

Exhibit No.: 500 NP  
Witness: Maurice Brubaker  
Type of Exhibit: Rebuttal Testimony  
Issue: Regulatory Plan, Market Power  
Sponsoring Party: Ag Processing Inc a cooperative  
Case No.: EM-2000-292

**Before the Public Service Commission  
of the State of Missouri**

In the Matter of the Joint Application )  
of UtiliCorp United, Inc. and St. Joseph )  
Light and Power Company for authority )  
to merge St. Joseph Light & Power )  
Company with and into UtiliCorp United, )  
Inc. and, in connection therewith, certain )  
other transactions. )  
\_\_\_\_\_ )

Case No. EM-2000-292

Rebuttal Testimony of

**Maurice Brubaker**

On Behalf of  
**Ag Processing Inc a cooperative**

Project 7267  
May 2000

Exhibit No. 500  
Date 7-1-00 Case No. EM-2000-292  
Reporter nt

**PUBLIC VERSION**

Brubaker & Associates, Inc.  
St. Louis, Missouri 63141-2000

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2                                    **of the State of Missouri**

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9                    other transactions.                    )  
10                    \_\_\_\_\_ )

Case No. EM-2000-292

11                                    **Rebuttal Testimony of Maurice Brubaker**

12    **Q        PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

13    **A        Maurice Brubaker. My business address is 1215 Fern Ridge Parkway, Suite 208,**  
14                    **St. Louis, Missouri 63141-2000.**

15    **Q        WHAT IS YOUR OCCUPATION?**

16    **A        I am a consultant in the field of public utility regulation and president of Brubaker &**  
17                    **Associates, Inc., energy, economic and regulatory consultants.**

18    **Q        PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE.**

19    **A        This information is included in Appendix A to my testimony.**

20    **Q        ON WHOSE BEHALF ARE YOU APPEARING IN THIS PROCEEDING?**

21    **A        I am appearing on behalf of Ag Processing Inc a cooperative (Ag Processing).**

1 Q WHAT IS THE INTEREST OF AG PROCESSING IN THIS PROCEEDING?

2 A Ag Processing is a large industrial customer, taking both steam and electric service  
3 from St. Joseph Light & Power Company (SJL&P).

4 Q WHAT IS THE PURPOSE OF YOUR TESTIMONY?

5 A The purpose of my testimony is to analyze the significant impacts of the proposed  
6 merger between UtiliCorp United, Inc. (UtiliCorp) and SJL&P (collectively "Applicants")  
7 on the customers of SJL&P.

8 My testimony will focus on the regulatory plan, as well as potential market power  
9 issues concerning the transmission and the generation systems of the merged  
10 companies. Because UtiliCorp also proposes to merge Empire District Electric  
11 Company (Empire) into its overall corporate structure, consideration must be given to  
12 the impacts of the combination of all three companies, rather than just the proposal now  
13 before the Commission in this docket which involves only the merger between UtiliCorp  
14 and SJL&P.

15 Q PLEASE SUMMARIZE YOUR PRIMARY CONCLUSIONS AND RECOMMENDATIONS.

16 A My primary conclusions and recommendations may be summarized as follows:

- 17 1. The proposed regulatory plan is extremely one-sided and would confer undue  
18 benefits on the stockholders of UtiliCorp and SJL&P.
- 19 2. There are many benefits that stockholders would receive from the merger, but  
20 they have received limited, if any, attention in designing the regulatory plan.
- 21 3. If the merger is contingent upon adoption of the regulatory plan proposed by  
22 Applicants, then the proposed merger should be rejected.
- 23 4. Regardless of any conclusions about the benefits of the merger to electricity  
24 consumers, the information provided by Applicants clearly shows that the  
25 proposed regulatory plan would be detrimental to steam and natural gas  
26 customers. Even if the merger is approved, and major elements of the  
27 proposed regulatory plan are approved as well, adjustments must be made to  
28 shield the steam and natural gas customers from the net detrimental impacts,  
29 which information provided by Applicants indicates would occur.

- 1 5. If the merger is approved, strong conditions relating to generation market power,  
2 horizontal market power, retail market power and market power legislation  
3 should be adopted. These should be consistent with the Stipulation and  
4 Agreement approved by this Commission in its September 2, 1999 Order in  
5 Case No. EM-97-515, involving the proposed merger of Western Resources,  
6 Inc. and Kansas City Power & Light Company.

7 **The Proposed Regulatory Plan**

8 **Q WHAT IS THE NATURE OF THE REGULATORY PLAN PROPOSED FOR SJL&P?**

9 A The regulatory plan proposed for SJL&P would pass a small portion of the expected  
10 merger savings back to SJL&P's customers. However, customers would not see any  
11 decrease from current rate levels for five years. In addition, and this appears to be the  
12 key consideration by Applicants, the plan is designed to afford the stockholders of the  
13 merged company with quick recovery of the full amount of the merger premium.

14 **Q WHAT IS THE MERGER PREMIUM?**

15 A The merger, or acquisition, premium is the difference between the fair market value of  
16 the acquired properties and the amount paid for them. If the book value of the assets  
17 acquired is used, at least initially, as an estimate of fair market value, then UtiliCorp is  
18 proposing to pay approximately \$93 million, or nearly 100%, in excess of the book value  
19 of the equity in order to acquire SJL&P.

20 From an accounting perspective, this amount of acquisition premium is  
21 capitalized and carried as an asset on the books of the combined entity. It is then  
22 proposed to be amortized to income over a period of 40 years.

23 **Q PLEASE DESCRIBE THE PRIMARY ELEMENTS OF THE PROPOSED**  
24 **REGULATORY PLAN.**

25 A The primary elements of the regulatory plan proposed by Applicants are as follows:

- 26 1. A five-year rate moratorium for SJL&P.

2. A rate case during the fifth year of the moratorium, which will contain an accounting of merger savings and define the unamortized amount of the acquisition premium.
3. For ratemaking purposes, include 50% of the unamortized balance of the merger premium in rate base and include the annual amortization of the premium in the expenses allowed for recovery in cost of service.
4. Base the return on the premium on a UtiliCorp capital structure of 60% debt and 40% equity, and the return on the balance of the rate base on an SJL&P capital structure of 47% debt and 53% equity.
5. Minimum reduction in cost of service for years 5-10 of \$1.6 million per year.

**Q OVER THE PROPOSED FIVE YEAR RATE FREEZE, HOW MANY DOLLARS OF PROJECTED SAVINGS WOULD BE RETAINED FOR THE BENEFIT OF STOCKHOLDERS?**

**A** Schedule VJS-1, which accompanies the testimony of witness Siemek, shows the averages for the initial five-year period. The total amount over the first five years is equal to five times the yearly averages because the averages shown on Schedule VJS-1 were derived by performing annual estimates, adding together the estimated savings for each of the five years, and then dividing the total by five. The detail of the projections is shown in Company workpapers, in particular in UtiliCorp's response to Staff Data Request No. 1.

For ease of reference, I have attached the summary pages from that data response to my testimony. Referring to that attachment, it can readily be seen (Section I, total) that during the first five years, when rates are proposed to be frozen, UtiliCorp estimates that over \$81 million of operating savings would be retained for the benefit of the stockholders. The estimated cost to achieve these savings during that same five-year period amounts to approximately \$13 million (Section II, total), which produces Total Synergies net of Cost to Achieve, all retained for the benefit of the stockholders, of approximately \$68 million (Section III).

1 Q WHAT ARE THE COSTS AND SAVINGS THAT ARE SHOWN IN SECTION IV?

2 A These are labeled "Enterprise Support Functions Allocated (in)". The amounts on Lines  
3 1 and 2 of this Section represent costs for activities that are currently performed by  
4 SJL&P that would be performed by the combined organization after the merger. Thus,  
5 these appear as cost reductions to SJL&P. In total, for the five-year period, they  
6 amount to approximately \$18 million of cost that would be transferred away from  
7 SJL&P. The catch, however, appears on Line 3 of Section IV – which represents  
8 SJL&P's allocated share of corporate level costs from the consolidated organization to  
9 SJL&P. This amounts to a total of approximately \$65 million over the first five years.

10 These are not really changes in costs from an overall enterprise point of view,  
11 but simply represent a rearrangement of where costs are recorded. In other words, this  
12 section of Mr. Siemek's summary shows how SJL&P customers would be affected by  
13 the rearrangement of costs and the allocation of costs of corporate level overheads and  
14 support functions under the proposed regulatory plan; but it does not represent costs  
15 to the overall consolidated enterprise or to stockholders. These are only accounting re-  
16 allocations of costs, and have no effect on the bottom line of the overall enterprise.

17 Q WHAT ARE THE IMPLICATIONS OF THIS?

18 A The implications are that the benefits to the stockholders from the rate freeze should  
19 be evaluated by looking at the totals on Line III, labeled "Total Synergies net of Cost to  
20 Achieve." This totals approximately \$68 million during the proposed five-year rate  
21 freeze. This is more than two-thirds of the initially estimated merger acquisition  
22 premium of approximately \$93 million.

23 Q LOOKING AT THE SAME STATISTICS OVER THE SECOND FIVE-YEAR SEGMENT  
24 OF THE PLAN, WHAT ARE THE TOTAL SYNERGIES AND THE COSTS TO  
25 ACHIEVE?

1 A During the second five-year period of the plan, UtiliCorp and SJL&P estimate total O&M  
2 savings (Section I, total) of \$103 million, and capital costs to achieve (Section II, total)  
3 of \$12 million, producing Total Synergies net of Cost to Achieve of approximately \$91  
4 million as shown in Section III. Adding this to the \$68 million for the first five-year period  
5 creates Total Synergies net of Cost to Achieve of \$159 million over the projected ten-  
6 year period.

7 Q HOW WOULD RATES BE AFFECTED DURING THE SECOND FIVE-YEAR PERIOD?

8 A As I understand the proposal, the revenue requirements for SJL&P would be reduced  
9 by a minimum of \$1.6 million per year, or a total of approximately \$10 million over the  
10 second five-year period. Thus, during the second five-year period, Total Synergies net  
11 of Cost to Achieve that would be retained by the stockholders would be the \$91 million  
12 noted above minus the \$10 million that would go to reduce revenue requirements, or  
13 \$81 million. Combining this with the \$68 million retained by stockholders during the first  
14 five-year period, the total amount being retained for the benefit of the stockholders is  
15 approximately \$149 million; or almost 15 times the benefit for customers! Obviously,  
16 this "deal" is extremely one-sided in favor of the stockholders.

17 Q HOW DOES THE PRESENT VALUE OF THESE RETAINED BENEFITS COMPARE  
18 TO THE CURRENTLY ESTIMATED MERGER PREMIUM OF \$92 MILLION?

19 A Using the Total Synergies net of Cost to Achieve, less the guaranteed revenue  
20 requirement reductions during the second five-year period, and assuming for purposes  
21 of this calculation a discount rate of 6.82% (which is the net of tax cost of UtiliCorp's  
22 claimed rate of return), the net present value of these retained savings amounts to  
23 approximately \$104 million before income taxes, and \$62 million after income taxes.  
24 This is a significant recovery in relation to the initially estimated \$93 million merger  
25 acquisition premium.

1 Q IS THE AMOUNT OF THE ACQUISITION PREMIUM PRECISELY KNOWN AT THIS  
2 TIME?

3 A No. At this point in time, it is an estimate. As I understand the process, the actual  
4 merger premium that will be capitalized and recorded on Applicants' books will be equal  
5 to the difference between the acquisition price and the fair market value of the acquired  
6 enterprise. If it is assumed that the non-regulated businesses of SJL&P have a value  
7 equal to their book value, and if it is assumed that current regulatory practices continue  
8 to govern the prices for the sales of electricity, natural gas and steam, then the fair  
9 market value of the properties probably closely approximates the book value.

10 On the other hand, if the sales of electricity become subject to competitive  
11 market conditions, the fair market value of the properties will depend on how the retail  
12 competition program deals with recovery of generation-related investments. If the book  
13 value of SJL&P's generation assets turns out to be less than their market value, then  
14 the acquisition premium would be a smaller number.

15 Q ARE YOU MAKING A PREDICTION ABOUT THE FORM OF RETAIL CUSTOMER  
16 CHOICE LEGISLATION OR ABOUT THE LEVEL OF SJL&P'S POTENTIAL  
17 STRANDED COSTS, OR NEGATIVE STRANDED COSTS?

18 A No, I am not. The point I make is simply that no matter how it is addressed, the  
19 Commission should avoid "locking in" to a specific number for acquisition premium  
20 because there are many factors, not currently defined, which will influence this number.  
21 Any regulatory plan should be structured so that it would not interfere with, or could be  
22 adjusted in light of, future retail competition laws passed by the Legislature, and  
23 program rules adopted to implement such legislation.

1 **Benefits to Utility Stockholders**

2 Q DOES THE PROPOSED MERGER BRING BENEFITS TO THE SHAREHOLDERS OF  
3 UTILICORP AND SJL&P?

4 A Yes, there are many. In fact, the Application, testimony and discovery responses are  
5 filled with both generic and specific statements which reveal that there are considerable  
6 benefits to stockholders from this proposed combination. Unfortunately, they are given  
7 little recognition in the regulatory plan.

8 Q WHAT ARE SOME OF THESE BENEFITS TO STOCKHOLDERS?

9 A These benefits include: (1) a stronger and more competitive overall enterprise, (2) a  
10 greater ability to provide enhanced returns to stockholders, (3) a reduced risk of  
11 incurring high energy prices because of the enhanced diversity of the generation  
12 resource portfolio, (4) increased balance to the overall enterprise because of the  
13 business diversity, and (5) enhanced financial strength and credit quality.

14 Q PLEASE ELABORATE ON THE GREATER COMPETITIVE STRENGTH.

15 A In simple terms, they will be bigger and better able to compete. This is highlighted by  
16 Applicants at Pages 6 and 7 of the Merger Application. For example, in Paragraph 12,  
17 on Page 6 of the Application, the parties state:

18 "The Merger will strengthen the competitive position of  
19 UtiliCorp, including its MPS and SJLP operations, not  
20 only in Missouri but also in the surrounding region in the  
21 midwest."

22 And, on Page 7, the following appears:

23 "• **Competition** – The combined entity will be able to  
24 participate more effectively in the increasingly competitive  
25 market for the generation of power."

26 The obvious meaning here is that the larger scale of the organization will provide  
27 an increased ability to take market positions and capture market share, and to profit  
28 from opportunities that a smaller entity could not effectively exploit.

1 Q WHAT HAVE APPLICANTS SAID ABOUT THE ABILITY TO PROVIDE ENHANCED  
2 RETURNS TO STOCKHOLDERS?

3 A This is outlined at Page 7 of the testimony of witness Steinbecker. At Lines 10-12, he  
4 indicates that UtiliCorp is the right merger partner for SJL&P because:

5 "UtiliCorp has the financial strength, the size and the  
6 commitment to growth to better provide competitive  
7 returns to SJLP share owners and quality service at  
8 competitive prices to our customers."

9 Obviously, SJL&P views the combined entity as one better able to deliver  
10 dividends and growth to the stockholders of the combined entity.

11 Q HOW DOES THE INCREASED GENERATION RESOURCE PORTFOLIO DIVERSITY  
12 PROVIDE ADVANTAGES TO STOCKHOLDERS?

13 A This is addressed in the testimony of witness Holzwarth. He discusses this at Page 5  
14 of his direct testimony in terms of the impact that the unavailability of a single large  
15 generating unit might have on power costs. In particular, he observes as follows:

16 "The reduced reliance on a single generating unit  
17 reduces the probability of the necessity of purchasing  
18 replacement energy at market based prices in the event  
19 of an outage of that unit."

20 Q HOW DOES THIS BENEFIT SHAREHOLDERS?

21 A Obviously, the larger scale of enterprise is better able to tolerate the loss of a single  
22 generating resource than is a smaller company where a single resource is a more  
23 significant percentage of its total resources. This occurs because the larger entity will  
24 have more resources to draw upon to replace the lost capacity. This includes not only  
25 other owned generation resources, but also purchased power contracts.

26 Q WOULDN'T REPLACEMENT POWER COSTS BE FLOWED THROUGH TO  
27 CONSUMERS?

1 A No. Since rates are set in regulatory proceedings, and since there is no provision to  
2 adjust the recovery of fuel cost or purchased power costs from customers, any  
3 additional costs incurred by a utility, between rate proceedings, are absorbed by the  
4 stockholders. Thus, the benefit of the greater diversity of the generation resource  
5 portfolio flows primarily to stockholders.

6 Q WHAT IS THE NATURE OF THE IMPROVEMENT WITH RESPECT TO BUSINESS  
7 DIVERSITY?

8 A Logically, business diversity is of value to the stockholders because the increased  
9 amount of regulated earnings helps stabilize the potentially more profitable, but also  
10 more volatile, earnings from non-regulated businesses.

11 **\*\* Highly Confidential \*\***

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21 **\*\* Highly Confidential \*\***

22 Q WHAT ABOUT FINANCIAL STRENGTH AND CREDIT QUALITY?

23 A The addition of SJL&P will improve the equity component of the capital structure and  
24 reduce the percentage of the earnings that is from unregulated operations.

1       **\*\* Highly Confidential \*\***

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17       **\*\* Highly Confidential \*\***

18    Q     IN COMPOSING THEIR REGULATORY PLAN, HAVE UTILICORP AND SJL&P GIVEN  
19           APPROPRIATE ATTENTION OR WEIGHT TO THESE SIGNIFICANT BENEFITS THAT  
20           WOULD ACCRUE TO STOCKHOLDERS?

21    A     No. The primary focus of the regulatory plan is to capture and retain the direct  
22           monetary savings for the benefit of stockholders, and to limit the flow through of  
23           benefits to customers. There is little or no discussion about these additional benefits  
24           to stockholders when it comes to the design of the regulatory plan. Rather, the  
25           emphasis is on structuring a plan that will provide a high degree of assurance that  
26           stockholders will recover the merger premium in as short a time as possible.

1 **Conclusion and Recommendation on Proposed Plan**

2 Q IN LIGHT OF THE ANALYSIS THAT YOU HAVE DESCRIBED ABOVE, WHAT IS  
3 YOUR RECOMMENDATION WITH RESPECT TO THE PROPOSED MERGER AND  
4 THE PROPOSED REGULATORY PLAN?

5 A If the merger is contingent upon adoption of the regulatory plan proposed by Applicants,  
6 then I would recommend that the merger be rejected. As proposed by Applicants, there  
7 is little or no benefit to the customers of SJL&P under this proposal.

8 For example, even though SJL&P's rates have been on a downward trajectory,  
9 Applicants propose to deny customers, for a period of five years, any of the benefits of  
10 cost reductions that result from the merger, as well as any rate decreases that might  
11 have occurred absent the merger.

12 Second, even after the initial five-year period, Applicants still want to recover  
13 substantial amounts associated with the merger premium, and are guaranteeing only  
14 extremely minor benefits to customers.

15 At a minimum, any regulatory plan associated with merger approval, if given,  
16 should provide immediate rate reductions to customers. Customers should not be  
17 required to wait for five years to see any possible benefits from the merger. And, under  
18 to circumstances should Applicants be allowed to recover any transaction costs,  
19 transition cost, other costs to accomplish the merger, or any merger acquisition  
20 premium unless they have first clearly demonstrated that the savings flowing through  
21 to consumers is in excess of these amounts.

22 **Impact of Merger on Steam Customers**

23 Q HAS SJL&P PROVIDED ANY INFORMATION CONCERNING THE POTENTIAL  
24 IMPACT OF THE REGULATORY PLAN ON STEAM CUSTOMERS?

25 A Yes. In response to Data Request SJAG-22 (submitted by Ag Processing), SJL&P  
26 provided its "draft" allocation of costs and benefits to electric, gas, steam and non-

1 regulated enterprises. For reference, a copy of this response is attached to my  
2 testimony.

3 Q WHAT DOES IT SHOW?

4 A The best way to get an indication of what it shows is to look at Line V on Page 1 of the  
5 response. This shows the average "Total Synergies net of Cost to Achieve and  
6 Allocated Costs" for the average of the first five years. The \$4,255,000 number ties  
7 back to Mr. Siemek's exhibits as the total. Note that whereas the number is positive  
8 (i.e., a benefit to consumers) for the electric system, the numbers are negative (in other  
9 words a detriment) for steam service, as well as for gas service and for non-regulated  
10 operations. Of course, when premium cost recovery is piled on top of this, the impact  
11 on steam customers becomes even more detrimental.

12 Q SHOULD THIS RESULT BE ALLOWED TO OCCUR?

13 A No. Even if the merger is permitted to go forward and even if the regulatory plan is  
14 approved in much the same form as proposed, adjustments to the allocations must be  
15 made to ensure that the gas and steam customers do not experience these detriments.

16 **Market Power**

17 Q WHAT IS THE EFFECT OF THE MERGER ON THE ELECTRICITY MARKET?

18 A Currently, UtiliCorp, SJL&P and Empire are separate entities. They compete with each  
19 other in the wholesale market, and when retail competition is introduced, they will be  
20 suppliers capable of competing with one another (and with other players) for retail  
21 customer load. With the merger, the number of competitors is reduced by one if only  
22 the SJL&P or Empire merger is approved, and will be reduced by two if both the SJL&P  
23 and the Empire merger are approved. In other words, mergers take competitors out of  
24 the market, and the concentration of generation ownership will be much greater than

1 if the mergers are not approved. This means that the ability of the combined  
2 companies to exert market power in the electricity market is greater than if each entity  
3 is operating independently and competing with each other entity. In fact, as noted  
4 above, Applicants admit that one of the motivating factors for the merger is to become  
5 larger and a stronger competitor.

6 **Q ARE THERE ANY TRANSMISSION-RELATED ISSUES?**

7 **A** Yes. Obviously, the ability to transport power from generation resources to customer  
8 locations is dependent upon the transmission network. If a merger is to be approved,  
9 this Commission should take the opportunity to increase the assurance that there will  
10 be nondiscriminatory access to the transmission network. Although the specific details  
11 of the structure of the organization that is responsible for the transmission network is  
12 an FERC issue, the Missouri Commission can certainly condition merger approval upon  
13 the accomplishment of certain prerequisites.

14 **Q HAS THE MISSOURI PSC RECENTLY ADDRESSED THESE ISSUES IN THE**  
15 **CONTEXT OF A MERGER?**

16 **A** Yes. These issues were recently addressed in Case No. EM-97-515, the merger  
17 proceeding involving Western Resources, Inc. and Kansas City Power & Light  
18 Company. Parties to that docket reached a "Stipulation and Agreement" dated July 19,  
19 1999. In an Order dated September 2, 1999, the Commission approved the proposed  
20 merger and the Stipulation and Agreement.

21 Section 13 of this Stipulation and Agreement addresses market power  
22 conditions. In particular, it addresses horizontal market power, vertical market power,  
23 retail market power and market power legislation.

1 Q PLEASE GENERALLY DESCRIBE THESE CONDITIONS.

2 A In general terms, the horizontal market power conditions require the preparation and  
3 filing of retail market power studies. Certain assumptions and study methodologies are  
4 specified. Also, certain procedures are detailed and there are requirements to involve  
5 MPSC Staff, Public Counsel and other participants in the process. Also, certain  
6 mitigation measures that may be considered are specified, and the Applicants agreed  
7 that they would not appeal, on the basis that the Commission lacked jurisdiction, an  
8 order requiring divestiture of generation assets.

9 The vertical market power provisions require the joining of a Regional  
10 Transmission Organization (RTO) conforming to certain specified conditions and having  
11 certain features.

12 The retail market power provisions deal with use of corporate names in the sale  
13 of unregulated, as well as regulated, products.

14 The market power legislation section specifies that the Applicants would not  
15 propose, or otherwise support, legislation in Missouri that was designed to prohibit or  
16 substantially limit the Commission for addressing market power issues in the manner  
17 set forth in the Stipulation and Agreement.

18 Q WOULD THESE SAME TYPES OF TERMS AND CONDITIONS THAT APPEARED IN  
19 THE STIPULATION AND AGREEMENT IN CASE NO. EM-97-515 BE APPLICABLE  
20 HERE?

21 A Yes, they would. While the specific details will of necessity vary because of different  
22 physical circumstances, and will need to be negotiated among the parties, the basic  
23 overall principles that underlie this Stipulation and Agreement are applicable here as  
24 well, and unconditional agreement to them should be a prerequisite of any merger  
25 approval.

1 Q DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?

2 A Yes.

1 **Qualifications of Maurice Brubaker**

2 Q PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

3 A Maurice Brubaker. My business mailing address is P. O. Box 412000, St. Louis,  
4 Missouri 63141-2000.

5 Q PLEASE STATE YOUR OCCUPATION.

6 A I am a consultant in the field of public utility regulation and president of Brubaker &  
7 Associates, Inc., energy, economic and regulatory consultants.

8 Q PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND EXPERIENCE.

9 A I was graduated from the University of Missouri in 1965, with a Bachelor's Degree in  
10 Electrical Engineering. Subsequent to graduation I was employed by the Utilities  
11 Section of the Engineering and Technology Division of Esso Research and Engineering  
12 Corporation of Morristown, New Jersey, a subsidiary of Standard Oil of New Jersey.

13 In the Fall of 1965, I enrolled in the Graduate School of Business at Washington  
14 University in St. Louis, Missouri. I was graduated in June of 1967 with the Degree of  
15 Master of Business Administration. My major field was finance.

16 From March of 1966 until March of 1970, I was employed by Emerson Electric  
17 Company in St. Louis. During this time I pursued the Degree of Master of Science in  
18 Engineering at Washington University, which I received in June, 1970.

19 In March of 1970, I joined the firm of Drazen Associates, Inc., of St. Louis,  
20 Missouri. Since that time I have been engaged in the preparation of numerous studies  
21 relating to electric, gas, telephone and water utilities. These studies have included

1 analyses of the cost to serve various types of customers, the design of rates for utility  
2 services, cost forecasts, cogeneration rates and determinations of rate base and  
3 operating income.

4 I have testified before the Federal Energy Regulatory Commission (FERC),  
5 various courts and legislatures, and the state regulatory commissions of Alabama,  
6 Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, Georgia,  
7 Guam, Hawaii, Illinois, Indiana, Iowa, Kentucky, Louisiana, Michigan, Missouri, New  
8 Jersey, New Mexico, New York, North Carolina, Ohio, Pennsylvania, Rhode Island,  
9 South Carolina, South Dakota, Texas, Utah, Virginia, West Virginia, Wisconsin and  
10 Wyoming.

11 The firm of Drazen-Brubaker & Associates, Inc. was incorporated in 1972 and  
12 assumed the utility rate and economic consulting activities of Drazen Associates, Inc.,  
13 founded in 1937. In April, 1995 the firm of Brubaker & Associates, Inc. was formed.  
14 It includes most of the former DBA principals and staff. Our staff includes consultants  
15 with backgrounds in accounting, engineering, economics, mathematics, computer  
16 science and business.

17 We have prepared many studies relating to electric, steam, gas and water  
18 properties, including cost of service studies in connection with rate cases and  
19 negotiation of contracts for substantial quantities of gas and electricity for industrial use.  
20 In these cases, it was necessary to analyze property records, depreciation accrual rates  
21 and reserves, rate base determinations, operating revenues, operating expenses, cost  
22 of capital and all other elements relating to cost of service.

23 During the past five years, Brubaker & Associates, Inc. and its predecessor firm  
24 has participated in over 500 major utility rate cases and statewide generic investigations  
25 before utility regulatory commissions in 40 states, involving electric, gas, water and

1 steam rates. Rate cases in which the firm has been involved have included more than  
2 80 of the 100 largest electric utilities and over 30 gas distribution companies and  
3 pipelines.

4 In addition to our main office in St. Louis, the firm also has branch offices in  
5 Kerrville, Texas; Plano, Texas; Denver, Colorado; and Chicago, Illinois.

**UTILICORP UNITED  
DOCKET NO. EM-00-001  
DATA REQUEST NO. SJLP-1**

**DATE OF REQUEST:** August 12, 1999  
**DATE RECEIVED:** August 12, 1999  
**DATE DUE:** September 15, 1999  
**REQUESTOR:** Cary Featherstone

**QUESTION:**

Please provide copies of all documentation and supporting workpapers relating to all merger costs/savings estimates that support UCU/SJLP's application.

**RESPONSE:** See testimony of Vern Siemek, including Appendix VJS-A, testimony of Robert Browning, and testimony of Robert Holzwarth

**ATTACHMENTS:** Appendix VJS-A

**ANSWERED BY:** Vern Siemek

## **Appendix VJS-A**

# **Summary of Synergy Benefits, net of Costs to Achieve UtiliCorp/Saint Joseph Light and Power**

(Dollars in Current 000's)

		Average Years 1-5	Average Years 6-10
<b>I Operating Costs</b>	<b>Current Dollars</b>		
1 Dispatching/Generation Savings		\$ 5,216	\$ 6,777
2 General & Administrative Savings		\$ 5,688	\$ 6,497
3 Distribution Savings		\$ 1,850	\$ 2,224
4 Transmission Savings		\$ 518	\$ 636
5 Conversion to UtiliCorp Benefits		\$ 3,004	\$ 4,443
6 Total O&M		\$ 16,277	\$ 20,576
<b>II Capital Savings (Costs):</b>			
1 Depr - Interconnect/SCADA/T&D		\$ (314)	\$ (305)
2 Amort of Transaction/Transition Costs		\$ (1,509)	\$ (1,507)
3 Return on Interconnect SCADA/T&D		\$ (830)	\$ (571)
4 Return on Transaction/Transition Costs		\$ -	\$ -
5 Total Capital Savings (Costs)		\$ (2,653)	\$ (2,383)
<b>III Total Synergies, net of Cost to Achieve</b>		<u>\$ 13,624</u>	<u>\$ 18,193</u>
<b>IV Enterprise Support Functions Allocated (In) Current Dollars</b>			
1 SJLP Direct Costs transferred to ESF		\$ 2,410	\$ 2,727
2 SJLP Direct Costs transferred to IBU		\$ 1,231	\$ 1,481
3 Support Functions Allocated (In)		\$ (13,010)	\$ (14,719)
4 Net Allocations (costs) savings to SJLP		<u>\$ (9,368)</u>	<u>\$ (10,512)</u>
<b>V Total Synergies, net of Costs to Achieve and Allocated Costs</b>		<u>\$ 4,255</u>	<u>\$ 7,681</u>
<b>VI Premium Costs</b>			
1 Return on Premium		\$ (9,680)	\$ (8,371)
2 Amortization of premium		\$ (2,302)	\$ (2,302)
3 Reflect non-tax deductibility of premium		\$ (1,535)	\$ (1,535)
4 Total Premium cost		<u>\$ (13,516)</u>	<u>\$ (12,208)</u>
<b>VII SJLP share of premium costs</b>		<u>\$ (6,758)</u>	<u>\$ (6,104)</u>
<b>VIII Synergies, net of 50% of premium</b>		<u>\$ (2,503)</u>	<u>\$ 1,577</u>
(Line V less VII)			

Shared synergies Master 1011 NHome Inflated.xls

## Summary of Synergy Benefits, net of Costs to Achieve

## UtiliCorp/Saint Joseph Light and Power

(Dollars in Current 000's)							First Five Full Years							Years 6-10		Ten Full Years	
	2001	2002	2003	2004	2005		Total	Average Years 1-5	2006	2007	2008	2009	2010	Totals	Average Years 6-10	Totals	Average
I	\$ 3,820	\$ 4,358	\$ 5,196	\$ 6,021	\$ 6,687	\$ 26,082	\$ 5,216	\$ 7,817	\$ 6,502	\$ 7,274	\$ 6,557	\$ 5,733	\$ 33,883	\$ 6,777	\$ 59,965	\$ 5,997	
2	\$ 5,193	\$ 5,599	\$ 5,739	\$ 5,882	\$ 6,029	\$ 28,442	\$ 5,688	\$ 6,180	\$ 6,334	\$ 6,483	\$ 6,555	\$ 6,822	\$ 32,484	\$ 6,497	\$ 60,926	\$ 6,093	
	\$ 1,365	\$ 1,821	\$ 1,965	\$ 2,014	\$ 2,064	\$ 9,249	\$ 1,850	\$ 2,116	\$ 2,169	\$ 2,223	\$ 2,279	\$ 2,336	\$ 11,122	\$ 2,224	\$ 20,370	\$ 2,037	
	\$ 315	\$ 548	\$ 582	\$ 576	\$ 590	\$ 2,591	\$ 518	\$ 605	\$ 620	\$ 636	\$ 652	\$ 668	\$ 3,180	\$ 636	\$ 5,772	\$ 577	
5	\$ 1,996	\$ 3,022	\$ 2,976	\$ 3,401	\$ 3,626	\$ 15,021	\$ 3,004	\$ 3,876	\$ 4,152	\$ 4,454	\$ 4,728	\$ 5,003	\$ 22,213	\$ 4,443	\$ 37,234	\$ 3,723	
	\$ 12,709	\$ 15,348	\$ 16,437	\$ 17,894	\$ 18,997	\$ 81,385	\$ 16,277	\$ 20,594	\$ 19,777	\$ 21,079	\$ 20,870	\$ 20,561	\$ 102,882	\$ 20,576	\$ 184,267	\$ 18,427	
II	\$ (285)	\$ (330)	\$ (324)	\$ (318)	\$ (313)	\$ (1,570)	\$ (314)	\$ (307)	\$ (302)	\$ (298)	\$ (290)	\$ (330)	\$ (1,525)	\$ (305)	\$ (3,095)	\$ (310)	
1	\$ (1,509)	\$ (1,509)	\$ (1,509)	\$ (1,509)	\$ (1,509)	\$ (7,545)	\$ (1,509)	\$ (1,509)	\$ (1,509)	\$ (1,509)	\$ (1,509)	\$ (1,501)	\$ (7,537)	\$ (1,507)	\$ (15,082)	\$ (1,508)	
	\$ (896)	\$ (897)	\$ (841)	\$ (786)	\$ (731)	\$ (4,152)	\$ (830)	\$ (877)	\$ (824)	\$ (571)	\$ (519)	\$ (483)	\$ (2,854)	\$ (571)	\$ (7,006)	\$ (701)	
	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
	\$ (2,690)	\$ (2,736)	\$ (2,674)	\$ (2,613)	\$ (2,553)	\$ (13,267)	\$ (2,653)	\$ (2,493)	\$ (2,435)	\$ (2,378)	\$ (2,318)	\$ (2,294)	\$ (11,916)	\$ (2,383)	\$ (25,183)	\$ (2,518)	
	\$ 10,019	\$ 12,612	\$ 13,763	\$ 15,281	\$ 16,443	\$ 68,118	\$ 13,624	\$ 18,101	\$ 17,342	\$ 18,703	\$ 18,552	\$ 18,267	\$ 90,966	\$ 18,193	\$ 159,084	\$ 15,908	
III	\$ 2,292	\$ 2,350	\$ 2,409	\$ 2,469	\$ 2,530	\$ 12,050	\$ 2,410	\$ 2,594	\$ 2,659	\$ 2,725	\$ 2,793	\$ 2,863	\$ 13,633	\$ 2,727	\$ 25,683	\$ 2,568	
2	\$ 922	\$ 1,212	\$ 1,308	\$ 1,341	\$ 1,374	\$ 6,157	\$ 1,231	\$ 1,409	\$ 1,444	\$ 1,480	\$ 1,517	\$ 1,555	\$ 7,404	\$ 1,481	\$ 13,561	\$ 1,356	
	\$ (12,375)	\$ (12,685)	\$ (13,002)	\$ (13,327)	\$ (13,680)	\$ (65,049)	\$ (13,010)	\$ (14,002)	\$ (14,352)	\$ (14,710)	\$ (15,078)	\$ (15,455)	\$ (73,597)	\$ (14,719)	\$ (138,645)	\$ (13,865)	
	\$ (9,161)	\$ (9,123)	\$ (9,285)	\$ (9,517)	\$ (9,755)	\$ (46,842)	\$ (9,368)	\$ (9,999)	\$ (10,249)	\$ (10,505)	\$ (10,768)	\$ (11,037)	\$ (52,559)	\$ (10,512)	\$ (99,401)	\$ (9,940)	
IV	\$ 858	\$ 3,489	\$ 4,478	\$ 5,764	\$ 6,688	\$ 4,255	\$ 8,101	\$ 7,093	\$ 8,198	\$ 7,784	\$ 7,230	\$ 7,681					
	\$ (10,203)	\$ (9,941)	\$ (9,680)	\$ (9,418)	\$ (9,156)	\$ (48,399)	\$ (9,680)	\$ (8,895)	\$ (8,633)	\$ (8,371)	\$ (8,110)	\$ (7,848)	\$ (41,857)	\$ (8,371)	\$ (90,256)	\$ (9,026)	
	\$ (2,302)	\$ (2,302)	\$ (2,302)	\$ (2,302)	\$ (2,302)	\$ (11,510)	\$ (2,302)	\$ (2,302)	\$ (2,302)	\$ (2,302)	\$ (2,302)	\$ (2,302)	\$ (11,510)	\$ (2,302)	\$ (23,020)	\$ (2,302)	
	\$ (1,535)	\$ (1,535)	\$ (1,535)	\$ (1,535)	\$ (1,535)	\$ (7,673)	\$ (1,535)	\$ (1,535)	\$ (1,535)	\$ (1,535)	\$ (1,535)	\$ (1,535)	\$ (7,673)	\$ (1,535)	\$ (15,347)	\$ (1,535)	
	\$ (14,040)	\$ (13,778)	\$ (13,516)	\$ (13,255)	\$ (12,993)	\$ (67,582)	\$ (13,516)	\$ (12,731)	\$ (12,470)	\$ (12,208)	\$ (11,946)	\$ (11,685)	\$ (61,041)	\$ (12,208)	\$ (128,623)	\$ (12,862)	
	\$ (7,020)	\$ (6,889)	\$ (6,758)	\$ (6,627)	\$ (6,497)	\$ (6,758)	\$ (6,366)	\$ (6,236)	\$ (6,104)	\$ (5,973)	\$ (5,842)	@ 50%	\$ (6,104)				
	\$ (6,162)	\$ (3,400)	\$ (2,280)	\$ (864)	\$ 192	\$ (2,503)	\$ 1,736	\$ 858	\$ 2,084	\$ 1,811	\$ 1,388	\$ 1,577					

**UTILICORP UNITED  
DOCKET NO. EM-2000-292  
DATA REQUEST NO. SJAG-22**

**DATE OF REQUEST:** December 20, 1999

**DATE RECEIVED:** December 21, 1999

**DATE DUE:** January 9, 2000

**REQUESTOR:** Stuart W. Conrad

**QUESTION:**

The joint application states, at page 4, that Applicants propose to include 50% of the unamortized balance of the merger premium in the rate bases of SJL&P's electric, gas and industrial steam operations, and to expense the annual amortization of the premium in cost of service. With respect to this statement please provide the following information:

- a. A complete explanation of why none of this premium is proposed to be included in the rate base or expenses of Missouri Public Service Company.
- b. A description and complete explanation of the rationale for the method to be used for the allocation of premium related investments and expenses to SJL&P's electric, gas and industrial steam operations.
- c. A comprehensive discussion and quantification of each and every benefit which you contend will be received by SJL&P's steam customers as the result of the proposed merger.

**RESPONSE:**

- a. The synergies are primarily assigned to SJLP, so the premium expenses are primarily assigned to SJLP.
- b. Preliminary Allocations attached.
- c. SJLP's steam customers will share in the synergies relating to reductions in SJLP overheads and in any reductions of plant operating costs. See preliminary allocations attached.

**ATTACHMENTS:** Preliminary Allocations Worksheet

**ANSWERED BY:** Bev Agut

**DRAFT**

**Summary of Synergy Benefits, net of Costs to Achieve  
UtiliCorp/St. Joseph Light and Power  
(Dollars in Current 000's)**

	Average Years 1-5	Product Type	Allocation Name	Alloc. Method	ELECTRIC	GAS	STEAM	NON- REG	Total
<b>I Operating Costs</b>									
1 Dispatching/Generation Savings	\$ 5,216	Elec-Supply	100% Elec	1	5,216	0	0	0	5,216
2 General & Administrative Savings	\$ 5,688	A & G	Mass Form	8	5,226	203	148	111	5,689
3 Distribution Savings	\$ 1,850	Elec. Gas, Stm	Net Plant	5	1,785	43	22	0	1,850
4 Transmission Savings	\$ 518	Electric-Trans	100% Elec	1	518	0	0	0	518
5 Conversion to UtiliCorp Benefits	\$ 3,004	A & G	Mass Form	8	2,760	107	78	59	3,004
6 Total O & M	\$ 16,276				15,505	353	249	170	16,277
<b>II Capital Savings</b>									
1 Depr-Interconnect/SCADA/T&D	\$ (314)	Elec-Trans	100% Elec	1	(314)	0	0	0	(314)
2 Amort of Transaction/Transition Costs	\$ (1,509)	All	Mass Form	8	(1,386)	(54)	(39)	(29)	(1,509)
3 Return on Interconnect SCADA/T&D	\$ (830)	Elec-Trans	100% Elec	1	(830)	0	0	0	(830)
4 Return on Transaction/Transition Costs	\$ 0	All	Mass Form	8	0	0	0	0	0
5 Total Capital Savings (Costs)	\$ (2,653)				(2,530)	(54)	(39)	(29)	(2,653)
<b>III Total Synergies, net of Cost to Achieve</b>	<b>\$ 13,624</b>				<b>12,976</b>	<b>300</b>	<b>211</b>	<b>141</b>	<b>13,624</b>
<b>IV Enterprise Support Function Allocated (In) Current Dollars</b>									
1 SJLP Direct Costs transferred to ESF	\$ 2,410	A & G	Mass Form	8	2,214	86	63	47	2,410
2 SJLP Direct Costs transferred to IBU	\$ 1,231	A & G	Mass Form	8	1,131	44	32	24	1,231
3 Support Functions Allocated (In)	\$ (13,010)	A & G	Mass Form	8	(11,951)	(465)	(339)	(254)	(13,009)
4 Net Allocations (costs) savings to SJLP	\$ (9,368)				(8,606)	(335)	(244)	(183)	(9,368)
<b>V Total Synergies, net of Costs to Achieve and Allocated Costs</b>	<b>\$ 4,255</b>				<b>4,370</b>	<b>(35)</b>	<b>(34)</b>	<b>(42)</b>	<b>4,255</b>
<b>VI Premium Costs</b>									
1 Return on Premium	\$ (9,680)	Premium	MIA/EBIT	10	(9,251)	(240)	(189)	0	(9,680)
2 Amortization of premium	\$ (2,302)	Premium	MIA/EBIT	10	(2,200)	(57)	(45)	0	(2,302)
3 Reflect non-tax deductibility of premium	\$ (1,535)	Premium	MIA/EBIT	10	(1,487)	(38)	(30)	0	(1,535)
4 Total Premium Cost	\$ (13,516)				(12,918)	(335)	(264)	0	(13,516)
<b>VII SJLP Share of Premium Costs</b>	<b>\$ (6,758)</b>				<b>(6,459)</b>	<b>(168)</b>	<b>(132)</b>	<b>0</b>	<b>(6,758)</b>
<b>VIII Synergies, net of 50% of premium (Line V less VII)</b>	<b>\$ (2,503)</b>				<b>(2,089)</b>	<b>(202)</b>	<b>(166)</b>	<b>(42)</b>	<b>(2,503)</b>

**DRAFT**

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**SJLP**

<u>UTILITY ALLOCATION FACTOR</u>	<u>SOURCE:</u> <u>FERC Form 1 (1998)</u>	<u>ELEC ALLOC</u> <u>FACTOR</u>	<u>GAS ALLOC</u> <u>FACTOR</u>	<u>STEAM ALLOC</u> <u>FACTOR</u>	<u>NON-UTIL</u> <u>ALLOC FACTOR</u>	<u>TOTAL</u>
1 100% ELECTRIC		100.000%	0.000%	0.000%	0.000%	100.000%
2 100% GAS		0.000%	100.000%	0.000%	0.000%	100.000%
3 100% STEAM		0.000%	0.000%	100.000%	0.000%	100.000%
3a 100% NON-UTILITY		0.000%	0.000%	0.000%	100.000%	100.000%
4 PAYROLL-TOTAL	Page 354-355	16,000,735	932,263	421,112	53,838	17,407,948
A	(incl Constr & Rem)	91.916%	5.355%	2.419%	0.309%	100.000%
4a PAYROLL-EXPENSE	Page 354-355	12,860,729	769,781	389,980	53,838	14,074,328
A	(only E, G & S (other))	91.377%	5.469%	2.771%	0.383%	100.000%
5 NET PLANT INVESTMENT	Page 200-201	167,786,774	4,000,175	2,097,541	0	173,884,490
		96.493%	2.301%	1.206%	0.000%	100.000%
6 CUSTOMERS	Per John Weisensee	62,340	6,337	6		68,683
B		90.765%	9.226%	0.009%	0.000%	100.000%
7 HEADCOUNT	FERC Form 1 backup pg 323	332	12	-	-	344
		96.512%	3.488%	0.000%	0.000%	100.000%
8 MASSACHUSETTS FORMULA						
MARGIN	Per John Weisensee	63,309,518	2,127,791	2,775,945	3,951,764	72,165,018
%	C	87.729%	2.949%	3.847%	5.476%	100.000%
PAYROLL - EXPENSE		12,860,729	769,781	389,980	53,838	14,074,328
%		91.377%	5.469%	2.771%	0.383%	100.000%
NET PLANT		167,786,774	4,000,175	2,097,541	-	173,884,490
%		96.493%	2.301%	1.206%	0.000%	100.000%
MASS BASIS AVE. %		91.866%	3.573%	2.608%	1.953%	
9 MODIFIED IDENTIFIABLE ASSETS		122,421,150	4,256,000	4,686,000	n/a	131,363,150
(Rate Base, net of RB offsets)		93.193%	3.240%	3.567%	0.000%	100.000%
10 WEIGHTED ASSET/EBIT						
Modified Identifiable assets	50%	122,421,150	4,256,000	4,686,000	n/a	131,363,150
		93.193%	3.240%	3.567%	0.000%	100.000%
EBIT	50%	21,177,360	372,666	72,613	n/a	21,622,639
		97.941%	1.724%	0.336%	0.000%	100.000%
10 AVERAGE WTD ASSET/EBIT		95.567%	2.482%	1.952%		100.000%

A includes latan payroll which we do not consider in allocation base (since all latan charges are electric; none are allocated)  
I changed the electric and steam because they were wrong

B average # of customers for 12/98; from December internal report "Comparative Financial and Operating Statement"

C total revenue less fuel, purchased power, gas for resale, cost of goods sold; from December internal report "Comparative Financial and Operating Statement"