1	BEFORE THE PUBLIC SERVICE COMMISSION
2	STATE OF MISSOURI
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4	TRANSCRIPT OF PROCEEDINGS
5	PUBLIC HEARING
6	SEPTEMBER 11, 2006
7	Jefferson City, Missouri
8	Volume 12
9	
10	In the Matter of The Empire District)
11	Electric Company of Joplin, Missouri,) for Authority to File Tariffs) Case No.
12	Increasing Rates for Electric Service)ER-2006-0315 Provided to Customers in the Missouri)
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17	COLLEEN M. DALE, Presiding
18	CHIEF REGULATORY LAW JUDGE. CONNIE MURRAY,
19	LINWARD "LIN" APPLING, COMMISSIONERS.
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21	REPORTED BY: TRACY L. THORPE, CSR, CCR
22	MIDWEST LITIGATION SERVICES
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- 1 PROCEEDINGS
- 2 JUDGE DALE: We are here this morning on
- 3 September 11th for a continuation of the Empire rate case
- 4 ER-2006-0315.
- 5 I've been informed by counsel that there had
- 6 been a change in position from the Staff. And Mr. Dottheim
- 7 will, prior to the other openings, give a brief explanation of
- 8 that change. We will then have opening from the Staff and
- 9 then go in the usual order.
- In light of this change, there may be an
- 11 abbreviated cross today, but there is nothing to memorialize
- 12 right now in writing, the change in position. We will reserve
- 13 those witnesses who are scheduled today for additional
- 14 cross-examination by the parties and also to give the
- 15 Commissioners an opportunity to question those parties after
- 16 the -- after there's any memorialization of any sort of
- 17 agreement.
- In addition, we have an update on the
- 19 condition of Mr. King. We are going to schedule Mr. King,
- 20 Mr. Oligschlaeger and Mr. Murray to continue the return on
- 21 equity issues after rate design on Thursday. We begin rate
- 22 design and cost of service on Thursday morning. It is
- 23 expected that that will not take all day and that we will be
- 24 able to add those three witnesses in the afternoon sometime on
- 25 Thursday.

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1 So is there anything else I need to add before
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- 2 I ask Mr. Dottheim to explain?
- 3 MR. MILLS: The only thing I would add to
- 4 the question of picking up on rate of return witnesses on
- 5 Thursday is just, you know, we've sort of been assuming all
- 6 along that the parties will have questions for Mr. King or the
- 7 Bench will. And if that turns out not to be the case, then we
- 8 don't have to have him travel at all.
- 9 So I'd be sure to ask the parties -- make sure
- 10 that they are going to ask Mr. King questions after we fly him
- 11 out here on his crutches.
- 12 JUDGE DALE: So if --
- 13 MR. MILLS: If the parties don't have
- 14 questions for him, I would just ask them to let me know that
- 15 and we can take that from there.
- 16 JUDGE DALE: Yes. And I will also ask the
- 17 Commissioners whether they plan to have questions for him.
- 18 MR. MILLS: That would be great. Thank you.
- 19 JUDGE DALE: With that then, Mr. Dottheim.
- 20 MR. DOTTHEIM: Thank you. Good morning. The
- 21 issue in particular today is regulatory plan amortizations.
- 22 The Staff, Office of Public Counsel have been working with
- 23 Empire and Kansas City Power & Light Company on the regulatory
- 24 plan amortization issue, in particular, what has been
- 25 denominated by some as the tax gross-up issue.

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1 The Staff believes that these parties have
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- 2 reached a settlement in principle to resolve that issue. As
- 3 is often the case with resolutions, the various parties may
- 4 have gotten their different ways, they may characterize the
- 5 resolution differently. There has been some movement in
- 6 Staff's position.
- 7 The Staff believes that there will be an
- 8 additional filing with the Commission in the next couple of
- 9 days that will include, in particular, an illustrative example
- 10 that -- or examples that show the resolution. And, Judge
- 11 Dale, I think as you've indicated, the parties will make their
- 12 witnesses available again for cross-examination by the
- 13 Commissioners and yourself and by all the parties.
- 14 The Staff believes that the settlement
- 15 involves, from the Staff's perspective, the following key
- 16 points. And, again, I'd want to be clear that these are from
- 17 the Staff's perspective.
- 18 The entire amount of the regulatory plan
- 19 amortization allowed in rates is to be treated as additional
- 20 booked depre-- excuse me, is to be treated as additional
- 21 booked depreciation for rate and financial statement purposes
- 22 by Empire. An additional tax straight line depreciation
- 23 deduction and the entire amount of the regulatory plan
- 24 amortization allowed in rates will be assumed for rate
- 25 purposes.

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1 As the additional tax straight line
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- 2 depreciation deduction will serve to reduce Empire's assumed
- 3 accelerated depreciation deduction by an equal amount, this
- 4 will reduce the availability of deferred tax benefits
- 5 associated with the accelerated depreciation deduction to
- 6 Empire.
- 7 Accordingly, the regulatory plan amortization
- 8 calculation will make Empire whole for the loss of its cash
- 9 flow benefits from the deferred taxes. Recognizing that
- 10 Empire will not receive a current tax deduction for the amount
- of regulatory plan amortizations received in rates, this
- 12 agreement, from the Staff's perspective, provides for Empire
- 13 to use its existing deferred tax benefits to offset the income
- 14 tax consequences of the regulatory plan amortizations.
- 15 However, since deferred taxes are sought --
- 16 are a source of cash flow to Empire, this agreement also
- 17 provides for recovery in the amortization calculations of cash
- 18 flow otherwise lost to Empire by reducing the deferred taxes
- 19 it would receive through its accelerated depreciation tax
- 20 deduction.
- 21 The Staff believes that the agreement that,
- 22 again, the Staff believes has been reached in principle is
- 23 consistent with the positions that the Staff has set out in
- 24 testimony in this case and in the concurrent KCPL rate case
- 25 proceeding; that is, that the entire amount of the regulatory

- 1 plan amortization be treated as additional booked depreciation
- 2 and that the entire amount of the amortization should be
- 3 reflected in Empire's tax calculation as additional tax
- 4 straight line depreciation expense.
- 5 The Staff also believes this agreement will
- 6 provide for the opportunity for full recovery of any cash flow
- 7 deficiency that might otherwise lead to a credit derating for
- 8 Empire.
- 9 Finally, the Staff would note that there is a
- 10 provision in the regulatory plan that the amortization amounts
- 11 in the aggregate shall not exceed the expected cost savings
- 12 from the amortization mechanism and the lower costs of capital
- 13 resulting from investment grade ratings.
- 14 Since the Commission had indicated very early
- 15 on in the proceedings in this case that if there were to be
- 16 any settlements, they were to occur considerably before the
- 17 case went to hearing, Staff thought, with this resolution in
- 18 principle, that the Staff this morning should provide, at
- 19 least from the Staff's perspective, something of an
- 20 explanation rather than just indicate to the Bench that
- 21 various of the parties think that a settlement in principle
- 22 has been reached at least on part of the regulatory plan
- 23 amortizations issue.
- 24 The regulatory plan amortizations issue has
- 25 not been resolved in entirety. And, of course, the Bench has

- 1 set time or will set time for the witnesses to be presented to
- 2 the Commission once the additional filing is made with the
- 3 Commission.
- 4 So even if what at this point appears to be a
- 5 resolution in principle, if it doesn't happen, there still
- 6 will be an opportunity for the issue to be tried before the
- 7 Commission. Although it is not anticipated at the moment that
- 8 the resolution will not occur.
- 9 But, again, there still remains part of the
- 10 regulatory plan amortization issue to be heard this morning
- 11 and that issue is between the Staff and Empire on one hand and
- 12 the Public Counsel, on the other hand.
- The remaining issue is between Staff, Empire
- 14 and Public Counsel involving the quantification of the
- 15 off-balance sheet obligations for purposes of the Empire
- 16 regulatory plan amortizations. The off-balance sheet
- 17 obligations are operating leases and purchased power
- 18 agreements.
- 19 Empire and the Staff treat the Elk River Wind
- 20 Farm 20-year contract held by Empire as an operating lease,
- 21 while Public Counsel treats it as a purchased power agreement.
- 22 Credit rating agencies typically treat
- 23 operating leases as 100 percent debt equivalence. Public
- 24 Counsel treats the Elk River Wind Farm contract as a purchased
- 25 power agreement and assigns a risk factor of 10 percent to it.

- 1 By assigning a risk factor of 10 percent to the Elk River Wind
- 2 Farm 20-year contract, Public Counsel treats the Elk River
- 3 Wind Farm 20-year contract as only a 10 percent debt
- 4 equivalent.
- 5 The Staff is not certain what risk factor
- 6 Standard and Poor's assigns to purchased power agreements.
- 7 But the Staff uses the actual Standard and Poor's
- 8 quantification of Empire's off-balance sheet debt and interest
- 9 expense for the entirety of Empire's operating leases and
- 10 purchased power agreements taken from the May 18, 2006
- 11 Standard and Poor's ratings direct document, a copy of which
- 12 is attached as Schedule 3-1 to Staff Witness Oligschlaeger's
- 13 supplemental Direct Testimony. Thank you.
- 14 JUDGE DALE: Empire will be next.
- 15 While he's coming up, let me remind everyone
- 16 to please, please, please check and make sure that all
- 17 wireless communication devices are turned off at this time.
- 18 If you make a call, please do it not just during break, but
- 19 outside the room. Thank you.
- 20 MR. COOPER: Good morning. In light of
- 21 Mr. Dottheim's statement, I guess, of position this morning, I
- 22 would like to, for the purposes of the record, ask
- 23 Mr. Dottheim a question before we move on, if that would be
- 24 acceptable.
- 25 And, Mr. Dottheim, in your statement of I

- 1 think the Staff position, you referred to agreement -- I think
- 2 agreement in principle, stipulation, some other similar words
- 3 during the course of that. And it's my understanding that
- 4 what you laid out for us here this morning was in actuality
- 5 the Staff's position on this issue at this point in time; is
- 6 that correct?
- 7 MR. DOTTHEIM: Yes. And let me be very clear
- 8 on that. I didn't mean, Mr. Cooper, to characterize it as
- 9 anything other than that as what I was stating is I was just
- 10 stating the Staff's position. I did not mean to indicate that
- 11 my statement was a statement of the terms to which any of the
- 12 other parties had agreed. It was just a characterization of
- 13 the Staff's position on this matter as it now stands.
- MR. COOPER: Thank you very much.
- There has been testimony in regard to
- 16 amortization now on several aspects of these issues. And I
- 17 guess I would like to start by identifying another area of
- 18 agreement as to this issue. There's an area of agreement
- 19 between Empire -- that Empire has with the Rebuttal Testimony
- 20 of Industrial's witness, Maurice Brubaker, as to the
- 21 amortization issue.
- 22 In response to a question as to whether
- 23 Mr. Brubaker agreed with a section of Mr. Gipson's testimony
- 24 indicating that the amortization vehicle resulting from the
- 25 regulatory plan should not be viewed as a replacement for

- 1 timely recovery of prudently incurred fuel and purchased power
- 2 expense, Mr. Brubaker answered as follows: I agree that they
- 3 were not designed to be substitutes; however, the amortization
- 4 alternative was a safety net designed to provide Empire with
- 5 sufficient cash flow and credit metrics in the event that
- 6 strict application of traditional rate-making principles is
- 7 insufficient to achieve these results.
- 8 Empire agrees that the amortization should not
- 9 be considered a substitute for timely recovery of prudent fuel
- 10 and purchased power costs. That issue should be decided on
- 11 its own merits. Empire would go a step further and say that
- 12 the amortization is also not designed to be a substitute for
- 13 recovery of an appropriate level of return on Empire's
- 14 investment. That issue should also be determined on its own
- 15 merits.
- 16 However, if after those decisions and the
- 17 other issues presented to the Commission in this case have
- 18 been made, the calculations called for by the Stipulation
- 19 Agreement in Case No. EO-2005-0263 call for an amortization,
- 20 then Empire believes the amortization should be granted.
- 21 Further, if an amortization is believed to be
- 22 necessary, in addition to the amortization amount, the
- 23 Commission should also include in Empire's revenue requirement
- 24 a gross-up for income taxes, that being the issue that
- 25 Mr. Dottheim was discussing this morning.

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Now, again, in the testimony that's been
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- 2 provided by Empire, Empire believes that such a gross-up is
- 3 appropriate because there's a difference between book
- 4 depreciation as determined by the Commission and the tax
- 5 depreciation allowed by the IRS as a deduction for income tax
- 6 purposes. Now, even us non-tax specialists have a feel for
- 7 that because we often hear about deferred income taxes within
- 8 the context of these utility rate cases.
- 9 The Commission itself has described deferred
- 10 taxes as an artifact of the differing treatment accorded
- 11 depreciation for federal income tax purposes as opposed to
- 12 regulatory purposes. Utility rates are calculated using
- 13 straight line depreciation while taxes are paid using
- 14 accelerated depreciation. That comes from Missouri-American
- 15 Water Company rate case from several years ago.
- 16 Increasing book depreciation in this case will
- 17 not increase tax depreciation. Thus, Empire believes the only
- 18 way to ensure that the subject amortization has a chance to
- 19 satisfy its purpose is to increase the amortization to reflect
- 20 the additional income taxes due as a result of the additional
- 21 book depreciation so that the revenues, less any additional
- 22 current tax liability, will provide the cash flow required by
- 23 the calculations.
- 24 Empire did have an opportunity to see the
- 25 position that Staff is now taking in regard to that issue.

- 1 Empire will want to see the illustrative document that
- 2 Mr. Dottheim discussed earlier before it takes a final
- 3 position on Staff's -- Staff's position.
- 4 However, generally, Empire believes -- or
- 5 would agree with the mechanics set out by Mr. Dottheim. We
- 6 generally agree with the booking, the recording of those steps
- 7 that Empire has been privy to and we'll just want to confirm
- 8 that the illustrative numbers presented to the Commission
- 9 later this week do what Empire expects they will do.
- 10 As for the calculation of the amortization
- 11 itself, Empire agrees generally with the calculations
- 12 performed by Staff Witness Mark Oligschlaeger in regard to the
- 13 amortization. The amortization, of course, continues to be a
- 14 bit of a moving target and will continue to be so after today,
- 15 as the Commission's decisions in this case as to other issues
- 16 will have a piece of determining whether or not an
- 17 amortization should be applied; and if so, what the size of
- 18 that amortization should be.
- 19 Public Counsel Witness Ted Robertson also
- 20 performed an amortization calculation in this case. Empire
- 21 specifically disputes two adjustments made by Mr. Robertson.
- 22 First, as a result of inaccurate information
- 23 that was provided by the company that's since been corrected,
- 24 Mr. Robertson did not include Empire's Plum Point agreement in
- 25 his calculation because he believed it was executed outside

- 1 the update period. This agreement was, in fact, executed
- 2 within the update period. Empire believes it should have been
- 3 included. Empire's not sure there's really a dispute, but
- 4 we'll ask some questions of Mr. Robertson to sort that out.
- 5 Second of all, as Mr. Dottheim introduced
- 6 earlier, Mr. Robertson applies a risk factor of 10 percent to
- 7 Empire's off-balance sheet obligations, rather than what
- 8 Empire believes to be a 30 percent risk factor that's embedded
- 9 in the calculation used by Staff that Empire believes is used
- 10 by Standard and Poor's as well.
- 11 Empire believes that it's important to utilize
- 12 a methodology that mimics the rating agency methodology to the
- 13 greatest extent possible for this calculation in order to work
- 14 towards the purposes of the amortization. Mr. Robertson's use
- 15 of the 10 percent figure Empire believes does not track the
- 16 S&P methodology and would thereby improperly reduce the
- 17 resulting amortization, if any is called for by the
- 18 calculation.
- 19 Lastly, Mr. Dottheim also mentioned the Elk
- 20 River Farm agreement. Empire agrees with the Staff's
- 21 treatment of this issue. However, having said that, Empire
- 22 also believes that it's possible that it will in true-up of
- 23 this case attempt to present additional information to the
- 24 Commission in regard to that issue should such additional
- 25 information become available to it from Standard and Poor's.

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1 That's all I have. Thank you, your Honor.
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- JUDGE DALE: Thank you.
- 3 MR. MILLS: Good morning. May it please the
- 4 Commission.
- 5 Just sort of working a little bit backwards in
- 6 response to what I'm not sure I understood correctly from
- 7 Mr. Cooper, but it sounded as though he was talking about
- 8 perhaps litigating a question of methods in the true-up. And
- 10 correctly understood him.
- 11 If that's what he was suggesting, I think
- 12 maybe the scheduling order and the parties' agreement on test
- 13 year would preclude talking about what method is appropriate
- 14 by the time we got to the true-up section.
- 15 But turning back to the issue of amortization
- 16 more generally, in my opening statement I'm going to discuss
- 17 the issue sort of generally. Public Counsel doesn't disagree
- 18 with the resolution of the way in which any amortization
- 19 amounts are booked the way Staff counsel has described that.
- 20 As Mr. Cooper did, I reserve the right to
- 21 quibble with or dispute descriptions of how that's done. I
- 22 think we have had several meetings and I think Public Counsel
- 23 is comfortable with, in general, the way the numbers shake out
- 24 taking Staff's approach. So we are in agreement in respect to
- 25 that.

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1 The amortizations in this case come out of the
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- 2 regulatory plan that was proposed by the parties and approved
- 3 by the Commission in Case No. EO-2005-0263. Many of the
- 4 provisions in that agreement are similar to the regulatory
- 5 plan that was agreed to somewhat before that for Kansas City
- 6 Power & Light Company in Case No. EO-2005-0329. In fact, when
- 7 the parties began talking about a regulatory plan agreement
- 8 for Empire, the Kansas City Power & Light agreement was
- 9 essentially the template for the Empire regulatory plan
- 10 agreement.
- 11 There are certainly some differences. One new
- 12 provision in the Empire agreement, at least with respect to
- 13 the original Kansas City Power & Light agreement, is found on
- 14 page 14 of the Stipulation and Agreement in EO-2005-0263. And
- 15 that's the very last sentence with respect to the
- 16 regulatory -- well, the second-to-last sentence with respect
- 17 to regulatory amortizations.
- 18 And that sentence says, Notwithstanding all of
- 19 the above provisions in paragraph 3D2, the signatory parties
- 20 agree that the amortization amounts in the aggregate shall not
- 21 exceed the expected cost savings from the amortization
- 22 mechanism and the lower costs of capital resulting from
- 23 investment grade ratings.
- 24 And I think that's an important caveat. That
- 25 means at the end of the day, the Commission has to find that

- 1 the amortizations are beneficial to customers in the long run;
- 2 otherwise, the amortization amounts will not be allowed.
- 3 Another provision in the Stipulation and
- 4 Agreement that created the regulatory amortizations has to do
- 5 with the parties' support of amortizations. And that's found
- 6 on page 13 of the Stipulation and Agreement in EO-2005-263 and
- 7 it says, The signatory parties agree to support an
- 8 amortization level necessary to meet the Missouri
- 9 jurisdictional portion of these financial ratio targets
- 10 identified in Appendix D to that stipulation and calculated in
- 11 a manner consistent with Appendix D.
- 12 And that's important because there will be
- 13 amortizations proposed in this case. The parties have done
- 14 enough scenarios, enough revenue requirements to know that
- 15 they will be proposing amortizations in this case and they
- 16 will be big. In fact, they'll be huge.
- 17 The way the process is going to work is that
- 18 after the Commission has decided the revenue requirement
- 19 amount in this case, then the parties will run the
- 20 amortization calculations based on the Stipulation and
- 21 Agreement in 2005-263 and provide the Commission information
- 22 on what the required amortization amount will be.
- 23 And that amount will be tens of millions of
- dollars. Somewhere in the neighborhood of \$30,000,000,
- 25 perhaps more, perhaps less, somewhere around there. So that

- 1 means that almost regardless of what the Commission decides in
- 2 terms of revenue requirement in this case, the parties will be
- 3 proposing an amortization that will take the company virtually
- 4 up to, perhaps even beyond, the amount of money it's requested
- 5 in this case. And I don't think the Commission's ever seen a
- 6 case quite like that before. I know I haven't.
- 7 So the question is, why are the amortizations
- 8 going to be proposed in this case? In the regulatory plan the
- 9 parties try to come up with ways to ensure adequate cash flows
- 10 when construction projects might squeeze cash flow enough to
- 11 mean a downgrade.
- 12 But here we are in the very first case in the
- 13 series of cases in the regulatory plan, before construction
- 14 has really gotten going very significantly on Iatan 2 or some
- 15 of the other projects envisioned in the regulatory plan and we
- 16 need an amortization somewhere in the neighborhood of
- 17 \$30,000,000.
- 18 And if we -- for example, if we look at and --
- 19 I did -- I had something like this done just as sort of a
- 20 sanity check. If you look at Empire's numbers at the end of
- 21 calendar year 2005 before this case, doing the same
- 22 amortization calculation, it looks as though Empire needed the
- 23 same amortization then.
- 24 So here we are before we even start
- 25 construction, before we even start the rate case and Empire

- 1 needs an amortization that's truly gigantic. One thing this
- 2 means, is that the scenarios in this case are going to be very
- 3 important.
- 4 The Commission needs to know that if you
- 5 decide this case and decide that just based on traditional
- 6 regulatory treatment, that Empire needs a rate increase of
- 7 something in the neighborhood of \$5,000,000, \$10,000,000,
- 8 whatever that increase is, I think it would be wise for the
- 9 Commission to submit that to the parties in the form of
- 10 scenarios so the parties can, before the Commission makes its
- 11 final decision in this case, let you know what kind of an
- 12 amortization that revenue requirement would translate into.
- 13 Again, it looks as though the increase in this
- 14 case could very well be the requested amount once you figure
- 15 in the amortization. And in my experience, that would be
- 16 pretty much the first time that that's ever happened before
- 17 this Commission, that in a major rate case with a major
- 18 utility, that a utility's come before the Commission, asked
- 19 for a rate increase and walked away with the entire amount
- 20 that it's asked for. And that's a result of the amortizations
- 21 that are likely to be proposed.
- 22 So that leads to the question, do customers
- 23 get any benefit from these amortizations? Yes. To the extent
- 24 that increased cash flows allow Empire to avoid a downgrade
- 25 that otherwise would have happened, the overall cost of

- 1 capital will be lower. And the amortizations are treated as
- 2 depreciation so rate-base is reduced.
- And as we go through the process, we can refer
- 4 back to the sentence that I read earlier that refers to
- 5 benefits from the amortizations exceeding the cost so that
- 6 customers in the long run are protected from undue
- 7 amortizations.
- 8 Now, one of the things that lead to some of
- 9 the inaccuracies in the amortization calculation is the way it
- 10 was set up. The way that the amortization was set up is that
- 11 it's based on trying to anticipate what a rating agency will
- 12 do.
- And, of course, if determining what a rating
- 14 agency would do was an exact science, then there wouldn't be
- 15 any need for rating agencies. Anybody who wanted to know what
- 16 a utility's rating would be could simply do the calculations
- 17 themselves.
- 18 So there's a lot of judgment and calculations
- 19 that the rating agencies do that they don't share with outside
- 20 parties. So to the extent that we're trying to mimic and
- 21 foresee what a rating agency would do in any situation, there
- 22 are some inherent inaccuracies in the process.
- 23 In the regulatory plan, we tried to put
- 24 together calculations that would show how Standard and Poor's
- 25 would look at Empire's financials. And we tried to build into

- 1 the metrics those particular metrics that S&P most closely
- 2 watches.
- 3 If these metrics -- total debt to total
- 4 capitalization, funds from operations, interest coverage and
- 5 funds from operations to total debt ratio, and tried to get to
- 6 a certain point. If those metrics hit a certain point, then
- 7 amortizations in rate cases are triggered. And as I stated
- 8 earlier, we won't know if they're triggered until after the
- 9 Commission makes its decision and that's where the scenarios
- 10 are going to be so important.
- 11 And, in fact, we will never know with absolute
- 12 certainty if amortizations would truly have been needed to
- 13 have avoided a downgrade because, as I said, we don't know
- 14 exactly everything that it is that Standard and Poor's is
- 15 considering when they're deciding whether or not to do a
- 16 downgrade.
- Now, turning to the more specific issues with
- 18 respect to calculating the amortization that you're going to
- 19 be hearing this morning. While the parties appear to have
- 20 reached agreement on how the calculated amortization amount is
- 21 reflected in rates, there is still disagreement on how to do
- 22 the calculation.
- 23 Public Counsel Witness Robertson testified
- 24 about -- in his pre-filed testimony and will take the stand
- 25 today, about two specific calculation issues. One is which

- 1 particular off-balance sheet obligations to include in the
- 2 calculation and the second is the valuation of those
- 3 obligations.
- 4 The off-balance sheet obligations at issue are
- 5 operating leases and purchased power agreements. Because
- 6 rating agencies treat some of these obligations as debt for
- 7 the purposes of calculating the metrics, we need to try to do
- 8 the same thing.
- 9 And here, we're back to the problem of trying
- 10 to anticipate what Standard and Poor's will do. We're trying
- 11 to recreate Standard and Poor's debt equivalent evaluation of
- 12 Empire's off-balance sheet obligations. To do this, we need
- 13 to try to replicate the assumptions that Standard and Poor's
- 14 will make regarding those obligations.
- 15 Public Counsel Witness Robertson has testified
- 16 that only actual binding obligations should enter into this
- 17 calculation. Until a contract has been signed, there is no
- 18 actual obligation. Anticipated or even likely contracts
- 19 should not be in the calculation, only actual obligations.
- In his pre-filed testimony, the only
- 21 off-balance sheet obligations that met this criteria for
- 22 Public Counsel Witness Robertson are the operating lease costs
- 23 for Empire's unit trains, a purchased power agreement for
- 24 power from the Jeffrey Energy Center and a purchased power
- 25 agreement for the Elk River Wind Farm.

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1 As Mr. Cooper alluded to in his opening
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- 2 statement, we initially got information from Empire that a
- 3 purchased power agreement for Plum Point was not finalized
- 4 before March 31st, 2006 in this case. We have since received
- 5 information that it was, in fact -- that contract was, in
- 6 fact, inked before that date and so our numbers were changed.
- 7 And based on that updated information, we will update our case
- 8 in the true-up.
- 9 But once you figure out which actual
- 10 obligations are to be used, the process is that they are then
- 11 discounted back to their present value using a 10 percent
- 12 discount rate. And the 10 percent discount rate is specified
- in the regulatory plan approved in EO-2005-263. Then that
- 14 present value needs to be adjusted using a risk factor.
- The issue of what risk factor to use is
- 16 another difference between the parties. The regulatory plan
- 17 does not specify a risk factor and Standard and Poor's uses a
- 18 range of risk factors.
- 19 As far as has been identified in this case,
- 20 Standard and Poor's does not state what factors lead it to
- 21 apply a 10 percent risk factor and 50 percent risk factor or
- 22 something in between. Therefore, the risk factor should be
- 23 based on the actual risks associated with particular
- 24 off-balance sheet obligations.
- The risk of Empire actually defaulting on an

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1 obligation is virtually nonexistent. Empire stated in
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- 2 response to a Public Counsel data request that it has not
- 3 defaulted on any contracts in the last 10 years. The data
- 4 request actually requested information on whether Empire had
- 5 ever defaulted, but Empire decided that ever was simply too
- 6 long a period of time for them to try and research and respond
- 7 to so they responded, For the last 10 years, Empire is not
- 8 aware of it defaulting on any contracts.
- 9 As a result, there is no evidence in the
- 10 record that Empire has ever defaulted on such a contract and,
- in fact, I would be surprised if it ever had. One could
- 12 reasonably argue that 10 percent is really too high of a risk
- 13 factor in light of this, but because it appears that Standard
- 14 and Poor's uses 10 percent as the low end of the risk factor
- 15 that it ever uses, that's what we used in our testimony.
- 16 In conclusion, when we get to the point in
- 17 this case in which amortizations are proposed, I will support
- 18 those calculations because I agreed to in the regulatory plan
- 19 entered into in EO-2005-263. But the Commission needs to be
- 20 aware that this issue dwarfs all the other issues in this
- 21 case. That the amount of dollars at stake here literally
- 22 dwarf everything else in the case.
- 23 Thank you for your attention. That concludes
- 24 my opening statement on this issue.
- 25 JUDGE DALE: Thank you. Praxair?

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1 MR. CONRAD: If your Honor please and good
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- 2 morning, Commissioners.
- 3 We are aware of discussions that were going on
- 4 at the conclusion of last week and I take it perhaps into the
- 5 weekend to some extent. There were a couple of meetings
- 6 regarding the issue to which Mr. Dottheim has referred.
- 7 But we are only aware of the resolution of
- 8 that issue at approximately 50,000 or 51,000-foot level. We
- 9 have not seen the numbers. We eagerly await seeing the
- 10 numbers and we will eagerly await seeing a document that
- 11 reflects, in acceptable form to all, that agreement.
- 12 We have not specifically gotten into the
- 13 amortization agreement or the amortization issue in a large
- 14 measure. In an earlier stage of this case it appeared to be
- 15 setting up as to whether it applied at all. I'm now
- 16 understanding from Empire counsel's statement, that they now
- 17 seem to be of the view that it does apply.
- 18 And in many of those respects, I think I would
- 19 find myself lining up behind what Mr. Mills has said about the
- 20 importance of the issue. I do have a question and I'm not
- 21 sure that he perhaps meant to say this, but it is my
- 22 understanding under Missouri law that the Commission cannot
- 23 give -- lawfully give relief that exceeds the amount. And
- 24 since we have not seen the amounts, I'm not prepared to
- 25 comment one way or the other on the amounts.

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1 What we have had discussed with us is a
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- 2 methodology, and that's what I mean when I'm referring to a
- 3 50,000-foot level. We are, however, concerned that the
- 4 Stipulation and Agreement which has been approved by the
- 5 Commission in Case No. EO-- I believe it's 263 -- 2005-0263
- 6 were filled in all its particulars, including the future
- 7 benefits.
- 8 I would endorse I think Mr. Mills' comments
- 9 with respect to the portions of that that he's lifted out that
- 10 there needs to be demonstrative ratepayer benefit.
- 11 Beyond that, your Honor, and Commissioners, we
- 12 would simply await and encourage the parties to, with such
- 13 alacrity as circumstances permit, develop that document and we
- 14 will eagerly and thoroughly review that.
- I would hope that the witnesses that are
- 16 presented today -- at least on that issue we would probably
- 17 reserve and see where that document lands. We've indicated
- 18 that while we had interest in that issue, we didn't have -- we
- 19 didn't really put a lot of material into it and instead have
- 20 fairly well lined up behind Staff. As far as that goes then,
- 21 I think I would at this point really sit down and let the
- 22 proceeding go forward.
- JUDGE DALE: Thank you.
- 24 Mr. Fischer?
- 25 MR. FISCHER: May it please the Commission.

- 1 My name's Jim Fischer. I'm representing Kansas City Power &
- 2 Light Company, which is an intervenor in this proceeding.
- 3 We filed the testimony of Brian Weiss on the
- 4 amortization and income tax gross-up issue, as it's been
- 5 shorthanded. And as he explained in his testimony, KCPL was
- 6 concerned about this issue in this case because the
- 7 amortization provided for in the Empire regulatory plan is
- 8 very similar to the amortization approved for Kansas City
- 9 Power & Light Company in its regulatory plan, Case
- 10 No. EO-2005-0329.
- 11 It's our position that it's essential for both
- 12 KCPL and Empire that the Commission consider the implications
- 13 of the tax effects of the amortization appropriately.
- 14 In light of the statement by Mr. Dottheim and
- 15 Mr. Mills indicating the change of position on the Staff's
- 16 case, I think we at the Kansas City Power & Light are going to
- 17 be in a position of not having to oppose the position being
- 18 suggested by Staff and Public Counsel in this case, pending
- 19 the finalization of the illustrations I think that they're
- 20 going to be working on.
- 21 Brian Weiss is here today and would be
- 22 available to answer any questions of the parties or the
- 23 Commission on this issue. Thank you very much.
- JUDGE DALE: Thank you.
- Ms. Carter, will you have an opening?

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1 MS. CARTER: I have no statement on this
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- 2 issue.
- JUDGE DALE: Thank you.
- With that, I believe Empire --
- 5 MR. SWEARENGEN: Yes, Judge. Jim Swearengen
- 6 for Empire. We're prepared to call our first witness on this
- 7 issue this morning, who is Mr. Steve Fetter, if that's the
- 8 Commission's pleasure.
- 9 I would note for the Commission's benefit that
- 10 he has testimony not only on the regulatory amortization
- 11 issue, but also on the fuel and purchased power issue method
- 12 of recovery. So he will be here today to sponsor his
- 13 testimony on those topics, undergo cross-examination. He is
- 14 available only today, however. Thank you.
- 15 JUDGE DALE: Then let's go ahead and call him.
- 16 MR. SWEARENGEN: Thank you. Call Mr. Fetter
- 17 at this time.
- 18 (Witness sworn.)
- 19 JUDGE DALE: Thank you. Please be seated.
- 20 STEVEN M. FETTER testified as follows:
- 21 DIRECT EXAMINATION BY MR. SWEARENGEN:
- Q. Would you state your name for the record,
- 23 please?
- 24 A. Steven M. Fetter.
- 25 Q. By whom are you employed, Mr. Fetter?

- 1 A. I have my own energy advisory firm called
- 2 Regulation Unfettered.
- 3 Q. And where is that based?
- 4 A. It's based in Henderson, Nevada.
- 5 Q. Thank you. Did you cause to be prepared for
- 6 purposes of this proceeding certain Supplemental Direct
- 7 Testimony in question and answer form?
- 8 A. Yes, I did.
- 9 Q. And did you also cause to be prepared for
- 10 purposes of this proceeding certain Rebuttal Testimony in
- 11 question and answer form?
- 12 A. Yes.
- 13 Q. Do you have copies of those testimonies in
- 14 front of you this morning?
- 15 A. I do.
- 16 Q. Let me represent to you that your Supplemental
- 17 Direct Testimony has been marked for purposes of
- 18 identification as Exhibit 11. Are there any changes in that
- 19 testimony that you wish to make at this time?
- 20 A. Not that I am aware of at this moment.
- 21 Q. Thank you. And with respect to your Rebuttal
- 22 Testimony, Exhibit 12, are there any changes that you wish to
- 23 make in that testimony at this time?
- A. The same answer. Not at this time.
- 25 Q. So if I asked you the questions that are

- 1 contained in Exhibits 11 and 12, would your answers today
- 2 under oath be the same as contained in those exhibits?
- 3 A. Yes.
- 4 Q. And would those answers be true and correct to
- 5 the best of your knowledge, information and belief?
- 6 A. Yes.
- 7 MR. SWEARENGEN: Thank you. With that, your
- 8 Honor, I would offer into evidence Exhibits 11 and 12 and
- 9 tender the witness for cross-examination. Thank you.
- 10 JUDGE DALE: Is there any objection to
- 11 Exhibits 11 or 12?
- 12 MR. CONRAD: Yes, your Honor, there is. If
- 13 you're prepared to hear that, I will make those for the
- 14 record.
- 15 On May 2, the Commission made a decision that
- 16 this company could not seek an FAC as long as its current
- 17 mechanism remained in place. In that May 2 order, the company
- 18 was directed to remove from its tariff filing, by striking or
- 19 withdrawal, filings in the case concerning the request it had
- 20 consented not to make.
- 21 On May 2, following our motion, the Commission
- 22 took into its own hands and struck a number of items from the
- 23 filing that the utility had failed at that point to comply
- 24 with the Commission's order.
- 25 I find in Exhibit 11 that there is

- 1 considerable reference beginning at page 2, line 2 and
- 2 continuing on through the end of that testimony exhibit down
- 3 through page 13 and line 15 about an FAC, whether or not it is
- 4 legally permissible and other material referring to an FAC.
- 5 And that, I believe, is no longer relevant and should be
- 6 removed by striking from this proceeding and I would hereby so
- 7 move.
- 8 In addition, on pages 7 beginning at an answer
- 9 that begins partway through line 2 and continuing on through
- 10 really page 11 and line 3 on that page, there is material that
- 11 is also objectionable simply on the basis that it is hearsay,
- 12 has not been prepared by this witness and has no -- I have no
- 13 ability to cross-examine the witness with respect to the
- 14 statements that are made. They're out-of-court statements
- 15 offered to prove the truth of what they say.
- 16 In addition, the witness has attached to
- 17 Exhibit No. 11 a schedule which begins and is labeled as
- 18 Schedule SMF-2 and continues thereafter for a good 21 pages in
- 19 which there is an additional discussion of the FAC and various
- 20 other mechanisms, which the Commission, in our view, has
- 21 previously ruled are not part of this proceeding. And I would
- 22 move that that schedule be struck as no longer relevant.
- Now, I recognize that this testimony was filed
- 24 after and, in fact, makes a weak reference, your Honor, to the
- 25 Commission's May 2 and May 15 orders, but it is no less

- 1 objectionable on the same basis and should be removed.
- 2 With respect to Exhibit No. 12, which has been
- 3 offered, on page 1, beginning at line 13, the question, Does
- 4 this Rebuttal Testimony follow upon the Supplemental Direct
- 5 Testimony you previously filed in this proceeding?
- And continuing with an answer through line 2
- 7 on page 2, that also pertains to the fuel and purchased power
- 8 recovery mechanisms that the witness had referred to and
- 9 obviously is referring to his earlier testimony and portions
- 10 that, under our view, should be struck and not part of this
- 11 proceeding. And therefore, I would include that portion
- 12 within my motion in Exhibit 12. Thank you, your Honor.
- MR. SWEARENGEN: If I may respond very
- 14 briefly.
- JUDGE DALE: Yes.
- 16 MR. SWEARENGEN: I think Mr. Conrad did there
- 17 at the end of his objection point out that on June 20, 2006,
- 18 after the Commission had issued its May 2nd order, the
- 19 Commission issued another order directing the parties to
- 20 respond to five specific questions.
- 21 And Mr. Fetter's testimony is, as he
- 22 indicates, in response to question No. 5, Is there any other
- 23 relevant information you wish to provide the Commission. The
- 24 question then becomes, is this information relevant.
- We believe it certainly is. First of all, as

- 1 I indicated earlier, we continue to believe the Commission in
- 2 this proceeding ultimately, if it desires, can authorize this
- 3 company to implement the fuel adjustment clause, which the
- 4 witness explains is the preferred method for recovering of
- 5 fuel expense.
- 6 However, the witness goes on to state that if
- 7 that doesn't happen, that the Commission using the traditional
- 8 method of putting all of the fuel costs in base rates needs to
- 9 be very careful because the consequence here, if the company
- 10 does not recover on a timely basis its prudently incurred fuel
- 11 costs, is the credit downgrade potential, which is really the
- 12 thrust of his testimony on that point.
- 13 With respect to the material that Mr. Conrad
- 14 objected to as hearsay, I think this is the type of
- 15 information that an expert witness, such as Mr. Fetter, can
- 16 rely on in formulating his opinions. So it certainly should
- 17 not be objectionable on that basis.
- 18 Exhibit 12, his Rebuttal Testimony, I would
- 19 make the same comments. And, of course, the purpose of that
- 20 testimony is to talk about the fact that if the Commission
- 21 views the regulatory plan amortization as a substitute for the
- 22 recovery of prudently incurred fuel costs or for that matter
- 23 any other legitimate operating expenses that the company has
- 24 incurred, that that type of action would run the risk of
- 25 bringing about a credit downgrade.

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1 So I think his testimony is relevant, it's in
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- 2 response to a Commission order and I think the objection's
- 3 without merit. Thank you.
- 4 MR. MILLS: If I may note an additional
- 5 objection, the Supplement -- this is with respect to
- 6 Exhibit 11. The Supplemental Direct Testimony is in response
- 7 to a Commission order for which an Application for Rehearing
- 8 is still pending. To the extent that the Commission rules
- 9 favorably on my Application for Rehearing, then this testimony
- 10 should not be allowed. Thank you.
- MR. DOTTHEIM: Judge.
- JUDGE DALE: Yes.
- MR. DOTTHEIM: Excuse me. And regarding
- 14 Exhibit No. 12, the Rebuttal Testimony, I don't believe that
- 15 Mr. Fetter anywhere in his Rebuttal Testimony indicates to
- 16 which witness's Direct Testimony he is offering Rebuttal
- 17 Testimony. There's no indication whatsoever to which direct
- 18 witness or witnesses he is responding to.
- 19 JUDGE DALE: Well, since this is a
- 20 considerable amount of striking, etc., if I could ask you,
- 21 please, Mr. Conrad, to go through beginning with the
- 22 Supplemental Direct and we will walk through each section and
- 23 I'll strike those portions that should be stricken pursuant to
- 24 the previous order. And then we can talk about other issues.
- MR. CONRAD: Very well. I'm sorry.

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JUDGE DALE: So the first one is on page 2?
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- 2 MR. CONRAD: Yes, ma'am. Begins -- it appears
- 3 to begin on line 2. And there begins reference to FAC and so
- 4 on. That continues -- really that discussion, your Honor,
- 5 continues with considerable repetition, changing
- 6 terminologies, changing to ECRs in various places. That
- 7 really continues through almost the end of page 13, line 15.
- 8 I don't have an objection to his question and answer, Does
- 9 this conclude your testimony? Answer, yes.
- 10 MR. SWEARENGEN: Now, your Honor, I just want
- 11 to make this objection -- respond to this objection on this
- 12 basis so it's pretty clear. I think what he's saying is that
- 13 this witness is prohibited from mentioning the word "fuel
- 14 adjustment clause" or "FAC mechanism." And I don't believe
- 15 that the Commission has indicated that that's the case at all
- 16 and if they did, it would clearly be improper.
- 17 The way --
- 18 MR. CONRAD: Well, counsel, I was stating my
- 19 objection and jumped in in the middle of my recitation, so
- 20 I'll feel free to jump in the middle of his.
- 21 The point I was making is it's at that point
- 22 that we begin to talk about alternative mechanisms to IEC.
- 23 It's not that I have particular objection to the concatenation
- 24 of the letters A, C and F in any particular order or to the
- 25 letters C, E and I in any particular order or to the letters

- 1 C, R and E in any particular order. It is the fact that at
- 2 that point he begins to talk about alternative mechanisms,
- 3 including without limitation an FAC.
- 4 Later on page 7, an ECR; Heaven knows what on
- 5 page 9 and 10. Then we go to talking about the other
- 6 mechanisms to recover what is characterized as a timely
- 7 recovery of prudently incurred costs. That seems to be the
- 8 mantra that we're using now.
- 9 So counsel misstates in whole the objection.
- 10 It is to the fact that we are going into, again, issues there
- in that material that the Commission has ruled -- and by the
- 12 way, have ruled by the time and at the time that this
- 13 testimony was filed, was no longer relevant in this
- 14 proceeding.
- 15 And so you could add to it is there any other
- 16 relevant information that the witness wanted to supply. And
- 17 if his response is in response to that question from the
- 18 Commission, then the Commission built in its own limitation by
- 19 using the term "relevant." And this is not relevant.
- MR. SWEARENGEN: May I respond now?
- JUDGE DALE: Yes.
- MR. SWEARENGEN: There's nothing in this
- 23 testimony that tells the Commission that they should in this
- 24 proceeding implement a fuel adjustment clause. He clearly
- 25 says on page 2, starting at line 3, I encourage the Commission

- 1 to authorize and implement an FAC for Empire as soon as it is
- 2 possible. He recognizes that there is an issue before the
- 3 Commission as to whether or not they can do it in this
- 4 proceeding.
- 5 We have stated previously that we recognize
- 6 what the Commission has said, we're hopeful -- we continue to
- 7 be hopeful that they will reconsider that and recognize that
- 8 the prohibition is not to requesting the implementation of a
- 9 fuel clause, but requesting one to be implemented while the
- 10 IEC is in effect. We think that's what the agreement says.
- 11 But having said all of that, this witness's
- 12 testimony is not supporting the implementation of one in this
- 13 case unless the Commission concludes that it is, in fact,
- 14 possible for the Commission to do so in this proceeding.
- 15 So I don't think any of it should be stricken.
- 16 JUDGE DALE: I can tell you that in light of
- 17 the Commission's previous order, all testimony concerning fuel
- 18 adjustment clause or energy recovery riders or name your
- 19 acronym, except the present IEC have been excluded from this
- 20 proceeding.
- 21 My question to you, Mr. Swearengen, is, is
- 22 there any place in this testimony between page 2, line 2 and
- 23 the very end of the testimony that you believe does not
- 24 discuss a fuel adjustment mechanism?
- 25 MR. SWEARENGEN: Well, let me say this is the

- 1 first time I've been aware that that this is the breadth of
- 2 the Commission's ruling on that. My understanding was that
- 3 the Commission's ruling on this was simply we could not ask
- 4 for something that we said we wouldn't ask for. Not that we
- 5 could not provide testimony that concerned this topic.
- 6 So you've really caught me by surprise this
- 7 morning telling me now that this Commission's ruling on that
- 8 question is something other than what I anticipated. And so
- 9 I'm not prepared to sit here this morning and tell you where
- 10 in this testimony we may run afoul of your new ruling. I just
- 11 can't do that.
- 12 JUDGE DALE: In that case, from page 2, line 2
- 13 through the last question, the testimony will be stricken.
- 14 MR. SWEARENGEN: And then I would ask that it
- 15 be preserved in the record under the Commission's rules.
- JUDGE DALE: Absolutely.
- MR. SWEARENGEN: Thank you.
- 18 MR. CONRAD: Then continuing, your Honor,
- 19 since that ruling comprehends the hearsay objection, we then
- 20 have Schedule SMF-2, which was attached as an exhibit and
- 21 discusses in the very beginning development and status of fuel
- 22 and purchased power cost recovery mechanisms, quote, FACs,
- 23 closed quote. So we include the entirety of SMF-2 within the
- 24 scope of my original objection.
- 25 Is your Honor finding that?

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JUDGE DALE: I'm working on it. Okay.
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- 2 Mr. Swearengen, again, I'll ask you the same
- 3 thing. I presume your answer will be the same.
- 4 MR. SWEARENGEN: My response would be the
- 5 same.
- 6 JUDGE DALE: Thank you. The entirety of SMF-2
- 7 will be stricken.
- 8 MR. CONRAD: And if your Honor please, I think
- 9 that concludes our objections.
- JUDGE DALE: Thank you.
- 11 Mr. Swearengen, did you want to preserve this
- 12 one as well?
- MR. SWEARENGEN: I would.
- JUDGE DALE: Thank you.
- MR. SWEARENGEN: Thank you.
- JUDGE DALE: Will do.
- MR. SWEARENGEN: Thank you.
- 18 Mr. Mills, did that encompass your objections?
- 19 MR. MILLS: Yeah, I think so.
- JUDGE DALE: Okay. And then there were
- 21 additional objections to his Rebuttal?
- MR. CONRAD: Yes, ma'am. And that is found --
- 23 and I'm referring to Exhibit 12, which in its entirety
- 24 consists of four pages. My objection to it and my Motion to
- 25 Strike was directed to the material that begins on line 13 and

- 1 carries over to line 2 on the top of page 2. So line 13,
- 2 page 1 to line 2 on page 2, I now see in looking at this
- 3 further that I should have included and would thereby amend my
- 4 motion to include on down on page 2 through line 8.
- 5 MR. SWEARENGEN: And, your Honor, I have no
- 6 idea what he's talking about when he makes that objection.
- 7 Clearly, timely recovery of prudently incurred fuel and
- 8 purchased power expenditures is important to maintain a credit
- 9 rating and the amortization mechanism should not be a
- 10 substitute for that.
- 11 That's our position. I think, in fact, that's
- 12 the position that Mr. Conrad's own client has taken, his own
- 13 witness has taken in this proceeding. So I don't understand
- 14 that objection at all.
- 15 MR. CONRAD: Well, your Honor, I would readily
- 16 concede that there is not a reference directly in the material
- 17 that I have noted to FAC, IEC, ECR, alphabet soup unlimited.
- 18 However, at the very bottom of page 1 and the question that
- 19 begins on line 13, Does this Rebuttal Testimony follow upon
- 20 the Supplemental Direct Testimony? Answer, Yes, it does.
- 21 MR. SWEARENGEN: Well, that doesn't make it
- 22 objectionable.
- 23 MR. CONRAD: Well, it -- I guess my view is it
- 24 is bringing -- an attempt to bring back within and refer back
- 25 to material which has now been, by ruling, struck. And that's

- 1 the limit. I would readily concede, your Honor, that it does
- 2 not directly refer in the paragraphs I've mentioned to FACs or
- 3 the alphabet.
- 4 JUDGE DALE: Mr. Mills.
- 5 MR. MILLS: And I'd like to turn to
- 6 Mr. Dottheim's objection and support that. I mean, I'll note
- 7 just for an example because I have it in front of me, the
- 8 Direct Test-- the Rebuttal Testimony of Ted Robertson says,
- 9 What is the purpose of your Rebuttal Testimony? To address
- 10 positions taken by so-and-so and so-and-so on this issue and
- 11 that issue and that issue.
- 12 And the Commission's rules require that
- 13 Rebuttal Testimony be limited to matters that are raised in
- 14 other parties' Direct Testimony. Mr. Fetter's Rebuttal
- 15 Testimony neither by direct reference nor by implication
- 16 addresses anyone's Direct Testimony. It's simply his position
- 17 on certain issues with respect to timely recovery of fuel and
- 18 purchased power costs and amortizations, but it does not rebut
- 19 any other parties' testimony, so I think Mr. Dottheim's
- 20 objection is well founded.
- 21 MR. SWEARENGEN: Your Honor, if I could speak
- 22 to that, I didn't understand that it was an objection made by
- 23 Mr. Dottheim. I thought it was more of a nature of an
- 24 observation, which I thought we might try to clear up on
- 25 cross-examination.

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1 But Staff Witness Oligschlaeger's Direct
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- 2 Testimony -- Supplemental Direct Testimony and Public Counsel
- 3 Witness Ted Robertson's Direct Testimony all discuss the
- 4 amortization and how they envision that it be utilized. And
- 5 based on their testimonies, we interpreted those positions to
- 6 mean that the amortization could be used as a substitute for
- 7 other legitimate operating expenses.
- Now, if they're going to change their
- 9 testimony on that, and perhaps they have, that's fine, but
- 10 when it was prepared and filed, that's what it's responding
- 11 to.
- 12 MR. MILLS: For the record, we have not
- 13 changed our position on that.
- JUDGE DALE: Mr. Dottheim?
- MR. DOTTHEIM: Yes. And my statement was
- 16 intended as an objection based on the Commission's rules.
- 17 JUDGE DALE: In light of Mr. Swearengen's
- 18 assertion that it is in response to certain other parties'
- 19 testimony, do you still have that objection?
- 20 MR. DOTTHEIM: The testimony should have
- 21 stated in regards to which witnesses the Rebuttal Testimony
- 22 was being offered in response to. It is just -- presently
- 23 just a narrative.
- 24 And I think, if anything, it references the
- 25 question that Mr. Conrad has noted on page 1, Does this

- 1 Rebuttal Testimony -- Does this rebuttal testimony follow upon
- 2 the Supplemental Direct Testimony you previously filed in this
- 3 proceeding? If anything, this Rebuttal Testimony references
- 4 Mr. Fetter's own Supplemental Direct Testimony and not the
- 5 Direct Testimony of any other witness in this case.
- 6 MR. SWEARENGEN: Well, your Honor, if you turn
- 7 to page 2, line 3 the question, What is the purpose of this
- 8 Rebuttal, he explains what the purpose is.
- 9 I recognize that he didn't identify what
- 10 particular witnesses for the other parties in this proceeding
- 11 were advancing the position that somehow the regulatory
- 12 amortization amount could be used as a substitute for
- 13 prudently incurred expenses on the part of Empire, but that
- 14 doesn't suggest that the Commission should not hear this
- 15 testimony or that it's not relevant.
- 16 MR. MILLS: Well, and I think that's part of
- 17 the problem. The answer to which Mr. Swearengen refers, talks
- 18 vaguely about the way that the amortization mechanism should
- 19 be used. And perhaps you could read into some implication
- 20 that this witness has misread the other parties' positions and
- 21 is trying to rebut them, but without any reference to where he
- 22 gets this notion that amortization should be -- could be used
- 23 as a substitute for timely recovery, it's impossible to judge
- 24 how he's rebutting someone because no one has said that in
- 25 their testimony.

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1 So this doesn't respond to anybody's position
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- 2 that that is the case in this case and it can't be. And
- 3 because the testimony itself doesn't provide reference, we
- 4 couldn't in Surrebuttal even point out that, no, that's wrong,
- 5 that's not what was said there. There's just a general
- 6 statement.
- 7 MR. SWEARENGEN: I think that Mr. Mills'
- 8 statement that there's a \$30,000,000 amortization coming in
- 9 this proceeding underscores my point. The only way you can
- 10 get to that amount or anywhere close to that amount is by
- 11 denying the company recovery of its otherwise prudently
- 12 incurred operating costs in this proceeding. So I think
- 13 Mr. Mills has made my point. Thank you.
- 14 MR. CONRAD: Your Honor, at the risk of piling
- 15 on, I'll be brief. I think that the reason the Commission has
- 16 the rules about Rebuttal Testimony and Surrebuttal Testimony
- is to try to narrow the scope of the proceeding.
- 18 I think we would join in Mr. Dottheim's now
- 19 voiced objection as well as the basis advanced by Mr. Mills.
- 20 It would appear that Mr. Fetter's Surrebuttal Testimony is
- 21 rebutting no one but Mr. Fetter. That's the only testimony
- 22 that's mentioned.
- 23 And he apparently is aware of yet a sixth
- 24 question which has been asked by the Commission that he and
- 25 only he is aware of to which he appears to be responding. And

- 1 that is, is there anything you forgot to mention? And I don't
- 2 think that is the purpose of Surrebuttal Testimony. So this
- 3 could go on forever and forever. Thank you. Or it's --
- 4 rather it says, Rebuttal. Excuse me, Exhibit 12.
- 5 JUDGE DALE: Inasmuch as the Rebuttal
- 6 Testimony does not appear to rebut anything but appears to be
- 7 a continuation of his Direct Testimony, it will be stricken.
- 8 MR. SWEARENGEN: Let me ask just as a
- 9 clarification on that, are you saying that the Commission
- 10 rules require the witness to identify in his Rebuttal
- 11 Testimony the witness or witnesses he is rebutting? Is that
- 12 the basis of your ruling?
- JUDGE DALE: The basis of my ruling is that in
- 14 the question on line 3, on page 2, Mr. Mills seems to be
- 15 saying that no witness in this case has asserted that there
- 16 could be such a substitution.
- 17 MR. SWEARENGEN: And, once again -- and I
- 18 think that's a correct statement with respect to Mr. Conrad's
- 19 witness. I'm not sure that that's a correct statement with
- 20 respect to the Public Counsel or the Staff. But they can
- 21 speak -- or any other party for that matter.
- But if they want to take that position now on
- 23 the record and tell the Commission that that's not what, in
- 24 fact, they're seeking or suggesting, that's fine. I'd like to
- 25 know that.

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1 MR. MILLS: I can certainly state for the
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- 2 record that it is not Public Counsels' position that the
- 3 Commission should deliberately short change Empire on revenue
- 4 requirement and then try to make it up with amortization.
- 5 That is not our position.
- 6 The Commission should determine revenue
- 7 requirement the way it always does and offer the proper amount
- 8 of revenue requirement recovery and then calculate an
- 9 amortization from that point.
- JUDGE DALE: Mr. Dottheim.
- 11 MR. DOTTHEIM: And that is the Staff's
- 12 position and I think that is established in the testimony that
- 13 Mr. Oligschlaeger has filed on the regulatory plan
- 14 amortizations issue.
- JUDGE DALE: Mr. Fischer.
- 16 MR. FISCHER: Your Honor, I wasn't going to
- 17 weigh in on the evidentiary objection, but now we're getting
- 18 into an area of policy that is very important to Kansas City
- 19 Power & Light. And to the extent that the Commission needs to
- 20 inquire about the differences in substance, I think it would
- 21 be proper to ask this witness or other witnesses that address
- 22 that particular position.
- 23 We certainly believe the amortization is an
- 24 important part of the regulatory plan, but it should not be
- 25 used as a substitute for ROE or fuel or other legitimate

- 1 revenue requirement items.
- 2 JUDGE DALE: That appears to be the absolute
- 3 consensus in this room.
- 4 MR. CONRAD: And we concur with what Mr. Mills
- 5 and what Mr. Dottheim said with respect to the positions.
- 6 JUDGE DALE: As nearly as I can tell, everyone
- 7 in this room agrees that amortization should not be a
- 8 substitute for receiving timely recovery of prudently incurred
- 9 fuel and purchased power expenses. And everyone is on the
- 10 record as saying that.
- 11 MR. SWEARENGEN: And his testimony does go
- 12 beyond that, of course, your Honor. If you look over on
- page 3, the failure to do that, the failure to allow timely
- 14 recovery would lead to a rating agency concern and could, in
- 15 turn, lead to a longer term financial drag on the company,
- 16 which, in turn, could impact its credit rating. So his
- 17 testimony does go beyond that narrow question.
- 18 JUDGE DALE: The ruling to strike will stand.
- 19 MR. SWEARENGEN: And, once again, I ask that
- 20 all of this be preserved in the record under the Commission
- 21 rule.
- JUDGE DALE: Absolutely.
- 23 MR. FISCHER: KCPL would join in that proffer.
- 24 JUDGE DALE: Join in -- was the court reporter
- 25 able to get that?

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1 THE COURT REPORTER: Yes.
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- JUDGE DALE: Okay. Thank you.
- 3 MR. CONRAD: If your Honor please, that does
- 4 conclude my objections and with that ruling, we would not have
- 5 objection to the residue of Mr. Fetter's testimony.
- 6 JUDGE DALE: Such as it is, the remainder of
- 7 his testimony will be accepted into the record.
- 8 (Exhibit Nos. 11 and 12 were received into
- 9 evidence.)
- 10 MR. SWEARENGEN: And once again, I would
- 11 tender him for cross-examination.
- JUDGE DALE: Thank you.
- MR. SWEARENGEN: Not only on what has been
- 14 accepted into the record, but also pursuant to the rule that
- 15 allowed preservation of that which you have not seen fit to
- 16 accept at this time.
- 17 MR. CONRAD: Well, let's clarify that. That's
- 18 an offer of proof and counsel is entirely within his rights to
- 19 make that offer of proof. But that does not obligate other
- 20 parties to engage in exercises in curity of admissibility
- 21 dealing with cross-examination on topics that have been
- 22 excluded.
- MR. SWEARENGEN: Well, under the rule, he's
- 24 entitled to cross -- the parties are entitled to cross if they
- 25 want to.

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JUDGE DALE: Ms. Carter?
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- 2 MS. CARTER: I have no cross-examination
- 3 questions.
- 4 JUDGE DALE: Mr. Fischer?
- 5 MR. FISCHER: I have no questions, your Honor.
- JUDGE DALE: Mr. Conrad?
- 7 MR. CONRAD: Just a couple, your Honor. If --
- 8 by your leave, if I can just do it from here.
- 9 JUDGE DALE: That would be fine. Please make
- 10 sure that your microphone is directly in front of your mouth.
- 11 MR. CONRAD: Is that better?
- JUDGE DALE: Yes.
- MR. CONRAD: Thank you.
- 14 CROSS-EXAMINATION BY MR. CONRAD:
- 15 Q. Mr. Fetter, are you appearing here today
- 16 because Empire District engaged you to provide testimony for
- 17 them in this proceeding?
- 18 A. Yes.
- 19 Q. Were the terms of that engagement such that
- 20 you were to be paid for that testimony?
- 21 A. We actually never discussed it.
- 22 Q. You have already submitted prepared testimony
- 23 in this proceeding, haven't you?
- 24 A. Yes, I have.
- 25 Q. And you're now appearing here today at

- 1 Empire's ticket to stand cross-examination on that testimony,
- 2 are you not?
- 3 A. What do you mean by "ticket"?
- 4 Q. Did you pay or do you expect to be reimbursed
- 5 for your ticket out here?
- A. Yes, I do.
- 7 Q. Is that part of the agreement that you had
- 8 with them?
- 9 A. As I said, we never discussed any financial
- 10 terms.
- 11 Q. Well, then I take it that Empire District has
- 12 not already paid you for this activity?
- 13 A. No, they have not.
- 14 Q. So in your view, does Empire owe you something
- 15 for this activity?
- 16 A. Yes.
- 17 Q. And you've performed your part of the bargain,
- 18 haven't you?
- 19 A. As far as I can tell.
- 20 Q. Now that you've performed your part of the
- 21 bargain, would you be upset if Empire District broke their
- 22 promise to you to pay you for your services?
- 23 A. Well, I usually have very good relationships
- 24 with my clients, which include utilities, Public Service
- 25 Commissions and consumer advocates and I've never had a

- 1 disagreement with regard to compensation. If there's a
- 2 disagreement, we discuss it either in person or over the phone
- 3 and we work out an accommodation that represents fair policy.
- 4 Q. But you would be upset if they simply refused
- 5 to pay you, would you not?
- 6 A. As I said, I would discuss it with Empire and
- 7 based on my past history, I don't think we would fail to come
- 8 to a meeting of the minds.
- 9 Q. But if that failed, you would be upset, would
- 10 you not?
- 11 A. I -- I don't know when you say "that failed,"
- 12 are you saying --
- 13 Q. You failed to achieve this meeting --
- 14 A. Can I answer --
- 15 Q. -- of the minds?
- 16 A. -- the question you asked, sir?
- 17 Q. Well, let me -- yeah, I'll wait for you to
- 18 answer the question I asked, not something --
- 19 A. Okay. Could I have that read back, please?
- 20 THE COURT REPORTER: "Question: But if that
- 21 failed, you would be upset, would you not?"
- 22 THE WITNESS: I don't understand the use of
- 23 the word "failed" there.
- 24 BY MR. CONRAD:
- Q. Well, let's just strike that question.

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1 Now that you have performed, as you previously
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- 2 testified, your part of this bargain, if Empire were not to
- 3 pay you at all and you were not to achieve this post-hoc
- 4 meeting of the minds, would you be upset about that?
- 5 A. I -- I don't -- you know, I don't -- can't see
- 6 the word -- what you mean by upset in that -- in that
- 7 situation. I, you know -- certainly both sides would have
- 8 their positions and there are various steps that each side
- 9 could take.
- 10 MR. CONRAD: That's all, your Honor.
- JUDGE DALE: Thank you.
- 12 Public Counsel?
- MR. MILLS: No questions.
- JUDGE DALE: Staff?
- MR. DOTTHEIM: No questions.
- JUDGE DALE: Thank you.
- 17 Are there questions from the Bench?
- 18 COMMISSIONER MURRAY: No questions, thank you.
- 19 COMMISSIONER APPLING: Thank you, Judge. No
- 20 questions.
- JUDGE DALE: Thank you. Redirect?
- MR. SWEARENGEN: No redirect.
- JUDGE DALE: Thank you. Mr. Fetter, you may
- 24 step down. Thank you very much.
- THE WITNESS: Thank you.

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1 MR. SWEARENGEN: And may he be excused?
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- JUDGE DALE: Yes.
- 3 MR. SWEARENGEN: Thank you.
- 4 JUDGE DALE: Let's all take a break. Let's
- 5 come back at five 'til 11:00.
- 6 MS. CARTER: Judge, if I may very briefly just
- 7 so I'm clear, the rest of the day we'll be going back to the
- 8 amortization issue; is that correct? And we won't be picking
- 9 back up on IEC termination until tomorrow?
- 10 JUDGE DALE: I believe so, if I've understood
- 11 what I've been told. It's been a lot, so --
- 12 (A recess was taken.)
- JUDGE DALE: I believe that we are now ready
- 14 for Mr. Gipson.
- MR. COOPER: Yes, your Honor. And I would
- 16 think that in light of the earlier unanimous agreement that
- 17 the amortization vehicle is not a replacement for timely
- 18 recovery of prudently incurred fuel and purchased power
- 19 expense, that perhaps cross-examination would be limited, if
- 20 not non-existent. So I guess I would ask whether the parties
- 21 would still like Mr. Gipson to take the stand.
- MR. MILLS: I do have some questions for
- 23 Mr. Gipson.
- 24 MR. CONRAD: With all respect, I don't think
- 25 that was the characterization of the agreement or the

- 1 discussion. I think that --
- JUDGE DALE: Certainly seemed like it to me.
- 3 MR. CONRAD: Well, I think the point was that
- 4 everyone was saying that -- which you first did, as Mr. Mills
- 5 pointed out I think both in his opening and here, you first
- 6 went through the process and then you came back to see whether
- 7 the amortization was needed. Now, if that's what Mr. Cooper
- 8 is saying, then we're in harmony.
- 9 JUDGE DALE: Well, in any event, it appears
- 10 that Mr. Mills has some questions so if you'll come up and
- 11 take the stand, please.
- 12 MR. COOPER: I believe that Mr. Gipson has
- 13 been on the stand previously and probably was sworn at that
- 14 time.
- 15 JUDGE DALE: I'll just remind you that you're
- 16 still under oath, sir.
- 17 MR. COOPER: And we would tender
- 18 Mr. Gipson's cross-examination on the amortization issue.
- 19 JUDGE DALE: I don't have his testimony marked
- 20 as received into evidence. I don't know if that was --
- 21 MR. COOPER: I believe that's correct, your
- 22 Honor. I think that we had planned to offer it. Mr. Gipson
- 23 will be up another time yet this week and we plan to offer his
- 24 testimony when he takes the stand.
- JUDGE DALE: That would be fine. Thank you.

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1 MR. CONRAD: And I think, your Honor, for our
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- 2 part we had assumed today or at least at this time was on the
- 3 amortization issue, not on fuel and purchased power. And I
- 4 also think without having to go through all that, that some
- 5 portions of his testimony were struck by the June 15th order.
- JUDGE DALE: Okay.
- 7 MR. CONRAD: And to be honest with you, I
- 8 haven't gone through. David was going to be involved in that
- 9 I think tomorrow so we will address that at that point.
- JUDGE DALE: Okay. Let's see.
- 11 MR. CONRAD: And I do have some -- if we're
- 12 out of order, I don't want to disrupt you, but we do have some
- 13 questions on this.
- JUDGE DALE: Mr. Fischer, do you have --
- MR. FISCHER: I have no questions.
- JUDGE DALE: Okay. Then it is to you,
- 17 Mr. Conrad.
- MR. CONRAD: Very well.
- 19 By your leave.
- 20 W.L. GIPSON testified as follows:
- 21 CROSS-EXAMINATION BY MR. CONRAD:
- Q. Good morning, Mr. Gipson.
- A. Good morning.
- 24 Q. Now, I believe that you have earlier stated
- 25 perhaps in earlier testimony that you were the CEO or Chief

- 1 Executive Officer of Empire. Is that still correct?
- 2 A. That's correct. I'm the CEO of the Empire
- 3 District Electric Company.
- 4 Q. And what are some of your responsibilities as
- 5 CEO?
- 6 A. Many and broad. Oversee the entire
- 7 organization in terms of setting goals, priorities, key
- 8 business strategies, things of that nature.
- 9 Q. Are you responsible for communicating with
- 10 equity and debt analysts regarding Empire's financial
- 11 condition?
- 12 A. Yes, I am. To -- to a certain degree.
- 13 Q. Who are some of the debt analyst groups with
- 14 which you communicate -- probably should say with whom you
- 15 communicate?
- 16 A. Standard and Poor's, Moody's Rating Service
- 17 and Fitch Ratings.
- 18 Q. How often do you communicate with these
- 19 groups, sir?
- 20 A. On the order of two to three times annually.
- 21 Q. Do you typically keep notes of these meetings?
- 22 A. I make notes usually in anticipation of
- 23 meetings and sometimes keep notes as we run through meetings.
- 24 But it's usually the notes in anticipation of.
- 25 Q. Can you tell me who Greg Knapp is?

- 1 A. Greg Knapp is the vice president of finance
- 2 and chief financial officer for the Empire District Electric
- 3 Company.
- 4 Q. And I take it he would also be involved in
- 5 those meetings in most cases?
- 6 A. Yes.
- 7 Q. Do you recall a meeting with Fitch Rating
- 8 analysts on October the 15th, 2005 that occurred in Joplin?
- 9 A. I do.
- 10 Q. Can You tell me some of the nature of the
- 11 discussions that you had with Fitch at that time?
- 12 A. I don't have the -- you know, I don't recall
- 13 that we put an outline together, but generally what we were
- 14 trying to do was familiarize them with the organization. We
- 15 had a number of our senior officers that met with Fitch that
- 16 day, included a plant tower is my memory.
- 17 Q. Would you typically discuss with those
- 18 individuals Empire's plans regarding the filing of future rate
- 19 increases?
- 20 A. We were on the cusp of engaging Fitch to begin
- 21 ratings services with Empire. And I'm -- like I said, I don't
- 22 have that outline in front of me and so I don't know if that
- 23 was a topic for the day.
- Q. Would you typically also provide those
- 25 analysts with management's prediction for the outcome of those

- 1 rate cases?
- 2 A. Well, again, I don't know that that was a
- 3 topic for the day in that -- in the meeting that you're
- 4 referencing.
- 5 Q. Well, let me see if I have something here that
- 6 may refresh your recollection.
- 7 A. Good.
- 8 MR. CONRAD: What number are we up to, ma'am?
- 9 JUDGE DALE: 108.
- 10 MR. CONRAD: And that is HC, by the way, or at
- 11 least the attachment is. I don't know about the response.
- JUDGE DALE: This is 108-HC.
- 13 (Exhibit No. 108-HC was marked for
- 14 identification.)
- 15 JUDGE DALE: Mr. Conrad, do you expect that we
- 16 need to go in-camera for this?
- 17 MR. CONRAD: It is very possible briefly. And
- 18 I don't know how your Honor wants to handle that. I'll
- 19 endeavor to stay out if we can, but we may need to go in for
- 20 one hopefully brief exchange.
- 21 JUDGE DALE: Okay. Mr. Gipson, if you'll be
- 22 cognizant of that and if you're about to give an HC response,
- 23 stop and let me know we need to go in-camera. Thank you.
- 24 THE WITNESS: Yes, Judge. Thank you.
- JUDGE DALE: Please proceed.

- 1 MR. CONRAD: Thank you.
- 2 BY MR. CONRAD:
- 3 Q. Mr. Gipson, I have laid before you what has
- 4 been marked for purposes of identification as Exhibit 108.
- 5 That document consists of a single page followed by what
- 6 appears to be seven pages of a document that has been marked
- 7 as highly confidential. Are you able to identify that
- 8 document, sir?
- 9 A. It would appear that these -- that this --
- 10 Q. Again, let me -- without trespassing on highly
- 11 confidential. I'll caution you about that.
- 12 A. Yeah. It would appear to me to be a
- 13 response -- at least part of our response to DR 269, which I
- 14 believe called for notes in anticipation of meetings with
- 15 rating agencies. And these would be the notes for Greg Knapp.
- 16 Q. And you're able to recognize his signature,
- 17 are you not, sir?
- 18 A. He has a very poor handwriting, so I'm able to
- 19 recognize his signature.
- Q. I will let you resolve that as a personal
- 21 matter.
- 22 A. Well, I just wanted that on the record,
- 23 Mr. Conrad.
- 24 MR. CONRAD: But with that acknowledgment of
- 25 the witness, I would move admission of 108.

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1 MR. COOPER: Your Honor, I'll going to object
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- 2 for the time being here. And I don't know where Mr. Conrad's
- 3 headed, but at this point I guess I don't -- I don't see the
- 4 relevance to the amortization issue and I also believe it
- 5 appears to be beyond the scope of Mr. Gipson's testimony on
- 6 the amortization issue.
- 7 JUDGE DALE: Then I will reserve ruling until
- 8 we delve a little further into this and see if it is relevant.
- 9 BY MR. CONRAD:
- 10 Q. Mr. Gipson, if you would turn, please, to --
- 11 it is the third page, it is marked in the lower right-hand
- 12 corner as 29, but it is the third physical page of the packet
- 13 that was attached. And surprisingly at the top right you have
- 14 a highly confidential stamp, but at the lower right there's
- 15 29. Do you find that?
- 16 A. I do.
- 17 MR. CONRAD: Okay. And, your Honor, at this
- 18 point we may need to go secret.
- 19 JUDGE DALE: And I presume everyone who is in
- 20 the room is entitled to be here?
- 21 MR. FISCHER: Judge, we'll clear the room
- 22 here.
- JUDGE DALE: Now you can go.
- 24 (REPORTER'S NOTE: At this time, an in-camera
- 25 session was held, which is contained in Volume No. 12, pages

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1 584 through 592 of the transcript.)
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1 JUDGE DALE: Thank you. Ready to go.
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- 2 BY MR. CONRAD:
- 3 Q. Mr. Gipson, do you have access to the
- 4 Stipulation and Agreement in EO-2005-0263, which is the
- 5 regulatory plan?
- 6 A. I don't have it with me, Mr. Conrad.
- 7 Q. Well, let's see what your understanding of it
- 8 is.
- 9 MR. COOPER: Mr. Conrad, we do have a copy
- 10 that we could provide the witness if you'd like.
- 11 MR. CONRAD: It might be helpful. But I'll
- 12 try to stay at a broad level since he has broad
- 13 responsibility.
- 14 BY MR. CONRAD:
- 15 Q. Is the purpose, Mr. Gipson, of the
- 16 amortizations to allow Empire to meet the financial metrics in
- 17 the regulatory plan if the rate increase determined in the
- 18 usual manner, that is, through traditional cost of service
- 19 regulation, is insufficient to do so?
- 20 A. Long question, Mr. Conrad.
- 21 Q. Long question.
- 22 A. Try me again.
- 23 Q. Is the purpose -- I'm asking about the purpose
- 24 of the regulatory plan and the specifics of the amortization.
- 25 And is the purpose of the amortization to allow Empire to meet

- 1 the financial metrics that are specified in that plan if the
- 2 rate increase determined in the usual manner, that is,
- 3 traditional cost of service regulation, is insufficient to do
- 4 so?
- 5 A. You know, I think I stated in my Rebuttal
- 6 Testimony that the mechanism was designed to maintain certain
- 7 S&P ratios during the construction of Iatan 2. My view is,
- 8 you know, to your question, that the Commission, once it
- 9 decides all of the issues with respect to the things like
- 10 return and the recovery of prudently incurred costs, then
- 11 would seek to determine whether any amortization was necessary
- 12 through the calculation that's provided in this stipulation.
- 13 Q. So I'm correct then in seeing this and we're
- in agreement that it is at least a two-step process?
- 15 A. At least a two-step process. You know, I
- 16 think in the Commission's last order in our last case they set
- 17 out this -- what appears on the face at least to be a very
- 18 simplistic formula for determining revenue requirement.
- 19 That's the assets times the cost of capital plus cost of
- 20 service equals revenue requirement. And I think once you
- 21 finish with that, then you run through this calculation for
- 22 amortization, Mr. Conrad.
- 23 Q. Very well, Mr. Gipson. I'd like you to assume
- 24 just for our discussion here -- I know this would be
- 25 disappointing to you, but just assume it with me. That the

- 1 increase determined in the usual manner is 5 million, but that
- 2 an amortization, as we were just discussing, in the order of
- 3 10 million is required in addition. Do you have that down?
- 4 A. The assumption --
- 5 Q. Yes.
- 6 A. -- is the revenue requirement after we've --
- 7 Q. Have that in mind.
- 8 A. That the Commission has determined by virtue
- 9 of its deliberations that outside of the amortization, a
- 10 \$5,000,000 rate increase in base rates is appropriate? That's
- 11 the first assumption?
- 12 Q. That's correct.
- 13 A. All right. Now, what was the second
- 14 assumption?
- 15 Q. That an amortization under the regulatory plan
- 16 of 10 million then would be needed or required in addition to
- 17 that.
- 18 A. Okay.
- 19 Q. Just hold those thoughts in mind.
- 20 A. All right.
- 21 Q. Now, if you would, please, look at page 15 of
- 22 the document that counsel has handed you, which is the
- 23 regulatory plan, that being the stipulation in EO-2005-0263.
- 24 And my reference, sir, is near the top of that page. It
- 25 happens to be paragraph Roman numeral III, D, in parens, if

- 1 you pursue it back and then 3 in parens. And I'm looking at a
- 2 paragraph that is entitled, Amortization, 10-year recognition
- 3 of future benefits. Are we on the same page?
- 4 A. We are.
- 5 Q. Would you agree with me that the \$10 million
- 6 in my example -- my hypothetical example would be deducted
- 7 from your rate-base under that provision for at least
- 8 10 years?
- 9 A. I -- you know, I'm not an attorney and I
- 10 don't --
- 11 Q. I understand that, sir. But you're broadly
- 12 responsible for financial operations of Empire District
- 13 Electric Company as you previously testified.
- 14 A. I am. And it is my understanding that should
- 15 the Commission determine that amortization is relevant in this
- 16 case and going forward, that those amounts that would be
- 17 booked would, in the future, offset rate-base. I believe
- 18 that's what this paragraph is referring to.
- 19 Q. And that could be through the form of a spread
- 20 over the 10 years -- at least the 10 years following the
- 21 effective date of the order that the Commission issued
- 22 approving this stipulation. Did I also read that correctly?
- 23 A. It does have a phrase for at least 10 years
- 24 following the effective date of the order.
- 25 Q. Now, sir, is there any doubt in your mind as

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1 to the effectiveness of that provision in the stipulation?
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- 2 A. I don't remember -- I don't understand your
- 3 question.
- 4 Q. Do you have any unclarity or lack of clarity
- 5 with respect to the provision of that stipulation -- that
- 6 paragraph in that stipulation, sir?
- 7 A. Not as I read it today.
- 8 MR. CONRAD: Thank you, ma'am. That's all.
- 9 Thank you, Mr. Gipson.
- 10 MR. MILLS: Am I next?
- JUDGE DALE: Yes.
- 12 CROSS-EXAMINATION BY MR. MILLS:
- Q. Good morning, Mr. Gipson.
- A. Good morning, Mr. Mills.
- 15 Q. Well, I hate to repeat this, but you're the
- 16 one that brought it up. Your duties, as you say, are many and
- 17 broad. As part of your duties, would you have any input at
- 18 Empire on whether Empire would default on any contracts?
- 19 A. Yes, I would have significant input on that.
- 20 Q. Do you have or does Empire have any plans to
- 21 default on any contracts?
- 22 A. No, Mr. Mills, we do not.
- 23 Q. Okay. Has Empire, to your knowledge, ever
- 24 done so?
- 25 A. As -- as you said in your opening statement,

- 1 ever is a long time.
- 2 Q. To your knowledge?
- 3 A. To my knowledge, we've never defaulted on a
- 4 contract.
- 5 Q. And wouldn't you expect, given your history
- 6 with the company, your current position, to know if it had?
- 7 A. I think I'd have some knowledge of that.
- 8 Q. Okay. Give me an example of -- if you can, of
- 9 events that would have to come to pass for Empire to default
- 10 on something like a purchased power agreement.
- 11 A. You know, a purchased power agreement -- in
- 12 that sense you're talking about a long-term purchased power
- 13 agreement?
- 14 Q. Yeah. Something in the order of five or ten
- 15 years.
- 16 A. Okay. You know, we would have to be at a
- 17 point where we were defaulting on debt obligations, in my
- 18 view. Because the long-term purchased power agreements have
- 19 been, you know, generally as a result of request for proposal.
- 20 And so they are generally a much better deal than what we can
- 21 get on the open market in terms of costs and availability.
- 22 And so those would be among the last kinds of
- 23 contracts that we would want to default upon because replacing
- 24 the power from those contracts would be a much higher rate and
- 25 limited availability.

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1 Q. So to paraphrase, you'd have to be in pretty
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- 2 desperate straits to default on one of those contracts?
- 3 A. Those are your words, but I think any point
- 4 you're at a point when you're defaulting on debt obligations,
- 5 you're in pretty serious straits.
- 6 Q. Now, I'm not sure that -- whether or not this
- 7 is really an issue in this case, but it has been unclear and
- 8 it may be that with the prehearing brief and the opening
- 9 statements, that it is becoming more clear, but let me just
- 10 ask you. Are you requesting an amortization in this case?
- 11 A. We're not requesting an amortization in this
- 12 case. And I -- you know, I've been briefed on the -- on the
- 13 calculations. If you take our proposed return on equity, our
- 14 proposed treatment of other costs such as fuel and purchased
- 15 power, we don't believe that rises to the occasion of any
- 16 additional amortization. That's the reason.
- 17 If the Commission decides something less on
- 18 return and something different on fuel and purchased power and
- 19 other costs, that would likely trigger some -- some portion of
- 20 the rates being delivered through this amortization vehicle.
- 21 Q. Explain to me what you mean by having some
- 22 portion of the rates delivered through the amortization
- 23 vehicle.
- A. Well, the entire -- as I talked with
- 25 Mr. Conrad, you know, you go through this process of

- 1 determining revenue requirement that is then, you know,
- 2 reduced to tariffs that you charge the customer. If, after we
- 3 determine this revenue requirement, that -- you know, normally
- 4 the process would stop there, if it were not for the
- 5 regulatory plan, it will go through this calculation to
- 6 determine if there is any amortization necessary to maintain
- 7 these financial ratios.
- If that proves to be a positive number,
- 9 then -- then it is my understanding that that would be
- 10 something that we would then add to the rates or tariffs that
- 11 we would charge the customers.
- 12 Q. Okay. So when you say delivering a portion of
- 13 the rates through the amortization, you're not suggesting that
- 14 the amortization is in any way a substitute for revenue
- 15 requirement determinations?
- 16 A. No. In fact, I say that in two different
- 17 pieces of testimony.
- 18 Q. All right. And, in fact, doesn't the
- 19 regulatory plan require you to support an amortization if the
- 20 calculations lead to one?
- 21 A. You know, I've read some -- some discussion
- 22 about whether the word "require" is in there. And I -- I've
- 23 got to tell you, I --
- 24 Q. Do you still have a copy of that Stipulation
- 25 and Agreement?

- 1 A. I do. I do.
- 2 Q. Could I turn your attention to the last
- 3 sentence on the first partial paragraph on page 13? The
- 4 sentence states, The signatory parties agree to support an
- 5 amortization level necessary to meet the Missouri
- 6 jurisdictional portion of these financial ratio targets
- 7 identified in Appendix D and calculated in a manner consistent
- 8 with Appendix D.
- 9 Do you see that language?
- 10 A. No. I was -- someone else has highlighted
- 11 some things on this page and I was reading those. I'm sorry.
- 12 Where were you?
- 13 Q. I am at the last sentence of the first partial
- 14 paragraph on page 13 beginning with, The signatory parties
- 15 agree to support.
- 16 A. Yeah, I've read that.
- 17 Q. And is Empire a signatory party to that
- 18 agreement?
- 19 A. We are.
- 20 Q. And do you agree that that requires you to
- 21 support an amortization level necessary to meet the financial
- 22 ratio targets?
- 23 A. We do support -- you know, in the context of
- 24 what I was, you know, speaking to earlier, that -- you know,
- 25 this two-step process, that Mr. Conrad talked about, we do

- 1 support that.
- 2 Q. Okay. And I thought you did. You just -- you
- 3 seemed to have some issue with the word "require" and I wanted
- 4 to make sure we eked that out.
- 5 A. I think there was some confusion with -- let
- 6 me find my -- the right testimony. I think there was some
- 7 confusion with my testimony on this issue.
- 8 Q. I think you're probably looking for page 10,
- 9 lines 8 through 17 of your Direct Testimony.
- 10 A. No. Actually, I was -- I was looking at
- 11 the -- I'm looking at the Rebuttal Testimony, page 1.
- 12 Q. Lines 13 through 15?
- 13 A. Lines 13 through 15. And I say, you know, why
- 14 this should have no implication in this case. And, you know,
- 15 maybe I didn't go far enough to explain this -- this two-step
- 16 process and the determination of revenue requirement.
- 17 And if you -- if you take our numbers in terms
- 18 of cost recovery and return, then the amount is -- is very
- 19 limited and should have no implication in this case. But I --
- 20 that -- I didn't mean that to say that we didn't believe we
- 21 were required to support any amortization. We support it.
- 22 It's part of the document.
- 23 Q. Okay.
- 24 MR. MILLS: Okay. That's all the questions I
- 25 have. Thank you.

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1 JUDGE DALE: Thank you.
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- 2 Mr. Dottheim?
- MR. DOTTHEIM: No questions.
- 4 JUDGE DALE: Are there any questions from the
- 5 Bench?
- 6 COMMISSIONER MURRAY: I don't think so.
- 7 JUDGE DALE: Thank you.
- 8 Redirect?
- 9 MR. COOPER: Yes, your Honor. I'd like to
- 10 have a document marked if I could, at this time. Are we to --
- JUDGE DALE: 109.
- 12 MR. COOPER: 109. This will be a Standard and
- 13 Poor's document entitled Buy Versus Build: Debt Aspects of
- 14 Purchased Power Agreements.
- 15 (Exhibit No. 109 was marked for
- 16 identification.)
- 17 REDIRECT EXAMINATION BY MR. COOPER:
- 18 Q. Mr. Gipson, do you have before you what has
- 19 now been marked as Exhibit 109 for identification?
- 20 A. I do.
- 21 Q. During his cross-examination, Mr. Mills asked
- 22 you several questions about whether Empire has ever defaulted
- 23 on purchased power agreement, contract obligations, that sort
- 24 of thing. Do you remember those questions?
- 25 A. Yes.

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1 Q. And is it your understanding that Empire's
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- 2 history in regard to whether it has defaulted or not is the
- 3 basis upon which Mr. Robertson assigns a risk factor of
- 4 10 percent to the off-balance sheet obligations that were
- 5 included in his amortization calculation?
- 6 A. I'll admit I've not read Mr. Robertson's
- 7 testimony in great detail, but that is my understanding.
- 8 Q. Okay. Is it your understanding -- let me back
- 9 up. Are you familiar -- well, I've started this about two or
- 10 three times and redirected here so I will do it once more.
- 11 Do you have before you what has been marked as
- 12 Exhibit 109 for identification? You do. Correct?
- 13 A. Yes.
- Q. Do you recognize that document?
- 15 A. Yes. It's been a while since I've read it,
- 16 but I do recognize it.
- 17 Q. Okay. What is that document?
- 18 A. It's a Standard and Poor's research paper
- 19 named Buy Versus Build: Debt Aspects of Purchased Power
- 20 Agreements.
- 21 Q. Okay. And does that document include
- 22 methodology for determining risk factors for purchased power
- 23 agreements?
- 24 A. It purports to, yes.
- 25 Q. Okay. Would you turn to the portion of that

- 1 document -- I believe it's on the second page --
- 2 MR. MILLS: Your Honor, we haven't gotten to
- 3 the point yet where Mr. Cooper offers this document, but I
- 4 don't believe that it's admissible on the basis of redirect
- 5 because it's well beyond the scope of the questions that I
- 6 asked. And I think the questions that Mr. Cooper is getting
- 7 ready to ask are going to be beyond the scope of what I asked.
- 8 What this document talks about is how Standard and Poor's
- 9 looks at risk factors.
- 10 I never asked Mr. Gipson anything about
- 11 Standard and Poor's calculation of risk factors. In fact, I
- 12 didn't ask Mr. Gipson anything about anybody's calculation of
- 13 risk factors. I simply asked -- the closest I came was asking
- 14 whether Empire plans to default on any contracts.
- 15 How Standard and Poor's views that risk is
- 16 well beyond the scope of what I asked him. So I object to
- 17 questions based on this document and I object to the admission
- 18 of this document when it's offered.
- 19 MR. CONRAD: And, your Honor, although it has
- 20 not been offered, I would also join in the objection which
- 21 will doubtless be forthcoming on the basis that it is rank
- 22 hearsay. I do not see Mr. Gipson's name listed as a credit
- 23 analyst or any authorship of this document.
- 24 He has indicated that he read it at some
- 25 undefined and uncertain time somewhere in the past, which

- 1 probably puts it in the same context as See Jack Run, which he
- 2 doubtless read at some point in time in the past but it does
- 3 not make it relevant and does not allow me to cross-examine
- 4 Jeffrey Wolinsky, Dimitri Nikas, Anthony Flintoff or certainly
- 5 Laurie Conheady, although we would be happy to go to Melbourne
- 6 and take care of that.
- 7 MR. COOPER: Your Honor, like it or not, the
- 8 S&P methodology is relevant to the determination of the
- 9 amortization and whether it exists or doesn't exist in this
- 10 case.
- 11 Mr. Robertson himself indicates that he is
- 12 attempting to utilize an S&P methodology for determining the
- 13 risk factor. Mr. Mills' questions to Mr. Gipson attempt to
- 14 build upon that by asking about Empire's history in regard to
- 15 defaulting.
- And I think that we should have the
- 17 opportunity to show that that's not the test, that's not the
- 18 S&P methodology and that, in fact, what this article will show
- 19 is that the test is whether the company has a reasonable -- or
- 20 what opportunity the company has to recover those costs
- 21 through rates. It's not the risk associated with whether they
- 22 will ultimately make payment to this third party or not.
- 23 MR. MILLS: And if I may respond, whether or
- 24 not it may be relevant is not my objection. My objection is
- 25 it is beyond the scope of my cross-examination, and it's well

- 1 beyond the scope of my cross-examination. I didn't talk about
- 2 risk factors and I didn't talk about Standard and Poor's.
- 3 Simply because the company has now found a
- 4 document that they think bolsters their case and may or may
- 5 not be relevant doesn't mean they can get it in on redirect if
- 6 I didn't go down that path on my cross-examination.
- 7 JUDGE DALE: I have to confess that I am not
- 8 able, in my mind, to draw a parameter around exactly which
- 9 risk factors or riskiness -- what elements of riskiness you
- 10 discussed in your cross. So for that reason, I'm going to
- 11 allow it to come in. It seems relevant to me.
- 12 MR. MILLS: Well, I'm not going to argue with
- 13 you, but that was not my objection. My objection was that it
- 14 was beyond the scope, not that it was relevant.
- 15 JUDGE DALE: Well, okay. Sorry. That it may
- 16 be within the scope as nearly as I can tell.
- 17 BY MR. COOPER:
- 18 Q. Mr. Gipson, you were asked earlier whether you
- 19 participate in communications with the various rating
- 20 agencies. Do you remember that?
- 21 A. Yes.
- 22 Q. As a part of those communications, have you
- 23 had, in the past, the opportunity to examine the issues of
- 24 risk factors as they are applied to off-balance sheet
- 25 obligations?

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1 A. There's a number of risk factors, at least two
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- 2 that I can think of that Standard and Poor's uses.
- Q. Okay.
- 4 A. One would be with respect to off-balance sheet
- 5 obligations. The other would be the overall business risk.
- 6 Q. Now, if you would turn again to page 2 of
- 7 Exhibit 109 and there is a title there on that page near the
- 8 top that says, Determining the Risk Factor for PPAs. Do you
- 9 see that?
- 10 A. Yes.
- 11 Q. And then the second paragraph in that document
- 12 starts, As a generic guideline --
- 13 A. Yes.
- Q. -- do you see that?
- 15 Would you read for us the first two sentences
- of that paragraph?
- 17 A. As a generic guideline for utilities with PPAs
- 18 included as an operating expense in base tariffs, Standard and
- 19 Poor's believes a 50 percent risk factor is appropriate for
- 20 long-term commitments; that is, tenors greater than three
- 21 years. This risk factor assumes adequate regulatory
- 22 treatment, including recognition of the PPA in tariffs;
- 23 otherwise, a higher risk factor could be adopted to indicate a
- 24 greater risk of recovery.
- Q. Okay. Is that consistent with your

- 1 understanding that the risk factor is based upon the risk of
- 2 recovery as opposed to payment to the third party?
- 3 A. Absolutely, yes.
- 4 Q. Okay. Later in that same paragraph, there's a
- 5 sentence that starts, Furthermore, comma, Standard and Poor's.
- 6 Do you see that?
- 7 A. Yes.
- 8 Q. Would you read that sentence for us?
- 9 A. Furthermore, Standard and Poor's will take
- 10 counterparty risk into account when considering the risk
- 11 factor.
- 12 Q. What is counterparty risk?
- 13 A. The risk that your counterparties will fulfill
- 14 their obligations.
- 15 Q. And what is the consequence if they do not,
- 16 for the company?
- 17 A. The best example I can give is, you know,
- 18 the -- we have a number of counterparties that we use in our
- 19 natural gas hedging program. And to the extent that we're in
- 20 a position with a counterparty that is better than the market,
- 21 if that counterparty fails, then we have to replace that
- 22 counterparty's obligations in the market at a higher price.
- 23 Significant risk.
- 24 Q. So the risk that you would have to pay twice,
- 25 is that -- or --

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1 A. No. Just pay more --
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- Q. Okay.
- 3 A. -- in that example.
- 4 Q. Now, the next paragraph on that second page
- 5 starts, Standard and Poor's continues to view.
- 6 Do you see that?
- 7 A. Yes.
- 8 Q. Would you read for us the -- oh, down
- 9 through -- I'm trying to see how many sentences we're actually
- 10 talking about there. But down to where you get to a sentence
- 11 starting, Qualifying facility.
- 12 A. Standard and Poor's continues to view the
- 13 recovery of purchased power --
- MR. MILLS: Your Honor, I'm sorry to
- 15 interrupt, but I'm going to object to this. This is talking
- 16 about fuel adjustment clauses again and why a fuel adjustment
- 17 clause is such a great thing.
- 18 And the Commission has ruled previously today
- 19 and several times previously in this proceeding that the
- 20 question of a fuel adjustment clause is simply not on the
- 21 table in this proceeding. So this particular paragraph is not
- 22 relevant to any of the issues in this case and they're
- 23 certainly beyond the scope of my redirect.
- MR. COOPER: I'm sorry, your Honor. I
- 25 think -- and maybe we can adjust the portion of this paragraph

- 1 that we direct the Commission to. Our point really is not
- 2 supportive fuel adjustment clause, but as we go through this
- 3 testimony, I think you'll see that the point is how that
- 4 figures into the risk factor that will be applied by the
- 5 rating agency.
- JUDGE DALE: How the absence of a fuel
- 7 adjustment clause is taken into account in the risk factors by
- 8 the rating agency?
- 9 MR. COOPER: Or vice-versa, yes. I mean, and,
- 10 in fact, I could direct Mr. Gipson down to -- let's see, the
- 11 sentence that begins, For utilities in supportive -- if that
- 12 would -- let's try that, if that's all right and move from
- 13 there and see if --
- 14 JUDGE DALE: Mr. Conrad wishes to speak.
- MR. CONRAD: While counsel is finding his way,
- 16 it occurs to me that the entire process here with respect to
- 17 109 really isn't relevant to the topic that we have before us.
- 18 My understanding, limited though it may be, of
- 19 regulatory plan was that it designed an objective mechanism.
- 20 And looking back on the cross-examination, limited though it
- 21 was, of Mr. Gibson that I did -- Gipson that I did this
- 22 morning, he indicated it was at least a two-step process, but
- 23 I don't think any of those steps per the regulatory plan
- 24 dealing with amortization referred any of the Commission's
- 25 decisions to Standard and Poor's.

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1 Indeed, I think the construct of the
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- 2 regulatory plan that was approved by the Commission was very
- 3 specific in saying these are a set of objective metrics and
- 4 it, therefore, does not matter what Standard and Poor's does
- 5 or how they perceive something or how anything else is
- 6 perceived by Standard and Poor's. It's a simple question of
- 7 mathematics, are the objective criteria met.
- 8 And perhaps there's something there that I'm
- 9 not understanding, but I'm not seeing how that -- what
- 10 Standard and Poor's adjudges as a risk is relevant here.
- 11 Certainly the Commission did not intend -- and I don't think
- 12 the parties agreed to defer to Standard and Poor's to set the
- 13 rates of this company. That remains within the -- within the
- 14 sole prerogative of this Commission.
- 15 So I don't know if that's an objection, but if
- 16 I need to phrase it in that terms, I guess I would make it so.
- 17 But it seems to be of passing relevancy and we may have passed
- 18 the point that it was relevant.
- 19 MR. COOPER: I don't think that -- well, the
- 20 company certainly is not alleging that the Commission has
- 21 passed this onto Standard and Poor's. That being said, we can
- 22 probably tie it back a little bit again here with some
- 23 additional cross-examination since there's not -- I don't
- 24 think there's an objection on the table there.
- MR. CONRAD: Well, we would object to your

- 1 cross-examining your own witness.
- 2 MR. COOPER: Redirect.
- 3 JUDGE DALE: If I may be so bold, it seems to
- 4 me that this document which has been accepted into evidence
- 5 speaks for itself. All of us in this room can, in fact, read
- 6 and I believe that the Commissioners and I are all capable of
- 7 disregarding those portions of it that are irrelevant.
- 8 BY MR. COOPER:
- 9 Q. Mr. Gipson, do you still have before you the
- 10 Stipulation and Agreement in Case No. EO-2005-0263?
- 11 A. Yes.
- 12 Q. Would you turn in that document to Appendix C?
- 13 A. Yes.
- 14 Q. In determining the amortization in accordance
- 15 with that Stipulation and Agreement, what does that Appendix C
- 16 reference to? I think it's the first line there under the
- 17 title of Financial Ratios.
- 18 A. You mean the credit and changes definitions,
- 19 Standard and Poor's business --
- 20 Q. Yes.
- 21 A. -- risk level six?
- 22 Q. Yes. Specific reference to Standard and
- 23 Poor's --
- 24 A. Yes.
- 25 Q. -- ranges and definitions --

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1 A. Yes.
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- 2 Q. -- is that correct?
- 3 A. Yes.
- 4 Q. Okay.
- 5 MR. COOPER: That's all I have, your Honor.
- 6 JUDGE DALE: Just so I have this clear, that
- 7 was Exhibit 6 to the stipulation?
- 8 MR. COOPER: Exhibit C.
- 9 JUDGE DALE: Exhibit C.
- MR. COOPER: Or Appendix C.
- MR. DOTTHEIM: Appendix.
- JUDGE DALE: Thank you.
- MR. DOTTHEIM: Appendix C1 -- C-1.
- 14 JUDGE DALE: Thank you, Mr. Gipson. You may
- 15 step down.
- 16 THE WITNESS: Thank you.
- 17 JUDGE DALE: And we're so lucky it's three
- 18 minutes until 12:00. Let us break until 1:30.
- 19 (A recess was taken.)
- JUDGE DALE: Mr. Williams.
- 21 MR. COOPER: I believe Empire is ready to call
- 22 Mr. Jay Williams.
- JUDGE DALE: Mr. Williams.
- 24 (Witness sworn.)
- JUDGE DALE: Thank you. Please be seated.

- 1 L. JAY WILLIAMS testified as follows:
- 2 DIRECT EXAMINATION BY MR. COOPER:
- 3 Q. Would you please state your name for us?
- 4 A. My name is Jay Williams.
- 5 Q. By whom are you employed and in what capacity?
- 6 A. I'm employed by the Empire District Electric
- 7 Company as manager of tax planning.
- 8 Q. Have you caused to be prepared for the
- 9 purposes of this case certain Rebuttal and Surrebuttal
- 10 Testimony in question and answer form?
- 11 A. Yes, I have.
- 12 Q. Is it your understanding that that testimony
- has been marked as Exhibits 13 and 14 for identification?
- 14 A. Yes, it is.
- 15 Q. Do you have any changes that you would like to
- 16 make to that testimony at this time?
- 17 A. No.
- 18 Q. If I were to ask you the questions which are
- 19 contained in Exhibits 13 and 14 today, would your answers be
- 20 the same?
- 21 A. Yes, they would.
- 22 Q. Are those answers true and correct to the best
- 23 of your information, knowledge and belief?
- 24 A. Yes, they are
- MR. COOPER: Your Honor, I would offer

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1 Exhibits 13 and 14 into evidence and tender the witness for
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- 2 cross-examination.
- JUDGE DALE: Are there any objections?
- 4 Hearing none, then Exhibit 13 and 14 will be
- 5 admitted into evidence.
- 6 (Exhibit Nos. 13 and 14 were received into
- 7 evidence.)
- 8 JUDGE DALE: Let's see. I think Mr. Conrad,
- 9 you're first up.
- 10 MR. CONRAD: And your Honor, we have no
- 11 questions for Mr. Williams.
- JUDGE DALE: Thank you.
- 13 Public Counsel?
- 14 MR. MILLS: I have no questions for
- 15 Mr. Williams.
- JUDGE DALE: Mr. Dottheim?
- 17 MR. DOTTHEIM: No questions for Mr. Williams.
- JUDGE DALE: Thank you.
- 19 MR. CONRAD: Your Honor, I guess I should say
- 20 that because of -- I'm not sure that we would anyway, but I
- 21 guess I'm taking into account your earlier statement about
- 22 subject to recall and so on, this thing that Mr. Dottheim did
- 23 discuss. So I guess I would say no questions at this point
- 24 and reserve with the expectation that we may not need to. So
- 25 I just want to be clear.

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1 JUDGE DALE: That's fine.
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- Well, thank you.
- MR. DOTTHEIM: Staff would call Mark L.
- 4 Oligschlaeger.
- 5 (Witness sworn.)
- JUDGE DALE: Thank you.
- 7 MR. DOTTHEIM: And I believe Mr. Oligschlaeger
- 8 was scheduled to take the stand originally on rate of return,
- 9 but did not do so, will be coming back later this week.
- 10 MARK L. OLIGSCHLAEGER testified as follows:
- 11 DIRECT EXAMINATION BY MR. DOTTHEIM:
- 12 Q. Mr. Oligschlaeger, will you please state your
- 13 name for the record?
- 14 A. Yes. Mark L. Oligschlaeger.
- 15 Q. And would you state your business address?
- A. Post Office Box 360, Jefferson City, Missouri
- 17 65102.
- 18 Q. Mr. Oligschlaeger, do you have what has been
- 19 marked as Exhibit 55, your Supplemental Direct Testimony on
- 20 regulatory plan amortizations?
- 21 A. Yes, I do.
- 22 Q. Do you have a copy of what has been marked
- 23 Exhibit 56, your Rebuttal Testimony on regulatory plan
- 24 amortizations, return on equity?
- 25 A. Yes, I do.

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1 Q. And do you have a copy of what has been marked
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- 2 Exhibit 57, your Surrebuttal Testimony on regulatory plan
- 3 amortization?
- 4 A. Yes, I do.
- 5 Q. Do you have any corrections at this time to
- 6 either Exhibits 55, 56 or 57?
- 7 A. I have one correction to my Rebuttal
- 8 Testimony. I apologize. The correction I need to make is to
- 9 my Supplemental Direct Testimony, not my Rebuttal Testimony.
- 10 On page 3, line 6 of my Supplemental Direct Testimony, the
- 11 words "Case No. EO-2006-0263" appear. That should be Case
- 12 No. EO-2005-0263.
- 13 Q. Mr. Oligschlaeger, could I direct you to
- what's been marked as Exhibit 56, your Rebuttal Testimony?
- 15 A. Yes.
- 16 Q. And if I could direct you really to any of the
- 17 pages beginning with page 2 going to page 13, if I could
- 18 direct you to the upper left-hand corner.
- 19 A. Yes.
- 20 Q. It says Supplemental Direct Testimony, does it
- 21 not?
- 22 A. Yes, it does.
- 23 Q. And it should say, should it not, Rebuttal
- 24 Testimony?
- 25 A. That is correct.

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Q. Mr. Oligschlaeger, Exhibits 55, 56, 57 contain
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- 2 your testimony on the regulatory plan amortizations issue?
- 3 A. Actually, there's a section of my Direct
- 4 Testimony that pertains to that area as well.
- 5 Q. Okay. And that has been marked as Exhibit 54?
- A. That's correct.
- 7 Q. Okay. Do you have any corrections to make to
- 8 Exhibit 54 at this time?
- 9 A. I do not.
- 10 Q. If I were to ask you the same questions that
- are contained in Exhibits 54, 55, 56 and 57 except as you've
- 12 corrected in Exhibit 55 on page 3, would your answers be the
- 13 same?
- 14 A. Yes, they would.
- 15 Q. Is the information contained therein true and
- 16 correct to the best of your knowledge and belief?
- 17 A. Yes, it is.
- 18 Q. Do you adopt Exhibit 54 as your Direct
- 19 Testimony in this proceeding?
- 20 A. Yes.
- 21 Q. Do you adopt Exhibit 55 as your Supplemental
- 22 Direct Testimony in this proceeding?
- 23 A. Yes.
- Q. Do you adopt Exhibit 56 as your Rebuttal
- 25 Testimony in this proceeding?

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1 A. Yes.
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- 2 Q. And do you adopt Exhibit 57 as your
- 3 Surrebuttal Testimony in this proceeding?
- 4 A. Yes.
- 5 MR. DOTTHEIM: At this time I would offer
- 6 Exhibits 54, 55, 56 and 57 and tender Mr. Oligschlaeger for
- 7 cross-examination. I would note that he will be coming back
- 8 full intention later this week again on the regulatory
- 9 amortizations -- the regulatory plan amortizations issue once
- 10 a filing has been made with the Commission and he also will be
- 11 returning I believe on the IEC issue and on rate of return
- 12 issue.
- JUDGE DALE: Are there any objections to this
- 14 testimony?
- 15 MR. CONRAD: I don't think so, your Honor. I
- 16 was seeking clarification because perhaps I've missed it. The
- 17 offer is just to the part of his --
- 18 MR. DOTTHEIM: Yes, I'm sorry. On the
- 19 regulatory plan amortization. I'm sorry.
- MR. CONRAD: And not to the rest?
- 21 MR. DOTTHEIM: No. Which would be offered at
- 22 the time he takes the stand on those other issues. I'm sorry.
- MR. CONRAD: That being the understanding,
- 24 your Honor, we have no objection to the portions offered.
- 25 JUDGE DALE: So a portion of 54, all of 55,

- 1 all of 56 and all of 57? Are there any other objections or
- 2 comments?
- MR. COOPER: No, your Honor.
- 4 JUDGE DALE: Thank you. Then a portion of 54
- 5 and 55, 56 and 57 will be admitted into evidence.
- 6 (Exhibits Nos. 54, 55, 56 and 57 were received
- 7 into evidence.)
- JUDGE DALE: Do you have cross?
- 9 CROSS-EXAMINATION BY MR. FISCHER:
- 10 Q. Mr. Oligschlaeger, can you see me here?
- 11 It was my understanding based upon the opening
- 12 comments by your counsel, Steve Dottheim this morning, that
- 13 the position you're taking here in the Empire case on the tax
- 14 gross-up issue is also likely to be taken in the Kansas City
- 15 Power & Light case that's currently pending. Is that your
- 16 understanding too?
- 17 A. That is my understanding, yes.
- 18 MR. FISCHER: Thank you. That's all I have.
- JUDGE DALE: Mr. Conrad?
- 20 MR. CONRAD: And, your Honor, if your Honor
- 21 please, we had no questions for Mr. Oligschlaeger on his
- 22 original testimony on the portions that have been offered. I
- 23 would respectfully reserve the ability to ask questions after
- 24 we see what the numbers on -- related to Mr. Dottheim's
- 25 opening statement.

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1 JUDGE DALE: Certainly.
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- 2 MR. MILLS: No questions.
- 3 MR. COOPER: Around to me then?
- 4 JUDGE DALE: Yes.
- 5 CROSS-EXAMINATION BY MR. COOPER:
- 6 Q. I do have a few questions. Mr. Oligschlaeger,
- 7 I'd like to talk for a minute about your calculation of the
- 8 amortization that's contained in your Supplemental Direct
- 9 Testimony. You're familiar with that, aren't you?
- 10 A. Yes, I am.
- 11 Q. And I believe you performed two calculations.
- 12 One related to Staff's IEC termination scenario and one
- 13 related to the Staff's IEC continuation scenario; is that
- 14 correct?
- 15 A. That's correct.
- 16 Q. And those calculations would necessarily
- 17 assume that the Commission finds in favor of the Staff on the
- 18 various issues in this case. Correct?
- 19 A. Yes. These calculations assume the Staff's
- 20 adoption -- or the Commission's adoption of the Staff's
- 21 positions for those two scenarios.
- Q. Okay. So they're not the only two
- 23 amortization numbers by a long stretch that could result from
- 24 this case. Correct?
- 25 A. That is correct.

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1 Q. And, in fact, probably the number of possible
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- 2 amortization amounts that could result is limited only by the
- 3 number of issues that have been presented to the Commission
- 4 and the various outcomes that the Commission could arrive at
- 5 as a result of those issues. Correct?
- 6 A. I would agree with the caveat that not all of
- 7 the Commission issued this position -- or decisions will
- 8 necessarily affect the amount of the amortization, only
- 9 certain issue decisions will.
- 10 Q. All right. And, for example, would you agree
- 11 with me that the ROE and the fuel issues will have an impact
- 12 upon the ultimate amortization calculation in this case?
- 13 A. I would agree with you on ROE. If by fuel you
- 14 mean the entire IEC termination versus IEC continuation
- 15 scenario, I would agree with that.
- 16 Q. Now, you also performed the reconciliation in
- 17 this case, correct, or prepared the reconciliation in this
- 18 case?
- 19 A. I assisted in preparing it, yes.
- 20 Q. Okay. Now, I believe this morning that in his
- 21 opening statement, Mr. Mills indicated that there was a
- 22 possibility that with amortization, a net amount of increase
- 23 in this case might exceed the amount that was requested by
- 24 Empire in its initial filing. Do you remember that?
- 25 A. Yes, I do.

- 1 Q. Do you agree with that position?
- 2 A. I did some rough calculations over the noon
- 3 hour. And basically assuming that the Commission were to
- 4 adopt -- for purposes of the IEC termination scenario, if
- 5 that's the route they go and they adopt all of the company's
- 6 positions on litigated issues, that result plus the amount of
- 7 the amortization in -- I believe would approximate what the
- 8 company has asked for in total in this case.
- 9 Q. So it would be close is the way you'd describe
- 10 that?
- 11 A. Yes. That would be accurate.
- 12 Q. Okay. And is that the -- looking at the
- 13 reconciliation, is that the scenario that would drive the
- 14 highest revenue requirement for the company or increase in
- 15 revenue requirement for the company?
- 16 A. I -- I didn't do a thorough check to ensure
- 17 that, say, Public Counsel wasn't seeking a higher revenue
- 18 requirement in some area than the company. I don't believe
- 19 they are. So with that modification, I believe your statement
- 20 would be accurate.
- 21 Q. Now, one of the steps in performing the
- 22 amortization calculation is to assign a risk factor to
- 23 off-balance sheet obligations, isn't it?
- A. I'm sorry. Can you repeat that?
- 25 Q. Yeah. Well, let me back up a little bit.

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1 We've had some discussion earlier today about the risk factor
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- 2 that was used by Mr. Robertson in his calculation of an
- 3 amortization --
- 4 A. Yes.
- 5 Q. -- amount. Correct?
- 6 A. Yes.
- 7 Q. Now, when you performed your amortization
- 8 calculation, I believe you didn't try to utilize a specific
- 9 risk factor, did you?
- 10 A. That is correct.
- 11 Q. Okay. How did you address that issue?
- 12 A. Well, I had asked the company, Empire, for
- 13 their calculation of what they believed the appropriate
- 14 numbers for the off-balance sheet obligations would be as of
- 15 March 31st. They provided me some numbers. When I
- 16 cross-checked that -- cross-checked that against some S&P
- 17 documents, my belief was that S&P was indicating a lower
- 18 valuation than Empire had provided me for off-balance sheet
- 19 obligations in total. Given the source and that it was
- 20 directly from Standard and Poor's, I chose to use the Standard
- 21 and Poor's quantification.
- Q. Now, that Standard and Poor's quantification,
- 23 presumably the risk factor they're utilizing is -- it's a part
- 24 of that number that you utilize. Correct?
- 25 A. It would be. It is not spelled out in that

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1 document.
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- MR. COOPER: That's all the questions I have,
- 3 your Honor.
- 4 JUDGE DALE: Are there questions from the
- 5 Bench?
- 6 CHAIRMAN DAVIS: Not at this time.
- 7 COMMISSIONER APPLING: Judge, I sat up all
- 8 night last night putting together some questions on the tax
- 9 issue and they come in here and settle it this morning so that
- 10 shoots my wad today. So, no, I don't have any further
- 11 questions.
- 12 Good to see you.
- 13 THE WITNESS: Thank you.
- JUDGE DALE: Is there redirect?
- MR. DOTTHEIM: Just a question or two.
- 16 REDIRECT EXAMINATION BY MR. DOTTHEIM:
- 17 Q. Mr. Oligschlaeger, in response to some
- 18 questions from Mr. Cooper, you made reference to an S&P
- 19 document that I think you utilized in regards to the risk
- 20 factor involved in your analysis or calculation of the
- 21 off-balance sheet numbers?
- 22 A. Yes, I did.
- Q. Could you direct us to that document?
- A. Yes. It's a document attached to my
- 25 Supplemental Direct Testimony as Schedule 3. And it's

- 1 entitled Standard and Poor's Rating Direct Research, Empire
- 2 District Electric Company dated May 18th, 2006.
- 3 MR. DOTTHEIM: Thank you. No further
- 4 questions.
- 5 JUDGE DALE: Thank you, Mr. Oligschlaeger.
- 6 You may step down.
- 7 (Witness sworn.)
- 8 JUDGE DALE: Thank you. Please be seated.
- 9 TED ROBERTSON testified as follows:
- 10 DIRECT EXAMINATION BY MR. MILLS:
- 11 Q. Could you state your name and spell your last
- 12 name for the record, please?
- 13 A. Ted Robertson, R-o-b-e-r-t-s-o-n.
- 14 Q. Are you the same Ted Robertson that has caused
- 15 to be filed in this case Direct, Rebuttal and Surrebuttal
- 16 Testimony that has been marked as Exhibits 76, 77 and 78
- 17 respectively?
- 18 A. I am.
- 19 Q. Do you have any additions or corrections to
- 20 make to that testimony?
- 21 A. No.
- 22 Q. If I were to ask you the same questions that
- 23 are contained therein today, would your answers be the same?
- 24 A. Yes, they would.
- 25 Q. And are those answers true and correct to the

- best of your knowledge, information and belief?
- 2 A. Yes.
- 3 MR. MILLS: With that, I would offer Exhibits
- 4 76, 77, and 78 and tender the witness for cross-examination.
- 5 JUDGE DALE: I have a question about your
- 6 exhibit numbers.
- 7 MR. MILLS: Okay.
- JUDGE DALE: I thought that 76 and 77 were
- 9 Meisenheimer testimony.
- 10 MR. MILLS: Okay. You're absolutely correct.
- 11 I should have been talking about 78, 79 and 80.
- 12 JUDGE DALE: Okay. That's what I have on my
- 13 list.
- 14 BY MR. MILLS:
- 15 Q. With that correction, would your answers be
- 16 the same, Mr. Robertson?
- 17 A. Yes.
- 18 Q. Okay. Will you ever trust me again?
- 19 A. I have no choice.
- MR. MILLS: Okay. Let me offer Exhibits 78,
- 21 79 and 80 and tender the witness for cross-examination.
- JUDGE DALE: Thank you. Are there any
- 23 objections?
- 24 Then Exhibits 78, 79 and 80 are admitted into
- 25 evidence.

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1 (Exhibit Nos. 78, 79 and 80 were received into
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- 2 evidence.)
- JUDGE DALE: And I believe Staff is first.
- 4 CROSS-EXAMINATION BY MR. DOTTHEIM:
- 5 Q. Mr. Robertson, could you quantify -- do you
- 6 have a quantification for the revenue requirement value of
- 7 this issue on the risk factor?
- 8 A. I'm not sure I understand the question. The
- 9 risk factor --
- 10 Q. Factor, the off-balance sheet issues
- 11 valuation.
- 12 A. What the revenue requirement associated
- 13 directly with that is?
- 14 Q. Yes.
- 15 A. No.
- Q. Okay. What quantification do you have, if you
- 17 have any?
- 18 A. I believe to my supple-- or not supplement but
- 19 Surrebuttal Testimony I attached a -- a schedule, a
- 20 calculation that is per Exhibit D of the Stipulation and
- 21 Agreement to show how it flows -- flows down to the
- 22 amortization amount.
- 23 Q. And for purposes of the amortization amount,
- 24 can you quantify what the value of the difference between the
- 25 Office of Public Counsel on the one hand and the Empire and

- 1 the Staff on the other are on the off-balance sheet issue?
- 2 A. Well, I'm not sure I have Staff's calculation
- 3 of amortization for the -- for mine, of course, with the
- 4 caveat that it's going to be changed in the true-up somewhere
- 5 and also assuming that the IEC continues, the amortization
- 6 amount would be \$17.1 million and then potentially grossed up
- 7 to 27.8 for the additional depreciation associated with that
- 8 amount.
- 9 Q. Mr. Robertson, can you give some idea as to
- 10 the magnitude of the size of the numbers you just gave as far
- 11 as your quantifying the size of the issue for the size of the
- 12 amortization itself? I'm trying to gauge whether, in essence,
- 13 out of the potential amortization, this issue is either a
- 14 small or a large component.
- 15 A. I don't think I understand the question.
- Q. Okay. Mr. Robertson, you're treating the Elk
- 17 River Wind Farm contract as a purchased power agreement?
- 18 A. I did.
- 19 Q. As opposed to an operating lease?
- 20 A. Yes.
- 21 Q. And on what basis did you make that
- 22 determination?
- 23 A. In looking at the contract, it was a purchase
- 24 of capacity associated with that wind farm. Based on what I
- 25 know of what an operating lease is versus what a purchased

1 power contract is, we viewed it as a purchased power contract

- 2 rather than an operating lease.
- 3 Q. Did you rely on any S&P, Standard and Poor's,
- 4 documentation or any documentation provided to you by the
- 5 company?
- 6 A. I don't know that there was an S&P
- 7 documentation to -- to show what an operating lease is versus
- 8 what a purchased power contract is, but there were -- is a
- 9 documentation that gives the definitions of how they treat the
- 10 individual contracts.
- 11 Q. All right. Did you have any documentation
- 12 that indicated how Standard and Poor's was treating itself the
- 13 Elk River Wind Farm contract?
- 14 A. I can't say that I haven't seen documentation
- 15 that does that. I believe Mr. Oligschlaeger's reference to
- 16 the May 2006 report may have some description that they're
- 17 treating it as an operating lease and I believe the company in
- 18 discussions with Ms. Walters also mentioned that. There may
- 19 be other documentation. I can't specifically point you to it
- 20 at the moment.
- 21 Q. I'd like to direct you to page 8 of your
- 22 Surrebuttal Testimony, Exhibit 80.
- 23 A. I'm there.
- 24 Q. The first question on the page and your
- 25 answer.

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1 A. Yes.
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- Q. Okay. And your answer where you say, I
- 3 utilized a risk factor ratio of 10 percent. I believe this
- 4 risk factor to be appropriate because it is based on Standard
- 5 and Poor's methodology for calculating debt equivalent values.
- When you make reference to the 10 percent
- 7 being appropriate because it's based on Standard and Poor's
- 8 methodology, you're not referring specifically to some
- 9 document that literally says -- that's a Standard and Poor's
- 10 document that literally says 10 percent is the appropriate
- 11 risk factor in this instance?
- 12 A. Where I got the 10 percent is a -- the company
- 13 provided a document called Standard and Poor's Definitions
- 14 related to how it calculates a debt equivalent value of these
- 15 type of contracts. In that document they list a range of risk
- 16 factors, the first factor being 10 to 20 percent, the second
- 17 30 percent and the third 50 percent. I took the 10 percent as
- 18 being the lowest risk from that range.
- 19 MR. DOTTHEIM: Thank you for your patience,
- 20 Mr. Robertson.
- 21 THE WITNESS: Thank you.
- JUDGE DALE: Mr. Conrad?
- MR. CONRAD: As before, with the same
- 24 reservation, we have no questions.
- MR. FISCHER: No questions, your Honor.

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JUDGE DALE: Mr. Cooper?
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- 2 MR. COOPER: Thank you, your Honor.
- 3 CROSS-EXAMINATION BY MR. COOPER:
- 4 Q. Mr. Robertson, I believe that in your
- 5 Surrebuttal Testimony you indicate that you excluded the Plum
- 6 Point -- Empire's Plum Point contract from your computation;
- 7 is that correct?
- 8 A. I believe that is in the Surrebuttal, yes.
- 9 Q. And I think you did that because at the time
- 10 Surrebuttal was filed, you believed that the Plum Point
- 11 contract was executed outside the update period based upon
- 12 information that had been provided by the company. Correct?
- 13 A. That's correct.
- 14 Q. Have you later had the opportunity to examine
- 15 that issue more closely?
- 16 A. Yes. I reviewed the first quarter of the 10-Q
- 17 for the company and within that document, it identified the
- 18 contract had been finalized during the first quarter.
- 19 Q. Okay. Would you now agree, with the benefit
- 20 of that information, that the Plum Point contract should be
- 21 included in the amortization calculation?
- 22 A. Yes, I do.
- 23 Q. Now, again, we've talked about it more than
- 24 once this morning, I think, but I believe that you applied a
- 25 10 percent risk factor to the off-balance sheet obligations in

- 1 your amortization calculation, didn't you?
- 2 A. That's correct.
- 3 Q. Okay. And specifically, you applied that to
- 4 the purchased power agreements that were deemed to be
- 5 off-balance sheet obligations. Correct?
- 6 A. I did.
- 7 Q. And your process for calculating the
- 8 amortization differed from Mr. Oligschlaeger's in that he used
- 9 a debt equivalent number from an S&P report while you used
- 10 your own 10 percent risk factor. Correct?
- 11 A. The entire calculations? Is that what you're
- 12 referencing or just the risk factor?
- 13 O. Just the risk factor.
- 14 A. I did use the 10 percent and I believe
- 15 Mr. Oligschlaeger did use the final number from the report,
- 16 May report.
- 17 Q. Okay. Now, if you'd turn in your Rebuttal
- 18 Testimony to page 24.
- 19 A. Did you say Rebuttal?
- Q. Rebuttal, yes.
- 21 A. I'm there.
- Q. Okay. On line 11, you have an answer to the
- 23 question, What risk factor would Public Counsel recommend be
- 24 applied to the individual off-balance sheet obligations?
- Do you see that?

- 1 A. Yes.
- 2 Q. And I think your statement is that it's Public
- 3 Counsel's belief that the lowest risk factor available within
- 4 the rating agency methodology should be utilized to determine
- 5 the debt equivalent value of each off-balance sheet obligation
- 6 included in the calculation of the amortization; is that
- 7 correct?
- 8 A. That's correct.
- 9 Q. And then you sum up by saying, The lowest
- 10 appears to be 10 percent. Correct?
- 11 A. Yes.
- 12 Q. Now, would you agree with me that the impact
- of utilizing the 10 percent risk factor in regard to these
- 14 off-balance sheet obligations as opposed to, say, a 30 percent
- or 50 percent would be to lower the ultimate amortization that
- 16 would be called for?
- 17 A. As the calculations flow through, yes, that
- 18 would be correct.
- 19 Q. Would you also agree with me that if you
- 20 utilize in your calculation -- or I guess more specifically,
- 21 if the Commission were to order that the 10 percent risk
- 22 factor be utilized and S&P were utilizing a 30 percent or a
- 23 50 percent risk factor, that there would be a danger that
- 24 Empire would not meet its target ratios in spite of the best
- 25 of intentions by the parties and the Commission in this case?

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1 A. I don't know that I would agree with that, no.
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- 2 Q. Well, why is it you would not agree with that?
- 3 A. Because I believe the risk factor to be part
- 4 of the formula that is to be used to determine what the
- 5 amortization amounts to be to meet those metrics. And whether
- 6 it's 10 percent, 20 percent, 30 percent, 50 percent, the end
- 7 result is -- is -- satisfaction of the metr-- the requirement.
- 8 Q. Let's back up. I think you agreed with me a
- 9 few moments ago that if we look on an isolated basis at the
- 10 results of the calculation if you utilize the 10 percent risk
- 11 factor versus utilizing the 30 percent risk factor, that the
- 12 result of that is that a lower amortization amount would be
- 13 called for by our formula. Correct?
- 14 A. Sure.
- 15 Q. Okay. Now, I believe you also state -- and
- 16 maybe Mr. Dottheim referred to this earlier -- that your
- 17 10 percent risk factor, you believe, is based on S&P's
- 18 methodology. Correct?
- 19 A. I -- I -- it's a range that they provided in
- 20 their definitions that they're likely to use. We selected
- 21 10 percent rather than one of the others based on what we
- 22 thought the risk associated with those contracts were.
- 23 Q. And when you say "the risk associated with
- 24 those contracts," specifically your testimony says that you
- 25 were examining the risk or offering an opinion as to the risk

- 1 that Empire would default on those contracts. Correct?
- 2 A. Well, the -- the data request we sent out was
- 3 to ask if they had ever defaulted. The underlying question
- 4 though really is whether they would recover the costs
- 5 associated with those contracts. If they've ever defaulted,
- 6 that would kind of imply that they had a problem recovering
- 7 those costs.
- 8 Q. Is it also possible that they could make
- 9 payment on contracts and not recover their costs from
- 10 ratepayers?
- 11 A. That's -- that's a possibility, sure.
- 12 Q. Okay. In arriving at your 10 percent risk
- 13 factor, did you review any S&P publications describing how to
- 14 determine that risk factor?
- 15 A. Actually, it's ironic that you ask that.
- 16 We -- I tried to contact the S&P analysts that cover Empire
- and they apparently didn't feel that they should respond to my
- 18 questions.
- 19 Q. So I take it -- well, you were here this
- 20 morning?
- 21 A. I was.
- 22 Q. And I assume you received a copy of what has
- 23 been marked as Exhibit 109 in this case?
- 24 A. I did.
- 25 Q. And I take it that that's not a document that

- 1 you had the opportunity to review before you arrived at your
- 2 10 percent risk factor. Correct?
- 3 A. The first time I saw that document was this
- 4 morning -- early this morning before the hearing. Ms. Walters
- 5 gave us a copy of it. But we haven't had time to review that
- 6 document or determine its validity or even analyze it in any
- 7 way.
- 8 Q. And, again, you weren't privy to any other S&P
- 9 documents that would have described a methodology for arriving
- 10 at a risk factor, were you?
- 11 A. Actually, we -- I sent the company data
- 12 requests asking that specific question. And the company
- 13 didn't know either. So that's when I contacted S&P to ask
- 14 them and they didn't -- they didn't provide an answer.
- 15 Q. Now, if you would, could you turn in your
- 16 Surrebuttal Testimony to page 8?
- 17 A. Okay.
- 18 Q. And then while you're there on the stand, do
- 19 you also have a copy of Mr. Oligschlaeger's testimony with
- 20 you, by chance?
- A. Which one?
- Q. Oh, I believe it's his Supplemental Direct.
- 23 A. I do.
- Q. And in his Supplemental Direct, if you'd also
- 25 turn to -- it's Schedule 3-1 and specifically page 2 of 4.

- 1 A. Okay.
- 2 Q. Now, on lines -- let's go back to your
- 3 testimony, page 8, Surrebuttal, lines 12 through 15. I
- 4 believe you state that Empire's a regulated public utility
- 5 operating within the state of Missouri; therefore, Public
- 6 Counsel believes that the risk it will default on any
- 7 individual purchased power contract is almost non-existent; is
- 8 that correct?
- 9 A. That's correct.
- 10 Q. Okay. Now, turning to Mr. Oligschlaeger's
- 11 Supplemental Direct, Schedule 3-1, page 2 of 4, do you see --
- 12 and I think it's probably the third paragraph there starts
- 13 with the language, Empire's satisfactory business risk.
- Do you see that?
- 15 A. Yes.
- 16 Q. Near the end of -- or at the end of that
- 17 paragraph there is a statement that says, Empire's business
- 18 risk profile is a six, satisfactory. Correct?
- 19 A. Yes.
- Q. And you'd agree with me that that risk
- 21 profile -- or that utility risk profiles are categorized from
- 1 on one end, being excellent, to 10 on the other end, being
- 23 vulnerable. Correct?
- A. Based on the information I've seen, that's
- 25 correct.

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1 Q. Okay. And you would agree, wouldn't you, that
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- 2 a business risk profile of six does represent that there is
- 3 risk involved in the business. Correct?
- 4 A. I believe there's risk in any business, yes.
- 5 Q. Yeah.
- 6 MR. COOPER: That's all the questions I have,
- 7 your Honor.
- JUDGE DALE: Thank you.
- 9 Are there questions from the Bench?
- 10 CHAIRMAN DAVIS: Pass.
- 11 COMMISSIONER APPLING: No questions.
- JUDGE DALE: Thank you.
- 13 Redirect?
- MR. MILLS: Just a few.
- 15 REDIRECT EXAMINATION BY MR. MILLS:
- 16 Q. Mr. Robertson, as a certified public
- 17 accountant and a regulatory auditor with many years of
- 18 experience, how do you distinguish an operating lease from a
- 19 purchased power agreement?
- 20 A. I guess the way -- the simple way I would do
- 21 it is ownership -- the ownership idea is with an operating
- 22 lease, you're -- you have control of the premises. As an
- 23 example, you rented a house. You get to have control of that
- 24 house, what occurs in the house, how the house is run during
- 25 the term of your lease.

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1 With the purchased power agreement, I view
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- 2 that as you're buying a product from some manufacturer. So I
- 3 think the main difference is buying a product versus having
- 4 control of the property under the lease.
- 5 Q. And how do you apply that definition to the
- 6 Elk River Wind Farm?
- 7 A. Well, Empire doesn't own Elk River. I don't
- 8 believe they have control over its operations inasmuch as
- 9 they're buying capacity. Essentially I think that's all
- 10 they're getting from the contract. So any input they have on
- 11 the running of the operation is fairly limited, if at all.
- 12 Q. Okay. Now, I think Mr. Cooper asked you some
- 13 questions about Plum Point. Even if Public Counsel does --
- 14 and I think we will the next time we update the numbers,
- 15 include Plum Point, there still will be a difference between
- 16 Public Counsel and Staff and the company, on the other hand,
- 17 because of the difference in risk factor applied; is that
- 18 correct?
- 19 A. That is correct, yes.
- 20 Q. Okay.
- 21 A. Unless they move to my 10 percent.
- 22 Q. Well, all other things being equal, simply
- 23 recognizing Plum Point as a debt equivalent won't eliminate
- 24 the differences between the parties on the Plum Point
- 25 question?

- 1 A. That's correct.
- Q. Okay. And then you were asked some questions
- 3 about the risk factor that the Staff Witness Oligschlaeger
- 4 used. What risk factor did he use?
- 5 A. Well, to my understanding, that
- 6 Mr. Oligschlaeger used a report -- May 2006 report from S&P, I
- 7 believe, which essentially gave a dollar amount for the debt
- 8 equivalent values. I'm not sure exactly what detail it went
- 9 into the risk factor. I think it may have used 30 percent.
- 10 I'm not absolutely positive about that.
- 11 Q. From that document can you determine exactly
- 12 what risk factor S&P used?
- 13 A. I don't know that you can. I'd have to look
- 14 at it again. As far as the calculations behind it, I don't
- 15 think the document provides, but it may identify the
- 16 30 percent. I'm not sure.
- 17 MR. MILLS: Okay. That's all the questions I
- 18 have. Thank you.
- 19 JUDGE DALE: Thank you. You may step down,
- 20 Mr. Robertson.
- 21 Before we call Mr. Weiss, are there any
- 22 questions for him?
- 23 MR. CONRAD: Subject to the same reservations.
- 24 JUDGE DALE: Subject to the same reservation.
- No one has any questions?

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1 MR. FISCHER: You know, I'd just move the
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- 2 admission of Exhibit No. 90 then subject to those
- 3 reservations.
- 4 JUDGE DALE: Are there any objections?
- 5 Then Exhibit No. 90 will be admitted into
- 6 evidence.
- 7 (Exhibit No. 90 was received into evidence.)
- 8 JUDGE DALE: And I see it's Weiss, not Wyse.
- 9 MR. WEISS: No offense.
- 10 MR. FISCHER: Could our witness be excused for
- 11 the day then?
- 12 JUDGE DALE: Certainly. And I believe that
- 13 brings us to Mr. Brubaker. You've not already testified?
- 14 THE WITNESS: I have not. That was last week,
- 15 different case.
- 16 JUDGE DALE: This was a different case.
- 17 Sorry.
- 18 (Witness sworn.)
- 19 JUDGE DALE: Thank you. Please be seated.
- 20 MR. CONRAD: Kind of like a smallpox shot, you
- 21 know.
- MR. COOPER: Your Honor, I believe that
- 23 depending on whether the Commission has questions, of course,
- 24 that Mr. Brubaker may fit into the same category as Mr. Weiss.
- 25 So I would at least pose that question to the other parties at

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1 this point before Mr. Brubaker gets everything spread out up
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- 2 there on the table.
- 3 MR. FISCHER: I have no questions, your Honor.
- 4 MR. DOTTHEIM: Staff has no questions.
- 5 MR. MILLS: I have no questions.
- 6 JUDGE DALE: All righty then. I --
- 7 CHAIRMAN DAVIS: I wanted to ask you where
- 8 that attractive tie came from. In the interest of the economy
- 9 of time, I'll pass.
- JUDGE DALE: Well --
- 11 MR. CONRAD: Well, I still do -- your Honor, I
- 12 still do need to make an offering then of the exhibits. And
- 13 unless counsel has objections, I would dispense with the usual
- 14 formalities and name and all of that.
- I would point, your Honor to what has been
- 16 marked as Exhibit 87, page 2, there is a paragraph -- the
- 17 paragraph is numbered 4 but the line numbers associated with
- 18 18 through 21 on that page. And then also on page 6, I
- 19 believe the question and answer that begin at line 3 and end
- 20 at line 20 would be the pertinent testimony that I would offer
- 21 out of Exhibit 87.
- 22 Exhibit 88 has both an HC and a public
- 23 version. Again, on page 2 of Exhibit 88, there is a paragraph
- 24 that is in Mr. Brubaker's summary. The paragraph is numbered
- 25 6, but the line numbers are 31 through 34. And then beginning

- 1 on page 12 of Exhibit 88 at a question -- well, actually, a
- 2 heading that is listed at line 16 and continuing through I
- 3 believe it is page 17, line 7. That out of Exhibit 88 would
- 4 be the portion that I would offer. And by your Honor's leave,
- 5 I would make that offer at this time.
- JUDGE DALE: And 85 and 86 are not offered at
- 7 this time?
- 8 MR. CONRAD: 85 and 86, as I understand it,
- 9 pertain to other issues to be dealt with at a later time.
- 10 JUDGE DALE: Is there any objection to the
- offer of those portions of 87 and 88?
- MR. COOPER: No, your Honor.
- MR. MILLS: No.
- 14 JUDGE DALE: Then in that case, those
- 15 pertinent sections of 87 and 88 will be admitted into
- 16 evidence.
- 17 (Exhibit Nos. 87 and 99 were received into
- 18 evidence.)
- 19 MR. CONRAD: And if I might be permitted just
- 20 very quickly to confirm with one question of Mr. Brubaker.
- 21 MAURICE BRUBAKER testified as follows:
- 22 DIRECT EXAMINATION BY MR. CONRAD:
- 23 Q. It is true that the only packet of testimony
- 24 that we're dealing with today is 88? And am I correct,
- 25 Mr. Brubaker, that none of the schedules attached thereto have

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anything to do with this issue today?
 1
 2
            A.
                   That would be correct, yes.
 3
                   MR. CONRAD: Thank you.
                    JUDGE DALE: Thank you then, Mr. Brubaker.
 5
     You may step down.
 6
                   THE WITNESS: Thank you.
 7
                    JUDGE DALE: And I believe that brings us to
 8
     the end of today. We will begin tomorrow then with fuel and
 9
     purchased power.
10
                   Are there any other issues that I need to
11
     discuss? We're going to pick up rate of return, return on
12
     equity issues on Thursday and you guys will be getting me a
     document as soon as possible.
13
14
                   MR. DOTTHEIM: As soon as possible.
                    JUDGE DALE: Wonderful. With that, we're off
15
     the record and we will reconvene tomorrow at 8:30.
16
17
                   WHEREUPON, the hearing was adjourned until
18
     September 12th, 2006 at 8:30 a.m.
19
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