

Exhibit No.: Issue(s): Witness: Type of Exhibit: Sponsoring Party: Case No.:



Rate of Return Mark Burdette Surrebuttal Public Counsel WR-2003-0500

### SURREBUTTAL TESTIMONY

MARK BURDETTE

OF

FILED<sup>3</sup>

JAN 2 8 2004

Missouri Public Service Commission

Submitted on Behalf of the Office of the Public Counsel

MISSOURI-AMERICAN WATER COMPANY

Case No. WR-2003-0500

December 5, 2003

Case No(s). PL 2005 -0500

Date 12 19 08 Rptr 50407

# OF THE STATE OF MISSOURI

In the Matter of Missouri-American Water Company for Authority to File Tariffs Reflecting Increased Rates for Water and Sewer Service.	) ) Case No. WR-2003-0500
AFFIDAVIT OF MAR	RK BURDETTE
STATE OF MISSOURI ) ) ss	
Mark Burdette of louful age and hains fire	
Mark Burdette, of lawful age and being firs	it duly sworn, deposes and states:
My name is Mark Burdette. I am a F Counsel.	inancial Analyst for the Office of the Public
<ol> <li>Attached hereto and made a part he consisting of pages 1 through 8, Schedules Updated, MB-6, page 1 (Amended), MB-6, pag (Amended).</li> </ol>	ereof for all purposes is my direct testimony MB-2 Updated, MB-4 Updated, MB-11 ge 2 (Amended), MB-9 (Amended), MB-11
3. I hereby swear and affirm that mestimony are true and correct to the best of my	ny statements contained in the attached knowledge and belief.
	Mark Burteth
Ma	ark Burdette

Subscribed and sworn to me this 5<sup>th</sup> day of December 2003.

KATHLEEN HARRISON

Teary Public - State of Missouri
County of Cole
Commission Expires Jan. 31, 2006

Kathleen Harrison Notary Public

My commission expires January 31, 2006.

1	1	SURREBUTTAL TESTIMONY
2		OF
3		MARK BURDETTE
4		MISSOURI AMERICAN WATER COMPANY
5		CASE NO. WR-2003-0500 AND WC-20040168
6		
7 8 9	Q.	ARE YOU THE SAME MARK BURDETTE WHO FILED DIRECT AND REBUTTAL TESTIMONIES BEFORE THE MISSOURI PUBLIC SERVICE COMMISSION (MPSC OR THE COMMISSION) IN THIS PROCEEDING?
10	A.	Yes.
11	Q.	WHAT IS THE PURPOSE OF THIS TESTIMONY?
12	A.	I will respond to the rebuttal testimony of MPSC Staff (Staff) witness David Murray, the
13		rebuttal testimony of Missouri-American Water Company (MAWC, the Company) witness
14		Pauline Ahern and the rebuttal testimony of St. Joseph Water Rate Coalition witness
15		Stephen Wurtzler.
16	10	Also, I will present updated recommendations for MAWC's capital structure and
17		overall rate of return (weighted average cost of capital) as of 30 November 2003. These
18		changes are shown on Schedules MB-2 Updated, MB-4 Updated and MB-11 Updated
19		attached to this testimony.
20 21	Q.	HAVE YOU MADE ANY CHANGES IN YOUR RECOMMENDATIONS AS THEY APPEAR IN YOUR DIRECT TESTIMONY?
22	A.	Yes. I have updated my capital structure and weighted average cost of capital to 30
23		November 2003. These changes are shown on the attached Schedules MB-2 Updated, MB-
24	A	4 Updated, and MB-11 Updated.
25		Also, because I recommend that the MPSC focus on the lower end of cost of equity
26		range, the updated cost of capital calculation includes only a return on equity of 9.50%

## Q. PLEASE DESCRIBE THE CHANGES THAT YOU MADE.

A. The most significant change is that I have excluded short-term debt from MAWC's capital structure. This change was appropriate based on the Company's diminished use of short-term debt for the twelve months ending 30 June 2003 and the twelve months ending 30 November 2003 (Schedule MB-4 Updated).

The exclusion of STD altered the capital structure for the Company (Schedule MB-2 Updated), which in turn affected the overall weighted average cost of capital (Schedule MB-11 Updated). The general affect was that the overall cost of capital increased due to the exclusion of short-term debt, which has the lowest embedded cost of any component in the capital structure.

- Q. PLEASE DETAIL THE CHANGES TO MAWC'S CAPITAL STRUCTURE AND OVERALL COST OF CAPITAL.
- A. I recommend the following capital structure be used in this proceeding:

	Percent
Common equity	43.94%
Preferred stock	0.53%
Long-term debt	55.53%
Short-term debt	0.0%
	100.0%

The change in capital structure leads the change in MAWC's overall cost of capital. The overall rate of return I recommend for MAWC is now 7.68% rather than 7.45%, assuming a 9.50% cost of equity.

- Q. DID STAFF WITNESS MURRAY POINT OUT POSSIBLE MISTAKES IN CERTAIN SCHEDULES ATTACHED TO YOUR DIRECT TESTIMONY?
- 26 A. Yes.

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DO YOU CONCUR WITH HIS FINDINGS AND HAVE YOU MADE CHANGES? Q. In all, I made changes to four schedules attached to my direct testimony. Three of the A. needed changes were pointed out by Mr. Murray; one I discovered. The four updated schedules are attached to this testimony as Schedule MB-6, page 1 (Amended), Schedule MB-6, page 2 (Amended), Schedule MB-9 (Amended) and Schedule MB-11 (Amended). COULD YOU PLEASE EXPLAIN THE CHANGES? Q. A. Yes. Schedule MB-6, page 2 (Amended): the average compound growth rate changed to 5.15% from 6.14%. This is the correction that caused all changes on Schedule MB-6, page 1. Schedule MB-6, page 1 (Amended): the EPS Compound Growth Rate changed to 5.15% from 6.14% due to an incorrect average calculation on Schedule MB-6, page 2. This change filtered through to other calculations on that same schedule: American States Water Company's high growth rate changed to 5.15% from 6.14%; American State's overall average changed to 3.63% from 3.72%; the average high growth rate for all comparison companies changed to 7.38% from 7.71%; American State's Hi/Low average changed to 3.12% from 3.61%; the overall average of all growth rates for all companies changed to 3.92% from 3.95%. This correction did not alter any projected growth rates. Schedule MB-9 (Amended): the CAPM cost of equity calculations on the bottom half of the page incorrectly utilized the market premium from the top half of the page (6.60%) rather than the correct market premium of 8.95% from the lower half of the page for all comparison companies except California Water Services. This change resulted in the following changes in particular CAPM costs of equity: American State's to 10.97% from 9.56%; Middlesex to 10.52% from 9.23%; Philadelphia Suburban to 11.87% from 10.22%;

Southwest Water to 11.42% from 9.89%. Additionally, the overall average CAPM cost of 1 equity for all comparison companies changed to 11.15% from 9.97%. 2 Schedule MB-11 (Amended): the 'cost rate' for Short-term debt incorrectly appears as 3 3.50% in the second to the last column at the top of the page. This number actually 4 corresponds to the percent of short-term debt in the capital structure rather than the cost of 5 short-term debt. The correct cost of short-term debt should be 2.83%. This resulted in a 6 weighted cost of capital in the final column for short-term debt of 0.10% rather than 0.12%. 7 8 The overall weighted average cost of capital changed to 7.65% from 7.67%, assuming my high cost of equity recommendation of 10.0%. The cost of short-term debt is correct 9 (2.83%) in the overall weighted average cost of capital calculation assuming my low cost of 10 common equity of 9.50%. This change actually becomes moot as of the 30 November 2003 11 12 true-up period due to the exclusion of STD. DO ANY OF THE CORRECTIONS TO THESE SCHEDULES ALTER YOUR 13 O. RECOMMENDED COST OF COMMON EQUITY FOR MISSOURI-AMERICAN WATER 14 15 COMPANY? No. In fact, the correction in Schedule MB-9 (Amended) lends credence to the fact Mr. 16 A. 17 Murray's recommended cost of equity range is too low. DO YOU HAVE COMMENTS REGARDING MR. MURRAY'S GENERAL NEGATIVE 18 Q. VIEW OF YOUR COST OF CAPITAL ANALYSIS? 19 20 A. Just a few. It would appear that Mr. Murray and Staff Financial Analysis overall believes cost of equity and cost of capital analyses can be successfully accomplished using a 21 mechanistic, cookie-cutter methodology that does not leave room for the analyst's 22 23 subjective input. Where Mr. Murray does actually introduce a measure of subjectivity, he does so 24 25 haphazardly and without support.

#### Q. PLEASE EXPLAIN.

A. In determining the growth rate range he would use for his Discounted Cash Flow analysis, Mr. Murray first calculated an overall average growth rate of 4.89% for his comparable companies, mechanistically giving equal weight to all growth rates considered, both historical and projected. This average is calculated on Mr. Murray's Schedule 15 attached to his direct testimony.

Then, he arbitrarily decided that that average of 4.89% should be the midpoint of a growth rate range spanning a full 100 basis points (bp) – he added 50bp to arrive at the high end of his range of 5.39% and subtracted 50bp to arrive at the low end of his range of 4.39%. The manner in which he arrived at this broad range is not explained:

The average of the historical and projected growth rates produces an average growth rate of 4.89%. Considering all of this information, I chose a reasonable growth rate range of 4.39 percent to 5.39 percent (see Schedule 15). This range of growth (g) is the range that I used in the DCF model to calculate a cost of common equity for the Comparables. (Murray-direct, page 28, lines 8-12)

While one would hope and assume that indeed Mr. Murray "considered" all of the information at his disposal, he fails to provide any explanation as to how he arrived at his plus/minus 50bp adjustment off the average to arrive at his 100bp range centered at 4.89%. One is unsure exactly what he considered or to what extent.

Given that Mr. Murray apparently believes that "clear and understandable" are key virtues of a DCF growth rate calculation, it is curious that his methodology is inconsistent with those virtues.

1 2	Q.	DO YOU HAVE COMMENTS REGARDING THE REBUTTAL TESTIMONY OF MAWC WITNESS PAULINE AHERN?
3	A.	Yes. Beginning on page 31, line 21 of Ms. Ahern's rebuttal testimony, through page 32,
4	3	line 21, Ms. Ahern discusses various aspects of Standard & Poor's financial targets for
5		pretax interest coverage ratios for public water utilities whose bonds have an A rating.
6		This discussion is irrelevant to this proceeding.
7	Q.	WHY IS THIS DISCUSSION IRRELEVANT?
8	A.	It is not the 'right' of Missouri's utilities to be authorized returns that conform to a bond
9		rating agency's targets nor is it their right to be assured a particular rating. The Missouri
10		Public Service Commission does not and should not authorize returns for utilities under its
11		jurisdiction with the specific intent of achieving or maintaining any particular bond rating,
12	177	nor should it authorize returns merely to ensure the utility will achieve any particular target
13	180	financial ratio recommended by any particular bond-rating agency.
14		Ms. Ahern also attempts to lead the MPSC away from the legal standard of
15		"opportunity to earn" and incorrectly assumes the utility should be guaranteed a certain
16		level of achieved returns. That is simply not the way it works.
17 18	Q.	DO YOU HAVE OTHER COMMENTS REGARDING MS. AHERN'S REBUTTAL TESTIMONY?
19	A.	Yes. In the same section as referenced above, Ms. Ahern suggests that one of the reasons
20		MAWC should be granted a greater level of return is because of "the Company's prudent
21		and significant use of low cost debt financing" She comments that to acknowledge the
22		Company's actual embedded cost of long-term debt when calculating the Company's
23	4.5	overall cost of capital is "penalizing" the Company.
24		Ms. Ahern's implication is that MAWC should receive some level of premium

return, or "reward", for acting prudently and working to achieve the lowest cost of debt

available to it in the market. This thinking is flawed. It is, in fact, the Company's fiduciary responsibility to act prudently and attempt to achieve the lowest cost of capital available.

Q. DO YOU HAVE COMMENTS ON THE REBUTTAL TESTIMONY OF ST. JOSEPH WATER RATE COALITION WITNESS STEPHEN WURTZLER?

A. Yes. Mr. Wurtzler did not perform an independent analysis of the cost of equity or overall cost of capital for MAWC. Rather, he reviewed my direct testimony and the direct testimonies of Staff witness Murray and Company witness Ahern. Therefore, while Mr. Wurtzler's opinion cannot be viewed as completely independent, it is beneficial for the MPSC to note his opinion.

Mr. Wurtzler's recommended range for MAWC's cost of equity capital of 9.25% to 9.75% essentially encompasses the recommendation of Staff and my own recommendation, overlapping both. The 9.25% low end of Mr. Wurtzler's recommendation just overlaps the 9.26% high end of Staff's recommended range and the 9.75% high end of his recommendation falls exactly in the middle of the range I recommended in direct testimony of 9.50% to 10.0%. The midpoint of Mr. Wurtzler's range is 9.50%, which is exactly the cost of equity I recommend the MPSC should authorize for MAWC.

Also, Mr. Wurtzler's recommended overall cost of capital of 7.33% to 7.54% for MAWC is similar to the overall cost of capital I recommend of 7.68% (as shown on Schedule MB-11 Updated attached to this testimony). This result is not surprising given that: 1) Mr. Wurtzler recommends a capital structure very similar to the capital structure I recommend in direct testimony; 2) he recommends similar embedded costs for short-term debt, long-term debt and preferred stock; and 3) as already mentioned, he recommends a similar range for MAWC's cost of equity.

The most significant difference is that Mr. Wurtzler's capital structure includes short-term debt, which I removed as of the true-up date of 30 November 2003. Because he does not include the actual dollar amounts for each component of his recommended capital structure, I cannot recalculate his overall cost of capital assuming no short-term debt. However, I believe that given the other similarities, this updated calculation would be quite close to my recommended overall cost of capital of 7.68%.

While Mr. Wurtzler's recommendations are not based on his own fundamental analysis, his independent review of all parties' direct testimony and resulting recommendations does support the recommendations I have made for MAWC in this proceeding.

- Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 12 A. Yes, it does.

#### Summary - Discounted Cash Flow Growth

Note: Negative growth is not included in averages.

Historical Growth	Compound Growth			Value Line			
COMPANY	br+sv	EPS	DPS	BVPS	EPS	DPS	BVPS
American States Water Company	4.12%	5.15%	1.09%	4.35%	3.25%	1.25%	4.50%
California Water Service	2.34%	-7.49%	1.97%	4.16%	4.00%	3.00%	4.00%
Philadelphia Suburban	4.62%	4.24%	0.12%	2.77%	0.50%	0.75%	2.50%
Average	3.69%	4.69%	1.06%	3.76%	2.58%	1.67%	3.67%

Projected Growth		Valu	e Line/Firs	Call	Average
COMPANY	br + sy	EPS	DPS	BVPS	Projected
American States Water Company	4.70%	4.50%	2.00%	5.00%	4.05%
California Water Service	5.45%	6.00%	1.00%	7.00%	4.86%
Philadelphia Suburban	9.17%	10.00%	5.50%	6.50%	7.79%
Average	6.44%	6.83%	2.83%	6.17%	5,57%

Ranges		Overall			Hi/Low	
	COMPANY	Average	High	Low*	Average	Median
	American States Water Company	3.63%	5.15%	1.09%	3.12%	4.35%
	California Water Service	3.89%	7.00%	1.50%	4.25%	4.00%
	Philadelphia Suburban	4.24%	10.00%	0.12%	5.06%	4.24%
	Average	3.92%	7.38%	0.90%	4.14%	4.20%

#### FIrstCall Projected EPS Growth Rates

For companies without Value Line projections

COMPANY
Middlesex Water 7.00%
Southwest Water 9.00%

Note: Negative growth rates not included in averages and are excluded from determination of "Low". Source: Schedule MB-6, pages 2-4.

#### Discounted Cash Flow Growth Parameters American States Water Company

 T	Growth
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	Historical Growth						
	C	ompound G	rowth			Retention Growth	
					Retention	Equity	Growth
	Historical Data	EPS	DPS	BVPS	Ratio (b)	Return (r)	(b*r)
1	1996	1.13	0.82	11.01	0.274		
2	1997	1.04	0.83	11.24	0.202		
3	1998	1.08	0.84	11.48	0.222	9.40%	2.09%
4	1999	1.19	0.85	11.82	0.286	10.10%	2.89%
5	2000	1.28	0.86	12.74	0.328	9.30%	3.05%
6	2001	1.35	0.87	13.22	0.356	10.10%	3.59%
7	2002	1.34	0.87	14.05	0.351	9.50%	3.33%
8							
9	Com	pound Grov	vth Rates			Ave. Internal	
10	96-2000	3.17%	1.20%	3.72%	101777	Growth (br):	2.99%
11							
12	97-2001	6.74%	1.18%	4.14%		ADD: External	
13						Growth (sv):	1.13%
14	98-2002	5.54%	0.88%	5.18%		, and the second	
15					1000	Historical	
16	Ave.Compound Gr.	5.15%	1.09%	4.35%	100	"br + sv" Gr.	4.12%
17					1		-
18	Value Line	EPS	DPS	BVPS			
19	Historical Gr.	3.25%	1.25%	4.50%			
20	(Avg of 5 and 10 yr, if both	are available)					
21							
22	Projected Growth						
23	Retention Growth C	alculation			Retention	Equity	Growth
24	Value Line	EPS	DPS	BVPS	Ratio (b)	Return (r)	(b*r)
25	2003	\$1.30	\$0.88	\$14.90	0.323	8.50%	2.75%
26	2004	1.45	0.90	14.90	0.379	9.50%	3.60%
27	2006-08 est'd	1.85	0.98	17.70	0.470	10.00%	4.70%
28							
29	Analyst's Estimates					Projected	
30	Value Line	6.00%	2.00%	5.00%		Growth (br):	4.70%
31							
32	First Call	3.00%				ADD: External	
33						Growth (sy);	0.00%
34						The second	
35	Average					Projected	
36	Proj'd Growth	4.50%	2.00%	5.00%		"br + sv" Gr.	4.70%
							-

Note: Negative (b\*r) growth is not included in retention growth averages.

SOURCE:

The Value Line Investment Survey; C.A. Turner Utility Reports;

First Call Corporation

Schedule MB- 6 (Amended)

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## Capital Assest Pricing Model (CAPM) Cost of Common Equity (Ke)

Formula: Ke = Rf + beta(Rm - Rf)

## Market Return Equal to Ibbotsons Large Company Stocks

Risk Free Rate (Rf) =	5.60%	
Return on the Market (Rm) =	12.20%	6.60%
		CAPM
	Beta	Ke
American States Water Company	0.60	9.56%
California Water Service	0.60	9.56%
Middlesex Water	0.55	9.23%
Philadelphia Suburban	0.70	10.22%
Southwest Water	0.65	9.89%
Average CAPM cost of equity:		9.69%

# Market Return Equal to Average of Large and Small Company Stocks Risk Free Rate (Rf) = 5.60%

Return on the Market (Rm) =	14.55%	8.95%
		CAPM
	Beta	Ke
American States Water Company	0.60	10.97%
California Water Service	0.60	10.97%
Middlesex Water	0.55	10.52%
Philadelphia Suburban	0.70	11.87%
Southwest Water	0.65	11.42%
Average CAPM cost of equity:		11.15%

Source: Value Line Investment Survey; Ibottson Associates;

BURDETTE - DIRECT WR-2003-0500 Missouri-American Water Company

### Capital Structure, Weighted Average Cost of Capital Pre-Tax Interest Coverage 12/31/02

Common Stock Equity	Amount \$ 210,931,111	Percent 40.41%	Cost Rate 9.50%	Weighted Cost 3.84%	Cost Rate 10.00%	Weighted Cost 4.04%
Preferred Stock	\$ 2,692,000	0.52%	9.06%	0.05%	9.06%	0.05%
Long-term debt	\$ 290,130,000	55.58%	6.23%	3.46%	6.23%	3.46%
Short-term Debt	\$ 18,269,200 \$ 522,022,311	3.50% 100.00%	2.83%	0.10% 7.45%	2.83%	0.10% 7.65%

Pre-Tax Interest Coverage

Tax factor = 1.62

Common Stock Equity Preferred stock Long-term debt Short-term debt	Weighted <u>Cost</u> 3.84% 0.05% 3.46% 0.10%	Pre-tax Weighted Cost 6.23% 0.08% 3.46% 0.10%
Total	7.45%	9.87%
Pre-tax weighted cost: Cost of Debt:		9.87% 3.56%
Pre-tax Interes	st Coverage	2.77

Source: Schedules MB-2, MB-5, MB-6, MB-8.

Missouri-American Water Company Capital Structure as of 30 November 2003

		Amount	Percent
Common Stock Equity	S	220,162,731	43.94%
Preferred Stock	S	2,644,877	0.53%
Long-term debt	S	278,228,791	55.53%
Short-term Debt		\$0	0.00%
11 405-1111	S	501,036,399	100.00%

Common Stock Equity

Common Stock \$ 95,994,075
Paid-in Capital \$ 2,764,716
Retained Earnings \$ 121,403,940
\$ 220,162,731

Source: Company response to OPC updated data requests 2001, 2002, 2003, 2005

BURDETTE - DIRECT WR-2003-0500 Missouri-American Water Company

Missouri-American Water Company Level of Short-term Debt as of 30 November 2003

		Annual	Effective Interest		Balance
	Balance	Cost	Rate	CWIP	less CWIP
Jul-02	\$53,320,878	\$114,704	0.215%	\$26,729,557	\$26,591,321
Aug-02	\$51,381,498	\$100,824	0.196%	\$28,793,704	\$22,587,794
Sep-02	\$487,760	\$105,782	21.687%	\$22,578,864	(\$22,091,104)
Oct-02	\$0	\$10,091		\$23,999,788	(\$23,999,788)
Nov-02	\$0	\$13,980		\$24,332,083	(\$24,332,083)
Dec-02	\$5,428,656	\$21,244	0.391%	\$13,901,048	(\$8,472,392)
Jan-03	\$13,015,699	\$17,345	0.133%	\$15,246,222	(\$2,230,523)
Feb-03	\$10,123,068	\$20,554	0.203%	\$16,049,908	(\$5,926,840)
Mar-03	\$7,685,277	\$22,332	0.291%	\$17,673,995	(\$9,988,718)
Apr-03	\$1,895,400	\$14,205	0.749%	\$19,470,953	(\$17,575,553)
May-03	\$5,234,104	\$12,306	0.235%	\$21,857,579	(\$16,623,475)
Jun-03	\$3,656,449	\$10,009	0.274%	\$18,011,243	(\$14,354,794)
Jul-03	\$2,075,786	\$10,072	0.485%	\$19,586,658	(\$17,510,872)
Aug-03	\$967,039	\$10,411	1.077%	\$19,448,389	(\$18,481,350)
Sep-03	\$1,376,115	\$9,613	0.699%	\$22,590,041	(\$21,213,926)
Oct-03	\$0	\$19,380		\$22,017,503	(\$22,017,503)
Nov-03	\$0	\$8,064		\$21,857,579	(\$21,857,579)
Average:	\$3,835,745	\$12,858		\$17,817,506	(\$16,458,115)

Source: Company response to OPC data request 2004 (updated)

## Capital Structure, Weighted Average Cost of Capital 30 November 2003 (True-up)

Common Stock Equity	Amount \$ 220,162,731	Percent 43.94%	Cost Rate 9.50%	Weighted Cost 4.17%
Preferred Stock	\$ 2,644,877	0.53%	9.12%	0.05%
Long-term debt	\$ 278,228,791	55.53%	6.22%	3.45%
Short-term Debt	s -	0.00%		0.00%
78	\$ 501,036,399	100.00%		7.68%

### Pre-Tax Interest Coverage

Tax factor = 1.62

Pre-tax Interest Coverage		2.98
Cost of Debt:		3.45%
Pre-tax weighted cost:		10.31%
Total	7.68%	10.31%
Short-term debt	0.00%	0.00%
Long-term debt	3.45%	3.45%
Preferred stock	0.05%	0.08%
Common Stock Equity	4.17%	6.78%
	Cost	Cost
	Weighted	Weighted
		Pre-tax

Source: Schedules MB-2, MB-5, MB-6, MB-8.