

Exhibit No.:

Issues: *Cash Working Capital;
Customer Deposits and Interest;
Customer Advances; Materials
and Supplies; Prepayments;
Maintenance Expense; Turbine
Overhaul Maintenance; Accounts
Receivable Sales and
Postage Expense*

Witness: *Lesley R. Preston*

Sponsoring Party: *MoPSC Staff*

Type of Exhibit: *Direct Testimony*

Case Nos.: *ER-2004-0034 and
HR-2004-0024 (Consolidated)*

Date Testimony Prepared: *December 9, 2003*

MISSOURI PUBLIC SERVICE COMMISSION

UTILITY SERVICES DIVISION

DIRECT TESTIMONY

OF

LESLEY R. PRESTON

FILED

APR 28 2004

Missouri
Commission

**AQUILA, INC. d/b/a
AQUILA NETWORKS - MPS and
AQUILA NETWORKS - L&P - ELECTRIC AND STEAM**

**CASE NOS. ER-2004-0034 and HR-2004-0024
(Consolidated)**

Exhibit No. 32

Case No(s). ER-2004-0034

Date 2/23/04 **Rptr** X5

*Jefferson City, Missouri
December 2003*


BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI

In the matter of Aquila, Inc. d/b/a Aquila networks)
L&P and Aquila Networks MPS to implement a) Case No. ER-2004-0034
general rate increase in electricity.)
)
In the matter of Aquila, Inc. d/b/a Aquila networks)
L&P to implement a general rate increase in Steam) Case No. HR-2004-0024
Rates.)

AFFIDAVIT OF LESLEY R. PRESTON

STATE OF MISSOURI)
) ss.
COUNTY OF COLE)

Lesley R. Preston, of lawful age, on her oath states: that she has participated in the preparation of the following Direct Testimony in question and answer form, consisting of 27 pages to be presented in the above case; that the answers in the following Direct Testimony were given by her; that she has knowledge of the matters set forth in such answers; and that such matters are true and correct to the best of her knowledge and belief.



Lesley R. Preston

Subscribed and sworn to before me this 5th day of December 2003.



Notary Public



TONI M. CHARLTON
NOTARY PUBLIC STATE OF MISSOURI
COUNTY OF COLE
My Commission Expires December 28, 2004

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AND AQUILA NETWORKS – L&P – ELECTRIC AND STEAM
CASE NOS. ER-2004-0034 AND HR-2004-0024
(Consolidated)

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1 **DIRECT TESTIMONY**

2 **OF**

3 **LESLEY R. PRESTON**

4 **AQUILA, INC. d/b/a AQUILA NETWORKS-MPS**

5 **AND AQUILA NETWORKS – L&P – ELECTRIC AND STEAM**

6 **CASE NOS. ER-2004-0034 AND HR-2004-0024**

7 **(Consolidated)**

8 Q. Please state your name and business address.

9 A. My name is Lesley R. Preston, 3675 Noland Road Suite 110, Independence,
10 Missouri 64055.

11 Q. By whom are you employed and in what capacity?

12 A. I am a Regulatory Auditor for the Missouri Public Service Commission
13 (Commission or MoPSC).

14 **BACKGROUND OF WITNESS**

15 Q. Please describe your education and other qualifications.

16 A. I am currently pursuing a Masters of Science in Accounting from the
17 University of Missouri-Kansas City. I graduated from Truman State University in Kirksville,
18 Missouri, in May of 2002, with Bachelor of Science degrees in Accounting and Business
19 Administration, with an emphasis in Finance. I commenced employment with the
20 Commission in September 2002.

21 Q. Have you previously filed testimony before this Commission?

22 A. No, I have not.

1 Q. Have you worked on any other cases since your employment with the
2 Commission?

3 A. Yes. I was assigned to a small informal water and sewer case for Taney
4 County Utilities (Tracking Nos. QW-2003-0016, QS-2003-0015). I also worked on Raytown
5 Water Company (Tracking No. QW-2003-0023), filed under the Commission's informal
6 small water procedures.

7 **PURPOSE OF TESTIMONY**

8 Q. With reference to Case Nos. ER-2004-0034 and HR-2004-0024, have you
9 made an examination of the books and records of Aquila Networks-MPS (MPS) and Aquila
10 Networks-L&P (L&P), divisions of Aquila, Inc (Aquila or Company)?

11 A. Yes, I have, with the assistance of other members of the Commission Staff
12 (Staff).

13 Q. What are your areas of responsibility in regard to Case Nos. ER-2004-0034
14 and HR-2004-0024?

15 A. I will be sponsoring the areas of cash working capital, accounts receivable
16 sales, materials and supplies, prepayments, customer advances, customer deposits and
17 maintenance expense.

18 Q. Will your testimony be addressing MPS electric, L&P electric, and L&P steam
19 operations?

20 A. Yes. The Commission, by its Order on July 24, 2003, consolidated the electric
21 and steam cases filed by Aquila on July 3, 2003, designated as Case Nos. ER-2004-0034 and
22 HR-2004-0024. My testimony will address the areas I previously identified for both cases
23 and related specifically to the electric operations of Aquila Networks d/b/a Missouri Public

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1 Service and electric and steam operations of Aquila Networks d/b/a Light & Power (the
2 former St. Joseph Light & Power Company). L&P was acquired and merged with Aquila
3 December 31, 2000.

4 Q. What knowledge, skill, experience, training or education do you have in
5 regulatory matters?

6 A. Since commencing employment with the Commission, I have attended various
7 in-house training seminars and have reviewed in-house training materials. I worked on three
8 small water and sewer cases, which has provided a strong basis in the ratemaking process and
9 an in-depth understanding on certain issues. I have also worked closely with senior auditors
10 and supervisors, whom possess extensive regulatory knowledge.

11 Q. Are you sponsoring any accounting schedules in this case?

12 A. Yes. I am sponsoring Accounting Schedule 8, Cash Working Capital.

13 Q. Please identify which adjustments you are sponsoring in this case.

14 I am sponsoring the following Income Statement adjustments for MPS electric:

15 Accounts Receivable Sales: S-69.4;

16 Postage: S-69.5, S-80.4;

17 Customer Deposits Interest: S-69.3;

18 Maintenance Expense: S-16.2, S-17.3, S-18.2, S-19.2, S-20.2, S-26.2, S-27.2,

19 S-28.2, S-29.1, S-42.2, S-43.2, S-44.3, S-45.3, S-46.1, S-47.3, S-58.2, S-59.1,

20 S-60.3, S-61.3, S-62.3, S-63.2, S-64.2, S-65.3 and S-66.3;

21 Turbine Overhaul: S-19.3, S-28.3; and

22 Jeffrey Energy Center: S-10.1, S-13.3, S-17.4, and S-94.7.

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1 I am sponsoring the following Income Statement adjustments for L&P electric:

2 Accounts Receivable Sales: S-68.3;

3 Postage: S-68.4, S-79.5;

4 Customer Deposits Interest: S-68.5; and

5 Maintenance Expense: S-17.2, S-18.3, S-19.2, S-20.2, S-21.2, S-26.1, S-27.2,

6 S-41.2, S-42.1, S-43.3, S-44.3, S-45.2, S-46.3, S-57.2, S-58.2, S-59.3, S-60.3,

7 S-61.2, S-62.2, S-63.2, S-64.3 and S-65.3.

8 I am sponsoring the following Income Statement adjustments for L&P steam:

9 Accounts Receivable Sales: S-15.2; and

10 Postage: S-15.3, S-26.1.

11 In addition to those adjustments, I am sponsoring the rate base components found on
12 Accounting Schedule 2, Rate Base, for materials and supplies, prepayments, customer
13 deposits offset and customer advances offset.

14 **CASH WORKING CAPITAL**

15 Q. What is Cash Working Capital?

16 A. Cash Working Capital (CWC) is the amount of cash necessary for the MPS
17 and L&P Divisions to pay the day-to-day expenses incurred to provide electric and steam
18 services to their respective customers.

19 Q. Where are the results of the Staff's CWC analysis?

20 A. The results of CWC is reflected on the Rate Base Accounting Schedule 2, line
21 4 - Cash Working Capital, then reduced by line 8 - Federal Tax Offset, line 9 - State Tax
22 Offset, line 10 - City Tax Offset and line 11 - Interest Expense Offset.

23 Q. Was a lead/lag study performed in this case?

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1 A. Yes. The Staff performed a lead/lag study.

2 Q. Is the method you used to calculate MPS and L&P's CWC requirements the
3 same method the Staff has used in previous rate cases?

4 A. Yes. The lead/lag method has been used by the Staff and adopted by the
5 Commission in numerous rate proceedings dating back to the 1970s, including MPS's most
6 recent rate cases (Case Nos. ER-97-394 and ER-2001-0672) and L&P's most recent rate case
7 (Case No. ER-99-247).

8 Q. What is the purpose of a lead/lag study?

9 A. The lead/lag study determines the amount of cash that is necessary on a day-to-
10 day basis for MPS and L&P to provide electric and steam services to its customers. A
11 lead/lag study analyzes the cash flows related to the payments received from its customers for
12 the provision of electric and steam services and the disbursements made by MPS and L&P to
13 its suppliers and vendors of goods and services necessary to provide this electric and steam
14 services. A lead/lag study determines the number of days MPS and L&P has to make
15 payments after receiving goods or services from a vendor and is compared with the number of
16 days it takes MPS and L&P to receive payment for the electric and steam services it provides
17 to its customers. A lead/lag study also determines who provides CWC.

18 Q. What are the sources of CWC?

19 A. The shareholders and ratepayers are the sources of CWC.

20 Q. How do shareholders supply CWC?

21 A. When MPS and/or L&P expend funds to pay for an expense before the
22 ratepayers provide the cash, the shareholders are the source of the funds. This cash represents
23 a portion of the shareholders' total investment in the MPS and/or L&P. The shareholders are

1 compensated for the CWC funds they provided by the inclusion of these funds in rate base.
2 By including these funds in rate base, the shareholders earn a return on the funds they have
3 invested.

4 Q. How do ratepayers provide CWC?

5 A. Ratepayers supply CWC when they pay for electric and steam services
6 received before MPS and L&P pay expenses incurred to provide that service. Ratepayers are
7 compensated for the CWC they provide by reducing rate base by the amount of CWC the
8 ratepayers provide.

9 Q. How does the Staff interpret lead/lag study results?

10 A. A positive CWC requirement indicates that, in the aggregate, the shareholders
11 provided the CWC for the test year. This means that, on average, the utility paid the expenses
12 incurred to provide the electric service to the ratepayers before the ratepayers paid the
13 Company for the provision of utility service.

14 A negative requirement indicates that, in the aggregate, the ratepayers provided the
15 CWC during the test year. This means that, on average, the ratepayers paid for their electric
16 and steam services before the utility paid the expense incurred to provide those services.

17 Q. Please explain the components of the Staff's calculation of CWC that appear
18 on Accounting Schedule 8.

19 A. The components of the Staff's calculation are as follows:

20 1) Column A (Account Description): lists the types of cash
21 expenses, which MPS and L&P pay on a day-to-day basis;

22 2) Column B (Test Year Expenses): provides the amount of
23 annualized expense included in the cost of service. It shows the dollars

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1 associated with the items listed in Column A on an adjusted Missouri
2 jurisdictional basis;

3 3) Column C (Revenue Lag): indicates the number of days
4 between the midpoint of the provision of service by MPS and L&P and the
5 payment for the service by the ratepayer. The revenue lag addressed in this
6 case is discussed later in this direct testimony;

7 4) Column D (Expense Lag): indicates the number of days
8 between the receipt of and payment for the goods and services (i.e., cash
9 expenditures) used to provide service to the ratepayer. The expense lags
10 addressed in this case are discussed later in this direct testimony;

11 5) Column E (Net Lag): results from the subtraction of the
12 Expense Lag (Column D) from the Revenue Lag (Column C);

13 6) Column F (Factor): expresses the CWC lag in days as a fraction
14 of the total days in the test year. This is accomplished by dividing the Net
15 Lags in Column E by 365;

16 7) Column G (CWC Requirement): the average amount of cash
17 necessary to provide service to the ratepayer. This is computed by multiplying
18 the Test Year Expenses (Column B) by the CWC Factor (Column F).

19 Q. Please describe the revenue lag.

20 A. The revenue lag is the amount of time between the day the MPS and L&P
21 divisions provide the service to customers, and when it receives payment from those
22 customers for that service. The overall revenue lag in this case is the sum of three
23 subcomponent lags. They are as follows:

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1 1) Usage Lag: The midpoint of average time elapsed from the beginning
2 of the first day of a service period through the last day of that service period;

3 2) Billing Lag: The period of time between the last day of the service
4 period, the day the meter is read, and the day the bill is placed in the mail by the
5 company;

6 3) Collection Lag: The period of time between the day the bill is placed
7 in the mail by the company and the day the company receives payment from the
8 ratepayer for services performed.

9 Q. Did MPS and L&P use the same three subcomponent lags discussed above in
10 developing its total revenue lag?

11 A. Yes. Staff's revenue lag subcomponents are identified below:

	<u>Staff</u>
Usage Lag	15.21 days
Billing Lag	2.00 days
Collection Lag	<u>4.38 days</u>
Total	<u>21.59 days</u>

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18 Q. Please explain how the usage lag was determined.

19 A. The usage lag was determined by dividing the number of days in a typical year
20 (365) by the number of months in a year (12) to yield the average number of days in a month
21 (30.42). The 30.42 was then divided by two to yield an average usage lag of 15.21 days. This
22 further calculation using two as the divisor is necessary since MPS and L&P bill monthly, and
23 it is assumed that service is delivered to the customer evenly throughout the month.

24 Q. Please explain the Staff's approach to determining the billing lag.

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1 A. The billing lag is the time it takes between when MPS and L&P read the meter
2 and when the bills are subsequently mailed to the customer. Staff accepted the Company's
3 proposed billing lag of two days.

4 Q. Please explain the Staff's approach to determining the collection lag.

5 A. The collection lag is the average number of days that elapse between the day
6 that the bill was mailed and the day when MPS and L&P receive payment for that bill. The
7 Staff used the collection lag from the previous case (Case No. ER-2001-672) of 4.38 days.
8 The collection lag is considerably shorter than most typical collection lags because of sale of
9 the Company's accounts receivable, which will be discussed later in this direct testimony.
10 The calculated total revenue lag was 21.59 days.

11 Q. What was the scope of the Staff's work in the calculation of expense lags in
12 this case?

13 A. The Staff calculated expense lags in areas where significant expenses were
14 involved, or in areas where significant changes in payment pattern occurred since previous
15 rate cases.

16 Q. What expense lags did the Staff calculate?

17 A. The Staff calculated the following expense lags in this audit: (1) payroll
18 expense; (2) federal, state and FICA taxes withheld; (3) federal and state unemployment
19 taxes; (4) Sibley coal and freight; (5) Jeffrey operations; (6) Iatan operations and fuel;
20 (7) Lake Road coal and freight; and (8) city franchise taxes.

21 The Staff has also included the purchased power and gas purchased for power supply
22 lags calculated by Staff Auditing witness Phillip K. Williams. These lags were calculated for

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1 Case No. EF-2003-0465, a current Aquila financing case, using information collected from
2 the test year and update period.

3 Q. What expense lags, calculated by the Company, did the Staff accept?

4 A. The Staff accepted the following Company expense lags because there have
5 been no known statutory or payment date changes since the previous rate case: (1) property
6 taxes; (2) gross receipts taxes; and (3) sales and use taxes. The Staff reviewed these
7 calculations and determined, based on knowledge of where approximately these lags should
8 be, that they could be used without further audit work.

9 Q. What other expense lags did the Staff accept from the prior case?

10 A. The Staff did not recalculate the expense lag for cash vouchers. The Staff
11 believes that there were not sufficient changes to the accounts payable functions for payments
12 of these miscellaneous expenses to warrant the time and resources required to perform a full
13 cash voucher expense lag analysis. The Staff also did not recalculate accrued vacation,
14 purchased oil, injuries and damages, and lease payment lags.

15 Q. Please describe the expense lag for cash vouchers as found on line 1 of
16 Accounting Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

17 A. Cash vouchers are miscellaneous expenditures that do not coincide with other
18 operations and maintenance (O&M) expense items and that were not specifically examined
19 elsewhere in the CWC analysis study (e.g., payroll, fuel, etc.). The Staff used the lag that was
20 accepted in previous cases of 44.14 days.

21 Q. Please explain the expense lag for federal income withholding and FICA taxes
22 found on lines 2, 4 and 18 of Accounting Schedule 8 for the MPS electric, L&P electric, and
23 L&P steam cases.

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1 A. The expense lag for FICA and federal income withholding taxes relating to
2 payroll taxes is the period of time between the midpoint of the pay period for which the taxes
3 are withheld, and the date the tax withholdings must be paid to the taxing authorities.
4 Payments for the employee's portion of FICA taxes and employer's portion of FICA taxes are
5 made at the same time. An employer must typically deposit the income tax withheld and the
6 FICA taxes with an authorized commercial bank depository or Federal Reserve Bank on the
7 Monday following the previous Friday payday. The resulting tax lags are 16.27 days.

8 Q. Please describe the expense lag for state withholding taxes as found on line 3
9 of Accounting Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

10 A. The expense lag for the state withholding taxes (Missouri and Kansas) is the
11 period of time between the midpoint of the pay period for which the taxes were withheld and
12 the date that the tax withholdings must be turned over to the taxing authorities. The lag for
13 state withholding taxes is 18.49 days.

14 Q. Please explain the payroll expense lag found on line 5 of Accounting
15 Schedule 8 for MPS electric, L&P electric, and L&P steam cases.

16 A. The payroll expense lag is the time lapse between the midpoint of the period in
17 which the employees earned wages and the date the Company paid the wages. Employees are
18 paid on the Friday following the two-week pay period, which ended on the previous Friday.
19 The payroll expense lag is 13.38 days. This is seven days, to the midpoint of the 14-day
20 period, plus 6.38 days between the end of the pay period and the Friday pay date.

21 Q. Please explain the vacation expense lag found on line 6 of Accounting
22 Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

1 A. The expense lag computation accounts for the time between the average date
2 the vacation is earned (i.e., the midpoint of the year) and the date when employees are
3 actually paid for vacation. The Company's employees are entitled to two weeks vacation at
4 the beginning of each calendar year, which is earned from the prior year. The Staff is
5 therefore using a vacation expense lag of 365 days.

6 Q. Please explain the expense lag for natural gas on line 7 of Accounting
7 Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

8 A. The natural gas expense lag is the difference in days between the midpoint of
9 the period when the Company received natural gas from its suppliers and the date when the
10 natural gas deliveries are paid. The natural gas expense lag, as calculated for Case
11 No. EF-2003-0465 by Staff witness Williams, was 37.66 days.

12 Q. Please explain the expense lag for oil on line 8 of Accounting Schedule 8 for
13 the MPS electric, L&P electric, and L&P steam.

14 A. The oil expense lag is the time lapse between the date the oil deliveries were
15 received and the date the Company paid for these goods and/or services. The oil expense lag,
16 as calculated in the last case, is 47.37 days.

17 Q. Please explain the injuries and damages lag as found on line 9 of Accounting
18 Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

19 A. The injuries and damages lag is the difference in days between the midpoint of
20 the period between occurrence and the date the payment was made. The Staff has used the
21 lag from the previous case (Case No. ER-2001-672) of 388 days.

22 Q. Please explain the purchased power expense lag as found on line 10 of
23 Accounting Schedule 8 for the MPS electric and the L&P electric cases.

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1 A. Purchased power expense lag is the difference in days between the midpoint of
2 the period when the Company received the purchased power and the date the Company paid
3 for the power. The purchased power expense lag, as calculated by Staff witness Williams for
4 Case No. EF-2003-0465, is 45.26 days.

5 Q. Please explain the expense lag for Sibley coal and freight on line 11 of
6 Accounting Schedule 8 for the MPS electric case.

7 A. The Sibley coal and freight expense lag is the time lapse between the date the
8 coal and/or freight services were received and the date the Company paid for these goods
9 and/or services. The Sibley coal and freight expense lag is 18.88 days.

10 Information relating to this lag is still outstanding from the Company and may be
11 subject to change.

12 Q. Please explain the expense lag for Lake Road coal and freight on line 11 of
13 Accounting Schedule 8 for the L&P electric and L&P steam cases.

14 A. The Lake Road coal and freight expense lag is the time lapse between the date
15 the coal and/or freight services were received and the date the Company paid for these goods
16 and/or services. The coal and freight expense lag for Lake Road is 29.29 days.

17 Q. Please explain the expense lag for Jeffrey fuel and operations found on lines 12
18 and 13 of Accounting Schedule 8 for MPS electric.

19 A. The managing partner of the Jeffrey Energy Center (Jeffrey), a coal-fired
20 generating facility jointly owned by Aquila and Westar Energy, bills MPS bimonthly resulting
21 in a time lapse between the midpoint of when services are provided and when MPS pays for
22 the services. The resulting lag is 14.47 days. The fuel and operations for Jeffrey have been
23 split into separate lines on Accounting Schedule 8 to clarify the types of expenses incurred for

1 Jeffrey. The lags are the same for both lines because of the manner in which the managing
2 partner bills.

3 Q. Please explain the expense lag for Iatan fuel and operations found on lines 12
4 and 13 of Accounting Schedule 8 for L&P electric.

5 A. The managing partner of the Iatan plant, Kansas City Power & Light
6 Company, bills L&P as expenditures are incurred for fuel and freight. L&P are also billed
7 monthly for operational fees. This results in two different lags based on the variation in
8 billings from the managing partner and the date payment was made for the services by L&P.
9 The lags are 21.60 and 49.11 days for fuel and operations, respectively.

10 Q. Please explain the expense lag associated with pension fund payment found on
11 line 14 of Accounting Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

12 A. The pension fund payment lag is the number of days between the midpoint of
13 the calendar year and the date payment was made to the pension fund. The Staff determined a
14 lag of 90 days.

15 Q. Please explain the expense lag associated with lease payments found on line 15
16 of Accounting Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

17 A. The lease payment lag is the difference between the midpoint of the service
18 and the date payment was made for that service. The Staff has used the lag from the previous
19 case (Case No. ER-2001-0672) of 67.32 days.

20 Q. Please explain the expense lag associated with property taxes as found on line
21 17 of Accounting Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

22 A. Since there have been no known or statutory or payment date changes for
23 property taxes, the Staff accepted the Company's calculation of 193 days.

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1 Q. Please explain the federal and state unemployment tax lags as found on line 19
2 of Accounting Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

3 A. Federal and state unemployment taxes (FUTA and SUTA, respectively) are
4 paid quarterly and are due at the end of the month following each quarter. The Staff's
5 calculation for FUTA and SUTA resulted in an expense lag of 109.32 days.

6 Q. Please explain the corporate franchise tax lag found on line 20 of Accounting
7 Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

8 A. Corporation franchise taxes are paid annually. The lag is the number of days
9 between the midpoint of the taxable period (calendar year) and the date the taxes are due to be
10 paid (April of the current year). The Staff determined a lag of negative 78 days for corporate
11 franchise tax.

12 Q. Please explain the city franchise tax lag found on line 21 of Accounting
13 Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

14 A. City franchise taxes are remitted to each respective city either monthly,
15 semimonthly, quarterly, semiannually depending on the agreement between the city and the
16 Company. Typically, for L&P, taxes are remitted monthly, while taxes are paid bimonthly for
17 MPS. The lag is the number of days between the taxable period and the date that the taxes are
18 paid. The Staff calculated a lag of 46.9 days for L&P, and determined a lag of 73.3 days for
19 MPS.

20 Q. Please explain the expense lags associated with sales and use taxes as found on
21 line 22 of Accounting Schedule 8 for the MPS electric, L&P electric, and L&P steam cases.

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1 A. Because there have been no known or statutory or payment date changes
2 associated with sales and use taxes since the last rate case, the Staff accepted the Company's
3 expense lag of 37.05 days.

4 Q. Why does the revenue lags for sales and use taxes differ from the revenue lags
5 discussed earlier?

6 A. The Company acts solely as an agent of the taxing authority in collecting sales
7 and use taxes from the ratepayer, and paying the proper institution on a timely basis. The
8 Company has not provided any service to the ratepayer associated with sales and use taxes.
9 Therefore, in order to match the same time frames for these components, the Staff adopted the
10 collection lag and used it as the revenue lag. As explained earlier, the Staff calculated a 4.38-
11 day collection lag and used this number as the revenue lag for the sales and use tax lag.

12 Q. What components of CWC are not on Staff's Accounting Schedule 8?

13 A. The Federal Income Tax Offset, State Income Tax Offset and Interest Expense
14 Offset do not appear in the Accounting Schedule 8, CWC. These items appear as separate
15 line items in the Staff's Rate Base Schedule, Accounting Schedule 2.

16 Q. Why are the Federal Income Tax Offset, State Income Tax Offset, and Interest
17 Expense Offset included in the Rate Base Accounting Schedule, rather than the CWC
18 Accounting Schedule 8?

19 A. The normalized Missouri jurisdictional expense component used for these
20 offsets is tied directly to the computation of the revenue requirement. The revenue
21 requirement computer program (EMS run) has the capability to extract these amounts from
22 Accounting Schedule 11, Income Tax. The computer program applies the CWC factor to

1 each component and places the CWC requirement directly in Accounting Schedule 2, Rate
2 Base.

3 Q. Please explain and describe the inclusion of taxes in the Staff's analysis of
4 CWC.

5 A. Unlike other line items reflected within the CWC Accounting Schedule, taxes
6 are not considered as O&M expenses, but they are known and certain obligations of the
7 Company with payment periods and payment dates established by statutes. Rates paid by
8 customers to cover taxes payable represents a source of cash to the Company until passed on
9 to the appropriate taxing authority.

10 Q. Please explain the federal and state income tax offsets.

11 A. The federal and state income tax expense lags represent the period of time
12 between the midpoint of the tax or calendar year and the dates the income taxes must be paid
13 to the federal and state taxing authority. Normally, currently 100% of the estimated federal
14 tax must be paid during the year in four installments, which are due by the 15th day of April,
15 June, September and December. The state of Missouri requires that at least 90% of the
16 Company's estimated tax liability be paid during the year in four equal installments, which
17 must be paid by the 15th day of April, June, September, and December. Unlike the estimated
18 federal tax requirements, the remaining 10% tax liability is due by April 15th following the
19 close of the tax year. The CWC factor is placed in the Rate Base Accounting Schedule, and
20 the Staff's computer program calculated the CWC requirement for income taxes.

21 Q. Did the Company pay income taxes during the test year?

22 A. No. In response to Staff Data Request Nos. 254 and 253 for federal and state
23 income taxes the Company stated that, MPS and L&P did not make any income tax payments

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1 because of income losses. Staff Auditing witness Steve M. Traxler will address the current
2 income tax payment situation in his direct testimony.

3 Q. Please explain the Interest Expense offset.

4 A. Although not an O&M expense, interest expense is included in the Staff's
5 lead/lag analysis because interest is a source of cash provided by the ratepayer and, therefore,
6 properly considered in CWC. The Company has a known and certain obligation to pay cash,
7 in the form of interest on its debt. The interest is pre-collected through rates from the
8 ratepayer for the purpose of passing it on to the bondholder. The funds are a source of cash to
9 the Company for use toward any purpose that it desires until they are passed on to the
10 bondholder.

11 The expense lag for interest was computed by dividing the number of days in the year
12 by four. All of Aquila's long-term debt bears semi-annual interest. The lag represents the
13 period of time between the midpoint of the semi-annual period and the date interest paid. The
14 expense lag computed for interest is 91.25 days ($365 / 4$). The CWC factor was placed in the
15 Rate Base Accounting Schedule and the Staff's computer program calculated the CWC
16 requirement for interest.

17 Q. What was the overall result of the Staff's lead/lag calculation?

18 A. The lead/lag study performed by the Staff resulted in a negative CWC
19 requirement. This means that in the aggregate the ratepayer has provided the CWC to the
20 Company during the test year. Therefore, the ratepayer is compensated for the CWC that the
21 ratepayer provides, through a reduction to rate base. This rate base offset is shown on
22 Accounting Schedule 2.

1 **ACCOUNTS RECEIVABLE SALES**

2 Q. What is an accounts receivable sales program?

3 A. An accounts receivable sales program (Program) is a way to enhance cash flow
4 and reduces Aquila's, and its MPS and L&P divisions', needs for short-term loans from
5 investors, banks and other financial institutions. Depending on the amount of accounts
6 receivables sold, the Program produces an immediate influx of cash.

7 Q. Does Aquila Networks-MPS and Aquila Networks-L&P currently participate
8 in an accounts receivable sales program?

9 A. No, Aquila does not currently participate in such a Program.

10 Q. Please explain the history associated with the accounts receivable sales
11 program?

12 A. In the late 1980's, Aquila implemented the accounts receivable sales program
13 to increase immediate cash flow. Depending upon Aquila's cash needs, Aquila sold its MPS
14 and L&P Divisions' accounts receivables, less uncollectibles to Ciesco, an affiliate of
15 Citibank. Also included in the Program was payment of interest and administrative fees.
16 Basically, the Program is a loan from a third party backed by MPS and L&P divisions'
17 accounts receivables. MPS was initially the only Missouri division whose accounts
18 receivable were sold until after the 2001 merger with St. Joseph Light and Power Company.
19 As a result of the merger, both MPS and L&P receivables were subsequently sold. The
20 Program was phased out through September and October of 2002 and was terminated on
21 November 1, 2002.

22 Q. Why was the Program terminated?

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1 A. Aquila experienced a severe decline in its credit rating to non-investment
2 grade. Ciesco was no longer able to fund the Program because of the inability to issue
3 commercial paper.

4 Q. How has the Staff treated the accounts receivable program?

5 A. The Staff has included the Program and treated it as though the Program was
6 still available to Aquila. The termination of the accounts receivable program is ultimately a
7 negative result derived from problems that Aquila has faced in its non-regulated ventures.
8 The Staff has made the best effort to eliminate all costs associated with the corporate
9 restructuring that Aquila is facing due to its poor financial condition, as those costs are not
10 directly related to regulated activities. To achieve the elimination of corporate restructuring
11 costs, the Staff has treated the program as if it was still in place, which results in a shorter
12 collection lag and the inclusion of an annualized level of fees associated with the Program.

13 Q. How does the ratepayer benefit from the accounts receivable program?

14 A. The ratepayer benefits from the reduction in the cash working capital. The
15 accounts receivable program significantly reduces the revenue lag in the cash working capital
16 calculation thereby decreasing the amount of funds that the ratepayer must contribute to cash
17 working capital. Since the cash working capital amount is an offset to rate base, overall
18 revenue requirement is less, thus customers benefit.

19 Q. How does Aquila benefit from the accounts receivable program?

20 A. The benefit to the Aquila is that the accounts receivable program provides
21 short-term funds to Aquila at a cost less than a financial institution might charge.

22 Q. What expenses has Aquila incurred in selling its accounts receivable?

1 A. Under the agreement with the buyer of the accounts receivable, Aquila is
2 required to pay fees to various parties. These fees include interest on the outstanding balance
3 plus an administrative fee, a program fee and an investment fee. Also, Aquila is required to
4 pay for any defaults on the receivables sold.

5 Q. Were these accounts receivable program expenses booked above or below the
6 line in the MPS and L&P divisions' test year expenses?

7 A. According to Aquila's response to Staff Data Request No. 421, all accounts
8 receivable sales program expenses were booked below the line to Federal Energy Regulatory
9 Commission (FERC) account 426500 and resource code 2502.

10 Q. Please explain adjustments S-69.4 for MPS electric, S-68.3 for L&P electric,
11 and S-15.2 from L&P steam.

12 A. The Staff has made these adjustments to include in the cost of service interest
13 for the accounts receivable program. These adjustments were necessary because the costs of
14 the Program were charged below-the-line. In order to reflect these costs consistent with the
15 use of the Program, the above adjustments were necessary.

16 **MATERIALS AND SUPPLIES/PREPAYMENTS**

17 Q. Please describe the Staff's treatment of materials and supplies, and
18 prepayments.

19 A. Materials and supplies, and prepayments are represented in the Staff's rate
20 base by thirteen (13)-month averages. Due to the cyclical nature of these two items, 13-
21 month averages are developed to smooth out seasonal variations.

22 Q. What are materials and supplies?

1 A. Materials and supplies are miscellaneous items that are stored by the Company
2 in inventory for use in day-to-day routine maintenance and operational projects. These items
3 are also stored in inventory for the Company's construction projects.

4 Q. What are prepayments?

5 A. Prepayments relate to items that the Company "prepaid" so that the services
6 will be on-hand during the normal course of the utility's operations. These types of items
7 include the prepayment of insurance, software licenses, etc. that are paid in advance of
8 coverage. Staff witness Traxler will address prepayments relating to pensions.

9 Q. Were any of the prepayments not calculated on a 13-month average?

10 A. Yes. The corporate prepaid software costs that are allocated between MPS and
11 L&P demonstrated a downward trend. The ending account balances at September 30, 2003
12 were used instead of a 13-month average.

13 **CUSTOMER DEPOSITS**

14 Q. Please describe the customer deposits amount that is deducted from rate base.

15 A. Customer deposits generally represent funds received from customers as
16 security against potential loss arising from failure to pay for service. The deposit represents a
17 liability to repay the funds received after a specified period or upon satisfaction of certain
18 requirements. Since customer deposits are, in effect, an interest-free loan to the Company, a
19 representative level is included as an offset to the rate base investment. This treatment allows
20 customers to receive a "return" on the customer deposit amounts maintained by the Company.
21 The customer deposits computation is represented by a 13-month average. As with materials
22 and supplies/prepayments, a 13-month average is used to smooth out cyclical variations in the
23 account.

1 **CUSTOMER DEPOSIT INTEREST EXPENSE**

2 Q. Please explain income statement adjustment S-69.3 for MPS electric, and
3 S-68.5 for L&P electric.

4 A. The Staff's adjustment annualizes interest expense related to customer
5 deposits. Customer deposits are interest bearing so the liability is deducted from rate base
6 with the associated interest included as a cost of service. To calculate this adjustment, a 5%
7 interest rate (prime + 1%) (recommended by Staff witness Mack L. McDuffey of the Energy
8 Department) was multiplied by the balance in customer deposits discussed earlier in my direct
9 testimony.

10 **CUSTOMER ADVANCES**

11 Q. Please describe this item that is deducted from rate base.

12 A. The customer advances computations are represented by a 13-month average.
13 Customer advances are funds provided by customers of the Company to assist in the costs of
14 the provision of electric service. These funds, like customer deposits, represent interest-free
15 money to the Company. Therefore, it is appropriate to include these funds as an offset to rate
16 base. However, unlike customer deposits, no interest is paid to these customers for the use of
17 the money.

18 **MAINTENANCE**

19 Q. Please explain adjustments S-16.2, S-17.3, S-18.2, S-19.2, S-20.2, S-26.2,
20 S-27.2, S-28.2, S-29.1, S-42.2, S-43.2, S-44.3, S-45.3, S-46.1, S-47.3, S-58.2, S-59.1, S-60.3,
21 S-61.3, S-62.3, S-63.2, S-64.2, S-65.3 and S-66.3 for MPS electric and S-17.2, S-18.3, S-19.2,
22 S-20.2, S-21.2, S-26.1, S-27.2, S-41.2, S-42.1, S-43.3, S-44.3, S-45.2, S-46.3, S-57.2, S-58.2,
23 S-59.3, S-60.3, S-61.2, S-62.2, S-63.2, S-64.3 and S-65.3 for L&P electric.

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1 A. The adjustments normalize non-payroll and non-fuel maintenance expense for
2 production (FERC Uniform System of Accounts (USOA) 510-514 and 551-554),
3 transmission (Accounts 568-573) and distribution (Accounts 590-598) plant, respectively,
4 during the test year.

5 Q. Which FERC USOA accounts are included in the maintenance adjustments?

6 A. Production maintenance accounts include:

7 510 Maintenance of Supervision and Engineering
8 511 Maintenance of Structures
9 512 Maintenance of Boiler Plant
10 513 Maintenance of Electric Plant
11 514 Maintenance of Miscellaneous Steam Plant
12 551 Maintenance of Supervision and Engineering
13 552 Maintenance of Structure
14 553 Maintenance of Generating and Electric Equipment
15 554 Maintenance of Miscellaneous Other Power Generation Plant

16 Transmission maintenance accounts include:

17 568 Maintenance of Supervision and Engineering
18 569 Maintenance of Structures
19 570 Maintenance of Station Equipment
20 571 Maintenance of Overhead Lines
21 572 Maintenance of Underground Lines
22 573 Maintenance of Miscellaneous Transmission Plant

23 Distribution maintenance accounts include:

24 590 Maintenance of Supervision and Engineering
25 591 Maintenance of Structures
26 592 Maintenance of Station Equipment
27 593 Maintenance of Overhead Lines
28 594 Maintenance of Underground Lines
29 595 Maintenance of Line Transformers
30 596 Maintenance of Street Lighting and Signal Systems
31 597 Maintenance of Meters
32 598 Maintenance of Miscellaneous Distribution Plant

33 Q. What are normalization adjustments?

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1 A. Normalization adjustments reflect the removal of events or items within the
2 test year that are non-recurring, or exhibit a fluctuation from the level, which would be
3 normally expected to occur. Normalization adjustments need to be made to the test year to
4 achieve the appropriate forward-looking focus of the investment/revenue/expense
5 relationship.

6 Q. How did the Staff determine normalized maintenance expense for the test year
7 ended December 31, 2002?

8 A. After removing turbine overhaul accrual costs for production maintenance, and
9 Company payroll costs for production, transmission, and distribution maintenance, a
10 57-month average, calendar years 1999 through 2002 and the nine months ending
11 September 30, 2003, was calculated for non-payroll and non-fuel production, transmission,
12 and distribution accounts for L&P electric and the non-payroll production and transmission
13 maintenance accounts for MPS electric. The distribution maintenance for MPS electric was
14 calculated using a 33-month average. The adjustments restate the test year 2002 results to
15 reflect the average costs described above.

16 Q. Why was payroll removed prior to calculating the 57-month average of
17 maintenance expense?

18 A. Payroll is annualized separately in the ratemaking process. Therefore, any
19 payroll costs recorded in the maintenance accounts must be removed to avoid double counting
20 of such payroll costs. Staff Auditing witness Dana E. Eaves will be sponsoring the Staff's
21 payroll adjustments in this case. In addition, FERC accounts relating to fuel and purchased
22 power were not included in this analysis because those costs are annualized separately. Staff
23 witnesses David W. Elliot and Leon C. Bender of the Energy Department, and

1 Graham A. Vesely and V. William Harris of the Auditing Department, will sponsor testimony
2 address the fuel and purchased power areas.

3 Q. Why was the turbine overhaul accruals removed from the non-payroll
4 production maintenance analysis prior to calculating the normalized level of production
5 maintenance?

6 A. The normalized level of turbine overhaul maintenance has been calculated
7 separately because major overhauls on the large coal units, for example, only occur every six
8 or seven years.

9 **TURBINE OVERHAUL MAINTENANCE**

10 Q. Please explain adjustments S-19.3 and S-28.3 for MPS electric.

11 A. Adjustments S-19.3 and S-28.3 were made to normalize the turbine overhaul
12 accrual.

13 Q. What is the purpose of the accrual for major turbine overhaul maintenance?

14 A. Major turbine overhauls occur every six or seven years for the large coal units.
15 The accrual spreads the cost on the income statement over the six or seven year time frame.

16 Q. How was the adjustment calculated?

17 A. The adjustment was calculated by taking the number of years between major
18 overhauls for the power plants and the actual costs associated with the overhaul. The number
19 of years was multiplied by the overhaul costs to reach a weighted amount. The weighted
20 amount was then divided by the total actual cost for the overhauls. This result represents the
21 average number of years between overhauls. The total actual cost was then divided by the
22 average number of years to arrive at the normalized level of turbine overhaul accrual for
23 MPS.

1 Q. Why did L&P not have a turbine overhaul adjustment?

2 A. The information provided for L&P did not have enough historical data to
3 calculate a normalized level. The test year level of expense for L&P was left in the case
4 unadjusted.

5 **POSTAGE EXPENSE**

6 Q. Please explain adjustments S-69.5 and S-80.4 for MPS electric, S-68.4 and
7 S-79.5 for L&P electric, and S-15.3 and S-26.1 for L&P steam.

8 A. These adjustments were made to annualize postage expense to reflect the
9 increase in postage rates, which took effect July 1, 2002.

10 **JEFFREY ENERGY CENTER**

11 Q. Please explain adjustments S-10.1, S-13.3, S-17.4, and S-94.7.

12 A. The adjustments are included to annualize employee expenses relating to the
13 Jeffrey Energy Center. The Company made these adjustments and Staff has accepted them..

14 Q. Does this conclude your direct testimony?

15 A. Yes, it does.