APR 2 0 2007 L D W E S T T I G A T I O N Missouri Public Service Commission ERVICES

# **BEFORE THE PUBLIC SERVICE COMMISSION** OF THE STATE OF MISSOURI

# IN THE MATTER OF UNION ELECTRIC COMPANY D/B/A/ AMEREN UE FOR AUTHORITY TO FILE TARIFFS INCREASING RATES FOR ELECTRIC SERVICE PROVIDED TO CUSTOMERS IN THE COMPANY'S MISSOURI SERVICE AREA

CASE ER-2007-0002

# **DEPOSITION OF PROFESSOR ROBERT DOWNS**

**JANAUARY 26, 2007** 

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Shapp\_Exhibit No. 25 Date 3-16-07 Case No. Fr Reporter X-8

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	BEFORE THE PUBLIC SERVICE COMMISSION
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	OF THE STATE OF MISSOURI
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10	In the Matter of Union Electric )
	Company d/b/a Ameren UE for )
11	Authority to File Tariffs )
	Increasing Rates for Electric ) Case ER-2007-0002
12	Service Provided to Customers in )
	the Company's Missouri Service Area)
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15	DEPOSITION OF PROFESSOR ROBERT DOWNS
	TAKEN BY STEVEN DOTTHEIM, ESQ.
16	ON BEHALF OF
	THE STAFF OF THE MISSOURI PUBLIC SERVICE COMMISSION
17	JANUARY 26, 2007
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19	
	REPORTED BY CINDY J. TAYLOR
20	REGISTERED PROFESSIONAL REPORTER
	CERTIFIED SHORTHAND REPORTER
21	CERTIFIED COURT REPORTER
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	Service Provided to Customers in )
7	the Company's Missouri Service Area)
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11	DEPOSITION OF PROFESSOR ROBERT DOWNS, produced,
12	sworn, and examined on the 26th day of January, 2007,
13	at the offices of Ameren UE, 1901 Chouteau Avenue, in
14	the City of St. Louis, State of Missouri, before Cindy
15	J. Taylor, Registered Professional Reporter, Certified
16	Court Reporter within and for the State of Missouri,
17	in a certain cause now pending Before the Public
18	Service Commission of the State of Missouri, In the
19	Matter of Union Electric Company d/b/a Ameren UE for
20	Authority to File Tariffs Increasing Rates for
21	Electric Service Provided to Customers in the
22	Company's Missouri Service Area.
23	
24	
25	

Page 3 APPEARANCES: 1 2 ON BEHALF OF THE PLAINTIFF: 3 Public Service Commission State of Missouri Steven Dottheim, Esq. 4 Governor Office Building 200 Madison Street 5 PO Box 360 Suite 800 6 Jefferson City, Missouri 65102-0360 (573)751 - 74897 8 ON BEHALF OF AMEREN UE: 9 Cuneo, Gilbert & LaDuca, LLP Robert J. Cynkar, Esq. 10 507 C Street NE 11 Washington, DC 20002 (202)789 - 396012 ON BEHALF OF STATE OF MISSOURI: 13 State of Missouri Attorney General's Office 14 Douglas E. Micheel, Esq. Supreme Court Building 15 P.O. Box 899 Jefferson City, Missouri 65102 16 (573)751 - 744517 ON BEHALF OF THE OFFICE OF THE PUBLIC COUNSEL: 18 Office of the Public Counsel Lewis Mills, Esq. 19 P.O. Box 2230 Jefferson City, MO 65101 20 (573)751-4857 21 ALSO PRESENT: 22 Michael Brosch Greg Meyel 23 Kevin Higgins 24 25

Page 4 APPEARANCES (continued) 1 2 COURT REPORTER: 3 Cindy J. Taylor, RPR, CSR, CCR Midwest Litigation Services 4 711 North Eleventh Street St. Louis, MO 63101 5 (314)644-2191 6 7 INDEX 8 Page 05 Examination by Mr. Dottheim 9 Examination by Mr. Mills Page 35 10 Page 82 Examination by Mr. Micheel 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25

	Page 5
1	STIPULATION
2	IT IS HEREBY STIPULATED AND AGREED by and
3	between counsel for the parties that this deposition
4	may be taken in shorthand by Cindy J. Taylor,
5	Certified Shorthand Reporter, Certified Court
6	Reporter, and afterwards transcribed into printing,
7	and signature by the witness is reserved.
8	PROFESSOR ROBERT DOWNS,
9	of lawful age, being first duly sworn to tell the
10	) truth, the whole truth and nothing but the truth
11	deposes and says as follows:
12	2 EXAMINATION BY MR. DOTTHEIM:
13	Q. Professor Downs, would you please state
14	4 your full name for the record?
1	5 A. Robert Carl Downs, D-O-W-N-S.
1	6 Q. And Professor Downs, would you state
1	7 your employment, please?
1	8 A. I am a law professor at the University
1	9 of Missouri Kansas City School of Law, and I also have
2	0 a corporate law consulting practice.
2	1 Q. Professor Downs, you've been deposed
2	2 before?
2	3 A. I have.
2	4 Q. You know the procedure. Of course, I
2	5 and other counsel will be asking you questions. I'll

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Page 6 try not to talk over you. If I'm not clear in what I 1 ask you please ask me to clarify or ask me to repeat 2 3 my question. At any time you want to take a break, 4 we'll do so, just ask. I'm not sure how long we're 5 going to go. I don't think it's going to be anywhere 6 as long as some of the depositions that we've had 7 8 earlier this week. Is there any reason why this afternoon, 9 you wouldn't be able to give true and accurate answers 10 11 to questions that you're asked? No. 12 Α. Okay. You're not taking any medication 13 Q. that would prevent you this afternoon from giving you 14 15 16 Α. Not at all. -- true and accurate answers to 17 Ο. questions that you would be asked? 18 MR. DOTTHEIM: Well, I think -- I don't 19 think we've done it, but for purposes of this 20 deposition, but I think we'd like to have for the 21 record who are the parties that are hear for the 22 deposition. I'm Steve Dottheim. I'm attorney for the 23 staff of the Missouri Public Service Commission. 24 MR. MICHEEL: I'm Doug Micheel. I'm an 25

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		Page 7
	1	assistant attorney general at the State of Missouri.
	2	MR. CYNKAR: Bob Cynkar for Ameren.
	3	MR. MILLS: I'm Lewis Mills on behalf
	4	of the Office of the Public Counsel.
	5	MR. HIGGINS: Kevin Higgins witness for
	6	the Commercial Group.
	7	MR. MILLS: And I should mention that
	8	with me in Jefferson City is Ryan Kind, Chief Energy
	9	Economist for the Office of Public Counsel.
	10	MR. BROSCH: I'm Michael Brosch
	11	consultant to the State of Missouri.
	12	MR. MEYEL: Greg Meyel, Regulatory
	13	Auditor with the staff, Commission Staff.
	14	Q. (By Mr. Dottheim) Professor Downs, did
	15	you receive a copy of the notice of deposition?
	16	A. I did.
	17	Q. Okay. And did you have an opportunity
	18	to review that document?
	19	A. Yes, I did.
	20	Q. Okay. Do you recall that attached to
	21	the notice of deposition was an Exhibit A?
	22	A. I think there was.
	23	Q. Okay. And it asks that you provide
	24	copies of certain information, copies of all
	25	electronic or other communications or correspondence
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1	documents, reports, prior commission rulings or cases,
2	federal or state judicial or agency decisions, board
3	of director minutes, data request responses, periodic
4	monthly reports, letters, calculations, plans,
5	drawings or other information upon which the deponent
6	relied in forming deponent's opinions set out in his
7	testimony in the rate case.
8	Did you bring any information with you,
9	any copies, documents in response to that item in the
10	in Exhibit A?
11	A. All I have is the report that I first
·12	submitted in this matter. I also have with me a list
13	of the cases in which I have given depositions in the
14	last 10 years.
15	Q. Okay.
16	A. Which is attached to the curriculum
17	vitae that I gave you a few minutes ago.
18	Q. Yes. Thank you.
19	So there's nothing further, at least
20	that you've brought with you? It's not that there are
21	no other things in existence.
22	A. I've looked at a number of things, but
23	to identify something as being a document that
24	informed my opinion in terms of legal issues in this
25	case there would be none. I've looked at some
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1	Page 9 depositions and some other direct testimony, but in
2	terms of it helping me determine what the legal issues
3	are, that I think I'm being asked to give opinions
	about, there are none.
4	
5	Q. You mentioned that you looked at
6	depositions. Could you identify
7	A. I'm not sure depositions. I've gotten
8	a couple that I haven't actually had time to review
9	yet, but I've looked at the direct testimony of three
10	or four witnesses in this matter.
11	Q. Can you identify the individuals?
12	A. They're the ones named I guess
13	they're named in my draft of the rebuttal. It's Mr.
14	Brosch, Mr. Kind, two or three others I think.
15	Q. I'm not going to ask you about your
16	rebuttal testimony. We'll wait for your rebuttal
17	testimony.
18	In forming your opinions in your direct
19	testimony, you didn't have that testimony for which
20	you've just referred to for purposes of filing your
21	direct testimony in this case?
22	A. That's true.
23	Q. In July of last year?
24	A. That's correct.
25	Q. What did you have? What did you review

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for purposes of forming your opinions that are 1 2 contained in your July direct testimony? I'm not sure I had any documentation. 3 Α. I had information that I gathered from interviews with 4 5 employees of Ameren that described what this process 6 was, what the issues were likely to be. In the context of that, I also did get copies of the power 7 contract with EE, Inc., the one that was entered into 8 in '87 and expired in '95. I also obtained copies of 9 10 the articles of incorporation and bylaws of EE, Inc. And there could have been another document or two, but 11 12 I just don't recall. You mentioned interviews, do you recall 13 ο. which individuals you interviewed? Could you identify 14 15 those people? I visited with Tom Byrne of Ameren. 16 Α. He I visited with Jim Lowery, who also is a 17 is a lawyer. lawyer who does work for Ameren. And there could have 18 been another business person in those conversations. 19 20 I just don't recall. 21 I've also had -- are you talking about now before -- before my direct testimony document was 22 23 done or any time? 24 I'm referring to before your direct ο. 25 testimony document was done and up to and through the

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1	Page 11 preparation of your direct testimony. Not after the
2	preparation and filing of your direct testimony.
3	A. Then that would be it.
4	Q. You mentioned a possible business
5	person?
6	A. There could have been a person or two
7	that walked in and out of the meeting with Tom Byrne
8	and Jim Lowery.
9	Q. You didn't meet or talk with PROFESSOR
10	ROBERT DOWNS?
11	A. I don't believe that I did. It's
12	possible that he was there. I barely new the lawyers
13	let alone anybody else.
14	Q. Before you completed your testimony,
15	you refer in your testimony, I think, repeatedly to
16	Mr. Moehn's direct testimony, do you not?
17	A. Yes, I do.
18	Q. You must have had a copy of Mr. Moehn's
19	testimony to review for purposes of your direct
20	testimony?
21	A. I think I did. Certainly possible, I
22	did.
23	Q. To the best of your recollection, you
24	did not talk with him yourself or prepare the
25	testimony that you filed?

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	Page 12
1	A. I think that's correct.
2	Q. Okay. Professor Downs, I'm going to
3	refer you on occasion to your direct testimony. Did
4	you bring a copy with you or maybe you remember it
5	quite well?
6	A. I did bring a copy with me. I think
7	it's being copied, as we speak. That was the other
8	one. I do have a copy.
9	Q. Very good. I'd like to direct you to
10	Page 3 of your direct testimony, Line 6 to 7.
11	A. Yes.
12	Q. Okay. You mentioned that you practice
13	law in the Kansas City law firm of Linde, Thomson,
14	VanDyke, Fairchild & Kohn, if I'm pronouncing the
15	members of the firm correctly.
16	A. It's close enough.
17	Q. From 1968 to 1978. When you were with
18	that firm, did you perform any regulatory work for
19	public utilities during that time frame?
20	A. Not for public utilities. I did do a
21	little bit of Public Service Commission work in the
22	during that time in which I obtained certificates of
23	public convenience and necessity dealing with putting
24	railroad tracks into the underground storage areas in
25	Kansas City.
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	Page 1.
1	Q. And the PSE work for certificates of
2	convenience and necessity, was that with the Missouri
3	Public Service Commission?
4	A. Yes, it was.
5	Q. Okay?
6	A. I guess I should clarify. I didn't
7	work for the Public Service Commission, obviously. It
8	was with that Commission, but I wasn't with that
9	Commission.
10	Q. You were working
11	A. For private companies.
12	Q. Private companies that were applicants?
13	A. Yes, that's correct.
14	Q. Before the Commission seeking the award
15	of certificates of public convenience and necessity?
16	A. That's correct.
17	Q. If I could refer you again to Page 3,
18	Lines 10 to 13, you list the law school subject areas
19	that you teach, do you not?
20	A. That's right.
21	Q. You don't list the area of regulated
22	industries. Have you taught a course on public
23	utility regulation?
24	A. No. I claim no expertise in the area
25	of public regulation.

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<b>—</b> ——	
1	Page 14 Q. Okay. I guess I want to also ask
2	you, again, on Page 3, Lines 15 to 14 you state, Your
3	research interest and publications and focused in the
4	corporate and securities area. You haven't published
5	any articles on public utility regulation, have you?
6	A. That's true.
7	Q. Have you represented any public
8	utilities in your history as a practicing attorney?
9	A. No.
10	Q. Okay. Have you other than the cases
11	of public convenience and necessity which you've
12	mentioned, have you appeared before any state Public
13	Service Commission?
14	A. I don't believe that I have.
15	Q. Have you ever appeared before any
16	the Federal Energy Regulatory Commission, or the
17	Federal Communications Commission?
18	A. No. Well, actually there was a time
19	where our firm did some work in the regulated area of
20	television licensing and radio licensing, and I did
21	some work in relation to that.
22	Q. Okay. You also mention on Page 3, Line
23	19, that you advised boards of directors, do you not?
24	A. I do.
25	Q. You haven't advised any boards of

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1	directors of any public utilities or have you?
2	A. I have not.
3	Q. Okay. Again, on Page 3, you mention at
4	Lines 20 to 22 that you testified in a number of cases
5	in state and federal courts, do you not? Have you
6	testified in any state or federal courts on behalf of
7	a public utility?
8	A. I believe I have not.
9	Q. I notice in your curriculum vitae that
10	you handed to me where you've got listed in the latter
11	pages the expert witness matters that you've appeared
12	on or in cases in which you've, if I'm reading this
13	correctly, consulted. I noticed on the very last page
14	the last item you have United States via David Wittig,
15	et al.
16	Could you provide some information
17	respecting your activities in that case?
18	A. I was called but did not testify as a
19	witness on behalf of David Wittig to discuss the
20	matter in which corporation boards act and the kind of
21	authority that they grant to management. There were a
22	number of issues. You may be aware that he was
23	accused in a criminal case of excessive salaries and
24	some other things. I was not I did not testify,
25	but I was called on his behalf.

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Page 16 1 Is there any reason why you did not Ο. 2 testify? The judge didn't want a law 3 Α. Yes. professor on behalf of David Wittig and said so. 4 5 ο. Okay. And there's been some recent 6 activity in that --Yes. His conviction was overturned 7 Α. partly because she didn't let me testify, I think. 8 Your activity in that case, which you 9 ο. 10 weren't permitted to testify, was your activity in that litigation designed to maximize shareholder 11 12 value? 13 My activity was to provide information Α. 14 about how boards of directors act. I gave no opinion and would not have given an opinion about whether 15 David Wittig's particular behavior did or didn't 16 17 comply. I was there to provide the standard. That's 18 what that was about. 19 Okay. Thank you. I also notice that Q. 20 you have listed on the preceding page Item E, Teleconnect of Kansas City, Inc. versus Laner, if I'm 21 pronouncing that correctly. 22 23 Could you provide any more details 24 about that case? 25 I gave a deposition in that case. If I Α.

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1	Page 17 remember right, it got settled. It involved the
2	representation of lawyers a lawyer named Laner, if
3	I remember right. He was being accused of
4	malpractice. And the questions involved the standards
5	of behavior of lawyers representing corporations.
6	There was some conflict of interest issues about the
7	lawyer representing two parties. Maybe some other
8	things, too. I just don't remember now.
9	Q. Okay. Mr. Downs, you've mentioned
10	that, if I understood correctly, that you've reviewed
11	the Power Supply Agreement between EE, Inc. and the
12	sponsoring companies that was in effect from 1987 to
13	2005?
14	A. I did.
15	Q. Okay. Did you review also any
16	modifications or letter agreements?
17	A. There were some attached to it, if I
18	remember right, to the back of it. I read the whole
19	thing.
20	Q. Do you remember how many modifications
21	there were? Do you remember if the modifications were
22	individually numbered?
23	A. I don't remember.
24	Q. And you also indicated that you
25	reviewed the articles of incorporation and the bylaws?

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I did. 1 Α. 2 Q. Okay. The articles of incorporation 3 and the bylaws that you reviewed, were those the 4 articles of incorporation and bylaws that are 5 currently in effect or have you reviewed them as they 6 have existed through the years of the existence of EE, 7 Inc. and have been possibly modified since the 8 creation of that entity in the early 1950s? I would have to look to see. I'm not 9 Α. sure. I don't remember what date was on the documents 10 I saw. If I remember right the bylaws were the 11 12 current bylaws. I'm not sure about the articles 13 whether there were amendments or not amendments 14 attached to them. 15 Professor Downs, do you know what the ο. 16 business purpose of -- and when I keep referring to it 17 as EE, Inc., I'm referring to Electric Energy, Inc. I 18 assume that that's the entity that you also have been 19 assuming that I'm referring to when I say EE, Inc.? 20 It is. Α. 21 Do you know what the original business 0. 22 purpose of EE, Inc. was when it was created in 19 --23 in the 1950s? 24Α. I believe that I do. 25 Could you identify it, sir? Q.

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Page 18

Page 19 1 My understanding is that it was to Α. create a corporation to build and develop a power 2 3 plant in Joppa in order to provide power to the federal government that needed that power in the 4 5 nuclear energy area. 6 0. Do you know whether the business 7 purpose has changed in the 50 years or so in which 8 that entity Electric Energy, Inc. has been in 9 existence in terms of talking about what the business 10 purpose is? 11 Α. My understanding was that was the 12 primary objective of the business to be established. Whether the business purpose was limited to only that 1.3 14 in the articles, I'd have to look again to see. My 15 recollection is that it describes that as one of the business purposes, but I don't remember whether it 16 17 says that's the only thing the company can do. 18 If you're asking a broader question of 19 whether the business of EE, Inc. has changed some over 20 the time, they still have the Joppa plant and my 21 understanding is that the federal government no longer 22 is buying the power that it once did and so it is 23 selling the power otherwise. 24 And, Professor Downs, what is the basis Q. 25 of your understanding that the federal government is

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1	Page 20 no longer buying the power that it once did?
2	A. I got that just from people at Ameren
3	giving me the numbers and looking at it may have
4	been in Mr. Moehn's testimony, too. I don't remember
5	where I got that.
6	My understanding is that early on a
7	significant amount of the power was being bought by
8	the federal government. The vast majority of it was
9	being bought by the government. The excess power was
10	being bought by the owners of EE, Inc. And that over
11	time the amount of federal government's purchases went
12	down and the amount of the other purchasers
13	purchases went up.
14	Where that stands today, I can't tell
15	you. I don't know how much.
16	Q. Professor Downs, you reviewed PROFESSOR
17	ROBERT DOWNS's direct testimony. Did you review any
18	of the documents that he refers to in his testimony,
19	other than those that you have already identified?
20	You mentioned the articles of incorporation, the
21	bylaws and the Power Supply Agreement that was in
22	effect from 1987 to 2005.
23	He mentions a number of other documents
24	in his testimony. If I gave you a copy of his
25	testimony, could you identify what additional

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1	Page 21 documents you reviewed, if any?
2	A. I'd be happy to look at it. I don't
3	believe that I reviewed any other documents.
4	Q. Why don't I give you a copy of Mr.
5	Moehn's testimony?
6	A. I have not actually seen this whole
7	report.
8	Q. I'm really just interested in the
9	section the section on EE, Inc. which is limited
10	only to a portion.
11	A. I may have just gotten excerpted parts
12	of it.
13	Q. I was just I really, again, I'm not
14	interested in the other sections. I was interested in
15	the step in the section that starts on Page 10 and
16	goes to Page 10 which is the section that he
17	specifically identifies as covering the EE, Inc. And
18	then he identifies any number of documents some of
19	which he footnotes and refers to in the footnotes,
20	others of which he doesn't.
21	For example, on Page 11 he makes
22	reference to two cases before the Missouri Public
23	Service Commission which are not footnoted and which
24	previously have not mentioned from the 190s.
25	A. And your question is?

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	Page 2
1	Q. My question is whether you have
2	reviewed any of those other documents, the cases he
3	refers to, whether they're Missouri Public Service
4	Commission cases or Federal Energy Regulatory
5	Commission cases orders from the Federal Energy
6	Regulatory Commission or testimony filed before the
7	Missouri Commission or testimony filed by filed
8	before the Federal Energy Regulatory Commission by the
9	Office of the Public Counsel or by the staff of the
10	Missouri Public or filed by the staff of Missouri
11	Public Service Commission before the Missouri Public
12	Service Commission the staff excuse me the staff
13	of the commission doesn't file testimony before the
14	Federal Energy Regulatory Commission, the Missouri
15	Public Service Commission files testimony before the
16	Federal Energy Regulatory Commission, but I'm sorry.
17	I said a lot. I don't know if I've been very clear.
18	A. All I had of his testimony before I did
19	my testimony was the information that I referred to in
20	my report and the idea there, of course, is that I
21	don't have any direct knowledge of the underlying
22	facts of the case.
23	I'm not being asked to help establish
24	any of the underlying facts of the case. I'm asked to
25	give legal opinions to the corporate law to EE, Inc.
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	1	and it's shareholders. To that extent, I have not
	2	seen all of this. I haven't reviewed any of the
	3	things that he relied on to give his report.
	4	Q. Again, Professor Downs when you say
	5	you've not seen all of this, what are you referring to
	6	when you say you've not seen all of this?
	7	A. I don't think I ever received a full
ļ	8	copy of his report. What I saw was little excerpts of
	9	it, which was intended to, I think, give me some
	10	comfort in making my own conclusions that there would
	11	be factual basis presented for that. I'm not the fact
	12	person.
	13	Q. Who is the fact person?
	14	A. I have no idea who is involved in this.
	15	Sounds like quite a cast of characters, as I
	16	understand it.
	17	Q. Would you characterize yourself as
	18	being the law person?
	19	A. I'm one of them. I don't know if there
	20	are others. I'm certainly the one that is supposed to
	21	talk about what the fiduciary duties are of directors
	22	and their obligations to the corporations and so on.
	23	I try, and I think I did, limit my direct testimony to
	24	those kind of issues.
	25	Q. I'd like to refer you to Page 5 of your
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	1	testimony, in particular Line 16 to 18 where you
	2	state, I base my understanding of OPC's position on
	3	the facts outlined in Mr. Moehn's direct testimony
	4	which I have supplemented by my own review of
	5	materials from prior regulatory proceedings where OPC
	6	has taken this position.
	7	What prior regulatory proceedings are
	8	you referring to in that sentence?
	9	A. This information was provided to me by
	10	Ameren's legal department because I basically asked
	11	the question how do you know what we're responding to
	12	here. You know, what you're trying to decide what
	13	the direct testimony is going to be and so you're
	14	trying to anticipate what the questions are going to
	15	be, as I understand this process.
	16	As you know this, is quite an unusual
	17	process where you file these reports back and forth.
	18	I've never been through this before. I said how do we
	19	know what we're supposed to be talking about here,
	20	other than just plain legal questions? That's where
	21	this came from.
	22	The staff of Ameren believed that these
	23	were going to be the issues raised by OPC and maybe
	24	others in this matter. They were trying to anticipate
j	25	what those positions would be. I think they got that
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Page 25 1 from prior things. I think I looked at that with them 2 when I was here. 3 Do you recall -- I'm sorry, sir. Q. That's where that comes from. 4 Α. 5 Do you recall exactly what they showed ο. 6 you and what you looked at? 7 T don't. Α. Was it a summary that the Ameren UE 8 ο. 9 staff put together or was it actually Office of Public Counsel source documents that the Office of Public 10 11 Counsel had filed in dockets? 12 Α. At this point, I can't tell you. Ι don't recall what it was. 13 14 Did you keep copies of those materials 0. 15 yourself? 16 Α. I don't think so. 17 Professor Downs, the staff has filed ο. 18 direct testimony on the EE, Inc. issues. In fact, the 19 staff witness who filed a testimony as Mr. Meyer. I'm 20 not going to ask you about your rebuttal testimony. Ι 21 just want to ask you if you recall reading a copy of 22 Mr. Meyer's direct testimony on the EE, Inc. matter? 23 I did read that. Α. 24 Okay. Do you recall any of the Q. 25 details? Do you recall what the staff's position is

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1	Page 26 on the EE, Inc. issue?
2	A. I would have to look at the direct
3	testimony reports to see who said what, but I looked
4	at all of the ones that were filed that had to do with
5	EE, Inc. I think there were four.
6	Q. Okay.
7	A. But to tell you which person said which
8	thing I would have to look at the reports to see that.
9	Q. You couldn't characterize what the
10	staff's position is on the EE, Inc. issue without
11	reviewing again Mr. Meyer's testimony?
12	A. To be able to say who said what, I
13	would have to look at it. My impression is that the
14	staff's position there was some uniformity in the
15	response among the three or four witnesses that I
16	looked at. And there may be some differences there,
17	but the main thrust is the same, it seems to be.
18	Q. How would you characterize the main
19	thrust?
20	A. Seems to me that they are taking the
21	position that the shareholders of EE, Inc. are
22	entitled to buy the power that is produced by EE,
23	Inc.'s Joppa at other than market rates.
24	MR. CYNKAR: I think you misspoke. I
25	think you said the shareholders of EE, Inc. Did you

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Page 27 mean the shareholders of UE? 1 2 THE WITNESS: No. MR. CYNKAR: Am I confused? 3 MR. MICHEEL: Why don't we let the 4 witness testify. If he's confused he'll tell Mr. 5 6 Dottheim. 7 MR. CYNKAR: Okay. (By Mr. Dottheim) Professor Downs, 8 ο. excuse me, I think you indicated that you reviewed the 9 Power Supply Agreement that was in effect between EE, 10 11 Inc. and the sponsoring company in 1987. Have you 12 reviewed any other Power Supply Agreements between an electric utility company and other entities? 13 14 Α. No. 15 I would like to direct you to Page 12 ο. 16 of your testimony, Lines 4 to 5 where you state, As I 17 understand it, for decades the cost based or cost plus 18 price was a market price as the market was defined at 19 that time. You state, as I understand it, what is the 20 basis for your understanding as you've stated there? 21 Α. I asked the people at Ameren what the 22 pricing mechanisms were in the past, and basically was 23 informed that the market for power -- the so-called 24 free market or what they referred to as free market 25 for power had developed only in the last few years and

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	Page 28
1	that the method of pricing power prior to that time
2	was done on a cost plus basis and that that was
3	intended to be a fair price for the power under those
4	circumstances where there was no other way to price
5	it. So that's where that came from.
6	Q. Okay. So your understanding is based
7	upon solely representations of the Ameren UE staff?
8	A. That's true.
9	Q. Professor Downs, I would like to pose a
10	question for you based on your testimony. I would
11	like for you to assume that Ameren UE believes that it
12	is legally entitled to three quarters of a billion
13	dollar rate increase, about a \$750 million rate
14	increase, but it is only seeking \$360 million in a
15	rate increase. Would such an action be inconsistent
16	with your direct testimony that Ameren UE has a legal
17	responsibility to maximize the profit to its
18	shareholders?
19	A. What Ameren is going to do is what its
20	board of directors is going to do is make a decision
21	about what the best position is to take in front of
22	the regulatory agency. And they may have their
23	reasons for not asking for the entire amount. They
24	may think it's not the right time.
25	I mean, there are lots of possibilities
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	1	about why they wouldn't go to the regulatory agency
	2	for more than they thought they could get. I don't
	3	know a lot about this process, but my understanding is
	4	that there's a lot of pushing and pulling in this
	5	process.
	6	And so the reasons that the board may
	7	have, may be very legitimate, practical business
	8	reasons to do that and so so I would say it's not
	9	at all inconsistent with what I think the law requires
1	0	or permits.
1	1	Q. Is there a certain amount of
1	L2	discretion?
1	13	A. Discretion in what way?
1	14	Q. Discretion on the part of the board.
	15	A. The board needs to make a business
	16	judgment about what it's going to do and the board has
	17	some leeway. There's always an issue about how much
	18	leeway. The business judgment rule gives them some
	19	leeway, but they still have their fiduciary duties to
	20	the company and to the shareholders.
	21	Q. Do you know whether the law provides
	22	the commission any discretion?
	23	A. I'm not a regulatory lawyer. I don't
	24	know what the Commission is permitted to do. It might
	25	be legitimate to ask you what you meant by does the

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1	Commission have discretion? The Commission doesn't
2	have the ability to take property from the people they
3	regulate. So it would be a question of whether
4	there's a taking of the Commission the Commission
5	has their rules. I assume that they're supposed to
6	follow in rate making. So I guess discretion, you
7	know, is a doesn't explain much.
8	Q. Does the Commission have any discretion
9	in determining what it finds to be just and
10	reasonable?
11	A. I think that's what they do, what
12	they're trying to do.
13	Q. Professor Downs, I'd like to refer you
14	to Page 10 of your testimony.
15	A. I thought we were almost done since we
16	were on the last page here.
17	Q. I'm sorry.
18	A. No.
19	Q. I'd like to refer you to Lines 13 to 15
20	of your testimony?
21	A. All right.
22	Q. You say, Today EE, Inc. the business
23	essentially does one income-producing thing and one
24	thing alone. It produces power. And you're saying
25	that in regards to Mr. Moehn's testimony suggests that
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	Page 31
1	to you, do you not?
2	A. When I wrote this report, it was my
3	understanding that that was a correct statement about
4	EE, Inc.
5	Q. Okay. Do you know whether EE, Inc.
6	has any affiliates or subsidiaries?
7	A. I do now. I didn't know that when I
8	wrote this report. I learned just a few days ago that
9	they have at least a couple of subsidiaries. I don't
10	know how many.
11	Q. Do you know what businesses those
12	affiliates and subsidiaries are engaged in?
13	A. I don't know that with the exception
14	that one of them either is or was a barge company.
15	Q. Professor Downs, do you know whether
16	Ameren UE stock is publicly traded?
17	A. I believe that it is.
18	Q. Do you have any opinion as to whether
19	the regulatory relationship of a utility with its
20	customer is a matter of concern, should be a matter of
21	concern, to the shareholders of the corporation?
22	A. Say that again, please.
23	Q. Do you have an opinion whether the
24	regulatory relationship of a public utility with its
25	customers should be a matter of concern to the

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Page 32 1 shareholders of the corporation of the public utility? Frankly, don't know. If it's a 2 Α. 3 publicly held company or even non public, there's got to be shareholders out there that don't care at all 4 5 about that. They're interested in the return on their 6 investment and that would be it. There may be fine 7 people out there that own stock that care about a lot of different things. 8 9 **Q**. Similar question if you have an 10 opinion. Are the rates charged to customers by a 11 public utility -- should the rates charged to a 12 customer by a public utility be a matter of concern to 13 the shareholders of a public utility? 14 Α. I don't know quite what you're thinking 15 about or asking about when you're asking whether it's a matter of concern. Personal concern? Or a concern 16 17 for the company? What are you asking? 18 A concern to the company. Q. 19 Α. Well, the shareholders of a public 20 utility would be concerned about public utility be 21 operated in accordance with law, that it have a decent 22 working relationship with the regulatory agencies it 23 deals with. 24 If it's long-term, that's probably good 25 for the public utility. The bottom line from the

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Page 33 1 shareholders point of view is always going to be a 2 return on their investment and whatever things need to 3 happen to have a good return on the investment is what 4 they'll be mostly caring about. You can see that in 5 the markets that go up and down based on that. 6 Professor Downs, is Union Electric Ο. 7 Company or Ameren Corporation that has the ownership 8 share in EE, Inc.? What is your understanding of the 9 corporate structure? I would have to look back to see. 10 Α. The 11 name sometimes get away from me. I thought it was 12 Ameren -- in fact, isn't Ameren just a d/b/a of Union Electric? Am I wrong about this? 13 14 When I refer to Ameren, I'm referring ο. 15 to the holding corporation, Ameren Corporation? 16 Α. Okay. 17 Q. Okay. And I refer to Union Electric 18 Company's d/b/a Ameren UE. 19 Α. Yeah. That's confusing, to say the 20 least. 21 If you bare with me I just may have a ο. 22 few more questions. Professor Downs, do you perform 23 any other work for Ameren Corporation or any of the 24 Ameren affiliates or subsidiaries? 25 Α. I do not and I have never. This is the

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1	Page 34 first encounter I've had with Ameren.
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	Q. Who contacted you from Ameren or Ameren
3	UE or one of the Ameren Corporation affiliates
4	regarding testifying in this proceeding?
5	A. I believe it was Jim Lowery who works
6	does work for Ameren. I think that's the first
7	contact.
8	Q. I assume you're being compensated for
9	your work?
10	A. So far, yes.
11	Q. Being compensated on an hourly basis?
12	A. Yes.
13	Q. What is that compensation?
14	A. I think it's \$250 an hour.
15	Q. How many hours have you billed so far,
16	if you recall?
17	A. I don't. We can work backwards from
18	it, I think. I think the total is 6 or \$7,000. You
19	can work back from that and see.
20	Q. Are you working on just an as needed
21	if-needed basis or just a firm fixed contract?
22	A. My understanding is and was from the
23	beginning is that I would need to get up to speed on
24	the issues, to provide a direct testimony written
25	statement, and to review some other testimony by other
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Page 35 1 people and then do rebuttal and then testify in the 2 hearing once those occurred. That's my understanding. All on an hourly basis. 3 4 MR. DOTTHEIM: Professor Downs, thank 5 you very much. I greatly appreciate your patience. 6 EXAMINATION BY MR. MILLS: 7 Professor, this is Lewis Mills from the 0. Office of Public Counsel. I would like to ask you a 8 9 few questions if you don't mind. I'm not sure that I heard all of Mr. Dottheim's introductory questions. 10 11 I'll ask you a few. You have been deposed before; is 12 that correct? 13 Α. Yes, I have. 14 You're familiar with the process? Q. 15 Α. Oh, yes. 16 Q. If I ask you any questions that you 17 don't understand, will you ask me to clarify rather 18 than simply answering what you think I asked? 19 Certainly. Α. 20 Are you -- is there anything that would Q. 21 prevent you today from giving truthful answers to my 22 questions? 23 Α. No. 24 You're not under the influence of any Q. 25 kind of medication?
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1	A. No.
2	Q. And I can't see, but I assume you're
3	not testifying at the point of a gun?
4	A. That's true.
5	Q. I don't believe that you that you
 6	got into detail with Mr. Dottheim on the the
 7	corporations on whose behalf you've testified before.
8	Is that part of your CV that you handed out?
9	A. Yes, it is.
 10	MR. MILLS: Can we get a copy of that,
11	Mr. Cynkar?
12	MR. CYNKAR: Absolutely.
13	Q. (By Mr. Mills) Since I don't have that
14	in front of me, I will assume that it's complete. I'm
15	not going to ask a lot of questions about it.
16	A. I believe that it is complete.
17	Q. Okay. Your undergraduate degree you
18	earned from Kansas State University in 1963?
19	A. That's right.
20	Q. What was your degree in?
21	A. Bachelor of science with three years of
22	engineering under it.
23	Q. Okay. And later in your career you
24	received an LLM. Was that in tax?
25	A. It was not. It was in corporate law.

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	Page 37
1	Q. Okay. Does UMKC currently have an LLM
2	program for corporate law?
3	A. It has a general LLM that you can
4	tailor and specialize in a number of different areas.
5	Q. Page 2 of your testimony on Line 18
6	reference to an LLM and taxation. That's not the only
7	field of emphasis in which you can receive an LLM from
8	UMKC?
9	A. That's correct. We now have several.
10	Q. Okay. During the approximately 10
11	years in which you were an associate then a partner in
12	a Kansas City law firm, what was the what areas of
13	practice did you emphasize?
14	A. Early on I did all kinds of work. I
15	gravitated toward business law early on. Basically,
16	did all of the business formation work for the whole
17	firm for a number of years. I started doing
18	securities work representing publicly held companies
19	and registration work. I represented securities firm
20	that did that kind of work. I bought a seat on the
21	American Stock Exchange for a client. I did merger
22	and acquisition work buying and selling companies
23	around the country. I did syndication work buying and
24	putting together coal mining projects in Virginia and
25	Southern Ohio. Also bought and sold some gold and

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1	Page 38 silver mines out in Nevada and Colorado.
2	The bulk of what I would say I did is
3	corporate and then corporate and securities and later
4	with an emphasis on merger and acquisition work.
5	Q. I believe you mentioned that during
6	that time you were involved in at least one Public
7	Service Commission proceeding; is that correct?
8	A. That's correct.
9	Q. How many proceedings were there?
10	A. Our firm represented the underground
11	storage company in Eastern Jackson County. And they
12	were putting in railroad tracks in a number of the
13	caves where they do that underground storage. I did
14	the Public Service Commission work to get approval. I
15	think they're called certificates of necessity and
16	convenience or something like that. It's a good
17	thing. It's regulated, too. I probably shouldn't
18	have added that.
19	Q. How many Public Service Commission
20	proceedings were you involved in?
21	A. I don't remember. Probably three,
22	maybe give or take a couple.
23	Q. All having to do with that same general
24	focus?
25	A. Exactly that. Just railroad tracks in

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Page 39 underground storage case. 1 Were you the lead attorney for the --2 ο. 3 for the applicants in those cases? Yes. Well, in those days, we didn't Α. 4 have lead and follow. I was the attorney. 5 Have you ever been involved, other than 6 0. this current case, in a Public Service Commission case 7 that has to do with setting utility rates? 8 No, I have not. 9 Α. Okay. And what specifically was your 10 0. assignment when you were hired to provide testimony in 11 this case? 12 To provide information about the 13 Α. fiduciary duties of directors to the corporations and 14 to their shareholders. 15 Okay. And how detailed is your level 16 Q. of understanding at the time at which you agreed to 17 18 take on this assignment? I'm not sure I can answer that very Α. 19 well. To begin with, I received a general description 20 of what was going on. I received a general 21 2.2 description of EE, Inc. and it's Joppa plant and the ownership structure from the beginning up until the 23 current time of that corporation. 24 25 Basically, I've had a learning curve

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1	ever since about having detail about it. I guess I
2	can't really characterize what my level of
3	understanding was. Nothing that I am testifying about
4	at least in my belief is controlled by any special
5	facts particularly. I'm just talking about what the
б	law is with respect to fiduciary duties of directors
7	to shareholders and to the company.
8	Q. And those fiduciary duties are would
9	it be fair to say, in your opinion, those are not
10	variable from corporation to corporation?
11	A. Well, the fiduciary duties the
12	standard of the fiduciary duty I think is the same
13	corporation to corporation, but the implementation of
14	those duties depend on the circumstances.
15	Any time directors are accused of
16	breaching their fiduciary duty, what they actually
17	decided and how they decided and the circumstances
18	under which they decided it have to be applied to the
19	duty to see whether they breached it.
20	Q. So from this particular case, you need
21	to know enough about the situation with EE, Inc. and
22	Union Electric Company to know whether a certain
23	course of action by the EE, Inc. board would or would
24	not violate the fiduciary duty; is that correct?
25	A. I would say that's a correct statement.
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1	Q. When I asked you about your level of
2	understanding when you decided to take on this
3	assignment, you said you were provided information
4	about certain things, I believe. Were you provided
5	that information in writing or were you provided that
6	information orally?
7	A. Originally, I had a couple, I think a
8	couple at least, of telephone conversations with legal
9	counsel for Ameren and then I had one visit to St.
10	Louis about a half day meeting, give or take a few
11	hours, to add information to that.
12	All of that occurred prior to my direct
13	testimony report.
14	Q. Did all of that occur before you
15	decided to take on this assignment or after?
16	A. Well, I don't know what you mean by
17	take on the assignment. I agreed to provide legal
18	information by the standards that this would be
19	measured. It wasn't I didn't decide that the
20	standard had not been met or not met by then by any
21	means.
22	Q. Okay. Now, at the time you finalized
23	your direct testimony, what specific documents had you
24	read?
25	A. I had read the contract, the power

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1	contract, of '87 that expired in '95. I read the
2	articles of incorporation of EE, Inc. and the bylaws
3	of EE, Inc. there may have been a few other things
4	that I looked at while I was here, but I don't I
5	can't tell you what they are right now.
6	Q. Had you, at that point, read a draft of
7	Mr. Moehn's testimony?
8	A. I don't know. At some point I don't
9	think I ever read the whole thing. I think all I've
10	ever seen of his testimony until just now were
11	excerpts from it. And that was probably because I
12	didn't want to be in the position and I don't think
13	anybody wanted me to be in the position of being a
14	fact witness and saying things that are so or not so
15	based on my personal knowledge, because I don't have
16	personal knowledge about that those facts.
17	Q. Just for an example, if you look at
18	Page 5 of your testimony, Line 16 to 17.
19	A. Yes. We were just talking about this.
20	Q. Okay. At the time that you wrote that
21	section of your testimony, had you seen excerpts from
22	Mr. Moehn's testimony?
23	A. Yes. Just the small little blurbs, I
24	think is the case.
25	Q. What do you mean by small little

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Page 43 1 blurbs? 2 Α. When they're talking about factual matters that I wasn't certain about the factus, the 3 Ameren counsel said, well, have witnesses that are 4 going to testify about these facts as -- or stated in 5 my report. And the whole point of that is so that it 6 7 doesn't sort of represent me as a fact witness. So similarly on Page 7, Lines 1 through 8 0. 9 8, for example, you make about four references to Mr. Moehn's testimony to make those -- when you made those 10 11 references those were in reliance on what you referred 12 to as little blurbs? 13 Α. That's true. I relied on whatever 14 information was sent to me that was either already in 15 or was going to be in Mr. Moehn's report, that's true. 16 0. Okay. And the information that was 17 sent to you, is that what you're calling little 18 blurbs? 19 It's an unfortunate term, but it's Α. 20 They were short statements. that's true. 21So you didn't see even a section of Q. 22 testimony that addressed EE, Inc, a three or four-page 23 coherent segment of testimony? That was asked a while ago. I'm not 24 Α. 25 certain that I didn't, but I don't remember

1	Page specifically seeing a whole section either.
2	Q. The pieces that you did see of Mr.
3	Moehn's proposed testimony, did you receive that by
4	e-mail or paper copy?
5	A. I don't recall.
6	Q. Do you recall ever seeing a paper copy
7	of any portion of Mr. Moehn's testimony before you
8	finalized your testimony?
9	A. It's possible that I did, but I can't
10	tell you right now that I saw it or didn't see it.
11	Q. Okay. Do you recall ever receiving an
12	e-mail that contained any portion of Mr. Moehn's
13	proposed testimony?
14	A. That would be the same answer. I may
15	well have, but I can't tell you that I did.
16	Q. Did you ever see a piece of Mr. Moehn's
17	testimony that was handwritten before you filed your
18	direct testimony?
19	A. No.
20	Q. The little blurs that you referred to,
21	do you remember those well enough to know if those are
22	the same as portions of Mr. Moehn's testimony as it
23	was ultimately filed with the Public Service
24	Commission?
25	A. I don't know that.

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Page 45 Do you still have any of Mr. Moehn's 1 0. 2 proposed testimony that you relied on in preparing 3 your direct testimony? I don't know if I do. 4 Α. Do you know that you don't? 5 0. I don't know that either. Α. 6 7 Q. Okay. I may have just seen them when I was 8 Α. here at Ameren. I just don't recall. 9 You mentioned that you were at Ameren 10 Q٠ for a half day meeting. Do you recall when that was? 11 Α. I don't. I have it written down, but I 12 13 don't now. Do you have it written down somewhere 14 0. 15 with you? No, I don't. 16 Α. 17 Do you recall when you submitted your Q. 18final draft of the testimony to people at Ameren for filing? 19 20 I have a record of when that was, but I Α. don't have it with me. 21 22 Q. Okay. Do you have a copy of the testimony as it was filed? 23 I think I do. I brought a copy that 24 Α. 25 looks like it's the final one, but it's not a signed

Page 46 1 one so I can't tell you for sure. 2 0. Does it have a cover sheet on it? Α. Yes. 3 4 ο. Does the cover sheet on yours show at 5 the upper right hand corner a line that reads date 6 testimony prepared July 5, 2006? 7 That's right. Α. 8 ο. Does that help refresh your recollection at all in terms of when you finalized 9 your final draft? 10 11 Α. I don't doubt that that's true, but I 12don't know that that's the actual final one with the 13 final corrective copy, if you will. 14 All I'm telling you is I don't have a 15 signed copy in front of me. 16 ο. Do you know what this date was filed at 17 the Missouri Public Commission? 18Α. I don't. Somebody just handed me a signed copy and it was notarized July 5th, 2006. I 19 20 assume that it would have been filed shortly after 21 that. 22 Q. Okay. And --23 Α. Whose was this? 24 Was the date that the affidavit was Q. 25 signed, would that be the date that you submitted your

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1	to Ameren for filing?
2	A. That's true. If I remember right, I
3	had it notarized and overnighted. I'm not sure about
4	that either.
5	Q. Would it make any difference to the
6	conclusions that you drew in your testimony if
7	hypothetically you were to learn that Mr. Moehn's
8	testimony was not reliable?
9	A. It depends on what testimony you're
10	talking about and what point you're talking about.
11	Q. If, for example, his entire testimony
12	concerning EE, Inc. was found by the Missouri Public
13	Service Commission to be unreliable, would that
14	undermine your testimony?
15	A. Well, it depends on whether it's
16	unreliable because you don't because he doesn't
17	testify or there's some problem with his character or
18	something like that. If the underlying facts that he
19	testified about were still so, then it wouldn't change
20	my view at all.
21	Q. If the underlying facts that Mr. Moehn
22	testified were somehow not in the record in this case
23	for the Commission to rely on, what use could the
24	Commission make of your testimony?
25	A. Well, the testimony that I give

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Page 48 1 regarding the fiduciary duties of officers and 2 directors is good testimony no matter what Mr. Moehn 3 said. 4 So those fiduciary duties are immutable Ο. 5 regardless of circumstance? 6 Α. Those fiduciary duties exist in the 7 law, and they're going to be applied by a trier of fact either at this level or some other level. And to 8 9 that extent, they're immutable. There's no doubt about what those responsibilities and duties are. 10 11 Okay. I believe you said that you Q. reviewed the articles of incorporation and the bylaws 12 of EE, Inc.; is that correct? 13 T did. 14Α. 15 Did you review more than one version of 0. 16 either of those documents? 17 I don't believe I did. Α. 18 Do you know if you viewed the current Q. 19 version of the bylaws? 20 I hope that it was. Whether it is or Α. not I can't tell you. 21 22 How did you obtain the version that you 0. 23 reviewed? 24 Α. From counsel from Ameren. 25 Now, in terms of the EE, Inc. board Ο.

Page 49 1 decision to sell the output of the Joppa plant at market based rates, would it have been a violation of 2 the board members fiduciary duties to sell that power 3 at cost instead if all shareholders had agreed? 4 5 Α. The board of directors have fiduciary 6 duties to the corporation as well as the shareholders. 7 They have to make their decision based on the long 8 range impact on their own corporation. And it may 9 well have been if they made that decision a shareholder who had agreed to it wouldn't be able to 10 11 sue them, but they'd still have their fiduciary duties that are created by law and not just from shareholder 12 approval or disapproval. So it wouldn't necessarily 13 solve their problem if the shareholders all agreed. 14 15 So you're saying that a situation could 0. 16 arise where the shareholders -- because in this 17 instance the group of shareholders is relatively small 18 -- that the share shoulders could unanimously decide on a course of action and the board of directors could 19 20 disregard that because the board of directors felt 21 that it was not within the best interest of the 22 corporation itself? 23 They absolutely could do that. Α. 24 Shareholders don't decide what to do with the 25 company's assets, the directors do.

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Page 50 1 Is that true for all corporations 0. 2 regardless of what the corporate bylaws say? 3 Α. I'm not sure I can answer that with 4 much certainty. I'm trying to think of a case where I 5 have seen any corporation board of directors be 6 relieved of their fiduciary duties to the company 7 because of the bylaws. 8 I'm having trouble coming up with any 9 authority that would say that what you said is 10 correct. So I'm just not -- I'm not willing to say 11 that it couldn't be, but I -- I have been reading 12 corporation cases for 40 years, and I've never seen 13 one that says that's okay. 14 You don't think it's possible for a ο. 15 corporation's bylaws to give shareholders certain 16 rights over decisions to be made by the corporation 17 that you would normally expect for the board of 18 directors to have? 19 I believe that's true. I would have to Α. 20 see some authority to show that's possible. I don't believe I've seen any. 21 22 If in fact there was a corporation that ο. 23 had provisions like that in its bylaws, would you say 24 they have no legal effect? 25 They may have legal effect in the sense Α.

	Page 51
1	that they would relieve the directors from liability
2	to those shareholders who had agreed to it. It might
3	have that effect, but whether it could actually
4	relieve the directors from their fiduciary duties to
5	the company, I think is a certainly, it's a
6	question that I'm not willing to say is okay.
7	Q. Does the fiduciary duty to the
8	corporation itself exist in the absence of harm to
9	shareholders?
10	A. The fiduciary duty of the corporation
11	exists regardless. The board of directors is
12	responsible for managing the affairs of the company
13	and that fiduciary duty is owed to the company. So
14	there is a point in time where even creditors can
15	claim the breach of fiduciary duty. Yeah, it would be
16	right to say that it that it could exist in the
17	absence of harm to shareholders.
18	Q. Can you give me an example of a breach
19	of a director's fiduciary duties that did not harm any
20	shareholder?
21	A. One breach of the fiduciary duty would
22	be where the corporations in financial difficulty and
23	they the board of directors takes actions that
24	damages creditors, might not damage shareholders.
25	That would be one.
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1	Page Q. In order for there to be a breach of
2	fiduciary duty, must either shareholders or creditors
3	or both be harmed?
4	A. I don't know that that's a fair
5	statement.
6	Q. There could be
7	A. There's so much case law that says that
8	the duty of the director is owed to the corporation,
9	but the corporation might be able to bring its own
10	claim against the directors regardless of whether
11	shareholders lost money or didn't. And the sense
12	would be there the example, would be where
13	shareholders are entitled to bring derivative actions
14	on behalf of the corporation, they can bring a
15	derivative action whether or not the value of their
16	stock went up or down.
17	Q. Could that scenario take place in a
18	situation in which the shareholders had all
19	unanimously endorsed the coarse of action that the
20	board of directors took?
21	A. I would have to think about that more.
22	Q. You're a professor at the University of
23	Missouri at Kansas City School of Law; is that
24	correct?
25	A. That's correct.

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1	Page 53 Q. Are you familiar with the Sprint
2	Corporation in the Kansas City area?
3	A. I'm aware of it.
4	Q. And the Kansas City Power and Light
5	Corporation in the Kansas City area?
6	A. I'm aware of it.
7	Q. Are you aware that Sprint buys some of
8	its power requirement from Kansas City Power and Light
9	at above market prices because the power is supposed
10	to be more environmental friendly than some other
11	sources of power?
12	A. I don't know that independently of your
13	statement.
14	Q. Okay. Assume hypothetically, if you
15	will, that that is the case
16	A. And again what was it?
17	Q. Sprint Corporation is buying power from
18	Kansas City Power and Light Corporation at a rate
19	higher than they otherwise could have paid because the
20	power has the power that they are buying has
21	environmentally friendly attributes. Are you clear on
22	that hypothetical?
23	A. I think so.
24	Q. In that situation, has the Sprint board
25	of directors violated its fiduciary duty in not

Page 54 1 obtaining power at the lowest possible cost, therefore 2 maximizing profit? It may maximize profits in any event. 3 Α\_ The Sprint board of directors may well think that by 4 5 buying environmentally beneficial power that the public is going to think well of them and buy their 6 telephones and all of the other things they sell. So 7 there may well be business reasons to do that. 8 9 So there can be situations in which 0. 10 business reasons other than purely maximizing profits should guide the actions of board of records? 11 That's not what I said. What I'm Α. 12 13 suggesting is that there may be business reasons that 14 benefit shareholders that may be effectuated by doing things that on the surface might not seem the best 15 short -- excuse me -- the short-term solution. 16 17 Boards of directors typically maximize 18 products whether it's long term or short term, but 19 they're always trying to make a way to maximize 20 profits. 21 And I can well believe that the Sprint board in doing that has a business reason to do that. 22 23 It's -- it's a shareholder business reason. I'm sorry, I missed the last part of 24 Q. 25 that answer.

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	Page
1	A. I said it's a shareholder business
2	reason with long-term benefit, the Sprint Corporation
3	to so, whether they're right or not about that is
4	another matter.
5	Q. Sort of along those lines, is
6	maximizing shareholder value always the same as
7	maximizing profits?
8	A. I don't know. It depends on whether
9	you're talking about a long term or a short term.
10	You may spend money developing
11	something that is going to have great value in the
12	future. The short-term shareholders don't benefit
13	much by that, but the long-term shareholders may
<u>1</u> 4	benefit a greater deal.
15	I don't know that that's a that
16	dichotomy I don't know that you're choosing
17	necessarily between those two things.
18	Q. So is it the board of directors
19	fiduciary duty to maximize profit over the long term
20	or maximize profit from this transaction at which it
21	enters into?
22	A. It's the fiduciary duty to take actions
23	that benefit the corporation. The board of directors
24	decides occasionally to do that in the short term.
25	They decide occasionally to do it in the long term.

	Page 56
1	People disagree about which is the
2	better role to or position to take.
3	Q. As you have used that word benefit, is
4	that always measured in profitability?
5	A. Ultimately, it is.
6	Q. Your testimony on Page 9 at Line 4 you
7	talk about the authority of EE, Inc.'s board. What is
8	the source of that authority?
9	A. Point me to where you're talking again.
10	Q. Page 9, Line 4.
11	A. The source of the board of directors
12	authority comes from the statutes of the State of
13	Illinois, and it comes from the articles and bylaws of
14	the corporation.
15	Q. Are there ever situations in which the
16	bylaws and the statutes are not in accord with what
17	the authority of the board is?
18	A. I don't know. Ever is a big word.
19	Q. And in your experience, have you ever
20	run across that situation?
21	A. Well, I've seen cases where companies
22	have tried to eliminate the duty of loyalty to the
23	corporation by adopting provisions and the articles or
24	bylaws to eliminate the duty of loyalty and the case
25	law is supportive of the conclusion that the duty of

	Page 57
1	loyalty can't be eliminated, that it's one that exists
2	because of general law says it exists. So that may
3	apply to the duty of care, too. I'd have to look.
4	So, yeah, there are plenty of
5	situations out there where people have tried to do
6	that I think non effectively.
7	Q. What is your understanding of what a
8	utilities regulated rate base is?
9	A. I'm certainly not a regulatory
10	attorney. I don't know much about that. My own
11	understanding is that there are certain items of the
12	company's business that are included in the costs and
13	that are allowable in determining what the rates are
14	going to be and that there are certain things about
15	the company that are not cost related to those
16	things that are not included in the rate making
17	regulatory process.
18	I think the vernacular is, at least
19	what I've the lingo I heard so far is above the
20	line and below the line assets.
21	Q. So is it your understanding that an
22	asset that is above the line is in rate base and an
23	asset that is below the line is not in rate base?
24	A. I think that would be a fair statement,
25	in my understanding, but my understanding is awfully

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1	Page 58 weak.
2	Q. Okay. How did you gain that
3	understanding?
4	A. By discussing this matter with lawyers
5	from Ameren.
6	Q. In the context of this particular case?
7	A. Yes.
8	Q. And when did you have your very first
9	discussion with Ameren about this case?
10	A. I don't know that date. I have it
11	somewhere in my office, but I don't know it off the
12	top of my head.
13	Q. Assuming that you prepared your direct
14	testimony and finalized that on July 5th, would it
15	have been six months before that, one month before
16	that?
17	A. I would have to look. I really can't
18	tell you. It's been several weeks, maybe several
19	months.
20	Q. Have you reviewed any textbooks or
21	treatises or law review articles or any documents to
22	further your understanding of the regulatory term
23	above the line and rate base?
24	A. No, I haven't.
25	Q. At the time that you wrote your

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Page 59 testimony relying on Mr. Moehn's testimony, did you 1 2 know Mr. Moehn's educational background? 3 Α. No. 4 Q. Do you know it now? 5 Α. NO. Do you know Mr. Moehn's employment 6 ο. 7 history? I do not. 8 Α. 9 Do you know how long he has been Q. 10 involved with Ameren UE? 11 I do not. Α. 12 ο. Are any of those factors relevant to 13 your decision to rely on his testimony in formulating 14 yours? 15 My testimony is based partly on certain Α. 16 facts being true. My understanding was that there 17 would be another witness, and it ended up being Mr. 18 Moehn. There may be others, for that matter, who 19 would testify about those facts because I'm not a fact 20 witness and I don't know those facts independently, 21 that's -- so -- I mean, that's my answer. 22 ο. Now, you said that that witness ended 23 up being Mr. Moehn. Was there at some point a 24 discussion of someone else being that witness? 25 No, not that I know of. Just early on Α.

Page 60 there were certain things that I didn't know. Early 1 on, I was saying what is the factual circumstance 2 here. And a number of issues were identified. 3 There is no point in my giving a legal 4 5 opinion with regard to any matters for which there is going to be no factual support. I also didn't want to 6 7 appear to be a fact witness. I believe you've said that several 8 Q. 9 times in your deposition as well as in your prefile 10 testimony, but are you an expert on public utility 11 law? 12 Α. No, I'm not. 13 Do you know whether most business Q. corporations in the United States are monopolies? 14 I know most of them are not. 15 Α. 16 Okay. Are most public utilities ο. 17 monopolies? 18 I believe they are. Α. 19 Are you familiar with the concept of Q. 20 the regulatory compact? 21 Only in the most general term. You're Α. 22 talking about the idea that private industry will 23 provide utilities to the public. In exchange for that, they get a monopoly, in exchange for the 24 regulatory scheme; is that what you're referring to? 25

Page 61 1 Q. That's generally a big part of what we 2 usually talk about as a regulatory compact. 3 Α. Okay. 4 Q. Do most business corporations in the 5 United States have an obligation to serve? An obligation to serve, you mean some 6 Α. 7 independent legal obligation? 8 Q. Yes. 9 Α. No. 10 Q. They're not required to sell their 11 product to every customer or potential customer who 12 asks to buy that product; is that correct? 13 I believe that's true. Α. 14 ο. Can most business corporations in the 15 United States raise their prices when necessary to 16 remain profitable? That's all market based. 17 Α. 18 Would a general business corporation ο. 19 have to seek governmental approval to raise prices? 20 Α. No, they wouldn't. 21 Does a utility? Ω. 22 Α. Yes, they do. 23 Q. Are most corporations in the United States protected from competition by law? 24 25 Α. NO.

1	Page 62 Q. Now, do the does the board of
2	directors do the directors on the board at EE, Inc.
3	who happen to be employees or officers of Kentucky
4	Utilities, do they have a different fiduciary duty
5	from the directors who happen to be employees of Union
6	Electric?
7	A. I'm sorry. Say that again, please.
8	Q. Okay. Let me back up a step and see if
9	we agree on the facts.
10	How many board members are there on EE,
11	Inc.?
12	A. I think there's seven.
13	Q. All right. Are some of those board
14	members also employees of Kentucky Utilities?
15	A. I believe that's true.
16	Q. Are some of the board members also
17	employees of the Union Electric Company?
18	A. Yes.
19	Q. And those two are different groups.
20	There's a group of directors that are KU employees. A
21	group of directors that are UE employees.
22	A. That's true.
23	Q. Do the directors that are cushion KU
24	employees have different fiduciary duties than the
25	directors who are UE employees?

Page 63 1 To EE, Inc. Α. 2 ο. To EE, Inc., correct? 3 Α. No, they don't. 4 ο. Okay. Is it possible that directors on 5 the same board could interpret their fiduciary duties 6 differently from other directors on that same board? 7 Α. You mean could seven different human beings have a different view of what they're supposed 8 to do? Yes, I would say they could. 9 10 Okay. Are all such differences of Q. 11 opinion necessarily the result of one opinion holder violating his or her fiduciary duty? 12 I don't know that that would a 13 Α. 14 universal statement to be true, no. 15 0. Okay. People have differences of opinions 16 Α. about what's to be done and both of them may be 17 legitimate both of them may be illegitimate. 18 19 Q. Are you --20 But if one of those positions is to Α. 21 violate their fiduciary duty to their corporation or 22 to their shareholders, then that's the illegitimate 23 group. 24 Are you aware that the EE, Inc. board Q. 25 of directors had discussions in the years leading up

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1	to the end of 2005 when the Power Supply Agreement
2	that you reviewed was set to expire about what to do
3	upon that expiration?
4	A. I believe that's a correct statement.
5	Q. Do you know the position that the
6	directors who happen to also be employees of Kentucky
7	Utilities advocated during those discussions?
8	A. I think I do.
9	Q. And what is your understanding?
10	A. I think that at one point they thought
11	they could sell the power to the shareholders for cost
12	plus rate as opposed to market rates.
13	Q. If they persuaded a majority board to
14	go along with that, would that have been a violation
15	of the board's fiduciary duties?
16	A. I believe it would have been.
17	Q. Well, did a violation of the fiduciary
18	duties of those Kentucky Utility board members to
19	advocate for that position?
20	A. I don't know. I would have to hear
21	what their what their real reason was, whether they
22	had some legitimacy for taking that position. It's
23	possible that they could have had. I'm just unaware
24	of anything like that.
25	I guess in one sense I'm not sure that

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1 advocacy of any particular position is necessarily a breach of fiduciary duty, even if the taking of the 2 3 action itself would have been a breach of fiduciary 4 duty. 5 Assuming that the directors voted along ο. 6 the lines of the position that they advocated would 7 that vote have been a breach of their fiduciary 8 duties? 9 Well, again, you have the same problem. Α. Unless the company ends of doing the thing that is 10 11 wrong, then you don't end up with any -- any claim 12 against somebody who voted the other way. 13 So it your understanding that you can ο. only be in breach of your fiduciary duty if you're in 14 15 the majority of the board? 16 Α. That's not what I was suggesting. 17 Were you asking whether the two directors from KU voted for the sale at below market 18 19 value, but the sale still was at market value and, 20 therefore, they have breached it even though it didn't 21 happen? Or were you suggesting that they voted with 22 the majority and then together the seven of them sell 23 it at cost and whether they're then in breach? 24 ο. No. My -- and if you know this to be 25 the fact, we can talk about it that way. Otherwise

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	Page 66
1	we'll talk about it as a hypothetical.
2	The situation I outlined was that two
3	directors affiliated with KU voted to continue
4	provision of power to sponsor to sponsor at cost based
5	rates, the majority voted the other way and so that
6	action did not take place. Instead the action that
7	did take place was that the power, henceforth, will be
8	sold at market base rate.
9	Are you understanding the situation
10	that I've outlined?
11	A. I think so.
12	Q. Is it your understanding that that is
13	actually what happened?
14	A. I don't remember what the vote was.
15	Q. Well, then let's treat it as a
16	hypothetical?
17	A. Fine.
18	Q. Assume that that's happened. By voting
19	in that fashion, did the members of the board who
20	happen to be affiliated with KU violate any fiduciary
21	duties?
22	A. When you're talking about an outcome
23	like this, I'm having a hard time imagining a
24	situation where you could accuse someone of breach of
25	their fiduciary duty when no action based on that

1	Page 67 occurred. I think it's possible.
2	Q. I'm sorry. Were you fished?
3	A. Yes.
4	Q. You think what is possible?
5	A. I think it's possible that they're in
6	breech of their fiduciary duty even though they lose
7	the vote.
8	I just can't I've never seen any
9	actual authority asserting that. It comes up in
10	situations where you have a breach of the duty of
11	loyalty occasionally where somebody is there
12	advocating a position where they get a personal
13	benefit from it. When it doesn't actually happen, you
14	never end up with a case. So I don't know for sure.
15	MR. MILLS: Let's take a break.
16	(A temporary recess was taken at this
17	time.)
18	Q. (By Mr. Mills) Page 7 of your
19	testimony, Line 22. You talk about directors not
20	owing a duty to third party including Missouri retail
21	rate payers; is that accurate?
22	A. I'm sorry what line?
23	Q. Page 7, Line 21 to 22.
24	A. Yes, I see it.
25	Q. Could there be situations in which the

Page 68 1 board would act in such a way to give benefits to 2 Missouri retail rate payers that would also benefit 3 the EE, Inc. itself? 4 Α. Probably so. 5 So EE, Inc. board members duties with 0. 6 respect to EE, Inc. don't necessarily preclude them 7 from doing things that may be favorable to Missouri 8 rate payers? 9 Α. As long as this -- to the benefit of 10 EE, Inc., that's true. 11 0. I'm sorry. Were you going to add 12 something. 13 Α. No, that's fine. Okay. Page 9 you have a quote at Line 14 Q. 15 6 to 7 that appears to be from EE, Inc.'s bylaws; is that where that quote is from? 16 17 Α. Yes. 18 Ο. Do you know where in the bylaws that quote comes from? 19 20 I don't know. Α. 21 Is it possible that there are Q. 22 exceptions to the power to manage the property 23 business and affairs of the corporation within the 24 bylaws? 25 You mean in these particular bylaws or Α.

Page 69 1 bylaws generally? 2 Q. I'm talking about the bylaws from which 3 that quotation comes from. 4 Α. I don't remember any such thing. 5 0. Have you ever seen any such thing in 6 any corporation's bylaws? 7 Α. Well, this is what we were talking 8 about earlier where corporations have attempted to 9 give power to other parties to make decisions that the 10 board of directors is supposed to make and the difficulty -- legal difficulty of doing that. 11 12 Okay. And just refresh my memory, did Q. 13 you say you had seen this before in other bylaws or 14 you had not? 15 Α. What I suggested was that I've seen cases about that. I don't know that I've actually 16 17 seen those bylaws. 18 Q. Okay. And what did the cases that 19 you've seen hold? 20 Α. That the board of directors essentially 21 have non delible duties to make good decisions for the 22 company in managing the company, except to the extent 23 that they delicate specific responsibility to officers 24 and other agents of the company or to committees of 25 the board which they can also do.

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Page 70 he board is still 1 Ultimately, t mes. 2 responsible for those outco believe that you . 3 Q. Okay. Now, I y duty that board members 4 testified that the fiduciar which they serve doesn't 5 owe to the corporations on mize profits in the short 6 always require them to maxi 7 run; is that correct? s a -- I don't know that I 8 I think that' Α. ink it's a fair statement. 9 said exactly that, but I th Okay. Would directors be remiss if 10 ο. 11 they didn't consider other possible benefits to the 12 corporation rather than simply looking at short-term profitability? 13 Α. Well, the key is that they have to be 14 making the decision on behalf of the corporation. 15 And 16 there's a variety of ways that that might happen. As I mentioned earlier, it could be focus on long term or 17 short term or some combination of that, but ultimately 18 the goal needs to be the benefit of the corporation. 19 20 Q. So, for example, could directors get 21 into trouble if they attempted to minimize profit in 2.2 the short run by neglecting maintenance? 23 Did you say minimize profit or maximize Α. -- you said minimize. 24 25 Q. I meant to say maximize profit in the

Page 71 1 short run by neglecting long-term maintenance. Well, it's a judgment call, a business 2 Α. 13 judgment, about whether that's in the best interest of 4 the corporation or not. 5 People do put off maintenance occasionally, you know, in order to get short-term 6 benefits long term, though, and ultimately you have to 7 8 pay the piper for that. I guess I'm not sure what the 9 crust of your question is there really. 10 0. Are you aware --It's still a business decision to be 11 Α. 12 made by the board on behalf of the corporation and in the best interest of the corporation. That doesn't 13 mean they do everything the first day. Everything 1415 doesn't have to be done in January. 16 Ο. Are you aware of any cases in which 17 directors have been found in breach of their fiduciary 18 duties by maximizing short-term profits at the expense 19 of the long-term health of the corporation? 20 Α. I cannot think of one. Certainly can't 21 think of one where the harm that the -- would be 22 neglecting maintenance. 23 ο. Is one of the things that you do for a 24 living is advise boards of directors on how they should conduct their affairs? 25
Page 72 1 Α. I do some yes. 2 Do you advise them to always maximize Ο. 3 short-term profitability? 4 Α. What I do is I make sure that they are 5 continuing to focus on the benefit of the corporation and that they are evaluating all available information 6 7 in making their business judgments about what to do, 8 but it's not my decision about what's best for the corporation so I don't try and tell them what to do. 9 10 Now, would it be a violation of the EE, 0. Inc. board of directors' fiduciary duties to make a 11 12decision that the corporation would be better off by 13 appeasing state regulators rather than maximizing 14profits in the short run through making market based 15 sales? From the point of view of EE, Inc, 16 Α. you're just asking my opinion, my opinion would be 17 it's hard to justify selling at below fair market 18 19 value for a benefit that doesn't accrue to EE, Inc. Ι quess, I don't see how appeasing regulators ultimately 20 21 inheres to the benefit of EE, Inc. 22 Q. In this particular situation what is 23 the difference on an annual basis between cost base rates and market base rates? 24 25 Α. In dollars you're talking about?

Page 73 1 Q. Yes. I don't know that. I think it's 2 Α. 3 significant. Doesn't the amount of benefit to be 4 0. 5 derived from one course of action relative to another course of action figure into a directors analysis of 6 which action to take? 7 8 Yes, it would. And I just can't tell A 9 you the numbers, but when I started working on this, my understanding was that the difference was dramatic. 10 And since that time, I've seen the 11 12 direct testimony of some of the other witnesses, I 13 quess, in opposition to this that describe their view 14 of how many dollars are involved in that and it 15 sounded large. 16 But that difference is something that Q. 17 the board of directors should consider as well as 18 other factors that may benefit or harm the corporation 19 from those decisions; is that correct? 20 Well, the amount would make a Α. difference. If it's an attributable amount obviously 21 22 it would be harder to make any case that they had reached their fiduciary duty, but if it's a large 23 amount they would be hard pressed to justify. 24 25 My question was should they consider ο.

Page 74 1 other costs and benefits that flow from that decision 2 other than simply the dollar impact? 3 Well, they certainly could consider Α. 4 other things. You know, they're supposed to evaluate 5 all available information in making a decision on 6 behalf of the corporation and the corporation we're 7 talking about is EE, Inc. 8 Q. Right. And if they do not -- if they 9 do not honestly evaluate all information, would they 10be remiss in their duties? 11 Α. Well, it depends on what it is. Т 12 mean, all information is too all encompassing. The --13 you can never know everything. And a lot of what you 14 actually know is still guessing about what the future is going to look like. So it wouldn't be fair to say 15 16 that they have to consider all other possibilities. 17 The general standard that the case law 18 supports is that they're supposed to evaluate the 19 business decision based upon the interest of the company and relevant available information, not 20 trivial information. 21 22 Would the directors be remiss if they 0. 23 did not evaluate relevant and available information? 24 Α. If it was important and material, then it would be remiss. 25

1	Page 75 Q. Okay. Is there any duty on the part of
2	a director to seek out information or should they just
3	rely on information that is provided to them?
4	A. You know, that's a difficult question.
5	The I think that they well, there's variety out
6	there in the case law about how far directors have to
7	go. And I haven't counted noses, but I would be very
8	surprised if the majority didn't conclude something
9 10	like this. That directors or supposed to seek out available information. They're entitled to rely on
11	reports by management. They don't have to do their
12	independent studies. Management comes with a report.
13	There's a lot of case law that says the directors do
14	not have to go and independently verify those reports
15	or independently do their own studies. Directors meet
16	in many corporations no more than once a month,
17	sometimes only quarterly.
18	There's no way for them to obtain the
19	kind and level of information that management has. So
20	there's general acceptance of the idea that they can
21	rely on reports of management and others.
22	So I would say, no, they don't have an
23	obligation to go seek out everything. It's what a
24	reasonable person would do under the same
25	circumstances.

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	Page 76
	Q. And given your knowledge of what EE,
	Inc. does and the kinds of decisions that the board
ľ	makes, what would you suggest is the minimum amount of
	time that a director should spend with EE, Inc.
	business?
	A. I don't have an opinion about that.
	Q. Have you ever been involved with or
	seen a case in which directors were found liable for
1	not spending a sufficient amount of time or energy or dull diligence on work business?
1	A. I've not been involved in one either as
1	a lawyer or as an expert, but I've certainly read the
1	cases that deal with that from various jurisdictions
1	around the country.
	Q. And how bad does a director have to be
1	before they get into that kind of trouble?
1	A. For not doing their homework?
	Q. Yeah.
	A. It depends on the circumstances. I
2	mean, there are cases where directors, you know,
2	basically don't even come to meetings and don't
	discharge their duties at all. There are other cases
	where directors come, but they're not very well
	educated or very well experienced in business and so
	they don't understand everything and they don't go out

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	Page 77
1	of their way to understand things in which there has
2	been some liability held.
. 3	Directors have been held liable for
4	letting their relatives do all of the work and they
5	just sit there and vote.
6	You know the most famous case of course
7	is the VanGorkum case where the director is real
8	smart, real educated, real fancy directors, were held
9 10	responsible for not discharging their fiduciary duty to the company and its shareholders in a buy-out
11	setting where they just took the word of VanGorkum
12	that the best price had been achieved for the sale of
13	company. And they were plenty smart. They just
14	didn't have the corporation do the things it needed to
15	do in determine whether the best price had been
16	obtained.
17	Q. In your role as an advisor to boards of
18	directors, would you advise directors that they should
19	read the bylaws of the corporation on who the
20	bylaws?
21	A. I don't know that I ever have actually
22	said that out loud.
23	Q. Do you think that a director could
24	adequately participate on a board of directors without
25	having read the bylaws?

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1	Page 78 A. I believe they could, yeah.
2	Q. How about the articles of
3	incorporation?
4	A. Oh yeah. Lots of director do a fine
5	job without ever having read either one of those
6	documents. And that's one of the reasons why lawyers
7	go to meetings because they turn to the lawyers and
8	say what do the bylaws say.
9 10	Q. Would it be proper for a director to vote on changes to the bylaws without having read the
11	bylaws?
12	A. I would say that if the legal counsel
13	to the company informed the directors about what the
14	old bylaw was or the new bylaw being proposed was,
15	that that would be okay. If they didn't have any
16	reason to suspect that was some kind of underhanded
17	behavior going on.
18	In fact, frankly, bylaw changes happen
19	that way all of the time where bylaws or changes
20	are submitted to under a statement of unanimous
21	consent and the directors don't get the whole bylaws
22	attached to them. They just get the changes.
23	Q. Let me pose another hypothetical to
24	you. If the board of directors of a car maker knew
25	that a particular car model was dangerous, but also

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1	knew that the cost of wrongful death lawsuits would be
2	less than the cost of the recall of that particular
3	model, where does the fiduciary duty lie?
4	Should they require the recall even
5	though in the long run it cost the corporation more
6	money or should they allow the dangerous car on the
7	road?
8	A. Well, I don't think you should talk
9 10	about Ford Motor Company in such pejorative terms when they just lost \$12 billion. That's a great case.
11	The directors have a fiduciary duty to
12	the corporation. And, as you know, I suspect you
13	know, they were found to the company was found
14	liable for millions and millions of dollars because of
15	the defect in the Ford Pinto.
16	That was a business decision that they
17	made that most people find bad at the very minimum.
18	On the other hand, corporations make those decisions
19	all of the time. Corporations decide to put one kind
20	of a safety switch on a device instead of another
21	because it cost two dollars different and more damage
22	is going to be done.
23	We do that in our public life. We
24	build single lane highways knowing that if we build
25	double lane highways, you know, another 100 people

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1	Page 80 wouldn't die, but we still don't spend the money.
2	It's always a cost benefit analysis.
3	Ford just did it in a really shabby way. Ultimately,
4	the decision is supposed to be for the benefit of the
5	corporation.
6	Q. And it may be that my hypothetical had
7	a resemblance to a certain real life situation, but
8	I'm not sure that you answered my question in the
9 10	hypothetical which was in that situation did the board of directors have a fiduciary duty to recall the car
11	or to not recall the car?
12	A. I don't remember hearing that part of
13	your question. Under federal law, I think they do
14	have a duty to recall the car. I don't think the
15	fiduciary duty law, corporate law, creates that duty.
16	Q. The fiduciary duty of corporate law
17	require the opposite action, as you understand that
18	fiduciary duty?
19	A. I doubt it.
20	Q. So in that case the fiduciary duty to
21	maximize benefit to the corporation is somehow
22	outweighed by a public interest benefit?
23	A. I don't think it's outweighed
Z4	necessarily by a public interest benefit. It's
25	outweighed by the reality that what they've done is
1	

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. 1	Page 81 secretly keep the potential harm away from the public.
2	And once that becomes known, the liability is so huge.
3	I mean, that was a bad business
4	decision as well as an immoral thing to do. It
5	doesn't flow from some separate obligation to the
6	customers. We have an obligation to sell safe
7	products to customers, but it comes from others. It
8	also comes from morality.
9 10	Q. And I hate to do this, but I think you're mucking up my nice clean hypothetical
11	A. I wouldn't do that on purpose.
12	Q with real world facts.
13	I wasn't talking about any specific
14	car, and I wasn't talking about a bad business
15	decision.
16	In my hypothetical, the cost to recall
17	the car was greater than the cost of allowing the car
18	to remain on the road however unsafe.
19	My question was does the board have a
20	fiduciary duty to allow that car to remain on the road
21	even though it's unsafe because leaving it on the road
22	maximizes the value to the corporation?
23	A. No, I don't believe they do.
24	Q. And why not?
25	A. Because I think in their judgment they

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1	could believe that long term it's not in the interest
2	of the corporation do so. I think they might justify
3	that in a number of ways. One of which is it's
4	immoral to do so. And long term the corporation is
5	going to be better off if it makes moral decisions as
6	opposed to immoral ones.
7	MR. MILLS: That's all I have. Thank
8	you.
9 10	EXAMINATION BY MR. MICHEEL: Q. On Page 12 of your testimony, I'm
11	focusing at Line 9 and 10.
12	THE WITNESS: How many people are going
13	to ask me questions?
14	MR. CYNKAR: He is the last one.
15	Q. (By Mr. Micheel) There are more parties
16	than this. Only three showed up at the deposition.
17	A. I'm sorry. Your question was?
18	Q. I'm looking at Page 12 of your
19	testimony, Line 9. It says in summary that EE, Inc.
20	boards recent decision to sell power at market base
21	rates
22	A. And which line okay. I got it.
23	Q is simply a continuation of the
24	decisions it has always made to maximize shareholder
25	value; do you see that?

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Page 83 1 Α. Yes. 2 Now, you testified earlier today that ο. 3 you are not a fact witness in this case; is that 4 correct? 5 Α. That's true. Isn't it necessary to know the facts of 6 Q. 7 this case to reach that conclusion? 8 It depends on how many facts. And what Α. 9 I base that on was the testimony that they had sold at 10 cost plus rates which were the only rates available. 11 I certainly see that as maximizing shareholder 12 benefits. 13 Those are facts that you are utilizing Q. 14to reach that conclusion, are they not? 15 Α. Sure. 16 In that sense, you're a fact witness? Q. 17 Α. No. I'm just saying if that fact is 18 true, then that's exactly what occurred. I don't know that they -- that they did anything like that other 19 than from the witness, Mr. Moehn's testimony, and what 20 21 I heard from the Ameren legal folks. 22 Q. So --23 If it's not true, then it's not true. Α. 24 what the lawyers told you and what Mr. Q. 25 Moehn has in his testimony?

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	Page 84
1	A. I would say that's true.
2	Q. I think you testified earlier that EE,
3	Inc. went ahead and entered into a purchase power
4	contract that was cost plus, that would be a violation
5	of a fiduciary duty. Could you explain that?
6	A. If that was less than the fair market
7	value of the product that they have to sell, that's
8	what that is.
9 10	Q. Now, you talked earlier about the business judgment rule. How far less does it have to
11	be?
12	A. I don't know that.
13	Q. Let's say the contract is cost plus a
14	guarantee 15 percent return on equity for EE, Inc.
15	guaranteed, and then the other choice is market where
16	there's a risk. Say the corporation decides to go
17	with the cost plus 15 percent return, is that a
18	violation of fiduciary duty?
19	A. Depends on whether the directors have
20	sufficient information to believe that that would
21	maximize the profit for the corporation.
22	Q. I guess what I'm asking is, isn't there
23	some range of profit that would be acceptable?
24	A. Below market?
25	Q. Yes.

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ŀ	1	Α.	Page 85 Hard to justify that.
	2	Q.	What if the market was less than 15
	3	less than a co	ost plus contract, then would it be a
	4	breach of fid	uciary duty to enter into market based?
	5	Α.	Probably not.
	6	Q.	Why not?
	7	Α.	Because it's less money.
	8	Q.	You talked earlier about the blurbs,
	9 10	—	at you reviewed of Mr. Moehn's testimony. that Mr. Byrne wrote those?
	11	Α.	I don't know who wrote them.
	12	Q.	So you weren't aware that Mr. Byrne
	13	wrote the EE,	Inc. section of Mr. Moehn's testimony?
	14	Α.	As I just said, I don't know who wrote
	15	that.	
	16	Q.	How did Mr. Lowery get your name?
	17	Α.	I think it was a recommendation from
	18	Mr. Sullivan,	I believe.
	19	Q.	And how did Mr. Sullivan get your name?
	20	Α.	I think he may have been a student of
	21	mine some yea	ars ago.
	22	Q.	Is any party suggesting in this case
	23	that the dire	ctors of Union Electric breached any sort
	24	of duty?	
	25	Α.	I don't know that they are.

Page 86 1 ο. Is any party in this case suggesting 2 that the directors of EE, Inc. breached any duty? 3 Α. I believe not. You testified earlier that you just 4 Ο. 5 became aware --Let me back off of that. My sense is 6 Α. 7 that the opposition to the rate increase or the rate 8 case is based on a conclusion that the board of 9 directors of EE, Inc. should have extended the 10 contract or should have given another contract for cost plus rates. And that the board of directors had 11 12 some obligation to do that and throughout some of the 13 direct testimony of other witnesses their statements 14like they owed it to the public or they owed it to the 15 rate making -- some other kind of comment that somehow 16 the directors should have done that. 17 So to that extent, I guess the should 18 have implies some obligation or duty. 19 We're going to get to that. You said Q. 20 that you weren't aware that EE, Inc. had subs, 21 subsidiaries? 22 Α. I was not. 23 ο. And how did you become aware that they 24 did? 25 Α. Someone mentioned one of them,

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	1	mentioned the barge company. And I said, well, what
	2	is the rest of the structure then? And they said
	3	there are other subsidiaries which I had not seen or
	4	heard anything about.
	5	Q. Who was the someone that mentioned the
	6	barge company?
	7	A. Probably one of the lawyers. It was on
	8	a conference call.
	9 10	Q. What is the barge company? I'm aware of EE, Inc.'s barge company?
	11	A. Yeah. I think it had a subsidiary some
	12	time ago. Maybe still does, I don't know, that
	13	invested in a barge business and lost a bunch of money
	14	doing it. That's my understanding of it. Lost a
	15	million and a half bucks doing it. But I don't have
	16	any independent knowledge of that. I've not seen any
	17	records or anything like that to show that.
	18	Q. And so why did this Ameren individual
	19	tell you about the barge company?
	20	A. It was in a conversation with several
	21	people on a conference call and it came up. And I
	22	don't, frankly, know how to came up. And all I'm
	23	suggesting is that's the first time I knew that it had
	24	subs.
	25	Q. Let me ask you this. Did you write all

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1	Page 88 of your testimony yourself?
2	A. I did most of it. Parts I think
3	probably picked up from information sent to me by
4	lawyers from Ameren. Obviously, didn't write the
- 5	parts that are the quotes and so on from Mr. Moehn's
6	testimony, but the main ideas and the main thrust were
7	all mine.
8	Q. So there were some question and answers
9 10	in your direct testimony that you received from Ameren UE?
11	A. No. What I said was, I wrote the
12	question and answers and then some of that was
13	supplemented by information that I got after that.
14	Q. Do you know if there are going to be
15	other witnesses on the issue of the legal obligations,
16	other than yourself?
17	A. I don't know that.
18	Q. Have you reviewed the state witnesses
19	Mr. Brosch's testimony?
20	A. I believe so.
21	Q. And what is Mr. Brosch recommending?
22	A. As I mentioned earlier, I read three or
23	four all at once. I can't tell you which person said
24	which thing. I can't independently answer that.
25	Q. Is Mr. Brosch, if you know, offering

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	Page 89
1	any sort of legal opinions?
2	A. I don't believe so, but again I'm not
3	certain of who all of these people are. I don't know
4	who said what. I know that in several of those
5	reports, the person would start out and say, well, I'm
6	not a lawyer but and then what they said sounded like
7	but that can't be the rule or it shouldn't be the
8	rule, it's unfair or some other kind of comment.
9 10	Q. Have you written some of your rebuttal testimony?
11	A. Yes, I have.
12	Q. Okay. And have you provided specific
13	rebuttal testimony in that rebutting Mr. Brosch?
14	A. I'm sure I have.
15	Q. And what issues did you raise with
16	respect to Mr. Brosch?
17	A. I would have to look back at it to tell
18	you that.
19	Q. Do you have that with you today?
20	A. No, I don't recall.
21	Q. So you don't recall what it is?
22	A. I don't.
23	Q. Have you submitted it for review to
24	Ameren?
25	A. I have.

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		Page 90
1	Q. So it's finished?	_
2	A. No, it's not quite finished.	
3	Q. You're going to get input from Ame	ren
4	individuals?	
5	A. Yeah. This was initial as soon	as I
6	got those, I looked at them and I did question a	nd
7	answer format, sent it back.	
8	Q. On Page 7 you have a cite to Graha	m
9 10		on
11	A. I didn't.	
12	Q. Who found that case?	
13	A. I think either Jim Lowery or Tom B	yrne.
14	Q. Have you read that case?	
15	A. I looked at it last summer.	
16	Q. You haven't read it repeatedly?	
17	A. No, I haven't.	
18	Q. But that's not any legal research	that
19	you did on your own?	
20	A. No, that's true.	
21	Q. Again, if that case doesn't stand	for
22	the proposition cited there, you took that on Mr	
23	Byrne's or Mr. Lowery's word?	
24	A. That would be true.	
25	Q. They provided you the citations?	

Page 91 1 Α. That's true. 2 Q. Okay. The citations is wrong. That's 3 okay. 4 If I could just get a synopsis of your 5 testimony. It's my understanding that the thrust of 6 your testimony is that the EE, Inc. board of directors 7 their main fiduciary duty is to maximize the profits 8 for the shareholders; is that a correct understanding? 9 A fiduciary duty is to the corporation Α. and to the shareholders and their main fiduciary duty 10 11 is to make the company profitable. And that includes maximizing profits. People have different views about 12 13 how to go about that, but that's got to be the goal. 14Q. And corporations such as EE, Inc. can 15 achieve that goal in a lot of different ways? 16 I don't know that to be true. Α. 17 Okay. For EE, Inc. is there more than Q. 18 one way to achieve the goal? 19 Α. I don't know that to be true. My 20 understanding was they have one major product. Actually, I thought they only had one product which 21 22 was power. And that's how they make their money is by 23 selling that power. It's hard to see how they can maximize shareholder benefits and company benefit 24 25 without selling that power for as high as price as

Page 92 1 they can get. 2 And that requires them to do it on the Q. 3 market? 4 Α. I don't know that it does. I mean. 5 arguably you could take the position that selling it 6 on the market is long term not in the best interest of 7 the company, but to do that you'd to believe that the 8 market is going to go down. 9 And do you think that EE, Inc. should ο. 10 have some analysis of the market to base their 11 determination on whether or not they should go to 12 market based rates? 13 I don't know that it's necessarily Α. 14It certainly wouldn't be a bad idea. required. 15 MR. MICHEEL: Thank you very much. 16 THE WITNESS: You want another turn. 17 MR. DOTTHEIM: No. Mr. Cynkar wouldn't 18 giver me another term. 19 MR. CYNKAR: Read and sign. 20 21 22 23 24 25

1	Page 93 CERTIFICATION
2 10 3	In concroversy aroresard; char the withess was I, Cindy J. Taylor, Certified Court
4	Reporter within and for the State of Missouri, DO
5	HEREBY CERTIFY that pursuant to notice/agreement
6	between the parties, the aforementioned witness came
7	before me at the time and place hereinbefore
8	mentioned, and having been duly sworn to tell the
9	whole truth of his knowledge touching upon the matter
10 11	examined on the 26th day of January, 2007, and
12	examination was taken in shorthand and later reduced
13	to printing; that signature by the witness is not
14	waived and said deposition is herewith forwarded to
15	the taking attorney for filing with the Court.
16	IN WITNESS WHEREOF, I have hereunto subscribed
17	my name this 28th day of January, 2007.
18	
19	Cindy Q. Daylor
20	CINDY J. TAYLOR, CSR, CCR
21	
22	
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