BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Mater of Missouri-American Water Company's Request for Authority to Implement a General Rate Increase for Water and Sewer Service Provided in Missouri Service Areas

File No. WR-2024-0320

AMENDED LIST OF ISSUES, ORDER OF OPENING STATEMENTS, ORDER OF CROSS-EXAMINATION AND ORDER OF WITNESSES

COMES NOW the Staff of the Missouri Public Service Commission, by and through

counsel, and submits this amended list of issues, order of opening statements, order

of cross-examination and order of witnesses:

I. List of Issues

- 1. Overview and Regulatory Policy
 - a. Production Cost Tracker (if not RSM): Should MAWC be allowed to implement a production cost tracker?
 - b. Rate Case Test Year—Discrete Adjustments: What, if any, discrete adjustments should the Commission make related to matters that will be known and measurable prior to the operation of law date in this case?
 - c. Regulatory Deferrals:
 - i. Should MAWC be allowed to defer depreciation expense as soon as new plant investment is placed into service?
 - ii. Should MAWC be allowed to capitalize post-in-service carrying costs?
- 2. Labor & Related:
 - a. Incentive/Performance Compensation: Should incentive/performance compensation be included in MAWC's cost of service?
 - b. Payroll: What is appropriate amount of payroll expense to be included in MAWC's cost of service?
 - c. Payroll Taxes: What amount of payroll tax should be included in MAWC's cost of service?

- d. Employee Benefits (Other than Pensions and OPEBs):
 - i. What is the appropriate amount of pensions and OPEBs to include in MAWC's cost of service?
 - ii. Should the pensions and OPEBs tracker be continued?
- e. O&M for Labor/Capitalization: What is the appropriate amount of O&M for labor/capitalization to include in MAWC's cost of service?
- f. Employee Benefits (Group Insurance, 401k, etc.): What amount should be included in MAWC's cost of service for employee benefits other than pensions/OPEB?
- 3. Class Cost of Service (CCOS)/Rate Design
 - a. CCOS
 - i. What allocation factors should be used for allocating the revenue requirement among rate classes?
 - ii. What is the appropriate allocation of revenue requirement among the rate classes? Should the Commission utilize the Class Cost of Service Studies filed in this case to determine the appropriate allocation of the revenue requirement to each class? How should the revenues associated with special contracts be treated in developing the class cost of service?
 - i. How should source of supply costs be allocated to the Public Fire protection class?
 - ii. How should Water treatment costs be allocated to the Public Fire Protection class?
 - iii. How should purchased power expenses be allocated?
 - iv. Rate J distribution multiplier
 - 1) For All other Missouri Water district what Rate J distribution multiplier should be used?
 - 2) Should MAWC study the length of distribution mains serving Rate J customers both inside and outside of St. Louis County?
 - 3) For St. Louis County, what Rate J distribution multiplier should be used?
 - v For both districts, should system load factors be reduced to reflect peak demand that the water systems were designed to serve?
 - b. Rate Design: What are the appropriate rate structures and rate designs for MAWC customers? What are the appropriate customer charges? What are the appropriate commodity rates?
 - c. Meter Consolidation; Should the Commission grant MAWC's proposal to consolidate the fixed monthly charge for 5/8-inch and ³/₄-inch meters to a proposed fixed charge?
 - d. Single Tariff Pricing: Should the Commission consolidate Rate Class A across St. Louis County and non-St. Louis County customers?
 - e. Universal Affordability Tariff: Should MAWC's proposed Universal Affordability Tariff be approved by the Commission for water and wastewater service?

- i. If so, should it be designated as a pilot program and should any changes to the proposed tariff be ordered?
- ii. If so, what accounting treatment should be ordered for the cost?
- iii. If so, should the Commission order stakeholders to meet quarterly to address implantation of the tariff?
- f. Billing Determinants Normalized Residential Customer Usage: What is the appropriate methodology to calculate normalized residential customer usage?
- 4. Rate Base
 - a. CWC
 - i. What are the appropriate expense lag days for support services, current federal income tax, and current state income tax?
 - ii. What are the appropriate billing lag days for CWC?
 - iii. What is the appropriate CWC to be included in the cost of service?
 - b. Contributions in Aid of Construction (CIAC)/Amortization of CIAC: What is the appropriate amount of CIAC and amortized CIAC to include in MAWC's cost of service?
 - c. Other Rate Base
 - i. What is the appropriate amount of materials and supplies to include in MAWC's cost of service?
 - ii. What is the appropriate amount of customer advances to include in MAWC's cost of service?
 - iii. What is the appropriate amount of prepayments to include in MAWC's cost of service?
 - iv. What is the appropriate amount of prepaid pension asset to include in cost of service?
 - d. AFUDC: How should AFUDC be calculated going forward?
- 5. Production Costs & Other Expense Items
 - a. Chemicals: What is the appropriate amount of chemical expenses to include in MAWC's cost of service?
 - b. Fuel and Power Expense: What is the appropriate amount of fuel and power expense to include in MAWC's cost of service?
 - c. Purchased Water: What is the appropriate amount of purchased water expense to include in MAWC's cost of service?
 - d. Waste Disposal: What is the appropriate amount of waste disposal expense to include in MAWC's cost of service?
 - e. Water Loss Adjustment: What, if any, water loss percentage should be applied to system delivery to calculate chemical, fuel, and power expense?
 - f. Transportation Expense and Fuel Expense: What is the appropriate amount of transportation expense and fuel expense to include in MAWC's cost of service?

- g. Rate Case Expense: Should rate case expense be shared between ratepayers and shareholders and, if so, how?
 - i. What is the appropriate accounting treatment of rate case expense?
 - ii. Should MAWC recover expenses attributable to MAWC's lead/lag study?
 - iii. Should MAWC recover the unamortized rate case expense attributable to Case No. WR-2022-0303?
- h. Office Supplies and Services Expense: What is the appropriate amount of office supply and services expense to be included in MAWC's cost of service?
- i. Leases (Rents): What is the appropriate amount of transportation lease expense to include in MAWC's cost of service?
- j. PSC Assessment: What is the appropriate amount of the PSC assessment to include in MAWC's cost of service?
- 6. Miscellaneous Expense
 - a. Promotional Items: What is the appropriate amount of promotional items expense to include in MAWC's cost of service?
 - b. Advertising: What is the appropriate amount of advertising expense to include in MAWC's cost of service?
 - c. Dues and Donations: What is the appropriate amount of dues and donations expense to include in MAWC's cost of service?
 - d. Charitable Contributions: What is the appropriate amount of charitable contributions to include in MAWC's cost of service?
 - e. Lobbying: Has MAWC removed all lobbying expense from its cost of service?
 - f. Postage, Printing & Stationary Expense: What is the appropriate amount of postage, printing and stationary expense to include in MAWC's cost of service?
 - g. Bad Debt Expense: What is the appropriate amount of bad debt expense to include in MAWC's cost of service?
 - h. Amortization of Regulatory Assets:
 - i. What is the appropriate accounting treatment of the section of Emerald Pointe pipeline owned by the City of Hollister?
 - ii. What amount should be included in Amortization of Regulatory Asset for expense?
 - iii. Should MAWC receive a return on the total unamortized balance associated with lead service lines?
 - i. Expiring Amortization Mechanism: Should the Commission approve the Expiring Amortization Mechanism proposed by MAWC?
- 7. Maintenance Expense
 - a. Tank Painting/Engineered Coating: Should tank painting costs be treated as an expense or be capitalized?
 - i. If expensed, what is the appropriate amount of tank painting expense to include in MAWC's cost of service?

- ii. If expensed, should a tracker be continued?
- iii. If capitalized, what is the appropriate amount of tank painting expense to remove from MAWC's cost of service?
- b. Building Maintenance and Services: What is the appropriate amount of building maintenance expense to include in MAWC's cost of service?
- c. Hydrant Painting: What is the appropriate amount of hydrant painting to include in MAWC's cost of service?
- d. Main Break Expense: What is the appropriate amount of main break expense to include in cost of service?
- e. Maintenance Supplies and Services: What is the appropriate amount of maintenance supplies and services expense, other than main break, hydrant paint, and tank painting expense, to include in MAWC's cost of service?
- 8. Income Taxes
 - a. Excess ADIT (Amortization and Tracker): What is the correct amount association with the excess ADIT?
 - i. Should a NOL or a NOL remeasurement be recognized in excess ADIT?
 - b. Income Taxes: Should income tax expense be included in MAWC's cost of service?
 - i. If so, what is the appropriate amount of income tax expense?
 - ii. Should MAWC's income tax expense be subject to a tax gross-up?
 - c. Accumulated Deferred Income Taxes (ADIT): What amount should be included in accumulated deferred income taxes?
- 9. ROE/Capital Structure/Cost of Debt:
 - a. What is the appropriate return on equity to be used to determine the rate of return?
 - b. What capital structure should be used to determine the rate of return?
 - c. What is the appropriate cost of debt to use to determine the rate of return?
- 10. Property Taxes: What is the appropriate amount of property tax to include in MAWC's cost of service?
- 11. Credit Card Fees: what is the appropriate amount of credit card and e-check fees to include in MAWC's cost of service?
- 12. Miscellaneous Service Charges: Should the Commission order any increase or decrease to the miscellaneous service charges in MAWC's tariff?
- 13. Special Contracts
 - a. Should Liberty/Empire be placed on Rate J?
 - b. Should Chariton County PWSD #2 be placed on Rate B?
 - c. Does the special services contract between MAWC and Triumph Foods, LLC continue to be in the public interest?

- d. Should the contract between MAWC and Triumph Foods, LLC continue to be approved by the Commission?
- 14. Acquisitions/Divestitures: Which recently completed or anticipated acquisitions and/or divestitures should be reflected in the revenue requirement?
- 15. Injuries and Damages: What is the appropriate amount to include in MAWC's cost of service for injuries and damages?
- 16. Insurance (Other than group): What is the appropriate amount of insurance expense to include in MAWC's cost of service?
- 17. Telecommunications Expense: What is the appropriate amount of telecommunications expense to include in MAWC's cost of service?
- 18. Contract Services (Outside Services—Accounting, Legal, Missouri One Call, etc.): What is the appropriate amount of outside services to include in MAWC's cost of service?
- 19. Corporate Allocations—Tariff Groups: What is the appropriate allocation of corporate costs to the tariff districts?
- 20. Support Services (Service Company): What is the appropriate amount of Service Company costs to include in MAWC's cost of service?
- 21. Paperless Billing Program: Should MAWC's proposed tariff sheets associated with its Paperless Billing Program be approved by the Commission?a. If so, what, if any, modifications should the Commission order?
- 22. MyWater Software: Is MAWC providing customers accurate and reliable information through the use of its existing customer facing software (MyWater account)?
 - a. Should the Commission order a cost disallowance of the return on MAWC's in-service meter account?
- 23. Service Area Map Revisions: Should MAWC revise its service area maps and legal descriptions? If yes, how so?
- 24. Depreciation
 - a. Depreciation Rates: Should the Commission Modify MAWC's currently ordered depreciation rates?
 - i. Should the Commission order MAWC to file a depreciation study with the filing of the Company's next general rate increase request?
 - b. Depreciation Expense: What is the appropriate amount of depreciation expense to include in MAWC's cost of service?

- c. Depreciation Reserve: What is the appropriate amount of depreciation reserve expense to be included in MAWC's cost of service?
- d. Capitalized Depreciation: What is the appropriate amount of capitalized depreciation to include in MAWC's cost of service?
- 25. Plant in Service; What is the appropriate balance of plant in service to include in MAWC's cost of service?
- 26. Customer Accounting: What is the appropriate amount of customer accounting expenses to include in MAWC's cost of service?
- 27. Employee Expenses: What is the appropriate amount of employee expense to be included in MAWC's cost of service?
- 28. Revenues: What is the appropriate number or residential meters to use for calculating the minimum charge to include in revenues? What is the appropriate amount of Other Operating, Miscellaneous, and Unbilled revenues?
- 29. Miscellaneous tariff changes: What if any of the proposed tariff changes included in the direct/rebuttal testimony of Staff witness David A. Spratt should the Commission order?
- 30. Income Eligible Programs: Should MAWC begin holding quarterly meetings with Staff, OPC, and any other interested interveners on its current income eligible programs?
 - a. Should MAWC's tariffs be adjusted to allow for fungibility between its income eligible programs?
- 31.RSM: Should the Commission approve a RSM for MAWC? If so, how should the RSM be structured in terms of:
 - i. Authorized revenues for purpose of the RSM,
 - ii. included customer classes and the treatment of each class,
 - iii. the calculation of surcharge credits or surcharges,
 - iv. the return of over-collections to customers,
 - v. the inclusion of production costs, if any,
 - vi. impact upon low-income customers,
 - vii. or other factors?
- 32. Drought Resiliency
 - i. Should the Commission require MAWC to develop a drought resiliency plan for service areas not currently covered by existing MAWC drought resiliency plans?
 - ii. Should the Commission require MAWC to update the plans if MAWC deems it to be necessary and file plans in subsequent rate cases?

II. Order of Opening Statements/Order of Witnesses

MAWC Staff Consumers Council of Missouri (CCM)/AARP City of Riverside City of St. Joseph Liberty (Empire) MECG MIEC Public Water Supply District Nos. 1 and 2 of Andrew County Triumph Food, LLC OPC

Parties may present mini-openings on individual issues.

III. Order of Cross-Examination

MAWC Witnesses: Staff, OPC, CCM/AARP, Riverside, St. Joseph, Liberty (Empire), MECG, MIEC, Public Water Supply Districts, Triumph

Staff Witnesses: MAWC, OPC, CCM/AARP, Riverside, St. Joseph, Liberty (Empire), MECG, MIEC, Public Water Supply Districts, Triumph

OPC Witnesses: CCM/AARP, Riverside, St. Joseph, Liberty (Empire), MECG, MIEC, Public Water Supply Districts, Triumph, Staff, MAWC

CCM Witnesses: Riverside, St. Joseph, Liberty (Empire), MECG, MIEC, Public Water Supply Districts, Triumph, OPC, Staff, MAWC

MECG Witnesses: CCM/AARP, Riverside, St. Joseph, Liberty (Empire), MIEC, Public Water Supply Districts, Triumph, OPC, Staff, MAWC

MIEC Witnesses: CCM/AARP, Riverside, St. Joseph, Liberty (Empire), MECG, Public Water Supply Districts, Triumph, OPC, Staff, MAWC

Triumph Witnesses: CCM, AARP, Riverside, St. Joseph, Liberty (Empire), MECG, MIEC, Public Water Supply Districts, OPC, Staff, MAWC

IV. Hearing Schedule

Wednesday, March 5

ROE/Capital Structure¹ Nicholas Furia-MAWC Ann E. Buckley—MAWC Kelli Malki—Staff David Murray—OPC

Support Services

Patrick Bayrenbruch – MAWC Manuel Cifuentes – MAWC Ashely Sarver—Staff Angela Schaben--OPC

Labor & Related

Robert Mustich—MAWC Jody Carlson—MAWC Manuel Cifuentes--MAWC Alexis Branson—Staff Sherrye Lesmes—Staff Angela Niemeier—Staff Angela Schaben--OPC

Thursday, March 6

Universal Affordability Tariff Charles Rea--MAWC Scott Glasgow—Staff Roger Colton—CCM Dr. Geoff Marke--OPC

RSM

Charles Rea--MAWC Michael Abbott—Staff Roger Colton—CCM Jessica York- MECG/MIEC Lena Mantle—OPC

¹ Due to External Witness Travel/Availability, we will start Wednesday, March 5, with this issue.

CCOS/Rate Design

Jody Carlson—MAWC Max McClellan—MAWC Melanie Marek—Staff Jarrod Robertson—Staff Caroline Palmer—CCM² Jessica York—MECG/MIEC Dr. Geoff Marke—OPC Lena Mantle--OPC

Revenues

Max McClellan--MAWC Ashley Sarver—Staff Lena Mantle—OPC

Production Cost Tracker LaGrand (MAWC) Amanda McMellen--Staff Jessica York – MECG/MIEC Lena Mantle—OPC

CWC

Harold Walker—MAWC Angela Niemeier—Staff John Riley—OPC

Friday, March 7

Opening Statements

Overview and Regulatory Policy (except Production Cost Tracker) Richard Svindland—MAWC Brian LaGrand--MAWC Kim Bolin—Staff

> John Robinett—OPC Dr. Geoff Marke—OPC

Insurance (other than group) Manuel Cifuentes--MAWC Angela Niemeier—Staff

² Ms. Palmer will be taken out of turn on March 10, 2025, and appear by WebEx.

Rate Base/Plant in Service (except Cash Working Capital)

Brian LaGrand—MAWC Derek Linam – MAWC Jennifer Grisham-MAWC Angela Niemeier—Staff Alexis Branson – Staff Sherrye Lesmes—Staff Chris Boronda—Staff John Robinette – OPC John Riley—OPC

Depreciation

Jennifer Grisham--MAWC Malachi Bowman—Staff Alexis Branson—Staff John Robinett—OPC

Amortization of Regulatory Assets Jennifer Grisham—MAWC Angela Niemeier-Staff

Bad Debt Expense/Uncollectibles Jennifer Grisham-MAWC Alexis Branson-Staff-Staff

Monday, March 10

CCOS/Rate Design - continued Caroline Palmer—CCM³

Income Taxes

Linda Schlessman--MAWC Ashley Sarver—Staff Amanda McMellen--Staff John Riley--OPC

Paperless Billing

Jody Carlson—MAWC Derek Tarcza--MAWC Tyrone Thomason—Staff Manzell Payne—OPC

³ Ms. Palmer will be taken out of turn on March 10, 2025, and appear by WebEx.

MyWater Software Derek Tarcza--MAWC Dr. Geoff Marke--OPC

Tuesday, March 11

Acquisitions/Divestitures Brian LaGrand--MAWC Amanda McMellen—Staff

Corporate Allocations Brian LaGrand--MAWC Ashley Sarver—Staff Angela Schaben--OPC

Rate Case Expense Brian LaGrand—MAWC Angela Niemeier-Staff John Riley-OPC

Income Eligible Programs Brian LaGrand—MAWC Dr. Geoff Marke—OPC

Miscellaneous Service Charges Jody Carlson – MAWC Melanie Marek – Staff

Wednesday, March 12

If Needed

WHEREFORE, Staff respectfully submits this amended list of issues, order of opening statements, order of cross-examination and order of witnesses for the Commission's information and consideration.

Respectfully submitted,

<u>/s/ Casi Aslin</u>

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CERTIFICATE OF SERVICE

I hereby certify that copies of the foregoing have been mailed or hand-delivered, transmitted by facsimile or electronically mailed to all parties and or counsel of record on this 28th day of February, 2025.

<u>/s/ Casi Aslin</u>