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030 Issues Power Prices for Off-System Sales Capacity Sales, Speculative Trading

MISSOURI PUBLIC SERVICE COMMISSION

CASE NO. ER-2008-0318

SURREBUTTAL TESTIMONY

OF

SHAWN E. SCHUKAR

ON

BEHALF OF

UNION ELECTRIC COMPANY d/b/a AmerenUE

St Louis, Missouri November, 2008

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1	SURREBUTTAL TESTIMONY								
2	OF								
3	SHAWN E. SCHUKAR								
4	CASE NO. ER-2008-0318								
5	I. <u>INTRODUCTION</u>								
6	Q. Please state your name and business address.								
7	A Shawn E Schukar, Ameren Services Company, One Ameren Plaza,								
8	1901 Chouteau Avenue, St Louis, Missouri 63103								
9	Q. Are you the same Shawn E. Schukar who filed direct and rebuttal								
10	testimonies in this case?								
11	A Yes, I am								
12	Q. What is the purpose of your surrebuttal testimony?								
13	A The purpose of my surrebuttal testimony is to respond to various rebuttal								
14	testimonies as follows (a) the Staff's (Erin Maloney) choice of energy prices used as the								
15	basis for Staff's recommended off-system sales revenues, which improperly uses only one								
16	year of pricing data and thereby fails to adjust for the impacts of abnormal conditions or								
17	events that may affect market prices in a given year, (b) Office of Public Counsel's ("OPC")								
18	(Ryan Kind) speculation about the future value of the Taum Sauk plant, and (c) OPC's								
19	testimony relating to non-asset based or "speculative" trading								
20	II. RESPONSE TO STAFF'S REBUTTAL TESTIMONY								
21	Q. Please describe Ms. Maloney's method of estimating energy prices upor								
22	which Staff bases its recommended level of off-system sales.								

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A Staff has used market prices for energy during the test year only in an attempt to reflect the fluctuations that invariably occur in power prices due to variability in weather patterns, day types (i.e., weekday v. weekend), seasonal effects, etc., for any given period of time

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Q. Do you agree with Staff's approach?

6 Α. Yes and no. I agree with Staff that the market prices and the loads utilized in 7 the production cost models should be matched-up to ensure that the modeling recognizes the 8 hour-by-hour and day-by-day changes that occur as a result of weather patterns, system topology, seasonal affects, price patterns, etc If the price and load data are not synchronized 9 10 to the extent possible, then the modeling results could produce abnormal outputs that would 11 not reflect off-system sales that would reasonably be expected to be achieved However, I 12 disagree with using normalized loads and generation availability with non-normalized energy 13 prices that are from a single one-year period This will not properly reflect conditions 14 associated with weather, fuel supply, market conditions, regulatory changes, system 15 topology, etc Use of just one year's actual pricing data with the weather normalized loads of 16 a test year is simply not appropriate

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Q. Can you elaborate on your concern with the use of only one year of actual energy price data in combination with weather normalized test year data?

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A Yes Staff attempts to support its use of just one year of energy data on the grounds that this matches loads and energy prices However, Staff adjusts or normalizes load (see its Report on Cost of Service (Appendix 3-2)), which indicates the changes in the monthly usage and peaks associated with the normalized test year (the 12 months ending March 31, 2008) while making no attempt to normalize the market prices which also depend

on temperatures, loads, and other conditions In fact, Staff's table (in Appendix 3-2) shows that loads are adjusted down (to normalize them) on average by 4% with monthly adjustments between +1 06% and -14.20%, and that monthly peaks are adjusted down on average by 9 48% with monthly adjustments of between +7.35% and - 16 76% Staff does not make a similar effort to adjust the energy prices, which are most certainly affected by load and weather changes ¹

Q. Why does adjusting loads create a problem when only one year of actual
energy price data is used?

A It's an apples to oranges approach under which market prices are no longer consistent with loads Failing to adjust the energy prices to reflect normal conditions creates a disconnect between the *normalized* loads, which are adjusted for any abnormal conditions affecting load, and the *unnormalized* prices, which are not adjusted for any abnormal or unusual conditions affecting price This will create fictional off-system sales opportunities (based on lower normalized loads at actual high market prices) that would not be expected to exist in reality under normal conditions

Q. Ms. Maloney also indicates on page 4 of her rebuttal testimony that use of two years of energy price data (which is your recommendation), does not accomplish the weather normalization of the prices that the Company was attempting. How do you respond?

A. First, Ms Maloney apparently misinterprets or misunderstands my normalization, which is designed to average out abnormal conditions that affect energy prices. My direct testimony includes an example of how utilization of an average over a

¹ Staff witness Maloney acknowledges that energy prices are affected both by load and weather changes Mahoney Deposition, p 10, 1 9-23, p 11, 1 3-5 (Oct 31, 2008)

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1 period of two years reduces the impacts of warmer or cooler than normal weather versus 2 reliance on just a one-year period (see pp 12-13 and Schedule SES-E1 to my direct 3 testimony). This is but one example of the many conditions that may require that energy 4 prices be adjusted to reflect a more normal or expected price level. As I mentioned in both 5 my direct and my rebuttal testimonies, the normalization of market prices was necessary to 6 average or normalize prices for several factors including weather, the impact of speculation 7 in the energy markets, overseas fuel supply disruptions, system topology, including 8 generation and transmission system outages, and changes in regulations (such as the federal 9 court's vacation of the Clean Air Interstate Rule (CAIR)), to name a few It is necessary to 10 attempt to normalize or average out as many of the abnormal conditions affecting market 11 prices as possible to ensure that the market prices utilized to determine the appropriate level 12 of off-system sales are consistent with the other inputs to the model that have also been 13 normalized.

Q. But doesn't Ms. Maloney argue that using a two-year average does not normalize prices?

16 Α Yes, she makes that argument, but in doing so she inappropriately looks only 17 at temperatures To support her argument, she includes Schedule ELM-1 in her rebuttal 18 testimony The graph in Schedule ELM-1 itself demonstrates the problem with using one 19 year vs multiple years to set a normal energy price While Ms Maloney is correct that if 20 you took the average of the averages, the prices would be about the same, the one year 21 average clearly has much more volatility than the multiple year average (the one year average has a 15 degree temperature range while the two year average has just a 05 degree 22 23 temperature range) This shows that for the one year period utilized, the temperatures used to

1 determine the level of off-system sales may vary much more from the average of the period 2 than would occur if a two-year period was utilized This demonstrates that the use of a 3 longer period of time provides more normalized conditions and thus more normalized energy 4 prices

5 Everyone agrees that power prices are extremely volatile Regulatory 6 commissions very often normalize expenses or revenues that exhibit a great deal of volatility 7 so that rates can be set based upon a more normal level of those expenses or revenues. The 8 same principle requires normalization of volatile energy prices here

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Q. Do you have any other observations associated with the prices from just 10 one year as utilized by Staff?

11 A. Yes. The table below (reproduced from Ms Maloney's workpapers) shows 12 the average price for each month of the year that Ms Maloney used in the Staff's production 13 cost modeling to determine Staff's view of an appropriate level of off-system sales As the 14 data shows, the average on-peak price for the months of February and March (labeled as 15 "Test Year", below) is higher than the August and July on-peak prices This is quite 16 abnormal and leads to off-system sales opportunities that cannot be expected to exist under 17 normal circumstances Ms. Maloney admits this is odd, but used the data anyway (Maloney 18 Deposition, p. 15, 1 1 to p 16, 1 6) During a normal period, one would expect on-peak 19 prices for the hot summer months of July and August to be higher than the milder months of 20 February and March Indeed, use of two years of prices, results in higher on-peak prices in 21 July and August than in February and March, as one would expect This is another stark 22 example of why it is inappropriate to utilize just one year of price data to determine normal

- 1 prices to be utilized in production cost modeling upon which an expected level of off-system
- 2 sales is being determined

	Average Monthly Market Prices									
	2006	2007			2006 & 2007 Avg		Test Year			
	Pk	Off Pk	Pk	Off Pk	Pk	Off Pk	Pk	Off Pk		
Jan	\$49 54	\$32 13	\$43 22	\$25 26	\$46 38	\$28 69	\$58 06	\$36 61		
Feb	\$45 54	\$33 17	\$62 35	\$43 77	\$53 95	\$38 47	\$64 89	\$38 52		
Mar	\$45 85	\$29 92	\$53 82	\$31 72	\$49 84	\$30 82	\$66 59	\$43 32		
Арг	\$52 08	\$26 87	\$60 65	\$33 78	\$56 37	\$30 32	\$60 65	\$33 78		
May	\$47 08	\$27 97	\$62 65	\$27 62	\$54 86	\$27 79	\$62 65	\$27 62		
Jun	\$56 68	\$28 77	\$60 07	\$28 04	\$58 37	\$28 40	\$60 07	\$28 04		
ปนโ	\$67.28	\$37 55	\$51 63	\$28 51	\$59 45	\$33 03	\$51 63	\$28 51		
Aug	\$70 36	\$35 90	\$63 91	\$33 04	\$67 14	\$34 47	\$63 91	\$33 04		
Sep	\$35 67	\$21 92	\$47 66	\$24 10	\$41 66	\$23 01	\$47 66	\$24 10		
Oct	\$41 48	\$22 63	\$53 38	\$28 45	\$47 43	\$25 54	\$53 38	\$28 45		
Nov	\$47 07	\$26 42	\$47 70	\$26 38	\$47 38	\$26 40	\$47 70	\$26 38		
Dec	\$41 69	\$24 64	\$48 87	\$34 38	\$45 <u>2</u> 8	\$29 51	\$48 87	\$34 38		

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III. <u>RESPONSE TO OPC'S CONCERN WITH UNCERTAINTY OF THE</u> VALUE OF TAUM SAUK

Q. Please respond to Mr. Kind's statement that the "TS" factor in AmerenUE's proposed fuel adjustment clause ("FAC") tariff creates a "one-sided" FAC.

8 I will address some of the assumptions that Mr Kind makes in support of his A 9 claim that the TS factor is one-sided while AmerenUE witness Martin Lyons, Jr will respond 10 to the appropriateness of the use of the TS factor in the FAC Mr Kind makes the statement 11 that AmerenUE's method will "understate the value as soon as periodic adjustments start 12 occurring in 2009 because it reflects UE's current valuation of capacity sales instead of the 13 higher value that Ameren expects capacity sales to have beyond 2008" He appears to base this allegation on a statement made in a presentation given by Ameren Corporation 14 15 executives to financial analysts in January 2008, where it was stated that "fundamentals

- support capacity prices strengthening from current levels because of improving liquidity and
 decreasing reserve margins "
- 3

Q. Is Mr. Kind correct in suggesting that capacity values will be higher?

4 A I don't know, and neither does Mr Kind nor anyone else I would note that 5 the conditions that existed in January 2008 are much different than exist today Anyone who has watched the news, looked at their 401(k), or otherwise followed the economic fallout 6 7 from the subprime mortgage crisis is aware of the change in conditions that has occurred 8 Lower load growth, reduced market liquidity, increased deployment of energy efficiency 9 programs and increased renewable standards are also creating much greater uncertainty in the 10 level of capacity prices that may be expected in the future Consequently, while capacity 11 values may increase in the future, this is definitely not certain given the recent events in the 12 world economy

Q. If capacity values do increase, does this mean that the fixed TS factor will
not properly make customers whole for the loss of the Taum Sauk plant?

A No. Mr Kind fails to address the risk that the energy value of the Taum Sauk plant included as an offset to fuel costs in the FAC could also be different than the level that the Company has modeled in this case. This very real risk is significant, since there has been significant volatility in the last couple months and more than 80% of the value of the Taum Sauk plant is associated with energy, not capacity. Mr Kind also assumes (improperly, as I discuss in my rebuttal testimony) that every single megawatt of Taum Sauk capacity could be sold if Taum Sauk was in service.

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Why could the value of the Taum Sauk plant go down?

2 Α The energy value created from Taum Sauk is based on the ability to pump water up the mountain to the upper reservoir at night when energy prices (off-peak prices) 3 4 are low and then produce power during the day when energy prices (on-peak prices) are higher As the difference between the energy price received from producing power and the 5 6 energy price paid for electricity to pump water up the mountain increases, the margin created from the energy production increases, and vice versa In the fixed number that AmerenUE 7 has used in the TS factor, the difference between the on-peak and off-peak price (opportunity 8 9 for margin) is on average \$26 26 per MWh (on-peak \$57 61 per MWh and off-peak \$31.35 10 per MWh) Current forward market prices for 2009 suggest that the difference between the 11 on-peak and off-peak prices may decline nearly 25% to approximately \$21.05 (on-peak 12 \$55 15 per MWh and off-peak \$34 10 per MWh) This would result in lower levels of 13 energy margin from Taum Sauk. While forward market prices are very uncertain and are not 14 necessarily a good prediction of future market prices, the current forward market 15 expectations suggest that the energy value of Taum Sauk in factor TS may overstate the 16 energy value of Taum Sauk, and thus could over compensate customers for the loss of the 17 Taum Sauk plant

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Q. Is this possible change in the energy value of Taum Sauk significant in 19 relation to possible changes in the capacity value of Taum Sauk?

20 Α Yes, that is clearly possible The Taum Sauk value in factor TS (\$25.8 21 million – see rebuttal testimony of AmerenUE witness Timothy D Finnell at p 11, l. 6) is 22 comprised of an energy value of \$20.9 million and a capacity value of \$4.9 million Since 23 energy prices account for a much larger portion (more than 80%) of the value, a change in

the difference between on-peak and off-peak energy prices could have a much greater impact on the Taum Sauk value than any change in capacity values. Thus, there is a potential that changes in energy prices, as currently expected by the market, could reduce and potentially offset capacity values associated with Taum Sauk. Given the current economic conditions, there's even the risk that the capacity value for 2009 and 2010 could decrease below the 2008 value incorporated in the TS factor.

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IV. NON-ASSET BASED (SPECULATIVE) TRADING

8 Q. Mr. Kind also raises several questions related to AmerenUE's non-asset 9 based or speculative trading. Please describe AmerenUE's position related to these 10 sales.

11 As noted in my response to OPC Data Request No 2067 (attached as Α 12 Schedule SES-SE5), AmerenUE's FAC does not include the costs and revenues associated 13 with speculative trading conducted by AmerenUE's Asset Marketing and Trading 14 ("AM&T") group because AmerenUE believes these costs and revenues are properly 15 recorded "below the line," consistent with the requirements of the Uniform System of 16 Accounts ("USOA"), which as I understand it have been adopted by the Commission In 17 addition, AmerenUE believes that ratepayers should not be exposed to the risks associated 18 with speculative trading, even though ratepayers receive the benefits of the increased 19 liquidity and market transparency that AmerenUE receives as a result of the speculative 20 trading activity Ratepayers receive those benefits because this increased liquidity and 21 market transparency helps facilitate and promote asset based off-system sales, which do 22 offset AmerenUE's production costs in the FAC However, if the Commission were to 23 determine that these costs and revenues should be included in the rates of the AmerenUE

customers, AmerenUE would not object to the treatment, provided the Commission gave the
 Company the required accounting authority to depart from the USOA by recording these
 costs and revenues "above-the-line "

4 Q. Can you elaborate on how AmerenUE ratepayers benefit from 5 speculative trading even if the associated margins are not reflected in the cost of 6 service?

7 A Yes As I noted, prior to AmerenUE implementing its speculative trading 8 program AmerenUE had received feedback from potential counterparties that the then 9 current level of transactions by AmerenUE in the marketplace was not sufficient to attract 10 their interest Accordingly, the available pool of counterparties was smaller than AmerenUE 11 reasonably expected it could be with greater trading volumes. This reduced available 12 liquidity and lowered AmerenUE's expectation for the price it could obtain in bilateral and 13 hedge transactions By increasing its trading activity via the speculative trading program, 14 AmerenUE was able to generate greater interest from potential counterparties and thus 15 increase liquidity Additionally, AmerenUE improved its market intelligence regarding price 16 and liquidity factors and enhanced relationships with potential counterparties. All of this has 17 combined to create higher margins for all bilateral and hedge transactions than AmerenUE 18 would have reasonably been expected to achieve otherwise. Since the margins associated 19 with those bilateral and hedge transactions are included in the cost of service determination, 20 customers are seeing a benefit from the speculative transactions

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Q. Does this conclude your surrebuttal testimony?

A Yes, it does

BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MISSOURI

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In the Matter of Union Electric Company d/b/a AmerenUE for Authority to File Tariffs Increasing Rates for Electric Service Provided To Customers in the Company's Missouri Service Area

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Case No. ER-2008-0318

AFFIDAVIT OF SHAWN E. SCHUKAR

STATE OF MISSOURI)) ss CITY OF ST. LOUIS)

Shawn E Schukar, being first duly sworn on his oath, states

1 My name is Shawn E. Schukar. I am employed by Ameren Services

Company as Vice President, Strategic Initiatives

2 Attached hereto and made a part hereof for all purposes is my Surrebuttal

Testimony on behalf of Union Electric Company, d/b/a AmerenUE, consisting of 10

pages and Schedule SES-SE5, all of which have been prepared in written form for

introduction into evidence in the above-referenced docket.

3 I hereby swear and affirm that my answers contained in the attached

testimony to the questions therein propounded are true and correct.

Subscribed and sworn to before me this 5^{H} day of November, 2008.

Imanda Tesdall

My commission expires.

Amanda Teedall - Notary Public Notary Seal, State of Missouri - St. Louis County Commission #07158967 My Commission Expires 7/29/2011

Ameren's Response to OPC Data Request MPSC Case No ER-2008-0318 AmerenUE's Tariff Filing to Increase Rate for Electrical Service Provided to Customers in the Company's Missouri Service Area

Requested From Ryan Kind

Data Request No OPC 2067

Did UE have any costs and revenues associated with non-asset based trading of wholesale capacity and energy products during the test year? If so, were these costs and revenues included in UE's test year revenue requirement? If these costs and revenues were included in UE's test year revenue requirement, please reference the workpapers that show how they were included in the revenue requirement. If these costs and revenues were NOT included in UE's test year revenue requirement, please fully explain why they were not included.

Response

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UE did have costs and revenues associated with speculative trading during the test year, however, these costs and revenues were not included in the revenue requirement. The costs were not included because FERC requires these revenues and costs to be recorded "below the line" as non-operating revenues or expenses and as a result are viewed as items to be excluded.

Prepared By Jeff L Dodd Title Mng Supv RTO Settlements & Fin Analysis Date 8/8/08