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Fuel Adjustment Clause John A. Rogers MO PSC Staff Rebuttal Testimony EO-2008-0216 April 22, 2011

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY OPERATIONS DIVISION

REBUTTAL TESTIMONY

OF

JOHN A. ROGERS

KCP&L GREATER MISSOURI OPERATIONS COMPANY

CASE NO. EO-2008-0216

Jefferson City, Missouri April 2011

Staff Exhibit No. Date 5/17/11 Reporter SM File No. Fo. 2008 . 02/4

BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the Matter of KCP&L Greater Missouri) Operations Company (f/k/a Aquila, Inc.)) for Authority to Implement Rate) Adjustments Required by 4 CSR 240-) 20.090(4) and the Company's Approved) Fuel and Purchased Power Cost Recovery) Mechanism)

File No. EO-2008-0216

AFFIDAVIT OF JOHN A. ROGERS

STATE OF MISSOURI)) ss COUNTY OF COLE)

John A. Rogers, of lawful age, on his oath states: that he has participated in the preparation of the following Rebuttal Testimony in question and answer form, consisting of 3 pages of Rebuttal Testimony to be presented in the above case, that the answers in the following Rebuttal Testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true to the best of his knowledge and belief.

the a Rogers

Subscribed and sworn to before me this $\frac{22}{2}$ day of April, 2011.



1 2		REBUTTAL TESTIMONY
2 3 4	OF	
5	JOHN A. ROGERS	
6 7	KCP&L GREATER MISSOURI OPERATIONS COMPANY	
8 9		CASE NO. EO-2008-0216
10 11 12	Q.	Please state your name and business address.
13	Α.	My name is John A. Rogers, and my business address is Missouri Public
14	Service Commission, P. O. Box 360, Jefferson City, Missouri 65102.	
15	Q.	What is your present position at the Missouri Public Service Commission?
16	А.	I am a Utility Regulatory Manager in the Energy Department of the Utility
17	Operations Division.	
18	Q.	Are you the same John A. Rogers that filed direct testimony on April 1, 2011?
19	Α.	Yes, I am.
20	Q.	Would you please summarize the purpose of your rebuttal testimony?
21	А.	I address certain direct testimony of KCP&L Greater Missouri Operations
22	Company (GMO or Company) witness, Tim M. Rush, related to the date that the initial	
23	accumulation period began. I also provide Staff's understanding of several statements made	
24	by Mr. Rush in his direct testimony which are confusing and may be misinterpreted.	
25	Q.	Please respond to Mr. Rush's testimony at page 7, lines 4 through 9 that
26	follows:	
27 28 29 30		Q. What do you conclude from this regarding the commencement of the first Accumulation Period for the Company?A. The first Accumulation Period began on June 1, 2007, after the Report and Order became effective on May 217, 2007, but, in any

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Rebuttal Testimony of John A. Rogers

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event, not later than July 5, 2007 when the Commission's Order of June 29, 2007 that approved the FAC tariff sheets became effective.

4 Α. The date May 217, 2007 appears to be a typographical error. It should be May 5 27, 2007. As I stated in my direct testimony at page 3, lines 13 through 23, the Missouri 6 Western District Court of Appeals held in State ex. Rel. AG Processing, Inc. v. Public Service 7 Commission, 311 S.W.2d 361 (Mo. App. 2010), that it was unlawful for the Commission to 8 include fuel, purchased power and emissions costs Aquila incurred before the July 5, 2007 9 effective date of Aquila Inc.'s (n/k/a KCP&L Greater Missouri Operations Company) FAC 10 tariff sheets when calculating the CAFs for MPS (Kansas City area customers) and L&P (St. 11 Joseph area customers) associated with Accumulation Period 1 of Aquila's FAC.

12 The Court's stated rationales for its holding – statutory construction, filed rate doctrine 13 and prohibition on retroactive ratemaking – provide no guidance on the question of whether 14 the part of the accumulation period for which actual costs should be compared to predicted 15 costs for determining the CAFs should start on July 5, 2007, or some later date, and not as Mr. 16 Rush has stated: "no later than July 5, 2007."

Further, regardless of whether one asserts the first accumulation period started June 1
or some later date, the Court is quite clear no costs incurred prior to the effective date of the
fuel adjustment clause tariff sheets—July 5, 2007—may be included in the calculation of the
CAFs.

Q. Would you respond to Mr. Rush's direct testimony at page 5, lines 13 through
14 that "Aquila's RAM was approved in the Report and Order effective May 27, 2007"?

A. The Court of Appeals addressed this issue. Aquila's RAM was not effective
May 27, 2007. The Commission authorized Aquila's RAM in its *Report and Order* issued on
May 17, 2007 that became effective May 27, 2007. The Missouri Court of Appeals held that

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it was unlawful for the Commission to include fuel, purchased power and emissions cost
 Aquila incurred before the July 5, 2007 effective date of Aquila's FAC tariff sheets. Staff's
 position is that Aquila's RAM became effective on July 5, 2007.

Q. Do you have any response to Mr. Rush's direct testimony at page 9, lines 1 through 2 that "[a]lthough the Company believes that the tariffs approving the FAC became effective June 1, 2007 under the Report and Order, the date that the specific FAC tariffs became effective was July 5, 2001."

A. Yes. What he says is confusing. The order with which the Commission
approved Aquila's fuel adjustment clause tariff sheets in Case No. ER-2007-0004—Order
Granting Expedited Treatment and Approving Tariff Sheets—approved them "to become
effective on and after July 5, 2007." Further, the original FAC tariff sheets did not approve
the FAC as Mr. Rush suggests. The Commission approved Aquila's FAC in its order issued
on May 17, 2007 that became effective May 27, 2007.

Q. Can you help clarify Mr. Rush's direct testimony at page 11, lines 13 through
14 that "[t]he FAC tariffs that became effective July 5, 2007 contain a rate of \$0.0000 per
kilowatt-hour ("kWh")"?

A. Yes. The "rate of \$0.0000 per kilowatt-hour" Mr. Rush is referring to are the
rates on The Aquila, Inc., dba, AQUILA NETWORKS, P.S.C. MO. No. 1, Original Sheet No.
127, line 12 Current annual cost adjustment factor for secondary and primary service for
Aquila Networks - L&P and line 12 Current annual cost adjustment factor for secondary and
primary service for Aquila Networks - MPS.

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Q. Does this conclude your testimony at this time?

23 A.

Yes.