

Denny Hoskins

Secretary of State / Administrative Rules
RULE TRANSMITTAL

1022

Administrative Rules Stamp

RECEIVED

By Administrative Rules at 11:41 am, Sep 21, 2026

JCAR Stamp

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By JCAR at 11:26 am, Sep 21, 2026

Rule number 20 CSR 4240-21.065

Use a SEPARATE rule transmittal sheet for EACH individual rulemaking.

Name of person(s) Administrative Rules can contact with questions about this rule:

Content Nancy Dippell Phone 573-751-8518 Fax 573-526-6010

Email address Nancy.Dippell@psc.mo.gov

Data Entry Kayla Kliethermes Phone 573-751-4256 Fax 573-526-6010

Email address Kayla.Kliethermes@psc.mo.gov

Interagency mailing address Public Service Commission, 9th Floor Gov. Office Bldg, JC, MO

TYPE OF RULEMAKING ACTION TO BE TAKEN

☐ Emergency rulemaking > ☐ Rule ☐ Amendment ☐ Rescission ☐ Termination

Effective date for the emergency _____

☒ Proposed rulemaking > ☒ Rule ☐ Amendment ☐ Rescission

☐ Rule Action Notice

☐ In Addition

☐ Rule Under Consideration

☐ Request for Non-Substantive Change

☐ Statement of Actual Cost

☐ Order of Rulemaking > ☐ Withdrawal ☐ Adoption ☐ Amendment ☐ Rescission

Effective date for the order _____

☐ Statutory 30 days OR ☐ Specific date _____

Does the Order of Rulemaking contain changes to the rule text? ☐ NO

☐ YES—LIST THE SECTIONS/SUBSECTIONS WITH CHANGES:



Missouri Public Service Commission

MAIDA J. COLEMAN
Commissioner

KAYLA HAHN
Chair

JOHN P. MITCHELL
Commissioner

GLEN KOLKMEYER
Commissioner

POST OFFICE BOX 360
JEFFERSON CITY, MISSOURI 65102
573-751-3234
573-751-1847 (Fax Number)
<http://psc.mo.gov>

VACANT
Commissioner

September 18, 2026

Sarah Schappe
Director
Joint Committee on Administration Rules
State Capitol, Room B8A
Jefferson City, Missouri 65101

Re: 20 CSR 4240-21.065 Implementation Plan Development and Reporting Requirements

Dear Director Schappe,

CERTIFICATION OF ADMINISTRATIVE RULE

I do hereby certify that the attached is an accurate and complete copy of the proposed rule lawfully submitted by the Missouri Public Service Commission.

The Public Service Commission further certifies it has conducted an analysis of whether or not there has been a taking of real property pursuant to section 536.017, RSMo, that the proposed rule does not constitute a taking of real property under relevant state and federal law.

The Public Service Commission has determined and hereby also certifies that if the proposed rule does affect small business pursuant to sections 536.300 to 536.310, RSMo, a small business impact statement has been filed as required by those sections. If no small business impact statement has been filed the proposed rule either does not affect small business or the small business requirements do not apply pursuant to section 536.300.4, RSMo.

Statutory Authority: *sections 386.040, 386.250, 386.610, 393.140, RSMo 2016, and section 393.1900, RSMo Supp. 2025.*

If there are any questions regarding the content of this proposed rule, please contact:



Nancy Dippell
Secretary/Chief Regulatory Law Judge
Missouri Public Service Commission
200 Madison Street
P.O. Box 360
Jefferson City, MO 65102
(573) 751-8518
Nancy.Dippell@psc.mo.gov

Nancy Dippell

Nancy Dippell
Secretary

Enclosures



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September 18, 2026

Denny Hoskins
Secretary of State
Administrative Rules Division
600 West Main Street
Jefferson City, Missouri 65101

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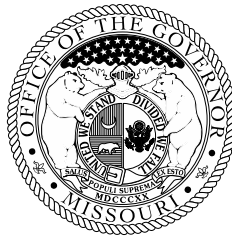
Nancy Dippell
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Nancy Dippell

Nancy Dippell
Secretary

Enclosures

STATE CAPITOL
201 W. CAPITOL AVENUE, ROOM 216
JEFFERSON CITY, MISSOURI 65101



(573) 751-3222
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Mike Kehoe

GOVERNOR
STATE OF MISSOURI

September 16, 2026

Kayla Hahn, Chair
Missouri Public Service Commission
P O Box 360
Jefferson City MO 65102

Dear Ms. Hahn:

Our office has received the Proposed New rulemakings for the following regulations:

- **20 CSR 4240-21.055** Distributed Energy Resource Analysis Requirements
- **20 CSR 4240-21.060** Alternative Resource Plan and Preferred Resource Plan Requirements
- **20 CSR 4240-21.065** Implementation Plan Development and Reporting Requirements

Executive Order 25-13 requires this office's approval before state agencies release proposed regulations for notice and comment, amend existing regulations, or adopt new regulations. After our review, we approve submission of the rule and the regulatory impact report (if required) to JCAR and the Secretary of State.

Sincerely,

A handwritten signature in blue ink that reads "Lowell Pearson".

Lowell Pearson
General Counsel

**AFFIDAVIT
PUBLIC COST**

STATE OF MISSOURI)
)
COUNTY OF COLE)

I, Rodney Massman, General Counsel of the Public Service Commission, do declare that it is my opinion that the cost of proposed rule 20 CSR 4240-21.065 is less than five hundred dollars in the aggregate to this agency, any other agency of state government or any political subdivision thereof.



Rodney Massman
General Counsel
Public Service Commission

Subscribed and sworn to before me this 9th day of September, 2020, I am commissioned as a notary public within the County of Cole, State of Missouri, and my commission expires on June 29, 2029.


Notary Public

Title 20 - DEPARTMENT OF COMMERCE AND INSURANCE
Division 4240 - Public Service Commission
Chapter 21 - Resource Planning for Electric Utilities

PROPOSED RULE

20 CSR 4240-21.065 Implementation Plan Development and Reporting Requirements

PURPOSE: This rule establishes the minimum standards for the scope and level of detail required for developing the implementation plan for the preferred resource plan and supplements the requirements of sections 393.1900.4 and 393.1900.5, RSMo.

(1) Implementation plan development.

(A) The electric utility shall develop an implementation plan for its preferred resource plan, which shall be filed as part of its integrated resource plan (IRP), as required in 20 CSR 4240-21.020(3).

(B) For each specified supply-side resource, or specified quantity of supply-side resource by supply-side resource type for which construction is expected to begin during the implementation period, the electric utility shall describe, if known, and document, if applicable, the following:

1. The supply-side resource or quantity of supply-side resource by supply-side resource type, including generation type(s) and capacity;
2. Location;
3. Acquisition approach, including any negotiated or signed power purchase agreement or build-transfer agreement to purchase a supply-side resource(s) from a third-party;
4. Schedule, including:
 - A. Estimated schedule to bring the supply-side resource on-line;
 - B. A schedule for all acquisition or engineering and construction phases; and
 - C. Identification of critical paths and major milestones, including decision points for committing to major expenditures;
5. Estimated project costs, which shall include:
 - A. Detailed capital cost estimates, covering all engineering and construction phases, including:
 - (I) Expected transmission interconnection costs and potential for increased costs;
 - (II) Expected fuel supply interconnection costs; and
 - (III) Expected fuel costs and expected alternative fuel costs;
 - B. Estimated annual operation and maintenance costs, divided into fixed and variable costs;
 - C. The source of any project cost information, including copies of procurement documents, construction or purchase agreements; and
 - D. A sufficient level of detail to assess the economic feasibility of each supply-side resource;
6. Identification of any environmental permits, granted or planned;

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7. The appropriate regional transmission organization or independent system operator (RTO/ISO) generation interconnection agreement status and expected finalization date;

8. Performance information for the supply-side resource, including information related to existing supply-side resources, and needed to individually assess the following cost categories by resource:

A. Capital cost, including, for capital projects that are reasonably expected to result in the extension of the retirement date of each generating unit;

B. Fixed and variable operation and maintenance costs;

C. Probable environmental compliance costs; and

D. Unit characteristics and attributes; and

9. Any other attributes that may be applicable or unique to the supply-side resource.

(C) The electric utility's implementation plan shall be part of the technical volumes and include the following documentation:

1. A description of competitive procurement policies the electric utility uses in the development, planning, engineering, construction, and acquisition of supply-side resources;

2. The electric utility's process for monitoring the critical uncertain factors on an ongoing basis and reporting the impact of significant changes in a timely fashion to those managers or officers who have the authority to initiate corrective actions when the specified limits for uncertain factors are exceeded;

3. The electric utility's process for monitoring the progress made implementing the preferred resource plan in accordance with the schedules and milestones set out in the implementation plan and for reporting significant deviations in a timely fashion to those managers or officers who have the authority to initiate corrective actions to ensure the supply-side resources are implemented as scheduled;

4. An explanation of any differences between the supply-side related investment levels reflected in the general categories of capital expenditure contained in the electric utility's five (5)-year capital investment plan submitted under section 393.1400.4, RSMo, and the investment levels underlying the electric utility's preferred resource plan;

5. Short-term capacity needs, specifically:

A. For short-term capacity needs forecasted within the implementation period, the electric utility shall develop short-term alternatives sufficient to maintain reliability until long-term resources are available;

B. For each short-term alternative, the electric utility shall describe and provide supporting documentation relied upon together with a summary table including the:

(I) Cost of acquisition, including contract payments, fuel, operations, and any associated ancillary services;

(II) Operational characteristics, including expected availability, reliability, ramp rates, start-up and shut-down times, and any limitations on continuous operation;

(III) Term of the resource, including contract length, start and end dates, and any provisions for renewal, extension, or early termination; and

(IV) Analysis of the risk and uncertainty, including potential variability in availability, fuel supply, or market pricing; and

C. The electric utility shall not exclude from consideration any economically feasible short-term alternative capacity resource without documented justification; and

6. A schedule and explanation of ongoing and planned research activities to update and improve the quality of data used in load analysis and forecasting.

(2) Implementation plan status report.

(A) The electric utility shall submit an implementation plan status report by February 15 following the commission's order for the applicable electric utility's IRP filing and every year thereafter, or more frequently if ordered by the commission.

(B) The implementation plan status report shall include, but is not limited to:

1. Status of the electric utility's approved preferred resource plan;

2. Status of the filed critical uncertain factors pursuant to 20 CSR 4240-21.060(4)(E), including a discussion of any significant deviations from the forecasted values for each critical uncertain factor;

3. Any changing conditions or potential changing conditions that may impact any aspect of the implementation plan or the preferred resource plan;

4. The electric utility's progress in implementing each specified supply-side resource and each quantity of supply-side resources by resource type identified in its implementation plan, which shall include viability metrics such as, qualitative and quantitative measures that assess the practicality and readiness of each resource identified in the implementation plan, and shall include:

A. Siting and permitting feasibility, including interconnection, transmission access, transmission constraints, and availability of fuel;

B. Updated project costs, as required in paragraph (1)(B)5.;

C. Construction and acquisition timelines;

D. Supply chain and workforce availability;

E. Alignment with the electric utility's implementation schedule and procurement capabilities;

F. Scope changes to any resource; and

G. Environmental compliance costs; and

5. For each short-term capacity resource identified pursuant to paragraph (1)(C)5., the electric utility shall provide:

A. An updated summary table as required by subparagraph (1)(C)5.B.;

B. Any information the commission orders; and

C. Any other information the electric utility determines is appropriate.

AUTHORITY: sections 386.040, 386.250, 386.610, 393.140, RSMo 2016, and section 393.1900, RSMo Supp. 2025. Original rule filed _____, 2026.

PUBLIC COST: This proposed rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500.00) in the aggregate.

PRIVATE COST: This proposed rule will not cost private entities more than five hundred dollars (\$500.00) in the aggregate.

NOTICE OF PUBLIC HEARING AND NOTICE TO SUBMIT COMMENTS: Anyone may file comments in support of or in opposition to this proposed rule with the Missouri Public Service Commission, Nancy Dippell, Secretary of the Commission, P.O. Box 360, Jefferson City, MO 65102. To be considered, comments must be received at the commission's offices on or before December 2, 2026, and should include a reference to Commission Case No. EX-2027-0085. Comments may also be submitted via a filing using the commission's electronic filing and information system at https://psc.mo.gov/General/Submit_Comments. A public hearing regarding this proposed rule is scheduled for December 15, 2026, at 10:00 a.m., in Room 310 of the Governor Office Building, 200 Madison St., Jefferson City, MO. Interested persons may appear at this hearing to submit additional comments and/or testimony in support of or in opposition to this proposed rule and may be asked to respond to commission questions. Any persons with special needs as addressed by the Americans with Disabilities Act should contact the Missouri Public Service Commission at least ten (10) days prior to the hearing at one (1) of the following numbers: Consumer Services Hotline 1-800-392-4211 or TDD Hotline 1-800-829-7541.