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#### Exhibit No. 43

Spire – Exhibit 43 Scott Weitzel Surrebuttal Testimony File No. GR-2021-0108

#### **Exhibit No:** Rate Design, Revenue Requirement COVID, Rate Case Expense, Rate consolidation, Customer Charge, Tariffs, **Direct Filing Depreciation Study** Witness: Scott A. Weitzel **Type of Exhibit:** Surrebuttal Testimony Spire Missouri Inc. **Sponsoring Party:** Case No.: GR-2021-0108 Date Testimony Prepared: July 14, 2021

#### **SPIRE MISSOURI INC.**

**Issue:** 

#### CASE NO. GR-2021-0108

#### SURREBUTTAL TESTIMONY

#### OF

#### **SCOTT A. WEITZEL**

#### JULY 14, 2021

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1		SURREBUTTAL TESTIMONY OF SCOTT WEITZEL
2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	А.	My name is Scott A. Weitzel, and my business address is 700 Market Street, St. Louis,
4		Missouri, 63101.
5	Q.	ARE YOU THE SAME SCOTT A. WEITZEL WHO FILED DIRECT AND
6		<b>REBUTTAL TESTIMONY IN THIS CASE?</b>
7	А.	Yes, I am.
8		I. PURPOSE OF TESTIMONY
9	Q.	WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?
10	А.	The purpose of my testimony is to respond to the rebuttal testimony of the Staff of the Missouri
11		Public Service Commission ("Staff"), the Office of the Public Counsel ("OPC") and
12		Vicinity/MIEC ("MIEC").
13		RATE DESIGN
14		II. <u>VEHICLE AND INTERUPTIBLE SCHEDULES</u>
15	Q.	ARE SPIRE AND STAFF ALIGNED IN THE ELIMINATION OF THE VEHICULAR
16		FUEL AND INTERUPTIBLE RATE SCHEDULES?
17	А.	Yes. Staff supports removal of the Interruptible rate schedule for Spire East and does not
18		oppose the elimination of the Vehicular Fuel tariff. Staff recommends direct, one-on-one
19		communication to inform the customers of the transition to the appropriate rate schedules
20		including education on the rate structure and determinants of the schedule under which they
21		will be receiving service going forward. (Lange Rebuttal, pg. 2.) Spire agrees with Ms.
22		Lange's recommendation on customer communication to those whose rate schedules are being
23		eliminated in this proceeding.

#### 1 **III. RATE SWITCHING** 2 Q. PLEASE DISCUSS STAFF'S POSITION ON RATE SWITCHING AND CUSTOMER 3 **CLASSIFICATION ADJUSTMENTS FOR SPIRE.** 4 In Staff witness Robin Kliethermes' Rebuttal Testimony, Ms. Kliethermes takes issue that A. 5 Spire has identified some Small General Service ("SGS") and Large General Service ("LGS") 6 customers to be moved into the same rate class that the Company moved the customer to in 7 the last rate case. Ms. Kliethermes assert that the Company has a cyclical issue of rate 8 switching between the SGS and LGS classes (Kliethermes Rebuttal, pgs. 18-20). However, 9 the current SGS and LGS tariffs provide for annual review and reclassification of the SGS 10 and LGS classes. The Company follows the tariff and performs this exercise no later than 11 December 31 each year. See P.S.C. MO. No. 7, Sheets 3 and 4 and P.S.C. MO. No 8, Sheets 12 3 and 4. 13 14 Q. STAFF WITNESS **ROBIN KLIETHERMES RECOMMENDS** THAT THE **REJECTED** 15 COMPANY'S RATE **SWITCHING** ADJUSTMENT BE FOR 16 CUSTOMERS ANTICIPATING TO SWITCH UPON THE IMPLEMENTATION OF 17 RATES IN THIS CASE, DO YOU AGREE? (Kliethermes Rebuttal pg. 20.) 18 A. No. Spire agrees that rate switching occurs but does not agree that Spire made this adjustment 19 for "expected" rate switching. Please see the tariff provision referenced in the previous Q&A. 20 The Company made this adjustment during December 2020. This adjustment was during the 21 true up period and accounted for known and measurable changes in customer classes and 22 revenue. Reports were provided to Staff supporting this. 23 **Q**. **DO YOU AGREE WITH STAFF'S POSITION?** 24 No. There is an annual review of SGS and LGS customers to determine which class is A.

25 appropriate based on the prior year's use, so considering which class these customers were in

2

during the last rate case does not seem relevant. It is possible for a customer to switch between SGS and LGS every year based upon this annual review.

- 3 4 IV. SPIRE'S SEASONAL RATE SCHEDULE 5 Q. IS THE COMPANY PROPOSING ANY CHANGES TO THE SEASONAL TARIFF IN 6 **RESPONSE TO MS. KLIETHERMES STATEMENT THAT THE PROPOSED RATE** 7 **TARIFF** SHEET **ELIMINATES** THE **COMPANY'S INTRASTATE** 8 TRANSPORTATION TARIFF, WHICH SERVES THE CITY OF WHEATON AND 9 WITHOUT THAT PROVISION THE COMPANY IS UNABLE TO PROVIDE 10 **SERVICE TO THIS CUSTOMER?** (Kliethermes Rebuttal, pg. 18.)
- 11 A. Yes. Spire has made changes to ensure that the customer continues to receive service from the 12 Company. This is a legacy issue left over from Spire's acquisition. Spire believes the City of 13 Wheaton for all purposes can be treated like a commercial customer. Spire is not using 14 intrastate pipelines to provide service to the City of Wheaton, instead it is using Spire's 15 distribution lines to drop gas to them. Spire wants to ensure that the City of Wheaton still 16 receives the gas supply it needs and is willing to work with Staff to make sure they are not 17 stranded. Because the city of Wheaton is not in the Company's certificated area, the Company 18 will continue with the legacy rate class, as suggested by Staff during a recent meeting.

#### 19 Q. DOES THE COMPANY'S PROPOSAL FOR A SEASONAL SERVICE TARIFF

20

ONLY APPLY TO THE PGA OR DOES IT IMPACT A CUSTOMER'S NON-GAS

- 21 RATE SCHEDULE? (Kliethermes Rebuttal, pg. 17-18.)
- A. As stated in the Company's direct case, Spire would calculate a separate PGA tariff excluding
   transportation/capacity costs, like the current Interruptible PGA rate. (Selinger's Direct, pg.

27.) However, Spire has clarified to Staff that this is only a seasonal PGA rate and it will not
 impact a customer's non-gas rate schedule.

3 0. **OPC WITNESS GEOFF MARKE OPPOSES A SUMMER INCLINING BLOCK** 4 RATE SCHEDULE BECAUSE OF CONCERN THAT LIMITED-INCOME 5 **CUSTOMERS WOULD FALL OFF IN THE SUMMER AND THAT OUTWEIGHS** THE PURPORTED BENEFITS TO PRICE INDUCED CONSERVATION AND 6 7 LINKS TO HIS DISLIKE OF THE RECOMMENDATION FOR A \$95 **RECONNECTION CHARGE, WHICH HE BELIEVES WILL INCREASE LIMITED** 8 9 **INCOME CUSTOMERS BILLS.** (Marke Rebuttal, pg. 13.) HOW DO YOU 10 **RESPOND?** 

A. Spire also feels there is no value in having inclining summer block rates and supports OPC's
 position on this issue. Summer inclining blocks only impact a small percentage of overall
 customers. Spire witness Julie Trachsel is responding to the Limited-Income Programs both
 in her Rebuttal Testimony and Surrebuttal Testimony. Spire witness Shelly Antrainer
 discusses the reconnection charges in the testimony she has filed.

16

#### **IV. RESIDENTIAL CUSTOMER CHOICE**

17Q.MS. LANGE OPPOSES THE FIRST OPTION FOR "CUSTOMER CHOICE" THAT18SPIRE PRESENTED IN ITS DIRECT TESTIMONY THAT INCLUDED A \$15.0019CHARGE BECAUSE: 1) IT DOES NOT PROVIDE A MEANINGFULLY LOWER20CUSTOMER CHARGE TO ENCOURAGE RETENTION; 2) IT DOES NOT21CONTAIN A "SAFETY VALVE" FEATURE TO PROTECT PARTICIPATING22CUSTOMERS; AND 3) IT DOES NOT REQUIRE A DEMONSTRATION OF PRIOR

### 1REVENUES TO PROTECT NON-PARTICIAPTING CUSTOMERS, DO YOU2AGREE WITH STAFF'S CONCERNS? (Lange Rebuttal, pg. 25.)

A. No . A \$15 charge is a meaningful reduction to current customer charges of \$20 and \$22. This
could be a \$5 or \$7 reduction per month for a customer, or approximately 30% reduction of
the customer charge. Spire is asking for a \$3.28 a month increase in this case and many people
at the public hearings, including intervenors feel that increase is meaningful. The safety valve
is that this is a pilot program limited to 5,000 customers. The increased volumetric charge
also keeps revenue comparable to the standard residential rate design. Again, since this is a
small pilot program, non-participating customers are insulated.

10 **Q**. LIKEWISE, MS. LANGE OPPOSES THE SECOND OPTION FOR "CUSTOMER **CHOICE" WHICH PROVIDED FOR A \$40.50 CUSTOMER CHARGE BECAUSE** 11 CUSTOMERS USING THIS OPTION WOULD SELF-SELECT IN A MANNER 12 13 THAT WOULD BE DILUTIVE TO SPIRE'S RESIDENTIAL REVENUES, RAISING 14 THE REVENUE RESPONSIBILITY FOR OTHER PARTICIPANTS IN A FUTURE 15 CASE. MS. LANGE ALSO DISAPPROVES OF THIS OPTION BECAUSE SPIRE DID NOT PRESENT EVIDENCE AS TO WHETHER SIGNIFICANT REVENUE 16 STREAMS WERE ANTICIPATED FROM CUSTOMERS WHO WOULD SELF-17 18 SELECT INTO THIS PROGRAM IN ASSESSING CIAC FOR RECENT FACILITIES 19 EXTENSIONS. (Lange Rebuttal, pgs. 25-26.) HOW DO YOU RESPOND?

A. I disagree with Ms. Lange's conclusion that customers using more than approximately 750 Ccf of gas in a year would be financially advantaged to opt into this rate. I further disagree with her example that suggests that customers who choose this option would not cover the costs that the customer directly caused, and remaining customers would have to make up the

1		difference. As a reminder, this customer choice billing program is a pilot that is limited to
2		5,000 customers.
3		V. RATE CONSOLIDATION
4	Q.	DO YOU AGREE WITH MS. KLIETHERMES' ASERERTION THAT THE RATE
5		IMPACT OF CONSOLIDATION ON CERTAIN RATE CLASSES DOES NOT
6		MAKE CONSOLIDATION A REASONABLE OPTION AT THIS TIME?
7		(Kliethermes Rebuttal, pg. 23.)
8	A.	No. Rate consolidation, or movement towards rate consolidation, has been achieved for
9		other Missouri utilities, and Spire has presented a case where a rate consolidation is
10		practical and reasonable and will be helpful for its customers.
11	Q.	DO YOU AGREE WITH STAFF'S POSITION THAT THE SLIGHT CHANGES
	<b>~</b> •	
12	χ.	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE
12 13	ζ.	
	×.	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE
13	A.	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE STRUCTURE ACROSS THE RATE DISTRICTS TO FACILITATE POTENTIAL
13 14	-	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE STRUCTURE ACROSS THE RATE DISTRICTS TO FACILITATE POTENTIAL CONSOLIDATION IN THE FUTURE, IF AND WHEN APPROPRIATE?
13 14 15	-	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE STRUCTURE ACROSS THE RATE DISTRICTS TO FACILITATE POTENTIAL CONSOLIDATION IN THE FUTURE, IF AND WHEN APPROPRIATE? Potentially. In its last case, Spire began moving to one Spire. Spire has furthered that effort
13 14 15 16	-	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE STRUCTURE ACROSS THE RATE DISTRICTS TO FACILITATE POTENTIAL CONSOLIDATION IN THE FUTURE, IF AND WHEN APPROPRIATE? Potentially. In its last case, Spire began moving to one Spire. Spire has furthered that effort in this case by proposing a single cost of service, class cost of service, consolidated tariffs
13 14 15 16 17	-	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE STRUCTURE ACROSS THE RATE DISTRICTS TO FACILITATE POTENTIAL CONSOLIDATION IN THE FUTURE, IF AND WHEN APPROPRIATE? Potentially. In its last case, Spire began moving to one Spire. Spire has furthered that effort in this case by proposing a single cost of service, class cost of service, consolidated tariffs and rules and regulations. Spire's proposal for a \$22.00 customer charge is logical in this
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	-	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE STRUCTURE ACROSS THE RATE DISTRICTS TO FACILITATE POTENTIAL CONSOLIDATION IN THE FUTURE, IF AND WHEN APPROPRIATE? Potentially. In its last case, Spire began moving to one Spire. Spire has furthered that effort in this case by proposing a single cost of service, class cost of service, consolidated tariffs and rules and regulations. Spire's proposal for a \$22.00 customer charge is logical in this case because it will bring parity to the rates and is consistent with Staff's acknowledgement
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	-	TO CLASS RATE STRUCTURES WILL ALIGN THE CLASS RATE STRUCTURE ACROSS THE RATE DISTRICTS TO FACILITATE POTENTIAL CONSOLIDATION IN THE FUTURE, IF AND WHEN APPROPRIATE? Potentially. In its last case, Spire began moving to one Spire. Spire has furthered that effort in this case by proposing a single cost of service, class cost of service, consolidated tariffs and rules and regulations. Spire's proposal for a \$22.00 customer charge is logical in this case because it will bring parity to the rates and is consistent with Staff's acknowledgement of moving closer towards rate consolidation. In fact, Staff's direct CCOS alternative

1 VI. CUSTOMER CHARGE 2 DO YOU AGREE WITH OPC'S DEFAULT PROPOSAL OF RETAINING THE **Q**. 3 **CUSTOMER CHARGE FOR SPIRE WEST AT \$20.00 AND DECREASING SPIRE** 4 EAST'S CUSTOMER CHARGE BY \$2.00 BASED ON STAFF'S CLASS COST OF 5 SERVICE STUDY AND CUSTOMER CHARGE CALCULATION? (Marke Rebuttal, 6 pg. 13.) 7 A. No. Spire believes the appropriate customer charge is \$22.00 for all its residential customers. 8 Spire notes that Staff's alternative proposal is a customer charge of \$22.50 if the Commission 9 orders alignment of Spire East and Spire West residential rate schedules at Staff's 10 recommended residential revenue requirements. (Staff's CCOS Report, page 25.) Spire 11 witness Timothy Lyons also addresses this issue in his Surrebuttal Testimony. Spire West 12 rates are going up more than the east side of the state. It would make logical sense for some 13 of this increase to fall on the customer charge so the winter heating impact is mitigated by 14 receiving some of that revenue over the duration of the year. 15 16 VII. RETENTION OPTION 17 0. DO YOU AGREE WITH OPC WITNESS MARKE'S SUPPORT OF STAFF'S 18 **PROPOSED RESIDENTIAL RETENTION OPTIONAL RATE BECAUSE IT GIVES** 19 CUSTOMERS MORE OPTIONS IN HOW THEY WOULD LIKE TO BE PRICED 20 FOR THEIR SERVICE? 21 No. I do not agree. Staff's proposal would give customers an option to pay approximately A. 22 \$5.00 per month, which Staff claims is sized to cover only the costs that Spire would not incur 23 if that customer ceased receipt of service reflecting estimates of the cost of rendering a bill, 24 mailing a bill, processing payment and a small allocation of customer service expense. (Staff's

1 CCOS Report, pg. 27.) Staff purports that this proposal is meant to address the "attrition 2 issue" at Spire. Additionally, Spire does not agree that attrition is as significant as suggested 3 by Staff. The Company has a slight growth factor on the east side of the state and was 4 discussed in my Rebuttal Testimony. The Company has agreed to work with Staff to discuss 5 internal recordkeeping information regarding system growing and attrition, as this case 6 progresses.

#### 7

**Q**.

#### WHAT ISSUES DO YOU FIND WITH STAFF'S PROPOSED RETENTION RATE?

8 There are several. The objective of this rate option is to retain customers who use a "minimal A. 9 amount of gas" however there is not a cap or limit on annual usage. This proposal could drive 10 tens of thousands of customers to this rate because of the lower customer charge. The 11 Company also has no way of managing the customer billing system to account for 108 months 12 of service in the prior 10 years or have been equipped to receive gas service for 15 or more 13 years. It is not possible or practicable to identify specific assets on our books that serve 14 particular customers. Staff discusses a safety net, but that is on a forward perspective and does 15 not address loss of revenue for that month or previous months. Additionally, Spire would be 16 required to undertake substantial programming to implement this safety net. There are a 17 couple other concerns the Company has that were not addressed in workpapers or testimony. 18 A safety valve is mentioned, but it is unknown what the revenue impact of customers moving 19 to this rate would be. It is also unknown how frequently customers are allowed to move on 20 and off the rate. These are both important factors for consideration. The Company's customer 21 choice pilot program has parameters for participation, one important parameter being that it 22 is a pilot, and in some cases address similar items as the Staff's proposed retention option.

## Q. DO YOU AGREE WITH STAFF'S ASSERTION THAT THE AMOUNT OF SPIRE'S CUSTOMER CHARGE INFLUENCES CUSTOMER ATTRITION RATES?

3 No, the Company does not believe that the size of the customer charge has any significant A. 4 influence on customer attrition. Instead, other factors have a greater impact on attrition 5 including an overall decline in population in specific communities and customers replacing 6 their one natural gas appliance with an electric appliance. Staff proposes implementing a 7 lower customer charge for residential customers using less than 25 Ccf per month. The 8 Company believes this rate option will disincentivize customers from adding additional 9 natural gas equipment and ultimately result in the customer leaving Spire's system, when/if 10 their single appliance is in need of replacement, resulting in distribution costs spread among 11 fewer customers.

12

#### Q. IS THE COMPANY EXPERIENCING ISSUES WITH CUSTOMER RETENTION?

A. No. There is customer growth on the east side of the Company's service territory, so there is
no attrition issues or need for a retention rate at this point in time.

15

#### VIII. CONSERVATION ADJUSTMENT

- 16 Q. STAFF WITNESS ROBIN KLIETHERMES OPPOSES THE COMPANY'S
- 17 CONSERVATION ADJUSTMENT BECAUSE STAFF'S ALTERNATIVE TO
- 18 SPIRE'S RNA PROPOSAL WOULD ACCCOUNT FOR CHANGES IN USAGE
- 19 **DUE TO CONSERVATION AND ENERGY EFFICIENCY, IF THE**
- 20 COMMISSION ADOPTS IT. DO YOU AGREE WITH STAFF'S PROPOSED
- 21 ALTERNATIVE RNA? (Kliethermes Rebuttal, pg. 5-7.)
- A. I do not agree with Staff's alternative proposal. In order to get to a baseline for the RNA,
- it is appropriate to account for conservation and this adjustment achieves that purpose to

get to the correct baseline in the test year. Each year the Company loses millions of
 dollars because of consumer conservation.

### 3 Q. DID SPIRE PROVIDE TESTIMONY AND WORKPAPERS IN RELATION TO 4 ITS CONSERVATION ADJUSTMENT?

- 5 Yes. I provided Rebuttal Testimony on this subject, including Schedule SAW-R1, which A. 6 was an adjustment to the true-up. Spire has seen a decrease in its load and billing 7 determinants for more than a decade because customers are installing new appliances 8 including furnaces, hot water heaters, dryers, and insulation. The residential load was 9 805 Therms (East) in the last rate case and now that number is at 768 Therms. This 10 reduction allows an adjustment to revenue to reflect the loss of revenue that Spire will 11 continue to see as customers make more moves to conserve their energy use. 12 **IX. PGA CONSOLIDATION**
- 13 Q. IS SPIRE'S PROPOSAL TO HAVE ONE COMBINED PGA DIFFERENT FROM
- AMEREN'S PGA CONSOLIDATION, AS ALLEGED BY STAFF WITNESS
   DAVID SOMMERER? (Sommerer Rebuttal, pg. 3-4.)

A. No. I think it's beneficial to learn from other utilities and have similar tariff programs where
 applicable. Combining the current two PGAs of Spire East and Spire West is appropriate.
 This is similar to what other gas utilities have accomplished and the Commission has
 approved.

#### 20 Q. DO YOU AGREE WITH MR. SOMMERER'S ASSERTION THAT A COMBINED

- 21 PGA RATE DILUTES ACCOUNTABILITY AND THE ABILITY TO EVALUATE
- 22 PRUDENCE BECAUSE IT SPREADS THE EFFECTS OF KEY GAS DECISIONS

## OVER A LARGER CUSTOMER BASE THAT WOULD NOT ACCURATELY REFLECT THE CUSTOMERS SERVED? (Sommerer Rebuttal, pg. 4.)

A. I do not. Communities and systems would still be planned based on what interstate
pipelines, storage assets and gas supply are available to meet their needs. The Company
provides the Procurement Staff with invoices, regional system planning, and hedge sheets
similar to what they see today. All of the detail on prudence will be available for Staff to
review. The main difference would be that this review may occur in one analysis instead
of two.

9

#### X. GAS SUPPLY INCENTIVE PLAN (GSIP)

# Q. STAFF AND OPC RECOMMEND SUSPENDING THE GAS SUPPLY INCENTIVE PLAN (GSIP), PLEASE EXPLAIN THE BENEFITS OF THE GSIP. (Crowe Rebuttal, pg. 2.)

A. The GSIP tariff establishes an index price benchmark level that allows Spire to receive a
credit when it procures natural gas below the benchmark level. Spire is proposing to
expand the availability of this tariff, which is currently allowed in Spire East, to its Spire
West territory. The GSIP gives Spire the ability to buy gas below the market price which
can benefit the customers.

Q. DO YOU AGREE WITH STAFF'S ALTERNATIVE RECOMMENDATION THAT
THE \$3.00 PER MMBTU TIER 1 SHOULD REMAIN IF THE COMMISSION
APPROVES SPIRE'S PROPSAL TO MAINTAIN THE GSIP BECAUSE THE
FORECASTS OF NATURAL GAS INDICATE IT WILL AVERAGE \$3.5 PER
MMBTU FOR ALL OF 2021 AND \$3.02 PER MMBTU IN 2022 ACCORDING TO
THE US ENERGY INFORMATION ADMINISTRATION? (Crowe Rebuttal, pg.
3.)

A. No. Spire is proposing to lower the Tier 1 floor to \$2.00/MMBtus because it takes into
 consideration the actual price of gas settled over the past 3 years since our last rate case
 and not future projections. Please see below for recent historical NYMEX settlement
 prices:

7/1/2021	3.6170	
6/1/2021	2.9840	
5/1/2021	2.9250	
4/1/2021	2.5860	
3/1/2021	2.8540	
2/1/2021	2.7600	
1/1/2021	2.4670	
12/1/2020	2.8960	
11/1/2020	2.9960	
10/1/2020	2.1010	
9/1/2020	2.5790	
8/1/2020	1.8540	
7/1/2020	1.4950	
6/1/2020	1.7220	
5/1/2020	1.7940	
4/1/2020	1.6340	
3/1/2020	1.8210	
2/1/2020	1.8770	
1/1/2020	2.1580	
12/1/2019	2.4700	
11/1/2019	2.5970	
10/1/2019	2.4280	
9/1/2019	2.2510	
8/1/2019	2.1410	
7/1/2019	2.2910	
6/1/2019	2.6330	
5/1/2019	2.5660	
4/1/2019	2.7130	
3/1/2019	2.8550	
2/1/2019	2.9500	
1/1/2019	3.6420	
12/1/2018	4.7150	
11/1/2018	3.1850	
10/1/2018	3.0210	
9/1/2018	2.8950	
8/1/2018	2.8220	
7/1/2018	2.9960	
6/1/2018	2.8750	
5/1/2018	2.8210	
	2.6910	
4/1/2018		
3/1/2018	2.6390	
2/1/2018	3.6310	
1/1/2018	2.7380	
12/1/2017	3.0740	
11/1/2017	2.7520	
10/1/2017	2.9740	
9/1/2017	2.9610	
8/1/2017	2.9690	
7/1/2017	3.0670	
6/1/2017	3.2360	

5

6 Q. MS. CROWE OPPOSES BLENDING THE SPIRE EAST ANNUAL BENCHMARK
7 PRICE TO INCLUDE SPIRE WEST, DO YOU AGREE WITH HER
8 OPPOSITION?

1	А.	No. I do not agree with her reasoning for the opposition of Spire's proposal. Staff is
2		opposed to Spire's proposal to combine the GSIP tariff for Spire East and West because
3		they have different gas supply portfolios and because Spire includes Spire STL Pipeline in
4		its Annual Benchmark Price, which is currently being reviewed in the Spire 2019/2020
5		Actual Cost Adjustment ("ACA"). The current benchmarks are outdated. Staff further cites
6		a possibility that the Company's proposed GSIP will show an artificial "savings" such that
7		the Company will be awarded an incentive at the same time its customers' total gas costs
8		increase. Any artificial savings may indirectly be happening right now since the Company
9		has not been allowed to change the benchmark to update to actual flowing gas and pipeline
10		capacity. The GSIP needs to be updated to Spire's actual supply portfolio so this doesn't
11		happen. (Crow Rebuttal pg. 5-6). Spire supports combining the GSIP and believes it needs
12		to be modified to account for current market conditions. Gas markets continue to be
13		volatile, as demonstrated by Winter Storm Uri in February 2021.
14		
15		XI. DIRECT FILING
16	Q.	HOW DO YOU RESPOND TO PARTIES ASSERTIONS THAT THE COMPANY'S
17		DIRECT CASE WAS INCOMPLETE?
18	A.	I disagree with allegations regarding the requirements of a direct filing. Unfortunately, one
19		of the major themes of Staff's rebuttal testimony is that Spire did not provide supporting
20		documentation in its filed Direct Testimony to support its proposals, and therefore the
21		
		proposals should be rejected. Other parties make similar vague suggestions. In reality, the
22		proposals should be rejected. Other parties make similar vague suggestions. In reality, the Company's direct case was filed in compliance with the Commission's minimum filing
22 23		

tariff sheets. After some initial discovery and a meeting with Staff to discuss certain issues,
 Spire agreed to supplement its direct case and obtained Commission approval to do so. I
 filed Supplemental Direct Testimony to further explain our position regarding tariffs, yet
 Staff still recommends rejecting them largely due to their allegations of insufficiency.
 Staff's allegations of the requirements of a direct filing go against the nature of the general
 rate case procedure and discount the benefits of discovery in a case.

7 General rate cases are extremely complex and detailed, include three rounds of testimony, 8 and take eleven months to complete. Commission Rule 20 C.S.R. 4240-2.130 (7)(A), states 9 that "direct testimony shall include all testimony and exhibits asserting and explaining that 10 party's entire case-in-chief." This Commission Rule goes on to state, "(C) Where only the 11 moving party files direct testimony, rebuttal testimony shall include all testimony which 12 explains why a party rejects, disagrees or proposes an alternative to the moving party's 13 direct case; and (D) Surrebuttal testimony shall be limited to material which is responsive 14 to matters raised in another party's rebuttal testimony." This rule describes a process that 15 begins very broadly and narrows down as the process moves through multiple rounds of 16 testimony. It is unrealistic for the Company to provide extensive support for each of its 17 positions before knowing which positions will be challenged. Additionally, in order to 18 provide the specificity that Staff seems to require in a direct case, Spire would have had to 19 incur additional expense to acquire experts and to use Company resources, which would 20 likely be questioned by Staff and other intervenors as not prudent or reasonably related to 21 the case. Those costs are easier to justify as the case progresses because Spire knows the 22 issues the other parties are interested in or challenging and can expend resources 23 accordingly.

1		Staff fails to mention the numerous teleconferences Spire has had with technical staff and
2		the nearly 1200 data requests Spire has responded to throughout the case since the
3		discovery process began.
4		XII. TARIFFS
5	Q.	DO YOU AGREE WITH MS. KLIETHERMES' RECOMMENDATION THAT
6		SPIRE'S PROPOSED TARIFF FILING SHOULD BE REJECTED?
7	A.	No. Spire filed a complete proposed set of tariff sheets and rules and regulations with its
8		direct filing. Many of the changes to the Rules and Regulations were made to update to
9		the practices the Company uses when interacting with its customers. Other changes were
10		made to make the Rules and Regulations more consistent with Commission Rule 20 CSR
11		4240-13 ("Chapter 13"). The Company is required to adhere to Chapter 13 and wants to
12		make its Rules and Regulations easier to understand for the customers and more
13		reflective of Chapter 13 requirements.
14	Q.	DOES MS. KLIETHERMES CITE SPECIFIC CONCERNS RELATING TO
15		SPIRE'S PROPOSED TARIFF CHANGES BEYOND THE GENERAL
16		<b>RECOMMNEDATION TO REJECT THEM?</b>
17	A.	Yes. In Ms. Kliethermes' Rebuttal Testimony she specifically addresses Rendering and
18		Payment of Bills (R-6.3), Resale (R-8), Customer's Liability (R-9), Curtailment (R-17)
19		and Estimation Procedure (R-25). I will address each one of these below.
20	Q.	WHAT IS HER CONCERN WITH THE RENDERING AND PAYMENT OF
21		BILLS (R-6.3)?
22	A.	Ms. Kliethermes disagrees with Spire's proposal to include "property" to the list of taxes
23		including occupation, gross receipts, franchise and sales tax on the customer's bill.
24	Q.	WHAT IS YOUR RESPONSE TO THIS CONCERN?

A. Spire has agreed to withdraw its request to include property tax in that portion of its bill.

1

# Q. MS. KLIETHERMES' ASSERTS THAT NEITHER MISSOURI LAW NOR COMMISSION RULE ALLOWS THE COMPANY TO MODIFY ITS RESALE TARIFF TO ALLOW THE COMPANY TO SELL GAS TO CUSTOMERS WHO INTEND TO RESELL THE GAS TO TENANTS AT NO MARK-UP. HOW DO YOU RESPOND?

7 A. Spire makes every effort to avoid sub-metering situation. However, there are some multi-8 family installation applications where it is impractical for the company to separately meter 9 each unit, but tenants still want access to the benefits of gas service. In those limited 10 instances, we believe it is appropriate to allow a landlord to sub-meter, as long as there is 11 no cost mark-up and all relevant safety regulations are followed. Spire proposed to change 12 "shall" to "may" and added a subsection to the exception so that it included "gas resold or 13 sub-metered at no mark-up, with the prior express consent of the Company. The Company 14 is not aware of any statute or regulation prohibiting the Company's proposal to modify its 15 tariff in this manner, nor has Ms. Kliethermes cited any.

#### 16 Q. MS. KLIETHERMES OPPOSES THE CHANGES TO CUSTOMER LIABILITY

#### 17 SECTION AND ASSERTS THAT THE CURRENT TARIFF PROVISIONS

#### 18 ALREADY IDENTIFY FACILITES OWNED BY THE CUSTOMER AND

#### 19 THOSE OWNED BY THE UTILITY AND THIS ADDITIONAL LANGUAGE

#### 20 WOULD RESERVE COMPANY LIABILITY EVEN IF APPROPRIATE SYSTEM

- 21 CONDITIONS WERE NOT MAINTAINED BY THE UTILITY.
- A. Spire's proposed change attempts to make clear to the customer the responsibility in the
   appropriately labeled section of its Rules and Regulations, rather than having the customer

look back and forth at definitions of service lines, etc. and who is responsible for what
 aspect of the system. The section may be repetitive as Ms. Kliethermes suggests, but Spire
 believes it is important for the Rules and Regulations to be user friendly and as clear as
 possible.

#### 5 Q. MS. KLIETHERMES ASSERTS THAT A COURT OF COMPETENNT 6 JURISDICTION SHOULD RETAIN JURISDICTION OVER DETERMINATIONS 7 OF LIABILTY, INCLUDING BUT NOT LIMITED TO, WHETHER THE 8 UITLITY MAINTAINED SYSTEM CONDITIONS. DO YOU AGREE WITH THIS 9 ASSERTION?

A. Spire respects the court's authority and believes Staff's focus is too much on the last of the additional language and ignores all that comes before. Spire's language, in full, states, "The Customer shall be solely responsible for the operation, maintenance, and repair of his piping and appliances beyond the meter outlet, and Company shall have no liability to Customer or any third party arising out of or relating thereto." This does not remove a court's authority, it serves to clarify customer liability in a succinct manner.

STAFF DOES NOT SUPPORT THE PROPOSED CHANGES TO SPIRE'S 16 **Q**. 17 CURTAILMENT PROVISIONS BECAUSE SPIRE DID NOT DEFINE SEASONAL, INDUSTRIAL CUSTOMERS OR WHETHER TRANSPORTATION 18 19 CUSTOMERS IS ALSO AN INDUSTRIAL CUSTOMER AND THEREFORE THE 20 CHANGE IS UNCLEAR AND IMPLIES THAT TRANSPORTATION 21 **CURTAILED** CUSTOMERS ARE AFTER FIRM SERVICE SALES 22 **CUSTOMERS. HOW DO YOU RESPOND?** 

A. Spire has spoken to Staff about this concern and has attempted to clarify its
 position. Firm service sales customers will not be curtailed before transportation
 customers are curtailed. Spire is dropping a "firm" transportation option and the tariff
 may not have been properly updated at filing. Spire is willing to provide clarifying
 language to address this concern.

# Q. MS. KLIETHERMES IS CONCERNED THAT THE PROPOSED USAGE ESTIMATING PROCEDURE ONLY RELIES ON HISTORICAL USAGE FOR THE LOCATION FOR AN UNKNOWN TIME PERIOD AND DOES NOT FACTOR WEATHER. HOW DO YOU RESPOND? (Kliethermes Rebuttal, pg. 11.)

11 Spire's proposal removed a lengthy first paragraph in an effort to simplify the explanation A. 12 for its customers. Spire also removed a static formula that was difficult to understand 13 and apply to the customers. The proposed language relies on historical data at the address, 14 which likely would include any fluctuation in weather. Spire is willing to include a period 15 of time for the historical usage. Additionally, Commission Rule 13.020 (2)(C) 1 allows 16 the Commission to approve an estimating procedure, which is what Spire is attempting to 17 do in this case. Rather than make suggestions to address Staff's concerns, Staff simply 18 recommends rejecting the proposed language.

#### 19 Q. OPC WITNESS MANTLE ASSERTS THAT SPIRE'S PROPOSAL TO MODIFY

#### 20 ITS ESTIMATING PROCEDURE DOES NOT MEET 20 CSR 4240-13.020(2)(C)

- 21 AND THAT IT SEEMS SPIRE INTENTIONALLY MADE THE TARIFF
- 22 LANGUAGE VAGUE BECAUSE IT IS LOOKING AT OTHER

#### METHODOLOGIES AND WANTS TO USE WHATEVER METHODOLOGY IT

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')	
4	

#### **DEVELOPS. IS THIS ACCURATE? (Mantle Rebuttal, pgs. 5-7.)**

A. No. Spire is attempting to use historical information and provide a customer estimation
 process that is clear to its customers and easy for them to understand. Additionally, the
 proposed change will help Spire call centers in addressing customer questions about
 estimated bills.

#### 7 Q. OPC WITNESS MANTLE RECOMMENDS THE COMMISSION DOCUMENT

#### 8 ITS CURRENT PRACTICE IN ITS TARIFF AND THAT THIS TARIFF

#### 9 UPDATE COULD BE MADE OUTSIDE A RATE CASE. HOW DO YOU

#### 10 **RESPOND?**

A. Spire agrees that it could be filed outside of a rate case, but Spire filed these proposed
 changes to effect one Spire Missouri and to address these concerns and bring its Rules and
 Regulation into closer compliance with Chapter 13 of the Commission's Rules.

#### 14 Q. IS SPIRE ADDRESSING MS. KLIETHERMES'S RECOMMENDATION TO

#### 15 **REVIEW THE PROPOSED TARIFF SHEETS AND MAKE APPROPRIATE**

16 CHANGES TO ACCURATELY REFLECT RULE AND SHEET

17 NUMBER REFERENCES? (Kliethermes' Rebuttal, pg. 16.)

A. Yes. Spire appreciates Staff's recommendation and has made the recommended changes
 to verify correct references are included throughout. We have reviewed the updated tariff
 sheets and rules and regulations and only found four tariff sheets and two pages of rules
 and regulations with reference errors. The Company can easily resolve those issues in
 formatting final compliance tariffs.

1		XIII. Line Extension
2	Q.	STAFF WITNESS LANGE DOES NOT SUPPORT SPIRE'S PROPOSED
3		CHANGES TO "ESTIMATED COST OF CUSTOMER EXTENSION" BECAUSE
4		SPIRE'S PROPOSAL PROVIDES VERY LITTLE GUIDANCE IN REDUCING
5		THE HURDLE FOR INCREASING THE SIZE AND COST OF ITS
6		DISTRIBUTION SYSTEM WITHOUT SIGNIFICANT CONTRIBUTIONS FROM
7		CONNECTING CUSTOMERS AND IS THEREFORE POOR REGULATORY
8		POLICY. HOW DO YOU RESPOND? (Lange Rebuttal pg. 11-12.)
9	A.	Spire proposed to delete references to overhead construction costs and to replace it with
10		language related to variable direct costs. Spire seeks to include, "variable indirect costs
11		include vehicle and equipment charges, materials handling charges, and other costs that
12		increase due to increased construction activity." Ms. Lange recognized that a well-
13		designed facility extension policy does rely on an analysis of the imposition of marginal
14		costs. Ms. Lange's broad reference to poor regulatory policy seems misplaced.
15	Q.	MS. LANGE ALSO DISPUTES SPIRE'S PROPOSAL TO CHANGE THE
16		AMOUNT OF SERVICE LINE THE COMPANY WILL INSTALL AT NO
17		DIRECT COST TO THE CONNECTING CUSTOMER FROM 175 FEET OF
18		MAIN AND 75 FEET OF SERVICE LINE TO 250 FEET OF MAIN AND 75 FEET
19		OF SERVICE LINE BECAUSE THE NUMBER THE COMPANY PROVIDED
20		INDICATE THAT APPROXIMATELY FIVE TO TEN CUSTOMERS PER
21		YEAR, ON AVERAGE WOULD BE IMPACTED BY THE CHANGE AND THAT
22		IS NOT REASONABLE. HOW DO YOU RESPOND? (Lange Rebuttal, pgs. 12-
23		15.)

- A. The company is not clear where the information came from for five to ten customers per
   year that Staff referenced. Our records indicate for fiscal year 2020 that 55 customers
   used more than 175 feet of main.
- .

#### 4 Q. WHAT CHANGES DID SPIRE PROPOSE TO ITS "FREE EXTENSION"?

- 5 A. Spire proposed to change the cap from \$1,000 to \$2,000 and "For any prospective 6 customer, at the Company's discretion, the amount of main and service the Company 7 will install at no cost to the customer may be determined by the Company from an 8 analysis of the character of service requested, the estimated annual revenue to be derived 9 from the customer, the estimated annual cost of providing gas service and the estimated 10 annual return to be derived from such investment."
- 11 Q. MS. LANGE ALLEGES THAT SPIRE'S PROPOSAL FOR "FREE EXTENSIONS"
- 12 WOULD PROVIDE UNFETTERED DISCRETION TO SPIRE WHERE SPIRE

13 ALREADY HAS TREMENDOUS DISCRETION IN THE REQUIREMENT OF

- 14 CONTRIBUTION FROM A CONNECTING CUSTOMER. DO YOU
- 15 AGREE? (Lange Rebuttal, pgs. 16-18)
- A. I do not. Spire's proposal allows Spire discretion based on its informed analysis. It allows
  Spire to make a business decision based on specific considerations included in the proposed
  language. These decisions are based on minimum internal rates of return. Economic
  analyses are completed for each project to make sure the main extension is feasible holding
  other customers harmless.
- 21

22

Q.

#### XIV. RATE CASE EXPENSE

OPC WITNESS AMANDA CONNER ASSERTS THAT RATE CASES ARE NO

23 LONGER SEPARATE EVENTS OCCURRING ON AN UNFORESEEN BASIS

1		AND THEREFORE A THREE-YEAR NORMALIZATION OF RATE CASE
2		EXPENSE IS PREFERRED OVER AMORTIZING THE COSTS OVER THREE
3		YEARS AS PROPOSED BY THE COMPANY. DO YOU AGREE? (Conner
4		Rebuttal, pg. 2-3.)
5	A.	No. Rate case expense should be addressed following the same methodology discussed
6		and ordered by the Commission in the last general rate case, GR-2017-0215. In that case
7		the Commission found that "Spire Missouri should receive rate recovery of 50 percent of
8		its rate case expenses except the cost of customer notices and the depreciation study,
9		which will be wholly included in rates. <sup>1</sup> Each rate case is unique. Issues, tariffs,
10		programs, rate design, revenue deficiency levels, and intervenors and their issues change
11		from case to case. Therefore, rate case expense changes from case to case. It is not
12		appropriate to normalize when known and measurable expenses are accounted for and
13		identified in a live rate case.
14		XV. COVID-19 PANDEMIC& BAD DEBT AND UNCOLLECTIBLES
15	Q.	GREG MEYER, WITNESS FOR MISSOURI INDUSTRIAL ENERGY
16		CONSUMERS ("MIEC") AND VICINITY ENERGY KANSAS CITY, INC.
17		("VICINITY") AGREES WITH STAFF'S PROPOSAL TO EXCLUDE THE
18		REGULATORY ASSETS FROM RATE BASE BECAUSE THE PANDEMIC WAS
19		AN EXTRAORDINARY EVENT AND SPIRE SHAREHOLDERS SHOULD NOT
20		BE ENRICHED WITH PROFITS FROM AN EXTRAORDINARY EVENT, AND

<sup>&</sup>lt;sup>1</sup> GR-2017-0216, Amended Report and Order, pg. 55.

1 **RECOMMENDS A FIVE-YEAR AMORTIZATION OF THE COVID AAO.** 

#### 2 HOW DO YOU RESPOND?

- A. The Company is following the Commission approved order approving the stipulation in
  Case No. GU-2020-0376 which sets forth the treatment of bad debt and uncollectibles
- 5 related to the COVID-19 pandemic.

#### 6 Q. OPC WITNESS AMANDA CONNER STATES THAT THE AMOUNT OF

7 **GRANT MONEY ALLOTTED TO MISSOURI AND ITS COUNTIES BY THE** 

#### 8 FEDERAL GOVERNMENT SHOULD MAKE THIS RECOVERY A NON-ISSUE.

- 9 (Conner Rebuttal, pg. 2.) HOW DO YOU RESPOND?
- A. Spire proudly assisted its customers during the pandemic in several ways and recovery of
   those efforts is appropriate and reasonable. A Commission approved stipulation and
- 12 order lays out the specifics with the COVID AAO in Case No. GU-2020-0376. The
- 13 Company did not take any direct government funds for the pandemic.
- 14 XVI. RATE NORMALIZATION ADJUSTMENT (RNA)
- 15 Q. MR. STAHLMAN DISTINGUISHES SPIRE'S PROPOSAL FROM AMEREN'S
- 16 DELIVERY CHARGE ADJUSTMENT RIDER (DCA) BECAUSE OF THE
- 17 DIFFERENT GENERAL SERVICE RATE CLASS, BECAUSE IT WAS
- 18 DEVELOPED THROUGH ANALYSIS OF AMEREN'S CUSTOMERS IN THOSE
- 19 CLASSES, AND BECAUSE IT WAS BLOCKED BEWTEEN 101 AND 400 CCF;
- 20 HOW DO YOU RESPOND? (Stahlman Rebuttal, pg. 3.)
- A. Spire's proposed RNA program was modeled after Ameren's DCA and distinctions are
   not uncommon between utilities. In rebuttal testimony, both myself and Spire witness
- 23 Timothy Lyons addressed the alternative RNA proposed by Staff. Spire developed its

1		proposed RNA using Ameren's DCA as a model because Spire believes the utilities have
2		similar loads for residential customers. Spire continues to advocate that a break at 30 Ccf
3		for residential is a more appropriate value given historical usage. Mr. Lyons looked at
4		load profiles to support this recommendation. Spire witness Timothy Lyons will address
5		this in his Surrebuttal Testimony as well. For residential customers the ratio of 50 Ccf to
6		Ameren's 30 Ccf can't be that great in disparity. What I mean is that there is a 66%
7		difference in blocks that Ameren has and what Staff is proposing for Spire. Spire's
8		residential load average is nowhere near 66% greater than Ameren's. A block near 30 is a
9		better reflection of residential natural gas usage for Spire.
10	Q.	HOW DO YOU RESPOND TO THE CORRECTIONS MR. STAHLMAN
11		PROPOSED TO STAFF'S ALTNERATIVE RNA THAT WERE INCLUDED IN
12		HIS REBUTTAL TESTIMONY? (Stahlman Rebuttal, pg. 5-6.)
12 13	A.	HIS REBUTTAL TESTIMONY? (Stahlman Rebuttal, pg. 5-6.) Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes
	A.	
13	A.	Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes
13 14	A.	Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes that the SGS block was misidentified as greater than 50 Ccf and it should be Block 1b for
13 14 15	A.	Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes that the SGS block was misidentified as greater than 50 Ccf and it should be Block 1b for usage between 300 and 599 Ccf. Then, he proposes to delete the phrase "(as published in
13 14 15 16	A.	Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes that the SGS block was misidentified as greater than 50 Ccf and it should be Block 1b for usage between 300 and 599 Ccf. Then, he proposes to delete the phrase "(as published in the Wall Street Journal on the first business day of such month), minus two percentage
13 14 15 16 17	A.	Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes that the SGS block was misidentified as greater than 50 Ccf and it should be Block 1b for usage between 300 and 599 Ccf. Then, he proposes to delete the phrase "(as published in the Wall Street Journal on the first business day of such month), minus two percentage points, shall be applied to the Company's ending monthly RNA balance" because the
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	A.	Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes that the SGS block was misidentified as greater than 50 Ccf and it should be Block 1b for usage between 300 and 599 Ccf. Then, he proposes to delete the phrase "(as published in the Wall Street Journal on the first business day of such month), minus two percentage points, shall be applied to the Company's ending monthly RNA balance" because the authorizing statute requires "short-term interest" to be used and this phrase may not
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	A.	Mr. Stahlman indicates several corrections to Staff's proposed alternative. First, he notes that the SGS block was misidentified as greater than 50 Ccf and it should be Block 1b for usage between 300 and 599 Ccf. Then, he proposes to delete the phrase "(as published in the Wall Street Journal on the first business day of such month), minus two percentage points, shall be applied to the Company's ending monthly RNA balance" because the authorizing statute requires "short-term interest" to be used and this phrase may not accurately reflect how short-term interest is calculated.

1		company witness Lyons Rebuttal Testimony on RNA for proper SGS and residential
2		block rates.
3		XVI. WNAR
4	Q.	DO YOU AGREE WITH STAFF WITNESS MICHAEL STAHLMAN THAT THE
5		ANOMALIES SPIRE EXPERIENCED WITH ITS CURRENT WNAR AND THAT
6		MR. SELINGER REFERENCED IN HIS DIRECT TESTIMONY RESULT FROM
7		THE DIFFERENCE BETWEEN A CALENDAR MONTH AND A BILLING
8		MONTH? (Stahlman Rebuttal, pg. 3; Selinger Direct, pg 28.)
9	A.	No. Spire believes the design of its current WNAR is flawed and leads to anomalies.
10	Q.	DOES STAFF WITNESS STAHLMAN RECOMMEND CONTINUING THE
11		COMPANY'S CURRENT WEATHER NORMALIZATION ADJUSTMENT
12		RIDER?
13	A.	No. Mr. Stahlman advocates for Staff's proposal for an alternative RNA because it
14		addresses the interplay between weather and conservation, and he notes that it is unclear
15		how much conservation would be accounted for in the WNAR. (Stahlman Rebuttal, pg.
16		4.) He also stated that the fact that the WNAR relies on third party data for weather is
17		troublesome and cited a recent situation where one of the companies stopped reporting
18		the information without warning. Staff's alternative RNA proposal would allow it to rely
19		on information Staff possesses instead of a third party.
20		However, Mr. Stahlman offers an alternative if the Commission approves the
21		continuation of the WNAR. Mr. Stahlman supports an annual filing as proposed by OPC
22		in Lena Mantle's rebuttal testimony, rather than semi-annual filing; and Mr. Stahlman
23		recommends that the WNAR be changed to allow 60 days to review instead of the current

1		30 days because Staff has found that it is difficult to complete its initial review and
2		received and review substitute tariffs in 10-15 days. (Stahlman Rebuttal, pg. 4-5.)
3	Q.	HOW DO YOU RESPOND TO MR. STAHLMAN'S EVALUATION OF THE
4		WNAR?
5	A.	Spire is advocating for an RNA in this case and agrees with Staff that this type of
6		mechanism would allow consideration for both conservation and weather to be part of the
7		analysis and should be approved in this rate case, in contrast to the current WNAR. Spire
8		agrees with Staff's proposal for the alternative RNA, except for the block break at 30 Ccf
9		and 50 Ccf. Spire does not support the continuation of the WNAR and believes that the
10		RNA should be the next step for Missouri Public Policy. Please see Company witness
11		Lyons Rebuttal for further RNA support and specifics on block rates.
12		XVII. RNG
13	Q.	STAFF OPPOSES SPIRE'S PROPOSED RNG TARIFF BECAUSE OF ITS
14		BLENDED RATE, FAILURE TO ADDRESS GAS QUALITY, BECAUSE IT
15		ALLEGEDLY INCLUDES CONFUSING LANGUAGE, HAS AN UNCLEAR
16		SCOPE AND LACKS CONSIDERATION OF THE POTENTIAL EFFECT
17		
		RENEWABLE ENERGY INCENTIVES WOULD HAVE ON THE PROGRAM.
18		RENEWABLE ENERGY INCENTIVES WOULD HAVE ON THE PROGRAM. (Patterson Rebuttal, pg. 6). HOW DO YOU RESPOND?
18 19	A.	
	A.	(Patterson Rebuttal, pg. 6). HOW DO YOU RESPOND?
19	A.	(Patterson Rebuttal, pg. 6). HOW DO YOU RESPOND? Most of these concerns are addressed in the Company's proposed RNG tariff. In this rate

Currently Spire does not have any RNG facilities directly connected to its distribution system. Therefore, gas quality is not a concern at the moment. If there is a future RNG facility behind the Company's city gate, those gas quality specs would be addressed in an interconnect agreement. For now, any RNG would be bought on the interstate pipeline systems. We would be buying gas subject to specific FERC tariffs regarding gas quality that are compatible to being distributed to and behind gas LDCs.

Renewable energy incentives are also identified in the tariff. All environmental attributes
(renewable energy incentives) will stay with the customer in their RNG PGA purchase. At
least 90% of RNG purchase revenue will be used to offset the commodity cost the
Company pays for renewable natural gas supply, including environmental attributes.

11 **Q**. PLEASE RESPONSE TO STAFF'S ALTERNATIVE PROPOSAL THAT WOULD 12 **REQUIRE SPIRE TO: 1) ESTABLISH A SPECIFIC RATE FOR RNG INSTEAD** 13 OF A BLENDED RATE; 2) CLARIFY THE LEVELS OF PARTICIPATION 14 CUSTOMERS MAY SELECT AND THE TERMS USED TO DESCRIBE THOSE 15 LEVELS; 3) ESTABLISH A QUALITY STANDARD FOR RNG; 4) CLARIFY THAT PROCUREMENT OF AN RNG PROGRAM WOULD BE SUBJECT TO 16 17 PRUDENCE AND COMPLIANCE REVIEWS IN THE APPLICABLE ACTUAL 18 COST ADJUSTMENT PERIOD; AND 5) SUBMIT AN RNG PROGRAM THAT 19 WOULD INCLUDE ESTIMATES OF POTENTIAL SUPPLY AND DEMAND, A 20 DESCRIPTION OF RENEWABLE ENERGY INCENTIVES THAT MAY AFFECT 21 THE PROPOSED RNG PROGRAM, AND IDENTIFY ANY CAPITAL 22 INVESTMENTS SPIRE MIGHT MAKE IN RNG INFRASTRUCTURE.

1 A. Because of the premium cost of RNG, the Company feels that a block approach or 2 "blended" rate would lead to a minimal impact to customer bills. A specific RNG rate will 3 be posted and filed as part of the RNG PGA tariff. As set forth in my previous testimony, 4 the levels of participation are clear: 10%, 25%, 50%, or 100% of average usage. The 5 Company expects that procurement of RNG be subject to prudence and compliance review 6 in the applicable ACA period. Any renewable energy incentive would stay with the 7 customer as provided in the tariff and my response above. As part of this RNG tariff, Spire 8 is not looking to recoup any investment or capital. If the company would make an 9 investment in RNG it would be outside of this tariff and the Company would communicate 10 this type of investment with our regulators

Beyond these concerns, it's important to remember that customers have told us that this type of program is what they want and expect. The Company has surveys (see schedule SAW-1) that demonstrate our customers' interest in RNG. I feel we need an actual voluntary RNG program to understand the true demand for RNG.

Q. OPC WITNESS MANTLE RECOMMENDS THE COMMISSION NOT APPROVE
THE VOLUNTARY RNG PROGRAM PROPOSED BY SPIRE, INCLUDING
SPIRE'S REQUEST TO PROCURE UP TO 5% OF ITS GAS SUPPLY FROM
RENEWABLE SOURCES, BECAUSE THE AMOUNT OF RNG CURRENTLY
BEING PRODUCED IS LIMITED AND THE AMOUNT THAT COULD BE
PRODUCED IS LIMITED. DO YOU AGREE?

A. No. RNG is being produced in Missouri and the surrounding region. Our customers are
 telling us they want RNG. Please see Schedule SAW-SR1. Moreover, purchasing up to
 5% of RNG into the overall PGA would have a minimal impact on the overall PGA rate.

# Q. MS. MANTLE ALSO CRITICIZES SPIRE'S PROPOSAL TO PASS THE COSTS THROUGH ITS PURCHASED GAS ADJUSTMENT ("PGA") BECAUSE ALL OF THE RISK OF AVAILABILITY AND COST IS ON THE CUSTOMERS AND NOT SPIRE. HOW DO YOU RESPOND?

A. Gas costs are a pass through. Spire does not make any earnings or rate of return on the
PGA component. With this being such a small portion of the PGA portfolio, the customer
will be mostly insulated from RNG purchases.

#### 8

#### **XVIII. DEPRECIATION STUDY**

# 9 Q. OPC WITNESS JOHN ROBINETTE ASSERTS THAT SPIRE'S PROPOSED 10 DEPRECIATION RATES SHOULD BE REJECTED BECAUSE THEY ARE NOT 11 SUPPORTED BY SPIRE'S DIRECT RECORD. DID SPIRE PROVIDE ITS 12 DEPRECIATION STUDY IN ITS DIRECT FILING?

13 A. Spire provided the depreciation study to the parties as a workpaper after its direct case was 14 filed, pursuant to Commission Rule 20 CSR 4240-40.090(1)(B)2. This rule requires the 15 Company to submit its depreciation study, database, and property unit catalog on certain 16 occasions upon submission of a general rate increase request. While I am not a lawyer, I 17 have been advised that this rule does not state that the depreciation study must be "filed" 18 with the direct testimony, it is only required to be submitted as part of the Company's rate 19 case. Spire submitted its depreciation study to all parties through the workpapers along 20 with the filing of our direct case, in compliance with the Commission's rules. Spire witness 21 John Spanos will also address the depreciation study in his Surrebuttal Testimony.

#### 22 Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY?

A. Yes, it does.

#### **BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI**

In the Matter of Spire Missouri Inc.'s d/b/a Spire Request for Authority to Implement a General Rate Increase for Natural Gas Service Provided in the Company's Missouri Service Areas

GR-2021-0108 Case No.

#### AFFIDAVIT

STATE OF MISSOURI	)	
	)	SS.
CITY OF ST. LOUIS	)	

Scott A. Weitzel, of lawful age, being first duly sworn, deposes and states:

- 1. My name is Scott A. Weitzel. I am the Managing Director, Regulatory and Legislative Affairs at Spire Missouri Inc. My business address is 700 Market St., St. Louis, Missouri, 63101.
- 2. Attached hereto and made a part hereof for all purposes is my rebuttal testimony on behalf of Spire Missouri Inc.
- 3. Under penalty of perjury, I declare that my answers to the questions contained in the foregoing surrebuttal testimony are true and correct to the best of my knowledge and belief.

Scott A. Weitzel

July 14, 2021 Date

## Spire Missouri Fresh Perspectives

Jan. 2020



#### CONCEPTS

### **Respondents were asked to evaluate two descriptions of potential Spire programs:**



Some utilities offer customers the opportunity to advance innovative projects that have a carbon-neutral effect on the environment. Examples of these projects include planting trees in forests, purifying local rivers and streams, or exploring renewable energy solutions.



Renewable Natural Gas (RNG) offers an innovative way to produce energy from farms, landfills, and wastewater treatment plants. RNG is one initiative that allows companies to work toward the goal of being carbon neutral. More than a third of customers show high interest in both options, and half are extremely willing or not totally unwilling to pay to advance them

Missouri



#### Interest in advancing program

#### 6-point scale Extremely 13% 14% Willing 37% 39% 50% 46% Not at all Willing Renewables Carbon-Neutral Concept Concept

#### Customer willingness to pay to advance

CONFIDENTIAL Schedule SAW-SR-1 Page 3 of 4

N=1,097 Q16: 6-point scale. How interested would you be in advancing projects like the one you just read about? Q17: 6-point scale. How willing would you be to pay to advance projects like this?

# Well over half of customers are willing to pay more on their monthly bill in support of these options

#### Missouri

#### Amount Willing to Pay to Advance Renewable Natural Gas Projects



Schedule SAW-SR-1 Page 4 of 4