# **Robin Carnahan**

Secretary of State Administrative Rules Division

RULE TRANSMITTAL

Administrative Rules Stamp

# RECEIVED

JAN 0 8 2010

SECRETARY OF STATE ADMINISTRATIVE RULES

Rule Number	Requirements	DU Electric	c Utility Renewabl	e Energy	Standard
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Use a "SEPARA	ATE" rule transmi	ttal sheet	for EACH individ	ual rulema	aking.
Name of person	to call with quest	ions abou	t this rule:		
Content Morr	is L. Woodruff	Phone	573-751-2849	_ FAX	573-526-6010
Email address	morris.woodruff(	@psc.mo.	gov		
	orris Woodruff			_ FAX	573-526-6010
Email address	morris.woodruff(	@psc.mo.	gov		
Interagency mai	ling address PS	SC, Ste 90	0, Gov. Ofc. Bldg	., Jefferson	n City, MO 65102
TYPE OF RULE	EMAKING ACTIO	ON TO BE	TAKEN		
Emergency r	ulemaking, includ	le effectiv	e date		
Proposed Ru	ılemaking				
		n Notice	☐ In Addition	Rule	Under Consideration
Order of Rul	<del></del>		<b>—</b>		
Effective Date f	•				
Statutory 30	days OR Specific	date			
Does the Order	of Rulemaking co	ntain cha	nges to the rule tex	kt? 🔲 NO	•
YES—LIST	THE SECTIONS	S WITH C	CHANGES, includ	ing any de	eleted rule text:

Small Business Regulatory
Fairness Board (DED) Stamp
SMALL BUSINESS
REGULATORY FAIRNESS BOARD

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JOINT COMMITTEE ON

JAN 0 8 2010

ADMINISTRATIVE RULES



Commissioners

ROBERT M. CLAYTON III Chairman

JEFF DAVIS

TERRY M. JARRETT KEVIN GUNN

ROBERT S. KENNEY

# Missouri Public Service Commission

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Director, Administration and
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STEVEN C. REED Secretary/General Counsel

KEVIN A. THOMPSON Chief Staff Counsel

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JAN 0 8 2010

SECRETARY OF STATE ADMINISTRATIVE RULES

January 8, 2010

Robin Carnahan Secretary of State Administrative Rules Division 600 West Main Street Jefferson City, Missouri 65101

Re: 4 CSR 240-20.100 Electric Utility Renewable Energy Standard Requirements

Dear Secretary Carnahan,

### CERTIFICATION OF ADMINISTRATIVE RULE

I do hereby certify that the attached is an accurate and complete copy of the proposed rulemaking lawfully submitted by the Missouri Public Service Commission.

The Public Service Commission has determined and hereby certifies that this proposed rulemaking will not have an economic impact on small businesses. The Public Service Commission further certifies that it has conducted an analysis of whether or not there has been a taking of real property pursuant to section 536.017, RSMo 2000, that the proposed rulemaking does not constitute a taking of real property under relevant state and federal law, and that the proposed rulemaking conforms to the requirements of HB 191, Section 1, regarding user fees.

The Public Service Commission has determined and hereby also certifies that this proposed rulemaking complies with the small business requirements of HB 191, Section 1, in that it does not have an adverse impact on small businesses consisting of fewer than twenty-five full or part-time employees or it is necessary to protect the life, health, or safety of the public, or that this rulemaking complies with HB 191, by exempting any small business consisting of fewer than twenty-five full or part-time employees from its coverage, by implementing a federal mandate, or by implementing a federal program administered by the state or an act of the general assembly.

Statutory Authority: sections 393.1030, 386.040, and 386.410, RSMo 2000

If there are any questions regarding the content of this proposed rulemaking, please contact:

Morris L. Woodruff, Chief Regulatory Law Judge Missouri Public Service Commission 200 Madison Street P.O. Box 360 Jefferson City, MO 65102 (573) 751-2849 morris.woodruff@psc.mo.gov

Morris L. Woodruff

Chief Regulatory Law Judge

# **AFFIDAVIT**

# **PUBLIC COST**

STATE OF MISSOURI	)
	) ss.
COUNTY OF COLE	)

I, David Kerr, Director, Missouri Department of Economic Development, first being duly sworn, on my oath, state that it is my opinion that the attached fiscal note for Proposed Rule 4 CSR 240-20.100 is a reasonably accurate estimate.

David Kerr Director

Department of Economic Development

Subscribed and sworn to before me this 28th day of December, 2009. I am commissioned as a notary public within the County of Cole, State of Missouri, and my commission expires on 17 July 2011.

Notary Public

ANNETTE KEHNER
Notary Public - Notary Seal
State of Missouri
Commissioned for Cole County
My Commission Expires: July 17, 2011
Commission Number: 07492656

# Title 4- DEPARTMENT OF ECONOMIC DEVELOPMENT Division 240 – Public Service Commission Chapter 20 – Electric Utilities

# PROPOSED RULE

JOINT COMMITTEE ON

JAN 0 8 2010

ADMINISTRATIVE RULES

# 4 CSR 240-20.100 Electric Utility Renewable Energy Standard Requirements

PURPOSE: This rule sets the definitions, structure, operation, and procedures relevant to compliance with the Renewable Energy Standard.

- (1) Definitions. For the purpose of this rule:
- (A) Co-fire means simultaneously using multiple fuels in a single generating unit to produce electricity;
  - (B) Commission means the Public Service Commission of the State of Missouri;
- (C) Calendar year means a period of 365 days (or 366 days for leap years) that includes January 1 of the year and all subsequent days through and including December 31 of the same year;
- (D) Customer-generator means the owner or operator of an electric energy generation unit that meets all of the following criteria:
  - 1. Is powered by a renewable energy resource;
- 2. Is located on premises that are owned, operated, leased, or otherwise controlled by the party as retail account holder and which corresponds to the service address for the retail account:
- 3. Is interconnected and operates in parallel phase and synchronization with an electric utility and has been approved for interconnection by said electric utility;
- 4. Meets all applicable safety, performance, interconnection, and reliability standards established by the National Electrical Code, the National Electrical Safety Code, the Institute of Electrical and Electronic Engineers, Underwriters Laboratories, the Federal Energy Regulatory Commission, and any local governing authorities; and
- 5. Contains a mechanism that automatically disables the unit and interrupts the flow of electricity onto the electric utility's electrical system whenever the flow of electricity from the electric utility to the customer-generator is interrupted.
  - (E) Department means the department of natural resources;
- (F) Electric utility means an electrical corporation as defined in section 386.020, RSMo;
- (G) General rate proceeding means a general rate increase proceeding or complaint proceeding before the commission in which all relevant factors that may affect the costs, or rates and charges of the electric utility are considered by the commission;
- (H) Green pricing program means a voluntary program that provides an electric utility's retail customers an opportunity to purchase renewable energy or RECs;
- (I) Rate class means a customer class defined in an electric utility's tariff. Generally, rate classes include Residential, Small General Service, Large General Service and Large Power Service, but may include additional rate classes. Each rate class includes all customers served under all variations of the rate schedules available to that class;
- (J) REC, Renewable Energy Credit, or Renewable Energy Certificate means at tradable certificate, that is either certified by an entity approved as an acceptable authority

JAN 0 8 2010

by the commission or as validated through a generator's attestation. Regardless of whether RECs have been certified, RECs must be validated through an attestation signed by an authorized individual of the company owning the renewable energy resource. Such attestation shall contain the name and address of the generator, the type of renewable energy resource technology, and the time and date of the generation. A REC represents that one megawatt-hour of electricity has been generated from renewable energy resources. RECs include, but are not limited to solar renewable energy credits. A REC expires three (3) years from the date the electricity associated with that REC was generated;

- (K) Renewable energy resource(s) means electric energy produced from the following:
  - Wind;
- 2. Solar, including solar thermal sources utilized to generate electricity, photovoltaic cells or panels;
  - Dedicated crops grown for energy production;
  - 4. Cellulosic agricultural residues;
  - 5. Plant residues:
  - 6. Methane from landfills or wastewater treatment;
  - 7. Clean and untreated wood, such as pallets;
- 8. Hydropower (not including pumped storage) that does not require a new diversion or impoundment of water and that has generator nameplate ratings of ten (10) megawatts or less;
- 9. Fuel cells using hydrogen produced by one of the renewable energy technologies in paragraphs 1 through 8 of this subsection; and
- 10. Other sources of energy not including nuclear that become available after November 4, 2008 and are certified as renewable by rule by the department.
- (L) RES or Renewable Energy Standard means sections 393.1025 and 393.1030, RSMo;
- (M) RESRAM or Renewable Energy Standard Rate Adjustment Mechanism means a mechanism that allows periodic rate adjustments to recover prudently incurred RES compliance costs and pass-through to customers the benefits of any savings achieved in meeting the requirements of the Renewable Energy Standard;
- (N) RES compliance costs means prudently incurred costs, both capital and expense, directly related to compliance with the Renewable Energy Standard. Prudently incurred costs do not include any increased costs resulting from negligent or wrongful acts or omissions by the electric utility;
- (O) RES requirements means the numeric values and other requirements established by section 393.1030.1, RSMo and sections (2)(C) and (2)(D) of this rule;
  - (P) The RES revenue requirement means the following:
- 1. All expensed RES compliance costs (other than taxes and depreciation associated with capital projects) that are included in the electric utility's revenue requirement in the proceeding in which the RESRAM is established; and
- 2. The costs (i.e., the return, taxes and depreciation) of any capital projects whose primary purpose is to permit the electric utility to comply with any RES requirement. The costs of such capital projects shall be those identified on the electric utility's books and records as of the last day of the test year, as updated, utilized in the proceeding in which the RESRAM is established;

- (Q) Solar renewable energy credit or S-REC means a REC created by generation of electric energy from solar thermal sources, photovoltaic cells and panels;
  - (R) Staff means the staff of the commission;
- (S) Standard Test Conditions means solar incidence of one (1) kilowatt per square meter and a cell or panel temperature of twenty-five (25) degrees centigrade as related to measuring the capability of solar electrical generating equipment;
- (T) Total retail electric sales, or total retail electric energy usage, means the megawatt-hours of electricity delivered in a specified time period by an electric utility to its Missouri retail customers as reflected in the retail customers' monthly billing statements;
- (U) Utility renewable energy resources mean those renewable energy resources that are owned, controlled or purchased by the electric utility.
- (2) Requirements. Pursuant to the provisions of this rule and 393.1025 and 393.1030, RSMo, all electric utilities must generate or purchase RECs and S-RECs associated with electricity from renewable energy resources in sufficient quantity to meet both the RES requirements and RES solar energy requirements respectively on a calendar year basis. Utility renewable energy resources utilized for compliance with this rule must include the RECs or S-RECs associated with the generation. The RES requirements and the RES solar energy requirements are based on total retail electric sales of the electric utility.
- (A) Electric energy or RECs associated with electric energy are eligible to be counted towards the RES requirements only if the generation facility for the renewable energy resource is either located in Missouri or, if located outside of Missouri, the renewable energy resource is sold to Missouri electric energy retail customers. For renewable energy resources generated at facilities located outside Missouri, an electric utility shall provide proof that the electric energy was sold to Missouri customers.
- (B) The amount of renewable energy resources or RECs associated with renewable energy resources that can be counted towards meeting the RES requirements are as follows:
- 1. If the facility generating the renewable energy resources is located in Missouri, the allowed amount is the amount of megawatt-hours generated by the applicable generating facility, further subject to the additional .25 credit pursuant to subsection (3)(H) of this rule;
- 2. If the facility generating the renewable energy resources is located outside Missouri, the allowed amount is the amount of megawatt-hours generated by the applicable generating facility that is sold to Missouri customers. For the purposes of (A) and (B) of this section, Missouri electric energy retail customers shall include retail customers of regulated Missouri utilities as well as customers of Missouri municipal utilities and Missouri rural electric cooperatives.
  - (C) The RES requirements are:
    - 1. No less than two percent (2%) in each calendar year 2011 through 2013;
    - No less than five percent (5%) in each calendar year 2014 through 2017;
    - 3. No less than ten percent (10%) in each calendar year 2018 through 2020; and
    - 4. No less than fifteen percent (15%) in each calendar year beginning in 2021.
- (D) At least two percent (2%) of each RES requirement listed in subsection (C) of this section shall be derived from solar energy. The RES solar energy requirements are:

- 1. No less than four-hundredths percent (0.04%) in each calendar year 2011 through 2013;
- 2. No less than one-tenth percent (0.1%) in each calendar year 2014 through 2017;
- 3. No less than two-tenths percent (0.2%) in each calendar year 2018 through 2020; and
- 4. No less than three-tenths percent (0.3%) in each calendar year beginning in 2021.
- (E) If compliance with the above RES and RES solar energy requirements would cause retail rates to increase on average in excess of one percent (1%) as calculated per section (5) of this rule, the above requirements shall be limited to providing renewable energy in amounts that would cause retail rates to increase on average one percent (1%) as calculated per section (5) of this rule.
- (F) If an electric utility is not required to meet the RES requirements of subsection (C) of this section in a calendar year, because doing so would cause retail rates to increase on average in excess of one percent (1%) as calculated per section (5) of this rule, then the RES solar energy requirement specified in subsection (D) shall be two percent (2%) of the renewable energy that can be acquired subject to the one percent (1%) average retail rates limit as calculated per section (5) of this rule.
- (G) If an electric utility intends to accept proposals for renewable energy resources to be owned by the electric utility or an affiliate of the electric utility, it shall include a written separation policy and name an independent auditor whom the electric utility proposes to hire to review and report to the commission on the fairness of the competitive acquisition The independent auditor shall have at least five (5) years experience conducting and/or reviewing the conduct of competitive electric utility resource acquisition, including computerized portfolio costing analysis. The independent auditor shall be unaffiliated with the electric utility; and shall not, directly or indirectly, have benefited from employment or contracts with the utility in the preceding five (5) years, except as an independent auditor under these rules. The independent auditor shall not participate in, or advise the electric utility with respect to, any decisions in the bid solicitation or bid evaluation process. The independent auditor shall conduct an audit of the electric utility's bid solicitation and evaluation process to determine whether it was conducted fairly. For purposes of such audit, the electric utility shall provide the independent auditor immediate and continuing access to all documents and data reviewed, used or produced by the electric utility in its bid solicitation and evaluation process. The utility shall make all its personnel, agents, and contractors involved in the bid solicitation and evaluation available for interview by the auditor. The electric utility shall conduct any additional modeling requested by the independent auditor to test the assumptions and results of the bid evaluation analyses. Within sixty (60) days of the utility's selection of renewable energy resources, the independent auditor shall file a report with the commission containing the auditor's findings on whether the electric utility conducted a fair bid solicitation and bid evaluation process, with any deficiencies specifically reported. After the filing of the independent auditor's report, the electric utility, other bidders in the renewable energy resource acquisition process, and other interested parties shall be given the opportunity to review and comment on the independent

auditor's report. For the purposes of this subsection, the role and responsibilities of independent auditor may be fulfilled by Staff.

- (3) Renewable Energy Credits. Subject to the requirements of section (2) of this rule, RECs and S-RECs shall be utilized to satisfy the RES requirements of this rule. S-RECs shall be utilized to comply with the RES solar energy requirements. S-RECs may also be utilized to satisfy the non-solar RES requirements.
- (A) The REC or S-REC creation is linked to the associated renewable energy resource. For purposes of retaining RECs or S-RECs, the utility, person, or entity responsible for creation of the REC or S-REC must maintain verifiable records including generator attestation that prove the creation date.
- (B) A REC may only be used once to comply with this rule. RECs or S-RECs used to comply with this rule may not also be used to satisfy any similar nonfederal renewable energy standard or requirement. Electric utilities may not use RECs or S-RECs retired under a green pricing program to comply with this rule. A REC or S-REC may be used for compliance with the RES or RES solar requirements of this rule for a calendar year in which it expired so long as it was valid during some portion of that year.
- (C) RECs or S-RECs associated with customer-generated net-metered renewable energy resources shall be owned by the customer-generator. All contracts between electric utilities and the owners of net-metered generation sources entered into after the effective date of these rules shall clearly specify the entity or person who shall own the RECs or S-RECs associated with the energy generated by the net-metered generation source. Electric metering associated with net metered sources shall meet the meter accuracy and testing requirements of 4 CSR 240-10.030, Standards of Quality. For solar electric systems utilizing the provisions of subsection (4)(H) of this rule, no meter accuracy or testing requirements are applicable.
- (D) RECs that are generated with fuel cell energy using hydrogen derived from a renewable energy resource are eligible for compliance purposes only to the extent that the energy used to generate the hydrogen did not create RECs.
- (E) If an electrical generator co-fires an eligible renewable energy fuel source with an ineligible fuel source, only the proportion of the electrical energy output associated with the eligible renewable energy fuel source shall be permitted to count toward compliance with the RES. For co-fired generation of electricity, the renewable energy resources shall be determined by multiplying the electricity output by the direct proportion of the as-fired BTU content of the fuel burned that is a source of renewable energy resources as defined in this rule to the as-fired BTU content of the total fuel burned.
- (F) Electric utilities shall record REC information in a database. The database shall include, but not be limited to, a list of renewable energy resources the electric utility utilizes for compliance with the RES, including type, location, owner, operator, commencement of operations, and actual REC generation.
- (G) All electric utilities shall use a commission designated common central third-party registry or other equivalent electronic tracking mechanism for REC accounting for RES requirements. Use of this tracking mechanism may suffice for compliance with subsection (F) of this section.
- (H) RECs that are created by the generation of electricity by a renewable energy resource physically located in the state of Missouri shall count as one and twenty-five

hundredths (1.25) RECs for purposes of compliance with this rule. This additional credit shall not be tracked in the tracking systems specified in subsections (F) or (G) of this section. This additional credit of twenty-five hundredths (0.25) shall be recognized when the electric utility files its annual compliance report in accordance with section (7) of this rule.

- (I) RECs that are purchased by an electric utility from a facility that subsequently fails to meet the requirements for renewable energy resources shall continue to be valid through the date of facility decertification.
- (J) Electric utilities required to comply with this rule may purchase or sell RECs, either bilaterally or in any open market system, inside or outside the state, without prior commission approval.
- (K) For compliance purposes, utilities shall retire RECs in sufficient quantities to meet the requirements of this rule. The RECS shall be retired during the calendar year for which compliance is being achieved. Utilities may retire RECs during the month of January, following the calendar year for which compliance is being achieved, and designate those retired RECs as counting towards the requirements of that previous calendar year. Any RECs retired in this manner shall be specifically annotated in the registry designated in accordance with subsection (G) of this section and the annual compliance report filed in accordance with section (7) of this rule. RECs retired in January, to be counted towards compliance for the previous calendar year in accordance with this subsection, shall not exceed ten percent (10%) of the total RECs necessary to be retired for compliance for that calendar year.
- (L) Fractional RECs may be aggregated with other fractional RECs and utilized for compliance purposes.
- (4) Solar Rebate. Pursuant to section 393.1030, RSMo, and this rule, electric utilities shall include in their tariffs a provision regarding retail account holder rebates for solar electric systems. These rebates shall be available to Missouri electric utility retail account holders who install new or expanded solar electric systems that become operational after December 31, 2009. The minimum amount of the rebate shall be two dollars (\$2.00) per installed watt up to a maximum of twenty-five (25) kilowatts per retail account (\$50,000). To qualify for the solar rebate and the Standard Offer Contract of subsection (H) of this section, the customer-owned solar generating equipment shall be interconnected with the electric utility's system and have a rated capacity of greater than or equal to five hundred (500) watts.
- (A) The retail account holder must be an active account on the electric utility's system and in good payment standing.
- (B) The solar electric system must be permanently installed on the account holder's premises. As installed, the solar electric system shall be situated in a location where a minimum of eighty-five percent (85%) of the solar resource is available to the system.
- (C) The installed solar electric system must remain in place on the account holder's premises for the duration of its useful life which shall be deemed to be ten (10) years unless determined otherwise by the Commission.
- (D) Solar electric systems installed by retail account holders must consist of equipment that is commercially available and factory new when installed on the original account holder's premises and the principal system components (i.e., photovoltaic

modules and inverters) shall be covered by a functional warranty from the manufacturer for a minimum period of ten (10) years, with the exception of solar battery components. Rebuilt, used or refurbished equipment is not eligible to receive the rebate. For any applicable solar electric system, only one (1) rebate shall be paid for the lifetime of the solar electric system. Retail accounts which have been awarded rebates for an aggregate of less than twenty-five (25) kilowatts shall qualify to apply for rebates for system expansions up to an aggregate of twenty-five (25) kilowatts. Systems greater than twenty-five (25) kilowatts but less than one hundred (100) kilowatts in size shall be eligible for a solar rebate up to the twenty-five (25) kilowatt limit of this section (\$50,000).

- (E) The solar electric system shall meet all requirements of 4 CSR 240-20.065, Net Metering or tariff approved by the commission for customer-owned generation.
- (F) The electric utility may inspect retail account holder owned solar electric systems for which it has paid a solar rebate pursuant to this section, at any reasonable time, with prior notice of at least three (3) business days provided to the retail account holder. Advance notice is not required if there is reason to believe the unit poses a safety risk to the retail account holder, the premises, the utility's electrical system or the utility's personnel.
- (G) For the purpose of determining the amount of solar rebate, the solar electric system wattage rating shall be established as the direct current wattage rating provided by the original manufacturer with respect to standard test conditions.
- (H) At the time of the rebate payment or anytime thereafter, the electric utility shall offer a one-time lump sum payment, called a Standard Offer Contract, for the current ten (10) year fixed price for associated S-RECs. The sale of any S-RECs created by the installed solar electric system shall not be included as a requirement of the utility's interconnection agreement. The Standard Offer Contract shall include a requirement for the retail account holder to provide a certification to the electric utility of continued operation of the solar electric system at least five years (5) years and not greater than six (6) years after the acceptance of the Standard Offer Contract. Failure to provide this certification shall result in forfeiture by the retail account holder of the prorated portion of the Standard Offer Contract payment. For purposes of this subsection, the energy that shall be generated by a solar photovoltaic system with a nameplate capacity of ten (10) kW or less shall be estimated using generally accepted analytical tools, unless such smaller systems are equipped with monitoring technology to track actual production. The selection and use of these analytical tools shall be conducted in consultation with the staff of the commission.
- (I) Electric utilities that have purchased S-RECs under a one-time lump sum payment in accordance with subsection (H) of this section may continue to account for purchased S-RECs even if the owner of the solar electric system ceases to operate the system or the system is decertified as a renewable energy resource.
- (J) Electric utilities that have purchased S-RECs under a one-time lump sum payment shall utilize the associated S-RECs in equal annual amounts over the lifetime of the purchase agreement.
- (K) The electric utility shall provide a rebate offer for solar rebates within thirty (30) days of application, and shall provide the solar rebate payment to qualified retail account holders within thirty (30) days of verification that the solar electric system is fully operational. Applicants who are accepted for the solar rebates shall have up to twelve

- (12) months from the date of receipt of a rebate offer to demonstrate full operation of their proposed solar electric system. Full operation means the purchase and installation on the retail account holder's premises of all major system components of the on-site solar electric system and production of rated electrical generation. If full operation is not achieved within six (6) months of acceptance of the Standard Offer Contract or rebate offer, in order to keep eligibility for the rebate offer and or Standard Offer Contract, the applicant shall file a report demonstrating substantial project progress and indicating continued interest in the rebate. The six (6) month report shall include proof of purchase of the majority of the solar electric system components, partial system construction, and building permit, if required by the jurisdictional authority. Customers who do not demonstrate substantial progress within six (6) months of receipt of the rebate offer, or achieve full operation within one (1) year of receipt of rebate offer, will be required to reapply for any solar rebate.
- (L) If the solar rebate program for an electric utility causes the utility to meet or exceed the retail rate impact limits of section (5) of this rule, the solar rebates shall be paid on a first-come, first-served basis, as determined by the solar system operational date. Any solar rebate applications that are not honored in a particular calendar year due to the requirements of this subsection shall be the first applications considered in the following calendar year.

# (5) Retail Rate Impact.

- (A) The retail rate impact, as calculated in 5 (B), may not exceed one percent (1%) for prudent costs of renewable energy resources directly attributable to RES compliance. The rate impact shall be calculated on an incremental basis for each addition of renewable generation through procurement or development of renewable energy resources, averaged over a ten (10) year period, and shall exclude renewable energy resources under contract prior to the effective date of this rule and renewable energy resources previously determined not to exceed the one percent (1%) threshold.
- (B) The RES retail rate impact shall be determined by subtracting the total retail revenue requirement incorporating an incremental non-renewable generation and purchased power portfolio from the total retail revenue requirement including an incremental RES-compliant generation and purchased power portfolio. renewable generation and purchased power portfolio shall be determined by adding to the utility's existing generation and purchased power resource portfolio, additional nonrenewable resources sufficient to meet the utility's needs on a least-cost basis. The RES-Compliant portfolio shall be determined by adding to the utility's existing generation and purchased power resource portfolio an amount of renewable resources sufficient to achieve the standard set forth in Section (2) of this rule, and an amount of least-cost nonrenewable resources, the combination of which is sufficient to meet the utility's needs. These renewable energy resource additions will utilize the most recent electric utility resource planning analysis. These comparisons will be conducted utilizing projections of the incremental revenue requirement for new renewable energy resources, less the avoided cost of fuel not purchased for non-renewable energy resources due to the addition of renewable energy resources. In addition, the projected impact on revenue requirements by renewable energy resources shall be reduced by the cost of greenhouse gas emissions reductions, assuming that such reductions are made at the then-current

cost per ton of greenhouse gas emissions allowances or the cost of greenhouse gas emission reduction technology, whichever is lower. Any variables utilized in the modeling shall be consistent with values established in prior rate proceedings or RES compliance plans, unless specific justification is provided for deviations. The comparison of the rate impact of renewable and non-renewable energy resources shall be conducted only when the electric utility proposes to add incremental renewable energy resource generation through the procurement or development of renewable energy resources.

- (C) Rebates made during any calendar year in accordance with Section (4) of this rule shall be included in the cost of generation from renewable energy resources.
- (D) For purposes of the determination in accordance with subsection (B) of this section, if the revenue requirement including the RES-compliant resource mix, averaged over a ten (10) year period, exceeds the revenue requirement that includes the non-renewable resource mix by more than 1%, the utility shall adjust downward the proportion of renewable resources so that the revenue requirement differential does not at any time exceed 1%. In making this adjustment, the solar requirement shall be in accordance with subsection (2)(F) of this rule. Prudently incurred costs to comply with the RES standard, and passing this rate impact test, may be recovered in accordance with Section (6) of this rule or through a rate proceeding outside or in a general rate case.
- (E) Costs or benefits attributed to compliance with a federal renewable energy standard or portfolio requirement shall be considered as part of compliance with the Missouri RES.
- (6) Cost Recovery and Pass-through of Benefits. Pursuant to this rule and sections 393.1030 and 393.1045, RSMo, an electric utility outside or in a general rate proceeding may file an application and rate schedules with the commission to establish, continue, modify, or discontinue a Renewable Energy Standard Rate Adjustment Mechanism (RESRAM) that shall allow for the adjustment of its rates and charges to provide for recovery of prudently incurred costs or pass-through of benefits received as a result of compliance with RES requirements; provided that the RES compliance retail rate impact on average retail customer rates does not exceed one percent (1%) as determined by section (5) of this rule.
- (A) If the actual increase in utility revenue requirements is less than two percent (2%), subsection (B) of this section shall be utilized. If the actual increase in utility revenue requirements is equal to or greater than two percent (2%), subsection (C) of this section shall be utilized. For the initial filing by the electric utility in accordance with this section, subsection (C) of this section shall be utilized.
  - 1. The pass-through of benefits has no single-year cap or limit.
- 2. Any party in a rate proceeding in which a RESRAM is in effect or proposed may seek to continue as is, modify, or oppose the RESRAM. The commission shall approve, modify, or reject such applications and rate schedules to establish a RESRAM only after providing the opportunity for an evidentiary hearing.
- 3. If the electric utility incurs costs in complying with the RES requirements that exceed the one percent (1%) limit determined in accordance with section (5) of this rule for any year, those excess costs may be carried forward to future years for cost recovery under this rule. These carried forward costs plus additional annual costs remain subject to the one percent (1%) limit for any subsequent years. In any calendar year that costs

from a previous compliance year are carried forward, the carried forward costs will be considered for cost recovery prior to any new costs for the current calendar year.

- 4. For ownership investments in eligible renewable energy technologies in a RESRAM application, the electric utility shall be entitled to a rate of return equal to the electric utility's most recent authorized rate of return on rate base. Recovery of the rate of return for investment in renewable energy technologies in an RESRAM application is subject to the one percent (1%) limit specified in section (5) of this rule.
- 5. Upon the filing of proposed rate schedules with the commission seeking to recover costs or pass-through benefits of RES compliance, the commission will provide general notice of the filing.
- 6. The electric utility shall provide the following notices to its customers, with such notices to be approved by the commission in accordance with paragraph 7. of this subsection before the notices are sent to customers:
- A. An initial, one (1) time notice to all potentially affected customers, such notice being sent to customers no later than when customers will receive their first bill that includes a RESRAM, explaining the utility's RES compliance and identifying the statutory authority under which it is implementing a RESRAM;
- B. An annual notice to affected customers each year that a RESRAM is in effect explaining the continuation of its RESRAM and RES compliance; and
- C. A RESRAM line item on all customer bills, which informs the customers of the presence and amount of the RESRAM.
- 7. Along with the electric utility's filing of proposed rate schedules to establish a RESRAM, the utility shall file the following items with the commission for approval or rejection, and the office of the public counsel may, within ten (10) days of the utility's filing of this information, submit comments regarding these notices to the commission:
  - A. An example of the notice required by subparagraph (A)6.A. of this section;
- B. An example of the notice required by subparagraph (A)6.B. of this section; and
- C. An example customer bill showing how the RESRAM will be described on affected customers' bills in accordance with subparagraph (A)6.C. of this section.
- 8. An electric utility may effectuate a change in RESRAM no more often than one (1) time during any calendar year, not including changes as a result of paragraph 11. of this subsection.
- 9. Submission of Surveillance Monitoring Reports. Each electric utility with an approved RESRAM shall submit to staff, OPC and parties approved by the commission a Surveillance Monitoring Report. The form of the Surveillance Monitoring Report is included herein.
- A. The Surveillance Monitoring Report shall be submitted within fifteen (15) days of the electric utility's next scheduled United States Securities and Exchange Commission (SEC) 10-Q or 10-K filing with the initial submission within fifteen (15) days of the electric utility's next scheduled SEC 10-Q or 10-K filing following the effective date of the commission order establishing the RESRAM.
- B. If the electric utility also has an approved fuel rate adjustment mechanism or environmental cost recovery mechanism (ECRM), the electric utility shall submit a single Surveillance Monitoring Report for the RESRAM, ECRM, the fuel rate adjustment mechanism, or any combination of the three. The electric utility shall designate on the

single Surveillance Monitoring Report whether the submission is for RESRAM, ECRM, fuel rate adjustment mechanism or any combination of the three.

- C. Upon a finding that a utility has knowingly or recklessly provided materially false or inaccurate information to the commission regarding the surveillance data prescribed in this paragraph, after notice and an opportunity for a hearing, the commission may suspend a RESRAM or order other appropriate remedies as provided by law.
- 10. The RESRAM will be calculated as a percentage of the customer's energy charge for the applicable billing period.
- 11. Commission approval of proposed rate schedules, to establish or modify a RESRAM shall in no way be binding upon the commission in determining the ratemaking treatment to be applied to RES compliance costs during a subsequent general rate proceeding when the commission may undertake to review the prudence of such costs. In the event the commission disallows, during a subsequent general rate proceeding, recovery of RES compliance costs previously in a RESRAM, or pass-through of benefits previously in a RESRAM, the electric utility shall offset its RESRAM in the future as necessary to recognize and account for any such costs or benefits. The offset amount shall include a calculation of interest at the electric utility's short-term borrowing rate as calculated in subparagraph 28.A of this subsection. The RESRAM offset will be designed to reconcile such disallowed costs or benefits within the six (6) month period immediately subsequent to any commission order regarding such disallowance.
- 12. At the end of each twelve (12) month period that a RESRAM is in effect, the electric utility shall reconcile the differences between the revenues resulting from the RESRAM and the pretax revenues as found by the commission for that period and shall submit the reconciliation to the commission with its next sequential proposed rate schedules for RESRAM continuation or modification.
- 13. An electric utility that has implemented a RESRAM shall file revised RESRAM rate schedules to reset the RESRAM to zero (0) when new base rates and charges become effective following a commission report and order establishing customer rates in a general rate proceeding that incorporates RES compliance costs or benefits previously reflected in a RESRAM in the utility's base rates. If an over- or under-recovery of RESRAM revenues or over- or under-pass-through of RESRAM benefits exists after the RESRAM has been reset to zero (0), that amount of over- or under-recovery, or over- or under-pass-through shall be tracked in an account and considered in the next RESRAM filling of the electric utility.
- 14. Upon the inclusion of RES compliance cost or benefit pass-through previously reflected in a RESRAM into an electric utility's base rates, the utility shall immediately thereafter reconcile any previously unreconciled RESRAM revenues or RESRAM benefits and track them as necessary to ensure that revenues or pass-through benefits resulting from the RESRAM match, as closely as possible, the appropriate pretax revenues or pass-through benefits as found by the commission for that period.
- 15. In addition to the information required by subsections (B) or (C) of this section, the electric utility shall also provide the following information when it files proposed rate schedules with the commission seeking to establish, modify, or reconcile a RESRAM:
- A. A description of all information posted on the utility's website regarding the RESRAM; and

- B. A description of all instructions provided to personnel at the utility's call center regarding how those personnel should respond to calls pertaining to the RESRAM.
- 16. RES compliance costs shall only be recovered through a RESRAM and shall not be considered for cost recovery through an environmental cost recovery mechanism or fuel adjustment clause or interim energy charge.
- 17. Pre-Existing Adjustment Mechanisms, Tariffs and Regulatory Plans. The provisions of this rule shall not affect:
- A. Any adjustment mechanism, rate schedule, tariff, incentive plan, or other ratemaking mechanism that was approved by the commission and in effect prior to the effective date of this rule; and
- B. Any experimental regulatory plan that was approved by the commission and in effect prior to the effective date of this rule.
- 18. Each electric utility with a RESRAM shall submit, with an affidavit attesting to the veracity of the information, the following information on a monthly basis to the manager of the auditing department of the commission and the office of the public counsel (OPC). The information may be submitted to the manager of the auditing department through EFIS. The following information shall be aggregated by month and supplied no later than sixty (60) days after the end of each month when the RESRAM is in effect. The first submission shall be made within sixty (60) days after the end of the first complete month after the RESRAM goes into effect. It shall contain, at a minimum:
- A. The revenues billed pursuant to the RESRAM by rate class and voltage level, as applicable;
- B. The revenues billed through the electric utility's base rate allowance by rate class and voltage level;
- C. All significant factors that have affected the level of RESRAM revenues along with workpapers documenting these significant factors;
- D. The difference, by rate class and voltage level, as applicable, between the total billed RESRAM revenues and the projected RESRAM revenues;
  - E. Any additional information ordered by the commission to be provided; and
- F. To the extent any of the requested information outlined above is provided in response to another section, the information only needs to be provided once.
- 19. Information required to be filed with the commission or submitted to the manager of the auditing department of the commission and to OPC in this section shall also be, in the same format, served on or submitted to any party to the related rate proceeding in which the RESRAM was approved by the commission, periodic adjustment proceeding, prudence review, or general rate case to modify, continue or discontinue the same RESRAM, pursuant to the procedures in 4 CSR 240-2.135 for handling confidential information, including any commission order issued thereunder.
- 20. A person or entity granted intervention in a rate proceeding in which a RESRAM is approved by the commission, shall be a party to any subsequent related periodic adjustment proceeding or prudence review, without the necessity of applying to the commission for intervention. In any subsequent general rate proceeding, such person or entity must seek and be granted status as an intervenor to be a party to that case. Affidavits, testimony, information, reports, and workpapers to be filed or submitted in connection with a subsequent related periodic adjustment proceeding, prudence review, or general rate case to modify, continue or discontinue the same RESRAM shall be

served on or submitted to all parties from the prior related rate proceeding and on all parties from any subsequent related periodic adjustment proceeding, prudence review, or general rate case to modify, continue or discontinue the same RESRAM, concurrently with filing the same with the commission or submitting the same to the manager of the auditing department of the commission and OPC, pursuant to the procedures in 4 CSR 240-2.135 for handling confidential information, including any commission order issued thereunder.

- 21. A person or entity not a party to the rate proceeding in which a RESRAM is approved by the commission may timely apply to the commission for intervention, pursuant to 4 CSR 240-2.075(2) through (4) of the commission's rule on intervention, respecting any related subsequent periodic adjustment proceeding, or prudence review, or, pursuant to 4 CSR 240-2.075(1) through (5), respecting any subsequent general rate case to modify, continue or discontinue the same RESRAM. If no party to a subsequent periodic adjustment proceeding or prudence review, objects within ten (10) days of the filing of an application for intervention, the applicant shall be deemed as having been granted intervention without a specific commission order granting intervention, unless within the above-referenced ten (10)-day period the commission denies the application for intervention on its own motion. If an objection to the application for intervention is filed on or before the end of the above-referenced ten (10)-day period, the commission shall rule on the application and the objection within ten (10) days of the filing of the objection.
- 22. The results of discovery from a rate proceeding where the commission may approve, modify, reject, continue or discontinue a RESRAM, or from any subsequent periodic adjustment proceeding or prudence review relating to the same RESRAM, may be used without a party resubmitting the same discovery requests (data requests, interrogatories, requests for production, requests for admission, or depositions) in the subsequent proceeding to parties that produced the discovery in the prior proceeding, subject to a ruling by the commission concerning any evidentiary objection made in the subsequent proceeding.
- 23. If a party which submitted data requests relating to a proposed RESRAM in the rate proceeding where the RESRAM was established or in any subsequent related periodic adjustment proceeding or prudence review wants the responding party to whom the prior data requests were submitted to supplement or update that responding party's prior responses for possible use in a subsequent related periodic adjustment proceeding, prudence review or general rate case to modify, continue or discontinue the same RESRAM, the party which previously submitted the data requests shall submit an additional data request to the responding party to whom the data requests were previously submitted which clearly identifies the particular data requests to be supplemented or updated and the particular period to be covered by the updated response. A responding party to a request to supplement or update, shall supplement or update a data request response from a related rate proceeding where a RESRAM was established, reviewed for prudence modified, continued or discontinued, if the responding party has learned or subsequently learns that the data request response is in some material respect incomplete or incorrect.
- 24. Each rate proceeding where commission establishment, continuation, modification, or discontinuation of a RESRAM is the sole issue shall comprise a separate case. The same procedures for handling confidential information shall apply, pursuant to

- 4 CSR 240-2.135, as in the immediately preceding RESRAM case for the particular electric utility, unless otherwise directed by the commission on its own motion or as requested by a party and directed by the commission.
- 25. In addressing certain discovery matters and the provision of certain information by electric utilities, this rule is not intended to restrict the discovery rights of any party.
- 26. Prudence Reviews Respecting a RESRAM. A prudence review of the costs subject to the RESRAM shall be conducted no less frequently than at intervals established in the rate proceeding in which the RESRAM is established.
- A. All amounts ordered refunded by the commission shall include interest at the electric utility's short-term borrowing rate. The interest shall be calculated on a monthly basis for each month the RESRAM rate is in effect, equal to the weighted average interest rate paid by the electric utility on short-term debt for that calendar month. This rate shall then be applied to a simple average of the same month's beginning and ending cumulative RESRAM over-collection or under-collection balance. Each month's accumulated interest shall be included in the RESRAM over-collection or under-collection balances on an on-going basis.
- B. The staff shall submit a recommendation regarding its examination and analysis to the commission not later than one hundred eighty (180) days after the staff initiates its prudence audit. The staff shall file notice within ten (10) days of starting its prudence audit. The commission shall issue an order not later than two hundred ten (210) days after the staff commences its prudence audit if no party to the proceeding in which the prudence audit is occurring files, within one hundred ninety (190) days of the staff's commencement of its prudence audit, a request for a hearing.
- (I) If the staff, OPC or other party auditing the RESRAM believes that insufficient information has been supplied to make a recommendation regarding the prudence of the electric utility's RESRAM, it may utilize discovery to obtain the information it seeks. If the electric utility does not timely supply the information, the party asserting the failure to provide the required information shall timely file a motion to compel with the commission. While the commission is considering the motion to compel the processing time line shall be suspended. If the commission then issues an order requiring the information to be provided, the time necessary for the information to be provided shall further extend the processing time line. For good cause shown the commission may further suspend this time line.
- (II) If the time line is extended due to an electric utility's failure to timely provide sufficient responses to discovery and a refund is due to the customers, the electric utility shall refund all imprudently incurred costs plus interest at the electric utility's short-term borrowing rate. The interest shall be calculated on a monthly basis in the same manner as described in subparagraph 26.A of this subsection.
- (B) RESRAM for less than two percent (2%) actual increase in utility revenue requirements.
- 1. When an electric utility files proposed rate schedules pursuant to sections 393.1020 and 393.1030, RSMo, and the provisions of this rule, the commission staff shall conduct an examination of the proposed RESRAM.
- 2. The staff of the commission shall examine and analyze the information submitted by the electric utility to determine if the proposed RESRAM is in accordance with provisions of this rule and sections 393.1030 and 393.1045, RSMo, and shall submit

a report regarding its examination to the commission not later than sixty (60) days after the electric utility files its proposed rate schedules.

- 3. The commission may hold a hearing on the proposed rate schedules and shall issue an order to become effective not later than ninety (90) days after the electric utility files the proposed rate schedules.
- 4. If the commission finds that the proposed rate schedules or substitute filed rate schedules comply with the applicable requirements, the commission shall enter an order authorizing the electric utility to utilize said RESRAM rate schedules with an appropriate effective date, as determined by the commission.
- 5. At the time an electric utility files proposed rate schedules with the commission seeking to establish, modify, or reconcile a RESRAM, it shall submit its supporting documentation regarding the calculation of the proposed RESRAM, and shall serve the office of the public counsel with a copy of its proposed rate schedules and its supporting documentation. The utility's supporting documentation shall include workpapers showing the calculation of the proposed RESRAM, and shall include, at a minimum, the following information:
- A. The state, federal, and local income or excise tax rates used in calculating the proposed RESRAM, and an explanation of the source of and the basis for using those tax rates:
- B. The regulatory capital structure used in calculating the proposed RESRAM, and an explanation of the source of and the basis for using the capital structure;
- C. The cost rates for debt and preferred stock used in calculating the proposed RESRAM, and an explanation of the source of and the basis for using those rates;
- D. The cost of common equity used in calculating the proposed RESRAM, and an explanation of the source of and the basis for that equity cost;
- E. The depreciation rates used in calculating the proposed RESRAM, and an explanation of the source of and the basis for using those depreciation rates;
- F. The applicable customer class billing methodology used in calculating the proposed RESRAM, and an explanation of the source of and basis for using that methodology;
- G. An explanation of how the proposed RESRAM is allocated among affected customer classes, if applicable; and
- H. For purchase of electrical energy from eligible renewable energy resources bundled with the associated RECs or for the purchase of unbundled RECs, the cost of the purchases, and an explanation of the source of the energy or RECs and the basis for making that specific purchase, including an explanation of the request for proposal (RFP) process, or the reason(s) for not using an RFP process, used to establish which entity provided the energy or RECs associated with the RESRAM.
- (C) RESRAM for equal to or greater than two percent (2%) actual increase in utility revenue requirements.
- 1. If an electric utility files an application and rate schedules to establish, continue, modify, or discontinue a RESRAM outside of a general rate proceeding, the staff shall examine and analyze the information filed in accordance with this section and additional information obtained through discovery, if any, to determine if the proposed RESRAM is in accordance with provisions of this rule and sections 393.1030 and 393.1045, RSMo. The commission shall establish a procedural schedule providing for an evidentiary

hearing and commission report and order regarding the electric utility's filing. The staff shall submit a report regarding its examination and analysis to the commission not later than seventy-five (75) days after the electric utility files its application and rate schedules to establish a RESRAM. An individual or entity granted intervention by the commission may file comments not later than seventy-five (75) days after the electric utility files its application and rate schedules to establish a RESRAM. The electric utility shall have no less than fifteen (15) days from the filing of the staff's report and any intervener's comments to file a reply. The commission shall have no less than thirty (30) days from the filing of the electric utility's reply to hold a hearing and issue a report and order approving the electric utility's rate schedules subject to or not subject to conditions, rejecting the electric utility's rate schedules, or rejecting the electric utility's rate schedules and authorizing the electric utility to file substitute rate schedules subject to or not subject to conditions.

- 2. When an electric utility files an application and rate schedules as described in this subsection, the electric utility shall file at the same time supporting direct testimony and the following supporting information as part of, or in addition to, its supporting direct testimony:
  - A. Proposed RESRAM rate schedules;
- B. A general description of the design and intended operation of the proposed RESRAM;
- C. A complete description of how the proposed RESRAM is compatible with the requirement for prudence reviews;
- D. A complete explanation of all the costs that shall be considered for recovery under the proposed RESRAM and the specific account used for each cost item on the electric utility's books and records;
- E. A complete explanation of all of the costs, both capital and expense, incurred for RES compliance that the electric utility is proposing be included in base rates and the specific account used for each cost item on the electric utility's books and records;
- F. A complete explanation of all the revenues that shall be considered in the determination of the amount eligible for recovery under the proposed RESRAM and the specific account where each such revenue item is recorded on the electric utility's books and records;
- G. A complete explanation of any feature designed into the proposed RESRAM or any existing electric utility policy, procedure, or practice that can be relied upon to ensure that only prudent costs shall be eligible for recovery under the proposed RESRAM;
- H. For each of the major categories of costs, that the electric utility seeks to recover through its proposed RESRAM, a complete explanation of the specific rate class cost allocations and rate design used to calculate the proposed RES compliance revenue requirement and any subsequent RESRAM rate adjustments during the term of the proposed RESRAM; and
- 1. Any additional information that may have been ordered by the commission in a prior rate proceeding to be provided.
- 3. When an electric utility files rate schedules to as described in this subsection with the commission, and serves upon parties as provided in paragraph (A)20 of this

section, the rate schedules must be accompanied by supporting direct testimony, and at least the following supporting information:

- A. The following information shall be included with the filing:
- (I) For the period from which historical costs are used to adjust the RESRAM rate:
  - (a) REC costs differentiated by purchases, swaps and loans;
  - (b) Net revenues from REC sales, swaps and loans;
- (c) Extraordinary costs not to be passed through, if any, due to such costs being an insured loss, or subject to reduction due to litigation or for any other reason;
  - (d) Base rate component of RES compliance costs and revenues;
- (e) Identification of capital projects placed in service that were not anticipated in the previous general rate proceeding; and
- (f) Any additional requirements ordered by the commission in the prior rate proceeding;
- (II) The levels of RES compliance capital costs and expenses in the base rate revenue requirement from the prior general rate proceeding;
- (III) The levels of RES compliance capital cost in the base rate revenue requirement from the prior general rate proceeding as adjusted for the proposed date of the periodic adjustment;
  - (IV) The capital structure as determined in the prior rate proceeding;
- (V) The cost rates for the electric utility's debt and preferred stock as determined in the prior rate proceeding;
- (VI) The electric utility's cost of common equity as determined in the prior rate proceeding; and
  - (VII) Calculation of the proposed RESRAM collection rates; and
- B. Workpapers supporting all items in subparagraph 3.A. shall be submitted to the manager of the auditing department, and served upon parties as provided in paragraph (A)20 in this section. The workpapers may be submitted to the manager of the auditing department through EFIS.
- (7) Annual Compliance Report and RES Compliance Plan. Each electric utility shall file an annual RES compliance report no later than April 15 to report on the status of the utility's compliance with the renewable energy standard and the electric utility's compliance plan as described in this section for the most recently completed calendar year. Each electric utility shall file an annual RES compliance plan with the commission. The plan shall be filed no later than April 15 of each year.
  - (A) Annual Compliance Report
- 1. The annual RES compliance report shall provide the following information for the most recently completed calendar year for the electric utility:
  - A. Total retail electric sales for the utility, as defined by this rule;
- B. Total jurisdictional revenue from the total retail electric sales to Missouri customers as measured at the customers' meters;
- C. Total retail electric sales supplied by renewable energy resources, section 393.1025(5), RSMo, including the source of the energy;

- D. The number of RECs and S-RECs created by electrical energy produced by renewable energy resources owned by the electric utility. For the electrical energy produced by these utility-owned renewable energy resources, the value of the energy created. For the RECs and S-RECs, a calculated REC or S-REC value for each source and each category of REC;
- E. The number of RECs acquired, sold, transferred, or retired by the utility during the calendar year;
  - F. The source of all RECs acquired during the calendar year;
- G. The identification, by source and serial number, of any RECs that have been carried forward to a future calendar year;
- H. An explanation of how any gains or losses from sale or purchase of RECs for the calendar year have been accounted for in any rate adjustment mechanism that was in effect for the electric utility;
- I. For acquisition of electrical energy and/or RECs from a renewable energy resource that is not owned by the electric utility, the following information for each resource that has a rated capacity of ten (10) kW or greater:
  - (I) Name, address, and owner of the facility;
- (II) An affidavit from the owner of the facility certifying that the energy was derived from an eligible renewable energy technology and that the renewable attributes of the energy have not been used to meet the requirements of any other local or state mandate;
  - (III) The renewable energy technology utilized at the facility;
- (IV) The dates and amounts of all payments from the electric utility to the owner of the facility; and
- (V) All meter readings used for calculation of the payments referenced in subparagraph D. of this paragraph.
- J. The total number of customers that applied and received a solar rebate in accordance with section (4) of this rule.
- K. The total number of customers that were denied a solar rebate and the reason(s) for denial.
- L. The amount of funds expended by the electric utility for solar rebates, including the price and terms of future S-REC contracts associated with the facilities that qualified for the solar rebates.
- M. An affidavit documenting the electric utility's compliance with the RES compliance plan as described in this section during the calendar year. This affidavit will include a description of the amount of over or under compliance costs that shall be adjusted in the electric utility's next compliance plan
- N. If compliance was not achieved, an explanation why the electric utility failed to meet the RES.
- 2. On the same date that the electric utility files its annual RES compliance report, the utility shall post an electronic copy of its annual RES compliance report, excluding highly confidential or proprietary material, on its website to facilitate public access and review.
- 3. On the same date that the electric utility files its annual RES compliance report, the utility shall provide the commission with separate electronic copies of its annual RES compliance report including and excluding highly confidential and proprietary material.

The commission shall place the redacted electronic copies of each electric utility's annual RES compliance reports on the commission's website in order to facilitate public viewing, as appropriate.

- (B) RES Compliance Plan
- 1. The plan shall cover the current year and the immediately following two (2) calendar years. The RES compliance plan shall include, at a minimum:
- A. A specific description of the electric utility's planned actions to comply with the RES;
- B. A list of executed contracts to purchase RECs (whether or not bundled with energy), including type of renewable energy resource, expected amount of energy to be delivered, and contract duration and terms;
  - C. The projected total retail electric sales for each year;
- D. Any differences, as a result of RES compliance, from the utility's preferred resource plan as described in the most recent electric utility resource plan filed with the commission in accordance with 4 CSR 240-22, Electric Utility Resource Planning;
- E. A detailed analysis providing information necessary to verify that the RES compliance plan is the least cost, prudent methodology to achieve compliance with the RES; and
- F. A detailed explanation of the calculation of the RES retail impact limit calculated in accordance with section (5) of this rule. This explanation should include the pertinent information for the planning interval which is included in the RES compliance plan.
- G. Verification that the source of RECs purchased by the utility to meet RES requirements did not cause undue adverse air, water or land use impacts pursuant to subsection 393.1030.4. RSMo, and Department rule.
- (C) Upon receipt of the electric utility's annual RES compliance report and RES compliance plan, the commission shall establish a docket for the purpose of receiving the report and plan. The commission shall issue a general notice of the filing.
- (D) The staff of the commission shall examine each electric utility's annual RES compliance report and RES compliance plan and file a report of its review with the commission within forty-five (45) days of the filing of the RES compliance report and RES compliance plan with the commission. The staff's report shall identify any deficiencies in the electric utility's compliance with the RES.
- (E) The office of the public counsel and any interested persons or entities may file comments based on their review of the electric utility's annual RES compliance report within forty-five (45) days of the electric utility's filing of its compliance report with the commission.
- (F) The commission shall issue an order which establishes a procedural schedule, if necessary.
- (8) Penalties. An electric utility shall be subject to penalties of at least twice the average market value of RECs or S-RECs for the calendar year for failure to meet the targets of section 393.1030.1, RSMo and section (2) of this rule.
- (A) An electric utility shall be excused if it proves to the commission that failure was due to events beyond its reasonable control that could not have been reasonably

mitigated, or to the extent that the maximum average retail rate impact increase, as determined in accordance with section (5) of this rule, would be exceeded.

- (B) Penalty payments shall be remitted to the department. These payments shall be utilized by the department for the following purposes:
- 1. Purchase RECs or S-RECs in sufficient quantity to offset the shortfall of the utility to meet the RES requirements; and
- 2. Payments in excess of those required in paragraph 1 of this subsection shall be utilized to provide funding for renewable energy and energy efficiency projects. These projects shall be selected by the department's energy center in consultation with the staff.
- (C) Penalty amounts shall be calculated by determining the electric utility's shortfall relative to RES total requirements and RES solar energy requirements for the calendar year. The penalty amount shall be based on twice the average market value during the calendar year for RECs or S-RECs in sufficient quantity to make up the utility's shortfall for RES total requirements or RES solar energy requirements. The average market value for RECs or S-RECs for the calendar year shall be based on RECs and S-RECs utilized for compliance with this rule and determined by the staff. The office of public counsel and any interested persons or entities may file comments based on their review of staff's determination of REC and S-REC value. The commission shall issue an order which establishes a procedural schedule, if necessary.
- (D) Any electric utility that is subject to penalties as prescribed by this section shall not seek recovery of the penalties through section (6) of this rule or any other rate-making activity.
- (9) Solar Energy Exemptions. Pursuant to 393.1050, RSMo, and this rule electric utilities may be exempt from certain requirements of the RES.
- (A) Any electric utility which, by January 20, 2009, achieved an amount of renewable energy resource aggregate nameplate capacity equal to or greater than fifteen percent (15%) of the electric utility's total owned fossil-fired generating capacity, shall be exempt from the following requirements of this rule, as follows:
- 1. The requirement to provide a solar rebate or Standard Offer Contract to the electric utility's retail customers in accordance with section 393.1030, RSMo and section (4) of this rule; and
- 2. The requirement to provide a certain percentage of its total retail electric sales from solar energy in accordance with section 393.1030, RSMo and section (2) of this rule.
- (10) Nothing in this rule shall preclude a complaint case from being filed, as provided by law, on the grounds that an electric utility is earning more than a fair return on equity, nor shall an electric utility be permitted to use the existence of its RESRAM as a defense to a complaint case based upon an allegation that it is earning more than a fair return on equity.
- (11) Waivers and Variances. Upon written application, and after notice and an opportunity for hearing, the commission may waive or grant a variance from a provision of this rule for good cause shown.
- (A) The granting of a variance to one (1) electric utility which waives or otherwise affects the required compliance with a provision of this rule does not constitute a waiver

respecting, or otherwise affect, the required compliance of any other electric utility.

(B) The commission may not waive or grant a variance from this rule in total.

(C) The commission may not waive or grant a variance from any section of this rule that implements the specific requirements of sections 393.1025, 393.1030, 393.1040, 393.1045 or 393.1050, RSMo.

AUTHORITY: section 393.1030 RSMo Adopted by Initiative, Proposition C, November 4, 2008; sections 386.040 and section 386.250, RSMo 2000.

PUBLIC COST: This proposed rule will cost affected state agencies or political subdivisions \$151,032 per year through at least 2021.

PRIVATE COST: This proposed rule will cost affected private entities \$45,598,989 in 2011, \$51,140,062 in 2012, \$51,696,417 in 2013, \$51,766,263 in 2014, and similar amount each year thereafter through at least 2021.

NOTICE TO SUBMIT COMMENTS AND NOTICE OF PUBLIC HEARING: Anyone may file comments in support of or in opposition to this proposed rule with the Missouri Public Service Commission, Steven C. Reed, Secretary of the Commission, P.O. Box 360, Jefferson City, MO 65102. To be considered, comments must be received at the Commission's offices on or before April 5, 2010, and should include a reference to Commission Case No. EX-2010-0169 Comments may also be submitted via a filing using the Commission's electronic filing and information system at http://www.psc.mo.gov/casefiling-information. A public hearing regarding this proposed rule is scheduled for April 6, 2010, at 9:00 a.m., in Room 310 of the commission's offices in the Governor Office Building, 200 Madison Street, Jefferson City, Missouri. Interested persons may appear at this hearing to submit additional comments and/or testimony in support of or in opposition to this proposed rule, and may be asked to respond to commission questions. Any persons with special needs as addressed by the Americans with Disabilities Act should contact the Missouri Public Service Commission at least ten (10) days prior to the hearing at one (1) of the following numbers: Consumer Services Hotline 1-800-392-4211 (voice) or Relay Missouri at 711.

# **Electric Company**

# 12 Months Ended

# Per Books

# (IN THOUSANDS OF DOLLARS) FINANCIAL SURVEILLANCE MONITORING REPORT RATE BASE AND RATE OF RETURN

	KALE DASE AND RATE OF RETUR	74			
Total Company Rate Base	Measurement Basis				12 Months <u>Ended</u>
Plant in Service	E 1 CD : 1				
Intangible	End of Period	xxx,xxx			
Production – Steam	End of Period	xxx,xxx			
Production - Nuclear	End of Period		xxx,xxx		
Production – Hydraulic	End of Period		xxx,xxx		
Production – Other	End of Period	xxx,xxx			
Transmission	End of Period		xxx,xxx		
Distribution	End of Period		xxx,xxx		
General	End of Period		XXX,XXX		
Total Plant in Service	End of Period			\$	x,xxx,xxx
Reserve for Depreciation					
Intangible	End of Period	xxx,xxx			
Production – Steam	End of Period	xxx,xxx			
Production - Nuclear	End of Period		xxx,xxx		
Production – Hydraulic	End of Period		xxx,xxx		
Production – Other	End of Period	xxx,xxx			
Transmission	End of Period	,	xxx,xxx		
Distribution	End of Period		XXX,XXX		
General	End of Period		XXX,XXX		
Total Reserve for Depreciation	Zine of Fortion		7 TATALLA CALL		x,xxx,xxx
Net Plant					x,xxx,xxx
					11,121,121
Add:					
Materials & Supplies	13 Mo. Avg.				x,xxx,xxx
Cash	(from prior rate case including o	ffsets)	,		x,xxx,xxx
Fuel Inventory	13 Mo. Avg.	113013)			x,xxx,xxx
Prepayments	13 Mo. Avg.				
Other Regulatory Assets	End of Period				x,xxx,xxx x,xxx,xxx
Other Regulatory Assets	End of reflod				<b>х,</b> ллл,ллл
Less:					
Customer Advances	13 Mo. Avg.		v	vvv 1	/ v v
Customer Deposits	13 Mo. Avg.			,xxx,z	
Customer Deposits	15 MO. Avg.		Λ.	,xxx,	
Accumulated Deferred Income Taxes	End of Pariod		v	vvv 1	/ <b>v</b> v
Other Regulatory Liabilities	End of Period			,xxx,	
Other Regulatory Liabilities	Elid of Letlod		Х	,xxx,	XXX
Other Items from Prior Rate Case	Per rate case method		X	,xxx,	<u>(XX</u>
(A) Total Pata Paga					· · · · · ·
(A) Total Rate Base			=	<u> </u>	X,XXX,XXX
(B) Net Operating Income			\$		x,xxx,xxx

(C) Return on Rate Base [ (B) / (A) ]

# **Electric Company**

# 12 Months Ended

# Per Books

# (IN THOUSANDS OF DOLLARS) FINANCIAL SURVEILLANCE MONITORING REPORT CAPITAL STRUCTURE AND RATE OF RETURN

# Overall Cost of Capital

		Amount	<u>Percent</u>	Cost	Weighted Cost
Long-Term Debt		\$ x,xxx,xxe	x.xx%	x.xx% f	Cost x.xx%
Short-Term Debt		x,xxx,xx e	x.xx%	x.xx% f	x.xx%
Preferred Stock		x,xxx,xxe	x.xx%	x.xx% f	x.xx%
Other	d	x,xxx,xx e	x.xx%	x.xx% f	x.xx%
Common Equity		x,xxx,xxe	x.xx%	x.xx% a	x.xx%
Total Overall Cost of Capital based on Rat Rate of Return on Equity	te Case  \$	 <u>x,xxx,xxx</u>	100.00%		<u>x.xx%</u>
		Actual Earned F	teturn on Equity		
		Amount	<u>Percent</u>	Cost	Weighted
Long-Term Debt		\$ x,xxx,xxe	x.xx%	x.xx% f	<u>Cost</u> x.xx%
Short-Term Debt		x,xxx,xxe	x.xx%	x.xx% f	x.xx%
Preferred Stock		x,xxx,xx e	x.xx%	x.xx% f	x.xx%
Other	d	x,xxx,xxe	x.xx%	x.xx% f	x.xx%
Common Equity		x,xxx,xx e	x.xx%	x.xx% c	x.xx%
Total Overall Cost of Capital with Actual on Equity	Return \$	 	100.00%		<u>x.xx%_b</u>

Additional breakdown may be added per Report & Order authorizing a recovery clause under 4 CSR 240-20 Note

From last general rate case, Report & Order
From actual Return on Rate Base, page 1 "Rate Base"
Calculated after actual Return on Rate Base, per footnote B, is determined
Other capital structure components from last general rate case, Report & Order
Actual balance at end of period
Actual average cost at end of period

# Electric Company Quarter Ended and 12 Months Ended Per Books (IN THOUSANDS OF DOLLARS) FINANCIAL SURVEILLANCE MONITORING REPORT OPERATING INCOME STATEMENT

	Quarter Ended Actual		12 Months Ended Actual
Operating Revenues Sales to Residential, Commercial, & Industrial			
Customers Residential	\$ x xxx xxx	1 6	
Commercial		\$ x,xxx,xxx	
	x,xxx,xxx	x,xxx,xxx	
Industrial	x,xxx,xxx	x,xxx,xxx	
Total of Sales to Residential, Commercial, &	•		_
Industrial Customers		xx,xxx	\$ x,xxx,xxx
Other Sales to Ultimate customers	x,x	xx,xxx	x,xxx,xxx
Sales for Resale			
Off-System Sales		xx,xxx	x,xxx,xxx
Other Sales for Resale		xx,xxx	x,xxx,xxx
Provision for Refunds		xx,xxx	x,xxx,xxx
Other Operating Revenues		xx,xxx	x,xxx,xxx
Operating Revenues	<u>\$x,x</u>	XX,XXX	<u>\$x,xxx,xxx</u>
Operating & Maintenance Expenses Production Expenses Fuel Expense Native Load			
Off-System Sales	X,XXX,XXX	x,xxx,xxx	
Other Production-Operations	X,XXX,XXX	X,XXX,XXX	
Other Production-Maintenance	X,XXX,XXX	X,XXX,XXX	
Purchased Power-Energy	x,xxx,xxx	x,xxx,xxx	
Native Load	V 000 000		
Off -System Sales	x,xxx,xxx	x,xxx,xxx	
Purchased Power-Capacity	X,XXX,XXX	x,xxx,xxx	
Total Production Expenses	<u>X,XXX,XXX</u>	<u>x,xxx,xxx</u>	
Total Floduction Expenses	x,x	XX,XXX	x,xxx,xxx
Transmission Expenses	x,x	xx,xxx	X,XXX,XXX
Distribution Expenses	x,x	xx,xxx	x,xxx,xxx
Customer Accounts Expense	x,x	xx,xxx	x,xxx,xxx
Customer Serve. & Info. Expenses	x,x	xx,xxx	x,xxx,xxx
Sales Expenses	<b>X</b> , <b>X</b>	xx,xxx	x,xxx,xxx
Administrative & General Expenses	X,X	<u>xx,xxx</u>	X,XXX,XXX
Total Operating & Maintenance Expenses	\$ x,x	xx,xxx	<b>\$</b> x,xxx,xxx
Depreciation & Amortization Expense			
Depreciation Expense	x,xxx,xxx	x,xxx,xxx	
Amortization Expense	x,xxx,xxx	xxx,xxx,x	
Decommissioning Expense	x,xxx,xxx	x,xxx,xxx	
Other	<u>X,XXX,XXX</u>	x,xxx,xxx	
Total Depreciation & Amortization Expense	X,X	xx,xxx	x,xxx,xxx
Taxes Other than Income Taxes	X	XX,XXX	XXX,XXX
Operating Income Before Income Tax	х,х	xx,xxx	x,xxx,xxx
Income Taxes	X	xx,xxx	x,xxx,xxx
Net Operating Income	<u>\$x,x</u>	xx,xxx	<u>\$x,xxx,xxx</u>
Actual Cooling Degree Days		x,xxx	<u>x,xxx</u>
Normal Cooling Degree Days	<u></u>	<u>x.xxx</u>	<u></u>
Actual Heating Degree Days		<u>x.xxx</u>	X,XXX
Normal Heating Degree Days		x,xxx	X,XXX

# **Electric Company**

### 12 Months Ended

# FINANCIAL SURVEILLANCE MONITORING REPORT Missouri Jurisdictional Allocation Factors

**Allocation Factor** Description Plant in Service Intangible Production - Steam Production - Nuclear Production - Hydraulic Production - Other Transmission Distribution General Depreciation Reserve Intangible Production - Steam Production - Nuclear Production – Hydraulic Production - Other Transmission Distribution General Net Plant Materials & Supplies Cash Working Capital per rate case Fuel Inventory Prepayments Other Regulatory Assets Jurisdictional Specific Customer Advances **Customer Deposits** Accumulated Deferred Income Taxes Jurisdictional Specific Other Regulatory Liabilities Other Items from Prior Rate Case Operating Revenues Interchange Revenues Production Expenses: Fuel Expense Native Load Off-System Sales Other Production – Operations Other Production – Maintenance Purchased Power – Energy Native Load Off-System Sales Purchased Power - Capacity Total Production Expenses Transmission Expenses Distribution Expenses Customer Accounts Expense Customer Serve. & Info. Expenses Sales Expenses Administrative & General Expenses Depreciation Expense Depreciation Expense Amortization Expense Decommissioning Expense Taxes, Other than Income Income Taxes Other Items XXXX XXXX XXXX

Note Additional breakdown may be added per Report & Order authorizing a recovery clause under 4 CSR 240-20

Electric Company
Quarter Ended and 12 Months Ended
Per Books
FINANCIAL SURVEILLANCE MONITORING REPORT

NOTES TO FINANCIAL SURVEILLANCE REPORT

# OF THE STATE OF MISSOURI

In the Matter of a Proposed Rulemakir	ng)	
Regarding Electric Utility Renewable	)	File No. EX-2010-0169
Energy Standard Requirements.	)	

# DISSENT OF COMMISSIONER JEFF DAVIS TO AUTHORIZE FILING OF RENEWABLE ENERGY STANDARDS RULES WITH THE SECRETARY OF STATE

I respectfully dissent with my colleagues in their reasoning and decision to file these rules with the Secretary of State as they are being submitted.

First, these rules may exceed the Commission's statutory authority prescribed in Section 393.1030.2(1) and Section 393.1045 in that, as proposed, 4 CSR 240-20.100(5) purports to authorize up to a one percent (1%) rate increase <u>annually</u> for utilities and ultimately their consumers. At the time "Proposition C" was passed by the voters, there were numerous representations made in various forums by its supporters that customer rates could only go up one percent (1%) as a result of the ballot initiative, not one percent (1%) <u>a year</u> which could amount to ten percent (10%) over the next decade.

Second, the language as sent by the Commission to the Secretary of State promulgating these rules made necessary by the passage of Proposition C go above and beyond what should be deemed "just and reasonable" in the ratemaking context. These rules give the wind and solar industries almost all the benefits of the doubt in providing another generous package of corporate welfare benefits to the renewables industry on top of the subsidies they are already receiving from the federal government and local

governments, rather than establishing the renewal energy standards under cost limits approved by voters with the adoption of Proposition C.

# The Background of "Proposition C":

In the November 2008 General Election, Missouri voters approved "Proposition C" by almost a 2-1 margin. The official ballot language adopted by Secretary of State Robin Carnahan's office is important because many voters base their decisions on that language, rather than the extensive legal text of the statute. The official ballot language for "Proposition C" is available at the Secretary of State's website (www.sos.mo.gov/elections/2008ballot/) and states in pertinent part:

# Official Ballot Title as Certified by Secretary of State:

Shall Missouri law be amended to require investor-owned electric utilities to generate or purchase electricity from renewable energy sources such as solar, wind, biomass and hydropower with the renewable energy sources equaling at least 2% of retail sales by 2011 increasing incrementally to at least 15% by 2021, including at least 2% from solar energy; and restricting to no more than 1% any rate increase to consumers for this renewable energy? (Emphasis added)

# Proposed fair ballot language for Proposition C:

A "yes" vote will amend Missouri law to require investor-owned electric utilities to generate or purchase electricity from renewable energy sources such as solar, wind, biomass (including ethanol) and hydropower. The required renewable energy sources must equal the following percentages of retail sales.

- 2% by 2011
- 5% by 2014
- 10% by 2018
- 15% by 2021.

Of the total renewable energy sources required to be sold, at least 2% shall be solar sources. Also, any rate increase to consumers resulting from this measure must be no more than 1%. (Emphasis added)

The actual language of the statute adopted by the voters differs from the ballot language in that Section 393.1030.2(1) states:

A maximum average retail rate increase of one percent determined by estimating and comparing the electric utility's cost of compliance with least-cost renewable generation and the cost of continuing to generate or purchase electricity from entirely nonrenewable sources, taking into proper account future environmental regulatory risk including the risk of greenhouse gas regulation.

Then, Section 393.1045 (which was passed by the General Assembly in the 2008 Regular Session) goes on to state:

Any renewable mandate required by law shall not raise the retail rates charged to the customers of electric retail suppliers by an average of more than one percent in any year, and all the costs associated with any such renewable mandate shall be recoverable in the retail rates charged by the electric supplier. Solar rebates shall be included in the one percent rate cap provided for in this section.

Section 393.1030.2(1) nimbly sets the stage for parties to encourage this Commission to expand the definition of the one percent (1%) rate cap in that it requires the Commission to consider what rates would be otherwise – a speculative task that unless exercised within the 1 percent cap voters established could be used unfairly to increase the limit far beyond one percent. Some of the parties who presented testimony in the underlying docket have expressed the belief that the law would allow rates to be increased as follows: Assume that a customer has an actual electric bill of \$100.00 per month. If the cost of continuing to generate or purchase electricity from entirely nonrenewable sources, taking into proper account future environmental regulatory risk including the risk of greenhouse gas regulation would result in a hypothetical bill of \$120.00, then the increase due to the use of renewables could be 1% more than that hypothetical bill, i.e., increase

from \$100.00 to \$120.00 plus an additional 1% (\$121.20). I don't believe that's what the voters of this state were contemplating when they were asked to vote on this ballot initiative in November 2008 when they voted for it, but there is a very real risk the language can be construed that way.

Section 393.1045 states rates cannot rise "by an average of more than one percent in any year". By capping the rate increase at an average of one percent in any year, it does seem to prohibit any annual compounding effect; however, does this statement mean that the Commission has the authority to raise rates an average of one percent (1%) a year for the next decade if the utility demonstrates it has prudently incurred costs for renewable projects necessary to comply with the mandate of Proposition C?

Phrased another way, if a utility has an installment contract with a wind farm to purchase \$1 million worth of wind a year for twenty years, should the utility only be required to count the first \$1 million payment under the contract and not be required to count the \$1 million payment towards the cap in subsequent years when the utility will certainly be recovering that \$1 million cost from its customers? The only thing I can say for sure is that years of litigation will be necessary to sort out the meaning of these statutes and I have serious concerns that the actual text of the voter approved statutes may be correctly interpreted to have an adverse impact on utility consumers — one that was definitely not contemplated by the voters in light of the ballot language highlighted above.

# This proposal makes the one percent rate cap promised to Missouri voters a fiction.

State law requires this Commission to adopt rules implementing Proposition C. My concern is not in carrying out the law – that's easy. My concern is that the people of Missouri were misled to believe they could increase Missouri's use of "clean energy" at a

cost of 1% - not 1% a year each year for 10 years or more – and certainly not 1% more than what rates would be if Missouri continued to generate electricity using nothing but coal in an era of carbon regulation.

All of this occurs at a time when the Commission is hearing from an endless stream of consumers – residential, commercial and industrial -- that their utility bills are becoming increasingly unaffordable. Unlike rate cases where the Commission is required by law to set "just and reasonable" rates and the courts have interpreted that phrase to mean the opportunity to earn a return comparable to that of other similar investments, the Commission had discretion to propose a rule more favorable to consumers and failed to do so under the guise of preserving all of our future options.

Although I have many noteworthy differences with the Public Service Commission staff, I think they deserve a lot of credit and respect with respect to the consistency of their approach. The PSC staff is very consistent in their approach to utility ratemaking in that they vigorously oppose efforts by utilities to raise rates as well as those of well-intentioned special interest groups seeking to adopt policies that raise utility costs leading to higher customer rates.

# The time has come to curtail wind farm welfare:

Wind farms are already receiving more than two cents per kilowatt in production tax credits from the federal government. This translates into more than \$20.00 per megawatt for every megawatt of electricity they produce. Wind farms also generate renewable energy credits that can be sold and traded in various markets – generating more revenue for the wind farm. Geographic limitations adopted by the Commission in another provision of these rules restrict the market for those renewable energy credits, driving up their price

to benefit in-state wind generators at a proportional cost to Missouri consumers and limiting broader and potentially more efficient ways to protect the environment.

Now, state law requires Missouri electric utilities to obtain fifteen percent (15%) of the electricity they provide to consumers from renewable sources, primarily wind, and to limit consumer costs in achieving these standards to 1%. The proposed rule as sent to the Secretary of State for publication would allow the Commission to raise rates one percent <u>a</u> year through 2021 and possibly beyond that date if a utility ever does hit the cap and deferral is required.

Just because Missouri ratepayers are not paying the federal production tax credit as part of their monthly electric bill to their utility does not mean those of us who are paying taxes are not paying for the subsidy. A true reckoning of the wind welfare costs might well prove as shocking to consumers as the highest rate increase ever proposed by an electric utility in this state. This Commission, when afforded discretion, should draw the line on behalf of customers, not wind farms that generate only a tiny percentage of the electricity on which Missouri utility consumers have come to depend.

# Conclusion:

In summary, I believe the proponents of Proposition C and the resulting rule as forwarded for publication have told the voters of Missouri they will pay one price for the renewable electricity required by the law and have now come to the Commission urging us to adopt rules that cost Missouri electric consumers an exponentially higher sum when we are already hearing how many low-income Missourians and senior citizens on fixed income can't afford any rate increase.

The Commission is reaching a point where we need to draw the line as to how much we subsidize renewable energy. I would draw that line by adopting language that would, in effect, put us much closer to a true one percent rate increase as explained in the ballot language presented to voters by the Secretary of State, instead of a ten or eleven percent rate increase that could result from the promulgation of this rule as forwarded for publication. I would also not restrict the purchase of renewable energy credits (RECs) as is proposed in the rule. Safe and adequate service at just and reasonable rates can only be achieved by fairly balancing the interests of utility consumers with the costs of providing services by all utility generators, not a select few seeking to fatten their subsidized purses at the expense of Missouri electric consumers.

Respectfully submitted,

Jeff Davis, Commissioner

Dated at Jefferson City, Missouri On this 8<sup>th</sup> day of January 2010.

# **FISCAL NOTE**

### PRIVATE COST

### I. RULE NUMBER

Rule Number and Name	Type of Rulemaking
4 CSR 240-20.100	
Electric Utility Renewable Energy Standard Requirements	Proposed Rule

# II. SUMMARY OF FISCAL IMPACT

Estimated number of entities that will likely be affected by adoption of the rule.	Types of entities that will likely be affected by adoption of the rule.	complia	ted aggregate cost of ance with the rule by ected entities.
		2011	\$45,598,989
4	Investor-owned electric	2012	\$51,140,062
	utilities	2013	\$51,696,417
		2014	\$51,766,263

# III. WORKSHEET

Estimated aggregate cost of compliance is based on information provided by the four (4) investor-owned electric utilities. The specific information provided was deemed Highly Confidential by the utilities unless it was utilized to develop an aggregate number.

# IV. ASSUMPTIONS

If adopted, this proposed rule will prescribe requirements and procedures for electric utility compliance with the Missouri Renewable Energy Standard. The Missouri Renewable Energy Standard (RES) was enacted by Initiative Petition on November 4, 2008. The RES includes certain requirements for the utilization of renewable sources for generation of electric energy. The requirements increase incrementally, beginning in 2011. The last incremental change is in 2021, with the requirements of 2021 continuing forward beyond that year. The estimated aggregate cost to Missouri electric utilities is provided for the first four (4) years. Similar costs could be incurred through at least 2021.

# **FISCAL NOTE**

# **PUBLIC COST**

# I. RULE NUMBER

Rule Number and Name	Type of Rulemaking
4 CSR 240-20.100  Electric Utility Renewable Energy Standard Requirements	Proposed Rule

# II. SUMMARY OF FISCAL IMPACT

State agencies or political subdivisions that will likely be affected by adoption of the proposed rule.	Estimated aggregate cost of compliance with the proposed rule by the affected entities.
Missouri Public Service Commission	\$151,032

# III. WORKSHEET

Position	Estimated Annual Salary
Utility Regulatory Auditor III	\$45,984
Utility Engineering Specialist II	\$57,864
Associate Counsel	\$47,184
Total	\$151,032

# IV. ASSUMPTIONS

If adopted, this proposed rule will prescribe requirements and procedures for electric utility compliance with the Missouri Renewable Energy Standard. The Missouri Renewable Energy Standard (RES) was enacted by Initiative Petition on November 4, 2008. The RES includes certain requirements for the utilization of renewable sources for generation of electric energy. The requirements increase incrementally, beginning in 2011. The last incremental change is in 2021, with the requirements of 2021 continuing forward beyond that year. Electric utilities will be authorized to recover prudently incurred costs and pass through benefits to customers outside the context of a regular rate case. Verification of RES compliance and cost recovery/benefit pass-through analysis will impact resources of the Missouri Public Service Commission staff. Similar staff impacts could be incurred through at least 2021.

# Small Business Regulator Fairness Board **Small Business Impact Statement**

Date:

Rule Number:

4 CSR 240-20.100

Name of Agency Preparing Statement:

**Public Service Commission** 

Name of Person Preparing Statement:

Michael E. Taylor

**Phone Number:** 573-526-5880

Email: michael.taylor@psc.mo.gov

Name of Person Approving Statement:

Please describe the methods your agency considered or used to reduce the impact on small businesses (examples: consolidation, simplification, differing compliance, differing reporting requirements, less stringent deadlines, performance rather than design standards, exemption, or any other mitigating technique).

Not applicable, no small businesses impacted. Only directly impacts the four investorowned utility companies in the state.

Please explain how your agency has involved small businesses in the development of the proposed rule.

Not applicable, no small businesses impacted. Only directly impacts the four investorowned utility companies in the state.

Please list the probable monetary costs and benefits to your agency and any other agencies affected. Please include the estimated total amount your agency expects to collect from additionally imposed fees and how the moneys will be used.

Missouri Public Service Commission staff probable monetary cost is for three (3) FTEs, \$151,032.

No additional fees will be collected specifically associated with this rulemaking.

Please describe small businesses that will be required to comply with the proposed rule and how they may be adversely affected.

Not applicable, no small businesses impacted. Only directly impacts the four investor-owned utility companies in the state.

Please list direct and indirect costs (in dollars amounts) associated with compliance.

Less than \$500/year

Please list types of business that will be directly affected by, bear the cost of, or directly benefit from the proposed rule.

The four investor-owned electric utilities in the state.

Does the proposed rule include provisions that are more stringent than those mandated by comparable or related federal, state, or county standards?

Yes \_\_\_ No \_X\_\_

If yes, please explain the reason for imposing a more stringent standard.

For further guidance in the completion of this statement, please see §536.300, RSMo.