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Exhibit No. Issue: Cost of Capital (Debt) Witness: Michael E. Thaman, Sr. Type of Exhibit: Direct Testimony Sponsoring Party: Indian Hills Case No.: WR-2017-0259 Date: October 13, 2017

**Missouri Public Service Commission** 

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**Direct Testimony** 

of

Michael E. Thaman, Sr.

On Behalf of

Indian Hills Utility Operating Company, Inc.

October 13, 2017

TH Exhibit No. V. Datell-27-77 Reporter File No. UR - 2017-0

#### **AFFIDAVIT**

STATE OF *Mussuuri* ) COUNTY OF <u>At Jours</u> )

SS

I, Michael E. Thaman, Sr., state that the answers to the questions posed in the attached Direct Testimony are true to the best of my knowledge/information and belief.

Subscribed and sworn to before me this 13 th day of October, 2017.

Mothnu Notary Public

My Commission Expires:

Kathisen M. Folkmer Blade of Missouri - St. Louis County Rotary Public Commission #12533887 My Commission Expires 4/18/2020

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#### DIRECT TESTIMONY OF MICHAEL E. THAMAN, SR.

#### 1 WITNESS INTRODUCTION

- 2 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 3 A. My name is Michael E. Thaman, Sr. My business address is Warson Capital
- 4 Partners, LLC, 7733 Forsyth Boulevard, Suite 1450, St. Louis, MO 63105.
- 5 Q. PLEASE DESCRIBE YOUR FORMAL EDUCATION.
- 6 A. I received a Bachelor of Science with a major in Accounting from the University
- 7 of Missouri Columbia in 1971.

#### 8 Q. PLEASE DESCRIBE YOUR PROFESSIONAL EXPERIENCE.

- 9 A. My professional experience includes the following:
- a. <u>1971 1981</u>: Practice as a Certified Public Accountant with the St. Louis
   office of KPMG, an international accounting firm.
- b. <u>1981 1991</u>: Executive Vice President and Chief Financial Officer of
   Landmark Bancshares Corporation, a \$2.5 billion banking organization
   based in St. Louis, now part of Regions Bank.
- c. <u>1992 1994</u>: CEO of NationsMart Corporation, a consumer services
   company which completed an IPO in 1993.
- d. <u>1994 present</u>: Co-Founder and CEO of Warson Capital Partners, LLC, an
   investment banking and private equity firm based in St. Louis providing debt
   and equity capital to emerging growth companies in a wide range of
   industries.

# 1 Q. WHAT EXPERIENCE DO YOU HAVE IN REGARD TO THE FINANCING OF 2 BUSINESSES?

Α. My experience with respect to financing businesses began in the mid-1970s as a 3 member of management at the international accounting firm KPMG working with 4 5 clients who were having difficulty in arranging financing for a variety of reasons including distressed or "turnaround" situations. In that capacity, I pursued 6 financing from both traditional and nontraditional sources. As CFO of Landmark 7 8 Bancshares Corporation for eleven years, 1 (i) lead the process of raising more 9 than \$100 million of private and public debt and equity financing to fuel growth of 10 the company, ultimately listing the company on the New York Stock Exchange; 11 and (ii) served on our community banks' executive loan committees participating in the analysis and approval process for loan proposals from clients in a variety 12 13 of industries including a few public utilities. I often worked with clients whose loan proposals were rejected, usually for lack of traditional credit worthiness, to 14 15 identify and pursue alternative sources of financing. As co-founder and CEO of 16 Warson Capital Partners for 23 years, I have represented more than 100 client 17 companies in raising debt and/or equity financing in both local and national Many of these clients have been start-up situations, early-stage 18 markets. emerging growth companies, and in some cases "turnaround" situations, most 19 20 requiring nontraditional financing.

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#### 1 PURPOSE

#### 2 Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?

A. I will discuss the general non-availability of traditional financing for water utilities in the condition of Indian Hills Utility Operating Company, Inc. (Indian Hills), and the reasons therefore, as well as the reasonableness of the debt rate being charged to Indian Hills.

#### 7 COST OF CAPITAL (DEBT)

# 8 Q. WHAT DOCUMENTS HAVE YOU REVIEWED IN PREPARATION FOR YOUR 9 TESTIMONY?

10 Α. I have reviewed the Direct Testimony of Josiah Cox; "Appendix F HC to 11 Application to PSC for transfer of assets BS at Acquisition", a part of the original 12 Indian Hills asset transfer and financing case; historical financial statements of 13 Indian Hills as of and for the year ended December 31, 2016, and as of and for the nine months ended September 30, 2017; "Partial Disposition Agreement and 14 15 Request for Evidentiary Hearing Case No. WR-2017-0259"; "Report of Customer 16 Service and Business Operations Review - Consumer and Management 17 Analysis Unit Small Company Rate Increase Request Case No. WR-2017-0259"; 18 "Recommended Rate of Return for Indian Hills Utility Operating Company, Inc. as 19 of March 31, 2017 Case No. WR-2017-0259" and related schedules; a file 20 created by Indian Hills entitled "Indian Hills Credit Risk Profile"; "Small Utility 21 Return on Equity/Rate of Return Methodology" prepared by the Financial 22 Analysis Department of the Utility Services Division of the Missouri Public

1 Service Commission dated September 2010; and Missouri Office of the Public

2 Counsel "Small Utility Rate Case Tutorial" prepared by Ted Robertson, CPA.

3 Q. WHAT DO YOU UNDERSTAND IS INDIAN HILLS' ACTUAL COST OF DEBT?

4 A. Fourteen percent (14%).

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- 5 Q. DOES THAT DEBT COST SURPRISE YOU?
- A. No it does not surprise me, considering the true risk profile of Indian Hills and the
  resulting nature of the debt.
- 8 Q. PLEASE EXPLAIN.

9 Α. In my opinion, the risk profile of small utilities in the condition of Indian Hills, 10 particularly with respect to financial position, results of operations, out-of-11 compliance status, regulatory control of utility rates and related issues, and the 12 potential for unknown contingent liabilities ("Distressed Utilities"), is such that traditional bank financing is not available. Any lender to Distressed Utilities 13 would be entering into a financing arrangement with significant high-risk 14 15 characteristics, completely outside of traditional bank capital markets. There is 16 no bond rating, stated, adjusted or otherwise, that could apply to this risk profile. 17 As a result, very few sources of financing are available.

#### 18 Q. WHAT TYPES FINANCING MIGHT BE AVAILABLE TO INDIAN HILLS?

A. Financing for distressed public utilities such as Indian Hills is very difficult to
 source. The few sources that may be available would be specialized
 infrastructure venture investors, high-net-worth private investors, opportunistic
 specialty-situation financing firms, and similar high-risk investors who would
 likely: (i) be familiar with small utilities and particularly Distressed Utilities, the

1 risks that may be associated therewith, the cost and the time required to 2 eliminate or mitigate such risks, the management team and its ability to address 3 those risks; and (ii) be willing to take the risk of a loan with significant high-risk characteristics in exchange for a commensurate rate of interest. 4 Such commensurate rate of interest would be determined by such sources of financing 5 based on their own assessment of risk, a process that is highly subjective 6 because of the many unknowns, financial and otherwise, associated with 7 Distressed Utilities. Given that there exists no established market for this type of 8 9 financing, Distressed Utilities are fortunate when they do locate a source of 10 financing, but find themselves with very little negotiating position.

#### 11 Q. WHAT IS THE INTEREST RATE FOR THESE TYPES OF FINANCING?

A. Based on my experience, lenders to companies with risk profiles similar to that of
 Indian Hills could expect returns in the range of fifteen (15%) to twenty-one
 percent (21%) for such loans.

15Q.DO YOU HAVE AN OPINION AS TO THE REASONABLENESS OF THE 14%16INTEREST RATE ASSOCIATED WITH INDIAN HILLS'S FINANCING?

- A. Yes. Based on the risk profile of Indian Hills and the very few alternatives
  available for financing, I believe the fourteen percent (14%) interest rate
  associated with Indian Hills's financing is reasonable.
- 20 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

21 A. Yes.