EXHIBIT

Rate of Return

Public Counsel

ER-2006-00315 June 23, 2006

Direct

Charles W. King

Exhibit No.: Issue(s): Witness: Type of Exhibit: Sponsoring Party: Case Number: Date Testimony Prepared:

DIRECT TESTIMONY

OF

CHARLES W. KING

FILED SEP 2 9 2005

Missouri Public Service Commission

Submitted on Behalf of the Office of the Public Counsel

THE EMPIRE DISTRICT ELECTRIC COMPANY

Case No. ER-2006-0315

June 23, 2006

Éxhibit N Case No(s). FR-20 Date 9-05-06 Rptr.

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

)

)

In the Matter of the Empire District Electric Company of Joplin, Missouri for Authority to File Tariffs Increasing Rates for Electric Service Provided to Customers in the Missouri Service Area of the Company

Case No. ER-2006-0315

AFFIDAVIT OF CHARLES KING

CITY OF WASHINGTON)) ss DISTRICT OF COLUMBIA)

Charles King, of lawful age and being first duly sworn, deposes and states:

1. My name is Charles King. I am a Public Utility Consultant for the Office of the Public Counsel.

2. Attached hereto and made a part hereof for all purposes is my direct testimony consisting of pages 1 through 31; Attachments A and B; and Schedules CWK-1 through CWK-8.

3. I hereby swear and affirm that my statements contained in the attached testimony are true and correct to the best of my knowledge and belief.

Charles King Public Utility Consultant

Subscribed and sworn to me this 16th day of June 2006.

inch

Angel Finch Notary Public

My commission expires March 14, 2011

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DIRECT TESTIMONY OF CHARLES W. KING

- **QUALIFICATIONS**
 - Q. PLEASE STATE YOUR NAME, POSITION AND BUSINESS ADDRESS.

A. My name is Charles W. King. I am President of the economic consulting firm of Snavely King Majoros O'Connor & Lee, Inc. ("Snavely King"). My business address is 1111 14th Street, N.W., Suite 300, Washington, D.C. 20005.

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- 13 Q. PLEASE DESCRIBE SNAVELY KING.
- 15 Α. Snavely King, formerly Snavely, King & Associates, Inc., was founded in 1970 to 16 conduct research on a consulting basis into the rates, revenues, costs and economic 17 performance of regulated firms and industries. The firm has a professional staff of 12 18 economists, accountants, engineers and cost analysts. Most of its work involves the 19 development, preparation and presentation of expert witness testimony before federal and 20 state regulatory agencies. Over the course of its 36-year history, members of the firm 21 have participated in over 1000 proceedings before almost all of the state commissions 22 and all Federal commissions that regulate utilities or transportation industries.

Q. HAVE YOU PREPARED A SUMMARY OF YOUR QUALIFICATIONS AND EXPERIENCE?

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27 A. Yes. Attachment A is a summary of my qualifications and experience.

- 28 29
- Q. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY IN REGULATORY PROCEEDINGS?
- 30 31

1	А.	Yes. Attachment B is a tabulation of my appearances as an expert witness before state
2		and federal regulatory agencies.
3		
4	Q.	FOR WHOM ARE YOU APPEARING IN THIS PROCEEDING?
5		
6	А.	I am appearing on behalf of the Office of the Public Counsel for the State of Missouri.
7		
8	Q.	WHAT IS THE OBJECTIVE OF YOUR TESTIMONY?
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10	A.	The objective of my testimony is to recommend the appropriate rate of return to capital
11		devoted to the retail electric utility services of the Empire District Electric Company
12		("Empire" or "the Company").
13		
14	SUM	<u>IMARY</u>
15		
16	О.	PLEASE SUMMARIZE THE ANALYSES YOU PRESENT IN THIS
17	•	TESTIMONV
- <i>i</i>		
18		
18 19	A.	I first consider Empire's capital structure, restating it to March 31, 2006. As part of this
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most of their revenue from electric service, although in 10 cases much of this revenue is from unregulated merchant generation and marketing activities. As a check on my DCF results, I present the results of my application of the Capital Asset Pricing Model ("CAPM). Finally, I critique the two risk premium models offered by Empire's rate-ofreturn witness, James VanderWeide.

Q. WHAT HAVE YOU FOUND TO BE THE APPROPRIATE RATE OF RETURN FOR EMPIRE?

- A. Based on the analyses presented in this testimony, I find that the appropriate after-tax
 return to the Empire's electric utility rate base is 8.19 percent. This recommendation
 reflects the application of a 9.65 percent return on Empire's equity capital within the
 Company's March 31, 2006 capital structure.
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Q. DO YOU HAVE A SCHEDULE THAT DISPLAYS THE DEVELOPMENT OF THIS RECOMMENDED RATE OF RETURN?

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A. Yes. Schedule CWK-1 of my exhibit presents the calculation of my recommended rate
of return. The schedule shows Empire's capital structure as of March 31, 2006 as
presented in the Company's Form 10-Q to the Securities and Exchange Commission
("SEC"). It also shows the cost rate for each form of capital and the weighted return. The
bottom of the schedule shows my calculation of the amount of net short-term debt, which
I shall discuss in the next section of my testimony.

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25 CAPITAL STRUCTURE

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27 Q. WHAT IS MEANT BY "CAPITAL STRUCTURE?"

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- A. Capital structure refers to the mix of the various forms of investor-supplied capital,
 including long-term debt, short-term debt, preference stock and common equity.

2 Q. WHAT IS THE RELEVANCE OF CAPITAL STRUCTURE TO THE OVERALL 3 RATE OF RETURN?

A Capital structure is highly relevant to the overall rate of return because the cost of the respective forms of capital varies considerably. In general, debt capital is much less costly than equity capital, not only because it requires a lower return, but because interest on debt is tax-deductible. Equity capital is more costly because it bears more risk. Since the return on equity – dividends and retained earnings – is not tax deductible, equity capital also affects ratemaking by requiring a gross-up for income taxes.

12 Standing alone, these considerations would suggest that debt capital is always preferable 13 to equity, but debt has limits. As the proportion of debt increases, the financial risk that 14 the Company might not be able to honor its debt instruments also increases. At some 15 point, that risk overwhelms the benefit of lower debt costs, and the capital structure 16 becomes too "leveraged," that is, it has too much debt for the earnings to sustain. In 17 theory, there is a balanced mix of debt and equity that minimizes the composite cost of 18 capital. Finding that balance is a major challenge to most companies, and particularly to 19 companies in capital-intensive industries such as electric utilities.

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Q. WHAT IS THE APPROPRIATE CAPITAL STRUCTURE TO USE IN CALCULATING THE COST OF EMPIRE'S CAPITAL DEVOTED TO ELECTRIC UTILITY SERVICE?

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- A. The appropriate capital structure is a mix of debt and equity that would be employed by
 prudent management in a company devoted exclusively electric utility service.
- 27
- 28 Q. WHAT IS EMPIRE'S CAPITAL STRUCTURE?
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A. Empire's capital structure is shown in the first two columns of Schedule CWK-1. The
amount of long-term debt and equity is taken directly from page 7 of Empire's Form 10Q to the SEC for the quarter ended March 31, 2006. I have included both the stated longterm debt and the very small amount of long-term debt that will mature within a year,
classified in the balance sheet as a short-term liability.

7 Empire's Form 10-Q shows that short-term debt as of March 31, 2006 was \$46 million. 8 This value is an overstatement of the short-term debt that should be included in the 9 capital structure for purposes of computing return on rate base. That is because some of 10 the short-term debt may support Construction Work in Progress (CWIP). Both the CWIP 11 and the carrying cost of that CWIP are capitalized and later recovered in depreciation on 12 the plant constructed. Accordingly, I have reduced the Company's March 31, 2006 short-13 term debt by the amount of CWIP outstanding as of that date. The result is a net short-14 term debt amount of \$32,857,000. This figure may have to be updated to reflect the 15 Commission Staff's calculation of Empire's working capital.

17 Q. IS EMPIRE'S CAPITAL STRUCTURE APPROPRIATE UNDER THE 18 STANDARD YOU HAVE CITED?

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A. Yes, I believe it is.

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Q. HAVE Y

HAVE YOU PERFORMED ANY ANALYSES TO CONFIRM THAT EMPIRE'S CAPITAL STRUCTURE IS CONSISTENT WITH THAT OF WELL-MANAGED ELECTRIC UTILTIES?

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- A. Yes. I have compared Empire's capital structure with the capital structures of two
 comparison groups of electric utility companies.
- 29 Q. HOW DID YOU SELECT YOUR TWO COMPARISON GROUPS OF ELECTRIC
 30 UTILITIES?

2 I began with the list of 34 companies that Empire's witness James VanderWeide used for A. 3 This list is found on the second page of Dr. comparison purposes to Empire. 4 VanderWeide's Schedule JVW-1. According to Dr. VanderWeide, this list consists of 5 Value Line's electric utility companies that (1) paid dividends during every quarter of the last two years; (2) did not decrease dividends during any quarter of the past two years; (3) 6 7 had at least three analysts included in the I/B/E/S mean growth forecast; (4) have an 8 investment grade bond rating and a Value Line Safety Rank of 1, 2, or 3; and (5) have not 9 announced a merger.

Based on Dr. VanderWeide's own criteria, it was necessary to exclude two of the companies on his list. On December 18, 2005, Constellation Energy and the FPL Group agreed to a plan of merger. This agreement renders these companies ineligible for inclusion under the fifth of Dr. Vanderweide's criteria.

I then examined the 2005 10K reports of the 32 remaining companies to determine how much of their revenue was derived from regulated electric utility service. The results of this analysis are set forth on Schedule CWK-2 of my exhibit. I found that four companies on Dr. VanderWeide's list are more heavily involved in gas distribution than electric service and that one Company, MDU Resources, is most heavily involved in nonutility activities, including construction, mining, and gas and oil production. Therefore 1 have excluded them for all purposes of my analysis.

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I also excluded TXU Corporation, which recently took some extraordinary equity writedowns and now shows an equity percentage of approximately 3.5 percent. Because of TXU's extremely leveraged condition, I have excluded it from the analyses presented in this testimony.

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I then examined the proportion of revenue of each company that is non-regulated relative to that which is subject to regulation. I found that in 2005 Empire derived 93.2 percent of

its revenue from regulated electric service. Many of the companies listed as electric utilities derive very significant proportions of their revenue from non-regulated merchant power production and marketing. I therefore established a threshold of 75 percent regulated electric utility revenue as the basis for establishing what I call the "narrow group" of electric utilities whose revenues are primarily determined by regulation. The result of this effort was two groups, a broad group of 26 companies and a narrow group of 16 companies.

9 The final step in this analysis was to identify the capital structures of each of these 10 companies, again using their SEC Forms 10-K as the source. The results of this effort are 11 set forth in Schedules CWK-3 for the broad group and CWK-4 for the narrow group. 12 Exhibit CWK-3 reveals that the broad group has an average equity percentage of total 13 capital (inclusive of short-term debt) of 44.5 percent and of permanent capital (exclusive 14 of short-term debt) of 46.2 percent. These percentages are slightly lower than Empire's 15 equity percentages of 46.4 percent and 48.4 percent, respectively. Exhibit CWK-4, 16 which applies to the utilities most similar to Empire, shows a similar relationship. The 17 narrow group's equity percentage of total capital is 45.15 percent, as compared with 18 Empire's 46.43 percent. Its equity percentage of the narrow group's permanent capital is 19 46.74 percent compared with Empire's 48.36 percent.

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Based on this analysis, I believe that Empire's capital structure is appropriate and reasonable for determining its cost of capital and return on rate base, even though Empire has a slightly greater equity proportion than the comparison groups, which suggests a slightly lower level of financial risk.

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26 Q. WHAT DEFINITION OF EQUITY HAVE YOU USED IN YOUR SCHEDULES, 27 BOOK VALUE OR MARKET VALUE?

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A. I have used book value consistently.

AT PAGES 9 AND 10 OF HIS TESTIMONY, DR. VANDERWEIDE ARGUES 1 Q. 2 THAT INVESTORS DO NOT LOOK AT BOOK EQUITY, BUT RATHER AT HOWEVER, AT THE BOTTOM OF PAGE 10, HE 3 MARKET EQUITY. CONCEDES THAT REGULATORS HAVE TRADTIONALLY DEFINED THE 4 5 WEIGHTED COST OF CAPITAL USING BOOK VALUES OF BOTH DEBT AND EQUITY. WHY DO REGULATORS USE BOOK VALUES, RATHER 6 7 THAN MARKET VALUES?

- 9 A. The reason is to avoid circularity. Market values depend on earnings, and the earnings of 10 a regulated enterprise depend on the rate of return set by the regulators. If that rate of 11 return is in turn affected by the level of market value, the whole process becomes 12 circular.
- This issue was addressed by the Supreme Court when it reviewed the use of book value versus "fair value," which may be measured as market value, in its landmark *Hope Natural Gas* case.
 - ... "fair value" is the end product of the process of rate-making not the starting point as the Circuit Court of Appeals held. The heart of the matter is that rates cannot be made to depend upon "fair value" when the value of the going enterprise depends on earnings under whatever rates may be anticipated.¹
- 23 COST OF DEBT
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Q. WHAT COSTS HAVE YOU ASSIGNED TO THE DEBT COMPONENTS OF EMPIRE'S CAPITAL STRUCTURE?

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- A. I do not have a current calculation of the cost of Empire's long-term debt, so I have
 adopted the cost rate of 7.04 percent shown in Empire's Schedule H-1, sponsored by W.
 Scott Keith. According to Mr. Keith, the cost of long-term debt on September 30, 2005

¹ Federal Power Commission et. al vs. Hope Natural Gas Company, <u>320 U.S. 592, at 601 (1944)</u>

was 7.04 percent. This value should be updated if there has been any significant change since last September.

I have used 5.59 percent as the cost of short-term debt. This was the cost as of March 2006 as reported in Empire's response to my Data Request No. 4013.

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Q. WHAT IS THE BASIS FOR FINDING A RATE OF RETURN TO EMPIRE'S COMMON EQUITY SHAREHOLDERS?

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12 A. In its *Hope Natural Gas* decision, the United States Supreme Court established the 13 following standards for the return on equity that must be allowed a regulated public utility:

..the return to the equity owner should be commensurate with the returns on investments in other enterprises having corresponding risks. That return, moreover, should be sufficient to assure confidence in the financial integrity of the enterprise, so as to maintain its credit and to attract capital.²

STANDARDS FOR FINDING EQUITY CAPITAL COST

It can be seen from this excerpt that there are essentially three standards for determining an appropriate return on equity. The first is the "comparable earnings" standard, i.e., that the earnings must be "commensurate with the returns on investments in other enterprises having corresponding risks." The second is that earnings must be sufficient to assure "confidence in the financial integrity of the enterprise," and the third is that they must allow the utility to attract capital.

ESTIMATING THE RATE OF RETURN ON EQUITY CAPITAL?

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Q.

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² <u>Id</u>. at 603

HOW CAN THE COMPARABLE EARNINGS STANDARD BE APPLIED IN

1 There is a certain circularity to the comparable earnings standard because the competitive Α. 2 nature of the capital markets virtually ensures that the returns to all enterprises having 3 corresponding risks are comparable with each other. Investors establish the price of each 4 traded stock based on that stock's present and prospective earnings in comparison with the 5 present and prospective earnings of all other stocks and other investments available to 6 them. If the earnings of a firm are depressed, then investors will pay only a low price for 7 that firm's stock. As a result, the return on the market value of that stock will be 8 comparable to the return on the market value of the stock of other companies that are 9 highly profitable but which, as a consequence of their profitability, have been bid up to a 10 very high price. Thus, if "return" is defined as the earnings of an equity investment 11 relative to its current market price, then the comparable earnings test becomes a cipher. 12 All returns are comparable with all other returns.

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14 In public utility regulation the conventional procedure for resolving this circularity is to 15 identify the required equity return based on the market value of a utility's stock. That 16 return is combined with the cost of debt and preferred stock, using either the actual or a 17 hypothetical minimum-cost capital structure. The blended return to total capital is then 18 applied to a rate base reflective of the book value of the utility's investment. The book 19 value is the accountant's quantification of the original cost of the utility's assets adjusted 20 for ratepayer contributions such as deposits and deferred taxes. Under this procedure, the 21 market price of a stock is used only to determine the return that investors expect from that 22 stock. That expectation is then applied to the book value of the utility's investment to 23 identify the level of earnings that regulation will allow the utility's common shareholders 24 to recover.

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Q. HOW CAN THE FINANCIAL INTEGRITY AND CAPITAL ATTRACTION STANDARDS BE APPLIED IN ESTIMATING THE RATE OF RETURN ON EQUITY CAPITAL?

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A. If a utility can earn a return on its investment comparable to that required by enterprises of comparable risk, then it should have no difficulty in attracting capital and maintaining

credit. Investors would have no reason to shun such a utility in favor of other investment opportunities. Thus, if the comparable earnings test is met, then the financial integrity and capital attraction standards are met as well.

HOW DO YOU DEFINE "ENTERPRISES OF COMPARABLE RISK" AS

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Q.

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A. I propose to use the two lists of companies in Schedules CWK-2 and CWK-3. The narrow group has 16 companies, all of which derive at least 75 percent of their revenue from regulated electric utility service. The broad group has 26 companies consisting of the narrow group companies plus 10 additional companies that are heavily involved in unregulated merchant electric generation and marketing.

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DISCOUNTED CASH FLOW PROCEDURE

REQUIRED BY HOPE NATURAL GAS?

17 Q. PLEASE DESCRIBE THE DISCOUNTED CASH FLOW PROCEDURE.

A. The basic premise of the Discounted Cash Flow (" DCF") procedure is that the market
values each stock at the discounted present value of all expected future flows of cash to
the investor. The discount rate that equates those future cash flows with the market value
of the stock is the investor's required rate of return.

24 The DCF approach is usually represented by the following formula:

26 k = d/P + g

27		
28	where	k = required rate of return
29		d = dividend in the immediate period
30		p = market price
31		g = expected growth rate in dividends
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33	While	the DCF method is usually presented in r

While the DCF method is usually presented in mathematical notation format (as above), it can also be described in narrative fashion. The formula says that the return that any investor expects from the purchase of a stock consists of two components. The first is the

immediate cash flow in the form of a dividend. The second is the prospect for future growth in dividends. The sum of the rates of these two flows, present and future, equals the return that investors require. Investors adjust the price they are willing to pay for the stock until the sum of the dividend yield and the annual rate of expected future growth in dividends equals the rate of return they expect from other investments of comparable risk. The DCF test thus determines what the investing community requires from the Company in terms of present and future dividends relative to the current market price.

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9Q.DON'T MOST INVESTORS REGARD CAPITAL APPRECIATION AS A10PORTION OF THEIR EXPECTED RETURN?

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A. Yes. The expectation of capital appreciation is captured in the "g" or growth portion of
the DCF formula. If dividends grow, then it follows that the market price of the stock will
grow as well. It is this growth that most equity investors seek, at least in part, in
purchasing shares in a traded company.

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17 Q. HOW IS THE FIRST TERM "d/p" DEVELOPED FOR PURPOSES OF THE DCF 18 PROCEDURE?

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20 The "d" is the dividend in the next period, that is, the next year. There is a somewhat А. 21 mechanical procedure for predicting this value which applies a factor of .5 to the "g" or 22 growth factor, on the assumption that dividends will increase in lock step with earnings 23 growth. Alternatively, there are analysts' predictions of next year's dividends that 24 presumably reflect a fairly close scrutiny of the companies' cash flow requirements and 25 their stated desire (or lack thereof) to increase dividends to their stockholders. Because 26 the latter procedure takes into account company-specific considerations, I believe it is 27 more appropriate. For the "next period," I have assumed that the investment horizon at 28 this point is the year 2007 because that will be the next period by the time a decision is 29 rendered in this case. I have used Value Line's forecast of 2007 dividends.

The "p" or price denominator of the dividend yield fraction requires the exercise of some judgment. Given the volatility of the stock market, it is inappropriate to use any one day's price, but it is also necessary to reflect the market's current perception of each stock's value. For purposes of this analysis, I have used the average of prices for the most recent 90 calendar days preceding June 7, 2006 as reported by Yahoo finance.

Column C of Schedules CWK-5 and CWK-6 presents the dividend yields of each of the electric companies in the narrow and broad comparison groups, respectively. The average dividend yield for the narrow group is 4.36 percent, and for the broad group, it is 4.46 percent.

12 Q. IS THERE A CONVENTIONAL PROCEDURE FOR CALCULATING THE "g" 13 GROWTH COMPONENT OF THE DCF FORMULATION?

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15 A. Yes. There is a conventional procedure for calculating equity return under the DCF 16 formula that is often referred to as the "classic" DCF calculation. The Federal 17 Communications Commission ("FCC") adopted this method in 1986 and concluded that 18 it should be given the greatest weight in determining the rate of return on equity.³ I agree with this conclusion. I should note also that the Surface Transportation Board⁴ routinely 19 20 uses this method each year to determine the revenue adequacy of each of the nation's Class I railroads.5 21

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According to the DCF theory, the relevant measure of "g" should be the growth in dividends. Dividends, however, are largely a function of management discretion, and they do not necessarily reflect the underlying driver of earnings. In the long run, any rate of

⁴ Successor agency to the Interstate Commerce Commission.

³ Authorized Rates of Return for the Interstate Services of AT&T Communications and Exchange Telephone Carriers, Memorandum Opinion and Order on Reconsideration, CC Docket No. 84-800, Phase II, 104 FCC 2d 1404, at 1407 (1986); Resubscribing the Authorized Rate of Return for Interstate Services of Local Exchange Carriers, Order, CC Docket No. 89-624, 5 FCC Rcd 7507, 7512 (1990); Notice Initiating a Prescription Proceeding and Notice of Proposed Rulemaking, CC Docket No. 98-166, October 5, 1998.

⁵ Comments of the Association of American Railroads and Its Member Railroads, Surface Transportation Board Ex Parte No. 558 (Sub-No.9), *Railroad Cost of Capital – 2005*, pp. 2-3.

dividend growth that differs significantly from earnings growth is likely to be unsustainable. For this reason, it is generally accepted that the growth rate of earnings per share ("EPS") is the most reliable indicator of the "g" factor.

The classic DCF calculation employs predictions of EPS growth, usually in the three to five year time horizon. Investment analysts routinely attempt to forecast the future earnings of traded companies. <u>Value Line</u> provides such forecasts based on the research of its own and other organizations' analysts. Other sources are <u>www.zacks.com</u> and I/B/E/S, which do not conduct independent research but survey investment analysts for their predictions of future earnings growth. I have used the forecasts from these three sources for my development of the electric utility industry's classic DCF return.

The long-term earnings growth forecasts for Empire and each comparison company are presented in columns D, E and F of Schedules CWK-5 and CWK-6 of my exhibit. Column G shows the average of these three forecasts for each company. Schedule CWKshows that the average forecast rate of earnings growth for the narrow comparison group is 5.29 percent. Schedule CWK-6 shows that it is 5.62 percent for the broad comparison group.

20Q.WHAT ARE THE EQUITY RETURN INDICATIONS FROM YOUR21APPLICATION OF THE CLASSIC DCF PROCEDURE?

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A. The final columns of Schedules CWK-5 and CWK-6 present the results of my classic
 DCF analysis of the narrow and broad comparison groups, respectively. Schedule CWK 5 reveals that when 5.29 percent average of the growth rates forecast by the three sources
 for the narrow group is added to the 4.36 percent dividend yield, the result is an average
 DCF return of 9.65 percent. Schedule CWK-6 shows that the average forecast growth
 rate for the broad group is 5.62 percent and the dividend yield is 4.46 percent, for a DCF
 indication of 10.09 percent.

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1Q.IS IT TO BE EXPECTED THAT THE NARROW COMPARISON GROUP2WOULD HAVE A LOWER REQUIRED RATE OF RETURN THAN THE3BROAD GROUP?

5 A. Yes. The broad group contains some companies that are heavily invested in merchant 6 power generation, which is intrinsically more risky than regulated utility service. For this 7 reason, this group can be expected to display a requirement for a higher rate of return 8 than the narrow group, which is composed of companies that principally provide 9 regulated monopoly utility service.

- 11 Q. WHAT IS THE CLASSIC DCF RETURN INDICATION BASED ON EMPIRE
 12 SPECIFIC DATA?
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A. The top line of Schedules CWK-5 and CWK-6 shows the classic DCF return calculation
for Empire. It is 10.57 percent.

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17 Q. WHAT CONSIDERATION SHOULD BE GIVEN TO EMPIRE'S DCF RETURN 18 ESTIMATE?

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A. Very little. First, in its order in Empire's last rate case, Case No. ER-2004-0570, the Commission found that the *Hope Natural Gas* standard required that Empire's rate of return be based on a comparative analysis with other companies of comparable risk. It explicitly rejected analyses that were based on Empire's own DCF results.

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But even if the Commission were to consider Empire's DCF results, those results are somewhat less robust than the results for the other electric companies. Specifically, Zacks did not have any earnings growth forecasts whatever for Empire, and the I/B/E/S forecast is based on a survey of only three investment analysts.

Finally, there are factors specific to Empire that undoubtedly bias its DCF results upward. I have already noted that Empire's has recently been issuing larger dividends than its earnings per share. Investors cannot have failed to notice this unsustainable -- and arguably unwise -- practice. Additionally, on September 21, 2005, Empire announced its intention to purchase the Missouri natural gas distribution operations of Aquila, Inc. Investors may believe that this venture into a new line of business increases Empire's risk. Such a risk increase resulting from management's actions should not be borne by ratepayers.

10 Q. BUT IF EMPIRE IS PERCEIVED AS MORE RISKY THAT OTHER ELECTRIC 11 UTILITIES, SHOULD IT NOT RECEIVE A HIGHER RETURN?

13 A. Not necessarily. The risk elements that I have noted should be short-lived. In particular, 14 Empire is the recipient of a New Regulatory Plan that is designed to ensure that it meets 15 the financial metrics that qualify it for investment grade bond ratings. Additionally, I 16 understand that the Missouri legislature has authorized a fuel adjustment clause. If 17 implemented, this will shift the risk of further fuel cost spikes from Empire shareholders 18 to ratepayers. Finally, the Aquila acquisition is also in a line of business that is generally 19 perceived as less risky than electric utility service. This observation is supported by 20Empire Witness VanderWeide's finding that the DCF return to gas distribution 21 companies is lower than that to electric companies.

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Q. DID EMPIRE WITNESS VANDERWEIDE ALSO IMPLEMENT THE CLASSIC DCF PROCEDURE?

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- A. Yes, he did. His analysis showed a rate-of-return indication of 9.9 percent. He also
 performed a classic analysis of 13 gas distribution companies which showed a rate-of return indication of 9.6 percent.

Q. HOW DOES DR. VANDERWEIDE'S CLASSIC DCF ANALYSIS DIFFER FROM YOURS?

- 4 A. Our classic DCF analyses differs in the following respects:
 - Dr. VanderWeide uses a larger group of comparison companies than I do,
 - Dr. VanderWeide forecasts next year's dividend by applying the "g" factor to the current year's dividend, while I use Value Line's forecast of each company's 2007 dividend,
 - Dr. VanderWeide applies the quarterly compounding procedure to next year's dividend,
 - Dr. VanderWeide uses earnings forecasts only from I/B/E/S, while I also use Value Line and Zacks.com.
 - With respect to each of these differences, I believe that my approach is superior.

15 Q. WHY IS YOUR SELECTION OF COMPANIES SUPERIOR TO THAT OF DR. 16 VANDERWEIDE?

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A. As discussed earlier, Dr. VanderWeide's comparison electric group includes four
 companies that are primarily engaged in gas distribution, one company that is principally
 involved in non-utility, non-electric activities, and TXU, which is so heavily leveraged
 that it cannot be considered a healthy company for comparison purposes.

Q. WHY IS IT MORE APPROPRIATE TO USE VALUE LINE'S FORECAST OF NEXT YEAR'S DIVIDEND THAN TO PROJECT THE "G" RATE OF EARNINGS GROWTH TO THIS YEAR'S DIVIDEND?

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A. Dr. VanderWeide's approach of applying the "g" growth percentage to this year's
 dividend makes the inappropriate assumption that all companies in his comparison group
 will increase their dividend. Applied to Empire itself, for example, this assumption is
 highly unlikely. For the past several years, Empire has been issuing dividends in excess of

its earnings per share. While it is altogether appropriate to assume that Empire's earnings will increase in light of its historically low returns, it is clear that Empire must hold its dividend at its present level until earnings rise to cover it, plus a margin for retained earnings. For this reason, Value Line has quite appropriately assumed no increase in Empire's dividend. Other companies may have similar cash flow constraints that prevent their increasing dividends between now and 2007. Value Line recognizes these conditions; Dr. VanderWeide does not.

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Q. WHY IS IT BETTER TO USE VALUE LINE AND ZACKS FORECASTS OF EARNINGS GROWTH IN ADDITION TO I/B/E/S?

A. Obviously, the greater the range of analyses, the more confidence one can put in the average projections of earnings growth. A glance at columns D, E and F of Schedules
 CWK-5 and CWK-6 demonstrates that there is considerable disagreement within the securities analyst community as to earnings prospects of most of these companies.
 Averaging a number of estimates ensures that these disagreements are captured in the final DCF analysis.

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Q. DID YOU USE THE QUARTERLY COMPOUNDING MODEL IN COMPUTING THE DIVIDEND YIELD, AS DR. VANDERWEIDE HAS DONE?

No. The fundamental weakness of the quarterly compounding model is the assumption 22 Α. that the dividend-issuing company must provide the earnings which an investor expects to 23 receive from the quarterly dividends up until the end of the coming year. This is flatly not 24 true. The investor receives those dividends and reinvests them - or consumes them --25 independently of the dividend-issuing company. He then receives whatever income those 26 dividends generate from the source of that reinvestment. It is not the responsibility of the 27 dividend-issuing company to provide these earnings. For this reason it is not necessary to 28 inflate the rate of return to account for the compounding effect of quarterly dividends. 29

I should note also that the FCC has twice rejected the quarterly compounding model in part because the model adds complexity that is not offset by increased accuracy and in part because no one has established that investors actually use quarterly compounding models.⁶

Q. WHAT IS YOUR ASSESSMENT OF THE QUALITY OF THE CLASSIC DCF RETURN INDICATIONS?

9 A. As noted earlier, I agree with the FCC and the Surface Transportation Board that the
10 "classic" formulation of the DCF model is the most reliable basis for estimating returns to
11 equity. That is because it uses market data for the dividend yield portion of the formula,
12 and it relies on the informed judgment of market analysts for its projection of future
13 growth.

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15 As between the classic DCF results that I have calculated, the results for the narrow 16 comparison group are significantly more relevant to Empire than those for the broad 17 group. The broad group includes a number of companies that are heavily engaged in 18 merchant generation and marketing, activities that are certainly perceived by investors as 19 more risky than regulated electric utility service. I performed a DCF analysis on the 20 broad group, as adjusted to exclude companies that were completely inappropriate, 21 primarily because it would provide the Commission with a comparable calculation to Mr. 22 VanderWeider's group.

23

Q. CAN YOU SUGGEST ANY WAY TO CHECK INDEPENDENTLY ON THE PROPRIETY OF THE NARROW GROUP DCF RESULTS?

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A. Yes. The Capital Asset Pricing Model represents a check on the DCF results.

⁶ Notice Initiating a Prescription Proceeding and Notice of Proposed Rulemaking, CC Docket No. 98-166, October 5, 1998, ¶ 24.

THE CAPITAL ASSET PRICING MODEL

Q. PLEASE DESCRIBE THE CAPITAL ASSET PRICING MODEL?

A. The Capital Asset Pricing Model employs a measure called "beta," which tests the covariance of the stock at issue with that of the overall market, to assess the relative risk of the stock against the market. As conventionally used by rate-of-return analysts, the beta is assumed to measure the cost of the company's equity on a continuum between the average required return of the overall equity market and a risk-free return.

The CAPM formula is as follows:

 $k = R_f + \beta(R_m - R_f)$

Where

k = the prospective market cost of common equity for a specific investment
$R_f =$ the "risk-free" rate of return
β = the company-specific beta

 R_m = the overall stock market return on stocks for the prospective period

20 Q. WHAT IS YOUR ASSESSMENT OF THE CAPM?

A. I believe that CAPM has value in assessing the relative risk of different stocks and
 portfolios of stocks. It can therefore be useful in checking the results of other, more
 reliable methods of measuring equity return, such as the DCF procedure. However,
 because of the extensive requirement for judgment in selecting each of the inputs, I
 question its value in directly estimating a return on equity.

Q. WHAT JUDGMENT IS REQUIRED FOR THE FIRST INPUT, β , OR BETA?

A. As noted, beta measures the degree of covariance of the stock with that of the market
 overall. But neither the fluctuations of the stock nor those of the market are constant, or
 even consistent with each other over any extended period of time. As a result, there are

as many estimates of beta for a given company as there are analysts making the measurement.

Schedule CWK-7 in my exhibit presents the betas for the narrow comparison group of electric companies most similar to Empire as derived from three difference sources, Thomson Financial (publishers of the I/B/E/S survey), Value Line and Zacks.com. All three of these sources purport to be reliable and respected. As can be seen from the exhibit, there is little or no consistency among the beta values for the respective companies.

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Q. WHAT JUDGMENT IS REQUIRED IN SELECTING THE INPUT R₆, THE RISKFREE RATE OF RETURN?

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A. There is general consensus that yields to U.S. government securities are risk-free in the
sense that they are free from the risk of default. The difficulty is that there are quite a
number of U.S. government securities of differing maturities that have very different
yields. Most utility-sponsored rate-of-return witnesses assert that because stocks exist in
perpetuity, the yield of long-term government bonds is the appropriate risk-free rate. The
rationale is that because stocks are held in perpetuity, the corresponding risk-free rate
should be that of very long-term government bonds.

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There are two difficulties with this rationale. The first is that stocks are not held in perpetuity. To the contrary, the New York Stock Exchange has a turnover rate of about 100 percent annually, suggesting that the average share of stock is held only about a year. The second difficulty is that long-term bonds are not free from risk. To the contrary, they carry a substantial risk that inflation will erode their eventual value at maturity. Stocks do not bear this inflation risk because generally the stock market rises when inflation rises.

1Q.WHAT JUDGMENT IS REQUIRED IN SELECTING THE INPUT Rm, THE2RETURN TO THE OVERAL MARKET?

A. The complexities and uncertainties associated with measuring the return on equity of an individual company are not reduced when the object of the analysis is expanded to the entire market for equities. Generally, CAPM analysts use one of two procedures. Either they perform simplistic DCFs for a wide variety of stocks, in which case why not use the same DCF for the stock under study? Or they use the historical return to market equities, which assumes, totally unrealistically, that the investors in the equity markets during the period under study actually realized the return that they were expecting. This approach tells us nothing about future expectations from the market.

Q. HAS ANY COMMISSION EXPRESSED SIMILAR RESERVATIONS WITH REGARD TO THE CAPM PROCEDURE?

A. Yes. When the Interstate Commerce Commission selected the DCF method in its 1981
Cost of Capital proceeding, it made the following comment:

...CAPM requires the use of many assumptions. These include the selection of a risk-free return series, the time period used in calculating the risk period, the selection of the market portfolio to derive the risk premium, the firms included in the industry, and the assessment of the variability of railroad equity value relative to a broad group of securities. Each of these can have a significant effect on the result obtained and each necessitates judgments on how best to define and measure it.⁷

27 Q. HAVE YOU DEVELOPED A CAPM APPLICATION?

A. Yes. My presentation of the CAPM is presented in Schedule CWK-8 of my exhibit. As
shown on lines 1 through 4, I have applied a DCF approach to derive the required return
of the overall stock market, using Value Line's forecasts of the median dividend yield for
the coming year and the potential for appreciation for 1700 stocks. The dividend yield is

1.60 percent, and Value Line estimates that the potential for market appreciation is 50 percent in the coming 3 to 5 years. Using the mid-point of 4 years, this forecast translates into a growth factor of 10.67 percent per year. The sum of the dividend yield of 1.60 percent and a growth rate of 10.67 percent yields an overall market return of 12.27 percent.

Although I do not necessarily agree that the 30-year Treasury bond yield is the appropriate risk-free rate for purposes of the CAPM, I have accepted it in line 5. The yield on these bonds as of June 16, 2006 was 5.17 percent. Based on these inputs, I arrive at an overall market risk premium of 7.10 percent.

12 As demonstrated in Schedule CWK-8, there is a wide variety of beta measures for the 13 electric company comparison group. To minimize the effect of these variations, I have 14 used the average of the three sources of betas. Thomson, Value Line and Zacks, for the 15 narrow group of electric utilities most similar to Empire. This average is 0.66. When 16 applied to the total market risk premium of 7.10 percent, the risk premium for the electric 17 companies is 4.68 percent. When added to the risk-free rate of 5.17 percent, the indicated 18 return on equity is 9.85 percent.

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Q, WHAT DOES YOUR CAPM ANALYSIS SHOW WITH REGARD TO YOUR 21 CLASSIC DCF ANALYSIS?

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23 A. In spite of all the uncertainties and judgment involved, the CAPM analysis yields a rate 24 of return indication only 20 basis points different from my the results of my DCF analysis 25 of the 16 electric utilities most similar to Empire. I therefore believe that the CAPM 26 supports the results of my DCF analysis.

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⁷ Ex Parte No. 415, Railroad Cost of Capital - 1981, 365 I.C.C. 734, AT 741.

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RISK PREMIUM APPROACHES

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Q. WHAT IS THE RISK PREMIUM APPROACH?

A. The risk premium approach operates on the assumption that investors require a greater return from common stocks than from fixed return instruments such as preferred stocks and bonds. This greater return is the "equity risk premium" that results from the fact that common shareholders receive the residual operating income of the company after the senior capital obligations have been satisfied. Since the yields on bonds and preferred stocks are clearly measurable, all that is required to identify the return to stocks is to estimate the risk premium over these fixed return instruments.

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Q. ARE THERE PROBLEMS WITH THE RISK PREMIUM APROACH?

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15 Yes. The principal problem is that no one has yet come up with a truly effective way to A. 16 measure the equity risk premium. To identify the equity risk premium, one must identify 17 the return that investors expect when they commit their funds to equity investments. 18 Essentially, this requires that the analyst identify the conclusion of this exercise – the 19 return to equity – as an input to the analysis. As a result, the risk premium approach is 20intrinsically a circular process: to identify the return to equity, it is necessary to know the 21 return to equity. As I will demonstrate with respect to Dr. VanderWeide's risk premium 22 approaches, the result is a set of procedures that are fraught with conceptual, and in some 23 cases statistical problems.

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Q.

VANDERWEIDE EMPLOY?

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A. Dr. VanderWeide has applied two risk premium approaches, "ex ante" and "ex post." He
 concludes from the results, as well as his CAPM study, that his own DCF return
 indications are understated.

WHAT MEASUREMENTS OF EQUITY RISK PREMIUMS DOES DR.

2 Q. PLEASE DESCRIBE DR. VANDERWEIDE'S "EX ANTE" RISK PREMIUM 3 ANALYSIS.

A. Dr. VanderWeide's "ex ante" approach derives a risk premium by comparing the DCF returns to a group of proxy electric companies during the period January 2003 through November 2005 with the corresponding yields on A-rated utility bonds. He finds that the difference to be 4.0 percent. He then adds this 4.0 percent to his projection of Global Insight's forecast of A-rated utility bond yields for 2007, which is 6.9 percent, to derive an equity return of 10.9 percent.

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Q. WHAT IS YOUR ASSESSMENT OF DR. VANDERWEIDE'S EX ANTE RISK PREMIUM ANALYSIS?

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15 A. It is somewhat ironic that Dr. VanderWeide bases this analysis on a study of monthly 16 DCF returns to electric utilities and then uses the results to denigrate his own DCF 17 analysis. If the DCF approach is appropriate for this risk premium analysis, then it 18 should be accepted as a valid test in its own right. Yet, notwithstanding that both tests 19 are based on the same theory, the results of the two approaches, DCF and DCF-derived 20 risk premium, differ by more than 100 basis points.

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22 Specifically, Dr. VanderWeide's Schedule JVW-3 shows that the DCF return on electric 23 companies (he does not define which companies) was 9.66 percent in November 2005, up 24 from 9.14 in the previous July. Somehow, these results underlie an asserted finding that 25 the return on equity for electric companies is not 9.66 percent, but 10.9 percent, 124 basis 26 points higher. The self-contradiction of this calculation renders it useless as a test of 27 equity return.

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29 Q. PLEASE DESCRIBE DR. VANDERWEIDE'S "EX POST" RISK PREMIUM
30 ANALYSIS.

Dr. VanderWeide's "ex post" analysis is based on the historical difference between the 2 A. experienced earnings on stocks and the experienced yields on bonds over an extended 3 time period. Dr. VanderWeide conducted two such comparisons, the first being a 4 comparison of returns to S&P's 500 stocks with yields on Moody's A-rated utility bonds 5 6 over the period since 1937. He found the difference to be 5.27 percent. The second 7 comparison was between the experience returns to the utility stocks within S&P's list of 8 500 stocks and the yields on Moody's A-rated utility bonds during the same 67-year period. This comparison yielded a difference of 4.16 percent. He then added these risk 9 10 premiums to the predicted 2007 return on A-rated utility bonds of 6.9 percent to yield what he believes to be an equity return indication in the range of 11.1 to 12.2 percent, 11 12 with a mid-point of 11.7 percent.

14 Q. WHAT IS YOUR ASSESSMENT OF DR. VANDERWEIDE'S EX POST RISK 15 PREMIUM ANALYSIS?

17 A. There are serious problems with this approach from both a statistical and conceptual 18 standpoint. Statistically, one need only glance at the column titled "Stock Return" in Dr. 19 VanderWeide's Schedule JVW-5 (page 67) to recognize that the variation in the 20 observations is significantly greater than the mean. When that happens, the mean has 21 little value as a predictor for yet another observation. I have conducted an analysis of this 22 column, and I find that 70 percent of the observations lie outside of the 95 percent 23 confidence range. This means that there is a very low probability that any value will fall 24 near the mean. The mean value is thus a very poor predictor of future returns to equity, 25 and hence the future equity risk premium.

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Conceptually, one must question whether realized rates of return equate to expected rates of return. Obviously, investors in electric utility stocks in 2002 did not expect to receive a return of negative 20.05 percent. Nor did 1998 investors expect to receive a positive 31.25 percent return. If they had, then probably every investor in the country would have

bought electric utility stocks. The implicit assumption of the realized risk premium approach is that the average of these missed expectations, plus and minus, equals an accurate estimate of next year's expectation. This is simply not a logical conclusion. If investors consistently earn more or less than they expected, why should the average of those failed expectations match their actual expectation?

Moreover, this approach assumes that risk premiums do not change over time. That is undeniably not the case. When inflation is high, the risk associated with fixed income investments, i.e. bonds, increases correspondingly, and the risk of variable return investments declines. The risk premium of stocks over bonds declines. Conversely, when inflation and interest rates are low, and the economy is prospering, the benefit of stock investments relative to bonds increases, and the equity risk premium increases. These risk premium fluctuations are nowhere reflected in Dr. VanderWeide's historical risk premium analysis.

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For the foregoing reasons, I conclude that very little credibility can be ascribed to Dr. VanderWeide's ex post risk premium approach.

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19 EQUITY RETURN CONCLUSION

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Q. WHAT EQUITY RETURN DO YOU RECOMMEND FOR EMPIRE?

A. As noted earlier, I believe that the DCF procedure yields the most valuable indications of
the required return on equity. Of the two DCF calculations I have made, that applicable
to the narrow group is by far the most relevant. These are heavily regulated electric
utilities that have not ventured into risky merchant generation and marketing activities.
For this reason, I recommend the 9.65 percent narrow group DCF rate of return.
Because the broad group is so much riskier than Empire, I conclude that the 10.09
percent return on equity is too high for Empire.

30

- As a check on my DCF results, I have applied the CAPM procedure. While this approach
 has many defects, the 9.85 percent result supports the 9.65 percent DCF result.
 Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 6 A. Yes. It does.

Experience

Snavely King Majoros O'Connor & Lee, Inc. Washington, DC

President (1989 to Present) Vice President (1970 - 1989)

Mr. King, a founder of the firm and acknowledged authority on regulatory economics, brings over thirty years of experience in economic consulting to his direction of the firm's work in transportation, utility and telecommunications economics.

Mr. King has appeared as an expert witness on over 300 separate occasions before more than thirty state and nine U.S. and Canadian federal regulatory agencies, presenting testimony on rate base calculations, rate of return, rate design, costing methodology, depreciation market forecasting, and ratemaking principles. Mr. King has also testified before House and Senate Committees on energy and telecommunications legislation pending before the U.S. Congress.

In telecommunications, Mr. King has testified before the Federal Communications Commission on a number of policy issues, service authorization, competitive impacts, video dialtone, and prescription of interstate depreciation rates. Before state regulatory bodies, he has presented testimony in proceedings on intrastate rates, costs earnings and depreciation.

Mr. King has testified in electric, gas and water utility cases on virtually every aspect of regulation, including cost of capital, revenue requirements, depreciation, cost allocation and rate design. Mr. King is one of the nation's leading authorities on utility depreciation practices, having testified on this subject in several dozen cases before state regulatory bodies.

In addition to his appearances as a witness in judicial and administrative proceedings, Mr. King has negotiated settlements among private parties and between private parties and regulatory offices. Mr. King also has directed depreciation studies, investment cost benefit analyses, demand forecasts, cost allocation studies and antitrust damage calculations. Mr. King directed analyses of the prices of services under Federal Government's FTS2000 long distance system. In Canada, Mr. King designed and directed an extended inquiry into the principles and procedures for regulating the telecommunication carriers subject to the jurisdiction of the Canadian Transport Commission. He also was the principal investigator in the Canadian Transport Commission's comprehensive review of rail costing procedures.

EBS Management Consultants, inc., Washington, DC

Director, Economic Development Department (1968-1970)

Mr. King organized and directed a five-person staff of economists performing research, evaluation, and planning relating to economic development of depressed areas and communities within the U.S. Most of this work was on behalf of federal, state, and municipal agencies responsible for community or regional economic development.

Principal Consultant (1966-1968)

Mr. King conducted research on a broad range of economic topics, including transportation, regional economic development, communications, and physical distribution.

W.B. Saunders & Company, Inc., Washington, DC

Staff Economist (1962-1966)

For this economic consulting firm, which later merged with EBS Management Consultants, Inc., Mr. King engaged in numerous research efforts relating primarily to economic development and transportation.

U.S. Bureau of the Budget, Office of Statistical Standards

Analytical Statistician (1961-1962)

Mr. King was responsible for the review of all federal statistical and data-gathering programs relating to transportation.

Education

Washington & Lee University, B.A. in Economics

The George Washington University, M.A. in Government Economic Policy

CHARLES W. KING Snavely King Majoros O'Connor & Lee, Inc. 1220 L Street, N.W., Suite 410 Washington, D.C. 20005 (202) 371-1111 Appearances before State Regulatory Agencies

Attachment B Page 1 of 13

	Electric, Gas, Water Utility Cases			
State	Client	Case		Date of Cross-Examination
		Case Number	Utility	
AK	Exxon USA	P-89-1,2	Trans Alaska Pipeline System	October 18, 1990
AZ	Arizona Corporation Commission Arizona Retailers Association	U-1345-I U-1345-II	Arizona Public Service Co. Arizona Public Service Co.	December 16, 1980 January 15, 1981
СА	California Retailers Association California Retailers Association California Retailers Association California Retailers & California Manufacturers California Retailers Association	57666 57602 59351 59351 61138	Pacific Gas & Electric Co. Southern California Edison Pacific Gas & Electric Co. Southern California Edison Southern California Edison	March 6, 1978 April 25, 1978 June 12, 1981 May 20, 1982 May 28, 1982
со	U. S. Department of Defense J.C. Penny Company U.S. Department of Defense U. S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense	I&S 1100 5693 I&S 1339 I&S 1540 C. Council C. Council C. Council C. Council	Colorado Springs (Elec) All Electric Utilities Colorado Springs DPU (Gas) Colorado Springs DPU (Gas) Colorado Springs DPU (Gas) Colorado Springs DPU (Elec) Colorado Springs DPU (Elec)	June 14, 1977 March 8, 1978 October 18, 1979 February 9, 1982 September 30, 1984 June 6, 1985 May 19, 1986 June 30, 1987
СТ	Retailers Merchants Association Division of Consumer Counsel Public Utilities Control Auto Division of Consumer Counsel Division of Consumer Counsel Division of Consumer Counsel Division of Consumer Counsel Coalition of Hotels, Alloys & Retailers Coalition of Hotels, Alloys & Retailers	72-0204 76-0604,5 78-0303 80-0403,4 81-0413 81-0602,4 82-0701 85-10-22 87-07-01	Various Electric Utilities CL&P and HELCO Bridgeport Hydraulic Co. CL&P and HELCO United Illuminating Company CL&P and HELCO CL&P CL&P CL&P	July 22, 1976 November 10, 1977 (none) August 11, 1980 July 20, 1981 October 5, 1981 September 28, 1982 (none) April 25, 1988

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	Electric, Gas, Water Utility Cases			
State	Client	Case		Date of Cross-Examination
		Case Number	Utliky	
DC	D.C. People's Counsel D.C. People's Counsel D.C. People's Counsel D.C. People's Counsel Washington Metro Area Transit Authority Washington Metro Area Transit Authority D.C. People's Counsel Washington Metro Area Transit Authority D.C. People's Counsel D.C. People's Counsel	685 715 725 737 748 758 785 759 685 Remand 905 912 834, III 917 922 929 934 939 917 951 945 847 989 1016	Potomac Electric Power Company Potomac Electric Power Company Washington Gas Light Company Potomac Electric Power Company Washington Gas Light Company Washington Gas Light Company Washington Gas Light Company Washington Gas Light Company	March 6, 1978 (none) April 4, 1980 January 1, 1981 June 26, 1981 December 15, 1981 September 21, 1982 March 29, 1984 June 10, 1985 August 20, 1991 May 7, 1992 May 22, 1992 September 24, 1992 June 15, 1993 December 16, 1993 Filed April 22, 1994 March 16, 1995 February 20, 1997 September 29, 1999 June 27, 2001 May 22, 2002 September 23, 2003
DE	Delaware PSC Staff Delaware PSC Staff Delaware PSC Staff	94-164 94-149 04-152	Artesian Water Company Wilmington Surburban Water Company Tideweater Utilities Company	Filed March 10, 1995 March 10, 1995 Filed July 26, 2004
FL	Florida Retail Federation Florida Retail Federation Florida Retail Federation Florida Retail Federation Florida Retail Federation Florida Retail Federation Florida Retail Federation	790593-EU 810002-EU 820097-EU 820097-EU 830012-EU 830465-EI 830465-EI	All Electric Utilities Florida Power and Light Company Florida Power and Light Company Florida Power and Light Company Tampa Electric Company Florida Power and Light Company Tampa Electric Company	March 5, 1981 July 23, 1981 September 22, 1982 April 11, 1983 August 19, 1983 April 19, 1984 (none)

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	Electric, Gas, Water Utility Cases			
State	Client	Case		Date of Cross-Examination
		Case Number	Utility	
GA	Georgia Retail Federation Georgia Public Service Commission Georgia Public Service Commission	3270-U 4007-U 4384-U 4755-U 9355-U 14000-U 14618-U 14311-U 17066-U 18300-U 18638-U 19758-U 20298-U	Georgia Power Company Georgia Power Company All Electric Utilities Georgia Power Company All Utilities Georgia Power Company Georgia Power Company Atlanta Gas Light Company Georgia Power Company Georgia Power Company Atlanta Gas Light Company Atlanta Gas Light Company Savannah Electric & Power Company Atmos Energy Corp.	September 3, 1981 August 21, 1991 August 1, 1993 January 25, 1994 May 10, 1994 November 4, 1998 October 23, 2001 March 27, 2002 April 8, 2002 July 31, 2003 October 26, 2004 March 14, 2005 March 29, 2005 October 11, 2005
Н	Public Utilities Department Hawaii Consumer Advocate	2793 4536	All Electric Utilities Hawaiian Electric Company	February 14, 1978 February 1, 1983
11_	Illinois Retail Merchants Association ("IRMA"/ Chicago Bldg. Mgrs. Association ("CBMA") IRMA/CBMA IRMA/CBMA IRMA/CBMA IRMA/CBMA IRMA/CBMA IRMA/CBMA City of O'Fallon, IL	76-0698 76-0568 80-0546 82-0026 83-0537 87-0427 90-0169 02-0690	Commonwealth Edison All Eletric Utilities Commonwealth Edison Commonwealth Edison Commonwealth Edison Commonwealth Edison Commonwealth Edison Illinois-American Water Company	June 22, 1977 (none) March 5, 1981 July 22, 1982 March 19, 1984 March/April 22, 1988 October 29, 1990 Filed Feb.5, Apr.11,2003
IN	Indiana Retail Council Indiana Retail Council Indiana Retail Council	35780-S2 35780-S1 36318	N. Ind. Public Service co. Public Service of Indiana Public Service of Indiana	June 1, 1980 October 15, 1980 May 4, 1982
ĸs	J.C. Penny Company	115,37 9 -U	All Kansas Utilities	January 22, 1981
KY	Seven Kentucky Retailers Attorney General of Kentucky Attorney General of Kentucky Attorney General of Kentucky	7310 2002-145 2003-252 2004-67	Louisville Gas & Electric Co. Columbia Gas of Kentucky Union Heat Light & Power Co. Delta Gas Company	April 25, 1979 Filed August 8, 2002 September 30, 2003 August 18, 2004

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CHARLES W. KING Appearances before State Regulatory Agencies

^	Electric, Gas, Water Utility Cases			
State	Client	Case		Date of Cross-Examination
		Case Number	Utility	
МА	Coalition of Municipalities Coalition of Municipalities Coalition of Municipalities Coalition of Municipalities Coalition of Municipalities	20279 557/558 957 1300 85-270	Western Massachusetts Electric Western Massachusetts Electric Western Massachusetts Electric Western Massachusetts Electric Western Massachusetts Electric	March 19, 1980 May 14, 1981 March 9, 1982 January 1, 1983 March 26, 1986
MD	Maryland People's Counsel Maryland People's Counsel Retail Merchants of Baltimore Maryland People's Counsel Maryland People's Counsel Retail Merchants of Baltimore Genstar Stone Products, et al. Industrial Intervenors Maryland People's Counsel Giant Foods, Inc. Maryland People's Counsel	6977 6814 6807 6882 6985 7070 7149 7163 7236 7397 7427 7574 7597 7604 7588 7663 7685 7878 7878 7878 7983 8855 9036	Washington Gas & Light Company Potomac Electric Power Company All Electric Utilities Baltimore Gas & Electric Company Baltimore Gas & Electric Company Potomac Electric Power Company All Electric Utilities Delmarva Power & Light Company Baltimore Gas & Electric Company Delmarva Power & Light Company Baltimore Gas & Electric Company Potomac Electric Power Company Baltimore Gas & Electric Company Potomac Electric Power Company Potomac Electric Power Company Potomac Electric Power Company Potomac Electric Power Company Baltimore Gas & Electric Company	September 17, 1976 September 1, 1977 (none) September 28, 1976 December 20, 1976 April 18, 1978 January 17, 1979 October 23, 1978 June 20, 1980 September 8, 1980 December 2, 1981 February 18, 1982 April 20, 1982 October 19, 1982 November 22, 1982 April 12, 1983 December 9, 1985 June 28/July 1986 March 4, 1987 January 8, 2003 September 29, 2005
мі	General Services Administration Michigan Attorney General Michigan Attorney General	U-10102 U-11722 U-11772 U-11495 U-11956 U-12505 U-12478 U-12639 U-13000 U-13380 U-13715 U-13808	Detroit Edison Company Detroit Edison Company Consumers Energy/Detroit Edison Detroit Edison Company Consumer Energy/Detroit Edison Consumers Energy/Detroit Edison Consumers Energy/Detroit Edison Consumers Energy/Detroit Edison Consumers Energy Company Consumers Energy Company Consumers Energy Company Detroit Edison Company	March 22, 1993 November 6, 1998 November 16, 1998 December 8, 1999 December 15, 1999 September 7, 2000 October 5, 2000 July 18, 2001 January 29,2002 September 9, 2002 April 24, 2003 Dec 12, 2003; Jan 30, Mar 5, 04

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	Electric, Gas, Water Utility Cases			
State	Client	Case		Date of Cross-Examination
		Case Number	Utliity	
Mi (Conl'd)	Michigan Attorney General Michigan Attorney General	U-12999 U-13898,9 U-14201 U-14274 U-14148 U-14399 U-14428 U-14292 U-13808-R U-14561	Consumers Energy Company Michigan Consolidated Gas Co. Detroit Edison Company Consumers Energy Company Consumers Energy Company Detroit Edison Company All Michigan Utilities Detroit Edison Company Consumers Energy Company Consumers Energy Company Consumers Energy Company All Gas Distribution Utilities	March 10, 2004 August 23, 2004 Filed December 5, 2004' Filed February 15, 2005 Filed March 2, 25, 2005 July 29, 2005 September 7, 2005 September 7, 2005 November 7, 2005 Nov.7, 2005; Mar. 22, 2006 March 21, 2006 April 11.2006 June 1, 2006
MN	Minnesota Retail Federation	EOO2/6R-77-611	Northern States Power	1979
МО	Missouri Retailers Association	EO-78-161	Kansas City Power & Light Company	February 19, 1981
NC	North Carolina Merchants Association	E-100	All Electric Utilities	December 18, 1975
ND	North Dakota Public Service Commission North Dakota Public Service Commission	PU-400-00-521 PU-399-01-786 PU-399-02-183 PU-399-02-183 PU-399-03-296 PU-04-97	Xcel Energy, Inc. Montana-Dakota Utilities (Electric) Montana-Dakota Utilities (Gas) Montana-Dakota Utilities (Gas Depr.) Montana-Dakota Utilities (Electric) Montant-Dakota Utilities (Gas)	April 20, 2001 February 25, 2002 October 7, 2002 Filed April 7, 2003 Filed October 15, 2003 Filed July 6, 2004
NH	Business & Industry Association of N.H. Business & Industry Association of N.H. Business & Industry Association of N.H.	79-187-11 80-260 82-333	Public Service of N.H. Public Service of N.H. Public Service of N.H.	February 6, 1981 February 5, 1981 November 2, 1983
NJ	N.J. Retail Merchants Association Department of Public Advocate Resorts International Hotel, Inc. Dept. of Public Advocate Dept. of Public Advocate Dover Township Fire Chiefs	803-151 815-459 8011-827 822-116 355-87 88-080967	All New Jersey Utilities N.J. Natural Gas Company Atlantic City Sewerage Co. Atlantic City Electric Co. Elizabethtown Gas Tom's River Water Company	March 31, 1981 (none) (none) August 11, 1982 June 9, 1987 February 22, 1989

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	Electric, Gas, Water Utility Cases			
State	Client		Case	Date of Cross-Examination
		Case Number	Utliity	
NY	N.Y. Council of Retail Merchants	26806	All Electric Utilities	February 3, 1976
	Metropolitan N.Y. Retail Council	27029	Consolidated Edison Company	(none)
	Metropolitan N.Y. Retail Council	27136	Long Island Lighting Company	July 1, 1977
	N.Y. Metro, Transit Authority	27353	Consolidated Edison Company	September 5, 1980
он	Ohio Council of Retail Association	88-170-EL	Cleveland Elec. Illuminating	(none)
	Ohio Council of Retail Association	83-1529-EL	Cincinnati Gas & Electric	February 15, 1992
PA	Pennsylvania Retail Association	76-PRMD-7	All Electric Utilities	September 7, 1977
	Southeastern Pa. Transp. Authority	R-811626	Philadelphia Electric Company	December 11, 1981
	Eastern Penn Energy Users Group	R-822169	Penn. Power & Light Company	March/April 1983
	Eastern Penn Energy Association	R-842651	Penn. Power & Light Company	December 3, 1984
	Penn Business Utility User Group	R-850152	Philadelphia Electric Company	February 19, 1986
	Pennsylvania Office of Consumer Advocate	R-00016339	Pennsylvania-American Water Co.	September 19, 2001
тх	Houston Retailers Association	5779	Houston Lighting Company	October 19, 1984
	Houston Retailers Association	6765	Houston Lighting Company	September 25, 1986
	Cities for Fair Utility Rates	8425/8431	Houston Lighting Company	April 25, 1989
UT	Div. Of Public Utilities Dept of Commerce	98-2035-33	Pacific Corp	Filed August 16, Sept 22, 1999
	Div. Of Public Utilities Dept of Commerce	05-057-T01	Questar Gas Company	May 17, 2006
VA	Consumer Congress of Virginia	19426	Virginia Electric Power Company	July 1, 1975
	Consumer Congress of Virginia	19960	Virginia Electric Power Company	September 19, 1978
	Va. Business Committee on Energy	PUE 7900012	Virginia Electric Power Company	February 25, 1981
	Virginia Pipe Trades Council	PUE 8900051	Old Dominion Electric Corp. &	October 31, 1989
wi .	Wisconsin Merchants Federation	6630-ER-2	Wisconsin Electric Power Company	May 15, 1978

CHARLES W. KING Appearances before State Regulatory Agencies

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	Telecommunications Cases			
State	Client	Case		Date of Cross-Examination
		Case Number	Utility	
AL	U.S. Department of Defense	24472	All Telephone Companies	June 14, 1995
AK	GCI Communications, Inc. GCI Communications, Inc.	U-97-82,U-97-143 U-05-46	Alaska Communications Systems Matanuska Telephone Association	Filed Feb 25, April 5, 2004 October 28, 2005
AZ	Arizona Burglar & Fire Alarm Association Federal Executive Agencies U.S. Department of Defense	9981-E- 1051-80-64 E-1051-88-146 T-01051B-99-0105	Mountain State Telephone Mountain State Telephone US WEST Communications	(none) (none) Filed July 26, Sept 8, 2000
CA	Western Burglar & Fire Alarm Association Western Burglar & Fire Alarm Association California Cellular Resellers Federal Executive Agencies California Cellular Resellers Federal Executive Agencies Cellular Services, Inc. Federal Executive Agencies	59849 5984cont. A83-01-22 A83-02-02 A82-11-07 A85-01-034 A87-01-02 A88-07-17019 A.88-11-1040 1.87-11-033 1.88-11-040 1.88-11-040 A92-05-004	Pacific Telephone & Telegraph Pacific Telephone & Telegraph Pacific Telephone & Telegraph General Telephone of California Pacific Telephone & Telegraph Pacific Telephone & Telegraph General Telephone of California Pac. Bell Tel. & GTE of CA. All Cellular Carriers All Telephone Companies All Cellular Carriers All Cellular Carriers All Cellular Carriers Pacific Telephone & Telegraph	March 25, 1981 June 23, 1982 June 29, 1983 January 17, 1984 Jan. 18, Oct. 31, Nov 28, 1984 June 4, 1985, October 2, 1986 October 22, 1987 January 23, 1989 August 11, 1989 March 6-7, 1991 August 19, 1991 October 3, 1991 June 9, 1993
Co	U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense U.S. Department of Defense Colorado Municipal League U.S. Department of Defense U.S. Department of Defense AT&T	1&S 717 1&S 1700 Appl. 1&S 1766 Appl 36883 1&S 891-082T 905-544T 90A-665T 92M-039T 92S-229T 90A-665T 96S-331T	Mountain Bell Telephone Company Mountain Bell Telephone Company Mountain Bell Telephone Company Mountain Bell Telephone Company Mountain Bell Telephone Company U.S. West Communications U.S. West Communications U.S. West Communications U.S. West Communications U.S. West Communications U.S. West Communications U.S. West Communications	1972 (none) September 18, 1986 November 28, 1988 December 13, 1988 February 21, 1990 July 17, 1991 October 23, 1991 February 24-24, 1992 July 30-31, 1992 November 6, 1996 April 17, 1997

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	Telecommunications Cases			
State	Client	Case		Date of Cross-Examination
		Case Number	Utlilty	
ст	Connecticut Consumer Counsel	770526	Southern New England Telephone Co	November 10, 1977
	CT Cellular Resellers Assn.	89-12-05	Southern New England Telephone Co	(none)
	CT Cellular Resellers Coalition	94-03-27	Springwich Cellular/Bell Atlantic	May 16, June, 1994
	AT&T	AT&T/SNET Arbitration	Southern New England Telephone Co	Filed October 28, 1996
	Connecticut Consumer Counsel	96-04-07	Southern New England Telephone Co	February 10,1998
	Connecticut Consumer Counsel	00-07-17	Southern New England Telephone Co	December 5, 2000
DC	D.C. People's Counsel	729	Chesapeake & Potomac Tel. Co.	May 13, 1980
	D.C. People's Counsel	798	Chesapeake & Potomac Tel. Co.	July 18, 1983
	General Services Administration	827	Chesapeake & Potomac Tel. Co.	May 7, 1985
	General Services Administration	854	Chesapeake & Potomac Tel. Co.	April 16, 1987
	General Services Administration	850	Chesapeake & Potomac Tel. Co.	October 7, 1991
	General Services Administration	926	Chesapeake & Potomac Tel. Co.	October 7, 1993
DE	Public Service Commission	Depr.Repre	Diamond State Telephone Co.	April 1, 1985
	Federal Executive Agencies	86-20	Diamond State Telephone Co.	July 31, 1987
	Public Service Commission	Depr.Repre	Diamond State Telephone Co.	March 8, 1988
FL	GTE Sprint Communications Company	720536-TP	All Telephone Companies	September 12, 1983
	Office of Public Counsel	Depr.Repre	Southern Bell	July 30, 1986
	Federal Executive Agencies	880069-TL	Southern Bell	July 21, 1988
	Federal Executive Agencies	880069-TL	Southern Bell	November 30, 1990
	Federal Executive Agencies	880069-TL	Southern Bell	February 11, 1992
GA	Georgia Attorney General	3893-U	Southern Bell Telephone Co.	January 8, 1990
	Federal Executive Agencies	3905-U	Southern Bell Telephone Co.	June 12, 1990
	Federal Executive Agencies	3987-U	Southern Bell Telephone Co.	February 13, 1992
	Georgia Public Service Commission	4018-U	Southern Bell Telephone Co.	Jan 14, Feb 10, 1993
ні	Hawaii Public Utility Commission	1871	Hawailan Telephone Company	July 8, 1971
	Four Hawaii Counties	4588	Hawailan Telephone Company	December 15, 1983
	Department of Defense	7579	Hawailan Telephone Company	April 26, 1994
	Department of Defense	94-0093	Oceanic Communications	March 13, 1995
	Department of Defense	7702	All Communications Carriers	June 2, 1995
	Department of Defense	94-0298	GTE Hawailan Telephone Company	May 7, 1996
	Department of Defense	7720	Verizon-Hawail	November 15, 2000

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	Telecomn			
State	Client		Case	Date of Cross-Examination
		Case Number	Utlilty	
ID	U.S. Department of Energy	U-1000-63	Mountain Bell Telephone Co.	May 16, 1983
	U.S. Department of Energy	U-1000-70	Mountain Bell Telephone Co.	March 6, 1984
۱L	Illinois Aalarm Companies	79-0143	Illinois Bell Telephone	September 26, 1979
	Attorney Generaal of Illinois	81-0478	Illinois Bell Telephone	December 28, 1981
	GTE Sprint Communications Co.	83-0142	All Telephone Companies	August 4, 1983
	Federal Executive Agencies	89-0033	Illinois Bell Telephone	June 12, 1989
ĸs	State Corporation Commission	Depr. Repr.	Southwestern Bell	May 12-14, 1986
	Federal Executive Agencies	166.856-U	Southwestern Bell	November 7, 1989
	Federal Executive Agencies	190, 492	All Telephone Companies	November 4, 1994
КY	Kentucky Cable Telecommunications Assn.	2000-414	Blue Grass Energy Cooperative	January 11, 2001
	Kentucky Cable Telecommunications Assn.	2000-39	Cumberlant Valley Electric, Inc.	January 11, 2001
MD	Maryland People's Counsel	6813	C&P Telephone Company	1975
	Maryland People's Counsel	6881	C&P Telephone Company	December 17, 1975
	Maryland People's Counsel	7025	C&P Telephone Company	March 15, 1975
	Maryland People's Counsel	7467	C&P Telephone Company	October 20, 1981
	Federal Executive Agencies	7851	C&P Telephone Company	March 20, 1985
	Federal Executive Agencies	8106	C&P Telephone Company	May 9, 1988
	Federal Executive Agencies	8274	C&P Telephone Company	August 2, 1990
Mi	Michigan Attorney General	U-8911	Michigan Bell Telephone Co.	November 7, 1988
	Michigan Attorney General	U-9553	AT&T Communications/MCI	December 4, 1990
MN	GTE Sprint Communications Co.	83-102-HC	All Telephone Companies	August 5, 1983
	U.S. Department of Defense	87-021-BC	Northwest Bell Telephone Co.	(none)

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	Telecom				
State	Client		Case	Date of Cross-Examination	
		Case Number	Utiilty		
мо	GTE Sprint Communications Co.	TR83-253	Southwestern Bell Tel. Co.	September 5, 1983	
	Federal Executive Agencies	TC-89-14	Southwestern Bell Tel. Co.	(none)	
	Federal Executive Agencies	TO-89-56	Southwestern Bell Tel. Co.	November 7, 1990	
MS	Federal Executive Agencies	U-5453	South Central Bell Tel. Co.	May 15, 1990	
NĴ	Department of Public Advocate	Depr.Repr.	N.J. Bell Telephone Company	Mar-79	
	Department of Public Advocate	815-458	N.J. Bell Telephone Company	October 15, 1981	
	Department of Public Advocate	Depr.Repr.	N.J. Bell Telephone Company	March 1, 1982	
	Department of Public Advocate	Depr.Repr.	N.J. Bell Telephone Company	February 1, 1985	
	Department of Public Advocate	T092030358	N.J. Bell Telephone Company	September 30, 1992	
	Department of Public Advocate	TMO05080739	United Telephone Co. of New Jersey	January 5,2006	
NM	New Mexico Corporation Commission	1032	Mountain Bell Telephone Co.	November 14, 1983	
	New Mexico Corporation Commission	86-151-TC	General Telephone of Southwest	February 5, 1987	
NV	Prime Cable of Las Vegas	95-8034/8035	Central Telephone - NV	Filed November 22, 1995	
	Prime Cable of Las Vegas	96-9035	Sprint/Centel, Nevada Bell	June 2, 1997	
NY	Holmes Protection, Inc.	27350	New York Telephone Company	October 17, 1978	
	Holmes Protection, Inc.	27469	New York Telephone Company	May 17, 1979	
	5 Alarm Companies	27710	New York Telephone Company	July 24, 1980	
	GTE Sprint Communications Co.	28425	All Telephone Companies	July 8, 1983	
PA	City of Philadelphia	R-832316	Pennsylvania Bell Telephone	September 20, 1983	
sc	Office of Consumer Advocate	Depr.Repr.	Southern Bell	July 1, 1986	
	Office of Consumer Advocate	86-511-C	Southern Bell	December 11, 1986	
	Office of Consumer Advocate	86-541-C	General Telephone of South	April 8, 1987	
	Office of Consumer Advocate	Depr.Repr.	Southern Bell	July 10, 1989	
	Office of Consumer Advocate	89-180-C	ALLTEL of South Carolina	September 26, 1989	

Telecommunications Cases State Case Date of Cross-Examination Client Utliity **Case Number** ТΧ U.S. Department of Defense 8585/8218 Southwestern Bell Telephone Co. (none) VA U.S. Dept, Of Defense, GSA, et 19696 C&P Telephone Company October 6, 1976 Federal Executive Agencies PUC 890014 All Telephone Companies February 13, 1989 VI V.I. Department of Commerce 205 Virgin Islands Telephone Co. April 29, 1980 V.I. Public Service Commission 341 Virgin Islands Telephone Co. March 20, 1991 U.S. Department of Defense U-72-39 Pacific Northwest Bell 1973 U.S. Department of Defense U-87-796-T Pacific Northwest Bell December 20, 1983 U.S. Department of Defense U-88-20524 Pacific Northwest Bell November 8, 1988 U.S. Department of Defense U-89-2698-F US West Communications November 28, 1989 US West Communications WA WA Attorney General/TRACER UT-940641 Filed October 14, 1994 U.S. Department of Defense UT-941464 US West Communications June 22, 1995 January 22, 1996 U.S. Department of Defense US West Communications WA Attorney General/TRACER UT-951425 US West Communications Filed June 23, 1997 WA Attorney General/TRACER UT-961632 GTE Northwest, Inc. July 29, 1997 U.S. Department of Defense UT-021120 Qwest Communications May 22, 2003 August 12, 2004 WA Attorney General/WeBTEC/AARP UT-040788 Verizon Northwest, Inc. WA Attorney General UT-040520 February 2, 2005 Verizon Northwest, Inc. WA Attorney General November 2, 2005 UT-050814 Verizon - MCI Merger October 20, 1983 Wi GTE Sprint 6720-TR-38 All Telephone Companies Wisconsin Consumers Utility Board 2055-TR-102 CenturyTel of Central Wisconsin June 26, 2002 Wisconsin Consumers Utility Board Telephone USA, LCC June 26, 2002 5846-TR-102

CHARLES W. KING Appearances before State Regulatory Agencies

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Federal Communications Commission										
Client	Docket	Subject	Date of Cross-Examination							
Department of Defense Airline Parties Airline Parties National Data Corporation Press Wire Services Aeronautical Radio Department of Defense State of Hawaii International Record Carriers State of Hawaii International Record Carriers ITT World Communications Aeornautical Radio MCI Ind. Data Com. Mfg. Assn. Tymnet, Inc. Adelphia Jones Intercable, et. al. Adelphia Jones Intercable, et. al.	16020 16258 18128 19989 19919 20814 20690 21263 CC78-97 CC84-633 CC78-72 CC84-633 CC78-72 CC84-800 CC85-26 ENF84-22 Bell Atlantic Bell Atlantic Bell Atlantic	Consat Rate of Return Bell System Rates TELPAK WATS Private Line Rates Private Line Rates 1,544 Mbps Service Interstate Separation Telex/TWX Rates Rate of Return Access Line Charges Rate of Return AT&T Accounting Plan Packet Switching Costs Video Dialtone Video Dialtone	1973 July 22, 1968 3/22, 10/15 1971, Feb. 22, 1972 (none) (none) October 5, 1978 January 30, 1979 February 7, 1979 March 6, 1980 (none) (none) (none) (none) Filed 7/29/94 Filed 8/23/94 Filed 2/21/95							
	Nuclear Regulatory	Commission								
Fauquier League for Environment Protection	50-328 50-329	Va. Electric Power Co.	1976							
	Postal Rate Corr	imission								
Association of Third Class Mail Users Dow Jones & Company Dow Jones & Company Dow Jones & Company Dow Jones & Company Dow Jones & Company Warshawsky & Company Dow Jones & Company	R71-1 R72-1 R74-1 MC76-2 MC79-3 R80-1 C82-1 R84-1 R87-1 R90-1 MC91-1 MC91-3	Rates Rates Rates Rate Structure Rate Structure Rates Rate Structure Postal Costs Rate Structure Costs Rate Structure Costs Pre-barcoding Discounts Palletization Discounts	1970 1972 September 13, 1974 January 6, 1979 September 12, 1979 November 25, 1980 (none) June 14, 1984 November 2, 1987 Sept 12, Oct 10, 1990 November 19, 1991 March 2, 1992							

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CHARLES W. KING Appearances before Federal Regulatory Agencies

Client	Docket	Subject	Date of Cross-Examination	
	U.S. Congress			
National Retail Merchants Association National Wireless Resellers Association	House/Senate Hearings House Commerce Committee	Electric Rate Reform Legislation Interconnection & Resale of Wireless Services	1976, 1977 & 1979 October 12, 1995	
	Federal Maritime Cor	nmission		
State of Hawaii Foss Alaska Line Palmetto Shipping and Stevadoring	71-18 79-54 85-20	Ocean Shipping Rates Barge Rate Increase Vessel Charge Liability	October-71 July 1979 October 27, 1986	
	Interstate Commerce C	ommission		
Nestern Coal Traffic League Western Coal Traffic League Nestern Coal Traffic League Arkansas Power & Light Co. Central Illinois Light Co. Nestern Coal Traffic League	Ex Parte 349 Ex Parte 357 Ex Parte 375 (Sub1) 37276 37450 Ex Parte 347	R.R. Rate Increase R.R. Rate Increase R.R. Rate Increase Cost of Capital Cost of Capital Costing Methods	May-76 Oct-78 June 1, 1980 (none) March 10, 1981 (none)	
	Civil Aeronautics Board	d		
Thomas Cook, Inc.	36595	Air Fare Deregulation	(none)	
	Copyright Royalty 1	Fribunal		
Public Broadcasting Service	88-2-86CD	Television Valuation	(none)	
Fec	feral Energy Regulator	y Commission		
Exxon USA	OR89-2-000	Pipeline Quality Bank	October 18, 1990	
	Canadian Transport Co	ommission		
Teleca	Rail Costing Inquiry, 1	967-1969 nquiny, 1972-1975		

Surface Transportation Board

Williams Energy Services, Inc	Ex Parte 582, Sub 1	Rail Merger Guidelines	April 5, 2001
			<u></u>

Case No. ER-2006-0315 Exhibit of Charles W. King Schedule CWK-1

8.19%

Empire District Electric Company Cost of Capital

A			В	С	D	Е
Cap	oital Structure March 31	, 200)6:			
		Oi	Amount utstanding 000s	Percent of Total	Cost Rate	Weighted Return
1	Long-term Debt	\$	410,112	49.59%	7.04%	3.49%
3	Common Equity		384,040	46.44%	9.65%	4.48%
4	Short-term Debt (1)		32,857	3.97%	5.59%	0.22%

827,009

\$

100.00%

(1) Short-term Debt	46,000
CWIP, March 31, 2006	(13,143)
Net Short-term Debt	32,857

Sources:

5 Total

Capital Structure: Empire's March 31 Form 10Q, page 7 CWIP: Account 107 Report Long-term Debt Cost: Empire's Schedule H.1 Short-term Debt Cost:Response to P.C. Data Request 4013 Equity Cost: Testimony

VanderWeide Electric Utility Comparison Group 2005 Revenues by Source

		1		005 Revenu	ies (\$million:	s)	2005 Revenues Percent			Excluded from			
			Reaul	ated	Non-	Total	t t	Regul	ated	Non-	Total	Broad	Narrow
		ł	Electric	Gas	Regulated			Electric	Gas	Regulated	ļ	List	List
1	Empire District Electric	EDE	360.4		26.5	386.9		93.2%	0.0%	0.8%	100.0%		<u> </u>
											100 00/		
2	Aliant Energy	LNT	2,320.6	685,1	188.0	3,193.7		72.7%	21.5%	5.9%	100.0%		
3	American Electric Power	AEP	11,193.0	463.0	455.0	12,111.0		92.4%	3.8%	3.8%	100.0%	 	
4	Ameren Corp	AEE	5,431.0	1,345.0	4.0	6,780.0		80.1%	19.8%	0.1%	100.0%		<u> </u>
5	Consolidated Edison	ED	7,588.0	1,858.0	2,244.0	11,690.0	L	64.9%	15.9%	19.2%	100.0%	<u> </u>	
6	Dominion Resources	D	5,543.0	1,763.0	10,768.0	18,074.0		30.7%	9.8%	59.6%	100.0%		<u> </u>
7	DTE Energy	DTE	4,462.0	2,138.0	1,356.0	7,956.0	ļ[56.1%	26.9%	17.0%	- 100.0%	-	<u> </u>
8	Edison International	EIX	9,500.0		2,352.0	11,852.0	└↓	80.2%	0.0%	19.8%	100.0%		
9	Energy East Corp.	EAS	2,969.6	1,783.6	545,4	5,298.6	L	56.0%	33.7%	10.3%	100.0%		<u>X</u>
10	Entergy Corp	ETR	8,446.8	77.7	1,581.8	10,106.3		83.6%	0.8%	15.7%	100.0%	_ _	_
11	FirstEnergy Corp	FE	4,915.0		838.0	5,753.0	<u> </u>	85.4%	0.0%	14.6%	100.0%	ł	
12	Great Plains Energy	GXP	1,130.8		1,474.1	2,604.9	┝──┤	43.4%	0.0%	56.6%			<u> </u>
13	Hawaiian Electci	HE	1,806.4		409.2	2,215.6	[]	81.5%	0.0%	18.5%	100.0%		
14	IDACORP Inc.	IDA	837.7		21.8	859.5		97.5%	0.0%	2.5%	-100.0%		
15	MDU Resources	MDU	181.2	772.1	2,502.1	3,455.4		5.2%	22.3%	/2.4%	100.0%	non-utility	<u> </u>
16	NiSource Inc.	NI	1,248.6	5,600.4	1,050.1	7,899.1		15.8%	/0.9%	13.3%	100.0%	gas co.	<u> </u>
17	Northeast Utilities	NU	4,836.5	670.8	1,890.1	7,397.4	└── ┥	65.4%	9.1%	25.6%	100.0%		<u> </u>
18	NSTAR	NST	2,543.5	571.2	128.4	3,243.1		78.4%	17.6%	4.0%	00.0%		<u>x</u>
19	OGE Energy	OGE	1,720.7	4,227.5		5,948.2	1	28.9%	71.1%	0.0%	100.0%	gas.co	X
20	Otter Tail Corp.	OTTR	313.0		733.4	1,046.4		29.9%	0.0%	/0.1%	100.0%		<u>x</u>
21	PEPCO Holdings	POM	4,702.9		3,362.5	8,065.4	 	58.3%	0.0%	41.7%	100.0%		<u> </u>
22	Pinnacle West Captial	PNW	2,237.1		750.9	2,988.0	 	74.9%	0.0%	25.1%	100.0%		
23	PHM Resources	PNM	1,564.1	510.8	1.9	2,076.8	 	75.3%	24.6%	0.1%	100.0%		L
24	PPL Corp.	PPL	4,329.0		1,890.0	6,219.0	 	69.6%	0.0%	30.4%			X
25	Progress Energy	PGN	7,710.0		235.0	7,945.0	!	97.0%	0.0%	3.0%	100.0%		┝╍──╍──
26	Puget Energy Inc.	PSD	1,612.9	952.5	7.8	2,573.2		62.7%	37.0%	0.3%	100.0%		Ļ
27	SCANA Corp.	SCG	1,908.3	1,826.6	1,609.4	5,344.3	<u> </u>	35.7%	34.2%	30.1%	100.0%		<u>⊢_~</u>
28	Sempra Energy	SRE	1,789.0	4,743.0		6,532.0	I	27.4%	72.6%	0.0%	100.0%	gas co	×
29	Southern Co.	SO	4,461.8		186.0	4,647.8	\downarrow	96.0%	0.0%	4.0%	100.0%	h-a la	<u> </u>
30	TXU Corp	TXU	10,437.0		354.0	10,791.0	<u> </u>	96.7%	0.0%	3.3%	100.0%	too leveraged	<u> </u>
31	Vectren Corp	AVU	421.4	1,359.7	1.0	1,782.1		23.6%	76.3%	0.1%	100.0%	gas co.	×
32	Wisconsin Energy	WEC	3,793.0		40.0	3,833.0		99.0%	0.0%	1.0%	100.0%	<u> </u>	┝
33	Xcel Energy Inc.	XEL	7,246.6	2,307.4	74.5	9,628.5		75.3%	24.0%	0.8%	100.0%	L	L

Source: Companies' SEC Forms 10K, 2005

Electric Utility Comparison Companies - Broad Group Capital Structures

					·				Equity %	of Capital
			LT Debt	ST Debt	Prf Stock	Common	Total		Total	Permanent
						Equity				
1	Empire District Electric	EDE	410.1	32.9		384.0	827.0		46.4%	48.4%
				··						
2	Aliant Energy	LNT	2,066.5	302.1	243.8	2,440.5	5,052.9		48.3%	51.4%
3	American Electric Power	AEP	12,226.0	10.0	61.0	9,088.0	21,385.0		42.5%	42.5%
4	Ameren Corp	AEE	5,450.0	193.0	195.0	6,364.0	12,202.0		<u> </u>	53.0%
5	Consolidated Edison	ED	7,420.0	755.0	213.0	7,310.0	15,698.0		46.6%	48.9%
6	Dominion Resources	D	16,983.0	1,618.0	257.0	10,397.0	29,255.0		35.5%	37.6%
7	DTE Energy	DTE	8,169.0	691.0		5,769.0	14,629.0		39.4%	41.4%
8	Edison International	EIX	9,578.0		719.0	6,615.0	16,912.0		39.1%	39.1%
9	Energy East Corp.	EAS	3,993.6	121.3	24.6	2,872.7	7,012.2		41.0%	41.7%
10	Entergy Corp	ETR	8,928.0	40.0		7,742.7	16,710.7		46.3%	46.4%
11	FirstEnergy Corp	FE	10,198.0	731.0	184.0	9,188.0	20,301.0		45.3%	46.9%
12	Great Plains Energy	GXP	1,142.6	37.9	39.0	1,223.4	2,442.9		50.1%	50.9%
13	Hawaiian Electci	HE	1,143.0	141.8		1,216.6	2,501.4		48.6%	51.6%
14	IDACORP Inc.	IDA	1,039.9	60.1		1,025.3	2,125.3		48.2%	49.6%
15	Northeast Utilities	NU	3,050.0	32.0	116.2	2,429.3	5,627.5]	43.2%	43.4%
16	NSTAR	NST	1,642.9	417.5	43.0	1,535.0	3,638.4		42.2%	47.7%
17	Otter Tail Corp.	OTTR	261.6	16.0	16.8	464.4	758.8		61.2%	62.5%
18	PEPCO Holdings	POM	4,672.4	156.4	45.9	3,584.1	8,458.8		42.4%	43.2%
19	Pinnacle West Captial	PNW	2,993.5	1 <u>5</u> .7		3,425.0	6,434.2		53.2%	53.4%
20	PHM Resources	PNM	1,746.4	332.2		1,286.5	3,365.1		38.2%	42.4%
21	PPL Corp.	PPL	7,081.0	214.0	107.0	4,418.0	11,820.0	_	<u>37.4</u> %	38.1%
22	Progress Energy	PGN	10,959.0	175.0	136.0	8,038.0	19,308.0	_	41.6%	42.0%
23	Puget Energy Inc.	PSD	2,264.0	41.0	1.9	2,027.0	4,333.9		46.8%	47.2%
24	SCANA Corp.	SCG	3,136.0	427.0	8.0	2,677.0	6,248.0	_	42.8%	46.0%
25	Southern Co.	SO	11,859.0	1,258.0	596.0	10,689.0	24,402.0		43.8%	46.2%
26	Wisconsin Energy	WEC	3,527.0	456.3	30.4	2,680.1	6,693.8		40.0%	43.0%
27	Xcel Energy Inc.	XEL	6,733.3	746.1	105.0	5,395.3	12,979.7		41.6%	44.1%
	<u></u>	·							_	
28	Average	i						_	44.5%	46.2%

Electric Utility Comparison Companies - Narrow Group Capital Structures

		Equity 9	Equity % of Capital						
			LT Debt	ST Debt	Prf Stock	Common	Total	Total	Permanent
						Equity			
1	Empire District Electric	EDE	410.1	32.9		384.0	827	46.43	% 48.36%
		1							
2	Aliant Energy	LNT	2,066.5	302.1	243.8	2,440.5	5,052.9	48.30	% 51.37%
3	American Electric Power	AEP	12,226.0	10.0	61.0	9,088.0	21,385.0	42.50	% 42.52%
4	Ameren Corp	AEE	5,450.0	193.0	195.0	6,364.0	12,202.0	52.16	% 52.99%
5	Consolidated Edison	ED	7,420.0	755.0	213.0	7,310.0	15,698.0	46.57	<u>% 48.92%</u>
6	Edison International	EIX	9,578.0		719.0	6,615.0	16,912.0	39.11	<u>% 39.11%</u>
7	Entergy Corp	ETR	8,928.0	40.0		7,742.7	16,710.7	46.33	% 46.44%
8	FirstEnergy Corp	FE	10,198.0	731.0	184.0	9,188.0	20,301.0	45.26	<u>% 46.95%</u>
9	Hawaiian Electci	HE	1,143.0	141.8		1,216.6	2,501.4	48.64	<u>% 51.5</u> 6%
10	IDACORP Inc.	IDA	1,039.9	60.1		1,025.3	2,125.3	48.24	% 49.65%
11	Pinnacle West Captial	PNW	2,993.5	15.7		3,425.0	6,434.2	53.23	% 53.36%
12	PHM Resources	PNM	1,746.4	332.2		1,286.5	3,365.1	38.23	<u>% 42.42%</u>
13	Progress Energy	PGN	10,959.0	175.0	136.0	8,038.0	19,308.0	41.63	% 42.01%
14	Puget Energy Inc.	PSD	2,264.0	41.0	1.9	2,027.0	4,333.9	46.77	% 47.22%
15	Southern Co.	SO	11,859.0	1,258.0	596.0	10,689.0	24,402.0	43.80	% 46.18%
16	Wisconsin Energy	WEC	3,527.0	456.3	30.4	2,680.1	6,693.8	40.04	% 42.97%
17	Xcel Energy Inc.	XEL	6,733.3	746.1	105.0	5,395.3	12,979.7	41.57	% 44.10%
—									
18	Average							45.15	% 46.74%

Electric Utility Comparison Companies - Narrow Group "Classic" Discounted Cash Flow Analysis

			Α	B	С	D	E.	F	G	н
			2007	90 Day	Dividend	E	arnings Gro	wth Foreca	st	DCF
			Dividend	Price	Yield	Value	I/B/E/S	Zacks	Average	Indication
			Value	Yahoo		Line				
			Line	Finance	A/B					C+G
			1 00	04.00	5.0004		2.000/		4 750/	10 570/
1	Empire District Electric	EDE	1.28	21.98	5.82%	0.50%	3.00%	<u>n.a.</u>	4.75%	10,57%
							1 500/	1.00%		
2	Aliant Energy		1.25	32.65	3.83%	6.00%	4.50%	4.00%	4.83%	8.66%
3	American Electric Power	AEP	1,60	33.59	4.76%	2.50%	3.00%	3.00%	2.83%	7.60%
4	Ameren Corp	AEE	2.50	49.27	5.07%	2.50%	4.00%	6.00%	4.17%	9.24%
5	Consolidated Edison	ED	2.32	42.91	5.41%	3.00%	4.00%	3.90%	3.63%	9.04%
6	Edison International	EIX	1.18	40.63	2.90%	7.00%	7.50%	7.80%	7.43%	10.34%
7	Entergy Corp	ETR	2.32	69,36	3.34%	5.00%	7.50%	7.50%	6.67%	10.01%
8	FirstEnergy Corp	FE	1.94	50.62	3.83%	11.50%	5.00%	4.90%	7.13%	10.97%
9	Hawaiian Electric	HE	1.24	26.53	4.67%	3.00%	3.00%	5.20%	3.73%	8.41%
10	IDACORP Inc.	IDA	1.20	32.92	3.64%	4.50%	5.00%	4.50%	4.67%	8.31%
11	Pinnacle West Captial	PNW	2.13	39.48	5.39%	6.00%	6.00%	6.80%	6.27%	11.66%
12	PNM Resources	PNM	0.92	24.65	3.73%	5.50%	12.00%	8.30%	8.60%	12.33%
13	Progress Energy	PGN	2.50	42.66	5.86%	1.50%	3.50%	3.90%	2.97%	8.83%
14	Puget Energy Inc.	PSD	1.00	20,86	4.79%	5.00%	3.50%	7.00%	5.17%	9.96%
15	Southern Co.	SO	1.62	31,99	5.06%	5.00%	5.00%	4.80%	4.93%	10.00%
16	Wisconsin Energy	WEC	0.96	39.52	2.43%	5.00%	8.00%	7.00%	6.67%	9.10%
17	Xcel Energy Inc.	XEL	0.93	18.40	5.05%	6.00%	4.50%	4.20%	4.90%	9.95%
18	Average				4.36%	4.94%	5.38%	5.55%	5.29%	9.65%

Electric Utilitiy Comparison Companies - Broad Group "Classic" Discounted Cash Flow Analysis

			А	В	С	D	D E F		G	Н
			2007	90 Day	Dividend	 Ea	arnings Gro	wth Foreca	st	DCF
			Dividend	Price	Yield	Value	I/B/E/S	Zacks	Average	Indication
			Value	Yahoo		Line				
			Line	Finance	A/B					C+G
										I
L11	Empire District Electric	EDE	1.28	21.98	5.82%	6.50%	3.00%		4.75%	10.57%
\vdash										
2	Aliant Energy	LNT	1.25	32.65	3.83%	6.00%	4.50%	4.00%	4,83%	8.66%
3	American Electric Power	AEP	1.60	33.59	4.76%	2.50%	3.00%	3.00%	2.83%	7.60%
4	Ameren Corp	AEE	2.50	49.27	5.07%	2.50%	4.00%	6.00%	4.17%	9.24%
5	Consolidated Edison	ED	2.32	42.91	5.41%	3.00%	4.00%	3.90%	3.63%	9.04%
6	Dominion Resources	D	2.84	72.14	3.94%	16.50%	11.00%	9.50%	12.33%	16.27%
7	DTE Energy	DTE	2.06	40.66	5.07%	6.50%	4.00%	5.50%	5.33%	10.40%
8	Edison International	EIX	1.18	40.63	2.90%	7.00%	7.50%	7.80%	7.43%	10.34%
9	Energy East Corp.	EAS	1.24	23.96	5.18%	4.00%	4.00%	4.50%	4.17%	9.34%
10	Entergy Corp	ETR	2.32	69.36	3.34%	5.00%	7.50%	7.50%	6.67%	10.01%
11	FirstEnergy Corp	FE	1.94	50.62	3.83%	11.50%	5.00%	4.90%	7.13%	10.97%
12	Great Plains Energy	GXP	1.66	27.87	5.96%	0.00%	2.50%	3.50%	2.00%	7.96%
13	Hawaijan Electric	HE	1.24	26.53	4.67%	3.00%	3.00%	5.20%	3.73%	8.41%
14	IDACORP Inc.	IDA	1.20	32.92	3.64%	4.50%	5.00%	4.50%	4.67%	8.31%
15	Northeast Utilities	NU	0.76	19.68	3.86%	11.00%	7.00%	8.70%	8,90%	12.76%
16	NSTAR	NST	1.26	27.67	4.55%	6.00%	5.00%	5.00%	5.33%	9.89%
17	Otter Tail Corp.	OTTR	1.18	28.38	4.16%	4.00%	4.50%	5.00%	4.50%	8.66%
18	PEPCO Holdings	POM	1.08	22.64	4.77%	7.50%	4.00%	4.70%	5.40%	10.17%
19	Pinnacle West Captial	PNW	2.13	39.48	5.39%	6.00%	6.00%	6,80%	6.27%	11.66%
20	PNM Resources	PNM	0.92	24.65	3,73%	5.50%	12.00%	8,30%	8.60%	12.33%
21	PPL Corp.	PPL	1.20	29.49	4.07%	9.50%	9.00%	8.30%	8,93%	13.00%
22	Progress Energy	PGN	2.50	42.66	5.86%	1.50%	3.50%	3.90%	2.97%	8.83%
23	Puget Energy Inc.	PSD	1.00	20.86	4.79%	5.00%	3.50%	7.00%	5,17%	9.96%
24	SCANA Corp.	SCG	1.80	38.62	4.66%	4.50%	5.00%	4.70%	4.73%	9.39%
25	Southern Co.	SO	1.62	31.99	5.06%	5.00%	5.00%	4.80%	4.93%	10.00%
26	Wisconsin Energy	WEC	0.96	39.52	2.43%	5.00%	8.00%	7.00%	6.67%	9.10%
27	Xcel Energy Inc.	XEL	0.93	18.40	5.05%	6.00%	4.50%	4.20%	4,90%	9.95%
F	<u> </u>	<u></u>		<u> </u>			L	<u> </u>		
28	Average				4.46%	5.71%	5.46%	5.70%	5.62%	10.09%

Electric Utility Comparison Companies - Narrow Group	
Selected Utility Beta Values, June 2006	

			Thomson	Value Line	Zacks.com	Average
1	Empire District Electric	EDE	0.68	0.75	0.45	0.63
2	Aliant Energy	LNT	0.63	0.85	0.55	0.68
3	American Electric Power	AEP	0.64	1.20	0.84	0.89
4	Ameren Corp	AEE	0.48	0.75	0.33	0.52
5	Consolidated Edison	ED	0.42	0.70	0.11	0.41
6	Edison International	EIX	0.64	1.10	0.53	0.76
7	Entergy Corp	ETR	0.62	0.85	0.30	0.59
8	FirstEnergy Corp	FE	0.53	0,80	0.28	0.54
9	Hawaiian Electric	HE	0.74	0.70	0.31	0.58
10	IDACORP inc.	IDA	0.82	0.95	0.80	0.86
11	Pinnacle West Captial	PNW	0.69	0.95	0.82	0.82
12	PNM Resources	PNM	0.88	0.95	1.24	1.02
13	Progress Energy	PGN	0.61	0.85	0.46	0.64
14	Puget Energy Inc.	PSD	0.53	0.80	0.37	0.57
15	Southern Co.	SO	0.35	0.65	(0.05)	0.32
16	Wisconsin Energy	WEC	0.72	0.75	0.15	0.54
17	Xcel Energy Inc.	XEL	0.54	0.85	1.10	0.83

18 Average

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0.66

Electric Company Comparison Group Capital Asset Pricing Model

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		A	В
Mai			
1	Median Dividend Viold Next 12 Months	Volue Line	1 60%
י כ	Appreciation Potential 3-5 years 1700 Stocks	Value Line	50.00%
2	Appreciation Potential 3-5 years, 1700 Stocks		10 67%
3	Annual Appreciation Potential		10.07 %
4	Total Market Return		12,21 10
Ris	k-Free Rate		
5	30-year US Treasury Bond Yield, June 2,2006	federalreserve.gov	5.17%
Cur	rent Market Risk Premium		
6	Market Return less Treasury Bond Vield	In 4-In 5	7 10%
U	Market Return less neasony bond heid		1.1070
7	Average beta, Electric Company Group	Schedule CWK-7	0.66
8	Risk Premium for Electric Company Group	Ln 6 * Ln 7	4.68%
9	CAPM Rate of Return	Ln 5 + Ln 8	9.85%