

STATE OF MISSOURI
PUBLIC SERVICE COMMISSION

FILED⁴

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Missouri Public
Service Commission

IN THE MATTER OF LACLEDE GAS COMPANY'S TARIFF
TO REVISE NATURAL GAS RATE SCHEDULES

Case No. GR-99-315

DEPOSITION OF WARNER L. BAXTER

TAKEN ON BEHALF OF THE STAFF OF MISSOURI
PUBLIC SERVICE COMMISSION

SEPTEMBER 14, 2004

Exhibit No. 154

Case No(s) GR-99-315

Date 9-24-04 Rptr. TS

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STATE OF MISSOURI
PUBLIC SERVICE COMMISSION

In the Matter of Laclede Gas) Case No.
Company's Tariff to Revise) GR-99-315
Natural Gas Rate Schedules.)

DEPOSITION OF WARNER L. BAXTER, a
witness, produced, sworn and examined on the 14th day
of September, 2004, between the hours of 8:00 a.m.
and 6:00 p.m. of that day at the offices of the
Missouri Public Service Commission, 1845 Borman
Court, Suite 101, St. Louis, Missouri, 63146, before

CHRISTINE A. SIMPSON, RPR, CRR, CCR, CSR
MIDWEST LITIGATION SERVICES
711 North 11th Street
St. Louis, Missouri 63101
(314) 644-2191

and Notary Public within and for the State of
Missouri, commissioned in St. Louis County, Missouri,
in the above-entitled cause, on the part of the
Missouri Public Service Commission, pursuant to
agreement.

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A P P E A R A N C E S

FOR AMEREN UE:

JAMES B. LOWERY (by telephone)
Attorney at Law
SMITH LEWIS, LLP
111 South Ninth, Suite 200
Columbia, Missouri 65201-0918
(573) 443-3141
lowery@smithlewis.com

THOMAS BYRNE
Attorney at Law
1901 Chouteau Avenue
St. Louis, Missouri 63103
(314) 554-2237

FOR LACLEDE GAS COMPANY:

MICHAEL C. PENDERGAST
RICK ZUCKER
Attorneys at Law
720 Olive Street
St. Louis, Missouri 63101
(314) 342-0533

GLENN BUCK
MIKE SPOTANSKI

FOR THE OFFICE OF THE PUBLIC COUNSEL:

RUTH O'NEILL (by telephone)
Assistant Public Counsel
200 Madison Street, Suite 650
Jefferson City, Missouri 65102-2230
(573) 751-4857

1 FOR THE STAFF OF THE MISSOURI PUBLIC SERVICE
2 COMMISSION:

3 THOMAS R. SCHWARZ, JR.
4 Deputy General Counsel
5 200 Madison Street
6 Jefferson City, Missouri 65102
7 (573) 751-3234

8 ROSELLA SCHAD

9 LISA KRAMER (by telephone)

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1 SIGNATURE INSTRUCTIONS:

2 Presentment waived; signature requested.

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4 EXHIBIT INSTRUCTIONS:

5 None marked.

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7 I N D E X

8 Direct Examination by Mr. Schwarz 5

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1 WARNER L. BAXTER, being sworn, testified as follows:

2 DIRECT EXAMINATION BY MR. SCHWARZ:

3 Q. Mr. Baxter, my name is Tim Schwarz.

4 I'm an attorney for the Staff. We are taking your
5 deposition today. Have you had your deposition taken
6 before?

7 A. Yes.

8 Q. So you know the general rules, general
9 background. If I ask you a question that you don't
10 understand or if you don't, I garble my words or
11 anything, if you'd just let me know and we can get
12 that cleared up. If you need a break at any time,
13 for any reason, just let us know and we can have a
14 recess.

15 A. Great. That will be fine.

16 Q. Okay. Before you went to AmerenUE you
17 were with Pricewaterhouse; correct?

18 A. That's correct.

19 Q. And did you start off in the St. Louis
20 office? You mentioned that you were both in St.
21 Louis and New York. Did you start in St. Louis and
22 go to New York or --

23 A. That's correct. I started in St.
24 Louis and then went to New York.

25 Q. And what was your position when you

1 **started?**

2 A. When I started with Pricewaterhouse, I
3 was a staff accountant.

4 Q. Okay. And eventually -- and you ended
5 up as a senior manager?

6 A. That's correct.

7 Q. Okay. And what is a senior manager?

8 A. A senior manager has a multitude of
9 responsibilities which would include managing
10 multiple audit engagements, working on special
11 projects, consulting, and the like. But it's a -- it
12 is generally the level which is one below the partner
13 level at Pricewaterhouse at that time.

14 Q. How many senior managers would --
15 well, how many people did Pricewaterhouse have at
16 that time?

17 A. Are you talking about firm wide or are
18 you talking about the St. Louis office?

19 Q. Firm wide.

20 A. I couldn't venture a guess but it
21 would be in the thousands.

22 Q. And do you have any idea how many
23 senior managers there would have been?

24 A. I don't have any particular idea.

25 Q. What -- you volunteer for the Wyman

1 Center. What is the Wyman Center?

2 A. Wyman Center is a children's center
3 located in Eureka that provides sort of a, an
4 experience for youth, sort of an outdoor experience,
5 among other things, to really educate them, largely
6 due to, largely with underprivileged children.

7 Q. Are you familiar with the Federal
8 Energy Regulatory Commission -- what I'll now call
9 FERC -- with their Order 631?

10 A. In particular, Order 631? Not in its
11 -- I'm sorry? Go on.

12 Q. Well, go ahead. It, it deals with
13 SFAS 143 and accounting for asset retirement
14 obligations, if that jog your memories at all.

15 A. Yeah, generally speaking I am familiar
16 with that.

17 Q. Has Ameren pursuant to that for its
18 FERC jurisdictional operations adopted SFAS 143 --
19 strike that.

20 Has it noted any obligations under
21 SFAS 143?

22 A. You may ask -- are you talking about
23 Ameren as a company as a whole?

24 Q. Well, let's, let's deal first with
25 Ameren and then Ameren -- actually, AmerenUE would be

1 the FERC jurisdictional entity, would it not?

2 Ameren --

3 A. Well, Ameren has several legal
4 entities.

5 Q. Right. But Ameren itself is not FERC
6 regulated, is it?

7 A. Well --

8 Q. The whole --

9 A. Well, the holding company is regulated
10 by the public utility holding company --

11 Q Okay.

12 A -- is probably more of a legal
13 determination. But in terms, certainly FERC has
14 jurisdiction over certain aspects of our operation.

15 Q. Let's limit it to AmerenUE at this
16 stage. Has AmerenUE noted any retirement obligations
17 under SFAS 143?

18 A. I think Staff witness -- excuse me,
19 Staff witness -- company witness Marty Lyons would be
20 better prepared to answer that.

21 Q. On page 12 of your testimony in this
22 case, from lines 15 onward you talk about the
23 depreciation reserve, and specifically on line 23 you
24 talk about a target depreciation reserve. Is that --
25 what is the target depreciation reserve?

1 A. The target depreciation reserve in
2 this context is the depreciation reserve the Staff
3 believed should be on the company's books and records
4 as if the Staff's approach had been used all along,
5 at least from the beginning, meaning that the no net
6 salvage would have been accrued from past customers.

7 Q. Is that a theoretical reserve?

8 A. I'm not sure I understand what you
9 mean by that.

10 Q. You're not familiar with the term
11 theoretical reserve as it's used in depreciation
12 accounting?

13 A. I understand in terms of a theoretical
14 reserve in terms of a theory as to what it may be.
15 But in terms of specifically in depreciation
16 accounting, I know the term is used, but the
17 specifics of that, Mr. Stout would be better prepared
18 to answer it to you.

19 Q. So you don't know how a theoretical
20 reserve is calculated, for instance?

21 A. In the context of depreciation
22 reserves, a reserve is determined as to what would be
23 appropriate under the circumstances depending upon
24 the method that would be utilized by depreciation
25 experts in general, so you would come up with a

1 reserve as a result of that.

2 Q. But you're not familiar with the
3 calculations that they perform?

4 A. In -- who would "they" be?

5 Q. Well, "they" would be people doing
6 depreciation studies, for instance.

7 A. I am familiar in general with those
8 calculations, but Mr. Stout would know the more
9 specifics of that.

10 Q. Well, what can you tell me about the
11 -- what is your impression of the calculation of a
12 theoretical reserve?

13 A. As utilized by depreciation experts?

14 Q. As you just explained. You said you
15 had some understanding of how the calculation was
16 done.

17 A. Mm-hmm.

18 Q. And if you do, I'd like to --

19 MR. BYRNE: I'm going to object to the
20 question because it misstates his testimony. I think
21 he said he knew how depreciation reserve was
22 calculated but not the theoretical reserve.

23 Q. (BY MR. SCHWARZ) Is -- is what he
24 said what you said?

25 A. Well, I'm familiar that depreciation

1 experts utilize a variety of data to come up with
2 ultimately the reserve that should be utilized in the
3 context of their calculation of depreciation reserve.
4 Now, the specifics, now the statistical data and all
5 the details behind that, I don't pretend to be an
6 expert in that.

7 Q. Thank you. That's all I was trying to
8 establish, actually. Mr. Cooper -- are you familiar
9 with Mr. -- have you read Mr. Cooper's testimony?

10 A. I have not read the last draft of Mr.
11 Cooper's testimony.

12 Q. Okay. On page six of your testimony,
13 pages -- lines 9 and 10, you indicated Staff --

14 A. I'm sorry, I'm on page 6.

15 Q. Yeah, lines 9 and 10. And you stated
16 Staff's approach is at issue in this case. Do you
17 know who has the burden of persuasion in a rate case
18 proceeding?

19 MR. BYRNE: I'm going to object because
20 it calls for legal conclusion. But go ahead and
21 answer.

22 A. That does ultimately call for a legal
23 conclusion.

24 Q. (BY MR. SCHWARZ) So then you don't
25 really know if it's, if it's -- how do you know that

1 it's Staff's approach that's at issue in this case?

2 A. Well, the Staff's approach from my
3 perspective is at issue because the, the approach
4 that has been utilized for decades by UE, the
5 standard approach, is being proposed to be changed by
6 the Staff.

7 Q. Are you aware that Laclede is
8 proposing to change its depreciation rates in this
9 case?

10 A. I think you should better address that
11 with the Laclede witness.

12 Q. Are you aware, do you know if Laclede
13 is approaching, is proposing to change its
14 depreciation rate?

15 A. Whether they -- I am aware in general
16 that they may be proposing to change rates; the
17 reasons why, I am not familiar with.

18 Q. That's fine. That's fine. Later,
19 lines 14 and following, you indicate that Staff has
20 called for the complete removal of net salvage from
21 the calculation of depreciation. Is Staff doing that
22 in this case?

23 A. It is my understanding then in this
24 case is Staff is utilizing a different approach to
25 including net salvage and depreciation. In the case

1 of UE, they were removing the calculation of net
2 salvage from the calculation of depreciation and
3 doing it in the form of an operating expense.

4 Q. Correct. For income tax purposes how
5 is net salvage recognized?

6 A. I do not know for sure.

7 Q. With respect to AmerenUE's natural gas
8 operations, do you know what the company's property
9 units are for mains?

10 A. In terms of specifics, no. Witness
11 Marty Lyons would be better prepared to answer that
12 question as well as Mr. Stout.

13 Q. Or services or things of that nature?

14 A. The details would be better served by
15 either Mr. Lyons or Mr. Stout.

16 Q. Does AmerenUE have a main extension
17 policy in its tariffs?

18 A. I do not know.

19 Q. Does Laclede?

20 A. I do not know.

21 Q. On page 9, lines 20 and 21, you have a
22 reference to Mr. Lyons' testimony. And again,
23 removing net salvage from the calculation of
24 depreciation rates, it's not anything Staff's doing
25 in this case, is it?

1 A. That is my understanding. Of course,
2 this is related to Mr. Lyons', testimony so he might
3 be able to answer that even more fully.

4 Q. Could you look at page 10, lines 4 to
5 8 of your testimony? It begins, if the Commission
6 were to reject.

7 A. Yes.

8 Q. Can you cite me some authority for
9 that proposition?

10 A. Which proposition are you referring
11 to?

12 Q. The proposition that you make in that
13 lines 4 to 10, excuse me, 4 to 8.

14 A. Okay, I'm reading it. Could you
15 repeat the question again, please?

16 Q. Can you cite me to any authority for
17 that statement? I'm thinking a statute, something
18 like that?

19 A. I think the -- it would be a matter
20 of, if they would reject the safeguards inherent,
21 then they would have to, again I believe, abandon the
22 entire principle of accrual accounting for
23 depreciation. That is my view.

24 Q. Okay. So that's your view. Has the
25 Financial Accounting Standards Board -- hence

1 forward, FASB -- promulgated a financial accounting
2 standard that permits an accommodation between
3 regulatory accounting and financial accounting?

4 A. I'm not sure if they have promulgated
5 a standard between regulatory accounting and
6 financial accounting in particular. Are you
7 referring to FAS 71?

8 Q. FAS 71 is what I had in mind.

9 A. Thank you. I am aware of FAS 71.

10 Q. And what does FAS 71 do?

11 A. Well, what FAS 71 does is that you can
12 recognize differences in the financial statements of
13 a company due to the effects of rate making, which
14 would otherwise be different from those which would
15 be recognized on GAAP financial statements for an
16 entity that is not regulated.

17 Q. Right. What's your understanding of
18 generation of customers?

19 A. My understanding of generation of
20 customers would be, putting this in sort of simple
21 terms, say generations, that would be grandfather,
22 parents and kids, so something, 20, 30 years types of
23 generations of customers. A long, relatively long
24 period of time.

25 Q. Couldn't you also consider a

1 generation to be those customers who take service
2 under a particular set of rates, that is, the
3 customers between one rate order of the commission
4 and the next rate order of the commission?

5 A. I would not.

6 Q. Would you agree that those customers
7 are the only customers who uniformly take service
8 under one set of rates from one set of, or the same
9 terms of service from a utility?

10 A. I would not necessarily agree with
11 that because even between two different rate cases,
12 which could be, the rates could be in existence for
13 20, 30 years, could be in existence for one year; you
14 could have customers go come and go among that. In
15 terms of generational customers, whom I refer to in
16 my testimony, is more the 20 or 30 year type of
17 period that I am referring to.

18 Q. So it's your understanding that the
19 customer base as far as it's made up of individuals
20 would be more uniform over a period of 20 or 30 years
21 than it would say between rate cases for a utility?

22 A. Uniform in what manner?

23 Q. Well, I think composed of the same
24 individuals.

25 A. That is -- that is possible. Yet at

1 the same time I have not done a specific analysis.
2 But in terms of, again, in terms of when I refer to
3 generational customers, I think I have defined to you
4 what I think in terms of that.

5 Q. So your -- and --

6 A. And in particular, too, I'm not
7 speaking about specific, one specific customer, I'm
8 thinking about it in terms of classes of customers in
9 generations.

10 Q. Do you have any sense of how much of
11 the cash provided for the purpose of net salvage or
12 cost of removal between rate cases is actually used
13 for the property that is actually removed while the
14 rates are in effect?

15 A. Could you repeat that question?

16 Q. Probably not. Probably not. But
17 while a particular set of rates are in effect, a
18 portion of those rates or a portion of the revenues
19 collected from those rates is attributable to net
20 salvage or cost of removal, okay? Now, how much of
21 the cash is attributable to the accrual for a
22 property that is actually removed during the period?

23 A. Is your question that under the
24 standard approach you have reflected in rates an
25 amount for net salvage, and during that period of

1 time that those rates are in effect retirements and
2 removals indeed take place? And is your question
3 then, how much of the cash that would have been
4 reflected in rates over some period of time are
5 ultimately used for retirements in general for
6 property in general?

7 Q. No. Let me -- let me see if I can
8 give you an example. And we're talking, rates have
9 been set and they will be changed at some point in
10 time in the future.

11 A. Mm-hmm.

12 Q. Say that in that period you remove 200
13 feet of main at a given cost in year three and it
14 costs \$100 to remove it. Do you have any sense of
15 how much of, of that cost accrued during the three
16 years or the, the relative proportion between what
17 accrued while the rates were in effect and the cost
18 to remove the property that was actually removed
19 during the period?

20 A. In your specific example it could be
21 as much as 100 percent. Could be. But in terms of
22 the specific dollars in terms of statistical analyses
23 and the like, I do not have that with me or nor do I
24 know that off the top of my head.

25 Q. Under what circumstances would it be

1 100 percent?

2 A. Well, if you're at the end of a life
3 of a particular asset and you've accumulated moneys
4 for that particular asset in your rates, it is
5 possible then that those moneys would be in the
6 general funds that could go to retire that particular
7 asset and remove that asset entirely.

8 Q. Yeah, but I have not articulated my
9 question --

10 A. I'm sorry.

11 Q. No. No. I mean, that's -- if for the
12 particular plant when the rates went into effect was
13 say year 57, plant had been in the ground 57 years
14 and when it's removed it had been in the ground 60
15 years, I'm interested in how much, what would the
16 accrual be for that, the last three years relative to
17 the actual cost to remove the property.

18 A. That's a hypothetical. I don't know
19 if I can answer.

20 Q. Well, it is a hypothetical.

21 A. Yeah, but I'm not sure I can answer
22 that. I mean, you're saying if something came in
23 year 57, how much of that over the last three years
24 is available to retire something in year 60. I --

25 Q. If things have worked as the standard

1 method anticipates, it should be a very small amount,
2 should it not?

3 A. Between years 57 and 60?

4 Q. (Nonverbal response.)

5 A. The amount that you would be effecting
6 -- if you have --

7 Q. No, that you would be accruing for
8 cost of removal in the last three years would be
9 relatively small.

10 A. Under the standard approach, if you
11 have an asset with a 60-year life --

12 Q. Yes.

13 A. -- okay? And under the standard
14 approach, that pro rata portion of that net salvage
15 has been reflected in rates and allocated to
16 customers who have used that asset over the prior 57
17 years, that, that's obviously been in rates for 57
18 years. So now for some reason you have a rate case
19 and really the net salvage number may not have indeed
20 changed, it could be exactly the same that you have
21 always accrued for that particular asset. So for
22 those last three years, for those customers who have
23 used it the last three years, you will have accrued
24 and collected from those customers that portion of
25 those three years for that asset, that is true.

1 Q. Would you take a look at page 13 of
2 your testimony, lines 2 to 5.

3 A. Yes.

4 Q. And would you -- while keeping that in
5 mind turn to page 19 of your testimony, lines 19 to
6 22.

7 A. Yes.

8 Q. Could you explain to me the difference
9 between those two concepts?

10 A. I think -- I don't know if those two
11 concepts are necessarily related. One talks about a
12 safeguard which is in existence under the standard
13 method, and the other one refers to a totally unique
14 method that's been adopted by Staff that amortizes
15 theoretically overaccruals in current rates, that
16 would be quote, unquote, as used in line 3. I'm not
17 sure what the relationship is. They're sort of two
18 different issues.

19 Q. Isn't the true-up mechanism of, of
20 correcting over or underaccruals in the reserves
21 simply a general case of what is happening when you
22 either at the company's or Staff's behalf's amortize
23 over or underaccruals to the reserve?

24 A. That presumes that there was an
25 overaccrual in the first place.

1 Q. I think my question said overaccrual
2 or underaccrual.

3 A. I'm referring again back to your
4 original question as to how they relate together, and
5 this is talking about overaccruals. And so
6 underaccruals I didn't think necessarily was on the
7 table.

8 So in terms of overaccruals, this is,
9 this assumes that there are overaccruals in the first
10 place. Which, this -- on page 19, lines 19 through
11 22, talk about a safeguard under the standard method
12 of, a standard approach, and this is a safeguard
13 which is inherent in the standard approach. What is
14 discussed on page 13 has nothing to do with the
15 standard approach.

16 Q. Well, what do you mean by the
17 parenthetical, by the expression, true-up mechanism,
18 e.g., amortization of over or underaccruals?

19 A. Under -- that were taken place through
20 the utilization of the standard method.

21 Q. The standard method doesn't have
22 anything to do with amortizing the, an overaccrual or
23 underaccrual to the reserve, does it?

24 A. The standard method with this
25 safeguard ensures that any over or underaccruals

1 because of change in estimates are ultimately trued
2 up.

3 Q. Well, let me ask you, at what time did
4 any such over or underaccruals be identified?

5 A. During updated depreciation studies
6 and analyses.

7 Q. And does that sometimes happen during
8 rate cases?

9 A. It indeed does happen sometimes during
10 rate cases. And often, and could potentially happen
11 outside of that, a rate case, but generally with a
12 rate case.

13 Q. So if, if an overaccrual or
14 underaccrual in a reserve for a particular account
15 were identified in a rate case, it would be
16 appropriate to amortize either the underaccrual or
17 the overaccrual at that time in a rate case setting;
18 is that correct?

19 A. Any underaccrual or overaccrual that
20 would be identified would be then reflected in
21 reserve, and then that reserve then would be
22 utilizing the existing service line of assets which
23 would be trued up at the same time, and then the
24 depreciation reserve would ultimately get synched up.

25 Again -- but what was talked about

1 here in the Staff's issue, excuse me, on pages 13,
2 lines 3 to 5, has nothing to do with the standard
3 approach. This safeguard assumes on page 19 that the
4 standard approach has been utilized consistently
5 throughout. The Staff's approach significantly
6 abandons that standard approach and that is what I'm
7 referring to on page 13.

8 Q. Okay. Now, if using the standard
9 method you, and during a rate case, you identify an
10 overaccrual or underaccrual in the reserve of a
11 particular account, would it be appropriate to
12 amortize that underaccrual or overaccrual to rates?

13 A. Yes.

14 Q. Thank you.

15 A. But having said that, that is, is not
16 what the Staff is getting to. They are indeed
17 talking about amortizing into rates amounts that have
18 been provided in the past by customers for net
19 salvage and therefore, and therefore giving current
20 customers a reduction in rates as a result.

21 Q. Do businesses or entities ever change
22 accounting methods between a cash and accrual basis?

23 A. Businesses and entities for what
24 purpose?

25 Q. For their financial reporting

1 purposes?

2 A. I would generally say under GAAP the
3 accrual basis of accounting is appropriate.

4 Q. But there are some businesses, are
5 there not, that are cash businesses?

6 A. It depends upon what they utilize
7 their financial statements for.

8 Q. Suffice it to say that, that the
9 accounting profession recognizes that there is a cash
10 method and an accrual method; is that correct?

11 A. The accounting profession recognizes
12 there's a cash basis of accounting and an accrual
13 basis of accounting.

14 Q. Is that yes? I listen for the yeses
15 and nos, even though they're qualified.

16 A. It's a qualified yes.

17 Q. A qualified yes. And if you were
18 switching, for instance, at one stage pensions may
19 have been treated on a cash basis and later treated
20 on a accrual basis, and at the time such methods
21 switched there might have to be adjustments to
22 account for the change in the method of recording,
23 would you agree with that?

24 A. I would generally disagree because
25 companies in general are unable just to switch

1 between cash and accrual basis of accounting without
2 very good reason. That is why there is a consistency
3 standard in accounting. And so if there would be
4 significant changes, then people would not have any
5 basis to rely on financial statements because they
6 would be changing year in and year out.

7 So generally speaking, what you find
8 with companies in general is that you don't see
9 switches between cash and accrual basis in
10 accounting. And I would suggest, with regard to your
11 example of pensions, companies use for their
12 financial statements the accrual basis of accounting.

13 Q. Are you aware that for setting rates
14 in Missouri that both pensions and other post
15 employment benefits have variously been treated as on
16 a cash basis or accrual basis?

17 A. That is for rate making purposes, that
18 is not what I was referring to.

19 Q. All right. Well my question is, and
20 let's assume now that it's just for regulatory
21 purposes, when you make a switch from a cash basis to
22 an accrual basis or vice versa might it be necessary
23 to make adjustments to, to fully recognize the change
24 in approach?

25 A. Adjustments to what?

1 Q. Adjustments to the accounts --

2 A. To the accounts?

3 Q. Yes.

4 A. Or to rates?

5 Q. To the accounts.

6 A. Not necessarily. It would just
7 depend.

8 Q. Well, not necessarily means it's
9 possible in some instances.

10 A. You would have to give me a specific
11 example and then I'll walk you through it, so I would
12 not necessarily agree.

13 Q. Thank you. Are there any generating
14 assets at issue in this case?

15 A. This case relates to mass property
16 assets in general, however, I do make a reference
17 that, to generating assets.

18 Q. My question is, are there any
19 generating assets in this Laclede Gas rate case?

20 A. With the Laclede Gas case they do not
21 have generating assets.

22 Q. At least not that you know?

23 A. Not that I know of, that's correct.

24 MR. PENDERGAST: We do have a temporary
25 generator down in the basement.

1 A. But I do believe that many of the
2 things that I refer to in my testimony can apply to
3 generation assets as well, and I believe I state so
4 in my testimony.

5 Q. (BY MR. SCHWARZ) On page 17, lines 18
6 and following, you talk about a spike in retirements,
7 and I'm curious what you mean by a spike in
8 retirements.

9 A. In any one particular year a
10 significant increase in retirements that have, for
11 instance, maybe from the, a normal trend.

12 Q. And I mean, could current customers
13 face spikes in retirements?

14 A. I'm not sure exactly what you mean,
15 could current customers face spikes in retirements.

16 Q. Well, you're talking about customer
17 who is are being served at that time, which I think
18 is in reference to some future time. But couldn't
19 current customers face spikes in retirement as well?

20 A. Well, current customers could see
21 increases in rates due to retirements. But again,
22 those customers would be paying, under the standard
23 approach those would be allocated and amortized,
24 those costs for retirements would be estimated from
25 that plan's inception. And so throughout the life,

1 the increase in net salvage for those particular
2 customers could be reflected in rates and so,
3 therefore, there could be an increase in rates.

4 And there could be an increase in
5 retirement activity, but you would not see under the
6 standard approach a significant increase in rates
7 versus the Staff's approach, should there be a
8 significant and unusual increase in retirement
9 activity in any one particular year.

10 Q. So the spikes that you're referring to
11 there are temporary and sudden increases in
12 retirement rate, you know, the activity, retirement
13 activity which then you would expect to return to a
14 normal level?

15 A. The spikes I'm referring to in this
16 particular situation is, is referencing the Staff's
17 approach whereby rates --

18 Q. No. No. No. I'm going to cut you
19 off here, I think. I'm just --

20 A. I believe -- I believe under --

21 Q. My question goes, goes to -- I mean, a
22 spike suggests to me a sudden fluctuation. I suppose
23 you could have negative spikes as well as positive
24 spikes, but it refers to a sudden fluctuation in a
25 measurement, in this case, retirements. Is that how

1 you're using the term?

2 A. How I'm using the term here is in part
3 what you just said, that there would be a sudden
4 increase or a, an unusual increase in retirements.
5 And in terms of spike, I'm referring to rates. That
6 under the Staff's approach, then customers would be
7 faced with paying for that increase in those
8 retirements, that sudden increase in retirements
9 through rates and so, therefore, that would create
10 the rate volatility. That's the context I'm
11 referring to.

12 Q. Would you agree that the standard
13 method anticipates that for any particular generation
14 or vintage -- let's talk about vintage. Generations
15 got us too confused earlier.

16 A. Thank you.

17 Q. For a particular plant that's in
18 service at a particular time, that the, eventually
19 the cost to remove that vintage will exceed the
20 accrual thence forward?

21 A. Standard method estimates the costs of
22 removal once that plan is put in service, and then
23 throughout various times when they continue to update
24 potential depreciation studies. It estimates that
25 cost and, therefore, allocates that cost over the

1 service life of that asset.

2 Q. Are you finished?

3 A. Yeah, I -- but what I do not
4 understand then is the remaining part of your
5 question, how. I was explaining what my
6 understanding is how that net salvage cost is
7 determined. I'm not sure if I answered your
8 question.

9 (Mr. Schwarz showed Mr. Byrne a
10 document at this time.)

11 MR. BYRNE: Okay.

12 Q. (BY MR. SCHWARZ) Mr. Stout sets out a
13 schedule, and if you look, I think it's schedule
14 WMS4-1, and if you look beginning in the year 2021,
15 the estimated net salvage costs start exceeding the
16 accruals; is that correct?

17 MR. BYRNE: Can he have a minute to
18 look at the context of the chart and the testimony
19 and stuff like that?

20 MR. SCHWARZ: I wanted to identify it
21 for the record.

22 MR. BYRNE: Okay.

23 THE WITNESS: And you're referring to
24 line 2021?

25 MR. SCHWARZ: Would you like a break?

1 MR. BYRNE: Why don't we take a break.

2 (A short recess was taken at this
3 time.)

4 Q. (BY MR. SCHWARZ) Well, we're back on
5 the record. I think I had asked you to take a look
6 at one of Mr. Stout's exhibits and to note that the,
7 at some point in time the actual expense is, for
8 removal is greater than the accrual.

9 A. Am I correct in meaning the actual
10 retirement cost --

11 Q. Right.

12 A. -- is greater than the initial accrual
13 expense?

14 Q. I can't remember what the actual
15 columns --

16 A. It says retirement expense and net
17 salvage accrual.

18 Q. So we're there?

19 A. I believe so.

20 Q. And that --

21 A. Add just to make sure I understand, I
22 believe you told me that you thought that flipped
23 over 2021. Does it flip over in 2019 -- but that's
24 not the point, I just want to make sure I'm looking
25 at the right line.

1 Q. Yeah. And then that pattern continues
2 for the, at least the rest of that page?

3 A. Yes.

4 Q. Where will the cash come from in those
5 later years to, to pay for those costs of removal?

6 A. Well, a couple things to point out,
7 one, this assumes that, if I, if I understand the
8 schedule correctly, that this assumes that you have
9 static planned and you have no additional additions,
10 it's just --

11 Q. That's correct.

12 A. And this just runs through its natural
13 life, meaning that there are no additional plant
14 additions. That's the assumption that, looking at
15 this schedule, is my understanding.

16 Q. That's it. And it's also the
17 assumption of my question.

18 A. The cash to take care of those
19 retirements in the future can come from several
20 sources, including the general operating -- general
21 funds of the company as well as potentially from
22 going to the capital market should that be necessary
23 to, to borrow.

24 Q. But is it safe to say that it should
25 not come from rate payers?

1 A. Under this particular scenario, if you
2 are following the standard approach and if the
3 numbers which start it and end it are the same, then
4 what should have been collected from rate payers
5 throughout the course of this time period should be
6 adequate under this limited scenario.

7 Q. So that at that stage, if we assume
8 that there's only rate payers and shareholders, the
9 shareholders would need to provide the cash?

10 A. Who do you mean -- or what do you mean
11 by shareholders?

12 Q. The company.

13 A. The --

14 Q. Well, if the rate payers -- if it's
15 not the rate payers' responsibility to provide the
16 funds, since they've provided them through the
17 accrual, then there would have to be a source of
18 funds other than the rate payers.

19 A. All things being equal, then it would
20 be the company's responsibility and obligation to, to
21 pay for that.

22 Q. Very good.

23 A. Again, under that limited situation
24 which you referred me to.

25 Q. Very limited scenario, yes. At the

1 bottom of page 23 and the top of page 24 -- would you
2 take a look at that and --

3 A. Are you referring to lines on page 23,
4 lines 19 through 23, and then lines on page 24?

5 Q. One through four.

6 A. Let me read those, please. (Pause.)
7 Yes.

8 Q. Wasn't inadequate tree trimming a
9 significant contributing Factor to the August 2003
10 blackout?

11 A. Clearly in part tree trimming played a
12 role.

13 Q. And that -- but that doesn't have
14 anything to do with depreciation or infrastructure,
15 does it? That's -- that's an operating expense,
16 operating activity, is it not?

17 A. Tree trimming is an operating
18 activity. The point I'm making here is a blackout in
19 general. The 2003 blackout showed how critical
20 reliability is. And if you are not able to make
21 timely investments in infrastructure, then
22 reliability could be threatened and, therefore,
23 overall economic development within the state. And
24 so the 2003 blackout, while it had numerous causes,
25 is an example that shows the importance of energy to

1 the overall welfare of a state's economy.

2 Q. Would you please cite all instances
3 you know where a business or industry located
4 elsewhere because Missouri utilities couldn't provide
5 service?

6 A. Could you repeat the question?

7 Q. Would you please cite all instances
8 that you know of where a business or industry located
9 elsewhere because Missouri utilities could not
10 provide adequate service?

11 A. Your question again is, to repeat it,
12 can I cite all instances?

13 Q. That you know of.

14 A. That I am aware of, where businesses
15 have not located to Missouri because of their fear of
16 inadequate -- of adequate service. I don't have any
17 specific instances because my belief is that
18 businesses believe that for UE -- and I can speak for
19 UE -- that we can provide adequate service, and do in
20 large part due to our ability to timely invest in
21 infrastructure and the like because of our overall
22 sound financial base due in large part due to the
23 rate making policies which have been in place
24 including the standard approach.

25 Q. You talk about rate shock in your

1 testimony. Can you tell me what portion of either
2 AmerenUE's or Laclede's rates are attributable to net
3 salvage?

4 A. Is your question in the context of the
5 rate shock that I am referring to on pages 15 or 16,
6 or are you just asking me the question of what
7 portion of our rates would be --

8 MS. O'NEILL (via telephone): I can't
9 hear you. Could you speak up, please?

10 A. Are you asking me about the context of
11 my statement of rate shock on lines 15 or 16 or are
12 you asking me what portion of our existing rates
13 encompass net salvage or together?

14 Q. (BY MR. SCHWARZ) What portion of your
15 existing rates is attributable to net salvage?

16 A. I do not know the percentage.

17 Q. What about return on equity?

18 A. I do not know the percentage.

19 Q. Fuel?

20 A. Again, in terms of specific
21 percentages, I do not know.

22 Q. Taxes?

23 A. Again, I do not know the specifics.

24 MR. SCHWARZ: I think I'm done.

25 MR. BYRNE: Okay.

1 MR. SCHWARZ: Ruth?

2 MS. O'NEILL (via telephone): Yeah, I
3 can't hear anything you guys are saying.

4 MR. SCHWARZ: Well, you haven't missed
5 much.

6 MS. O'NEILL (via telephone): Well,
7 okay.

8 MR. SCHWARZ: Sorry.

9 MS. O'NEILL (via telephone): All
10 right.

11 MR. SCHWARZ: Do you have any
12 questions?

13 MS. O'NEILL (via telephone): At this
14 point I think I'd risk repeating myself. I'm having
15 a problem hearing for about five minutes, so. No, I
16 don't have any questions.

17 MR. BYRNE: Okay, then I think we're
18 done.

19 MR. PENDERGAST: Is there any desire on
20 the part of anybody to try and start the next one a
21 little bit early since we've got Mr. Cooper here?
22 Ruth, you're on the phone. I don't think there's
23 anybody missing.

24 MR. BYRNE: Should we go off the record
25 to talk about this or do you want this on the record?

1 MR. PENDERGAST: I'd really like to
2 have this memorialized for all time. Why don't we go
3 off the record if we could.

4 THE REPORTER: Do you discuss
5 signature in these depositions?

6 MR. BYRNE: We want to review it and
7 sign.

8 (Wherein, the taking of the instant
9 deposition ceased.)

10 (Deposition to be read and signed by
11 the witness.)

12

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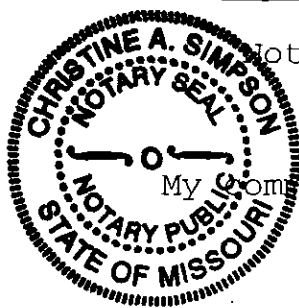
24

25

1
2 CERTIFICATE OF REPORTER
3
4

5 I, Christine A. Simpson, a Registered
6 Professional Reporter and Notary Public within and
7 for the State of Missouri, do hereby certify that the
8 witness whose testimony appears in the foregoing
9 deposition was duly sworn by me; that the testimony
10 of said witness was taken by me to the best of my
11 ability and thereafter reduced to typewriting under
12 my direction; that I am neither counsel for, related
13 to, nor employed by any of the parties to the action
14 in which this deposition was taken, and further that
15 I am not a relative or employee of any attorney or
16 counsel employed by the parties thereto, nor
17 financially or otherwise interested in the outcome of
18 the action.

19
20 *Christine A. Simpson*
21



22 Notary Public within and for
23 the State of Missouri
24 My Commission expires March 28, 2008
25

1 STATE OF Missouri)
2 city)
COUNTY OF St. Louis)

3 I, WARNER L. BAXTER, do hereby certify:

4 That I have read the foregoing deposition;

5 That I have made such changes in form and/or
6 substance to the within deposition as might be
7 necessary to render the same true and correct;

8 That having made such changes thereon, I
9 hereby subscribe my name to the deposition.

10 I declare under penalty of perjury that the
11 foregoing is true and correct.

12 Executed this 20th day of September,
13 2004, at St. Louis, MO.

14
15 Valerie W. Whitehead

16 Notary Public

17 My commission expires: 12-19-06

18
19 **VALERIE W. WHITEHEAD**
Notary Public - Notary Seal
STATE OF MISSOURI
Jefferson County
20 My Commission Expires: Dec. 10, 2006

21
22 Warner L. Baxter
23 WARNER L. BAXTER

24 CAS/WARNER L. BAXTER, 09/14/04

25 RE: Laclede Gas Company/GR-99-315

1 WITNESS ERRATA SHEET

2 Witness Name: WARNER L. BAXTER

Case Name: Laclede Gas Company/GR-99-315

3 Date Taken: 09/14/04

4 Page # 12 Line # 25

5 Should read: including net salvage in depreciation.

6 Reason for change: incorrect word

7

8 Page # 16 Line # 14

9 Should read: strike first go "could have customers come and go"

10 Reason for change: unnecessary word inserted

11

12 Page # 33 Line # 9

13 Should read: static plant

14 Reason for change: incorrect word

15

16 Page # _____ Line # _____

17 Should read: _____

18 Reason for change: _____

19

20 Page # _____ Line # _____

21 Should read: _____

22 Reason for change: _____

23

24 Witness signature:

25

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