1	STATE OF MISSOURI
2	PUBLIC SERVICE COMMISSION
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5	TRANSCRIPT OF PROCEEDINGS
6	Evidentiary Hearing
7	December 4, 2007 Jefferson City, Missouri Volume 4
8	volume 4
9	In the Matter of the Joint) Application of Great Plains Energy)
10	Incorporated, Kansas City Power &) Light Company, and Aquila, Inc.,) Case No. EM-2007-0374
11	for Approval of the Merger of) Aquila, Inc., with a Subsidiary of)
12	Great Plains Energy Incorporated) and for Other Related Relief)
13	
14	NANCY M. DIPPELL, Presiding, SENIOR REGULATORY LAW JUDGE.
15	JEFF DAVIS, Chairman,
16	CONNIE MURRAY, LINWARD "LIN" APPLING,
17	TERRY JARRETT, COMMISSIONERS.
18	COLLIBBIONERO.
19	REPORTED BY:
20	KELLENE K. FEDDERSEN, CSR, RPR, CCR MIDWEST LITIGATION SERVICES
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17	Service Commission.
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1 PROCEEDINGS
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- JUDGE DIPPELL: This is Tuesday,
- 3 December 4th, and we are back on the record in
- 4 EM-2007-0374, and I believe we are going to begin with --
- 5 I think the responses to the motion that I requested
- 6 yesterday were just filed, and so we're going to give
- 7 everyone a chance to review those responses and we'll take
- 8 that up later in the morning or just after lunch.
- 9 MS. PARSONS: Your Honor, I did bring hard
- 10 copies I'd like pass out to the parties if I could.
- 11 JUDGE DIPPELL: That would be good.
- 12 MR. ZOBRIST: Judge, Great Plains Energy
- 13 e-filed it's opposition last night, and I also have hard
- 14 copies. I placed them on some of the desks right here, so
- 15 if anyone needs a hard copy, please let me know.
- 16 JUDGE DIPPELL: Thank you. I think what
- 17 we'll do then is go ahead and ask Mr. Giles to come back
- 18 to the stand. Mr. Dottheim, you had a question.
- 19 MR. DOTTHEIM: Yes, a more of a
- 20 housekeeping matter. In looking at the GPE/KCPL/Aquila
- 21 Exhibit list, I don't think I see listed as an exhibit the
- 22 Joint Application and the attachments, and there was a
- 23 late-filed exhibit also in August, and I think it would be
- 24 appropriate, or I'd like to suggest that the application
- 25 and the exhibit, the late-filed exhibit be marked as

- 1 exhibits also.
- 2 JUDGE DIPPELL: All right. Would there be
- 3 any objection to marking those items and receiving them?
- 4 I see none. So what I will do then is if it's all right,
- 5 I'll add those to the applicant's exhibit numbers,
- 6 starting with No. 32 for the application and its
- 7 attachments. I think I'll -- should I mark the late-filed
- 8 attachment separately or include it as -- I assume you
- 9 don't have a preference.
- 10 MR. DOTTHEIM: They're actually I think two
- 11 late-filed attachments. There's one that was filed on
- 12 August 2 in response and in relation to paragraph 29 of
- 13 the application, the transition services agreement, and
- 14 the other document was actually a proxy statement
- 15 containing certain financial documents that would be filed
- 16 as late-filed exhibits.
- 17 JUDGE DIPPELL: Okay. I'll go ahead and
- 18 mark the transition services agreement as No. 33 and the
- 19 proxy statement as No. 34. Now, do any of those items
- 20 contain HC information?
- MR. RIGGINS: No.
- JUDGE DIPPELL: Okay. I'll receive those
- 23 three items into evidence.
- 24 (EXHIBIT NOS. 32, 33 and 34 WAS RECEIVED
- 25 INTO EVIDENCE.)

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1 MR. BOUDREAU: Can I trouble you to go
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- 2 through the -- there's four new exhibits?
- 3 JUDGE DIPPELL: Three new exhibits, the
- 4 application, No. 32, the transition services agreement,
- 5 No. 33, and the proxy statement, No. 34. If I could
- 6 trouble either Mr. Dottheim or one of the applicants to
- 7 make a copy for the court reporter of those three items
- 8 sometime today or first thing in the morning?
- 9 MR. RIGGINS: We'll do that.
- MR. BOUDREAU: And those have all been
- 11 received?
- 12 JUDGE DIPPELL: Yes.
- MR. CONRAD: Excuse me. Now, 32, that's
- 14 the application, that's already in the record.
- JUDGE DIPPELL: Right.
- MR. CONRAD: We're just assigning it an
- 17 exhibit number?
- JUDGE DIPPELL: And admitting it.
- MR. CONRAD: Is the rest --
- JUDGE DIPPELL: Mr. Conrad, I can hardly
- 21 hear you.
- MR. CONRAD: I hate to inhale this, but is
- 23 the rest of the material in the EFIS document somewhere,
- 24 the EFIS system somewhere?
- 25 JUDGE DIPPELL: Yes. Yes. Those are both

- 1 filings that were late filings to the application.
- 2 MR. DOTTHEIM: I don't know if Mr. Conrad
- 3 is referring to the application. There were eight
- 4 exhibits, or there are were eight exhibits that were
- 5 identified that were -- that were also filed with the
- 6 application that I would think would be -- would be part
- 7 of Exhibit 32.
- 8 JUDGE DIPPELL: Yes.
- 9 MR. CONRAD: But they're already in EFIS?
- 10 JUDGE DIPPELL: Yes.
- MR. CONRAD: And the other, 33 and 34 were
- 12 not?
- MR. DOTTHEIM: Yeah. I don't know, just
- 14 being in EFIS, whether I consider them evidence or not.
- JUDGE DIPPELL: They are in EFIS also.
- MR. CONRAD: I'm not worried about that.
- JUDGE DIPPELL: They are.
- 18 MR. CONRAD: I'm just trying to find out
- 19 what it is and whether we've had an opportunity to look at
- 20 it.
- 21 MR. DOTTHEIM: Yes, they --
- 22 MR. CONRAD: These aren't really late-filed
- 23 as I understand it.
- JUDGE DIPPELL: They were -- they were not
- 25 attached to the original application, but they were filed

- 1 later in EFIS.
- 2 MR. CONRAD: Okay.
- JUDGE DIPPELL: As part of the application,
- 4 the proxy statement and the transition services agreement.
- 5 Any other housekeeping matters before we resume?
- 6 MR. RIGGINS: I just have one, Judge.
- 7 Before we resume cross-examination of Mr. Giles, and I
- 8 didn't notice this until last night, in reviewing the
- 9 schedule of witnesses, list of issues, it has Mr. Giles
- 10 listed to appear on Thursday of this week to testify
- 11 regarding actual debt cost recovery, and I believe that's
- 12 a mistake because he does not address that issue in his
- 13 surrebuttal testimony. The other two witnesses for the
- 14 joint applications there, Mr. Bassham and Mr. Cline, do in
- 15 fact address that issue. So I just --
- JUDGE DIPPELL: So -- and those are your
- only witnesses on that issue?
- 18 MR. RIGGINS: That's correct. I don't know
- 19 what happened but I --
- JUDGE DIPPELL: Okay. That's probably just
- 21 a mistake.
- MR. RIGGINS: And with that, as far as
- 23 we're concerned, the cross-examination can resume.
- JUDGE DIPPELL: Thank you. Are you ready
- 25 to go forward, then, Mr. Dottheim?

- 1 MR. DOTTHEIM: Yes.
- JUDGE DIPPELL: Mr. Giles, you were sworn
- 3 in yesterday and you remain under oath. Go ahead,
- 4 Mr. Dottheim.
- 5 CHRIS GILES testified as follows:
- 6 CROSS-EXAMINATION BY MR. DOTTHEIM:
- 7 Q. Good morning Mr. Giles.
- 8 A. Good morning.
- 9 Q. Mr. Giles, does -- do you know whether GPE
- 10 is under obligation to Aquila to use its best efforts to
- 11 obtain regulatory approval in Missouri of the proposed
- 12 transaction?
- 13 A. Yes, that's my understanding.
- 14 Q. Do you know whether the joint applicants
- 15 held any meetings with the stakeholders other than the
- 16 prehearing conference which occurred in May and the
- 17 settlement conference that occurred in November?
- 18 A. We did not meet with any stakeholders prior
- 19 to the close or prior to the transaction. Subsequent to
- 20 that, we had meetings or conversations primarily with
- 21 Staff.
- 22 Q. And were those informational meetings?
- 23 A. I wouldn't characterize them necessarily as
- 24 informational meetings. They were meetings to talk about
- 25 the proposed transaction and whether there was any room

- 1 for negotiation.
- 2 Q. Mr. Giles, it's been indicated to Staff
- 3 that you had or have no work papers to your surrebuttal
- 4 testimony; is that correct?
- 5 A. That's correct.
- 6 Q. Does KCPL have a services obligation
- 7 contract with Aquila?
- 8 A. Not to my knowledge.
- 9 Q. Does KCPL have a services obligation
- 10 contract with GPE referring to the additional amortization
- 11 component of the proposed transaction?
- 12 A. I don't understand your question.
- 13 Q. Is there any requirement that KCPL has in
- 14 this proceeding because of some contractual relationship
- 15 to request that there be an additional amortization for
- 16 Aquila?
- 17 A. No.
- 18 Q. Mr. Giles, you're familiar with the
- 19 Stipulation & Agreement in the KCPL regulatory plan
- 20 Case No. EO-2005-0329?
- 21 A. Yes.
- 22 Q. Do you recall the section that states this
- 23 agreement is based on the unique circumstances presented
- 24 by KCPL to the signatory parties. This agreement shall
- 25 not be construed to have precedential impact in any other

- 1 Commission proceeding?
- 2 A. I believe that's what it says, yes.
- 3 Q. Mr. Giles, I'd like to refer you to page 3
- 4 of your surrebuttal testimony, Exhibit 15, and I'd like to
- 5 direct you to lines 19 and 20. In particular I'd like to
- 6 direct you to the words inter-utility arrangements.
- 7 A. Yes, I see that.
- 8 Q. Your reference to inter-utility
- 9 arrangements, are those inter-utility arrangements which
- 10 you are referring to created by formal agreements between
- 11 utilities?
- 12 A. Between utilities, in some cases, yes. In
- 13 some, I don't believe so.
- Q. Can you provide examples of both?
- 15 A. Well, the example I use in my testimony is
- 16 the Iatan joint ownership. We do have operating
- 17 agreements with the partners in those units, but unlike an
- 18 entry utility or a parent versus a subsidiary, we are
- 19 jointly owned. So there's a significant difference there.
- 20 Q. Can you provide any other examples of
- 21 inter-utility agreements which you're referring to for
- 22 which agreements exist, written agreements or there are no
- 23 written agreements?
- 24 A. I can't think of any offhand.
- Q. It's true, is it not, that the mergers

- 1 combinations, consolidations, integrations referenced in
- 2 the GPE/KCPL/Aquila prepared testimony are not covered by
- 3 a formal agreement or agreements between KCPL and Aquila?
- A. You'll have to repeat that. I'm not
- 5 following.
- 6 Q. All right. It is true, is it not, that the
- 7 mergers, combinations, consolidations, integrations
- 8 referenced in the GPE/KCPL/Aquila prepared testimony are
- 9 not covered by a formal agreement or agreements between
- 10 KCPL and Aquila?
- 11 A. Aquila and KCPL are not merging, and there
- 12 is no agreement to merge. That's correct. GPE --
- 13 Q. The answer to my question is yes?
- 14 A. Well, I think you included GPE in your
- 15 question.
- Q. All right.
- 17 A. GPE is proposing to acquire Aquila, but
- 18 KCPL is not merging its assets with Aquila. I was just
- 19 trying to make sure I covered all three situations.
- 20 Q. Thank you. And so there are no formal
- 21 agreements between KCPL and Aquila?
- 22 A. Not to my knowledge.
- MR. DOTTHEIM: At this time I'd like to
- 24 have a document marked as an exhibit. I think it's
- 25 Exhibit 111.

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1 JUDGE DIPPELL: Yes, Exhibit 111 is the
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- 2 next number.
- 3 MR. DOTTHEIM: If I may approach the Bench
- 4 and the witness?
- JUDGE DIPPELL: Yes, please.
- 6 (EXHIBIT NO. 111 WAS MARKED FOR
- 7 IDENTIFICATION BY THE REPORTER.)
- 8 BY MR. DOTTHEIM:
- 9 Q. Mr. Giles, have you had a chance to take a
- 10 look at what's been marked as Exhibit 111?
- 11 A. I have.
- 12 Q. And that is the response to Staff Data
- 13 Request No. 285?
- 14 A. That's correct.
- 15 Q. And does that Data Request response confirm
- 16 the answer you just previously gave?
- 17 A. It does.
- 18 Q. Mr. Giles, did you attend in September of
- 19 this year the FRI session in Columbia, Missouri?
- 20 A. Yes, I did.
- 21 Q. I believe it was on September 26. Do you
- 22 recall the date?
- 23 A. I don't recall the date, but I did attend.
- 24 Q. Do you recall Mr. Schallenberg talking with
- 25 you at the FRI Conference and indicating to you his

- 1 concern that the mergers, combinations, consolidations,
- 2 integrations addressed in the joint application and the
- 3 joint filing of GPE, KCPL and Aquila at least were not
- 4 covered respecting between KCPL and Aquila?
- 5 A. Mr. Schallenberg, according to my
- 6 recollection, asked me if there were any requests
- 7 contained or anything in the application or testimony that
- 8 indicated KCPL and Aquila were merging, and he seemed to
- 9 be implying that this was an issue. Didn't come out and
- 10 state it was an issue. I indicated to Mr. Schallenberg I
- 11 would get back with him, and prior to my getting back with
- 12 him, he filed his testimony in this case, and it became
- 13 very apparent to me at that time what his concern was.
- 14 Q. Mr. Giles, is it your testimony that all of
- 15 the items that are proposed to occur as a result of the
- 16 transaction in question and produce synergies from the
- 17 consolidation of the operations of KCPL and Aquila are
- 18 transactions that occur regularly between utilities in
- 19 their normal course of business?
- 20 A. I don't think that's my testimony.
- 21 Q. Are the mergers -- are the merger synergies
- 22 that the joint applicants assert will occur as a result of
- 23 the proposed transaction synergies that can occur absent a
- 24 merger or some form of transaction that needs
- 25 authorization from the Missouri Public Service Commission?

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1 A. Yes. Let me clarify, because your question
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- 2 did not indicate merger of who, but yes, it's my testimony
- 3 that the synergies that are based upon jointly operating
- 4 functionally as Kansas City Power & Light, both Aquila and
- 5 KCP&L under joint ownership by GPE is permissible under
- 6 any Commission regulation, or, even though I'm not an
- 7 attorney, any statute that my attorneys have informed me
- 8 of.
- 9 So yes, to answer your question, there's no
- 10 asset combinations, there's no transference of assets
- 11 between Aquila and KCPL, and the synergies that we have
- 12 identified are all capable of being accomplished without
- 13 Commission approval.
- 14 Q. Could they have been accomplished absent
- 15 the merger of the merger sub and GPE?
- 16 A. No.
- 17 Q. Mr. Giles, do you know whether GPE at some
- 18 later time will seek to merge KCPL and GPE?
- 19 A. I don't know specifically that there's been
- 20 a determination. My recommendation would be for that to
- 21 occur. My recommendation would be that within some time
- 22 frame where it was appropriate and assets and rates were
- 23 close enough, to merge the two, Aquila and KCPL. Assets
- 24 have one common set of assets, one common set of rates.
- 25 That would be preferred in my opinion.

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1 Q. Can there be a merger of KCPL and Aquila
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- 2 and there not be one set of rates for KCPL and Aquila?
- 3 A. There could be, yes.
- 4 Q. What time frame are you thinking of when
- 5 you're saying that it would be your recommendation that
- 6 there be a merger?
- 7 A. Three to five years.
- 8 Q. Are you aware of any discussions within GPE
- 9 or KCPL of that nature referring to -- excuse me --
- 10 referring to a possible merger of KCPL or Aquila in the
- 11 future?
- 12 A. It hasn't been a formal discussion. I've
- 13 had informal discussions with both Mr. Chesser, Mr. Downey
- 14 and Mr. Bassham that at some point this is what we ought
- 15 to do.
- Q. What will be the determining factors
- 17 regarding whether that will occur or not as far as you
- 18 know?
- 19 A. In my opinion, the determining factor is
- 20 rate levels, because even though you may have a case where
- 21 you could maintain separate rates, if you combine assets,
- 22 you're essentially combining production facilities, which
- 23 have widely disparate costs depending on the utility and
- 24 different generating capacities, different generating
- 25 types, nuclear plant versus old coal plants, gas plants.

1 And so to mix all of those, it would seem to me you just

- 2 about have to consolidate rate schedules.
- 3 The only difference might be on the
- 4 distribution side of the business, but at least some
- 5 combination of rates for the production side. I think
- 6 that's the key, and the investment that both KCP&L and
- 7 Aquila will need to make in environmental equipment during
- 8 the next three to five years should have a significant
- 9 impact on the value of those assets and thus the rates.
- 10 So at this point, it's almost impossible to
- 11 determine when this transition to a merger of Aquila and
- 12 KCPL could occur, but knowing the environmental
- 13 investments will need to be in place sometime in the 2013
- 14 time frame, that's how I come up with my three to five
- 15 years.
- 16 Q. Will any of the factors in the
- 17 consideration of timing be the factors that Mr. Riggins
- 18 raised in his opening statement and which Mr. Mills asked
- 19 you about when he first cross-examined you yesterday
- 20 afternoon?
- 21 A. I think those would certainly play a role
- 22 as well.
- Q. Mr. Giles, I'd like to refer you again to
- 24 your surrebuttal testimony.
- 25 A. Okay.

- 1 Q. Page 5, lines 13 to 15.
- 2 A. Okay.
- 3 Q. And at page 5, lines 13 to 15 of your
- 4 surrebuttal testimony, you state that GPE will be
- 5 operating Aquila and KCPL as efficiently as possible, do
- 6 you not?
- 7 A. Yes.
- 8 Q. GPE is a holding company, is it not?
- 9 A. Yes.
- 10 Q. Okay. Is your statement at page 5, lines
- 11 13 to 15 that GPE itself will be performing utility
- 12 functions?
- 13 A. The reference there is that Great Plains
- 14 Energy is the owner of both Aquila and KCP&L. The actual
- 15 operations will be Aquila and KCPL, and as a result of
- 16 this transaction, largely KCPL will be operating both
- 17 utilities. So my implication there is that functionally
- 18 it's at the utility level. From an ownership, a strategy
- 19 perspective, it's at the GPE level.
- 20 Q. Does GPE have any operating agreements with
- 21 KCPL?
- 22 A. Not that I'm aware of.
- 23 Q. Are you aware, are any projected with
- 24 either KCPL or Aquila?
- A. Not that I'm aware of.

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1 Q. Mr. Giles, I'd like to refer you to page 6
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- 2 of your surrebuttal testimony, lines 9 to 12.
- 3 A. Okay.
- 4 Q. And at page 6, lines 9 to 12 of your
- 5 surrebuttal testimony, you refer to Mr. Schallenberg's
- 6 statement that there is no contract or agreement
- 7 authorizing KCPL employees to provide services to GPE, and
- 8 you state that there is no written agreement and none is
- 9 required under the Commission's affiliate transactions
- 10 rules, do you not?
- 11 A. I do.
- 12 Q. Have you recently read the Commission's
- 13 affiliate transaction rules?
- 14 A. I have not recently read them, no.
- 15 Q. Have you read the Commission's affiliate
- 16 transaction rules?
- 17 A. Yes.
- 18 MR. DOTTHEIM: May I approach the Bench and
- 19 the witness?
- JUDGE DIPPELL: Yes.
- 21 BY MR. DOTTHEIM:
- Q. Mr. Giles, I'd like to direct you in
- 23 particular to 4. You probably have already found the
- 24 subsection I'm going to direct you to, but page 4, the
- 25 center column, (4)(b)4?

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1 A. Okay.
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- 2 Q. And that states, does it not, under
- 3 recordkeeping, 4, then under B, each regulated electrical
- 4 corporation shall maintain the following information in a
- 5 mutually agreed to electronic format, paren, that is
- 6 agreement between the Staff, Office of the Public Counsel
- 7 and the regulated electric corporation, close paren,
- 8 regarding affiliate transactions on a calendar year basis
- 9 and shall provide such information to the Commission Staff
- 10 and the Office of Public Counsel on or before March 15 of
- 11 the succeeding year for a full and complete list of all
- 12 affiliate transactions undertaken with affiliate entities
- 13 without a written contract together with a brief
- 14 explanation of why there was no contract. Did I read that
- 15 correctly?
- 16 A. You read it correctly, but you did not
- 17 point out that the purpose of the affiliate transaction
- 18 rule is to deal with --
- 19 Q. Mr. Giles --
- 20 A. -- unregulated activity.
- 21 Q. Mr. Giles, I think you answered my
- 22 question. Mr. Giles?
- 23 A. I am answering.
- Q. Mr. Giles.
- JUDGE DIPPELL: Mr. Giles.

- 1 THE WITNESS: Yes.
- 2 JUDGE DIPPELL: You answered his question.
- 3 THE WITNESS: Repeat your question.
- 4 JUDGE DIPPELL: You answered it.
- 5 BY MR. DOTTHEIM:
- 6 Q. I think you answered the question,
- 7 Mr. Giles.
- 8 A. Okay.
- 9 Q. Mr. Giles, are you familiar with KCPL's
- 10 cost allocation manual in its submission to the
- 11 Commission?
- 12 A. I am familiar with the process. I'm not
- 13 familiar with the details.
- MR. DOTTHEIM: At this time I'd like to
- 15 have an exhibit marked.
- JUDGE DIPPELL: All right.
- 17 MR. DOTTHEIM: It would be 112. I'd like
- 18 to approach the Bench and the witness.
- 19 JUDGE DIPPELL: While Mr. Dottheim is
- 20 passing that out, we've had a lot of interference on our
- 21 webcast, and I would ask everyone to check and make sure
- 22 that your cell phones and especially your Blackberries are
- 23 turned off because they interfere with our -- when you get
- 24 a message, even if the ringer is off, they interfere with
- 25 the webcast.

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1 (EXHIBIT NO. 112 WAS MARKED FOR
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- 2 IDENTIFICATION BY THE REPORTER.)
- 3 BY MR. DOTTHEIM:
- 4 Q. Mr. Giles, I'd like to direct you in
- 5 particular to the second page, the paragraph numbered 4,
- 6 and also the -- the line underneath that.
- 7 A. Okay.
- 8 Q. And what's marked as Exhibit 112 is just
- 9 the cover material to the KCPL submission of this year,
- 10 cover letter and two pages, rather than copying the entire
- 11 document, and on the two-page attachment, paragraph 4
- 12 states, for a full and complete list of all affiliate
- 13 transactions undertaken with affiliate entities without a
- 14 written contract together with a brief explanation of why
- 15 there was no contract, and then underneath the response,
- 16 no KCPL affiliate transactions have occurred without a
- 17 written contract. Have I read that correctly?
- 18 A. Yes.
- 19 Q. Mr. Giles, I'd like to direct you again to
- 20 your surrebuttal testimony, page 7.
- 21 A. Okay.
- 22 Q. Lines 1 to 3.
- 23 A. Okay.
- Q. Where you state, do you not, we anticipate
- 25 that when the details regarding operations and services to

- 1 be provided by KCPL to Aquila and Black Hills are
- 2 completed, post closing we will formalize them in written
- 3 agreements. Have I read that correctly?
- 4 A. You have read it correctly.
- 5 Q. There is a transition services agreement
- 6 that was filed with the Commission, am I correct?
- 7 A. I didn't hear the entire question.
- 8 Q. There has been filed by GPE/KCPL/Aquila a
- 9 transition services agreement, has there not? Are you
- 10 aware of that?
- 11 A. I'm aware we have been working on a
- 12 transition services agreement. I'm not sure whether it's
- 13 been filed or not, and I do need to make clear here that
- 14 this is written fairly poorly, but the services to be
- 15 provided by KCPL to Aquila and Black Hills is not
- 16 referring to Aquila as a standalone entity. That is
- 17 referring to services that will be provided to Black Hills
- 18 that are currently being provided by Aquila. So I just
- 19 wanted to make that clear.
- 20 Q. I'm going to hand to you a document that
- 21 was filed on August 2, 2007, that earlier I asked that a
- 22 late-filed exhibit number be reserved for it as
- 23 Exhibit 33. If you would take a look at that document,
- 24 and if you could identify it?
- 25 A. The cover letter indicates it is a

- 1 transition services agreement, an Amendment 1 to
- 2 transition services agreement, including the schedule of
- 3 services to be provided between the joint applicants and
- 4 Black Hills Corporation.
- Q. Okay.
- 6 A. There's a document attached to that.
- 7 Q. Mr. Giles, is that the document that you
- 8 were referring to in your surrebuttal testimony?
- 9 A. Yes, to the extent that it's been
- 10 completed. I'm not sure it's yet completed. It's been
- 11 evolving over time, and I think this is where we were at
- 12 the point in August of 2007. I'm not sure that we're not
- 13 still working on this agreement.
- 14 Q. So are you indicating that there still will
- 15 be another document to be finalized and provided?
- 16 A. I don't know. I don't know the status of
- 17 it.
- 18 Q. At least your surrebuttal testimony
- 19 indicates what you have just said, or that the document is
- 20 still being worked on, it has not been finalized?
- 21 A. That's what's in my surrebuttal, yes, and I
- 22 don't know that that's any different today one way or
- 23 another.
- 24 MR. RIGGINS: Your Honor, I just note for
- 25 the record that Mr. Marshall, who will be testifying

- 1 before too long in this proceeding, probably has better
- 2 knowledge of the status of the transition services
- 3 agreement than Mr. Giles. So to the extent Mr. Giles does
- 4 not know the answer to these questions, Mr. Marshall will
- 5 be able to answer them.
- 6 BY MR. DOTTHEIM:
- 7 Q. Mr. Giles, if I could return again to
- 8 merger savings just briefly. Do you know whether any
- 9 studies have been performed showing whether KCPL and
- 10 Aquila's Missouri operations will experience any
- 11 productivity gains during the 2007 to 2012 time period
- 12 without the proposed merger transaction occurring?
- 13 A. I don't know of any specific studies. I
- 14 know in our business planning process we continually
- 15 strive for productivity gains and continually try to
- 16 either maintain or reach a top quartile or top tier
- 17 performance level in both cost and service.
- 18 MR. DOTTHEIM: At this time I'd like to
- 19 have an exhibit marked.
- JUDGE DIPPELL: All right. Exhibit 113.
- 21 MR. DOTTHEIM: May I approach the Bench and
- 22 the witness?
- JUDGE DIPPELL: Yes.
- 24 (EXHIBIT NO. 113 WAS MARKED FOR
- 25 IDENTIFICATION BY THE REPORTER.)

- 1 BY MR. DOTTHEIM:
- Q. Mr. Giles, have you had a chance to take a
- 3 look at that?
- 4 A. Yes.
- 5 Q. And it's a response to Staff Data Request
- 6 339, is it not?
- 7 A. It is.
- 8 Q. And in response to the question, please
- 9 provide copies of all documents which show that KCPL and
- 10 Aquila's Missouri operations will experience no
- 11 productivity gains during 2007 through 2012 time period to
- 12 offset any inflationary pressure experience during this
- 13 time period without the merger of KCPL with Aquila's
- 14 Missouri operations, and the response is no such studies
- 15 have been conducted.
- 16 A. That's correct.
- 17 Q. Is that accurate to the best of your
- 18 knowledge?
- 19 A. It is. So far I seem to be batting a
- 20 thousand.
- 21 MR. CONRAD: I'd like to move to strike
- 22 that gratuitous comment.
- MR. RIGGINS: Your Honor, if we strike all
- 24 the gratuitous comments in this hearing, we will not have
- 25 much of a transcript.

- 1 MR. CONRAD: It was not in response to a
- 2 question that I heard.
- JUDGE DIPPELL: I will strike the added
- 4 remark as nonresponsive.
- 5 BY MR. DOTTHEIM:
- 6 Q. Mr. Giles, earlier in the proceeding when I
- 7 asked you if there was any precedent for certain of the
- 8 components of the joint applicants' transaction proposal,
- 9 you made reference to Mark Oligschlaeger's rebuttal
- 10 testimony in the UtiliCorp/Empire merger case -- excuse
- 11 me -- the UtiliCorp/St. Joseph Light & Power merger case,
- 12 I believe, am I correct?
- 13 A. I believe I said Mr. Oligschlaeger. I may
- 14 have said or Mr. Traxler. I'm not sure. It was one of
- 15 the two.
- Okay. I believe it was Mr. Oligschlaeger.
- 17 A. Okay.
- 18 Q. How are you familiar with
- 19 Mr. Oligschlaeger's testimony from the -- from that merger
- 20 case, the UtiliCorp/St. Joseph Light & Power merger case?
- 21 A. I read various orders, various points in
- 22 time. I'm not even sure when I read it, but I recall
- 23 seeing something.
- Q. I can understand your referencing
- 25 Mr. Traxler because there are other GPE/KCPL witnesses who

- 1 also mention Mr. Traxler in addition to Mr. Oligschlaeger,
- 2 but I think you made reference to Mr. Oligschlaeger. I'd
- 3 like to approach the witness. May I?
- 4 JUDGE DIPPELL: Yes.
- 5 BY MR. DOTTHEIM:
- 6 Q. Mr. Giles, I'd like to refer you to certain
- 7 of Mr. Oligschlaeger's testimony which you didn't make
- 8 note of when you made reference to his testimony yesterday
- 9 afternoon. I'd like to first refer you to page 20, and
- 10 let me ask you to identify the document that I handed to
- 11 you. Is it on the cover page marked or shown as Exhibit
- 12 No. 713, Staff overall recommendations, Mark
- 13 Oligschlaeger, MoPSC Staff, rebuttal testimony, Case No.
- 14 EM-2000-292, UtiliCorp United, Inc., and St. Joseph Light
- 15 and Power Company?
- 16 A. Yes.
- 17 Q. And there's a date shown at the bottom of
- 18 the cover page of May 2000?
- 19 A. Yes, it is.
- Q. Again I'd like to refer you to page 20,
- 21 line 13, and the sentence that begins towards the end of
- 22 line 13, merger cost savings in contrast are very
- 23 speculative and difficult, perhaps impossible to
- 24 accurately measure. Merger savings are likely subject to
- 25 contentious disputes in rate case hearings. One can never

- 1 be as sure of the amount of the savings component on the
- 2 cost/benefit analysis as one can be of the amount of cost
- 3 component in the premiums. It will always take a leap of
- 4 faith to make a tentative determination that merger
- 5 savings exceed merger costs, and that determination
- 6 inherently places the risk of obtaining merger savings on
- 7 the customers rather than utilities. For this reason, the
- 8 Staff views recovery of acquisition adjustments in rates
- 9 as detrimental to the public interest because of the very
- 10 highly -- the very high likelihood that customers' rates
- 11 are actually being increased as a result of the inclusion
- of merger premiums. Did I read that accurately?
- 13 A. Yes, you did.
- 14 Q. There are three other places I'd like to
- 15 refer you to. I don't want to leave people the impression
- 16 that I'm going to read from the entire testimony. But I'd
- 17 next like to refer you to page 26, line 18. What I
- 18 previously read was from a partial answer of
- 19 Mr. Oligschlaeger's to a question, did I not, on page 20?
- 20 A. Yes.
- 21 Q. And on page 26, line 18, there's the
- 22 question, why is it difficult to identify and quantify
- 23 actual achieved merger savings on an after the fact basis?
- 24 Answer: Conceptually the difficulty is
- 25 that it requires a comparison between actual financial

- 1 results achieved after a merger and what the financial
- 2 results would have been for an entity if the merger had
- 3 never taken place. Of course, no one can know what would
- 4 have happened if a merger had not taken place if, in fact,
- 5 a merger does take place. This requires guesswork on
- 6 someone's part to come up with a hypothetical scenario in
- 7 order to quantify actual merger savings.
- 8 This guesswork can take two basic forms.
- 9 First, an assumption that the involved entities' financial
- 10 results at the time the merger was entered into would have
- 11 essentially been frozen in place from that point on or,
- 12 second, that some way can be found to accurately project
- 13 prospectively and retrospectively what the entity would
- 14 have done on a standalone basis, paren, that is, what
- 15 savings will be or what would have been achieved, what
- 16 major decisions will be or would have been made, et
- 17 cetera, close paren.
- 18 The first assumption is unrealistic in that
- 19 no business entity stands frozen in place for an extended
- 20 period of time. Second assumption involves hopelessly
- 21 subjective speculation as to what a business concern will
- 22 do or would have done when faced with a set of
- 23 hypothetical facts and circumstances not actually known
- 24 prospectively or necessarily even accurately known
- 25 retrospectively. Did I read that accurately on pages 26

- 1 and 27?
- 2 A. Yes.
- 3 Q. I read down starting on line 18 on page 26
- 4 down to line 12 on page 27, correct?
- 5 A. Yes.
- 6 Q. Okay. I'd like to refer you next to page
- 7 47 of line 15 where it appears the question, question: If
- 8 the Commission were to approve this requested merger, what
- 9 is the Staff's recommendation regarding how merger savings
- 10 and costs resulting from the merger transaction should be
- 11 treated in future rate proceedings?
- 12 Answer: Through specific rate findings
- 13 concerning merger savings and costs -- excuse me. Let me
- 14 start that answer over.
- 15 Answer: Though specific rate findings
- 16 concerning merger savings and costs should be reserved to
- 17 those future rate cases, in general the Staff believes
- 18 that traditional ratemaking practices when examined in the
- 19 context of the occurrence of regulatory lag will be
- 20 sufficient to achieve fair treatment of merger revenue
- 21 requirement impacts from the prospective of both UCU
- 22 customers and shareholders.
- 23 Paren, in context of this case, fair treatment presumes
- 24 that total merger savings will exceed total merger costs,
- 25 close paren.

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1 In practice, use of traditional regulatory
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- 2 practices would mean that merger savings would be flowed
- 3 to customers by means of periodic rate proceedings with
- 4 appropriate merger costs, paren, that is cost to achieve,
- 5 close paren, charged to expense as incurred as well. In
- 6 between rate proceedings, UCU would be allowed to retain
- 7 in total the net amount of any merger savings it can
- 8 create. Regulatory lag allows, therefore, for fair
- 9 sharing of merger savings between customers and
- 10 shareholders in most situations, period.
- 11 Did I read accurately from line 15 on page
- 12 47 to line 6 on page 48?
- 13 A. Yes.
- 14 Q. And although I received an objection
- 15 yesterday when I -- when I asked you about transaction
- 16 costs, just solely for purposes of clarification because
- 17 the quote I just had you read from referred to cost to
- 18 achieve, I'd like to refer you to one other page, which
- 19 will give us a definition of cost to achieve, and I'd like
- 20 to refer you to page 9.
- 21 And I'll -- before I read anything on it,
- 22 I'd like to direct your counsel to line 16 to 21 where
- 23 there's a definition of cost to achieve. The company
- 24 defines cost to achieve as transition costs and
- 25 transaction costs. The -- if I'm not mistaken, if I'm not

- 1 recalling it correctly, the Staff has defined cost to
- 2 achieve as transition costs and has not defined
- 3 transaction costs as cost to achieve. That's why I would
- 4 cite you to that part of the testimony.
- 5 MR. RIGGINS: Well, there's not a question
- 6 pending, but not knowing what the question is, I guess,
- 7 since Mr. Giles did reference Mr. Oligschlaeger's
- 8 testimony, I don't have a question with Mr. Dottheim
- 9 asking him about that as long as we don't get back into
- 10 what KCPL or Great Plains may be requesting in terms of
- 11 transaction costs in this proceeding.
- 12 BY MR. DOTTHEIM:
- 13 Q. And I'm just -- Mr. Giles, would like to
- 14 refer you to page 9, line 16.
- 15 A. Okay.
- Q. Which is part of Mr. Oligschlaeger's
- 17 answer. It states, the joint applicants' proposal would
- 18 require customers to pay for merger transaction costs,
- 19 which should be treated in a similar manner to the
- 20 acquisition adjustment and be assigned to shareholders in
- 21 entirety. In addition, the proposed regulatory plan would
- 22 allow recovery from ratepayers of certain costs to
- 23 achieve, paren, transition costs, close paren, that also
- 24 should be assigned to shareholders, such as executive
- 25 severance payments, paren, golden parachutes, close paren,

- 1 period. Did I read that accurately?
- 2 A. Yes.
- 3 Q. Thank you. Mr. Giles, have any documents
- 4 been generated that would actually show projected rates
- 5 for KCPL and Aquila customers that would show on the basis
- 6 of the proposed merger that KCPL and Aquila customers'
- 7 rates would be lower than they would be if KCPL and Aquila
- 8 remained standalone companies?
- 9 A. I don't know to what extent that's been
- 10 done. I think to the extent one can look at the various
- 11 components of the proposed transaction, one can assume
- 12 rates would be lower than they would be otherwise, but I
- don't know one way or another whether analysis has been
- 14 done with all the various assumptions.
- MR. DOTTHEIM: If I could have a moment,
- 16 please?
- 17 BY MR. DOTTHEIM:
- 18 Q. Do you know if any detailed facility plans
- 19 have been completed for the inclusion of Aquila employees
- 20 into the KCPL facilities?
- 21 A. I know those plans are underway as we speak
- 22 today.
- Q. Mr. Giles, who bears the risk of post
- 24 merger integration operations causing service quality
- 25 issues that don't exist today?

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1 MR. RIGGINS: Your Honor, again, I think
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- 2 I'm going to interpose an objection. We have a witness
- 3 coming up, Mr. Marshall, who addresses these kind of
- 4 issues. Once again, Mr. Giles does not address all of
- 5 these service quality issues in his testimony, which again
- 6 is just rebutting specific issues raised by Staff, Public
- 7 Counsel and the City of Kansas City, Missouri.
- 8 MR. MILLS: Judge, may I respond to that?
- 9 JUDGE DIPPELL: Yes.
- 10 MR. MILLS: We've had this objection
- 11 before. If Mr. Giles doesn't know the answer to this
- 12 because he didn't testify about it, he certainly can say
- 13 he doesn't know, but there's no rule that says the
- 14 cross-examination must be limited to what's in the direct
- 15 testimony. In fact, 536.070(2) says that each party shall
- 16 have the right to call and examine witnesses, to introduce
- 17 exhibits, to cross-examine opposing witnesses on any
- 18 matter relevant to the issues even though that matter was
- 19 not the subject of the direct examination.
- 20 So the law says that we can cross-examine
- 21 Mr. Giles on anything that's relevant. If he doesn't know
- 22 the answer, he can say he doesn't know the answer or he
- 23 can say that somebody knows a better answer that's coming
- 24 up later. But Mr. Dottheim can't be precluded from asking
- 25 the question simply because Mr. Giles didn't put this in

- 1 his direct testimony. Thank you.
- 2 MR. DOTTHEIM: Again --
- JUDGE DIPPELL: Mr. Dottheim?
- 4 MR. DOTTHEIM: And Mr. Mills has I think
- 5 correctly cited 536.070(2), and at the same time, I would
- 6 say that I don't believe that the question I've asked is
- 7 irrelevant. I don't believe it is far afield from what
- 8 Mr. Giles is testifying to. Again, he, the companies,
- 9 joint applicants, have presented him as a policy witness.
- 10 He has also been characterized as an overview witness.
- 11 The questions are very relevant and as Mr. Lewis -- as
- 12 Mr. Mills has said, if he doesn't know the answer, he can
- 13 say he doesn't know the answer or direct the question to
- 14 some other GPE/KCPL/Aquila witness.
- 15 JUDGE DIPPELL: Mr. Riggins, you wanted one
- 16 last comment?
- 17 MR. RIGGINS: Just one point of
- 18 clarification, Judge. Mr. Giles had not filed direct
- 19 testimony in this case. He did not file supplemental
- 20 testimony in this case. His testimony is surrebuttal.
- 21 They're response to specific issues related to other
- 22 witnesses. So to the extent it was characterized as
- 23 direct testimony, I disagree with that characterization.
- 24 MR. DOTTHEIM: I'm sorry if I characterized
- 25 it as --

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1 MR. RIGGINS: No, you did not. I think
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- 2 Mr. Mills did.
- 3 MR. DOTTHEIM: Well, I guess the lesson to
- 4 be learned from this is that some of us will be more
- 5 circumspect when it is asserted that a witness is an
- 6 overview or a policy witness and more closely go through
- 7 their testimony and limit them to the issues that their
- 8 testimony addressed, and if they are -- if the sponsoring
- 9 party is not willing to have them testify on the broad
- 10 subject area of the case, then they should be limited to
- 11 the specific issues that were being tried and not be
- 12 presented as policy or overview.
- JUDGE DIPPELL: Okay. I'm going to
- 14 overrule the objection and let the witness answer if he
- 15 knows. Do you recall the question, sir?
- 16 THE WITNESS: I believe I do. I believe
- 17 the question was who bears the risk of customer service in
- 18 a merger.
- 19 BY MR. DOTTHEIM:
- 20 Q. Yes. Who bears the risk of customer
- 21 service, service quality issues arising post merger when
- 22 an integration of facilities personnel occur?
- 23 A. I believe all stakeholders bear that risk.
- 24 I believe that customer service impacts the shareholder,
- 25 it impacts the community, impacts the Commission, impacts

1 all stakeholders, customers that are involved. I think

- 2 it's a shared risk.
- 3 MR. DOTTHEIM: Thank you, Mr. Giles.
- 4 JUDGE DIPPELL: Thank you. Are there
- 5 Commission questions for Mr. Giles? Commissioner Murray?
- 6 COMMISSIONER MURRAY: I'm going to pass for
- 7 the moment. Thank you.
- JUDGE DIPPELL: Commissioner Jarrett?
- 9 COMMISSIONER JARRETT: No questions.
- 10 JUDGE DIPPELL: Chairman Davis?
- 11 QUESTIONS BY CHAIRMAN DAVIS:
- 12 Q. I guess if I stray to subjects that are not
- 13 proper subject of your surrebuttal testimony, I guess
- 14 people can offer objections.
- Good morning, Mr. Giles.
- A. Good morning.
- 17 Q. What is your role again for Kansas City
- 18 Power & Light?
- 19 A. I am responsible for regulatory affairs,
- 20 vice president.
- Q. Okay. You're vice president of regulatory
- 22 affairs?
- 23 A. Yes.
- 24 Q. And so were you involved in the development
- of the Kansas City Power & Light experimental regulatory

- 1 plan?
- 2 A. Yes, I was.
- 3 Q. And was that a collaborative process that
- 4 Aquila was also involved in?
- 5 A. I believe so, yes. Aquila attended most
- 6 all of the meetings to my recollection.
- 7 Q. And do you recall, did Aquila get the same
- 8 deal that Kansas City Power & Light got?
- 9 A. No, they didn't. Primarily because -- my
- 10 understanding is, and I was not involved in all of their
- 11 discussions, by the way, because they had a separate
- 12 discussion that I was not directly involved in. But my
- 13 understanding is since they were already below investment
- 14 grade, then it didn't make a lot of sense to have an
- 15 amortization provision to get them to investment grade,
- and the situation was different for Aquila versus KCP&L.
- 17 We were at investment grade and were attempting to
- 18 maintain that. So from that aspect, it was a different
- 19 circumstance.
- Q. What was your impression? Do you think
- 21 KCP&L could have come to this Commission as part of a rate
- 22 case and filed for those amortizations and gotten them
- 23 independent of the experimental regulatory plan that
- 24 virtually all the parties except for Sierra Club and
- 25 Concerned Citizens of Platte County agreed to?

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1 A. I don't think there's anything that would
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- 2 have prohibited the company from requesting that. I think
- 3 given the regulatory --
- 4 Q. Okay. Let's stop right there.
- 5 A. Okay.
- 6 Q. It's true, you can come here and ask for
- 7 anything under the sun, is that not true, Mr. Giles?
- 8 A. Well --
- 9 Q. That's a yes or no question.
- 10 A. Yes.
- 11 Q. Yes, no, maybe, I don't know.
- 12 A. Yes.
- 13 Q. You can come in here and ask for anything
- 14 that's allowed by law, correct?
- 15 A. Correct.
- 16 Q. Maybe some things that aren't allowed by
- 17 law?
- 18 A. Correct.
- 19 Q. That doesn't mean you're going to get them?
- 20 A. That's correct.
- 21 Q. And do you have any mental impressions as
- 22 to what would have happened if you hadn't had that
- 23 experimental regulatory plan? Do you think there would
- 24 have been some opposition to you saying, hey, we want our
- 25 amortizations?

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1 A. I think we would not have requested the
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- 2 amortizations absent approval of building the coal plant.
- 3 The two of go hand in hand, because we would not be coming
- 4 in to the Commission and requesting an amortization to
- 5 maintain credit unless we were spending over a billion
- 6 dollars in these investments. So you can't really
- 7 separate those two issues because our concern was we had
- 8 to get some assurance that we would not be downgraded
- 9 immediately if we announced this investment program.
- 10 Q. Right. Okay. Now, Mr. Giles, did KCP&L as
- 11 part of that experimental regulatory plan, did they offer
- 12 up any other consideration?
- 13 A. There were several different provisions in
- 14 that plan, but yes.
- 15 Q. Okay. And agreeing not to pursue a fuel
- 16 adjustment mechanism for five years after the plan was
- 17 constructed was another, I guess, piece of consideration
- 18 of that agreement, was it not?
- 19 A. I'm not sure of the time frame, but there
- 20 was an agreement to not use a fuel adjustment at least
- 21 during the time frame of the agreement.
- 22 Q. Now, Aquila never made that deal, did they?
- 23 That's not part of their experimental regulatory plan; is
- 24 it?
- 25 A. It is not.

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1 Q. Are you familiar at all with what they --
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- 2 now, you used to work for St. Joe Light & Power, didn't
- 3 you?
- 4 A. No. That's Tim Rush.
- 5 Q. That's Tim Rush?
- A. Yeah.
- 7 Q. Okay. Sorry. Are you familiar at all with
- 8 Aquila's balance sheet?
- 9 A. Somewhat.
- 10 O. Somewhat?
- 11 A. Well, I'm familiar with their operations,
- 12 their -- generally their type of production facilities
- 13 that they're serving. I can't tell you what their balance
- 14 sheet is.
- 15 Q. You can't tell me what their balance sheet
- 16 is?
- 17 A. No.
- 18 Q. So you can't put all the numbers together
- 19 and show me how this is a positive benefit or at least a
- 20 not detriment for consumers, right?
- 21 A. I can provide some assistance, but I think
- 22 the better person would be Mr. Bassham.
- 23 Q. Okay. So what -- if you can -- Judge,
- 24 we've got the drawing board there behind him. I'm eager
- 25 to see Mr. Giles take a stab at it if he wants to.

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1 A. The -- I don't know if I need to go to a
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- 2 board, but I can.
- 3 Q. Okay.
- 4 A. The total -- if you look at the total value
- 5 of the synergies, it's 755 million over ten years.
- 6 Q. Okay.
- 7 A. Okay.
- 8 Q. Okay.
- 9 A. 305 million in the first five years.
- 10 Q. Okay.
- 11 A. The transaction costs are 95 million.
- 12 Q. All right.
- 13 A. The transition costs, 45 million.
- 14 Q. All right. So you've got 130 million in
- 15 transition and transaction costs?
- 16 A. Correct. 100 --
- 17 Q. And you've got -- and we're just assuming
- 18 you're -- we'll just assume your number, you've got
- 19 755 million in synergies, alleged synergies over a decade?
- 20 A. Correct.
- Q. What else you got?
- 22 A. You got 143 million in interest and
- 23 repurchase costs.
- Q. Now, what is that?
- 25 A. Okay. That is the difference between what

- 1 is in rates versus what the actual interest costs will be
- 2 in that five-year period and the cost of buying out a
- 3 large portion of the debt. So when we buy out a large
- 4 portion of the debt, those interest save -- create
- 5 interest savings, but they also create repurchase costs.
- 6 Q. Right.
- 7 A. So the combination of the higher interest
- 8 rate on the one outstanding debt issuance netted against
- 9 the savings and then the costs added to it, that's
- 10 \$143 million.
- 11 Q. Okay.
- 12 A. And that's -- just for reference, that is
- 13 included in Mr. Cline's testimony. So you can see where
- 14 these numbers come from.
- 15 Q. Okay. All right.
- 16 A. So if you -- in our proposal, what we have
- 17 suggested is the 95 million be all recovered in the
- 18 five-year period, the transition costs be split 50/50 and
- 19 the synergies be split 50/50 and the interest and
- 20 repurchase costs all be recovered in the five-year period.
- 21 So if you look at just that five year period, the benefits
- 22 to customers are negative.
- 23 If you look at it on a ten-year period,
- 24 where the costs have all been recovered and you still got
- 25 a large amount of savings in that second five years, the

- 1 net benefit to customers is more like 400, 3 or 4 -- I
- 2 haven't done the math, it's 3 or \$400 million.
- 3 So the issue that we have, that I guess the
- 4 Commission has is there's several ways to move this to get
- 5 benefits sooner. One way is to, just for example,
- 6 amortize the costs over a longer period.
- 7 Q. Mr. Giles, can I cut you off there? Okay.
- 8 A. Okay.
- 9 Q. The 143 million in interest and repurchase
- 10 costs for the debt that's out there that Aquila has that's
- 11 over 7 percent, what -- what caused that debt to begin
- 12 with?
- 13 A. Presumably the higher interest costs were
- 14 caused by their falling below investment grade, which was
- 15 largely attributable, my understanding, to their marketing
- 16 and trading activities and their unregulated business.
- 17 Q. Do you know what Aquila's book value was in
- 18 the last rate case?
- 19 A. I don't. I -- I don't recall.
- 20 Q. Okay. So if I just picked out a number and
- 21 said it was roughly \$1 billion, you'd have no reason to
- 22 dispute that, would you?
- 23 A. No.
- Q. Okay. And how many customers does Aquila
- 25 have in Missouri and Kansas?

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1 A. In Kansas, they no longer have electric
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- 2 customers.
- 3 Q. No longer have electric customers?
- A. Right. They just have Missouri electric.
- 5 Q. Okay.
- A. And that's all that we're focused on is
- 7 Missouri.
- 8 Q. So basically we've got 300,000 Missouri
- 9 electric customers, is that roughly the right number, to
- 10 the best of your knowledge?
- 11 A. Yes.
- 12 Q. So how much is KCP&L paying on a per
- 13 customer basis for those 300,000 customers or GXP or the
- 14 subsidiary or whoever?
- 15 A. Well, I don't know offhand, because the way
- 16 the transaction's working is we are paying \$4.54, but
- 17 that's buying the entire company, then including all the
- 18 gas properties, so then you have to --
- 19 Q. Right. And you subtract out the gas
- 20 properties and then you subtract out the cash from Black
- 21 Hills. Okay.
- 22 A. Right.
- 23 Q. So --
- 24 A. So if you do --
- 25 Q. You know what those numbers are, don't you,

- 1 Mr. Giles?
- 2 A. I don't.
- 3 O. You don't?
- 4 A. In my head I don't. I can get those
- 5 numbers.
- 6 Q. Okay. But what, 900 something million or a
- 7 billion or something like that?
- 8 A. Roughly, yeah, roughly 900 million.
- 9 Q. Roughly 900 million. And what's the total
- 10 transaction cost here?
- 11 A. 4.54 per share.
- 12 Q. Didn't you read any of the press releases,
- 13 Mr. Giles? Does no one here -- you know, does no one here
- 14 ever look at what the big round numbers are or do they all
- 15 just look at stock price?
- 16 A. Well, I think we look at the numbers, but I
- 17 don't want to misstate anything.
- 18 Q. Okay. Well, you can multiply it out, 4.54
- 19 times, was it 350-plus million shares? Might have an
- 20 abacas in the back of the chambers if you need one.
- 21 A. Okay. 1.6 billion.
- 22 Q. Okay. So that's -- that's 1.6 billion for
- 23 just the -- the stock. If you were just going to purchase
- 24 all of Aquila's assets, what would those assets be worth?
- 25 A. Around \$900 million or -- the electric

- 1 Missouri assets.
- 2 Q. Right. The electric -- the electric
- 3 Missouri assets are worth 900 million to a billion, and
- 4 you've got roughly \$1.1 billion worth of debt that you're
- 5 also assuming, correct?
- A. Well, yes, but you're refinancing all of
- 7 that debt.
- 8 Q. I understand that, but you're still
- 9 assuming, I mean you're still taking it over?
- 10 A. Correct.
- 11 Q. Is this just a deal to bail out the Aquila
- 12 shareholders?
- 13 A. No.
- 14 Q. No?
- 15 A. No.
- 16 Q. No. But that's part of the deal, isn't it?
- 17 A. No. Can I expand on that?
- 18 Q. Sure.
- 19 A. When we -- when we looked at this
- 20 transaction, when you look at any transaction in this type
- of a situation, you look at how do you balance all the
- 22 interests. There's shareholders for Aquila, there's
- 23 shareholders for GPE, and there's obviously customers of
- 24 both utilities. And what this comes down to, and try to
- 25 paraphrase it here a little bit, but what it comes down to

- 1 is, we pay, offered to pay a fair price for the utility
- 2 given a fair treatment in the regulatory process. And
- 3 when I say that, I mean there are benefits here for
- 4 customers above all the costs. On the other hand, had we
- 5 bid on this utility and assumed in that bidding process
- 6 that GPE/KCP&L would absorb all of these cost, rough
- 7 number, 4 bucks. You used that yesterday.
- 8 O. Uh-huh.
- 9 A. We wouldn't have this deal because, one,
- 10 Aguila wouldn't have accepted it, and two, had they
- 11 accepted it, it's unlikely their shareholders would have
- 12 accepted it. So the balancing here is we're transforming
- 13 this utility from Aquila to a new entity underneath GPE
- 14 and largely operated by KCP&L. And what we focused on was
- 15 how do we generate enough synergies to benefit customers
- and at the same time be able to recover the costs of the
- 17 transaction.
- 18 Now, there are benefits over this period
- 19 that more than cover the cost. In the five-year period,
- 20 because of the way we structured the plan, the costs are
- 21 in fact negative on the customers' side. But on the
- 22 long-term for ten years, they've very positive. So on the
- 23 other hand, so -- you see what I'm trying to get to?
- Q. I understand. But once again, we'll get
- 25 back to the question that I asked Mr. Chesser yesterday.

- 1 How is it that, if this is such a good deal for consumers,
- 2 that you can't find one consumer representative here in
- 3 this room who says, you know, I take the deal?
- 4 A. You want my opinion?
- 5 Q. Sure.
- 6 A. I believe it's an emotional issue. I
- 7 believe --
- 8 Q. Rates are an emotional issue, Mr. Giles?
- 9 A. I understand, but let me better describe
- 10 what I mean. The benefits of this transaction and the
- 11 cost of this transaction aren't any different than any
- 12 other transaction I've been involved with, and I've been
- 13 involved in four of them prior to this one. Very similar.
- 14 The difference is, there's an additional cost that doesn't
- 15 show up in your face in this deal. We didn't have that in
- 16 the other deals, and that's not only the interest
- 17 component. Even though the benefits outweigh that, what
- 18 this deal does and you'll hear Mr. Green and Mr. Empson
- 19 testify along these same lines, what this deal does is it
- 20 gives Aquila the opportunity, and its customers to get out
- 21 of this pickle, and this is the only way to get out of it,
- 22 with a merger.
- Now, they have a standalone plan. Whether
- 24 that can be implemented or not, we don't know.
- 25 But the emotional issue that I believe exists with a lot

- 1 of the parties -- because frankly, I am totally surprised.
- 2 I have been, what I'd say, dumfounded at the position the
- 3 parties have taken in this case, and my position is it's
- 4 an emotional issue because of the past of Aquila, and I
- 5 think the parties can't get beyond that.
- 6 Q. Okay. We'll see if anyone has any
- 7 emotional outbursts here shortly. All right. Mr. Giles,
- 8 here's my impression, and you tell me where you think I'm
- 9 wrong. Okay. You've got Great Plains putting up cash,
- 10 stock, assuming debt for all told about \$3 billion. And
- 11 then when you subtract out the Black Hills contribution,
- 12 you're still looking at roughly 2 billion. And then from
- 13 there you get assets that if you look at the book value
- 14 may be worth about a billion, or if you go on a per
- 15 customer basis and you say those customers are worth, say
- 16 \$2,500 apiece, you're still substantially short.
- 17 And it looks like you've reached -- you've
- 18 got a gap there that is such a large amount of money that
- 19 it does not outweigh, you know, the \$755 million of
- 20 synergies that your top number listed for the next decade,
- 21 many of which are at least mildly speculative.
- 22 A. Those components aren't additive. That's
- 23 where you're getting hung up is those are not additive
- 24 components. The interest, the components -- the cost
- 25 components and the benefits are related to -- the rate

- 1 base is not changing here, only on a going forward basis.
- 2 So when we assume this debt, we are taking the cash from
- 3 Black Hills and paying off that debt, we're refinancing or
- 4 purchasing that debt. So that at the end of the day, when
- 5 you look at the balance sheet, the debt/equity ratio is
- 6 45/55. So it's 55 equity, 45 debt.
- 7 Q. Right.
- 8 A. Which is the same as GPE and KCPL. So that
- 9 component and the rate base stayed fixed. Another place
- 10 that I think it's confusing is when Mr. Cline talks about
- 11 the debt, he's included additional capital expenditures
- 12 over this five year time frame. So there's debt in those
- 13 numbers that don't even relate to existing assets.
- 14 So there's a substantial amount of
- 15 investment over the next five years we have to finance
- 16 post transaction. So what Mr. Cline was doing in all of
- 17 his analysis was showing what is that cost going to be.
- 18 But I think they -- perhaps Mr. Cline and Mr. Bassham can
- 19 do a better job than I can, but the two components aren't
- 20 related.
- Q. And it's all this pent up frustration that
- 22 folks like Mr. Conrad have for Aquila and that's the
- reason why he's not just rushing up to embrace you?
- MR. CONRAD: Could be other reasons.
- 25 THE WITNESS: Let me state it hopefully

- 1 more succinctly.
- 2 MR. CONRAD: Not that I have a problem with
- 3 that.
- 4 THE WITNESS: No utility is going to
- 5 purchase this company and be able to purchase this company
- 6 at a price to be treated like this company. That's the
- 7 bottom line. And what my impression from all of these
- 8 parties, that's exactly what they want. They want some
- 9 utility, GPE or standalone Aquila, to continue to not be
- 10 able to recover costs. And when we look at it, we look at
- 11 it as a new company going forward. The parties can't do
- 12 that. They can't get out of the past. That's my opinion,
- 13 and because of that, there's a no deal here. You
- 14 either -- and that's the position they've taken is you --
- 15 BY CHAIRMAN DAVIS:
- 16 Q. All right, Mr. Giles. Now, hypothetically
- 17 speaking, if Aquila was going to liquidate today, they
- 18 were just going to sell everything, retire all their
- 19 debts, you know, what would they -- what would the
- 20 shareholders have left at the end of the day?
- 21 A. You mean what would -- what would the value
- 22 to the shareholders be?
- 23 Q. Uh-huh.
- A. Assuming they're market price, I haven't
- 25 looked lately, it's around \$4, \$4.10, that's what they'd

- 1 get.
- 2 Q. And how -- as I see it, you've got -- so
- 3 you sell all the assets and retire all the debt, they're
- 4 still going to end up with \$1.7 billion to distribute
- 5 amongst the shareholders basically?
- A. Yeah.
- 7 Q. Or -- well it would be less than that, but
- 8 4.10 a share times number of shares, that's what they get?
- 9 A. Less the debt. I didn't --
- 10 Q. Ahh, less the debt.
- 11 A. You'd have to pay the debt.
- 12 Q. You'd have to pay the debt. So if you
- 13 subtract a billion dollars for the debt or whatever you
- 14 think the debt's worth, then it's substantially less than
- 15 that. You're looking, I would say, at less than \$2 a
- 16 share?
- 17 A. I'm having a hard time separating the
- 18 Missouri piece from all the total piece. I don't disagree
- 19 with you. I'm just not sure if you're right or wrong.
- Q. All right. We'll take the -- we'll take
- 21 the -- we'll take the don't disagree. All right. Thank
- 22 you, Mr. Giles.
- JUDGE DIPPELL: Commissioner Murray?
- 24 COMMISSIONER MURRAY: Just very briefly,
- 25 Judge.

- 1 QUESTIONS BY COMMISSIONER MURRAY:
- Q. Mr. Giles, the costs and benefits that were
- 3 calculated over the ten year period, were they calculated
- 4 based on future value or net present value?
- 5 A. The numbers -- we've done it both ways.
- 6 The numbers I was quoting to Mr. Davis were numbers that
- 7 were escalated so that -- the 305 million in the first
- 8 five years is escalated -- that's the sum, but it's
- 9 escalated. Then the additional 450 million is an
- 10 escalated amount as well. So they're not net present
- 11 value.
- 12 Q. So are we not really taking into account
- 13 the fact that if ratepayers are achieving a net detriment
- 14 in the first five years, that the benefits to be achieved
- in the latter five years are less than actually shown?
- 16 A. The net -- the net present value of the 450
- 17 is 340 million. So you still have substantial benefits
- 18 above the cost, even on a present value basis.
- 19 Q. So the net present value of the 450?
- 20 A. Yes.
- 21 Q. Is 340, and then the initial five years,
- 22 what was the detriment figure?
- 23 A. That is a total of 283 million. Now, that
- 24 includes 100 percent of transition, so if you knock half
- of that off, it's closer to 268. You're really comparing

- 1 over the ten year time from the 260 to 755 in benefit or
- 2 305 plus 340, which is 645 to the 260 million cost.
- 3 Q. But the -- I'm just wanting to look at the
- 4 numbers that apply to ratepayers.
- 5 A. Okay.
- 6 Q. So give me the totals that apply to
- 7 ratepayers.
- 8 A. As we proposed it, it would be 260 million.
- 9 Q. In the first five years there are costs to
- 10 ratepayers?
- 11 A. Correct.
- 12 Q. Okay.
- 13 A. And as we proposed a sharing of the
- 14 synergies after the transition costs, so if I take the
- 15 305 million minus 45, which is 260, then customers would
- 16 receive 130 million of that benefit.
- 17 Q. I got lost somewhere in there because --
- 18 A. Mr. Bassham is -- will be here on Thursday,
- 19 and he will have a table that will show this. But I'm
- 20 just sort of doing it on the back of the envelope here,
- 21 but essentially we were proposing 143 and 95, half of the
- 22 transition, which is 22, 5, and so that's a cost of
- 23 260.5 million in the first five years.
- Q. All right. And then how do you arrive at
- 25 the second five year figure?

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1 A. The second five years, all of the costs, if
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- 2 you take the annual amount of savings that add up to the
- 3 305 and escalate those savings by year, and I don't recall
- 4 what the escalator was, it was roughly the inflation rate.
- 5 You come up with an additional 450 million in the second
- 6 five years, and there's no cost because those have all
- 7 been recovered in the first five years. So the net
- 8 benefit to customers is about \$300 million.
- 9 Q. I'm sorry. Did you say billion or million?
- 10 A. Million.
- 11 Q. I'm not making sense of those numbers.
- 12 Second --
- 13 A. May be --
- 14 Q. Go through that again.
- 15 A. May be my rounding. Okay. If -- let's
- 16 just look at the -- in the first five years, you have on
- 17 the customer side 143 million in interest and repurchase
- 18 cost Q. I understand the first five years. Just
- 19 concentrate on the second, please.
- 20 A. Okay. There is an additional 450 million
- 21 in benefits, and there's no cost. So the net benefit, if
- 22 you add the first five years net of the cost and the
- 23 benefits with no costs in the second five years, you come
- 24 up with about \$320 million.
- 25 Q. And I don't understand what you're

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1 subtracting from the 450, because it appears to me if
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- 2 you're looking at just ratepayer effects, is that what
- 3 we're looking at?
- 4 A. Yes.
- 5 Q. That if the net cost in the first five
- 6 years to ratepayers is 260 million, and then the --
- 7 A. 260, but then offset by 130 million in
- 8 synergies.
- 9 Q. In the first five years?
- 10 A. In the first five years.
- 11 COMMISSIONER MURRAY: That's what I was
- 12 missing. All right. Thank you.
- JUDGE DIPPELL: Commissioner Jarrett?
- 14 OUESTIONS BY COMMISSIONER JARRETT:
- Q. Good morning.
- A. Good morning.
- 17 Q. Chairman Davis asked you several questions
- 18 and you testified, and I'm paraphrasing a little bit I
- 19 guess, for the first five years there's a negative impact
- 20 on customers, but if you look at it out to ten years, it's
- 21 a benefit --
- 22 A. Yes.
- 23 Q. -- to the customers. Can you address, use
- 24 kind of that same analysis of five and ten years relating
- 25 to GPE shareholders, what's the impact on them for five

- 1 years and ten years?
- 2 A. In the first five years, given the
- 3 proposal, the impact to GPE shareholders is a minimal
- 4 accretion on earnings per share in the period '09, '10 of
- 5 about 4 cents per share, earnings today around \$2 per
- 6 share. So it's a minimal impact, a minimal accretive
- 7 impact on GPE during that five year period.
- 8 Q. And then what out to ten years?
- 9 A. After ten years, all of the savings go back
- 10 to customers. So, in effect, the value to GPE of this
- 11 transaction longer term is the continued increases in
- 12 growth in earnings from increased sales, increased
- 13 investment for both Aquila and KCPL. So it sort of goes
- 14 back to the traditional regulatory model where as your
- 15 system grows, you grow your earnings, and that's basically
- 16 what we're looking at, growth opportunities for GPE
- 17 because Aquila's service area grows about a percent more
- 18 than KCPL's.
- 19 There's also additional capital we'll have
- 20 to raise and invest. Rate base will increase and earnings
- 21 will increase. So there's nothing in particular we will
- 22 gain from the synergies during that second five years,
- 23 just the normal operating benefits.
- 24 COMMISSIONER JARRETT: Thank you.
- 25 JUDGE DIPPELL: All right, then --

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1 COMMISSIONER MURRAY: One more question,
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- 2 Judge.
- JUDGE DIPPELL: Commissioner Murray.
- 4 FURTHER QUESTIONS BY COMMISSIONER MURRAY:
- 5 Q. Probably shouldn't venture here because I
- 6 haven't thought this through, but if -- is it possible to
- 7 quantify the benefits to the current Aquila shareholders
- 8 versus the detriments or benefits to the Aquila -- current
- 9 Aquila customers?
- 10 A. Yes. We have in Tim Rush's testimony, and
- 11 I think he's scheduled today, probably won't get to him
- 12 until tomorrow, but he actually has a schedule that
- 13 allocates all these costs to the jurisdictions. So what
- 14 we've tried to do is allocate the costs, allocate the
- 15 benefits and the costs consistently, so that if you've got
- 16 significant benefits, you get more of the costs, and all
- 17 of these numbers -- I'm glad you mentioned that. All
- 18 these numbers are total. So there is an allocated piece
- 19 to Missouri, to Kansas, and then within Missouri there's
- 20 an allocated piece to Aquila, KCPL and St. Joe Light &
- 21 Power, and that's all contained in Mr. Rush's testimony.
- 22 COMMISSIONER MURRAY: Thank you.
- JUDGE DIPPELL: All right, then. Let's
- 24 take a short break, and when we return, we will do further
- 25 cross-examination based on questions from the Bench and

- 1 redirect, and after Mr. Giles, I'm believe we're going to
- 2 move on to Mr. Green. Questions back there?
- 3 MR. BOUDREAU: From my perspective, this is
- 4 Staff's call as to whether or not -- Mr. Green and
- 5 Mr. Empson are both going to be Staff's witnesses and I'll
- 6 defer to them as far as order, but that's the way that
- 7 they're schedule.
- 8 JUDGE DIPPELL: Okay. And I just want to
- 9 let you know the Commission does have their regularly
- 10 scheduled agenda scheduled for -- starting at noon today.
- 11 My intent is to go a little past noon in here and then
- 12 break after they have finished their discussions on the
- 13 KCPL rate case, which is on their agenda today, and then
- 14 we'll break for lunch. So we'll be breaking after noon
- 15 for lunch. So 10:40 come back here. Off the record.
- 16 (A BREAK WAS TAKEN.)
- 17 JUDGE DIPPELL: Let's go ahead and go back
- 18 on the record. During the break, it was pointed out to me
- 19 that literally everyone in this room is interested in the
- 20 KCPL discussions on the Commission's agenda, so we'll just
- 21 break at noon for the Commission's agenda and plan to come
- 22 back after that.
- 23 All right. Let's go ahead and resume then
- 24 with further cross-examination based on questions from the
- 25 Bench. Is there anything from Aquila?

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1 MS. PARSONS: No, your Honor.
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- JUDGE DIPPELL: Black Hills?
- MR. DeFORD: None, your Honor.
- JUDGE DIPPELL: Do we have the locals,
- 5 unions?
- 6 MS. WILLIAMS: Nothing, your Honor.
- JUDGE DIPPELL: And Department of Energy,
- 8 Dogwood Energy, Joint Municipals, City of Kansas City, St.
- 9 Joe, Lee's Summit, Independence, Cass County, South Harper
- 10 Residents. Mr. Coffman was here earlier. Ag Processing?
- MR. CONRAD: Yeah, just a couple, just a
- 12 couple of things.
- 13 RECROSS-EXAMINATION BY MR. CONRAD:
- 14 Q. Mr. Giles, do you have available to you I
- 15 believe it is Mr. Zabors' filings in this proceeding?
- 16 A. I don't have them in front of me, no.
- 17 Q. Well, my copy of this is marked up, and I
- 18 would suggest that we might want to spend just a moment on
- 19 that. Do we have -- somebody have a copy of Zabors'
- 20 document?
- 21 MR. RIGGINS: Wait just a minute. I think
- 22 we can get one.
- MR. FISCHER: I've got it.
- 24 THE WITNESS: Okay.
- 25 BY MR. CONRAD:

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1 Q. If you would, please, sir, turn to Schedule
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- 2 RTZ-6, which is titled, I think, Summary of Synergies.
- 3 A. Okay.
- 4 Q. Just so we're looking at the same thing,
- 5 I'm seeing a bar graph there that has three bars.
- 6 A. Yes.
- 7 Q. And the right-hand bar has two shades.
- 8 There's a shade for 305, I presume that means millions,
- 9 and a different shade for a bar that sits on top of that
- of 302, again presumably millions, right?
- 11 A. That's correct.
- 12 Q. Now, the 305 is labeled to its right,
- 13 regulated operating synergies. What is that, Mr. Giles?
- 14 A. That is the synergies based upon the
- 15 Missouri allocated portion of costs. In other words, if
- 16 it's a -- I'll give you an example. If it's a -- an
- 17 individual that allocates time among all of the businesses
- 18 and we were eliminating that position, only the Missouri
- 19 portion of that individual's time would be in the 305
- 20 number. The remainder of it would be in the 302 number.
- Q. All right. Now, the total of the two bars
- 22 stacked on top of each other I think, if I'm looking at
- 23 this correctly, there's a number at the top of the stack
- 24 607. That's the total, right?
- 25 A. Right.

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1 Q. What's the label on the 302, the different
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- 2 color?
- 3 A. That label is corporate operational savings
- 4 not allocated to regulated utilities.
- 5 Q. Now, would it be correct that if it's not
- 6 allocated to the regulated utilities, it would also not be
- 7 allocated in any way, shape or form to ratepayers,
- 8 correct?
- 9 A. That's correct.
- 10 Q. So what this graph seems to me to be
- 11 saying -- well, strike that.
- 12 Is it true, then, that \$302 million of
- 13 alleged synergy savings that the company is expecting here
- 14 to receive are being allocated somewhere other than to the
- 15 ratepayers but they nonetheless exist under your
- 16 scenarios?
- 17 A. Let me make sure I can clearly answer this.
- 18 The 302 million in effect are unallocated costs at the end
- 19 of the transaction. In other words, those are costs GPE
- 20 is left with that we have to take out of the business.
- 21 Q. Excuse me. You said costs or synergies?
- 22 I'm looking at something that says synergies, operational
- 23 savings. Have we switched to costs?
- A. In this case, it's the same thing. It's
- 25 saying we are going to eliminate 305 million in costs or

- 1 added benefits that are allocated to Missouri electric,
- 2 but there will remain costs of 302 million we've also got
- 3 to eliminate that aren't currently or after post
- 4 transaction aren't being allocated anywhere. We bought
- 5 all those people.
- 6 Q. Well, I'm more confused than when I began,
- 7 because I'm looking then at this, it says summary of
- 8 synergies. I'm not finding -- I haven't gone through
- 9 every word here and put a dot over the top of it like we
- 10 used to have to do. With one exception, I don't even find
- 11 the word costs, and those exceptions are in the second
- 12 from the last and the last bullet. So what you're telling
- 13 me then is the 607 is not savings but rather costs even
- 14 though the exhibit is labeled synergies?
- 15 A. They become savings once they're
- 16 eliminated.
- 17 Q. Oh, so they're -- so there's -- there's
- 18 then \$302 million of savings in the form of eliminated
- 19 costs that then are just being absorbed into KCP&L/GPE,
- 20 correct?
- 21 A. Correct.
- 22 Q. Thank you. And would that then be a
- 23 shareholder benefit?
- A. No. It would -- it would be -- it is
- 25 directly related to shareholders. Let me answer it this

- 1 way. To the extent we take them out, it's a shareholder
- 2 benefit. To the extent we don't eliminate those costs,
- 3 it's a shareholder detriment.
- Q. Okay. Now, on the 305, one half of that is
- 5 being assigned to the ratepayers, correct?
- 6 A. Correct.
- 7 Q. So if I total that half and the 302, do I
- 8 not end up with 460 to shareholders?
- 9 A. No. You have to keep in mind that these --
- 10 Q. Okay. Just -- let me keep my mind separate
- 11 from yours. Half of 305 is what?
- 12 A. First -- well, let me --
- 13 Q. Half of 305 is what, Mr. Giles?
- 14 A. Half of 305? It's 152.5.
- 15 Q. Now, add to that 302 and tell me what the
- 16 sum of those two numbers is.
- 17 A. 454.5.
- 18 MR. CONRAD: Now, your Honor, I would leave
- 19 to approach the witness, but I want to assure the Bench
- 20 that I have no intention of embracing him.
- JUDGE DIPPELL: You may approach.
- 22 BY MR. CONRAD:
- Q. Mr. Giles, I want to show you first of all
- 24 a little red book, kind of more or less red. Would you
- 25 agree?

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1 A. Brown.
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- 2 Q. Brown. Okay. What's it say on it?
- A. Missouri Revised Statutes 2000.
- 4 Q. And as we've verified, we also have a
- 5 pocket part in here for Volume 11, correct so far?
- 6 A. Correct.
- 7 Q. Now, you've been regaling us somewhat with
- 8 your ability to interpret what laws the Commission
- 9 operates under. I wanted to show you one of those. It's
- 10 very short, and might focus on 393.135. Do you have that
- 11 before you?
- 12 A. I do.
- 13 Q. Would you read that for me, please?
- 14 A. Any charge made or demanded by an
- 15 electrical corporation for service or in connection
- 16 therewith which is based on the cost of construction in
- 17 progress upon any existing or new facility of the
- 18 electrical corporation or any other cost associated with
- 19 owning, operating, maintaining or financing any property
- 20 before it is fully operational and used for service is
- 21 unjust and unreasonable and is prohibited.
- 22 Q. Okay. Before you close that up, look right
- 23 below that language and there's a phrase in a paren. Do
- 24 you see that?
- 25 A. I do.

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1 Q. What does that say?
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- 2 A. Adopted by initiative proposition No. 1,
- 3 November 2nd, 1976.
- 4 Q. Now, do you know what that means?
- 5 A. I do.
- 6 Q. What does it mean, Mr. Giles?
- 7 A. My understanding, it is the prohibition
- 8 against construction work in progress in rate base.
- 9 Q. If we need to get the language again, do
- 10 you recall anything about financing in the language that
- 11 you read?
- 12 A. I do.
- 13 Q. Now, is that what the regulatory
- 14 amortization process is intended to do, support the
- 15 financing?
- 16 A. No.
- 17 Q. Oh, it doesn't -- it doesn't support that?
- 18 A. It is -- it supports the credit metrics.
- 19 Q. And why would the credit metrics need
- 20 support, Mr. Giles?
- 21 A. Because in today's environment, the rate of
- 22 return typically authorized by the Commission is not
- 23 sufficient to generate enough cash to meet credit metrics.
- Q. Now, the rate of return is paid to whom?
- 25 A. It is paid to shareholders.

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1 Q. But we're talking about credit metrics,
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- 2 correct?
- 3 A. Correct.
- 4 Q. And credit is something other than what the
- 5 equity shareholders advance, is that correct?
- 6 A. Correct.
- 7 Q. So let me get back again to your statement
- 8 a few moments ago that going into a billion dollar
- 9 construction program, you would need to have support in
- 10 order for your credit metrics to stay up and that that
- 11 would pertain to financing. What are you borrowing the
- 12 money for, Mr. Giles?
- 13 A. We're borrowing money for all -- all
- 14 utility purposes.
- 15 Q. Are you borrowing money to build Iatan 2?
- 16 A. That's a portion of it.
- 17 Q. Are you borrowing money to build Iatan 2,
- 18 yes or no or you don't know?
- 19 MR. RIGGINS: He answered the question,
- 20 your Honor.
- 21 THE WITNESS: I think I answered.
- MR. CONRAD: No, he didn't answer it.
- THE WITNESS: A portion of our borrowings
- 24 are to finance Iatan 2.
- 25 BY MR. CONRAD:

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1 Q. So is Iatan 2 currently operational and
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- 2 generating power to the grid?
- 3 A. No.
- 4 Q. Absent the agreement of the parties to the
- 5 regulatory plan, I think it is your -- it is your sense
- 6 that the Commission could nonetheless authorize rates that
- 7 included financing of the construction of plant that is
- 8 not used and useful?
- 9 A. I didn't say that.
- 10 Q. Well, that's -- that's a good thing.
- 11 Your -- your testimony seemed to be that you had received
- 12 advice, however, that they could; is that correct?
- 13 A. The additional amortization is no different
- 14 than accelerated depreciation. It's a tool to generate
- 15 cash. We have, and this Commission has approved
- 16 accelerated depreciation in KCPL's rate case in 1996. So
- 17 absent calling it amortization, the precedent is there and
- 18 the Commission has, in fact, done it.
- 19 Q. So is then your statement that the
- 20 Commission has in the past approved rates that were
- 21 unlawful and unreasonable and prohibited under that
- 22 initiative proposition we read?
- 23 A. No.
- Q. And so again, absent the agreement of the
- 25 parties embodied in the regulatory plan stipulation not to

- 1 pursue that, might have a little legal problem, do you
- 2 think?
- 3 A. I don't believe there's a legal problem.
- Q. I see. Well, you may be alone. Thank you,
- 5 sir.
- JUDGE DIPPELL: Is there anything from
- 7 Public Counsel?
- 8 MR. MILLS: Just a few questions. Thank
- 9 you.
- 10 RECROSS-EXAMINATION BY MR. MILLS:
- 11 Q. Mr. Giles, in response to a question by
- 12 Commissioner Davis, did you say that after this
- 13 transaction was complete, that GPE's equity ratio would be
- 14 about 45 percent?
- 15 A. The debt to equity would be 45/55.
- Q. 55 percent equity?
- 17 A. 55 percent equity.
- 18 Q. Is there anything that's filed in this case
- 19 that will show that GPE plans to quickly try to run that
- 20 up to 57 percent equity?
- 21 A. Not that I'm aware of.
- 22 Q. Do you think it would be reasonable to do
- 23 that?
- A. I'm not in the position to say.
- 25 Q. How did the 55 percent equity ratio that

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1 you're talking about come about? Is that just the way
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- 2 that the numbers came out or is that a target that you're
- 3 shooting for?
- 4 A. You'll need to ask Mr. Cline.
- 5 Q. You don't know?
- A. I don't know.
- 7 Q. Now, Mr. Giles, Commissioner Davis also
- 8 asked you about whether you -- whether you, and I think he
- 9 may have been talking about other witnesses were familiar
- 10 with the big round numbers. Do you remember that
- 11 question?
- 12 A. I do.
- 13 Q. Do you personally have any incentive,
- 14 compensation or any kind of pay at stake on the success or
- 15 failure of this merger?
- A. No, I don't.
- 17 Q. Now, with respect to the portion of the
- 18 Black Hills transaction that GPE is planning to use the
- 19 proceeds of which to use at least partially to refinance
- 20 and retire some debt, are you familiar with that part of
- 21 the transaction?
- 22 A. I'm aware of some additional cash, but I
- 23 mean, that's all I'm aware of.
- Q. Do you know whether or not the cash from
- 25 Black Hills is going to be used at least in part to

- 1 refinance or retire Aquila debt?
- 2 A. Yes.
- 3 Q. Are you aware of anything that would
- 4 prevent Aquila, absent a three way transaction with Black
- 5 Hills, GPE and Aquila, from simply selling its gas
- 6 properties to Black Hills and using that money in the same
- 7 way without GPE's involvement?
- 8 A. I'm not following your question. Could you
- 9 repeat or rephrase?
- 10 Q. If GPE wasn't involved in this deal, could
- 11 Aquila sell its gas properties to Black Hills, use the
- 12 proceeds from that to retire and refinance some of its
- 13 debt?
- 14 MR. RIGGINS: I object, it's asking the
- 15 witness to speculate.
- MR. MILLS: Well, it's simply taking a
- 17 piece of the transaction as proposed and asking whether or
- 18 not that piece could go on by itself. I don't believe
- 19 that's speculation.
- 20 JUDGE DIPPELL: I'll overrule the objection
- 21 and allow him to answer if he knows.
- THE WITNESS: I don't know.
- 23 BY MR. MILLS:
- Q. Now, just to follow up on some of the
- 25 questions that Commissioner Murray asked, and for these

- 1 questions I'm going to ask you to assume that either
- 2 there's no inflation and no productivity gains over the
- 3 next ten years or that the inflation rate and the
- 4 productivity gains are exactly the same so they cancel
- 5 each other out. We're not talking about escalating any
- 6 numbers or deescalating numbers for productivity or
- 7 inflation. Can you assume that with me?
- 8 A. Well, I think I can, but it depends on what
- 9 your question is.
- 10 Q. Let's get to the question then. In what
- 11 year do the cumulative detriments to ratepayers become
- 12 less than cumulative benefits under the transaction as
- 13 proposed?
- 14 A. I don't know.
- 15 Q. Is it after year five?
- 16 A. Yes.
- 17 Q. But you don't know -- is it before year
- 18 ten?
- 19 A. Oh, yes.
- 20 Q. So somewhere between five and ten years
- 21 out?
- 22 A. Yes.
- Q. Okay. And is the transaction as proposed
- 24 accretive to shareholders in year two?
- 25 A. I believe Mr. Chesser stated that that was

- 1 the case.
- Q. Okay. Without changing the purchase price,
- 3 because I know that's a no no, we're not going to talk
- 4 about that, can you tell me a way that we can flip that,
- 5 that we can get benefits to ratepayers in year two and
- 6 have the shareholders wait for year five or later to get
- 7 benefits? Is there any way you can restructure the deal
- 8 without changing the purchase price to do that?
- 9 A. Yes.
- 10 Q. How do you do that?
- 11 A. Well, I haven't sat down and done it, but
- 12 it can be done, and I believe when Mr. Bassham is
- 13 testifying, he can probably do that.
- 14 MR. MILLS: That's all the questions I
- 15 have.
- JUDGE DIPPELL: Thank you. Is there
- 17 further cross-examination from Staff?
- 18 MR. DOTTHEIM: Just a couple of questions.
- 19 RECROSS-EXAMINATION BY MR. DOTTHEIM:
- 20 Q. Mr. Giles, in response to a question from
- 21 the Bench, you said that you were involved in four
- 22 transactions before this and you weren't any more specific
- 23 than that. What four transactions were you referring to?
- 24 A. I was involved in the Kansas City Power &
- 25 Light acquisition of Kansas Gas and Electric. I was

- 1 involved in the UtiliCorp/Kansas City Power and Light
- 2 merger of equals. I was involved in two WestStar mergers,
- 3 Kansas City Power & Light with WestStar. That one
- 4 transaction failed. Another transaction was entered into.
- 5 So I'm counting that as two. So I've been involved in
- 6 four.
- 7 Q. None of those transactions were actually
- 8 consummated, were they?
- 9 A. No, they weren't.
- 10 Q. And you've previously referred to those
- 11 four transactions when I was originally cross-examining
- 12 you yesterday, did you not?
- 13 A. I believe I did.
- 14 Q. Mr. Giles, do you still have a copy of
- 15 Mr. Oligschlaeger's rebuttal testimony in the
- 16 UtiliCorp/St. Joseph Light and Power merger case?
- 17 A. I do.
- 18 Q. I'd like to refer you to page 17.
- 19 A. Okay.
- Q. And I'd like to refer you to line 17 on
- 21 page 17.
- 22 A. Okay.
- Q. He makes reference to Case No. EM-96-248.
- 24 Is that the UtiliCorp United/Kansas City Power & Light
- 25 merger case to which you were referring?

- 1 A. Yes, it is.
- 2 Q. And I'm just going to read several lines
- 3 from that page, that partial answer that starts on page
- 4 17, line 17. In Case No. EM-96-248, UCU and KCPL proposed
- 5 a regulatory plan for that merger which included the
- 6 following terms: a 2 percent rate reduction for both KCPL
- 7 and UCU Missouri customers effective immediately upon
- 8 closing of the merger, establishment of an alternative
- 9 regulation sharing plan with customer sharing to begin at
- 10 a 12 percent return on equity, accelerated depreciation
- 11 for Wolf Creek Nuclear Generating Station. Did I read
- 12 line 17 to 24 accurately?
- 13 A. Yes.
- 14 MR. DOTTHEIM: Thank you, Mr. Giles.
- JUDGE DIPPELL: Is there redirect?
- MR. RIGGINS: I have a few.
- 17 REDIRECT EXAMINATION BY MR. RIGGINS:
- 18 Q. Since, Mr. Giles, you have that provision
- 19 handy that Mr. Dottheim just asked you about, are there
- 20 any significant differences between UtiliCorp United of
- 21 1996 and Aquila in 1996 between KCPL in 1996 and KCPL in
- 22 2007? Excuse me. I think I misspoke. I meant
- 23 differences between UtiliCorp in 1996 and Aquila in 2007.
- 24 A. Yes. There's substantial differences in
- 25 circumstance. In not only UtiliCorp and Aquila's case,

- 1 but also the rate environment we were in in 1996 was a
- 2 rate reduction environment versus a rate increase
- 3 environment today, and combine that with all the other
- 4 differences, they're substantial.
- 5 Q. While you have Mr. Oligschlaeger's
- 6 testimony handy, I think Mr. Dottheim asked you some
- 7 questions or read a portion of the testimony contained on
- 8 page 47. would you return to that page, please?
- 9 A. Okay.
- 10 Q. You recall the provision there that
- 11 Mr. Dottheim was reading and asking you about?
- 12 A. Yes.
- 13 Q. Would you turn to the next page, please,
- 14 page 48? Do you see the question beginning on line 14
- 15 that states, are there instances in which regulatory lag
- 16 may not provide for fair sharing of merger savings to a
- 17 utility?
- 18 A. Yes.
- 19 Q. Could you read Mr. Oligschlaeger's answer
- 20 to that question, please?
- 21 A. Answer: That is possible. In particular,
- 22 when a company undergoing a merger faces increasing
- 23 revenue requirements, even when estimated net merger
- 24 savings are factored in, rate increase cases may serve to
- 25 pass on achieved merger savings to customers without a

- 1 chance for the utilities to retain a share or merger
- 2 savings for a reasonable period. In these instances, the
- 3 Staff would not be opposed in concept to proposals by
- 4 utilities to share merger savings in the context of a rate
- 5 proceeding.
- 6 Q. Is the scenario Mr. Oligschlaeger is
- 7 describing there applicable to the current situation of
- 8 Aquila and Kansas City Power & Light?
- 9 A. Yes, it is.
- 10 Q. Yesterday Mr. Dottheim asked you some
- 11 questions about the additional amortization provision. In
- 12 particular I think he asked you what level of detail the
- 13 companies have provided in their filing in this case
- 14 around how the additional amortization procedure would
- 15 work. Do you recall whether KCPL addressed that issue in
- 16 its application filed in this case?
- 17 A. Yes. We indicated in the application under
- 18 the same or similar terms and conditions as KCPL's
- 19 amortization, and I would anticipate that the formulas are
- 20 the same. It's a Standard & Poor's calculation for credit
- 21 worthiness. It wouldn't vary between Aquila and Kansas
- 22 City Power & Light.
- MR. RIGGINS: Thank you. That's all I
- 24 have.
- 25 JUDGE DIPPELL: Thank you. I believe that

- 1 is all we have for Mr. Giles.
- 2 MS. PARSONS: I have one question. Since
- 3 we have read from Mr. Oligschlaeger's testimony several
- 4 times and just pulled excerpts, I would suggest if it's
- 5 agreeable to Staff to go ahead and admit it -- or mark it
- 6 as an exhibit and admit it or either ask the Commission to
- 7 take judicial notice of the testimony that was filed in
- 8 EM-2000-292.
- 9 JUDGE DIPPELL: My only concern about that
- 10 is how much additional information that will add to the
- 11 record. Is that testimony pretty much related to that one
- 12 issue or is there --
- MR. DOTTHEIM: Yes, it is.
- 14 JUDGE DIPPELL: Would there be --
- MR. DOTTHEIM: Staff has no objection to
- 16 that.
- JUDGE DIPPELL: Would there be any
- 18 objection to the Commission taking official notice of
- 19 Mr. Oligschlaeger's testimony in -- I forget the Case
- 20 No. EM --
- 21 MR. DOTTHEIM: 2000-292.
- 22 MR. CONRAD: I haven't read that: If I
- 23 ever read that, I don't have a vivid recollection of its
- 24 contents right now. So it's not really possible for me to
- 25 decide whether or not I have an objection to it without

- 1 looking at what's proposed. It's been used in
- 2 cross-examination of -- Mr. Oligschlaeger was not listed
- 3 as a witness. If Aquila wants to call him, I don't know,
- 4 I suppose we can probably try to take him out of order.
- 5 If you want -- I suppose a compromise might
- 6 be since those portions have been read into the record, if
- 7 counsel simply wanted to identify those pages. I'm always
- 8 a little bit itchy about taking official notice of
- 9 something just because it's been filed in the system. The
- 10 witness hasn't been subject to cross-examination. I'm not
- 11 clear whether that's competent and substantial evidence.
- 12 JUDGE DIPPELL: Usually in a situation
- 13 where statements -- and those statements were identified
- 14 when Mr. Dottheim read them into the record. Sometimes it
- 15 is helpful to have them in context for later review, so I
- 16 think what I will do is hold off on ruling on that and
- 17 allow Mr. Conrad to have an opportunity to review
- 18 Mr. Oligschlaeger's testimony and determine if he has any
- 19 objection at that time.
- MR. CONRAD: That's acceptable here. Does
- 21 Mr. Dottheim have a copy?
- MR. DOTTHEIM: Yes.
- JUDGE DIPPELL: Mr. Dottheim will get you a
- 24 copy.
- 25 MR. CONRAD: I've got a lot of stuff to

1 deal with here. But we can try to get to that at some

- 2 time.
- JUDGE DIPPELL: Mr. Mills, do you want to
- 4 make a statement?
- 5 MR. MILLS: If I may, and I'm not sure that
- 6 I have an objection, but I would note that 536.070 again
- 7 tells us about official notice, and it says, agencies
- 8 shall take official notice of all matters of which the
- 9 courts take judicial notice. They may also take official
- 10 notice of technical or scientific facts not judicially
- 11 cognizable within their competence. so I don't know that
- 12 really 536 provides clear authority that you can take
- 13 judicial notice of an entire piece of testimony.
- 14 JUDGE DIPPELL: I believe the Commission
- 15 also has a rule regarding that.
- MR. MILLS: That's true, and I think it
- 17 mirrors 536.070 fairly closely. I can check. Anyway, if
- 18 you're going to hold off on ruling, we can talk about --
- 19 JUDGE DIPPELL: I'm going to hold off on
- 20 ruling. We'll deal with that later. Also, did Staff
- 21 intend to offer Exhibit 111, 112 and 113?
- 22 MR. DOTTHEIM: Yes, the Staff offers
- 23 Exhibits 111, 112 and 113.
- MR. CONRAD: No objection here.
- 25 JUDGE DIPPELL: Would there be any

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1 objection to those exhibits? Let's start with 111. Any
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- 2 objection to 111?
- 3 (No response.)
- JUDGE DIPPELL: Seeing none, I'll receive
- 5 it into evidence receive it into evidence.
- 6 (EXHIBIT NO. 111 WAS RECEIVED INTO
- 7 EVIDENCE.)
- 8 JUDGE DIPPELL: 112?
- 9 MR. RIGGINS: Your Honor, subject to
- 10 Mr. Dottheim's acknowledgement that Exhibit 112 is an
- 11 incomplete document in the sense that it references
- 12 numerous exhibits that are not attached to it, I have no
- 13 objection to this being admitted.
- 14 MR. DOTTHEIM: Yes, and I thought I had
- 15 indicated at the time that --
- MR. RIGGINS: I thought you did.
- 17 MR. DOTTHEIM: -- that it was an incomplete
- 18 document.
- 19 JUDGE DIPPELL: All right. Seeing no other
- 20 objection, then we'll receive that into evidence.
- 21 (EXHIBIT NO. 112 WAS RECEIVED INTO
- 22 EVIDENCE.)
- JUDGE DIPPELL: Exhibit 113?
- 24 (No response.)
- 25 JUDGE DIPPELL: Seeing no objection, that's

- 1 received into evidence.
- 2 (EXHIBIT NO. 113 WAS RECEIVED INTO
- 3 EVIDENCE.)
- JUDGE DIPPELL: Thank you, Mr. Giles. I
- 5 believe you may step down for now, and you're slated to
- 6 return on other issues.
- 7 Let's go ahead then with the next witness,
- 8 which I believe is Staff's witness Mr. Green, or Staff
- 9 calling Mr. Green.
- 10 MR. DOTTHEIM: The Staff is going to call
- 11 Mr. Empson before Mr. Green.
- 12 JUDGE DIPPELL: I'm sorry. Mr. Empson.
- 13 I'm seeing head shaking. I had on the list it was
- 14 Mr. Green. Is it Mr. Green or Mr. Empson?
- MR. WILLIAMS: Empson.
- JUDGE DIPPELL: Is everyone prepared to go
- 17 forward with Mr. Empson. Okay.
- 18 (Witness sworn.)
- JUDGE DIPPELL: Thank you.
- 20 JON EMPSON testified as follows:
- 21 DIRECT EXAMINATION BY MS. KLIETHERMES:
- Q. Good morning, Mr. Empson.
- A. Good morning.
- 24 Q. Could you state and spell your name for the
- 25 record.

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1 A. My name is John R. Empson, it's J-o-n,
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- 2 middle initial R, last name is Empson, E-m-p-s-o-n.
- 3 Q. And by whom are you employed at the present
- 4 time?
- 5 A. I'm employed by Aquila, Inc.
- 6 Q. What is your current title?
- 7 A. I'm senior vice president of regulated
- 8 operations.
- 9 Q. What are your job duties in that position?
- 10 A. I have the leadership and management
- 11 oversight for our regulated utility operations, both gas
- 12 and electric. I have the gas and electric regulatory
- 13 responsibility. I have central service responsibilities,
- 14 which includes billing and call center, and I also am
- 15 responsible for gas supply.
- 16 Q. Are you familiar with a transaction
- 17 involving Aquila, Black Hills and Great Plains Energy?
- 18 A. Yes, I am.
- 19 Q. And is that the matter of Case No.
- 20 EM-2007-0374?
- 21 A. Yes, it is.
- 22 Q. What is your knowledge of that transaction?
- 23 A. Effectively, Great Plains is buying Aquila,
- 24 and there's a simultaneous transaction that occurs where
- 25 our gas properties and our electric operations in Colorado

- 1 are being sold to Black Hills.
- 2 Q. Does Aquila have utility operations in
- 3 Missouri?
- 4 A. Yes, we do.
- 5 Q. What are your job duties relative to those
- 6 Missouri utility operations?
- 7 A. Again, since I have oversight
- 8 responsibilities for all of our utilities, the operating
- 9 vice president that is responsible for Missouri reports to
- 10 me, as well as the other support functions like regulatory
- 11 and central services that support those operations.
- 12 Q. What is your experience in utility
- 13 regulation?
- 14 A. I have been involved in utility regulation
- 15 for the approximate 22 years I've been with Aquila, Inc.
- 16 Prior to that, I had positions within Northern Natural Gas
- 17 Company, Northern Liquid Fuels where I was involved in
- 18 regulatory proceedings and Commission relations.
- 19 Q. And what is your utility regulation
- 20 experience relative to Aquila?
- 21 A. I've been involved in merger applications.
- 22 I've been involved in rate case applications. I've been
- 23 involved in debt collateralization applications, the whole
- 24 array of things that would come before this Commission or
- 25 any other Commission, I have typically been involved with.

1 Q. And has the bulk of that experience been in

- 2 Missouri?
- 3 A. Not necessarily. We've operated in seven
- 4 states, so I was involved in all of our gas and electric
- 5 jurisdictions in those capacities.
- 6 Q. Have you been involved in utility mergers
- 7 in the past?
- 8 A. Yes.
- 9 Q. What has been the nature of your
- 10 involvement?
- 11 A. I think there's two areas of involvement.
- 12 First is in the -- in the actual merger process itself
- 13 where I have been a witness in various proceedings, and
- 14 then after the fact of trying to transition the acquired
- 15 entity of the merged entity into our company.
- Q. And what mergers or merger activity have
- 17 you been involved in?
- 18 A. Well, in the state of Missouri, it would
- 19 have been the St. Joe merger with Aquila, the Empire
- 20 merger with Aquila, and KCPL, Kansas City Power & Light
- 21 merger with Aquila.
- 22 Q. You referenced a merger between Aquila and
- 23 Empire. Would you agree that that merger was not
- 24 completed?
- 25 A. I do.

- 1 Q. Why was that merger not completed?
- 2 A. It didn't receive the necessary regulatory
- 3 approvals to move forward.
- Q. Were you involved in the -- or you stated
- 5 you were involved in the merger between Aquila, St. Joe
- 6 and St. Joseph Light and Power. Did that merger encounter
- 7 any difficulties after the merger closed?
- 8 A. We did not encounter any operational
- 9 difficulties. We ran into some legal issues that ended up
- 10 going through the various court processes.
- 11 Q. And could you expand on those difficulties?
- 12 A. Basically, the -- in a layman's explanation
- 13 anyway, the challenge was made that the Commission hadn't
- 14 properly addressed the recovery of the acquisition
- 15 premiums since that could impact future rates, and so the
- 16 courts, from what my knowledge, again, kind of remanded it
- 17 back to the Commission to say you have to address that
- 18 issue before the transaction can be approved.
- 19 Q. And would you agree that Aquila was once
- 20 named UtiliCorp United, Incorporated?
- 21 A. I do.
- 22 Q. And will you forgive me if I occasionally
- 23 forget that in these questions?
- 24 A. I will respond to either one.
- 25 Q. Did UtiliCorp once attempt to merge with

- 1 Kansas City Power & Light?
- 2 A. Yes, it did.
- 3 Q. What happened to that merger proposal?
- 4 A. There was a counter proposal made by
- 5 WestStar to buy Kansas City Power and Light that was
- 6 viewed more favorably by Kansas City Power and Light
- 7 shareholders, so the transaction did not get approved.
- 8 Q. What is your experience relative to the
- 9 Missouri practice regarding retention of synergies through
- 10 mergers?
- 11 A. I think there's two areas. First of all,
- 12 in our St. Joe transaction, there was identified a value
- 13 for having joint dispatch between St. Joe and Aquila, and
- 14 at the time there was also some transition costs that were
- 15 being incurred. So my recollection is that the Commission
- 16 agreed that, based upon the ability to do joint dispatch
- 17 and, in fact, then measure those against the models where
- 18 you would individually dispatch, you could identify those
- 19 savings in value, and they allowed us then to amortize
- 20 those transition costs over ten years and be recovered in
- 21 rates.
- 22 The second area is more -- as we were
- 23 evaluating the regulatory plan that was being proposed,
- 24 given that we were not proposing in this case to recover
- 25 any acquisition premium, I relied upon some of the

- 1 testimony in part that we have talked about today from
- 2 Mr. Oligschlaeger, plus by Mr. Traxler and Mr. Proctor
- 3 that kind of gave a model for how you would, in fact,
- 4 share synergies in a transaction that didn't involve
- 5 recovery of the premium.
- 6 Q. And in this case is joint dispatch proposed
- 7 or future joint dispatch?
- 8 A. It is not identified yet in this case. I
- 9 think that is something that has been identified as a
- 10 future potential that could exist between the entities
- 11 once an RTO decision has been made.
- 12 Q. Are you familiar with the elements of the
- 13 regulatory plan that's been proposed in this case?
- 14 A. Yes, I am.
- 15 Q. Does this plan include a merger synergy
- 16 sharing approach?
- 17 A. Yes, it does.
- 18 Q. What is your opinion regarding the ability
- 19 to identify actual merger savings after a merger is
- 20 completed?
- 21 A. In this case, there's been an extreme
- 22 amount of work done to identify specific projects and how
- 23 those merger savings might be realized. So they have
- 24 identified specific projects, and if they're dealing with
- 25 supply chain or they're dealing with other elements,

- 1 there'll be detailed work plans, so they will be kind of
- 2 measured. And I believe Mr. Chesser testified and the
- 3 future witnesses will testify of how they intend to do
- 4 that.
- 5 Q. I believe I asked you more generally
- 6 regarding mergers, not this particular merger in terms of
- 7 your experience, and identifying specific merger synergy
- 8 savings.
- 9 A. It would be the same type of answer.
- 10 Typically when you get into a transaction, you're doing
- 11 some detailed analyses, you've hired outside experts to
- 12 come in and look objectively at both companies and try to
- 13 identify areas where savings could be achieved.
- 14 Q. And what cases in Missouri has the
- 15 Commission adopted the merger synergy sharing approach
- 16 proposed by GPE in this case?
- 17 A. I'm not aware that in Missouri they've had
- 18 an actual synergy sharing method adopted, only what I
- 19 referred to before as the model that was kind of given to
- 20 us in the St. Joe case, whereas if we weren't requiring to
- 21 recover the premium, there was a path where they believed
- 22 we could share 50/50 in sharing synergies over ten years.
- 23 Q. In what cases in Missouri has the
- 24 Commission adopted the transaction and transition costs
- 25 recovery proposed by GPE in this case?

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1 A. Not familiar with all cases, but as I
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- 2 mentioned, our St. Joe case, there was an allowance to
- 3 take some transition costs amortized over ten years and
- 4 recovered in rates.
- 5 O. And is that identical to the treatment
- 6 proposed in this case?
- 7 A. It is not.
- 8 Q. Has Aquila ever received Commission
- 9 approval to recover transaction costs in Missouri?
- 10 A. I'm not aware that we have on transaction
- 11 costs. I tend to lump the two together and transition and
- 12 transactions being cost to achieve. I know that's --
- 13 might not be typically done, but as I'm looking at the
- 14 transaction, these are costs that are being incurred to
- 15 make the transaction final and give the value of the
- 16 synergies back to the customers.
- 17 MS. KLIETHERMES: If I could approach the
- 18 witness?
- 19 JUDGE DIPPELL: Yes. Is this a document to
- 20 be marked?
- MS. KLIETHERMES: Yes.
- 22 JUDGE DIPPELL: Staff's next exhibit number
- 23 is 114.
- 24 (EXHIBIT NO. 114 WAS MARKED FOR
- 25 IDENTIFICATION BY THE REPORTER.)

- 1 BY MS. KLIETHERMES:
- 2 Q. Have you had a moment to look at that
- 3 document?
- 4 A. Yes. Very briefly, yes.
- 5 Q. Are you familiar with the information
- 6 contained in that response?
- 7 A. This is the first time I've seen the Data
- 8 Request. It was responded to by Rich Peterson and Ron
- 9 Klote.
- 10 Q. And could you describe more fully what this
- 11 document is?
- 12 A. It's a request by Bob Schallenberg. It's,
- 13 please identify any Aquila acquisition of utility property
- 14 in which Aquila requested recovery of its transaction
- 15 costs. In each case that Aquila requested recovery of its
- 16 acquisition costs, please indicate whether recovery was
- 17 granted.
- 18 Q. When this response mentions transition cost
- 19 recovery, do you know the recovery cost method granted?
- 20 A. With the response that we have provided to
- 21 you?
- 22 O. Yes.
- 23 A. Well, it identifies here that in
- 24 ER-2005-0436, the one I referenced before, that transition
- 25 costs were granted, and then ER-2007-004 was granted

- 1 again. So it was an amortization over ten years of the
- 2 transition costs and then put back into rates.
- 3 Q. I'm sorry. Did you have anything?
- 4 A. Those are the two references I see to
- 5 transition costs.
- Q. And do you know the recovery cost method
- 7 granted in those instances?
- 8 A. It was an amortization over ten years and
- 9 added back into the cost of service.
- 10 Q. Thank you. Have you been involved in the
- 11 integration of operations of two or more entities after a
- 12 merger transaction has closed?
- 13 A. Yes, I have.
- Q. What has been the nature of that
- 15 involvement?
- 16 A. Primarily from a regulatory side, just to
- 17 make sure all the tariffs are proposed, prepared and filed
- 18 and be consistent with the regulatory approvals. I had
- 19 staff doing it. I oversaw that.
- Q. What has been the nature of your
- 21 involvement in the planning of the post closing day
- 22 operations after this proposed transaction closes?
- 23 A. I have not been directly involved in the
- 24 transition teams. I've had personnel within my
- 25 organization that have been.

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1 Q. What will be the nature of your involvement
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- 2 in the post closing day operations after this proposed
- 3 transaction closes?
- A. At the point of close, I'm severed from the
- 5 organization.
- 6 Q. Do you know who will perform the functions
- 7 and duties that you currently perform relative to Aquila's
- 8 Missouri utility operations in the post closing day
- 9 operations after this proposed transaction closes?
- 10 A. As I explained earlier, I have kind of a
- 11 broad responsibility. So they'll be split up. I believe
- 12 Mr. Downey will have certain responsibilities, Mr. Giles
- on the regulatory side. I'm not sure on the gas supply
- 14 side because we do some support for the electric
- 15 operations, and Mr. Alberts, who is our central services
- 16 person, I believe will report to Mr. Hurtigan.
- 17 Q. What has been your experience regarding
- 18 merger generated synergies?
- 19 A. Could you expand a little bit by what you
- 20 mean by my experience?
- 21 Q. Have you observed merger generated
- 22 synergies in the past?
- 23 A. Yes, I have.
- Q. And in what mergers have you observed
- 25 synergies?

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1 A. Be through the St. Joe case, the example I
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- 2 gave, there was some joint dispatch. There were also some
- 3 savings from personnel consolidations in terms of the
- 4 headquarters operations in St. Joe. We had, again, a
- 5 detailed plan that was put before this Commission at the
- 6 time of that transaction.
- 7 Q. And in your experience, have merger
- 8 generated savings always met or exceeded their projected
- 9 values?
- 10 A. On the joint dispatch, I believe they did.
- 11 They might have been a little better. I've not gone back
- 12 and reviewed any analyses in preparation for this docket
- 13 to see what did happen in the St. Joe case for those
- 14 synergies.
- 15 Q. Have you performed an evaluation of
- 16 synergies being proposed by GPE in this case?
- 17 A. Our company did perform an evaluation of
- 18 the synergies that are being proposed, yes, we did.
- 19 Q. You personally?
- 20 A. I was involved only from a review
- 21 perspective where people within my group were involved and
- 22 we sat down and talked about them, challenged whether or
- 23 not they could really be achieved so that we could
- 24 represent to our board that we felt the synergies were
- 25 reasonable.

- 1 Q. Have you previously been involved in any
- 2 mergers that have achieved a comparable level of savings?
- 3 A. I can't answer that question.
- 4 Q. Have you --
- 5 A. I've not gone back to measure percent
- 6 reduction to see if they were achieved on a comparable
- 7 basis. I'm not prepared to answer that question.
- 8 Q. Have you previously been involved in any
- 9 mergers that have generated savings within the time frame
- 10 proposed in this case?
- 11 A. Yes. Again, the St. Joe transaction, we
- 12 were very effective in realizing some of those identified
- 13 synergies at the time.
- 14 Q. And for clarification, did you state
- 15 earlier that you couldn't recall whether or not those
- 16 savings met their projected values?
- 17 A. We did not -- I'm sure some analysis was
- 18 done. I'm just not recalling that analysis. That's been
- 19 quite some time ago that transaction took place.
- 20 Q. Do you know whether Aquila is planning to
- 21 improve the productivity of its Missouri electric
- 22 operation on a standalone basis?
- 23 A. Yes, we are.
- Q. What are those plans?
- 25 A. We've engaged in a Six Sigma process where

- 1 we have created an environment to be challenging any area
- 2 to see if we gain some productivity, and then we set out
- 3 goals for each year for what we're going to achieve. I
- 4 believe we're probably in our third or fourth year of that
- 5 program.
- 6 Q. You indicate you've been conducting a Six
- 7 Sigma program for some time. What have been the past
- 8 results of that program to improve efficiency?
- 9 A. We've been in my mind very effective.
- 10 We've had total engagement of our operations people, our
- 11 plant people. So it might be in a given year across all
- 12 of our states we might be achieving I guess last year
- 13 about \$15 million of productivity improvements. Some of
- 14 them will be one time events. Others will be ongoing.
- 15 Q. And do those benefits generated by six
- 16 sigma flow directly to shareholders?
- 17 A. In between rate cares, they would flow to
- 18 shareholders, some of them would flow through our fuel
- 19 adjustment clause that would go to the customers. The
- 20 remainder would be trued up in the context of our next
- 21 rate case, and given that we're now in that mode of almost
- 22 annual rate increases, the customers will see that value
- 23 very quickly.
- Q. So ratepayers do see a benefit from your
- 25 six sigma program?

- 1 A. Definitely.
- 2 Q. Absent a merger, does Aquila anticipate
- 3 improving its operational efficiency through the six sigma
- 4 program?
- 5 A. Yes, we do.
- 6 Q. Absent a merger, does Aquila anticipate
- 7 improving its operational efficiency through continued
- 8 research and other technical efforts?
- 9 A. Yes, we do.
- 10 Q. In your experience, for example, with the
- 11 proposed UtiliCorp/KCPL merger that did not go through, is
- 12 it possible that the due diligence process associated with
- 13 the merger can reveal areas where operational efficiencies
- 14 could be improved by either company on a going forward
- 15 standalone basis even if the proposed merger is not
- 16 successful?
- 17 A. Would you just state that one more time? It
- 18 was a long sentence for me.
- 19 Q. I'll break it down if I can.
- 20 A. Okay.
- 21 Q. Are you familiar with the due diligence
- 22 process that is commonly performed in connection with a
- 23 proposed merger?
- 24 A. Yes, I am.
- 25 Q. Is it possible that that merger could -- or

- 1 that due diligence process, the very process of it could
- 2 identify areas in which either company isn't performing at
- 3 its most lean?
- 4 A. Yes.
- 5 Q. Would it then be possible, even if that
- 6 merger does not go forward, for that company to adopt any
- 7 efficiencies they may have uncovered in that process?
- 8 A. I can't say for sure, because what we have
- 9 found in this transaction, there are certain economies
- 10 that you would gain that create those efficiencies. So
- 11 for example, while we on a standalone basis might not be
- 12 able to justify AMR, automatic meter reading, given that
- 13 Kansas City Power & Light already has it, they've already
- 14 incurred those fixed costs, we can then -- we could then
- 15 justify it on an incremental basis. So I think it would
- 16 be possible that you could identify things.
- 17 What we're finding in this transaction is
- 18 that each of us has some unique strengths that we can
- 19 leverage, and it gives us those economies that we can
- 20 benefit from that we might not have been able to do or
- 21 most likely wouldn't have done on our own.
- 22 Q. Well, discounting for a moment economies of
- 23 scales and those similar economies, do you think it's
- 24 possible that the due diligence process could identify
- 25 just general areas that either independent utility company

- 1 could improve its operating efficiency in?
- 2 A. It might be possible, yes.
- 3 Q. Has Aquila taken any actions to insulate
- 4 its utility operations from its nonregulated activities?
- 5 A. Yes, we have.
- 6 Q. What actions has Aquila taken?
- 7 A. Well, back in about 19 -- the late 1980s,
- 8 mid to late 1980s as we were engaging in the strategy, we
- 9 started a capital allocation process where, for our
- 10 utility operations, we would do a comparable analysis and
- 11 we filed rate cases. We would base that capital structure
- 12 based on a comparable utility analysis.
- We also at that time set up a debt
- 14 allocation process where any debt that was needed at the
- 15 utility level, even though it was procured at the
- 16 corporate level, was assigned to those utilities and
- 17 stayed with those utilities until it was retired. More
- 18 recently in 2002 when we encountered some of the financial
- 19 challenges, we developed a financial plan, and in that
- 20 financial plan, a critical element of it was our, what
- 21 I'll call protection of the utility customer plan.
- 22 We had three elements in that plan. The
- 23 first one was we were going to protect them from any
- 24 adverse financial impact. The second was we were going to
- 25 enhance our customer service, and the third was we wanted

- 1 to enhance our regulatory transparency. We were going
- 2 back to a state-based utility organization, and that we
- 3 were emphasizing cost allocation manuals, affiliate
- 4 transaction manuals, more of an open dialog with each one
- 5 of our commissions and Staff.
- 6 So we had those three elements that we have
- 7 committed to and have filed in virtually every rate case
- 8 in any other docket we've had in all of our states that we
- 9 are committed to.
- 10 Q. And in your opinion, sitting here today,
- 11 are Aquila's regulated utility operations adequately
- insulated to the best of Aquila's abilities?
- 13 A. Yes.
- 14 Q. Are you familiar with Staff's report
- 15 entitled Management Audit of Aquila, Inc. that was
- 16 prepared in response to the Missouri Commission's Order
- 17 issued June 13th, 2006 in Case No. EO-2006-0356?
- 18 A. Yes, I am.
- 19 Q. Do you know if this report has been
- 20 attached to Staff's reports filed in this case?
- 21 A. Yes, it has, as well as -- as well as our
- 22 response to that report.
- Q. Which was going to be my next question.
- 24 And to be more specific, was that response contained in an
- 25 October 13th, 2006 letter from Dennis Williams to Lisa

- 1 Kremer?
- 2 A. Yes, it was.
- 3 MS. KLIETHERMES: And Judge, I do have a
- 4 question, as an evidentiary matter. This report is
- 5 attached, as was just stated, to Staff's Exhibit 100.
- 6 Would you like that report to be separately introduced
- 7 under a separate exhibit number for today's purposes or to
- 8 wait until such time as that testimony is tendered?
- 9 JUDGE DIPPELL: Let's just leave it
- 10 attached to the testimony and only have one copy.
- 11 MS. KLIETHERMES: That's fine certainly by
- 12 me.
- MS. KLIETHERMES: May I approach the
- 14 witness?
- JUDGE DIPPELL: Yes. This is a portion of
- 16 your report?
- MS. KLIETHERMES: Yes.
- 18 JUDGE DIPPELL: Just refer to it again and
- 19 tell us where it is.
- MS. KLIETHERMES: May the record reflect
- 21 I've provided a copy of what I believe is Appendix A to
- 22 Staff's report filed under Exhibit 100 in this case,
- 23 Staff's Exhibit 100.
- 24 BY MS. KLIETHERMES:
- 25 Q. Do you recognize this document?

- 1 A. Yes, I do.
- 2 Q. What is this document?
- 3 A. Well, the first page is the cover letter
- 4 going from Dennis Williams to Lisa Kremer just providing
- 5 our -- and then acknowledging that we're providing our
- 6 response to that Staff audit.
- 7 Q. Do you know Dennis Williams?
- 8 A. Yes, I do.
- 9 Q. Do you know Mr. Williams' supervisor?
- 10 A. Yes, I do.
- 11 Q. And who is the supervisor?
- 12 A. I am his supervisor.
- 13 Q. Did you review Mr. Williams' comments
- 14 before this letter was sent to Ms. Kremer?
- 15 A. Yes, I did.
- Q. Did you agree with Mr. Williams' comments
- 17 at that time?
- 18 A. Yes, I did.
- 19 Q. Do you agree with these comments today?
- 20 A. Yes, I do.
- 21 Q. Is it Aquila's intent to continue to
- 22 operate consistent with these comments absent a merger
- with Great Plains Energy?
- A. Yes, it is, and with one point of
- 25 clarification, that we're always going to look for other

- 1 ways that we can enhance our ability to meet those
- 2 objectives that I outlined earlier that are in our
- 3 financial plan. So while we're very targeted on making
- 4 sure that we do exactly what is in this memo, it doesn't
- 5 mean that there wouldn't be other ways that we could
- 6 further enhance value for our customers.
- 7 Q. And does this comment contain many of the
- 8 insulation practices that you referred to in your
- 9 testimony earlier today?
- 10 A. There are various references, like
- 11 protections for regulated activities from participation in
- 12 unregulated activities. So there's some headings in here
- 13 that do refer to the various elements of what we have
- 14 pledged to do.
- 15 Q. What has been Aquila's position relative to
- 16 cost recovery from Missouri customers from the South
- 17 Harper litigation?
- 18 A. We have not sought recovery of the actual
- 19 litigation expense for South Harper.
- 20 Q. What is Aquila's position regarding
- 21 recovery from Missouri customers for any costs that may be
- 22 required to move the facility at South Harper?
- 23 A. We have not made a determination of that
- 24 yet.
- Q. What is Aquila's position regarding

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1 recovery from Missouri customers for any costs that it may
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- 2 obtain related to the third party death on Lake Peculiar?
- 3 A. We haven't made any determination of that.
- 4 Q. Had Aquila personnel made personal and
- 5 company commitments to state commissions relative to
- 6 installations between business units?
- 7 A. Yes, we have.
- 8 Q. Who has made those personal commitments?
- 9 A. Myself.
- 10 Q. Did Aquila insist that GPE operate
- 11 consistent with those commitments as a condition of the
- 12 merger agreement between Aquila and GPE?
- 13 A. When you say insist, what we did was review
- 14 the regulatory plan to make sure that the type of
- 15 commitments that we were making to insulate our customers
- 16 for any adverse financial impact were met and quality of
- 17 service were being addressed. As I indicated, when we
- 18 made those commitments, they were more of a position of
- 19 neutrality of protection, and what we have in this case is
- 20 the ability to actually create value for our customers
- 21 through the synergies.
- 22 Q. Have these specific commitments that have
- 23 been made by Aquila and Aquila personnel on prior
- 24 occasions been carried into the merger agreement with GPE?
- 25 A. They have not.

- 1 Q. Why not?
- 2 A. As I indicated, we looked at the proposed
- 3 regulatory plan and we felt this was a better alternative
- 4 for our customers than what we could deliver on our own.
- 5 So we did not insist that they maintain that commitment
- 6 that was -- that we had made. We had different facts and
- 7 circumstances that we were facing at the time we made
- 8 those commitments. Those facts and circumstances have now
- 9 changed within the context of this merger, and what we can
- 10 do is provide greater value to the customers.
- 11 Q. Was it your testimony earlier that absent
- 12 this merger Aquila would not have viewed those facts and
- 13 circumstances as being substantially different today than
- 14 they were at the time those commitments were made?
- 15 A. There's two statements I made. First,
- 16 that, yes, we would abide by those, but if we on our own
- 17 could identify another way to create greater value or
- 18 protection for our customers, we felt we would have the
- 19 obligation to come back to the Commission and explain what
- 20 those options would be and to gain their approval.
- 21 Q. Could Aquila have refused to sign the
- 22 agreement absent a commitment from Great Plains Energy to
- 23 operate the Aquila Missouri properties consistent with
- 24 Aquila's commitments?
- 25 A. That's kind of a legal question that you're

- 1 asking me. I'm not sure that from a legal perspective I
- 2 can address it. If you would allow me to address it from
- 3 a pure operational perspective, I can do that.
- 4 Q. Please.
- 5 A. It would have been our position that we had
- 6 to look at the total value to our customers for this
- 7 transaction, and if we did not believe that our customers
- 8 were going to be getting benefits from this transaction,
- 9 yes, in fact we could have not recommended to our board
- 10 that the transaction go forward.
- 11 Now, whether our board would have agreed
- 12 with that recommendation, I can't say, but from our
- 13 perspective, that was the obligation that we had to our
- 14 board was to ensure that this was going to create not only
- 15 value for our shareholders but for our customers.
- Q. And you may have answered this, so my
- 17 apologies if I'm duplicative, but do you know if GPE has
- 18 committed to operate in Missouri Aquila's properties
- 19 consistent with Aquila's commitments?
- 20 A. On a broad commitment, yes, they're going
- 21 to continue to operate our properties in a manner that is,
- 22 as they would classify it, as tier one customer service.
- 23 They are going to be transparent to the regulators, and
- 24 they are providing benefits to the customers.
- 25 Q. Did Aquila know GPE's intent to proceed in

1 that manner at the time it executed its agreement with

- 2 GPE?
- 3 A. When we signed the merger agreement, we
- 4 knew of what the proposed regulatory plan was at that
- 5 time, because we'd been involved in negotiations with them
- 6 on what the content would be, so we did understand what
- 7 those commitments were going to be as captured in the
- 8 regulatory plan.
- 9 Q. Do you know if the agreement specifically
- 10 requires GPE to honor Aquila's specific commitment to not
- 11 charge Missouri customers for costs related to Aquila's
- 12 nonregulated activities?
- 13 A. The merger agreement does not.
- 14 Q. And is signing an agreement that does not
- 15 contain that provision consistent with Aquila's commitment
- 16 to Missouri regulators?
- 17 A. Yes, it is. As I mentioned, our overall
- 18 commitment was to shelter our customers from any adverse
- 19 impact. What we have the ability here to do is, through
- 20 the synergy sharing mechanism, is to provide greater
- 21 benefits to our customers through synergies that would not
- 22 be realized without this transaction that offset the
- 23 costs. So I view it as consistent. The components are
- 24 different, but the overall goal that we have stated and
- 25 that we're committed to still exists.

- 1 Q. At the time Aquila made its commitment to
- 2 regulators, did it in any way qualify or limit its
- 3 commitments or reserve the right to alter components?
- A. I don't believe we had a caveat in any of
- 5 those documents that we had. It's just more common sense
- 6 from my perspective that those things that you were
- 7 committed to do, they have a -- a better alternative, that
- 8 we have an obligation on behalf of our customers to come
- 9 before the Commission and present it.
- 10 Q. And in your opinion, who determines whether
- 11 or not it is appropriate to revise Aquila's commitments to
- 12 regulators?
- 13 A. It would come before this Commission. We
- 14 have filed those commitments. We've said, here's how
- 15 we're going to operate, and if we were going to change
- 16 those commitments, we'd come before the Commission and ask
- 17 for their approval.
- 18 Q. So who is it who determines whether or not
- 19 any change of those components in Aquila's commitments is
- 20 satisfactory?
- 21 A. There would be several of us involved. We
- 22 would make those recommendations to Rick Green and then
- 23 decide whether we wanted to move forward to change those
- 24 commitments.
- 25 Q. Did Aquila reserve the right to

- 1 unilaterally determine whether or not it was meeting its
- 2 commitment to insulate ratepayers from its unregulated
- 3 activity at the time it made that commitment?
- 4 A. Would you please restate that question
- 5 again?
- Q. When Aquila made a commitment to insulate
- 7 Missouri ratepayers from its unregulated activity, did
- 8 Aguila reserve the right to alter that commitment?
- 9 A. We did not in the official documents.
- 10 Again, it's just good management practice that if things
- 11 change, you should come back before the Commission if you
- 12 have a better alternative.
- 13 Q. Then it's your opinion that that would
- 14 require coming back before the Commission? It couldn't be
- 15 a unilateral move on the part of Aquila?
- 16 A. We would not make it a unilateral move
- 17 given the -- I have formal sworn testimony, Mr. Green has
- 18 some formal sworn testimony that we would come back in and
- 19 say this is why we believe it's a better alternative, and
- 20 that if there was a disagreement, we would hold on with
- 21 our current commitments.
- 22 Q. And are you saying that in the context of
- 23 this merger or just in general that would be your
- 24 operation?
- 25 A. This merger is a reflection of us coming

- 1 before the Commission with an alternative that we believe
- 2 is superior to the commitments we have made in the past.
- 3 Q. Outside of the merger applications, did
- 4 Aquila apprise the Commission Staff, the OPC or any other
- 5 interested party of possible revisions to Aquila's
- 6 commitment to insulate ratepayers from its unregulated
- 7 activities?
- 8 A. We didn't have a direct conversation about
- 9 that. There was one meeting that was held with the Staff
- 10 just to talk in general about the parameters of the merger
- 11 application.
- 12 Q. Did Aquila engage the Commission Staff, the
- 13 office of Public Counsel or any other interested party in
- 14 a dialog concerning the appropriateness of possible
- 15 revisions to Aquila's commitment to insulate ratepayers
- 16 from its unregulated activity?
- 17 A. We did not.
- 18 Q. What prevented Aquila from initiating a
- 19 dialogue concerning the appropriateness, possible
- 20 revisions to Aquila's commitment to insulate ratepayers
- 21 from its unregulated activity?
- 22 A. Effectively, I think this type of a
- 23 transaction is more of an acquisition, and so it's not a
- 24 merger of equals, and so our view was the initiation of
- 25 contacts and discussion about the overall regulatory plan

- 1 really resided with Great Plains Energy and KCPL and that
- 2 we were going to participate, because we are not
- 3 knowledgeable enough about their entire financial model to
- 4 know how to approach those discussions or what to do in
- 5 those discussions.
- 6 Q. So then does Aquila management view an
- 7 acquisition as an obviation of its obligations and
- 8 commitments to regulators?
- 9 A. No. As I mentioned, we're here now to talk
- 10 about those obligations and commitments and to present our
- 11 opinion on why this is a better alternative for our
- 12 customers.
- 13 Q. What is Aquila's actual cost of capital?
- 14 A. Are you referencing our credit rating or
- 15 what the actual debt cost is? Could you give a little
- 16 more refinement of that question, please?
- 17 Q. Either or both.
- 18 A. Our current credit rate is not investment
- 19 grade. I believe we're a B plus. And our cost of
- 20 capital, we have not gone out into the long term markets
- 21 for quite some time, so our overall cost as we assign to
- 22 the utility properties, I believe in the last rate case we
- 23 were between about 6.7 and 7.4 percent debt cost for St.
- 24 Joe and MPS.
- 25 Q. Do you know what Aquila's cost of capital

- 1 is for ratemaking purposes as of the last rate case?
- A. About those levels. We're right -- we'll
- 3 hover around 7 percent let's say for the Missouri
- 4 properties. Again, it depends on when the debt was
- 5 issued. I mentioned our debt assignment process, when our
- 6 utility properties need any type of financing, whether
- 7 it's debt or equity, we assign it directly to them. So we
- 8 have debt issuances that were issued 20 years ago that
- 9 have been assigned to our Missouri properties or our
- 10 Nebraska properties. They stay there until it's going to
- 11 be retired, at which time then we go out into the market
- 12 to issue new debt.
- 13 Q. Is there a differences between Aquila's
- 14 actual cost of capital and their cost of capital for
- 15 ratemaking purposes?
- 16 A. Yes, there is.
- 17 Q. What is the reason for that difference?
- 18 A. As I mentioned, as we have retired some
- 19 debt, and we had the ability to retire it at a minimal or
- 20 nominal cost as we were going through our financial
- 21 restructuring, we then had to reassign some debt that
- 22 existed on our balance sheet to our utility properties to
- 23 fully capitalize them.
- 24 So we do have some debt that was issued
- 25 that is not investment grade, that we have assigned to our

- 1 various utility properties at an investment grade cost.
- 2 So in this case, if we were assigning debt, it might have
- 3 been 7 percent, and our actual cost would have been
- 4 14 7/8 or 9.95, which are the two issues that we have, so
- 5 that difference is something that our shareholders have
- 6 borne.
- 7 Q. And is that difference related to Aquila's
- 8 commitments to insulate its ratepayers from Aquila's
- 9 unregulated activity?
- 10 A. Yes, it is.
- 11 MS. KLIETHERMES: If I could approach?
- 12 JUDGE DIPPELL: Yes. You want this marked?
- MS. KLIETHERMES: Please.
- JUDGE DIPPELL: Exhibit 115.
- 15 (EXHIBIT NO. 115 WAS MARKED FOR
- 16 IDENTIFICATION BY THE REPORTER.)
- 17 BY MS. KLIETHERMES:
- 18 Q. Could you tell us what this document is?
- 19 A. This is a Data Request issued by Ashley
- 20 Harrison that was answered by Lita Abaricia on, please
- 21 identify the amount of annual interest expense which
- 22 Aquila incurs that it does not seek to recover from any
- 23 customers of any of its state regulated utility
- 24 operations.
- 25 Q. And do you believe that -- do you have

- 1 reason to believe that the numbers in this response are
- 2 likely accurate?
- 3 A. You know, I have no basis. The way the
- 4 question is asked, we have a lot of debt that is still
- 5 nonregulated debt that isn't assigned to any states or not
- 6 attempted to assign to any states. So I don't have any
- 7 idea what that annual interest expense is.
- 8 Q. Do you know who Ms. Abaricia is?
- 9 A. No, I do not.
- 10 Q. For purposes of our discussion today, could
- 11 you assume that these numbers are correct?
- MS. PARSONS: Objection. The witness
- 13 already answered that question. He's not familiar enough
- 14 with the numbers, he said.
- JUDGE DIPPELL: I believe she's just asking
- 16 him if he could assume they're correct for purposes of
- 17 questioning. Do you have hypothetical questions that
- 18 you're wanting to ask him or questions -- the witness has
- 19 said he doesn't know if they're correct.
- 20 MS. KLIETHERMES: I believe we can pose as
- 21 hypotheticals what I would like to accomplish.
- 22 BY MS. KLIETHERMES:
- 23 Q. Do you know the amount of corporate expense
- 24 that Aquila absorbed in 2006?
- 25 A. Are we referring now to this -- the

- 1 document you handed me or is this a different?
- 2 Q. Not referring to the document.
- 3 A. I don't have an immediate recollection of
- 4 what that corporate expense that we absorbed at the
- 5 shareholder level was, the expense was.
- 6 Q. Could you ballpark that?
- 7 A. I mean, there's several different buckets
- 8 that we look at that are costs that we would not charge to
- 9 our customers. So if you assume the \$500 million of
- 10 14 7/8 only has a cost that you would assign of 7 percent,
- 11 and assuming that 100 percent of that was being assigned
- 12 to the utility business, you would take 7 percent times
- 13 the \$500 million of \$35 million a year of interest
- 14 expense. We have other costs that we incur for various
- 15 litigation actions that are ongoing that we have not
- 16 assigned. We talked about the litigation costs on South
- 17 Harper that we have not assigned. I really do not recall
- 18 the order of magnitude of what those are. I know they've
- 19 diminished substantially because most of the litigation
- 20 has been completed.
- 21 So the only one that I really focus on from
- 22 a regulatory perspective, given we are sheltering the
- 23 cost, is the amount of the interest expense.
- Q. So there is some amount, then, that Aquila
- 25 shareholders absorb?

- 1 A. Yes.
- 2 Q. And is that retention consistent with
- 3 Aquila's commitments to its utility consumers that we
- 4 discussed earlier?
- 5 A. Yes. In the last rate case I filed
- 6 testimony about how we went through all the accounting
- 7 records to make sure we did isolate those costs that we
- 8 didn't think should be included in our cost of service.
- 9 Q. Did you sign a verification to the
- 10 application filed in this case that the facts and contents
- 11 are true?
- 12 A. Yes, I did.
- 13 Q. At the time you signed that application,
- 14 did you know that GPE would be seeking recovery of
- 15 Aquila's actual interest costs from its ratepayers?
- 16 A. It was not part of the initial application.
- 17 Q. When did you become aware of whether or not
- 18 GPE would be seeking to do that?
- 19 A. In their supplemental testimony that was
- 20 filed with the new synergy analysis.
- 21 Q. Do you know if Aquila expects to become
- 22 investment grade absent a merger with GPE?
- 23 A. Yes, we do.
- Q. When does Aquila expect to be rated
- 25 investment grade?

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1 A. I probably ought to seek some legal counsel
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- 2 whether we can disclose forward-looking information
- 3 without going into --
- 4 MS. KLIETHERMES: Can we go into HC?
- 5 MS. PARSONS: Yeah, we should go into
- 6 in-camera.
- 7 CHAIRMAN DAVIS: That's a perfect time to
- 8 break for lunch.
- 9 JUDGE DIPPELL: That's a perfect time,
- 10 because it's a little after noon, and we need to break so
- 11 the Commission can go into their regularly scheduled
- 12 agenda meeting. Seeing as how everyone is going to be
- 13 involved in the agenda, let's return at 1:15, and
- 14 hopefully we'll be able to reconvene and we'll go
- in-camera at that time. Go off the record.
- 16 (A BREAK WAS TAKEN.)
- JUDGE DIPPELL: Let's go ahead and go on
- 18 the record. Okay. We left off before lunch with Staff's
- 19 questions, and we were about to go in-camera, I believe.
- 20 Did you have others that didn't need to be in-camera?
- 21 MS. KLIETHERMES: Real quickly. First, if
- 22 I could offer Exhibit 114.
- JUDGE DIPPELL: Would there be any
- 24 objection to Exhibit No. 114?
- 25 MR. CONRAD: Just so I'm clear, that's

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1 MPSC-0297?
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- JUDGE DIPPELL: It's DR 0297.
- 3 MR. CONRAD: No objection.
- 4 JUDGE DIPPELL: Seeing no objection, I will
- 5 receive that.
- 6 (EXHIBIT NO. 114 WAS RECEIVED INTO
- 7 EVIDENCE.)
- 8 JUDGE DIPPELL: And did you want to offer
- 9 the other one, or you're still waiting?
- 10 MS. KLIETHERMES: Not at this time.
- 11 JUDGE DIPPELL: And do you have additional
- 12 public questions that you wanted to ask, or are you ready
- 13 to go in-camera?
- 14 MS. PARSONS: Your Honor, if I might
- 15 interject. This is Renee with Aquila, and we've during
- 16 lunch discussed the in-camera proceedings, and we are --
- 17 we'd waive that and go ahead and allow the public to hear
- 18 Mr. Empson's response to the last question that was
- 19 pending.
- JUDGE DIPPELL: Okay. And also along those
- 21 lines, for those of you that are curious, I do intend to
- 22 rule on the motions regarding the highly confidential
- 23 information before Mr. Green comes up to the stand.
- 24 Ms. Kliethermes, can you read your question
- 25 back or do you need the court reporter to?

- 1 BY MS. KLIETHERMES:
- Q. Well, if I could, just to preface with the
- 3 prior question I asked to that was, do you know if Aquila
- 4 expects to be investment grade absent a merger? I believe
- 5 you had previously answered yes.
- A. Yes, I do.
- 7 Q. And when does Aquila expect to be rated
- 8 investment grade?
- 9 A. In the latest baseline presentation that
- 10 we've given to our board, we are estimating that we will
- 11 be -- have investment grade metrics by 2011, that we'll be
- 12 a strong double B rating metric-wise in 2008, '09 and '10.
- 13 And I mention baseline because that assumes we do nothing
- 14 else to enhance our balance sheet on a standalone than
- just letting the 14 and 7/8 expire and the 995s expire.
- 16 Q. And to clarify, what did you say Aquila
- 17 would achieve in 2008, what rating?
- A. Double B metrics.
- 19 Q. And in 2009?
- 20 A. Double B.
- 21 Q. 2010?
- 22 A. Double B.
- 23 Q. And 2011?
- 24 A. Triple B minus.
- 25 Q. And that is absent this merger?

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1 A. That is absent this merger and absent any
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- 2 other reengineering we might do with our balance sheet.
- 3 Q. So then your testimony today is that Aquila
- 4 management believes that by the year 2011, absent this
- 5 merger, and absent any other adjustment to the
- 6 non-regulated debt, the debt attributable to non-regulated
- 7 activities, that Aquila will be investment grade?
- 8 A. That is correct.
- 9 Q. What is the basis for that expectation?
- 10 A. We just completed our next planning cycle,
- 11 and so we've prepared detailed business plans and
- 12 operating plans going forward, and that was what we
- 13 presented to our board as our baseline plan for the next
- 14 five years.
- Q. Will you provide that documentation?
- 16 A. I believe we already have. It was an
- 17 outstanding Data Request to see board presentations. It's
- 18 my understanding that after that board presentation, we
- 19 did package that together and put it over in
- 20 Mr. Swearengen's office for the Staff or any of the
- 21 intervenors to have access to on a highly confidential
- 22 basis.
- Q. When was that board presentation?
- 24 A. That would have been our most recent board
- 25 meeting, so it would have been within the last three

- 1 weeks, I believe.
- 2 Q. Do you know if a copy of that is available
- 3 in this hearing room at this time?
- 4 A. I don't believe it is. I think it was
- 5 packaged together, but I'd have to defer to counsel.
- 6 MS. PARSONS: If I may, that presentation
- 7 from our November 1st board meeting was submitted in an
- 8 updated Data Request. I believe it was Data Request 282,
- 9 281 or 292, and those materials are not here in the
- 10 Commission's offices but are available at our local
- 11 counsel's office.
- 12 MS. KLIETHERMES: Judge, could I reserve a
- 13 late-filed exhibit number for that document?
- 14 JUDGE DIPPELL: Sure. The next exhibit
- 15 number would be Exhibit 116. And can you describe that?
- MS. PARSONS: November 1st board of
- 17 directors presentation.
- 18 JUDGE DIPPELL: And do you know, would it
- 19 have any highly confidential information in it?
- MS. PARSONS: It would be highly
- 21 confidential.
- JUDGE DIPPELL: Okay. For now I'll mark --
- 23 reserve a late-filed Exhibit No. 116HC.
- MS. KLIETHERMES: And can we take that as a
- 25 commitment from Aquila to direct us to that exhibit if we

1 have difficulty in finding it in your local counsel's

- 2 office?
- 3 MR. BOUDREAU: I have it.
- 4 MS. PARSONS: I'm sure Mr. Boudreau's very
- 5 organized, but I will help and assist you in any way I can
- 6 to make sure you receive it.
- 7 MR. WILLIAMS: Paul, will Aquila commit to
- 8 providing a copy of that document?
- 9 MS. PARSONS: We wouldn't -- just
- 10 consistent with our past practices, we would not provide a
- 11 copy of the document. The document has been made
- 12 available for several months for -- several weeks for
- 13 Staff to review and was also available at the deposition
- 14 testimony of Mr. Empson and Mr. Green. So we would make
- 15 it available for reviewing, but we --
- MR. WILLIAMS: We're not asking to review
- 17 it. We're asking that it be made a part of the record
- 18 here. Do you want to bring in the original? Will you
- 19 commit to do that?
- MS. PARSONS: Well, before I commit to
- 21 anything, I want to know what the Commission's going to
- 22 hold related to the HC motions that are pending.
- JUDGE DIPPELL: I can't very well admit
- 24 something into evidence until everyone has seen it and
- 25 you've had an opportunity to have it.

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1 MR. CONRAD: Moreover --
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- MR. BOUDREAU: I think to the point, then,
- 3 we're not going to make a commitment to produce it as an
- 4 exhibit at the hearing because we have some other matters
- 5 that we need to sort out. It's available for Staff's
- 6 review, as has been made clear earlier, several weeks ago,
- 7 and it will be handled the way that the rest of these
- 8 documents have been handled.
- 9 MR. WILLIAMS: We're not asking it be made
- 10 available for Staff's review. We're asking that it be
- 11 made a part of the record for the Commission to review.
- 12 MR. BOUDREAU: I think the answer right now
- 13 would be no.
- MR. CONRAD: Well, then, let's not reserve
- 15 an exhibit for it because an exhibit suggests that it's
- 16 going to be made part of the record which means it could
- 17 be transmitted to the courthouse.
- 18 JUDGE DIPPELL: Well, it hasn't technically
- 19 been offered.
- MR. CONRAD: I agree, but here we are.
- JUDGE DIPPELL: I don't think there's a
- 22 problem in reserving an exhibit number. We do that all
- 23 the time with premarked exhibits. You-all might decide
- 24 not to submit one of those or offer it. So I'm going to
- 25 reserve the number. If the opportunity for it to come

- 1 into the record occurs, then we'll deal with it then.
- 2 BY MS. KLIETHERMES:
- 3 Q. Does the -- does Aquila's expectation of
- 4 investment grade rating in 2011 take into consideration
- 5 Aquila's commitments to regulators?
- A. Yes, it does.
- 7 Q. And does that achievement of investment
- 8 grade rating in 2011 reflect Aquila's continued commitment
- 9 to regulators without variance of the components of that
- 10 commitment?
- 11 A. Yes, it does.
- 12 Q. Has Aquila participated in any
- 13 collaborative approach discussions with any of the parties
- 14 to Case No. EM-2007-0374?
- 15 A. As I indicated before, we were not in a
- 16 position to do -- to lead a collaborative effort. We did
- 17 not participate in any collaborative effort. What we did
- 18 have was an early meeting with two members of the Staff to
- 19 define what was going to be in the actual filing as we
- 20 knew it at the time.
- 21 We got some feedback from Mr. Schallenberg
- 22 and Mr. Henderson about what they felt were their concerns
- 23 on the regulatory plan as it was known at that time. And
- 24 we took those concerns into consideration as we were
- 25 developing the final application in conjunction with

- 1 KCPL/GPE.
- 2 Q. And what was the date of that meeting?
- 3 A. It would have been toward the latter part
- 4 of January, and I think Mr. Green was the individual that
- 5 had a telephone conversation with the two of them and
- 6 described it. I did not personally participate, but it's
- 7 a matter of record in some of the e-mails that have now
- 8 been made public.
- 9 Q. Is that January of 2007?
- 10 A. It would be January of 2007, yes. That's
- 11 correct.
- 12 Q. Did Aquila engage other parties, such as
- 13 the Staff or the Office of Public Counsel, in discussion
- 14 of the proposed merger agreement before executing it?
- 15 A. As I indicated, the only conversation we
- 16 had -- I'm sorry. Would you repeat that question again?
- 17 Q. Did Aquila engage other parties, such as
- 18 the Staff and the Office of the Public Counsel, in any
- 19 discussion of the proposed merger agreement before
- 20 executing it?
- 21 A. No, we did not. We couldn't under
- 22 confidentiality agreements.
- 23 Q. Did Aquila engage other parties, such as
- 24 the Staff or the Office of Public Counsel, in discussion
- 25 of the proposed merger agreement before applying for its

- 1 approval before this Commission?
- 2 A. Just in the one instance that I mentioned.
- 3 Q. And what was the date of that again?
- A. That was the January 24th time frame, I
- 5 believe, or 27th time frame.
- 6 Q. Of 2000?
- 7 A. Of 2007. Sorry.
- 8 Q. Sorry. Yes, 2007. You referenced some
- 9 confidentiality agreements. Who were the other parties to
- 10 those agreements?
- 11 A. My recollection was anybody that was
- 12 participating in the process to look at acquiring Aquila
- 13 had confidentiality agreements that were created, and so
- 14 we had to maintain those confidences up until the time
- 15 where they were mutually agreeable to release.
- 16 Q. So if those other parties, such as Great
- 17 Plains, had agreed, you could have come before the
- 18 Commission or Staff or Public Counsel?
- 19 A. That's in effect what happened when the
- 20 meetings were held prior to the announcement of the
- 21 merger, that we mutually agreed that it would be
- 22 beneficial to have the meeting -- meetings as have been
- 23 described.
- Q. Could that have happened any earlier?
- 25 A. We didn't -- we were right down until the

- 1 end of the negotiations, and then once you get to that
- 2 point, you want to make sure that you get something
- 3 announced and out in the public so it doesn't leak into
- 4 the public. So it would have been very difficult if not
- 5 impossible to have an extensive collaboration and release
- of confidentiality prior to when it occurred.
- 7 Q. As a regulatory officer, is it Aquila's
- 8 normal practice to attempt to engage all parties in
- 9 discussions as a best effort to settle?
- 10 A. Yes, it is.
- 11 MS. KLIETHERMES: If I could approach?
- 12 JUDGE DIPPELL: Go ahead. Would you like
- 13 this marked as an exhibit?
- MS. KLIETHERMES: Yes, please.
- JUDGE DIPPELL: The next number is 117.
- 16 (EXHIBIT NO. 117 WAS MARKED FOR
- 17 IDENTIFICATION BY THE REPORTER.)
- 18 BY MS. KLIETHERMES:
- 19 Q. Have you had a moment to familiarize
- 20 yourself with this document?
- 21 A. Yes, I have.
- Q. And what is this document?
- 23 A. This is a Data Request from Bob
- 24 Schallenberg to Aquila dated September 5th, 2007, asking
- 25 us to provide a copy of Aquila's current strategic

- 1 business plan.
- 2 Q. And what was the number of that Data
- 3 Request?
- A. Data Request No. MPSC-0305.
- 5 Q. And who answered that Data Request?
- A. Jon Empson.
- 7 Q. Are you familiar with Mr. Empson?
- 8 A. Yes, I am. I answered the Data Request.
- 9 Q. What was the date you answered that request
- 10 on?
- 11 A. It was due on September 12th, and it was
- 12 answered on September 12th, 2007.
- 13 Q. Now, I believe that this response on the
- 14 first page identifies that there are two attachments. Is
- 15 there only one attachment provided here today?
- 16 A. Yes, there is, just Attachment A.
- 17 Q. And is that document labeled Attachment A a
- 18 portion of Aquila's response to this Data Request?
- 19 A. Yes, it is.
- 20 Q. Looking at the value section of your
- 21 response, are collaborative approaches consistent with
- 22 your value of open communication?
- 23 A. Yes, they are.
- Q. What is your personal responsibility
- 25 regarding the processing of this case?

- 1 A. Well, as the officer responsible for our
- 2 regulatory processes, I am responsible for trying to
- 3 provide the best information to the Commission so they can
- 4 make a decision in favor of this transaction.
- 5 Q. Consistent with your values approach, do
- 6 you consider it your responsibility to have initiated a
- 7 collaborative discussion in this case?
- 8 A. It would be very difficult for us. We're
- 9 in a secondary position, and what we had to do was, given
- 10 we don't understand the financial modeling of what is
- 11 required by Great Plains, they really had to be taking the
- 12 lead. We did talk at times about feedback and ways to
- 13 move forward, but we viewed that as their determination of
- 14 when and if to engage in any further collaborative
- 15 processes.
- 16 Q. If this merger is approved, do you know if
- 17 it will be the policy of the merged company to, on a
- 18 going-forward basis, at a minimum attempt to engage all
- 19 parties in discussions?
- 20 A. If the merger is to go ahead?
- 21 Q. Yes. And that would be in reference to
- 22 future cases that the company may be involved in.
- 23 A. That is my understanding, that Mr. Chesser
- 24 has stated his desire and interest of engaging in
- 25 collaborative processes.

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1 Q. After the 1996 merger attempt, why did the
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- 2 companies that we today call Aquila and GPE wait ten years
- 3 to attempt another merger similar transaction?
- 4 A. I can't answer that.
- 5 O. You don't know?
- 6 A. I guess there was not an opportunity where
- 7 either party had an interest until we engaged in the
- 8 formal process where we were having our company bid for
- 9 sale.
- 10 Q. At one point was there a possibility that
- 11 Aquila would file a rate case in conjunction with the
- 12 merger that's before us today?
- 13 A. Yes.
- Q. Was this rate case suggested by GPE in its
- 15 bid to acquire Aquila?
- 16 A. It was suggested by GPE, not in the formal
- 17 bid document that they had, if I recall correctly, but it
- 18 was one of those elements that in their initial regulatory
- 19 plan that they had listed.
- 20 Q. At the time the parties were contemplating
- 21 that rate case, was it intended that regulatory
- 22 amortization would be addressed in that rate case?
- 23 A. Yes, it was.
- Q. At the time the parties were contemplating
- 25 that case, was it contemplated that the impact of any

- 1 regulatory amortization and Aguila's South Harper
- 2 litigation costs would have come up?
- 3 A. I'm sorry. Would you repeat that question
- 4 one more time?
- 5 Q. At the time the parties were contemplating
- 6 that rate case, was it contemplated that the impact of the
- 7 regulatory amortization and Aquila's South Harper
- 8 litigation costs had been an issue in that case?
- 9 A. I need to separate those two elements
- 10 because you talk about the amortization. The amortization
- 11 would have been another factor within the context of the
- 12 rate case, but the South Harper litigation costs were not
- 13 something that we have ever tried to recover in rates and
- 14 would not have included in the rate case filing.
- Q. Well, allow me to be more clear, then.
- 16 Would it have been possible that the interaction of those
- 17 two, in what way and how and to what degree those two
- 18 might interact would have been an issue in the rate case?
- 19 A. I don't believe the litigation costs would
- 20 have been an issue on how they would interact because
- 21 those costs were retained at our corporate level and would
- 22 not be allocated down to the utility which you're looking
- 23 at for the amortization. But again, the actual mechanics
- 24 of how the formulas are used within the amortization
- 25 process I'm not very knowledgeable about.

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1 Q. Well, and that's what I'm asking. If those
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- 2 mechanics of how those two issues would interact, would
- 3 that have likely come up in the rate case, to the best of
- 4 your knowledge?
- 5 A. I really don't have enough knowledge of the
- 6 mechanics to know if it would have come up or not. So I
- 7 can't answer that question.
- 8 Q. At the time the parties were contemplating
- 9 that rate case, was the interaction of any regulatory
- 10 amortization and Aquila's actual cost of debt, would that
- 11 have been a likely matter?
- 12 MS. PARSONS: I'm going to object to that
- 13 question. First of all, I'm not sure it's relevant to the
- 14 proceedings here. And second, I think the question was
- 15 ambiguous and speculative.
- MS. KLIETHERMES: I can address any
- 17 ambiguity that may have been there in a rephrasing, but I
- 18 think this is highly relevant. This is how GPE had
- 19 initially characterized its attempt to take over Aquila.
- 20 MS. PARSONS: But the 2007 Aquila rate case
- 21 is not part of this proceeding. It was not requested in
- 22 the application. Therefore, it's not relevant to these
- 23 proceedings.
- MS. KLIETHERMES: I believe our questioning
- 25 goes to why it was not requested.

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MS. PARSONS: Well, that's -- then perhaps
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- 2 you should ask that question.
- JUDGE DIPPELL: Okay. Ms. Kliethermes, I'm
- 4 going to ask you to rephrase your question. I'll overrule
- 5 the relevance objection.
- 6 BY MS. KLIETHERMES:
- 7 Q. At the time the parties were contemplating
- 8 a 2007 rate case, was it within the contemplation of the
- 9 parties that the rate case would have provided a forum for
- 10 the discussion of regulatory amortization and Aquila's
- 11 actual cost of debt among the parties to that rate case,
- 12 which are also the parties to this case here?
- 13 A. In those discussions, the only element that
- 14 we were looking at was the amortization. I remember no
- 15 discussions about the actual cost of debt being in the
- 16 rate case. That's something that we do not do ordinarily,
- 17 we have not been doing in the filing of our rate cases.
- 18 So I can't answer it any more than that.
- 19 Q. At the time the parties were contemplating
- 20 that rate case, would the recovery of transaction,
- 21 transition and synergy retention have been a likely matter
- 22 of discussion?
- 23 A. Yes.
- Q. Was Aquila able to persuade GPE to remove
- 25 its request for an Aquila rate case from its bid to

- 1 acquire Aquila?
- 2 A. We had interaction, and after a lot of
- 3 dialog between our regulatory and accounting people and
- 4 their regulatory and accounting people, they realized that
- 5 a rate case was not required, but did put into the merger
- 6 agreement a section that if we did not meet a specified
- 7 credit metric, that they would require us to file a rate
- 8 case that would be consistent with the regulatory plan
- 9 filed in the merger agreement or the merger application,
- 10 and that is part of the merger agreement.
- 11 Q. At any time did Aquila insist that GPE not
- 12 engage the parties in this case to a collaborative process
- 13 to attempt to resolve issues or reach an overall
- 14 settlement?
- 15 A. No.
- 16 Q. In its past rate cases, has Aquila utilized
- 17 a collaborative approach to dispose of issues?
- 18 A. Yes.
- 19 Q. In its contemplation of the 2007 rate case,
- 20 did Aquila intend or foresee the use of a collaborative
- 21 approach to settle or at a minimum discuss with other
- 22 parties the level of merger-generated synergies?
- 23 A. I'm sorry. State that one more time so I
- 24 make sure I understand it.
- 25 Q. Certainly. In its contemplation of a 2007

- 1 rate case, did Aquila intend or foresee the use of a
- 2 collaborative approach to settle or at a minimum discuss
- 3 with other parties the level of merger-generated
- 4 synergies?
- 5 A. Yes. It would have been after we had filed
- 6 the application and going through the typical interaction
- 7 process.
- 8 Q. In its contemplation of a 2007 rate case,
- 9 did Aquila intend or foresee the use of a collaborative
- 10 approach to discuss with other parties the regulatory
- 11 amortization?
- 12 A. Yes.
- 13 Q. In its contemplation of a 2007 rate case,
- 14 did Aquila intend or foresee the use of a collaborative
- 15 approach to discuss with other parties Aquila's interest
- 16 costs?
- 17 A. It would not have been part of our base
- 18 rate case application. The whole process that was
- 19 initially proposed was that Kansas City Power & Light was
- 20 going to file their rate case, we were in an existing rate
- 21 case, the merger application would be filed, and then we
- 22 would file a rate case, and all three applications would
- 23 be consolidated into a single decision, hopefully by the
- 24 end of the year of 2007.
- 25 So while our rate case itself would not

- 1 have had a request for anything different than what we
- 2 were talking about within the context of our normal rate
- 3 case, I can't speculate to what that composition would
- 4 have been because all the dynamics of the regulatory plan
- 5 have changed. There's no longer a rate case there, and
- 6 the composition is totally different.
- 7 Q. So then to clarify, is it your testimony
- 8 that the reason that the 2007 rate case wouldn't have
- 9 provided a forum for the issues of interaction of the
- 10 regulatory amortization with interest costs, the South
- 11 Harper litigation costs and Aquila's actual cost of debt,
- 12 you say that's because it would never have been Aquila's
- 13 intention to attempt to vary the way that it has insulated
- 14 ratepayers from those matters?
- 15 A. Within the context of the rate case, and we
- 16 had an obligation to file the rate case consistent with
- 17 the regulatory plan that would have been submitted with
- 18 the original application. So those elements of the
- 19 regulatory plan at the time we filed the application were
- 20 50/50 sharing of synergies, were recovery of transaction
- 21 and transition costs, and the authority to future use of
- 22 amortization. So those are the three elements that we
- 23 would have been addressing that would have been
- 24 consolidated into this larger docket.
- 25 Q. So then Aquila wouldn't have attempted to

- 1 use the regulatory amortization to recover its difference
- 2 in actual energy costs -- interest costs rather from its
- 3 interest costs for ratemaking purposes?
- A. As a standalone entity, we would not.
- 5 Q. And as a standalone entity, Aquila wouldn't
- 6 have attempted to use regulatory amortization to recover
- 7 any potential South Harper litigation costs?
- 8 A. I don't -- I don't understand the linkage
- 9 between the two of those. We would not have -- on a
- 10 standalone basis, we made the decision, based upon our
- 11 credit rating, that we would not seek amortization to
- 12 elevate us up to investment grade and then to sustain.
- 13 But the tie between South Harper litigation costs, I don't
- 14 understand the link, because we're not going to -- we have
- 15 not requested the recovery of the South Harper litigation
- 16 costs.
- 17 Q. Did elimination of the rate case that had
- 18 been proposed for 2007 obviate the need for Aquila to
- 19 engage other parties in a collaborative approach
- 20 concerning any of the issues we've just discussed?
- 21 A. No. As I mentioned, when the -- the merger
- 22 application, this is not a merger of equals. It is really
- 23 an acquisition. So the lead on collaborative processes in
- 24 this application were really dependent upon the leadership
- 25 of Great Plains and not our company.

- 1 Q. Are you -- are you aware that the Missouri
- 2 Public Service Commission Staff took the position in
- 3 Aquila's last rate case that Aquila's rates for Aquila
- 4 Networks MPS should be based on the costs of five
- 5 combustion turbines on a site such as South Harper owned
- 6 by Aquila rather than the three combustion turbines Aquila
- 7 actually installed and purchased power agreements?
- 8 A. Yes, I am.
- 9 MS. KLIETHERMES: Judge, if I could offer
- 10 the admission of, I believe it's Staff's 117.
- JUDGE DIPPELL: Would there be any
- 12 objection to Exhibit 117? That's Data Request 0305.
- MS. PARSONS: No objection.
- 14 JUDGE DIPPELL: Seeing no objection, I will
- 15 receive that into evidence.
- 16 (EXHIBIT NO. 117 WAS RECEIVED INTO
- 17 EVIDENCE.)
- 18 MS. KLIETHERMES: That's all the questions
- 19 I have. Thank you, Mr. Empson.
- THE WITNESS: Thank you.
- JUDGE DIPPELL: Public Counsel?
- MR. MILLS: Is it my turn?
- JUDGE DIPPELL: I'm sorry. I forgot I have
- 24 to reverse my order. Aquila? No. I'm sorry. I'm sorry.
- 25 Great Plains?

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1 MR. RIGGINS: No questions.
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- JUDGE DIPPELL: Black Hills?
- MR. DeFORD: No questions.
- 4 JUDGE DIPPELL: Unions?
- 5 MS. WILLIAMS: No questions.
- JUDGE DIPPELL: And my absentee group,
- 7 Department of Energy, Dogwood Energy, Joint Municipals,
- 8 City of St. Joe, City of Lee's Summit, City of
- 9 Independence, City of Kansas City, Cass County, South
- 10 Harper Residents?
- 11 (No response.)
- 12 JUDGE DIPPELL: Ag Processing?
- MR. CONRAD: No questions.
- 14 JUDGE DIPPELL: Public Counsel? It was
- 15 your turn.
- MR. MILLS: You were right the first time.
- 17 I do have a few questions. Thank you.
- 18 CROSS-EXAMINATION BY MR. MILLS:
- 19 Q. Mr. Empson, let me start with some
- 20 questions about Aquila's plan to improve its financial
- 21 situation on a standalone basis. You answered some
- 22 questions about that from Ms. Kliethermes. When did the
- 23 current iteration of that plan come into being?
- 24 A. This latest plan would have been in our
- 25 planning process for 2007 to go out. So we presented it

- 1 to the board at the November board meeting. So it
- 2 evolved, you know, probably the three or four months prior
- 3 to that.
- 4 Q. Is it substantially different from the plan
- 5 that you had the year before and the year before that?
- 6 A. It is different than the plan we had
- 7 before, the year before that. I'm not sure on
- 8 substantially. There are several things that have
- 9 occurred during that time frame that have improved the
- 10 overall plan.
- 11 Q. Have those things improved your situation
- 12 to a greater degree than the initial iterations of your
- 13 financial improvement plan contemplated?
- 14 A. It's not truly inconsistent. I think our
- 15 vision had, in the original financial plan, they were
- 16 looking at in 2000-2003 was projecting that we could get
- 17 out to investment grade, if I remember correctly, by about
- 18 2012 when we knew the 14 and 7/8 and 995s would become
- 19 due, so that higher interest was gone. The path to
- 20 getting there now is a little different than it was back
- 21 then, and so the elements are different and the timing is
- 22 a little quicker, and the opportunity to further expedite
- 23 are a little greater.
- Q. In what -- what is your credit rating now?
- 25 A. B plus. Sorry. B plus.

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1 Q. And I believe you stated that you
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- 2 anticipate getting to double B by 2009 or --
- 3 A. We will meet the double B metrics in 2008.
- 4 Q. 2008. Okay. When were you most recently
- 5 upgraded?
- 6 A. During this year sometime. I really don't
- 7 recall exactly.
- 8 Q. And let me just ask you about the baseline,
- 9 because I think the numbers you're giving are consistent
- 10 with the baseline as you've described it; is that correct?
- 11 A. Correct.
- 12 Q. Does the baseline contemplate any rate
- 13 cases in Missouri?
- 14 A. Yes, it would.
- 15 Q. How many and when?
- 16 A. I believe there are two baseline cases, and
- 17 the exact timing is kind of dependent upon when we finish
- 18 some of our environmental upgrades that were currently put
- 19 into place -- that we're currently putting into place so
- 20 we can make sure they get into cost of service, followed
- 21 up by the one when Iatan construction is completed, so
- 22 that we would get basically the environmental upgrades in
- 23 the Iatan plant into base rates.
- Q. So is it -- am I understanding you correct
- 25 to say that you will have one after Iatan 2 goes into

- 1 service and one between now and then?
- 2 A. We'll have one for the environmental
- 3 investments that we are making and then one when Iatan 2.
- 4 My recollection of the assumptions, those were the two
- 5 primary rate cases in Missouri.
- 6 Q. And what environmental retrofits or
- 7 upgrades are you talking about?
- 8 A. The ones required in Iatan 1 investments,
- 9 and we also have some on Sibley that we're putting into
- 10 service, but I can't give you any more detail than that.
- 11 Q. Do you know if the ones on Iatan 1 are
- 12 complete?
- 13 A. I do not.
- 14 Q. Are you familiar at all with the current --
- 15 the currently pending KCPL rate case?
- 16 A. From a far distance.
- 17 Q. You don't know whether KCPL is seeking
- 18 recovery of Iatan 1?
- 19 A. I do not know the details on that.
- Q. What is the timing of the other
- 21 environmental upgrades that you mentioned?
- 22 A. To get into service in time for our next
- 23 rate case, whenever the true-up period is for the rate
- 24 case. They're installing some of the FCR equipment now.
- 25 I just don't know when it's going to be completed. As

- 1 soon as it's completed, that's when we intend -- or know
- 2 when it's going to be completed, we intend to file the
- 3 case.
- 4 Q. Now, is there a date in this plan after
- 5 which you would ask the PSC to allow you to set rates
- 6 based on actual debt costs?
- 7 A. Which plan are you referring to, Mr. Mills?
- 8 Q. The financial plan you've been talking
- 9 about, the plan -- your standalone plan to improve
- 10 Aguila's financial situation over the coming years.
- 11 A. We intended to comply with our current
- 12 capital allocation process. So when those debt issues
- 13 expired, when they became due in July of 2012 or 2011 and
- 14 additional debt was needed then for supporting our
- 15 Missouri operations, we would then go out and raise that
- 16 debt and have it populate the capital structure to support
- 17 those utility operations.
- 18 So the soonest -- and I'm aware that some
- 19 of the 2012s are supporting the Missouri operation. I'm
- 20 not sure about the 2011s. So I would say the earliest
- 21 would be 2012.
- 22 Q. And if for some reason at that point in
- 23 time Aquila is not investment grade and so replacement
- 24 debt was not at investment grade rates, would Aquila seek
- 25 to put those in at actual rates or at the lower investment

- 1 grade rates?
- 2 A. Lower investment grade.
- 3 Q. And I think I understand this, but let me
- 4 just ask you. When Aquila committed to protect ratepayers
- 5 from its non-reg activities, was there ever an end date
- 6 contemplated, that this is just going to stop at some
- 7 particular year?
- 8 A. There was not.
- 9 Q. So when you and Mr. Green made that
- 10 commitment, it was essentially open ended until such time
- 11 as there were no longer detrimental effects from
- 12 non-regulated activities; is that correct?
- 13 A. Or there was an opportunity to create
- 14 incremental value that offset that potential detriment so
- 15 that we could create value for our customers. So as with
- 16 any type of analysis that you're doing, you're going to
- 17 continue to look for those opportunities to create greater
- 18 value or benefit for your customers.
- 19 Q. Now, under your standalone financial plan,
- 20 is there a date at which Aquila anticipates being able to
- 21 pay dividends to its shareholders?
- 22 A. I don't recall.
- 23 Q. You don't know whether there is or not?
- 24 A. I know there was a discussion, but no, I do
- 25 not recall whether there was a specific date.

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1 Q. Now, you've been involved in utility
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- 2 regulation for quite a number of years; is that correct?
- 3 A. Yes, sir.
- 4 Q. When you're -- you first saw GPE's
- 5 regulatory plan, did you say to yourself, wow, they're
- 6 asking for a lot?
- 7 A. That wasn't my reaction. My reaction was I
- 8 need to sit down and understand their rationale for why
- 9 they're asking for what they're asking, and then to make a
- 10 determination that I could advise our board and our
- 11 management whether given what they are requesting is
- 12 something I feel we could get approved.
- 13 Q. So you won't mind if I quote you as saying,
- 14 when you saw that you said, I need to sit down?
- 15 A. If you so choose to do that, Mr. Mills, I
- 16 will accept it.
- 17 Q. Now, are you on Aquila's board of
- 18 directors?
- 19 A. I am not.
- 20 Q. Do you participate in board meetings?
- 21 A. Yes, I do.
- 22 Q. Frequently or rarely?
- 23 A. Whenever I'm in town and able to
- 24 participate, I try to participate.
- 25 Q. Now, in your -- in your most recent rate

- 1 case, the 2007-004 case -- 0004 case, do you know what the
- 2 difference was between Aquila's actual cost of debt
- 3 assigned in Missouri and the cost of debt agreed to in
- 4 that case?
- 5 A. My recollection was that what we had
- 6 assigned as the cost of debt was accepted by the parties
- 7 as what we have put into rates, and even though the
- 8 statement I believe was made by Mr. Parsells, he doesn't
- 9 agree with our debt assignment process, he wasn't sure how
- 10 to modify it in order to come up with a different number
- 11 and felt what we had was reasonable.
- 12 Q. I understand that. There was an
- 13 agreed-upon cost of debt in that case. My question is,
- 14 how much does that agreed-upon cost of debt differ from
- 15 the actual cost of debt assigned to Missouri operations?
- 16 A. The agreed-upon is the actual cost of debt
- 17 that we have assigned to Missouri.
- 18 Q. Okay. What is the difference between that
- 19 amount and the cost of debt that is supported by the
- 21 A. I'm not sure again of the sliver that might
- 22 have been assigned, what that delta was. All I know is
- 23 there is an element of our 14 7/8 that was assigned. I
- 24 just don't know the percentage of our total debt cost that
- 25 was for that debt issuance.

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1 Q. You said a sliver. Do you think it's an
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- 2 insignificant amount?
- 3 A. You know, from my perspective, I didn't
- 4 really look at that. I was just looking at how we were
- 5 going through the process of assigning the debt cost and
- 6 whether it was consistent with our past practices.
- 7 Q. Now, you talked about confidentiality
- 8 agreements, and what confidentiality agreements prevented
- 9 you from talking to Staff and OPC before the merger
- 10 announcement?
- 11 A. My understanding is that we had signed
- 12 confidentiality agreements with both parties, all the
- 13 parties that were looking at the transaction, and we did
- 14 not make an ultimate decision on who -- if we were going
- 15 to go forward with the transaction until January time
- 16 frame. So my understanding is that neither party had the
- 17 ability to go public with any type of information or have
- 18 those agreements unless it was mutually agreed to.
- 19 Q. And when you say all the parties, who do
- 20 you mean?
- 21 A. Any of the interested bidders that were
- 22 looking at our company from the time we started this
- 23 process until the end.
- 24 Q. So you're not limiting that just to GPE and
- 25 Black Hills and Aguila, you're talking about other bidders

- 1 as well?
- 2 A. Yes.
- 3 Q. Okay. Have you -- did you need to get
- 4 releases from those confidentiality agreements in order to
- 5 talk to regulators before the announcement?
- A. My understanding, because we had some
- 7 discussion about it, that we had to give verbal
- 8 agreement -- I don't know if it was a formal release or
- 9 not, but verbal agreement that it would be appropriate for
- 10 Great Plains to go ahead and talk to Missouri and Kansas
- 11 regulators, and that they had to agree that it was okay
- 12 for us to also do such things.
- 13 Q. Were any of the other bidders involved in
- 14 that particular process?
- 15 A. None of the other bidders, but Black Hills
- 16 was involved in that process because we had meetings in
- 17 the states that they were acquiring the properties also.
- 18 Q. Has Aquila sought releases from any of the
- 19 other bidders, other bidders other than GPE and Black
- 20 Hills to be able to release confidential information that
- 21 was provided by those bidders?
- 22 A. To the best of my knowledge, no.
- 23 Q. And when I say bidders, I'm talking about
- 24 people involved in the process, not necessarily they made
- 25 formal bids, but whether they got involved enough to get

- 1 to the point of needing a confidentiality agreement.
- 2 A. Correct. My understanding is that they are
- 3 still binding confidentiality agreements.
- 4 Q. Has Aquila sought any releases from any of
- 5 those other parties?
- A. To the best of my knowledge, we have not.
- 7 Q. Do you know whether you have
- 8 confidentiality agreements with any of the consultants
- 9 that assisted Aquila in evaluating bids, particularly the
- 10 GPE/Black Hills bid?
- 11 A. I do not.
- 12 Q. Are you familiar with consultant contracts
- 13 that do have confidentiality provisions in them through
- 14 your experience as a regulatory --
- 15 A. Yes, I am.
- 16 Q. Do those agreements typically allow the
- 17 consultants to decide whether or not the confidential
- 18 information is released?
- 19 A. I'm sorry. I don't know.
- 20 Q. Now, let me just ask you because you may
- 21 not be familiar enough to answer it, but do you know
- 22 whether the regulatory amortizations that GPE now has are
- 23 based on actual cash flows and actual coverage ratios?
- 24 A. I'm sorry. I do not know.
- 25 Q. Do you know whether in past Aquila rate

- 1 cases there have been issues about whether the actual cost
- 2 of the South Harper facility should be included in rates?
- 3 A. I believe, if I recall right, there were
- 4 some questions about the value that would go into rates.
- 5 I don't remember the specifics right now.
- 6 Q. But it came up as an issue?
- 7 A. Yes, it did.
- 8 Q. Do you know whether Aquila in at least the
- 9 rate case before the last one agreed to a hypothetical
- 10 rate base amount for the South Harper facilities?
- 11 A. I don't recall it being a hypothetical
- 12 amount. I think there was a base amount with some
- 13 adjustments that we agreed to on some costs that wouldn't
- 14 be recovered. I don't remember on the South Harper three
- 15 turbines themselves it being hypothetical. I think
- 16 Mr. Williams talked about the five turbines. There were
- 17 two, what we called the phantom turbines that might have
- 18 been based on a hypothetical.
- 19 Q. And I believe you testified that, at least
- 20 in your most recent rate case, that the actual cost of
- 21 the -- the high cost debt, the 14 7/8 and the 11 was not
- 22 included in rates; is that correct?
- 23 A. That is correct. Whatever portion might
- 24 have been needed as a debt cost to support the capital
- 25 structure would have been put in at the then investment

- 1 grade rate.
- 2 Q. Now, with respect to the idea of -- that I
- 3 think you described as one of the regulatory approaches
- 4 being discussed was to have KCPL file a rate case, then
- 5 KCPL, GPE and Aquila file a merger case, then Aquila file
- 6 a rate case, and then all of those be consolidated?
- 7 A. That was an initial discussion for a
- 8 potential plan, yes.
- 9 Q. Did you ever approach Staff or Public
- 10 Counsel or any of the typical intervenors in your cases to
- 11 discuss the idea of kind of a three-way combination with
- 12 them?
- 13 A. My understanding was that the concept of
- 14 having a 2007 rate case as part of the merger consolidated
- 15 application was discussed with Mr. Schallenberg and
- 16 Mr. Henderson, but that's the extent of the parties that
- 17 you listed.
- 18 Q. Are you aware of, in Missouri, a rate case
- 19 filed by one electric company being consolidated with one
- 20 filed by another electric company?
- 21 A. Am I aware that that has occurred before?
- 22 Q. Yes.
- 23 A. I am not.
- 24 MR. MILLS: Those are all the questions I
- 25 have. Thank you.

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1 JUDGE DIPPELL: All right. Then is
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- 2 there -- are there questions from the Bench for
- 3 Mr. Empson? Commissioner Appling?
- 4 COMMISSIONER APPLING: Judge, I have no
- 5 questions of this witness.
- 6 JUDGE DIPPELL: Commissioner Jarrett?
- 7 COMMISSIONER JARRETT: No questions.
- JUDGE DIPPELL: Chairman Davis?
- 9 OUESTIONS BY CHAIRMAN DAVIS:
- 10 Q. Good afternoon, Mr. Empson.
- 11 A. Good afternoon, Mr. Davis.
- 12 Q. I only have a few questions, but maybe I
- 13 can -- you can help me get to some answers here. Are you
- 14 familiar with Blackstone Group's participation in this
- 15 transaction?
- 16 A. Yes.
- 17 Q. Okay. Would you characterize their role as
- 18 a financial advisor to Aquila in connection with the
- 19 proposed transaction?
- 20 A. Yes.
- 21 Q. Okay. Do you recall how much Blackstone
- 22 Group was paid by Aquila or was paid for advising Aquila
- 23 in this process?
- A. I do not recall. I think that's in our
- 25 prospectus.

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1 Q. Right. So if I said it was roughly
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- 2 \$11 million, you'd have no reason to doubt that, would
- 3 vou?
- 4 A. I'd have no reason to doubt it.
- 5 Q. Okay. Now, are you familiar with the SEC
- 6 filings that were made pursuant to the merger?
- 7 A. I would have read them at the time they
- 8 were filed, so that familiarity might fade over time.
- 9 Q. Okay. Do you recall Blackstone putting a
- 10 valuation on Aquila?
- 11 A. Yes, I do.
- 12 Q. Okay. Do you recall -- do you recall what
- 13 that valuation was on a per share basis?
- 14 A. We have three different valuations
- 15 performed, so I don't know if I can recall specifically
- 16 the Blackstone valuation, but I believe that Blackstone,
- 17 Lehman and Evercor all had separate evaluations that might
- 18 have ranged from a low point of like \$2.80 to a high point
- 19 of maybe \$4.11.
- 20 Q. Okay. So if we went back and looked at the
- 21 SEC filings, I believe this may be dated March 6, 2007,
- 22 there was a document entitled Aquila, Incorporated
- 23 Investor Q&A. It was filed as an exhibit to, I guess,
- 24 whatever the 14A filing is. It was also referenced on
- 25 page 9 of Mr. Fleener's direct testimony. It was just a

- 1 fleeting reference.
- 2 In terms of a value per share basis,
- 3 Blackstone estimated on the low side \$2.50 per share and
- 4 on the high side \$3.56 per share. Do you have any reason
- 5 to doubt those numbers?
- A. I doubt that that's what the numbers are in
- 7 the SEC filing.
- Q. Okay.
- 9 A. I'm sorry, Chairman. Is that your
- 10 question, whether I doubt that?
- 11 Q. Well, do you have any reason to doubt those
- 12 numbers?
- 13 A. Well, those were done at a point in time of
- 14 the information that would have been available at the time
- 15 of the filing. So the numbers obviously, if things have
- 16 changed since the time of filing, could be different and
- 17 could have been upgraded.
- 18 Q. Okay. So at the time, back in March, did
- 19 Blackstone value the shares of Aquila at a low of \$2.50
- 20 and at a high of \$3.56?
- 21 A. I don't have the document in front of me,
- 22 but if you're reading from the document, I have no reason
- 23 to doubt that you are reading it as accurately as
- 24 possible.
- 25 Q. Okay. And so if we took the midpoint of

- 1 \$2.50 and \$3.56, that would be \$3.03 per share, correct?
- 2 A. That's correct.
- 3 Q. Okay. And how much did -- how much
- 4 consideration is being provided to Aquila by GXE on a per
- 5 share basis? Do you recall?
- A. At the time that they made the offer, it
- 7 was -- it would have been the equivalent to about \$4.54 a
- 8 share, but that value changes over time because it's
- 9 dependent on their share value at the time we close.
- 10 Q. So it's dependent on their share value at
- 11 the time this transaction actually closes?
- 12 A. That is correct. There are two components
- 13 of determining the price they pay. They pay a cash price
- of \$1.80 per share times the 375 million shares.
- 15 Q. Right.
- 16 A. Then we convert our shares at a rate of
- 17 .0856 times the 375 million shares times their current
- 18 price. At the time of the transaction, it was a little
- 19 over \$32.
- Q. Right.
- 21 A. It's currently around probably 29. So the
- 22 value -- 29 and change. The value would then be lower as
- 23 far as the actual price they're paying for the company.
- Q. Okay. But I guess this was all
- 25 contemplated at the time this was -- this deal was agreed

- 1 to, was it not?
- 2 A. Yes. At the time the deal was agreed to,
- 3 the equivalent value would have been about \$4.54. We were
- 4 trading in the market at about \$4.70.
- 5 Q. So Blackstone's valuation was between \$2.50
- 6 and \$3.56 per share?
- 7 A. That is what you stated, yes, in the
- 8 documents.
- 9 Q. So how is that not an acquisition premium?
- 10 A. The valuation that they are basing their
- 11 numbers on aren't based upon a determination of net plant
- 12 that we have in utility service. They're looking at
- 13 discounted cash flow methodologies based upon certain
- 14 assumptions that they made, other methodologies, but it
- isn't a multiple -- or trying to look at the net plant we
- 16 have in Missouri or other jurisdictions and trying to
- 17 determine what the price should be paid.
- 18 Q. So setting aside all of the lengthy
- 19 qualifications in Blackstone's analysis, which is it fair
- 20 to -- is it fair to sum up Blackstone's analysis in that
- 21 we just checked the math of the parties that they gave us?
- 22 A. I'm sorry. I didn't understand your
- 23 question.
- Q. Is it -- would it be fair to characterize
- 25 all these qualifications that Blackstone put in their

- 1 analysis of the transaction as stating in essence all we
- 2 did was check the math? They didn't actually look to
- 3 verify any underlying assumptions, did they?
- 4 A. No. My recollection is they did look at
- 5 some of the underlying assumptions in some business plans
- 6 that they looked at at the time.
- 7 Q. So they did look at some, but not --
- 8 certainly not all?
- 9 A. The reason we have Mr. Fleener as a witness
- 10 here is to get into the details, because he was the
- 11 primary person. So I can't tell you exactly what they
- 12 looked at when they were doing that value, but I know he
- 13 will be more than willing to get into a lot of detail with
- 14 you on that.
- Q. Okay. So if it's \$4.54 a share and there
- are 375.4 million shares outstanding, and then let's just
- 17 say that the stock price is \$30 a share. Do you have a
- 18 calculator there? Can you add that up for me?
- 19 A. At \$30 a share?
- 20 Q. Uh-huh.
- 21 A. The share component would be \$963 million,
- 22 the cash component would be \$675 million, so the total
- 23 would be \$1,638,000,000.
- Q. So if Blackstone listed the equity value
- 25 somewhere between \$939,000,000 and \$1,339,000,000, that

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1 number is less than the number you just gave me, correct?
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- 2 A. The number is less. I'm not sure the basis
- 3 of their calculation, Mr. Chairman. Again, I think
- 4 getting to the details of the transaction --
- 5 Q. You didn't -- you don't think Aquila paid
- 6 them \$11 million to be wrong, do you?
- 7 A. I do not. I don't have the documents in
- 8 front of me to look at all the assumptions, analyses.
- 9 That's why we chose to have Mr. Fleener here, so if there
- 10 are questions about the details, he can best address them
- 11 to make sure we're comparing apples and apples. I am not
- 12 capable of doing that this far removed from the data.
- 13 Q. Right. So if we took the midpoint of what
- 14 Blackstone listed the equity value at, which would be
- 15 \$1,119,000,000, and we assumed -- what do you -- what do
- 16 you think the share price is today?
- 17 A. I haven't been checking, but it's between
- 18 3.90 and \$4, is what I would guess.
- 19 Q. Okay. And then just trying to calculate
- 20 out what -- what do you get with -- you get your .82
- 21 shares of KCPL stock. I'm trying to figure -- that
- 22 number's still going to come out about 1.6 billion, isn't
- 23 it?
- 24 A. I'm sorry. I don't understand the
- 25 calculations, Mr. Chairman.

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1 Q. All right. If KCPL is paying $4.54 a share
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- 2 roughly times 375,400,000 shares, times whatever the other
- 3 multiplier is, was it 29.80 or 29.70, whatever you think
- 4 the share price is today, that still you just -- assuming
- 5 we're just taking the big round number of what they're
- 6 giving in terms of the \$1.80 equity per share that's being
- 7 provided to Aquila as well as the .82 shares or whatever,
- 8 you're still getting to a number of approximately
- 9 1.6 billion, weren't you, or better?
- 10 A. The cash value and the equity conversion
- 11 value is 1 -- at the time of the transaction was
- 12 \$1.7 billion. We went through the calculation of \$30. It
- 13 was about \$1.6 billion.
- 14 Q. Right.
- 15 A. The disclosure by Kansas City Power & Light
- 16 and Great Plains in their documents in the proxy estimated
- 17 that at the full value they were paying a premium over our
- 18 effectively rate base or net plant of \$130 million. That
- 19 was at the stated price of 4.54. So there's been erosion
- 20 even in a premium that was paid over the plant value or
- 21 rate base value we have in the state of Missouri because
- 22 their price is now less than \$32. It is now closer to
- 23 \$29.50.
- 24 So the total amount of money that has been
- 25 paid for us is not -- or if we close today is not the

- 1 \$1.7 billion equity value. It's going to be closer to the
- 2 1.6.
- 3 Q. But if we go by Blackstone's valuation, all
- 4 they're getting is 1.1, if we go by the midpoint, isn't
- 5 it?
- A. That's an evaluation based upon a different
- 7 methodology. What we're trying to look at is,
- 8 understanding this is multiple transactions, we've got the
- 9 Black Hills sale, we also have this, that when they looked
- 10 at what the actual financial impact was going to be, there
- 11 was only about a \$130 million, and that is in the proxy
- 12 statement.
- 13 So I don't know all the mechanics to where
- 14 they get there. When we look at this transaction on
- 15 behalf of the customer, we can document that there is a
- 16 benefit under the current proposed regulatory plan.
- 17 Q. You can -- you can document that there is a
- 18 benefit or you have a theory for documenting a benefit?
- 19 A. We can take the numbers that we have in our
- 20 application and you can show what those values are, and
- 21 there are methodologies to ensure or processes to ensure
- 22 that the customers will receive that benefit.
- Q. And who is the person that's going to do
- 24 that?
- 25 A. The person that will show you what that

- 1 process would be or --
- 2 Q. Yes. Is there one witness that can do
- 3 that? Is that Fleener? Is that --
- 4 A. I'd be glad to walk through the process I
- 5 used to understand this transaction in discussions with
- 6 our board and could represent to them what I felt could be
- 7 the benefits to our customers and to our shareholders.
- 8 CHAIRMAN DAVIS: Okay. All right. No
- 9 further questions, Mr. Empson. Thank you.
- 10 JUDGE DIPPELL: Thank you. Commissioner
- 11 Murray, did you have questions?
- 12 COMMISSIONER MURRAY: I don't believe so.
- 13 Thank you.
- 14 JUDGE DIPPELL: Is there cross-examination
- 15 based on questions from the Bench for Staff? I'm going
- 16 backwards again, aren't I? I guess I should start with
- 17 Great Plains.
- MR. RIGGINS: No.
- JUDGE DIPPELL: Black Hills?
- MR. DeFORD: No questions.
- JUDGE DIPPELL: Union?
- MS. WILLIAMS: No questions.
- JUDGE DIPPELL: I'm going to skip right to
- 24 Ag Processing, if any of the other parties here.
- MR. CONRAD: No, no questions.

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JUDGE DIPPELL: Public Counsel?
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- 2 MR. MILLS: Just briefly.
- 3 RECROSS-EXAMINATION BY MR. MILLS:
- 4 Q. Mr. Empson, in your experience, when a
- 5 state regulatory commission awards a utility company a
- 6 rate increase, does that utility's stock price usually go
- 7 up in response?
- 8 A. I guess it would depend on the type of
- 9 increase. A lot of times there will be -- the analysts
- 10 are anticipating what kind of increase you are going to
- 11 get, and it might be reflected in your stock price at the
- 12 time of the award. If it's less than what they
- 13 anticipated, your price could go down. If it's greater
- 14 than they anticipated, there could be some other upward
- 15 movement on that stock price. But there isn't a universal
- 16 truth in my opinion anyway at the time of the award that
- 17 there's some reflection on your stock price.
- 18 MR. MILLS: That's all I have. Thank you.
- JUDGE DIPPELL: Staff?
- MS. KLIETHERMES: No.
- JUDGE DIPPELL: Is there redirect?
- MS. PARSONS: Yes.
- 23 REDIRECT EXAMINATION BY MS. PARSONS:
- Q. Mr. Empson, just a couple of questions to
- 25 follow up on some of the questions the Chairman was asking

- 1 you. On the Blackstone evaluation -- on the Blackstone
- 2 valuation, was it based on an Aquila standalone?
- 3 A. That is my understanding, yes.
- 4 Q. And would that evaluation have contemplated
- 5 any of the synergies that are contemplated in this case?
- 6 A. No, it would not.
- 7 Q. And are you familiar with a C.S. First
- 8 Boston valuation range?
- 9 A. I am not.
- 10 Q. Now I'm going to go back to some of the
- 11 regular redirect. I've finished my questions regarding
- 12 questions the Chairman has asked you.
- When you filed this application in April,
- 14 did you believe that this transaction was beneficial to
- 15 Aquila's customers?
- 16 A. Yes, I did.
- Q. And can you explain why?
- 18 A. At the time the transaction was initially
- 19 proposed, there was \$500 million of estimated savings and
- 20 about \$181 million of estimated transition/transaction
- 21 costs. So if you look at the net benefit of the
- 22 transaction, if you just net the two, you can see there
- 23 would be \$320 million, and if it was shared, it would be
- 24 \$160 million each. So just on a global view, it looked
- 25 very favorable.

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In this transaction now, in the filing
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- 2 there was an agreement that we needed to update the
- 3 synergy analysis to determine what the operational
- 4 synergies were separate from some financial synergies, and
- 5 that synergy analysis produced about \$305 million over the
- 6 first five years.
- 7 And as we looked at it going out for ten
- 8 years, I think Mr. Giles was going through the numbers,
- 9 there was a total of about \$755 million of synergies. Of
- 10 those, about 152 million was going to go to Kansas City
- 11 Power & Light, minus 22 and a half million dollars of
- 12 transition costs. So they were going to net over ten
- 13 years \$130 million. If you look at it from the customers'
- 14 perspective, they were going to get \$603 million.
- And if you take out the 22 and a half
- 16 million of synergies, the 95 million of transaction costs
- 17 and about 145 million of interest cost that now would be
- 18 borne by the customers, it was a net benefit of
- 19 \$340.5 million over ten years.
- 20 So given that kind of benefit, the
- 21 challenge is then how do you get that value back to the
- 22 customers under the context of a regulatory plan. And it
- 23 was always our position, there was some guidance provided
- 24 by Mr. Proctor in our last rate case, there was a
- 25 mechanism to do that if we went down that path.

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1 That's one of the reasons in the testimony
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- 2 that we proposed benchmarking our costs in 2006 from our
- 3 last rate case and using that as a basis perhaps to return
- 4 synergy value to the customers.
- 5 Q. And you mentioned Mr. Traxler and
- 6 Mr. Oligschlaeger and Mr. Proctor's testimony. Is there
- 7 any other consideration that you made when you were
- 8 considering the regulatory plan that was being filed in
- 9 this case?
- 10 A. Essentially I looked at all three elements
- 11 in discussions with our board. I wanted to look at the,
- 12 what I felt anyway could be the risk activity to the plan.
- 13 Given the major decision was made that premium recovery
- 14 was not going to be an issue, they were not going to go
- 15 after premium recovery, which has always been a lightning
- 16 rod for any merger transaction, I looked for guidance in
- 17 our past cases from the Staff and other intervenors of, if
- 18 what you're purely looking at is some kind of a synergy
- 19 model mechanism, is there a way that you can share
- 20 synergies and make this beneficial to the customers and be
- 21 able to benchmark it to insure the customers can get the
- 22 benefit. And I believe I found that in the testimony, and
- 23 that that was one of the reasons I mentioned we put it
- 24 into the -- as an alternative.
- 25 The second part was on amortization. Our

- 1 initial concern when we had conversations with Great
- 2 Plains/KCPL is they wanted the additional amortization in
- 3 order to improve us from non-investment grade to
- 4 investment grade within the context of the rate case and
- 5 then to maintain it. We did not feel, given our
- 6 conversations that we had had during our collaborative
- 7 process, that amortization was an appropriate tool to be
- 8 used to increase us from non-investment grade to
- 9 investment grade.
- 10 Once we got over that hurdle and we looked
- 11 within the context that they were willing to apply it in
- 12 the same manner that it had been applied to them, we felt
- 13 it was a reasonable approach. Didn't have a lot of detail
- on the mechanics, but that that was a reasonable approach.
- The final element of their plan was the
- 16 transition and transaction costs. If you lump them
- 17 together in the cost to achieve, knowing some of the
- 18 transaction costs were going to be challenged, and our
- 19 experience just on recovery of transition costs over a
- 20 ten-year period, it seemed reasonable as a starting point
- 21 that you would try to recover those as part of the
- 22 transaction given the level of synergies that were going
- 23 to be achieved.
- 24 So I went through all three elements of the
- 25 plan before making the recommendation that I felt it was a

- 1 reasonable regulatory plan for a starting point.
- 2 Q. Thank you. And what is Aquila's Missouri
- 3 utility property position on rates?
- 4 A. There's been a lot of discussion about the
- 5 nature of the transaction, and I think it's really
- 6 important to understand that this in my mind is a
- 7 transaction of complimentary strengths. At the present
- 8 time, the St. Joe rates for residential, commercial and
- 9 industrial are the lowest. They are lower than what we
- 10 have on MPS or what Great Plains/KCPL has. Our rates
- 11 right now for commercial and industrial are lower than
- 12 where Great Plains is, but our residential are about a
- 13 cent per kilowatt hour higher.
- 14 So I think it demonstrates that we have two
- 15 very strong utilities that are going to be coming together
- 16 and provide the value and benefits that we have in
- 17 complimentary strength on a going-forward basis for our
- 18 customers.
- 19 MS. PARSONS: Thank you, Mr. Empson. I
- 20 have no further questions.
- 21 JUDGE DIPPELL: Thank you. I'm going to
- 22 backtrack just a little bit, quite a bit actually. In
- 23 Staff's original cross-examination, you referred to the
- 24 Staff report that's been premarked as Exhibit 100, and I
- 25 believe at that time you referred to Appendix A, and I

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1 just wanted to clarify that that's Attachment 1.
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- 2 MS. KLIETHERMES: Okay. My apologies. I
- 3 was --
- 4 JUDGE DIPPELL: I just wanted to make sure
- 5 I had that correct.
- 6 MS. KLIETHERMES: That said, it may in fact
- 7 be Appendix A to Attachment 1, but I'm not entirely
- 8 certain on that.
- 9 JUDGE DIPPELL: Okay. All right. Then
- 10 seeing no further questions for Mr. Empson, I believe you
- 11 may step down, sir.
- 12 THE WITNESS: Thank you.
- 13 JUDGE DIPPELL: I believe that's all of the
- 14 questions for Mr. Empson, so he may actually be excused.
- 15 All right. I'm going to take another
- 16 break, and when we come back, we'll deal with the motions
- 17 regarding the confidential information. So let's take a
- 18 15-minute break and come back at quarter 'til.
- 19 (A BREAK WAS TAKEN.)
- JUDGE DIPPELL: Okay. We're back on the
- 21 record after a break, and I want to take up the issue of
- 22 the pending Motions to Declassify and Motion for
- 23 Protective Order and back and forth, and I am going to
- 24 begin by allowing Mr. Mills an opportunity to respond to
- 25 Aquila's -- well, I'll let you respond to all of it.

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1 MR. MILLS: Okay. Because I was going to
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- 2 start with Great Plains and Kansas City Power & Light
- 3 because there's fewer documents and it's a little more
- 4 straightforward.
- 5 Really, the primary thrust of what KCPL and
- 6 GPE is saying is that information which at the time was
- 7 involved in sensitive negotiations should continue to be
- 8 protected as though it's involved in ongoing negotiations,
- 9 even though those negotiations have now come to fruition,
- 10 are now no longer sensitive, but, in fact, most of the
- 11 results of those negotiations are part of the application
- 12 we have here.
- 13 For example, you know, they're talking
- 14 about at the bottom of page 1, the very last sentence,
- 15 they claim that it is highly confidential because it deals
- 16 with the strategies being employed in contract
- 17 negotiations. Well, those were employed in contract
- 18 negotiations, but those contract negotiations are over and
- 19 we have a deal, and what we're trying to figure out is
- 20 whether we have a good deal.
- 21 And I think it's very relevant that the
- 22 public know how this particular deal was arrived at, and I
- 23 don't think there's any harm that would come to either GPE
- 24 or Aquila for the public to know how those two negotiating
- 25 partners got to the current deal because they're no longer

- 1 currently negotiating.
- Now, there is with respect to -- and I'm
- 3 not sure that this has -- any of it has to do with the
- 4 KCPL stuff, but I do understand the fact that there are --
- 5 there were other bidders or at least other interested
- 6 parties who are not parties to this case and who do not
- 7 have an application pending before the Commission, and I'm
- 8 perfectly willing to go through these exhibits and have
- 9 redacted all the stuff that has to do with the other
- 10 bidders and the other interested parties. There's no
- 11 reason for the Commission to consider what somebody else
- 12 might have bid or when they were involved in the process.
- 13 I'm certainly willing to have all that stuff excised.
- 14 But in terms of the negotiations that took
- 15 place between GPE, Black Hills and Aquila, I don't think
- 16 any of that is confidential any longer because those
- 17 negotiations are over and we're dealing with the results
- 18 of those negotiations. So that's my response to GPE's and
- 19 KCPL's response.
- 20 And I think if you go through there, you
- 21 know, they're talking about assumptions supporting the
- 22 bid, negotiations for its bid, being employed in its
- 23 negotiations for bid, was considering as it was
- 24 formulating its final bid for Aquila, governed the
- 25 strategies being employed. All of the stuff at the time

- 1 would have been valid argument, but it no longer is.
- 2 With respect to Aquila's pleading, first of
- 3 all, the question of standing I don't think is really
- 4 relevant. There's no standing requirement for the
- 5 Commission to figure out what information is confidential
- 6 and is not confidential.
- 7 The fact that the Public Counsel raised is
- 8 because -- because Aquila didn't when they designated the
- 9 information I don't think is relevant. I think as a
- 10 statutorily appointed representative of the public, I
- 11 think I have the right at any point to come in and say
- 12 this information shouldn't be hidden from the public.
- 13 So I don't think the standing argument has
- 14 any merit at all. There's nothing in the Commission's
- 15 rules that talks about who has standing or who doesn't
- 16 have standing to challenge the Commission.
- 17 With respect to the failure to comply with
- 18 the discovery dispute procedures, the discovery dispute
- 19 procedures presume that we have a starting point, that we
- 20 have a written document that explains why information
- 21 should be considered highly confidential, and from there a
- 22 party challenging it needs to call the opposing counsel
- 23 and then needs to set up a conference call with the judge.
- 24 As I said in my motion, I think it would be
- 25 patently unfair to allow the parties who consider the

- 1 stuff to be highly confidential to skip their part of that
- 2 procedure and then expect somebody else to come in and
- 3 follow through on their part. There really wouldn't be
- 4 anything to even talk about because, you know, at that
- 5 point we wouldn't even know why they claim the stuff was
- 6 highly confidential.
- Now, with respect to the specifics, a lot
- 8 of what Aquila says -- well, not a lot, but one of the
- 9 arguments they make is very similar to the one I've
- 10 already addressed with KCPL, which is that this is -- this
- 11 is contract negotiations. Well, contract negotiations
- 12 should not be protected forever. They should be protected
- 13 when the results and the ability of the negotiating
- 14 parties could be affected by disclosure of the information
- 15 to the public.
- 16 We're way past that. The contract is in
- 17 place. Disclosure of this information can't affect in any
- 18 way the terms of the agreement. It's already been entered
- 19 into. So it's not sensitive in that sense.
- There is an argument in Aquila's motion
- 21 that, boiled down, is simply that communications to and
- 22 minutes of boards of directors meetings should ipso facto
- 23 be considered highly confidential. Well, the Bench has
- 24 already ruled on that by yesterday declassifying certain
- 25 portions of communications to Aquila's board.

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1 There's nothing in the Commission's rules
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- 2 that says that simply because it's minutes of a board
- 3 meeting or it's a letter sent to a board, that it should
- 4 be confidential. I don't think there's any merit to that
- 5 argument whatsoever, and the Commission's already
- 6 recognized that.
- 7 And, for example, I don't disagree with
- 8 Aquila on the standard that the Commission should look at.
- 9 If there is a legitimate reason for some of this stuff to
- 10 be protected, then the Commission should evaluate the harm
- 11 to whoever -- to whoever may be caused harm with the
- 12 benefit to the public.
- 13 In this case, I mean, if you read, for
- 14 example, page 7, the first paragraph, it doesn't talk
- 15 about any specific harm. And if you read through, the
- only real specific harm that Aquila alleges is some sort
- 17 of a nebulous chilling effect on the ability of its board
- 18 of directors. I don't think that the fact that certain
- 19 board of directors' communications and board of directors
- 20 minutes that have to do with a transaction that is subject
- 21 to regulatory approval are revealed in the context of that
- 22 regulatory approval should have any chilling effect on the
- 23 board at all.
- In fact, it seems to me that, you know, the
- 25 board, knowing that regulatory approvals need to be

- 1 sought, should welcome the fact that their deliberations
- 2 and the reasoning that they followed to get to the result
- 3 that they're seeking approval of should be able to be
- 4 scrutinized by the regulator. I would think that they
- 5 want the regulators to know why they got to this result,
- 6 and if they don't, it kind of makes me a little
- 7 suspicious.
- Finally, we've got the point about
- 9 confidentiality agreements. Most of the information in
- 10 here has to do with information exchanged between Aquila
- 11 and GPE about Aquila and GPE. Aquila and GPE can waive
- 12 the confidentiality agreements whenever they want. They
- 13 did so when they came and they talked to the Commissioners
- 14 before they made the announcement. They could do it here
- 15 today.
- The fact that we have those two parties in
- 17 the case that are perfectly able to waive the
- 18 confidentiality agreement, they can't each point to the
- 19 other and say, well, he didn't waive and she didn't waive
- 20 so we can't give it to you. Sorry. They're both here.
- 21 They can waive it. There's no reason now that they should
- 22 be protected, and there's no reason that they can say,
- 23 we've got a confidentiality agreement that we can't waive
- 24 because they can and have waived it.
- 25 Finally, with respect to confidentiality

- 1 agreements between Aquila and its advisors, I asked some
- 2 questions of Mr. Empson about this and he really didn't
- 3 know, but I would be greatly surprised -- and certainly we
- 4 haven't seen these confidentiality agreements, but I would
- 5 be greatly surprised if they prevent the client from
- 6 revealing information that the advisor has provided to the
- 7 client.
- 8 When you go out and hire somebody to do an
- 9 analysis for you, the person you hired to do the analysis
- 10 doesn't say, well, here are your numbers, but you can't
- 11 tell anybody. That doesn't work that way. When you hire
- 12 somebody to do that analysis, you tell the advisor, you
- 13 can't tell anybody what you get with these numbers except
- 14 for me. Then since I have paid you to do this analysis, I
- 15 can do whatever I want with them. We don't know if that's
- 16 the case. We don't have the confidentiality agreements
- 17 that they claim apply, but I would be very surprised if
- 18 that was not the case.
- 19 That's all I have to say in response.
- 20 Thank you.
- 21 JUDGE DIPPELL: Okay. I have one question
- 22 for you, Mr. Mills. Are these documents that you're
- 23 intending to offer as evidence at some point?
- MR. MILLS: Many of them have already been
- 25 offered yesterday, and most of the rest I plan to offer

- 1 today, yes, with respect to cross-examination of
- 2 Mr. Green.
- JUDGE DIPPELL: Okay. Does Great Plains
- 4 want to have one last --
- 5 MR. MILLS: Shouldn't the -- as the moving
- 6 party, shouldn't I get to open and close, or do they get
- 7 to go last?
- 8 JUDGE DIPPELL: I'm sorry. It was Aquila
- 9 that had a motion to -- also had a pending motion. I'll
- 10 let you have one more bite, too, if it comes to that. I
- 11 just want to make sure that I have everything, and I have
- 12 a couple questions to ask them, too.
- 13 MR. ZOBRIST: Judge, I just have two
- 14 clarifications. I don't need to argue any more. But on
- 15 page 1, we were doing this last night, and some of my
- 16 sentences are off, but in the first -- the bottom
- 17 paragraph of page 1 of Great Plains Energy's opposition,
- 18 it should be -- in the second sentence, in paragraph 1 of
- 19 page 2, it should be sentence 4, and I meant to refer to
- 20 the sentence that starts that communication as opposed to
- 21 there. So if you're looking for that sentence, you might
- 22 not have been able to find it.
- JUDGE DIPPELL: I'm sorry. Tell me again
- 24 where that is.
- 25 MR. ZOBRIST: Three lines up from the

- 1 bottom where it says, sentence three, quote, their
- 2 communication. Judge, it should read sentence four,
- 3 instead of there, that. Then on page 2, there's a
- 4 correction in the third paragraph, second line. It now
- 5 reads, however, sentence three describes the specific
- 6 dollar amounts. It should read sentence four.
- 7 That's all I have, and I'd be glad to
- 8 answer any questions you have.
- 9 JUDGE DIPPELL: Okay. Actually, I think my
- 10 question is for Aquila. Did Aquila have anything?
- 11 MS. PARSONS: Yes, I do. Did you have
- 12 questions you wanted to ask now or do you want to wait?
- JUDGE DIPPELL: Go ahead with your
- 14 statement.
- MS. PARSONS: Well, I'd like to respond to
- 16 some of the comments Mr. Lewis made. First of all, I
- 17 think the rule clearly establishes that strategies
- 18 employed in the past tense during contract and
- 19 consideration of contract negotiations is -- would protect
- 20 any documents, including all of our board materials
- 21 related to any strategies that were considered in
- 22 negotiating the merger agreement.
- The rule doesn't say after the agreement is
- 24 signed and executed, that the HC designation should be
- 25 released. The rule is meant to protect HC documents until

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1 there's -- until it's -- it could be 'til infinity.
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- 2 There's nothing in the rule that says that the protection
- 3 ends at a certain time once one of these one through seven
- 4 conditions have been met.
- 5 In addition, I think that the strategies,
- 6 by disclosing the information that Mr. Lewis has asked
- 7 Aquila to disclose, would -- first of all, it discloses
- 8 mental impressions of our board members. It discloses
- 9 strategies that our board members undertook in putting
- 10 this agreement together. It discloses the path the board
- 11 took.
- 12 If a transaction like this ever -- if for
- 13 some reason this deal doesn't close and Aquila has to
- 14 enter -- or decides to enter into some future agreement,
- 15 all of those strategies will be disclosed to the public
- 16 which could put -- which could be detrimental to Aquila's
- 17 position.
- 18 And in addition, Mr. Lewis argued that
- 19 there should be some -- that there's some benefit in
- 20 disclosing the documents. I would direct Mr. Mills'
- 21 clients to the proxy statements that Aquila files that are
- 22 consistent with the SEC rules and that provide public
- 23 access to all relevant documents that -- and information
- 24 that they need about our corporation.
- 25 And in addition, I would -- I would liken

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1 this rule 4 CSR 240-2.135 to the privilege that -- the
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- 2 attorney/client privilege. Once a matter is closed, a
- 3 case is tried, a client dies, that privilege is not
- 4 waived. And I would hold that -- or I would argue that
- 5 this privilege is also not waived just because an
- 6 agreement has been signed. The information is still
- 7 highly confidential. It still contains proprietary
- 8 information, such as confidential and private technical,
- 9 financial and business information of Aquila.
- 10 And I did outline all of my procedural
- 11 deficiencies in Mr. Mills' motion, so I'll stand on that.
- 12 I won't go into any further argument on that, unless the
- 13 Commission or your Honor has any questions about that.
- 14 JUDGE DIPPELL: My question is, can you --
- 15 I was a little unclear. Can you explain to me exactly why
- 16 minutes of your board of directors are considered highly
- 17 confidential just as a matter of course, not contemplating
- 18 negotiation strategies or that kind of thing?
- 19 MS. PARSONS: The minutes will typically
- 20 summarize what was discussed in the closed meeting.
- 21 Therefore, those discussions would potentially disclose
- 22 confidential information, proprietary information, and
- 23 information that's included under the Commission's rule
- 24 under 240-2.135, subsection (1)(b) 1 through 7.
- 25 JUDGE DIPPELL: That includes even the

- 1 agenda of the meeting?
- MS. PARSONS: Well, not necessarily. I
- 3 mean, I think the agenda comes on -- that's not part of
- 4 the board minutes necessarily, it's my understanding. The
- 5 board meetings don't include the agenda. The board
- 6 materials would include an agenda.
- JUDGE DIPPELL: I'm trying to find my notes
- 8 here. For example, Exhibit 4 includes the agenda of the
- 9 meeting. Why should that remain highly confidential?
- 10 MR. REITZ: I'm Chris Reitz, General
- 11 Counsel for Aquila. It goes to the broader principle.
- 12 That is Rick Green and our board should be able to meet
- 13 and have private discussions that the company knows aren't
- 14 just going to be made public to the world. And if
- 15 Mr. Mills is looking for more disclosure, he should
- 16 respect what we're asking for, and that is a process where
- our CEO and our board can have discussions and nobody
- 18 knows what their agenda is. The public doesn't know what
- 19 the agenda is. It might be important to our board that
- 20 we're talking about legal due diligence, employee
- 21 considerations.
- I mean, if everything just can be made open
- 23 to the public, what will happen is I as corporate
- 24 secretary will have a board agenda that just says the
- 25 board is going to meet, and we're going to have minutes

- 1 that simply say the board met, and that is going to result
- 2 in less disclosure to Mr. Mills because there won't be the
- 3 detailed minutes that record what discussions took place
- 4 that he can take a look at and they can be discussed with
- 5 the Commission in-camera.
- 6 It is -- it really is -- I mean, our
- 7 primary objection is about a broader principle, that our
- 8 CEO cannot send the board update about business matters
- 9 without a concern that it's going to, you know, be made --
- 10 be read about in the papers like some of the e-mails that
- 11 we saw this morning. And if that happens to be the ruling
- 12 of the Commission, then I'll tell Rick, look, you've got
- 13 to have everything by conference call.
- JUDGE DIPPELL: What about Exhibit 5, did I
- 15 miss that? Hasn't the information in that exhibit already
- been made public through the course of this proceeding?
- 17 MS. PARSONS: This is a -- this exhibit,
- 18 this is a document that Great Plains sent to us, and under
- 19 our confidentiality agreement we can't disclose the
- 20 document without their consent. So if they will consent
- 21 to release the document, we don't have a concern about
- 22 that, but as of now, we're bound by a confidentiality
- 23 agreement.
- JUDGE DIPPELL: And does Great Plains
- 25 continue to have an objection to --

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1 MR. ZOBRIST: Which exhibit is that, Judge?
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- JUDGE DIPPELL: It's Exhibit 5. It's a
- 3 letter dated November 21st, 2006 from Great Plains. I'm
- 4 specifically looking at the first page of the letter and
- 5 then separately looking at the remainder.
- 6 MR. ZOBRIST: I think our response -- in
- 7 our response, that's Exhibit 101HC, is it not, Mr. Mills,
- 8 or 102?
- 9 JUDGE DIPPELL: Is that the same?
- 10 MR. ZOBRIST: And we indicated in our -- on
- 11 page 2 of our motion that a number of paragraphs -- in
- 12 fact, most of that document except for a couple of
- 13 paragraphs we said may be declassified.
- 14 JUDGE DIPPELL: Okay. I apologize. I
- 15 didn't realize that was the same -- same exhibit. Okay.
- 16 Okay. Are there any other comments from any of the other
- 17 parties on these issues?
- 18 MR. WILLIAMS: Judge, I would just like to
- 19 state on behalf of the Staff that I believe all the
- 20 materials that are in dispute were provided to the Staff
- 21 with the understanding that the Staff would treat them in
- 22 a highly confidential manner. They were used at
- 23 depositions that were taken on the 27th and the 28th of
- 24 November, just so you have those facts.
- 25 JUDGE DIPPELL: Mr. Conrad, do you have a

- 1 comment?
- 2 MR. CONRAD: Very briefly. And it seems to
- 3 sometimes be forgotten, and apparently by our friends at
- 4 Aquila, these are not usual companies. These are little
- 5 animals that are called public utilities. That means they
- 6 are public trustees. Their document of trust is the
- 7 certificate of convenience and necessity.
- 8 That means that their doings, whatever
- 9 those doings may be, are subject to public scrutiny,
- 10 except and to the limited extent that we provide them with
- 11 confidentiality for the purposes that Mr. Mills has
- 12 pointed out. The presumption is public disclosure, and
- 13 anybody who takes a position on the board of directors for
- 14 a public utility had ought to know that, and they had
- 15 ought to so conduct themselves that their activities and
- 16 discussions are open to public scrutiny. That's the
- 17 default. The default is not secrecy.
- 18 What I think I heard from Aquila's counsel
- 19 was that if this is revealed, they'll take additional
- 20 measures to make it yet more difficult for the public to
- 21 find out about the doings of a public utility. That's not
- 22 an approach that I'd like to hear.
- JUDGE DIPPELL: Mr. Mills, did you want to
- 24 have your one last shot?
- 25 MR. MILLS: Just very briefly. First, in

1 sort of a general view at this, I think really the -- for

- 2 the most part, and in this case in particular, the
- 3 Commission ought to take the strategy that as much
- 4 information as can possibly be revealed to the public
- 5 should be revealed to the public absent some specific
- 6 showing of some real harm to a utility from revealing it.
- 7 Unless you can find that there is some real harm, it ought
- 8 to be made public. The deliberations, the evidence ought
- 9 to be public to the greatest extent possible.
- 10 Second, although the Commission's rules
- 11 don't say this, I think once you begin with that
- 12 presumption, which I don't think is really in contest,
- 13 then I think you lead inexorably to the conclusion that
- 14 the utility or whichever party it is that seeks to keep
- 15 the information from the public bears the burden of proof.
- 16 And I think in this case neither KCPL nor
- 17 Aguila has done enough to show that there will be harm.
- 18 There's some speculative information that, oh, gosh, if
- 19 this falls through and we try to negotiate sometime in the
- 20 years to come and somebody knows what our board said in a
- 21 board meeting, that we just won't be able to get to a good
- 22 deal to sell Aquila again. That's just way too
- 23 speculative.
- 24 The Commission's got concrete decisions to
- 25 make based on concrete facts in this case, and as much as

- 1 possible all of those facts ought to be in the public
- 2 record. That's just sort of my general approach to
- 3 confidential information in general and in particular in
- 4 this case.
- 5 And in line with what Mr. Williams said, I
- 6 will note that, although I'm seeking to have the
- 7 Commission release this information, I certainly have not
- 8 released any on my own. In fact, everything I've done has
- 9 treated it as highly confidential, and I will continue to
- 10 do so until the Commission tells me otherwise.
- 11 And with respect to the argument that
- 12 Mr. Reitz made, I think -- I don't think the Commission
- 13 should be blackmailed. You have a set of facts here. You
- 14 have a set of information. You should not let Aquila's
- 15 General Counsel come in here and say, well, if you release
- 16 this stuff, we're going to take steps to make our board
- 17 meetings so opaque that no one will ever know what happens
- 18 in the future.
- 19 I don't think you should yield to that. I
- 20 think you should take the course that you would take here
- 21 regardless of what kind of threats Aquila makes about how
- 22 they're going to run their board in the future. I think
- 23 you should totally disregard that argument. Thank you.
- JUDGE DIPPELL: Okay. Let's get down to
- 25 this, then, and finally decide something, and here are my

- 1 thoughts. I believe there is the potential for some real
- 2 harm with a lot of this information because I do believe
- 3 if this transaction is not approved, it could cause harm
- 4 to Aquila in future negotiations.
- 5 A lot of this information is their complete
- 6 negotiation strategy, and I think that's covered under the
- 7 Commission's rule which says strategies employed, to be
- 8 employed or under consideration. I think that's the
- 9 strategies they employed. I think that that can be
- 10 considered to fall under the Commission's rule.
- 11 So with regard to those items that are the
- 12 strategies employed, I'm going to continue to keep those
- 13 as highly confidential. I guess I don't -- I have to
- 14 agree with Mr. Mills in that I don't like the suggestion
- 15 that Aquila would attempt to change their practices under
- 16 the Commission's ruling, but like I say, I consider
- 17 these -- most of these to be negotiations, and that's
- 18 sufficient enough for me to rule the way I'm ruling.
- 19 So I guess the easiest way is basically for
- 20 me to go through this and just rule on each document
- 21 because otherwise I don't know how it can be clear for
- 22 later questioning. With regard to -- I'm going to start
- 23 with Aquila's motion.
- MR. MILLS: Judge, are you going to go
- 25 through sort of by the numbers assigned to them at the

- 1 depositions?
- JUDGE DIPPELL: Yes.
- 3 MR. MILLS: I think that would be easiest
- 4 for all of us to follow.
- JUDGE DIPPELL: You guys help me keep it
- 6 straight on which ones are also the exhibits from the
- 7 hearing.
- 8 So Exhibit No. 4, the board of directors
- 9 meeting, January 20th, 2007, I believe that that document
- 10 in its entirety will remain HC. Obviously it contains the
- 11 strategies.
- 12 Exhibit 5 is also the same as one of the
- 13 other exhibits; is that correct?
- MR. WILLIAMS: I believe other than a
- 15 signature, it's the same as Exhibit No. 27.
- MR. ZOBRIST: Which is Exhibit 102.
- 17 JUDGE DIPPELL: Yes, Exhibit 5 is the same
- 18 as Exhibit 27, and you already declassified that or --
- 19 MR. ZOBRIST: All but the paragraphs that
- 20 were set forth in Great Plains Energy's opposition. I'm
- 21 glad to go through those with you, Judge.
- 22 JUDGE DIPPELL: Could you point those out
- 23 again, please?
- MR. ZOBRIST: Page 1, we had no problem.
- 25 On page 2, the paragraph entitled purchase price we

- 1 believe should be excluded or remain HC. On page 3, we
- 2 believe paragraph 7 and 9 should remain excluded, and
- 3 that's it.
- JUDGE DIPPELL: 7, employee compensation,
- 5 and 9, exclusivity?
- 6 MR. ZOBRIST: Correct.
- 7 JUDGE DIPPELL: And I will rule that way.
- 8 That exhibit -- I'm sorry. Was that all? Was there
- 9 anything on the other page?
- MR. ZOBRIST: No, nothing.
- 11 JUDGE DIPPELL: So Exhibit 5, the first
- 12 page is public. The second page and third pages are
- 13 public except for paragraphs 1, 7 and 9, and the last page
- 14 is public.
- 15 Exhibit No. 7, Aquila stated that the first
- 16 part could be public down to the subheading.
- MS. PARSONS: Yes, the subheading titled
- 18 Project 132 Update.
- 19 JUDGE DIPPELL: I have to say that I'm
- 20 reluctant to keep confidential the information about
- 21 introducing Mr. Chesser. I guess I shouldn't go any
- 22 farther. I'm going to keep that Project 132 Update
- 23 paragraph highly confidential. I'm going to make the next
- 24 paragraph public with the exception of the sentence that
- 25 starts, Mr. Chesser then reviewed.

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1 MR. MILLS: I'm sorry. You lost me. The
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- 2 Project 132, that whole section you're going to keep
- 3 highly confidential?
- 4 JUDGE DIPPELL: Yes.
- 5 MR. MILLS: And then going on to, I'm
- 6 sorry, where?
- 7 JUDGE DIPPELL: The next paragraph, the
- 8 first three sentences are public, and the remainder of
- 9 that paragraph is highly confidential.
- 10 MR. MILLS: So beginning with, he then
- 11 described, is that where you start to treat it as highly
- 12 confidential?
- JUDGE DIPPELL: No. That sentence may be
- 14 public. The next sentence is where I start with the
- 15 highly confidential.
- MR. MILLS: Okay. Got you.
- 17 MR. CONRAD: I'm sorry. You started with
- 18 Exhibit 4 and then Exhibit 5 and then went to 7. In any
- 19 of the packs that I had, including those at depositions,
- 20 the first one is 9. What is Exhibit 4? What's the
- 21 number?
- JUDGE DIPPELL: I'm talking about the
- 23 exhibits that were attached to the Motion to Make Certain
- 24 Documents, Request for Waiver and Motion for Expedited
- 25 Treatment that was filed on December 3rd.

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1 MR. CONRAD: I'm got three --
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- 2 JUDGE DIPPELL: You need to speak into the
- 3 microphone.
- 4 MR. CONRAD: I'm trying to. We've got
- 5 three sets of numbers. We've got the numbers that were
- 6 assigned at the depositions, we've got the numbers on some
- 7 of these that were assigned in the hearing room yesterday,
- 8 and then you've got a third set of numbers.
- 9 JUDGE DIPPELL: I don't have a third set of
- 10 numbers.
- MR. CONRAD: What's Exhibit 4, then?
- 12 JUDGE DIPPELL: Exhibit 4 is Exhibit 4 from
- 13 the deposition attached to the motion that was filed on
- 14 December 3rd.
- MR. CONRAD: To whose deposition?
- 16 MR. MILLS: Exhibit 4 was an attachment to
- 17 the deposition of Mr. Green.
- JUDGE DIPPELL: It's the first exhibit
- 19 attached to the motion filed on December 3rd.
- 20 MR. WILLIAMS: At the depositions, there
- 21 were a total of four depositions. We went sequentially in
- 22 numbers. So if an exhibit was used in the first
- 23 deposition and used later, it would still have the same
- 24 number.
- MR. CONRAD: Well, first number -- the

- 1 first deposition number that I have in Mr. Green's
- 2 deposition is 9.
- 3 MR. WILLIAMS: Mr. Empson was deposed
- 4 first.
- 5 MR. CONRAD: I understand that. Somebody
- 6 just told me it was Green's deposition.
- JUDGE DIPPELL: Well, I'm going to repeat
- 8 again, these were the attachments to the motion that was
- 9 filed on December 3rd.
- 10 The last paragraph, full paragraph of that
- 11 will also be HC. The remainder can be public. I'll keep
- 12 the agenda attachment highly confidential.
- Exhibit 8, was there also a similar
- 14 disclaimer at the beginning of that?
- MS. PARSONS: Yes. Excuse me.
- JUDGE DIPPELL: Go ahead.
- MS. PARSONS: Everything up to MPSC rate
- 18 case update or -- oh, yeah, everything before that.
- 19 JUDGE DIPPELL: That will be made public.
- 20 The remainder down to the last sentence and signature will
- 21 be kept highly confidential.
- 22 Exhibit No. 9 will be kept highly
- 23 confidential.
- 24 Exhibit No. 11, the caption and the
- 25 salutation and the first full paragraph can be made

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1 public. The remainder will be kept highly confidential,
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- 2 with the exception of the signature.
- 3 MS. PARSONS: I'm sorry, your Honor. I
- 4 missed the exhibit.
- 5 JUDGE DIPPELL: Exhibit No. 11.
- 6 MR. MILLS: Okay. I think we're --
- 7 JUDGE DIPPELL: It's an e-mail dated
- 8 Wednesday, August 9th.
- 9 MR. MILLS: Can you tell us which part of
- 10 Exhibit 11?
- 11 JUDGE DIPPELL: The caption down through
- 12 the first full paragraph will be public. The remaining --
- 13 the bullet points will be highly confidential, the
- 14 signature can be public.
- 15 Exhibit No. 12, again, the caption through
- 16 the paragraph labeled board meetings, that entire
- 17 paragraph can be public. The remainder on that page will
- 18 be highly confidential. The ending paragraph and the
- 19 signature may be public.
- 20 MS. PARSONS: Your Honor, just for
- 21 clarification, where it starts interest of bidders, and
- 22 everything beyond that is HC?
- JUDGE DIPPELL: Yes, down to the -- down to
- 24 the closing paragraph on the following page.
- 25 Exhibit No. 13, the caption and through the

- 1 first line after Dear Directors, I wanted to provide
- 2 another update regarding the status of Project 132, can be
- 3 public. The next four paragraphs will be HC. The last
- 4 paragraph can be public.
- 5 Exhibit 14, that main paragraph in the
- 6 body, Project 132 is HC. The remainder can be public.
- 7 Part of it's already been redacted.
- 8 Exhibit 15, the caption can be public, but
- 9 I'm going to keep everything after Dear Aquila Directors
- 10 as HC.
- 11 Exhibit 16 is the same. The caption and
- 12 Dear Directors is public. The remainder remains HC.
- 13 17, 18, I'm going to stand with my earlier
- 14 ruling. I'm going to keep the remainder highly
- 15 confidential. Exhibit 19 is HC in its entirety.
- Exhibit No. 20 is the -- also stands with
- 17 my earlier ruling. The rest remains HC.
- 18 Exhibit 21, can you tell me your argument
- 19 again why that remains HC or can that be made public?
- MS. PARSONS: Your Honor, in our motion we
- 21 agreed to declassify Exhibit 21.
- JUDGE DIPPELL: Okay. So Exhibit 21 is
- 23 made public. Exhibit 22 remains HC in its entirety.
- 24 Exhibit 23 remains HC in its entirety. Exhibit 24 has
- 25 been declassified by the company in its entirety.

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1 Now, then, so the other exhibits that were
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- 2 marked yesterday are not included in that packet, and that
- 3 is remaining what was marked in the hearing room
- 4 Exhibit 101HC, which was Deposition Exhibit 26. And I'm
- 5 going to keep those portions confidential, with the
- 6 exception of those items that the company has declassified
- 7 in their response. The company did a detailed line by
- 8 line. I don't think I need to go through that again,
- 9 unless anybody wants me to continue.
- 10 So with regard to Exhibits 101, 103 and
- 11 104, and I've already dealt with 102, those will remain HC
- 12 as to those portions not declassified by the company. Any
- 13 additional questions?
- 14 MR. ZOBRIST: There is Exhibit 105, Judge.
- 15 JUDGE DIPPELL: I'm sorry. 105 is included
- 16 in that.
- MR. ZOBRIST: Thank you.
- JUDGE DIPPELL: And when I say exhibits
- 19 with the three digit number numbers, I mean that were
- 20 marked and entered yesterday. Okay. Sorry that took so
- 21 long.
- 22 MR. WILLIAMS: I do have a question, Judge.
- JUDGE DIPPELL: Yes.
- MR. WILLIAMS: Are you putting the onus on
- 25 the party who offers the exhibit to prepare the public

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1 version or will you put that on the companies who are
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- 2 asserting portions of those documents remain HC?
- 3 MR. ZOBRIST: On behalf of Great Plains
- 4 Energy, since I spent about two hours doing this last
- 5 night, I can do it probably quicker than anybody else in
- 6 the room. I'll be glad to do it and provide those
- 7 tomorrow morning, if that's all right.
- 8 JUDGE DIPPELL: I would appreciate that
- 9 very much, and yes, I would like --
- 10 MS. PARSONS: I could also do it.
- 11 JUDGE DIPPELL: I would like the companies
- 12 to provide a public version of those documents that can
- 13 be -- I suppose a public and a -- if you can mark the HC
- 14 version also, that can be placed -- if these exhibits when
- 15 they are attached to the transcript so there can be a
- 16 public version of the exhibit.
- 17 MR. ZOBRIST: The HC version is what you
- 18 have right now.
- JUDGE DIPPELL: Right.
- 20 MR. MILLS: Before we move on, Judge, may I
- 21 make a request?
- JUDGE DIPPELL: Yes.
- 23 MR. MILLS: Pursuant to 4 CSR 240-2.130(4),
- 24 I would like to request that the presiding officer refer
- 25 the matter to the Commission for determination of this

- 1 ruling. That section provides, in extraordinary
- 2 circumstances where prompt decision by the Commission is
- 3 necessary to promote substantial justice, the presiding
- 4 officer may refer a matter to the Commission for
- 5 determination during the progress of the hearing, and I
- 6 request that you do so.
- 7 JUDGE DIPPELL: And in your opinion,
- 8 Mr. Mills, does that require a quorum of the Commissioners
- 9 or just the Commissioners who are present?
- 10 MR. MILLS: It's your rule.
- 11 JUDGE DIPPELL: I'm asking your opinion.
- MR. MILLS: In my opinion, it says the
- 13 Commission, and I don't believe the Commission can act
- 14 without a quorum.
- 15 JUDGE DIPPELL: All right. Well, then, as
- 16 bad as I hate to do it, let's take a ten-minute break and
- 17 I will see if a quorum of the Commission will come in.
- 18 MR. CONRAD: Before we go off the record, I
- 19 would also endorse that request Mr. Mills has made, just
- 20 so we're on board. And I have to confess to you, you went
- 21 through those fast enough, and I'm not as familiar with
- 22 them as apparently either Mr. Mills or KCPL counsel, but
- 23 in what -- and I'm looking at 18. Maybe this is
- 24 declassified. But the period of time of people's
- 25 appointment to the MPSC, it remains HC? You know, it

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1 appears to me when you -- when you end up --
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- 2 JUDGE DIPPELL: That has been declassified.
- 3 MR. CONRAD: It has been? Well, that's
- 4 good. There are other places that the word good as a
- 5 single word in a sentence was determined to remain highly
- 6 confidential. There were other periods in which single
- 7 sentences that had no content to them at all that were
- 8 confidential, you have classified as confidential.
- 9 So just take it to the Commission and we'll
- 10 take it to the next step. I want to be on board with his
- 11 motion and his reference.
- 12 JUDGE DIPPELL: And so you are. Let's take
- 13 a break until five 'til.
- 14 (A BREAK WAS TAKEN.)
- 15 JUDGE DIPPELL: Okay. During the break, I
- 16 discussed Mr. Mills' motion with each of the
- 17 Commissioners, and here's what we've decided: Since the
- 18 company is willing to provide us in the morning a redacted
- 19 version, according to my ruling, of the documents, the
- 20 Commission is going to wait to make its ruling until it
- 21 has those documents at hand so that it can see my ruling
- 22 rather than try to redo what I just did.
- 23 So from here we will continue to treat
- 24 those items as HC until the Commission rules. So does
- 25 that mean that you want to proceed with the next witness,

1 which is Mr. Green, or does it make more sense for him to

- 2 appear tomorrow?
- 3 MR. WILLIAMS: You might want to give us a
- 4 few minutes.
- 5 JUDGE DIPPELL: Well, discuss among
- 6 yourselves.
- 7 MR. WILLIAMS: Because it's my
- 8 understanding the company has declassified some of the
- 9 information already.
- 10 JUDGE DIPPELL: True.
- 11 MR. WILLIAMS: It may make sense to
- 12 proceed. I'd like to talk to the company.
- JUDGE DIPPELL: Let me give you just a few
- 14 minutes to discuss that and we'll go off the record.
- 15 (AN OFF-THE-RECORD DISCUSSION WAS HELD.)
- 16 JUDGE DIPPELL: Okay. Back on the record.
- 17 MR. WILLIAMS: I think we can make some
- 18 headway with Mr. Green without getting into those exhibits
- 19 at this point given that we've got at least an hour, and
- 20 probably at the point where I would start getting into
- 21 those exhibits, we can just maybe terminate the
- 22 proceedings for today and see where we are tomorrow.
- JUDGE DIPPELL: I think that sounds good,
- 24 and Mr. Green looks anxious to join us on the stand. Then
- 25 let's go forth with Mr. Green.

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1 (Witness sworn.)
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- JUDGE DIPPELL: All right. Mr. Williams,
- 3 you can go ahead.
- 4 RICHARD C. GREEN testified as follows:
- 5 CROSS-EXAMINATION BY MR. WILLIAMS:
- 6 Q. What is your name?
- 7 A. Richard C. Green.
- 8 Q. And how do you spell your name?
- 9 A. Richard, R-i-c-h-a-r-d, C, and Green,
- 10 G-r-e-e-n.
- 11 Q. Who employs you and in what capacity?
- 12 A. Aquila employs me as Chief Executive
- 13 Officer.
- 14 Q. What are your duties as Chief Executive
- 15 Officer of Aquila?
- 16 A. General oversight of the company.
- 17 Q. When did Aquila begin considering the sale
- 18 of Aquila?
- 19 A. It would have began in fall of '05, first
- 20 part of '06.
- 21 Q. And the bid process that resulted in the
- 22 agreement that's before this Commission, could you give an
- 23 overview of that, kind of the milestones and approximately
- 24 when they occurred?
- A. At the end of '05 and the beginning of

- 1 2006, I received different inquiries of interest in the
- 2 company. I reported those various inquiries to the board
- 3 in our February meeting. They considered them and started
- 4 thinking about having a formal process since there was
- 5 some interest.
- The point being, if there was an offer to
- 7 come that offered more value for the shareholders and one
- 8 that could be done with the best interest of the customers
- 9 and also our employees, it would be something that we
- 10 would need to pursue if that was able to achieve things
- 11 that we could not in standalone.
- 12 With that thought process, in May of '06 we
- 13 started to talk with investment bankers. In the beginning
- 14 of the summer, information memorandums went out. The
- 15 bankers, investment bankers culled through rather large
- lists of prospects and really screened them down to the
- 17 ones that would have the highest potential and interest.
- 18 And a more formal process went from that point as to the
- 19 ones that were interested in signing a confidentiality
- 20 agreement, which was approximately seven.
- 21 We marched through a fairly typical process
- 22 with them, management presentations in August, and on
- 23 through the process where it was reduced to one bidder,
- 24 which was the combination of Great Plains and Black Hills.
- 25 That bid we received middle of November, and began those

- 1 final discussions toward an announcement February 7th,
- 2 2007.
- 3 Q. You said there were inquiries of interest
- 4 back in '05 to '06, and you had a meeting with your board
- 5 of directors in February to initiate a more formal
- 6 process. Was that February of 2006?
- 7 A. To discuss a process, yes, February of
- 8 2006.
- 9 Q. And then in the summer of '06, you
- 10 indicated there were some informational memoranda. Who
- 11 were those informational memoranda sent to or received
- 12 from?
- 13 A. They were given to individuals that were
- 14 willing to sign a confidentiality agreement regarding
- 15 their interest in Aquila, and I believe the number of
- 16 parties at that point in time was seven.
- 17 Q. And when did those parties sign
- 18 confidentiality agreements, approximately?
- 19 A. June time frame, maybe beginning of July.
- 20 I don't remember exactly.
- 21 Q. June of 2006?
- 22 A. 2006.
- 23 Q. Then you reference management presentations
- 24 you said in August. Was that of '06?
- 25 A. Yes, it was.

- 1 Q. And can you elaborate on what those
- 2 management presentations were and to whom they were made?
- 3 A. Management presentations are where the
- 4 selling company management holds a meeting, makes a
- 5 presentation to interested parties separately, because at
- 6 this time the parties don't know who is actually involved
- 7 in the process. And so we held those meetings during the
- 8 month of August for the interested parties at the time.
- 9 Q. And then you said that Great Plains made
- 10 what you called a bid in mid November. Was that mid
- 11 November of 2006?
- 12 A. Yes, it was.
- 13 Q. And when was it that Great Plains and Black
- 14 Hills became the sole party interested in acquiring
- 15 Aquila?
- 16 A. It would have been in mid November also.
- 17 Q. Is that at the point in time when you
- 18 received that bid you referred to?
- 19 A. It would have been a week or days in
- 20 between probably.
- 21 Q. In between, would that have been before you
- 22 received the actual bid or after?
- 23 A. We received the bid, and we would have
- 24 known that they were the only bidder perhaps days or a
- 25 week, a couple of weeks before that time.

- 1 Q. I'm going to come back to those matters
- 2 later, but I'm also going to be getting into HC material
- 3 perhaps at that point. So I'm going to move on to
- 4 something else.
- 5 Do you know the value of the assets of
- 6 Great Plains Energy and its subsidiaries on a consolidated
- 7 basis?
- 8 A. I do not.
- 9 Q. Do you know the amount of liabilities of
- 10 Great Plains Energy and its subsidiaries on a consolidated
- 11 basis?
- 12 A. I do not.
- 13 Q. Do you know the value of Aquila's assets?
- 14 A. I do.
- 15 Q. What is that value?
- A. Approximately \$1.5 billion.
- 17 Q. Do you know what the value of Aquila's
- 18 regulated assets in Missouri are?
- 19 A. \$1.1 billion.
- 20 Q. Do you know the amount of Aquila's
- 21 liabilities?
- 22 A. Our liabilities, our debt outstanding is
- 23 1.1 billion.
- Q. Which has a larger service area in
- 25 Missouri, Aquila or Kansas City Power & Light Company?

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1 A. Aquila has a larger service territory.
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- 2 Q. Which serves more electric customers in
- 3 Missouri, Aquila or Kansas City Power & Light Company?
- 4 A. I think Aquila does by a few thousand.
- 5 Q. Do you know how many electric customers
- 6 Aquila serves in Missouri?
- 7 A. A little over 300,000.
- 8 Q. Did Kansas City Power & Light Company agree
- 9 that it is incumbent upon Kansas City Power & Light
- 10 Company to take prudent and reasonable actions that do not
- 11 place its investment grade debt rating at risk as part of
- 12 its experimental regulatory plan in Missouri the
- 13 Commission approved in case No. EO-2005-0329?
- 14 A. I do not know.
- 15 Q. As part of its experimental regulatory plan
- 16 in Missouri, didn't Kansas City Power & Light Company
- 17 agree that any negative impact from its failure to be
- 18 adequately insulated from the Great Plains Energy, Inc.
- 19 business risk as perceived by the debt rating agencies
- 20 would not be supported by its Missouri jurisdictional
- 21 customers?
- 22 A. I do not know.
- 23 Q. Has Aquila made commitments to the Missouri
- 24 Public Service Commission to insulate its ratepayers from
- 25 the impacts of Aguila's non-regulated activities?

- 1 A. Yes, we have.
- 2 Q. What commitments has Aquila made to the
- 3 Missouri Public Service Commission to insulate its
- 4 ratepayers from the impacts of Aquila's non-regulated
- 5 activities?
- 6 A. Going back as far as 1986, we have made a
- 7 commitment to this Commission that as we go outside the
- 8 boundaries of the state of Missouri, that any negative
- 9 things that happen will not flow back to the state.
- 10 However, if there are positives, such as the synergy of
- 11 spreading overhead costs, that benefit will come back to
- 12 the state of Missouri.
- 13 Q. Did you personally state that commitment by
- 14 Aquila to this Commission?
- 15 A. I did.
- 16 Q. Hasn't Aquila used an investment grade cost
- 17 of debt rather than its actual cost of debt in determining
- 18 its cost of service in rate cases before the Missouri
- 19 Public Service Commission?
- 20 A. Yes, we have.
- 21 Q. Does Aquila anticipate becoming investment
- 22 grade if Great Plains Energy does not acquire Aquila?
- 23 A. Yes, we do.
- 24 Q. When?
- 25 A. Right now, our plans call for that to

- 1 happen with the metrics of investment grade in 2011.
- 2 Q. Did you rely on any external materials in
- 3 developing that estimation?
- 4 A. Could you explain external materials?
- 5 Q. Materials that were created by consultants
- 6 or others that were not employees of Aquila.
- 7 A. Financial advisors would have seen our plan
- 8 that we've had in recent years that we continue to update,
- 9 a plan which is public in the proxy right now, and that
- 10 plan has been seen by advisors. There were not advisors
- 11 that helped put it together, though.
- 12 Q. Did you get any feedback from those
- 13 financial advisors on Aquila's estimate as to when it
- 14 would become investment grade?
- 15 A. I don't remember with that specifically.
- 16 Clearly given what we've been walking through in this
- 17 process, there's been quite a good amount of conversation
- 18 about our plan to make sure that it is reasonable, because
- 19 it is the plan that the financial advisors relied on to do
- 20 their valuations and give their fairness opinion. So it
- 21 has received a great deal of scrutiny.
- 22 Q. What is that plan that Aquila has put
- 23 together where it estimates it would become investment
- 24 grade by 2011?
- 25 A. It is our plan. I mean, it is in the

- 1 proxy. You could go to whatever page it is in the proxy
- 2 and you could see our forecast out to 2012.
- 3 Q. Well, what does the plan entail that allows
- 4 Aquila to achieve investment grade status by 2011?
- 5 A. It's just a continuation of finding
- 6 efficiencies in the utility business, investing in the
- 7 utility business going forward. It's just a
- 8 straightforward utility building business plan.
- 9 Q. Are the applicants in this case proposing
- 10 that if Great Plains Energy is authorized to acquire
- 11 Aquila, Aquila's actual debt interest cost is to be
- 12 included in Aquila's cost of service in post acquisition
- 13 rate cases?
- 14 A. I believe that to be true.
- 15 Q. And is Aquila an applicant in this case?
- 16 A. We are an applicant.
- 17 Q. Are the applicants in this case proposing
- 18 that if Great Plains Energy is authorized to acquire
- 19 Aquila, a regulatory amortization be available in future
- 20 rate cases to enable Aquila post acquisition to have
- 21 sufficient cash flow to maintain credit ratings during
- 22 periods of construction?
- 23 A. I believe in the application what is stated
- 24 is the authorization to use amortization in future rate
- 25 cases upon Aquila being investment grade, so that the

- 1 amortization is to maintain investment grade, not to
- 2 achieve investment grade.
- 3 Q. Did the Missouri Public Service Commission
- 4 Staff take the position in Aquila's last rate case that
- 5 Aquila's rates for Aquila Networks MPS should be based
- 6 on the cost of five combustion turbines on a site such as
- 7 South Harper owned by Aquila rather than the three
- 8 combustion turbines actually installed as well as
- 9 purchased power agreements?
- 10 A. I'm not sure about that.
- 11 Q. Who would know about that?
- 12 A. John Empson.
- 13 Q. Is the regulatory plan that's been proposed
- 14 in this case, does it address such a treatment of
- 15 generation owned by Aquila?
- 16 A. It does not.
- 17 Q. How long have you worked for regulated
- 18 utilities in the United States?
- 19 A. Forty years.
- 20 Q. And which utilities have you worked for?
- 21 A. They would all be the predecessors to
- 22 Aquila.
- Q. As well as Aquila?
- 24 A. As well as Aquila.
- Q. Have you been involved in utility mergers

- 1 in the past?
- 2 A. I have.
- 3 Q. Have you been involved in the mergers of
- 4 utilities operating in Missouri in the past?
- 5 A. I have.
- 6 Q. Approximately how many utility mergers have
- 7 you been involved with altogether?
- 8 A. The range of 12 to 15.
- 9 Q. And how many of those mergers involved
- 10 utilities operating in Missouri and excluding this current
- 11 case?
- 12 A. Two.
- 13 Q. Has any commission in this country
- 14 authorized regulatory amortization as part of authorizing
- 15 the acquisition or merger of a regulated utility?
- 16 A. Not that I'm aware of.
- 17 Q. What were the two mergers that you were
- 18 involved with utilities operating in Missouri in the past?
- 19 A. UtiliCorp's merger with St. Joe Light &
- 20 Power, and also UtiliCorp's attempted merger with Empire
- 21 District Electric that was not successful.
- 22 Q. And was -- is UtiliCorp a predecessor of
- 23 Aquila?
- 24 A. It is.
- 25 Q. You indicated UtiliCorp actually acquired

- 1 St. Joseph Light & Power?
- 2 A. That's correct.
- 3 Q. So you've been involved in merger
- 4 activities post acquisition?
- 5 A. Yes, I have.
- 6 Q. Have you seen the regulatory plan contained
- 7 in this case?
- 8 A. I have been briefed on it.
- 9 Q. Are you aware of any similar type of
- 10 regulatory plan in any other utility merger case?
- 11 A. Here in the state of Missouri or more
- 12 broadly?
- 13 Q. More broadly.
- 14 A. I have synergies as a common piece of the
- 15 regulatory plan, as are transition/transaction costs are
- 16 items that I've seen in other places.
- 17 Q. What about the amortization?
- 18 A. I have not seen the amortization.
- 19 MR. WILLIAMS: And I'm afraid that I would
- 20 get into HC, potentially get into HC material post that
- 21 question.
- JUDGE DIPPELL: Okay.
- MR. WILLIAMS: And I would rather not skip
- 24 around.
- 25 JUDGE DIPPELL: Okay. What about would

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1 there be any other cross-examination that wouldn't be
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- 2 in-camera that the parties would have of Mr. Green?
- 3 MR. MILLS: Judge, I have some. Most of
- 4 it's likely to be HC, though.
- JUDGE DIPPELL: Okay. Well, we can either
- 6 go ahead and go in-camera or we can go to the next witness
- 7 and bring Mr. Green back in the morning.
- 8 MR. MILLS: I can't see who's behind me.
- 9 Do no other parties have cross-examination for Mr. Green?
- 10 JUDGE DIPPELL: I didn't see any. Is
- 11 there -- are there other questions for Mr. Green that
- 12 aren't in-camera questions?
- MR. CONRAD: I probably have -- you know,
- 14 I'm still a little bit at sea as to what's --
- 15 JUDGE DIPPELL: I understand, Mr. Conrad.
- MR. CONRAD: I probably have one.
- 17 MR. MILLS: And I have a handful that are
- 18 not HC.
- 19 JUDGE DIPPELL: Okay. Let's go down the
- 20 list, and if you have non-HC questions for Mr. Green,
- 21 let's go ahead and get them out of the way.
- 22 MR. WILLIAMS: Judge, it's not that I don't
- 23 have more questions. I was under the impression we were
- 24 going to try to get some done today and then --
- 25 JUDGE DIPPELL: Mr. Williams, can you skip

- 1 your in-camera portion?
- 2 MR. WILLIAMS: I can try to.
- JUDGE DIPPELL: Okay. Well, why don't you
- 4 continue with as much as you can do, and we'll try to save
- 5 that for one grouping tomorrow.
- 6 BY MR. WILLIAMS:
- 7 Q. Did you inform Aquila's board of directors
- 8 in late December of 2006 that Great Plains Energy was,
- 9 regarding the acquisition of Aquila, pushing for
- 10 significant change to the regulatory strategy in Missouri?
- 11 A. Yes.
- 12 Q. How did you communicate that to Aquila's
- 13 board of directors?
- 14 A. Through an e-mail.
- 15 Q. Does that e-mail contain highly
- 16 confidential information?
- 17 A. I'm not sure without seeing the whole
- 18 e-mail.
- 19 MR. WILLIAMS: Can I get an exhibit marked,
- 20 please?
- JUDGE DIPPELL: Yes. Staff's next exhibit
- 22 number is 118.
- MS. PARSONS: And Judge, this was one of
- 24 the exhibits that you ruled was in its entirety was HC.
- 25 Excuse me. You ruled that the heading and dear directors

- 1 could be disclosed to the public, but the rest of the
- 2 e-mail was HC.
- MR. CONRAD: Well, it's been disclosed now.
- 4 JUDGE DIPPELL: Anyway, HC. We'll mark it
- 5 as HC, 118.
- 6 MR. ZOBRIST: What's the deposition exhibit
- 7 number?
- 8 MR. WILLIAMS: 16.
- 9 (EXHIBIT NO. 118HC WAS MARKED FOR
- 10 IDENTIFICATION BY THE REPORTER.)
- 11 JUDGE DIPPELL: Mr. Williams, I'm sorry, do
- 12 you have one more copy? Thank you. This is Deposition
- 13 Exhibit No. 16, Hearing Exhibit No. 118HC.
- 14 BY MR. WILLIAMS:
- 15 Q. Without getting into the content of it,
- 16 what is Exhibit -- what is what's been marked as Exhibit
- 17 No. 118HC?
- 18 A. It is an e-mail that I sent to the Aquila
- 19 board of directors.
- 20 Q. And is it the e-mail you referred to
- 21 earlier where you communicated to the board of directors
- 22 that Great Plains Energy was pushing for a significant
- 23 change in regulatory strategy?
- 24 A. Yes, it is.
- 25 Q. Have you had an opportunity to review the

- 1 content of Exhibit 118HC?
- 2 A. I have.
- 3 Q. Are the statements -- were the
- 4 statements -- at the time the statements were made, were
- 5 they true to the best of your knowledge, information and
- 6 belief?
- 7 A. Yes, they were.
- 8 MR. WILLIAMS: Judge, I think this is going
- 9 to be too cumbersome to try to go forward.
- 10 JUDGE DIPPELL: Okay. Let me see if there
- 11 are any additional non-in-camera cross-examination
- 12 questions from the other parties. If it's too cumbersome
- 13 to pick them out, then we'll save them for the in-camera
- 14 session, and then I'll see if there are any non-in-camera
- 15 questions from the Bench. Great Plains?
- MR. ZOBRIST: No questions.
- JUDGE DIPPELL: Black Hills?
- MR. DeFORD: No questions.
- JUDGE DIPPELL: The unions?
- MS. WILLIAMS: No, your Honor.
- 21 JUDGE DIPPELL: Any of the cities? Joint
- 22 Municipals? Dogwood Energy? Department of Energy? South
- 23 Harper residents?
- 24 (No response.)
- 25 JUDGE DIPPELL: Ag Processing, do you want

- 1 to defer?
- 2 MR. CONRAD: I'll do my one if you want.
- JUDGE DIPPELL: Okay.
- 4 CROSS-EXAMINATION BY MR. CONRAD:
- 5 Q. Mr. Green, you testified, I believe, and by
- 6 that I'm referring to your deposition, that neither
- 7 Aquila, Great Plains Energy or KCPL have endeavored to
- 8 have a collaborative process involving this case, meaning
- 9 this merger case; is that correct?
- 10 A. Yes, not that I'm aware of.
- 11 Q. Why?
- 12 A. I think collaboration before the
- 13 announcement of a merger is not possible given the
- 14 financial disclosure rules post announcement. Again,
- 15 being the ones acquired, we lack the judgment and
- 16 financial modeling to be able to make those decisions
- 17 going forward and rely on Great Plains to take the lead in
- 18 approaching the regulatory commission and intervenors.
- 19 Q. And you recall that you were deposed in
- 20 this matter on Tuesday, November the 27th, that afternoon?
- 21 A. I do.
- 22 Q. Did that occur in the Eagle Conference
- 23 Room?
- 24 A. It did.
- 25 Q. And you remember that I was there and some

- other attorneys were there?
- 2 A. I do remember that.
- 3 Q. And you remember that there was a court
- 4 reporter there?
- 5 A. I do.
- 6 Q. And you remember that you were sworn before
- 7 you gave that testimony?
- 8 A. That's correct.
- 9 Q. I show you now, sir, a portion of that
- 10 deposition, and direct you to that question and that
- 11 answer (indicating).
- 12 JUDGE DIPPELL: Could we get a reference
- 13 number?
- 14 BY MR. CONRAD:
- 15 Q. I ask you -- I ask you if you have your
- 16 recollection refreshed as to that testimony?
- JUDGE DIPPELL: Mr. Conrad, can you refer
- 18 to what page and so forth you're referring the witness to?
- 19 MR. CONRAD: 135.
- JUDGE DIPPELL: Page 135. Is there a line
- 21 number for the question?
- MR. CONRAD: Appears to begin on line 7.
- JUDGE DIPPELL: Line 7.
- 24 THE WITNESS: Okay. I've read this.
- 25 BY MR. CONRAD:

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1 Q. What was the answer that you gave me at
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- 2 that time, sir?
- 3 A. As to collaboration, I responded I don't
- 4 know.
- 5 MR. CONRAD: Thank you. That's all I have
- 6 that's not NC or HC or whatever it is.
- 7 JUDGE DIPPELL: Thank you. Public Counsel?
- 8 MR. MILLS: I do have some questions, I
- 9 believe, that are non-highly-confidential. I'll be happy
- 10 to start with those.
- 11 CROSS-EXAMINATION BY MR. MILLS:
- 12 Q. Mr. Green, do you have a seat on Aquila's
- 13 board?
- 14 A. I do.
- 15 Q. Are you, in fact, the chairman of that
- 16 board?
- 17 A. I am.
- 18 Q. As a board member and perhaps even more so
- 19 as chairman, do you have fiduciary duties to Aquila?
- 20 A. I do.
- 21 Q. Do you have an obligation to be truthful to
- 22 the board of directors?
- 23 A. I do.
- Q. Do you believe that there would be adverse
- 25 consequences to you if you mischaracterized to the board

- 1 significant matters?
- 2 A. Very much so.
- 3 Q. Have you ever done so?
- A. No, I have not.
- 5 MR. MILLS: May I approach?
- JUDGE DIPPELL: Yes.
- 7 BY MR. MILLS:
- 8 Q. Mr. Green, I'm going to hand you -- unless
- 9 you already have a copy, I'm going to hand you a copy of
- 10 what's been marked Exhibit 17 to your deposition. Is that
- 11 an e-mail from you to a number of people?
- 12 A. It looks like --
- 13 Q. There are other things there, but is the
- 14 top sheet --
- 15 A. Just the top sheet?
- 16 Q. -- an e-mail?
- 17 A. Yes, the top sheet is an e-mail from me to
- 18 the Aquila board of directors.
- 19 Q. And I'm not really going to get into the
- 20 body of the e-mail. I want to talk about the recipients
- 21 primarily. To whom was this e-mail sent? Who are all
- those people?
- 23 A. Across from the to, those would be the
- 24 individuals that are on the board of Aquila.
- 25 Q. So there are eight individuals on the

- board; is that correct?
- 2 A. Yes.
- 3 Q. And those are all on the to section of the
- 4 e-mail?
- 5 A. Correct.
- 6 Q. Who are the people on the CC section?
- 7 A. CC would be part of my management team, and
- 8 looks like various board of director assistants.
- 9 Q. Can you identify each of the recipients for
- 10 me, by name as opposed to by e-mail address and who they
- 11 are and what they do?
- 12 A. In the copy or the to or both?
- 13 Q. Well, I believe you've identified that in
- 14 the to, those are the eight -- well, the seven other
- 15 directors other than yourself; is that correct?
- 16 A. Yes.
- 17 Q. So just the CC's.
- 18 A. Beth Armstrong, chief accounting officer,
- 19 John Empson.
- 20 Q. I'm sorry. Chief accounting officer for?
- 21 A. Aquila.
- 22 Q. Okay.
- 23 A. Jon Empson, senior vice president, Aquila;
- 24 Leo Morton, senior vice president of Aquila; Keith Stan,
- 25 past chief operating officer of Aquila. Debbie Bellville

- 1 is assistant to a director. I'm not sure which one.
- 2 Debbie Hacket I believe is Irv Hockaday's assistant. I'm
- 3 listed here, Rick Green. Loretta Harris, I think Loretta
- 4 works in our legal department. Jennifer Sessions would be
- 5 an assistant to one of the board of directors, as would
- 6 Joyce Smitheran. Karleen Mahn would also be assistant to
- 7 our directors. Chris Reitz, our general counsel. And
- 8 then Barb Grady, I would assume that would be another
- 9 assistant to one of our directors.
- 10 Q. Okay. Do you know who these people are by
- 11 name and which directors they're assistants to?
- 12 A. I am uncertain to that.
- 13 Q. Okay.
- 14 A. I mean, I could find out, but I don't know
- 15 off the top of my head.
- MR. MILLS: Judge, with respect to the
- 17 motion to declassify some of this information, I think
- 18 it's relevant to that that this e-mail, which is part of
- 19 it, and several of the other e-mails were sent to a much
- 20 more broad audience than the board of directors itself.
- 21 And to the extent that this e-mail was sent to people that
- 22 Mr. Green can't even identify, I think that Aquila has
- 23 effectively waived any claim of confidentiality if it was
- 24 sent out to approximately 20 recipients as opposed to
- 25 simply 8 board members, and some of them are not even able

- 1 to be identified. I would just note that for the record.
- 2 If there is more discussion about whether
- 3 or not this stuff should be kept highly confidential, I
- 4 think the Commission should take that under consideration.
- 5 MS. PARSONS: Can Aquila respond?
- JUDGE DIPPELL: Yes.
- 7 MS. PARSONS: All of the e-mail addresses
- 8 are the same consistent throughout. Sending an e-mail to
- 9 a director's assistant is no -- is not a waiver of any
- 10 confidentiality. The assistants are bound by
- 11 confidentiality. They print it out, put it on the
- 12 director's desk. I don't think that's a waiver of any
- 13 privilege, and I would argue that we have -- Aquila has
- 14 not waived any privilege by simply sending an e-mail out
- 15 to the directors' assistants or to the leadership, any of
- our executives that participate in the board meetings.
- 17 JUDGE DIPPELL: I'm sure the Commission
- 18 will take those arguments into account when they make
- 19 their ruling.
- 20 BY MR. MILLS:
- 21 Q. Mr. Green, I had some questions for you
- 22 about Aquila's standalone financial plan. Were you here
- 23 this morning, I believe, yes, when Mr. Empson testified?
- 24 A. I was.
- 25 Q. And I asked him some questions about that.

1 Do you have any different information than what Mr. Empson

- 2 gave?
- A. I would agree with what Mr. Empson said.
- 4 Q. Then I don't need to go through that
- 5 again.
- 6 With respect to -- and I believe you have a
- 7 copy of it there -- Exhibit 18 to your deposition --
- 8 A. I have it.
- 9 Q. Which has been, I believe if I'm correct,
- 10 has been posted to EFIS in a form sort of blacked out very
- 11 similar to the copy you have there. Is that correct,
- 12 Judge?
- JUDGE DIPPELL: Yes.
- 14 BY MR. MILLS:
- 15 Q. This e-mail is sent to the same recipients
- in general as Exhibit 17; is that correct?
- 17 A. It appears so.
- 18 Q. At least the board of directors and then
- 19 some other people who may be assistants to them. You sent
- 20 this on what date?
- 21 A. January 25th.
- 22 Q. And in that e-mail -- in that e-mail, you
- 23 place it by beginning with since my last update; is that
- 24 correct?
- 25 A. That's correct.

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1 Q. And if you will look at Exhibit 17, would
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- 2 Exhibit 17 have been your last update?
- 3 A. I believe so.
- 4 Q. Okay. So in Exhibit 18, when you talk
- 5 about Mike Chesser and I met with Chairman Davis since
- 6 your last update, that would have been on January 24th; is
- 7 that correct?
- 8 A. Correct.
- 9 Q. And you sent this e-mail, which has been
- 10 identified at your deposition as Exhibit 18, the day after
- 11 that meeting; is that correct?
- 12 A. That's correct.
- 13 Q. To your board of directors?
- 14 A. Yes.
- 15 Q. Is the information contained in that e-mail
- 16 correct?
- 17 A. Yes, it is.
- 18 MR. MILLS: Judge, with that, I'd like to
- 19 offer Exhibit 18 as it has been marked into the record in
- 20 this case.
- 21 JUDGE DIPPELL: It hasn't been given a
- 22 hearing number, so I will --
- 23 MR. MILLS: I have copies of it that are
- 24 not lined out the way you have done it. I will -- since
- 25 we're getting close to the end of the day, may I have a

- 1 little leeway --
- JUDGE DIPPELL: Yes.
- 3 MR. MILLS: -- and get one of those Magic
- 4 Marker copies and have that copied for the parties if they
- 5 don't have it already?
- JUDGE DIPPELL: Yes. And you can print
- 7 those --
- 8 MR. MILLS: I will print that off of EFIS
- 9 so it's exactly the way you've done it and submit it to
- 10 the court reporter tomorrow.
- 11 JUDGE DIPPELL: Public Counsel's next
- 12 exhibit number is 203. I'm sorry. Were you -- were you
- 13 marking those all as one exhibit or just Exhibit 18?
- MR. MILLS: Just what is Exhibit 18. I
- 15 would like to have that marked.
- JUDGE DIPPELL: Okay.
- 17 MR. WILLIAMS: That's the public version?
- 18 MR. MILLS: Yes. I will file a public
- 19 version. I can -- I guess I can file the rest as HC, but
- 20 I would rather -- if there is some chance that, upon
- 21 polling the Commission, that your ruling may not stand on
- 22 that, or is that -- is that still under consideration with
- these exhibits as well?
- JUDGE DIPPELL: Yes. The remainder -- the
- 25 parts that were left HC of this exhibit are still under

- 1 consideration.
- 2 MR. MILLS: Pursuant to my request to poll
- 3 the Commission?
- 4 JUDGE DIPPELL: Pursuant to your request to
- 5 poll the Commission.
- 6 MR. MILLS: Then I would rather not even
- 7 admit it as an HC exhibit until tomorrow morning when we
- 8 know whether or not that will be changed or upheld, if
- 9 that's okay with you.
- JUDGE DIPPELL: Okay.
- 11 MR. MILLS: And I don't believe that I have
- 12 any more non-highly-confidential questions.
- JUDGE DIPPELL: All right.
- MR. MILLS: Or at least that wouldn't -- it
- 15 would be highly confidential now. They may not be --
- 16 JUDGE DIPPELL: I understand.
- MR. MILLS: -- if those change.
- JUDGE DIPPELL: I'm actually following
- 19 this. Maybe nobody else is, but I actually am.
- 20 All right. Are there any questions from
- 21 the Bench that don't need to be in-camera? Commissioner
- 22 Murray?
- 23 COMMISSIONER MURRAY: I don't believe I
- 24 have any. Thank you, Judge.
- JUDGE DIPPELL: You'll get an opportunity

- 1 after Staff finishes its cross to have another chance.
- 2 Commissioner Appling?
- 3 COMMISSIONER APPLING: I think I'm going to
- 4 wait 'til tomorrow morning if I have any questions.
- 5 JUDGE DIPPELL: Commissioner Jarrett?
- 6 COMMISSIONER JARRETT: I'll pass at this
- 7 time, too.
- JUDGE DIPPELL: Chairman Davis?
- 9 QUESTIONS BY CHAIRMAN DAVIS:
- 10 Q. Good evening, Mr. Green.
- 11 A. Good evening.
- 12 Q. So Mr. Green, in your e-mail here I'm going
- 13 to read from you -- I'm going to read from Exhibit 18.
- 14 They're going to hand me the redacted version.
- MR. ZOBRIST: Which has been marked as
- 16 Exhibit 203?
- 17 JUDGE DIPPELL: It has been marked as
- 18 Exhibit 203, yes.
- 19 BY CHAIRMAN DAVIS:
- 20 Q. Is it your -- I mean, you've testified that
- 21 you stand behind everything in this e-mail, correct?
- 22 A. Yes, I have.
- 23 Q. So I'm going to paraphrase this. So when
- 24 you say, Chairman Davis is willing to move quickly to get
- 25 the transaction approved, it's your recollection that I

- 1 said that to you?
- 2 A. In the context of the next sentence,
- 3 Mr. Chairman.
- 4 Q. Okay. In the context of the next sentence.
- 5 Now, what does -- what does that mean?
- 6 A. What I recall, Mr. Chairman, when we
- 7 were --
- 8 Q. Okay. Tell me what -- tell me what you
- 9 recall.
- 10 A. As we were talking, the conversation went
- 11 broader to utility mergers around the country, and it had
- 12 been true that others had not made that -- had not been
- 13 successful. What I heard from you was a desire to move a
- 14 process that was decisive to an answer as opposed to the
- 15 example I put out here, it would be the next sentence, it
- 16 would be the second sentence, referring to the delayed
- 17 action of regulators in the state of New Jersey. So
- 18 that's why I think the context of the following sentence
- 19 is important.
- 20 Q. Okay. So yes, no, maybe or I don't know is
- 21 the answer to the next question, unless you think there's
- 22 some other nebulous answer that I'm not aware of. So when
- 23 you say, Chairman Davis said that he is willing to move
- 24 quickly to get the transaction approved, did I say that?
- 25 A. No.

- 1 Q. Okay. And you don't see that that
- 2 constitutes a material misrepresentation to your board, as
- 3 Mr. Mills was discussing with you earlier?
- 4 A. I don't, because I think it's pulled out of
- 5 context.
- 6 Q. Mr. Green, do you recall anything else
- 7 about our conversation that's not in the e-mail from that
- 8 day on or about January 24th?
- 9 A. My recollections of our conversation would
- 10 be in these e-mails. Beyond what's in these e-mails would
- 11 be items that I think at my deposition I talked about.
- 12 Perhaps we had some discussions around Ameren's problems
- 13 at the time or other general conversation. But as far as
- 14 Aquila business, what I recall is in these e-mails.
- 15 Q. Okay. Do you ever recall me giving you any
- 16 disclaimers at all?
- 17 A. Disclaimers in what way, Mr. Chairman?
- 18 Q. Well, I don't want to put words in your
- 19 mouth. If you don't know what a disclaimer --
- 20 A. I don't believe there's --
- 21 Q. For instance, and I -- I don't want to lead
- 22 you into an answer here, Mr. Green, but do you ever recall
- 23 me saying that, you know, we have to decide each case
- 24 based on the facts and the law presented in that case, the
- 25 standard disclaimer that you see at a lot of my PowerPoint

- 1 presentations, et cetera?
- 2 A. Certainly. There was no expectation that
- 3 you would do otherwise.
- 4 CHAIRMAN DAVIS: Judge, I don't have any
- 5 further questions at this time.
- 6 JUDGE DIPPELL: All right. Would there be
- 7 any additional cross based on questions from the Bench
- 8 from Staff?
- 9 MR. WILLIAMS: (Shook head.)
- 10 JUDGE DIPPELL: From Public Counsel? I'm
- 11 sorry. I'm going backwards again. Perhaps I should start
- 12 with Great Plains.
- MR. ZOBRIST: No questions.
- JUDGE DIPPELL: Black Hills?
- MR. DeFORD: No questions.
- JUDGE DIPPELL: The unions?
- MS. WILLIAMS: No.
- 18 JUDGE DIPPELL: Not seeing anyone else,
- 19 I'll skip the other parties. Praxair or Ag Processing?
- 20 MR. CONRAD: This I guess relates to
- 21 Chairman Davis' question. Before I do this, I want to be
- 22 sure that the first sentence of the second paragraph on
- 23 Exhibit 18 is not HC.
- JUDGE DIPPELL: That's public.
- 25 RECROSS-EXAMINATION BY MR. CONRAD:

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1 Q. I want you to focus your attention,
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- 2 Mr. Green, on that first sentence of the second paragraph.
- 3 Do you see the phrase the transaction, second line?
- 4 A. Toward the end, yes, I do.
- 5 Q. Are you familiar with any other languages
- 6 other than English?
- 7 A. I am not.
- 8 Q. Do you know what an article is in the
- 9 English language?
- 10 A. No, I could not list articles for you.
- 11 Q. Do you know the difference between a
- 12 transaction and the transaction?
- 13 A. I do.
- 14 Q. So we're talking about a definite article
- 15 here, the transaction. What, sir, is the transaction?
- 16 A. This would be referring to the possibility
- 17 of a combination between Great Plains and Aquila.
- 18 Q. That's the only detail, the transaction, is
- 19 that it?
- 20 A. That's what I believe -- that's what this
- 21 does refer to.
- 22 Q. Now, this is distributed by you to at least
- 23 members of your board and what you're asserting are their
- 24 assistants, correct?
- 25 A. Yes.

- 1 Q. And this is, as I believe Mr. Mills
- 2 established, a follow-up to an earlier update?
- A. That's correct.
- 4 Q. I guess my question, sir, is what message
- 5 were you attempting to communicate to your board with that
- 6 sentence?
- 7 A. That Chairman Davis had a desire to be
- 8 decisive if there was a combination of the two companies
- 9 that was going to come before this Commission.
- 10 Q. Now, you're addressing this to people who
- 11 are theoretically privy?
- 12 A. Say it again, sir.
- 13 Q. Theoretically privy to the details of the
- 14 transaction; isn't that correct?
- 15 A. That's correct.
- 16 Q. So again, I want to ask you a question
- 17 about that first sentence. When you say move quickly to
- 18 get the transaction approved, what message are you trying
- 19 to create in the mind of your board of directors? And I
- 20 would say -- I'll rephrase that. Not your board, but
- 21 Aquila's board of directors.
- A. My answer would be the same.
- 23 Q. That's the impression you're trying to
- 24 create in Mr. Singer's mind?
- 25 A. That's correct.

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1 Q. And in Irv Hockaday's mind?
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- 2 A. That's correct.
- 3 MR. CONRAD: I think that's all I have
- 4 right now.
- 5 JUDGE DIPPELL: Public Counsel, did you
- 6 have any?
- 7 MR. MILLS: Just a couple.
- 8 RECROSS-EXAMINATION BY MR. MILLS:
- 9 Q. And really just to follow up on the
- 10 questions that Mr. Conrad just asked, as you use the
- 11 phrase the transaction in that sentence, do you have
- 12 reason to believe that what the board understood the
- 13 transaction to be at that point in time, January 25th,
- 14 2007, was any different than what Chairman Davis
- 15 understood the transaction to be?
- 16 A. I don't believe so.
- 17 Q. Okay. Now, I think -- and I may have
- 18 misunderstood the question. This sentence here says,
- 19 Chairman Davis said that he wants to see a strong utility
- 20 in the western part of the state and is willing to move
- 21 quickly to get the transaction approved. That's what you
- 22 said he said in this e-mail. But in response to a
- 23 question from him, did you just say that he didn't say
- 24 that?
- 25 A. Right. I think here when you take that

- 1 piece of that sentence out of that paragraph, I think
- 2 you're taking it out of the context and implying something
- 3 that never crossed my mind, our board's mind, and
- 4 certainly would not be anything that Chairman Davis would
- 5 consider.
- 6 Q. So he didn't say what you said he said?
- 7 A. When you pull it out of context, you're
- 8 correct.
- 9 MR. MILLS: Judge, I'm at a loss. I guess
- 10 I have no further questions.
- 11 CHAIRMAN DAVIS: Judge, just a follow-up to
- 12 Mr. Mills' question, could you instruct the witness to
- 13 answer the question yes, no, maybe or I don't know?
- MR. MILLS: I think he answered the
- 15 question to the best of his ability, and I don't know what
- 16 else to say.
- JUDGE DIPPELL: I'm not sure which
- 18 question.
- 19 CHAIRMAN DAVIS: The last question that
- $20\,$ Mr. Mills asked him. We can have the court reporter --
- 21 MR. MILLS: I can say it again. What I
- 22 asked him was, so Chairman Davis didn't really say what he
- 23 said you said?
- 24 THE WITNESS: No, he did not.
- MR. MILLS: Okay.

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1 JUDGE DIPPELL: All right. Let's see.
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- 2 Where are we? Staff?
- MR. WILLIAMS: Judge, if you want to
- 4 continue on, I think I've identified some additional
- 5 questions I can go ahead and ask safely now.
- JUDGE DIPPELL: Okay. Did you have --
- 7 well, you can include in those questions any cross related
- 8 to the Chairman's questions.
- 9 RECROSS-EXAMINATION BY MR. WILLIAMS:
- 10 Q. Did Aquila initiate a collaborative process
- 11 to seek an amortization similar to the amortization in
- 12 Kansas City Power's -- Power & Light Company's regulatory
- 13 plan? And I'm referring to the time period prior -- or
- 14 related to the agreement that's the subject of this case
- 15 when I'm referring to the collaborative process. Let me
- 16 try the question again.
- 17 In the context of this, the transaction
- 18 that's the subject of this case, did Aquila initiate any
- 19 collaborative process to seek an agreement on an
- 20 amortization that's similar in nature to the amortization
- 21 that Kansas City Power & Light Company has in its
- 22 regulatory plan?
- 23 A. We did not.
- 24 Q. Why not?
- 25 A. I don't -- we have decided that we have had

- 1 no need for amortization at Aquila and are not familiar
- 2 with particulars of it or the process, and so it's
- 3 something that we did not initiate.
- 4 Q. Do Aquila and Kansas City Power & Light
- 5 Company have different regulatory issues in Missouri?
- A. Yes, we do.
- 7 Q. When did Great Plains Energy make its final
- 8 nonbinding bid?
- 9 A. I believe it was around the middle of
- 10 November.
- 11 Q. And at the time it made that, how did it
- 12 transmit that final nonbinding bid to Aquila?
- 13 A. It was a written bid sent to our financial
- 14 advisors.
- 15 Q. Did that written bid identify some of the
- 16 details regarding Great Plains Energy's bid to acquire
- 17 Aquila?
- 18 A. I believe it did.
- 19 Q. Were there any conditions on contacts with
- 20 regulators?
- 21 A. I believe I recall in that letter that
- 22 there was mentioned the desire to have informal contacts
- 23 with the regulators in Missouri and Kansas.
- Q. Was there anything stronger than just a
- 25 desire to have contacts?

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1 A. Quite frankly, I don't remember that
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- 2 specifically without the document in front of me.
- 3 Q. Let me hand you what was earlier marked as
- 4 Exhibit 102HC.
- 5 JUDGE DIPPELL: Just for everybody playing
- 6 along at home, that document, with the exception of the
- 7 signature, is the same as another -- is the same as
- 8 Exhibit 5 from the deposition. All right. Is that
- 9 correct?
- 10 MR. WILLIAMS: I believe that's correct.
- JUDGE DIPPELL: Okay.
- 12 MR. WILLIAMS: I also believe portions of
- 13 that document have been reclassified as public by Great
- 14 Plains Energy.
- JUDGE DIPPELL: That's what I was getting
- 16 at.
- 17 BY MR. WILLIAMS:
- 18 Q. Have you had an opportunity to review that
- 19 document?
- 20 A. I have looked at it.
- Q. And what is that document?
- 22 A. It is the final nonbinding indication of
- 23 interest from Great Plains.
- Q. And what was the date of that document?
- 25 A. November 15th, 2006.

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1 Q. And is there any indication in that
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- 2 document about a contact by -- with regulators?
- 3 A. I'm not finding it.
- 4 Q. Give me a moment.
- 5 A. I've found something.
- Q. Has the last paragraph on the second page,
- 7 which I believe is public, been designated public by Great
- 8 Plains Energy?
- 9 A. Yes. It says, in order to deliver a
- 10 transaction which will create this immediate and
- 11 sustainable long-term value for Aquila and Great Plains
- 12 shareholders, we require informal discussions with
- 13 regulators prior to the execution of a definitive merger
- 14 agreement for this transaction.
- 15 Q. And what transaction was this transaction
- 16 as referred to in this document?
- 17 A. The combination of Great Plains, Black
- 18 Hills and Aquila.
- 19 Q. Do you know if such discussions took place?
- 20 A. I do know that discussions took place.
- Q. When did those discussions take place?
- 22 A. January 24th.
- Q. And which regulators were those discussions
- 24 with?
- 25 A. On the 24th, there was my discussion with

- 1 Chairman Davis, and then I believe -- I believe Mike
- 2 Chesser had discussions on the same day, but I don't know
- 3 those details. As to the date of the Kansas regulators, I
- 4 am uncertain of that. I myself had a phone call, and I'm
- 5 not sure whether it was later that week or the next week.
- 6 Q. And when did the parties execute a
- 7 definitive merger agreement?
- 8 A. It would have been on February 6th.
- 9 Q. Is it Aquila's approach to regulators on
- 10 matters such as the acquisition of Aquila by Great Plains
- 11 Energy to present a hard and fast proposal and try to
- 12 convince the regulators on the proposal?
- 13 A. That is not Aquila's general approach.
- Q. What is Aquila's general approach?
- 15 A. We're more interested in bringing up issues
- 16 and ideas with the Commission, the Commission Staff,
- 17 before we take any steps forward to get reactions,
- 18 feedback, suggestions, general input.
- 19 Q. Are you familiar with the phrase the devil
- 20 is in the details?
- 21 A. I have heard that phrase.
- Q. What does that phrase mean to you?
- 23 A. It means that something can look fine on
- 24 the surface, but once you dig into it, you can find
- 25 problems.

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1 O. In this transaction where Great Plains
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- 2 Energy is seeking to acquire Aquila, is the devil in the
- 3 details?
- 4 A. I do not believe so. I think there are
- 5 clear benefits to the customers in this transaction. It's
- 6 just a matter of deciding how we get those benefits to the
- 7 customers.
- 8 Q. Were there any contacts between Aquila and
- 9 Great Plains Energy regarding Great Plains Energy's
- 10 acquisition of Aquila before the agreement was executed
- 11 with representatives of the Missouri Public Service
- 12 Commission Staff or the Office of the Public Counsel?
- 13 A. Could you say the last -- I'm sorry.
- 14 Q. I'm referring to this -- this proposed
- 15 acquisition of Aquila, before the agreement was executed,
- 16 were there any contacts to discuss the details of the
- 17 proposed acquisition agreement with the Missouri Public
- 18 Service Commission Staff or the Office of the Public
- 19 Counsel?
- 20 A. I did have a call with the Staff, Wess
- 21 Henderson and Bob Schallenberg. I did not have a call
- 22 with Lewis Mills.
- Q. And when was the call with Bob Schallenberg
- 24 and Wess Henderson?
- 25 A. I believe it was the morning of the 24th,

- 1 January 24th, 2007.
- 2 Q. And did you provide details regarding the
- 3 proposal?
- A. I would say outlines. At that time the
- 5 2007 rate case was of issue and on my mind, and that dealt
- 6 with amortization. So in explaining the concept of the
- 7 possibility of the two companies coming together, I would
- 8 have mentioned those features.
- 9 Q. What is the 2007 rate case you just
- 10 referred to?
- 11 A. That was an early negotiation point between
- 12 Great Plains and Aquila where Aquila would have a 2007
- 13 rate case after we got out of our at that time running
- 14 case at the direction of Kansas City Power & Light.
- 15 Q. When did that become a negotiation issue
- 16 between Aquila and Great Plains Energy, the 2007 rate
- 17 case?
- 18 A. I think we've talked about that earlier
- 19 this afternoon on Exhibit 16 is when I talked about that
- 20 in an e-mail board, and that was on December 27th. So
- 21 that would have been something that would have come up,
- 22 you know, a week, ten days, somewhere in that
- 23 neighborhood.
- Q. Maybe mid December of 2006?
- 25 A. Yes, maybe, or later.

- 1 Q. And who initiated the discussions about
- 2 Aquila filing a 2007 rate case in connection with the
- 3 acquisition of Aquila?
- A. Great Plains did. I don't recall who the
- 5 individual was, though, however.
- 6 Q. And what was Aquila's reaction to that
- 7 being proposed?
- 8 A. We didn't think it was the best way to go.
- 9 Q. Did you have any discussions with Mike
- 10 Chesser regarding Aquila filing a 2007 rate case?
- 11 A. I believe one of these e-mails reflects
- 12 that I brought it up at a breakfast meeting with Mike.
- 13 Q. I'm not asking what the e-mail reflects.
- 14 Did you have a conversation with Mr. Chesser regarding
- 15 Aquila filing a 2007 rate case in connection with the
- 16 acquisition of Aquila?
- 17 A. I did.
- 18 Q. And what happened as a result of that
- 19 conversation, if anything?
- 20 A. Well, I think the result of the
- 21 negotiations, which I think was partly influenced by the
- 22 conversation between Mr. Chesser and myself as well as
- 23 others involved in the issue, was to only move ahead with
- 24 the 2007 rate case if Aquila's FFO to debt ratio was to
- 25 drop to a certain level.

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1 Q. And did Aquila's FFO to debt ratio drop to
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- 2 that level?
- 3 A. It did not.
- 4 Q. And what is FFO to debt?
- 5 A. It's a ratio of funds from operation is
- 6 a -- compared to your debt. It is a metric used by rating
- 7 agencies to -- one of a few metrics used by rating
- 8 agencies to judge one's credit quality.
- 9 Q. I believe I asked you with regard to
- 10 Exhibit 118HC if at the time you made the statements in
- 11 that exhibit they were true. If you were to -- would you
- 12 have any changes to those statements now if you -- any
- 13 corrections to those statements?
- 14 A. Exhibit 18?
- 15 Q. I believe it was Deposition Exhibit 16.
- 16 A. 16.
- 17 Q. Should be your e-mail of December 27, 2006.
- 18 A. It is. With a quick review of the
- 19 December 27th e-mail, I don't see anything in there that I
- 20 would offer for correction at this time.
- 21 Q. Are the applicants in this case proposing
- 22 that if Great Plains Energy is authorized to acquire
- 23 Aquila, the Commission assumes there will be merger
- 24 synergy savings of about \$305 million over five years and
- 25 include one-half the annualized amount in Aquila's cost of

1 service as 50 percent of merger synergy savings regardless

- 2 of what synergy savings are realized?
- 3 A. Yes, they are requesting that, with the
- 4 expectation that the synergies will be realized.
- 5 Q. Are the applicants in this case proposing
- 6 that if Great Plains Energy is authorized to acquire
- 7 Aquila, the Commission amortize the amount of about
- 8 \$95 million over five years for recovery of the
- 9 transaction costs for the acquisition and include the
- 10 annualized amount in Aquila's cost of service for recovery
- 11 in rates?
- 12 MS. PARSONS: I'm going to object. I think
- 13 that was a compound question. I think if Mr. Williams
- 14 could break it down, it would be better answered.
- JUDGE DIPPELL: I agree, it was a --
- MR. WILLIAMS: It's lengthy.
- 17 BY MR. WILLIAMS:
- 18 Q. Are the applicants in this case proposing
- 19 that if Great Plains Energy is authorized to acquire
- 20 Aquila, the Commission amortize the amount of about
- 21 \$95 million over five years for recovery of transaction
- 22 costs for the acquisition?
- 23 A. They are requesting amortization for the
- 24 transaction costs. I believe it's five years, but I'm not
- 25 certain.

- 1 Q. Are they also requesting that the
- annualized amount of whatever they're requesting for the
- 3 transaction costs be included in Aquila's cost of service
- 4 for recovery in rates?
- 5 A. I don't know exactly what cost of service
- 6 they're planning to put that in. I don't know.
- 7 Q. When you say you don't know, are you
- 8 referring to whether it's just in Aquila's cost of service
- 9 or if it would also include Kansas City Power & Light's
- 10 cost of service?
- 11 A. I don't know if it's just Aquila's cost of
- 12 service.
- 13 Q. But they are proposing that it be included
- 14 in rates of either Kansas City Power & Light Company or
- 15 Aquila or both?
- 16 A. Yes.
- 17 Q. Are the applicants in this case proposing
- 18 that if Great Plains Energy is authorized to acquire
- 19 Aquila, the Commission amortize the amount of about
- 20 \$45 million over five years for recovery of transition
- 21 costs for the acquisition?
- 22 A. No. I believe it's half that amount, as
- 23 far as for the customers.
- 24 Q. Okay. And are they asking, then, that half
- 25 of \$45 million, the annualized amount of that be recovered

- 1 from Aquila's customers?
- 2 A. Of the transition costs, yes.
- 3 Q. Is there a requirement Kansas City Power &
- 4 Light Company and Aquila have common ownership before
- 5 their regulated utility operations in Missouri -- sorry.
- 6 Try that again.
- 7 Is there a requirement Kansas City Power &
- 8 Light Company and Aquila have common ownership before
- 9 their regulated utility operations in Missouri can be
- 10 integrated?
- 11 A. I don't know.
- 12 Q. Is there a requirement Kansas City Power &
- 13 Light Company and Aquila have common ownership before
- 14 their regulated utility operations in Missouri -- try this
- 15 again.
- Is there a requirement Kansas City Power &
- 17 Light Company and Aquila have common ownership before they
- 18 can discuss any arrangements to share assets or operations
- 19 of the regulated utility operations in Missouri?
- 20 A. I don't know.
- 21 Q. Didn't Aquila and Kansas City Power & Light
- 22 Company seek to merge about ten years ago?
- 23 A. They did.
- Q. Did that merger close?
- 25 A. It did not.

- 1 Q. Why not?
- 2 A. A competitive offer was offered by WestStar
- 3 at the time, and the Kansas City Power & Light
- 4 shareholders voted down the UtiliCorp merger transaction.
- 5 Q. Did Kansas City Power & Light Company pay
- 6 Aquila about \$50 million because the transaction did not
- 7 close?
- 8 A. I believe that's true.
- 9 Q. More recently, did Kansas City Power &
- 10 Light Company contact Aquila to explore saving
- 11 opportunities from the joint operation of their regulated
- 12 utility systems in Missouri?
- 13 A. I'm not sure I understand the question.
- Q. Within the past few years, did Kansas City
- 15 Power & Light Company approach Aquila seeking to explore
- 16 opportunities for savings from the joint operation of the
- 17 regulated utilities operations of each company?
- 18 A. I was approached by Mike Chesser with a
- 19 suggestion that there could be some combination, but at
- 20 that point in time we already had started the internal
- 21 discussions toward the process that we've covered this
- 22 afternoon.
- Q. When were you approached by Mike Chesser?
- 24 A. It would have been just ahead of the
- 25 information booklets going out in June of '06, so May or

- 1 April of '06, something like that.
- 2 Q. And you said Mr. Chesser approached you.
- 3 What was it he proposed?
- 4 A. It was simply exploring ideas of how the
- 5 two companies could combine.
- Q. And what ideas were discussed?
- 7 A. There really wasn't any ideas discussed
- 8 because we were already internally thinking through a
- 9 process. There wasn't much sense in exploring anything.
- 10 Q. Well, what did he say to you?
- 11 A. Would you be interested in talking,
- 12 exploring, talking about and exploring ideas of combining
- 13 the two companies?
- Q. And what was your response?
- 15 A. At this time that would not be productive
- 16 because internally we've already started discussions about
- 17 a process that you'll have an opportunity to participate
- 18 in.
- 19 Q. Do Aquila and Kansas City Power & Light
- 20 Company have any agreements to jointly operate any assets?
- 21 A. Not that I'm aware of. I'm sorry. We do
- 22 with Iatan.
- 23 Q. Do you have any other joint agreements?
- A. Not that I'm aware of.
- 25 Q. Do you have any joint agreements with any

- 1 other entities for operating assets?
- 2 A. We would have one with WestStar and the
- 3 Jeffrey Energy Center.
- 4 Q. And what asset would that be?
- 5 A. Jeffrey Energy Center.
- 6 Q. Is that a generating facility?
- 7 A. Generating facility.
- 8 Q. And that agreement for joint operation of
- 9 assets, is that -- with WestStar, is that a written
- 10 agreement?
- 11 A. It would be, yes.
- 12 Q. And the agreement with Kansas City Power &
- 13 Light Company regarding the Iatan facility, is that a
- 14 written agreement as well?
- 15 A. It is.
- 16 Q. Has Aquila ever entered into an agreement
- 17 for the joint operation of any of its assets where that
- 18 agreement was not reduced to writing?
- 19 A. Not that I recall.
- 20 Q. And do those written agreements detail the
- 21 ownership rights of the parties to the agreement as well
- 22 as the operating responsibilities?
- 23 A. I'm not familiar with what's in the
- 24 agreement.
- Q. So you don't know?

- 1 A. I don't know.
- 2 Q. And are both of those operating agreements
- 3 for generating assets?
- 4 A. They are.
- 5 Q. Are the applicants in this case claiming
- 6 there will be many types of merger synergies if Great
- 7 Plains Energy acquires Aquila as proposed in this case?
- 8 A. Yes.
- 9 Q. Wouldn't many of those same type of merger
- 10 synergies be available ten years ago?
- 11 A. There certainly would have been merger
- 12 synergy opportunities in the merger ten years ago.
- 13 Exactly what they were, I don't recall.
- 14 Q. Is Great Plains Energy planning to spend
- 15 more capital on Aquila if Great Plains Energy acquires
- 16 Aquila than Aquila plans to spend if it is not acquired?
- 17 A. I believe that's true.
- 18 Q. Do you know if Great Plains Energy has
- 19 indicated it will not seek recovery from Aquila customers,
- 20 through Aquila customer rates, those additional
- 21 expenditures?
- 22 A. I do not know.
- 23 Q. Does Kansas City Power & Light Company
- 24 operate utility property better than Aquila?
- 25 A. I think we're both strong companies with

- 1 some strengths and some weaknesses, but both on a national
- 2 basis I think on norm perform better than national
- 3 averages.
- 4 Q. My question to you is whether or not Kansas
- 5 City Power & Light Company operates utility property
- 6 better than Aquila.
- 7 A. I think some parts they do, yes.
- 8 Q. Does Kansas City Power & Light Company
- 9 provide better customer service than Aquila?
- 10 A. I think Kansas City Power & Light has good
- 11 customer service. I think Aquila can help in the
- 12 combination of -- with our customer service, with our call
- 13 center.
- 14 Q. Is Kansas City Power & Light Company's
- 15 customer service better than Aquila's customer service?
- 16 A. I'm getting the companies mixed up on who's
- 17 better. Could you read that again?
- 18 Q. Does Kansas City Power & Light Company
- 19 provide better customer service than Aquila?
- 20 A. You know, I think they both supply good
- 21 customer service, and I think the combination is going to
- 22 take that good to a higher level.
- MR. WILLIAMS: Judge, would you instruct
- 24 the witness to say yes, no or I don't know, or maybe he's
- 25 got some other answer he can provide that I haven't

- 1 thought about.
- JUDGE DIPPELL: Mr. Green, can you answer
- 3 his question? Does Kansas City Power & Light provide
- 4 better customer service than Aquila?
- 5 THE WITNESS: I don't know.
- 6 BY MR. WILLIAMS:
- 7 Q. And I think earlier you indicated that in
- 8 some respects Kansas City Power & Light Company operates
- 9 utility property better than Aquila, did you not?
- 10 A. In some aspects, yes.
- 11 Q. Does that mean that in some aspects that
- 12 Aquila operates utility property better than Kansas City
- 13 Power & Light Company?
- 14 A. That's correct.
- 15 Q. Can you provide some specific examples
- 16 where Aquila operates utility property better than Kansas
- 17 City Power & Light Company?
- 18 A. I think there's two areas that I'd offer up
- 19 for examples. One would be in the generation area. I
- 20 think we're better operators of gas turbines, where on the
- 21 other hand I think Kansas City Power & Light will make our
- 22 coal-fired fleet a lot better.
- The other area would be supply chain. I
- 24 think we've refined and optimized our supply chain quite a
- 25 bit. That will be of assistance to Kansas City Power &

- 1 Light in the combination.
- 2 Q. So you're saying Aquila has a better supply
- 3 chain than Kansas City Power & Light Company?
- 4 A. Yes.
- 5 Q. Does Kansas City Power & Light Company have
- 6 better generation plant availability than Aquila?
- 7 A. I think they're better at generation in
- 8 general. I don't know avail-- I don't recall availability
- 9 numbers in particular.
- 10 Q. Can Aquila provide safe and adequate
- 11 service at just and reasonable rates if it's not acquired
- 12 by Great Plains Energy?
- 13 A. Yes.
- 14 Q. And how do Aquila's customer rates compare
- 15 to those of Kansas City Power & Light Company?
- 16 A. Except for the MPS residential rates,
- 17 Aquila rates are lower. In St. Joe, the residential,
- 18 commercial/industrial are lower. At MPS, the
- 19 commercial/industrial are lower.
- 20 Q. Who makes the ultimate decision that Aquila
- 21 will file a rate case in Missouri?
- 22 A. Ultimate decision rests with our regulatory
- 23 team, Jon Empson and myself, and that's shared with my
- 24 leadership team to come to an ultimate decision.
- 25 Q. So are you saying it's a consensus decision

- 1 or does someone have final decision-making authority?
- 2 A. I certainly have final decision-making
- 3 authority, but it's done on a team-based method.
- 4 Q. And if Aquila is acquired by Great Plains
- 5 Energy, currently who's planned to be the person who will
- 6 decide when Aquila will file a rate case in Missouri?
- 7 A. It will be somebody in the Great Plains
- 8 management organization.
- 9 Q. Do you know anything beyond that?
- 10 A. I don't.
- 11 Q. What assurance can you provide to this
- 12 Commission that the merger synergy estimates that the
- 13 applicants' witnesses have provided in this case will be
- 14 met or exceeded within the time frames that they set out?
- 15 A. The only assurances or knowledge I have is
- 16 the detailed planning work that's gone in to each of the
- 17 synergies areas and the fact that our different business
- 18 heads have looked at that work and agreed that it's a
- 19 reasonable synergy.
- 20 Q. And if those merger synergy estimates are
- 21 not achieved and Aquila is not able to reduce its future
- 22 cost to provide service in Missouri, who suffers the
- 23 consequences?
- MS. PARSONS: I'm going to object again.
- 25 That's another compound question.

- 1 JUDGE DIPPELL: I'm afraid I missed the
- 2 question. I'll have to have Mr. Williams repeat it.
- 3 MR. WILLIAMS: If the estimated merger
- 4 synergies are not achieved and the estimated reductions in
- 5 Aquila's future cost to provide service in Missouri are
- 6 not achieved, who suffers the consequences?
- 7 JUDGE DIPPELL: Overruled. You can answer
- 8 the question.
- 9 THE WITNESS: Clearly if the benefit of the
- 10 synergies is not achieved, then that benefit will not flow
- 11 to the customers. And on Aquila's part, I'm not sure what
- 12 you're referring to as far as Aquila cost reduction. But
- 13 clearly if one can reduce costs, it's to the benefit of
- 14 the customer, and if you can't do that, then a benefit of
- 15 that won't go to a customer.
- 16 BY MR. WILLIAMS:
- 17 Q. Does Aquila make any effort to reduce its
- 18 cost of operation?
- 19 A. We do. We have a very disciplined process
- 20 that we've talked about referred to as the Six Sigma
- 21 program at Aquila.
- 22 Q. And has Aquila achieved savings as a result
- 23 of that Six Sigma program?
- 24 A. It has.
- 25 Q. And does it anticipate that it will achieve

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1 savings in the future through the Six Sigma program?
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- 2 A. We will.
- 3 Q. And do you know if the Six Sigma program
- 4 will continue if Aquila's acquired by Great Plains Energy?
- 5 A. I don't know if it will continue in a
- 6 formal sense. I know Great Plains in recruiting a number
- 7 of our people have recruited some Black Belt Six Sigma
- 8 trained people, Black Belt being the highest designation
- 9 of that. So they carry with them that discipline, and
- 10 it's the way they go about their business, and so they
- 11 would carry their business out with that discipline inside
- 12 Great Plains or Kansas City Power & Light.
- 13 Q. And do those operational savings that are
- 14 achieved through your Six Sigma program flow through to
- 15 customers?
- 16 A. Eventually they would. Six Sigma programs
- 17 can produce benefits in the capital area, cash area,
- 18 earnings area, and I think those benefits at the time of
- 19 rate cases do have the potential to flow to customers.
- 20 Q. In the merger synergy savings proposal in
- 21 this case, why aren't all the costs to achieve subtracted
- 22 from synergies before being split 50/50?
- A. I don't know.
- Q. For the integration of Kansas City Power &
- 25 Light Company and Aquila's operations to succeed, what are

- 1 the key elements?
- 2 A. Well, the key elements of the integration,
- 3 I think the first thing is organizing around the people.
- 4 Second thing is organizing the work. Those are two things
- 5 that considerable amount of time and effort is gone to to
- 6 date, and then with that it's executing the work. That
- 7 work has been identified in the sense of different synergy
- 8 areas.
- 9 Q. What key elements could cause the
- 10 integration of Kansas City Power & Light Company's and
- 11 Aquila's operations to not succeed?
- 12 A. I think it would be the normal risk that
- 13 anybody has with operating plants. Maybe not as timely.
- 14 Maybe other problems.
- 15 Q. Would any of the key elements that you said
- 16 are necessary for the integration to succeed also be key
- 17 elements that could cause it to fail?
- 18 A. Yes.
- 19 Q. Which of those items you identified as key
- 20 elements for the integration to succeed would be key
- 21 elements that could cause it to fail?
- 22 A. Well, first if you don't have the right
- 23 people in the right places, you're not going to get
- 24 started right. Secondly, if you have not put your plan
- 25 together correctly, then that certainly could cause

- 1 problems.
- 2 As I mentioned, both those efforts have
- 3 received a great deal of time and effort at this point in
- 4 time, and then clearly in any plan like that, you have an
- 5 execution risk that you have to be aware of, and if you
- 6 run into particular risks or things that don't work out
- 7 the way you planned, you need to regroup, replan and
- 8 continue to move ahead.
- 9 Q. Has anyone sought your opinion of any of
- 10 the integration planning activities that have taken place
- 11 so far?
- 12 A. No.
- 13 Q. Do you have a personal opinion as the
- 14 validity of the synergies estimates that are being
- 15 proposed in this case?
- 16 A. My opinion would be relying on our business
- 17 people that looked at them, and their conclusion has been
- 18 they're reasonable.
- 19 Q. So you don't have an independent opinion?
- 20 A. I do not.
- 21 Q. Have you ever been involved in a merger or
- 22 acquisition where the level of merger synergy savings that
- 23 are proposed in this case has been achieved?
- 24 A. I'm not sure because I've not been in a
- 25 situation where there's been such an articulation of the

- 1 annual synergy benefits.
- 2 Q. I'll come back to that. What actions can
- 3 this Commission take if it approved the application in
- 4 this case as proposed but the estimated synergy savings as
- 5 proposed are not achieved?
- 6 A. I'm sorry. Read that again.
- 7 Q. What actions can this Commission take if it
- 8 approved the application in this case as it's been
- 9 proposed --
- 10 MS. PARSONS: I'm going to object that that
- 11 calls for a legal conclusion.
- 12 MR. WILLIAMS: May I finish the question?
- MS. PARSONS: Excuse me.
- 14 BY MR. WILLIAMS:
- 15 Q. What actions can this Commission take if it
- 16 approved the application in this case as it's been
- 17 proposed but the estimated merger synergy savings as have
- 18 been proposed are not achieved?
- 19 MS. PARSONS: I would object. That calls
- 20 for a legal conclusion.
- JUDGE DIPPELL: I'll sustain the objection.
- 22 MR. WILLIAMS: I need a few minutes to look
- 23 for something.
- 24 MR. MILLS: Judge, just for planning
- 25 purposes, how late do you plan to go tonight?

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1 JUDGE DIPPELL: Well, I thought we would
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- 2 get as far as we could. I wasn't originally planning to
- 3 go past six. Since Mr. Williams got on a roll, I thought
- 4 maybe we would try to get as far with Mr. Green as we
- 5 could to make up some lost time. I suspect we'll be
- 6 winding down soon. I had intended to start again in the
- 7 morning at 8:30.
- 8 While he's looking for that, I have one
- 9 clarification question to ask Great Plains. When we were
- 10 discussing Exhibit 102HC, if you still have that,
- 11 Mr. Zobrist.
- MR. ZOBRIST: Yes, ma'am.
- JUDGE DIPPELL: I noticed in your pleading
- 14 upon further review, I didn't see your recommended
- 15 treatment for paragraph 10.
- MR. ZOBRIST: Public.
- 17 JUDGE DIPPELL: All right. Then my
- 18 previous ruling is modified to include that as public.
- 19 MR. MILLS: Judge, while we're clarifying
- 20 things, I don't have on my notes what happened with
- 21 Exhibit 30.
- JUDGE DIPPELL: I'm sorry. Exhibit 30?
- MR. MILLS: It was Exhibit 30 to the
- 24 deposition. It was the January 8 telephonic board
- 25 meeting.

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JUDGE DIPPELL: Was that attached to your
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- 2 motion?
- MR. MILLS: I believe so.
- 4 MR. ZOBRIST: To Great Plains? I don't
- 5 remember Exhibit 30 being part of the motion.
- 6 MR. MILLS: So Exhibit 30 is still highly
- 7 confidential as far as we know?
- 8 JUDGE DIPPELL: I don't -- I didn't have
- 9 that attached to my motion, but --
- 10 MR. MILLS: It may not have -- I may not
- 11 have scanned it properly. We may have to -- okay.
- 12 JUDGE DIPPELL: If that comes up, it may
- 13 have to be the subject of a separate motion.
- Mr. Williams, if you need more time, I have
- 15 a feeling that no one will object if we just adjourn for
- 16 the evening.
- 17 MR. WILLIAMS: That's fine. I do need more
- 18 time.
- 19 JUDGE DIPPELL: All right, then. We'll go
- 20 ahead and call it an evening, and we'll continue in the
- 21 morning at 8:30 with the rest of Mr. Green's testimony.
- 22 MR. RIGGINS: Judge, may I inquire?
- 23 Pursuant to our discussion on Monday, Mr. Chesser and
- 24 Mr. Downey will be back tomorrow. So for purposes of
- 25 planning, when we start in the morning is the plan to

- 1 finish Mr. Green, then bring Mr. Chesser up to continue
- 2 his testimony and then to bring Mr. Downey up after
- 3 Mr. Chesser? I think that was originally the plan.
- 4 JUDGE DIPPELL: I think it makes more sense
- 5 to continue with Mr. Green until he's finished, and then,
- 6 yes, bring Mr. Chesser back.
- 7 MS. PARSONS: Your Honor, we also have
- 8 Mr. Fleener, who's been here for a couple of days, who's
- 9 waiting to testify after Mr. Green. I don't know. I did
- 10 request -- I did send out an e-mail to see if parties had
- 11 questions for Mr. Green, if we could excuse him from the
- 12 proceedings, and I didn't hear back from most parties.
- JUDGE DIPPELL: Mr. Green?
- MS. PARSONS: I'm sorry. Excuse me.
- 15 Mr. Fleener. And I'd be interested to know if anybody
- 16 would be willing to excuse him at this point. I know that
- 17 the Commission would have to approve that, too, but since
- 18 I didn't hear back from parties, I was just interested to
- 19 know whether or not there would be cross-examination for
- 20 Mr. Fleener.
- 21 MR. WILLIAMS: Staff does have questions.
- JUDGE DIPPELL: Staff has questions.
- MS. PARSONS: Yes, I did hear from
- 24 Mr. Williams.
- 25 JUDGE DIPPELL: Well, Staff has questions.

- 1 I apologize. I know there were some other conflicts. If
- 2 we're pushing into other people's conflict days, please
- 3 remind me of that.
- 4 There's also an e-mail from Ms. Roby asking
- 5 the same thing about her witnesses on Monday and Tuesday.
- 6 So you might take a look at your e-mail this evening and
- 7 get back to her about that.
- 8 For now, we'll try to keep going in order,
- 9 unless we run into somebody's conflict. Do you have
- 10 something else, Mr. Williams? You look puzzled.
- 11 MR. WILLIAMS: I found the passage I was
- 12 looking for to follow up on.
- 13 JUDGE DIPPELL: That's all right. Bookmark
- 14 it for tomorrow.
- MS. PARSONS: Just for clarification, you
- 16 said if we're going to go in order, would that mean
- 17 Mr. Fleener would be next after Mr. Green?
- MR. BOUDREAU: That was the order.
- 19 JUDGE DIPPELL: Yes. Unless you-all decide
- 20 something different, but I'll let you decide that among
- 21 yourselves.
- 22 MR. RIGGINS: So it's Green, Fleener,
- 23 Chesser and Downey; is that correct?
- 24 JUDGE DIPPELL: I'm sorry. We did say that
- 25 we would bring Mr. Chesser back in the morning, so --

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1 MR. RIGGINS: Just tell me.
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- JUDGE DIPPELL: We're going to finish
- 3 Green, we're going to finish Chesser, and then we will
- 4 start back with the witnesses that we haven't gotten in
- 5 the order that they were on the list.
- 6 MR. RIGGINS: So that would be Downey and
- 7 Fleener.
- 8 JUDGE DIPPELL: I don't have my list in
- 9 front of me. Here it is. Okay. Yes. I have Mr. Fleener
- 10 was originally scheduled after Mr. Empson. So let's
- 11 finish Green, let's finish Chesser and then --
- MR. BOUDREAU: Just as a matter of
- 13 convenience, are there going to be a lot of questions for
- 14 Mr. Fleener? He's been here for three days. If it's
- 15 going to go fairly quickly, it would be nice to free the
- 16 gentleman up. He's been here. He's been scheduled since
- 17 early on.
- JUDGE DIPPELL: I understand, and I
- 19 apologize that things have been moving so slowly, but I
- 20 don't know how to get around that.
- 21 MR. BOUDREAU: That's why I'm suggesting,
- 22 if there's not a lot of questions for him, maybe it won't
- 23 take that long to get through him. Staff's got some
- 24 questions they said. Perhaps it's only about a 15 or
- 25 20-minute experience.

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                   JUDGE DIPPELL: Well, why don't you-all
    discuss that before you leave the room, and in the morning
 2
    you can let me know.
 4
                  Let's go ahead and go off the record. Be
 5
    here at 8:30.
 6
                   WHEREUPON, the hearing of this case was
7
    recessed until December 5, 2007.
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1	CERTIFICATE	
2	STATE OF MISSOURI)) ss.	
3	COUNTY OF COLE)	
4	I, Kellene K. Feddersen, Certified	
5	Shorthand Reporter with the firm of Midwest Litigation	
6	Services, and Notary Public within and for the State of	
7	Missouri, do hereby certify that I was personally present	
8	at the proceedings had in the above-entitled cause at the	
9	time and place set forth in the caption sheet thereof;	
10	that I then and there took down in Stenotype the	
11	proceedings had; and that the foregoing is a full, true	
12	and correct transcript of such Stenotype notes so made at	
13	such time and place.	
14	Given at my office in the City of	
15	Jefferson, County of Cole, State of Missouri.	
16		
17	Kellene K. Feddersen, RPR, CSR, CCR Notary Public (County of Cole)	
18	My commission expires March 28, 2009.	
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