

Exhibit No. 6

Evergy West – Exhibit 6
Kayla Messamore
Supplemental Direct Testimony
File No. EA-2022-0328

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MISSOURI PUBLIC SERVICE COMMISSION

CASE NOS.: EA-2022-0328

SUPPLEMENTAL DIRECT TESTIMONY

OF

KAYLA MESSAMORE

ON BEHALF OF

EVERGY MISSOURI WEST

**Kansas City, Missouri
December 2022**

SUPPLEMENTAL DIRECT TESTIMONY

OF

KAYLA MESSAMORE

Case No. EA-2022-0328

1 **Q: Please state your name and business address.**

2 A: My name is Kayla Messamore. My business address is 1200 Main, Kansas City,
3 Missouri 64105.

4 **Q: Are you the same Kayla Messamore who previously submitted Direct**
5 **Testimony in this docket on August 18, 2022?**

6 A: Yes, I am.

7 **Q: Who are you testifying for?**

8 A: I am testifying on behalf of Evergy Missouri West, Inc. d/b/a Evergy Missouri
9 West (“Evergy Missouri West”, “EMW”, or the “Company”).

10 **Q: What is the purpose of your Supplemental Direct Testimony?**

11 A: The purpose of my testimony is to explain how the Integrated Resource Plan
12 (“IRP”) is used to identify the need for new resources in general and for the
13 Persimmon Creek Wind Farm (“Persimmon Creek”) specifically in this case. I
14 will describe how recent changes, particularly the newly-passed Inflation
15 Reduction Act (“IRA”), do not eliminate EMW's need or the fact that Persimmon
16 Creek is the best available resource to meet it. Finally, I will highlight additional
17 sources of value associated with Persimmon Creek which are not captured in the
18 Company’s IRP and speak to the additional costs for transmission service from

1 Persimmon Creek to EMW's load which may be incurred, but which do not
2 impact whether Persimmon Creek is able to meet EMW's needs.

3 **Q: Are you sponsoring any exhibits with your Supplemental Direct testimony?**

4 A: Yes. I am sponsoring Schedule-KM-1 EMW 2022 Change in Plan Filing and
5 Confidential Schedule-KM-2 Wind and Solar LCOE.

6 **Q: Please summarize your Direct and Supplemental Direct testimony.**

7 A: The purpose of the IRP process is to identify a Preferred Resource Plan which
8 meets customers' long-term energy and capacity needs at the lowest risk-adjusted
9 cost. Through the 2021 and 2022 IRPs, wind resources were identified as a key
10 part of EMW's overall Preferred Plan. Wind added in the first five years of the
11 Plan reduced costs for customers by \$64 million as a result of economically
12 meeting EMW's need for capacity and energy. Subsequently, the Change in Plan
13 filing associated with Persimmon Creek identified an incremental \$66 million in
14 customer savings because Persimmon Creek was a lower-cost, higher-output
15 resource option than the more "generic" wind resources originally included in the
16 IRP analysis. Wind, and Persimmon Creek specifically, helps meet EMW's
17 current need for an economic energy source particularly in today's high market
18 energy price environment while providing some accredited capacity towards
19 meeting EMW's need for capacity by 2024. From an energy perspective, EMW
20 is generally a net buyer from the Southwest Power Pool ("SPP") market, and has
21 been for many years. In the low market price environment of recent years, EMW
22 customers benefited from low-cost energy without the fixed costs associated with
23 owning or contracting for resources. Now that elevated natural gas prices have

1 driven up wholesale energy prices, with an expectation that these prices will
2 remain volatile and high going forward, EMW customers would benefit from
3 procuring new sources of economic energy. Persimmon Creek represents the
4 most economic available option for addressing wholesale energy market risk and
5 EMW’s energy need.

6 The passage of the IRA and its impact on renewable economics has not
7 changed this fact. Recent renewable market comparatives, including those
8 evaluated through the Request for Proposal which led to the selection of
9 Persimmon Creek, are still more expensive than Persimmon Creek, with a trend of
10 prices increasing after the passage of the IRA – not decreasing. Taking advantage
11 of this low-risk (because it is already in operation), low-cost source of energy – as
12 opposed to waiting for some speculative “better” project in the future – is the best
13 way to meet EMW’s current needs. Without this project, EMW will continue to
14 be in the exact same position of wholesale energy market exposure going forward
15 and there is no guarantee that any future project would actually be any better.

16 **Q: Please describe the IRP process in Missouri.**

17 A: The IRP process is completed under the Commission’s Electric Utility Resource
18 Planning rules found in 20 CSR 4240-22. The IRP process results in the selection
19 of a Preferred Plan which is the combination of supply-side and demand-side
20 resources which EMW will use to meet forecasted customer requirements for the
21 next twenty years. These “customer requirements” equate to EMW’s customers’
22 needs over the 20-year planning horizon.

1 **Q: What is Evergy’s objective in the IRP process?**

2 A: Per 20 CSR 4240-22.010(2), “the fundamental objective of the resource planning
3 process at electric utilities shall be to provide the public with energy services that
4 are safe, reliable, and efficient, at just and reasonable rates, and in a manner that
5 serves the public interest and is consistent with state energy and environmental
6 policies.” To achieve this objective, the IRP is performed using minimization of
7 net present value of revenue requirements (“NPVRR”) as the primary objective
8 function. The IRP also considers potential risks and uncertainties which could
9 impact the economics of a resource plan (“critical uncertain factors”), and
10 compares demand-side and supply-side resources on an equivalent basis.

11 **Q: How is the IRP used to assess the need for new resource additions?**

12 A: The IRP is based on an integrated analysis of overall resource plans (“Alternative
13 Resource Plans”) which consist of retirements, supply-side additions, and
14 demand-side additions – along with the corresponding capital and operating costs
15 of all component resources. Each resource plan is built in order to meet
16 forecasted customer requirements or *needs* for both capacity and energy and,
17 ultimately, Preferred Plans are selected with a primary objective of meeting those
18 needs at the lowest costs for customers. Fundamentally, this integrated analysis is
19 an assessment of the most cost-effective long-term resource plan for customers on
20 a risk-adjusted basis. Given an inherently uncertain future, the concept of risk or
21 risk mitigation is a key consideration in the IRP analysis, as I will explain more
22 later in my testimony.

1 Within the IRP, there are two primary needs which are evaluated in order
2 to determine whether new resource additions are necessary. First, is capacity. As
3 a load-serving entity, EMW’s planning is built around maintaining sufficient
4 accredited capacity resources to meet its forecasted peak load plus the planning
5 reserve margin required by the SPP. The second need is energy. As a participant
6 in the SPP Integrated Market (“SPP IM”), EMW does not provide energy from its
7 resources (or power purchases) to match its load in every hour, as it would have
8 when it operated as its own Balancing Authority before the advent of the SPP IM.
9 However, economic energy sources within EMW’s portfolio mitigate EMW’s
10 exposure to SPP wholesale market prices, making them a valuable mechanism to
11 reduce overall customer costs. As a result, when I reference EMW’s “energy
12 need” in my testimony, I will not generally be referring to a need for physical
13 energy (i.e., electrons produced at the time EMW needs them) per se, but to the
14 need for economic generation sources to mitigate exposure to market energy
15 costs. I will expand upon each type of need evaluated in the IRP below.

16 **Q: How does the IRP assess when resources are required to meet a capacity**
17 **need?**

18 A: EMW’s capacity need is forecasted over the next 20 years based on its projected
19 summer peak load plus SPP’s planning reserve margin (historically 12%). Each
20 resource plan built in the IRP meets this capacity requirement by ensuring the
21 accredited capacity from the resource plan is at least equal to this requirement
22 (112% of forecasted summer peak). If EMW’s portfolio of existing accredited
23 capacity is less than this requirement, new capacity is needed.

1 **Q: How are potential retirements factored into this assessment?**

2 A: Alternative Resource Plans can include the retirement of existing resources in
3 various years. Ultimately, the evaluation performed in the IRP is whether or not
4 the savings gained from a retirement (i.e., avoided O&M and capital costs, net of
5 lost SPP market margins) are outweighed by the costs of replacing the resource
6 (i.e., O&M and capital costs for resource additions, net of forecasted SPP market
7 margins). If the net savings associated with a retirement are greater than the net
8 costs to replace it, then the Alternative Resource Plan which includes the
9 retirement will be more cost-effective for customers. This means that potential
10 retirements are a factor in determining EMW's capacity need, but it also
11 demonstrates why the IRP is an integrated analysis. Retirements can only be
12 evaluated in the context of potential replacements and additions can only
13 evaluated in the context of potential future retirements.

14 **Q: Are resources only added in the IRP when the portfolio would otherwise fall
15 below its minimum capacity requirement?**

16 A: No. Resources can be and are at times added "early" (prior to an actual capacity
17 shortfall) for at least four reasons. First, the resource could meet an energy need –
18 providing cost-effective energy to mitigate purchased power costs to the benefit
19 of customers even when there is not a capacity shortfall. Second, new capacity
20 additions can be "lumpy" (e.g., large natural gas-fired combined cycle plant)
21 which means they likely will not align exactly with the timing of actual capacity
22 shortfalls. Third, adding resources in excess of current requirements mitigates the
23 risk of shortfall if capacity requirements are increased (as they have been this

1 year, which I will describe later in my testimony). Finally, assuming that
2 resources can be added “just in time” (i.e., in the year when a shortfall is
3 forecasted) puts risk on customers in the case of construction or procurement
4 delays which could ultimately leave EMW short of its capacity requirements.
5 Planning for some buffer in resource additions (i.e., adding them in advance of
6 forecasted shortfalls) is good utility practice and mitigates risk for customers.

7 **Q: How does the IRP assess when resources are required to meet an energy**
8 **need?**

9 A: As I mentioned previously, energy needs are less black and white than capacity
10 needs in today’s Integrated Marketplace because there is not a strict “energy
11 requirement” EMW has to meet. The IRP does assess physical energy needs in
12 that hourly import constraints are applied to ensure net market purchases (EMW
13 load net of generation) in each hour do not exceed physical (transmission) import
14 capabilities, but given the significant import capacity available with EMW’s
15 neighbors, this is not typically a constraint that is reached in the IRP analysis.
16 The more relevant energy need is for economic energy sources that can mitigate
17 EMW customer’s exposure to wholesale energy costs. “Economic energy
18 sources” are those which will be economically dispatched (short-run marginal
19 cost of generation is less than wholesale energy price) by SPP and generate
20 market margins which offset EMW’s purchased power costs (costs associated
21 with purchasing EMW load from the SPP market). Given energy need is largely
22 an economic assessment, the IRP evaluates this need through the calculation of

1 all-in revenue requirements (including net fuel and purchased power costs as well
2 as capital and O&M) for different resource plans.

3 **Q: How is risk of future market changes factored into the assessment of energy
4 needs?**

5 A: As we have seen just over the past two years, there can be significant variation in
6 wholesale energy market prices (from \$23/MWh on average in January 2021 to
7 \$91/MWh on average in August 2022¹). These variations can dramatically alter
8 the definition of “economic energy sources” and can also heighten the need for
9 these sources in order to mitigate extremes in purchased power costs. In order to
10 evaluate the “risk mitigation” benefit of different resource plans, the IRP contains
11 many different market price scenarios to assess the energy value provided by each
12 alternative resource plan in these different potential market environments. Using
13 an example for a specific resource, if market prices are forecasted to remain
14 below its short-run marginal costs most of the time, the resource will do little to
15 meet EMW customer’s need for economic energy as it will not be dispatched by
16 SPP. If market prices are forecasted to frequently be higher than the resource’s
17 marginal costs, the value of this resource will be much greater as it will be
18 dispatched and earn a margin on energy sales. Because solar and wind are
19 generally zero marginal cost resources, they will be “economically dispatched”
20 essentially whenever the sun is shining or the wind is blowing (respectively),
21 producing SPP margins.

22 In the most recent IRP, nine different market price scenarios were utilized to
23 generate a broad band of potential market environments (from 2030 average price

¹ Average SPP South Hub Day Ahead Price.

1 of \$17/MWh to \$111/MWh). Simplistically, EMW’s energy need is greater in
2 higher market price environments because it is more costly to be exposed to the
3 market. In low price environments, relying on the market can be much more cost-
4 effective than building / purchasing new energy resources.

5 **Q: Once a need for capacity and/or energy is identified, how is the optimal**
6 **resource type selected to meet it within the IRP?**

7 A: Historically, Alternative Resource Plans were created manually with incremental
8 changes to additions / retirements made one at a time to identify the revenue
9 requirement impact of each decision (i.e., whether the decision increased or
10 decreased customer costs, all else being equal). In this approach, a mix of
11 different resource types will be evaluated one-by-one to assess which resource
12 type is the most cost-effective. Beginning with the 2022 IRP, EMW is
13 supplementing this method with capacity expansion modeling. Capacity
14 expansion modeling identifies the lowest-cost portfolio of resource additions
15 given a specific market price scenario and forecasted capacity need. Both
16 approaches are designed to meet EMW’s forecasted capacity need while also
17 building a portfolio of economic energy sources. Ultimately, whether a resource
18 plan is the most economic solution to meet both capacity *and* energy needs is
19 determined based on its overall cost (NPVRR).

20 **Q: How is the risk or uncertainty around market prices factored into this**
21 **determination?**

22 A: NPVRR is calculated for each Alternative Resource Plan across each different
23 scenario and a probability-weighted average (expected value) is calculated for

1 each plan. These expected values are then compared across Alternative Resource
2 Plans to identify the resource plan which is lowest cost on a risk-adjusted basis.
3 All NPVRR values I will mention in my testimony are based on expected value
4 calculations.

5 **Q: Does EMW have a capacity or energy need?**

6 A: Yes, it has both. As identified in EMW's Change in Plan filing², EMW was
7 forecasted to need 150 MW of market capacity in addition to Persimmon Creek in
8 order to meet its 2024 capacity requirements. The forecast was based on a 12%
9 planning reserve margin and is now understated given SPP has increased the
10 planning reserve margin to 15% beginning with summer 2023, which I will
11 discuss in more detail later in my testimony. In this Preferred Plan, Persimmon
12 Creek was assumed to provide 20 MW of accredited capacity, which means that
13 EMW's capacity need is at least 170 MW in 2024.

² IRP Change in Plan filing made 9/27/2022 in Case No. EO-2023-0115. Included as Schedule KM-1.

1

Current Preferred Plan

Year	Wind (MW)	Solar (MW)	Thermal (MW)	Capacity Only (Annual MW)	DSM (Annual MW)	Retirements (MW)
2022					118	
2023	199				161	
2024				150	186	
2025				125	206	
2026	72			100	227	
2027				100	246	
2028		48		75	261	
2029		72		25	278	
2030		72			291	
2031		72		150	296	155
2032		72		125	296	
2033		72		150	297	
2034		72		150	299	
2035		72		150	300	
2036			237		302	
2037					306	
2038					309	
2039					311	
2040			237		310	246
2041					309	

2

3

In terms of energy, EMW has been a net purchaser from the SPP energy market

4

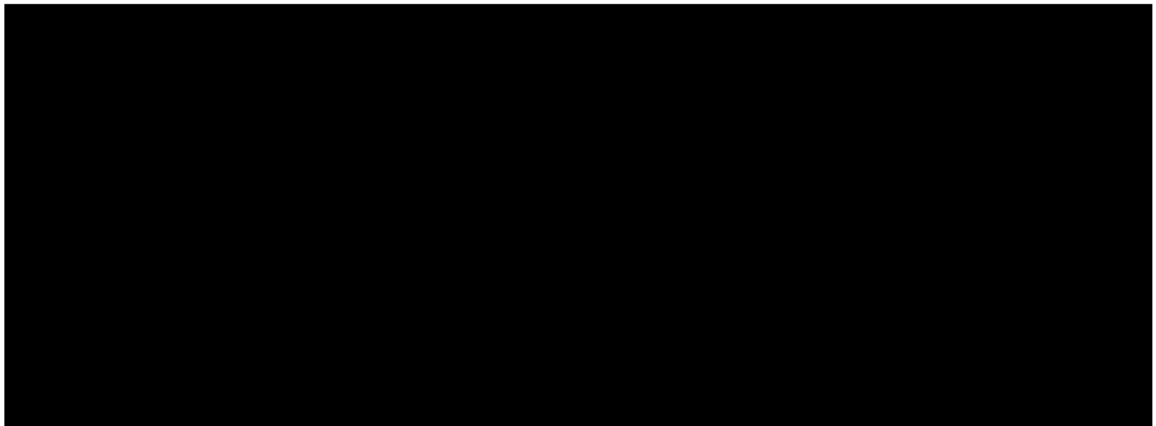
since the market was created in 2014.

5

****EMW SPP Market Net Position³**

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(Million MWh, negative value denotes that EMW is a net purchaser from SPP)**



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When market prices were ~\$20/MWh in 2019-2020⁴ and were forecasted to

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remain low as a result of plentiful shale gas production driving low natural gas

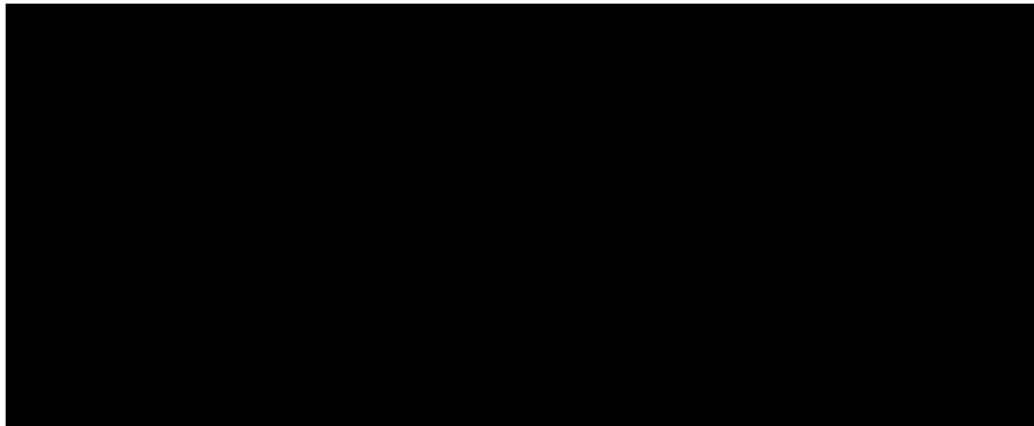
³ Net position shown does not include any netting as required by FERC Order 668.

⁴ SPP South Hub Day Ahead Average Price 2019-2020.

1 prices, this meant that EMW was often able to purchase energy from the market
2 more cost-effectively (in the short-term) than it could have built or procured new
3 energy resources. Now market prices have climbed to an average of \$55/MWh⁵
4 and the expansion of Liquefied Natural Gas (“LNG”) exports, combined with
5 tighter domestic production, have created an expectation of elevated gas and
6 energy prices for the long-term. Tightening environmental regulations (e.g.,
7 carbon tax or emissions restrictions) on fossil resources in the future will also
8 create market price pressure going forward as fixed-cost “baseload” resources
9 (e.g., coal) are retired and market prices become more dependent on marginal
10 natural gas units which are impacted by elevated natural gas prices.

11 The last two years have demonstrated the impact that elevated gas prices
12 have on EMW given its market dependence.

13 ****EMW Fuel & Purchased Power Costs versus Henry Hub Natural Gas Price⁶****



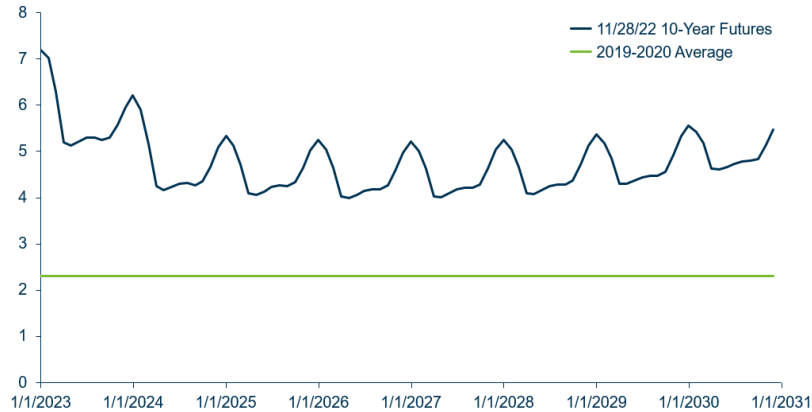
14
15 Current market expectations are that natural gas prices will not return to the levels
16 seen prior to 2021 (See chart below). As a result, EMW has an increased need for

⁵ November 2022 Year-to-Date SPP South Hub Day Ahead Average Price.

⁶ Monthly Henry Hub Natural Gas Spot Price per Energy Information Agency (“EIA”).

1 energy to offset its exposure to the wholesale market in both the near- and long-
 2 term.

3 **Henry Hub Natural Gas Price (\$/mmbtu)⁷**



4

5 **Q: What options are available to meet these needs?**

6 A: Simplistically, the resource options evaluated in the IRP to meet capacity and
 7 energy needs are wind, solar, natural gas, and market capacity purchases. Going
 8 forward, other resource types (such as battery energy storage) will be evaluated
 9 for future deployment, but I will exclude those from this discussion given they are
 10 less likely to be economic or practical in meeting near-term needs. In the table
 11 below, I've summarized each resource type based on how it meets capacity and
 12 energy needs at a very high level:

Resource Type	Accredited Capacity Value (% Accreditation Assumed)	Typical Energy Production (% Net Capacity Factor)	Fixed Cost of Energy?
Wind	10%	45%	Yes
Solar	50%	25%	Yes
Natural Gas Combustion Turbine	100%	10%	No
Natural Gas Combined Cycle	100%	65%	No
Capacity Market Purchase (Bilateral Capacity Contract)	100%	NA	No

13

⁷ 10-Year Futures based on New York Mercantile Exchange (“NYMEX”); 2019-2020 Average based on EIA Natural Gas Spot price.

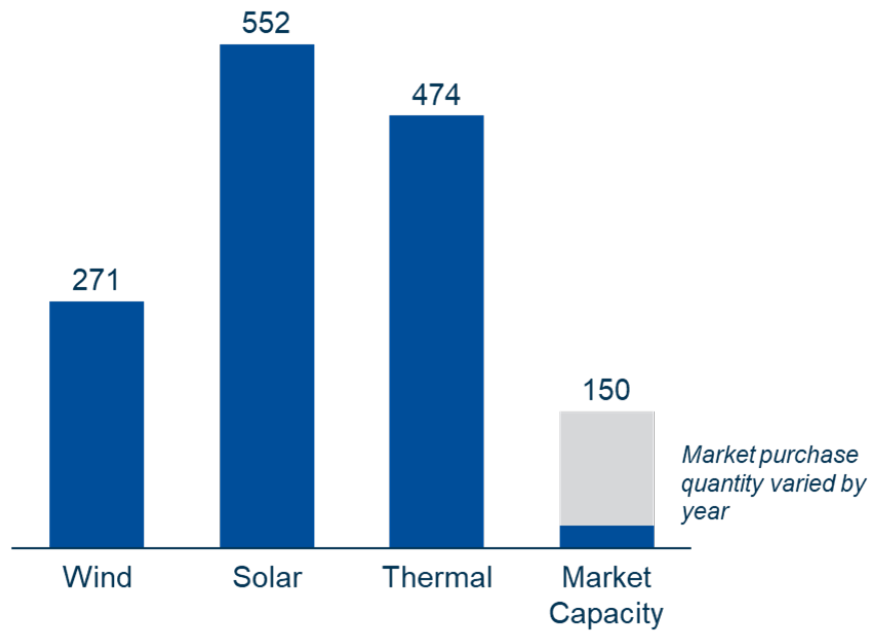
1 Natural gas resources provide by-far the highest expected capacity accreditation
2 (although this accreditation may be reduced in the future as SPP implements
3 Performance-Based Accreditation for thermal resources), but they also have
4 variable energy costs due to their dependence on natural gas prices. Given SPP
5 market prices are frequently set by natural gas-fired units, this means that the
6 energy margin potential for new natural gas units would be more limited because
7 both energy production costs and SPP market prices would be moving in line with
8 natural gas prices. Bilateral capacity purchases (“market purchase”) can also
9 provide high accreditation percentages, but provide no accompanying energy
10 production and therefore receive no wholesale margins.

11 In contrast to these more capacity-centric sources, solar and wind both
12 generally provide fixed-cost energy in combination with lower levels of capacity
13 accreditation. This means that solar and wind can provide wholesale margins to
14 offset purchased power costs, but also require significantly more nameplate
15 capacity to meet capacity needs (compared to gas-fired and market capacity).

16 **Q: What mix of resources was selected in the IRP to meet these needs?**

17 A: As shown above, the Preferred Plan included a mix of all four resource types to
18 meet EMW’s long-term capacity and energy needs. The resource additions
19 included in the Preferred Plan are summarized below:

Resource Additions (2022-2041, Nameplate MW)



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This mix of resources demonstrates the balancing of EMW's capacity *and* energy needs across the 20-year planning period. Wind is primarily an energy resource with low capacity accreditation. Solar provides more creditable capacity, but less energy than wind. Thermal resources, specifically gas-fired generators like those modeled in the IRP Preferred Plan, provide significantly more creditable capacity, but, due to their variable fuel costs, their energy value is determined by their efficiency compared to the typical marginal gas unit (e.g., if a gas unit is more efficient than the marginal unit which is setting prices, its dispatch cost would be less than the wholesale energy price and it would receive some margin). Finally, market capacity provides lower-cost accredited capacity, but no energy. This mix of resource additions was identified as the lowest cost resource plan for EMW through the IRP process in 2021 and 2022.

1 **Q: How does the timing of actual resource additions impact how well they fulfill**
2 **energy and capacity needs?**

3 A: As I described above, capacity needs can be more “black and white” than energy
4 needs. Using this portfolio as an example, EMW has a clear capacity need in
5 2024 so resources must be procured to meet that capacity need. Ultimately, if
6 wind projects available at that time were not comparable to what was modeled
7 (e.g., they were more expensive or had lower capacity factors), EMW would
8 evaluate delaying the addition and replacing the capacity with an alternative
9 source (likely additional market capacity purchases given most other options
10 could not be available by 2024). Importantly for the evaluation of Persimmon
11 Creek, in the case of energy, a delay in the resource addition simply extends
12 EMW’s exposure to market prices and delays their access to the resource’s energy
13 revenue. This means that if actual project costs are higher than forecasted in the
14 IRP and/or SPP energy prices are expected to be lower, we could delay the
15 addition of the resource and reevaluate in a future IRP. On the other hand, if
16 lower-cost/risk resources are available sooner, market prices are expected to be
17 higher, and/or the capacity need is expected earlier than forecasted in the IRP (all
18 of which are the case for EMW as its evaluated Persimmon Creek) a resource
19 could be procured sooner than planned. Ultimately, the Preferred Plan is used to
20 develop an Implementation Plan (per 20 CSR 4240-22.070(6)), but there is
21 always flexibility to adjust actual resource procurement if it is favorable for
22 customers on a risk-adjusted basis.

1 **Q: How was Persimmon Creek selected as the optimal first step in meeting these**
2 **needs?**

3 A: In the 2021 IRP, the Preferred Plan included solar as the first resource addition in
4 2024, followed by wind in 2025 and 2026. This was updated in the 2022 IRP
5 based on implementation activities which determined that available solar projects
6 were less mature and had significant interconnection cost risk. This is an example
7 of an Implementation Plan being adjusted based on market conditions.

8 The 2022 IRP showed some cost savings from these implementation-
9 driven adjustments, but the primary driver was that procurement activities based
10 on the Spring 2021 All Source Request for Proposal which continued throughout
11 2021 had indicated that solar projects were not available and/or significantly
12 riskier than available wind projects. As a result, wind projects were pursued first
13 – knowing that solar, wind, thermal, and market resources were all important to
14 meeting energy and capacity needs in the long-term, but also knowing that wind is
15 the most feasible near-term option. As I indicated in my Direct Testimony, the
16 2021 and 2022 IRPs demonstrated that the wind addition resulted in savings of
17 \$64 million compared to a resource plan with no new wind additions.
18 Specifically adding Persimmon Creek (instead of the generic wind identified in
19 the 2022 IRP) resulted in an additional \$66 million in savings (for a total of
20 \$130M in savings identified compared to a plan with no new wind additions).

1 **Q: Were the adjustments you mentioned to the first three years of the 2021**
2 **Preferred Plan made manually in the 2022 Annual Update or using Capacity**
3 **Expansion modeling?**

4 A: These limited adjustments in the first years (through 2025) of the plan were made
5 manually. As mentioned above, procurement activities had indicated that
6 available wind projects were more mature and less risky than available solar
7 projects. As a result, the switch in near-term sequencing was based on knowledge
8 of actual projects. This level of knowledge is not available for the longer-term
9 resource additions that capacity expansion was used to identify. This manual
10 switch also allowed us to identify the benefits (or detriments) to customers of this
11 specific implementation-driven move. As I mentioned in my Direct, this change
12 resulted in reduced costs of \$4M on an NPVRR basis. This approach was only
13 used for the first three years of the plan which were already being implemented.
14 Beginning in 2026, capacity expansion was utilized and resulted in the solar
15 previously identified in 2026 being switched to wind – reinforcing the energy
16 value provided by wind relative to solar even at an assumed low level of PTC
17 eligibility in 2026 (60%). This hybrid approach of both discrete, manual moves
18 and capacity expansion modeling is likely to be valuable in future IRPs as well as
19 we work to blend knowledge of more specific projects within the Implementation
20 Plan with more general market knowledge in later time periods. Both approaches
21 in this case demonstrated the value provided by wind.

1 **Q: What is the relationship between the IRP assessment of new resource**
2 **additions and actual resource procurement?**

3 A: As I mentioned above, the Preferred Plan is used to develop an Implementation
4 Plan, but the resource additions identified in the IRP are not set in stone. The
5 long-term resource plan identified in the IRP is typically made up of “generic”
6 resource additions which are all assumed to have the same cost, risk, and
7 performance. This means that nuances of specific projects must be evaluated
8 through actual resource procurement and adjustments made to the plan when
9 identified project assessments deviate materially from what was assumed in the
10 IRP.

11 **Q: Why is Persimmon Creek the best available option to meet EMW’s needs?**

12 A: As described in EMW’s Change in Plan Filing, Persimmon Creek not only
13 aligned with the wind resource identified to meet EMW’s capacity and energy
14 needs in the 2022 IRP, but it was actually lower cost, lower risk, and had higher
15 energy output than what was originally modeled. Since Persimmon Creek is
16 already an operating asset, there is no construction risk, significantly lower capital
17 cost and higher PTC eligibility than what was modeled in the IRP. In addition,
18 Persimmon Creek is available to meet EMW’s capacity and energy needs in 2023
19 – which is particularly valuable given recent increases in capacity requirements
20 and elevated market energy prices.

1 **Q: Can you provide an example of how Persimmon Creek will meet EMW's**
2 **needs?**

3 A: Most critically, Persimmon Creek will offer SPP margins to meet EMW's need
4 for economic energy. Using October 2022 year-to-date as an example,
5 Persimmon Creek has generated **** [REDACTED] **** in SPP margins. If this
6 resource had been in EMW's portfolio this year, these margins would have
7 reduced EMW's annual fuel and purchased power costs over the same time period
8 by 3%. In addition, from a capacity perspective, Persimmon Creek offsets the
9 need for approximately 20 MW of market capacity purchases. Given SPP
10 Resource Adequacy Requirements have increased for all load-serving entities, the
11 capacity market has become significantly tighter across the Pool. Recent capacity
12 deals in SPP have been priced around **** [REDACTED] ****
13 **[REDACTED] ****, meaning that the capacity provided by Persimmon Creek is
14 expected to offset an estimated **** [REDACTED] **** in annual capacity
15 costs for EMW.

16 **Q: Please summarize this portion of your testimony.**

17 A: While capacity and energy needs are not necessarily "binary" in that a need can
18 be identified at a specific point in time and thus resource additions can
19 theoretically be perfectly timed to align with those needs, the IRP is designed to
20 determine the lowest-cost resource mix to meet both types of needs in the long-
21 term. EMW currently has both an energy and capacity need. Meeting these needs
22 must be done based on the most cost-effective alternatives available, factoring in
23 the risks associated with each resource. Once a resource plan is identified through

1 the IRP, actual resource procurement is done based on the Implementation Plan
2 identified through the IRP, but adjustments are made if procurement activities
3 indicate that the sequence or scale of near-term resource additions is no longer
4 cost-effective or achievable. EMW's current Preferred Plan shows that a mix of
5 wind, solar, and thermal (modeled as natural gas) resources are the most cost-
6 effective way to meet EMW's capacity and energy needs over the next 20 years.
7 Procurement activities have indicated that wind projects are the most mature
8 option available for beginning to implement this resource plan and that they also
9 meet EMW's energy needs more effectively than solar resources, which is
10 particularly important in today's elevated pricing environment.

11 Persimmon Creek was identified through resource procurement as being
12 lower cost, lower risk, and providing even more energy value than the wind
13 resources identified through the IRP. EMW's change in plan filing indicated that
14 Persimmon Creek created an additional \$66 million in savings (for a total of
15 \$130M in savings identified compared to a plan with no new wind additions) due
16 primarily to its value as a zero-marginal cost energy resource which helps offset
17 EMW's exposure to market energy prices.

18 In summary, the primary objective of the IRP process is to identify
19 resource additions and retirements which meet EMW customers' capacity and
20 energy needs at the lowest risk-adjusted cost. This assessment identified the need
21 for new wind primarily to meet EMW's energy need in the near- and long-term
22 and Persimmon Creek was identified because it met that need to a more

1 significant extent and at a lower cost than even the “generic” wind modeled in the
2 IRP.

3 **Q: What has changed since Persimmon Creek was selected as the preferred**
4 **resource addition?**

5 A: In recent years, the planning process has become increasingly dynamic as policy,
6 technology, and macroeconomic change has accelerated. Such change can
7 materially impact the appropriateness of a utility’s preferred plan, requiring on-
8 going adjustments. As part of its ongoing planning process, EMW monitors for
9 such changes and adjusts its Preferred Plan as appropriate. Given the dynamic
10 environment in which EMW operates, Preferred Plan adjustments are becoming
11 more common and this reinforces the value of updating the IRP annually through
12 the Annual Update process. Within that context, I will speak to two specific,
13 significant things have changed over the course of the last six months and
14 highlight how we evaluated those changes in the context of adjusting (or
15 continuing on) our plan. First, SPP has increased its Planning Reserve Margin
16 from 12% to 15%. Second, the Inflation Reduction Act (“IRA”) was passed
17 which dramatically changed the tax incentives available for new renewable
18 additions.

19 **Q: Does the change in SPP Resource Adequacy Requirements impact EMW’s**
20 **needs?**

21 A: Yes. The increase in the reserve margin increases EMW’s capacity need.
22 Simplistically speaking, the increase in reserve margin of 3% equates to an
23 additional capacity requirement of approximately 60 MW in every year going

1 forward. Depending on final accreditation results for other EMW resources, it
2 could also accelerate its capacity need from 2024 to 2023.

3 **Q: Does this change impact whether Persimmon Creek is the best available**
4 **resource to meet EMW's needs?**

5 A: No, not directly but this change validates the capacity value of Persimmon Creek
6 as an existing, operating resource. Specifically, this change only reduced the
7 availability of alternatives from a capacity perspective and did not impact
8 available energy options. The increase in capacity requirements across the SPP
9 has significantly tightened the SPP capacity market – meaning that market
10 capacity purchases are now more expensive and less available than they have
11 been in the past. This trend will likely become even more pronounced later in the
12 decade as coal units are retired by SPP members and SPP implements other more
13 stringent capacity requirements, further tightening the capacity market. Given
14 Persimmon Creek is primarily meeting an energy need, this does not significantly
15 impact the overall need for the project, but it does increase the need slightly.

16 **Q: Does the IRA impact EMW's needs?**

17 A: Not directly. The significant incentives are likely to drive increased demand for
18 renewable resources, making it more critical that EMW plan ahead in making
19 resource decisions to avoid delays caused by supply chain and labor constraints
20 which could ultimately result in EMW's capacity and energy needs not being met
21 in a cost-effective and timely manner. However, this change does not directly
22 change EMW's capacity or energy needs themselves.

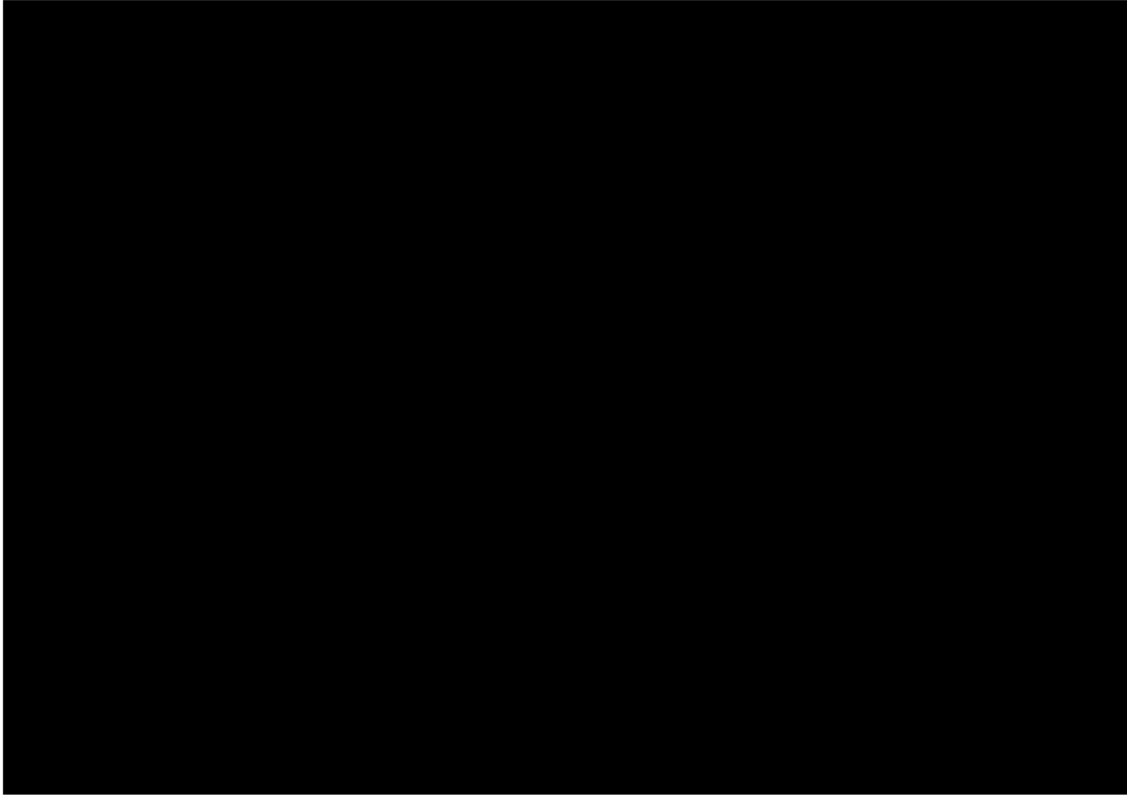
1 **Q: Will the IRA impact EMW’s resource planning going forward?**

2 A: Beginning with the 2023 Annual Update, the IRA will be factored into new
3 resource cost assumptions. Likely this will mean that wind resources are modeled
4 with 100% PTC eligibility if placed into service before 2035 (pending additional
5 guidance from the Department of Treasury), with a phase out in future years, solar
6 additions will be modeled with the same PTC eligibility (as opposed to
7 Investment Tax Credit or “ITC”), and storage / hybrid resources will be modeled
8 with ITC eligibility. Solar and wind were both already identified as cost-effective
9 ways to meet EMW’s capacity and energy needs so these changes will simply
10 create additional savings (all else remaining equal) for customers on top of what
11 has been modeled in the past.

12 **Q: Does the IRA impact whether Persimmon Creek is the best available**
13 **resource to meet EMW’s needs?**

14 A: No. As I’ve described previously, Persimmon Creek is primarily meeting an
15 energy need for EMW customers. While the passage of the IRA does lower the
16 levelized cost of energy (“LCOE”) for solar resources, solar is still a more
17 expensive energy source compared to wind. This is demonstrated below in the
18 comparison of: 1) “Traditional ITC” solar, which was the tax incentive structure
19 available for solar prior to the IRA’s passage; 2) “PTC” Solar, which factors in
20 the new PTC available for solar under the IRA; 3) Persimmon Creek with its
21 existing PTC eligibility that is not impacted by the IRA.

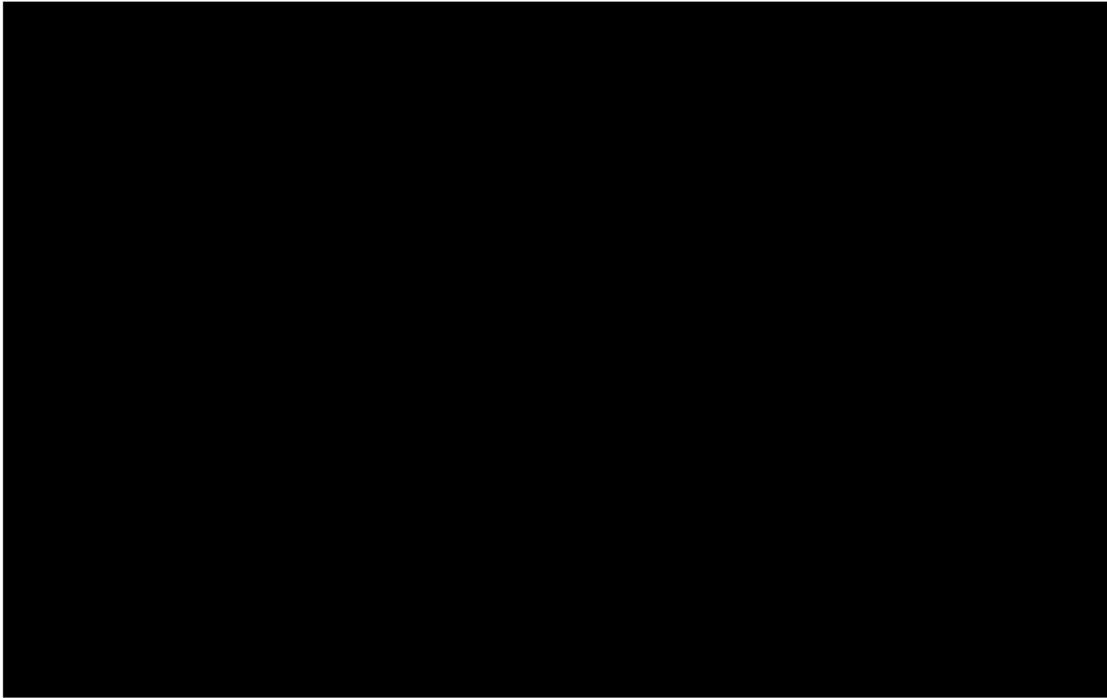
1 ****Levelized Cost of Energy (\$/MWh, Solar Prices aligned with 2022 Evergy Capital**
2 **Plan Filing)****



3
4 As Witness Humphrey also explained, supply chain pressures have dramatically
5 increased the costs of recent resource procurements by other utilities. The chart
6 below shows the indicative levelized cost of energy using the approximate
7 blended \$2,500/kW price implied in AEP’s recent wind and solar procurement
8 announcements in the same categories as the prior chart, but with an additional
9 “Wind - PTC” item to demonstrate the LCOE of 100% PTC wind with the
10 updated price of ~\$2,500/kW.

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2

****Levelized Cost of Energy (\$/MWh, Indicative Prices based on Recent Announcement)****



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As discussed previously, solar also provides additional capacity which is a significant source of value beyond just energy. This is why solar is expected to be a huge part of EMW’s resource plan going forward. But capacity and energy needs must be balanced and wind is the best available source of low-cost energy to meet EMW’s existing energy need. Beyond that, Persimmon Creek is a much better wind resource than others currently available on the market (even factoring in it only having six years of PTC eligibility), as Witness Humphrey explains in more detail.

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As an alternative strategy, EMW could take a “wait and see” approach, potentially eschewing the energy value provided by wind altogether and waiting to see when a cost-effective solar resource becomes available to provide both

1 capacity and energy, or maybe just waiting for wind prices to come back down to
2 a level more in line with Persimmon Creek's cost. Doing so however would
3 mean EMW customers stays dependent on the capacity and energy markets
4 exactly as they are today and there is absolutely no guarantee that prices come
5 back down in the future. The IRA has created significant demand and is also
6 pushing the movement of manufacturing back "on-shore". Both of these factors
7 will likely drive costs up in the future, not down – unless dramatic technology
8 enhancements and supply expansion somehow offset them. The combination of
9 this uncertainty, combined with EMW's *current* needs for both capacity and
10 energy, make that "wait and see" approach very risky for EMW customers.

11 **Q: Please summarize this portion of your testimony.**

12 A: Since Persimmon Creek was selected, SPP has increased capacity requirements
13 across the Pool and the passage of the IRA has dramatically changed the
14 economics for different resource types. As it relates to Persimmon Creek, the
15 increase in capacity requirements has simply made Persimmon Creek marginally
16 more valuable given a tighter overall capacity market. However, Persimmon
17 Creek primarily meets an energy need for EMW so this change does not
18 dramatically impact the need for Persimmon Creek overall. The IRA, with its
19 PTC for solar resources, has made solar a more economic resource than it was
20 previously, but it still remains a less economic energy source than wind on an
21 LCOE basis.

22 In tandem, the IRA has also driven up demand for renewables in an
23 already constrained supply chain, likely increasing costs and construction risk of

1 new projects. EMW's resource plan calls for future solar resources which will all
2 benefit from the IRA. However, that does not change the fact that Persimmon
3 Creek is available to meet EMW's energy needs *today*, with no construction risk,
4 less performance risk, and at a cost significantly lower than any current market
5 comparisons. Letting this low-risk, low-cost asset go and waiting for some
6 hypothetical "better" future resource does nothing to meet EMW's current needs
7 and provides no certainty that the hypothetical future resource will actually be
8 "better".

9 **Q: Are there additional sources of value from Persimmon Creek which were not**
10 **factored into the IRP's assessment of the most cost-effective resource plan?**

11 A: Yes. Although it is a qualitative consideration, Persimmon Creek provides
12 valuable fleet diversity for EMW. Persimmon Creek would be EMW's only
13 owned wind farm, providing wind that will remain in EMW's portfolio beyond
14 the expiration of current Power Purchase Agreements. Additionally, Persimmon
15 Creek is located in Oklahoma, geographically diversified from EMW's other
16 wind resources. This not only gives it a favorable transmission location relative
17 to EMW's load, as Witness Humphrey describes, but also gives EMW access to
18 energy produced from a different region.

1 **Q: Are there any additional costs, other than operations and maintenance costs,**
2 **which may be incurred with Persimmon Creek which have not been**
3 **captured in the purchase price of the asset?**

4 A: There could be potential costs associated with procuring SPP firm transmission
5 service from Persimmon Creek to EMW's load. These costs would be associated
6 with any transmission upgrades needed to provide this firm service.

7 **Q: How will these costs be determined?**

8 A: EMW submits Persimmon Creek into SPP's Aggregate Study and SPP then
9 identifies any assigned upgrade costs which EMW would need to pay in order to
10 gain transmission service.

11 **Q: Are these costs required for Persimmon Creek to be able to meet EMW's**
12 **capacity or energy needs?**

13 A: No. Persimmon Creek can provide both capacity and energy to EMW without
14 firm transmission service. The benefit of firm service would be potentially higher
15 capacity accreditation for the resource and allocated congestion hedging rights
16 associated with the transmission path from Persimmon Creek to EMW's load. All
17 analysis in the IRP and this CCN case assumed a conservative 10% capacity
18 accreditation for Persimmon Creek, which is in line with the lowest level of wind
19 capacity accreditation for resources without firm transmission service.
20 Additionally, the congestion analysis which Witness Humphrey explains did not
21 factor in any congestion hedging rights to offset transmission congestion costs.
22 When EMW receives an assessment of required upgrade costs associated with
23 firm transmission service, it would weigh the cost of those upgrades against the

1 benefit of increased capacity accreditation and the benefit of additional congestion
2 hedging rights. This assessment would have no impact on Persimmon Creek's
3 ability to meet EMW's capacity and energy needs as they are outlined in this case.

4 **Q: Does that conclude your testimony?**

5 **A:** Yes.

**BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MISSOURI**

In the Matter of the Application of Evergy)
Missouri West, Inc. d/b/a Evergy Missouri West)
for Permission and Approval of a Certificate of)
Convenience and Necessity Authorizing It to)
Operate, Manage, Maintain and Control an)
Existing Wind Generation Facility in Oklahoma)
)

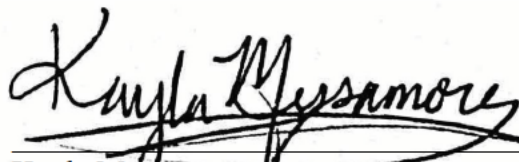
Case No. EA-2022-0328

AFFIDAVIT OF KAYLA MESSAMORE

STATE OF MISSOURI)
) ss
COUNTY OF JACKSON)

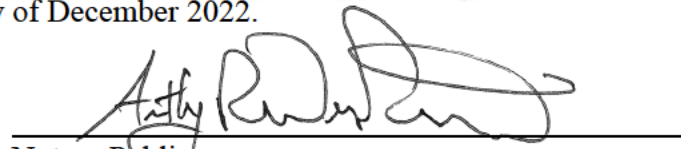
Kayla Messamore, being first duly sworn on his oath, states:

1. My name is Kayla Messamore. I work in Kansas City, Missouri, and I am employed by Evergy Metro, Inc. as Vice President Strategy and Long-Term Planning.
2. Attached hereto and made a part hereof for all purposes is my Supplemental Direct Testimony on behalf of Evergy Missouri West consisting of thirty (30) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.
3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.



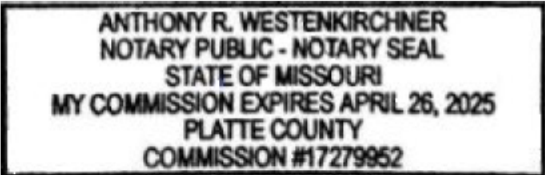
Kayla Messamore

Subscribed and sworn before me this 9th day of December 2022.



Notary Public

My commission expires: 4/26/2025



EVERGY MISSOURI WEST, INC.
INTEGRATED RESOURCE PLAN
NOTIFICATION OF PREFERRED
RESOURCE PLAN CHANGE

SEPTEMBER 2022

TABLE OF CONTENTS

TABLE OF TABLES	ii
SECTION 1: 2022 ANNUAL UPDATE FILING PREFERRED RESOURCE PLAN	3
SECTION 2: PREFERRED RESOURCE PLAN CHANGE	5
2.1 RFP RESULTS AND ATTRACTIVE WIND ENERGY PRICING	5
SECTION 3: CURRENT PREFERRED RESOURCE PLAN	7
3.1 CHANGES TO THE PREFERRED RESOURCE PLAN	7
3.2 CHANGES TO THE RESOURCE ACQUISITION STRATEGY	9
3.3 IMPACT ON NET PRESENT VALUE OF REVENUE REQUIREMENT (NPVRR)	9
SECTION 4: SUMMARY	13

TABLE OF TABLES

Table 1: 2022 Preferred Resource Plan.....	4
Table 2: Current Preferred Resource Plan.....	8
Table 3: Wind Resource Addition Schedule.....	9
Table 4: NPVRR of Plans	10
Table 5: Critical Uncertain Factor – High CO ₂ Prices	11
Table 6: Critical Uncertain Factor - Mid CO ₂ Prices	11
Table 7: Critical Uncertain Factor – Low CO ₂ Prices.....	12

SECTION 1: 2022 ANNUAL UPDATE FILING PREFERRED RESOURCE PLAN

On June 10, 2022, Evergy Missouri West (“EMW” or “Company”) submitted an annual update filing related to Chapter 22 of the Missouri Public Service Commission (“Commission”) regulations concerning the Company’s Electric Utility Resource Planning. The annual update filing made in Case No. EO-2022-0202 selected a Preferred Resource Plan which included 150 MW of wind additions in 2024, 72 MW of wind additions in 2026, 48 MW solar additions in 2028, 72 MW of solar additions in each of the years 2029-2035, and combustion turbines additions in 2036 and 2040. The Preferred Resource Plan also included postponing the retirement of Lake Road 4/6 to 2030, and retiring coal resources at Jeffrey 3 in 2030, and Iatan 1, Jeffrey 2, and Jeffrey 3 in 2039. Table 1 illustrates the 20-year Preferred Resource Plan that includes both generation additions and retirements as provided in the 2022 annual update filing.

Table 1: 2022 Preferred Resource Plan

Year	Wind (MW)	Solar (MW)	Thermal (MW)	Capacity Only (Annual MW)	DSM (Annual MW)	Retirements (MW)
2022					118	
2023					161	
2024	150			150	186	
2025				125	206	
2026	72			100	227	
2027				100	246	
2028		48		75	261	
2029		72		25	278	
2030		72		25	291	
2031		72		150	296	155
2032		72		125	296	
2033		72		150	297	
2034		72		150	299	
2035		72		150	300	
2036			237		302	
2037					306	
2038					309	
2039					311	
2040			237		310	246
2041					309	

SECTION 2: PREFERRED RESOURCE PLAN CHANGE

EMW's business plan or acquisition strategy has become materially inconsistent with the Preferred Resource Plan filed in the 2022 annual update filing. Therefore, pursuant to 20 CSR 4240-22.080(12), the Company is submitting this notification of the change to the annual update filing, Case No. EO-2022-0202, to the Commission and Parties. The singular change from the June 2022 Preferred Resource Plan is with respect to near-term wind resource additions; all other components including future solar additions, DSM levels, and unit retirements remain consistent with the 2022 Preferred Resource Plan.

2.1 RFP RESULTS AND ATTRACTIVE WIND ENERGY PRICING

The Company is changing its 150 MW wind additions in 2024, to a 198.6 MW wind addition in 2023. The Company has been working towards execution of the wind additions in the near-term of the Preferred Resource Plan filed in the 2022 annual update. The Company has been actively pursuing supply options, considering offers from its Request for Proposal (RFP) for wind in November 2021. The procurement team has been working through evaluating results, due diligence on projects, and continued negotiation. Various uncertainties including supply chain disruptions and commodity price volatility have contributed to fluctuations in the pricing of candidate resources and have complicated the process of procuring projects given volatility in pricing and constrained equipment availability.

The Company has identified a candidate wind resource acquisition that reduces Net Present Value Revenue Requirement (NPVRR) for EMW customers but differs from the Preferred Resource Plan filed in June 2022. The wind resource, Persimmon Creek, is comprised of 198.6 MW of nameplate capacity currently in operation and EMW is expected to commence ownership and control of the asset in January 2023, pending approval of the Company's requested Certificate of Need and Necessity ("CCN") from the Commission in Case No. EA-2022-0328. This

Persimmon Creek wind addition differs from the prior EMW Preferred Resource Plan that included a wind resource addition of 150 MW in the early 2024 timeframe.

The Company selected this wind acquisition instead of waiting an additional year to procure a wind asset because of its competitive pricing relative to other available offers. Additionally, the Company has analyzed the change, and found it to reduce revenue requirements relative to the Preferred Resource Plan filed in June 2022. The improved value for customers is due to a few factors. First, since the resource is already in operation, it receives the full value of the production tax credit (PTC), whereas the Company's IRP modeling assumption was that a new wind resource for EMW in 2024 would only receive 60% of the PTC because of its later in-service date. This full PTC benefits customers by providing additional income to reduce revenue requirements in the first six years of ownership. Second, the resource is favorably located where it has a higher capacity factor than assumed for new wind in the IRP model. Thus, it provides more zero-marginal-cost energy revenue for EMW to offset fixed costs.

This change to EMW's Preferred Plan *only* incorporates the change as a result of near-term wind acquisition. Other changes related to changes to the Southwest Power Pool's reserve margin requirement and the passage of the Inflation Recovery Act, for example, will be incorporated as a holistic update in EMW's 2023 annual update filing.

SECTION 3: CURRENT PREFERRED RESOURCE PLAN

Rule 20 CSR 4240-22.080(12) requires that the utility shall identify all changes to the superseded Preferred Resource Plan and Resource Acquisition Strategy, and provide the impact on NPVRR and all other performance measures specified in the last filing due to the new Preferred Resource Plan with respect to the superseded Preferred Resource Plan.

3.1 CHANGES TO THE PREFERRED RESOURCE PLAN

As outlined in Section 2:, the Company has made changes to the Preferred Resource Plan filed in June 2022. The revised Preferred Resource Plan is shown in Table 2 below:

Table 2: Current Preferred Resource Plan

Year	Wind (MW)	Solar (MW)	Thermal (MW)	Capacity Only (Annual MW)	DSM (Annual MW)	Retirements (MW)
2022					118	
2023	199				161	
2024				150	186	
2025				125	206	
2026	72			100	227	
2027				100	246	
2028		48		75	261	
2029		72		25	278	
2030		72			291	
2031		72		150	296	155
2032		72		125	296	
2033		72		150	297	
2034		72		150	299	
2035		72		150	300	
2036			237		302	
2037					306	
2038					309	
2039					311	
2040			237		310	246
2041					309	

3.2 CHANGES TO THE RESOURCE ACQUISITION STRATEGY

The Company has replaced the 2024 150 MW wind addition with a 198.6 MW wind resource acquisition. The schedule for implementing this acquisition strategy is shown in Table 3 below

Table 3: Wind Resource Addition Schedule

Milestone Description	Milestone Dates
Agreement Signed	August 9, 2022
Certificate of Convenience and Necessity filed	August 18, 2022
Contract close, EMW owns and operates	Early 2023

3.3 IMPACT ON NET PRESENT VALUE OF REVENUE REQUIREMENT (NPVRR)

As identified in the Evergy Missouri West Annual Update, the expected value NPVRR across the twenty-seven-endpoints for the superseded Preferred Resource Plan was \$10,013 Million. The new Preferred Resource Plan has an expected value NPVRR of \$9,947 Million, a \$66 Million reduction. Note, the new Preferred Resource Plan is DDAAF. The previous Preferred Resource Plan was CDAAF.

Table 4: Expected Value NPVRR of Plans

Rank	Plan	NPVRR	Delta
1	DDAAF	9,947	
2	CDAAF	10,013	66
3	CCBAC	10,022	74
4	CCBAB	10,024	76
5	CCBAA	10,027	80
6	CCBAD	10,031	83
7	CDAAA	10,033	86
8	CCBAE	10,036	89
9	CBBAB	10,039	91
10	BBAAA	10,040	93
11	CBAAA	10,040	93
12	AAAAA	10,044	96
13	CDABF	10,083	135

The Company performed an analysis to address the impact of the carbon price critical uncertain factors on the revised Preferred Plan. This analysis ranks how plans perform in the high, mid, and low carbon scenarios. The results of the analysis are represented in the following tables:

Table 5: Critical Uncertain Factor – High CO₂ Prices

Rank	Plan	NPVRR	Delta
1	DDAAF	11,617	
2	CDAAF	11,734	117
3	CBBAB	11,736	119
4	CCBAB	11,740	123
5	CDABF	11,753	136
6	CDAAA	11,754	137
7	CCBAD	11,765	148
8	CCBAE	11,799	182
9	BBAAA	11,801	184
10	CBAAA	11,801	184
11	AAAAA	11,802	185
12	CCBAC	11,846	229
13	CCBAA	11,947	330

Table 6: Critical Uncertain Factor - Mid CO₂ Prices

Rank	Plan	NPVRR	Delta
1	DDAAF	9,689	
2	CCBAA	9,731	42
3	CCBAC	9,740	52
4	CDAAF	9,747	58
5	CCBAB	9,758	69
6	CCBAD	9,763	74
7	CCBAE	9,764	75
8	CDAAA	9,767	78
9	BBAAA	9,769	80
10	CBAAA	9,769	80
11	AAAAA	9,773	84
12	CBBAB	9,774	85
13	CDABF	9,824	135

Table 7: Critical Uncertain Factor – Low CO₂ Prices

Rank	Plan	NPVRR	Delta
1	CCBAA	8,996	
2	CCBAC	9,042	47
3	DDAAF	9,054	58
4	CDAAF	9,090	95
5	CCBAE	9,092	96
6	BBAAA	9,093	98
7	CBAAA	9,093	98
8	AAAAA	9,098	103
9	CCBAD	9,101	105
10	CCBAB	9,104	109
11	CDAAA	9,110	115
12	CBBAB	9,133	138
13	CDABF	9,188	192

SECTION 4: SUMMARY

The revised Preferred Resource Plan outlined in Table 2 reflects the Company's decision to purchase a 198.6 MW existing wind resource which will be owned and operated by EMW in early 2023, in lieu of the planned 2024 wind addition of 150 MW.