEL AND PURCHASED POWER EXPENSE**

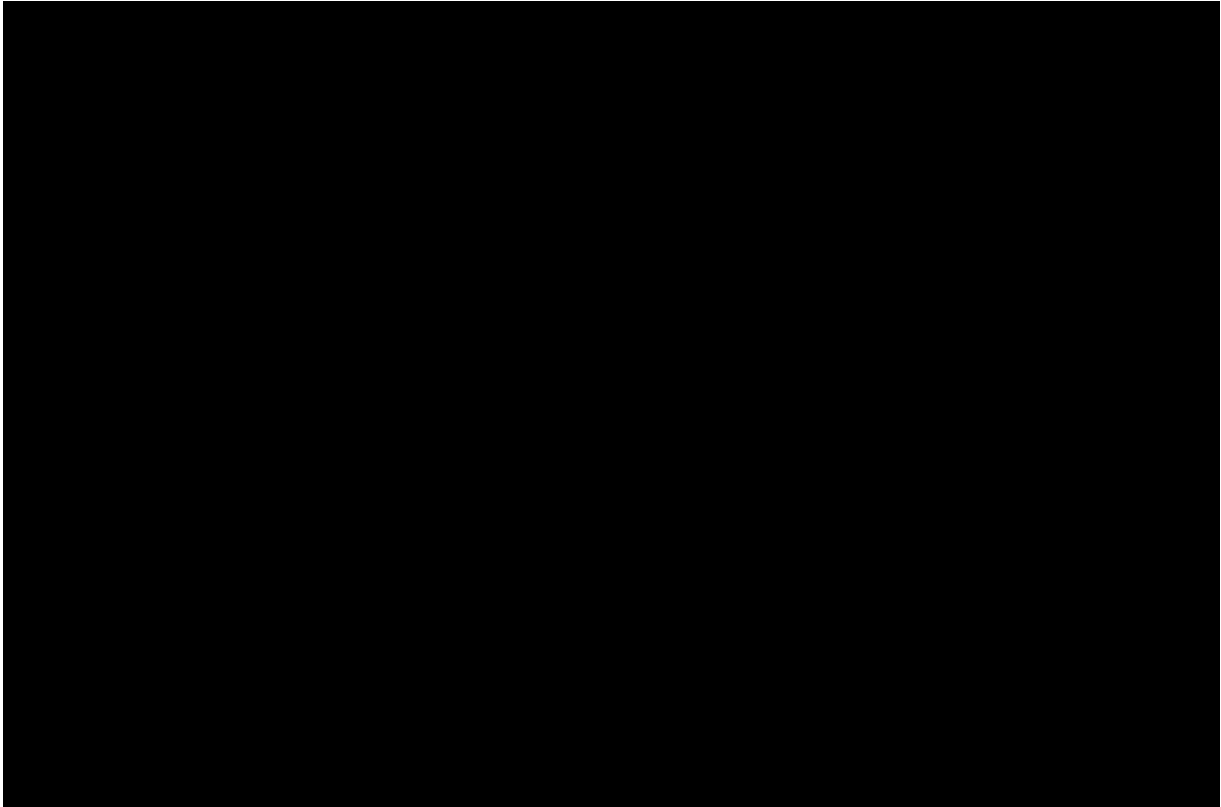
15 Q. Please describe Ameren Missouri's generating fleet.

16 A. Ameren Missouri's electric supply is primarily generated from company owned
17 generation centers; however, Ameren Missouri does at times purchase power in instances such
18 as when energy centers have outages, extreme weather conditions, or availability of power at a
19 lower cost than generation. As part of its audit in this rate case, Staff reviewed
20 Ameren Missouri's coal commodity and coal transportation contracts, as well as nuclear,
21 natural gas, and fuel oil prices as provided in Ameren Missouri's fuel reports, workpapers,
22 and responses to Staff data requests. The chart below identifies the generating facilities that

1 Ameren Missouri owns and operates for the production of electric power with descriptions of
2 each facility: **



⁴ Per Ameren Missouri's Confidential Response to Staff Data Request 0040.



1 **

2 Q. What role did you play in determining the normalized level of fuel expense?

3 A. I provided annualized fuel accounting prices to Staff witness
4 Shawn E. Lange, PE, to utilize in Staff's production cost modeling. Specifically, coal, variable
5 gas, fuel oil and nuclear accounting prices were provided.

6 Q. Please explain how you determined the accounting prices for each of the fuel
7 modeling inputs.

8 A. Certainly.

9 **Coal Accounting Prices**

10 The coal prices are used to compute Ameren Missouri's fuel costs based on the total
11 coal unit generation that is determined by Staff's production cost model. Staff performed a
12 review of all of Ameren Missouri's current coal commodity and transportation contracts.

1 Staff's coal prices on a per-MMBtu basis reflect Ameren Missouri's mine-specific coal
2 commodity, coal railcar costs including depreciation, and coal rail and barge transportation
3 contracts that will be in effect as of December 31, 2024. Staff also included an ongoing level
4 of expense of fuel hedge surcharges associated with rail transportation. These hedges are tied
5 to the prices of on-highway diesel as reported by the Energy Information Administration, an
6 agency of the U.S. Department of Energy ("DOE"). Staff's fuel expense adjustment includes
7 all changes to coal commodity and transportation costs based upon contracts in effect through
8 December 31, 2024. Staff will review the coal and coal transportation contracts through
9 January 1, 2025, as part of its true-up audit.

10 **Nuclear Accounting Prices**

11 Uranium is a naturally radioactive metal that undergoes a complex three-stage process,
12 involving conversion, enrichment, and fabrication, in order to be transformed into fuel rod
13 assemblies (long metal tubes filled with precisely fashioned small fuel pellets) that are used in
14 the Callaway reactor as its source of fuel. The nuclear fuel price calculated by Staff represents
15 the cost of all of the fuel rod assemblies that are currently loaded into the reactor.

16 Staff used nuclear fuel prices based on generation and cost data for the eight-month
17 period from Refuel 26 in October 2023 through June 30, 2024, in its direct filing. Staff will
18 reexamine the actual nuclear fuel prices through December 31, 2024.

19 **Fixed Natural Gas Accounting Prices**

20 Staff has included the actual twelve months ending May 31, 2024 (as June data has not
21 yet been provided), fixed demand cost of gas in its recommended revenue requirement.
22 Staff's production cost model only includes variable commodity gas costs. Therefore, the cost
23 of fixed gas must be added to the production cost model's results to determine the total net fuel

1 and purchased-power expense. Staff will examine this cost through the true-up cut-off date of
2 December 31, 2024.

3 **Variable Natural Gas Accounting Prices**

4 When reviewing the historical data for variable natural gas by pipeline, it became
5 apparent that the natural gas prices in 2022 were volatile as compared to years past and even as
6 compared to years subsequent to 2022. According to the Energy Information Administration
7 (“EIA”), this spike in pricing was due, at least in part, to increased European demand for
8 liquefied natural gas (“LNG”) following Russia’s full-scale invasion of Ukraine in
9 February 2022 and an explosion at the Freeport LNG export terminal in June of 2022.
10 Please see the analysis of gas prices by EIA attached to this testimony as LMF-d3. Due to this,
11 for the months of January through June Staff utilized a three-year average of gas prices for the
12 individual months utilizing the years 2021, 2023, and 2024 and for the months of July through
13 December, Staff utilized a two-year average of gas prices for the individual months utilizing
14 the years 2021 and 2023. Staff has provided these variable natural gas costs as an input to Staff’s
15 production cost model. The annualized amount determined by the production cost model will
16 be utilized to determine the net fuel and purchased power expense. Staff will examine this cost
17 through the true-up cut-off date of December 31, 2024, in this case.

18 **Fuel Oil Accounting Prices**

19 Fuel oil represents a small portion of the total fuel costs for Ameren Missouri, it is
20 mainly used for startup and auxiliary purposes at generating stations. Staff utilized the same
21 method for developing the fuel oil price input as used for the variable natural gas prices
22 (three-year average of January through June 2021, 2023, and 2024 and a two-year average of
23 July through December 2021, and 2024). These fuel oil costs were provided as an input to

1 Staff's Production Cost Model. Staff will examine this cost through the true-up cutoff date,
2 December 31, 2024.

3 Q. Once the accounting prices are provided, what other information is needed to
4 determine Staff's normalized fuel and purchased power to be included in the cost of service?

5 A. Staff witness Justin Tevie also reviewed multiple years of market energy prices.
6 Staff's annualized and normalized level of fuel and purchased power expense was calculated to
7 be sufficient for Ameren Missouri to serve its native load and to enable it to make off-system
8 sales through the MISO day-ahead market. Staff's fuel cost calculation also includes the fixed
9 and variable demand cost of natural gas and costs associated with fly ash.
10 Historically, Ameren Missouri's expenses associated with fly ash have been partially or entirely
11 offset by revenues generated by selling the fly ash to third parties. Staff has proposed to include
12 the 12 months ending June 30, 2024, for both fly ash revenue and expense in its cost of service.
13 Staff will continue to review information regarding fly ash costs and sales through the true-up
14 cut-off in this case.

15 Staff's annualized purchased power expense is based upon the output of the fuel model,
16 as sponsored by Staff witness Shawn E. Lange, PE. Staff will continue to examine each
17 component of fuel expense through the true-up period ending December 31, 2024, so that any
18 significant changes that occur through that date are addressed.

19 **FUEL ADDITIVES**

20 Q. What fuel additives are necessary for meeting environmental regulations at each
21 of the generating stations?

22 A. There are three fuel additives that Ameren Missouri has utilized at its coal
23 generating stations: limestone, activated carbon, urea, calcium bromide and potassium iodide.

1 Q. Please explain what fuel additives are used at each generating facility and why
2 they are used.

3 A. In order to properly operate the Sulfur Dioxide (“SO₂”) scrubbers at the
4 Sioux Energy Center (“Sioux”), Ameren Missouri utilizes limestone as a fuel additive.
5 After being purchased, but before being transported to Sioux, the limestone must undergo a
6 pulverization process in order to meet the standards of quality necessary for use in the scrubbers.
7 Ameren Missouri maintains contracts with three vendors for this operation—one from whom
8 the limestone is purchased, one to process the limestone so that it is useable, and one who will
9 transport the processed limestone to Sioux. Staff has included a three-year average ending
10 June 30, 2024, price for limestone applied to Staff’s normalized kWh generation as modeled in
11 Staff’s fuel model for limestone and will continue to review limestone data through
12 December 31, 2024, to be reflected in its true-up filing.

13 In order for Ameren Missouri to comply with mercury emission limits established by
14 the EPA’s Mercury and Air Toxics Standards (“MATS”), powdered activated carbon is used at
15 Ameren Missouri’s generating facilities to reduce mercury emissions. The activated carbon is
16 processed (or “activated”) so that it produces carbon particles with high porosity and greater
17 surface area. The activated carbon is injected into and absorbed by the flue gas and is then
18 captured in the electrostatic precipitators at the Labadie, Rush Island, and Sioux Energy
19 Centers. Ameren Missouri has contracted with various vendors to acquire and transport
20 activated carbon to its plants as necessary.

21 Staff annualized the cost of activated carbon by including a three-year average ending
22 June 30, 2024, as applied to Staff’s normalized kWh generation for Labadie and Sioux,
23 as modeled in Staff’s fuel model for activated carbon. In addition to activated carbon,

1 the Rush Island Energy Center utilized calcium bromide for MATS compliance. Staff has
2 removed the test year costs associated with this fuel additive as Rush Island officially retired
3 October 15, 2024. In addition to limestone and activated carbon, the Sioux energy center
4 utilized potassium iodide for MATS compliance and will do so until the units retire. Sioux also
5 utilizes urea for reduction of nitrogen oxide (“NOx”) emissions. Staff has also included a
6 three-year average ending June 30, 2024, for potassium iodide as applied to Staff’s normalized
7 kWh for Sioux, as modeled in Staff’s fuel model for potassium iodide. Ameren Missouri has
8 not utilized urea in many years but began to utilize the fuel additive again at Sioux during the
9 summer months. Staff included a two-year average ending June 30, 2024, for urea in the cost
10 of service. Staff will continue to review fuel additive data at all energy centers through
11 December 31, 2024, to be reflected in its true-up filing.

12 **MISO REVENUE AND EXPENSE**

13 **Capacity Revenue and Expense**

14 Q. Please explain Ameren Missouri’s MISO capacity expenses and how they are
15 determined each year.

16 A. Similar to Staff’s discussion of off system sales capacity revenue, MISO utilizes
17 an annual resource adequacy method to determine the amount of capacity expenses Ameren
18 Missouri incurs. Ameren Missouri owns sufficient generation to meet native load, ** [REDACTED]

19 [REDACTED]
20 [REDACTED]. ** In order to meet MISO’s capacity planning
21 requirements during each planning year (June – May), Ameren Missouri utilizes
22 “self-scheduling” for capacity offers and purchases as opposed to using a Fixed Resource
23 Adequacy Plan (“FRAP”), which must be used in “retail choice” states, such as Illinois.

1 Ameren Missouri incurs capacity expense due to self-scheduling whereas it would not from
2 utilizing the FRAP, because with self-scheduling all capacity is offered and purchased in the
3 auction versus only the capacity in excess of demand (and the reserve requirement) with
4 the FRAP method. However, Ameren Missouri also experiences benefits from self-scheduling
5 that it would not be able to enjoy if it utilized the FRAP. The capacity expense for the entirety
6 of the 2024-2025 planning year which ends May 31, 2025, is fixed as a result of the
7 MISO auction. Similar to capacity revenue, Staff adjusted capacity expense based on the new
8 planning year information. Ameren Missouri's current capacity expenses are not affected by
9 the FERC ROE complaint ruling discussed below. Staff will re-examine the level of capacity
10 expense as part of its true-up audit using information through December 31, 2024.

11 **Day 2 Revenues and Expenses**

12 Q. Please explain what MISO Day 2 revenues and expenses consist of.

13 A. Ameren Missouri participates in MISO activities, including the MISO
14 day-ahead and real-time energy markets (often called the MISO "Day 2 Market"). As part of
15 its participation in the MISO Day 2 market, Ameren Missouri received payments during the
16 test year from the MISO related to the Revenue Sufficiency Guarantee ("RSG") provision of
17 MISO's tariff. These payments are determined hourly and are designed to ensure that
18 companies participating in the MISO Day 2 markets are made whole when utilities' total energy
19 offer prices in the market are not covered by the actual market prices. MISO Day 2 revenue is
20 purely energy market related and is not affected by changes in load. However, that is not the
21 case for MISO Day 2 expenses.

1 MISO Day 2 expenses are based on the amount of energy settled at the “AMMO.UE”
2 Commercial Pricing node. Since these offer prices include a margin for profits, it is important
3 not to exclude the profit margins in the calculation.

4 In addition, Price Volatility and Net Regulation revenues were received by
5 Ameren Missouri from MISO during the test year. Price Volatility payments are received when
6 there is a deviation from real-time prices and Net Regulation Adjustment revenues are received
7 to make generators price neutral for deploying energy above or below the dispatch target price.
8 Staff has removed this amount from its cost of service calculations and Net Base Energy Cost
9 (“NBEC”) calculations given the fact that Staff’s fuel model does not model non-economic
10 dispatch; therefore, these revenues would not be reflected in the model’s output. However, these
11 items are considered in subsequent FAC filings to ensure that the actual revenues and costs
12 experienced by Ameren Missouri are being flowed through to ratepayers.

13 Q. How did Staff annualize MISO Day 2 Revenue and Expenses?

14 A. Currently, Staff is utilizing a 71.74% profit margin rate based on the calculations
15 of margins embedded in the RSG make-whole payments during the test year ending
16 March 31, 2024. As MISO revenue and expense are split between the RESRAM and NBEC, it
17 is necessary for Staff to review a history of revenue and expense that has a separation of High
18 Prairie and a removal of Rush Island from the overall levels of revenue and expense. This
19 separation is maintained by Ameren Missouri in supporting files. Staff currently has a gap in
20 this data (that Ameren Missouri is aware of and plans to rectify) and due to this, Staff has
21 included a test year level of MISO revenue and expense until a complete history has been
22 analyzed. Staff will re-examine these adjustments through December 31, 2024, during its
23 true-up audit.

1 **SPP REVENUE AND EXPENSE**

2 Q. Please explain what SPP revenues and expenses consist of.

3 A. Ameren Missouri’s wind facilities generate energy that is put into the grid as the
4 company’s other generating centers do. The High Prairie wind facility generates electricity into
5 the MISO regional transmission organization (“RTO”) due to the facility’s location in
6 Northeast Missouri. The Atchison wind facility is located in northwest Missouri and its
7 generation goes into the SPP RTO.

8 The SPP marketplace operates similarly to the MISO marketplace where generation is
9 offered in day-ahead and real-time that is then settled and cleared (purchased and sold).
10 The RTOs determine the system energy needs and where to dispatch generation to meet its
11 members’ load requirements. The main difference between SPP and MISO is that SPP does not
12 have a capacity market where generator capacity can be purchased or sold, rather it has a
13 capacity supply obligation and uses the integrated marketplace to meet capacity needs.

14 Ameren Missouri offers up all of its generation into MISO, and SPP, and then purchases
15 back what it needs to meet native load. Any additional generation not used to meet native load
16 is sold as energy sales. Staff is including the test year twelve months ending March 31, 2024,
17 of ancillary revenue and expense related to the SPP in its cost of service. Staff will review these
18 costs as part of its true up audit.

19 **ANCILLARY REVENUE AND EXPENSE**

20 Q. What is ancillary revenue and expense?

21 A. Ameren Missouri also participates in MISO’s Ancillary Services Market
22 (“ASM”) where services beyond that of generation and transmission can be acquired to
23 maintain grid stability and security to ensure electricity supply meets demand. These services

1 include regulation, frequency control, spinning reserves, ramp capability and operating
2 reserves. Ameren Missouri entered the ASM to acquire ancillary services for its retail load as
3 well as to be able to sell the ancillary services from its generation.

4 Q. What is Staff's position for inclusion of capacity and ancillary revenue and
5 expense in this case?

6 A. As stated above, there is a gap in the MISO ancillary revenue and expense data,
7 due to this, Staff has included test year ASM revenue and expense levels and will continue to
8 review Ameren Missouri's ASM transactions as additional information becomes available
9 through the true-up period.

10 **DOE SPENT FUEL REIMBURSEMENTS**

11 Q. What is the situation regarding DOE spent fuel reimbursements?

12 A. Ameren Missouri has maintained with the DOE an executed settlement
13 agreement regarding spent nuclear fuel fees that began in 2011 with several addendums to the
14 original agreement. The current addendum was executed on March 29, 2023,
15 and Ameren Missouri intends to extend the Settlement Agreement beyond 2025.
16 The Settlement Agreement and addendums to extend said agreement, delineate the original
17 reimbursement amount as well as sets out the process for subsequent claims for reimbursement
18 related to spent nuclear fuel costs, allowable costs and cost categories to be claimed,
19 modifications to the generation plant, final determinations of costs and other legal requirements.
20 The calendar year after costs are incurred related to its Independent Spent Fuel Storage
21 Installation ("ISFSI"), Ameren Missouri submits a written claim per the terms of the settlement
22 agreement to the DOE. The DOE assesses Ameren Missouri's Derate⁵ especially because of a

⁵ To lower the rating of a device.

deterioration in efficiency or quality claim against the regulations set out in the Settlement Agreement and then determines the amount to reimburse to Ameren Missouri at a later date. Ameren Missouri has requested and received the following reimbursements:

Expense Year	Requested Reimbursement	Reimbursement Approved	Disallowed by DOE
2009/2010	\$79,634	\$73,894*	\$5,740
2011	\$849,544	\$818,692	\$30,851
2012	\$6,264,937	\$6,227,978	\$36,959
2013	\$15,107,849	\$14,933,364	\$174,485
2014	\$15,032,120	\$13,847,006	\$1,185,114
2015	\$23,682,151	\$23,586,656	\$95,495
2016	\$2,960,860	\$2,920,420	\$40,440
2017	\$11,859,249	\$11,035,375	\$823,874
2018	\$21,176,549	\$21,176,040	\$509
2019	\$9,896,559	\$9,896,559	\$0
2020	\$9,519,159	\$9,519,159	\$0
2021	\$16,900,685	\$16,649,259	\$251,426
2022	\$9,851,639	\$9,851,106	\$533
2023	\$11,307,590	\$11,250,057	\$57,533
2024	Will be Submitted in 2025	-----	-----

*The total amount received for 2009/2010 from the DOE was \$10,551,468. This amount includes reimbursement for spent fuel racks of \$10,477,574 in addition to the dry cask storage reimbursement shown above.

The difference between the amounts claimed and the amounts reimbursed were due to the DOE determining that certain costs claimed for reimbursement did not meet the criteria set forth in the Settlement Agreement. Ameren Missouri has received the reimbursement for all capital costs incurred relative to the ISFSI for which the DOE has classified as meeting the criteria set out in the Settlement Agreement. The costs requested for reimbursement fluctuate based on actual expenses that are incurred based on the tasks that are completed during any calendar year. Typically, during the year prior to a loading of spent fuel into the ISFSI, significant costs for materials are incurred. Also, the reimbursements for years when spent fuel loading takes place can differ due to the number of fuel canisters loaded into dry cask storage

1 and labor. Ameren Missouri continues to receive reimbursements for ongoing spent nuclear
2 fuel expenses. Ameren Missouri is recording the ongoing spent nuclear fuel costs as a
3 receivable on its balance sheet and then when the reimbursement is received it is applied as an
4 offset to expense. Staff has no changes to the way Ameren Missouri has recorded these
5 reimbursements at this time.

6 **FERC ROE COMPLAINT CASE MATTERS**

7 Q. Please provide the background surrounding the FERC ROE complaint cases of
8 which Ameren Missouri is a party as a transmission owner.

9 A. The MISO Transmission Owners' return on common equity of 12.38% was the
10 subject of two FERC complaint proceedings, the November 2013 complaint case
11 (EL14-12-000) and the February 2015 complaint case (EL15-45). These complaint cases
12 challenged the allowed base return on common equity for MISO Transmission Owners.⁶

13 Q. What was the status of the FERC ROE complaint cases during
14 Ameren Missouri's last two rate cases, ER-2021-0240 and ER-2022-0337?

15 A. As discussed in my testimony in Case No. ER-2021-0240, in FERC's
16 Opinion No. 569, issued in November 2019, FERC said it would use the discounted cash flow
17 ("DCF") methodology and capital asset pricing model ("CAPM") to determine if an existing
18 base ROE is unjust and unreasonable, and, if so, what replacement ROE is appropriate.
19 Applying these methodologies to the complaints against MISO transmission owners, FERC
20 determined in Opinion No. 569 that their base ROE should be 9.88%. On May 21, 2020,
21 in Opinion No. 569A-B, FERC further refined its methodology for analyzing the base ROE and

⁶ Case No. ER-2019-0335, Staff Cost of Service Report pages 63-65 and Case No. ER-2021-0240, Staff Cost of Service Report pages 182-183.

1 found that the MISO transmission owners' base ROE should be set at 10.02%. The order
2 granted rehearing of Opinion No. 569 to use the risk premium model, DCF model, and CAPM
3 and calculate the ranges of presumptively just and reasonable base ROEs by dividing the overall
4 composite zone of reasonableness into equal thirds, instead of using the quartile approach that
5 was applied in Opinion No. 569. The MISO transmission owners were required to adopt
6 a 10.02% base ROE effective September 28, 2016, and were required to provide refunds based
7 on that 10.02% base ROE, with interest, for the First Complaint proceeding's 15-month refund
8 period from November 12, 2013 through February 11, 2015, and for the period from
9 September 28, 2016 to the date of the order. FERC's dismissal of the Second Complaint
10 was upheld.

11 As part of the Stipulation & Agreement in Case No. ER-2021-0240, the deferral
12 established in Ameren Missouri Case No. ER-2016-0179 and continued in ER-2019-0335 was
13 continued again.

14 During Ameren Missouri's 2022 rate case, on August 9, 2022, the D.C. Circuit Court
15 of Appeals issued an opinion, finding that the FERC's use of a risk premium model as one of
16 the three models to determine a just and reasonable return ROE for wholesale electric
17 transmission rates was arbitrary and capricious. The court vacated the underlying orders
18 (Opinions 569-A and 569-B) and remanded for FERC to reopen the proceedings. The court
19 upheld the FERC's determinations to act on the First Complaint and Second Complaint in one
20 order (hence the second complaint was dismissed as it is to be addressed in the first complaint).

21 Again, as part of the Stipulation & Agreement in Case No. ER-2022-0337, the deferral
22 established in Ameren Missouri Case No. ER-2016-0179 and continued in subsequent
23 rate cases.

1 Q. Has FERC issued new guidance after the D.C. Circuit Court of Appeals
2 remanded the case back to FERC?

3 A. Yes, just recently on October 17, 2024. FERC concluded, as they had previously
4 in Opinion No. 569, that the record fails to support the inclusion of the Risk Premium model in
5 the FERC's ROE methodology. FERC reversed the portions of Opinion Nos. 569-A
6 and 569-B that include the Risk Premium model while maintaining the other modifications to
7 FERC's ROE methodology set forth in Opinion 569, as modified in A and B. FERC found that
8 a just and reasonable replacement ROE for the first complaint proceeding is 9.98%, prior to any
9 incentive adder. The 9.98% is considered the midpoint of the zone of reasonableness when
10 averaging the top and bottom of the DCF and CAPM zones of reasonableness. FERC did not
11 make any changes to its DCF or CAPM analysis as it was not challenged by the
12 D.C. Circuit court. The MISO transmission owners are required to adopt a 9.98% base ROE,
13 with a total or maximum ROE including incentives not to exceed 12.58% retroactively effective
14 starting September 28, 2016. They are to provide refunds based on this 9.98% base ROE,
15 with interest, for the first complaint proceedings 15-month refund period from
16 November 12, 2013 through February 11, 2015, and for the period from September 28, 2016 to
17 the date of the FERC order (October 17, 2024). These dates encompass the time periods
18 contemplated in both the first and second complaint cases.

19 Q. Does Staff propose to include the FERC ROE refunds as part of this current
20 rate proceeding?

21 A. No. Ameren Missouri and the other transmission owners must calculate and
22 determine refunds that are to be filed before the FERC demonstrating the principal amounts
23 plus interest paid to each of their customers by December 1, 2025, past our true-up period in

1 this case. Ameren Missouri has also relayed to Staff that appeals are still possible to this
2 decision. Due to this uncertainty Staff recommends that the Commission order
3 Ameren Missouri to continue to defer the FERC ordered refunded amounts in a regulatory
4 liability account updated based upon the latest FERC order that are applicable to
5 Ameren Missouri so that appropriate ratemaking treatment can be proposed in
6 Ameren Missouri's next rate proceeding.

7 Q. Please provide background regarding the FERC ROE participation adder.

8 A. Also, as discussed in my testimony in ER-2021-0240, on April 15, 2021,
9 FERC issued a Notice of Proposed Rulemaking ("NOPR") to supplement its
10 March 2020 NOPR regarding its electric transmission incentive policy. The FERC's
11 March 2020 NOPR proposed to provide all utilities that turn over their wholesale transmission
12 facilities to a RTO a fixed 100 basis-point increase in ROE ("RTO Participation Incentive").
13 The Supplemental NOPR proposes instead to codify its current practice of granting
14 a 50 basis-point RTO Participation Incentive for utilities that join an RTO. In addition,
15 FERC proposed that a utility will only be eligible for the incentive for the first three years after
16 transferring operational control of its facilities to an RTO. The Supplemental NOPR proposes
17 that the 50 basis-point ROE adder for RTO participation will only be available for the first
18 three years after the transmitting utility transfers operational control of its facilities to the RTO.
19 FERC further proposes that each utility that previously received a ROE incentive for joining
20 and remaining in an RTO must, within 30 days of the effective date of the final rule, submit a
21 compliance filing removing the incentive from its tariff, or if it joined an RTO in the last three
22 years, adding language to its tariff to terminate its incentive three years from the date it turned
23 over operational control. FERC also proposes that a utility will only be eligible for the incentive

1 if it has not previously been a member of an RTO/ISO; to adopt the clarification proposed in
2 the March 2020 NOPR that utilities must turn over operational control of their facilities to the
3 RTO/ISO in order to be eligible for the incentive; and that utilities may not receive the incentive
4 for transmission plant if the asset was already under the operational control of an RTO,
5 whether as part of an affiliate or a separate owner. As Ameren Missouri has been a member of
6 MISO longer than three years, a decision on this NOPR could possibly end Ameren's ROE
7 incentive adder.

8 Q. Has there been a decision by the FERC on the NOPR regarding the
9 incentive adder?

10 A. No. There has not been a decision related to this NOPR regarding the
11 incentive adder.

12 **FERC ROE CONSULTANT AND LEGAL COSTS**

13 Q. Did Ameren Missouri incur costs related to the transmission owner complaint
14 cases filed before the FERC above?

15 A. Yes. Ameren Missouri participated in three FERC ROE dockets (EL14-12 in
16 November 2013, 26 EL15-145 in February 2015 and ER15-358 in November 2014) as part of
17 the MISO Transmission Owners Group ("MISO TO Group") that was represented by the law
18 firm Wright & Talisman. Wright & Talisman hired a consultant to submit updated analysis on
19 the appropriate rate of return on equity. Neither Ameren Missouri nor its affiliates separately
20 hired consultants; rather, the MISO TO Group as a whole utilized the services of the consultants
21 and shared the associated costs. The total billing from Wright & Talisman for all the work
22 related to the dockets and the external fees were not a separate line item, therefore an amount
23 was allocated to each Transmission Owner who was involved in the respective docket using the

1 ratio of the owner's transmission gross plant divided by the total gross plant of all owners listed
2 on the appropriate docket. For Ameren, this allocation is then split further by the gross plant
3 percentage for each Ameren segment divided by the total Ameren gross plant and then applied
4 to Ameren Missouri, Ameren Illinois and Ameren Transmission Company of Illinois.

5 Similar to Ameren Missouri's last rate Case No. ER-2019-0335, ER-2021-0240, and
6 ER-2022-0337, Staff proposes disallowance of the legal and consultant fees that were incurred
7 during the test year related to the ongoing FERC ROE complaint cases. The FERC ROE is a
8 return on investment. ROE is the amount of revenue that is left-over after all expenses have
9 been paid. Therefore, the FERC ROE legal fees were incurred for the benefit of the Ameren
10 affiliates because the level of ROE is purely a benefit to shareholders and not customers.
11 As such, customers should not have to pay the legal fees associated with arguing
12 for a higher ROE.

13 **NON-LABOR DISTRIBUTION MAINTENANCE**

14 Q. What types of costs did you review as part of electric non-labor
15 distribution maintenance?

16 A. Staff reviewed a history of costs related to the non-labor related portion of
17 overhead and underground line maintenance. Costs related to inspections and vegetation
18 management were reviewed by Staff witness Keith Majors.

19 Q. What did Staff determine regarding non-labor distribution maintenance costs?

20 A. It appears that the non-labor costs incurred for distribution maintenance during
21 the test year are high compared to the 6-year history that Staff reviewed. It is also higher than
22 that budgeted/forecasted by Ameren Missouri for the period of 2024-2028. Staff has

1 normalized this case by including a five-year average ending June 30, 2024, in the
2 cost of service.

3 **PAPERLESS BILL CREDIT**

4 Q. Please provide background regarding the paperless bill credit.

5 A. In Case No. ER-2019-0335, Ameren Missouri proposed in its direct testimony,
6 a \$0.50 “paperless bill credit” for a 12-month period for customers who signed up for paperless
7 billing. As part of the Stipulation and Agreement filed in that case, the parties agreed that
8 Ameren Missouri could offer the bill credit, however Ameren Missouri would not seek any
9 recovery of the incentives or costs directly associated with paperless billing.
10 Additionally, the credits were to be excluded from the revenues used to determine the revenue
11 requirement in Ameren Missouri’s next case which was Case No. ER-2021-0240. The language
12 from the stipulation and agreement in ER-2019-0335 is cited below:

13 Paperless Bill Credit: The signatories agree that Ameren
14 Missouri may implement its paperless bill credit proposal as
15 outlined in the Direct Testimony of Mark Birk. The Company
16 shall exclude bill credits from revenues used to determine the
17 revenue requirement in its next rate case. Ameren Missouri shall
18 not seek recovery for any incentives or other costs directly
19 associated with paperless billing. Corrected Stipulation and
20 Agreement, Case No. ER-2019-0335, page 47.

21 Q. What occurred during the 2021 rate case regarding the paperless bill credit?

22 A. Staff reviewed the costs associated with the paperless bill credit, which included
23 costs for advertising paperless billing and capital upgrades to the billing system to process the
24 bill credit. Staff proposed an adjustment to remove the advertising costs associated with the
25 paperless billing as well as the capital costs and associated depreciation reserves for the
26 software upgrades. Additionally, Staff has imputed revenue to exclude the credits from the
27 revenue requirement. This issue was settled via black box in that case.

1 Q. What occurred during the 2022 rate case regarding the paperless bill credit?

2 A. As part of Case No. ER-2022-0337, Ameren Missouri proposed to cease
3 enrollment of customers for paperless billing in which they would receive a paperless bill credit.
4 The proposal was to end the paperless bill credit enrollment on the effective date of rates in
5 that proceeding.

6 Q. Did Ameren Missouri cease the enrollment of the customers for the paperless
7 bill credit as part of the last rate proceeding?

8 A. Yes. The program ended July 1, 2023.

9 Q. What does Staff recommend regarding the paperless bill credit in this instant
10 rate case proceeding?

11 A. The paperless bill credit program ended enrollment on July 1, 2023,
12 however once enrolled, customers receive bill credits for one year after that date, meaning that
13 bill credits were granted through July 2024. The test year in this case is the 12-months ending
14 March 31, 2024, and there are bill credits that were recorded per book for the period of
15 April 1, 2023 through March 31, 2024 that must be removed. Staff submitted discovery
16 regarding the costs associated with the paperless bill credit and it was determined there were
17 no costs recorded for this program in the test year. Since Ameren Missouri performed capital
18 upgrades to the billing system to process the bill credit, absent moving this investment to future
19 use property or writing it off, an adjustment must be proposed to remove the investment.

20 Staff has recommended an adjustment to remove the capital costs and associated
21 depreciation reserves for the software upgrades. Additionally, Staff has imputed revenue to
22 exclude the credits from the revenue requirement.

1 **CURRENT AND DEFERRED INCOME TAXES**

2 Q. How are income taxes calculated for regulatory purposes?

3 A. The income tax expense calculation begins by taking adjusted net operating
4 income before taxes and adding to or subtracting from that net income various timing
5 differences in order to obtain net taxable income for ratemaking purposes. These “add back”
6 and/or subtraction adjustments are necessary to identify new amounts for the tax deductions
7 that are different from those levels reflected in the income statement as revenues or expenses.
8 The adjustments are the result of various book versus tax timing differences and the effect of
9 such differences under separate tax ratemaking methods: flow-through versus normalization.
10 A tax timing difference occurs when the timing used in reflecting a cost (or revenue) for
11 financial reporting purposes (book purposes) is different than the timing required by the IRS in
12 determining taxable income (tax purposes). Current income tax reflects timing differences
13 consistent with the timing required by the IRS. The tax timing differences used in calculating
14 taxable income for computing current income tax are as follows:

15 Add Back to Operating Income Before Taxes:

- 16 • Book Depreciation Expense
17 • Book Depreciation Charged to O&M
18 • Transmission Amortization
19 • Hydraulic Amortization
20 • Intangible Amortization
21 • Non-Deductible Parking Lot Expenses

22 Subtractions from Operating Income:

- 23 • Interest Expense – Weighted Cost of Debt X Rate Base
24 • Tax Straight-Line Depreciation
25 • Preferred Dividend Deduction

26 For ratemaking purposes, the tax normalization method defers the deduction taken for
27 tax purposes for certain tax timing differences. The effect of using tax normalization is to allow
28 utilities the net benefit of certain net tax deductions for a period of time before those benefits

1 are passed on to the utility's customers in rates. The flow-through tax method essentially
2 provides for the same tax deduction taken as a deduction for ratemaking purposes as is taken
3 for tax purposes.

4 Ameren Missouri has paid tax to the Ameren consolidated group and is expected to for
5 the 2024 tax year, which means that Ameren Missouri is in a taxable position. Ameren Missouri
6 does not currently have any net operating loss ("NOL") carryforwards. Ameren Corporation
7 was in a taxable position in 2023 but is expected to be in a NOL position for federal and state
8 taxes for the 2024 tax year. In this case, Staff has included the research tax credit, production
9 tax credits for both wind and solar generation, empowerment zone credit, fuel tax credit,
10 plug-in electric drive motor vehicle credit, the alternative fuel vehicle refueling property credit
11 and the St. Louis payroll tax credit.

12 Under either the tax normalization or tax flow-through approach, the resulting net
13 taxable income for ratemaking is then multiplied by the appropriate federal, state and city tax
14 rates to obtain the current liability for income taxes. A federal tax rate of 21.00%, a state income
15 tax rate of 4.00%, and a city tax rate of 0.0955% were used in calculating Ameren Missouri's
16 current income tax liability. The difference between the calculated current income tax provision
17 and the per book income tax provision is the current income tax provision adjustment.
18 Staff will review income tax expense as part of its true-up audit and make additional
19 adjustments as necessary.

20 **IRA Tracker**

21 Q. What is the IRA tracker and why was it established?

22 A. During the pendency of Ameren Missouri's last rate case, in August 2022,
23 the federal government enacted the Inflation Reduction Act, becoming law January 1, 2023.

1 The legislation created a corporate minimum tax as well as expanded tax benefits related to
2 wind, solar and nuclear facilities. It also created the ability to monetize tax credits. At the time
3 of the last rate case, the amount of tax benefits from the IRA were uncertain due to numerous
4 factors beyond Ameren Missouri's control. Due to the uncertainty, the parties agreed to
5 establish a tracking mechanism to account for production tax credits ("PTCs") and investment
6 tax credits ("ITCs") (subject to IRS normalization requirements) utilized to offset tax liabilities
7 or sold, except as otherwise tracked in Ameren Missouri's RESRAM mechanism. The base of
8 the tracker was set at \$0.

9 Q. Has Ameren Missouri been subject to the corporate minimum tax?

10 A. No. The corporate minimum tax ("CMT") is triggered if the average financial
11 income of a taxpayer exceeds \$1 billion. At this point, Ameren Missouri has not exceeded the
12 threshold required to incur the CMT and does not anticipate incurring the CMT
13 until sometime after 2028.

14 Q. Has Ameren Missouri accumulated any tax benefits within the IRA tracker?

15 A. According to responses given to Staff during discovery, Ameren Missouri has
16 not accumulated any amounts in the IRA tracking mechanism. At this point, the renewable
17 energy centers already in service create tax benefits that flow through the
18 RESRAM mechanism. In addition to expanding the PTC and ITC for renewable facilities,
19 the IRA created several tax credits for owners of nuclear generating facilities and of those
20 credits, includes a PTC of \$15 per megawatt-hour for electricity produced by existing nuclear
21 power plants. The credit gradually declines as power prices rise above \$25 per megawatt-hour.
22 Utilities have the ability to monetize the value of the credit and the PTC for nuclear went into
23 effect beginning in 2024 and lasts through 2032. Ameren Missouri owns the Callaway Nuclear

1 generation facility but has not qualified for these benefits at this time. The company is
2 monitoring and evaluating whether it will qualify for the nuclear PTC and expect to have a
3 decision by the end of 2024.

4 Q. Has Ameren Missouri monetized any PTCs or ITCs?

5 A. Ameren Missouri states it has not had the ability to self-monetize any PTCs and
6 ITCs related to its renewable generating facilities, however according to the 2023 tax returns
7 and further discovery,⁷ ** [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED]

13 [REDACTED]

14 [REDACTED] **

15 Q. Will new renewable generation investment be put into service by the true-up
16 cutoff in this case which may create tax benefits to be included in the IRA tracking mechanism?

17 A. Yes. While tax benefits from the Huck Finn solar facility will flow through the
18 RESRAM due to that facility being built for RES compliance; the Cass County and
19 Boomtown facilities will produce ITC tax benefits that will be accumulated within the tracking
20 mechanism. Staff plans to review all associated IRA tax benefits during its true-up audit.

⁷ Responses to Staff Data Requests 0026 and 0597.

1 **ACCUMULATED DEFERRED INCOME TAXES**

2 Q. Please explain what ADIT is and the amounts Staff has included in the
3 cost of service.

4 A. Accumulated deferred income taxes are essentially a prepayment of income
5 taxes by Ameren Missouri's customers to Ameren Missouri prior to payment being made to the
6 taxing authorities. Ameren Missouri is allowed to deduct items for income tax purposes that
7 are not for ratemaking purposes, such as accelerated depreciation. These differences in
8 treatment create book-tax timing differences that creates a deferral of income taxes to future
9 periods. When the ADIT balance in rate base is a net credit, it creates a source of cost-free
10 funds for Ameren Missouri. As such, a net credit amount in rate base is a reduction to rate base
11 on which a return is calculated. This prevents customers from paying a return on funds that
12 were provided cost-free to the utility. Staff has included the ADIT balance as of June 30, 2024,
13 in its direct cost of service, but has adjusted the balance to remove ADIT associated with
14 Rush Island as of the same date. This is necessary as the ADIT associated with Rush Island
15 will be included in the securitization rider. Staff will re-examine this issue as part of its
16 true-up audit to make sure all items included in the balances are consistent with the other
17 components of the cost of service and updated as of the true-up date and Staff will propose
18 further adjustments at that time.

19 **Potential Inadvertent Normalization Violation**

20 Q. Please explain the background surrounding the situation that Ameren Missouri
21 believes may be an inadvertent normalization violation.

22 A. Ameren Missouri witness Mitchell J. Lansford provided supplemental direct
23 testimony in this case informing the Commission of a potential inadvertent normalization

1 violation related to NOL carryforwards (“NOLCs”). Subsequent to the filing of its direct
2 testimony in this case, Ameren Missouri became aware of some private letter rulings (“PLRs”)
3 issued by the IRS related to some utilities for which the company believes the circumstances
4 are very similar between those utilities and Ameren Missouri.

5 Q. What is the issue that Ameren Missouri believes may create a potential
6 inadvertent normalization violation?

7 A. As discussed earlier in this testimony, normalization rules allow utilities to
8 utilize tax advantages due to tax timing differences that promote investment. This is typically
9 reflected in accelerated depreciation deductions. Normalized tax timing differences must be
10 accumulated as deferred tax liabilities or deferred tax assets within ADIT and then that sum is
11 subsequently added or subtracted from a utility’s rate base. As tax timing differences are
12 temporary they will eventually reverse and this will alter the ongoing ADIT balance.
13 In instances where the utility is in a NOL, which occurs when tax deductions exceed net income
14 (typically driven by accelerated depreciation for utilities); the NOL is accumulated as a deferred
15 tax asset that offsets the remaining deferred tax liability encompassed in ADIT. The IRS has
16 ruled in these PLRs that for utilities that calculate their income taxes on a stand-alone basis,
17 but contribute to a consolidated tax return, any value that is given to the utility for providing
18 a NOL to the consolidated group (which reduces other affiliate tax liabilities); the value
19 received cannot then in turn reduce any NOL deferred tax asset that may be sitting in ADIT for
20 the utility. Stated another way, a utility’s NOL must be calculated and included in rate base
21 based only on the utilization of those NOLCs by the utility from which they were created;
22 they cannot be reduced by value given to the utility for other affiliates use of the NOL to reduce
23 its tax liability.

1 Q. Has Ameren Missouri been calculating its income taxes on a stand-alone basis
2 and do they contribute to a consolidated income tax filing?

3 A. Yes, Ameren Missouri calculates its income taxes on a stand-alone basis for
4 ratemaking purposes. It contributes its tax assets and provides payment for its tax liabilities to
5 the Ameren consolidated group as part of a tax allocation agreement (“TAA”) and
6 Ameren Corporation files a consolidated federal income tax return each year.

7 Q. Please explain the difference between a stand-alone basis and separate
8 return basis.

9 A. Under the separate return method, current and deferred taxes are allocated to
10 members of the group as if each member were a separate taxpayer; however, the sum of the
11 individual member’s allocations will not align with the consolidated tax return.
12 The stand-alone method allocates the consolidated group tax expense to individual members
13 through the recognition of the benefits/burdens contributed by each member of the consolidated
14 group to the consolidated return. Using the stand-alone method, the sum of the amounts
15 allocated to individual members equals the consolidated amount. Essentially the separate return
16 method is utilized for financial reporting purposes and may include items of income and
17 expense that are not included in the cost of service for ratemaking purposes. The amounts based
18 on separate returns would need to be adjusted for items included in the cost of service that are
19 associated with the provision of utility service.

20 Q. Has Ameren Missouri received TAA payments for use of NOLCs?

21 A. Yes, according to the response to Staff data request number 0595.
22 Ameren Missouri has estimated these payments to be \$13 million in rate base as of
23 December 31, 2024 or an approximately \$1.3 million increase in revenue requirement.

1 However, Staff has not yet been provided calculations supporting Ameren Missouri's proposed
2 inclusion as they are still preparing this analysis. As Staff understands it, support will be
3 provided for inclusion in Staff's true-up audit.

4 Q. How would Ameren Missouri reflect a correction of this inadvertent
5 normalization on its books and records?

6 A. In general, a journal entry would be made to debit the deferred tax asset to
7 re-establish the NOL deferred tax asset and a credit entry would be made to intercompany
8 receivables for the value received.

9 Q. If the TAA payment cannot offset the utility's NOLC, what happens to
10 the TAA payment on the books of Ameren Missouri once it is received?

11 A. As Staff understands it, the payment received by Ameren Missouri is
12 recorded as cash.

13 Q. Prior to issuance of the PLRs, the TAA payments that were received were
14 offsetting the NOL deferred tax asset in Ameren Missouri's rate base, ultimately benefitting
15 customers. Do Ameren Missouri's customers benefit from the TAA payment if
16 the NOL deferred tax asset is not reduced, but rather cash is received?

17 A. Unless the cash received from the affiliate group is reflected in a reduction to
18 the cost of service in some way, the customers would not benefit. Staff believes customers
19 should benefit in the cost of service in some way related to the value of the TAA payments
20 received in lieu of use of Ameren Missouri's NOL. Customers are paying for the drivers of
21 those tax timing differences as part of rates that create the NOL and if the NOL deferred tax
22 asset and all associated rate base items remain intact to meet normalization rules then that cash
23 received should reduce cost of service in some way. Staff is open to suggestions on how to

1 reflect customer benefit in such a way as to not violate normalization rules, perhaps a reduction
2 in expense via amortization.

3 Q. Does Staff agree with Ameren Missouri regarding the inadvertent
4 normalization violation?

5 A. It appears that Ameren Missouri has been treating the payments it receives in
6 return for use of its NOLC as an offset to the NOL deferred tax asset in rate base.
7 However, the IRS created a safe harbor for utilities to correct any normalization violations
8 moving forward as soon as a utility determines a violation has occurred. Blatant violations of
9 normalization rules can disqualify a utility from taking accelerated depreciation deductions in
10 the future or tax credit recapture, ultimately increasing the tax liability for both the utility and
11 its customers. Ameren Missouri discovered through its periodic monitoring of IRS private letter
12 rulings (“PLRs”) that there were certain PLRs relating to NOLCs that contain facts and
13 circumstances that are consistent with facts and circumstances at Ameren Missouri.
14 The Company is attempting to remedy the situation as soon as they became aware of it.
15 Ameren Missouri would also need to follow this guidance moving forward when it is in
16 a future NOL situation.

17 Q. Should Ameren Missouri seek a PLR on this issue?

18 A. Ameren Missouri has explained that there is a wide variation of what
19 a PLR would cost a taxpayer. The applicable fee for a PLR in 2024 is approximately \$38,000;
20 however, there would be additional fees Ameren Missouri would incur for outside counsel who
21 would interact with the IRS on Ameren Missouri’s behalf in this matter. That cost could
22 potentially be \$100,000. When considering the revenue requirement impact that
23 Ameren Missouri estimates the correction would be to resolve the inadvertent normalization

1 (\$1.3 million), the cost to seek a PLR is almost 10% of the revenue requirement for the
2 correction itself. Staff does not believe it is necessary to seek a PLR for this issue, considering
3 the circumstances and at the risk of customers paying for the correction as well as the cost for
4 the PLR.

5 **EXCESS DEFERRED INCOME TAXES**

6 Q. What are excess deferred income taxes?

7 A. The Tax Cuts and Jobs Act was signed into law in December 2017, and as part
8 of that a reduction in the corporate tax rate required the revaluation of accumulated tax timing
9 differences that were previously valued at 35% to be revalued at 21%. This excess deferred tax
10 value is required to be returned to customers based on whether the excess deferred taxes are
11 protected or unprotected. Protected excess ADIT (“EDIT”) is the portion associated with
12 accelerated depreciation tax timing differences that must be “normalized” for rate making
13 purposes and where the flow back of EDIT cannot be returned to customers any more quickly
14 than over the estimated life of the assets that gave rise to the ADIT. Unprotected EDIT is the
15 portion of the deferred tax reserve that resulted from normalization treatment of tax timing
16 differences other than accelerated depreciation. Ameren Missouri has federal protected EDIT,
17 federal unprotected plant related EDIT, and federal unprotected non-plant EDIT that began to
18 be returned to customers in August 2019 as part of case no. ER-2018-0362. The return of the
19 balances for state EDIT began to be returned to customers in case no. ER-2019-0335 in
20 April 2020.

21 Q. How is the EDIT being returned to customers?

22 A. The protected EDIT is being returned to customers using the Average Rate
23 Assumption Method (“ARAM”) as described above and the original amortization periods for

1 the unprotected EDIT was 10 years for the federal EDIT and 5 years for the state EDIT. At this
2 point, there are 3.5 years remaining of the amortization. However, in this case,
3 Ameren Missouri has proposed to return the unprotected EDIT over a 2-year period.

4 Q. Does Staff agree with Ameren Missouri's proposed amortization period for
5 unprotected EDIT?

6 A. Yes, and the balances are included in deferred taxes in the income tax schedule
7 of Staff's accounting schedules. The protected EDIT will continue to amortize over ARAM.

8 **KERSTING ESTATES**

9 Q. Please explain the situation regarding Kersting Estates.

10 A. In Case No. EE-2021-0086, Ameren Missouri filed a case before the
11 Commission requesting a variance from the provisions of Commission Rule 20 CSR 4240-14
12 to meet unregulated competition in a subdivision in St. Charles County, Missouri.
13 Ameren Missouri had been in discussions with W&M Properties, a developer that was building
14 a subdivision known as Kersting Road Development in Josephville, Missouri.
15 This development is now known as Kersting Farm Estates. At the time, the developer had
16 engaged in discussions with both Ameren Missouri and Cuivre River Electric Cooperative, Inc.
17 ("CREC") for the provision of electric service to the subdivision. CREC had proposed certain
18 incentives in order to provide electric service to the development. The developer asked
19 Ameren Missouri if they were able to match the incentives offered. Ameren Missouri
20 and CREC both have facilities in the vicinity of the proposed subdivision and the territory was
21 not subject to an existing service territory agreement. Ameren Missouri explained that its
22 facilities were so close that no extension costs would be required to serve the development.
23 Ameren Missouri requested and was granted a waiver by the Commission to provide the

1 incentives, including work and materials Ameren Missouri would not typically provide to the
2 new subdivision.

3 Q. What were the incentives that Ameren Missouri offered the developer?

4 A. Ameren Missouri had estimated that an extension allowance for providing
5 electric service to the development would be approximately ** [REDACTED] **. CREC had offered
6 the developer ** [REDACTED]

7 [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED] **

12 Q. You stated above that the Commission allowed Ameren Missouri the variance.
13 How did Case No. EE-2021-0086 ultimately conclude?

14 A. This case was resolved via Stipulation & Agreement with three specific terms
15 and conditions. Ameren Missouri was allowed to offer the requested incentives to the developer
16 but is not to receive ratemaking treatment within the MEEIA program, have the costs recovered
17 through Rider EEIC or be used to calculate MEEIA savings, throughput disincentive,
18 or earnings opportunity. Ameren Missouri is required to separately account for the level of
19 revenue, expense, and plant investment attributable to the Kersting Project.
20 Finally, Ameren Missouri has the burden of proof that the expenses and plant investment are
21 prudent in a rate case initiated by Ameren Missouri. The Commission ordered out the
22 Stipulation & Agreement, effective October 24, 2020.

1 Q. Has Ameren Missouri met the requirements as laid out in the Stipulation &
2 Agreement from that case?

3 A. Yes.

4 Q. What did it ultimately cost for Ameren Missouri to provide electric service to
5 Kersting Estates and what amount and cost of rebates have been provided?

6 A. The subdivision is being built to serve ** [REDACTED] **. The amount of capital
7 expended by Ameren Missouri for the extension allowance was ** [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED] ** Ameren Missouri has proposed to amortize the rebates over a two-year
13 period for inclusion in the cost of service.

14 Q. What has Staff included in the cost of service in this case?

15 A. The capital investment has been included in plant in service and Staff has
16 accepted Ameren Missouri's recovery of the rebate amount over 2 years.

17 **COMMUNITY SOLAR/NEIGHBORHOOD SOLAR**

18 Q. Please describe Ameren Missouri's Community Solar and Neighborhood Solar
19 programs and facilities in general.

20 **Community Solar**

21 A. Community Solar is a voluntary program that Ameren Missouri first proposed
22 as a pilot program in Case No. EA-2016-0207. This program has tariffs and rates that are
23 separate and distinct from the rest of Ameren Missouri's customer tariff and rates.

1 The program is designed for electric customers that want to take part in utilizing solar
2 generation for the electricity they use but are unable to install solar panels themselves. The
3 program allows eligible customers to subscribe to a shared solar facility that is built, owned,
4 maintained and operated by Ameren Missouri and customers sign up, on a first come, first
5 served basis. Under the original pilot program, Community solar was based on subscriptions of
6 100 kWh blocks of a single generation asset in which that asset's total generation was shared
7 by all subscribers to the program. These blocks of energy replace an equivalent kWh amount
8 of electricity customers receive from their standard class of service, but was capped at 50% of
9 usage. Two facilities support the block-based part of the program. The first facility built and
10 utilized for this purpose was the solar array built at Lambert International Airport in St. Louis,
11 MO. This facility was interconnected and operational in August 2019 and completed in-service
12 testing in December 2019. The Lambert solar facility is 942 kW-AC and as of August 22, 2024,
13 ** [REDACTED] **. **

14 The second solar facility is 5.7 MW and located in Montgomery County, MO and as of
15 August 22, 2024 ** [REDACTED] **. The facility was put in service
16 in 2022.

17 The pilot Community Solar Program closed to new enrollment when the program
18 became permanent in 2022; however, it will continue for existing customers who would wish
19 to stay on that type of program. The block-based program was replaced in 2022 when the
20 Community Solar program changed from a pilot program to a permanent program.
21 The program is essentially the same, except now instead of utilizing a block-based design, the
22 permanent program utilizes a percentage-based program where customers can sign up for
23 up to 100% of their usage with no usage cap and a one-time participation fee of \$25.

1 The first facility that will support the permanent Community Solar program is the New Florence
2 Solar Facility that will be a 7MW facility located in New Florence, Missouri. Construction will
3 begin in the first quarter of 2025 with completion anticipated by the end of 2025.

4 Customers who have not been able to join the program due to limited availability are
5 put on a waiting list and when a solar asset opens up, those customers can then subscribe to the
6 program by paying a participation fee and a generation fee. The investment, revenue and
7 expense for the Lambert and Montgomery County facilities are fully included in rates
8 at this time.

9 **Neighborhood Solar**

10 In this program, Ameren Missouri is investing in solar facilities similar in nature to that
11 of the O'Fallon solar facility but at a much smaller scale. Ameren Missouri finances, builds,
12 and operates solar canopies in parking areas at partner sites and in return the partner provides
13 the land or structure for the solar facility. An Exclusive Solar Energy Project License and
14 Easement Agreement are executed between Ameren Missouri and each partner facility. This is
15 not a voluntary program like Community Solar and does not have a separate and distinct tariff.
16 Workforce development and educational opportunities are generated through the construction
17 of these facilities. Ameren Missouri has not sought RESRAM treatment for the capital, revenue
18 or expense for this program as they do not consider these projects necessary to
19 meet RES compliance.

20 At this time, Ameren Missouri has several neighborhood solar energy centers as part of
21 the program that are used for generation of energy into the grid:

1

Facility	Location	Generation	In-Service Date
South St. Louis Renewable Energy Center	Habitat for Humanity – South St. Louis	200 KW	2021
Cape Girardeau Renewable Energy Center	Southeast Missouri State University	1.2 MW	July 2022
Fee Fee Renewable Energy Center	Maryland Heights Community Center	500 KW	April 2023
North Metro Renewable Energy Center	2 Structures at Union Blvd. St. Louis	200 KW	April 2023
Delmar Renewable Energy Center	Delmar DivINe in St. Louis’ West End	350 KW	August 2023
House Springs Renewable Energy Center	House Springs, MO – Jefferson District Operating Center	270 KW	August 2023

2

Q. How are the Community Solar and Neighborhood Solar facilities included in the cost of service for ratemaking purposes?

3

4

A. Ameren Missouri initially records 85% of any return and depreciation related to the facility in its PISA deferral until the actual plant is in service and included in base rates.

5

6

There is no RESRAM treatment related to Community Solar or Neighborhood Solar.

7

However, it has been Staff’s position that because the Community Solar program is a voluntary

8

subscription based program, and it is included in the cost of service; if at any time during the

9

life of the Community Solar program the program revenues do not fully offset the investment

10

and expense related to the program, then Staff will propose an adjustment to remove the excess

11

cost that occurs above the revenue during a base rate case. If this adjustment is not proposed,

12

non-participant customers would be subsidizing the program for which they do not participate.

13

This would drive the cost of service away from actual cost-based rates. As such,

14

Staff recommends that the Commission order Ameren Missouri to record all elements of its

1 investment, revenue and expense related to each phase of the Community Solar Program with
2 distinct coding in its general ledger so as to clearly delineate this program from the rest of the
3 cost of service. Any items that cannot be clearly defined, such as tax related items, insurance
4 or property tax, should be reasonably allocated with all supporting documentation for that
5 allocation available to Staff during a rate case proceeding. Ameren Missouri has committed to
6 this for its Montgomery facility and should commit to providing this information going forward
7 for future program investment, expenses and revenues. For the Neighborhood Solar facilities,
8 the investment, revenue, and expense related to these facilities is included in the overall cost of
9 service and resulting overall customer tariffed rates when the facilities go into service as this is
10 company owned generation for all customers.

11 Q. Is Staff proposing adjustment to the revenue, expense or investment for the
12 Community Solar Programs?

13 A. At this time, Staff is not proposing to adjust any of the cost of service aspects of
14 the Lambert or Montgomery facilities as it is fully subscribed and the tariff revenue from the
15 program is covering its costs; Staff will review the levels of program participation as part of its
16 true-up audit at December 31, 2024, and may propose further adjustment at that time.

17 Staff has reviewed the costs for the Neighborhood Solar facilities as part of its audit and
18 will include the investment, revenue, and expense in the cost of service as in-service criteria is
19 met. Staff has received fully executed contract between Ameren Missouri and the partner
20 facilities for each neighborhood solar facility.

21 **AMORTIZATION EXPENSE**

22 Q. What is amortization expense?

1 A. Amortization expense systematically spreads the cost of an asset over its useful
2 life. It is a non-case expense and essentially is similar to depreciation in that it is the recovery
3 of the cost of an asset. Amortization is related to intangible assets while depreciation is utilized
4 for tangible assets. Specifically, for ratemaking, an amortization is recovery of a cost or a return
5 of value to customers without being subject to regulatory lag. That amount is recovered or
6 returned, no more and no less.

7 Q. What amortization expense is included in Ameren Missouri's cost of service?

8 A. Ameren Missouri has many ongoing amortizations but for those that are set to
9 expire within a year or less, they are combined into one amortization entitled
10 "expired & expiring".

11 **Expired and Expiring**

12 Q. Please explain how the expired and expiring amortizations developed and what
13 they consist of.

14 A. As has been the case in many rate cases, the Unanimous Stipulation and
15 Agreement that was approved by the Commission in Ameren Missouri Case No. ER-2022-0337
16 provided guidelines for the accounting treatment for over and under-recovery of various
17 regulatory assets and liabilities. Specifically, the parties agreed to begin amortization starting
18 on the effective date of rates in that case, July 9, 2023. In addition, the parties agree that in
19 Ameren Missouri's next electric general rate proceeding, the balance of each amortization
20 relating to regulatory assets or liabilities that remain, after full recovery by Ameren Missouri
21 (regulatory asset) or full credit to Ameren Missouri's customers (regulatory liability), shall be
22 applied as offsets to other amortizations which do not expire before Ameren Missouri's new
23 rates from that general rate proceeding take effect. If no other amortization expires before

1 Ameren Missouri’s new rates from that general rate proceeding take effect, then the remaining
2 unamortized balance of any regulatory asset or liability that did not expire before new rates
3 from that general rate proceeding take effect, shall be a new regulatory liability or asset that is
4 amortized over an appropriate period. Any over- or under-recovery of a regulatory asset or
5 regulatory liability will be treated in the same manner as the underlying regulatory asset or
6 regulatory liability.⁸

7 Staff has examined all of Ameren Missouri’s existing amortizations related to various
8 regulatory assets and liabilities as part of its audit in this rate proceeding. The amortizations
9 that are continuing will be addressed separately in the testimony below and in other Staff
10 witness testimony. Those that are proposed to be combined consistent with the terms of the
11 Commission approved Stipulation and Agreement referenced above, are listed below and Staff
12 recommends a “netting” of the following amortization balances that will exist at June 30, 2024:

- 13 • Callaway Post Operations (ER-84-560-031) – No Rate Base Inclusion
- 14 • Pension Trackers (ER-2012-0166, ER-2014-0258, ER-2016-0179, ER-2019-
15 0335, ER-2021-0240) – Rate Base Inclusion
- 16 • OPEB Trackers (ER-2012-0166, ER-2014-0258, ER-2016-0179, ER-2019-
17 0335 and ER-2021-0240 – Rate Base Inclusion
- 18 • Renewable Energy Standard (RES) (ER-2021-0240 and ER-2022-0337) – No
19 Rate Base Inclusion
- 20 • Solar Rebate Amortization (ER-2021-0240) – No Rate Base Inclusion
- 21 • Fukushima Study Costs (ER-2014-0258) – No Rate Base Inclusion
- 22 • Expired & Expiring Amortization from Case No. ER-2022-0337 – No Rate Base
23 Inclusion
- 24 • Expired & Expiring Amortization from Case No. ER-2022-0337 – Rate Base
25 Inclusion
- 26 • Property Tax Tracker (ER-2022-0337)
- 27 • Excess Deferred Tracker (ER-2021-0240) – Rate Base Inclusion
- 28 • Excess Deferred Tracker (ER-2022-0337) – Rate Base Inclusion

⁸ In other words, if the underlying regulatory asset or regulatory liability was included in rate base, the over- or under-recovery shall also be included in rate base; if the underlying regulatory asset or regulatory liability was not included in rate base, then the over- or under-recovery shall not be included in rate base.

1 As of June 30, 2024, Ameren Missouri will have over-recovered approximately
2 \$4.4 million for these amortizations collectively. The intended goal of the recommended
3 ratemaking treatment is to simplify the accounting required for all of these various
4 amortizations, as well as to ultimately prevent over-recovery or under-recovery of the costs
5 associated with all of these amortizations that are addressed above. Staff recommends that the
6 total balance of these “netted” amortizations be recovered by Ameren Missouri through an
7 amortization over three years, beginning with the effective date of rates in this rate case.
8 Staff will update these balances through December 31, 2024 as part of its true-up audit.

9 **Continuing Amortizations**

10 Q. Please list and explain the amortizations that have not been combined with other
11 expired and expiring amortizations.

12 A. The following Staff witnesses will discuss amortizations other than those
13 I discuss below the chart, including:

Amortization	Witness
Low Income – Keeping Current, Rehousing, Critical Needs	Karen Lyons
Property Tax Tracker (ER-2024-0319)	Benjamin H. Burton
Charge Ahead	Karen Lyons
Meramec	Keith Majors
RESRAM	Paul Amenthor
PISA	Jane Dhority

14 **Callaway Decommissioning**

15 Staff has removed the decommissioning costs associated with Callaway based on Staff’s
16 current position in Case No. EO-2023-0448. Staff will revisit this issue during true-up and will
17 address inclusion of this cost at that time, based on the disposition of that case.

Callaway Life Extension

1
2 On March 6, 2015, the Nuclear Regulatory Commission (“NRC”) issued a license
3 extension that will allow Ameren Missouri to continue to operate its Callaway Nuclear Power
4 Plant through 2044. Ameren Missouri recorded the costs associated with obtaining the
5 Callaway license extension from the NRC in FERC plant account 302, Franchises and
6 Consents, soon after the NRC issued the license extension. This amortization was included in
7 the cost of service calculation and the recovery period was synchronized with the remaining
8 life of the Callaway license, which is effective through October 2044. As part of this rate case,
9 Staff included an annual amortization amount reflecting continuation of the amortization.

Sioux Scrubber Construction Accounting

10
11 Ameren Missouri began construction of the Sioux Wet Flue Gas Desulfurization Project
12 (“scrubber”) during April 2005 and the project was declared in service in November 2010.
13 As part of Case No. ER-2010-0036, Ameren Missouri was granted construction accounting as
14 part of the Commission ordered First Unanimous Stipulation and Agreement. Ameren Missouri
15 was allowed to defer the depreciation expense (but no other Sioux scrubber related expense)
16 related to the Sioux Scrubbers until they were recorded into plant-in-service. As a result, two
17 separate construction accounting deferrals were amortized over 22 years and 20 years,
18 respectively, in prior rate proceedings. In this current case, Staff has reviewed the test year
19 amortization expense levels and has proposed resynchronizing this amortization to line up with
20 Ameren Missouri’s latest expected retirement date for the Sioux facility in 2032.

Equity Issuance

21
22 Ameren Missouri has incurred costs to issue equity in connection with its wind
23 generation facilities. These costs are being amortized over the life of the wind assets the costs

1 are associated with. This amortization will expire in 2049. Ameren Missouri is proposing to
2 shorten the amortization period in this case to five years if it will not receive carrying costs on
3 the amortization balance. If the amortization continues to be associated with the life of the
4 renewable assets, Ameren Missouri proposes to include the regulatory asset balance in rate
5 base. Staff recommends continuation of the amortization as established in ER-2021-0240 over
6 the life of the assets with no rate base treatment.

7 **Customer Affordability**

8 In Ameren Missouri's last rate case, Staff included a regulatory asset of \$9.6 million
9 related to a customer affordability study and proposed recovery over a five-year period.
10 Staff has included annual amortization expense as this amortization does not expire until 2028.

11 **COVID AAO Deferral**

12 An accounting authority order was established as part of Case No. EU-2021-0027
13 reflecting certain costs and cost savings in multiple areas of the cost of service directly
14 attributable to the COVID-19 pandemic. These costs are being amortized over five years and
15 Staff has included annual amortization for this item as it does not expire until 2027.

16 **MEEIA Program Cost Recovery**

17 MEEIA costs associated with energy efficiency are recovered through the MEEIA rider
18 and must be removed from test year in base rates to avoid double recovery. Staff has removed
19 MEEIA and other Energy Efficiency amortization costs from the test year.

20 **SENATE BILL 872**

21 Q. What is senate bill 872 and when does the legislation take effect?

22 A. Senate bill 872 was proposed and passed in the 2024 General Assembly
23 legislative session and was effective August 28, 2024. Amongst many items in the legislation,

1 there were certain sections of legislation that were replaced with four new sections relating to
2 taxation of utility infrastructure. Specifically, an additional exemption of sales tax on utility
3 infrastructure is included. The section of legislation states:

4 144.058. In addition to the other exemptions granted pursuant to
5 this chapter, there is hereby specifically exempted from the
6 provisions of and the computation of the tax levied, assessed, or
7 payable pursuant to this chapter and the local sales tax law as
8 defined in section 32.085, electrical energy and gas, whether
9 natural, artificial, or propane; water, coal, and energy sources;
10 chemicals, machinery, equipment, parts, and material used or
11 consumed in connection with or to facilitate the generation,
12 transmission, distribution, sale or furnishing of electricity for
13 light, heat, or power; and any conduits, ducts, or other devices,
14 materials, apparatus, or property for containing, holding, or
15 carrying conductors used or to be used for the transmission of
16 electricity for light, hear, or power service to customers.
17 The provisions of this section shall be in addition to any other
18 sales or use tax exemption provided by law. Any public utility,
19 as such term is defined in section 386.020, that realizes any
20 savings as a result of the sales tax exemption provided in this
21 section shall provide the public service commission information
22 on the amount of savings realized in such public utility's next
23 general rate proceeding and shall include a statement that such
24 savings will be passed through to the public utility's rate revenue
25 requirement determined in the public utility's next general rate
26 proceeding. As used in this section, savings realized shall be
27 calculated as the difference between sales tax incurred and sales
28 tax expense included in current rates.

29 Q. Did Ameren Missouri describe this senate bill and its impacts on Missouri
30 customers in its direct testimony or cost of service workpapers?

31 A. No. Ameren Missouri filed their direct case June 28, 2024, prior to the
32 legislation becoming effective. However, Staff has submitted discovery and discussed the topic
33 with Company personnel.

34 Q. What impact does the legislation have regarding Ameren Missouri's
35 utility infrastructure?

1 A. The impact of the tax exemption affects both capital and expense items and
2 mainly pertains to the Ameren Missouri’s transmission and distribution infrastructure.
3 Ameren Missouri is in the preliminary stages of calculating the tax savings associated with this
4 legislation. They began tracking this savings as of September 1, 2024. Technically the current
5 case is the first general rate case Ameren Missouri has had subsequent to enactment of the
6 legislation; however, as Ameren Missouri is just beginning to calculate this savings – Staff
7 would recommend that the Commission order Ameren Missouri to defer all savings, once fully
8 known and measurable, associated with Senate Bill 872 for return to customers in a future rate
9 proceeding.

10 Q. Does this conclude your direct testimony?

11 A. Yes, it does.

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

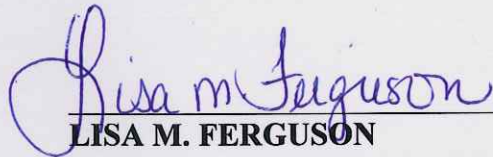
In the Matter of Union Electric Company)
d/b/a Ameren Missouri's Tariffs to Adjust)
Its Revenues for Electric Service) Case No. ER-2024-0319

AFFIDAVIT OF LISA M. FERGUSON

STATE OF MISSOURI)
)
COUNTY OF ST. LOUIS) ss.

COMES NOW LISA M. FERGUSON and on her oath declares that she is of sound mind and lawful age; that she contributed to the foregoing *Direct Testimony of Lisa M. Ferguson*; and that the same is true and correct according to her best knowledge and belief.

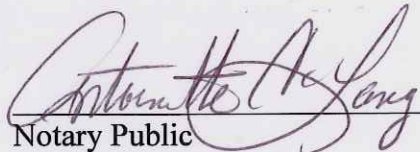
Further the Affiant sayeth not.



LISA M. FERGUSON

JURAT

Subscribed and sworn before me, a duly constituted and authorized Notary Public, in and for the County of St. Louis, State of Missouri, at my office in St. Louis, on this 27th day of November 2024.



Notary Public



Lisa M. Ferguson

Present Position:

I am a Utility Regulatory Audit Supervisor in the Auditing Department, of the Financial and Business Analysis Division of the Missouri Public Service Commission. As a Utility Regulatory Auditor, I review all exhibits and testimony on assigned issues, develop accounting adjustments and issue positions that are supported by workpapers and written testimony. In addition, I oversee the auditing casework of junior level utility regulatory auditors.

Educational Credentials and Work Experience:

I have an Associate of Science degree from Moberly Area Community College, a Bachelor's of Science degree in Accounting from Truman State University, and a Master's degree in Accounting from Truman State University. I have been employed by the Missouri Public Service Commission since June 2008. Prior to joining the Commission, I worked in several departments, primarily Customer Service and as an accounting assistant, for Hy-Vee Food and Drug from July 1998 to May 2002. I was also employed by Kelly L. Lovekamp as a legal office assistant during 2001. From June 2002 to May 2008, I was employed as a support staff for Chariton Valley Association. My duties included support of daily living activities for people with disabilities.

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Liberty Gas (MNG)	GR-2024-0106	Lead Auditor Customer First (Capital & Operations/Maintenance) Income Tax, Net Operation Loss, Accumulated Deferred Income Tax (ADIT), Excess ADIT, Corporate Allocations, Rate Base Offset, Transition/Transaction Costs Filed Direct, Rebuttal, Surrebuttal
Spire Missouri	GR-2022-0179	Co-Case Coordinator Gas Revenue, Miscellaneous Revenue, Oil & Propane Revenue, CNG, Home Inspection Fees & Revenues, Uncollectibles, Property Sales/Donations/Facility O&M, Energy Efficiency, Energy Affordability, Red Tag, ISRS Investment, Propane Assets, Propane O&M, Legal Expense, Cash Working Capital, Income Tax Expense, ADIT, MGE ADIT Ratebase Offset, TCJA Tracker & Amortization, CAM Reporting, All Other Amortizations Filed Direct, Rebuttal, Surrebuttal (True-up Direct)

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Ameren Missouri (ELEC)	ER-2021-0240	Co-Case Coordinator Sioux R&D Capital/Expense, PISA rebase and amortization, Miscellaneous Revenue, Uncollectibles, RESRAM rebase, Fuel Expense, Fuel Additives, Fuel Inventories, Purchased Power, Off System Sales, Green Tariff Program, Maryland Heights Fuel, MISO Revenue and Expense, MISO Transmission Revenue & Expense, SPP Transmission Revenue & Expense, Mark Twain Transmission, Capacity & Ancillary Sales, Coal Refinement, DOE Reimbursements, Radioactive Waste, FERC ROE, Income Tax, ADIT, FIN 48 Tracker, Federal & State TCJA Tracker, Wind Generation O&M, RES AAO and Amortization, Solar Rebates, All Other Amortizations, RECs, Emission Allowances, Callaway Refueling, Callaway Unplanned Outage, Community Solar, Meramec Tracker, Neighborhood Solar Accounting Schedules/Reconciliation Filed Direct, Rebuttal, Surrebuttal (True-up Direct)
Ameren Missouri (Gas)	GR-2021-0241	Co-Case Coordinator Miscellaneous Revenue, Uncollectibles, Natural Gas Stored Underground, Income Tax, ADIT, Federal & State TCJA Tracker, All Other Amortizations Accounting Schedules/Reconciliation Filed Direct, Rebuttal, Surrebuttal (True-up Direct)

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Ameren Missouri (ELEC)	ER-2019-0335	Lead Auditor Fuel Expense, Fuel Additives, Purchased Power, Off System Sales, Green Tariff Program, Maryland Heights Fuel, MISO Revenue and Expense, MISO Transmission Revenue & Expense, Mark Twain Transmission, Capacity & Ancillary Sales, Coal Refinement, DOE Reimbursements, Radioactive Waste, FERC ROE, Income Tax, ADIT, FIN 48 Tracker, TCJA Tracker Accounting Schedules/Reconciliation Filed Direct, Rebuttal, Surrebuttal (True-up Direct)
Ameren Missouri (Gas)	GR-2019-0077	Lead Auditor TCJA Income Tax AAO/Interim Rates Income Tax, Accumulated Deferred Income Tax (ADIT), Amortization of Excess ADIT, Pensions & OPEBs, Energy Efficiency, Regulatory Asset Overcollection
Missouri-American Water Co.	WO-2018-0373	ISRS - Accumulated Deferred Income Taxes (Inclusion of NOL)
Ameren Missouri (ELEC)	ER-2018-0362	2017 Federal Tax Cuts and Jobs Act ("TCJA) – Tax Reduction Filing
Ameren Missouri (ELEC)	EA-2018-0202	Terra-Gen Wind Generation CCN

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Ameren Missouri (ELEC)	ER-2018-0362	2017 TCJA Tax Reform effect on current and excess deferred taxes
Liberty Gas (MNG)	GR-2018-0013	Income Tax, Accumulated Deferred Income Tax (ADIT), Property Tax, Vegetation Management, Payroll, Payroll Tax, Employee Benefits Accounting Schedules/Reconciliation Filed Direct, Rebuttal, Surrebuttal (True-up Direct)
Spire Missouri (Laclede Gas & Missouri Gas Energy)	GR-2017-0215 GR-2017-0216	Co-Lead Auditor Insulation Financing, EnergyWise Revenue/Rate Base, Gas Safety AAO Overcollection, Natural Gas/Propane Inventory, MGE Rate base Offset, Income Taxes, ADIT, Surveillance Reporting, Uniform Expense, AMR Devices Filed Direct, Rebuttal, Surrebuttal, True-Up Testified on FIN 48 as part of ADIT, Surveillance Reporting, AMR Devices, 2017 TCJA Tax Reform effect on current and excess deferred taxes
Ameren Missouri	EO-2017-0176	Cost Allocation Manual
Ameren Missouri (ELEC)	EO-2017-0127	Lead Auditor Asset Sale Case – Mercy Health

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Ameren Missouri (ELEC)	ER-2016-0179	Allocations, Coal Refinement, Callaway II Write-Off, Capacity, FAC expense removal, FIN 48, Income Taxes, ADIT, Mark Twain Transmission, MISO revenues & expenses, MISO Transmission revenues & expenses, Sioux Construction Accounting Accounting Schedules/Reconciliation Filed Direct, Rebuttal, Surrebuttal
Rex Deffenderfer Enterprises	WR-2016-0267	Lead Auditor – Oversee All Issues
House Springs Sewer Co.	SM-2016-0204	Sale of Company Assets to Jefferson County Public Sewer District
Missouri-American Water Co.	WR-2015-0301 & SR-2015-0302	Amortizations, Arnold Acquisition, Belleville Labs, Capitalized O&M Depreciation, Regulatory Assets & Liabilities, Regulatory Deferrals, Hickory Hills Receivership Costs Accounting Schedules/Reconciliation
Missouri-American Water Co.	WO-2016-0054	Asset Purchased Case; Missouri American Acquisition of Jaxson Estates
House Springs Sewer Co.	Earnings Investigation	Operations & Maintenance Contract, Legal Fees, Office Rent & Electric, Plant/Reserve/CIAC, Repairs & Maintenance, Sludge Hauling, City of Byrnes Mill Expense, Garnishment

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Ameren Missouri (ELEC)	ER-2014-0258	Fuel, NBEC, Fuel Additives, Fuel Inventory, Off System Sales, Purchased Power, Callaway Refueling, Coal Car Depreciation, Low Level Radioactive Waste Expense Accounting Schedules/Reconciliation Filed Direct, Rebuttal, Surrebuttal
Liberty Gas (MNG)	GR-2014-0152	Lead Auditor Board of Directors Fees, Payroll, Employee Benefits, Incentive Compensation, Environmental Expense, Fleet Fuel Expense, Property Tax, Relocation Expense
Terre Du Lac Utility Co.	WR-2014-0104 SR-2014-0105	Lead Auditor Revenues, Uncollectibles, Water Loss Adjustment
Laclede Gas Co.	GR-2013-0171	Lead Auditor Revenue, Energy Wise and Insulation Revenues and Ratebase, Gas Costs, Gross Receipts Tax, ISRS Revenue, OSS and Capacity Release, Postage Expense, Unbilled Revenues, Uncollectibles
Lincoln County Water & Sewer	SR-2013-0321	Revenues, Bank Fees, Billing Expense, DNR Fees, Office Supplies, Postage Expense, PSC Assessment, SOS Fees, Uncollectibles
Gladlo Water and Sewer Co.	SR-2013-0258 WR-2013-0259	Informal Rate Case – All Issues
Missouri-American Water Co.	SO-2013-0260	Asset Purchased Case; Missouri American Acquisition of Meramec Sewer Co; Rate Base Determination
Ameren Missouri (ELEC)	EO-2013-0044	Asset Sale Case

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Meramec Sewer Co.	SR-2012-0309	Rate Base, Revenues, Uncollectibles
Ameren Missouri (ELEC)	ER-2012-0166	Advertising, AMS Allocations, Capitalized O&M Depreciation, Distribution Training, Employee Benefits other than Pensions, Environmental Expense, Incentive Compensation, Legal Expense, Name Change/Branding Expense, Payroll, Payroll Taxes, Production Training Expense, Severance, Underground Training Expense, VSE/ISP Amortization EMS Accounting Schedules Filed Direct and Surrebuttal Testimony Deposed on Severance and Advertising Testified on Severance
Missouri-American Water Co.	SO-2012-0091	Asset Purchased Case; Missouri American Acquisition of Meramec Sewer Co; Rate Base Determination
House Springs Sewer Co.	SR-2011-0274	Revenues, Billing Supplies Expense, Bank Fees, Dues & Donations, Outside Services, Miscellaneous Expense, Rent Expense, Postage Expense, PSC Assessment, Rate Case Expense, Secretary of State Fees, EMS Accounting Schedules
Missouri-American Water Co.	WO-2011-0106	ISRS Filing; Extending data to Effective Date; Retirements; Deferred Taxes; Accumulated Depreciation

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Ameren Missouri (ELEC)	ER-2011-0028	Capitalized O&M Depreciation, Dues & Donations, 900 Account analysis, Property Taxes, Other Rate Base Items, Corporate Franchise Taxes, CWC, Plant and Reserve, PSC Assessment, Rate Case Expense, Advertising, Interest on Customer Deposits, Outside Contractors/Services, Allocations Accounting Schedules/Reconciliation Filed Direct and Surrebuttal Testimony Deposed on Advertising Testified on Property Tax
AmerenUE (GAS)	GR-2010-0363	Capitalized O&M Depreciation, Dues & Donations, 900 Account analysis, Property Taxes, Other Rate Base Items, Corporate Franchise Taxes, CWC, Plant and Reserve, PSC Assessment, Rate Case Expense, Advertising, Interest on Customer Deposits, Outside Contractors/Services Accounting Schedules/Reconciliation Filed Direct Testimony
KMB Utility Corporation	WR-2010-0345 SR-2010-0346	Revenues, Late Fees, Electric Bills, Lost Water Adjustment, Uncollectibles, Master meter reads Filed Staff Recommendation
Ameren UE (ELEC)	ER-2010-0036	Advertising, Capitalized O&M Depreciation, Dues & Donations, 900 Account Analysis, Property Taxes, Other Rate Base Items, Corp. Franchise Taxes, Leases, CWC, Plant, Depreciation/ Reserve, PSC Assessment, Rate Case Expense, Interest on Customer Deposits, Insurance Expenses, Accounting Runs, Injuries and Damages Accounting Schedules/Reconciliation Filed Direct and Surrebuttal Testimony

Lisa M. Ferguson

Past Rate Case Proceedings:

<u>Company Name</u>	<u>Case No.</u>	<u>Issue</u>
Peaceful Valley	SR-2009-0146 WR-2009-0145	Informal Small Water and Sewer Request for Rate Increase
Cannon Home Association	SR-2009-0144	Informal Small Water Request for Rate Increase
Atmos Energy	GO-2009-0046	Assisted on ISRS Filing; Extending data to Effective Date; Retirements; Deferred Taxes; Accumulated Depreciation; Removal of Meters
Ameren UE (GAS)	GT-2009-0038	Assisted on ISRS Filing; Extending data to Effective Date; Additions/Retirements; Deferred Taxes; Accumulated Depreciation
Laclede Gas Company	GO-2009-0029	Assisted on Abandonment Case – Recommendation Submission
Mill Creek	SR-2005-0116	Quarterly Reviews; Procedural Schedule; A/P Billing Calendar; Conference Calls; Discussion Notes; Revenues

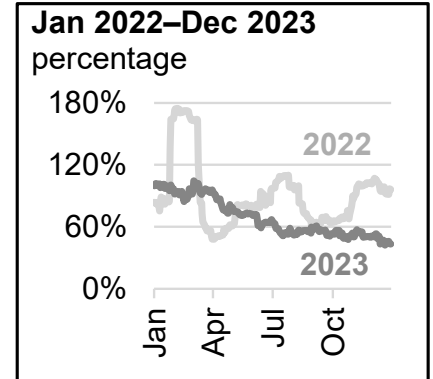
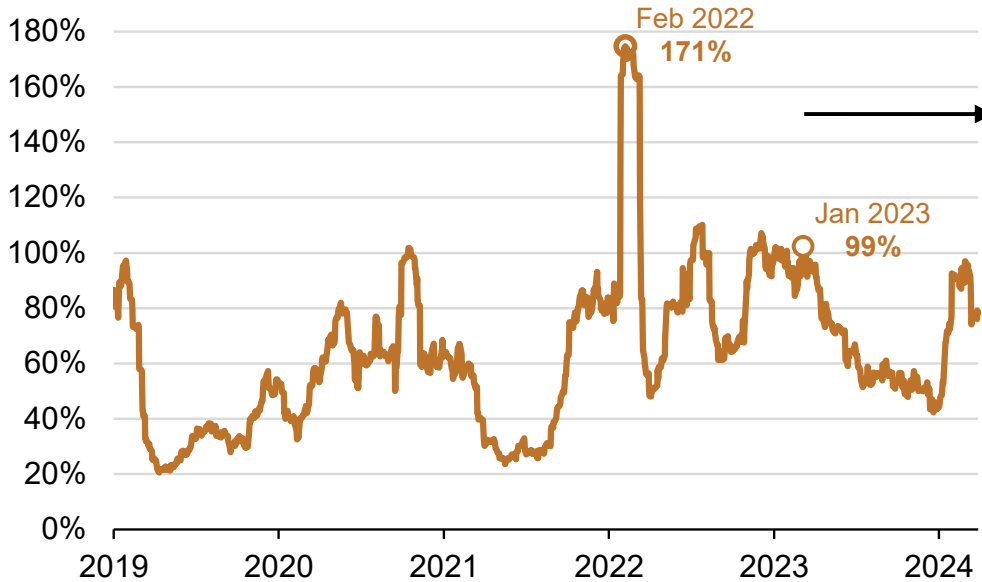
Ameren Missouri General Rate Case Case No. ER-2024-0319 Staff's Direct Revenue Requirement Testimony – Staff Testimony Responsibility	
Staff Witness	Issue Responsibility
Paul K. Amenthor	Software Maintenance and Cybersecurity Expense; RESRAM investment, revenue, and expense; Cash Working Capital; Customer Convenience Fees; Wind Generation Operations & Maintenance Expense; New Solar Facilities Expense; Renewable Solutions Program (RSP) Revenue and Expense; RSP Revenue Tracker; Maryland Heights Landfill Expense; Renewables BTA Cost Adjustment
Alan Bax	Line Losses; Kersting Estates
Benjamin H. Burton	Property Tax Expense; Property Tax Tracker; Rate Case Expense; PSC Assessment; Plant In Service & Accumulated Depreciation Reserve; Materials & Supplies; Prepayments; Customer Deposits; Interest on Customer Deposits; Customer Advances; Emission Allowances and RECs; Capitalized O&M Depreciation; Fuel Inventory; Advertising; Misbooked Gas Costs; AMI Meter Adjustment; Radioactive Waste Disposal; NRC Fees
Amanda Coffey	Depreciation
Kim Cox	Revenues and Billing Determinants (non-11M Customers) – Days, Growth, annualization, rate change; Lighting; Community Solar
Francisco Del Pozo	Weather and WN
Theresa Denney	FAC; FAC Base Factor
Jane Dhority	Payroll; Payroll Taxes; Employee Benefits; Pensions and OPEBs; SERP; MEEIA Test Year Non-Labor Removal; Incentive Compensation; Plant in Service Accounting (PISA); Allocations & Affiliate Transactions including Building Rent; Callaway Refueling Labor & Non-Labor
Amy Eichholz	Low-Income
Claire M. Eubanks, P.E.	High Prairie; Rush Island; Smart Energy Plan
Lisa M. Ferguson	Facilities and Property Transactions; Fuel Expense; Fuel Additives; Purchased Power; Off System Sales; MISO/SPP Revenue & Expense; Capacity and Ancillary Revenue & Expense; DOE Reimbursements; FERC ROE Case Matters & Legal Fees; Amortizations; Income Tax; Accumulated Deferred Income Tax; Excess Accumulated Deferred Income Taxes; IRA Income Tax Tracker; Kersting Estates; Community Solar; Senate Bill 872; Potential Inadvertent Normalization Violation
Sarah Fontaine	Customer Service; EC-2023-0395 Order
Blair Hardin	Corporate Franchise Tax; Rents and Leases; Dues & Donations; Board of Directors Expenses; Insurance Expense; Electric Revenue Test Year Removal; Miscellaneous Revenue; Gross Receipts Tax; Uncollectibles; FAC Expense Removal
Jordan Hull	Heat Rates

Randall Jennings	RESRAM Prudence Review; Tariff Tracking & Coordination
Contessa King	Chapter 13 Related Tariff Changes and Paperless Billing
Coty King	AMI Meter Opt-Out; Tariff Issues
Sarah L. K. Lange	Class Cost of Service; Rate Design; Time of Use/NM Study
Shawn Lange	Fuel Model
Karen Lyons	RES Rebase and Amortization; Solar Rebates; Electric Vehicles; EV Incentive; Charge Ahead Regulatory Asset; PAYS Regulatory Asset; Keeping Current; Low Income Weatherization
Keith Majors	Storm Expense; Vegetation Management; Infrastructure Investment; Rush Island Securitization; Rush Island Post Closure Maintenance; NSR Reserve; Rush Island Legal Fees; Meramec Regulatory Asset; Meramec Post Closure Maintenance
Brodrick Niemeier	In-Service Criteria for Boomtown, Huck Finn, Cass County, Fee Fee, Delmar, North Metro, House Springs
Hari K. Poudel	MEEIA/NMR; Economic Development Incentive; Rate Design
Michael L. Stahlman	Block Adjustment; Nodal Market Price Method (Fuel Model); NSI (fuel model)
Marina Stever	Revenues and Billing Determinants (11M) – Days, Growth, annualization, rate change; Miscellaneous Rate Revenue; Customer Owned Solar
Justin Tevie	Market Energy Prices; Electrification Costs
Seoung Joun Won, PhD	Capital Structure and Return on Equity
Max Young	In-Service Criteria for Boomtown, Huck Finn, Cass County, Fee Fee, Delmar, North Metro, House Springs

JUNE 4, 2024

U.S. natural gas prices calmed after a volatile 2022

Natural gas 30-day historical price volatility (Jan 1, 2019–Mar 31, 2024)
annualized percentage



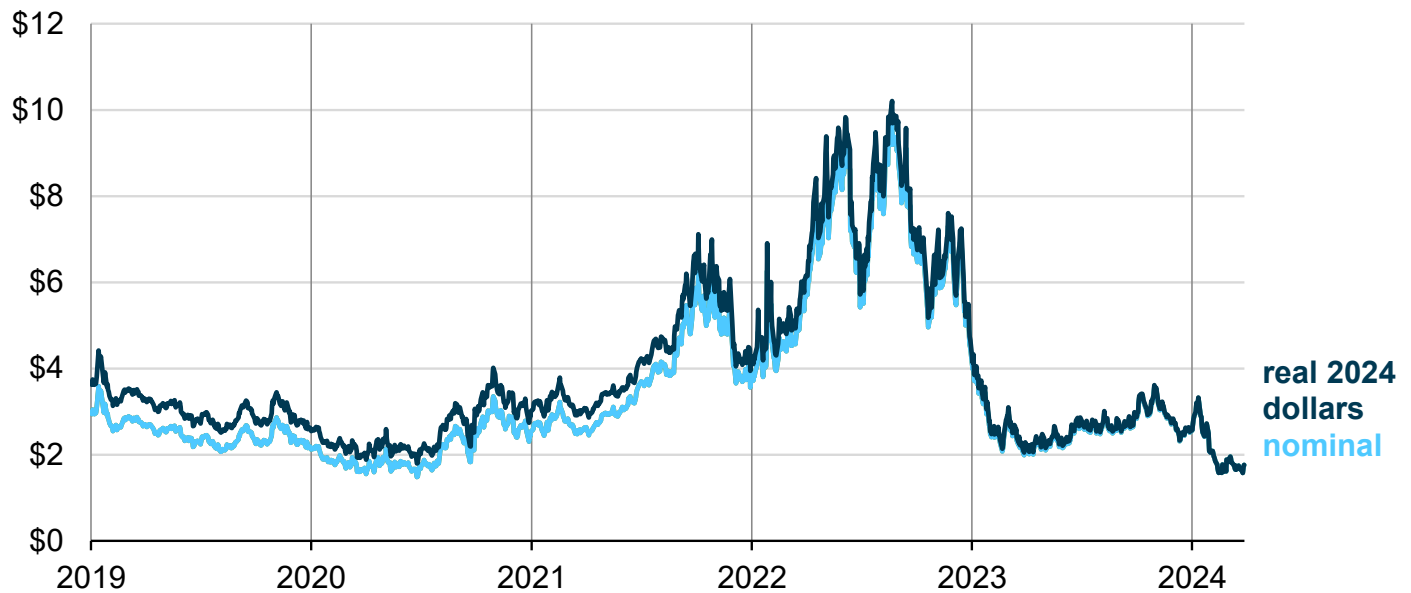
Data source: Bloomberg L.P.

Note: Annualized percentage, a widely used trading measure of price volatility, is the standard deviation for the previous 30 days of daily changes in the Henry Hub front-month futures price multiplied by the square root of 252 (number of trading days in a year) multiplied by 100. Percentages are averages for that period.

As average prices of U.S. natural gas fell in 2023, natural gas prices also became less volatile compared with 2022. [Historical volatility](#), a measure of daily price changes relative to average prices, eased from the recent [highs reached in 2022](#). The measure of historical volatility we use here, which relates short-term price movements to average prices over a defined period, reached 171% for U.S. wholesale natural gas in February 2022, the most volatile since at least 1994. This 30-day historical volatility of U.S. natural gas prices is based on the U.S. benchmark Henry Hub front-month futures price. It averaged 69% in 2023 compared with 91% across all of 2022.

This approach to volatility is deliberately independent of how high prices are on average. Nevertheless, high percentages of historical wholesale natural gas price volatility came as prices were higher than average for many years prior to 2022. We discussed the [drivers of U.S. natural gas pricing](#) in early 2023, pointing out the prospects for lower, less volatile prices into 2023 at the time. The lower historical wholesale natural gas volatility we observed in 2023 came in addition to lower prices. So far in 2024, increased historical volatility has occurred even as [prices have fallen to record lows](#).

Henry Hub front-month natural gas futures price (Jan 1, 2019–Mar 31, 2024) dollars per million British thermal units



Data source: CME Group; Bloomberg, L.P.
Note: Real prices are adjusted to March 2024 dollars.

After peaking in February 2022, monthly average historical natural gas price volatility was generally lower through the second quarter until increasing again in July to 105%. U.S. wholesale natural gas prices were particularly volatile in 2022 because of additional uncertainty caused, in part, by increased European demand for liquefied natural gas (LNG) following [Russia's full-scale invasion of Ukraine](#) in February and the [explosion at the Freeport LNG export terminal](#) in June.

In 2023, historical wholesale natural gas price volatility peaked in January at an average of 99% and averaged 96% in the first quarter. At the same time, natural gas prices declined by [41% in January 2023](#) compared with December 2022, driven by less natural gas consumption for space heating because of warmer-than-average temperatures, increased natural gas production in the United States, and [increased storage inventories](#). Less consumption and more production reduced natural gas withdrawals from storage in January by 55%, or 371 billion cubic feet, compared with the five-year (2018–22) average.

Historical price volatility generally fell in U.S. natural gas markets throughout 2023. On average, volatility reached a monthly low of 47% in December, [the warmest on record in many U.S. locations](#), as less natural gas was consumed compared with December 2022 and as record monthly U.S. natural gas production reached its peak. Throughout 2023, with inventories of natural gas well above the five-year (2018–22) average and with no major disruptions that significantly changed market conditions, historical price volatility fell compared with 2022.

In 2023, the Henry Hub front-month futures price declined to average \$2.66 per million British thermal units (MMBtu) compared with \$6.54/MMBtu in 2022. Although it has been rising recently, the front-month Henry Hub natural gas futures price averaged \$2.10/MMBtu in the first quarter of 2024 as its historical volatility averaged 80%.

In early 2024, the historical price volatility of wholesale U.S. natural gas averaged 92% in February. [Disruptions to natural gas production](#), increased consumption to meet space-heating demand, and the [third-largest withdrawal](#) from natural gas storage on record for the week ending January 19, 2024, all due to Winter Storm Heather in January, contributed to increased historical volatility of wholesale U.S. natural gas prices.

Uncertainty about market conditions that affect natural gas supply and demand affect the volatility of prices. Consequently, significant amounts of natural gas in storage can make these uncertainties less critical and reduce exposure to volatility. According to our latest weekly report, as of May 24, 2024, almost 27% more natural gas was held in U.S. storage than at the same time of the year on average for the last five years.

Events that contribute to uncertainty in natural gas markets can include:

- Production disruptions due to severe weather or other causes
- Unplanned pipeline maintenance and outages
- Significant departures from normal weather affecting consumption
- Changes in natural gas inventory levels from expected levels

- Use of natural gas and availability of other fuels for power generation
- Unexpected or large changes in the volume of imports or exports
- Trading activity

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