BEFORE THE PUBLIC SERVICE COMMISSION

OF THE STATE OF MISSOURI

In the matter of the inver of steam service rendered Kansas City Power & Light	by) Case	No.	но-86-139
AFFIDAVIT OF CARY G. FEATHERSTONE				
STATE OF MISSOURI) COUNTY OF COLE)	56			
Cary G. Featherstone, of lawful age, on his oath states: That he has participated in the preparation of the attached written direct testimony and appendices/schedules attached thereto in question and answer form, consisting of 43 pages of direct testimony to be presented in the above case, that the answers in the attached written direct testimony were given by him; that he has knowledge of the matters set forth in such answers; and that such matters are true to the best of his knowledge and belief.				
Subscribed and sworn to be	fore me this	Cary G. F.	eathe	erstone ary, 1987.
	9	Notary	Pub1	lurer
C	Joyce C. Neaner, No Orage County, State of Commission 20, 100	8,1989		

PREPARED TESTIMONY

OF

CARY G. FEATHERSTONE

KANSAS CITY POWER & LIGHT COMPANY

CASE NO. HO-86-139

- Q. Please state your name and business address.
- A. Cary G. Featherstone, University Towers II, 700 East Eighth Street, Kansas City, Missouri.
 - Q. By whom are you employed and in what capacity?
- A. I am Accounting Manager of the Kansas City Office of the Missouri Public Service Commission (Commission).
 - Q. Would you please describe your educational background?
- A. I graduated from the University of Missouri at Kansas City in 1978 with a Bachelor of Arts Degree in Economics with an emphasis in Accounting.
- Q. What has been the nature of your duties while in the employ of this Commission?
- A. I have, under the direction of the Chief Accountant, Utility Division, assisted with audits and examinations of books and records of public utility companies operating within the State of Missouri with regard to proposed rate increases.
 - Q. Have you previously filed testimony before this Commission?
 - A. Yes, I have.
- Q. Have you prepared an appendix to this testimony detailing your involvement in Missouri rate cases?
- A. Yes. Schedule 1 to this testimony is a summary of rate cases I have participated in to date.

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- Q. Have you assisted in the audit of any other Missouri rate cases?
- A. Yes. I have also assisted in the audit of the following Missouri rate cases:

Case No. TR-86-14, ALLTEL Missouri, Inc.

Case No. TR-86-55, Continental Telephone Company of Missouri

Case No. TR-86-63, Webster County Telephone Company

Case No. GR-86-76, KPL-Gas Service Company

Case No. TR-86-117, United Telephone Company of Missouri

- Q. With reference to Case No. HO-86-139, have you made an examination and study of the books and records of Kansas City Power and Light Company (KCPL or Company)?
- A. Yes, with the assistance of other members of the Missouri Public Service Commission.
- Q. What were your areas of responsibility in the matter of the investigation of service rendered by the Kansas City Power & Light Company?
- A. My areas of responsibility in this proceeding include determining the appropriate level of income tax expense and of deferred tax reserves used as an offset to rate base which should be considered in the quantification of the revenue requirement, as well as providing information on the results of Staff's investigation of KCPL's proposal concerning its Central District Heating System. I will also provide an outline of the Staff witnesses participating in this proceeding.

OUTLINE OF STAFF WITNESSES-Revenue Requirement

Q. Please describe the areas the various Staff witnesses will be addressing in their prefiled direct testimony.

A. Staff's investigation into the tariff filing was broken down into two separate activities. First, Staff had to determine the overall revenue requirement associated with KCPL's steam utility operations. Staff also had to investigate the merits of the Company's proposal to phase-out and discontinue the Downtown Central District Heating System. I will address the areas covered in the prefiled direct testimony of various Staff witnesses with respect to the proposed phase-out and discontinuance of the Central District Heating System later in my testimony.

- Q. How did Staff develop the revenue requirement associated with KCPL's steam utility operations?
- A. Staff examined the various revenue, expense and investment components of the steam utility operations at KCPL. Utilizing a test year, Staff made adjustments and annualized the various components to determine the resulting revenue requirement. The following Staff members developed the steam utility operation's revenue requirement.

Staff witness Sharon K. White determined the level of annualized steam revenues. Ms. White was also responsible for developing the steam utility rate base investment of plant in service and depreciation reserve and for quantifying the appropriate level of depreciation and property tax expense.

Staff witness Gary A. Kuensting is responsible for the determination of an annualized level of fuel expense consistent with the level of steam revenues. He also will be addressing the proper level of fuel inventories to be included in the steam utility rate base investment. Hr. Kuensting quantified the allocation of electric plant and expenses to the steam utility operations.

Staff witness Elizabeth A. Brandel will provide Staff's annualization of payroll and payroll related benefits. She was also

 responsible for the calculation of the Cash Working Capital component of steam utility investment as well as Materials and Supplies and Prepayments.

Staff witness Larry G. Cox is responsible for determining an appropriate level of Operation and Maintenance (O&M) expense for non-wage and non-fuel costs and determining the proper allocation of property insurance expense for the steam utility operations.

As stated previously, I am responsible for the calculation of income tax expense and the deferred tax reserve offset to rate base.

Also, Staff witness Bruce Schmidt will be providing testimony on the appropriate rate of return KCPL should earn on its steam utility investment.

Test Year

- Q. What test year has Staff utilized in this case?
- A. On November 3, 1986 Staff filed its recommendation concerning test year with the Commission. In that document, Staff recommended the test year in this case be the twelve months ending December 31, 1985 adjusted for known and measurable changes as appropriate. In the course of its audit, Staff determined that the appropriate period for known and measurable adjustments would be through December 31, 1986. Staff has adjusted rate base investment, revenues and expenses through the end of calendar year 1986.
 - Q. What is the purpose of a test year?
- A. The purpose of a test year is to develop relationships between the various components of the ratemaking process. In order to determine the appropriate level of utility rates, Staff examines several areas of utility operations. These include rate base items such as plant in service and associated depreciation and deferred tax reserves.

materials and supplies, prepayments, and cash working capital. Staff also reviews and/or annualizes operating revenues, operating expenses, depreciation expense, property taxes, income taxes and the rate of return.

It is important to maintain a representative relationship between rate base, revenues and expenses in order for a public utility to have an opportunity to earn a fair and reasonable rate of return. An attempt is made in the regulatory process to set rates to properly reflect the levels of investment and expenses necessary to serve a customer base which provides revenues to the utility. As stated at page 6 of the Commission's Order in KCPL's 1983 general electric rate case, Case No. ER-83-49:

[t]he purpose of using a test year is to create or construct a reasonable expected level of earnings, expenses and investments during the future period in which the rates, to be determined herein, will be in effect. All of the aspects of the test year operations may be adjusted upward or downward to exclude unusual or unreasonable items, or include unusual items, by amortization or otherwise, in order to arrive at a proper allowable level of all of the elements of the Company's operations. The Commission has generally attempted to establish those levels at a time as close as possible to the period when the rates in question will be in affect.

- Q. Has Staff attempted to establish the level of earnings, expenses and investment at a time as close as possible to the period the rates in question will be in effect?
- A. Yes. By adjusting the calendar year 1985 test year through December 31, 1986, Staff reflected changes to the level of earnings, expenses and investment to the most current information available.

INCOME TAXES

- Q. What schedules are you sponsoring in this case?
- A. I am sponsoring Accounting Schedules 15 and 16.
- Q. What is the purpose of Accounting Schedules 15 and 16?

- A. Accounting Schedule 15 depicts Staff's calculation of income tax expense utilized in determination of the revenue requirement associated with KCPL's steam utility operations. Accounting Schedule 16 details the calculation of annualized interest expense and capitalized interest which are used as deductions in the income tax calculation.
 - Q. What Accounting Adjustments are you sponsoring in this case?
- A. I am sponsoring Accounting Adjustments Nos. S-10, S-12, S-13 and S-14.
 - Q. Please explain Accounting Adjustment S-10.
- A. Accounting Adjustment S-10 annualizes current income taxes consistent with the level of taxable income determined by Staff's adjusted level of operations and tax deductions shown on the Income Statement, Accounting Schedule 12, and the Income Tax schedule, Accounting Schedule 15.
 - Q. What is the purpose of Accounting Adjustment S-12?
- A. Accounting Adjustment S-12 annualizes the provision for deferred income taxes at a composite tax rate of 47.49%.
 - Q. Explain Accounting Adjustments S-13 and S-14.
- A. Accounting Adjustment S-13 amortizes the "flow-back" of deferred income taxes previously provided by the ratepayers. Accounting Adjustment S-14 is the amortization of the "flow-back" to the ratepayers for Investment Tax Credit (ITC).
- Q. Referring to Accounting Schedule 16, how did the Staff calculate the annualized deduction for interest?
- A. Staff calculated interest by applying the total Company weighted cost of debt, as determined by Staff witness Schmidt, to the Staff's adjusted rate base. Accounting Schedule 16 shows the calculation of the Staff's interest deduction for income tax purposes. Line 7 of

Accounting Schedule 16 represents total annualized interest used by the Staff to calculate income tax expense and is comprised of both interest expense and capitalized interest.

The first line shown on Accounting Schedule 16 represents

Staff's adjusted steam utility rate base taken from Accounting Schedule 3.

Line 2 is the weighted cost of debt as determined by Staff witness

Schmidt. This percentage is multiplied by Staff's steam utility rate

base, including both direct and indirect, Line 1, to compute Staff's

annualized interest expense deduction.

Line 4 of Accounting Schedule 16 represents the December 31, 1986 construction work in progress (CWIP) balance to which the weighted cost of debt is multipled to compute the capitalized interest component of the interest deduction. This balance is adjusted for construction relating to the test project electric boilers which has not been included as part of the steam utility rate base since Staff asserts that these customers are electric customers. The adjusted balance is shown on Line 4 of Accounting Schedule 16. It is necessary to include CWIP in the total annualized interest calculation so that the total deduction will include the current tax deduction for capitalized interest.

- Q. Why is it appropriate to compute the annualized interest expense deduction using the methodology as described?
- A. The methodology employed by Staff is merely a synchronization of a tax deduction for interest with the interest the ratepayer is being required to provide the Company through rates. Since revenue requirement is derived through the application of a rate of return to the rate base investment, the interest provided by the ratepayer which should be used as a tax deduction should be quantified by applying the weighted cost of debt included in the cost of capital to the rate base.

In easence, the Company's rates are designed to afford the Company the opportunity to earn the computed return and therefore the ratepayer should receive the benefit of an interest deduction equal to the amount paid by the ratepayer regardless of actual or estimated Company payments.

- Q. Is taking a deduction for capitalized interest the same as the treatment Staff gives to the other capitalized items?
- A. Yes. Taking capitalized interest as a deduction to income taxes is the same as taking capitalized property taxes, pensions and payroll taxes as a deduction.
- Q. What is the source for the Staff's deductions for capitalized property taxes, pensions and payroll taxes as shown in Schedule 15, Calculation of Income Tax Expense?
- A. The amounts are allocations of the Staff's total annualized property taxes, pensions and payroll taxes which relate to construction activity. These amounts were provided by Staff witnesses White and Prandel.
- Q. How did Staff determine the deduction for tax straight line direct?
- A. Staff determined the amount of tax straight line depreciation that directly relates to steam utility operations by applying the composite book depreciation rate based on existing rates to the tax basis of Grand Avenue and heating distribution plant.
- Q. What are the deductions for the indirect portion of tax straight line, excess tax depreciation, dividends paid credit, removal costs, and sales promotion expense amortization?
- A. These amounts were determined by the Commission's Order in KCPL's Wolf Creek rate case, Case No. 20-85-185. A portion of these deductions are allocated indirectly to the steam utility operations.

Q. How did Staff determine the level of deferred tax reserves which were taken as an offset to steam utility rate base shown on Accounting Schedule 3?

A. The deferred tax reserves directly assigned to steam utility operations are the December 31, 1986 levels relating to Grand Avenue and steam heating distribution plant. The deferred tax reserves for the indirect portion represent the level of total Company electric deferred tax reserves determined by the Commission's Order in KCPL's Wolf Creek rate case, Case No. E0-85-185, allocated to steam utility operations.

Q. Why did Staff allocate a portion of electric operations to the steam utility operations?

A. Staff witness Kuensting discusses this in his prefiled direct testimony.

Q. Has Staff reflected the effects of the Tax Reform Act signed into law October 22, 1986?

A. No. Staff has not reflected the effects of the Tax Reform

Act on the revenue requirement in this case. However, Staff has

determined the revenue requirement impact of "Tax Reform" and is providing
this information to the Commission.

Q. What were the changes to income taxes as a result of "Tax Reform?"

A. Although there were numerous changes to the tax system, the principal changes to the calculation of income taxes as a result of "Tax Reform" was a reduction of the corporate federal income tax rate from 46% to 34% and a loss of certain corporate tax deductions. These changes become effective on July 1, 1987.

Q. Why has Staff not included the effects of "Tax Reform" on the revenue requirement in this case?

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A. Since the reduction to the corporate income tax rate does not take effect until July 1, 1987, Staff does not believe it would be appropriate to reflect this change in the calculation of federal income taxes without reflecting changes to other components of the ratemaking process which may occur through July of this year. Since Staff has considered all recent relevant changes it is aware of in updating the 1985 test year through but not beyond December 31, 1986, Staff has not included the income tax rate change in the determination of the overall revenue requirement in this case.

An example of additional changes that Staff would need to

An example of additional changes that Staff would need to examine would be the continued decline of steam customers beyond December, 1986, which would result in a further reduction to sales thereby causing an increase in the revenue requirement.

- Q. What is the effect on the revenue requirement for the change in the federal income tax rate from 46% to 34%?
- A. Schedule 2 attached to this prefiled direct testimony is the revenue requirement associated with the change in the federal income tax rate. Also, deductions which were previously taken as offsets to taxable income have been eliminated from the income tax calculation. The Tax Reform Act eliminated capitalized property taxes, pension, payroll benefits and payroll taxes as a deduction. The deferred income taxes were deferred at the composite tax rate of 36.216%.
- Q. Has Staff examined the effect of the reduction in the federal income tax rate on the Company's deferred income tax reserve?
- A. Staff has requested information from KCPL regarding the effect the reduction in the federal income tax rate has on its deferred income tax reserve. To the extent that any excess reserve exists, Staff would contend that KCPL should "flow back" these "excess reserves" to the

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ratepayers. Staff is currently awaiting the information from the Company and, should the need arise, Staff will submit supplemental testimony as is deemed appropriate.

Revenue Requirement Recommendation

- Q. What revenue requirement is Staff recommending in this case?
- A. As can be seen on Accounting Schedule 2, Staff is recommending that the Company not be granted any increase in steam utility rates at this time.
- Q. Why is Staff not recommending any increase in steam utility rates?
- A. Staff is recommending that the Company not be granted any increase in steam utility rates for the reasons that will be addressed later in this testimony.

OVERVIEW OF STAFF'S AUDIT AND INVESTIGATION

- Q. What is the purpose of the remainder of your testimony?
- A. The purpose of the remainder of this testimony is to:
- (1) Provide an overview of the approach of Staff's audit involvement and investigation ragarding KCPL's tariff filing and proposed phase-out and discontinuance of the Central District Heating System in Downtown Kansas City.
- (2) Provide a brief review of the history of the Central District Heating System in Downtown Kansas City.
- (3) Address the financial condition and operations of the Central District Heating System.
- (4) Discuss KCPL's stems public utility Certificate of Convenience and Necessity.

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- (5) Summarize the overall conclusions reached by Staff with regard to KCPL's proposed phase-out and discontinuance of the Central District Heating System.
- (6) Provide a summary of Staff's recommendations with regard to KCPL's proposal to phase-out and discontinue the Central District Heating System.
- Q. What was Staff's audit involvement and approach to KCPL's tariff filing and proposed phase-out and discontinuance of the Central District Heating System?
- A. Staff's audit involvement and approach was to review and examine as much information as was available to make a proper determination upon which to base a recommendation concerning the future of the Central District Heating System. Staff submitted numerous data information requests, conducted many interviews of Company personnel involved with KCPL's steam utility operations, reviewed documents and studies relating to the Central District Heating System, and interviewed several steam utility customers. Also, Staff met with and examined information provided by KPL-Gas Service Company.

Staff contracted an outside consultant to examine KCPL's steam utility operations and render an opinion as to the overall current condition and causes for the condition of the Central District Heating System. Also, the consultant, HDR Tachserv, was to provide an analysis of alternatives to KCPL's proposal as to the future of the Downtown District Heating System.

Q. Was Staff's audit involvement and approach to KCPL's tariff filing different in this case than it has been in recent KCPL steam utility rate cases?

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A. Yes. Since KCPL's July 7, 1986 tariff filing not only was a request to increase the rates the Company can charge its customers for steam service, but also included a plan to phase-out and discontinue the Central District Heating System, Staff believed it was essential to investigate the Company's request as fully and completely as possible.

KCPL's request to phase-out and discontinue the Downtown Central District Heating System certainly cannot be considered "business as usual"; therefore, Staff did not perform its audit in a "business as usual" manner. Since the discontinuance of utility service and the abandonment of customers is an unusual event, it cannot be taken lightly either by the regulator or the company. Therefore, both Company and Staff had to expend substantial resources to address the many complexities that developed as a result of KCPL's proposal to phase-out and discontinue its utility steam operations.

- Q. how has Staff's audit involvement and approach in this case been different than other recent KCPL steam utility rate cases?
- A. Generally, in prior KCPL steam utility rate cases both the Company and Staff have developed their respective revenue requirements concurrent with KCPL's electric rate case filings. To the extent the same test years were used to develop both the steam and electric utility revenue requirements, the steam utility rate cases became a matter of allocating the appropriate investment and operating costs to the steam utility operations. Much of the audit work addressed allocating Total Company revenue requirements to steam utility operations. Since KCPL only filed a request to increase steam utility rates in this proceeding, Staff was required to perform an audit of only the steam utility operations.

Also, because KCFL has filed as part of its tariff filing its proposal to phase-out and discontinue the Central District Heating System.

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Staff obtained outside consulting services to assist in its investigation as mentioned previously. Staff also submitted in excess of 700 data information requests to the Company. The majority of these requests for information were a direct result of KCPL's proposal to phase-out and discontinue its steam utility operations in Downtown Kansas City. As previously mentioned, Staff performed a document review relating to KCPL's steam utility system to gain an understanding of how the Company managed the steam utility operations. Because Staff had to develop a "steam only" revenue requirement as well as investigate KCPL's proposal, it required a far greater Staff resource commitment than other recent KCPL steam utility rate cases.

- Q. What were the reasons Staff interviewed KCPL representatives and conducted a document review of those representatives relating to the Central District Heating System?
- A. In evaluating KCPL's proposal, it was believed that Staff should review the present and historical condition of the system and overall steam utility operations, along with management's involvement in the Central District Heating System. During the course of its audit and investigation of KCPL's proposal, Staff discovered numerous problems with the Central District Heating System. In order to gain an understanding of the problems of the Central District Heating System and what KCPL management did to address these problems, Staff conducted interviews and performed a document review of KCPL representatives having direct or indirect involvement in the Company's steam utility operations.

Since the majority of the problems relating to the Central District heating System seemed to have developed in the 1970's, Staff concentrated it efforts on that period up through the present. Staff's review of the Company's steem utility operations uncovered minimal

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documentation relating to the time period prior to 1982. Staff attempted to interview as many KCPL representatives having knowledge of steam utility operations and review all the documents it could obtain related to this time frame. For a further discussion of Staff's document review of KCPL files, please see Staff witnesses Mark L. Oligschlaeger's and Keith A. Haskamp's prefiled direct testimony.

- Q. You mentioned praviously in this testimony that Staff interviewed customers taking steam utility service from KCPL. What was the purpose of these interviews?
- A. KCPL's proposed plan to phase-out and discontinue the Central District Heating System will have a tremendous impact on the Company's District Heating customers. If KCPL's plan is approved, these customers, who have come to rely on the Central District Reating System for their energy needs since 1888, must now acquire alternative energy sources. The alternative energy source the steam utility customer ultimately chooses could require substantial up-front capital expenditures and cause disruptions to the overall operations of their businesses. Staff conducted interviews with the steam customers to gain to the fullest extent possible an understanding of the impacts that KCPL's proposed plan will have on them. Also, Staff wanted to know what the steam customers' views were of the Central District Heating System.
 - Q. Which steam utility customers did Staff interview?
- Schedule 3 is a listing of all the steam customers Staff interviewed including the steam utility system's sole industrial customer, National Starch, which uses steam for a manufacturing process. Also. Staff interviewed some former steam atility customers to gain a perspective as to why they converted to am alternative emergy source. Finally, Staff interviewed non-customers to determine why they did not

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select steam for newly constructed buildings. Those customers have also been listed on Schedule 3.

- Q. Why did Staff conduct various meetings with KPL-Gas Service Company and request information for Staff review?
- A. Since KCPL's proposed plan to phase-out and discontinue its steam utility operations has effects on KPL-Gas Service Company (KPL-Gas Service), Staff believed it was important to discuss with KPL-Gas Service its plans to address the impact.
 - Q. What effects does KCPL's proposal have on KPL-Gas Service?
- A. KPL-Gas Service is a competitor of KCPL providing an alternative not only to district heating but also to electic space heating. KPL-Gas Service has been positioning itself to convert customers of Central District Heating to natural gas. It was important in order to examine the merits of KCPL marketing strategy to understand what was being done by its competitor, KPL-Gas Service.

Investigation of KCPL's Proposal

- Q. Please describe Staff's investigation into the merits of KCPL's proposal to phase-out and discontinue the Downtown Central District Heating System?
- A. As stated previously, Staff did not regard KCPL's July 7, 1986 tariff filing in this case as a typical steam utility rate case filing. Since KCPL was requesting authority to phase-out and discontinue the Downtown Central District Heating System. Staff was compelled to examine all aspects of the Company's propusal. KCPL's proposed plan is outlined in Exhibit No. __ (BJB) Schedule 1, attached to KCPL witness beaudoin's prefiled direct testimony entitles the "Downtown Steam System Conversion Study".

Because of the complexity of KCPL's proposed plan which eliminates the Central District Heating System, Staff engaged an outside consultant to review and analyze the Company's steam utility operations.

HDR Techserv was contracted by Staff to evaluate the present condition and causes for this condition of the Central District Heating System.

OUTLINE OF STAFF WITNESSES -- Steam Investigation

- Q. What were the areas of responsibility of HDR Techserv?
- A. The areas of responsibility of HDR Techserv are outlined in the prefiled direct testimony of Staff consultant Phillip E. Fuller. Staff consultant Fuller will address the history and description of KCPL's district heating system which will include a discussion of the present condition and reasons for the present condition of the Central District Heating System. Mr. Fuller will provide testimony regarding HDR Techserv's review of the steam utility system studies prepared by KCPL. He will also address alternatives to continuing the present steam utility system offered by KCPL.

Staff consultant Robert S. Miller will present the results of HDR Techserv's analysis of the work necessary and cost of returning the steam utility system to an acceptable long range operating condition. He also will be discussing the cost of a short-term rehabilitation of the steam system, the cost of on-site boiler installations, the results of the customer survey, and an engineering analysis of KCPL's steam utility system.

Finally, Staff consultant Derick C. Dehlen will be presenting the results of his review of KCPL's proposals for the Central District Heating System. He will provide the financial analysis of heating alternatives for KCPL's steam customers. Specifically, Mr. Dehlen provides the overall conclusions and recommendations from his analysis as

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well as those reached by HDR Techserv witnesses Fuller and Miller regarding the Central District Heating System.

- Q. Please continue the discussion of Staff's investigation of the Company's proposal as filed in this case.
- A. Staff witnesses Deborah Ann Bernsen and Mark L. Oligschlaeger will provide an overview of KCPL's management of the steam utility operations. Staff witness Bernsen will focus upon its organization, planning, maintenance and marketing efforts as to the steam utility operations. Staff witness Oligschlaeger will address in detail the recent history of the steam utility operations concentrating on the overall management of the steam utility system.

Staff witness Keith A. Haskamp will provide testimony concerning the document review of Company personnel's steam utility files and a review of KCPL's steam utility marketing program respecting the Downtown Central District Heating System.

Staff witness Edward A. Tooey will address the Company's steam utility system maintenance as it relates to steam metering as well as customer billing practices and financial reporting of steam utility system losses.

Staff witness Larry G. Cox will provide an analysis of KCPL's financial operating condition relating to the steam utility system.

Staff witness James L. Ketter will address the Company's proposal to provide energy sudits and electric boilers or space heating equipment to the steam customers as it relates to the Commission's Rule on Promotional Practices (4 CSR 240-14). He will also address the proposed changes in the steam General Rules and Regulations and KCPL's proposed application of steam tariffo for on-site electric boilers.

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HISTORY OF CENTRAL DISTRICT HEATING SYSTEM

Q. Please provide a brief review of the history of the Central District Heating System in downtown Kansas City.

A. KCPL and its predecessors have operated the Central District Heating System in Downtown Kansas City continuously since 1888.

The Downtown distribution system was started by a forerunner of KCPL, Kansas City Electric Light Company, in 1888. In 1905, because of the success of District Heating, the Kansas City Heating Company was formed. The Kansas City Heating Company ceased to exist by 1917. The steam heat operations became a department of a predecessor of KCPL. Grand Avenue Station, which was originally constructed in 1904, began generating steam for both electric and steam heat operations in 1929 after being purchased from the Kansas City Transit Company in 1927 and undergoing a modernization of equipment at this plant. It was at this time when the first high pressure (185 lb.) steam line was constructed with another high pressure system installed in 1930 and further extended in 1954. In 1958 a second high pressure line was built.

In an April 23, 1982, report entitled "Rehabilitation of Downtown Kansas City Missouri Steam Distribution System Years 1985-2005" (Oligschlaeger Schedule 3), it was stated that approximately 58% of the then existing low pressure system was constructed prior to 1920 with 40% constructed prior to 1910. After the 1958 expansion of the high pressure system, Grand Avenue Station became the sole source of steam generation for the Central District Heating System. As additional generating facilities were added to KCFL's electric system, Grand Avenue Station went from a base load to a peaking generating facility in the mid-1950's and was retired from electric operation on October 31, 1985.

For a more detailed history of the Central District Heating

System, refer to the KCPL Corporate Planning Department's December, 1981

steam study entitled "A Study of KCPL's Steam Heat Business", attached as

Schedule 1 to Staff witness Oligschlaeger's prefiled direct testimony.

Also, a further discussion on the history of the public utility steam

operations was outlined in 1983 by Michael C. Mandacina, then Manager of

Utility Steam Operations, at pages 2 and 3 of his prefiled direct

testimony filed in Case No. HO-83-274. This testimony is attached as

Schedule 4.

FINANCIAL CONDITION AND OPERATIONS

- Q. Did Staff examine the financial condition and operations of the Central District Heating System?
 - A. Yes.
- Q. Why did Staff believe it was important to examine the financial condition and operations of the Central District Heating System?
- A. KCPL is proposing to phase-out and discontinue the Central District Heating System in Downtown Kansas City. Staff believes that an important component of any investigation and evaluation of the merits of allowing a public utility to be relieved of its obligation to provide safe and adequate service would include an examination of the financial viability and profitability of the steam utility operations. Staff reviewed the steam utility system's financial condition and operations on a historical basis as well as the current condition.
- Q. What were the results of Staff's examination of the financial condition and operations of the Central District Heating System?
- A. Staff examined the financial condition and operations of the Central District Heating System for the period 1970-1986. Schedule 4 attached to the prefiled direct testimony of Staff witness Cox. is an

 analysis Staff prepared of the financial and operating information for this time period. The information contained in Cox, Schedule 4 includes the steam utility operations' revenues, expenses and plant investment. Also, Staff has calculated the rate of return earned by the steam utility operations and included that on the schedule. The same information was examined for KCPL's Missouri electric utility operations to provide a contrast to the performance of the steam utility operations.

The steam utility system has incurred financial losses consistently since 1978 with the exception of 1984 and 1985 when Corn Products Corporation (CPC) was a steam customer. The largest financial loss occurred in 1986 when the steam utility operations showed a financial operating loss of \$1.4 million. The rate of return for 1986 was -29.07%.

- Q. What caused the significant change in financial operating results from 1985 to 1986?
- A. The significant change in steam utility operating results from 1985 to 1986 were caused by the following factors:
 - -- 1986 was the first full year of National Starch usage and reflects a significant reduction in revenue sales from 1985 as a result of CPC leaving the system
 - -- 1986 was the first full year that Grand Avenue had been dedicated 100% to steam utility operations resulting in predominantly all of Grand Avenue's operating costs and investment being reflected in the steam utility operation.
 - -- 1986 also saw a continued deterioration in the steam utility system's customer base. This of course was accelerated by the Company filing with the Commission its proposal to phase-out and discontinue the Central District Heating System as well as a 120% rate increase.
 - -- 1986 showed increased operating costs in relation to decline in sales which resulted in a further deterioration of the steam utility system's earnings.

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Q. Has KCPL recognized that its utility steam operations have not provided adequate earnings?

A. Yes. The December, 1981 study entitled "A Study of KCPL's Steam Heat Business" attached to Staff witness Oligschlaeger's prefiled direct testimony as Schedule 1-18 stated:

> These results indicate we have never earned a "reasonable return" on the steam investment. amount of sales in pounds of steam per customer per degree day has declined, we have had to produce about the same steam due to increased losses. Purchased steam expense which is related to the steam input to the system has increased at a faster pace than any other costs due to higher fuel costs, and a greater allocation of fixed costs to steam as electric generation has been reduced. Expenses excluding Distribution O&M, taxes, and purchased steam have increased moderately over the last 20 years. These expenses increased by 189% (5% per year) excluding the income tax loss in 1980. Such costs are more related to investment which has not increased substantially. These cost increases have not been offset by adequate rate increases and, therefore, a "reasonable return" has not been attained.

[Emphasis added]

- O. Will the steam utility operations likely incur additional financial operating losses in the future?
- A. Yes. If the trend of declining sales and increasing costs is not altered, the steam utility operations will likely continue to incur financial operating losses.

CERTIFICATE OF CONVENIENCE AND NECESSITY

- Q. What is a Certificate of Convenience and Necessity granted by the Commission?
- A. A Certificate of Convenience and Necessity issued by the Commission grants a public utility the authority to provide utility services within a prescribed area or "service territory". The service territory defines an area in which the public utility is obligated to

provide utility services indiscriminately to all customers requesting service. In accepting the burden of obligation to serve indiscriminately, the public utility is granted an exclusive right to provide utility service within its "protected" service territory.

- Q. Has the Commission granted a Certificate of Convenience and Necessity to define KCPL's steam service territory?
- A. Yes. On January 26, 1983, KCPL filed with the Commission an application to precisely define its service territory boundaries for public utility steam service in downtown Kansas City. The Commission accepted a Stipulation and Agreement between the Company and Staff in that case, Case No. HO-83-274, and stated at page 3 of its Report and Order:
 - ... in Case No. 8560 (1934) the Commission issued a blanket Certificate of Convenience and Necessity for KCPL's Missouri service territory, again presumably including the downtown Kansas City, Missouri public utility steam territory, but without specific mention.

KCPL's application and the Commission's Report and Order in Case No. HO-83-274 are contained in Schedules 5 and 6, respectively, attached to this prefiled direct testimony.

- Q. Did the Commission determine in Case No. HO-83-274 that a Certificate of Convenience and Necessity granted to the Company's electric service also applied to KCPL's steam utility service?
- A. Yes. The Commission's Report and Order in that case stated the above as a "Finding of Fact".
- Q. Why was it important to have a specifically defined public utility steam service territory?
- A. Mr. Mandacina stated at page 4 of his prefiled direct testimony in Case No. HO-83-274 the importance of having a clearly defined public utility steam service territory:

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Being a regulated monopoly, KCPL's certificated service territories are the very essence of its businesses. It is thus important that a service area, astablishing the exclusive right to serve while carrying the obligation to serve all customers indiscriminately, be clearly defined. As a practical matter, KCPL's public utility steam service territory is well-defined, by location of facilities and customers, and I am advised as a legal matter the territory is likewise "defined." However, nowhere to my knowledge is there a document setting forth that territory as such. It is in the interests of our steam customers, both existing and potential future, that the geographic area within which KCPL is, and holds itself out to be, ready, willing and able to supply public utility steam service be clearly defined.

[Emphasis added.]

The Commission recognized that it was in the public interest to specifically define the public utility's service territory in its January 10, 1934 decision in Case No. 8560 (attached as Schedule 7), KCPL's "blanket" Certificate of Convenience and Necessity case. The Commission stated:

It is clearly to the public interest that the area in which service is to be rendered by each of them be marked out and designated. Thus responsibility will be fixed; the citizen will know to whom to look for service; the utility will know within what field to concentrate its activities and to develop its market.

Public utility customers have certain expectations of a utility providing them service. They expect that the utility will be there to provide the demanded service as needed on an "ongoing basis". Customers don't perceive that a public utility has a finite life but one that is infinite in nature. A clearly defined service territory informs the customer of "whom to look for service."

- Q. Does Staff believe that KCPL is seeking in this case to be relieved of its obligation to serve steam customers?
- A. Yes. The Company's proposal to phase-out and discontinue the Central District Heating System is in effect a request by ECPL to

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abandon steam service in Downtown Kansas City. KCPL's proposal is a request for Commission authority to relieve the Company of its public utility obligation to provide steam service. If the Commission were to accept KCPL's proposed changes to the General Rules and Regulations applying to Steam Service, Section 2, Service Agreements, the Company would no longer have the obligation to provide steam service to the downtown community. The proposed Service Agreements read:

2. SERVICE AGREEMENTS

2.01 APPLICATION FOR SERVICE: The Company is phasing out the system facilities pursuant to its conversion plan which is on file and approved by the Commission, and all applications for service are subject to the term, conditions and availability of service provisions contained in such plan, which is incorporated by reference herein. Steam Service will be made available by the Company only to a premise or building which was served under the Company's applicable steam service schedules as of the effective date of this schedule.

Adopting the Company's proposal to phase-out and discontinue steam utility service is in essence terminating KCPL's Certificate of Convenience and Necessity.

CONCLUSIONS

- Q. What are the conclusions Staff has reached from its investigation and audit of KCPL's proposal to phase-out and discontinue the Central District Heating System in downtown Kansas City?
- A. Staff believes that the Company, in developing its proposal to phase-out and discontinue the Central District Heating System, did not fully investigate and evaluate all of the available alternatives to the steam heating system. KCFL did not pursue the sale of the system to another entity and did not investigate the alternative that natural gas would provide the steam customers.

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27 28 Staff concludes that KCPL's proposed plan to convert the steam customers to electric service is an electric marketing plan.

Also, KCPL through its demarketing efforts and management inattention caused the systematic deterioration and decline of the Central District Heating System which may lead to the demise of the Downtown Central District Heating System. If KCPL's "demarketing effort" of the Central District Heating System dates back to the early to mid 1970's, it is understandable that the system deteriorated to the state that it did. A public utility uninterested in maintaining or expanding its customer base would appear to have little faith that the utility operations would be in business in the long term. This would explain the utility's actions of not having a comprehensive maintenance program, not actively marketing its product, and not establishing any long-term plans. It was only after the steam utility operations had reached the level of decline and deterioration of the early 1980's and the request by Corn Products Corporation for steam utility service that KCPL determined the need to evaluate its Central District Heating System. The basis for this conclusion is found throughout the testimony filed by various Staff members in this proceeding.

- Q. Please summarize the overall conclusions reached by Staff with regard to KCPL's proposal.
- A. The following is a summary of the overall conclusions reached by Staff with regard to RCPL's proposal to phase-out and discontinue the Central District Heating System. It is not, however, intended to be an all-inclusive listing of Staff's conclusions.

Failure to Fully Investigate and Evaluate All Alternatives

Q. Why does Staff believe it was a failure on the part of KCPL management not to fully investigate and evaluate all alternatives available to the Company?

A. The Company's Corporate Planning Department in December, 1981 recommended that one of the alternatives to the phase-out and discontinuance of the steam utility system should be investigated; that is, sale of the system. However, this alternative was never pursued. KCPL made a Corporate Policy decision that the steam utility system "was not for sale". As stated in response to Staff Data Information Request No. 406, which is attached as Schedule 31 to Staff Witness Oligschlaeger's prefiled direct testimony, "[t]he basic reason that no other such studies were done is that KCPL has always wanted to retain and service all its customers; both electric and steam." Both Staff witness Oligschlaeger and Staff consultant Dahlen address the Company's failure to consider the "sale of the system" alternative in their testimony.

KCPL also did not examine all other alternatives to the Central District Heating System. Staff consultants Fuller and Dahlen address this in their respective testimonies. In order for KCPL to show that it is in the public's interest for the Commission to grant KCPL the authority to abandon its public utility Certificate of Convenience and Necessity for the Central District Heating System, the Company should have fully investigated and evaluated all alternatives.

Marketing

Staff witness haskamp testifies that KCPL's proposed Steam
Conversion Plan appears to be an electric marketing plan. Staff witnesses
Bernsen and Haskamp testified that the Company did not agressively market

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steam service and, in fact, actually "demarketed" steam by its actions.

Staff witness Bernsen stated that a long-range plan would have continually assessed and updated Company's options in the available market.

Staff witness Haskamp stated:

- Little, if any, attention was ever paid to the marketing or promotion of steam utility service.
- Electric heat was marketed as the first priority with steam heat marketed as a secondary alternative.
- . Company's proposed steam conversion plan appears to be an electric marketing plan.
- . Company's proposal to raise steam rates by over 120% in this proceeding also has the effect of "demarketing" the steam utility system.
- . KCPL had no long-range steam marketing strategy in place to prepare for and react to the current renaissance of downtown Kansas City.
- . KCPL management made a decision to no longer connect new customers sometime prior to August 3, 1984.
- . KCPL engaged in discouraging new steam customers. It considered denial of service to customers requesting service; i.e. Mercantile Bank (1972), the Vista Hotel (1980), the Jackson County Jail (1981), and Corn Products Corporation (1981).
- On December 3, 1986, KCPL announced its intention to give its steam generating facility away to be converted to an aquarium.

Staff consultant Dahlen stated that the Company should have a marketing program and marketing staff to attract new customers to the system so additional sales could spread fixed costs over more Mibs. of steam sales. Although Mr. Dahlen couldn't state that KCPL would have had a lower cost per Mib. today if a steam marketing program had been implemented, he did state at page 14 of his testimony that without one "the failure of KCPL's District Mesting System is mearly certain. If new

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customers are not added to replace customers lost to redevelopment, sales will clearly decline and fixed costs will be spread over fewer Mlbs. of steam resulting in higher and higher costs per Mlb. until steam is not priced competitively."

Overall Management Inattention

Staff witness Oligschlaeger testified at page 5 of his testimony that "there was a serious failure of the part of KCPL in the 1970's and 1980's to provide sufficient management attention and control of its utility steam operation." Staff witness Bernsen addresses at page 3 of her testimony that "the Company has historically been negligent in the conduct of its responsibilities with respect to the utility steam system." She also stated at page 4 of her testimony that "the Company had historically devoted little management attention and resources to the operation of its steam service system." Staff consultant Fuller also addressed the lack of management attention and planning. The basis for Staff's conclusions that there was insufficient management attention and control of the steam utility operations can be summarized as follows:

- . No evidence of long-range planning prior to the 1981-1982 time frame.
- Failure to provide operating objectives and measurable goals for efficient and economic achievement of steam utility operations until 1982-1983.
- . Decentralized management structure where accountability of the steam utility system within KCPL was largely non-existent until 1982-1983.
- Failure to maintain the steem utility system adequately because of a lack of a comprehensive maintenance program.
- Deficiency in management maintenance practices relating to the lack of long-range planning for maintenance of the steam utility system.

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Promotional Practices

- Q. Has Staff reached any other conclusions regarding KCPL's request for authority to phase-out and discontinue the Central District Heating System?
- A. Yes. Staff witness Ketter has reached the conclusion that KCPL's proposal to provide energy audits and electric boilers or space heating equipment to the steam customers violates the Commission's Rule on Promotional Practices (4 CSR 240-14). He has also concluded that it is inappropriate to charge steam rates to customers who have electric boilers installed.

STAFF'S RECOMMENDATION ON DISCONTINUANCE OF STEAM UTILITY SERVICE

- Q. What is Staff's recommendation with regard to KCPL's proposal to phase-out and discontinue the Central District Heating System?
- A. Staff recommends that the Commission reject KCPL's proposal to phase-out and discontinue the Central District Heating System.
 - Q. What is the basis for this recommendation?
- A. Staff's testimony shows that there is some likelihood that the Central District Heating System may continue to be a viable utility service in Kansas City. The Commission should not permit elimination of this regulated utility service until the Company has made a clear showing that the service is no longer viable and that the public convenience and necessity does not require its continuation. Staff does not believe that the Company can meet this test until it has explored the alternatives pointed out in Staff's testimony, including pursuing the sale of the system through issuance of a request for bids or proposals for purchase of the system.

The analysis provided by the Company does not present the true cost of conversion to electric heating for its steam customers due to

inclusion of the provision for the Company to bear the up-front capital cost and operation and maintenance costs of conversion to electric boilers or electric space heating equipment. As stated on page 12 of the prefiled direct testimony of Staff consultant Dahlen, the proposal "masks the true economic cost of the electric boiler conversion and does not provide the information necessary for customer (sic) to make well-informed choices of central steam heat, individual gas-fired boilers, or electric boilers."

The analysis performed by Staff consultant Dahlen shows that the electric boiler option with the "mask" of the Company-provided boilers stripped away is the most costly alternative for the customer when compared to the cost of central steam. This is true even when the cost of Staff consultant Miller's long-range rehabilitation of the steam utility system is included in the analysis. Staff believes the Company's "subsidy" of the cost of electric boilers must be eliminated from any analysis comparing the economics of the available alternatives because that element is a prohibited promotional practice. In fact, that element alone provides sufficient cause to reject KCPL's proposal.

- Q. Please explain how the Company should pursue the sale of the system through the issuance of a request for bids or proposals for purchase of the system.
- A. Staff consultant Dahlen in his prefiled direct testimony at page 17 and in Section IV, Proposals to Furchase Steam, addresses Staff's recommendation requesting the Commission to order KCPL to solicit bids or requests for proposals for purchase of the Central District Heating System. Staff recommends that KCPL solicit proposals for the sale or transfer of the Central District Heating System and present all proposals and results of negotiations along with ECPL's recommendations regarding

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27 28 those proposals to the Commission. During the interim period, steam utility rates should be frozen at existing levels.

- Q. With regard to having the Company pursue the sale of the Central District Reating System, does Staff believe there are entities interested in the opportunity of providing steam service in downtown Kansas City?
- A. Yes. Staff does believe that entities do exist who would be interested in providing steam service in Kansas City. On page 23 of his prefiled direct testimony, Staff consultant Dahlen addresses nine district heating systems which have changed ownership since 1979 including the system providing district steam service in St. Louis. In fact, at page 42 of Staff witness Oligschlaeger's prefiled direct testimony, he stated that other parties have shown a specific interest in the possibility of acquiring KCPL's steam utility system.
- Q. Would you please summarize Staff's conclusions upon which Staff's recommendation to reject KCPL's proposal to phase-out and discontinue the Central District Heating System is based?
 - A. Those conclusions can be summarized as follows:
 - . KCPL has failed to show that Central District Heating is not a viable utility heating source for downtown Kansas City.
 - . Most notably, KCPL refused to pursue sale of the district heating system to another operator.
 - KCPL considered only the cost of electric heat and not gas heat when evaluating alternatives to Central District Heating for its customers.
 - KCPL has not examined all alternatives to discontinuance of the Central District Heating System.
 - KCPL has not shown that its steam customers would be better off economically without the Central District Heating System.

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The provision of electric boilers or electric space heating equipment, a prohibited promotional practice, is a central element of KCPL's proposal, and is cause to reject the proposal.

It is clear that KCPL has encouraged the decline of the steam utility system, that KCPL has not effectively managed the steam utility system, and that KCPL's conversion plan is nothing more than an electric heat marketing plan, as evidenced by the following Staff findings regarding:

- . KCPL's "demarketing" of steam as a heating source in downtown Kansas City.
- KCPL's lack of long-range planning for operation of the steam utility system.
- KCPL's insttention to the assignment of responsibility and accountability in the management of the steam utility system.
- KCPL's lack of comprehensive maintenance activities.
- Q. Does the Staff have any recommendations for the Commission regarding the test boilers that have been installed on customer premises?
- A. Yes. Staff witness Ketter stated at page 6 of his testimony that providing equipment is prohibited by the Promotional Practices Rule. Even though this equipment was installed on the customer premises as a test project, Staff takes the position that these electric boilers provided to the customers are prohibited by the Promotional Practices Rule. These customers should be allowed to purchase the electric boilers with some consideration given to a financing plan offered by the Company as appropriate at prevailing market interest rates. The customers purchasing the electric boilers should be charged the appropriate electric rate from the Company's electric taxiffs. The Company should then treat the revenues resulting from the energy consumed by the electric boilers as electric revenues.

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- Q. If the Commission accepts Staff's recommendation that KCPL not be granted the authority to discontinue the Central District Heating System, does Staff believe this will place a hardship on KCPL?
- A. No. If the Commission requires KCPL to continue to provide steam utility service to the downtown customers, Staff does not believe that this will place any undue hardship on KCPL because:
 - . The steam utility operations are a small portion of KCPL's total operations and will not materially affect or impact the Company's earnings.
 - KCPL has incurred financial losses on steam operations in the past.
 - . Company's proposed plan as filed indicates KCPL's willingness to continue to incur financial losses in the future.
- Q. What is the basis that Staff believes KCPL is willing to incur additional financial losses relating to the steam utility operations?
- A. KCPL's proposal as filed with the Commission results in continued financial losses for the steam utility operations. Company's responses to Staff Data Information Requests Nos. 639 and 324 (Schedules 8 and 9, respectively) indicate that the Company expects to absorb some financial losses relating to the recovery "of" and "on" investment of the electric boilers and electric space heating equipment as well as some related operating and maintenance costs. It is also interesting to note that KCPL at one time was considering spending \$50 million to make the conversion from steam service to electric service (Schedule 10).
- Mr. Beaudoin's testimony at pages 15 and 16 also addresses the financial losses KCPL is "willing to bear". Mr. Kite references the financial loss figures at page 17 of his testimony.

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Mr. Doyle, KCPL's Chairman of the Board and President, on July 19, 1985, sent a letter to the Company's stear heat customers informing them among other things that "KCPL intends to protect its steam heat customers and will accept some losses during [the] transitional period." This letter is attached to Company witness Beaudoin's direct testimony as Appendix A.

- Q. Do the tariffs as filed by KCPL in this case reflect any costs associated with KCPL's proposal to phase-out and discontinue the Central District Heating System and convert those customers to electric service?
- A. KCPL is only requesting through the rates or tariffs filed in this case to recover the unrecovered investment in the Central District Heating System over the remaining life of the phase-out plan. No conversion or maintenance costs associated with the electric boilers or electric space heating equipment have been included in the Company's filing. If the Commission accepts the Company's proposal to phase-out and discontinue the Central District Heating System and convert the steam customers to electric service, the Company would expect to file a new steam rate case at a later time to reflect the cost of service of the new conversion system. The Company responded to Staff Data Information Request No. 324 (Schedule 9) that:

Under KCPL's Plan I would expect that once the old system was retired at 12/31/90 that a new steam rate case would be filled to reflect only the cost of service of the new conversion system. The rates filled at that time would reflect operating expenses and only the return on and the amortization through 1995 of the unrecovered investment in the new boilers and heating equipment. KCPL would not expect to bear losses during the period 1991 to 1993.

Q. Has the Company fully developed the financial losses it is willing to absorb? *

 A. No. As indicated by KCPL in response to Staff Data Information Request No. 639 (Schedule 8):

No study of the specific losses by year has been made for the electric boiler/space heating equipment conversions during the phase-in period 1987-1990. The annual losses would be a function of the pattern (number and steam load) of the customers accepting the conversion program during the 1987-1990 period. The losses per Mlb would be the additional cost of return, depreciation, taxes, 06M and electricity for the new electric boilers per Mlb of steam sold less the fuel and some 06M per Mlb saved on the central production and distribution system.

- Q. Does the Staff have a recommendation concerning rates if KCPL's proposal is rejected by the Commission?
- A. If the Commission accepts Staff's recommendation and decides that KCPL should not be permitted to proceed with discontinuance of Central District Heating System, it should freeze steam rates at their present level to preserve the revenue base. A failure to freeze existing rates would result in the loss of additional customers, require further rate increases from the remaining customers, and make sale of the system more difficult.
- Q. Why does Staff recommend that the Commission not authorize KCPL to increase its steam utility rates if KCPL's proposal is rejected?
- A. If the Commission accepts Staff's recommendation that the Company should solicit bids or proposals to purchase the steam utility system, then an important element would be freezing rates at their existing level. If rates are frozen, it would make the steam utility system more attractive to prospective buyers. A potential buyer's only chance of turning the Central District Reating System around is to immediately take all actions necessary to maintain the existing customer base and protect it from further deterioration.

If rates are increased, this would place pressure on an already declining customer base and could have a devastating effect on the future of steam utility operations. As rates are increased to the point where steam is no longer competitive with alternative energy sources, such as natural gas, customers will convert over to the cost-effective alternative, unless intangible benefits of central steam service cause customers to remain on the steam system. Unless rates are maintained at their existing levels, customers could start defecting from the steam utility system at a more rapid rate than has already been experienced.

Further, if customers start leaving the system at an accelerated rate because of increasing steam utility rates, the potential exists that the additional revenues authorized through the rate increase will never be realized. As steam utility rates are allowed to increase to a level where customers decide to leave the system, sales decline which in turn lower revenues. If that trend continues, then the additional revenues the rate increase was intended to generate will never materialize, causing the need for additional rate relief which the Company may or may not seek.

In addition, KCPL should not be granted a rate increase in this case because of its "demarketing" of the Central District Heating System and its management inattention to the steam utility operations, which have contributed to the deterioration of the system. Staff consultant Dahlen, in his prefiled direct testimony, Section V, Freeze Current Rates, addresses further reasons why the Company should not be granted a rate increase in this case.

Q. Why does Staff believe that it is in the public's interest to have KCPL or some other entity continue to provide Central District Heating service in downtown Kaness City?

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A. Because as downtown Kansas City undergoes a revitalization and remaissance with new development, Staff believes that it is important to the downtown community to have three alternative energy heating sources available to it: 1) steam service, 2) natural gas, and 3) electric service. Since the downtown community has relied on the continuing availability and reliability of the Central District Heating service since 1888, and based upon Staff's conclusions that there is some likelihood that the Central District Heating System may continue to be a viable utility service in Kansas City, that alternative should continue to be available to the downtown community. Also, as discussed in the prefiled direct testimony of Staff consultant Fuller, there are many intangible advantages to central steam service, including: convenience, reliability and architectural freedom.

- Q. Has KCPL recognized the importance of district heating in downtown Kansas City?
- A. Yes. In testimony before this Commission in May 1983, Mr. Mandicina stated at page 5 of his prefiled direct testimony in Case No. HO-83-274:
 - . . . the downtown Kansas City, Missouri district is badly in need of revitalization, and numerous civic and economic development efforts are underway to accomplish that end. Given the existence of steam supply facilities within that area now, and the attraction that public utility steam supply can provide to potential downtows customers exclusively, it is hopeful that such steam service can assist in revitalization efforts.

That statement made in May 1983 is no less important today as the Commission is faced with deciding the fate of the Central District Heating System in Kansas City, Missouri.

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Q. Does the Staff have any additional recommendations if the Commission determines that KCPL should not be purmitted to proceed with its phase-out and discontinuance of Central District Heating service?

A. Yes, the Commission could advise the Company that it would be willing to reconsider this issue if the Company is able to provide analyses which show: (1) Central Steam utility service in downtown Kansas City is not viable; (2) KCPL has explored all reasonable alternatives to abandonment, including sale of the system and both electric and gas boiler conversions; (3) customers will be better off economically without Central District Heating service; (4) a reasonable phase-out plan which excludes promotional practices but possibly includes an acceptable compensation plan for customers in special circumstances such as those whose buildings will not easily accommodate on-site heating equipment, those whose buildings' useful lives do not justify the capital cost of converting to an alternative, or those whose capital conversion costs are so high that recovery of those costs through energy cost savings will not occur within a reasonable period of time; and (5) proposed rates to be charged during the phase-out period which recognize that steam operations are not an ongoing concern.

G. Does Staff believe that its recommendation will cause a further delay in making a decision regarding the Central District Heating System?

Staff recognizes that the Company's proposal and Staff's recommendation place the Commission in a difficult situation in providing a timely decision. Staff's recommendation to reject KCPL's proposal to phase-out and discontinue the Central District Heating System is not went to delay the decision of the future of the steam utility system in any way. However, Staff believes that the question of abandoming the Central

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District Heating System in downtown Kansas City is important enough to warrant a complete and full investigation of all the alternatives and options available to preserve the future of the steam utility service to downtown Kansas City. Unfortunately, KCPL did not conduct this complete and full investigation on its own accord when time was not as limited for Commission consideration of these matters.

Staff understands that the steam customers need to know the future of the Central District Heating System so that decisions can be made as to the direction they want to go to meet their energy needs. However, it must be remembered that in the December 1981 study entitled "A Study of KCPL's Steam Heat Business" (Schedule 1 of Staff witness Oligschlaeger's prefiled direct testimony), a recommendation was made to look at the alternative of selling the district heating system to another entity. KCPL decided that it was not in their best overall interest to pursue that recommendation and made a corporate decision that the downtown Central District Heating System would not be sold. If the Company had examined and investigated all of the options available to it with regard to the Central District Heating System, i.e. sale of the Central District Heating System to another operator, had looked at gas heat as an alternative to the Central District Heating System, and had provided the results of examining those alternatives to the Commission, Staff would have been in a better position to evaluate the future of the steam utility system and to provide the results of its review earlier.

Staif believes that it is necessary to continue to further investigate the alternatives available to the Central District Heating System in as expeditious a manner as is reasonably possible. Staff believes that it is in the public's interest to consider these alternatives but also in the public's interest to place customers in a

position to make an informed decision as to the future source of their energy needs.

- Q. What is the Staff's recommendation in the event the Commission does believe KCPL has demonstrated that central district heating is not a viable utility service and that KCPL should be permitted to proceed with the discontinuance of Central Steam service?
- A. In the event the Commission comes to this conclusion, Staff recommends that the Commission require the Company to amend its phase-out plan to exclude the promotional practice of installation of electric boilers and electric space heating equipment and reject the rates sought by the Company in this case. Staff would further recommend that the Company's phase-out plan be accelerated to the extent possible. However, allowances should be made for customers as necessary who cannot meet an accelerated phase-out schedule. In any event, the customers must be informed if the Commission grants KCPL the authority to abandon the steam utility system. A known and certain date must be established for an orderly conversion to alternative energy sources. An orderly and planned phase-out schedule should provide steam customers with sufficient lead time to plan their conversion to alternative energy sources.
- Q. If abandonment is permitted, what rates should the Commission adopt in lieu of those filed by the Company in this case?
- A. The Staff cannot recommend a specific level of rates to be set by the Commission in the event it decides KCPL should be permitted to proceed with discontinuance of steam service. However, Staff would advise the Commission that those rates need not and should not be set under traditional rate base regulation assumptions. Instead, the rates should reflect the fact that steam utility operations are not an ongoing concern and permit only recovery of prodent, out-of-pocket expenses required to

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continue safe and adequate service until the phase-out is completed or set rates at a level which would maximize the Company's net income from the system or minimize its net losses for the remainder of the phase-out period.

If KCPL is allowed to proceed with discontinuance of steam service and wants to adjust rates during the phase-out period, the Commission should require that KCPL provide economic analyses including elasticity studies, which would show that the Company would be better off financially from increasing the steam utility rates.

- Q. If abandonment is permitted, why should the rates not be set under traditional rate base regulation assumptions?
- A. Traditional rate base regulation assumes that public utility is an "on-going concern". Under this type of regulation, there is a presumption that utility service will continue in the future. Traditional ratemaking allows the public utility a return "of" and "on" investment, operating costs and taxes.

For a public utility who in essence is going out of business and being allowed to abandon its public utility Certificate of Convenience and Necessity, traditional ratemaking practices are not appropriate. A public utility that is discontinuing its utility services should not be allowed a recovery "of" and "on" investment. However, the public utility should be allowed some level of recovery of prudent, out-of-pocket expenses required to continue safe and adequate service until the phase-out is completed. These prudent, out-of-pocket expenses would include a recovery of fuel costs, operation and maintenance costs, administrative and general (overhead) costs and taxes as appropriate.

If the Commission allows KCPL to proceed with its abandonment of the Central District Heating System, the Commission should not consider increasing steam utility rates to the level requested by KCPL.

- Q. Does this conclude your prefiled direct testimony?
- A. Yes.

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Case No. ER-80-53	St. Joseph Light & Power Company
Case No. GR-80-173	The Gas Service Company
Case No. GR-80-249	Rich Hill-Hume Gas Company
Case No. TR-80-235	United Telephone Company of Missouri
Case No. ER-81-42	Kansas City Power and Light Company
Case No. TR-81-208	Southwestern Bell Telephone Company
Case No. TR-81-302	United Telephone Company of Missouri
Case No. TO-82-3	Investigation of Equal Life Group and Remaining Life Depreciation Rates
Case Nos. ER-82-66 and HR-82-67	Kansas City Power and Light Company
Case No. TR-82-199	Southwestern Bell Telephone Company
Case No. E0-83-9	Investigation and Audit of Forecasted Fuel Expense of Kansas City Power and Light Company
Case No. ER-83-49	Kansas City Power and Light Company
Case No. TR-83-253	Southwestern Bell Telephone Company
Case No. E0-84-4	Investigation and Audit of Forecast Fuel Expense of Kansas City Power and Light Company
Case Nos. ER-85-128 and EO-85-185	Kensas City Power and Light Company

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CASE NO. HO-86-139

SCHEDULE INDEX

SCHEDULE NO.	DESCRIPTION OF SCHEDULES	SPONSOR
5	REVENUE REQUIREMENT	WHITE
3	RATE BASE	MHITE
4	PLANT IN SERVICE	WHITE
5	ADJUSTMENTS TO PLANT IN SERVICE	WHITE
6	DEPRECIATION RESERVE	WHITE
7	ADJUSTMENTS TO DEPRECIATION RESERVE	WHITE
8	MATERIALS AND SUPPLIES	BRANDEL
9	PREPAYMENTS	BRANDEL
10	FUEL INVENTORY	KUENSTING
11	CASH WORKING CAPITAL	BRANDEL
12	INCOME STATEMENT	WHITE
13	ADJUSTMENTS TO INCOME	WHITE
14	DEPRECIATION EXPENSE	WHITE
15	INCOME TAX	FEATHERSTONE
16	ANNUALIZED INTEREST EXPENSE DEDUCTION	FEATHERSTONE
17	TAXES OTHER THAN INCOME	WHITE

KANSAS CITY POWER & LIGHT COMPANY CASE NO: HO-86-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT

REVENUE REQUIREMENT

		10.14% RETURN	10.24% RETURN	10.34% RETURN
MET ORIG COST RATE BASE (SCH 3)	· \$	3,470,741	\$ 3,470,741	\$ 3,470,741
MATE OF RETURN	*****	10.14%	10.24%	10.34% ************************************
NET OPERATING INCOME REQUIREMENT	\$	351,933	\$ 355,404	\$ 358,875
MET INCOME AVAILABLE (SCH 12)	***	-1,396,332 *******	-1,396,332 *******	-1,396,332 ********
ADDITIONAL NET OPERATING INCOME NEEDED BEFORE INCOME TAXES	\$	1,748,265	\$ 1,751,736	\$ 1,755,207
INCOME TAX REQUIREMENT: (SCH 15)				
REQUIRED CURRENT INCOME TAX	\$	-152,213 \$	-150,242 \$	-148,271
TEST YEAR CURRENT INCOME TAX		-1,144,848	-1,144,848	-1,144,848
**************************************	****	******	********	*****
ADDITIONAL CURRENT TAX REQUIRED	\$	992,635 \$	994,606 \$	996,577
REQUIRED DEFERRED ITC	\$	9 \$	Θ \$	
TEST YEAR DEFERRED ITC	*****	• • • • • • • • • • • • • • • • • • •	() ************	0 ********
ADDITIONAL DEFERRED ITC REQUIRED	\$ ******	0 \$	0 \$	9 ********
TOTAL ADDITIONAL TAX REQUIRED	\$	992,635	\$ 994,606	
GROSS REVENUE REQUIREMENT	\$ ******	2,740,900 ******	\$ 2,746,342 *********	\$ 2,751,784 *******
Staff Recommended Revenue Requirement	*****	-0- ******	-0- *******	-0- ********

KANSAS CITY POWER & LIGHT COMPANY CASE NO: HO-86-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT RATE BASE •

TOTAL PLANT IN SERVICE	\$	23,389,126
LESS: DEFRECIATION RESERVE	\$	17,934,593
NET PLANT IN SERVICE	\$	5,454,533
ADD: CASH WORKING CAPITAL-DIRECT CASH WORKING CAPITAL-INDIRECT FUEL INVENTORY-DIRECT FUEL INVENTORY-INDIRECT MATERIALS AND SUPPLIES-DIRECT MATERIALS AND SUPPLIES-INDIRECT PREPAYMENTS-DIRECT PREPAYMENTS-INDIRECT DEFERRED TREE TRIMMING-INDIRECT	\$	72153 7335727 714835727 7214835727 7214435 7214435 7214435 7214435 7214435 7214435
LESS: INCOME TAX OFFSET 10.8164% INTEREST EXPENSE OFFSET 12.2630 CUSTOMER ADVANCES-INDIRECT DEFERRED INCOME TAXES-DIRECT DEFERRED INCOME TAXES-INDIRECT	\$	18,557 0 872,430 1,923,889
TOTAL RATE BASE	事	3,470,741

RAMIAL CITY FUNER & LIGHT CONFANY VEAR EMB 12-11-US UPDATES TO 17-31-06 AND TAX REFORM ACT FOLIAL PLANT IN SERVICE

t drawn				TOTAL PLANT	i i	HENDER TANAL THENDER		ADJUSTED COMPANY	DVEVI ŠĒGAL		938YETFBMAL
- All	ACC T	PALMEN SE SERVE CON		c32/21v		тивнучист		CÓÑPĂÑY	FACTON	MA.	1391CTIONAL
*		INTAMESER PLANT	*	94,995	8	8	9	94.995 94.995	6.7057	8	843
ż	310	STEAM PRODUCTION PLANT	3	101.945.6				4.747.103	0.0514	8	_3,3 <u>6</u> 4
9.45-45-488	Collection of the Collection o	PLANT SUIP YEATHS		424: 734: 134 13: 844 16: 455: 458				425,732,746 13,846,154 28,455,458	0.000000000000000000000000000000000000		3,3667 219,627 13,624
10	Selection OF CR. OF	TOTAL STEAM PRODUCTION PLANT	•	447744 44774	В	9	6	5144,150 15144,150 17364,150 17364,451 17364,461 1736,461 1746,661 1746,661 1746,661	6.6514	6	17.624 24.673 367.622
12		HUCLEAR PRODUCTION PLANT ARCHITECT/ENGINEER	٠	64.432.259			8	64,432,250	9.9514	•	33,112
######################################		ACCLIECT/ENGINEER PREDPERATIONAL COSTS PREDPERATIONAL COSTS PIRECT NATERIALS INDIRECT NON-HANDAL INDIRECT NON-HANDAL INDIRECT NON-HANDAL INDIRECT NON-HANDAL INDIRECT LABOR		100,291,274				106,291,274 64,630,587 27,174,284	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0		33553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 253553577, 25355577, 253577, 253577, 25
20		IMPRECT SUBCONTRACT DANIEL SUBCONTRACT DANIEL SUBCONTRACT		(3: (38, 532 31: 328: 332				14,138,036	0.0514		7,247 -449 18,193
10.00		DANTEL DIRECT LABOR OWNER CHARGES OWNER DIRECT CONSTRUCT, COST TAXES-W.C. STATION TOTAL		113.019.155 119.282.457 19.862.372				113,019,155 119,282,457 119,802,372	0.0514		38, 692 31, 311 19, 178
121213		AFUDC-GROSS AFUDC-GROSS EDUCATION CENTER TAXES EDUCATION CENTER		5,544,238 74,011				302,257,045 68,044,606 5,544,238 76,911	9.0949 9.0944 9.9314		19,178 155,361 2,858 1,019
30 31		AFUDC EDUCATION CENTER SUBSTATION TAXES SUBSTATION AFUDC SUBSTATION		1,952,365 5,462,147 147,461 3,169,656				5,462,147 147,461 3,169,656	0.0514 0.0514 0.0514		2,898 7,629 1,483 571,643
33 34 35		LAND LAND RIGHTS AND EASEMENTS TOTAL NUCLEAR PRODUCTION PLANT	•	44 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	•	0	8	4 4 4 8 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	0.0514	•	1,483 571,643
35	340	OTHER PRODUCTION PLANT	•				•		0.0514		70
35 37 39 39	349 342 344 345	LAND AND LAND RIGHTS GENERATORS GENERATORS ACCESSORY FOR COMMENT OF THE PRODUCTION PLANT		136,820 1,100,638 35,024,324 4,621,465 40,883,247		a	•	136,820 1,100,538 35,024,324 4,621,465 40,883,247	0.0514 0.0514 0.0514 0.0514		18,003 2,375 21,014
		TRANSMISSION PLANT									
41 42 43	352 353 354 355 356 356 359	LAND AND ADD RIGHTS STRUCTURE SAMP RIGHTS TOTHER SAMP FIXTURES FOLES AND FIXTURES FOR	3	147.545,003 33,746,908 37,720,735 37,720,735 37,720,735 37,720,735 37,720,735 37,730,735 37,730,735 37,730,735 37,735 37,735 37,735 37,735			•	16,3673,234 33,818,6906 33,766,906 32,766,90	0.0464 0.0464 0.0464 0.0464 0.0464 0.0464	•	7,154928 15,674928 15,67493659 14,1549 14,1549 15,1549
91234567B90	355 356 357	POLES AND FIXTURES OVERHEAD CONDUCTORS & DEVICES UNDERGROUND CONDUCTOR & DEVICES		32, 220, 73B 28, 807, 913				32,220,738 20,804,475 20,804,475	9.0464 9.0464 0.0464		13,365
50	350	TOTAL TRANSHISSION PLANT	•	128.216,732	•	θ	•	128,216,732	0.0464	•	59, 491
51	369	DISTRIBUTION PLANT	•	7,470,567			•	2,428,587	9.9999	•	9
554 554	362 364 365	STATION EQUIPMENT POLES TOWERS & FIXTURES OVERHEAD CONDUCTORS & DEVICES		74, 704, 419 67, 981, 416 58, 997, 257				74,704,419 67,981,410 58,097,252	9.3300 0.3000 9.0000 9.0000 9.0000		9
555555555556666	361245 3667 3667 3667 3771	UNDERGROUND CONDUCTOR & DEVICES LINE TRANSFORMERS SERVICES		77,002,437 80,786,481 28,409,887				77.062.437 80,796.481 20,409.887	9.0000 9.0000 9.0000 0.0000 9.0000 9.0000		୦ ଡ ଡ ଡ ଡ ଡ ଡ ଡ ଡ ଡ ଡ ଡ ଡ ଡ
62	371 373	LAND AND LAND RIGHTS STRUCTURES AND IMPROVEMENTS STATION EQUIPMENT FOLES TOWERS & FIXTURES OVERHEAD CONDUCTORS & DEVICES UNDERGROUND CONDUCTOR & DEVICES UNDERGROUND CONDUCTOR & DEVICES LINGTERMASFORMERS LINGTERMASFORMERS HETERS INSTALLATION ON CUSTOMER PREMISE STREET LIGHTIME & SIGNAL SYSTEM TOTAL DISTRIBUTION PLANT		9,394,419 31,394,419 67,7961,419 67,7961,419 777,7961,419 777,796,4481,777,796,786,493,999 21,359,259,399,399,399,399,399,399,399,399,399,3		ð		9,698,587 3,384,118 4,384,419 67,7981,419 67,981,419 67,981,419 322,627,255 77,092,431 28,409,832 29,793,899 22,359,899 498,409,443	0.000	,	9
44	790	GENERAL PLANT					_				
45678901234	389 396 391 392 393	STRUCTURES AND IMPROVEMENTS OFFICE FURNITURE AND EQUIPMENT TRANSPORTATION EQUIPMENT TRANSPORTATION EQUIPMENT	•	1,201,739 13,899,702 4,232,666 392,666 392,666 4,232,666 1,236,666			•	1 801 739 13 899 356 4 992 702 4 338 106 392 646 1 141 524	0.9689 0.9689 0.9689 0.9689	5	16.751 176.719 176.719 18.755
70 71	394 395 394 397	TOOLS SHOP AND GARAGE EQUIPMENT LABORATORY EQUIPMENT FOMER OPERATED EQUIPMENT		1,141,524 986,345 1,139,441				1,141,524 986,345 1,130,441	6. 7087 6. 7087 6. 7087 6. 7087 6. 7087 5. 7087 6. 7087 7. 7008		10.375
73 74 75	398	LAND LAND RIGHTS STRUCTURES AND IMPROVEHENTS OFFICE FUNCTURE AND EQUIPMENT OFFICE FOULTHENT TONES EQUIPMENT TOOLS STOP AND GRAGE EQUIPMENT LARGATORY EQUIPMENT COMMUNICATION EQUIPMENT COMMUNICATION EQUIPMENT HELE EL ANGULT EQUIPMENT HELE EL ANGULT EQUIPMENT TOTAL EMERAL PLANT		363.984 743.000 36,196,727	9	•	8	986.335 1.130.441 7.334.864 303.784 343.660 36.196.727	0.0000 0.0000	8	2,763 322,239
74	714	DIRECT STEAM PRODUCTION PLANT LAND AND LAND REGHTS					_	83/ 335		_	
77 78 79 80 81	710 711 712 714 715	STRUCTURES AND IMPROVEMENTS BOILER PLANT EQUIPMENT TURBOGENERATOR UNLITS ACCESSIRY ELECTRIC EQUIPMENT	•	11.331.673		-470,450 P-1	*	18,001,223	100 3000 100 3000 100 6000	•	10.061.223
81 82	716	MISC. POMER PLANT EQUIPMENT TOTAL DINECT STEAM PRODUCTION PL	•	1,001,795	\$	-47e,459	8		100.9000	9	16.723.717
23	740	DIRECT STEAM DISTRIBUTION PLANT	9	12 M				13 - 123	199.9999	8	12.183
		THE THE LAND SEMESTER STATES				-414.321 9-2					
\$15	ণ ব'ৰা	TOTAL DERECT STEAM DESTREBUTION DIRECT STEAM GENERAL PLANT	3	9. 维·福	ø	-494. 525	9	s.317:4#	100.0000	*	5.NY:43
I		And the second s	*	3:15							
#	- T-88 /	NEW PARTIES AND AND ADDRESS OF THE PARTIES AND A	*		春		9		THE STREET	8	D
									480	- 6	CONTRACTOR TO A STATE OF THE PARTY OF THE PA

KANSAS CITY POWER & LIGHT COMPANY CASE NO: HO-86-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT ADJUSTMENTS TO TOTAL PLANT IN SERVICE

P-1

BOILER PLANT EQUIPMENT \$ -470,450 1. TO DISALLOW PLANT ASSOCIATED WITH THE ELECTRIC TEST BOILER PROJECT. (WHITE)

P-2

UNDERGROUND CONDUIT \$ -416,521

1. TO DISALLOW PLANT ASSOCIATED WITH THE RELOCATION OF STEAM PIPES FOR AT&T. (WHITE)

XAMEAS CITY FOMER & LIGHT COMPANY CASE MD: IRO-84-137 YEAR END 12-31-85 UPBATED TO 12-31-84 AND TAX REFORM ACT DEPRECIATION RESERVE

			DEPRECIATIO				
VAN	ACCT	SELMS OF HEAD SERVED	CONTANY	JATOT YHAPROD THЭHTZULGA	COMPANY	DICTIONAL FACTOR	HE TO TO THE TOWAL
	THE STATE OF THE S	STEAM PRODUCTION PLANT STRUCTURES AND IMPROVEMENTS BOILER TOURHENT TRATES BOILER TOURHENT TRATES TURBOCENTRATOR LIMITS TURBOCENTRATOR TRATES TOTAL STEAM PRODUCTION PLANT MUCLEAR PRODUCTION PLANT	15.279.770 144.395.457 4.6825.054 34.6825.054 34.6825.058 15.7246.884 15.7246.883		* 177 - 777	0.00114 0.00114 0.00114 0.00114	7, 854 74, 199 3, 519 12, 7914 21, 7914 1, 155 132, 684
18		WOLF CREEK GENERATING STATION TOTAL NUCLEAR PRODUCTION PLANT OTHER PRODUCTION PLANT	\$ 15,288,999 \$ 15,288,999 \$	0	\$ 15,288,999 \$ 15,288,999	0.0514	7,859
13	342 344 345	FUEL HOLDERS PRODUCERS AND ACC CENERATORS ACCESSORY ELECTRIC EQUIPMENT TOTAL OTHER PRODUCTION PLANT TRANSMISSION PLANT	732,746 14,337,185 1,579,567 16,649,438	0	732,746 14,337,185 1,579,587 16,649,438	0.0514 0.0514 0.0514	7,377 7,369 812 8 8,558
1107800-CITA	350 355 355 355 356 357 358	LAND AND LAND RIGHTS STRUCTURES AND IMPROVEMENTS STATION EQUIPMENT TOMERS AND FIXTURES OVERNEAD CONDUCTORS & DEVICES UNDERGROUND CONDUCTOR & DEVICES UNDERGROUND CONDUCTOR & DEVICES INCLUSION OF MADICIPANS PLANT TOTAL TRANSHISSION FLANT DISTRIBUTION PLANT	\$ 1,250,626 15,551,746 15,550,175 16,552,763 14,314,577 763,066 89,000 \$ 51,082,488	θ	1,250,626 15,550,746 15,550,757 15,572,984 16,952,757 173,966 89,000	0.0464 0.0464 0.0464 0.0464 0.0464 0.0464 0.0464	\$ 2395 7,7340 7,4402 64524 41 8 23,701
2007 80 1 2 2 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3 3	360 3662 3667 3667 3667 3667 3771 3771 3771 3771	LAND AND LAND RIGHTS STRUCTURES AND THPROVEHENTS STATION EQUIPMENT POLES TOWERS AND FIXTURES OVERHEAD CONDUCTOR & DEVICES UNDERGROUND CONDUCTOR & DEVICES LINE TRANSFORMERS SERVICES HETERS INSTALLATION ON CUSTOMER PREMISE STREET LIGHTING & SYSTEMS TOTAL DISTRIBUTION PLANT	500, 785 1,149, 7597 24, 7597 27, 7501 116, 7501 116, 7501 27, 7501 27, 7501 27, 7605 27, 7617, 7605 4, 746, 7605 4, 766, 7605 4, 766, 7605 4, 766, 7605 5, 7605 5, 7605 6, 7605 6, 7605 6, 7605 7, 7605 7, 7605 7, 7605 8, 76	o	* 1,143,429 26,609,599 27,932,304 16,268,399 10,751,924 21,439,480 27,913,710 4,746,045, 8,829,338 153,081	0.0000 0.0000 0.0000 0.0000 0.0000 0.0000 0.0000 0.0000 0.0000 0.0000	
38 39 40 41 42 43 44 45 46 47 48	390 391 392 393 394 395 396 398	GENERAL PLANT STRUCTURES AND IMPROVEMENTS OFFICE FUNNITURE AND EQUIPMENT TRANSFORTATION EQUIPMENT STORES EQUIPMENT TOOLS SHOP AND GARAGE EQUIPMENT LABORATORY EQUIPMENT POWER OPERATED EQUIPMENT COMMUNICATION EQUIPMENT HISCELLANEOUS EQUIPMENT HISCELLANEOUS EQUIPMENT GEN. PLANT ALLOCATOR CHANGE W.C.	9 3, 991, 374 1, 364, 762 4, 219, 363 261, 236 764, 710 560, 471 440, 443 1, 050, 820 221, 455 221, 655 272, 686 6 13, 954, 934	Ð	\$ 3.991,374 1,364,762 4,219,363 764,710 560,471 449,643 1,856,826 221,655 272,866 \$ 13,954,034	0.9089 0.9089 0.9089 0.9089 0.9089 0.9089 0.9089 0.9089 0.9089	\$ 36,278 12,464 38,3574 2,956 5,094 4,087 14,877 2,015
49 51 53	108 108 108	RETIREMENT WORK IN PROGRESS STEAM PRODUCTION TRANSMISSION DISTRIBUTION GENERAL TOTAL RETIREMENT WORK IN PROGRES DIRECT STEAM PRODUCTION	\$ -472,211 48,854 -525,343 5,553 \$ -943,147 \$	9	1 -472,211 48,854 -525,343 5,553 1 -943,147	0.0514 0.0464 0.0000 0.9009	\$ -243 23 50 50 50 170
545 555 555 559	711 712 715 716	STRUCTURES AND IMPROVEMENTS BOILER PLANT EQUIPMENT ACCESSORY ELECTRIC EQUIPMENT HISCELLANEOUS EQUIPMENT TOTAL DIRECT STEAM PRODUCTION	\$ 3,785,184 9,979,545 909,531 758,189 \$ 14,932,669 \$	-728 R-1	3,785,184 9,978,817 909,231 758,109 14,931,341	1 00 . 0000 100 . 0000 100 . 0000 100 . 6000	9 3,785,184 9,778,817 9,978,231 258,169 5 14,931,341
500 413 444	761 762 766 769 776	DIRECT STEAM DISTRIBUTION PLANT STRUCTURES AND INPROVEMENTS STATION EQUIPMENT UMBERGROUND CONDUIT SERVICES HETERS TOTAL DIRECT STEAM DISTRIBUTION	\$ 39,494 213,510 2,478,134 256,815 61,865 8 3,049,789 8	-280,770 R-2 -280,770	39,494 2,197,364 2,197,364 236,816 61,845 2,769,629	183 2833	2.197 364 256 816 2.769 825
\$5 \$2 \$2	791 734 734	DIRECT STEAM CEMERAL PLANT OFFICE FURNITURE ACQUIPMENT TOOLS SHOP & CARAST EQUIPMENT HISCELLANGUES FOULFMENT TOTAL DIRECT STEAM CEMERAL PLANT	· 3.35				
18 71		RETIREMENT WORK IN PROGRESS DISTRIBUTION WORK IN PROGRES DEPRECIATION RESERVE	1 35:313 . • 507.100.151	-30.	1 -3:30 • 5x.63.63	160.000	1 -38;313 • 17,454,593

KANSAS CITY POWER & LIGHT COMPANY CASE NO: HO-86-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT ADJUSTMENTS TO DEPRECIATION RESERVE

R-i

BOILER PLANT EQUIPMENTMENTS

-728

1. TO DISALLOW RESERVE ASSOCIATED WITH THE ELECTRIC TEST BOILER PROJECT. (WHITE)

R-2

UNDERGROUND CONDUIT

-280,770

1. TO DISALLOW RESERVE ASSOCIATED WITH THE RELOCATION OF STEAM PIPES FOR AT&T. (WHITE)

ALLOCATORS: (1) PRODUCTION (0.000514)		
TOTAL STEAM HERT MATERIALS & SUPPLIES—OTHER		\$1,011,57
SEMERAL MAS (1) POMER PLANT MAS (2)	11,521	15, 44
DENECT STERM NEAT MIS-12/31/86(GRAND AME. STATION ALLOCATED GLECTRIC MIS (GD-45-185)	•	9936, 18
Remain City Power & Light Came No. 187-65-139 Steam Next Materials & Supplies—Other Than Fuel ************************************	*********	*******
FEATHERSTONE		

(2) COMPOSITE (0.000578)

Namean City Power & Light Come No. NO-86-139 Steam Heat Propayments

*************	*******	**********	**********
		ALICATED	Wir.
	DIRECT	ELECTRIC	STEAM
	STEW	10-65-185	PREPAYMENTS
948	A PORT OF THE PROPERTY OF THE	Control and the Control of the Contr	Carried States of States Constituted
HELEN PROPERTY ING (3)		\$834	9894)
OFFER PROPERTY INC(1)		98 10	\$810
EDENT HOME(V)	445, 355	\$1,462	946, 847
AUTO INCLINANCE(A)	92, 119	•518	£2,637
POSTRUE (2)	92 4	122	846
COP. STOCK TRXES(1)	1560	1533	\$793
_		Wang and a second	
	\$48,057	63, 959	\$52,026

ALLOCATORS:

- (1) NET PLANT (0.002574)
- (2) CUSTOMERS (0.000319)
- (3) PRODUCTION (0.000514)
- (4) SENERAL PLANT (0.009089)

KANSAS CITY POWER & LIGHT COMPANY CASE NO. HO-86-139

STEAM HEAT FLEL INVENTORY

LINE NO.	DESCRIPTION (A)	FUEL. (B)	UNIT PRICE (C)	BARRE,S (D)	TOTAL COMPANY (E)	ALLOCATED (NOTE 2) (F)	STERM HEAT (G)
1	DIRECT GRAND AVENUE	01,7	\$20.367	1790		180%	\$36, 457
•	INDIRECT (NOTE 1)						
2	FUEL INVENTORY				s25, 991. <i>0</i> 30	0. 1383×	\$35 , 946
3	NUCLEAR FUEL				\$42, 369, 889	0. 1383%	\$59,425
4	TOTAL STEAM FLEI, IN	VEXTORY				3	\$131,529

NOTE 1: TOTAL COMPANY FUEL INVENTORY FER CASE NO. ER-65-128. ED-65-185 AND ED-65-224 NCPL - SCENARIO 2 & 3 TOTAL COMPANY - CASE C - MOLF CREEK

NOTE 2: ENERGY PLLICATOR

Ransas City Power a Light Case No. 100-64-139 Cash Working Capital

CASH MORDING CAPITAL -- DIRECT

	(A)	(8)	(C)	(D)	(E)	(F)	(0)
3XE 180	DESCRIPTION	AW. TEST YEAR EXPONSES	REVENUE LAG	expense lag	Cash Working Capital Lag (C-D)	FACTOR (E/365)	CAPITAL REQUIREMENT (B#F)
*	MYROLL						
2	PAID ABSENCE-VACATION	\$134,625	37.75	399.63	(361.88)	(8.99145)	(\$133,474
3	PAID ABSENCE-DEF. VACATION 86	16,785	37.75	2007.58	(1,969.75)	(5.39658)	(\$90,582
4	FEDERAL WITHHOLDING	544,421	37.75	18.81	19.74	0.05498	\$29,443
5	NET PAYROLL	1,068, 668	37.75	12.89	24.95	0.04834	\$74,376
4	PAID ABSENCE-OTHER	157,233	37 .7 5	12.80	24.95	0.06836	\$18,74
	OIL	9,186	37.75	16.01	21.74	0.05956	\$547
8	SAS	5,972,112	37.75	36.23	1.52	0.00416	\$24,870
9	Cash vouchers-other Dam	1,458,435	37.75	37.71	0.04	0.00011	\$159
	TOTAL OWN EXPENSE	9,372,885					
11	PAID ABSENCE-DEF VACATION PRE 86	12,764				-	(\$12,764
12	CASH WORKING CAPITAL REQUIREMENT					=	(\$96,675
13	ACCRUED INTEREST	20,282	37.75	82.96	(45.21)	(0.12386)	· (\$2,512
14	INCOME TAXES-INCL KC EARNINGS	18,942	37.75	77.23	(39.48)	(0.10816)	(\$2,840
15	TAXES OTHER	139,622	37.75	18.91	18.84	0.05162	\$7,207
	PROPERTY TAXES: MISSOURI	142,899	37.75	182.50	(144,75)	(0.39658)	(\$56,678
	GRT 42 MISSOURI	229,361	17.59	42.01	(24.43)	(0.86693)	(\$15,351
8	GRT &X MISSOURI	344,041	17.58	72.73	(55.15)	(8.15118)	(151,783
9	TOTAL RATEPAYER SUPPLIED FUNCS					_	(\$121,350
10	NET RATEPAYER SUPPLIED FIRMS						(\$218,025
21	LESS: ACCRUED INTEREST OFFSET TO	RATEBASE					(\$2,512
	NET RATEPAYER SUPPLIED FUNDS WITH					-	

	l besterion	MORNEL (250) TEST YEAR EXPENSES	KEYENUE LAS	EDPENE LX6	CABITAL LAG CAPITAL LAG	FACTOR	***	ALLOCATED ELECTRIC ED-65-165	MONING
	(4)	(9)	(C)	(D)	(E)	(F)	(6)		
2	AMOUNT MEDICE-VACATION	4,595,077	36, 50	399.63	(353, 13)	(0. 99488)	(4, 571, 535)	2.27898	(\$104, 181)
3	PALD ARRENCE-DEFERRED VACATION 1984	187,682			(1,971.00)		, ,		•
4	FEDERAL WITHOLDING	17, 376, 030	35.50	18.01	18.49	0.05066	880, 227	2. 2769¥	
3	EDISON CHEDIT UNION	8, 640, 881	36.50	19.05		0.04781	413, 105	2.2789%	•
6	ET MYQL	31, 759, 625	35.50			0.05493	2,062,200	2, 2789%	•
7	MALD ABSENCE-OTHER	4, 542, 543	35. 50	12.80	23. /0	0.06493	314, 434	2, 2789%	7, 166
• 8	REL:								
9	HANTHORN 5	18, 219, 354	35.50	20.61		0.04353	793, 166	0. 1383%	1,097
10	IAM	32, 143, 742	35,50	13.93		0.05184	1,987,628	0.1383%	2,749
12	LACYGNE 1 LACYGNE 2	10, 865, 774 13, 963, 458	36.50 36.50	51.14 16.26		(0.04011)		0.1383% 0.1383%	(603) 1,071
13	MONTROSE	11,095,408	36. 50	26. 37		0.02775	307, 936		426
14	OIL	2,548,370	35, 50	16.01	20.49	0.05614	143,058	0, 1383%	198
	SAS	2,541,351	35. 50	34.35		0.00589	14, 970	0.1383%	21
	NULEAR FIEL	24, 673, 446	36, 50	76.42		(0.10937)	(2,698,531)		(3, 732)
	Interchange purchases Interchange sales	17, 818, 000 (27, 127, 695)	35.50	37.78	(1.28)	(0.00351)	(62, 485) 0	0.1383%	(86) ()
	HOLF CREEK-DAM EXP PAYROLL	10, 783, 210	36.50	12.80	23, 70	0.06493	700, 170	2.2789%	15, 956
	CASH VOUCHERS-OTHER OWN EXP.	89, 529, 744	36.50	37. 71		(0.00332)	(296, 797)		(265)
10	TOTAL DAM EXPENSE	274, 456, 000							
	PAID ABSENCE-DEFERRED VACATION PREVIOUS 1984						(1, 049, 238)	2.2789%	(23, 911)
21	CASH WORKING CAPITAL REDUIREMENT					;	(1, 736, 696)		(50, 722)
22	ACCRUED INTEREST	96, 731, 456	35.50	82.51	(45_01)	(0. 12505)	(12, 193, 464)	0.2674%	(32,605)
	INCOME TAXES-INCLUDES K.C. EARNINGS TAX	31,087,015	35.50	77.23		(0.11159)			(9, 276)
	TAXES OTHER	5,047,111	36.50	18.91	17.59	0.04619	243, 229	0.2574%	650
	PROPERTY TAXES: MISSOURI	12, 151, 577	35.68	182.50		(0.39951)	(4, 854, 638)		(12,981)
26	KONSOE 1ST HELF	6,637,788	35.58	171.50		(0. 36937)	(2, 451, 799)		(6, 556)
27 28	Kansas 210 half Nedraska 187 half	5, 637, 788 20, 297	35. 58 35. 68	333.50 213.50		(0.86800) (0.48444)	(5, 751, 600)	0. 1383X	(15, 407) (14)
29	NERSONA 200 HALF	20, 297	36.68			(0.89540)	*	0.13722	(25)
30	MOUNE	10, 909		162.50	(145.82)			0. 13834	(6)
31	COLORROO	315	35.60	N2.50		(0.72827)	(223)	0. 13 03 5	(0)
	GRT: 64 MISSOURI	18,682,130					(2, 720, 425)		
33	AS MISSIRI	8, 970, 131					\$1,23		- · · · · · · · · · · · · · · · · · · ·
34 35	OTHER MISSOUM! SALES TAX	3,130,619 8,746,821						1.603 1.603	
36	TUTAL INTERPREK SUPPLEED FEMOS				*	4	4 2,51,50	•	
37	HET RATESPAYER SUPPLIED FUNDS					4			(30,775)
	ACCINED INTEREST GIFGET TO INTERIOR. INCOME TOX GIFGET TO INTERIOR.					•			
*	NET ANICHMEN SUPPLIED FUNDS HETMOUT WITEHOUT								

	les les	time statement	76.1	124	
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ASKAN-A-	.			u H	1,141,12
MARKANIA INCANA		••••••		*******	
Mary Con F and Administration Contents					_
PRODUCT NO		•		i iiii	*
				1111	11 11
TRANSMISSION	24.412.481		21, 1/2, 112	1 1111	14.5.
			111	1 217	73
	35 31		33 332	8.0114	آء 11
101 200 TRANS TOTAL THE TOTAL TOTAL	2.340		11002	8.0114	1,27
tal tall oxernor here for morally	1.18		114 377	\$:0412 \$:0412	313
9151R19UY1(W 401-900 9121, SUPER,√ENG005.	3.169.287		3, 104, 78	\$ 9000 9 9000	8
The state of the s	3.164.587 100.174 440.445 2.678.418		7.008.418 2.008.418	8,0000 8,0000	ä
401-307 DIST, CUST, INSTALL, OFS	1,310,447 307,343		1.310.449 387.343	9,0000 9,0000 9,0000	9
	2,134,434		2.423.255	9,0000 9,0000 9,0000	9
401-503 BIST, STA, EXP. MAINT. 401-503 DWER, LIME EXP. MAINT. 401-504 DWBER, LIME EXP. MAINT.	7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7		14,290,793	9.0000	Š
40-500 BIT MENTS DESCRIPTION OF STANDARD O	1.047.773		1,863,273	0.0000 0.0000 0.0000	9
CUSTOMER ACCOUNTS	52. 7 4 5		92.70	0.0000 0.0000	Š
401-901 CUST. ACC. SUPERVISION 401-902 CUST. ACC. OFFER READ. 401-903 BILLINGS AMB RECORDS 401-904 UNCOLLECTIBLE ACCOUNTS	443,292 2,341,138 4,932,411 1,929,260		2.347:73ñ 1:030:410	3:83	14) 2.21
CUSTOHER SERVICES	š		ģ	0.031V 0.0000	•13
401-907 CUST SERV SUPERVISION 401-908 CUSTOMER ASSISTANCE 401-908 CUSTOMER SERVISION 401-910 MISC. CUST. SERV. EXP.	1,445,318 1,29,294		1. 425 . 254	8:0317	113
401-918 MISC. CUST. SERV. EXP. SALES	90		8	0.0000 0.0000	8
401-V11-V16 SALES EXPENSE ADMINISTRATIVE & GENERAL	28,923		28.923	1.4915 3.0000 9.0000	463
HOLLING AND ALE SUPPLES AND AND AND AND AND ALE SUPPLES AND	12,294,550 3,321,013 -953,315 2,303,714		13:321:329	0.0009 2.2789	279: 48
401-403 AAG OUTSIDE TRAVICES 401-403 AAG FRUPERTY INSURANCE 401-404 AAG IN URIFES I DONAGES	2,303,715		17:704.550 3:321.013 -853.385 2:386.714 739.174 1:541.334	2.2789	54,399 35,129
401-926 ERP. FENSIONSEREMETET 401- FRANCHISE REQUIREMENTS 401-920 A&G NEG. COMMISSION EXP.	10.410.448		10,410,748 1,743,816 -2,115,378	3.0006 9.0000	237.256
401-930,1 ALG BOTT ICATE CHARLES 401-930,1 ALG SEN, ADVERTISING 401-930,2 ALG SEN, ADVERTISING	1, 745, 810 2, 115, 148 37, 37, 83, 337		-2,115,379 37,373 83,537	0.0000 2.2789 5.3800	1,90
101-910.7 AAG MIST EFRI KESEARCH 401-930.7 AAG MIST OTHER 401-931 AAG RENTS	1,779 841 1,754,271 3,300,751 2,745,335		1 .778 .841 1 .794 .771 3 .504 .731 2 .985 .332	2.2789 9.7889	40.538 39.978 30.055
TIENE PROBUCTION	2,405,135		2,985,335	9.9969 9.0096 9.0009	27.134
414-625 STEAK PRODUCTION UPS. 414-638 STEAM PRODUCTION MAINT.	8.501.257 246.914	409, 611 2 · 4	4,232.194	100.0000	4,222,193
STEAM DISTRIBUTION 414-630-635.640-644 STEAM BIST.	1,258,43	198.247 5-5	1,434,72	10000	1.434,72
STEAM CHISTOMER AUCQUMTS 414-650 STEAM CHISTOMER ACCTS.	67.24¢	29,147 5-4	ي. مع	9.0000 0.0000 105.0000	7 4.443
STEAM ABMINISTRATIVE & GENERAL	3		3	3.0000 3.0000 0.0000	
414-520,574-573 STAM AGG TOTAL O B H EXPENSES A	1,494,101 285,136,625	814.866 5-7 -4.456.524 (482,035 106,488,301	100.0000	8 8.079.284
Cashading Expenses		•			
OTHER OPERATING EXPENSE-FLECTRIC .	74.004.000	•	72:282:578	8:8357	473.318
ELEC: FROM: TAX TRANSMIZZION ELEC: PROM: TAX DIZINIDUTION ELEC: PROM: TAX GENERAL	412 340 412 340			0.0000	3. 247 7.04
ELFC. FROM, TAX OFNER ELFC. PAYROLL & OCC., TAX	. # 15		- 教物		104.
ELEC: FREE TON OFFICE ELEC: UTWER AS DEC' THE ELEC: UTWER AS DEC' THE OTHER THE EXPENSE-STEAM ALL-DES STEAM DETER AND ARREST OUT 1-706 STEAM DETER AND ARREST	39 33	-13:33 FT	Min	:# ##	94:N ²
* CESSAPRE SWITCHING SAME MINE!	169,354,427	190.173 0	169, 343, 144		4 1,002.397
INTELLEGISTATION EXPENSES		-4.7%, 789 0			

COMMENS ENGINE LANGS .	9 0	-9.500.000 S-40 0	-1.144.00	100,4040	b -1.046.892
CONTRACTOR DESCRIPTION AND ADDRESS OF THE PARTY OF T			فيي	19-88	
			38	13	36
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KANSAS CITY POWER & LIGHT COMPANY CASE NO: HO-86-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT ADJUSTMENTS TO INCOME STATEMENT

g was the same of the contract		
S-1		
STEAM OPERATING REVENUE DOWNTOWN	•	\$ 273,285
1 TO ANNUALIZE AND NORMALIZE DOWNTOWN REVENUES PER CALCULATION OF STAFF. (WHITE)		
S-2		
STEAM OPERATING REVENUE NATIONAL STARCH		\$ -6,117,067
1. CONTRIBUTION MARGIN FROM NATIONAL STARCH RÉVENUES PER CALCULATION OF STAFF. (WHITE)		
. 2-3		
STEAM PRODUCTION - OFS.		\$ -4,279,563
1. TO INCREASE TEST YEAR PAYROLL EXPENSE TO STAFF'S ANNUALIZED LEVEL. (BRANDEL)	\$	389,644
2. TO INCREASE TEST YEAR FUEL EXPENSE TO REFLECT DOWNTOWN CUSTOMERS ANNUALIZED FUEL AND FUEL HANDLING COSTS. (KUENSTING)		2,364,284
3. TO REVERSE STEAM TRANSFER CREDIT FROM ELECTRIC OPERATIONS. (KUENSTING)		-6,791,914
4. TO RECOGNIZE GRAND AVENUE STATION FULL STEAM OPERATION. (COX)		-235,887
5. TO DISALLOW O&M COSTS RELATED TO ELECTRIC BOILERS. (WHITE)		-5,690
TOTAL	\$	-4,279,563
S-4		
STEAM PRODUCTION - MAINT.		\$ 409,611
1. TO INCREASE TEST YEAR PAYROLL EXPENSE TO STAFF'S ANNUALIZED LEVEL. (BRANDEL)	\$	201,339
2. TO RECOGNIZE GRAND AVENUE STATION FULL STEAM OPERATION. (COX)		208,315
3. TO DISALLOW O&M COSTS RELATED TO ELECTRIC BOILERS. (WHITE)		-43
TOTAL	\$	409,611
S-5		
STEAM DISTRIBUTION EXPENSES		\$ 198,297
1. TO INCREASE TEST YEAR PAYROLL EXPENSE TO STAFF'S ANNUALIZED LEVEL. (BRANDEL)	*	243.462
2. TO DISALLOW ENERGY AUDIT COSTS CONTAINED IN TEST YEAR EXPENSE. (WHITE)		-45,165
TOTAL	\$	199,297

KANSAS CITY POWER & LIGHT COMPANY CASE NO: HO-86-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT ADJUSTMENTS TO INCOME STATEMENT

5-5

2-9			
STEAM CUSTOMER ACCOUNTS		*	29,197
1. TO INCREASE TEST YEAR PAYROLL EXPENSE TO STAFF'S ANNUALIZED LEVEL. (BRANDEL)			
S-7			
STEAH A&G		\$	-814,066
1. TO INCREASE TEST YEAR PAYROLL EXPENSE TO STAFF'S ANNUALIZED LEVEL. (BRANDEL)	\$		13,354
2. TO ELIMINATE INTERDEPARTMENTAL RENTS. (BRANDEL)			-481,000
3. TO ELIMINATE ADMINISTRATIVE EXPENSES TRANSFER-DEBIT. (BRANDEL)			-986,400
4. TO ANNUALIZE A&G SALARIES. (BRANDEL)			387,048
5. TO ANNUALIZE INJURIES AND DAMAGES. (BRANDEL)			50,874
6. TO ANNUALIZE PENSION COSTS. (BRANDEL)			72,021
7. TO ANNUALIZE PAYROLL INSURANCE COSTS. (BRANDEL)			96,822
8. TO ANNUALIZE RATE CASE EXPENSE AND PSC ASSESSMENT. (BRANDEL)			5,633
9. TO ANNUALIZE MAINTENANCE OF GENERAL PLANT. (BRANDEL)			15,915
10. TO ANNUALIZE PROPERTY INSURANCE COSTS.			11,667
TOTAL	\$		-814,066
. ·			
STEAM DEPRECIATION & AMORTIZATION		*	529,901
1. TO ANNUALIZE DEPRECIATION EXPENSE ON DECEMBER 31,1986 PLANT. (WHITE)			•
9-2			
STEAM OTHER TAXES		\$	-339,726
1. TO ELIMINATE GROSS RECEIPTS TAXES. (WHITE)	\$		-509,234
2. TO ANNUALIZE PROPERTY TAX EXPENSE. (WHITE)			72,580
3. TO INCREASE TEST YEAR FICA TAX TO STAFF'S ANNUALIZED LEVEL. (BRANDEL)			95,254
4. TO INCREASE TEST YEAR UNEMPLOYMENT COMPENSATION TAX EXPENSE TO STAFF'S ANNUALIZED LEVEL. (BRANDEL)			1,672
TOTAL	•		-339,726

KANSAS CITY POWER & LIGHT COMPANY CASE NO: HO-86-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT ADJUSTMENTS TO INCOME STATEMENT

5-10

	
CURRENT INCOME TAXES	\$ -1,144,848
1. TO ANNUALIZE CURRENT INC TAXES. (FEATHERSTONE)	
S-11	
DEFERRED ITC	\$ 9
1. TO ANNUALIZE DEFERRED ITC. (FEATHERSTONE)	
S-12	
DEFERRED INCOME TAXES	\$ -191,176
1. TO ANNUALIZE DEFERRED INCOME TAXES. (FEATHERSTONE)	
S-13	
DEFERRED INCOME TAX AMORT.	\$ -535
1. TO ANNUALIZE DEFERRED INCOME TAX AMORTIZATION. (FEATHERSTONE)	
S-14	
DEFERRED ITC AMORTIZATION	\$ -34,598
i. TO ANNUALIZE DEFERRED ITC AMORTIZATION. (FEATHERSTONE)	

Physical States and Company

RAMBAS CETT TOWN & VISING COMPANY FROM 200 12-31-40 UPANTE TO 12-31-10 AND TAX REFORM ACT

		A COMM. TO SEE A COMP. (40) PARAGE.	res ig 1241 Belation e		F soften matrix to 17 t	
· W .	aer	Andrew and			06745C 4710>	DETRECIATION
		PLANT IN SERVICE				
		INTANE BART		RAR	a, 646 a	a à
+		BIT MANY RATE	ê	iti	0,0000	• 3
		STEAN PROSUCTION PLANT	-1			
3 3	10	TO THE STATE OF TH	y 9		00000000000000000000000000000000000000	9 999-897-1
Metatrone	Sections.			219.127	1.2102	7. 243
8	15	ACCOUNT ALCOHOL TO THE TOTAL THE	47	17.974	3.7300	2. ing
17 3	1 69	YOTAL STEAM PRODUCTION PLA	MT å	4, 344	9.3444	12.671
		NUCLEAR PRODUCTION PLANT				
:3		ARCHITECT/ENGINEER PRECERRATIONAL COSTS	•	33, 112	3:4388	• 981
19		DIRECT HATERIAL: INDIRECT HOM-HANNAL INDIRECT HANNAL LABOR		33 355	3.0000	1.447 364 290
18		INDIRECT MATERIAL DANIEL HOME OFFICE		37,001	2.6000	988 139
20		DANIEL SUBCONTRACT		10,103	2.6000	471 1,191
د سه د د د د د د و دو ه دو دو دو دو سه سماله دارسها د سه ده د د د د و دو ه دو دو دو دو دو سه سماله دارسها ل		OWNER CHARGES OWNER DIRECT CONSTRUCT, CO. TAXES-W.C. STATION TOTAL	TZ	41,311 10,178	40000000000000000000000000000000000000	4 17 17 17 17 17 17 17 17 17 17 17 17 17
25		AFUDC-GROSS AFUDC-GROSS EDUCATION CENTER	£ T	155;341 2.850	7.4000 7.4000	4,039
39		TAXES EDUCATION CENTER		1,019	2.4000	34
15		TAXES SUBSTATION		1.429	2.4000	, ž
33 35		NUCLEAR PRODUCTION PLANT ARCHITECT, PRINTERS PERCENTION COSTS JUNE 1 AND ALL ABOR INDIRECT MANUAL LABOR INDIRECT MANUAL LABOR INDIRECT MANUAL LABOR INDIRECT MANUAL LABOR INDIRECT LABOR OANIEL DIRECT LABOR OANIEL DIRECT LABOR OANIEL DIRECT LABOR OANIEL DIRECT CONSTRUCT CO. TAKE 1 AND CONTROL TO CO	LANT S	90(1)04-70130(1-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-	2.6000	14,546
36 3	40	OTHER PRODUCTION PLANT LAND AND LAND RIGHTS		79	0.0000	• 0
36 3 36 3 30 3	40 42 44 45	LAND AND LAND RIGHTS FUEL HOLDERS.PRODUCERS & AL GENERATORS ACCESSORY ELECTRIC EQUIPME TOTAL OTHER PRODUCTION PLA	CC.	18,063 2,375 21,014	6.0000 4.1200 4.1200 4.1200	7747
40	7.5	TOTAL OTHER PRODUCTION PLA	ŘŤ s	21,014	4.1200	• 843
		TRANSMISSION PLANT				
41 3 42 3	50 52	LAND AND LAND RIGHTS STRUCTURES AND IMPROVEMENT:	5	7,593	1.1900 1.3600 1.3600 1.2600 1.2600 1.2600 1.2600 1.2600	• 99
43 3 44 3 45 3	53 54 55	STATION EQUIPMENT TOWERS AND FIXTURES POLES AND FIXTURES		748	2.5800 2.0000 1.8700	402 336 236
10000000000000000000000000000000000000	ocumento-o	OVERHEAD CONDUCTORS & DEVI- UNDERGROUND CONDUCTOR & DEVI-	CES VICES	13.365	1.2200	T DATE OF THE CASE
50		LAND AND LAND RIGHTS TRUTTURES AND IMPROVEMENT. TOWERS AND PINTURES POLES AND FIXTURES POLES AND FIXTURES POLES AND FIXTURES UNDERFACULT OR DEVICE UNDERFACULT COMPUTERS A DEVI UNDERFACULT COMPUTERS A DEVI NETUSION OF UNCLUSION AS DEVI TOTAL TRANSMISSION FLANT	ANT	7,15,40,10 5,40,10 1,50,40,40 1,50,40	1.3184	1.089
51 34	60	DISTRIBUTION PLANT LAND AND LAND RIGHTS		0	2.1790	• 0
24 30 54 30	62	STRUCTURES AND IMPROVEMENT: STATION EQUIPMENT POLES TOWERS & FIXTURES	5	8	2.9600 2.1800 2.8500	e 9
51000000000000000000000000000000000000	65 65	OVERHEAD CONDUCTORS & DEVIC UNDERGROUND CONDUIT UNDERGROUND CONDUCTOR & DEV	CES VICES	6	2.4600 1.3300 2.2000	9
5B 36 59 36 40 3	6645456789 6645666667777	LINE TRANSFORMERS JERVICES METERS		ő	3.1400	Ġ Q
33	71 73	LAND AND LAND RIGHTS FRUCTURES AND IMPROVEMENT: FOLE TO SEE THE COMPUTORS & DEVIL OUTSERGOUND COMPUTORS & DEVIL OUTSERGOUND COMPUTORS & DEVIL OUTSERGOUND COMPUTOR & DEVI TENTICES RETERS RETER	STEM .	ර ග්රම ලෙසු සහ සහ සහ	1796 71.1890 71.1890 71.1890 71.1890 71.1990 71.1990 71.1990 71.1990 71.1990 71.1990	un connece pen
33		OURE DISTRIBUTION FEART	•	Ç		• 2
		GENERAL PLANT				
64 33 64 33	90	LAND AND LAND RIGHTS STRUCTURES AND IMPROVEMENTS OFFICE FURNITURE AND EQUIPM	S SENT	26 334	0.9090 2.5499 5.4009	1 3.200 2.009
67 39 68 39	97 93	TRANSPORTATION EQUIPMENT STORES EQUIPMENT TOOLS SHOP AND GARAGE EDUTE	MENT	30 400	5.4300 3.5800.	2:141
45.47 84.9 - CEP46 40.44 84.9 - CEP46	00-10-14-14-14-18-18-18-18-18-18-18-18-18-18-18-18-18-	LAND THE CAMP DIGITS OFFICE FURNITURE AND EQUIPMENT TRANSPORT ALL ON FOULTHENT TOOLS THE CONTROL AND LARGE EQUIPMENT TOOLS THE CONTROL OF THE		de de la	00100000000000000000000000000000000000	5 3 - 2004 1 1 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2
73 39 74	23	MISCELLANGOUS EQUIPMENT CEN. PLANT ALLOC. CHANGE W.	.c	2.753 522.239	3. 200	á
		O.W. PERSING LTWA	ь	Jac. 234		8 10.5%
		EIRECT STEAM PRODUCTION PLA	ee 7			
	2	LAND AND LAND RIGHTS STRUCTURES AND IMPROVEMENTS BUSLER PLANT EQUIPMENT			0.0000 3.4400 4.1200	34 973 447 463
79 71 60 71 81 82	8	THE PERSON OF TH	PT .		1 4475 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	
92		TOTAL DIRECT STEAM FRODUCTS	@99 t√ 8	a. 738 977		a 27 367
	1	4 MOITURIPTESS RASTE TOBRIS	LANT			
33 74 14 73					1-122	1.93
						17
	*	THE STREET STEW STEETS	F300 8	2.5	2.	
	9					
			9	1:16		
3	-87		in top of		9.800	
400	*			23. 380°, 100°	4	\$800 HOS

PROV FOR INCOME TAXES-CURRENT

KAMSAS CITY POWER & LIGHT COMPANY CASE NO NO 38-139 YEAR END 12-31-85 UPDATED TO 12-31-86 AND TAX REFORM ACT

INCOME TAX YEST 10 747 RETURN 10.14% RETURN le turn 350,975 -1.39A.332 # 351.933 9 355,404 \$ MET OPERATING INC (SCH 12.2) -152,213 \$ -150,242 \$ -146,271 CURRENT INCOME TAX -1,144,848 \$ DEFERRED INCOME TAXES: DEFERRED INVESTMENT TAX CREDIT -38,833 49,055 45,113 \$ 47,084 \$ 402,488 \$ 397,046 \$ 400 DEPRECIATION-DIRECT DEPRECIATION-INDIRECT AMORTIZATION PRULEASE-INDIRECT PRIOR YEARS VACATION AMORT. DEPRECIATION CHARGED TO CLEARING 814;298 ***** 673,516 814,298 816,298 \$ TOTAL ADDITIONS 1,489,814 \$ 1,489,814 \$ 1,489,814 \$ 1,469,814 LESS: LESS:

INTEREST EXPENSE

(A. 3600X
CAPITALIZED INTEREST-DIRECT
CAPITALIZED INTEREST-INDIRECT
TAX DEPR. STRAIGHT LINE-DIRECT
TAX DEPR. STRAIGHT LINE-DIRECT
TAX DEPR. STRAIGHT LINE-TINDIRECT
TAX DEPR. STRAIGHT LINE-TINDIRECT
EXCESS TAX DEPR.-DIRECT
DIVIDENDS PAID CREDIT-INDIRECT
DIVIDENDS PAID CREDIT-INDIRECT
PENSIONS CAPITALIZED-INDIRECT
PENSIONS CAPITALIZED-INDIRECT
PROPERTY TAXES CAPITAL.-DIRECT
PROPERTY TAXES CAPITAL.-INDIRECT
PAYROLL TAXES CAPITAL.-INDIRECT
REMOVAL COSTS-INDIRECT
REMOVAL COSTS-INDIRECT
SALES PROMO EXP.AMORT.-INDIRECT
DEFERRED STORM DAMAGE-INDIRECT
DEFERRED TREE TRIMMING-INDIRECT
HEALTH AND WELFARE-DIRECT
THEALTH AND WELFARE-DIRECT
THEALTH AND WELFARE-INDIRECT
THEALTH AND WELFARE-INDIRECT 151,324 \$ 1,700 4,353 782,289 151,324 \$ 1,700 4,353 782,289 527,287 151,324 1,700 4,353 782,289 527,287 151,324 \$ 1,700 4,353 782,289 782,289 834,399 834,39ŏ 834,39<u>0</u> 334,390 278 27Š 278 00000 5,278 256 TOTAL DEDUCTIONS 2,307,155 \$ 2.307.155 \$ 2,307,155 2,307,155 \$ NET TAXABLE INCOME \$ -3,161,195 \$ -420,295 \$ -414,353 \$ -409,41 PROVISION FOR FEDERAL INCOME TAX: NET TAXABLE INCOME -3,161,195 \$ -420,295 \$ -414,853 \$ -409,411 LESS: DED MISSOURI INCOME TAX -13,744 -14,110 \$ -13.927 \$ -106,124 \$ FEDERAL TAXABLE INCOME -3,055,071 \$ -460.926 \$ ~395,667 -406,185 \$ FEDERAL INCOME TAX -1,038,724 s -138.103 \$ -136,315 \$ -134,527 LEZZ: PROV FOR FEDERAL INCOME TAX -1,038,724 s -136,315 \$ -134,527 -138,193 6 PROVISION FOR MISSOURI INCOME TAX: NET TAXABLE INCOME DED FEDERAL INCOME TAX -1.038,724 \$ -138,193 8 -136.315 # -134.527 MISSOURI TAXABLE INCOME PROV FOR MISSOURI INCOME TAX ****************************** SUMMARY OF PROVISION FOR INCOME TAX: FEDERAL INCOME TAX MISSOURI INCOME TAX -138,983 8 -13:37

-152 213 0

-149.271

KANSAS CITY POWER & LIGHT COMPANY CASE NO. HO-86-139

Calculation of Annualized Interest Deduction - Direct Steam

Line No.	Description	Missouri Jurisdictional Amount		Reference
and a significant	(A)	(B)	(C)	(D)
1	Missouri Jurisdictional Rate Base as Adjusted	\$3,470,741		Accounting Schedule 3
2	Weighted Cost of Debt	x 4.36%		
3	Interest Expense Deduction	\$	151,324	Accounting Schedule 15
4	Construction Work in Progress	\$ 39,000		
5	Weighted Cost of Debt	<u>x 4.362</u>		
6	Capitalized Interest Deduction	(Direct	1,700	Accounting Schedule 15
7	Total Annualized Interest	(Indirect)	4,353	schedute 13
	Deduction	<u>\$</u> :		

KANSAS CITY POWEK AND LIGHT COMPANY CASE NO. HO-86-139

TAXES OTHER THAN INCOME

		Total Steam Heat Year Ended 12/31/85	MPSC Staff Adjustment	Staff Adjustment Number	Total Steam As Adjusted	Sponsored by
4 .	Property Taxes	62 ₀ 954	72,580	S-9.2	135,534	White
2.	Gross Receipts Taxes	509,234	(509,234)	S-9.1	-0-	White
) .	PICA	38,627	95,256	s-9.3	133,883	Brandel
4.	Unemployment Compensation	n <u>2,228</u>	1,672	S-9.4	3,900	Brandel
	Total	<u>613.043</u>			<u>273.317</u>	

FEATMENSTONE-DIRECT

KANSAS CITY POWER AND LIGHT COMPANY CASE NO. HO-86-139

Interviewee	Type of Customer
ATST	New Construction/Electric-1986
City of Kaneas City Municpal Auditorium Partle Hall City Hall Courts Building Police Building	Current Steem Customer Current Steem Customer Current Steem Customer Current Steem Customer Current Steem Customer
Faultless Starch	Current Steam Customer
Folger's Coffee	Current Steam Customer
Gailoyd Enterprises (KCPL Building)	Current Steam Customer
Nome Savings	Former Steam Customer/ Test Boiler Customer-Electric-1986
Jackson County Jackson County Court House Jackson County Justice Center Jackson County Jail	Current Steam Customer Current Steam Customer Current Steam Customer-1983
KPL-Gas Service	Natural Gas Supplier in Kansas City
National Starch	Current Steam Customer-Industrial-1985
Executive Polls - Developer One Kansas City Place Twieve kyandotte Plaza Building	New Construction/Electric Customer-1987 New Construction/Gas Customer-1985
Rodeway Inn	Former Steam Customer/ Converted to Gas-1986
Rothenburg Tobacco	Current Steam Customer
Smith and Boucher	Consultant for Developers
Stanley-Sargent	Former Steam Customer/ Test Poiler Customer-Electric-1985
State of Missouri	

Tower Properties

Missouri State Office Building

Missouri Court of Appeals

Missouri Div. of Employment Security Current Steam Customer Former Steam Customer/Converted to Gas

New Construction/Gas-1986

Current Steam Customer

Current Steam Customer

Correct Steam Continue

Vista Botel

DIRECT TESTIMONY of MICHAEL C. MANDACINA

Manager of Utility Steam Operations

KANSAS CITY POWER & LIGHT COMPANY

Case No. HO-83-274 (May 1983)

- 1 Q. Please state your name and address.
- 2 A. Michael C. Mandacina, 1330 Baltimore Avenue, Kansas City, Missouri.
- 3 Q. By whom are you employed and in what capacity?
- 4 A. I am employed by Kansas City Power & Light Company as Manager of
- 5 Utility Steam Operations.
- 6 Q. Please review briefly your educational background and professional
- 7 experience.
- 8 A. I graduated from St. Louis University in 1969 with a Bachelor of
- 9 Science degree in Electric Engineering, and received a Master of
- 10 Science degree in Electrical Engineering from the University of
- 11 Missouri in 1973. I became a Registered Professional Engineer in the
- 12 State of Missouri in 1974. I received a Master of Business Adminis-
- 13 tration degree from the University of Missouri at Kansas City in 1978.
- 14 i was employed by Wilcox Electric in 1969 and 1970 as an electronic
- 15 design engineer in the Airborne Development Lab. I left Wilcox to
- 16 join KCPL and was first employed as a Sales Engineer in the Sales
- 17 Department. In 1974, I was promoted to District Supervisor in the
- 18 Marketing Department. My duties included direct supervision of the
- 19 District Office and Sales Representatives, and coordination of steam
- 20 customer accounts. In 1978, I was promoted to District Manager in
- 21 the same department, then called Commercial Operations, and was
- 25 responsible for the entire District Office operation. I was promoted

- to my current position in 1982, where I have general management
- 2 responsibility for all of KCPL's downtown public utility steam
- 3 operations.
- 4 Q. What is the purpose of your testimony in this proceeding?
- 5 A. My purpose is to briefly overview the history of KCPL's steam
- 6 system, and to explain and support the Company's proposed definitive
- 7 public utility steam system territorial description, filed in tariff form
- 8 with the Commission on January 26, 1983, a copy of which has been
- 9 identified as Case No. HO-83-274, KCPL Exhibit No. 1, which was
- 10 prepared under my direction and supervision.
- 11 Q. Will you briefly describe the history of KCPL's public utility steam
- 12 system?
- 13 A. Yes. As set forth in its January 26, 1983 transmittal letter, KCPL
- 14 and its predecessors have supplied steam for heating and other
- 15 purposes to downtown Kansas City, Missouri customers since 1888.
- 16 Kansas City Electric Lighting Company built a generating station at
- 17 604 Wall Street (now 604 Baltimore), Kansas City, Missouri, for the
- 18 purpose of supplying electric energy for incandescent lighting, com-
- 19 mencing operation in 1888. Limited distribution and sale of steam, as
- 20 an otherwise wasted by-product of electric generation, began at that
- 21 time from this "Heating Station No. 1." The popularity of steam
- 22 service grew, resulting in the formation of the Kansas City Heating
- 23 Company in 1905. That company built a second steam supply source
- 24 in 1907 (Heating Station No. 2) which was later expanded in 1917. A
- 25 purchase of the Missouri River Powerhouse (now Grand Avenue
- 26 Station) from the Kansas City Transit Company in 1927 enabled the
- 27 retirement of Heating Station No. 1. New high-pressure supply mains
- 28 were constructed from Grand Avenue Station in 1929 and 1930, and
- 29 extended in 1954. The addition of another high-pressure main in

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1958 enabled retirement of Heating Station No. 2, leaving Grand Avenue Station as the sole source of steam supply for downtown Kansas City, Missouri customers.

Throughout the first 30 years of this same period, numerous electric companies competed in the Kansas City area for retail electric business for essentially lighting and transit purposes. Through a series of business failures, mergers and acquisitions, Kansas City Power and Light Company emerged as the certificated electric and steam utility for what is now KCPL's metropolitan Kansas City, Missouri service area. In 1922, the Commission approved the consolidation of Kansas City Power and Light Company and Carroll County Electric Company (now KCPL's East District) forming Kansas City Power & Light Company. On July 31, 1922, the Commission's Order in Case No. 3387 approved the consolidation, and issued the new Kansas City Power & Light Company a certificate of convenience and necessity to provide such service in those areas "in which the Commission has heretofore authorized said Kansas City Power and Light Company and Carroll County Electric Company to conduct the business of a public utility " Of necessity, but without specific mention, KCPL's public utility steam service to downtown Kansas City, Missouri was included. To eliminate certain administrative problems that had developed, in 1934 (Case No. 8560), the Commission issued its "blanket" certificate of convenience and necessity for KCPL's Missouri service territory, again including the downtown Kansas City, Missouri public utility steam territory, but without specific mention.

Because KCPL has never exercised its public utility steam service certificate rights and obligations outside the downtown Kansas City, Missouri area, I am advised by our attorneys that its certificate

- 1 of convenience and necessity therefor has become, as a matter of law,
- 2 coextensive with the territory described in KCPL Exhibit No. 1.
- 3 Q. Why does KCPL now propose to specifically define its public utility
- 4 steam service territory?
- 5 A. Being a regulated monopoly, KCPL's certificated service territories
- 8 are the very essence of its businesses. It is thus important that a
- 7 service area, establishing the exclusive right to serve while carrying
- 8 the obligation to serve all customers indiscriminately, be clearly
- 9 defined. As a practical matter, KCPL's public utility steam service
- 10 territory is well-defined, by location of facilities and customers, and I
- 11 am advised as a legal matter the territory is likewise "defined."
- 12 However, nowhere to my knowledge is there a document setting forth
- 13 that territory as such. It is in the interests of our steam customers,
- 14 both existing and potential future, that the geographic area within
- 15 which KCPL is, and holds itself out to be, ready, willing and able to
- 16 supply public utility steam service be clearly defined.
- 17 Q. Will you please explain why it is in the interest of customers that the
- 18 steam service territory be clearly defined?
- 19 A. First, let me state that, in preparing KCPL Exhibit No. 1, we
- 20 attempted to add specific definition to the existing public utility steam
- 21 service territory. We were further guided, however, by the princi-
- 22 ples of including therein (i) all existing customers, and (ii) those
- 23 areas where steam supply lines and related facilities are already in
- 24 place and ready for service. This assures existing customers of
- 25 continuity of steam service, and prospective customers within the
- 26 defined territory of access to steam service. Assuming the continued
- -

advantages of public utility steam service in general, we will have

- 28 definitively limited that area within which such service is available.
- 29 Q. Why is it important to definitively limit the public utility steam service

- 999 area?
- There are essentially three fundamental reasons. First, our only 3 source for public utility steam service presently is Grand Avenue Station, located at the north end of the downtown Kansas City, 3 Missourl area. We are therefore limited in the area and distances over which steam can be economically transmitted. Second, we have 2 7 experienced in the past some new steam customer additions in locations where steam supply facilities were lacking, usually at 8 9 customer expense under our line extension rules. Because downtown 10 Kansas City, Missouri is a mature area, with steam supply facilities 11 being underground, the costs of installing and extending facilities is extremely high, exceeding \$300 per foot. For an average city block 12 13 of approximately 400 feet, this means a cost in excess of \$120,000 to 14 extend new facilities a block. Third, the downtown Kansas City, 15 Missouri district is badly in need of revitalization, and numerous civic 16 and economic development efforts are underway to accomplish that end. Given the existence of steam supply facilities within that area 17
- now, and the attraction that public utility steam supply can provide 18 19 to potential downtown customers exclusively, it is hopeful that such
- 20 steam service can assist in revitalization efforts.
- 21 Q. Do you have any conclusions to offer?
- 22 A. While approval of the proposed public utility steam service territorial
- description by the Commission is a "technical" detail, it is neverthe-23
- 24 less an important one that should be effected in the best interests of
- KCPL and its public utility steam service customers. 25

AFFIDAVIT

STATE OF MISSOURI)
COUNTY OF JACKSON)

MICHAEL C. MANDACINA, being first duly sworn, on his oath states: that he has participated in the preparation of the foregoing written testimony, in question and answer form, consisting of 5 pages, to be presented to the Public Service Commission of the State of Missouri in Case No. HO-83-274; that the answers therein contained were given by him; that he has knowledge of the matters set forth in said answers; and that such answers are true to the best of his knowledge and belief.

Michael C. Mandacina

Subscribed and sworn to before me this pt day of May, 1983.

Notary Public Jackson County, Missouri

commission expires:

KANSAS CITY POWER & LIGHT COMPANY

BURNER AVENUE

KANSAS CITY, MISSOURI 04141

L. C. RABMUSSEN
LOSS PROSPECT
DISPOSATE CONTROL
LOSS PROSPECT
CONTROL
LOSS PROSPECT
LO

January 26, 1983

Mr. Harvey G. Hubbs, Secretary Missouri Public Service Commission P. O. Box 360 Jefferson City, Missouri 65102

Dear Mr. Hubbs:

Enclosed for filing with the Commission are ten (10) sets of the following tariff sheets related to Kansas City Power & Light Company's public utility steam service to downtown Kansas City, Missouri customers:

Kansas City - Public Utility Steam Service: Original Sheet Nos. 3 and 3A (Territorial Description)

These tariff sheets and the map attached thereto provide a detailed description of KCPL's public utility steam system territory, coextensive with that area within which KCPL has historically held, and continues to hold itself ready, willing and able to provide public utility steam service, subject to the terms and conditions of its General Rules and Regulations Applying to Steam Service currently in effect and on file with the Commission.

Please note that the enclosed tariff sheets bear a proposed effective date of February 26, 1983. The Commission should be advised, however, that even though the proposed tariffs (territorial description) are new, they do not reflect a change in what has in fact been the Company's steam system territory for many years. These tariffs merely add precision in definition to those historic de facto boundaries for public utility steam service in downtown Kansas City, Missouri.

The Commission will note that KCPL's Territorial Description for electric service to Missouri customers, coextensive with its Missouri retail "blanket" certificate of convenience and necessity issued January 10, 1934 (Case No. 8560), is currently in affect and on file with the Commission.

A brief review of the history of KCPL's public utility steam service may assist in determining why no territorial description for such service has been filed prior to this time. KCPL and its predecessors have supplied steam for heating and other purposes to downtown Kansas City, Missouri customers continuously since 1888. Kansas City Electric Light Company built a generating station at 604 Wall Street (now 604 Baltimore), Kansas City,

Mr. Harvey G. Hubbs

Missouri, for the purpose of supplying electric energy for incandescent lighting commencing operation in 1888. Limited distribution and sale of steam, as an otherwise wasted by-product of electric generation, began at that time from this "Heating Station No. 1".

Thereafter, the popularity of steam service grew, resulting in the formation of the Kansas City Heating Company in 1905. That company built a second steam supply source in 1907 (Heating Station No. 2), which was later expanded in 1917. A purchase of the Missouri River Powerhouse (now Grand Avenue Station) from the Kansas City Transit Company in 1927 enabled the retirement of Heating Station No. 1. New high pressure supply mains were constructed from Grand Avenue Station in 1929 and 1930, and extended in 1954. The addition of another high pressure main in 1958 enabled retirement of Heating Station No. 2, leaving Grand Avenue Station as the sole source of steam supply for downtown Kansas City, Missouri customers.

Throughout the first thirty years of this time period, numerous electric companies competed in the Kansas City area for retail electric business for essentially lighting and transit purposes. Through a series of business failures, mergers and acquisitions, Kansas City Power and Light Company emerged as the certificated electric and steam utility for what is now KCPL's metropolitan Kansas City, Missouri service area. In 1922, the Commission approved the consolidation of Kansas City Power and Light Company and Carroll County Electric Company (now KCPL's East District) forming Kansas City Power & Light Company. On July 31, 1922, the Commission's order in Case No. 3387 approved the consolidation, and issued the new Kansas City Power & Light Company a certificate of convenience and necessity to provide such service in those areas "in which the Commission has heretofore authorized said Kansas City Power and Light Company and Carroll County Electric Company to conduct the business of a public utility " Of necessity, but without specific mention, KCPL's public utility steam service to downtown Kansas City, Missouri was included. To eliminate certain administrative problems that had developed, in 1934 (Case No. 8560), the Commission issued its "blanket" certificate of convenience and necessity for KCPL's Missouri service territory, again including the downtown Kansas City, Missouri public utility steam territory, but without specific mention.

Because KCPL has never exercised its public utility steam service certificate rights and obligations outside the downtown Kansas City, Missouri area, its certificate of convenience and necessity therefor has become, as a matter of law, coextensive with the territory described in the enclosures filed herewith, pursuant to Section 393.170(3) R.S.Mo. The enclosed description merely documents that fact.

Mr. Harvey G. Hubbs

.3.

January 26, 1983

I would thus appreciate your bringing the enclosures to the attention of the Commission, and for convenience, I have enclosed sufficient copies of this letter for circulation.

Sincerely,

The Shormware

L. C. Rasmussen

LCR:jp Enclosures

cc: Office of Public Counsel

STATE OF MISSOURI

PUBLIC SERVICE COMMISSION

Jefferson City

December 1, 1983

CASE NO. NO-83-274

Mark G. English, Attorney Kansas City Power & Light Company 1330 Baltimore Avenue Kansas City, Missouri 64105

A. Drue Jennings General Counsel Kansas City Power & Light Company 1330 Baltimore Avenue Kansas City, Missouri 64105

L. C. Rasmussen, Sr., Vice President Kansas City Power & Light Company 1330 Baltimore Avenue Kansas City, Missouri 64105

Jeremiah D. Finnegan Attorney at Law 4225 Baltimore Avenue, Suite 101 Kansas City, Missouri 64111

Enclosed find certified copy of ORDER in the above-numbered case.

Sincerely,

Harvey G. Hubbs Secretary

uncertified copy:

Office of the Public Counsel P. O. Box 7800 Jefferson City, Missouri 65102 FEATNERS TONE

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

CASE NO. HO-33-274

In the matter of the filing by Kansas City Power & Light Company of Kansas City, Missouri, of tariffs designed to establish and define steam service area boundary lines.

APPEARANCES: Mark G. English, Attorney, Kansas City Power & Light
Company, 1330 Baltimore Avenue, Kansas City, Missouri 64105,
for Kansas City Power & Light Company.

Steven Dottheim, Deputy General Counsel, Missouri Public Service Commission, P. O. Box 360, Jefferson City, Missouri 65102, for the Staff of the Missouri Public Service Commission.

REPORT AND ORDER

On January 26, 1983, Kansas City Power & Light Company (KCPL or Company) filed proposed tariffs with the Commission designed to define the boundary lines of the service area in which KCPL is authorized or obligated to provide steam service. The Commission docketed said tariffs in Case No. HO-83-274, and duly suspended said tariffs by Suspension Order dated February 25, 1983. By its "Order of Consolidation and Second Suspension, Requiring Notice to Customers, Medifying Schedule of Proceedings, and Granting Interventions" dated March 4, 1983, the Commission, interalia, consolidated for joint hearing Case Nos. HR-83-245 and HO-83-274 and further suspended to December 26, 1983, the tariff sheets previously suspended in Case No. HO-83-274.

Pursuant to said Order of Consolidation, and the "Order Dismissing Certain Tariffs and Modifying Notice to Customers" dated August 31, 1983, ECPL duly gave required notice to its steam heat service customers of the pendency of Case %o. HO-83-27%. The Order Dismissing Certain Tariffs and Modifying Notice to Customers further dismissed and closed Case No. ER-83-295, a steam rate case.

FEATHERS TONE

On May 24, 1983, ECPL duly filed the testimony and supporting schedules of M. C. Mandacina. On September 9, 1983, the Commission Staff duly filed the testimony and supporting schedules of J. L. Ketter.

KCPL, Commission Staff and Office of Public Counsel are the only parties to this case; there was no requested intervention or other participation by any other person.

A prehearing conference in this matter was duly held on September 19, 1983, as ordered by the Commission, and formal evidentiary hearings were held pursuant to Commission order on October 3, 1983. KCPL and Commission staff were the only parties appearing at the prehearing conference and formal evidentiary hearings. At the formal evidentiary hearings, KCPL offered the prefiled testimony and supporting schedules of M. C. Mandacina, and the Staff offered the prefiled testimony and supporting schedules of J. L. Ketter. KCPL, Staff and Public Counsel, by Stipulation and Agreement offered at said formal evidentiary hearings, stipulated and agreed that the Commission should enter an order approving and allowing the tariffs as filed in this case. Upon the offering of the prefiled testimony and supporting schedules of M. C. Mandacina and J. L. Ketter and said Stipulation and Agreement, the formal evidentiary hearings were then recessed for disposition by the Commission of said Stipulation and Agreement.

Findings of Fact

kansas City Power and Light Company is a public utility corporation duly organized and existing under the laws of the State of Missouri. The Company is an electric corporation as defined in Chapters 386 and 393, RSMo 1978, with its administrative offices and principal place of business located at 1330 Baltimore Avenue, Kansas City, Missouri 64105. It is engaged principally in the generation, transmission, distribution and sale of electric energy and to a lesser extent in the furnishing of steam service. Electric energy is distributed and sold to the public on a retail basis in an area in the State of Missouri and Kansas, and Steam Service is supplied and sold to the public on a retail basis in Easses City, Missouri.

FEATHERSTONE

KCPL and its predecessors have supplied steam for heating and other purposes to downtown Kansas City, Missouri customers since 1888. Throughout the first thirty (30) years of this service, numerous electric companies competed in the Kansas City area for retail electric business for essential lighting and transit purposes. Through a series of business failures, mergers and acquisitions. Kansas City Power and Light Company emerged as a certificated electric and steam utility for what is now KCPL's metropolitan, Kansas City, Missouri service area. In 1922, this Commission approved the consolidation of Kansas City Power and Light Company and Carroll County Electric Company (now KCPL's East District) forming Kansas City Power & Light Company. On July 31, 1922, the Commission's order in Case No. 3387 approved the consolidation, and issued the new Kansas City Power & Light Company a Certificate of Convenience and Necessity to provide service in those areas "in which the Commission has heretofore authorized to said Kansas City Power and Light Company and Carroll County Electric Company to conduct the business of a public utility". Of necessity, but without specific mention, KCPL's public utility steam service to downtown Kansas City, Missouri was included. - To eliminate certain administrative probler that had developed, in Case No. 8560 (1934) the Commission issued a blanket Certificate of Convenience and Necessity for KCPL's Missouri service territory, again presumably including the downtown, Kansas City, Missouri public utility steam territory, but without specific mention.

By its proposed tariffs, KCPL wishes to clearly define its steam service territory. KCPL's only source for public utility steam service presently is Grand Avenue Station, located at the north end of the downtown Kansas City, Missouri area. KCPL is thus limited in area and distance over which steam can be economically transmitted. Because downtown Kansas City, Missouri is a mature area, with steam supply facilities being underground, the cost of installing expanding facilities is extremely high, exceeding \$300 per foot. For an average city block of approximately 400 feet, this means a cost in excess of \$129,000 to extend new facilities one block.

FEATHERSTONE

Given the existence of steam supply facilities within downtown Kansas City, Missouri and the attraction that public utility steam service can provide to potential downtown customers exclusively, KCPL is hopeful that its steam service can assist in the revitalization efforts of downtown Kansas City, Missouri.

Staff witness Ketter testified that he had reviewed the Commission order in Case No. 8560, and noted no reference to the steam operation of the Company or definition of boundaries relating to steam facilities. However, there are two references to boundaries in KCPL's General Rules and Regulations respecting steam service. Staff recommends that this Commission approve the Company's proposed steam service boundary tariffs as filed.

The proposed boundaries include all of the Company's existing customers and exisiting steam facilities. The practical limits of the Company's steam service territory are defined by the Company's existing steam facilities. The Company's filing in this matter provides a tariff definition of the territory in which the Company must provide and maintain service, and the proposed boundaries more clearly define current practical limits regarding how far customers can be from the steam source.

A copy of the Stipulation and Agreement entered into in this case is attached to this Report and Order as "Appendix A", and is hereby incorporated by reference herein.

Conclusions

KCPL is a public utility subject to the jurisdiction of the Commission pursuant to Chapters 386 and 393, RSMo 1978. KCPL's proposed tariffs, which are the subject matter of this proceeding, were suspended pursuant to authority vested in this Commission by Section 393.150, RSMo 1978.

The Commission, after notice and hearing, may order a change in any rate, charge or rental, and any regulation or practice affecting any rate, charge or rental, and it may determine and prescribe the lawful rate, charge or rental, and the

FEATHERSTONE

lawful regulation or practice affecting said rate, charge or rental thereafter to be observed.

The Commission may consider all facts which, in its judgment, have any bearing on a proper determination of the Company's steam service territory boundaries.

For the purpose of determining just and reasonable terms and conditions for the provision of steam heat service, the Commission may accept a Stipulation and Agreement in settlement of any matters submitted by the parties. The Commission is of the opinion, after due consideration of the Stipulation and Agreement submitted by the parties hereto, that the matters of agreement contained therein are reasonable and proper and should be accepted.

The prefiled testimony and supporting schedules of M. C. Mandacina and J. L. Ketter are received into evidence, and the formal evidentiary hearings are hereby adjourned and the recommendations of the parties hereto are adopted.

It is, therefore,

ORDERED: 1. That the tariffs as filed by Kansas City Power & Light Company in Case No. HO-83-274 be, and hereby are, allowed to go into effect on the effective date of this Report and Order.

ORDERED: 2. That this Report and Order shall become effective on the 24th day of December, 1983.

BY THE COMMISSION

Harvey G. Hubbs

Sacretary

(SEAL)

Shapleigh, Chm., Musgrave, Mueller and Hendren, CC., Concur.

Dated at Jefferson City on this lat day of Recember, 1983.

SEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

In the matter of the filing by Kansas City. Power & Light Company of Kansas City. Missourt, of tarriffs designed to establish and define steem service area boundary lines.

Case No. 80-83-274

STIPULATION AND AGREEMENT

WMEREAS, on January 26, 1983, Kansas City Power & Light
Company (KCPL) filed proposed tariffs with the Commission designed to
define the boundary lines of the service area in which KCPL is
authorized or obligated to provide steam service;

WHEREAS, the Commission docketed said tariffs in Case No. MO-83-274 and duly suspended said tariffs by Suspension Order dated February 25, 1983;

WHEREAS, by Order of Consolidation and Second Suspension,
Requiring Notice to Customers, Modifying Schedule of Proceedings, and
Granting Interventions dated March 4, 1983, the Commission inter

alia consolidated for joint hearing Case Nos. ER-83-245 and
EG-83-274 and further suspended to December 26, 1983 tariff sheets
previously suspended in Case No. EG-83-274;

WHEREAS, KCPL submitted to the Commission on May 20, 1983
Affidavit of Publication in <u>The Daily Record</u>, a daily newspaper of
general circulation published in Kansas City, Jackson County,
Missouri, respecting notice of intervention deadline and hearings in
Case Nos. HR-83-245 and HO-83-274;

WHEREAS, by Order Dismissing Certain Tariffs and Modifying Notice to Customers dated August 31, 1983, the Commission dismissed and closed Case No. HR-83-245 pursuant to the request of RCPL and authorized RCPL to modify pursuant to its request the notice to be given its steam heat customers respecting Case No. 80-83-274;

WHEREAS, KCPL on May 24, 1983 and the Commission Staff on September 9, 1983 duly filed testimony and associated schedules in support of said proposed tariffs, and

NHEREAS, no person has intervened in opposition to said proposed tariffs, and the parties hereto are unaware of any opposition whatsoever to said proposed tariffs; and

FEATMERSTONE

-MEREAS. a prenearing conference in Case No. HO-63-274 was held on September 19. 1983 as ordered by the Commission.

New, therefore, the parties hereto do stipulate and agree as

- That the proposed taxiffs filed by KCPL in this matter be approved and allowed by the Commission as filed.
- 2. That the direct testimony and associated exhibits of RCPL vitness M. C. Mandacina, filed on May 24, 1983, and the direct testimony and associated exhibits of Commission Stal? vitness J. L. Ketter, filed on September 9, 1983, are hereby submitted for the record, shall be received into evidence without objection, and the appearance and cross examination of said M. C. Mandacina and J. L. Ketter shall be excused and waived.
- 3. That the evidence referred to in Paragraph 2 hereof and any additional evidence adduced at the hearing held for submission of this Stipulation and Agreement to the Commission constitutes and comprises all the evidence submitted in this case.
- 4. That the Staff shall have the right to provide to the Commission, in memorandum form, whatever further explanation the Commission requests and that such memorandum shall not become a part of the record of this proceeding and shall not bind or prejudice the Staff in any future proceeding or in this proceeding in the event the Commission does not approve the Stipulation and Agreement. It is understood by the parties hereto that any rationales advanced by the Staff in such a memorandum are its own and not acquiesced in or otherwise adopted by such other parties.
- 5. That the parties to this Stipulation and Agreement shall not be deemed to have approved or acquiesced in any ratemaking principle, value methodology, cost of service method, or rate design proposal underlying any of the rates and tarriffs provided for in this Stipulation and Agreement.
- 6. That in the event the Commission accepts the specific terms of this Stipulation and Agreement, the parties hereto valve their respective rights pertaining to (a) the presentation of oral argument or filing of written briefs, pursuant to Section \$38.080(1) 35% 1978; (b) the reading of the transcript by the Commission

pursuant to Section 336.080(2) RSNo 1978; and (3) judicial review. pursuant to Section 386.510, RSNo 1978 with respect to all issues in this matter.

adopt this Stipulation and Agreement in total, and in the event the tariffs agreed to herein do not become effective for service rendered in accordance with the provisions contained herein, this Stipulation and Agreement shall be void, and no party hereto shall bound by any of the agreements or provisions hereof.

Respectfully submitted,

Mark G. English

ATTORNEY FOR KANSAS CITY POWER & LIGHT COMPANY

By Steven Dosthein

ATTORNEY FOR THE STAFF OF THE MISSOURI PUBLIC SERVICE COMMISSION

By Michael C. Pendergast

ATTORNEY FOR THE OFFICE OF THE PUBLIC COUNSEL

PEATHERSTONE

STATE OF MISSOURI

OFFICE OF THE PUBLIC SERVICE COMMISSION

I have compared the preceding copy with the original on file in this office and I do hereby certify the same to be a true copy therefrom and the whole thereof.

WITNESS my hand and seal of the Public Service Commission, at Jefferson City, this <u>lst</u> day of <u>December</u> 1983.

Harvey G. Hubbs Secretary

AND TRUCK CASES—Continued.					
Cas N	" Caption	Dute of Order			
Y-2000	Wast States St.				
T-3642	West Plains Trans. Co., He (Extension of authority)	Dec. 22, 1934			
7-2774					
W-2881					
	Wichits Yellow Cab Co., Re (Interstate permi	4			
T-3945	Wishman, H. A., Re (Trunsfer of truck certificate)	. June 5, 1934			
T-3637-3	Wiemers Bros. Transfer, Ne (Contract hauler)	Mar. 20, 1934			
V-3918	Williams, M. J. Ro. (Extension of authority)	Aug. 10, 1034			
T-2779					
7-9791 7-9378					
T-2423					
7-3384					
T-2576					
T-2840		Sept. 30, 1934			
T-3435		Jan. 17, 1934			
7-9740 X		Aug. 14, 1934			
T-3654		Oct. 12, 1034			
T-8667	Wissen, Samuel L., Re (Interstate permit granted) Wiskelman, A. S., Rc (Extension of authority)	July 6, 1934			
T-9198		Aug. 30, 1934			
T-8000		April 10, 1934			
T-8399		Jan. 29, 1934			
Y-#810		July 10, 1934			
Y-2213					
7-8639		July 2, 1934			
F-8+89		April 24, 1934 Oct. 16, 1934			
-3040		Oct. 16, 1934 Dec. 10, 1934			
	Wandana, C. F., and E. F., Re (Extension of author-				
		Jan. 30, 1935			
	Yallow Cab & Baggage Go., He (Diomissul for failure				
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-8935		June 26, 1934			
-was 20 1		Jan. 29, 1934			
9788 X		Feb. 20 100.			
		Feb. 20, 1934			
3004		Sept. 27, 1934			
9493		Feb. 10, 1934			
3000 P	Yawaii and James, Re (Extension of authority). Yawaii & James, He (Joint service at joint and through	May 11, 1934			
1					
		Feb. 15, 1935			
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باستحمد	for Refrigurators. He (Contract hauler's permit				
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	Margarentones 14 Tr No. 16	Juno 2, 1934			
**************************************	Megenhow, 14 T., No (Contract hauler's permit	,			
*****	Megenhow, 34 T., Re (Contract hauler's permit	Jan. 24, 1935			
##00 B. X 1 3+20 2	Segenhew, 34. T., Re (Contract hauler's permit granted) (Statement of authority) (Signat, Fred Auton, He (Extension of authority)	,			

REPORTS OF THE PUBLIC SERVICE COMMISSION

OF THE

STATE OF MISSOURI

In the Matter of the Application of the KANSAS CITY POWER & LIGHT COMPANY for an order authorizing it to construct, maintain and operate electric transmission lines in the Counties of Jackson, Clay, Cass, Platte, Carroll, Chariton, Howard, Lafayette, Pettis, Randolph and Saline, all in the State of Missouri.

Case No. 8580. Decided January 10, 1934.

- I (See Digest: Monopoly and Competition, 6.) Territorial Division-Municipally and Privately Owned Plants. In authorizing a privately owned utility, by blanket order, to extend its transmission lines anywhere within a defined territory, the Commission refused to reserve for development by municipally owned systems, a definite area around each city served by a municipal plant, it being pointed out that since the Commission was without jurisdiction to compel a municipality to extend its lines beyond its boundaries, there would be no tribunal to which the residents of such areas could resort to compel service or to regulate it when rendered.
- 2 (See Digest: Certificates of Convenience and Recessity, 12.) Electrical Utility. Territorial Division. The Commission granted an electrical utility's application for authority to extend its transmission lines anywhere within a defined territory, since such authority would not only eliminate the necessity of the utility requesting authority from time to time for specific development within the territory, but would act in the public interest, in that the utility would know within what field to concentrate its activities and to develop its market, and the citizens would know to whom to look for service.
- 3 (See Digest: Orders, 3-4; Arbitration.) Amendment of Former Order. Arbitration. Where the Commission in its former order had granted an electrical utility authority to extend its transmission lines anywhere within a defined territory, but made it mandatory that any controversy with interested parties be submitted to it for arbitration, said order was amended by providing that any such controversy was to be submitted to the Commission only after the parties had agreed to do so.

APPEARANCES:

Ludwick Graves and Chester Smith for the Applicant.

N. W. Simpson for Missouri Power and Light Co.

R. W. Hedrick for Receiver of St. Louis-San Francisco Ry. Co.

21 MO. P. S. C.

R. Hooper for Kansas City Southern Ry. Co.

C. H. Williamson for Frisco Ry. Co., Telephone and Tele-

J. W. Wulbridge for Western Union Telegraph Co. Roscoe Howard for Slater, Missouri Municipal Plant.

REPORT AND ORDER OF THE COMMISSION. ENGLISH, COMMISSIONER:

This case is before the Commission upon the application of the Kansas City Power & Light Company of Kansas City, Missouri, hereinalter referred to as the applicant, for an order of the Commission granting said applicant a certificate of convenience and necessity to construct, reconstruct, relocate, maintain and operate electric transmission and power lines necessary to furnish electric service to the public within the territory more fully hereinafter described, in the Counties of Jackson, Clay, Cass, Platte, Carroll, Chariton, Howard, Lafayette, Pettis, Randolph and Saline, all in the State of Missouri,

This case was heard by the Commission, after due notice had been given, at Jefferson City on the first day of November, 1933, at which time and place all interested parties were given an opportunity to be heard.

The applicant has furnished to the Commission the names of all the railroad, telegraph and telephone companies whose lines are located within the area in which the applicant desires to operate and the names of all the electric utility companies that are operating in the territory adjacent thereto. Notice of hearing was given to all of these companies. Notice was also given to the elerks of the county courts of the various counties, as well as to the mayors of the cities in which there are operated municipally owned plants located in the territory described.

The applicant has filed a map, marked Applicant's Exhibit Y, showing the entire area for which it seeks a certificate of convenience and necessity. It also filed maps marked Applicant's Exhibits N. O. P. Q. R. S. T. U. V. W. and X. on which are delineated in greater detail the boundary lines of the area in each county in which it is operating and for which it seeks a certificate.

Certified copies of the orders of the courts of the above named counties granting the applicant authority to construct electric lines along and across the highways of said counties were Aled as exhibits in this case. The applicant states that before constructing any of its transmission lines along a state highway it will secure from the State Highway Commission such authority as may be required by law for the proposed construction.

The applicant now furnishes electric service to the city of Kansas City and parts of Jackson County adjacent thereto. thirty-five other towns and cities located in the counties which we have heretofore designated, and rural territory adjacent thereto.

The electric utilities operating in the territory adjacent to the territory sought to be served by the applicant are the Minsouri Gas & Electric Service Company, the Missouri Power & Light Company, the Consumers Public Service Company, the I Missouri Utilities Company, the City Light & Traction Company, and the Missouri Public Service Company. No protest was made by any of these electric utilities except the Missouri Public Service Company, to the granting of the territory sought.

In Section 36, Township 49-N. R. 26-West, Lalavette County, Missouri, the applicant has one customer located in the western or the southwestern part, of that section. To reach that customer the applicant has an electric line extending from the north side of the aforesaid section southward, crossing the lines of the Missouri Public Service Company located along Highway No. 40. The applicant is serving this one customer by that extension under authority granted by the Commission in Case No. 5768. The record in that case does not show that the Missouri Public Service Company has secured authority from the Commission for the construction and operation of the electric lines that it has in that territory; neither do the files of the Commission give that information. However, it seems to us that public convenience and necessity would not require the maintenance of the two electric lines in that rural territory, and for simplification of the designation of the territory in which the applicant seeks to serve, and in order that the public may know to whom it should look for electric service in that small territory, it appears that the applicant's proposed boundary line should be changed in that section by locating the boundary line on a line running east and west across the section 1/2 mile south of the north boundary line of said section. Accordingly, we will of our own motion amend the application to conform to our views of the reasonable designation of that part of the boundary. The applicant and the Missouri Public Service Company can arrange at a suitable time for the necessary changes in their lines south of that quarter section line so that the customer now served by the applicant will be served by the Missouri Public Service Company.

Some of the communication companies, telephone and telegraph, as well as railroad companies, protested the authority sought by the applicant because if granted they would have no way of knowing where the lines to be constructed in the future would be located.

Herctofore the applicant has filed with the Commission an application for and has secured a certificate of convenience. and necessity to construct each extension made to its large system.

The system has grown into one of the larger utilities of the state and it has many extensions to make. Some of these are only a few hundred feet in length made for the purpose of serving but one or two customers. The applicant seeks to avoid the necessity of appearing before the Commission each time it desires to estend electric lines in territory now served by it at to be served by it under this application. In its application and at the hearing it made the express undertaking that before beginning the urisus econstruction of any particular extension the utility or stilities concerned in the matter will be notified and given an opportunity to cooperate with the applicant. In the case of a disagreement the matter will be brought to the Commission for determination. The applicant further states that before any line in operation is to be changed in a major way, such as the number of phases or the amount of the voltage or the location over a new route, all utilities interested in the proposed change will be given proper notice. It thus appears that under the manner in which the applicant proposes to carry out the development of the territory the rights of the other utilities will be properly safeguarded if the application is granted.

[1-2] Some of the cities in which electric service is furnished by municipally owned plants appeared, inquiring what their position would be should the authority sought by the applicant herein be granted and suggesting that an area surrounding such eities be reserved for service by the municipal plants. No authority is sought or would be given to the applicant to serve in the incorporated areas of municipalities in which municipal electrie service is now being furnished. The Commission can not and would not grant authority to serve these or any other municipulities until the consent of the proper municipal authorities had been obtained. In the areas adjacent to the city limits the applicant might be in competition with the cities operating municipal plants. The Commission has no jurisdiction over the operation of municipal plants in this State. But on the other hand the Commission is vested with exclusive jurisdiciton over the operations of private utilities outside the corporate limits of the municipalities. We will therefore construc the application as one for authority to extend applicant's lines in the territory outside of such incorporated areas as the public convenience and

The Commission is not inclined to reserve for development by the city a definite area around each city in which there is a municipal plant. The Commission has no power to require the municipality to extend its lines into that area. Some of the municipalities in this State refuse to serve customers outside of the corporate limits. Some doubt their power so to do. On the other hand, the Commission has undoubted jurisdiction to require the applicant to extend its lines into these areas. If we

refuse to exercise jurisdiction over this area, there will be an tribunal to which the people residing therein could resort to comnel acryice if degired or to regulate it when rendered. The State E looks to the interest of the public outside of the entire it halfs of wells as well as at the public within, and we thenk it would be beyond our powers as well as a dereliction of duty to exclude from our jurisdiction any area adjacent to the limits of the maricipalities in question.

The applicant undertakes to extend its lines to serve new customers in the district in which it may be authorized to operate. Upon the evidence submitted at the hearing, it appears that it now has electric lines, such as feeder and trank lines, extending throughout the area it proposes to serve.

Conclusions:

In our opinion, the present application as amended and construed by us in this report, should be sustained, and the authority sought should be granted. The issue of this order constitutes an important step in a program which the Commission has long contemplated.

During the life of this Commission the electric utilities have expanded from modest enterprises each serving restricted. local, usually municipal needs, to wide flung systems serving hosts of communities and the intervening rural areas. Reductions in the rates charged for electricity have been constant during the life of this Commission partly as a result of the exercise of our powers of regulation, partly because of improvements in the art. and partly because of increased use. The electricity now consumed in the State would have cost at least twelve million dollars per annum more than it now costs if the rates charged when this Commission was organized were still prevailing, or even at the rates charged in 1921 when the present uses of current for other purposes than lighting had been developed.

So far as can be foreseen, the uses of electricity have only begun. The improvements in the art have been so rapid, the economies affected by the development of large transmission systems have been so great, the possible uses for this quiet, clean, efficient servant of human needs so manifold, that it requires no very lively imagination to envision the entire state gridironed with transmission lines and every homestead, however humble, enjoying the benefits of cheap and constant light, heat, and power. As a harbinger of the realization of this vision, we now find the state served by a number of large and efficient electric systems. It is clearly to the public interest that the area in which service is to be rendered by each of them be marked out and designated. Thus responsibility will be fixed; the citizen will know to whom to look for service: the utility will know within what field to concentrate its activities and to develop its market.

We may now contemplate the possibility of the division of the state into districts each served by a dependable electric utility upon which may reasonably be imposed the duty of service in its given area. Studies looking to this end have been made by the Electric Department of the Commission during the last few years and in some instances boundaries between utilities have been established and small areas, such as a portion of a county, have been assisted to a utility. The present order by which the albecation of a large area to a utility is made is the first of what is hoped to be a series of such orders.

An order in conformity with this report will issue.

COLLET. Chr.: STOECKER and ANDERSON, CC., concur; HULL, C., not sitting.

ORDER.

New on this day, the Commission having made and filed its report herein, it is, after due consideration,

Godered: 1. That the applicant be and is hereby granted authority to construct, reconstruct, locate, relocate, maintain and operate electric transmission lines slong, over, and across the highways of the Counties of Jackson, Clay, Cass, Platte, Carroll. Chariton, Howard, Lafayette, Pettis, Randolph and Maline, and along such other routes as may be properly provided in said counties, all in the Mate of Missouri, with authority to furnish electric service to all persons is the area for which this certificate is granted, such area being more fally described by the maps filed herein by the applicant, marked Appli-*** Exhibits N. O. P. Q. R. S. T. U. V. W. X and Y. with the exception that the houndary line as proposed by the applicant in Section 36, Township M. X. M. W. Lafayette County, shall be located on a line extending east and west seroes said section 1/4 of a mile south of the north boundary line thereof. The aforesaid maps are hereby referred to and made a part of this seder. The authority hereby granted, however, does not grant permission to serve within the corporate limits of any municipality until or unless the somet of the proper municipal authorities shall have first been obtained.

Ordered: 2. That said electric transmission and power lines and all sanipment connected therewith shall be constructed so as to conform to the specific rules and regulations contained in the National Electrical Safety the design the United States Bureau of Standards, and where said transsales are stress the tracks of any railroad company, said crossing shall be superrested so as to conform to the specific rules and regulations contained in the Commission's General Order No. 24, issued August 17, 1925. Furtherwors, that said applicant herein shall maintain and operate said transmission have and all equipment connected therewith in a reasonably safe and adequate washer so as not to endanger the safety of the public or to interiere unreasonstdy with the zervice of other zerial lines, and shall give reasonable notice to say other utility whose service might be affected by any proposed construction of change; and that the Commission fully retain jurisdiction of the parties and the subject matter of this proceeding, on the evidence now before the Commission, for the purpose of making such further order or orders as may be accessory.

Ordered: 3. Wherever said transmission lines parallel serial times but longing to or operated by other companies or individuals or stone such line or lines or come in close preximity therete so as to ensure andactions or other electrical interference, thereby making necessary changes in said line of lines or in the said line or lines of the applicant for the general bounds and safety of the public, the expense, if any accessed in making such changes, shall be determined by an agreement between the parties operating such bases and the applicant, and in case of failure of the justices to reach such agreement in settlement thereof, the matter shall be submitted to the Publis Berries Com-

mission for arbitration and determination, and in such event, the award made by the Commission shall be found in compliance with pretion 118 of the Original Act creating the Public Service Commission of this State, now Section 5241. Revised Statutes of Alissouri for 1939.

21 MO. P. S. C.

Ordered: 4. That before beginning the construction of any electrical power and transmission line in the territory herein designated and before a change is made in the location, phase or voltage of any electric line that may be in operation, the applicant shall give all other utilities affected by such change or construction at least fifteen days' written notice, showing in sufficient detail what the proposed construction or change will be to enable competent representatives of those utilities to determine what action the particular utility or utilities may desire to take in reference thereto.

Ordered: 5. That this order shall take effect ten days after the date hereof, and that the Secretary of the Commission shall furthwith serve on all parties interested herein, a certified copy of this report and order and that the applicant and all other interested parties shall notify the Commission holore the effective date of this report and order, in the manner prescribed by Section 25 of the Public Service Commission Law, whether the terms of this order are accepted and will be obeyed.

*SUPPLEMENTAL REPORT AND ORDER NO. 1.

By order of the Commission issued herein on January 10, 1934, the Kansas City Power & Light Company of Kansas City, Missouri was granted a certificate of convenience and necessity for the construction, maintenance, operation and relocation of its transmission lines along, over and across the highways of certain parts of the Counties of Jackson, Clay, Cass, Platte, Carroll, Chariton, Howard Lafayette, Pettis, Randolph and Saline, and along such other routes as may be properly provided in those parts of said Counties, for the purpose of furnishing electric service to the public. In said order the Commission required:

"ORDERED: 3. Wherever said transmission lines parallel aerial lines belonging to or operated by other companies or individuals or cross such line or lines or come in close proximity thereto so as to cause induction or other electrical interference, thereby making necessary changes in said line or lines or in the said line or lines of the applicant for the general benefit and safety of the public, the expense, if any accrued in making such changes,

^{*}Dated February 10, 1934.

shall be determined by an agreement between the parties operating such lines and the applicant, and in case of failure of the parties to reach such agreement in settlement thereof, the matter shall be submitted to the Public Service Commission for arbitration and determination, and in such event, the award made by the Commission shall be found in compliance with Section 118 of the Original Act creating the Public Service Commission of this State, now Section 5211 Revised Statutes of Missouri for 1929."

It appears that further consideration should be given to the question of requiring the interested parties to submit to the Commission for arbitration and determination issues upon which they may disagree and are unable to determine for themselves.

Section 118 of the Public Service Commission Law, Section 5241 of the Revised Statutes of Missouri for 1929, requires that,

"Whenever any public utility has a controversy with another public utility or person and all the parties to such controversy agree in writing to submit such controversy to the commission as arbitrators, the commission shall act as such arbitrators, and after due notice to all parties interested shall proceed to hear such controversy, and their award shall be final. Parties may appear in person or by attorney before such arbitrators.

may be required to submit their disagreements or controversies to the Commission for arbitration, but have the privilege of doing so and the Commission shall act only in case the utility or person or persons to such controversy shall agree in writing to submit such controversy. The wording of the Commission's order issued in this case as quoted above makes it mandatory and, therefore, appears to be in violation of the spirit of the statutes. We, therefore, believe that that section should be amended for the protection of the rights of all parties interested.

It is, therefore,

Ordered: 1. That paragraph "ORDERED: 3" as contained in the Commission's order issued berein on the 10th day of January, 1934, be and is hereby amended and made to read as follows:

Ordered: 3. Wherever said transmission lines may or do parallel serial lines belonging to or operated by other companies or individuals or eross such line or lines or come in close proximity thereto so as to cause induction or other electrical interference, thereby making necessary changes is said line or lines of the applicant for the general benefit and safety of the public, the expense, if any accrued in snaking such changes, shall be determined by an agreement between the parties operating such lines and the applicant, and in case of failure of the parties to reach such agreement in settlement thereof, the matter may be

MO. PAG. TRANSPORTATION CO. V. MIDIAND STAGES
21 MO. P. S. C.

submitted to the Public Service Commission for arbitration and determination as provided for in Section 118 of the Original Act creating the Public Service Commission of this State, now Section 5241 of the Revised Statutes of Missouri for 1929.

Ordered: 2. That this order shall take effect ten days after the date hereof, and that the Secretary of the Commission shall forthwith serve on an parties interested herein, a certified copy of this report and order and that the applicant, Kansas City Power & Light Company, and all other interested parties shall notify the Commission before the effective date of this report and order, in the manner prescribed by Section 25 of the Public Norvice Commission Law, whether the terms of this order are accepted and will be effected.

COLLET, Chr.; STOECKER, ANDERSON and McPhenson. CC., concur; English C., absent.

*MISSOURI PACIFIC TRANSPORTATION COMPANY, a corporation, Complainant, vs. MIDLAND STAGES, Defendant.

Case No. 2572. Decided January 23, 1984.

1 (See Digest: Evidence, 6-8.) Motor Carrier. Evidence of Fraudulent.

Acts. Evidence held to justify finding that the defendant motor carrier,
authorized to transport passengers in interstate commerce, had, through
subterfuge, used his permit to engage in intrastate business.

2 (See Digest: Busses and Trucks, 25.) Revocation of interstate Permit. Unauthorized Intrastate Business. Where it was found that a motor carrier, authorized to transport passengers in interstate commerce, had been violating the law by using his interstate permit to engage in an intrastate business, the carrier's permit was revoked.

APPEARANCES:

Thos. J. Cole of St. Louis for Complainant. Herbert H. Hoff of Jesseson City for Defendant.

REPORT OF THE COMMISSION.

ENGLISH, COMMISSIONER:

This case comes before the Commission upon the complaint of the Missouri Pacific Transportation Company, holder ea certificate of convenience and necessity authorizing it transport passengers in intrastate commerce between St. Loui and Kansas City, Missouri, over Highway 50.

^{*}Motion for rehearing overruled, February 23, 1934. Revocation ametained by three-judge Federal Court, In Equity No. 610, June 13, 1934 (see officially reported).

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No. 639

Data Information Request

Kamsas City Power & Light Company Case No. HO-86-139 Stove Cattron Requested From: Date Requested: reck's response to mose Information Requested: Comenza other 1035 not raffely Requested By: Information Provided: ve data information request 8 septrate franche in response to the ab rocaven of the and complete, and contains no material misrepresentations or omissions, based upon present facts of which the undersigned has knowledge, information Thad or belief. The undersigned agrees to immediately inform the Missouri Public Service Commission Staff if, during the pendency of Case No. HO-86-139 before the Commission, any matters are discovered which would materially affect the accuracy or completeness of the attached information. If these data are voluminous, please (1) identify the relevant documents and their location (2) make arrangements with requestor to have documents available for inspection in the KCP&L Kansas City, Missouri office, or other location mutually agreeable. Where identification of a document is requested, briefly describe the document (e.g., book, letter, memorandum, report) and mate the following information as applicable for the particular document: name, title, number, author, date of publication and publisher, addresses, date wristen, and the name and address of the person(s) having possession of the document. As used in this data request the term "document(s)" includes publication of any format, workpapers, letters, memoranda. notes, reports, analyses, computer analyses, test results, studies or data, recerdings, unastrupt one and printed typed or written materials of every kind in your possession, custody or control or within your knowledge. The pronoun employees, contractors, agents or others employed by or acting in its behalf. "your" refers to Kansas City Power & Light Company and its Date Required

KANSAS CITY POWER & LIGHT COMPANY

Data Information Request No. 639 Case No. HO-86-139

Information Requested:

Reference KCPL's response to MPSC Data Request No. 324: Has KCPL determined its expected losses by year of total annual revenue requirements for making the conversion from steam system operations to electric boilers and/or space heating for:

- Electric boilers and/or space heating equipment return and recovery "of" and "on" investment.
- Electric boilers and/or space heating, operating and maintenance costs.
- Losses associated with KCPL's proposed rates in this case as result of carrying costs of "phasing in" rates over four year period 1987-90 (Kite Schedule 8)
- 4) Additional operating losses subsequent to the effective date of any tariff authorized by the MPSC as result of continued decline of steam sales and/or increase in operating expense and/or increases to investment.
- 5) Any other loss not reflected in 1 through 4 above.
 - Please provide any updates to above along with supporting documentation detailing the calculations.
 - II. a. Include any updates to 1) Data Request No. 324. 2)
 Beaudoin Exhibit No. (BJB), Sch. 1, page 7.11,
 Figure 7-3 a & b and 7-4 a & b. 3) Kite Schedule 8.
 - b. If no updates to II.a. above exists does KCPL anticipate on updating these schedules with more current information? If so, please provide.
 - III. How does KCPL propose recovery of the above losses? e.g. through steam rates and/or shareholder funds.

Information Provided:

Response 1 to 5

No study of the specific losses by year has been made for the electric boiler/space heating equipment conversions during the phase-in period 1987-1990. The annual losses would be a function of the pattern (number and steam load) of the customers accepting the conversion program during the 1987-1990 period. The losses per M1b would be the additional cost of return, depreciation, taxes, O&M and electricity for the new electric boilers per M1b of steam sold <u>less</u> the fuel and some O&M per M1b saved on the central production and distribution system.

One can get a rough idea of the losses per MIb by comparing the levelized annual expenses on pp. 7.10 and 7.11 of the Steam Conversion Study for the Case GIC vs. CIC and dividing by 190,000 Mlb.

Annual Expenses, CIC	\$5,462,000
Fuel and half O&M, GIC	-3,018,000
	\$2,444,000
Annual Steam Sales - Mlb	190,000
Loss during transition - per MIb	\$12.86

The actual loss per Mlb might be higher because actual annual fixed charges and amortization would be higher in early years compared to the levelized approach.

Response I, II a and b.

No update of the above analyses is anticipated.

Page 3

Response to III.

The losses during transition on converted customers would be at expense of shareholders based on the phase-in rates proposed by KCPL in this case. Should a future steam rate case be required prior to 1990 then rates could be designed to recover the direct cost for each class of steam customer (i.e. converted customers vs. central production/distribution customers); such rates could mitigate those annual losses prospectively.

If a converted customer decided to purchase the electric facilities and become an electric heat customer, then the expected transition losses would be reduced.

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Data Information Request Kansas City Power & Light Company Case No. HO-86-139

Requested From:	Stre Cotton
Date Requested:	ulclac
Information Requested:	
<u>what :</u>	the maximum loss KCPL would be willing to
_ best in	regards to the Downtown Steam Convers: on Plan
Luk,	
	a) operating losses and foregon return on the current
<u>anslam</u>	over the change in period 1987-1990:
	b) Fregore carrying cost of electric bailers and
heating	to minute
	any incremend investment of the boilers and
healin	· ····································
Requested By:	Mark Oligichlacque
Information Provided:	
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is neeled	blease call on the wolcon as to acother and
Disquis Les	then call so that we can get together and
discuss for	
	provided to the Missouri Public Service Commission Staff in response to the above data information request is accurate material misrepresentations or omissions, based upon present facts of which the undersigned has knowledge, information
or belief. The undersigned agr	ses to immediately inform the Missouri Public Service Commission Staff if, during the pendency of Case No. HO-86-139 natters are discovered which would materially affect the accuracy or completeness of the attached information.
If these data are voluminou	15, please (1) identify the relevant documents and their location (2) make arrangements with requestor to have documents
evailable for inspection in the	ECPAL Kansas City, Missouri office, or other location mutually agreeable. Where identification of a document is document (e.g., book, letter, memorandum, report) and state the following information as applicable for the particular
document: name, title, numbe	K, author, date of publication and publisher, addresses, date written, and the name and address of the person(s) having
possession of the document. A notes, reports, analyses, comm	is used in this data request the term "document(s)" includes publication of any format, workpapers, letters, memoranda, eter analyses, test results, studies or data, recordings, transcriptions and grinted, typed or written materials of every kind in
your possession, custody or co	ontrol or within your knowledge. The pronoun "you" or "your" refers to Kanssa City Power & Light Company and its
employees, contractors, agent	s or others employed by or acting in its behalf. Signed By:
Date Received:	BBeaulon 11/10/86
man transcraft.	
	ullate M.o
N 1884a	

KANSAS CITY POWER & LIGHT COMPANY

MPSC Case No. HO-86-139 MPSC Data Request No. 324

Response:

- a) Under KCPL's phase-in proposal the losses that KCPL is willing to bear are identified in B. J. Beaudoin's testimony p. 15, lines 25 and 26, and p. 16, lines 1 to 5. The loss figures are also referenced on p. 17, lines 21 and 23 of R. A. Kite's testimony and Schedule 8 sponsored by him.
- b) If KCPL's Steam Conversion Plan is accepted and the phase-in rates are in effect during the 1987 to 1990 period, then KCPL recognizes that all of the carrying costs on any installed boilers and electric equipment would be foregone during that period. The amount foregone is dependent on the number of customers who accept KCPL's conversion offer. Exhibit No. (BJB), Schedule 1, p. 7.11 (Figure 7-4b) gives an estimate of the levelized annual revenue requirements for scenarios C1A (all customers converted) and C1C (40% of consumption converted). Note that the levelized Fixed Charges (FC) range from \$4.7 million to \$2.1 million per year for those two scenarios. The actual fixed charges for earlier years would be higher than the levelized fixed charges. The foregone carrying costs also would increase from 1987 to 1990 as the number of converted customers increased during that period.
- c) Under KCPL's Plan I would expect that once the old system was retired at 12/31/90 that a new steam rate case would be filed to reflect only the cost of service of the new conversion system. The rates filed at that time

would reflect operating expenses and only the return on and the amortization through 1995 of the unrecovered investment in the new boilers and heating equipment. KCPL would not expect to bear losses during the period 1991 to 1995.

658 FRATHERSTONE T.B 2 1987 Date Liformatica Request Kanasa City Power & Light Company Case No. HO-86-139 Star Cotton Recurred From: 3/2/27 Date Requested: Information Requested: eraided thru O. R = 378: Requested By: Information Provided: CECOLOGICA.

The attached information provided to the Missouri Public Service Commission Staff in response to the above data information request is accurate and complete, and contains no material misrepresentations or omissions, based upon present facts of which the undersigned has knowledge, information or belief. The undersigned agrees to immediately inform the Missouri Public Service Commission Staff if, during the pundency of Case No. HO-86-139 before the Commission, any metters are discovered which would meterially affect the accuracy or completeness of the attached information.

If these data are volunisous, please (1) identify the relevant documents and their location (2) enable arrangements with requester to have documents available for inspection in the ECP&L Easten City, Missouri office, or other location materially agreeable. Where identification of a document is requested, briefly describe the document (e.g., book, letter, memorandum, report) and state the following information so applicable for the particular document, into mittee, and make the mane and address of the previous posterion of the document. As used in this data request the term "document(s)" include publication of any format, werkpopers, letters, memorands, notes, reports, analyses, computer analyses, and reveals, action or data, recordings, transcriptions and printed, typed or written austrials of every kind in your postenion, custody or control or within your knowledge. The pressure "your" salars to Emers City Power & Light Company and in employed, contractors, against or others employed by or acting in its behalf.

LGC 2-17-87

Date Received:

2/9/87

Other Operations Internal Serv & Stee Page 1 of 1

1986-1987 DIVISION ISSUE DEVELOPMENT FORB

Description of Proposed Division Issue:

At the end of 1985, ECFL will no longer have the large Corn Products steam load. This will result in steam, as presently produced and distributed, becoming an increasingly costly energy source. The operating and maintenance costs of Grand Avenue Station and the district heating system, coupled with the obrinking customer base in the downtown area, require that KCPL make plans now for the ultimate disposition of existing facilities (i.e., extension, retirement, abandonment) at G.A.S. and on the district heating system. Plans need to be made to provide alternate methods of serving the energy needs of downtown customers that is reliable and competitively priced.

Suggested Statement of Potential Division Issue:

Develop plans for the ultimate disposition of existing steam generation and distribution facilities, and plan the facilities and methods required to keep downtown customer energy needs supplied reliably and economically by KCPL.

Rationale for Resource Deployment:

The low anticipated steam load after 1985 will not allow much steam generation by firing coal at G.A.S. with existing equipment. The deteriorated condition of the pipe distribution system increases the feasibility of installing electric boilers on site at customer premises. The projected cost for a total conversion of approximataly 140 customers is 550 million which includes the modifications to electrical distribution facilities.

Submitted	by:	J. A. Gavron	Jutu:	June 14, 1985	•
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