

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Establishment of a Working)
Case for the Review and Consideration of) **File No. GW-2026-0165**
Amending the Commission's Natural Gas Safety)
Rules)

ORDER OPENING A WORKING CASE TO CONSIDER AMENDING THE COMMISSION'S NATURAL GAS SAFETY RULES

Issue Date: January 9, 2026

Effective Date: January 9, 2026

The Staff of the Commission (Staff) filed a motion on January 5, 2026, asking the Commission to open a working case to review and collect comments about proposed rule changes to amend the Commission's gas safety rules to incorporate certain federal amendments to gas safety standards. Staff also asks the Commission to invite stakeholders to offer written comments regarding Staff's draft rule amendments as set out in Attachments A and B and about the costs of complying with such rule amendments, if any. Staff also asks the Commission to invite stakeholders to answer questions regarding the use of Polyamide (PA)-11, PA-12, or reinforced thermosetting plastic pipe into the Commission's pipeline safety rules provided in Attachment C. Staff requests the Commission provide notice of the establishment of this working case to the stakeholders identified in Attachment D.

The Commission will establish this working case as requested by Staff. This file will serve as a repository for documents and comments. Using this file, anyone with an interest in this matter may view documents and may submit any pertinent responsive comments or documents. As this is not a contested case, anyone may file a comment

without counsel and without *ex parte* constraints (arising from this matter). Intervention requests are not necessary to submit comments or view documents.

The public is welcome to submit comments by forwarding electronic communications through the Commission's electronic filing and information system (EFIS) or by mailing written comments. You may submit electronic comments via the Commission's e-filing system at <https://efis.psc.mo.gov/PublicComment/Add>. Please refer to Case No. GW-2026-0165. Written comments in hard copy should be addressed to the Secretary of the Commission at P.O. Box 360, Jefferson City, Missouri 65102 and should also reference Case No. GW-2026-0165. The public can view the contents of the case file at <https://efis.psc.mo.gov/Case/Display/102584>.

The Commission's Data Center shall provide a copy of this order and its attachments to the stakeholders identified in the service list attached to Staff's motion as Attachment D.

THE COMMISSION ORDERS THAT:

1. This case is established as a repository for documents and comments regarding the Commission's consideration of amendments to the Commission's gas safety rules to incorporate certain federal amendments to gas safety standards and the additional amendments it is considering to the existing gas safety rules and any cost associated with those changes. Those proposed amendments are set out in Attachments A and B.

2. The Commission also invites stakeholders to provide comments and answers to the questions in Attachment C regarding the adoption of certain plastic pipe safety standards by the Commission.

3. The Commission's Data Center shall provide a copy of this order and Attachments A, B, and C to the stakeholders identified in the service list attached hereto as Attachment D.

4. Any stakeholder wishing to submit written comments regarding the proposed rule amendments or answer the questions in Attachment C, shall do so no later than January 28, 2026.

5. This order shall be effective when issued.



BY THE COMMISSION

A handwritten signature in black ink that reads "Nancy Dippell". The signature is written in a cursive, flowing style.

Nancy Dippell
Secretary

Dippell, Chief Regulatory Law Judge
by delegation of authority pursuant
to Section 386.240, RSMo 2016.

Dated at Jefferson City, Missouri,
on this 9th day of January, 2026.

Attachment A
Proposed Adoption of Recent Federal Amendments

Federal law requires that the State of Missouri take measures to adopt each applicable federal pipeline safety standard within a prescribed period of time.¹ Goals are set for state programs by the Pipeline and Hazardous Materials Administration (PHMSA) and enforcement of those goals is by reductions in federal grant-in-aid funding and the potential loss of federal certification if those goals are not met.²

The Missouri Public Service Commission Staff (“Staff”) has considered the Federal Rule amendments published as final rules subsequent to the draft rule amendments filed in Case No. GW-2025-0083 and subsequently promulgated in Case No. GX-2025-0249. Staff is proposing to adopt these Federal Rule amendments into the Commission’s rules:

1. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Safety of Gas Transmission Pipelines: Repair Criteria, Integrity Management Improvements, Cathodic Protection, Management of Change, and Other Related Amendments: Corrections To Conform to Judicial Review” [Docket No. PHMSA-2011-0023; Amdt. No. 192-138]. 90 FR 3713 (January 15, 2025).**

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030 from the currently effective federal regulations at 49 CFR:

- 192.9 What requirements apply to gathering lines?
- 192.478 [Reserved]
- 192.714 Transmission lines: Repair criteria for onshore transmission pipelines.
- 192.927 What are the requirements for using Internal Corrosion Direct Assessment (ICDA)?
- 192.933 What actions must be taken to address integrity issues?

2. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Editorial Change To Reflect the Name Change of the Gulf of Mexico to the Gulf of America” [Docket No. PHMSA-2025-0034; Amdt. Nos. 191-34; 192-139; 195-108]. 90 FR 21434 (May 20, 2025).**

Staff proposes not to adopt the amendments to 49 CFR 192 in 20 CSR 4240-40.030 due to the following reason:

- Gulf of Mexico is not mentioned in 20 CSR 4240-40.030.

¹ 49 U.S. Code § 60105 requires, among other things, that the state authority adopt each applicable federal pipeline safety standard by the date of its annual certification, or in the event a standard was established within 120 days before the date of the certification, be taking steps to adopt that standard.

² The Commission’s Safety Engineering Department Staff is granted authority to implement the state pipeline safety program by annual certification from the U.S. Department of Transportation (DOT). The annual certification contemplates that a state agency may adopt a safety standard that is additional to or more stringent than the applicable federal standards.

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3. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Clarifying Recordkeeping Requirements for Testing in MAOP Reconfirmation Regulation” [Docket No. PHMSA-2025-0117; Amdt. No. 192-155]. 90 FR 28054 (July 1, 2025).**

Staff proposes adopting the amendment to 49 CFR 192 in 20 CSR 4240-40.030. This amendment is in the currently effective federal regulations at 49 CFR:

- 192.624 Maximum allowable operating pressure reconfirmation: Onshore steel transmission pipelines.

4. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Periodic Updates of Regulatory References to Technical Standards and Miscellaneous Amendments; Additional Technical Amendments; Response to Petition for Reconsideration” [Docket No. PHMSA-2016-0002; Amdt. No. 192-137]. 90 FR 28094 (July 1, 2025).**

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

These amendments are in the currently effective federal regulations at 49 CFR:

- 192.7 What documents are incorporated by reference partly or wholly in this part?
 - 192.714 Transmission lines: Repair criteria for onshore transmission pipelines.
 - 192.933 What actions must be taken to address integrity issues?
5. PHMSA has recently adopted newer versions of several technical standards that are incorporated by reference into 49 CFR Part 192. Staff proposes to adopt the version of *49 CFR 192.7- What documents are incorporated by reference partly or wholly in this part?* that are in effect at the time Staff drafts the rule revisions into 20 CSR 4240-40.030(1)(D)1. These are anticipated to include but may not be limited to:

- a. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-API Spec 6D” [Docket No. PHMSA-2025-0119; Amdt. Nos. 192-140; 195-109]. 90 FR 28101 (July 1, 2025).**

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

These amendments are in the currently effective federal regulations at 49 CFR:

- 192.7 What documents are incorporated by reference partly or wholly in this part?

- b. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-API RP 1170 and API RP 1171” [Docket No. PHMSA-2025-0120; Amdt. No. 192-141]. 90 FR 28086 (July 1, 2025).**

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Staff proposes adopting the amendment to 49 CFR 192.7 in 20 CSR 4240-40.030, but proposes not to adopt the amendment to 49 CFR 192.12 since the Missouri PSC does not have jurisdiction over underground natural gas storage facilities and has not previously adopted 49 CFR 192.12.

The amendment to 49 CFR 192.7 is in the currently effective federal regulations:

- 192.7 What documents are incorporated by reference partly or wholly in this part?

c. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM A53/A53M” [Docket No. PHMSA-2025-0123; Amdt. Nos. 192-142; 195-112]. 90 FR 28108 (July 1, 2025).**

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

These amendments are in the currently effective federal regulations at 49 CFR:

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- Appendix B to Part 192 - Qualification of Pipe and Components

d. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM A381/A381M” [Docket No. PHMSA-2025-0124; Amdt. Nos. 192-143; 195-113]. 90 FR 28112 (July 1, 2025).**

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

These amendments are in the currently effective federal regulations at 49 CFR:

- 192.7 What documents are incorporated by reference partly or wholly in this part?

e. **United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM F2145” [Docket No. PHMSA-2025-0125; Amdt. No. 192-144]. 90 FR 28064 (July 1, 2025).**

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

These amendments are in the currently effective federal regulations at 49 CFR:

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- Appendix B to Part 192 - Qualification of Pipe and Components

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f. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM F2600” [Docket No. PHMSA-2025-0133; Amdt. No. 192-145]. 90 FR 28057 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- Appendix B to Part 192 - Qualification of Pipe and Components

g. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM F2767” [Docket No. PHMSA-2025-0126; Amdt. No. 192-146]. 90 FR 28090 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- Appendix B to Part 192 - Qualification of Pipe and Components

h. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM A578/A578M” [Docket No. PHMSA-2025-0127; Amdt. No. 192-147]. 90 FR 28061 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?

i. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM F2817” [Docket No. PHMSA-2025-0128; Amdt. No. 192-148]. 90 FR 28068 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- Appendix B to Part 192 - Qualification of Pipe and Components

j. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM F2945” [Docket No. PHMSA-2025-0134; Amdt. No. 192-149]. 90 FR 28082 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- Appendix B to Part 192 - Qualification of Pipe and Components

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k. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-ASTM F1973” [Docket No. PHMSA-2025-0129; Amdt. No. 192-150]. 90 FR 28079 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- 192.204 Risers installed after January 22, 2019.
- Appendix B to Part 192 - Qualification of Pipe and Components

l. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-NFPA 70” [Docket No. PHMSA-2025-0130; Amdt. No. 192-151]. 90 FR 28072 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?

m. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update PPI-TR 3” [Docket No. PHMSA-2025-0131; Amdt. No. 192-152]. 90 FR 28097 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- 192.121 Design of plastic pipe.

n. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Standards Update-PPI-TR 4” [Docket No. PHMSA-2025-0132; Amdt. No. 192-153]. 90 FR 28075 (July 1, 2025).

Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030.

- 192.7 What documents are incorporated by reference partly or wholly in this part?
- 192.121 Design of plastic pipe.

o. United States, Department of Transportation, Pipeline and Hazardous Materials Safety Administration. “Pipeline Safety: Periodic Standards Update II” [Docket No. PHMSA-2020-0113; Amdt. Nos. 191–37, 192–156, 195–117]. 90 FR 40749 (August 21, 2025).

Except as noted below, Staff proposes adopting the amendments to 49 CFR 192 in 20 CSR 4240-40.030. These amendments have an effective date of January 10, 2026, and will be in the federal regulations at 49 CFR:

- 191.9 Distribution system: Incident report.

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- 191.22 National Registry of Operators.
- 192.3 Definitions.
- 192.7 What documents are incorporated by reference partly or wholly in this part?
- 192.18 How to notify PHMSA.
- 192.113 Longitudinal joint factor (E) for steel pipe.
- 192.281 Plastic pipe.
- 192.283 Plastic pipe: Qualifying joining procedures.
- 192.327 Cover.
- 192.493 In-line inspection of pipelines.
- Appendix B to Part 192 - Qualification of Pipe and Components
- Appendix G to Part 192 - Guidance on Moderate Consequence Areas

Staff proposes not to adopt the amendment to 49 CFR 192.620 since the Commission rules do not allow for operation at an Alternative Maximum Allowable Operating Pressure (MAOP).

Attachment B
Staff Proposed Amendments to 20 CSR 4240-40.020

The Missouri Public Service Commission Staff are proposing amendments to 20 CSR 4240-40.020 to update incident reporting thresholds for inflation, and PHMSA form revision dates for forms incorporated by reference as follows:

1. Adjust Reporting Threshold for Missouri Incidents as Defined in 20 CSR 4240-40.020 (4)(A)1. for Inflation.

In Commission Case No. GW-2025-0083, Staff proposed adjusting the reporting threshold to \$19,200 to account for inflation between November 30, 1998, and June 2024. This increase in the reporting threshold was included in the rule amendments promulgated in Commission Case No. GX-2025-0249. Staff is now proposing to adjust for inflation through November 2025, using the same methodology. Specifically:

$$\begin{aligned} & \text{Estimated damage cost present} \\ & = \text{Estimated damage cost in 1998} * \frac{(\text{CPI} - \text{U, November 2025})}{(\text{CPI} - \text{U, November 1998})} \end{aligned}$$

Where CPI-U is Consumer Price Index – Urban. Using a data set of Consumer Price Index US City Average (1982-1984 = 100) from the U.S. Bureau of Labor Statistics:

- CPI-U, November 1998 = 164.0, and
- CPI-U, November 2025 = 324.122.

Substituting into the equation:

$$\text{Estimated damage cost present} = \$10,000 * \frac{(324.122)}{(164.0)}$$

$$\text{Estimated damage cost present} = \$19,763.54$$

Rounding the result of \$19,763.54 to the nearest \$100 results in a value of \$19,800. Staff is proposing to revise the currently effective \$19,200 value to \$19,800 to adjust for inflation.

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Staff Proposed Amendments to 20 CSR 4240-40.020

2. Adjust Reporting Threshold for Federal Incidents as Defined in 20 CSR 4240-40.020(2)(D) for Inflation.

PHMSA adjusts the estimated property damage threshold for inflation in accordance with Appendix A to 49 CFR 191 and the changes to the reporting threshold are posted on PHMSA's website. Appendix A to 49 CFR 191 states that each year a notice will be published to PHMSA's website announcing updates to the property damage threshold. The update will take place on July 1 of that year and remain in effect until June 30 of the next year.

On April 16, 2025, PHMSA published the property damage threshold update of \$149,700 for July 1, 2025 through June 30, 2026. Staff is proposing to update the currently effective Federal Incident estimated property damage threshold of \$145,400 in 20 CSR 4240-40.020(2)(D)1.B. to \$149,700 to match the updated PHMSA property damage threshold.

3. Updates of PHMSA Form Revision Dates Incorporated by Reference in 20 CSR 4240-40.020(5)(G)

A number of the PHMSA forms incorporated by reference in 20 CSR 4240-40.020(5)(G) have been revised from the versions currently incorporated by reference. Staff is proposing to update the revision dates to the currently available forms at the time proposed amendments are filed.

**QUESTIONS FOR NATURAL GAS PIPELINE OPERATORS
AND OTHER INTERESTED STAKEHOLDERS**

The Missouri Public Service Commission has not previously adopted the use of Polyamide (PA)-11, PA-12 or reinforced thermosetting plastic pipe into the Commission's pipeline safety standards. These materials are allowed in federal pipeline safety standards and there has been recent stakeholder interest in Missouri regarding the potential use of one or more of these materials. To aid Staff in its review for potential adoption of federal rules pertaining to these materials, operators of natural gas pipelines and other stakeholders are invited to respond to the questions provided in this attachment.

A. General

1. Do you or your company have previous experience with installation and operation of natural gas pipelines using PA-11, PA-12 or reinforced thermosetting plastic pipe in other states?
 - a. If yes, please explain which material(s), and where these pipelines are installed.
 - b. If yes, please explain the applications (i.e. distribution mains, service lines, transmission pipelines or gathering pipelines).
2. Are you aware of any issues with or special considerations when using PA-11, PA-12 or reinforced thermosetting plastic pipe? If yes, please explain.
3. Are there any limitations or restrictions that you would recommend be imposed beyond those listed in 49 CFR 192.121 for the design, installation and operation of PA-11, PA-12 or reinforced thermosetting plastic pipe for natural gas service? If "yes", please explain.

4. Is there any additional information you would recommend that the Commission consider regarding the use of PA-11, PA-12 or reinforced thermosetting plastic pipe for natural gas pipelines?

B. Potential Benefits

1. Do you anticipate that the ability to use PA-11, PA-12 or reinforced thermosetting plastic pipe for natural gas distribution, transmission or gathering pipelines operated in Missouri would be beneficial to your company or city? Please explain.

2. Do you anticipate that the ability to use PA-11, PA-12 or reinforced thermosetting plastic pipe for natural gas distribution, transmission or gathering pipelines operated in Missouri would be beneficial to your customers? Please explain.

3. If the Commission were to adopt the use of PA-11 and PA-12 pipe and limit the Maximum Allowable Operating Pressure (MAOP) to 200 psig in all applications, would the benefits you listed in response to parts 1 and 2 in this section still apply?

4. If the Commission were to adopt the use of PA-11 and PA-12 but not adopt the use of reinforced thermosetting plastic pipe, would the benefits you listed in response to parts 1 and 2 in this section still apply?

C. Potential Applications

1. If the Commission were to adopt the use of PA-11, PA-12 or reinforced thermosetting plastic pipe, which of these material(s) do you anticipate that your company or city might utilize?

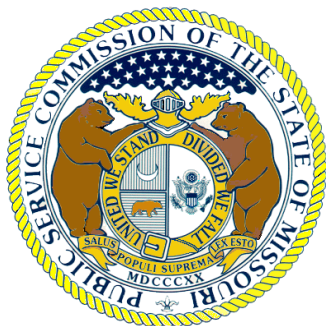
2. If the Commission were to adopt the use of PA-11, PA-12 or reinforced thermosetting plastic pipe, in what applications (i.e. distribution mains, distribution service lines, transmission pipelines, gathering pipelines) do you anticipate that your city or company might utilize the materials?

STATE OF MISSOURI

OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City, Missouri, this 9th day of January 2026.



Nancy Dippell

Nancy Dippell
Secretary

MISSOURI PUBLIC SERVICE COMMISSION

January 9, 2026

File/Case No. GW-2026-0165

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Legal Department
100 Tremont Drive
Waynesville, MO 65583

Enclosed find a certified copy of an Order or Notice issued in the above-referenced matter(s).

Sincerely,

A handwritten signature in black ink that reads "Nancy Dippell". The signature is written in a cursive, flowing style.

**Nancy Dippell
Secretary**

Recipients listed above with a valid e-mail address will receive electronic service. Recipients without a valid e-mail address will receive paper service.