# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Application of the City of	)	
Harrisonville, Missouri, and KCP&L Greater	) <u>Case No. EO-2017-013</u>	8
Missouri Operations Company for Approval	)	
Of a Territorial Agreement	)	

## STAFF RECOMMENDATION TO APPROVE TERRITORIAL AGREEMENT

COMES NOW the Staff of the Missouri Public Service Commission ("Staff"), by and through counsel, and for its Recommendation that the Commission approve the October 20, 2016, Territorial Agreement ("TA") between the City of Harrisonville, Missouri ("City"), and KCP&L Greater Missouri Operations Company ("GMO") (collectively "Joint Applicants"), that is the subject of their joint application, states as follows:

- 1. On November 7, 2016, the City and GMO filed their joint application requesting approval of their TA that would allow GMO to serve new customers on approximately 35 acres located within the city limits of Harrisonville, which has a municipally-owned electric utility. A new industry is expected to build a new structure(s) on this site. Both the City and GMO agree that allowing GMO to provide service to new structures on these about 35 acres is the most economical and practical option, as GMO's existing facilities are closer to the site than the City's.
- 2. Section 394.312.5, RSMo. 2016, provides, in part: "The commission may approve the application if it determines that approval of the territorial agreement in total is not detrimental to the public interest."
- 3. The Joint Applicants are not requesting authority to transfer, sell or exchange any electric facilities or current customers/members. Thus, the

Joint Applicants will continue serving all their current customers/members, even if these customers/members are located in an area to be served exclusively by the other electric service provider should the Commission approve their TA.

4. As explained in Staff's memorandum (attached to this pleading as Appendix A), Commission approval of the TA will allow both the City and GMO to most efficiently and effectively use their existing facilities in the applicable areas and best plan for future expansion and, thereby, limit duplicative facilities. Therefore, it is Staff's opinion that the TA is not detrimental to the public interest, pursuant to § 394.312.5 RSMo 2016, 4 CSR 240-2.060, and 4 CSR 240-3.130.

WHEREFORE, Staff submits its Recommendation to the Commission's Order and recommends that the Commission approve the territorial agreement dated October 20, 2016.

Respectfully submitted,

#### /s/ Casi Aslin

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#### **CERTIFICATE OF SERVICE**

I hereby certify that true and correct copies of the foregoing were mailed, electronically mailed, or hand-delivered to all counsel of record this 6<sup>th</sup> day of December, 2016.

#### /s/ Casi Aslin

#### **MEMORANDUM**

TO: Missouri Public Service Commission Official Case File

Case No. EO-2017-0138 – In the Matter of the Application of the City of

Harrisonville, Missouri and KCP&L Greater Missouri Operations Company for

Approval of a Territorial Agreement

FROM: Noumvi G. Ghomsi – Operations Analysis Department / Engineering Analysis

Unit

SUBJECT: Staff Memorandum Recommending Approval of Territorial Agreement

DATE: December 6, 2016

#### STAFF RECOMMENDATION

The Staff of the Missouri Public Service Commission ("Staff") recommends that the Missouri Public Service Commission ("Commission") approve the October 20, 2016 Territorial Agreement ("TA") between KCP&L Greater Missouri Operations Company ("GMO") and the City of Harrisonville, MO ("City") (collectively "Joint Applicants") requesting approval of their TA that would allow GMO to serve new structures on approximately 35 acres ("affected areas") that are located in the city limits of Harrisonville, Missouri, finding that the transaction is not detrimental to the public interest, pursuant to 394.312.5 RSMo (2016), 4 CSR 240-2.060, and 4 CSR 240-3.130.

#### **OVERVIEW**

On November 7, 2016, the City and GMO filed their joint application requesting approval of their TA, which would designate approximately 35 acres that are located in the city limits of the City of Harrisonville, Missouri, which has a municipally-owned electric utility, as an exclusive electric service area of GMO. The terms of the TA apply only to the Joint

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OFFICIAL CASE FILE MEMORANDUM

DECEMBER 6, 2016

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Applicants; these terms have no effect on any other electric service provider. The terms of the

TA do not include any request for an exchange of electric facilities or current

customers/members. Thus, the Joint Applicants will continue serving all their current

customers/members even if these customers should lie in an exclusive service territory of the

other electric service provider should the TA be approved by the Commission. The reasons cited

for seeking approval of this TA include avoiding future duplication of electric facilities in these

specified areas and allowing the Joint Applicants to make the most efficient and effective use of

their existing and future resources.

On November 8, 2016, the Commission issued a Notice of Application and Order

Directing Filing in which the Commission established a deadline of November 22, 2016 for any

party desiring to intervene in this case and also directed Staff to file a recommendation by

December 6, 2016. No party intervened in this case.

The City of Harrisonville, Missouri, is a municipality that provides electric service to its

customers in all or parts of Harrisonville, Missouri, in which lie the areas that are the subject of

the Joint Application. Although the Commission has limited jurisdiction over municipalities, the

City of Harrisonville, Missouri, is subject to the jurisdiction of the Commission in this case

under Section 394.312 RSMo (2016) <sup>1</sup>.

As a municipality, the City of Harrisonville is not required to file annual reports or pay

assessment fees. Further, Staff is unaware of any pending or final unsatisfied judgments against

the City from any state or federal court involving customer service or rates.

<sup>1</sup> Section 394.312.4 states, in relevant part, that "...before becoming effective, all territorial agreements entered into under the provisions of this section, including any subsequent amendments to such agreements, or the transfer or assignment of the agreement or any rights or obligations of any party to an agreement, shall receive the approval of

the public service commission by report and order..."

GMO is an electrical corporation subject to the jurisdiction of the Commission as

specified, in part, by Chapters 386 and 393, RSMo (2016). GMO is authorized to provide

electricity in and around the areas that are the subject of this Joint Application. GMO is subject

to the jurisdiction of the Commission in this case.

GMO is current on all assessment fees and annual report filings. The Staff is not aware of

any other matter before the Commission that affects or is affected by this filing; nor is Staff

aware of any pending or final unsatisfied decision against GMO from any state or federal court

involving customer service or rates within the last three years that would affect or is affected by

this filing.<sup>2</sup>

**TERRITORIAL AGREEMENT** 

On October 20, 2016, the Joint Applicants entered into a TA. The TA describes the Joint

Applicants' electric service area boundaries and specifies that an approximately 35 acre parcel,

known as the Warner Site, will receive electric service from GMO even though that site is

located within the City's exclusive service area. A new industry is expected to build a new

structure(s) on the Warner Site. GMO and the City both agree that allowing GMO to provide

service to the Warner Site is both economical and practical. Although that alternative will require

a minimal extension of GMO's facilities, it is most cost effective because GMO's existing

facilities are much closer to the new structure than are those of the City. Any future customer

connections in the City's service area will be at the discretion of the City of Harrisonville to

serve them. No other electric utilities serve in the area covered by the Agreement. No existing

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<sup>2</sup> The Joint Application listed two GMO cases that are currently pending but Staff does not believe these cases affect this filing. The cases were EC-2016-0012, *Staff of the Missouri Public Service Commission v. KCP&L Greater Missouri Operations Company*; and EC-2016-0230, *James Dickson and Angela Dickson v. KCP&L Greater* 

Missouri Operations Company.

customer's utility service will be changed by the TA. The TA establishes service obligations that

take best advantage of available electric facilities.

### **CONCLUSION**

For the reasons stated above, Staff is of the opinion that the Commission should approve the Joint Application, finding that this TA between GMO and the City of Harrisonville, Missouri, dated October 20, 2016, is not detrimental to the public interest, pursuant to Section 394.312.5 RSMo (2016), 4 CSR 240-2.060, and 4 CSR 240-3.130. Therefore, Staff recommends that the Commission approve the Joint Application, which will establish an exclusive electric service area for GMO and the City of Harrisonville, Missouri, as between them, at the Warner Site. Approval of the TA will allow GMO and the City of Harrisonville, Missouri to most efficiently and effectively use their existing facilities in the applicable areas and best plan for future expansion and thereby limit duplicative facilities. This TA has no effect on other electric service providers present in the affected areas included in the Joint Application. Allowing GMO to provide service to the Warner site is in the best interests of both the Joint Applicants and the public. Should the Joint Application be approved, the Staff recommends that the Commission order GMO to file revised tariff sheets with a metes and bounds description or a map with the

Commission that reflect the service territory changes discussed in the Joint Application.

# BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the Matter of the Applica Harrisonville, Missouri, and Missouri Operations Compa Of a Territorial Agreement	KCP&L Greater	) ) )	Case No. EO-2017-0138
AFFIDAVIT OF NOUMVI GHOMSI			
STATE OF MISSOURI	)		
COUNTY OF COLE	) ss )		
	ed to the attached Staff I	Recommend	res that he is of sound mind and dation in Memorandum form; and e and belief.
Further the Affiant s	ayeth not.		
		Noi	Mons umvi Ghomsi
Subscribed and sworn to be	this 6th day of	December,	2016.
JESSICA LUEE Notary Public - No State of Miss Commissioned for ( My Commission Expires: F Commission Number	otary Seal couri Cole County ebruary 19, 2019	Jessica	Duebbert Motary Public