Exhibit No.:

Issue(s):

Witness/Type of Exhibit: Sponsoring Party:

Case No.:

Natural Gas Prices Busch/Rebuttal Public Counsel ER-2001-299

REBUTTAL TESTIMONY

FILED

OF

MAY 3 2001

JAMES A. BUSCH

Missouri Public Service Commission

Submitted on Behalf of the Office of the Public Counsel

The Empire District Electric Company

Case No. ER-2001-299

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

| In the matter of The Empire District Electric |) | |
|---|---|----------------------|
| Company's tariff sheets designed to implement |) | |
| a general rate increase for retail electric service |) | Case No. ER-2001-299 |
| provided to customers in the Missouri service |) | |
| area of the company. |) | |

AFFIDAVIT OF JAMES A. BUSCH

| STATE OF MISSOURI |) | |
|-------------------|---|----|
| |) | SS |
| COUNTY OF COLE |) | |

James A. Busch, of lawful age and being first duly sworn, deposes and states:

- 1. My name is James A. Busch. I am the Public Utility Economist for the Office of the Public Counsel.
- 2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony consisting of pages 1 through 3 and Schedule JAB-R1.
- 3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

James A. Busch

Subscribed and sworn to me this 3rd day of May, 2001.

Bonnie S. Howard, Notary Public

My Commission expires May 3, 2001.

| 1 | | REBUTTAL TESTIMONY |
|----|----|---|
| 2 | | OF |
| 3 | | JAMES A. BUSCH |
| 4 | | CASE NO. ER-2001-299 |
| 5 | | EMPIRE DISTRICT ELECTRIC COMPANY |
| 6 | | |
| 7 | Q. | Please state your name and business address. |
| 8 | A. | My name is James A. Busch and my business address is P. O. Box 7800, |
| 9 | | Jefferson City, MO 65102. |
| 10 | Q. | Are you the same James A. Busch who filed direct testimony in this case? |
| 11 | A. | Yes I am. |
| 12 | Q. | What is the purpose of your rebuttal testimony? |
| 13 | Α. | The purpose of my testimony is address concerns Public Counsel has with the |
| 14 | | approach the Company has taken to establish natural gas costs in rates as |
| 15 | | discussed in Mr. Stan Kaplan's direct testimony. |
| 16 | Q. | What is the approach supported by Mr. Kaplan in his testimony? |
| 17 | A. | Mr. Kaplan favors setting the cost of natural gas to be used in setting permanent |
| 18 | | rates through the use of a 12-month futures strip. |
| 19 | Q. | Has any other party addressed these same concerns? |
| 20 | A. | Yes. Staff witness Mr. Kwang Choe has filed testimony against the use of futures |
| 21 | | prices as a methodology for setting rates on a permanent basis. |
| 22 | Q. | Do you agree with Mr. Choe's testimony regarding the use of futures prices? |
| 23 | A. | Yes. |

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- Q. Are there other points that you want to provide at this time regarding futures prices?
- A. Yes. As Mr. Kaplan states in his direct testimony, the price of natural gas is volatile. The futures market for natural gas is extremely volatile at this time. The use of a futures strip to establish permanent rates using such an index is detrimental to the ratepayers because it exposes the ratepayers to the volatility inherent in the futures market.
- Q. Why is the use of the futures strip to determine permanent rates detrimental to the ratepayers?
 - Depending upon the Company's motivation and time frame for overall rates, the setting of natural gas costs in permanent rates by using the futures strip could force ratepayers to pay rates higher than cost, while given the Company future opportunity to profit. This would occur because the Company could lock in prices based on the futures strip, guaranteeing it will not have to pay above the amount put in rates. However, if the Company waits to see if the price falls, it will then lock-in a lower rate, meaning the Company profits because the ratepayers are paying the higher amount. The Company therefore has a risk/reward opportunity, while the ratepayers who regardless of the Company's actions are paying rates based on the futures market are thus put in the situation of only having the risk of the futures market with no potential reward. Utilizing a hybrid approach like the one I recommended in my direct testimony, equalizes this risk/reward potential between the Company and the ratepayers.

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Yes it does.

1 Q. What has been the movement of the 12-months future strip over the past few 2 months? 3 A. On March 1, the 12-month futures strip price was \$5.313 per MMBtu. On April 4 2, the strip price was \$5.151 per MMBtu. On May 1, it was \$.4849 per MMBtu. 5 In fact, on April 24, one week prior to May 1, the price was \$5.261. 6 Q. What do these numbers show? 7 A. These prices show that the use of a futures strip by itself, to set permanent rates, is 8 highly unstable, and depending upon the date used to set the price could have a 9 big impact on the rates the ratepayers pay. 10 Q. Please describe schedule JAB-R1. 11 Schedule JAB-R1 is a graph showing the volatility of the 12-months future strip 12 price since the beginning of February compared with the relatively more stable combination of historical data and the futures strip. 13 14 Q. Does this conclude your rebuttal testimony at this time?

OFFICE OF PUBLIC COUNSEL

Empire District Electric Company ER-2001-299

Comparison Between 12-month and Combination

