

1                   BEFORE THE PUBLIC SERVICE COMMISSION  
2                   OF THE STATE OF MISSOURI  
3  
4                   TRANSCRIPT OF PROCEEDINGS  
5                   On-the-Record Presentation  
6                   July 26, 2004  
7                   Jefferson City, Missouri  
8                   Volume 2  
9  
10                  In the Matter of the Tariff Filing )  
11                  of the Empire District Electric    )  
12                  Company to Implement a General Rate) Case No.  
13                  Increase for Retail Electric        ) ER-2004-0570  
14                  Service Provided to Customers in    )  
15                  its Missouri Service Area            )  
16  
17                  KEVIN A. THOMPSON, presiding,  
18                                  Deputy Chief Regulatory Law Judge  
19                  STEVE GAW, Chairman,  
20                  CONNIE MURRAY,  
21                  ROBERT M. CLAYTON, III,  
22                  JEFF DAVIS,  
23                  LINWARD "LIN" APPLING,  
24                                  COMMISSIONERS.  
25  
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1 PROCEEDINGS

2 JUDGE THOMPSON: We'll go on the record. Good  
3 morning, ladies and gentlemen. We are here in the matter of  
4 the tariff filing of the Empire District Electric Company to  
5 implement a general rate increase for retail electric service  
6 provided to customers in its Missouri service area. This is  
7 Case No. ER-2004-0570. My name is Kevin Thompson, I'm the  
8 Regulatory Law Judge assigned to preside over this matter.

9 We will take oral entries of appearance at  
10 this time, beginning with Empire.

11 MR. SWEARENGEN: Thank you, Judge. Let the  
12 record show the appearance of James C. Swearengen and Brent  
13 Stewart on behalf of the Empire District Electric Company.

14 JUDGE THOMPSON: Thank you. Staff.

15 MR. FREY: Thank you, your Honor.  
16 Representing the staff, the Missouri Public Service  
17 Commission, Dennis L. Frey and Steve Dottheim, Post Office  
18 Box 360, Jefferson City, Missouri, 65102.

19 JUDGE THOMPSON: Thank you. Public Counsel.

20 MR. COFFMAN: Appearing on behalf of the  
21 Office of the Public Counsel, John B. Coffman, P.O. Box 2230,  
22 Jefferson City, Missouri, 65102.

23 JUDGE THOMPSON: Very well. Interveners,  
24 Mr. Conrad.

25 MR. CONRAD: On behalf of Praxair, Inc. and

1 Explorer Pipeline, Judge, please enter the appearance of  
2 Stuart W. Conrad, Finnegan, Conrad, and Peterson, 3100  
3 Broadway, Suite 1209, Kansas City, Missouri, 64111.

4 JUDGE THOMPSON: Thank you, sir. Ma'am.

5 MS. WOODS: And on behalf of the Missouri  
6 Department of Natural Resources, Shelly A. Woods, Assistant  
7 Attorney General, Post Office Box 899, Jefferson City,  
8 Missouri, 65102.

9 JUDGE THOMPSON: Thank you. Are there any  
10 other interveners present? Okay. Mr. Swearengen.

11 MR. SWEARENGEN: Yes, thank you, your Honor.  
12 May it please the Commission, James C. Swearengen attorney on  
13 behalf of the Empire District Electric Company.

14 First, we'd like to thank the Commission for  
15 affording us the opportunity today to visit with you about  
16 our motion to put into effect immediately Empire's interim  
17 energy charge, which was filed as a part of the company's  
18 general rate case back on April 30 of this year. We are here  
19 today to address that motion in accordance with your Order.  
20 And we hope the presentation will be of some value to the  
21 Commission in understanding the circumstances which caused  
22 the company to seek the relief that it is requesting by its  
23 motion.

24 We understand that, based on your Order  
25 setting this hearing, that the Commission is interested in

1 the factual and legal circumstances and matters surrounding  
2 this request. And to accomplish that, we are prepared to do  
3 two things this morning.

4                   First of all, we have in the hearing room  
5 today and available to make a brief presentation, Bill  
6 Gipson, who is Empire's President and Chief Executive  
7 Officer, and Brad Beecher, who is Empire's Vice-President of  
8 Energy Supply. These two gentlemen can briefly lay out the  
9 factual background behind the motion and answer any questions  
10 that the Commission or the other parties might have with  
11 respect to that.

12                   Then we would be prepared to move to a brief  
13 presentation by counsel concerning what we believe to be the  
14 legal authority that the Commission has to grant this  
15 request. As we have said in our motion and the accompanying  
16 suggestions, we believe that the Commission does, in fact,  
17 have the legal authority to grant our request and lift the  
18 suspension of the interim energy charge, the IEC,  
19 immediately.

20                   And based on our reading of the Staff's  
21 pleading, we think that the Staff agrees that the Commission  
22 does have the legal authority to grant the request that we  
23 have made. Based on that, from our standpoint, the only real  
24 question that the Commission is going to have to deal with at  
25 the end of the day is whether under the facts and

1 circumstances of this case, namely, the circumstances  
2 surrounding natural gas prices, and Empire's dependancy on  
3 that fuel to generate electricity, whether under those facts  
4 and circumstances the Commission should exercise its lawful  
5 authority and grant the relief that we have requested.

6 With that, your Honor, I'm prepared to call  
7 Mr. Beecher, who would be Empire's first witness to discuss  
8 this issue. Thank you.

9 JUDGE THOMPSON: Very well, Mr. Swearengen.  
10 Mr. Beecher.

11 (THE WITNESS WAS SWORN.)

12 JUDGE THOMPSON: Thank you. Please state your  
13 name for the recorder and spell it, if you would.

14 THE WITNESS: My name is Brad Beecher,  
15 B-R-A-D, B-E-E-C-H-E-R.

16 MR. SWEARENGEN: Your Honor, I'm handing out  
17 copies of a Powerpoint presentation that Mr. Beecher will  
18 make, and perhaps for the record, this could be marked as an  
19 exhibit.

20 JUDGE THOMPSON: Absolutely.

21 MR. SWEARENGEN: He will briefly run through  
22 this document and be in a position to answer questions about  
23 it.

24 JUDGE THOMPSON: We'll go ahead and call this  
25 Exhibit No. 1, and Mr. Swearengen, would you make sure

1 there's enough copies for all the Commissioners, even those  
2 who aren't here?

3 MR. SWEARENGEN: Mr. Beecher, why don't you  
4 just be seated wherever will be convenient for you and go  
5 ahead and make your presentation, please.

6 THE WITNESS: With your permission, Judge, I'd  
7 like to use the podium.

8 JUDGE THOMPSON: Yes, go ahead.

9 MR. CONRAD: Judge, before we proceed with  
10 this, let me get clarification of this. Was there notice  
11 sent out for a hearing?

12 JUDGE THOMPSON: There was an Order setting  
13 this on-the-record presentation.

14 MR. CONRAD: Is this a hearing?

15 JUDGE THOMPSON: This is an on-the-record  
16 presentation, Mr. Conrad.

17 MR. CONRAD: You swore a witness. Are you  
18 taking evidence?

19 JUDGE THOMPSON: Yes, sir.

20 MR. CONRAD: Was it noticed as to taking of  
21 evidence or was it noticed as an on-the-record presentation?

22 JUDGE THOMPSON: Mr. Conrad, I've already told  
23 you how it was noticed.

24 MR. CONRAD: All right. Well, then, for the  
25 benefit of the record, I will object --



1 JUDGE THOMPSON: Very well.

2 MR. CONRAD: -- to the process of a hearing  
3 going forward without notice and without opportunities to the  
4 parties to have their experts present.

5 If you want to have a hearing on this case, my  
6 suggestion to you would be to notice it up as a hearing and  
7 proceed it with that type of process. If you want to have an  
8 on-the-record presentation, we're all familiar with what that  
9 involves. And it involves arguing, not evidence.

10 JUDGE THOMPSON: Thank you. You may proceed.

11 THE WITNESS: Well, thank you very much for  
12 giving you us the opportunity to present our case today. It  
13 would be easier if we could just think about Missouri alone  
14 and about Empire alone, but we can't. And I want to give you  
15 a little background about how Empire got here today and why  
16 we had such gas exposure. And to do that, I want to reflect  
17 on the energy usage in the United States clear back to 1949.  
18 This chart comes from the energy --

19 MR. CONRAD: Well, I'll object to the witness  
20 giving a narrative, then. If we're having a hearing and  
21 we're having an on-the-record presentation, there's no  
22 question for me to object to. So I expect that there will be  
23 questions asked and responses made to the witness.  
24 Otherwise, I continue to object to the narrative statement  
25 from the witness that does not permit me to make an objection

1 other than a general nature.

2 MR. COFFMAN: Your Honor, I would join that  
3 objection. And also, if it would be appropriate inquire as  
4 to exactly what procedure we'll be using for  
5 cross-examination or other -- this is a type of proceeding  
6 that I've -- I'm unfamiliar with. And although I did  
7 understand, I guess, as late as last Friday, that there would  
8 be witnesses, I guess, offering testimony on Friday, or that  
9 at this proceeding, there would be witnesses, my  
10 understanding this would be a more traditional situation  
11 where direct and cross-examination would occur.

12 JUDGE THOMPSON: You will have an opportunity  
13 to cross-examine Mr. Beecher.

14 MR. CONRAD: Judge, Mr. Coffman made reference  
15 to information on Friday. What form was that information  
16 assimilated?

17 JUDGE THOMPSON: Mr. Coffman called me on the  
18 telephone.

19 MR. CONRAD: There was no notice of witnesses  
20 then?

21 JUDGE THOMPSON: Mr. Conrad, I've already told  
22 you what sort of notice there was.

23 MR. CONRAD: Judge, I'm making my objection  
24 and I'm making my record. I'm sorry if you don't like it,  
25 but if there's an ex parte communication going on, I want

1 that document.

2 JUDGE THOMPSON: Well, as far as --

3 MR. CONRAD: When did that conversation occur,

4 sir?

5 JUDGE THOMPSON: Friday afternoon.

6 MR. CONRAD: What time?

7 JUDGE THOMPSON: I don't know.

8 MR. CONRAD: Who initiated it?

9 JUDGE THOMPSON: Mr. Coffman.

10 MR. CONRAD: And what information did you

11 provide to him, sir?

12 COMMISSIONER CLAYTON: Hey, Judge, I don't

13 believe you are under cross-examination here. You're not a

14 witness in this case, and I think we need to get a handle on

15 exactly why we are here.

16 It was my understanding that we were here for

17 an on-the-record preparation, that this is not a full-blown

18 hearing to determine whether or not we are going to --

19 whether or not we are actually going to suspend this

20 particular tariff sheet. And I think what we need to do is

21 get an idea of where we actually are in this process before

22 things get carried away here.

23 So perhaps we should take a recess and figure

24 that out for the Commission or I'm not sure where we should

25 go from here, but before accusations are made against people

1 up on this bench, I'm thinking maybe we should take a recess.

2 MR. SWEARENGEN: Could I make a comment just  
3 at this point before we do that, your Honor?

4 JUDGE THOMPSON: Yes, sir.

5 MR. SWEARENGEN: My reading of the  
6 Commission's Order setting the on-the-record presentation  
7 indicated that the parties shall be prepared to present legal  
8 and factual arguments in support of their positions on  
9 Empire's motion and to respond to questions from the bench.

10 Now, obviously counsel cannot be a fact  
11 witness in a proceeding. It's only logical for me to assume,  
12 given this Order, that the parties have the opportunity to  
13 present fact witnesses. And that's what we're attempting to  
14 do. I can take Mr. Beecher and ask him one question.  
15 Explain Exhibit 1 and he can walk through it page by page,  
16 and then counsel can cross-examine on that or the Commission  
17 can ask questions. I don't think there's anything unusual  
18 about that or out of the ordinary.

19 MR. CONRAD: Well, to the contrary, Judge, I  
20 think it is quite unusual. And No. 2, with all respect to  
21 your Honor, the tariff has already been suspended by Order of  
22 the Commission. So it's not a question as to whether you  
23 suspend the tariff. You already have.

24 COMMISSIONER CLAYTON: Thank you for  
25 correcting me, counsel. Maybe I should have rephrased it

1 whether or not we were going to lift the suspension. Would  
2 that make you feel better?

3 MR. CONRAD: That does, but then the other  
4 aspect of it is are we in a hearing for that purpose or are  
5 we in a hearing to determine whether a technical conference  
6 is to be had?

7 MR. SWEARENGEN: Well, Judge, if I can speak  
8 again, when I see an Order from the Commission that says be  
9 prepared to present factual and legal arguments in support of  
10 the motion, I take it from that that that's a hearing, and  
11 that's where we are, the witness has been sworn. He's  
12 prepared to go forward. I mean, I think everybody ought to  
13 understand it that way.

14 MR. CONRAD: Well, again, if we're -- I  
15 object, then, again, if we're taking evidence on the record  
16 in what is a hearing. This proceeding this morning has not  
17 been so noticed, and it also appears from the discussion that  
18 has proceeded that individual parties were made aware that  
19 witnesses were going to be presented and were going to be  
20 presented under oath and exhibits were going to be marked,  
21 but that was not generally known.

22 JUDGE THOMPSON: Thank you, Mr. Conrad.  
23 Please proceed.

24 THE WITNESS: Back to my chart. The chart is  
25 data from Energy Information Administration and it shows the

1 continued increase in energy usage in the United States from  
2 1949 to present. It shows, really, the prosperity of the  
3 United States as we grew in increased electrical usage.

4 MR. CONRAD: Objection, hearsay.

5 JUDGE THOMPSON: Mr. Swearengen.

6 MR. SWEARENGEN: Well, your Honor, this is --  
7 this witness is an expert on this topic and he's entitled to  
8 rely on this sort of information in reaching his opinion, and  
9 that's what he's doing.

10 JUDGE THOMPSON: Objection is overruled,  
11 please proceed.

12 THE WITNESS: The next chart, I have  
13 personally researched that Energy Information Administration  
14 shows how we built capacity to serve that energy load. And  
15 in the '49 through '65 time frame, we built a pretty balanced  
16 mix of coal and gas. From '65 to about 1985, most of that is  
17 coal and nuclear capacity. It includes units like Wolf  
18 Creek, Callaway, Lacine 1 and 2, Hawthorn 5, Iatan, Jeffrey  
19 1, 2, 3, and 4, Sibley Thomas Hill, New Madrid, Lawrence 5,  
20 all the units that we consider low cost energy resources were  
21 built in that time frame.

22 MR. CONRAD: Objection, irrelevant, and I move  
23 to strike. And I also restate any objection that I had no  
24 opportunity to object to this witness' testimony, which  
25 you've sworn and indicated it is, before it is placed in the

1 record.

2 JUDGE THOMPSON: Mr. Swearengen.

3 MR. SWEARENGEN: Well, this evidence is  
4 certainly relevant with respect to the circumstances which  
5 led to where Empire finds itself today concerning its fuel  
6 cost and that's the basis for the IEC and the basis for our  
7 request to lift the suspension on the IEC, so it's certainly  
8 relevant.

9 JUDGE THOMPSON: Objection is overruled,  
10 please proceed.

11 THE WITNESS: It's important to note the last  
12 coal fire generated unit with Southwest Power Pool was built  
13 in 1986. It was Dolay Hills' joint unit between Cleco and  
14 Swebco. Post-1986 on the right side of that chart, most of  
15 the capacity that was built in the country was natural gas,  
16 including units like State Line 1 and State Line 2  
17 constructed by Empire, Aries, which is now Calpine Plant,  
18 Kansas City Power and Light's gas turbines, the Hawthorn  
19 combined cycle.

20 The next chart shows the prosperity and Empire  
21 Service territory under the period 1984 through 2003. And  
22 you'll see much like the total US Empire's load has continued  
23 to grow year after year.

24 The point I want to make off this chart is  
25 from 1986, when the last coal-fired power plant was built in

1 the Southwest Power Pool, Empire's load has approximately  
2 doubled since the last coal-fired power plant was built in  
3 the Southwest Power Pool.

4               This next slide shows a slow shift in the risk  
5 profile that Empire has seen from 1992 through 2003. As we  
6 built only gas-fired units and Empire built State Line 1 in  
7 '95, State Line 2 in '97, state-lined combined cycle in 2001,  
8 all of those units came before this Commission. They were  
9 the low cost options for our customer.

10              Energy Center 3 and 4 is the subject of this  
11 proceeding. We've seen a slow but steady change from a mix  
12 that was almost all coal based to one of now that includes  
13 about 30 percent of gas and spot purchase power. I wanted to  
14 give you a -- try to give you a graphical picture of the  
15 exposure we have on natural gas and what this chart  
16 represents is our actual loads from July of 2003.

17              On the left side is demand in megawatts. On  
18 the bottom is the daily date and so you'll see we have a peak  
19 every afternoon. And so this was our actual loads from July  
20 of '03. This first piece I put across the bottom is what we  
21 served with Asbury. It's our coal-fired unit that came on in  
22 1970. It's coal fired, very stable cost.

23              The next unit is Iatan, again, low cost, very  
24 stable, and you'll see, for instance, Iatan had an outage up  
25 here at the end of the month.



1                   The next unit is Riverton 7 and 8. The yellow  
2 piece I just put up, built in 1949 and '54, also coal-fired.  
3 The next slide is the Jeffrey Purchase that we currently  
4 purchase from Western Resources. Those units came on the  
5 last one in the '82-'83 time frame. And that fills that.

6                   All of the rest of the blue on this chart in  
7 July of 2003 was served by either gas-fired generation and/or  
8 spot purchase power. And I'm going to go ahead and fill in  
9 the rest of that chart for you. The pink piece was state  
10 lined combined cycle. The blue piece that just came on top  
11 of that was our simple cycle gas turbines. And the blue  
12 that's still left was met by spot purchase power.

13                  If you take all those ups and downs and sort  
14 them from high to low, which is what I did on this chart,  
15 this will give you a little bit easier graphical comparison.  
16 The blue, being all of the energy that we either meet by  
17 gas-fired generation or spot purchase power. If you take  
18 that same concept and expand it to the entire year, this is  
19 our peak load from high to low, all the peaks ups and down  
20 sorted.

21                  This piece right here, which is state lined  
22 combined cycle and spotted purchases up is that 29 percent of  
23 our energy that is source from natural gas or spot purchase  
24 power.

25                  This chart represents our on system costs.

1 The main thing I want to point out here, as we had a low of  
2 about \$20 including demand charges, and the first part 12  
3 month ending '03, we are now up in the \$22.50 range. That  
4 represents about a \$10 million increase in our cost structure  
5 during that time.

6                   How do we serve and how do we hedge that gas?  
7 How do we protect ourselves from cost changes? We own no  
8 gas, we own no pine lines. We are completely dependent on  
9 what the market does. What I have here is the NYMEX prices,  
10 so this is the spot price as it closed at NYMEX. And you'll  
11 see from '97 until about 2000, we were in the \$2 to \$3 range.  
12 We had a big spike up to \$9. We promptly fell back to \$2.  
13 And the pink line is the futures market as of January 2nd of  
14 '02 as we looked forward.

15                   The futures market has a lot of contracts  
16 traded in the front end, not as much traded in the back end.  
17 The points I want to point out here, what I call our 2001  
18 rate case, was filed in November of 2000 when gas was about  
19 \$4.50. Prices went up to \$9, and in this area, we worked  
20 with Staff, office Of public Counsel, And the interveners to  
21 come up with an IEC concept that we could all live with.

22                   We began our hedging program and finally rates  
23 went into effect with the IEC back about the time gas got to  
24 \$3. We invented a solution. By the time we worked through  
25 the process, the \$9 crisis was over, our shareholders had

1 already taken the hit, and I think we ended up with \$.59  
2 earnings that year.

3                   Another point I want to point out on this  
4 chart, we purchased some gas from Enron for '03 and -- '02  
5 and '03 delivery in the \$3.80 range, right in here. About  
6 July of 2001, Enron declared bankruptcy on July of 2003 when  
7 the market had fell to about \$3. We were able to replace  
8 those Enron contracts with lower price gas because Enron went  
9 bankrupt.

10                   The IEC had gas prices in the base charge at  
11 that time about \$3.50 per million BTU. We began our hedging  
12 program with three goals; one was to reduce volatility, one  
13 was to have a fair price for our customers, and one was to  
14 have a predictable price that we could utilize in rate  
15 proceedings.

16                   Historically speaking, Staff had used a  
17 12-month ending approach, Staff had used a three-year average  
18 approach. We had changed our methodologies, the reality was  
19 none of this was doing a very good job of predicting where  
20 natural gas prices were going to go. As part of our risk  
21 management policy, we set out specific targets that we were  
22 going to hedge to. And when I say hedge, try to make prices  
23 known.

24                   We might do that with a physical purchase, we  
25 might do that with a NYMEX contract, we might do that with an

1 over-the-counter contract with somebody like British  
2 Petroleum. But we set up targets that said in '02 -- by the  
3 end of '02, we would have 60 to 80 percent of our 2003 gas  
4 needs hedged, 40 to 60 of our '04, 20 to 40 of '05, and 0 to  
5 20 of '06. That was our policy that we were living by during  
6 2002. That policy was filed as rebuttal testimony in our  
7 next case. Contrary to some of the statements made in the  
8 pleadings opposing our filing, we could not have hedged more  
9 and still remain within policy.

10                   This next slide shows spot prices going out a  
11 little bit further. We're now looking at a picture as of  
12 12/31/02, and you'll see now we've bottomed out and we're  
13 having a new spike. We filed a 2002 case in March. We  
14 reduced the IEC through a joint stipulation and Commission  
15 approval in June of '02, and the new case went effective in  
16 December of '02.

17                   This 2002 case was not driven by fuel. It was  
18 driven by a new capital structure. The reason it wasn't  
19 driven by fuel is we hedged a lot of our gas. We began our  
20 hedging program when gas was between \$2.50 and \$3.50, and we  
21 hedged a lot at that time frame. And so this next spike  
22 really didn't effect us. We had 80 percent or so hedged of  
23 the next years burn.

24                   As we went forward, we did change or policy.  
25 We looked back and said, boy, we wished he we would have

1 bought more when it was \$2.50 to \$3.50, so we changed our  
2 policy in August of '03 to allow us to buy a higher  
3 percentage so that we could buy up to 80 percent of the  
4 fourth year out. And that change was made in August of '03.

5               This chart now looks out to the end of the  
6 next year, and I have two corrections to make on this slide.  
7 Where it says 12 of '01 under the 2002 case, that should  
8 state 12 of '02. And on the right side where it says actual  
9 12/31/0, it should say 12/31/03. Again, you see the spike,  
10 you see in 2003 that we began about \$4 per million.

11               We had a peak of about \$7 per million, and we  
12 ended about \$4.50 a million. Empire's actual expense for gas  
13 during calendar year 2003 was about \$3.02 a million BTU  
14 because we were able to hedge in the low value that occurred  
15 in January through July of '02.

16               The next slide jumps forward through the  
17 futures market as of April 2nd of '04, and actual through  
18 June of '04, and you see this spike now has continued. It's  
19 persistent. It's ran out past where we had large hedged  
20 positions when we started our program. You'll see prices  
21 above \$6.20 in the front part of this curve. Because we  
22 haven't got that much hedged, our shareholders are now  
23 feeling harm.

24               The futures line on the bottom on the right  
25 side is the futures that existed as of the time we filed our

1 case. The pink line futures on the right is where the  
2 futures market moved to by the time we filed our IEC tariff.  
3 There are hints in some of the reply brief that the timing of  
4 our interim filing was due only to lack of action on fuel  
5 adjustment clause in the legislature. What is failed to be  
6 recognized is there's a full \$.50 to \$.75 increase in natural  
7 gas cost in that same month period.

8                   The next chart shows the futures market on the  
9 right side on July the 9th and that's not too terrible far  
10 from where it is today. Notice that we're seeing spikes  
11 clear up in the \$7 range, so gas prices have continued to  
12 stay high.

13                   I want to point you to the left side of this  
14 chart now and talk about that whole section that's between \$2  
15 and \$3. And I want to again point out the second drop  
16 between \$2 and \$3 after the spike to \$9 before we did a  
17 majority of our merging. And as I look back, it's real easy  
18 to say, boy, I wish I would have hedged more.

19                   But if you look at July 8th of 2002, the  
20 bottom left-hand number shows I had 20 million MMBTU gas  
21 hedged at \$3.26. I had over a \$60 million position in the  
22 market, and I was looking back going, God, if gas stays at  
23 \$2, what's this Commission going to do? And so it's very  
24 easy now with 20/20 hindsight to look back and say I should  
25 have bought more at \$3.26.

1                   At that time, I was looking backwards at \$2 --  
2 \$2 to \$3 saying how is this Commission going to react to  
3 \$3.26. By July 9th of '03, we've continued to take more  
4 positions, and by this time, we have 14,285,000 MMBTU hedged  
5 at an average price of \$3.50. As time has marched on and  
6 we've taken smaller positions in the climbing markets, our  
7 average cost has continued to increase.

8                   By July 9th of '04, I had 13.8 million hedged  
9 at an average price of \$4.21. Once again, time has marched  
10 on, average prices has continued to go up. When you look at  
11 the balance of 2004, I've got 2.6 million MMBTU of gas hedged  
12 at an average price of \$3.27. In today's market, that makes  
13 -- that's around \$6, that makes me feel really good.

14                   The unfortunate thing is I have about four  
15 million -- 3,977,506 expected demand between August and the  
16 end of the year, so that difference between 3.9 and 2.6 is  
17 the amount of gas that I have to buy on the spot market.  
18 When you look on out at 2005, what you're going to see is a  
19 continued decline in how much I have hedged and a continued  
20 increase in the average price of that hedged product.

21                   In 2005, I've got four million two hedged at  
22 an average price of \$4.15 with an expected demand of ten  
23 million five. In 2006, I have 2.2 million hedged at an  
24 average price of \$4.21 out of an expected demand of 11.1.  
25 And if I was going to hedge more in 2006 today, the average

1 price would be someplace around \$5.50. As you go out to  
2 2007, I have 3 million hedged at an average price of \$4.53.  
3 And again, by '08, a little bit further drop to a million  
4 eight hedged at an average price of \$4.569.

5 All of this hedging doesn't come without risk.  
6 And through the 2002 time frame, credit risks became  
7 paramount, and we were able to manage this risk, and to this  
8 date, the Commission hasn't seen this type of information  
9 from us.

10 What's not on this chart, and let's go back  
11 to in November '01, we would have showed a contract with  
12 Enron on this slide. And it would have showed that we owed  
13 Enron about \$6 million if Empire defaulted or if Empire went  
14 bankrupt or defaulted. We would have owed \$6 million. So it  
15 would have showed credit exposure to Enron.

16 By July of '02, our positions had mostly all  
17 flipped. Meaning that the contract values that we had  
18 contracted for were all better than the current market. So  
19 in this case, and the first one the example is BP, or British  
20 Petroleum, we had contracted for gas at sixteen million  
21 seven.

22 If we had to replace that in the market as of  
23 July 1 of '02, we would have had to spend \$461,000 more. And  
24 as I look through that, Duke was recently downgraded at that  
25 time and in trouble, Williams price had dropped to less than



1 a dollar fifty. E Prime was a subsidiary of Excel and was in  
2 trouble. Aquila had their troubles that you all know about.  
3 Western Resources share price had dropped to less than \$10 a  
4 share. As I looked at my counter party risk, again, it's  
5 real easy to say I would have hedged more, but I just pray I  
6 wouldn't have hedged more with Enron or practically anybody  
7 else on that list.

8                   As you go on to July of '03, you see our  
9 counter party list has shrunk. We now have more exposure  
10 with British Petroleum and Morgan Stanley. Should Morgan  
11 Stanley Default as of July 1 of '03, we would have had to  
12 take new positions in the market as of \$12.1 million more.  
13 This starts to show the low prices that we hedged at versus  
14 where the market went to.

15                   I still got a lot of exposure with Western  
16 Resources at that time and I'm still significantly concerned  
17 about Western's ability to perform to their contracts.  
18 Through that time, we worked through a netting agreement with  
19 Western Resources such that we would net out bills on the  
20 Jeffrey contract with this swap that we did in the hedge --  
21 in the natural gas market.

22                   By July 1 of '04, you'll see that we virtually  
23 got the same counter parties as before. We still have a lot  
24 of credit exposure with British Petroleum, and a lot of  
25 credit exposure with Morgan Stanley.

1                   In order to implement the IEC tariff, I think  
2 we all have to figure out a way to figure out what is in our  
3 base rates today. And we all know there was a black box  
4 settlement surrounding our last case. What I do know, in  
5 rebuttal testimony, I presented evidence of \$18.09 per  
6 megawatt hour without demand charges. Staff witness Elliot,  
7 in what he referred to as around 28 had a base case of \$17.45  
8 per megawatt hour. So what is in rates should logically be  
9 in that range.

10                   That concludes my testimony. I appreciate  
11 your time and would stand for --

12                   JUDGE THOMPSON: Why don't you step over to  
13 the chair, sir. Cross-examination from Staff.

14                   MR. FREY: Your Honor, at this point, given  
15 you might say the surprised nature of the company's  
16 presentation in this case, we would ask for a 15-minute  
17 recess before we attempt to cross-examine this witness.

18                   JUDGE THOMPSON: Very well. We'll take 15  
19 minutes.

20                   MR. FREY: Thank you.

21                   (A BREAK WAS HAD.)

22                   JUDGE THOMPSON: We'll go back on-the-record,  
23 then. Please proceed.

24                   MR. FREY: Is the purpose of my appearance at  
25 this point simply to cross-examine the witness? Do I

1 understand that correctly?

2 JUDGE THOMPSON: Is there something else you'd  
3 like to do?

4 MR. FREY: Well, I just -- at some point, I  
5 would like to offer some comments into the record, but it  
6 doesn't have to be at this point.

7 JUDGE THOMPSON: You will certainly have that  
8 opportunity, sir.

9 MR. FREY: Thank you.

10 CROSS-EXAMINATION

11 QUESTIONS BY MR. FREY:

12 Q. Good morning, Mr. Beecher.

13 A. Good morning, Mr. Frey.

14 Q. I have just a few questions for you. First of  
15 all, is Empire District -- the Empire District Electric  
16 Company providing safe and adequate service at this time?

17 A. It would be my opinion we are.

18 Q. Do you project that Empire will be providing  
19 safe and adequate service on April 21st of next year --  
20 excuse me, April 1st of next year?

21 A. We will do all in our power to provide safe  
22 and adequate service. Continued high gas prices without rate  
23 relief may not make that possible.

24 Q. Do you know whether, in the past, Empire has  
25 filed for interim rate relief?

1           A.       Yes, we have.

2           Q.       And can you name the cases in which Empire  
3 filed for interim rate relief?

4           A.       Not off the top of my head.

5           Q.       Is it fair to say, for example, that the  
6 company filed for interim rate relief in connection with its  
7 permanent rate case in 2001, I believe, Case No. ER-2001-299?

8           A.       My recollection is that we probably did, and I  
9 think that's the year we ended up with \$.59 earnings and we  
10 did not get rate relief.

11          Q.       And is it fair to say that the company also  
12 filed for interim rate relief in connection with its last  
13 permanent rate case, which was ER-2002-424, I believe, and  
14 the interim filing, as I recall, was ER-2002-425?

15          A.       I can't recall exactly, but there was a case  
16 where the revenue from the off-system sales was left out of  
17 the case, in the permanent case, and we filed to try to get  
18 that back because of the mistake in the calculation of the  
19 tariffs.

20          Q.       And you're not sure, then, that the company  
21 also asked for -- that that request was in connection with  
22 its request for interim rate relief?

23          A.       I just can't recall which cases had interim  
24 relief and which did not.

25          Q.       Do you know in any instance -- do you know of

1 any instance where the Commission has granted Empire interim  
2 rate relief?

3 A. It's my understanding that in the 1982 case,  
4 interim rate relief was granted.

5 Q. Do you have the case number on that?

6 A. I do not.

7 Q. Do you know what standard the Commission  
8 applied in each of these instances of Empire's request for  
9 interim rate relief?

10 A. I have read most of the Orders over time.  
11 They apply -- they have, in the past, especially recently,  
12 applied some sort of an emergency standard with the terms of  
13 the emergency being prescribed by the Commission.

14 Q. Do you know whether Empire can finance in  
15 order to meet its capital needs at this time?

16 A. The next presenter from Empire, Bill Gipson,  
17 is far more qualified to answer that than I. And I think to  
18 answer your question can we finance today and can we finance  
19 in '05 and '08 and '09, I think all have different answers.  
20 Today, I think we're fine.

21 Q. Thank you. Can you tell me what prevented you  
22 from filing on April 30th, the presentation that you made  
23 today? April 30th, of course, being the date in which the  
24 company filed its permanent rate case.

25 A. The presentation wasn't prepared on April

1 30th.

2 Q. Is there a reason for that?

3 A. No.

4 Q. What prevented you from filing this -- on May

5 20th, the presentation you made today?

6 A. It wasn't prepared on May 20th.

7 Q. And is there a reason?

8 A. We didn't have an on-the-record presentation

9 scheduled.

10 Q. You -- were copies of Exhibit 1, which you've

11 presented today and offered into evidence, were they provided

12 to the parties in advance of today's presentation to any of

13 the parties?

14 A. They were provided by attorneys right before

15 the presentation began.

16 Q. Do you know why Empire did not file a rate

17 case before April 30th of this year?

18 A. We consider a variety of factors, including

19 our rates, including our rates of return, including fuel

20 costs, fuel costs projections, projected earnings, past

21 earnings. We try to consider all relevant factors before we

22 decide to file a case. We don't take filing a case lightly

23 and we try to make sure that the case is warranted before we

24 file.

25 Q. So it was your opinion, then, that the concern

1 with respect to, let's say, protecting both the company and  
2 ratepayers, was not sufficient -- sufficiently compelling at  
3 that time to file a rate case; is that correct?

4 A. Weighing all relevant factors, when we filed  
5 in April was the time we felt to be correct.

6 Q. Do you know whether Empire could have filed  
7 its rate case as early as September 1st, 2003?

8 A. Referring to Page 23 of my slides, which is  
9 evolution of gas markets since '97 and it says actual through  
10 June of '04, gas prices in September of 2003 were going to be  
11 on the order of \$5 per million. Our need for rate relief was  
12 not as significant. And as a matter of fact, our 12-month  
13 ending cost December of '03 was only \$3.02 per million  
14 because we had been able to successfully hedge earlier in  
15 time. So our need for rate relief in September of '03 was  
16 not as prevalent.

17 Q. Does the September 1st, 2003, date have any  
18 significance regarding Empire being able to file a rate case,  
19 do you know?

20 A. There may have been a moratorium in the  
21 previous case from new filings, but I don't specifically  
22 recall a date.

23 Q. I believe you said that Empire could not hedge  
24 further and still remain within its policy; is that correct?

25 A. That's true at varying points in time and we

1 have different hedge targets at different points in time.

2 Q. And what do you mean by remaining in policy?

3 A. We have a risk management policy that lays out  
4 our goals and objectives for our hedging, which includes a  
5 fair price for the consumers, a predictable price. And  
6 within that policy, it's laid out what instruments we can  
7 utilize to hedge, which is physical contracts, financial  
8 swaps, futures contracts, combination of call options and put  
9 options. The policy very specifically lays out what tools we  
10 can use.

11 Those tools are approved through our  
12 resolution with our Board of Directors. The policy lays out  
13 specific targets year by year. We have a monthly risk  
14 management oversight committee meeting to make sure that we  
15 are hedging according to our policy. The policy is revised  
16 about once a year. At least one and maybe two versions have  
17 been filed -- a version was filed with my direct testimony in  
18 this case, and a version was filed with my rebuttal testimony  
19 in the previous case.

20 Q. Is it correct to say, then, that the Board of  
21 Directors sets the policy that Empire adheres to regarding  
22 this policy?

23 A. The risk management oversight committee really  
24 has the authority and responsibility for setting the policy.  
25 The Board of Directors simply approves the instruments which



1 we use to hedge.

2 Q. And can you state who exactly sits on that  
3 committee?

4 A. The risk management oversight committee is  
5 chaired by Greg Knapp, our CFO. Dave Gibson, our  
6 Vice-President of Regulatory and General Services, myself,  
7 Vice-President of Energy Supply, Rick McCord, who is our  
8 Director of Wholesale Energy, Daryl Coyt, our controller. We  
9 then also have non-voting members, which include Bill Gipson,  
10 our CEO, and Carol Spriggs, our Director of Auditing.

11 Q. Thank you. The decision regarding policy is a  
12 management decision, is it not, and it does not require  
13 Commission authorization? Is that correct?

14 A. I think -- yes.

15 Q. And I just have a question by way of  
16 clarification on your series of charts in this exhibit you've  
17 presented today. Toward the end of the exhibit, where you  
18 talk about the balance of the 2004 position August through  
19 December --

20 A. Yes.

21 Q. Do you have that?

22 A. Yes.

23 Q. And is it the case, then, for the balance of  
24 the year 2004 that the company is hedged to the extent of 66  
25 percent?

1           A.       That's correct, we have 2.6 -- 2,620,000 MMBTU  
2 hedged at an average price of \$3.27 with an expected amount  
3 of 3,977,506 MMBTUs.

4           Q.       Okay. And you've indicated on the next page,  
5 I believe, that for 2005, you're going to be -- expect to be  
6 hedged at a level of 40 percent, and I guess an average cost  
7 of four dollars -- about \$4.15 per MMBTU; is that correct?

8           A.       That's correct, we have 4.2 million hedged out  
9 of an expected value of 10.5.

10          Q.       Do you happen to know if those values would  
11 look any different for, say, just the first half of 2005 or  
12 even the first quarter of 2005?

13          A.       The position report, which these came from,  
14 has monthly values in it, but I do not have them with me, so  
15 I cannot directly answer that.

16          Q.       Okay. Thank you, Mr. Beecher.

17                   MR. FREY: May I have a moment, your Honor?

18                   JUDGE THOMPSON: You may.

19          Q.       (By Mr. Frey) Just a couple more questions,  
20 Mr. Beecher. Isn't it true that you added over \$50 million  
21 to rate base when you bought -- when you brought on Energy  
22 Center 3 and 4 in 2003, after the rates were effective in the  
23 last case?

24          A.       This may be a technicality, but I don't think  
25 we've had a case since those units came on, so I'm not sure

1 they've been added to our rate base, and therefore, our cost  
2 of service, we did spend \$55 million to install Energy Center  
3 3 and 4.

4 Q. Those units burn gas, do they not?

5 A. Yes, sir, they do.

6 MR. FREY: Thank you very much. That's all I  
7 have.

8 JUDGE THOMPSON: Thank you, Mr. Frey.  
9 Mr. Coffman.

10 MR. COFFMAN: Thank you.

11 CROSS-EXAMINATION

12 QUESTIONS BY MR. COFFMAN:

13 Q. Good morning, Mr. Beecher.

14 A. Good morning, John.

15 Q. Is it your understanding that the scope of  
16 this proceeding, the subject matter, that is, is limited  
17 exclusively to what rate increase this Commission might order  
18 prior to the ultimate permanent rate decision in the rate  
19 case?

20 A. My understanding was I was supposed to present  
21 facts about why we have gas exposure and what kind of  
22 exposure we have today.

23 Q. Okay. And is it your understanding that  
24 Empire is asking for interim rate relief during the pendency  
25 of the permanent rate case?

1           A.       Again, it's probably a question of semantics.  
2   What we're asking for is the suspension of the IEC tariff to  
3   be lifted early and the IEC tariff, I suppose, the background  
4   is that's an interim tariff and that is not permanent.

5           Q.       Okay. And what standard do you think the  
6   Commission should apply in deciding whether or not to do  
7   that?

8           A.       I think the Commission has a responsibility to  
9   try to balance the issues and balance the circumstances  
10  between the customers and the shareholders.

11          Q.       And in granting some rate increase in the  
12  middle of this case, you're not suggesting that this  
13  Commission apply the traditional emergency or near emergency  
14  standard?

15          A.       I'm suggesting that the Commission have the --  
16  use the judgment that they've been empowered with to the  
17  extent that they can use that judgment within the realms of  
18  the law.

19          Q.       Okay. And you have not alleged that Empire  
20  would have any difficulty in providing safe and adequate  
21  service during the pendency of this case, have you?

22          A.       I have not alleged that.

23          Q.       Do you believe that there's any possibility  
24  that Empire would not be able to provide safe and adequate  
25  service prior to the conclusion of the rate case?

1           A.       We have a line of credit that is virtually  
2 unused, and to the extent that gas prices stay high and we  
3 have to end up drawing on that significantly, it would take a  
4 pretty significant decline in order to put us in default  
5 under that line. I'm not the -- not the one that knows all  
6 the details in that line, but I can tell you just because  
7 you're out of a job and you have a credit card doesn't mean  
8 you should go borrow against it.

9           Q.       Are you aware of any possible significant  
10 decline that you can identify?

11          A.       There's significant amount of exposure. We've  
12 got, again, about 2.6 million MMBTUs of gas hedged for the  
13 balance of the year, about 4 million that we're expecting to  
14 burn at cost, so about 1.4 million MMBTUs of exposure at cost  
15 or about \$3 per cost MMBTU more than in our currently rates.

16          Q.       That's simply exposure, not necessarily the  
17 benefit would cause some significant decline, correct?

18          A.       Continued poor financial performance causes  
19 decline.

20          Q.       Let me ask a question about your presentation  
21 handout. You went through several pages, and these aren't  
22 numbered, but I'll try to identify them. You went through  
23 several pages that had risk management status at the top and  
24 the chart has aggregate 2002-2006 position.

25          A.       Yes, sir.

1 Q. I believe you had --

2 A. That's the 24th slide in the packet.

3 Q. And you have a slide with the aggregate 2003

4 and 2007 position and a slide that shows the aggregate

5 2004-2008 position. Is it true that the unhedged positions

6 that are shown in those pie charts are primarily in the

7 distant future and outside the period that this rate case

8 will be pending?

9 A. The only chart that's current today is the one

10 that says aggregate 2004 through 2008, which shows about

11 50,096,530 MMBTUs expected over the next five years. That is

12 about 10 million MMBTUs a year. So 4 million of that is

13 within this calendar year and about 10 million of it is

14 within the calendar year 2005.

15 Q. I understand that. So I assume the answer to

16 my question is yes, that most of this is in the distant

17 future.

18 A. The answer is 4 million of it is in 2004, 10

19 million each in each year 2005, 6, 7, and 8.

20 Q. And with the exception of that 4 million

21 some-odd number, is outside of the time period that this rate

22 case will be pending, correct?

23 A. I believe the operational law day on this case

24 is sometime in March of '05.

25 Q. Okay. And the information contained in these

1 -- these aggregate position charts, was this information  
2 known to you as of September, 2003?

3 A. The chart titled aggregate 2002 through 2006,  
4 as of July 8th, was known September 2003. The aggregate 2003  
5 through 2007, as of July 9th, was known as of September 2003.  
6 The aggregate 2004 through 2008 was not in existence as of  
7 September 2003.

8 Q. Was a substantial portion of the data there  
9 known as of September 2003?

10 A. All the data, all the positions that we had  
11 taken as of August 31, 2003, would have been known.

12 Q. Okay. You made a statement about the  
13 percentage of energy that Empire District Electric Company  
14 derives from natural gas, and I believe you said  
15 approximately 29 percent of our energy; is that correct?

16 A. If you will refer back to the Page No. 5 that  
17 says Empire sources of energy, the pie chart on the right  
18 shows 2003 and 29 percent of our mix in 2003 was natural gas  
19 and spot purchase power.

20 Q. Will that change substantially if you were to  
21 show a pie chart of 2004? That is, would that 29 percent  
22 figure change substantially?

23 A. Without adding any additional coal-fired or  
24 renewable energy generation, that pie continues to grow as  
25 most of our incremental energy is served from natural gas.

1           Q.       Okay. Now, I -- I was interested to hear you  
2 make a statement that I believe you said that some of the  
3 statements in some of the pleadings regarding whether Empire  
4 could have hedged more were not correct. Did I hear you  
5 correctly?

6           A.       I did not say that we could not hedge more. I  
7 said given what I was looking at the time, if you consider  
8 all factors, there are reasons I did not hedge more.

9           Q.       Okay. Well, I thought I heard could not, but  
10 your answer makes more sense now that I hear you state it  
11 this way.

12          A.       If I said that, that was incorrect.

13          Q.       Is there any specific statement in any  
14 specific pleading regarding Empire's hedging practices that  
15 you would describe as inaccurate? I just want to make sure  
16 that the Commission is not left with some --

17          A.       The statements in the pleadings, the way I  
18 remember them, said we could have hedged more. And without  
19 the context of everything else that was going on, including  
20 the problems that we were having with credit partners,  
21 including the amount of hedged position we already had,  
22 including looking back at gas between \$2 and \$3 only a year  
23 earlier, without those contexts, the statement that we could  
24 have hedged more is not whole.

25          Q.       Okay. Well, is it true that your risk



1 management policy requires or allows you to hedge 60 to 80  
2 percent of your 2004 natural gas needs?

3 A. Our risk management policy required us to  
4 hedge between 60 and 80 percent by the end of calendar year  
5 2003.

6 Q. And is it true that your actual hedging was  
7 closer to the minimum 60 percent than the higher 80 percent?

8 A. That is true, and it boils down to how many  
9 positions at \$5 and \$6 did you think was the right position  
10 to take.

11 Q. All right. Although, I mean, it is true that  
12 you could have hedged up to 80 percent, you just didn't think  
13 it was wise at the time.

14 A. And we would have hedged at prices much higher  
15 than what we currently have.

16 Q. Okay. I look at your prepared sworn direct  
17 testimony, and on Page 9, you make a statement that if Empire  
18 had been able to effect a quick rate proceeding, customers  
19 would have paid more, and I assume that would have been a  
20 rate case in -- filed in 2003. Am I understanding that  
21 testimony correctly?

22 A. The testimony says if we could have, and it  
23 would have had to be a case that was filed in -- do you have  
24 a copy of my testimony I can read?

25 Q. I do.

1           A.       Thank you. The statement refers to our  
2 hedging practices, and that if we had purchased all on the  
3 spot market, the cost would have been about \$13 and a half  
4 million more had we not hedged, and if we could have effected  
5 a rate proceeding, and that would have been deemed prudent,  
6 that would have been passed on to the customers.

7           Q.       And nothing would have prevented Empire  
8 District Electric Company from filing a rate case as early as  
9 September of 2003, correct?

10          A.       When we considered all relevant factors, we  
11 didn't think to September of 2003 was the appropriate time to  
12 file a case.

13          Q.       But nothing prevented the company, correct?

14          A.       Not to my knowledge.

15          Q.       Okay. And do you understand when new rates  
16 could have been in effect if the company had filed in  
17 September of 2003?

18          A.       My understanding is operational law dates in  
19 Missouri are usually 11 months for fully contested cases.

20          Q.       So the minimum time frame would have required  
21 a rate change by August of 2004, correct, had the company  
22 filed a rate case in September of 2003?

23          A.       With an 11-month time frame, I believe that's  
24 11 months from September to August.

25          Q.       Thank you. I have two more questions.

1 Referring back to your handout, you expect approximately 10.5  
2 million MMBTUs to be of natural gas to be burned in 2005.  
3 How much of that is expected to be used in the period from  
4 January to March of 2005, do you know?

5 A. I do not know specifically.

6 Q. I want to refer to one more slide, and this is  
7 the -- they're not numbered. It's the slide that says risk  
8 management setting balance of 2004 position August through  
9 December.

10 A. That will be the 27th slide in the packet.

11 Q. We'll call that Page 27 of your handout.

12 COMMISSIONER DAVIS: Which page is that?

13 MR. COFFMAN: 2004 position paren August  
14 through December.

15 Q. (By Mr. Coffman) Mr. Beecher, on -- according  
16 to this pie chart, nearly 60 percent of your August through  
17 December 2004 position is hedged financially and it is hedged  
18 at approximately \$3.27, correct?

19 A. The average price of the 6 percent physical  
20 and the 60 percent financial is \$3.27.

21 Q. So 66 percent is hedged at an average of  
22 \$3.27?

23 A. Correct.

24 Q. Would that be correct? And is this rate below  
25 the natural gas price that you actually believe is embedded

1 in current rates?

2 A. It's very close. I actually believe someplace  
3 around \$3.30 was used to set rates in the last case.

4 Q. Okay.

5 A. Black box settlement, my opinion.

6 Q. So it's actually locked in lower than what you  
7 believe is embedded in current rates?

8 A. By \$.03.

9 Q. And you understand that there may be some  
10 disagreement about what exactly is embedded in current rates?

11 A. I agree with that.

12 MR. COFFMAN: Okay. I think that's all I  
13 have. Thank you.

14 JUDGE THOMPSON: Thank you, Mr. Coffman.  
15 Mr. Conrad.

16 CROSS-EXAMINATION

17 QUESTIONS BY MR. CONRAD:

18 Q. Good morning, sir.

19 A. Good morning.

20 Q. I seem to recall that there was a 250-megawatt  
21 purchase power contract in Empire's history. Do you recall  
22 that? Was that before your time?

23 A. We had a contract with Associated Electric  
24 that got up over 200 megawatts sometime in the mid-90's, but  
25 I don't know if it went to 230.

1 Q. Was that before your time, Mr. Beecher?

2 A. No, sir.

3 Q. You had a gap in service with Empire, didn't

4 you, sir?

5 A. Yes, I did.

6 Q. What was that gap?

7 A. I left Empire in August of '99; I believe I

8 returned in February of 2001.

9 Q. And where did you go during that gap?

10 A. I went to work for Black & Veech in Kansas

11 City, Missouri -- or Kansas.

12 Q. Doing what?

13 A. Two jobs. I was a Service Area Leader for the

14 consulting arm of Black & Veech, and later, I was Assistant

15 Director of Marketing and Strategic Planning in the Energy

16 E&C Business.

17 Q. But you were with Expire during the period of

18 time this 200-some-odd megawatt purchase power was in place,

19 weren't you, sir?

20 A. I came for work in Empire in 1988 and left in

21 1999. We had a variety of purchase contracts through the

22 90's.

23 Q. And the custom and practice, to your

24 knowledge, sir, of doing purchase power contracts is --

25 hasn't fallen out of style, has it?

1           A.       There has been a tremendous change in the type  
2 of purchase power contracts --

3           Q.       Just answer my question, sir. Are they still  
4 being done? Are purchase power contracts still being done?

5           A.       Short-term purchase power contracts are not as  
6 prevalent as they were in the mid-90's. There are much more  
7 long-term life of asset --

8           Q.       Are they still being done, sir?

9           A.       Yes.

10          Q.       Thank you. You talked about an IEC that  
11 Empire had. How many IECs has Empire had?

12          A.       One, to my knowledge.

13          Q.       What was the duration of that IEC as agreed?

14          A.       The IEC first went effective in October of  
15 '01. We reduced the IEC in June of '02, and I believe the  
16 IEC became no more when the rates from the 2002 case went  
17 effective in December of '02.

18          Q.       Let me ask the question again. As originally  
19 agreed, what was the duration of that IEC?

20          A.       It was a period longer than a year, and I  
21 can't remember whether it would be two or three. I really  
22 don't know.

23          Q.       But the period that you described was shorter  
24 than two, and certainly shorter than three years, correct?

25          A.       The period is shorter, the prices were

1 falling, and we were able to be fair to our consumers.

2 Q. Nevertheless, Empire basically asked that that  
3 be terminated; is that correct?

4 A. We asked, and the other parties agreed, and  
5 the Commission ultimately approved, a reduction in the IEC  
6 between when we filed the permanent case and when new rates  
7 went effective for the '02 case.

8 Q. And in the course of the 2002 case, you did  
9 not ask for that IEC to be continued; is that correct?

10 A. I don't remember what was in direct testimony  
11 in that case.

12 Q. Do you recall that you came out of that case  
13 with an IEC?

14 A. Out of the 2002 case?

15 Q. Yes, sir.

16 A. I do not recall that we did.

17 Q. But had the IEC been left in place as it was  
18 originally designed, it would have been in effect during that  
19 period. Would it not?

20 A. I don't remember the expiration date on the  
21 original.

22 Q. Well, you've indicated you couldn't remember,  
23 but the lowest period of time that you indicated you could  
24 remember was two years. Two years would have comprehended  
25 the 2002 case, would it not?

1           A.       If, in fact, it was two years and it went in  
2 effect in October of '01 and would have went until October of  
3 '03.

4           Q.       The next to the last sheet of your little  
5 packet this morning is where I'd like for you to look,  
6 Mr. Beecher, for just a moment. Are you there?

7           A.       I'm there, sir.

8           Q.       What natural gas cost is comprehended in  
9 \$18.09 per megawatt hour?

10          A.       At the time that run was put together, our  
11 hedged price was included at whatever hedge position we have,  
12 and the futures market was used for the balance of the year.

13          Q.       And what was that price, sir?

14          A.       I do not know.

15          Q.       Would you agree with me that there were other  
16 components in that \$18.09 megawatt hour than just the cost of  
17 natural gas at a particular point in time?

18          A.       There was natural gas, natural gas  
19 transportation, natural gas losses, coal, coal  
20 transportation, heat rate components, purchase power costs  
21 and availability, a plethora of other variables.

22          Q.       Looking at Mr. Elliot's, you may have answered  
23 this question with Mr. Coffman, what price was -- for natural  
24 gas was comprehended in \$17.45 per megawatt hour price?

25          A.       There were significant differences in the



1 Staff's run and the company's run between the gas cost, the  
2 amount of gas burned, the purchase power prices, non-contract  
3 purchase power prices and the amount of non-contract purchase  
4 power availability, and they are intertwined and they do make  
5 a difference on each other. I cannot tell you specifically  
6 the cost that the Staff used in that run.

7 Q. You used the term intertwined. What do you  
8 mean?

9 A. If you will turn to the slide that says  
10 buildup of load duration curve, and this is the 12th slide in  
11 the packet that has the peaking units being the second --  
12 second down in the legend. Specifically, if you'll look in  
13 the September -- or sorry, July 22nd time frame, you'll see  
14 hourly demand that's much in excess of what we generated.  
15 And in that case, we gen -- we purchased that energy to fill  
16 that load on July 22nd with a lot of non-contract purchase  
17 energy.

18 The Staff has a methodology they go through  
19 where they -- if you bought a certain amount of energy on a  
20 Monday on hour two, that they assume that that certain amount  
21 of energy is available every Monday on hour two throughout  
22 the month. And for instance, if you go back to July 3rd,  
23 you'll see there wasn't any purchase energy that we bought  
24 that day.

25 And so if you make a lot of non-contract

1 purchase energy available at a price less than gas, you can  
2 put a real high price for gas in, and the model won't burn  
3 any, so the model dispatches the gas resources against the  
4 purchase power resources, and so they're intertwined.

5 Q. Would it then be fair to say that both the  
6 \$18.09 price and the \$17.45 per megawatt hour price are also  
7 intertwined?

8 A. The Staff's run and the company's run were  
9 completely independent.

10 Q. What software do you use?

11 A. We were using ProSim.

12 Q. What software did the Staff use?

13 A. They were using Realtime.

14 Q. Are both of them intended to be dispatch  
15 models or whatever they're called, Mr. Beecher?

16 A. They are both dispatch models.

17 Q. Now, is the difference just the software?

18 A. No.

19 Q. So it also has to do with assumptions,  
20 including assumptions about down time for particular units,  
21 scheduled outages, unscheduled outages, track records of that  
22 nature, isn't it?

23 A. It includes all variables relating to unit  
24 performance, including outages, including heat rates,  
25 including non-contract purchase power price and assumed

1 availability, natural gas prices, transportation costs, all  
2 costs that end up in our fuel accounts.

3 Q. So the natural gas cost is really just one of  
4 several intertwined components in the \$17.45 and \$18.09  
5 megawatt hour price; is that correct?

6 A. That's correct.

7 Q. Now, while you're on that load duration curve,  
8 I think you said it was Page 12.

9 A. Uh-huh.

10 Q. How many interruptible customers do you have?

11 A. I believe we have one right now.

12 Q. Is your company aggressively marketing  
13 interruptible service?

14 A. No.

15 Q. Would the ability to curtail or to interrupt  
16 load allow you to limit your hourly demands on those days?

17 A. Which days?

18 Q. Well, pick a day. Let's pick your 7/22 day.

19 A. If we, in fact, interrupted on that day, and  
20 it's a 7 megawatt customer, so it's less than one-half of one  
21 percent, there's also been a disagreement with our  
22 interruptible customer about whether we can interrupt on  
23 non-peak days.

24 Q. We'll talk about that disagreement in a few  
25 minutes, Mr. Beecher. I want to assure you of that. But my

1 question was if you have the ability to interrupt load for  
2 your customers, would that reduce those peaks that we see  
3 there, for example, on July 22?

4 A. As a matter of fact, less load means less  
5 load.

6 Q. And why are you not aggressively marketing  
7 interruptible service, Mr. Beecher?

8 A. At this point, we have more capacity -- we  
9 have capacity above the 12 percent minimum reserve margin  
10 requirement of the SPP.

11 Q. Now, going back to the IEC that you did have,  
12 that came out of the negotiated package. Am I correct?

13 A. It was a joint stipulation agreement filed  
14 with the Commission that the Commission approved.

15 Q. That included setting base rates, did it not?

16 A. In that case, I believe we tried ROE and some  
17 issues surrounding state line combined cycle, but I can't  
18 remember when the settlement came in reference to the time.

19 Q. So it was not a complete settlement of the  
20 case as you recall?

21 A. It's just been too long, I don't recall.

22 Q. Was there a particular adjustment in the  
23 agreement that was there that addressed Praxair's concerns?

24 A. There was an adjustment made to Praxair in  
25 order for Praxair to agree to the settlement, that the other

1 parties to the case would not agree to and Empire had to pay  
2 for that out of stockholder funds.

3 Q. So in order to get that entire package put  
4 together, there had to be an address to Praxair's concerns.  
5 Is that what you're saying?

6 A. In order to get a joint stipulation among all  
7 the parties.

8 Q. Now, did you subsequently have discussions  
9 with Praxair personnel, Mr. Beecher, about that adjustment?

10 A. Many times.

11 Q. Did you, in their presence, accuse me of  
12 extorting that agreement?

13 A. I don't believe I used the word extortion.

14 Q. You're under oath, Mr. Beecher. Did you not  
15 use the term extortion?

16 A. I might -- I did use the term blackmail, but  
17 not extortion.

18 Q. Do you understand what blackmail is,  
19 Mr. Beecher?

20 A. Yes, I do.

21 Q. Do you consider blackmail to be a crime?

22 A. Again, in the context of the conversation --

23 Q. Do you consider blackmail to be a crime?

24 MR. SWEARENGEN: Your Honor, I'm going to  
25 object to that, it calls for a legal conclusion.

1 MR. CONRAD: I asked him what he considered.  
2 JUDGE THOMPSON: I will allow the question,  
3 you may answer if you're able.  
4 THE WITNESS: I can't draw a legal conclusion.  
5 And in the -- but in the context of the -- you need to  
6 understand the context of the conversation we were having.  
7 His customer was --  
8 Q. (By Mr. Conrad) This is not responsive to my  
9 question. He's already indicated if he doesn't know the  
10 answer to the question, you say you don't know, sir. Do you  
11 know?  
12 A. In the context that I used --  
13 Q. Do you know?  
14 A. No.  
15 MR. CONRAD: Judge, I think that's all that I  
16 have for this witness at this particular time.  
17 JUDGE THOMPSON: Thank you, sir. We are  
18 overdue for a break for the reporter, so we'll go ahead and  
19 take ten minutes now.  
20 (A BREAK WAS HAD.)  
21 JUDGE THOMPSON: We'll go ahead and go back  
22 on-the-record. Ms. Woods.  
23 MS. WOODS: I have nothing for this witness,  
24 your Honor.  
25 JUDGE THOMPSON: Very well. Questions from

1 the bench, Commissioner Clayton.

2 QUESTIONS BY COMMISSIONER CLAYTON:

3 Q. Mr. Beecher, what is your position with  
4 Empire?

5 A. I'm Vice-President of Energy Supply.

6 Q. And what does that mean?

7 A. That means I'm responsible for the operations  
8 and maintenance of our power plants. I'm responsible for  
9 construction of new power plants. I'm responsible for fuel  
10 procurement of natural gas and coal, and for natural -- or  
11 for power marketing.

12 Q. Can you move one way or the other?

13 A. I'm sorry. Either one, I'm sorry. My fault.

14 Q. I couldn't see you there, I'm having a  
15 conversation and can't see your face. So you're  
16 Vice-President of an entire division, I guess. Is that a  
17 fair statement?

18 A. That's a fair statement.

19 Q. Okay. And in terms of energy supply, you've  
20 got to find where you're going to get the electricity and the  
21 fuel that runs the plants, correct?

22 A. That's correct.

23 Q. The discussion that you had earlier with one  
24 of the attorneys inquiring made reference to a previous IEC.  
25 Do you recall that conversation?

1           A.       Yes, I do.

2           Q.       And was that also an interim energy charge?

3           A.       Yes, it was.

4           Q.       And what was the nature of that IEC?

5           A.       The nature was --

6           Q.       How did it work, what was it, where did it

7 come about?

8           A.       Natural gas prices were about \$4.50 to --

9           Q.       I don't need the facts behind it, I just want

10 to know what it was, how it worked, and when it came about.

11 Maybe I should have asked that in the first place.

12          A.       It came about in a settlement in our 2001 rate

13 case. Prices had spiked to over \$9. Nobody knew where gas

14 prices were going to go, and so we worked out a compromise

15 whereby we set a floor for fuel and purchase power charges.

16 We put an IEC on top of it that we collect until such time as

17 the collection period is over. We do a true-up, and we

18 refund to actual prices, unless actual prices were more than

19 the top of the IEC, in which case there was no mechanism.

20          Q.       Okay. So basically you set a floor and a

21 ceiling for what natural gas would possibly cost, correct?

22          A.       We developed a floor and a ceiling for total

23 fuel and purchase power cost. So the floor used a low gas

24 price number, the ceiling used a higher gas price number, but

25 we developed a total fuel and purchase power number that



1 included all of the factors that one of the other attorneys  
2 was questioning me about.

3 Q. Okay. Now, that was at the conclusion of your  
4 2001 rate case?

5 A. That's correct.

6 Q. And have you had any rate cases between the  
7 end of that one and the beginning of this one?

8 A. Yes, we had a case, which I would call our  
9 2002 case.

10 Q. Okay. And was there any IEC as a part of that  
11 rate case?

12 A. There was no IEC as a result of that rate  
13 case.

14 Q. Did Empire seek an IEC in that case?

15 A. I don't recall, but I know by the end of the  
16 case, we were not asking for an IEC.

17 Q. Was it a settlement?

18 A. It was a settlement.

19 Q. Okay. Now, is the IEC that you're seeking in  
20 this case the same type of mechanism or is it different?

21 A. It's the exact same type of mechanism with  
22 different floors and ceilings.

23 Q. Okay. And a significant difference, also,  
24 that you're asking for that IEC to take effect immediately  
25 rather than waiting to the conclusion of the case?

1           A.       That's correct.

2           Q.       Did the floor and the ceiling that was  
3 developed -- that were developed in the 2001 rate case  
4 include provisions beyond the price of natural gas? Did they  
5 include other -- other cost items in that -- in those  
6 figures?

7           A.       Each party agreed to that floor and ceiling  
8 for their own reasons. From our perspective, from Empire's  
9 perspective, yes, we included a lot of other variables in  
10 determining that was the right floor and ceiling.

11          Q.       Did the stipulation and agreement set out any  
12 -- any items of cost that were included in those floor and  
13 ceiling amounts?

14          A.       It specifically said costs that are accrued in  
15 fuel accounts, and I don't remember the numbers, but it gave  
16 specific accounts where costs are charged.

17          Q.       And do those accounts include other items than  
18 just the wholesale price of natural gas?

19          A.       Yes.

20          Q.       They do. Okay. And although you can't  
21 testify to what the position of the other parties are, it's  
22 your understanding that Staff, OPC, and interveners are  
23 suggesting that the prices suggested in the floor and the  
24 ceiling do not include sufficient costing items for other  
25 aspects other than just the price of natural gas. Is that a

1 fair statement? Did that even make sense?

2 A. A little bit.

3 Q. A little bit?

4 A. The only other party in our '01 case in a ran  
5 a total fuel model was the Staff, fuel and purchase power  
6 model. To my knowledge, Office of Public Counsel and our  
7 interveners had not ran total fuel purchase power models, and  
8 so Staff is really the only other party that runs an entire  
9 model that includes all factors.

10 Q. Okay. How long have you been with Empire?

11 A. I went to work for Empire in May of '88 until  
12 my departure in August of '99. I then came back to the  
13 company in February of 2001 to present.

14 Q. And there's only been one IEC in -- during the  
15 time of your employment since 1988?

16 A. Only the one in 2001 is the one I'm aware of.

17 Q. Okay. The only one that you're aware. What  
18 were the circumstances -- I think you've already said this,  
19 but what were the circumstances in 2001 which required  
20 different treatment than in prior years?

21 A. First, Empire has probably a greater mix of  
22 natural gas than anybody else in any --

23 Q. You mean a higher percentage?

24 A. A higher percentage of use of natural gas than  
25 any other utilities in the state, which made us somewhat

1 unique. Our state line combined cycle plan had just came on  
2 and we didn't have any fuel hedged. And then at the same  
3 time, as the case was going on, if you will look at Slide No.  
4 16, which is the chart called evolution of gas market, the  
5 very first chart.

6 Q. Okay.

7 A. In the middle of that case, gas prices spiked  
8 to over \$9, or right at \$9, and all parties to the case  
9 realized that if gas prices sustained at that level, that it  
10 would be disastrous for the stockholders of our company. At  
11 the same time, nobody felt comfortable with setting permanent  
12 rates at \$5 or \$6 or \$7, given what the history liked like  
13 between \$2 and \$3. So the IEC was a compromise to try to get  
14 us through what we thought at that was a one-time unusual  
15 price spike.

16 Q. In 2002, as I'm not sure as I look at your  
17 chart, prices for natural gas were not high enough to warrant  
18 Empire seeking an IEC in that rate case?

19 A. It was a combination of two things, and if  
20 you'll look two slides later from the one you just looked at  
21 to what would be Slide 15 with the yellow line on the right  
22 side. Prices had just begun to increase. We had just hedged  
23 a significant amount of our gas in the \$3 range, and so even  
24 though prices were going up, they weren't anywhere close to  
25 \$7, and we had a significant piece of our natural gas hedged

1 that kept us from having significant worries at that time.

2 Q. Okay. And in this case, the price of gas has  
3 gone up again. At the time of this filing and your -- Empire  
4 is seeking an IEC in this case, correct?

5 A. That's correct.

6 Q. All right. Is there a threshold amount that  
7 Empire would look to seeking such rate treatment for -- is  
8 there a price of gas at which you all will seek an IEC or do  
9 you look at the volatility of the market, do you look at the  
10 amounts that you've hedged? Where is the cutoff from where  
11 you're going to ask for an IEC and where you're not going to?  
12 If you can answer that, you may not be able to.

13 A. I can't say that we've got a strategy or  
14 policy with a specific number in it. We try to look at all  
15 relevant factors, past earnings, future earnings, where the  
16 current gas market is, how much position we have hedged. You  
17 know, if we have 80 percent of the number hedged and gas  
18 prices go up to \$6, that may not -- that may not make enough  
19 exposure to matter. If we don't have anything hedged and gas  
20 prices go to \$9, that makes it an immediate impact to us. So  
21 there's a lot of factors that would go into that.

22 Q. Okay. So there are a lot more factors than  
23 just the simple price of natural gas, correct?

24 A. Correct.

25 Q. Okay. Now, in this discussion whether or not

1 we will lift the suspension on the tariff sheets for this IEC  
2 on a temporary basis until the conclusion of the case, how  
3 are we to fully evaluate each of those factors in making that  
4 decision?

5 A. One way that the Commission could do that  
6 would be to look at our 12-month ending rate of return and  
7 see that it's as of the -- as of the end of June is about 6.6  
8 percent, which is well below the Commission authorized return  
9 and includes all relevant factors in our business.

10 Q. So it's your suggestion that we should just  
11 look at your actual rate of return and that should -- that  
12 should determine whether or not we grant a temporary IEC in  
13 the next rate case?

14 A. No, that's one mechanism, one thing you can  
15 use to try to consider all relevant factors. I think you  
16 also need to consider impacts on customers and impacts on  
17 shareholders and try to balance the interest of both.

18 Q. Okay.

19 A. I thought you had asked me how you could  
20 consider all factors, and that would be the only way I know  
21 without completion of the full audit.

22 Q. Okay. Well, but there could be a lot of  
23 reasons behind whether or not the company's earning at its  
24 authorized rate of return, couldn't it be? It's not just  
25 because of higher gas prices or --

1           A.       That's true. There are lots of reasons -- all  
2 revenue and expense items make up that total.

3           Q.       This is may be a difficult question, but how  
4 is it possible to fully evaluate each of those on such a  
5 short-term basis when we will actually review each of those  
6 items over the course of this case, which will take several  
7 months?

8           A.       Even through a full audit, and as many data  
9 requests as we have, not everything is audited. Not  
10 everything is ever audited. They pick out big items, they  
11 pick out items of interest, but my experience has been even  
12 with all the hundreds of data requests, we never get every  
13 item audited.

14          Q.       Over the course of the 11-month life of the  
15 case?

16          A.       That's correct.

17          Q.       I guess it would be a fair statement that you  
18 don't get every item audited in three months since your case  
19 was filed either, correct?

20          A.       That's correct.

21          Q.       You were asked earlier about whether or not  
22 the company was providing safe and adequate service, and I  
23 believe you answered that that was in the affirmative, that  
24 Empire is providing safe and adequate service?

25          A.       We are today, yes.

1           Q.       Is there any type of emergency or an  
2 extraordinary concern in this year in this case that would  
3 require or suggest a need for this type of temporary rate  
4 treatment?

5           A.       Empire's next witness is going to talk more to  
6 this, but.

7           Q.       Just from what you do, from energy supply, I  
8 mean, do your best to answer the question.

9           A.       As long as the financial side of the house can  
10 get me credit to hedge gas, as long as they can get me credit  
11 to build new plants, as long as they can get me credit and  
12 payroll to pay my folks, I won't have an emergency.

13          Q.       In the last six months, have you ever not been  
14 able to have the credit to buy energy or have you ever not  
15 been able to meet payroll?

16          A.       Not in my area.

17          Q.       Have they ever failed? Have the financial  
18 people ever failed you in the requests that you made in  
19 keeping the company going?

20          A.       Not historically.

21          Q.       Okay. Is there, in this place in time, is  
22 there anything different that is going on than in past years  
23 since 1988 that would suggest a need for this type of rate  
24 treatment, in your opinion?

25          A.       The financial markets are much more adverse,



1 risk adverse, than they were in 1988 or the middle 90's.  
2 We've went through one year of extremely low earnings, \$.59.  
3 We never saw gas spikes to \$9 or \$7 in the past. We didn't  
4 have 30 percent gas exposure in the past. Today is very much  
5 different than even five years ago.

6 Q. Okay. As part of the IEC that has been filed  
7 as part of this tariff that has been suspended, is there --  
8 you suggest a floor and a ceiling in is this filing; is that  
9 correct?

10 A. Yes, we do.

11 COMMISSIONER CLAYTON: Okay. I don't think I  
12 have any other questions. Thank you Mr. Beecher?

13 THE WITNESS: Thank you, Commissioner.

14 JUDGE THOMPSON: Thank you, Commissioner.  
15 Commissioner Davis.

16 QUESTIONS BY COMMISSIONER DAVIS:

17 Q. I believe you testified earlier that you were  
18 not intimately familiar with what happened in Empire's last  
19 rate case, but you did know -- you know some of the basics,  
20 correct?

21 A. I was involved in the case, very involved in  
22 the fuel side, but it's not my primary responsibility as  
23 Vice-President of Energy Supply to know the details.

24 Q. Let me, okay, as Vice-President -- in your  
25 capacity as Vice-President of Energy Supply, case was filed

1 in '01; is that correct?

2 A. I believe the case was filed ten of -- I have  
3 it on a slide. Just one moment. The case was filed in  
4 November of 2000.

5 Q. Okay. And then was the decision '01 or '02?

6 A. The decision -- the 2001 rates were effective  
7 with an IEC October of '01.

8 Q. Okay. Now, at some point, did the -- did the  
9 various credit rating companies come in and opine on Empire's  
10 bond rating or creditworthiness?

11 A. We have a -- a pretty much constant review of  
12 our credit ratings and we have credit ratings on our trust  
13 preferred stock, which was downgraded to double B plus which  
14 is actually lower than investment grade. Our unsecured bonds  
15 were downgraded to triple B minus, which is the lowest  
16 investment grade. Our corporate credit rating was around  
17 triple B, which is the middle lower portion of investment  
18 rate, and those are S&P ratings.

19 Q. And approximately when did that happen?

20 A. I'm going to say late 2001 or early 2002, but  
21 that's a -- that's not recallable instantly to my mind.

22 Q. And where was that in relation in time to the  
23 decision of the last rate case that was handed down?

24 A. And you're talking about the 2002 rate case?

25 Q. Actually, I guess it would be -- there was a

1 2002 rate case, and I guess there was a 2000 rate case, and  
2 now we're back here in '04 again. Are there any other rate  
3 cases out there in the past five years that I'm missing?  
4 It's all right if you don't know.

5 A. I don't know. I don't believe there are.

6 Q. Okay.

7 A. There might have been one in '97.

8 Q. Okay. What was the proximity between Empire's  
9 rating downgrading by S&P and the final decision in the 2000  
10 rate case? Do you remember?

11 A. I can't speak directly for what S&P considers  
12 in their analysis. They do, in almost every write-up, talk  
13 about natural gas cost volatility and our ability to recover  
14 those costs, and that being a negative as it reflects in our  
15 bond rating.

16 Q. Okay. Now you've got -- I believe I saw in  
17 one of your slides here, you've got approximately 2.6  
18 million, is it MMBTU, is that correct or is it 2.6 million  
19 MBTU or?

20 A. It's 2.6 million, million MMBTU, so 2.6.

21 Q. Okay. And that's what you've got hedged for  
22 this year and that's at approximately \$3.20 or something,  
23 \$3.27?

24 A. That's correct.

25 Q. Okay. So now let me ask you, and I believe we

1 heard some testimony that it was actually part of the last  
2 rate case, you were allowed \$3.30 in the last rate case,  
3 approximately?

4 A. The number, I believe -- the number I believe  
5 that was embedded Empire's fuel modeling was \$3.30.

6 Q. Okay. So what is the -- the -- I mean, what  
7 is the total financial impact? I mean, help me do the math  
8 here.

9 A. Okay.

10 Q. You know, 2.6 times \$.03 is what kind of --

11 A. It's virtually nothing. Three cents and 2.6  
12 million is \$60,000, \$70,000.

13 Q. Okay.

14 A. Our real exposure is --

15 Q. -- on the 1.4 million --

16 A. -- that we have left, and it's about \$3 more  
17 than in current rates, which is -- it's right at \$4.1  
18 million.

19 Q. Right. So now let me get this straight. So,  
20 like, if I -- the gas -- current gas price right now is  
21 approximately -- was at \$6 and something per -- is it MMBTU  
22 or MBTU?

23 A. It's MMBTU.

24 Q. Okay.

25 A. And current months prices are in the \$6.20

1 range as of last Friday, and then they fall a little bit in  
2 the summertime and they're back very high, near \$7 by  
3 December.

4 Q. And December, January, February, March, that's  
5 when you're most likely to have your peak demand; is that  
6 correct?

7 A. We are kind of a dual peaking utility in that  
8 we -- we peak and burn the most gas in June, July, August.

9 Q. Right.

10 A. We then have a winter peak, which is typically  
11 within 90 percent of our summer peak, that happens in  
12 December, January, February, time frame.

13 Q. Okay. Just looking at the -- based on your  
14 expertise and your position, do you see the price of natural  
15 gas going down below \$6 the remainder of this year beginning  
16 next year?

17 A. The futures market would suggest that it's not  
18 going to fall. There's lots of contracts traded in the front  
19 end. There's good price liquidity in the front end, but I  
20 think all you have to do is look back at Slide 16, which is  
21 the first slide.

22 Q. Okay.

23 A. And see the spike to \$9 and then the fall back  
24 to \$2 or \$3. And you can see the unpredictability. There's  
25 a lot of discussion in the industry about declining gas

1 fields in the mid-continent. There's lots of discussion  
2 about L&G is going to have to make an impact in the United  
3 States before we see long-term price declines. There's  
4 discussion about new pipelines from the Colorado basin to  
5 bring more cost supplies into the mid-continent.

6           Most of what you read suggests we're going to  
7 have high prices for some time to come. And then I think a  
8 lot of the prevailing opinion says liquefy natural gas or L&G  
9 is going to start making an impact to the market sometime in  
10 the late 2000 time frame -- 2007, '08 time frame, and we  
11 might see some moderation in pricing. But I think the one  
12 thing that really makes an IEC make sense to me, I can't  
13 predict where natural gas is going, and I don't think there's  
14 very many experts in this room that would tell you they think  
15 exactly predict where natural gas is going and say it  
16 honestly.

17           Q.     Let me ask you this. Your projected use is  
18 about 4 million MMBTU. Is that assuming we have a mild  
19 winter, a normal winter as measured by an average of the last  
20 five years, is that, you know, where does that fall in the  
21 spectrum of --

22           A.     On an average 20-year normal year, so average  
23 temperatures over 20 years.

24           Q.     20 years.

25           A.     Our modeling would suggest we're going to use

1 about 10 million MMBTU across an entire year. That 4 million  
2 that you're looking at is the balance that we expect to use  
3 from August through December.

4 Q. Okay.

5 A. And so that anticipates a normal summer and a  
6 normal winter, and normal meaning the average over 20 years.

7 Q. The average of 20 years. So it's likely that  
8 ten of those years could be -- could be worse and ten could  
9 be milder, correct?

10 A. That's correct, that's correct.

11 Q. Because we're not taking the most frequently  
12 occurring number, we're just adding them all up and dividing  
13 them; is that correct?

14 A. In general, we take temperatures and develop  
15 equations that says if a temperature is this, your energy use  
16 is some -- it derives an energy use.

17 Q. Uh-huh. Now, what you are here -- I mean,  
18 correct me if I'm wrong, but what you're here asking for  
19 today is Empire is not asking for an interim energy charge;  
20 is that correct?

21 A. We are asking you to lift the suspension on  
22 the tariff that we filed in the permanent case. We know to  
23 do that we have to agree what the base charges are in our  
24 current rates, and we'd ask for a technical conference to ask  
25 us all to sit down and determine what that value is so that

1 the Commission can implement that interim energy charge  
2 earlier, before significant financial harm happens to our  
3 shareholders.

4 Q. Okay. And is the significant financial harm  
5 the approximately -- the \$4 million that your shareholders  
6 will have to eat, you know, for the 1.4 million MMBTU or is  
7 that a --

8 A. That's the value between August and December.  
9 There's a similar -- that's slightly smaller value between  
10 January and March when permanent rates might go into effect.  
11 And there's already been probably between one and two million  
12 that's already came and gone between when we filed for this  
13 and when this hearing finally took place.

14 Q. Is -- and let me just ask you a little bit  
15 about your rationale for a moment. Is the reason why you  
16 were asking for the lifting of the suspension of this  
17 particular tariff, is that a preferred method as opposed to  
18 the asking for an interim energy charge because, you know,  
19 it's more certain -- I mean, you're seeking -- I mean, are  
20 you seeking more certainty in that you won't have to refund  
21 money to the consumers or, I mean, what's the advantage of --  
22 of going this route as opposed to asking for an IEC, I guess  
23 is what I'm getting at?

24 A. Well, and it's semantics, but we are asking  
25 for an IEC. The tariff that we're asking for the suspension



1 to be lifted on is an IEC tariff.

2 Q. Okay. Okay. Now, let me ask you this. What  
3 is the difference between the IEC, what you're seeking right  
4 now, and the fuel adjustment clause that has been floating  
5 around out there at various incarnations, legislations before  
6 the general assembly the last two or three years?

7 A. The IEC, as it was utilized in our 2001 case,  
8 is no longer in effect. So the old IEC is no longer in  
9 effect. You recently utilized a very similar tool in the  
10 Aquila case. The IEC that we've asked for in this case and  
11 asked for you to lift the suspension on early has a different  
12 base and it has a different IEC amount than was used  
13 previously and different than what you used in the Aquila  
14 case.

15 But in essence, we set a top price, we charge  
16 our customers that top price. At the end of a period, we do  
17 an audit and we refund back to whatever our actual costs were  
18 assuming they're below the cap, and above the floor.

19 Fuel adjustment clause legislation would be  
20 more like the PGA that's used for gas companies where after  
21 the fact an adjustment is made -- to my understanding is  
22 after the fact an adjustment is made to the rates to reflect  
23 what actual cost were paid for gas.

24 Q. Okay. And let me -- I mean, let me ask you  
25 this. Why is this so important that Empire be granted this

1 relief?

2           A.       Mr. Gipson's going to talk to that more fully,  
3 but the financial community values stable earnings, they  
4 value stable cash flow, and part of our ability to provide  
5 safe and reliable service into the future depends on our  
6 financial health. We've got capital expenditures coming for  
7 SAR's and scrubbers for new generation that we're going to  
8 have to raise money for in the capital markets. And if the  
9 capital markets doesn't believe that we're going to make  
10 earnings, at minimum, the cost for that capital is going to  
11 be higher.

12           Q.       Can you refresh for my recollection, did  
13 Empire investigate building a coal-fire plant in conjunction  
14 with city utilities or someone else or something of that  
15 nature?

16           A.       Empire has, and I personally have been  
17 investigating coal-fire generation projects pretty much since  
18 the day I got back to Empire in 2001. We've got a Jeffrey  
19 contract that expires in May 31 of 2010. We've talked with  
20 city utilities in Tenaska. We've talked with Sansage, which  
21 is a now a project owned and being developed by DTE, which is  
22 Detroit Edison in southwest Kansas. We've had discussions  
23 with Associated Electric Cooperative. We had discussions  
24 with Kansas City Power and Light.

25                   But in essence, all those -- all those

1 projects are looking of 600 megawatts of subscription,  
2 meaning that somebody has to buy a purchase power agreement  
3 for the whole term of the financing, unlike what we had in  
4 the 90's when you could buy one year or two. And nominally  
5 speaking, you're talking 800 million or a billion dollars for  
6 a 600 megawatt coal-fired power plant, and not enough people,  
7 including Empire, have been able to shake our heads at the  
8 same time to make a bigger coal plant go up until this point.

9 Q. Has capital been a problem obtaining capital  
10 for an undertaking like this? Has this been a problem for  
11 Empire?

12 A. It's definitely one of the considerations that  
13 we have. We've talked with rating agencies about a huge  
14 capital program like this, and just to put things in  
15 perspective, our market capitalization is about \$500 million,  
16 meaning the value of our stock in the marketplace. If we  
17 added 200 megawatts at \$2000 a kilowatt, that's \$400 million.

18 So as a percentage of our market  
19 capitalization, a new coal-fired power project in the 200  
20 megawatt size range is just huge. And when you look at that,  
21 when you're not financially healthy, you've got a 12-month  
22 ending ROE in the 6 percent range, it makes -- it's a large  
23 portion in what you think about.

24 Q. Does one of your slides in here show your base  
25 load growth? I'm just asking?

1           A.       Yes, it does. The fourth slide, which is  
2   titled Empire's demand and energy forecast --

3           Q.       Okay. So --

4           A.       -- that is our peak load and our energy usage  
5   has been going up at a similar rate across that whole time  
6   frame. Our load factor is around 50 percent, meaning our  
7   average load on a thousand megawatts, our average load is  
8   around 500 megawatts.

9           Q.       And I mean, can you just give me a ballpark of  
10   what -- how that base load is increasing? I mean, is it  
11   increasing 2 percent a year more or less?

12          A.       We have new customers coming on to our system  
13   in the 1.6 to 1.7 percent range per year, and then we have  
14   total energy growth of around two and a half percent a year.  
15   And so that above the 1.7 is just made up of our existing  
16   customers utilizing more energy.

17          Q.       Okay. So --

18          Q.       Just help me here. So is your total demand,  
19   is it growing at, you know, 1.6, 1.7 a year or is it more kin  
20   to 2.7 percent a year?

21          A.       It's more kin to the 2.6 to 2.7.

22          Q.       Okay. So -- so for instance, I guess, say, on  
23   a -- on a thousand megawatts, that's, what --

24          A.       25, 26 --

25          Q.       -- 26?

1           A.       -- megawatts per year.

2           Q.       So basically, every eight years, you'd need  
3 another 200 megawatt power plant or 200 megawatt supply of  
4 electricity?

5           A.       And theoretically, you're going to add that in  
6 some mix of base load and peaking to get the right economic  
7 mix. Our issue is further the Jeffrey purchase power  
8 contract expires in 2010, which is 160-megawatt coal-fired  
9 purchase that goes away in 2010. And to this date, we do not  
10 have a proposal that would replace that.

11          Q.       Let me ask you this. I mean, in your  
12 discussions with, you know, potential suppliers about  
13 electricity, have you encountered problems with regards to  
14 transmission?

15          A.       At every term. For instance, we applied for  
16 transmission service from the Sansage Power Plant in  
17 Southwest Kansas. And at one point, we got, for 100  
18 megawatts, over \$30 million in upgrade costs that was -- came  
19 out of the first stage of the Southwest Power Pool study,  
20 just for transmission upgrades.

21          Q.       Okay. So I mean, it's -- you know, is it --  
22 is it -- is it fair to say that you can find people who --  
23 who will sell you power on the spot market and transmit that  
24 power to you with no problem; however, it is extremely more  
25 difficult to contract for the purchase of power and

1 transmission for, you know, a long-term continuous basis?

2           A.       Even short-term spot power is not the given  
3 that it used to be. We can -- we can schedule transmission  
4 service and get transmission load relief curtailed.  
5 We can try to schedule service and not get it granted, but in  
6 essence, most of the time, we can buy and sell from some of  
7 our neighbors on a short-term basis. On a longer term basis,  
8 and we've asked for transmission service requests from some  
9 of the combined cycle gas-fired plants in Oklahoma. We've  
10 asked from the Sansage plant, getting longer term  
11 transmission service has been very expensive up until this  
12 point.

13                   COMMISSIONER DAVIS: No further questions at  
14 this time.

15                   JUDGE THOMPSON: Thank you, Commissioner.  
16 Commissioner Applling.

17 QUESTIONS BY COMMISSIONER APPLING:

18           Q.       Brad, I'm going to ask just one question, if  
19 you will. And I've been reserving a lot of questions for  
20 Mr. Gipson, this might be a better question for Mr. Gipson.  
21 If it is, I'll hold on to it. But anyway, think of an  
22 example if your request is denied, how would that, just  
23 briefly, how would affect Empire, your consumers, and your  
24 investors. Can you briefly tell me?

25                   You've probably been talking about that all

1 morning, but I would like to hear you summarize that. If  
2 your request here, you're requesting today is denied, how  
3 will that affect your company, your consumers, and your  
4 investors? Can you just briefly summarize that for me?

5 A. Yes, I can. If the request is not approved --

6 Q. Right.

7 A. -- Our shareholders will continue to suffer  
8 significant harm. Our 12-month ending earnings are in the  
9 range of a dollar per share. Our return on equity is in the  
10 6 percent per share range, and high gas prices can only have  
11 a negative affect. Continued high gas prices that we're not  
12 recovering, and in essence, or consumers are paying less than  
13 what it's costing us to generate the power. And so from our  
14 consumers' standpoint, they're getting a wail of a bargain.

15 COMMISSIONER APPLING: Okay. Judge, that's  
16 all the questions I have.

17 JUDGE THOMPSON: Thank you. Commissioner  
18 Clayton.

19 QUESTIONS BY COMMISSIONER CLAYTON:

20 Q. Just to follow-up on that question. If you  
21 don't know the answer, please tell me and we'll move on. If  
22 this -- and forgive me, I see this as two issues; one, as  
23 having a temporary IEC by lifting the suspension now and then  
24 making a full decision at the end and then discussion of full  
25 rate treatment at the conclusion. But if we do not grant

1 this suspension immediately, to the best of your knowledge,  
2 will Empire's credit rating be downgraded?

3 A. To the best of my knowledge, probably not, but  
4 I'm not -- I don't know what's going to happen with S&P.

5 Q. That's fine. Will capital improvements needed  
6 by Empire be placed in jeopardy if, on a temporary basis,  
7 this IEC is not allowed to go through?

8 A. I think our long-term capital investment,  
9 depending on how the capital market views dips in cash flows,  
10 dips in earning, and what the capital market does with our  
11 ratings over time, relative to our gas exposure and other  
12 things, those things could be put in jeopardy depending on  
13 how the capital market judges the outcome.

14 Q. Okay. And I'll reserve exploring that with  
15 the later witness. My last question is this. You have  
16 suggested that what Empire is requesting is that we -- that  
17 the Commission make some sort of determination that we want  
18 to pursue this angle and that a technical conference will be  
19 convened. Is that a fair statement? An accurate statement?

20 A. An accurate statement in which case we would  
21 have to agree to what the base case of power is in our rates.

22 Q. What happens if you couldn't come to some  
23 agreement between Staff, OPC, interveners? What happens if  
24 that technical conference does not achieve a settlement?

25 A. I would assume the Commission would have to



1 make a choice among the evidence that was presented.

2 Q. On a temporary basis?

3 A. I would believe you could do that.

4 Q. How would we do that in this short amount of

5 time considering that this case is now set for hearing, at

6 least I think it's set for hearing, in a few months down the

7 road, December?

8 JUDGE THOMPSON: I believe so.

9 THE WITNESS: Time would be of the essence in

10 order to make that happen.

11 Q. (By Commissioner Clayton) Okay. Have you

12 participated in rate cases in the past?

13 A. Yes, I have.

14 Q. All right. How many witnesses for the company

15 do you think would be necessary just to establish a case for

16 this one particular issue in the interim? How big of a case

17 are we talking about in the short-term if there's no

18 settlement?

19 A. If we're just talking about what's in base

20 fuel charges, myself and maybe one other.

21 COMMISSIONER CLAYTON: Okay. Okay. Thank you

22 very much.

23 JUDGE THOMPSON: Other questions from the

24 bench? Okay. I have some questions that Commissioner Murray

25 left for me to ask you. She's unable to be here today.

1 QUESTIONS BY JUDGE THOMPSON:

2 Q. What was the significance of the June 15th  
3 date by which the company requested completion of any hearing  
4 on this issue?

5 A. The majority of our gas usage and exposure  
6 happens during the summer months, and we were simply trying  
7 to get a solution put in place before that big gas burn hit  
8 and before our shareholders suffered the consequences.

9 Q. Was there a technical conference scheduled to  
10 coincide with the June 3rd prehearing conference?

11 A. I was not intimately involved in the details,  
12 but my -- what I heard was there was a technical conference,  
13 but some of the parties did not want to attend because they  
14 did not want to discuss the matter at all.

15 Q. Now, the last IEC for Empire, is that similar  
16 to what you're requesting in this case?

17 A. Similar mechanism, different base and ceiling.

18 Q. I just want to make sure I understand how the  
19 mechanism is supposed to work. If gas prices are below the  
20 base, what happens?

21 A. The base and ceiling are total fuel and  
22 purchase power costs, not just gas.

23 Q. Okay.

24 A. But to the extent that we operate below the  
25 collar, then the company would retain that reduction expenses

1 below the collar. Similarly, if costs are above the top of  
2 the collar, then the company would -- would withstand the  
3 higher expenses to the benefit of the customers.

4 Q. And what happens if it's in the middle?

5 A. If it's in the middle, then we have a true-up  
6 and audit at the end of the IEC proceeding and refund from  
7 the top ceiling of the IEC back to what actually prudently  
8 incurred costs were.

9 Q. Okay. And there was a previous IEC, you  
10 testified?

11 A. That's correct.

12 Q. Was it by agreement of all parties?

13 A. It was a -- by agreement of all parties.

14 Q. Okay. Was is it cancelled early?

15 A. It was reduced early. When we filed our 2002  
16 case, fuel costs were lowering. We had hedged a lot of gas  
17 in a relatively low time, and so we jointly agreed with all  
18 parties to lower the IEC before all the evidence was gathered  
19 in that case.

20 Q. Okay. Now, I think you addressed the purpose  
21 of the technical conference; is that correct, is that to  
22 establish the base?

23 A. I believe in order to implement the IEC, we  
24 need to establish what costs are in base rates.

25 Q. Okay. Was there any other purpose to that

1 conference?

2 A. No.

3 Q. Commissioner Murray wants to know why we're so  
4 far behind the suggested schedule. That's probably a  
5 question for me, not for you.

6 A. Thank you.

7 Q. Are we running out of time for the Commission  
8 to grant any meaningful relief?

9 A. Most of our exposure is in the summertime, but  
10 to the extent -- there's a long time between now and March.  
11 There's about \$4 million of exposure left between now and the  
12 end of the year, between August 1st and the end of the year.

13 Q. So if I understand your answer correctly, you  
14 wished we'd acted sooner, but we can still do something?

15 A. You can still do some good and I think it  
16 sends a positive message to the capital markets that you're  
17 concerned about your utility's financial health.

18 Q. Finally, is the company still advocating that  
19 a technical conference be convened?

20 A. We're still advocating that we need a  
21 technical conference to establish base rates, but as long as  
22 all parties are opposed to the early lifting of that tariff,  
23 I don't think we can have any substantive discussion without  
24 a Commission Order that says go establish the base rates.

25 Q. What if the Commission doesn't grant interim

1 relief, do you still need a technical conference?

2 A. No.

3 JUDGE THOMPSON: Okay. Thank you. Any other

4 questions from the bench? Very well. Recross based on

5 questions from the bench. Staff.

6 MR. FREY: Thank you, your Honor.

7 RECROSS-EXAMINATION

8 QUESTIONS BY MR. FREY:

9 Q. Just a few questions, Mr. Beecher. And I hope

10 I'm not going to repeat any here, but we may need to get just

11 a couple of clarifications. When did the IEC go into effect

12 in the other Empire rate case?

13 A. Slide 16, which is entitled evolution of gas

14 markets, shows that to be October of '01.

15 Q. Thank you. And was that after a stipulation

16 and agreement was approved by the Commission in that case?

17 A. Yes.

18 Q. Do you recall how long it took the parties to

19 negotiate, and I mean, approximately, the IEC in that prior

20 Empire rate case?

21 A. Once we all agreed that we couldn't predict

22 what natural gas was from the time we had a settlement

23 conference, I guess is what we called it, and we all sat in

24 the big room down there on the first floor, and it was

25 probably three or four weeks.

1           Q.       With regard to -- let me ask you this first.  
2 In this case, the permanent rate case, what is the duration  
3 of the IEC that the company has proposed?  
4           A.       I don't recall, but relatively long.  
5           Q.       Do you recall whether it took the company into  
6 the year 2009?  
7           A.       My memory is -- my memory is it could be five  
8 years.  
9           Q.       Does the date April 27th, 2009, ring a bell,  
10 by any chance?  
11          A        It's been a long time since we filed  
12 testimony.  
13          Q.       Okay. And what was the duration of the IEC  
14 that was agreed to in a prior case? And I believe you  
15 testified earlier in response to Mr. Conrad that you thought  
16 it was perhaps two years or possibly three; is that correct?  
17          A.       I testified that I thought it was two or three  
18 years, and I could not recall.  
19          Q.       Okay. And you agree, do you not, that you  
20 need to have a base number for fuel and purchase power  
21 established in order to execute the proposed plan for the  
22 interim IEC; is that correct?  
23          A.       I testified to that fact.  
24          Q.       And why is that? Would you agree that it's so  
25 you can true-up --

1           A.       So you can true-up, that's correct.

2           Q.       -- to actual? Do you know if the IEC

3 authorized in the recent Aquila rate case as a result of

4 parties reaching a stipulation and agreement in that case?

5           A.       It's my understanding that it was.

6           Q.       With regard to the IEC proposed in this case,

7 in the permanent rate case, no discussions have occurred with

8 all the parties as we stand here today regarding that interim

9 energy charge; is that correct?

10          A.       No discussions have changed -- or we have not

11 exchanged any discussions on this matter in this case. There

12 are -- there are data requests that's been issued by Office

13 of Public Counsel and Staff relating to fuel expenses.

14          Q.       You mentioned, of course, your hedging

15 programs. Can you state exactly when Empire began its

16 hedging program? I'm sorry if that's in your presentation.

17          A.       Again, it's on Page 16.

18          Q.       Okay. I read everything but Page 16.

19          A.       In the late summer, early fall of 2001.

20          Q.       Thank you. And in response to, I believe it

21 was Commissioner Davis' question, you indicated that you're

22 planning the addition of scrubbers. Do you recall that?

23          A.       I said we have environmental expenditures

24 looking at us for SCR's, scrubbers, bag houses, the timing of

25 all of those are uncertain relative to where environmental

1 laws and policy go in regulation.

2 Q. Okay. So they're -- basically you don't  
3 necessarily even have a time frame when you would need to  
4 install those -- that equipment; is that correct?

5 A. The mercury regulations are due to be  
6 finalized in March of this upcoming year. They could be  
7 effective as early as December 15th of '07, which might  
8 require bag houses, depending on how -- as early as December  
9 15 of '07. SCR is more likely to be driven by regional haze  
10 or a new Missouri knock sip call and/or a clear skies  
11 initiative that would regulate all pollutants. And the  
12 timing of all that is uncertain.

13 Q. Okay. Thank you Mr. Beecher.

14 MR. FREY: That's all I have, your Honor.

15 JUDGE THOMPSON: Thank you Mr. Frey. Mr.  
16 Coffman.

17 RECROSS-EXAMINATION

18 QUESTIONS BY MR. COFFMAN:

19 Q. Good morning again. You were asked a question  
20 about normal weather by Commissioner Davis.

21 A. Yes.

22 Q. Can you tell me if we are currently  
23 experiencing in 2004 a colder than normal or a warmer than  
24 normal weather year?

25 A. No, I cannot.



1           Q.       Assuming that it is a cooler than normal year,  
2 would that mean that Empire is burning less natural gas than  
3 normal, all other things being equal than the weather?

4           A.       We keep track of weather on a monthly basis,  
5 and for instance, we all know it's cold today in July. A lot  
6 depends on the purchase power market. For instance, you  
7 wouldn't think we would burn more gas in May than we did in  
8 June, but we did.

9           Q.       But all things being equal --

10          A.       All things being --

11          Q.       -- than the weather.

12          A.       It also depends on what other unit outages are  
13 going on around us. If there are -- if it's cooler, less  
14 severe, cooler in the winter means more severe, but in the  
15 summer if it's cooler, we have less demand and we should have  
16 less fuel expense, but that doesn't mean we necessarily burn  
17 less natural gas because we trade off the natural gas versus  
18 purchase power every hour.

19          Q.       I'm just asking you to consider all things  
20 being equal, natural gas and purchase power, if the weather  
21 is cooler than normal, you don't need as much natural gas or  
22 purchase power. Would that be --

23          A.       If the weather is cooler than normal, then we  
24 don't need it to serve as much energy.

25          Q.       Okay. You were also asked some questions

1 about, I guess, comparing the interim energy charge mechanism  
2 to the fuel adjustment clause. And you, I believe, stated  
3 some comparison between a fuel adjustment clause and the  
4 purchase gas adjustment, which is used by natural gas  
5 companies in the state. Roughly, do you see the interim  
6 energy charge as closer to a fuel adjustment charge or a  
7 purchase adjustment?

8 A. I'm not legally into any of the details on the  
9 PGA or the fuel adjustment clause. I know and understand the  
10 IEC very well and that it's a proven regulatory tool. My  
11 understanding of the PGA is after the fact, you see what you  
12 spent and then you make a price adjustment and that's not how  
13 the IEC works.

14 Q. Okay. Fair enough. Would it be fair to say  
15 that both the fuel adjustment clause and an interim energy  
16 charge shift risk from shareholders to ratepayers?

17 A. A fuel adjustment clause, we don't have one  
18 with language written in Missouri right now, so subject to  
19 how that language would be written and where it places risk.  
20 In essence, what those tools are designed to do is pass  
21 through the actual costs, actually prudently incurred costs  
22 on to the customers.

23 Q. Which relieves the shareholder risk, correct?

24 A. It changes the shareholder risk, correct.

25 Q. And I believe in response to questions from

1 Commissioner Clayton, you said that the Commission in  
2 response to this particular request that we're here to  
3 discuss, that the Commission should try to look at all  
4 relevant factors. Is that a fair restatement of your  
5 testimony?

6 A. Yes.

7 Q. Now, you're asking only for, you know, in  
8 position of an interim energy charge on consumers, and not  
9 any of the other rate changes on an interim basis, correct?

10 A. We're only asking for the suspension of the  
11 IEC tariff, lifting the suspension.

12 Q. Well, I'm assuming that since your growth has  
13 been constant, that your customer base has increased, your  
14 revenue numbers would be up. This particular interim rate  
15 request wouldn't take into account your increased customer  
16 base, would it?

17 A. No, but our 12-month ending rate of return  
18 that's in the six and a half percent range does take into  
19 account all factors that's going on in our business.

20 Q. Well whatever this Commission decides on rate  
21 of return, this interim rate return wouldn't reflect that,  
22 would it, it wouldn't reflect rate of return either?

23 A. It would not reflect the Commission setting a  
24 new authorized rate of return, not until the permanent case.

25 Q. And it wouldn't reflect any increase in any

1 particular expense or any decrease in any particular expense  
2 item other than the fuel and purchase power.

3 A. The tariff is only designed around fuel and  
4 purchase power. The return on equity calculation encompasses  
5 everything.

6 Q. So how exactly does the interim rate -- the  
7 lift -- the lifting of the suspension of the IEC take into  
8 account all your relevant factors?

9 A. Lifting of the suspension by itself does not,  
10 but looking at the ROE and seeing that there is relative to  
11 what a reasonable authorized rate of return is, we're well  
12 below that. They can consider all relevant factors.

13 Q. So are you asking this Commission to dig into  
14 evidence regarding rate of return before it makes a decision  
15 on an interim rate request?

16 A. This Commission needs to do what it feels is  
17 appropriate. And if that's what they feel, then that's what  
18 they should do.

19 Q. And I'm not exactly familiar with exactly --  
20 you know, the level of expertise that you have in financial  
21 planning and analysis, but you did state certain credit  
22 rating letters and numbers in your answers to some questions.

23 A. Uh-huh.

24 Q. And I believe -- do you monitor the credit  
25 ratings of various agencies on a regular basis?

1           A.       As an officer of the company, I am very  
2 familiar with what our credit ratings are. Our Chief  
3 Financial Officer, Greg Knapp, is actually the one who  
4 generally has all the conversations with the rating agencies.  
5 He presents numbers at our board meetings. I just saw them a  
6 few days ago, so I am very familiar with where we're at.

7           Q.       And are you aware that Standard and Poors,  
8 that is S&P, has currently given your company an overall  
9 rating that is, quote, stable?

10          A.       Yes.

11          Q.       Okay. And do you know what that term means as  
12 S&P uses that term?

13          A.       That would suggest that they don't anticipate,  
14 I believe, any ups or downward movement in any of the various  
15 ratings that they give us.

16          Q.       So in reference to Commissioner Clayton's  
17 question about whether credit ratings would be downgraded if  
18 you don't receive an interim rate increase, does that provide  
19 some evidence or some suggestion, at least, that the -- there  
20 would not be a downgrade, that the markets are not  
21 anticipating any upgrade or downgrade regardless of what  
22 happens here?

23          A.       You would think that S&P understands our  
24 business and knows exactly where we're going. Enron went  
25 bankrupt within a month after they got downgraded to junk,

1 and there was no -- no indication that that was coming, so  
2 you know, S&P can wake up tomorrow and put a different rating  
3 on us.

4 Q. And isn't it true that Empire just announced  
5 its second quarter earnings and those earnings were positive?

6 A. Meaning above 0?

7 Q. Yes.

8 A. They were much lower the same quarter last  
9 year and put our 12-month ending rate of return in the six  
10 and a half percent range.

11 Q. Two million dollars, correct?

12 A. They were above 0.

13 Q. And would it be fair to say that most credit  
14 rating agencies expect your earnings to increase in the next  
15 year?

16 A. I don't know what the credit rating agencies  
17 expect.

18 MR. COFFMAN: Thank you. That's all I have.

19 JUDGE THOMPSON: Thank you, Mr. Coffman.

20 Mr. Conrad.

21 RECROSS-EXAMINATION

22 QUESTIONS BY MR. CONRAD:

23 Q. Commissioner Clayton asked you about the 2001  
24 rate case and the IEC there. Do you recall that?

25 A. I recall a question about that.

1           Q.       I want to unpack just a little bit of that.  
2   You seem to suggest in your testimony and response to him  
3   that the problem that you saw was that parties could not  
4   agree that gas prices could not -- could or could not be  
5   predicted, I think your phrase was, agreement that people  
6   could not predict gas prices; is that right?

7           A.       That's my interpretation of why everybody  
8   agreed to it.

9           Q.       What is the futures market?

10          A.       Today?

11          Q.       No, what is the futures market generally?

12          A.       NYMEX, the New York Mercantile Exchange, has a  
13   standard contract for natural gas that trades at the Henry  
14   Hub in Louisiana. And in general, it's a -- a -- it's a  
15   contract that is transparent in price so that NYMEX basically  
16   puts buyers and sellers together and absorbs the credit risk.

17          Q.       Is that occasionally used to predict the  
18   markets for various types of products, commodity-type  
19   products that do fluctuate in price?

20          A.       By who?

21          Q.       Well, in the case of NYMEX, do they -- is the  
22   only thing that they buy and sell in futures contract natural  
23   gas?

24          A.       Definitely not, there are lots of commodities.

25          Q.       Okay. And isn't that customarily used as a

1 means of price discovery by price disclosure and price  
2 prediction?

3 A. It's generally used, I believe, for price  
4 stability, so either buyers know what they're going to get or  
5 sellers know what they're going to pay. It's used for price  
6 development.

7 Q. In the future?

8 A. In the future.

9 Q. Okay. So if you had a stable price in the  
10 future, would that price be predictable or unpredictable?

11 A. I'm not sure I understand your question.

12 Q. I thought you wouldn't, but I think the thrust  
13 of it is pretty clear. Now let's also look back at 2001 for  
14 a moment. As -- were you privy to negotiations there,  
15 Mr. Beecher?

16 A. I was privy to negotiations around IEC. I may  
17 not have been present in all the other meetings and most  
18 likely was not.

19 Q. As I recall the original filing of the company  
20 there, they wanted to have some kind of adjustment that just  
21 simply singled out the cost of natural gas. Do you remember  
22 that?

23 A. No.

24 Q. Do you remember that some of the discussions  
25 that parties had in connection with that was, in fact I think



1 it was your terminology, and I can find it here, that you  
2 used, yeah. That the price of natural gas was intertwined  
3 with some other things.

4 A. That's correct.

5 Q. Now, do you recall who was it that suggested  
6 in the context of those negotiations that maybe the focus  
7 should be shifted to the total generation cost of the  
8 megawatt hour cost?

9 A. I believe it was you.

10 Q. Same guy that you accused of blackmail, right?

11 A. The same guy who accused me of bribery.

12 Q. When was that, Mr. Beecher?

13 A. When Mr. Gipson and I met with you in the same  
14 room as we had the IEC conference.

15 Q. And in that conversation, did I tell you along  
16 with Mr. Ruebaker, who was also there, that the law of  
17 defamation in Missouri covers an attorney of law when they're  
18 accused of a crime, it's called defamation per se. Do you  
19 recall that discussion?

20 A. I remember lots of discussion at that point,  
21 and again, we need to talk about the context of the  
22 conversation and that was going on perhaps there at the time  
23 for that to be fully understood.

24 Q. Commissioner Davis asked you a couple of  
25 questions about the MMBTU price. Would I be correct you do

1 occasionally buy natural gas, don't you?

2 A. I personally do not buy natural gas today.

3 Q. But someone under your direction or

4 supervision does?

5 A. They buy lots of natural gas.

6 Q. And would I be correct that the MMBTU

7 expression is roughly equivalent to MCF?

8 A. At 1000 BTU per cubic foot, that's a decotherm

9 which is a million BTU.

10 Q. So an MBTU that I think the Commissioner was

11 referring to would correspond under the same scenario to a

12 CCF of natural gas, would it not?

13 A. Five dollars per million BTU would be

14 equivalent to \$5 per thousand cubic feet.

15 Q. Per MCF?

16 A. Yes.

17 Q. Okay. Now, also in response to, I think, a

18 question from Commissioner Davis, you indicated, and I'll

19 just ask, something about the financial health. Do you

20 consider your company to be financially healthy or unhealthy?

21 A. My experience in the industry would suggest a

22 12-month ending six percent rate of return is substandard.

23 Q. Do you consider your company to be healthy or

24 unhealthy financially?

25 A. I would not consider us healthy.

1 Q. Would you consider yourself unhealthy?

2 A. Unhealthy being defined by rates of return

3 less than the average, yes.

4 Q. And that takes us to rate of return. Now,

5 rate of return as you're using it was the six or six and a

6 half percent number that you're talking about, correct?

7 A. That's correct.

8 Q. And you indicate that that takes into account

9 both fuel costs and all, as I think you used the term, all

10 relevant factors.

11 A. It takes into account everything on our income

12 statement.

13 Q. It takes into account all expenditures that

14 your company made, period.

15 A. That's correct.

16 Q. No investigation of prudence.

17 A. Is that a question?

18 Q. Is there an investigation of prudence before

19 you could expend?

20 A. No.

21 MR. CONRAD: Thank you. That's all.

22 JUDGE THOMPSON: Thank you, Mr. Conrad. Ms.

23 Woods.

24 MS. WOODS: I have nothing, your Honor.

25 JUDGE THOMPSON: Very well. Do you have much

1 redirect, Mr. Swearengen?

2 MR. SWEARENGEN: Just a few minutes, I can  
3 probably finish.

4 JUDGE THOMPSON: Why don't you go ahead.

5 MR. SWEARENGEN: Thank you.

6 REDIRECT EXAMINATION

7 QUESTIONS BY MR. SWEARENGEN:

8 Q. Mr. Beecher, I think you said earlier that you  
9 thought you could prove up what fuel costs, what power costs  
10 are embedded in your current permanent rates with one or two  
11 witnesses. Is that true?

12 A. That's correct.

13 Q. And how soon could that testimony be filed  
14 with the Commission?

15 A. I could file testimony within a week.

16 Q. With respect to rate of return, would it be  
17 possible to prove up what the company's current rate of  
18 return was with one witness?

19 A. I would believe so.

20 Q. And how soon could that testimony be filed?

21 A. Not before tomorrow morning, within a week.

22 Q. Okay. Thank you. Mr. Coffman was asking you  
23 about rating agencies and how Empire was rated. Does Moody's  
24 rate Empire?

25 A. That's correct.

1           Q.       And what is the current rating that Moody's  
2 has for Empire, do you know?

3           A.       Again, there's multiple ratings on multiple --  
4 either first mortgage debt or unsecured or trust preferred,  
5 but generally speaking B double A two.

6           Q.       And how does that compare in the overall  
7 scheme of ratings, B double A two?

8           A.       That's in investment grade in the lower half.

9           Q.       In response to a question from Commissioner  
10 Clayton, he was asking what would happen if the Commission  
11 does not grant the relief that you're requesting, that the  
12 Commission does not authorize lifting of the IEC. And you  
13 mentioned the possible capital market reaction. Do you  
14 recall that?

15          A.       Yes, I do.

16          Q.       What did you mean by that?

17          A.       I don't know how the capital markets will  
18 react to a negative decision from this Commission. But in  
19 general, I know they look at us having higher risk, not being  
20 able to recover our natural gas costs and they would look at  
21 a decision to put this in place positively.

22          Q.       Would an adverse capital market reaction to a  
23 Commission decision not to implement the IEC early have any  
24 kind of an impact on your customers?

25          A.       In the short run, tomorrow probably not. But

1 in the long run, it can affect the cost of our debt, the cost  
2 in our ability to issue equity, and in the long run may  
3 actually increase the cost to customers.

4 Q. You were also asked a question about the  
5 difference between the interim energy charge and the fuel  
6 adjustment charge. Do you recall that?

7 A. Yes.

8 Q. Am I correct in understanding that the interim  
9 energy charge that you have in front of this Commission is --  
10 could be called a surcharge?

11 A. Yes.

12 Q. It's a fixed rate?

13 A. It's a fixed rate.

14 Q. The rates don't go up and down?

15 A. They stay the same for the term.

16 Q. And when you say the term, what do you mean by  
17 that?

18 A. The term of the IEC. In the interim basis, if  
19 we've suggested a true-up at the time permanent rates go into  
20 effect in this case.

21 Q. Could a customer look at Empire's tariffs if  
22 the IEC was a part of those tariffs and determine what the  
23 charge would be for service?

24 A. They would know exactly what the charge would  
25 be.

1           Q.       Is the IEC that you have proposed in this  
2 case, and I think you've answered this, similar to the one  
3 you had previously?

4           A.       It's very similar, with the only difference  
5 being the base charge and IEC charge and the term.

6           Q.       Are you familiar with the current IEC that  
7 Aquila has in place?

8           A.       I have read all the testimony surrounding the  
9 Aquila case.

10          Q.       Is your proposed tariff similar in nature to  
11 the existing Aquila IEC tariff?

12          A.       To me, it looks very similar in that there's a  
13 base, there's a ceiling, and a defined term.

14          Q.       Now, you, I think, testified that you filed a  
15 general rate case that started this proceeding back in April  
16 of this year, April 30, to be exact; is that correct?

17          A.       I believe that's correct.

18          Q.       And then on May 20 of this year, you filed a  
19 motion to lift the IEC tariff. Is that true?

20          A.       That's correct.

21          Q.       Can you tell us why you decided -- why Empire  
22 decided at that particular point in time in May of this year  
23 to request that the IEC tariff be lifted?

24          A.       If you'll look at Page 22, which is evolution  
25 of gas markets since 1997, and it's got a pink and maroon

1 line on the right side of the chart.

2 Q. That's Page 22 of your Exhibit 1?

3 A. Page 22 of Exhibit 1.

4 Q. What does that show?

5 A. What that shows is the maroon line is the  
6 futures as of 4/2 of '04, which is normally the prices we  
7 were looking at at the time we were putting together our  
8 case. The pink line that's on \$.50 to \$.75 higher is the  
9 line that shows what the futures market was 5/14 of '04 or  
10 just before we filed the request for early lifting of the  
11 suspension on the IEC. And so again, looking backwards at  
12 the volatility, the continued upward movement's really what  
13 drove us to file the interim request, lifting the suspension  
14 on the IEC tariff.

15 Q. So one could look at that page of the schedule  
16 and see the circumstances that led you to make the decision  
17 to request lifting the IEC at that time?

18 A. Very easily you can see how prices continue to  
19 increase.

20 Q. Now there's been some testimony, some  
21 questions about whether or not Empire can right now provide  
22 continue to provide safe and adequate service. Do you recall  
23 those questions?

24 A. Yes, I do.

25 Q. And I think early in response to one of



1 Mr. Coffman's questions, you said that it might be possible  
2 in the future, before this case is resolved, that the company  
3 could have difficulties in that regard. Do you recall that?

4 A. Yes, I do.

5 Q. Could you give the reasons for that, please?

6 A. Continued decay in financial performance can  
7 only result in one thing. How the capital markets react. If  
8 gas goes to \$15, there's a lot of things that can happen in  
9 the next six months before permanent rates would go into  
10 effect that I just don't know what the outcome of those might  
11 be.

12 Q. You tried to quantify that in terms of dollars  
13 earlier, and could -- what dollar impact do you forecast  
14 might potentially be there for the company between now and  
15 the time that the permanent case is decided, which would not  
16 be perhaps until sometime in March of next year?

17 A. In August through December, we've got about  
18 1.3 million MMBTU of gas that is not hedged. At \$3 more than  
19 in current rates, that's about \$4 million, assuming gas  
20 prices stay where they're at today. I don't have the numbers  
21 for January through March in front of me, but 3 million MMBTU  
22 is not a bad estimate.

23 And again, 3 million MMBTU, we've probably got  
24 about 40 percent of that hedged, so 1 million that's not  
25 hedged at, again, \$3 increase in prices is another \$3 million

1 impact by March when permanent rates would go into effect.

2 Q. And those would be dollars that the company  
3 could not recover at that point. Is that true?

4 A. That would be dollars that the company and our  
5 shareholders could never recover.

6 Q. Now, the original IEC that you had two rate  
7 cases ago, and you indicated that at some point during the  
8 processing of a subsequent case that you reduced that IEC.  
9 Is that true?

10 A. That's correct.

11 Q. And was that done on Empire's own initiative?

12 A. Empire initiated the reduction, other parties  
13 to the case agreed, and we worked out a joint stipulation,  
14 presented it to the Commission, and got it approved to reduce  
15 the IEC pretty quickly.

16 Q. And that was during the pendency of the  
17 ongoing permanent case at that time; is that correct?

18 A. That's correct, that's between when we made  
19 our direct filing and before permanent rates went into effect  
20 in the case.

21 Q. There was a question, I think, from Mr. Conrad  
22 about purchase power contracts and whether or not they're  
23 still in effect. Do you recall that?

24 A. Yes.

25 Q. Have any circumstances changed in recent times

1 with respect to purchase power contracts?

2           A.       Yes, they have. Historically, in the  
3 early-90's, mid-90's, Empire had a lot of purchase power  
4 contracts with our neighbors; like Associated Electric,  
5 Kansas Gas and Electric, Public Service of Oklahoma. And in  
6 general, we were buying excess capacity and energy from those  
7 companies on a short-term basis. Through the late-90's most  
8 of those regulated utilities and co-ops grew into that  
9 capacity and didn't have a lot for sale, and in fact, the  
10 merchant boom took off.

11                   During the merchant boom, there were plants  
12 built without contracts. We know many times refer to as  
13 stranded assets in this country. There are many, today, I  
14 believe, for a new plant to be built, they're looking for  
15 contracts commensurate of the terms of their financing, which  
16 may be 20 to 30 years. So the term of the contracts have  
17 really extended.

18                   The other thing that's happened is we were  
19 paying low prices in the mid-90's, relative to basically cost  
20 that the market base costs were very low. Today, costs for  
21 capacity and energy are much higher.

22           Q.       Just a couple of other questions. The  
23 information that's contained in your Exhibit 1 and that's  
24 been the subject of your testimony this morning, have the  
25 other parties in this case requested information from the

1 company with respect to these matters, fuel costs and what  
2 have you, through data requests or other discovery?

3 A. We've had data requests from both Staff and  
4 Office of Public Counsel as it relates to fuel related  
5 issues, natural gas related issues. Most of the charts in  
6 the back that say the balance of 2004 position, the 2005  
7 position, 2006 position, 2007 position, and 2008 position, as  
8 well as the slide that's entitled July 1, 2004 counter party  
9 risk, I recently, middle of last week, had discussions with  
10 Staff on what we call our gas position report on those very  
11 type of numbers.

12 Q. Fine. Thank you.

13 MR. SWEARENGEN: That's all I have, and I  
14 would offer into evidence Exhibit 1. Thank you.

15 JUDGE THOMPSON: Any objections to receipt of  
16 Exhibit 1?

17 MR. COFFMAN: Um --

18 MR. CONRAD: Well, yeah, go ahead, John.

19 MR. COFFMAN: I was just going to note that we  
20 were, I guess, unaware that I guess this was going to be an  
21 evidentiary hearing, and we, not to doubt any of the  
22 particular information in here specifically, but we've not  
23 received the work papers that back this up. And I guess on  
24 that basis, I guess would object to the admission at this  
25 time until we've had sufficient opportunity to investigate

1 the underlying calculations.

2 JUDGE THOMPSON: Objection is overruled. Any  
3 other objections?

4 MR. FREY: Staff would just note that we also  
5 would be -- would want all of the work papers backing up this  
6 presentation.

7 JUDGE THOMPSON: Have you asked for them?

8 MR. FREY: We've just now seen the  
9 presentation, your Honor.

10 JUDGE THOMPSON: Okay. Well, I note that you  
11 want the work papers. I suggest you tell Mr. Swaengen  
12 behind you. Any other objections?

13 MR. CONRAD: Well, I would just join in  
14 despite the fact you've already overruled, I'll just join in  
15 this objection. We didn't see this until this morning  
16 either, so I would join in Mr. Coffman's objection despite  
17 the fact that I know what your ruling is going to be.

18 JUDGE THOMPSON: Thank you. We're going to  
19 adjourn for lunch.

20 COMMISSIONER DAVIS: Your Honor, can I ask a  
21 question?

22 JUDGE THOMPSON: In general, what does an  
23 on-the-record presentation mean? When we say we're going to  
24 have an on-the-record presentation here, don't you expect  
25 people to come and put things in the record? Wouldn't you be

1 expecting? I mean, I don't know whose responsibility it is  
2 to provide information to who here, but I mean what did you  
3 expect that they are just going to show up and twiddle their  
4 thumbs?

5 MR. CONRAD: Do you want a response to that?  
6 I'll give you one.

7 COMMISSIONER DAVIS: Stu, I am breathless in  
8 anticipation.

9 MR. CONRAD: The response, sir, is that if  
10 we're going to have a hearing, due process requires notice of  
11 a hearing. If we're going to have an on-the-record  
12 presentation, that frequently has been reserved, and in my  
13 experience, has been exclusively reserved for presentations  
14 of stipulations where parties are in agreement and the  
15 Commission wants explanation of aspects of their agreement.  
16 It is not used to be a shortcut to a contested proceeding,  
17 which this is.

18 Now, I don't --

19 COMMISSIONER DAVIS: You'll have to forget the  
20 ignorance of some of us who have only been here for two  
21 months and aren't familiar with the intricacies of what  
22 orders specifically mean. I mean, when this was brought up  
23 before the agenda meeting, then this was the way it was -- it  
24 was proffered and that's the way -- the reason why we went  
25 down this road. But for future reference, from now on, we

1 will schedule a full-blown hearing.

2 MR. COFFMAN: Your Honor --

3 JUDGE THOMPSON: Mr. Coffman.

4 MR. COFFMAN: Yes, I would just join in, I  
5 guess, the misunderstanding that I had when I saw the order  
6 saying that arguments would be had, I initially thought that  
7 that was going to be -- was typically presentations,  
8 arguments by attorneys, and it -- to clarify the record found  
9 out that only I guess late Friday afternoon when I called you  
10 to ask about the general order of proceedings and was, I  
11 guess, surprised to hear at that time that there would be  
12 witnesses taking the stand, so forth.

13 I just have, I guess, one other request to ask  
14 if there are going to be any other presentations offered into  
15 the record as exhibits, and we are going to be asked to,  
16 perhaps, respond to them, if we could -- if the other parties  
17 could see those in advance, you know, maybe have a chance to  
18 review them over the lunch period, at least, that would be  
19 some additional time to prepare.

20 MR. SWEARENGEN: We would be glad to do that,  
21 your Honor, more than happy. Mr. Bill Gipson is going to  
22 make a presentation. Hopefully it will be a little shorter  
23 than Mr. Beecher's.

24 But once again, as I indicated when we started  
25 this morning, the order says the parties shall be prepared to

1 present legal and factual arguments in support of their  
2 positions, and I've not been here when a lawyer gets up and  
3 offers fact testimony or evidence.

4                   That's why I thought it would be a good idea  
5 to bring along a couple witnesses and have them explain our  
6 story, and I don't know how you can read that any other way.  
7 I don't know how someone can look at that and say they were  
8 surprised that I showed up here this morning with two  
9 witnesses. Thank you.

10                   MR. CONRAD: Legal and factual argument is not  
11 factual evidence. This is testimony. It's supposed to be  
12 evidence, or apparently is presented as such, and that, with  
13 all respect, is not argument.

14                   COMMISSIONER CLAYTON: Well, if we're all  
15 going to have a discussion about what an on-the-record  
16 presentation is supposed to be about, for those of us who sit  
17 up in the agenda room and have to make decisions on a  
18 week-to-week basis or a day-to-day basis about very important  
19 issues, these on-the-record presentations are our only  
20 opportunity to hear exactly what issues are out there, what  
21 the evidence is supposedly going to look like.

22                   I will say that I anticipated hearing factual  
23 evidence here today, and I anticipated hearing some sort of  
24 legal argument on how we are going to proceed. Now, I think  
25 due process would dictate that all the parties would have the



1 ability to offer witnesses in response, most likely in the  
2 negative, on whether or not this IEC would be able to go into  
3 effect on a short-term basis.

4 But as we look at this, these Commissioners up  
5 here, we each have been on the Commission less than 13  
6 months, we don't have the vast years of experience as many of  
7 those sitting out there, and since this is the first time  
8 that we've heard it, I know from my perspective, we need to  
9 have that education and hearing this evidence is very  
10 helpful. Now where we go from here, I have no idea, but I  
11 appreciate what's gone on so far, and I look forward to the  
12 rest of this afternoon.

13 JUDGE THOMPSON: Thank you, Commissioner.  
14 Mr. Swearengen.

15 MR. SWEARENGEN: I'm just going to say we'll  
16 hand out the slides that will accompany Mr. Gipson's  
17 presentation right now. Thank you.

18 JUDGE THOMPSON: Thank you. We'll be  
19 adjourned until 1:30. Thank you.

20 (A BREAK WAS HAD.)

21 JUDGE THOMPSON: Okay. We'll go back  
22 on-the-record. Chairman Gaw asked me to provide a  
23 clarification of the opening of this afternoon's session,  
24 which is that the question before the Commission is not  
25 whether or not to grant the motion filed by Empire with

1 respect to the tariff sheet in question, but rather whether  
2 or not to set a full hearing on the motion. Okay.  
3 Mr. Swearengen.  
4 MR. SWEARENGEN: Yes.  
5 JUDGE THOMPSON: Please proceed.  
6 MR. SWEARENGEN: Oh, thank you. I would call  
7 Mr. Gipson at this time.  
8 JUDGE THOMPSON: Very well.  
9 MR. SWEARENGEN: Thank you.  
10 (THE WITNESS WAS SWORN.)  
11 JUDGE THOMPSON: Would you please state your  
12 name and spell it for the Reporter?  
13 THE WITNESS: Bill Gipson, G-I-P-S-O-N.  
14 JUDGE THOMPSON: Plead proceed.  
15 THE WITNESS: Thank you.  
16 MR. CONRAD: And before you do, just for the  
17 benefit of the record, your Honor, I will make the same  
18 objections -- the same series of objections that I made in  
19 advance of the prior witness' testimony.  
20 JUDGE THOMPSON: Yes, sir.  
21 MR. CONRAD: And just to save time, I'll  
22 incorporate those from the record. And to save time, you can  
23 incorporate your ruling.  
24 JUDGE THOMPSON: Yes, sir. Same ruling.  
25 Thank you, Mr. Conrad. Please proceed, Mr. Gipson.

1                   MR. SWEARENGEN: Judge, before he does that,  
2 we've handed out the slides that go with his presentation, if  
3 we could have that marked as Exhibit 2, like we did this  
4 morning, with respect to Mr. Beecher, that would be helpful.

5                   JUDGE THOMPSON: Very well. We will mark that  
6 as Exhibit No. 2.

7                   MR. SWEARENGEN: Thank you.

8                   JUDGE THOMPSON: Now you may proceed.

9                   THE WITNESS: Thank you. I want, you know,  
10 this morning we focused quite a bit on natural gas and  
11 hedging policy and our position and what it looks like going  
12 forward. And I'd like to take a different tactic on this,  
13 and that is to put that in a bigger perspective, maybe a  
14 bigger picture, and take a look at the future.

15                   And I think one of the best ways to  
16 demonstrate that is to take a look at our expected capital  
17 expenditures over the next five years. I've broken this down  
18 into several different areas. The top is what we anticipate  
19 spending over this time period for new generation. And that  
20 would be a combustion turbine to become commercially  
21 operational -- commercially operational in 2007, and then the  
22 beginning of some base load coal-fired generation principally  
23 at our Asbury power station and this would be something on  
24 the 80 to 100 megawatts. And that would be to become  
25 commercially operational in 2010.

1                   Now, the second grouping is new customers, and  
2 this represents about \$100 million over this time frame for  
3 extension of services to new customers. And by the way the  
4 new generation piece is about 175 million. And I'm going to  
5 talk in a minute about what we see in terms of customer  
6 growth and what we're experiencing and what we have  
7 experienced.

8                   The next section is reliability, and that's  
9 been \$160 million, and that is the standard upgrades to our  
10 system, upgrades and substations, transformers, new lines,  
11 reconductor lines things of that nature, in order to provide  
12 the kind of reliability that we need to in southwest  
13 Missouri. These are the dollars that are necessary there.  
14 And that amounts to about 160 million.

15                  And then finally, is -- and that should say  
16 plant environmental, not environmental, and that's about \$37  
17 million, and that's what we anticipate spending principally  
18 at our Asbury station for the control of nitrous oxide,  
19 sulfur dioxide and mercury. And that's just the beginning of  
20 those expenses.

21                  Now, if we could take a look at the next  
22 slide, where does that money come from? And the top -- or  
23 let me focus on the bottom blue bars, and that's what our  
24 model would suggest we can generate internally. And this  
25 would be based on our current depreciation rates, and a ten

1 percent return on common equity. The red bar -- the red  
2 sections of the bars are what we would anticipate in having  
3 to go to the market and borrow in order to conclude -- to  
4 bring about this -- these capital expenditures, and that  
5 amounts to about \$200 million in this time frame.

6                   Now what's driving all of these capital  
7 expenditures? It's really the growth in southwest Missouri.  
8 You know, southwest Missouri is one of the few regions in the  
9 state that's experiencing real growth, at least that's our  
10 understanding. And, you know, for a fact, our service area,  
11 our Missouri service area, has grown about 23 percent in the  
12 decade of the 1990's.

13                   And if you take a look at the next slide,  
14 that's our customer growth for the last five years, you see a  
15 dip in 2001, and that's really the effects of the terrorist  
16 attacks in 2001. We saw significant decline in customer  
17 growth at that time, but we've averaged 1.6 percent over the  
18 past five years. We're projecting one and a half percent  
19 this year and we're projecting 1.6 percent going forward.  
20 Twelve months into June of 2004, we're standing at 1.8  
21 percent.

22                   This is the look over the past ten years at  
23 the number of our customers that's grown from about 132,000  
24 to about 157,000. That's 19 percent over that time frame.  
25 And that corresponds pretty closely to what we've seen on our

1 annual customer growth.

2                   And then taking a look at -- Brad talked a bit  
3 about this, he talked about these next two slides and this is  
4 -- this is the energy consumption over the past ten years,  
5 that's grown about a third, and we're projecting 2.4 percent  
6 going forward. And then the peak demand has grown by nearly  
7 40 percent over that same ten-year time frame. So what I'm  
8 -- all that said, you know, there's -- I hope this  
9 demonstrates that -- that the demand for the expense on the  
10 capital expenditure side is there and it's not going away.

11                   And finally, Brad mentioned a couple of times  
12 the high impact of the high natural gas prices in 2001, and  
13 I've provided a graph here that shows you how it affects the  
14 bottom line. And if you look at 2001, that was at 3.9  
15 percent return on common equity in 2001.

16                   And then the last slide is just to confirm how  
17 we calculated that return on common equity. In closing, I'd  
18 like to thank you for the opportunity to present our case to  
19 you today. The Empire District Electric Company has been in  
20 business since 1990 -- or pardon me, 1909 of -- we're  
21 approaching a century in the business of providing service to  
22 our customers and presenting challenging and rewarding  
23 opportunities for our employees and stable and adequate  
24 returns for our shareholders in our business, and that's both  
25 bondholders and shareholders.

1                   You know, we regularly survey our customers.  
2 In fact, we very recently concluded another customer opinion  
3 survey. We found that the overall favorable opinion of our  
4 customers about their electric service provider is holding  
5 pretty steady at about 80 percent. We pay close attention to  
6 two specific factors. And that is the opinion about  
7 reliability and the opinion about cost.

8                   This year was virtually unchanged from  
9 previous years' results. About 90 percent of our customers  
10 consider their service to be reliable, and about 80 percent  
11 consider the cost of that service to be reasonable. Further,  
12 our customers depend on Empire to be responsive at times when  
13 nature deals us a bad hand.

14                  The tornadic events of May 4th of last year  
15 received much publicity in our locale and even nationally.  
16 As a result of those events, over 35,000 of our customer base  
17 was left without power. We marshalled all of our resources,  
18 we called on our neighbors and contractors, and I'm proud to  
19 say we restored electric power service to all customer who  
20 could safely take service in six days. In that particular  
21 situation, it wasn't just poles and wires. We lost four  
22 critical substations, one of which was completely rebuilt in  
23 four days.

24                  Then earlier this month, on Sunday morning,  
25 July 4th, nature dealt us a fireworks display of our own,

1 when a destructive straight-line windstorm swept across the  
2 western portion of our area. Again, turning the lights out  
3 on about 35,000 of our customers. Restoration efforts were  
4 completed in five days. And I'm told the Staff at the  
5 Commission received only one informal complaint with respect  
6 to our restoration efforts.

7 I say all this to bring your attention to the  
8 good job that we're doing in the southwestern corner of this  
9 state. But really the focus of this proceeding needs to be  
10 on the investors in our business, of which 30 percent are  
11 Missourians. We know, and I don't think a reasonable person  
12 would argue, that investors, both bond and shareholders, are  
13 judging investment alternatives based on stability in cash  
14 flow, earnings, and dividends. These investors cannot be  
15 ignored.

16 I trust we've demonstrated to you today that  
17 we have significant capital expenditures in the very near  
18 future, so the motion before you is not about second or third  
19 quarter earnings, or even 2004 earnings. It's about  
20 telegraphing to investors that you understand the need to  
21 continue to provide electric power service to our growing  
22 base. A customer base that relies on us to make those  
23 investments.

24 With respect to the interim energy charge,  
25 it's a proven, regulatory tool. Aquila is using it now and



1 we used it beginning in October 2001 for about 14 months. In  
2 fact, because of our aggressiveness on gas procurement, we  
3 voluntarily lowered, and then subsequently terminated early,  
4 the IEC tariff.

5                   You have my word we will do everything within  
6 our capacity to do right by our customers. It is not and it  
7 never will be our intent to come away from this process with  
8 an IEC in hand and then lay down. Some of our opponents will  
9 argue that we simply could have hedged more. That's an easy  
10 conclusion when you have the benefits of 20/20 hindsight. In  
11 fact, in hindsight, we modified our gas procurement policy  
12 and practices to take full advantage of lower prices for  
13 natural gas should they ever return.

14                   I trust you understand we're not coming to you  
15 today with just our hand out. We're working diligently to  
16 mitigate and control our exposure to volatile and high cost  
17 of natural gas. Just last Thursday, our Board of Directors  
18 authorized management to proceed with an agreement to  
19 purchase about ten percent of our energy needs from wind  
20 resources.

21                   With the renewal of the production tax credit  
22 by Congress, our models show that the addition of this  
23 resource will be cost neutral for our customers, but more  
24 importantly, not subject to the volatility and increases in  
25 natural gas or natural gas influence purchase power cost.

1                   We're also aggressively pursuing the addition  
2 of more coal-fired resources to our mix. I believe our keen  
3 interest in Iatan Unit 2 is well known. We have also hired  
4 Burns & McDonald to assist us in the assessment of smaller  
5 coal-fired resources at our current Asbury power station. We  
6 believe you have the capacity both from the factual and legal  
7 viewpoints to grant our motion, and our intent today is to  
8 demonstrate that. Simply put, it's in your hands.

9                   Will you find our arguments are compelling,  
10 will you join us, join with us to continue to provide safe,  
11 reliable, and competitively priced electric power service to  
12 our corner of the state? I sincerely hope so. Thank you  
13 again for your time and attentiveness and I'm prepared to  
14 take questions.

15                   JUDGE THOMPSON: Thank you, Mr. Gipson. Will  
16 you please step over and take a seat? Mr. Frey.

17                   MR. FREY: Yes, your Honor.

18                   CROSS-EXAMINATION

19 QUESTIONS BY MR. FREY:

20                   Q.       Good afternoon, Mr. Gipson.

21                   A.       Mr. Frey, how are you?

22                   Q.       Fine. Thank you.

23                   A.       Good.

24                   Q.       I'm going to ask you a couple of the same  
25 questions I asked Mr. Beecher. The first is is Empire

1 District Electric Company providing safe and adequate service  
2 at this time?

3 A. Yes, sir, we are.

4 Q. And do you project that Empire will be  
5 providing safe and adequate service on -- as of and up to  
6 April 1st, 2005?

7 A. Well, I hope we don't have a storm like what  
8 we had on July 4th on April 1st of next year. Some of our  
9 customers might question whether we were providing adequate  
10 service on that day. But you know, in answer to your  
11 question, our business model is to provide safe and adequate  
12 electric power service to our consumers at a competitive  
13 price, so that, you know, absent, you know, something  
14 significant, some significant event, yes, we intend to  
15 provide safe and adequate service on April 1st of next year.

16 Q. Okay. So that's your expectation?

17 A. It is.

18 Q. Do you know whether, in the past, Empire has  
19 filed for interim rate relief?

20 A. Yeah, I do know that.

21 Q. And do you know when and what cases Empire  
22 made those filings?

23 A. Yeah, I put together some research, actually  
24 before we came in today, and in 1987, we had a case that was  
25 the tax -- result of the Tax Reduction Act. In 1990, we had

1 a case that was no interim filed in that case. Also, one in  
2 the '94 and one in '95, and there were no interims filed in  
3 that case.

4                   Then in '81, we filed and also -- no, I'm  
5 sorry. That was in '97 as well. We filed and asked for  
6 interim relief and that was denied. In 2001, following the  
7 termination of the merger with UtiliCorp, now Aquila, we  
8 filed an interim case principally due to the increase in  
9 natural gas prices, and that was denied. And that's the year  
10 that you saw the 3.9 percent return on common equity.

11                   And then in 2002, we filed a case, but that  
12 was the -- or we filed interim along with that case, but that  
13 was a result of the off system -- cost of off system sales  
14 being excluded from the final case determinants in -- from  
15 the 2001 case. And that interim was denied as well.

16           Q.       In each of these instances, then, is it fair  
17 to say that the Commission granted -- denied interim rate  
18 relief?

19           A.       You know, my understanding is there was a case  
20 back in the 19 -- early 1980's that I don't have on this list  
21 where there was some interim relief granted, but our recent  
22 history is no interim relief granted.

23           Q.       Thank you. Do you know what standard the  
24 Commission applied in each of the cases you've discussed?

25           A.       I am generally familiar with the Commission's

1 standard for emergency.

2 Q. What standard was that -- oh, standard for  
3 emergency, I'm sorry.

4 A. I'm generally familiar with that.

5 Q. Okay. And is that the one they've applied --  
6 the Commission has applied?

7 A. Historically, the Commission has applied that  
8 standard of emergency in the cases that we discussed, yes.

9 Q. And do you know whether Empire can finance to  
10 meet its capital needs at the present time?

11 A. At the present time?

12 Q. Yes.

13 A. Today?

14 Q. Well, let's say for the next six months.

15 A. Yes, sir, we anticipate that we can.

16 Q. How about the next nine months?

17 A. Yeah, we anticipate that we think over the  
18 next nine months. As I said in my remarks a few minutes ago,  
19 it's in the about this year, it's not about 2004 earnings,  
20 it's about what kind of signals do we send to the capital  
21 markets, and the capital markets will react at some point in  
22 time.

23 My view is that, you know, there's been enough  
24 press about -- from the rating agencies and the equity  
25 analysts with respect to the inability to recover prudently

1 incurred fuel and purchase power cost that time is of the  
2 essence.

3 Q. Can you state the, if you know, what the  
4 earnings were for the 12 months ending June 30th of this  
5 year?

6 A. Twelve months ending June 30, '04?

7 Q. Right.

8 A. A dollar and two cents. You wanted earnings  
9 per share?

10 Q. Total dollars.

11 A. I believe that's on the -- it's on the last  
12 slide, \$24,555,442.

13 Q. Mr. Beecher spoke his testimony about the  
14 exposure to gas costs amounting -- I think it was for the  
15 rest of this year amounting to some 4 million, \$4 million  
16 based on what he expects to occur. And that assumes that the  
17 Commission does not lift the suspension as requested by the  
18 company, as I understand it; is that correct?

19 A. Yes. Is the \$4 million correct or is --

20 Q. Is all of it correct?

21 A. Oh, maybe you ought to repeat it because I  
22 didn't think that was going to be your question.

23 Q. Okay. Do you recall Mr. Beecher mentioning \$4  
24 million, which is the exposure, I believe, he indicated for  
25 the rest of this year?

1           A.       Yeah, I believe that's August through  
2 December, and I think it's about \$4 million.

3           Q.       Okay.

4           A.       At current gas prices.

5           Q.       Okay. Can you translate that to earnings  
6 after taxes?

7           A.       Well, when we -- you know, I don't know that I  
8 could -- let's see. Let me think about it. If I had a  
9 calculator, I could.

10          Q.       Could we have a calculator? Thank you,  
11 Mr. Conrad.

12          A.       You know the last time I was -- where's the on  
13 button, Stu?

14                   MR. CONRAD: It's the button that says on.

15                   THE WITNESS: Oh, Stu's already got the answer  
16 in here, it's \$3.69.

17                   MR. CONRAD: No, that's the New York hourly  
18 rate.

19                   THE WITNESS: I don't see it. Is there  
20 another calculator in the house? You know, I think the last  
21 time I was on the stand I had to use a calculator. I think  
22 I'm ready, roughly \$.10 a share.

23          Q.       (By Mr. Frey) Okay. And in total dollars,  
24 what would that be?

25          A.       Two point six million.

1           Q.       Thank you for your persistence. And now just  
2 a couple more questions that I had asked Mr. Beecher. What  
3 prevented you from filing on April 30th the presentation you  
4 made today?

5           A.       I think Mr. Beacher pretty adequately  
6 explained that. You know, we -- before we file any case, we  
7 take a look at all the factors in the business, what are the,  
8 you know, what are the hot button risk issues that we think  
9 could be problematic in a case or what are the expectations  
10 of our shareholders, what are the expectations in the capital  
11 market, what is our expected capital expenditure over the  
12 next few years, what has it been.

13                    You know, one of the things that played a role  
14 in this case was the -- two significant issues that played a  
15 role in this case were fuel and purchase power, and then the  
16 additions of the Energy Center 3 and 4 units. And it was our  
17 conclusion, you know, we study that pretty routinely in our  
18 organization and it was our conclusion, basically, you know,  
19 in mid-March that we needed to get a case together and the  
20 filing came on April 30th.

21           Q.       And what would your answer be if I changed the  
22 date to May 20th? What prevented you from filing the  
23 presentation on May 20th?

24           A.       The presentation?

25           Q.       This presentation which would then coincide



1 with your --

2 A. This presentation?

3 Q. Yes.

4 A. Well, that was the day we filed the motion to

5 lift the suspension. Certainly we had some of this data, but

6 we didn't have it in presentation format.

7 Q. Do you know why -- or could you state why

8 Empire did not file its rate case before April 30th?

9 A. I think I -- I think I did. I think I said

10 that, you know, we study all factors and the issues that we

11 have before us, and you know, routinely look at that on a --

12 generally, a month-by-month basis, and make a determination.

13 And as I said, it became clear that, you know, mid to

14 late-March, that we needed to start putting a case together.

15 And those don't come together just over night.

16 Q. Okay. Thank you. A couple of questions on

17 your presentation, Mr. Gipson. First of all, the graph on

18 the Page 3.

19 A. Yes, capital expenditure funding.

20 Q. Yes. What dividend payment ratio is assumed

21 in this graph?

22 A. Unchanged from today.

23 Q. Do you know what that is?

24 A. A dollar and twenty-eight cents annually.

25 Q. Annually? And if we could go to the graph on

1 Page 9, the return on common equity graph. Do you have that?

2 A. I do.

3 Q. Does an Empire public offering of its common

4 stock dilute Empire's earnings per share?

5 A. Yes, it does.

6 Q. And what revenues and expenses of Empire does

7 this graph contemplate?

8 A. All revenues and expenses.

9 Q. Is it possible that the ROE's may reflect

10 experience that Staff does not believe to be reasonable?

11 A. Are you asking me to conclude what Staff

12 thinks?

13 Q. Not conclude, just state whether you think

14 it's possible.

15 A. Well, could you repeat the question?

16 Q. Is it possible that the Staff would develop a

17 position in which it does not believe these costs are

18 reasonable?

19 A. I'd say the probability of that are about 100

20 percent.

21 Q. Are there ROE's from -- excuse me. Are these

22 ROE's from the consolidated operations?

23 A. Yes, they are.

24 Q. Okay. And then with regard to this graph on

25 Page 9, again, second to the last page. Were you able to

1 provide safe and adequate service during the period covered  
2 by this graph?

3 A. Yes, sir, we were.

4 Q. And during a portion of that time period, you  
5 earned less than four percent return on equity; is that  
6 correct?

7 A. In 2001, that is correct.

8 Q. On the graph prior to that, there's a -- I  
9 guess the title is managed peak.

10 A. Yes.

11 Q. Could you describe briefly what a managed peak  
12 is, then?

13 A. I think generally, in our case, that would be  
14 the -- the peak less any impact from, like, interruptible  
15 customers, like Mr. Conrad's client. In other words, the  
16 peak would have been higher had we not had that kind of  
17 customer on our system.

18 Q. I see. Thank you. Do you know whether a  
19 party in this case could seek a stay of a Commission decision  
20 adopting an IEC?

21 A. Sir, I'm not an attorney.

22 Q. Could you give your opinion?

23 A. It would be totally without basis.

24 Q. Do you know what the effect of a stay of a  
25 Commission decision adopting an IEC would have on a rating

1 agencies view of Empire?

2 A. I am not a rating agency analyst as well.

3 MR. FREY: That's all the questions I have,

4 your Honor.

5 JUDGE THOMPSON: Thank you, Mr. Frey.

6 MR. FREY: Thank you, Mr. Gipson.

7 THE WITNESS: Thank you.

8 JUDGE THOMPSON: Mr. Coffman.

9 MR. COFFMAN: Thank you.

10 CROSS-EXAMINATION

11 QUESTIONS BY MR. COFFMAN:

12 Q. Good afternoon, Mr. Gipson.

13 A. Mr. Coffman, how are you?

14 Q. I'm doing fine.

15 A. Good.

16 Q. Let me just first ask you what standard do you

17 think this Commission should use in reviewing your request

18 for interim rate relief to an IEC?

19 A. Whether it's justified, both from a factual

20 and legal standpoint.

21 Q. Do you believe that this Commission should

22 abandon the standard it's used over the years that's the

23 so-called emergency slash near emergency standard?

24 A. I believe that the Commission should take a

25 look at the evidence before it. I believe that it should

1 consider the facts that we've laid out. I think it should  
2 consider the effort that we have demonstrated in the past in  
3 terms of providing safe and adequate service for our  
4 customers.

5 I think it should consider the capital  
6 expenditures and what's driving those capital expenditures  
7 going forward, and I think it should consider what impact the  
8 Commission rulings has on a company's capacity to borrow --  
9 borrow money both from bondholders and shareholders in the  
10 future in order to finance the business going forward and  
11 meet the expectations of our customers.

12 Q. The subject matter that we're here talking  
13 about today is just interim relief, whatever would go into  
14 effect sometime here soon until the end of the permanent rate  
15 case, correct?

16 A. That is correct.

17 Q. Do you think that the Commission should  
18 actually consider in whether to impose some sort of rate  
19 increase or IEC surcharge during that time period what has  
20 happened in the past as far as your company's performance or  
21 what financial needs the company might have after that date  
22 or should they focus simply on that time period that would be  
23 the subject of the increase?

24 A. I think time is of the essence. I'm a firm  
25 believer that the equity analysts and the data analysts have

1 given us significant signals in terms of what their  
2 expectations are from companies like Empire, and their  
3 expectation is that we find a means by which we can cover our  
4 prudently incurred fuel and purchase power costs.

5 Q. But let me just go ask you about a couple  
6 pages in your presentation. Here on the first page, you talk  
7 about your five-year capital expenditure plan.

8 A. That's correct.

9 Q. And for all of these expenditures, except for  
10 maybe the first few months of 2005, would be after a  
11 permanent rate change came out of the permanent rate case,  
12 correct?

13 A. That's true, but I think one of the things  
14 that you have to keep in -- keep in mind is analysts are  
15 still looking at performance over the last ten years, and  
16 they don't look at simply what your capacity is to earn.  
17 They look at your experience and being able to earn your  
18 authorized return.

19 Q. So is this interim rate request driven more by  
20 what's coming down the road in future years than actually  
21 what is your company's need in the next few months before the  
22 permanent rate case is decided?

23 A. I think it's both. I think that it certainly  
24 what we've tried to demonstrate is that we have significant  
25 capital expenditures coming forward. Certainly, we are in

1 tune with what investors expect from companies like ours, but  
2 I don't think you can turn your back on the immediacy either.  
3 The sooner you get -- the sooner you get a cut sutured, the  
4 sooner it stops bleeding.

5 Q. You talked about being downgraded.

6 A. I did?

7 Q. I suppose you did. You talked at least about  
8 the potential for analysts.

9 A. No, I don't think I did.

10 Q. Sorry if I misinterpreted.

11 A. I hope we're not being downgraded. I may not  
12 have been listening closely.

13 A. Okay.

14 Q. There are a lot of credit rating agencies out  
15 there that are monitoring your company.

16 A. There are two that we -- S&P and Moody's.

17 Q. Doesn't Stiefel Nicholas?

18 A. That is equity analysts. You said rating  
19 agencies.

20 Q. Debt rating agencies.

21 A. Debt rating agencies, yeah.

22 Q. Okay. What about equity?

23 A. Equity, I believe there are five analysts that  
24 cover us.

25 Q. Okay. And out of the two credit rating and

1 five equity rating agencies, what, of those agencies that  
2 you've seen in, say, this calendar year, have made some sort  
3 of downward adjustment or downgrade to your company's  
4 performance as to the next year?

5 A. In 2004?

6 Q. Yes.

7 A. I'm not aware of any equity or debt rating  
8 service that has made a change -- a downward change in any of  
9 our ratings in 2004.

10 Q. Would it be fair to say that the general  
11 consensus of these agencies are that your company will be  
12 doing better in 2005 than it has been in 2004?

13 A. I think the -- the equity analysts in  
14 particular are looking for a much brighter 2005 than  
15 certainly the dismal results we've had in the first half of  
16 2004.

17 Q. Okay. Let me point you to another page in  
18 your presentation. I'm not sure I counted the pages, but the  
19 one --

20 A. There are ten.

21 Q. Next to the last page, maybe the one entitled  
22 return on common equity. And for clarification, and I think  
23 you clarified this in your presentation, but this is actually  
24 -- this is showing your actual return on common equity; is  
25 that correct?



1           A.       Yeah, that's been our return on common equity  
2 since 1994 through 2003, actual results.

3           Q.       And that is not your allowed rate of return  
4 from the Missouri Commission or any other Commission,  
5 correct?

6           A.       That is correct, and I didn't intend to imply  
7 otherwise.

8           Q.       Right. And your actual return on common  
9 equity can be impacted by a variety of factors. Would that  
10 be correct, sir?

11          A.       I believe Mr. Frey put it all revenue and  
12 expenses, and I concur with that.

13          Q.       Okay. And the -- I guess you used some  
14 colorful terms, but your less than desirable earnings from  
15 your perspective in 2004 --

16          A.       I think I used the word dismal.

17          Q.       Yes, I think dismal, I think, was your word.  
18 There were factors other than gas -- natural gas prices that  
19 led to that, wouldn't you say?

20          A.       Yeah, there was the impact of the energy  
21 center. We had a blade failure on a unit on -- the morning  
22 of January 7th, I believe. That what we've expensed to date  
23 is pretty much just reflects what we anticipate the insurance  
24 deductible to be, but.

25          Q.       And your healthcare?

1           A.       Beyond that --

2           Q.       Your healthcare expense was up more than

3 expected.

4           A.       It's up more than we budgeted.

5           Q.       Okay.

6           A.       But in terms of -- in terms of impact, the

7 largest single impact on the earnings in 2004 has been an

8 increase in natural gas prices and its impact on purchase

9 power cost.

10          Q.       Would you agree also that there are some other

11 items impacting your bottom line that went in a favorable

12 direction?

13          A.       Why, certainly.

14          Q.       Okay. But you're asking --

15          A.       One of those would be interest costs as

16 compared to last year. You know, we -- we refinanced about

17 \$160 million in debt last year when interest rates were at an

18 all-time low and we're proud of that effort and proud that

19 once we get through those general case, that's going to be

20 reflected in our cost of service.

21          Q.       Okay. But despite all these impacts in both

22 directions, you're asking only that some fuel related IEC be

23 approved on an interim basis?

24          A.       That's exactly right. This is one of those

25 expense items that we have no direct control over. We can --

1 we can and do hedge our position to try to mitigate its  
2 impact, but we own no gas in the ground, we own no gas  
3 pipelines, we own no gas storage, we own no drill rigs.  
4 We're not in the gas E&P business. We're in the electric  
5 power service business.

6 Q. You do acknowledge that you have a variety of  
7 hedging tools that you do use.

8 A. We do use those, and we've done a darn good  
9 job with them, but there comes a point time when you've got,  
10 you know, how much more -- I mean, do you hedge more at that  
11 significantly higher price?

12 Q. And that's a management decision.

13 A. It is a management decision, but again, it's,  
14 you know, I don't want anyone to leave here believing that we  
15 can control the price of natural gas. We can't.

16 Q. But you're not saying that you -- the  
17 management doesn't have tools available to it to mitigate the  
18 impact on rates?

19 A. I think -- I think Mr. Beecher has in his  
20 testimony illustrated that we use a variety of tools to  
21 mitigate that exposure, but it is not fail safe. No hedging  
22 plan, no hedging policy, no risk managing policy that I've  
23 ever seen, and we hired one of the nation's leading  
24 consultants to help us develop ours, can guarantee that we're  
25 going to get the absolute very least cost natural gas at any

1 point in time. It's a means by which you try to control the  
2 volatility and mitigate the exposure, but it is not a  
3 guarantee to get you the lowest price.

4 Q. Well, let me go back to the standard, which is  
5 where I think we ought to be focusing here. I know you're  
6 not asking the Commission to use the standard that it's used  
7 over many years, but if it -- if it were to apply its  
8 emergency/near emergency standard, do you believe that Empire  
9 would meet that standard at the current time?

10 A. I don't believe that the standard, as I  
11 understand it, which is, you know, are you going to be able  
12 to meet payroll next week, are you going to be able to  
13 continue to provide safe and adequate and reliable electric  
14 power service, if you judge it based on that kind of  
15 standard, then no, we're not going to meet that standard.  
16 But I think Mr. Beecher said earlier, you know, if you're out  
17 of a job and you've got a credit card, do you continue to run  
18 up the bills?

19 Q. You --

20 A. I do believe time is of the essence. It may  
21 not be an emergency under that standard, but certainly the,  
22 you know, this is -- this is an incident that cannot be -- it  
23 cannot be fixed in the context of the general case.

24 Q. Can I ask you a question now about I guess it  
25 would be Page 2 of your handout, the page entitled capital

1 expenditure funding.

2 A. Yes, that's Page 3.

3 Q. Okay. Page 3. If you count the cover page as  
4 one.

5 A. Yes.

6 Q. You have there some bar charts and you show  
7 internal sources of funding and new financing. Could you  
8 explain to me briefly what is available to you for the  
9 internal sources of funding, the blue portion of that graph?

10 A. Yeah, that will basically add up to net income  
11 plus depreciation.

12 Q. Okay.

13 A. There's a few more ins and outs, but that's  
14 pretty much it.

15 Q. Okay. And as far as an interim rate relief  
16 would go, only the first few months of 2005 would even  
17 potentially be relevant for the rate relief period you're  
18 requesting here today?

19 A. I think I answered that question earlier. I  
20 don't think it is just the first few months of 2005.

21 Q. That's because you want to send a message.  
22 You want the Public Service Commission to send a message that  
23 it's willing to --

24 A. A message is going to be sent one way or the  
25 other.

1           Q.       Okay. Well, are you aware of any -- any  
2 agency, data or equity related, that would -- change its --  
3 its ratings of your company based on a decision on this  
4 interim rate relief? Do you have any reason to believe?

5           A.       I've not had that conversation with either of  
6 the rating agencies that cover us. They are certainly -- we  
7 have had conversation with them with respect to the  
8 Commission's -- with respect to this on-the-record  
9 presentation today. They are keenly aware of the issue  
10 that's before the Commission. They're keenly aware of the  
11 exposure that we have, and they'll be expecting a report from  
12 us as soon as some conclusion is known. Now, whether they  
13 take action on that, I don't know.

14          Q.       Okay.

15          A.       I'm not a rating agency analyst.

16          Q.       You've decided to focus this interim rate  
17 relief on natural gas prices primarily.

18          A.       And the impact of natural gas on purchase  
19 power prices.

20          Q.       Okay. I understand. What -- what do you  
21 think was known -- what is known now that was not known in  
22 September 2003 when a rate case could have been filed at the  
23 end of your last rate moratorium?

24          A.       Well, I don't have those numbers in front of  
25 me, but I believe Mr. Beecher's -- had some graphs that

1 depicted what the futures market looked like at various  
2 points in time. One of the ones that is most relevant is how  
3 that futures graph changed between the time that we filed for  
4 the general case and when we filed to lift the -- lift the  
5 suspension on the IEC tariff. It jumped by \$.75 or a dollar.

6 Q. Okay.

7 A. Specifically to your question, Mr. Coffman, I  
8 don't recall how it looked at September 1, 2003. I don't  
9 know -- I don't know the relevance of that.

10 Q. Well, your actual return on equity in 2003 is  
11 shown on your chart then, and --

12 A. Eight percent.

13 Q. -- and I'm assuming that that wasn't dire  
14 enough or dismal enough to justify a rate case being filed  
15 September of 2003. Would that be fair to say?

16 A. No, I think I answered that question for  
17 Mr. Frey. We consider all of the factors that -- at some  
18 point, and along the way, and, you know, consider what, you  
19 know, costs have been and what they're projected to be. You  
20 know, I guess you could draw a conclusion from that. I don't  
21 have anything in front of me that we anticipated that the  
22 natural gas costs were going to remain fairly stable going  
23 forward on September 1 of 2003.

24 Q. Are you saying that that was your thinking  
25 then or you just --

1           A.       I don't know.

2           Q.       Don't recall?

3           A.       I'm speculating.

4           Q.       Just a second. Now, you -- you stated earlier

5 that you believe that analysts look at both past and future

6 performance.

7           A.       I do.

8           Q.       And that's why you thought it was relevant to

9 talk about the past and the future in this presentation

10 because you're wanting to, I guess, impact what those

11 analysts think.

12          A.       I think it's important to -- to understand

13 what analysts are looking at. I mean, they're the ones that

14 pin opinions. They're the ones that many investors look to

15 for advice on whether or not to invest in a particular

16 organization.

17          Q.       Now, you wouldn't ask this Missouri Commission

18 to simply base rates on what analysts think?

19          A.       Absolutely not.

20          Q.       Now you said there were -- you thought five

21 equity rating firms that cover Empire.

22          A.       That's correct.

23          Q.       Can you recall those off the top of your head?

24          A.       Yes, Jeffries & Company in New York City, AG

25 Edwards in St. Louis, Stiefel Nicholas in St. Louis,



1 Missouri, Val-U-Line, and Leman Brothers.

2 MR. COFFMAN: Okay. That's all I have. Thank

3 you very much.

4 THE WITNESS: Thank you.

5 JUDGE THOMPSON: Thank you, Mr. Coffman.

6 Mr. Conrad.

7 CROSS-EXAMINATION

8 QUESTIONS BY MR. CONRAD:

9 Q. Good afternoon, sir.

10 A. Good afternoon, Mr. Conrad. and how are you?

11 I've asked everyone else, I should ask you.

12 Q. Well, I'm getting along. I'm convinced,

13 however, that my rates are too low.

14 A. I don't believe this is the appropriate

15 proceeding for that.

16 Q. Well, you asked. I wanted to talk to you

17 again about this managed peak. I think that's third from the

18 last sheet. And you indicated that took into account

19 interruptions to Praxair, correct?

20 A. Yeah, I believe -- actually, I believe in

21 2003, we might have had one other interruptible customer at

22 that time, but it does include your client.

23 Q. But it does reflect the impacts from whatever

24 interruptible customers you had?

25 A. Yes, sir. I think that was my testimony.

1 Q. I ask at this time there is only one; is that  
2 correct?

3 A. I believe that's correct as well.

4 Q. Now, on the second page, counting the title  
5 page as the Page 1, the blue parts of those columns are  
6 fairly significant, wouldn't you agree?

7 A. Yes, I would. That's why I put them on top.

8 Q. Is there several ways that the need for new  
9 generation could be addressed?

10 A. There are a number of ways that the need for  
11 new generation can be addressed.

12 Q. Other than building?

13 A. Yes.

14 Q. Is one of those interruptible?

15 A. It is.

16 Q. Looking at 2005 on through 2009, was your  
17 company actively marketing interruptible service?

18 A. We're in close contact with all of our  
19 industrial consumers. It takes, as you know, a deal of  
20 sophistication and a deal of interest on behalf of a  
21 industrial consumer in order to manage their business through  
22 potential interruptions.

23 Q. Let me ask the question again. Are you  
24 actively marketing interruptible service?

25 A. If we had need for capacity in that time

1 frame, yes, we would. Now, we looked at 2007, which is the  
2 commercial operation date for the next unit, and determined  
3 that there was not sufficient capacity to buy, if you will,  
4 from the existing customer base to avoid building that new  
5 generation in 2007.

6                   The generation that you see beyond 2007 is the  
7 start of some base load additions to our portfolio to make up  
8 for the loss of the contract with Western Resources out of  
9 the Jeffrey units that will expire on May 31st, 2010. But  
10 regardless of how much, you know, any dreams we might have of  
11 being able to find 160 megawatts of interruptible load from  
12 our existing industrial customers would be -- well, that just  
13 wouldn't be a prudent thing to do.

14           Q.       Let me try it one more time. Are you actively  
15 marketing --

16           A.       I believe I've answered that question.

17           Q.       No, sir, you haven't. You've answered lots of  
18 things, but you haven't answered that one. Have you answered  
19 are you actively marketing interruptible service at this  
20 point?

21           A.       Today?

22           Q.       Yes.

23           A.       No.

24           Q.       Is interruptible service the only means of  
25 load control that is known to you?

1           A.       You mean control in the -- there are a number  
2 of programs out there that -- that can be used for load  
3 control, provided you have, you know, customer -- customers  
4 that are willing to do it.

5           Q.       Are you actively today marketing any of those  
6 programs?

7           A.       No, sir.

8           Q.       Now turn, please, to the very last page of  
9 your packet. I believe you confirmed for Mr. Frey that those  
10 numbers were consolidated numbers.

11          A.       Yes.

12          Q.       What does that mean?

13          A.       That means the impacts of all of our various  
14 business units, like the water business, like our fiberoptic  
15 business, like our -- any of the businesses -- business  
16 units.

17          Q.       Does it also encompass your Kansas operations?

18          A.       Yes, it does.

19          Q.       Does it also encompass your Arkansas --

20          A.       And Oklahoma as well, sir.

21          Q.       That was my next question. Thank you. So  
22 what we're looking at here is, in some instances, well beyond  
23 the reach of anything that this Commission could do.  
24 Wouldn't you agree?

25          A.       I --

1 Q. Well, let me ask it another way.  
2 A. Okay. Thank you.  
3 Q. Can this Commission set the rates for Kansas?  
4 A. Oh, no, sir.  
5 Q. Can it set the rates for Oklahoma?  
6 A. Nor Arkansas.  
7 Q. Thank you. Is this a proceeding to set your  
8 water rates?  
9 A. No, sir, it's not.  
10 Q. Is this a proceeding, or for that matter, are  
11 your fiberoptic rates regulated?  
12 A. No, sir, they're not.  
13 Q. Okay. Now, you used the phrase if you're out  
14 of a job but still have a credit card, you'd be poorly  
15 advised to use it. Do you recall that expression?  
16 A. I do, and I believe it.  
17 Q. Was that an analogy that you wanted to make?  
18 A. No, I'm not suggesting that if we're not  
19 successful in this proceeding that I'm going to lose my job.  
20 Is that what --  
21 Q. Well, that's what I was wondering. Are you  
22 out of a job?  
23 A. No, sir, I'm not.  
24 Q. Okay. Is Empire out of a job?  
25 A. Is Empire out of a job?

1 Q. Yeah.

2 A. Oh, absolutely not, sir.

3 Q. Okay. And if you don't get the relief that

4 you're asking for here, will Empire be out of a job?

5 A. You know, I don't believe so.

6 MR. CONRAD: Thank you. That's all I have.

7 JUDGE THOMPSON: Thank you, Mr. Conrad. Ms.

8 Woods.

9 MS. WOODS: I have nothing, thank you.

10 JUDGE THOMPSON: Questions from the bench,

11 Commissioner Clayton.

12 QUESTIONS BY COMMISSIONER CLAYTON:

13 Q. Good afternoon, Mr. Gipson.

14 A. Good afternoon.

15 Q. I've got a handful of questions that I'll try

16 to get through. We've been here for a while today. You made

17 a comment recently under cross-examination from one of the

18 attorneys here relating to a message being sent by this

19 Commission. Do you recall the context of that question and

20 answer?

21 A. Yes.

22 Q. And I believe from that you were suggesting

23 that this Commission would be sending a message one way or

24 the other on the decision that we make. Do you recall that?

25 A. I do.

1           Q.       Is that message that you're referring to a  
2   decision that we make on the temporary IEC between -- that  
3   would take effect between now and the end of the rate case  
4   when a full determination would be made or is it a different  
5   issue?

6           A.       You know, I think it is -- I think it is both.  
7   I think it is at the conclusion of the full case, and I think  
8   it's in the interim here. And I -- you know, the issue with  
9   the analysts is the timely recovery of fuel and purchase  
10  power expense. In particular, that that is impacted by  
11  natural gas costs. One of the questions that we get quite  
12  regularly is, you know, this takes 11 months to get this --  
13  get this issue resolved, so I think it is both because of the  
14  protracted nature of general cases in Missouri.

15          Q.       Now this Commission has made decisions in the  
16  past to, I guess, with regard to settled rate cases, that it  
17  would be willing to approve an interim energy charge at the  
18  conclusion of a rate case.

19          A.       That's correct, it did so in our 2001 case  
20  that was settled or rates went into effect in October of  
21  2001, and just recently with the Aquila.

22          Q.       Now, would that be a positive message of --  
23  sent by this Commission to the analysts?

24          A.       I think it would be a positive message. I  
25  think it's -- I think then we're back to the timeliness

1 issue.

2 Q. But I guess what I'm asking is this Commission  
3 has already sent a message that it is willing to consider  
4 those types of clauses or rate setting mechanisms at the  
5 conclusion in total; isn't that correct?

6 A. That's correct, and I think that has been  
7 positively received. I know that in our particular case, the  
8 Standard and Poors evaluation that was issued right after the  
9 conclusion of our '01 case commended the Commission for  
10 making that decision in that case. But also, you know, throw  
11 in a little jab because it was not permanent in nature, and  
12 of course, they're looking for something that's more  
13 permanent in nature.

14 Q. I understand. I understand. Now, that is  
15 still starkly different than implementing a short-term for a  
16 time certain interim energy charge, is it not? Isn't it  
17 significantly different than having one, have a three-year  
18 life versus a six-year life?

19 A. Yeah, I think -- yes, I think it is  
20 substantially different. I think that the -- that investors  
21 are going to look upon this Commission as, you know, if our  
22 motion is granted to lift the suspension on this, I think  
23 they're going to look at this Commission as one that will  
24 take appropriate action when presented with the necessary  
25 facts and do it in a timely fashion. I think that will be



1 positive for Missouri.

2 Q. Perhaps I didn't ask the question.

3 A. Okay. Perhaps I answered it wrong.

4 Q. I'm trying to understand the significance

5 between an interim energy charge that has a life of only six

6 months versus a life, perhaps, over two or three years, over

7 a longer period of time. And I guess what I'm trying to get

8 at is for this short-term decision that we have to make, how

9 big of a message is it being sent to the analysts and to the

10 equity markets and the like?

11 A. I think it's -- I think it is a big one, and

12 it's for the reasons that I just spoke. It tells them that

13 this Commission is willing to take the steps necessary to do

14 this on a timely basis. You know, the other thing is you

15 have to understand the magnitude of this. You know, we're a

16 -- we're a consolidated, we're a \$300 million revenue

17 company, so, you know, \$4 million this year, \$3 million next

18 year doesn't sound like a lot of money for a company of that

19 size.

20 But if you take a look at, you know, prior to

21 our issuance of common equity in December of last year, we

22 had common equity that totaled something on the order of 33,

23 \$34 million, so an after tax return of ten percent would have

24 put that at about, you know, 33, \$34 million. Today, we're

25 at \$25 million, 12 months ended. Three -- three or four

1 million dollars before the end of the year is going to take  
2 that -- is going to -- is going to be yet another significant  
3 impact on what -- what one would presume would be the  
4 authorized rate of return that has generally been delivered  
5 by this Commission.

6 Q. I believe you have suggested that there is not  
7 an emergency quote-unquote for your company in the  
8 determination of this Commission to grant an IEC.

9 A. Yeah, if we look at the emergency standard as  
10 it has been historically used -- you know, I think the best  
11 evidence of that, Commissioner, was you know we were paying  
12 \$6 a unit for natural gas on Sunday morning, July 4th, and  
13 that didn't stop us from doing our job.

14 Q. Okay. Is there a standard that you propose to  
15 this Commission that we should determine in receiving  
16 petitions or motions of this sort for interim rate relief  
17 while a case is pending?

18 A. You know, that was not a question I was  
19 anticipating, and you know, I don't have a standard in my hip  
20 pocket to propose. What I would suggest is, you know, the  
21 consideration and due process, consideration of all the  
22 evidence before you, and you know, it's -- it's -- and it's  
23 more than, as I said in my statement, it's more than just  
24 second quarter earnings or third quarter earnings or even  
25 this year's earnings. It's the performance of the

1 organization over the long-term.

2 Q. Were you in the room when Mr. Beecher  
3 testified?

4 A. I was.

5 Q. I assumed that you were. I believe I asked  
6 him some questions regarding the reasons behind the requests  
7 for an interim energy charge, and I believe his response was  
8 that there were a number of variables that go into the  
9 decision of whether to request this type of rate-making  
10 treatment. Do you agree with that statement?

11 A. Yes, I do.

12 Q. Now, if gas prices were not as high as they  
13 are right now, all things being equal, would Empire be  
14 requesting this type of rate-making treatment?

15 A. You know, I think if gas prices were in the \$2  
16 to \$3 range and had stayed in the \$2 to \$3 range for a  
17 significant period of time before we filed a case, and were  
18 expected to say in the \$2 to \$3 a unit range for a  
19 significant period of time after we filed a case, then  
20 probably the -- the need for an interim energy charge would  
21 be -- would be pretty -- would be pretty low, frankly.

22 Q. Is there a dollar threshold, a dollar amount  
23 threshold on natural gas prices where we can draw a line or  
24 is there -- is there some point where we could set a standard  
25 in whether we consider these types of charges?

1           A.       It wasn't just but just a few years ago that  
2 we considered \$3.50 gas to be the standard upon which we  
3 would base all of our models going forward, you know, when  
4 we're comparing, you know, different generation units and  
5 trying to determine what the least cost alternatives are. I  
6 believe that -- that floor has moved.

7                   I believe that floor has moved between  
8 somewhere between \$4.50 and \$5, so, I -- although it would be  
9 an easy fix to say, okay, if gas prices are \$4 or greater,  
10 we're going to allow interim relief for companies like  
11 Empire. I don't believe that would be -- I don't think  
12 that's a prudent means by which to approach it.

13           Q.       In looking through your presentation, looking  
14 at the different pages, you have expected capital  
15 expenditures, capital expenditure funding, you have growth,  
16 customers, load growth. Is there anything in these numbers  
17 that is especially extraordinary that would suggest a need  
18 for this IEC?

19           A.       Well, I think when you look at our growth,  
20 certainly compared to the national norm for electric  
21 utilities, and I'm getting my data from the Edison Electric  
22 Institute. The EEI claims that the average is something on  
23 the order of three-quarters of a percent to eight-tenths of  
24 one percent is the norm for electric utilities across the  
25 country.

1                   Now, our particular service area is -- is a  
2 fast growing service area. We serve Christian County, which  
3 is the fastest growing county in the state of Missouri.

4           Q.       I've heard that many times from a former  
5 speaker of the House. Many, many times. But isn't that a  
6 good thing from the company?

7           A.       Yeah, growth is a two-edge sort, just to be  
8 frank about it.

9           Q.       Explain to me why it's such a bad thing.

10          A.       Because we don't have the internal sources of  
11 cash necessary to fund that growth, and we never will given  
12 the depreciation rates, given the returns on equity that have  
13 been typically granted by this Commission, that's going to  
14 keep the cash available for funding capital expenditures at a  
15 fairly low level, which is going to cause us to finance  
16 anything above that externally.

17          Q.       Is that a condition unique to your company?

18          A.       I don't believe it's unique to our company.  
19 It is unique to our company maybe in this state because of  
20 the growth in our service area. We serve more than just  
21 Christian County, by the way.

22          Q.       I'm sure you have quite a few counties. Do  
23 you have an interim energy charge or anything like this in  
24 any of your other state operations?

25          A.       We have traditional fuel adjustment clauses in

1 Oklahoma, and in Arkansas, and for our FDRC regulated  
2 accounts. Those are accounts like the city of Monnett, the  
3 city of Mount Vernon, the city of Lockwood, Missouri, and  
4 some other communities outside of -- but those are regulated  
5 by the FDRC, and those traditional fuel adjustment clauses.  
6 We have the capacity to implement a fuel adjustment clause in  
7 Kansas. It is not prohibited in Kansas.

8                   We settled a case in Kansas in August of 2002.  
9 I see some heads shaking back there, so I know that I must be  
10 in the ballpark, and we chose not to implement a fuel  
11 adjustment clause at that time. But the answer to your  
12 question is yes, we do utilize fuel adjustment clauses which  
13 are, you know, much -- much more timely than the interim  
14 energy charge in our other jurisdictions.

15           Q.       Are you aware of the amount of time that rate  
16 cases take in your other states; Oklahoma, Arkansas, Kansas?

17           A.       Yes, I believe Oklahoma is a six-month time  
18 period. I believe Kansas is eight, and Arkansas is ten.

19           Q.       Now, in Oklahoma, where you would only have a  
20 six-month period for completing a rate case, you still -- or  
21 Empire still needs the interim energy charge or fuel  
22 adjustment determination despite that lesser time period?

23           A.       It is a standard in Oklahoma for utilities to  
24 utilize fuel adjustment clauses. The Commission there  
25 believes that it is -- it is the right policy.

1           Q.       But time isn't the issue for that, or not so  
2 much as it would be here?

3           A.       The Commission has taken a position in  
4 Oklahoma that although companies can manage and companies can  
5 mitigate the cost of fuel, the companies aren't in the  
6 business of producing fuel, and so it is virtually out of  
7 their control.

8           Q.       Do you anticipate if, on the short-term, on  
9 the decision on whether or not we lift the suspension while  
10 this case is pending on this interim energy charge, would you  
11 anticipate on that short-term decision that Empire's credit  
12 rating would be reduced or injured in any way?

13          A.       You know, I -- I'm pretty much in line with  
14 what Mr. Beecher said about, you know, what rating agents --  
15 the action that rating agencies take. It would depend on  
16 what else was happening in the sector at the same time. If  
17 we had another instance that looked a lot like the Enron,  
18 Excel, Aquila, and other issues all energy companies were  
19 being painted with a broad brush during that time frame. If  
20 this was the only issue, I don't believe they'll take any  
21 action.

22                    If it is coupled with some other kind of  
23 action beyond our control, I believe -- I believe that might  
24 give them cost.

25          Q.       If we decide not to implement this short-term

1 IEC, will any capital projects be delayed or cancelled?

2           A.       We haven't -- we haven't come to that  
3 conclusion, frankly. We have presented our Board of  
4 Directors a capital expenditure budget for 2005, and they  
5 approved that. It's the number that you have on this sheet.  
6 We have not come to that conclusion. I would say the chances  
7 are pretty darn slim that we would -- that we would modify  
8 our capital expenditures if you do not grant this motion.  
9 And the reason for that is because we take seriously our  
10 obligation to serve those customers.

11                       We will continue to provide extensions and  
12 services to those customers. We will take all the necessary  
13 steps to provide the kind of reliability that we believe this  
14 Commission and the customers expect us to provide and we will  
15 continue to build a new generation that we believe is  
16 necessary to meet the growth of that service area.

17           Q.       Would dividends be cancelled or curtailed or  
18 modified in any way if we do not implement it?

19           A.       Management makes a recommendation to the Board  
20 of Directors on a quarterly basis given consideration to all  
21 factors and factors including past earnings, quarterly  
22 earnings, expected regulatory treatment, new -- new issues  
23 that are facing the organization. What investors expect,  
24 what the expected capital expenditures are going forward,  
25 what our expected need to finance with equity is going



1 forward.

2                   We make a recommendation to the Board on a  
3 quarterly basis, and we'll continue to do that and the Board  
4 will make their decision on a quarterly basis. It's  
5 important to note that management does not -- does not set  
6 the dividends. It is our Board of Directors that does.

7           Q.       Is there a -- is there an amount of money --  
8 can we quantify a dollar amount of what this sur charge or  
9 what this interim energy charge would be valued at between  
10 sometime before the end of this case and, say, January? I  
11 mean, is there an amount that with you're -- a total amount  
12 that your company is looking for?

13          A.       I believe it amounts to something on the order  
14 of \$6 million between June 15th and the end of the year. I  
15 don't know what it would be August through December.

16          Q.       That's okay. I mean, that gives me --

17          A.       But it's basically four-tenths of a cent per  
18 kilowatt hour, and we're going to push through about four  
19 million megawatt hours, so \$4 times four.

20          Q.       If we were to grant this temporary interim  
21 energy charge, would you not agree that this would be an  
22 extraordinary remedy? And I say extraordinary, it would be  
23 something that has never been done before.

24          A.       It's certainly been a long time since we've  
25 received interim relief from this Commission.

1           Q.       Was there a time when interim relief was  
2 granted since 1990 when your company was --

3           A.       It's 1909.

4           Q.       1909,

5           A.       Sorry about that.

6           Q.       No, that's --

7           A.       I believe there was a case in the early  
8 1980's. I don't have any direct -- direct memory of that.  
9 I've been with the company since 1981, but I wasn't --  
10 certainly wasn't working in this capacity at the time.

11          Q.       Are you aware of whether that was attached to  
12 high natural gas prices or some other --

13          A.       I doubt it. I believe it was -- it was with  
14 respect to the -- to the commercial operation of the Iatan  
15 Unit 1 where there was a -- the case is -- Kansas City case  
16 and the Empire case were a bit misaligned. In other words,  
17 they didn't have the same -- the timing was off a bit, and so  
18 our case was implemented on an interim basis, and then  
19 subject to true-up after the Kansas City case was concluded,  
20 I believe that's the circumstance surrounding that.

21          Q.       Would you agree that if the Commission were to  
22 grant this interim energy charge, that we would have to  
23 establish some sort of standard so that utilities would see  
24 if they -- other utilities would be eligible?

25          A.       I don't know if the standard is necessary. I

1 believe the Commission has the capacity to judge each  
2 individual case on its merits.

3 Q. I doubt any other company would want this  
4 anyway.

5 COMMISSIONER CLAYTON: Thank you.

6 JUDGE THOMPSON: Thank you, Commissioner.  
7 Commissioner Davis.

8 QUESTIONS BY COMMISSIONER DAVIS:

9 Q. Mr. Gipson, it appears, just based on the  
10 evidence presented by yourself and Mr. Beecher here today,  
11 that your company is very dependent on natural gas for -- as  
12 a means of generation, et cetera. And do you have a  
13 long-term strategy for diversification of your -- your  
14 sources or anything?

15 A. Yes, sir, we do. And I mentioned that in my  
16 -- in my statement that, you know, we're not coming here with  
17 just our hand out. We have last week received approval from  
18 our Board to -- for management to proceed with contracting  
19 for about ten percent of our energy needs from renewable  
20 resources from wind, and we believe that's going to be at  
21 worst cost neutral for our customers.

22 We are keenly interested in Iatan Unit 2. We  
23 chased a project with Tenaska and city utilities to the point  
24 where both city utilities and Empire walked away from it. We  
25 are active in discussions with -- with -- as Mr. Beecher

1 said, a group in Fulcom, Kansas.

2                   We are also pursuing building our own smaller  
3 coal-fired resources, not the 600 or 700 megawatt size that  
4 costs a billion dollars, but something more on the order of  
5 maybe \$150, \$175 million. Something that we believe we could  
6 finance, but yes, sir, we are taking steps to mitigate that.

7           Q.       I believe one of the attorneys previously  
8 questioned you regarding whether or not you were marketing,  
9 quote, interruptible service and my recollection was that you  
10 were not. Are you aware of any other utilities that are out  
11 there who are, quote, marketing this interruptible service  
12 plan for industrial users?

13           A.       No, I am not aware of any. That's just not  
14 something I follow.

15           Q.       I mean, is it -- do you think it's feasible to  
16 -- to -- I mean, I don't know, I mean -- can you explain how  
17 interruptible service works for your one customer that has  
18 it?

19           A.       On days when the -- when we're at a peak  
20 condition or the economics are such that it is -- well, it  
21 depends on how the contracts are written. Some contracts are  
22 written where there's an economic balance that it is -- that  
23 is looked at.

24                   In other words, are you paying more to  
25 generate the power than you're receiving from that customer.

1 Some contracts are written that way. Some are written just  
2 based on whether or not there is -- whether you're  
3 approaching peak conditions on your system. And some  
4 contracts are written as a combination of both.

5 And so you call the customer, and you tell  
6 them we're going to, you know, the contract is written,  
7 giving sufficient notice of whatever those notice  
8 requirements are in the contract. I don't know the terms of  
9 ours specifically, but it's sometime in the morning we call  
10 that customer and say this afternoon, we want you off between  
11 the hours of 2:00 and 6:00.

12 You know, in order to -- in order for a  
13 customer to be able to -- to do that, there has to be a  
14 certain degree of sophistication on behalf of the customers.  
15 We've got a number of our industrial customers have  
16 refrigeration load. Hot August afternoons are not when you  
17 interrupt a customer that has significant refrigeration load.

18 We have a significant amount of our customers  
19 that are poultry processors. You don't want to shut off a  
20 chicken plant in the middle of a hot August afternoon. So it  
21 takes a specific -- a certain kind of customer that can --  
22 that can accommodate those kinds of -- and frankly, most of  
23 the time, they're win-win situations.

24 As we look at our customer base, taking a look  
25 specifically at 2007, we don't believe that there is adequate

1 customer demand that we could essentially buy back from that  
2 customer to avoid building the 2007 combustion turbine. At  
3 best, if we could, it would delay it for one year.

4 Q. So it's not really feasible, then, to go out  
5 and market -- market such a plan to the masses where?

6 A. Well, like, as I responded to the question, we  
7 are in -- we maintain pretty good contacts with our  
8 industrial consumers. We know which ones would be interested  
9 in such a proposition. We know which ones have the  
10 sophistication and capacity to do it. It's not a matter of  
11 marketing the program. It's a matter of maintaining those  
12 relationships with your customers so you know those that  
13 could take advantage of it and would be interested.

14 Q. Can you refresh, for my recollection, what  
15 your market capitalization is?

16 A. We've got about 25 million shares outstanding,  
17 and I think Friday we closed in the \$19.50 range, so that's  
18 roughly half a billion dollars.

19 Q. And --

20 A. Five hundred million.

21 Q. And your estimate, what do you think it would  
22 cost to build a 150-megawatt, coal-fired generation plant?

23 A. Probably on the order of 300 million.

24 Q. And let me ask you if you were going to enter  
25 into a -- in lieu of building a coal-fired plant, let's say

1 you were going to enter -- enter into a long-term contract  
2 with someone for the purchase of approximately 150 megawatts  
3 a year, would that be, you know -- would that be a similar  
4 expense in terms of liability?

5 A. Yes, as a matter of fact it would, because the  
6 rating agency, specifically Standard and Poors, takes a look  
7 at the -- frankly the debt that is -- that is incurred, that  
8 has been incurred by the other organization and imputes that  
9 debt on your balance sheet by a means, and they've got a  
10 particular formula that they use to do that.

11 But if you have agreed to take the capacity  
12 and pay for the capacity out of that plant, they're going to  
13 impute the debt on your balance sheet, and they do that prior  
14 to -- that is one of the factors they take into consideration  
15 on their ratings, so it can -- even though your actual debt  
16 to cap ratio may be fairly low, after they've done their  
17 exercise, you may become quite leveraged as a result.

18 Q. And let me ask you this. When you,  
19 hypothetically speaking, if you are going -- or when you have  
20 a contract for power or when your contracting out into the  
21 future when you're purchasing power from someplace in Kansas  
22 or Oklahoma, who bears the risk of the transmission of that  
23 power from point A to point B?

24 A. Anytime that we want to purchase firm  
25 transmission capacity, we have to submit a request to

1 Southwest Power Pool, and they will, in due time, it  
2 generally takes some time, but in due time, they'll tell us  
3 how much money we have to pay to other transmission owners in  
4 order to make upgrades to the system to ensure that that  
5 capacity can be delivered on a firm basis.

6                   Now, we've seen numbers that range from, you  
7 know, \$100 million for firm transmission of 150 megawatts to  
8 \$30 million to -- I understand that there was one cooperative  
9 in Kansas that had a nine megawatt transfer request that was  
10 \$30 million. So it's all over the map.

11           Q.       In your opinion, do we have a transmission  
12 problem in this country?

13           A.       Yeah, I think what we've got to decide, I mean  
14 this isn't -- I don't know that it's pertinent to this --

15           Q.       Right.

16           A.       -- Case, but certainly we have to decide in  
17 this country whether or not we're going to use the  
18 transmission system as a common carrier. And if we decide  
19 that we're going to use the transmission as a common carrier  
20 across this country, then the second thing we've got to  
21 decide is who is going to pay for those upgrades to the  
22 system because it is not prepared to do that today.

23           Q.       Okay. I'm about to wrap this up here.  
24 Mr. Gipson, are you familiar with what happened, I believe it  
25 was out east approximately January, either this year or last



1 year, where they had a huge natural gas spike? I think it  
2 was Maryland or Connecticut or somewhere up there. What -- I  
3 guess my question to you is, you know, what happens to --  
4 what would happen to Empire if the price hits, you know, if  
5 we have a -- what happens if the price hits \$9 for a period  
6 of a week?

7 A. A week?

8 Q. Uh-huh.

9 A. Probably -- probably not a lot for a week.  
10 You know, if we thought this, you know, \$6 and \$7 gas that  
11 we're seeing was going to last a week or two weeks or  
12 something like that, we would not have filed this motion.

13 What we see is the sustained long-term, as I  
14 said, I believe it was in response to Commissioner Clayton's  
15 question that really the base for natural gas has increased.  
16 Right now, what we're into is a time when, you know, crude  
17 oil prices are high, another thing we can't control. And  
18 there's not a lot of demand destruction on the natural gas  
19 side, so the price is free to move into that \$6 and \$7 range.

20 COMMISSIONER DAVIS: No further questions.

21 JUDGE THOMPSON: Thank you. Commissioner  
22 Applling.

23 QUESTIONS BY COMMISSIONER APPLING:

24 Q. Mr. Gipson, how are you doing?

25 A. I'm doing well, thank you.

1           Q.       I'm a country boy who likes to try to boil  
2 things down to the bottom line, so what I want you to do in  
3 four or five sentences, something that I can take away to  
4 remember when I'm doing something else tonight or tomorrow,  
5 why should this Commission grant or lift this suspension and  
6 grant Empire interim surcharge here? Frame it for me so that  
7 I can walk away in a few sentences in my mind of what  
8 happened here today, okay?

9           A.       You know, I think you've got to put into  
10 context what the company's responsibilities are, providing  
11 that safe and adequate service at a reliable -- reliable  
12 competitive price, and I believe we're doing that. That's  
13 the first thing I would like you to take away.

14                   The second is, you know, the regulatory model  
15 would suggest that a company should recover its cost to  
16 deliver service, and that the net income available for  
17 distribution to shareholders or retained in the organization  
18 is derived from the after-tax return on that common equity  
19 that is granted by the Commission.

20                   This particular issue that we have before you  
21 is about recovering our costs. And therefore, having an  
22 honest to goodness chance of achieving that authorized rate  
23 of return, so it's not about -- it is about -- well, it's  
24 that. I've already said it. And responding to the concerns  
25 of the general public, the general public of investors in

1 terms of the capacity for a company like ours to recover  
2 those costs in a timely fashion.

3 Q. What happens if we don't grant it. Frame that  
4 for me.

5 A. Well, counsel was afraid that I was going to  
6 say this all along. Babies will still be born naked.

7 Q. That's pretty country, isn't it.

8 MR. SWEARENGEN: You understand why I had  
9 concerns.

10 COMMISSIONER APPLING: Country answer for a  
11 country boy.

12 Q. (By Commissioner Appling) But anyway, you  
13 understand I want to walk away, because I'm going to have the  
14 thumbs up thumbs down.

15 A. I understand.

16 Q. And so I want to be able to walk away with  
17 something framed in my mind that I can say yes or I can say  
18 no and still have some justification.

19 A. Regardless of your decision, our company is  
20 not going to deter from its business model. Our business  
21 model has been a solid one for nearly 100 years. We're proud  
22 of the culture we have in the organization. We're proud of  
23 the service that we deliver to those customers.

24 We will continue that until we absolutely  
25 can't anymore. Your decision here is -- is not going to

1 impact what we do as a business. We'll continue to do that.  
2 I don't want to -- I don't want to -- I don't want you to  
3 presume otherwise. It's more about, you know, what kind of  
4 -- what is the future look like for this organization in  
5 terms of our ability to continue to borrow money to finance  
6 the business at a reasonable rate, responding to our  
7 investors, our investor's concerns.

8 Q. Thank you very much, sir.

9 COMMISSIONER APPLING: I believe that's all I  
10 have.

11 JUDGE THOMPSON: Thank you, Commissioner.  
12 We're ready for another break for the Reporter. We'll take  
13 ten minutes now. When we return, you'll still be on the  
14 stand, sir. Thank you.

15 (A BREAK WAS HAD.)

16 JUDGE THOMPSON: Okay. We'll go back on the  
17 record. Do we have any further questions from the bench?

18 QUESTIONS BY JUDGE THOMPSON:

19 Q. Okay. I have some questions for you, sir,  
20 from Commissioner Murray. What was the significance of the  
21 June 15th date?

22 A. Similarly to what Mr. Beecher testified,  
23 that's the beginning of our summer heating -- or summer  
24 cooling season, and the bulk of our natural gas is burned in  
25 those summer months.

1           Q.       Very well. Was there a technical conference  
2 scheduled to coincide with the June 3rd prehearing  
3 conference, if you know?

4           A.       I believe that we made some entrees to the  
5 other parties about a technical conference and there wasn't  
6 any interest.

7           Q.       With respect to the last IEC for Empire, did  
8 it function similarly to the one that's proposed here?

9           A.       Almost identically.

10          Q.       Okay. And it was established by agreement of  
11 the parties?

12          A.       It was established as -- there were two  
13 stipulations in that case and then there were a number of  
14 other issues that were taken to trial, but the IEC was a  
15 result of one of those stipulations.

16          Q.       You testified that it was terminated early.  
17 Why was that?

18          A.       The -- well, first it was lowered early. We  
19 found that the, as Mr. Beecher pointed out in his testimony,  
20 that cost of natural gas decreased substantially after the  
21 implementation of the IEC. We were pretty aggressive when we  
22 -- when we saw that move. Filled out our positions up  
23 according to our policy. We first offered to lower it in  
24 terms of its cost to the customers. We did that. And as a  
25 result of the rates that went into effect in, I believe it

1 was December of '02, we terminated that instrument early.

2 Q. Okay. You heard Mr. Beecher describe the  
3 purpose for the technical conference. Do you concur in his  
4 description?

5 A. I do. In order to effect an accurate true-up,  
6 there has to be a base fuel and purchase power dollar per  
7 megawatt hour that has to be derived.

8 Q. In your opinion, is the Commission still  
9 labeled a grant meaningful relief given that June 15th has  
10 come and gone?

11 A. Yes, I believe so. As I said earlier, the  
12 sooner -- the sooner you suture the wound, the sooner the  
13 bleeding stops.

14 Q. And finally, is the company still requesting a  
15 technical conference?

16 A. We believe a technical conference is in order  
17 in order to establish that base fuel and purchase power  
18 number.

19 Q. What if the Commission doesn't grant interim  
20 relief, is a technical conference still necessary?

21 A. No, it would not be.

22 Q. Okay. Thank you, sir.

23 JUDGE THOMPSON: Recross, Staff.

24 MR. FREY: Yes, thank you, your Honor.

25 ///



1 Q. And how about Oklahoma?

2 A. We concluded a case in Oklahoma last year in  
3 2003.

4 Q. And Kansas?

5 A. Kansas was in August of 2002, I believe.

6 Q. Returning just briefly to your ROE graph that  
7 we discussed.

8 A. Yes.

9 Q. I believe, and again, I think it was  
10 Commissioner Clayton who asked the question regarding the  
11 company possibly having to cut its dividend. Do you recall  
12 that?

13 A. I don't remember the question about cutting  
14 the dividend. I thought there was a question about what kind  
15 of dividend was assumed in these projections.

16 Q. Okay. I would just like to ask you if in this  
17 --

18 A. I remember the question, and I explained how  
19 the company -- I remember the question.

20 Q. Okay. Thank you. I would just like to ask  
21 you in the year 2001, when your return on equity dipped below  
22 four percent, did Empire cut its dividend at that time?

23 A. No, sir, we did not. We have not changed the  
24 dividend from its current rate since 1992.

25 Q. Thank you. And in response to a question from



1 Commissioner Clayton, you indicated that your internal  
2 sources of financing consisted of or were limited to net  
3 income and load depreciation. Do you recall that? Doesn't  
4 your high dividend payment ratio also limit your internal  
5 financing?

6 A. The inability to earn our authorized rate of  
7 return does cause one to have a dividend ratio higher than  
8 one would like to have, and that's driven primarily because  
9 of our inability to recover, on a timely basis, our fuel and  
10 purchase power cost.

11 Q. Would you agree, though, that if you were to  
12 cuts your dividend, that that would free up some cash for --

13 A. You know, I think the --

14 Q. -- capital projects?

15 A. I think the thing to keep in mind is as we  
16 look at this chart, there is some \$485 million worth of new  
17 capital expenditures over this five-year period. Our  
18 dividend amounts to about \$30 million a year. That's not  
19 going to cut it.

20 Once we -- if we were to reach that conclusion  
21 that a -- you know, even if we -- what I'm trying to say is  
22 even if we eliminated the entire dividend, it's not  
23 sufficient to meet this capital expenditure budget, and that  
24 would -- that would -- as a consequence, in my opinion, cut  
25 off a very valuable means by which we finance the business,

1 and that would be the issuance of new equity beyond what we  
2 already have in market.

3 MR. FREY: May I have a moment, your Honor?

4 JUDGE THOMPSON: You may.

5 MR. FREY: That's all I have, Mr. Gipson.

6 Thank you, your Honor.

7 JUDGE THOMPSON: Thank you, Mr. Frey. Okay.

8 Commissioner Gaw has advised me that he has some questions so  
9 we're going to go to him, and we'll have to start the train  
10 over again with recross. So proceed, Mr. Chairman.

11 QUESTIONS BY CHAIRMAN GAW:

12 Q. Hopefully I won't take very long. I want to  
13 -- and I apologize if this has been discussed, and I'll try  
14 not to go through it too long, Mr. Gipson. In -- in the  
15 document that was prepared by Mr. Beecher, there is --  
16 there's one slide that is demonstrating the difference  
17 between the generation make-up in 1992 as compared to 2003.

18 A. I don't have a copy of his presentation with  
19 me.

20 Q. We'll be glad to give you a copy, I'm sure. I  
21 think it's in -- it's close to the front, probably five,  
22 maybe five or six pages back.

23 A. Sources of energy, 1992-2002.

24 Q. That's it.

25 A. Yes, I have that.

1           Q.       And it shows that -- I'm trying to see, can  
2 you tell me in the red area there in '92, it's showing coal  
3 slash spot purchase power. I'm assuming that's what that PP  
4 stands for.

5           A.       That's correct.

6           Q.       And then in the graph in 2003, and that's  
7 shown as 95 percent, excuse me, in '92, right?

8           A.       Ninety-five percent in 1992.

9           Q.       In 2003, it's showing coal --

10          A.       The purchase power was not 95 percent. Coal  
11 and the spot purchase power of availability from coal-fired  
12 resources totaled 95 percent.

13          Q.       That's what I assumed it meant.

14          A.       Okay.

15          Q.       In 2003, it just says coal on the red portion.

16          A.       Yeah, and that is --

17          Q.       Can you tell me why that -- is that -- is the  
18 red in '92 in the red and '03 the same or different in regard  
19 to what makes it up?

20          A.       No, it -- it is made up of our resources, the  
21 resources we own.

22          Q.       Well, first of all, is it the same? Is what's  
23 in the red in the '92 portion of the graph the same in regard  
24 to what falls into that category as what's in the '03 graph  
25 in red?

1           A.       It is the same in the sense that it is -- it  
2 is energy that is either produced or that is purchased that  
3 is coal-fired in nature.

4           Q.       So if -- could I -- do you understand why I'm  
5 asking the question?

6           A.       I think so.

7           Q.       You have in the graph, if you look at it, here  
8 it says coal slash spot purchase power, 95 percent in '92.

9           A.       I think what Mr. Beechers --

10          Q.       But over in '03, it just says coal, 70  
11 percent, and I'm trying to understand if those -- if that's  
12 the same -- if I could have put coal slash spot purchase  
13 power over on '03 and it still be accurate.

14          A.       Yeah, and I think what Mr. Beecher is trying  
15 to depict there and he talked about this during cross, was  
16 that in 1992, there was -- there was available on the spot  
17 market coal-fired energy that you could purchase. Today, all  
18 of those utilities, our neighbors, that we bought that kind  
19 of energy from ten years ago, 12 years ago, have grown into  
20 their coal-fired capacity.

21          Q.       So are you telling me that the KCPL doesn't  
22 sell any of its base load generation into the open markets?

23          A.       Not on a -- well, I don't know. I don't know  
24 what their -- I don't know what their business model would  
25 show, but what I'm telling you is the -- the energy that we

1 see for purchase on the spot market is energy generally that  
2 is produced from natural gas, certainly at peak times.

3 Q. I think I better delve into this a little more  
4 than I thought now because earlier I understood, I was just  
5 trying to see whether or not that was just a typo, but if I  
6 look at -- if I look at that coal in '03, does that include  
7 any purchase power from coal-base generation?

8 A. Well, it certainly includes the long-term  
9 purchase contract that we have with Western Resources for  
10 coal-fired energy.

11 Q. Okay. All right.

12 A. But I do not believe that it includes any  
13 purchase power that at least we can identify that comes from  
14 a coal-fired resource.

15 Q. Does that mean you don't have any that comes  
16 from coal generation that's purchased power?

17 A. Nothing other than the Jeffrey agreement.

18 Q. Well that's long-term.

19 A. Right.

20 Q. You don't purchase coal generated --  
21 electricity generated by coal on the spot market?

22 A. Well, I don't know that we don't purchase  
23 coal-fired energy from the -- from the spot market, because,  
24 you know, it's, you know, you can't identify the electrons  
25 that are produced by gas and the electrons that are produced

1 by --

2 Q. I'm not talking about physically coming over  
3 the wires, Mr. Gipson, I'm asking you what you're purchasing.

4 A. Generally, when we purchase on the spot  
5 market, either for, you know, the next day or for a week or  
6 whatever, that is generally a gas-fired resource.

7 Q. I'm trying to understand. There is no spot  
8 purchase power shown that is -- that in the coal portion of  
9 that graph; is that correct, in the '03 graph?

10 A. And what I'm trying to tell you is that the  
11 contracts that we exercise are not generally for the purchase  
12 of coal-fired resources in the spot market.

13 Q. Yeah, but that's not answering my question.

14 A. I don't know how to answer your question.

15 Q. I want to know whether or not you move  
16 purchase power from the red portion of the '92 graph to the  
17 green portion of the '03 graph.

18 A. Oh, and I don't -- I didn't prepare these  
19 graphs.

20 Q. So you wouldn't have any idea?

21 A. I'd have to defer to Mr. Beecher.

22 Q. Did you -- so you don't want to know whether  
23 or not there would be coal purchase power in the green  
24 portion of this spot purchase power portion of the '03 graph?

25 A. If I understand your question, no,

1 Commissioner, I don't know.

2 Q. Okay.

3 MR. SWEARENGEN: Excuse me, Judge, we do have  
4 the witness here who prepared this and he could answer the  
5 question.

6 CHAIRMAN GAW: I guess we could get to that, I  
7 thought that was probably an easy question, but I'd be glad  
8 to ask him later.

9 MR. SWEARENGEN: Okay.

10 Q. (By Chairman Gaw) On this shift from '92 to  
11 '03, it appears, although I can't tell for sure because I  
12 don't know what that factor is that I was just discussing, it  
13 appears that there is a significant shift away from the use  
14 of coal as -- as your fuel for generation to natural gas.  
15 Would you say that that was a correct representation of the  
16 shift from '92 to '03?

17 A. Yeah, and I think Mr. Beecher's discussion of  
18 this and the graphs that surround this verify that, that  
19 during that time period, I believe his testimony was the last  
20 coal-fired resource built in the Southwest Power Pool was in  
21 1986.

22 Q. And you wouldn't know in '92 what portion of  
23 the red 95 percent coal spot purchase power was actually from  
24 owned generation, would you?

25 A. Mr. Beecher will know the answer to that

1 question.

2 Q. Can you tell me whether or not the company  
3 made conscious decisions not to keep the fuel mix in the  
4 similar position between '92 and '03?

5 A. I can tell you the company made a conscious  
6 decision to install what was -- what was at that time  
7 believed to be the least cost alternative between purchase  
8 power, coal-fired resources, and natural gas-fired resources.

9 Q. And how many -- what plants were added between  
10 '92 and '03 to the owned resources of Empire?

11 A. The plants that are listed there in the  
12 center, the '95 combined -- or simple cycle, the '97 simple  
13 cycle, the conversion to combined cycle in '01, and simple  
14 cycle CTs in '03.

15 Q. Okay. And how many of those, and I already  
16 know the answer to this, but how many of those are gas-fired  
17 plants?

18 A. All of them are.

19 Q. All right.

20 A. Some of them are dual fuel, oil and gas.

21 Q. Some of them can burn oil in addition to gas?

22 A. That's correct.

23 Q. And how many additional generation resources  
24 were added between '92 and '03 that used coal as the fuel?

25 A. On Empire service area?



1 Q. Yes.

2 A. None.

3 Q. Has Empire given any assurance to the  
4 Commission today that it intends to add generation that is  
5 not naturally fired or fuelled by natural gas in the  
6 foreseeable future?

7 A. Yes, I made a statement as part of my  
8 statement earlier that just last week our Board of Directors  
9 authorized management to contract for the purchase of  
10 renewable energy, from wind, for about ten percent of our  
11 energy needs. That's a significant piece. Given the renewal  
12 to production tax credit by Congress, we think that's at  
13 worst cost neutral for our customers.

14 In addition to that, we have a keen interest  
15 in Iatan Unit 2. The capital expenditure budget that I  
16 shared with the audience earlier today includes a -- the  
17 start of the construction of a new unit at our Asbury fire  
18 station that would be coal-fired, and that would be a unit  
19 that would be something on the order of 80 to 100 megawatts  
20 in size.

21 And we've hired Burns & McDonald to do some  
22 critical assessment of that site to determine if we have the  
23 necessary water resources in order to -- in order to pull  
24 that off. The reason we're choosing a size, you know,  
25 something on the order of 80 to 100 megawatts is to get away

1 from that billion dollar capital cost, something that we  
2 think is more appropriate for a company our size, and  
3 something that we can finance.

4                   And we've seen, frankly, some success in other  
5 parts of the country, particularly in the, I think it was  
6 Black Hills Power Corporation that has pretty successfully  
7 built some smaller units over the past few years. We're in  
8 the midst of -- we're going to spend a few dollars to see  
9 what that -- see what the -- see what the real costs are.

10           Q.       I assume you're explaining the rationale to  
11 look into the Asbury expansion because of the fact that  
12 general -- it is generally considered the case that you lose  
13 efficiency on coal if you build a smaller plant.

14           A.       Yeah, that's -- that's a general assumption,  
15 although that's the reason we hired Burns & McDonald is to --  
16 to vet that issue completely. We have some common facilities  
17 already in place that -- at the Asbury Power Station, which  
18 may neutralize the impact of, you know, trying to build a  
19 Greenfield six or seven hundred megawatt unit.

20           Q.       Isn't it true -- is it accurate to say that  
21 the wind generation that you referred to would not be  
22 generation that would be able to be utilized for base load?

23           A.       We have modeled the wind generation from the  
24 particular developers that we've talked to, and believe that  
25 it -- it will displace, to a large degree, about ten percent

1 of our natural gas exposure. The wind doesn't blow on hot  
2 days in August, but it is -- it is a resource that we believe  
3 we can integrate into our system up to about ten percent of  
4 our -- ten percent of our NSI, and do it pretty effectively.

5 Q. Did you answer my question?

6 A. You asked if it was base load.

7 Q. Yes.

8 A. It is -- we will not be able to claim or very  
9 little capacity from the wind resource. It's a non-firm  
10 resource, but given our dispatch model and what we understand  
11 about, you know, when the wind blows and when we can expect  
12 to receive the energy produced off of those wind units, we  
13 think we can integrate it into our system pretty effectively.

14 Q. Let's just speculate for a moment. I don't  
15 want to go too much farther with this because it's really  
16 borderline whether it's within the scope of this procedure or  
17 not. If you look at where you are, and if this is HC  
18 material, just tell me before you answer it.

19 A. We have not stamped this HC.

20 Q. I mean, if I ask something that's going to --  
21 I'm prefacing my question --

22 A. Okay.

23 Q. -- in the middle of it. The -- the fuel mix  
24 that you would anticipate from your plans, if you add the  
25 Asbury generation, and if you were to add the wind

1 generation, and if you were to also be a part of some  
2 contemplated portion of a new coal plant in with -- at Iatan,  
3 what's your fuel mix going to look like?

4 A. Well, we've done that out to about 2012, and  
5 wind would represent, at that time, because of growth in the  
6 system, which is demonstrated in both Mr. Beecher's charts  
7 and my charts, would be reduced in that eight or nine percent  
8 range. We've contemplated the addition of about 160  
9 megawatts of new coal-fired resources, and that would keep  
10 our gas mix down to about 25, 30 percent.

11 Q. So --

12 A. I guess what I'm trying to tell you --

13 Q. So really not moving any gas from where it is  
14 currently on your percentage.

15 A. Except that the pie gets a lot bigger.

16 Q. I understand, but your percentage doesn't  
17 change, does it?

18 A. That's correct.

19 Q. So I'm still having this problem that you all  
20 are saying that you have now with gas causing major  
21 fluctuations in -- causing significant fluctuations.

22 A. Absent any effort on the wind side or on the  
23 coal addition side, it could get a heck of a lot worse.

24 Q. How much did this financial issue that you all  
25 are dealing with right now is a result of the -- well, let me

1 ask you this. There was a merger contemplated at one point  
2 in time between '92 and 2003, wasn't there?

3 A. Yes, there was a merger contemplated beginning  
4 in May of 1999 that was terminated by what is now Aquila on  
5 January 2nd, 2001.

6 Q. And was -- did the -- did that merger and its  
7 subsequent abandonment have an impact on Empire's financial  
8 condition?

9 A. It did.

10 Q. In what way?

11 A. Particularly on the balance sheet. While we  
12 were engaged, so to speak, with UtiliCorp, part of the  
13 agreement prohibited us from issuing any new common equity,  
14 and we had to redeem our preferred stock under the terms of  
15 the agreement. We were, at the same time, building the state  
16 line combined cycle plant, which was at that time, the  
17 largest single construction project in the state of Missouri,  
18 bigger than the TWA dome or what is now the Jones dome, I  
19 guess.

20 Q. For now.

21 A. For now. We issued a significant amount of  
22 debt during that time frame. So coming out of the --  
23 following the termination of the merger, we had a balance  
24 sheet that was in a terrible shape. We were far more  
25 leveraged than what we would prefer and I believe this

1 Commission would prefer. And so we set about to change that.  
2 And I'm proud to say that today we stand right squarely in  
3 the range of where we believe that is appropriate for our  
4 company.

5                   We targeted a range of 45 to 50 percent common  
6 equity as a percent of total capitalization. We ended the  
7 year at about 47 percent. That's about where we stand today.  
8 Our short-term debt, although we've got a significant line of  
9 credit, we're only drawn into that short-term debt at this  
10 point about \$8 million. We're proud of the work that we've  
11 done on the balance sheet side.

12                   You know, we've got total capitalization on  
13 the 800 million line or so, something on that order. And  
14 I've personally been involved in either the refinance or  
15 issuing of new securities of about 400 million over the last  
16 three years. So we've taken that seriously.

17                   On the net income side, on the income side,  
18 probably the biggest single impact was at the conclusion of  
19 the merger with UtiliCorp. UtiliCorp, at that time, had a  
20 business model that they were gas traders. I don't know if  
21 you remember that, and they were pretty insistent that we not  
22 engage in any forward purchases of natural gas. And so when  
23 they terminated the deal on January 2nd, 2001, we did not  
24 have a decation of gas purchased for February, and we  
25 subsequently filed for interim relief based on those facts

1 and were denied. And you see, in large part, the results of  
2 that in our earnings for 2001 at 3.9 percent return on common  
3 equity. It was a tough year.

4 Q. Yeah, what happened to the market that year,  
5 natural gas market?

6 A. It went to \$9, \$10, it was ugly.

7 Q. And that was -- and you say you did not hedge  
8 because of the agreements you had with UtiliCorp?

9 A. That is correct, sir.

10 Q. Okay. I guess they're called Aquila now.

11 A. They are.

12 Q. Is there -- I've been listening upstairs to --  
13 to some of the discussions. You might tell me, because I'm  
14 not clear on it, the interim energy charge that was put into  
15 place, I think in '01; is that correct?

16 A. October, 2001, yes.

17 Q. And then it was subsequently reduced at some  
18 point.

19 A. Yes.

20 Q. Do you know the date, approximately?

21 A. Sometime in the , I believe, it was the spring  
22 to early summer of '02.

23 Q. Uh-huh. And then at some point, was it -- was  
24 it just terminated?

25 A. We terminated it early.

1 Q. When was that, do you recall?

2 A. December of '02.

3 Q. And when was the rate case -- the subsequent

4 rate case to the '01 rate case, when was that decided?

5 A. December of '02.

6 Q. Was that done at the same time, then, the

7 termination of the interim charge?

8 A. That was coincident.

9 Q. Was that case settled?

10 A. It was a black box settlement.

11 Q. Was the interim energy charge issue a part of

12 that settlement or not?

13 A. We had filed -- it's my memory we had filed on

14 direct testimony in that case to implement or to continue the

15 interim energy charge. And then subsequently, you know, in

16 negotiations, did not -- did not pursue it any further.

17 Q. Do you know whether or not you filed testimony

18 abandoning your request for that charge at any point in that

19 process prior to the settlement?

20 A. Mr. Chairman, I don't recall any testimony

21 surrounding the abandonment of the interim energy charge.

22 Q. And I don't know the answer to it, I'm just

23 asking.

24 A. I just don't recall it.

25 Q. Okay. Was there a reason why the company



1 chose not to pursue it further? Was it because -- was it as  
2 a result of the negotiation or was it as a result of the  
3 company's conclusion that it wasn't needed?

4 A. It was a result of our conclusion that it was  
5 not needed.

6 Q. All right. And why -- why did the company  
7 come to that conclusion?

8 A. We believed that the -- that the base rate for  
9 fuel approached, in other words, it was very close, the base  
10 rate in fuel for natural gas approached what we were seeing  
11 both on a current basis and on a forward-looking basis. In  
12 other words --

13 Q. Yeah, please, I'm not sure I understood the  
14 last part of your sentence.

15 A. In other words, you know, given our dispatch  
16 model, and you know there's a lot of variations in dispatch  
17 models, but given our dispatch model, we believe that what  
18 was captured in fuel costs as a part of our overall rates was  
19 about \$3.30 or \$3.50 a unit for natural gas. And that's what  
20 we were experiencing at the time, and that's what the forward  
21 market at that time looked like, was something that -- that  
22 approached what our cost recovery was.

23 Q. Was it -- was it the company's belief at that  
24 point that it was unlikely that gas prices would hit an  
25 escalation again in the near term or medium term?

1           A.       What I've learned about natural gas is to  
2 never guess what it's going to because I've been wrong every  
3 time. What I know is what the future strip looks like, and  
4 that tells me to -- that the conclusion I've come to is that  
5 the base for natural gas has changed from that \$3.00 to \$3.50  
6 a unit to something between \$4.50 and \$5.00 dollars a unit.  
7 I think the days of \$2 and \$3 natural gas are behind us. I  
8 don't know what the -- I don't know what the top looks like.  
9 I wish my crystal ball were a lot clearer.

10          Q.       I was thinking that maybe, if you were always  
11 wrong, Mr. Gipson, that it would be a pretty good crystal  
12 ball to rely on, but I don't think you're probably telling me  
13 that we can count on you being always wrong in the future.

14          A.       Well, on natural gas, I think I'll probably  
15 always be wrong.

16          Q.       Okay.

17          A.       But I hope we're right on some other things.

18          Q.       All right.

19          A.       That's the first rule of forecasting,  
20 Commissioner, is you're always wrong.

21          Q.       Okay.

22          A.       Second rule is look at rule one.

23          Q.       All right. I'm glad to know that.

24                   CHAIRMAN GAW: That's all I have, Judge, thank  
25 you. Thank you, Mr. Gipson.

1 THE WITNESS: Thank you.

2 JUDGE THOMPSON: Any further questions from  
3 the bench? Okay.

4 MR. FREY: No questions, your Honor, thanks.

5 JUDGE THOMPSON: Very well. Mr. Coffman.

6 MR. COFFMAN: Just a couple.

7 RECROSS-EXAMINATION

8 QUESTIONS BY MR. COFFMAN:

9 Q. Back to the discussion you had, Mr. Gipson,  
10 about the dividends and internal financing. Is it  
11 approximately correct that you had \$30 million of earnings in  
12 the year 2003?

13 A. Yeah, I think our -- well, I know our earnings  
14 in 2003 was \$1.29 a share and our dividend was \$1.28 a share.

15 Q. So by what I've seen, it appears that out of  
16 approximately \$30 million of earnings, you paid out all but,  
17 say, roughly \$1 million in dividends.

18 A. I've not done the math.

19 Q. Does that sound in the ballpark?

20 A. Penny a share, about 25 million shares.

21 Q. Do you know off the top of your head what your  
22 percentage of earnings paid out in dividends has been in the  
23 last year or two?

24 A. The -- the year 2001 earnings was at \$.59 a  
25 share. The year 2002 was \$1.19 a share.

1           Q.       I'm asking percentage of earnings paid out in  
2 dividends, percentage.

3           A.       Well, 2003 was nearly 100 percent and 2001 and  
4 2002 were over 100 percent.

5           Q.       Okay. Do you know how this -- how those  
6 percentages compared to the industry average?

7           A.       Not very well.

8           Q.       In other words, the industry average is much  
9 lower?

10          A.       That's correct.

11          Q.       Do you know what the industry average might  
12 be?

13          A.       No, sir, I don't.

14          Q.       Okay. And we've already gone over the fact  
15 that -- how well this company at the current time might match  
16 up to the Commission's traditional near emergency standard.  
17 Would you -- would you say it would be fair, as we were  
18 discussing 2001, that the situation in 2001, when Empire was  
19 asking for interim relief, was more dire than the situation  
20 currently?

21          A.       I don't think a reasonable person would  
22 disagree with that, Mr. Coffman.

23          Q.       Okay. But you still believe the Commission  
24 should apply a different standard this time?

25          A.       I think I've -- I think I've explained that.

1 Q. A lower standard.

2 A. I wouldn't call it a lower standard.

3 Q. I guess it depends on your perspective.

4 A. It does.

5 MR. COFFMAN: Thank you.

6 JUDGE THOMPSON: Thank you, Mr. Coffman.

7 Mr. Conrad.

8 MR. CONRAD: Just a couple.

9 RECROSS-EXAMINATION

10 QUESTIONS BY MR. CONRAD:

11 Q. Mr. Gipson, Commissioner Davis asked you if

12 you were aware of any other companies that were marketing

13 interruptible and those types of products. You indicated

14 that you were not.

15 A. That's correct.

16 Q. Are you familiar with a company to your north

17 called Mid-American Energy?

18 A. I'm generally familiar with Mid-American

19 Energy, yes.

20 Q. Are you familiar with a company to your north

21 called Alliant?

22 A. I know the CEO at Alliant.

23 Q. Well, since you know him, you might want to

24 call him and ask him about those programs.

25 A. Okay.

1           Q.       They're also doing more, I think, you'll find,  
2   that to go back to the questions, you indicated in response  
3   to Commissioner Davis' question that it might delay or defer  
4   the construction of one of these plants, and I think what  
5   year was t, 2007 or 2008?

6           A.       It was 2007.

7           Q.       Okay. Is that not one of the purposes of  
8   using interruptible?

9           A.       It is, and as I explained to Commissioner  
10   Davis, we've analyzed that and believe that there's not  
11   sufficient -- sufficient demand, if you will, that we can buy  
12   back from the customer to avoid building that unit in 2007  
13   and still meet our capacity obligations to the pool.

14          Q.       And the way you answered that question right  
15   there wasn't exactly the way I asked it, which was the  
16   question of deferring the construction cycle for a year.

17          A.       I'm sorry, I don't know your question, sir.

18          Q.       You indicated just a moment ago, you said that  
19   you couldn't avoid building.

20          A.       Or defer.

21          Q.       You couldn't avoid deferring for a year.

22          A.       That's our conclusion, yes.

23          Q.       And that conclusion is supported, sir, where?

24          A.       In evidence today? It's not supported in  
25   evidence today.

1           Q.       When, again, sir, recalling Commissioner Gaw's  
2 questions, when again was that merger aborted?

3           A.       January 2nd, 2001, my birthday.

4           Q.       I was going to ask you why you were so solid  
5 on that.

6           A.       Three o'clock in the afternoon.

7           Q.       Was that when you were born or when it was  
8 aborted?

9           A.       When it was aborted.

10          Q.       1/2/01, excuse me or two?

11          A.       1/2/01, January 2nd, 2001.

12          Q.       Had you also, as a result of gearing up for  
13 that merger, had some layoffs?

14          A.       No, sir, we did not have any layoffs. Quite  
15 to the contrary. We had significant number of our employee  
16 base that was -- that departed because, you know, we felt  
17 very strongly during the engagement, if you will, that it was  
18 important to inform our employee base of their continuing job  
19 opportunities, and many of our employees saw that they were  
20 not going to have continuing job opportunities and chose to  
21 leave the organization and go on to -- to other -- to other  
22 job opportunities.

23                   We did not have any layoffs. The fact of the  
24 matter is we worked diligently to try to hire individuals on  
25 a -- even on a temporary basis in order to continue to

1 provide service to our customers. It was a very trying time.

2 Q. And do I recall testimony, perhaps, even in  
3 that 2001 rate case that a lot of the mid-level, or indeed,  
4 even some senior management people chose that option?

5 A. Following the termination of the merger, we  
6 had some senior level management that chose to retire. There  
7 were some in the mid-level management positions that chose to  
8 exit the organization, Mr. Beecher is one of them, during the  
9 engagement. I don't have the demographics on that off the  
10 top of my head, Mr. Conrad.

11 Q. Well, I guess in a general sense, what I'm  
12 kind of trying to circle in on, it's been awhile since I've  
13 looked in the record of that merger case, but that created,  
14 as I recall, quite a dislocation for your company when that  
15 was cancelled.

16 A. I'd say that's -- I'd agree, quite a  
17 dislocation. It was tough. I lived it.

18 Q. It was unexpected, it was not something you  
19 all expected?

20 A. Absolutely not. We expected to get married.

21 Q. And my recollection was that that, and I think  
22 you animated this in your discussions with Commissioner Gaw,  
23 that that left you in something of a precarious position,  
24 vis-a-vis the gas purchase, did it not?

25 A. Gas was an issue, the balance sheet was an



1 issue, restoring the employment levels was an issue. There  
2 were a lot of issues, Mr. Conrad.

3 Q. And with some degree of specificity on the  
4 gas, how long had that merger been discussed or you talked  
5 about getting married, how long was the engagement?

6 A. That's what I refer to it as. I believe it  
7 was something on the order of 17 or 18 months. It was May of  
8 -- May 10th, 1999, to January 2nd, 2001.

9 Q. Let me ask, then, a question. To what extent  
10 did that proposed merger with a gas purchaser have any impact  
11 on your company's decisions to go forward with the selection  
12 of generation assets that it has now?

13 A. None.

14 Q. None. Can you expand on that very quickly?

15 A. We analyzed those decisions independently of  
16 UtiliCorp management and came to our conclusions that those  
17 were the least cost alternatives for the construction to  
18 provide the capacity and in the case of combined cycle energy  
19 to our customers.

20 Q. Do you have any materials that would document  
21 that?

22 A. I think the decision by our Board of Directors  
23 and not Aquila's or UtiliCorp's Board of Directors would be  
24 pretty conclusive evidence.

25 Q. That would be their review. Do you have any

1 other documentation, obviously not with you, I'm not asking  
2 that today, but do you have -- would you have documentation  
3 as to how that decision-making process was taken care of so  
4 that those of us who are concerned about that would have  
5 comfort that that was not somehow infected, if you will, by  
6 that Aquila connection?

7           A.       Well, you have my word today, and we certainly  
8 would provide the work papers that led to our decision, our  
9 management's decision, and our Board of Directors' decision  
10 to proceed with those facilities, and I don't believe you'll  
11 find any tracks in there that would lead back to UtiliCorp or  
12 Aquila.

13           Q.       And I probably should have asked you --

14           A.       In fact, the construction of that combined  
15 cycle facility, if my memory is correct, was on the order of  
16 30 months. It was -- it became commercially operational in  
17 June of 2001, so if I back up two and a half years from June  
18 of 2001, that, I think that's going to get me to before the  
19 engagement took place, before we got a ring on our finger.

20           Q.       You mentioned in response to, again, I think  
21 Commissioner Gaw's questions, that you had, and you used the  
22 term several times, so I'll allow you to stress it one more,  
23 a keen interest, in Iatan 2. How long has Iatan 2 been on  
24 the drawing board?

25           A.       Ever since the conclusion of the construction

1 of Iatan 1.

2 Q. Which was when?

3 A. 1981, I believe.

4 Q. At that's been deferred several times, hasn't

5 it?

6 A. It has.

7 Q. Thank you, sir, that's all.

8 JUDGE THOMPSON: Thank you, Mr. Conrad. Ms.

9 Woods.

10 MS. WOODS: I have nothing, thank you.

11 JUDGE THOMPSON: Mr. Swearengen.

12 MR. SWEARENGEN: A few, yes, thank you.

13 REDIRECT EXAMINATION

14 QUESTIONS BY MR. SWEARENGEN:

15 Q. Mr. Gipson, you still have the Exhibit 1, that

16 Brad Beecher exhibit, in front of you?

17 A. I do.

18 Q. If you turn to what I believe is Page 5 of

19 that exhibit, Empire sources of energy. Do you have that?

20 A. Yes.

21 Q. There in the center part of that document,

22 there are five -- excuse me, four different units listed, the

23 1995 state line 1 CT, '97 state line, 2001 state line, the

24 2003 EC 3 and 4 CT, correct?

25 A. That is correct.

1           Q.       Can you tell us when the decisions were made  
2 by the Empire Board with respect to each of those units,  
3 approximately?

4           A.       The construction -- I believe the construction  
5 cycle on state line 1 required a decision in either late '93  
6 or early 1994. State line unit 2 would have had the same  
7 kinds of -- same kind of lead time. I think I've already  
8 talked about combined cycle that that was a 30 or 36-month  
9 construction time, I think I said 30, and I think that's  
10 pretty accurate, so that would have been a two and a half  
11 year decision in advance.

12          Q.       So those three would have been prior to the  
13 agreement to merge with UtiliCorp?

14          A.       Absolutely, and then of course the '03 CT's  
15 came after the termination with -- of the merger with  
16 UtiliCorp.

17          Q.       Fine. Thank you. Earlier, you were asked  
18 some questions about the rating agencies, Moody's and  
19 Standard and Poors. Do you recall those?

20          A.       I do.

21          Q.       Do either of those rating agencies have an  
22 outlook for Empire?

23          A.       Both agencies have an outlook. Standard and  
24 Poors' outlook is stable, which my understanding is that  
25 there's no immediate issue that would cause either a change

1 -- a change up or down in a company's overall corporate  
2 rating. Moody's has us on a negative outlook, which means  
3 the converse, that you're subject to a -- you know, some  
4 significant event could cause an immediate downgrade.

5 Q. Are those recent outlooks or have they been at  
6 that status for some time?

7 A. No, the Standard and Poors put us on a stable  
8 outlook I believe in July of 2002 is my memory. Moody's has  
9 had us on a negative outlook once -- once the merger was  
10 terminated, and has kept us there principally because of the  
11 issue on our timely recovery of fuel and purchase power.

12 Q. Well, that was going to be my question. What  
13 are the rating agencies said, if anything, about your  
14 inability to recover your fuel and purchase power costs on a  
15 timely basis?

16 A. They've said we need to do it.

17 Q. And I assume you compete for capital with  
18 other buyers. Would that be a fair statement?

19 A. It's a big market out there, yes.

20 Q. And would that include other electric  
21 utilities?

22 A. I think it includes other electric utilities  
23 all across the country and probably foreign utilities as  
24 well.

25 Q. With respect to --

1           A.       Other dividend -- frankly, other  
2 dividend-paying entities.

3           Q.       With respect to the domestic electric  
4 utilities, would you have any idea how any of those would  
5 have the opportunity to timely recover their fuel and  
6 purchase power costs?

7           A.       It's my understanding there was some research  
8 done, oh, just about a year, maybe 18 months ago, that would  
9 indicate that there are -- that the utilities in all but  
10 three states have the capacity to -- to more timely recover  
11 their fuel and purchase power costs, specifically through the  
12 -- through the use of fuel adjustment clauses, like we use in  
13 Arkansas and Oklahoma.

14          Q.       There was a question about the drivers behind  
15 your general rate case filing. Could you tell us what those  
16 are, what were the causes of the filing of your general rate  
17 case?

18          A.       Well, as I said earlier, the two principle  
19 issues were, you know, the -- what we anticipated on fuel and  
20 purchase power costs and what our history had been on fuel  
21 and purchase power costs, and then the addition of energy  
22 center units 3 and 4.

23          Q.       And that would be a plant addition energy  
24 center?

25          A.       Yeah, we spent about \$55 million installing

1 100 megawatts of new capacity.

2 Q. And when did that capacity come on line?

3 A. Came on line in April of 2003, April of 2003.

4 Q. Has the company ever been criticized in the

5 past by the Staff for filing a rate case too early when it

6 comes to plant additions?

7 A. I think there's been some issues with, you

8 know, trying to determine, if you will, at the 11th hour,

9 what the plant and service criteria are, and has caused some

10 frustration, certainly with Staff, I believe.

11 Q. And --

12 A. Whether that's a -- I don't know that that

13 rises to the level of criticism in testimony. I don't recall

14 testimony that -- that -- that went that far, but I know

15 there was certainly some frustration.

16 Q. Would that be something you would take into

17 account with respect to the timing of a rate case filing with

18 this Commission?

19 A. Absolutely. Now, what we tried to do in the

20 combined cycle case was time the -- the true-up period and

21 the commercial operation of the plant coincidentally, and that

22 led to, you know, you know, 30 months away from construction

23 of the plant, it's hard to say that you're going to have that

24 plant on line and providing energy on June 1, 2001. We said

25 that, and it was June 25, 2001, I believe.

1           Q.       Earlier, I think it was in response to a  
2 question from Mr. Frey, you indicated that the company has a  
3 \$4 million exposure to gas costs for the rest of the year,  
4 the August to December period; is that correct?

5           A.       Yeah, I think that's -- you know, without  
6 including the exposure of natural gas-influenced purchase  
7 power, I think if you look at the natural gas alone and the  
8 way that -- and what we intend to burn, I think that's pretty  
9 accurate.

10          Q.       And then did I hear you say that that  
11 calculates out to be about \$.10 per share on earnings?

12          A.       That's correct.

13          Q.       Or about \$2.6 million on earnings?

14          A.       That's correct.

15          Q.       Okay. And then in addition to that, there  
16 would be some exposure for the period in 2005 from January  
17 until whenever the rates in this case take effect. Is that  
18 true?

19          A.       That's correct. And I believe Mr. Beecher  
20 testified that would be something in the \$3 million range, if  
21 gas prices hold to where they are today.

22          Q.       Now, if -- if it turns out that that's the  
23 case, that the Commission doesn't allow you to implement an  
24 interim energy charge early in this proceeding and you have  
25 to wait until the case is concluded, is there any way that



1 you can recover those -- those costs?

2 A. No, sir.

3 Q. Is that what you meant -- I wrote this down,  
4 you said that this was a problem that can't be fixed within  
5 the context of a general case?

6 A. That's what I meant.

7 Q. What period of time of your business,  
8 approximately, comes from your Missouri jurisdictional  
9 electric operations, do you know?

10 A. About 90 percent. I think 88, 90 percent,  
11 something in that range.

12 Q. And I think you said that you have, in your  
13 other jurisdictions, you have a means to recover timely your  
14 fuel and purchase power expense; is that right?

15 A. We do, with our FERC regulated accounts, with  
16 our Oklahoma and Arkansas jurisdictions, we use fuel  
17 adjustment clauses in all three of those jurisdictions.

18 Q. You had a question, I think from Commissioner  
19 Clayton, about what you think the proper standard ought to be  
20 for this Commission when it considers granting interim  
21 relief, and my question is do you recall that in at least one  
22 prior case involving Empire, the Public Service Commission  
23 adopted what they called a good clause standard? Do you have  
24 any recollection of that?

25 A. No, sir, I don't.

1 Q. Okay. With respect to your situation  
2 involving your dependancy on natural gas as a fuel source,  
3 now what other Missouri electric utilities are in that same  
4 circumstance, do you know?

5 A. I believe that both Ameren and Kansas City  
6 Power and Light, their exposure on the natural gas front is  
7 five percent or less, and Ameren may be less than that on its  
8 Missouri jurisdiction. Aquila has a similar profile in their  
9 Missouri Public Service -- service area, they have a similar  
10 profile to us.

11 Q. Similar to you?

12 A. Yes.

13 Q. You mentioned in response to a question from  
14 Mr. Coffman, I think, that there are several equity analysts  
15 that follow the company.

16 A. That's correct.

17 Q. And can you tell us who those are, again,  
18 please?

19 A. Jeffries & Company out of New York, Leman  
20 Brothers out of New York, Stiefel Nicholas out of St. Louis,  
21 AG Edwards out of St. Louis, and Val-u-Line.

22 Q. Have any of those equity analysts provided  
23 earnings expectations for 2004 for the company?

24 A. They have.

25 Q. And which ones and what are their expectation?

1           A.       Generally, they're about a dollar.

2           Q.       A dollar?

3           A.       A dollar a share.

4           Q.       Okay.

5           A.       Some may be a little less, some may be a

6 little more, but they're generally a buck.

7           Q.       Mr. Conrad has asked you some questions about

8 load curtailment. Do you have any idea, with respect to his

9 client, Praxair, approximately what percentage of your peak

10 load Praxair represents?

11          A.       Well, our peak load is 1041 megawatts that we

12 set last year. We have not surpassed that this year, and

13 Mr. Praxair's -- Mr. Conrad's, excuse me, Mr. Conrad's

14 client, Praxair, is about a seven or maybe 8 megawatt client

15 customer of ours.

16          Q.       Okay. Mr. Praxair.

17          A.       I apologize, Mr. Conrad.

18          Q.       Well, I don't.

19          A.       It was not intentional.

20          Q.       You mentioned Oklahoma.

21                 MR. CONRAD: It used to be Mr. Armco.

22          Q.       (By Mr. Swearingen) I think this was a recross

23 question from the Staff counsel about the Oklahoma case,

24 perhaps. I have a note here. What -- you had a case in

25 Oklahoma last summer; is that right?

1           A.       Yes.

2           Q.       And you have a fuel adjustment clause down  
3 there; is that right?

4           A.       Yes.

5           Q.       In connection with the Oklahoma case, do you  
6 recall what return on equity was authorized by that  
7 Commission?

8           A.       Yes.

9           Q.       And what was it?

10          A.       Eleven point two seven.

11          Q.       And how does that compare with the last  
12 authorized return that you had from this Commission, do you  
13 recall?

14          A.       I believe our last authorized return from this  
15 Commission was as a result of the case that concluded in  
16 October, 2001, and my memory tells me, and my memory is it  
17 was about ten and a quarter percent.

18          Q.       And that was some time prior to the Oklahoma  
19 decision?

20          A.       The Oklahoma decision was July -- July of last  
21 year.

22                   MR. SWEARENGEN: Thank you. That's all I  
23 have. Thank you. And I would offer into evidence Exhibit  
24 No. 2, please.

25                   JUDGE THOMPSON: Objections?

1                   MR. CONRAD: Well, not to disappoint you,  
2 Judge, but I make the same set of objections that we made  
3 before.

4                   JUDGE THOMPSON: Very well.

5                   MR. CONRAD: And I expect the same ruling.

6                   JUDGE THOMPSON: Mr. Coffman.

7                   MR. COFFMAN: I continue my objection.

8                   JUDGE THOMPSON: Very well.

9                   MR. COFFMAN: And my objections were based on  
10 the fact that we had not seen the underlying --

11                  JUDGE THOMPSON: I recall that it was.

12                  MR. COFFMAN: Thank you.

13                  JUDGE THOMPSON: Mr. Frey.

14                  MR. FREY: Just note that we would like backup  
15 work papers, your Honor.

16                  JUDGE THOMPSON: Very well. Objections are  
17 overruled, Exhibit No. 2 is received. You may step down,  
18 sir. Any further witnesses?

19                  MR. SWEARENGEN: That's all we have, your  
20 Honor.

21                  JUDGE THOMPSON: Anyone else have any  
22 witnesses?

23                  CHAIRMAN GAW: Judge, I had the question about  
24 those graphs.

25                  JUDGE THOMPSON: Bring Mr. Beecher back up.

1 MR. SWEARENGEN: Call Mr. Beecher.

2 JUDGE THOMPSON: I'll remind you, Mr. Beecher,

3 you're still under oath. Go ahead and take your seat.

4 Chairman Gaw.

5 QUESTIONS BY CHAIRMAN GAW:

6 Q. Good afternoon?

7 A. Good afternoon.

8 Q. I want to direct you back to that page that I

9 was referring to with Mr. Gipson that shows the Empire

10 sources of energy in a graph for '92 and the graph for 2003.

11 Do you have that in front of you?

12 A. Yes, sir, I do.

13 Q. Okay. Would you please explain to me what's

14 in the red in '92 and what's in the red in 2003 on that page?

15 A. Yes, sir, I can. And I will say up front

16 there's a little bit of art and a little bit of science in

17 these graphs, and that relates to a change in our industry.

18 If you go back to '92, what's included in that red is

19 generation from Asbury, Iatan, and Riverton, which are our

20 coal-fired generation assets.

21 Also included in that red is a purchase from

22 Associated Electric Cooperative and the Associated contract

23 was priced on an incremental cost of energy out of Associated

24 system. And we would argue a lot about whether we should

25 about \$12 or \$13 or \$14 per megawatt hour in the budget.

1 Obviously, a coal-fired resource. We also would have between  
2 three-quarters of a million and a million megawatt hours at a  
3 4 million spot purchase energy in that budget.

4 Q. Say it again for me, I'm sorry.

5 A. We had some places between three-quarters of a  
6 million and a million megawatt hours of spot purchase energy  
7 in that budget in 1992 in our expected. And we would argue  
8 about whether we ought to put \$14 or \$15 in there or \$16.  
9 And from a reality standpoint, we bought a lot of energy in  
10 the \$14 or \$15 range. It was cost-based energy bought and  
11 sold among our neighbors. It was cost plus ten percent or  
12 cost plus \$2 or \$3. It was cost based. And if we saw \$25 in  
13 the summertime, we were about to have a heart attack.

14 By 2003, all of those cost-based tariffs are  
15 gone, and the spot purchase power that we buy is now closer  
16 to 300,000 megawatt hours, so within this green box at this  
17 point, there's non-contract spot purchase power of about 300  
18 to 400,000 megawatt hours. And that comes at costs that  
19 range from, typically speaking, at low of 18 and maybe as  
20 high as 80 or 90. And \$40 and \$50 are prevalent.

21 And at \$40 and \$50, that's being priced off  
22 the natural gas market, so what's in the red in 2003 is our  
23 coal-fired generation from Asbury, Riverton, Iatan, just like  
24 before. We have entered into a Jeffrey purchase power  
25 contract that is also in the red at this point in time.

1                   And so what's changed is we buy a lot less  
2 economy energy in 2003 than we did in 2002, and that energy  
3 is now market-priced instead of cost-based priced. And so  
4 for purposes of this chart, spot purchase power, which shows  
5 up in the green now, I put that there because it seems to us  
6 to be priced off of natural gas-fired units. It doesn't mean  
7 it's not generated at Hawthorn, but they're sure not pricing  
8 it at \$12.

9           Q.       Okay. A couple of follow ups. Does the -- do  
10 the graphs on this page represent volume or price?

11           A.       They represent volume.

12           Q.       All right. And if -- so would it be accurate  
13 to say that you have moved the spot purchase price --  
14 purchase power from the coal portion of the graph in '92 to  
15 the natural gas or green portion of the graph in '03?

16           A.       It's accurate, but there was about  
17 three-quarters of a million to a million spot purchase power  
18 megawatt hours in a pie that was 4 million megawatt hours big  
19 in '92, and there's about 300,000 megawatt hours that's about  
20 5 million megawatt hours --

21           Q.       You're giving me reasons why you might have  
22 moved it around. I just want to know what the graph says  
23 right now. Is it accurate to say, and I think you answered  
24 this question.

25           A.       Yes, but there's more behind it.



1 Q. Well, there's a rationale about why you did  
2 it, right?

3 A. Well, the pies are different size, No. 1, the  
4 '92 is about 4 million megawatt hours and 2003 is about 5  
5 million megawatt hours.

6 Q. That's for the whole pie?

7 A. For the whole pie.

8 Q. Okay.

9 A. In the '92 spot purchase was 20 to 25 percent  
10 of the total pie, in '03, the spot purchase is only seven to  
11 eight percent of the total pie. There's about three or four  
12 hundred thousand megawatt hours in the '03 pie that is spot  
13 purchase power.

14 Q. Why didn't you just break the spot purchases  
15 out and put it in a separate color? Is there a reason why  
16 you didn't do that?

17 A. No, and 20/20 hindsight I wish I would have.

18 Q. It would have been easier for me to understand  
19 at this point. Okay. So what -- if you were to do that, do  
20 you know what those percentages are?

21 A. Not off the top of my head, but we can create  
22 that chart and distribute it to parties if you want.

23 Q. And again, I don't know how big of a deal it  
24 is right now. I'm just trying to understand this material  
25 that you gave us, and it would be -- it would probably be

1 easier for me to understand if it were broken down that way.

2           A.       The reason I presented the chart this way, the  
3 red is what I consider stable price that I know what it's  
4 going to cost. And in 1992, 95 percent of what was going on,  
5 we felt was stable cost, we knew what it was going to be.  
6 Today, that 29 percent slice, I don't feel is stable and  
7 that's -- and I don't know what it's going to be, and that's  
8 the reason I broke it out like that.

9           Q.       But it doesn't say that on this page, does it?  
10 It doesn't say -- it doesn't give an explanation about why  
11 it's included in one -- one part under coal and then the  
12 under part under gas?

13          A.       No, it does not, and I tried to put titles on  
14 the graph that shows the spot purchase power. I wasn't  
15 trying to hide it, it wasn't typos, the spot purchase power  
16 is listed.

17          Q.       I see that it's listed there, but it's moved  
18 its position.

19          A.       That's correct.

20          Q.       Okay. Well, perhaps at some point in time,  
21 that might be able to be supplied, but I don't know that it's  
22 critical to this. It would be helpful for me to see it.

23                   CHAIRMAN GAW: That's all I have, Judge, thank  
24 you.

25                   JUDGE THOMPSON: Thank you, Chairman Gaw.

1 Other questions from the bench? Very well. Redirect, or  
2 excuse me, recross based on Chairman Gaw's questions, staff  
3 MR. FREY: One second, please, your Honor.  
4 JUDGE THOMPSON: One second. That's about how  
5 long we got for you.  
6 MR. FREY: No questions, your Honor.  
7 JUDGE THOMPSON: Very well. Mr. Coffman.  
8 MR. COFFMAN: No, thank you.  
9 JUDGE THOMPSON: Mr. Conrad.  
10 MR. CONRAD: Judge, I would just have one, and  
11 I hope maybe by your leave, I could just handle it from here.  
12 JUDGE THOMPSON: You may.  
13 FURTHER RECROSS-EXAMINATION  
14 QUESTIONS BY MR. CONRAD:  
15 Q. You asked before about work papers for what  
16 has been designated as Exhibit 1.  
17 A. Yes, sir.  
18 Q. My question to the witness would be will the  
19 work papers that you have have committed to supply detail for  
20 each of the charts Chairman Gaw was asking about, the volumes  
21 underlying each one of those pie slices?  
22 A. We will create those charts and the underlying  
23 data and supply them.  
24 Q. Okay. I thought it was going to be one  
25 question. I'm sorry. There are two things going on here,

1 Mr. Beecher. One is the work papers that you had when you  
2 created these charts, that's -- that's a forensic document.  
3 Now, another question is what you want to create to justify  
4 what you've done here. That's an entirely separate document.

5 Now, what I'm asking for is the work papers  
6 that underlie this. If you want to go ahead and supply  
7 something else to justify, that's fine, but there are two  
8 different -- two different documents here. One should  
9 understand that.

10 A. This slide has been used for many purposes,  
11 including our Board of Directors, and I don't know if I can  
12 double click on this one and the data will be behind it. I  
13 may have to go back a little bit in time and double click on  
14 it to get to your data.

15 Q. You agree with me, though, that there is data  
16 somewhere?

17 A. Yes, I would.

18 Q. Okay. And that's the data -- that's the work  
19 paper that would underlie these charts?

20 A. Yes, sir.

21 Q. What Chairman Gaw may be asking for is  
22 something else that you're telling me you're going to create  
23 that does not now exist, therefore it's going to be created.  
24 What is that?

25 A. If we took the source document -- documents

1 and added spot purchase power and natural gas and put one  
2 number in the spreadsheet, I'm going to have to split it out  
3 in order to get it to Commissioner Gaw.

4 MR. CONRAD: Okay. That's all.

5 JUDGE THOMPSON: Thank you, Mr. Conrad.  
6 Mr. Swearengen.

7 MR. SWEARENGEN: Yes. No, I have no  
8 questions. I'm still here though.

9 JUDGE THOMPSON: Thank you. I'm glad to see  
10 that you're still here and awake. You may step down, sir.  
11 Okay. We're going to go ahead and take ten minutes. Does  
12 anyone else have any witnesses?

13 MR. COFFMAN: Based on the understanding that  
14 this is, I guess, a hearing to determine if an interim rate  
15 relief evidentiary hearing may be needed, I don't think we  
16 have a need to put anyone on the record today.

17 JUDGE THOMPSON: Very well. Anyone else?

18 MR. CONRAD: Given that understanding that you  
19 came back after lunch with, Judge, I'm willing to go forward  
20 without any further witnesses. There would be one person  
21 here that I would call.

22 JUDGE THOMPSON: There is one person here  
23 you're going to call?

24 MR. CONRAD: Well, maybe -- let's just do it  
25 and be done with it. I call James C. Swearengen to the

1 stand.

2 JUDGE THOMPSON: Very well, Mr. Swearengen.

3 COURT REPORTER: Judge, I need a minute to  
4 change my paper.

5 JUDGE THOMPSON: We are going to have to take  
6 a break for the reporter, and then we'll come back with the  
7 next exciting chapter of this hearing. We'll take ten  
8 minutes at this time.

9 (A BREAK WAS HAD.)

10 JUDGE THOMPSON: Okay. We'll go on the  
11 record. We have, yet, another development. Our reporter is  
12 going to have to leave because our reporter, who is pregnant,  
13 is experiencing contractions, and her doctor has advised her  
14 to go home. And I can assure you that we want no part of  
15 being part of the precipitation of any kind of difficulty for  
16 our reporter.

17 There is another reporter who can be here in  
18 20 minutes coming from Linn. The question that I have is  
19 whether you all want to wait for this reporter coming from  
20 Linn or whether you just want to reconvene tomorrow at, say,  
21 10 o'clock?

22 MR. STEWART: Well, Judge, I was planning on  
23 attending the agenda meeting tomorrow.

24 JUDGE THOMPSON: Well, you know, that's a good  
25 point. I guess we would have to reconvene after agenda, so

1 maybe more like 2 o'clock, because the main thing on the  
2 program tomorrow would be the legal arguments of counsel,  
3 which of course, Commissioners are going to want to hear.

4 MR. COFFMAN: Two o'clock may work for me. I  
5 have a couple conflicts for the morning.

6 JUDGE THOMPSON: Well, don't worry about the  
7 morning. We've already set aside the morning. The morning  
8 is no longer on the table.

9 MS. WOODS: And I have some childcare problems  
10 that are going to start in approximately half an hour.

11 JUDGE THOMPSON: Okay. I can almost guarantee  
12 we can't be done in a half an hour.

13 MR. SWEARENGEN: Well, for what it's worth,  
14 I'll vote for tomorrow.

15 JUDGE THOMPSON: Okay. I see nodding of  
16 heads.

17 MR. CONRAD: Our choice is 2:00 tomorrow or --

18 JUDGE THOMPSON: Or wait 20 minutes.

19 MR. CONRAD: Well, 2:00 tomorrow or earlier in  
20 the afternoon tomorrow?

21 JUDGE THOMPSON: Well, 2:00 is what occurred  
22 to me because I want to give agenda every opportunity to be  
23 done.

24 MR. DOTTHEIM: Given how the agenda looks for  
25 tomorrow, does 2 o'clock sound reasonable? I know that's a

1 difficult question.

2 JUDGE THOMPSON: There you are. What can I  
3 say?

4 COMMISSIONER CLAYTON: Most of the things are  
5 stipulations and agreements. There are some tough cases, but  
6 it's not as long. Famous last words.

7 MR. DOTTHEIM: Understood.

8 JUDGE THOMPSON: I thought setting this at 9  
9 o'clock this morning, we would certainly have this done  
10 today, so you can see things don't always pan out the way  
11 things expect. Well, I think what we'll do adjourn until 2  
12 o'clock tomorrow afternoon or soon thereafter as the agenda  
13 meeting is completed. We're done.

14 WHEREUPON, the recorded portion of the  
15 on-the-record presentation was concluded.

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