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Witness: Justin Davies  
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Sponsoring Party: Union Electric Company  
File No.: ER-2024-0319  
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**MISSOURI PUBLIC SERVICE COMMISSION**

**File No. ER-2024-0319**

**REBUTTAL TESTIMONY**

**OF**

**JUSTIN DAVIES**

**ON**

**BEHALF OF**

**UNION ELECTRIC COMPANY**

**d/b/a Ameren Missouri**

**St. Louis, Missouri  
January, 2025**

**TABLE OF CONTENTS**

I. INTRODUCTION ..... 1

II. PURPOSE OF TESTIMONY..... 2

**REBUTTAL TESTIMONY**

**OF**

**JUSTIN DAVIES**

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**I. INTRODUCTION**

1  
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**Q. Please state your name and business address.**

A. My name is Justin Davies. My business address is One Ameren Plaza, 1901 Chouteau Ave., St. Louis, Missouri.

**Q. By whom are you employed and what is your position?**

A. I am employed by Ameren Services Company (“Ameren Services”) as Director of Transmission Planning.

**Q. What are your responsibilities as Director of Transmission Planning?**

A. Ameren Services’ Transmission Planning group provides transmission planning and related services for Ameren Corporation’s transmission-owning subsidiaries, Ameren Transmission Company of Illinois (“ATXI”), Ameren Illinois Company d/b/a Ameren Illinois (“Ameren Illinois”), and Union Electric Company d/b/a Ameren Missouri (“Ameren Missouri”). In general, the Transmission Planning group applies the same established Ameren Transmission Planning Criteria and Guidelines, as filed with the Federal Energy Regulatory Commission (“FERC”), across all the electric transmission-owning utilities. As Director of Transmission Planning, I am generally responsible for the conceptual design and optimum development of those utilities’ electric transmission systems, which I refer to collectively as the “Ameren Transmission System.”



1 I specifically respond to her discussion around transmission projects and the timing of those  
2 projects arising from the closure of Rush Island Energy Center.

3 **Q. Ms. Eubanks expresses concerns with the transmissions projects what were**  
4 **required for the closure of the plant, including a concern regarding a project that was not**  
5 **necessitated by Rush Island’s closure. What is her concern?**

6 A. Ms. Eubanks notes that the Company is seeking a certificate of convenience and  
7 necessity (“CCN”) for a new substation located in Central Missouri, the Cooper Substation (see  
8 File No. EA-2025-0088) and notes that in the CCN case it was indicated that the Cooper  
9 Substation would accommodate a new capacitor bank that is needed for system reinforcement  
10 due to Rush Island’s retirement. She also correctly notes that the Rush Island retirement-driven  
11 capacitor bank is already installed at the existing Overton 161 kV/69kV substation. She  
12 therefore is apparently concerned that Ameren Missouri might be installing a second capacitor  
13 bank that is not needed, i.e., that a duplicated, unnecessary second capacitor bank is going to be  
14 installed at the Cooper substation.

15 **Q. How do you respond to this concern?**

16 A. There is only one capacitor bank, the one already installed at Overton. I believe  
17 information provided in the CCN case may have (understandably) led to the confusion. The  
18 capacitor bank installed at Overton was required by MISO’s Attachment Y study due to the  
19 retirement of Rush Island. Under the federal court’s orders, Ameren Missouri was required to  
20 close Rush Island by October, 2024. In order to timely install a capacitor bank in this area –  
21 which needed to be in service for reliability reasons by the time of Rush Island’s retirement, the  
22 capacitor bank was installed at the existing Overton substation.

1           **Q.     What does the Cooper Substation have to do with the capacitor bank?**

2           A.     It had nothing to do with the capacitor bank at the time MISO determined that its  
3 installation was required or at the time it was installed at Overton. However, since the Rush  
4 Island Attachment Y study was completed, changes to the Overton substation are now  
5 necessitated by a MISO Generator Interconnection Agreement (No. GI-083). Those changes will  
6 require expansion of the Overton substation, which when the work is done will become only a  
7 345 kV substation. This, in turn, will necessitate relocation of the existing 67 MVAR capacitor  
8 bank since it is designed for operation at 161kV.

9           **Q.     Why do the changes to Overton necessitate relocation to another substation?**

10          A.     As addressed in the CCN docket, the need for a new 161 kV substation arises  
11 from the age and condition of the 161 kV equipment at Overton, and a lack of available space at  
12 Overton given changes that will be made to it. Therefore, the Cooper substation, not Overton  
13 will, provide 161 kV support in the area. Cooper will be located less than 1,000 yards from  
14 Overton and thus the capacitor bank can effectively perform the same electrical and reliability  
15 function at Cooper as it does at Overton.

16          **Q.     Does Mr. Eubanks raise any other concerns in her direct testimony?**

17          A.     Yes. She expresses concerns about the cost of the four transmission projects  
18 dictated by the Rush Island Attachment Y study. Company witness Matt Michels will address her  
19 claims about a “break-even analysis” in his rebuttal testimony. However, I want to clarify the  
20 projects that were actually required by the Attachment Y study versus the higher-level transmission  
21 cost estimates used in the 2020 IRP for the IRP cases where Rush Island would retire, including a  
22 case that assumed a Rush Island retirement in 2024.

1           **Q.     Please explain.**

2           A.     The transmission project cost estimates in the 2020 IRP assumed that if Rush  
3 Island retired in 2024 (which is what actually happened) three static var compensators  
4 (“Statcoms”) would be required plus a new transformer at the Wildwood substation. However,  
5 the Attachment Y study identified an additional bus-tie upgrade at the Rush Island substation and  
6 a voltage issue which necessitated the capacitor bank discussed earlier, which is installed at  
7 Overton. Consequently, the scope of the transmission work actually necessitated by Rush  
8 Island’s retirement turned out to be greater than assumed at the time of the 2020 IRP. As Mr.  
9 Michel’s rebuttal testimony discusses, the retirement versus retrofit analyses he conducted after  
10 the federal court’s Rush Island order was affirmed by the appellate court used the 2020 IRP  
11 assumptions. It is therefore not at all surprising that the total cost of the projects necessitated by  
12 the Attachment Y study are higher than the lower end of the estimated range used for the 2020  
13 IRP and the retirement/retrofit analysis since according to the Attachment Y analysis more  
14 transmission work needed to be done than was known at the time of the 2020 IRP.

15           **Q.     Why would the scope of the required work change in just a few years?**

16           A.     Ameren Missouri’s transmission system, the Ameren Transmission System overall,  
17 and the entire transmission system under MISO’s functional control are seeing large and rapid  
18 changes, due in part to the changing energy sources and now the large load requests from data  
19 centers and other loads. The Midwest has historically relied on local, fossil-based generation,  
20 which provided both a source of megawatts, but also a source of megavars for the voltage control  
21 of the grid. The grid has seen a significant amount of generation retirement, in particular fossil  
22 baseload units, and has replaced it largely with renewable, more remote based generation. This  
23 change required megawatts to travel further before being used, along routes that are now more

1 heavily used, resulting in more variable voltages with less system dynamic recovery. As each  
2 plant retires, the resultant flows redistribute amongst existing lines, which may require new  
3 transmission to be built, and often requires the replacement of the missing voltage support.

4         These changes are dynamic and occur more and more frequently. Thus, depending on the  
5 ever-changing state of the grid at the time a given retirement (or addition) is studied, the study  
6 could indicate that a given set of transmission upgrades are needed, yet if that same retirement (or  
7 addition) were studied a year or two or three later, it may indicate that a different set of transmission  
8 upgrades are needed. That is what happened between the 2019 timeframe, when we developed  
9 estimated transmission costs in Rush Island that were used in the 2020 IRP, assuming Rush Island  
10 retired in 2024, and 2022 when the Attachment Y study for Rush Island was performed.

11         **Q. Ms. Eubanks discusses several other transmission projects that were to be**  
12 **built in order to meet local transmission planning parameters which would not be met**  
13 **without them once Rush Island retired. Were these projects deemed necessary as a part of**  
14 **the Attachment Y process?**

15         A. No. These projects were identified as part of the Attachment Y analysis but actually  
16 arose from a North American Electric Reliability Corporation required local transmission planning  
17 (“NERC TPL”) analysis that identified certain situations, such as in extreme weather conditions,  
18 when adverse conditions on certain segments of the Ameren Transmission System could exist.  
19 The attachment Y process did not mandate these projects because the Attachment Y process  
20 contains only a subset of the reliability standards required by a NERC TPL analysis. Notably, the  
21 MISO process does not contain any sensitivity analysis, which occurs under NERC TPL analysis.  
22 For the NERC TPL analysis, the Ameren Transmission System was studied under various  
23 scenarios without Rush Island including a scenario of extreme weather like Winter Storm Uri and



1 non-coincident peak loads on the Ameren system. The following projects were identified from  
2 these sensitivity studies.

3 These projects (the first three of which are all within the state of Illinois and no costs  
4 associated with them are reflected in Ameren Missouri's revenue requirements or rates) are as  
5 follows.

- 6 • **Reconductoring 345 kV Coffeen to Roxford transmission line in Illinois:** The  
7 reconductoring of this line is needed to address thermal overload from power  
8 moving west from Illinois into Missouri, during a winter storm sensitivity.
- 9 • **Install new shunts on the 138kV Neoga-Effingham 1 Northwest transmission**  
10 **line in Illinois:** Line was identified as a constraint under a winter storm sensitivity.  
11 This required hardware changes only on the line.
- 12 • **New 138kV transmission line from Beehive to Dupo Ferry in Illinois:** This line  
13 was identified during a summer sensitivity analysis where if the non-coincident  
14 peak loads are observed then there could be low voltages at Beehive substation.  
15 The mitigation was to build a 1mile line between Dupo Ferry and Beehive  
16 substations to mitigate the voltage concern. This project is completed and is  
17 currently in-service.
- 18 • **Re-tap CT's at Hannibal Substation in Missouri:** Finally, under the same winter  
19 sensitivity scenario, Spalding – Hannibal West 161 kV line and Hannibal West –  
20 Palmyra 161 kV lines located in Missouri needed a higher thermal rating to prevent  
21 an overload. The project used existing maintenance funding and involved retapping  
22 CTs at the 138kV Hannibal West substation to increase the thermal capability of  
23 the two 161 kV lines.

Surrebuttal Testimony  
of Justin Davies

1           **Q.    Does this conclude your testimony?**

2           A.    Yes.

