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**MISSOURI PUBLIC SERVICE COMMISSION**

**CASE NO. EM-2018-0012**

**DIRECT TESTIMONY**

**OF**

**ANTHONY D. SOMMA**

**ON BEHALF OF**

**WESTAR ENERGY, INC.**

**August 2017**

*Applicant* Exhibit No. 124  
Date 31/8/18 Reporter JSB  
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**DIRECT TESTIMONY**

**OF**

**ANTHONY D. SOMMA**

**Case No. EM-2018-0012**

**I. INTRODUCTION AND PURPOSE**

1 **Q: Please state your name, business address and on whose behalf you are testifying.**

2 A: My name is Anthony D. Somma. My business address is 818 S. Kansas Avenue, Topeka,  
3 Kansas, 66612. I am testifying on behalf of Westar Energy, Inc. and Kansas Gas and  
4 Electric Company (referred to herein as “Westar”) in support of the request of Westar,  
5 Great Plains Energy Incorporated (“Great Plains Energy” or “GPE”), Kansas City Power  
6 & Light Company (“KCP&L”), and KCP&L Greater Missouri Operations (“GMO”) (all  
7 parties collectively referred to herein as “Applicants”) for approval of the amended  
8 transaction providing for the merger of Westar and GPE (“Merger”).

9 **Q: By whom are you employed and in what capacity?**

10 A: I am currently employed as Senior Vice President, Chief Financial Officer (“CFO”) and  
11 Treasurer of Westar. Once the Merger of Westar and Great Plains Energy is completed, I  
12 will become Executive Vice President and CFO of the newly-formed holding company  
13 (“Holdco”, or “the combined Company”).

14 **Q: What are your current responsibilities?**

15 A: I am currently responsible for the following functions: finance, accounting, investor  
16 relations, tax, and risk management.

1 **Q: Please describe your educational background and business experience.**

2 A: I hold a B.B.A. in accounting from Bellevue University and an M.B.A. from the  
3 University of Nebraska at Omaha. I passed the certified public accountant exam, and am  
4 a member of the American Institute of Certified Public Accountants, the Association of  
5 Financial Professionals and Financial Executives International. I have worked in the  
6 energy and utility industry for nearly 25 years. I left Westar in 1999 to serve in various  
7 senior financial positions at another public company affiliated with Westar, rejoining  
8 Westar in 2004. In 2006, I was named Treasurer, and in 2009, I became Vice President  
9 and Treasurer. I held that position until August 2011 when I became Senior Vice  
10 President, CFO and Treasurer.

11 **Q: Have you previously testified in a proceeding at the Missouri Public Service  
12 Commission (“Commission”) or before any other utility regulatory agency?**

13 A: No, but I have testified at both the Kansas Corporation Commission (“KCC”) and the  
14 Federal Energy Regulatory Commission.

15 **Q: What is the purpose of your testimony?**

16 A: I will discuss the financial aspects of the proposed Merger from the perspective of  
17 Westar, pre-Merger, and the combined Company, post-Merger. I will also discuss the  
18 financial condition and plans of the combined Company. Mr. Kevin Bryant, GPE’s  
19 current CFO, also sponsors testimony in support of the financial aspects of the Merger  
20 from GPE’s, GMO’s and KCP&L’s perspective and the credit rating agencies’ reaction to  
21 the Merger and the credit quality of the combined Company. Collectively, we present  
22 evidence supporting the conclusion that the Merger is not detrimental to the public  
23 interest from a financial perspective.

1 **Q. What was the genesis of the Merger and how does it relate to the transaction**  
2 **presented in EM-2017-0226 (“Initial Transaction”)?**

3 A. As discussed by Messrs. Ruelle, Bassham and Greenwood, by an Order issued on April  
4 19, 2016, in KCC Docket No. 16-KCPE-593-ACQ (“KCC’s Initial Transaction Order”),  
5 the KCC denied approval of the Initial Transaction. The primary concerns noted by the  
6 KCC related to the financial condition of the merged company due to the magnitude of  
7 the acquisition premium GPE had agreed to pay and the amount of debt GPE had  
8 proposed to incur.<sup>1</sup> As a result, we reconstituted the Initial Transaction to address these  
9 concerns and still achieve the benefits of combining Westar and GPE.

10 **Q: Why do you believe that the Merger is not detrimental to the public interest from a**  
11 **financial perspective?**

12 A: As I discuss in more detail throughout my testimony, the Merger:

- 13       ▪ Improves the financial condition of the combined Company as compared to  
14       Westar and GPE on a stand-alone basis as demonstrated by the credit rating  
15       agencies’ favorable reaction to the Merger and the combined Company, and the  
16       economies of scale expected to be created by the Merger;
- 17       ▪ Provides financial terms which allow for the combining of these two companies  
18       with no market or control premium or Merger-related debt;
- 19       ▪ Enables the combined Company to achieve significant Merger savings to benefit  
20       customers; and

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<sup>1</sup> KCC’s Initial Transaction Order, ¶ 92.

- 1           ▪       Creates benefits for shareholders due to the combined Company’s improved  
2                   business risk profile and improved ability of the utilities to earn closer to  
3                   Commission-authorized returns on their investment.

4   **Q:    How is the remainder of your testimony organized?**

5   A:    Following this introduction, my testimony is presented in the following sections:

- 6           ▪       **Section II** provides a brief overview of the financial characteristics of the Merger  
7                   and of the combined Company post-Merger;
- 8           ▪       **Section III** explains how the financial plan of the combined Company and its  
9                   financial condition and how it compares to the financial condition of the stand-  
10                  alone entities if the Merger did not occur;
- 11          ▪       **Section IV** explains how the Merger will impact Westar’s shareholders; and
- 12          ▪       **Section V** states my conclusions.

13                                   **II. FINANCIAL CHARACTERISTICS OF THE MERGER**

14   **Q:    Please briefly describe the key financial terms of the Merger.**

15   A:    Pursuant to the Amended and Restated Agreement and Plan of Merger dated July 9, 2017  
16           (the “Amended Merger Agreement”), which is attached as Appendix C to the  
17           Application, Westar and GPE will merge through a tax-free exchange of common stock  
18           at an agreed-upon exchange ratio. The Merger will involve no transaction-related debt,  
19           no exchange of cash and no market or control premium<sup>2</sup> paid to either company, and  
20           timely, guaranteed benefits to retail electric customers in the form of upfront bill credits.  
21           Under terms of the Amended Merger Agreement, Great Plains’ shareholders will receive  
22           0.5981 shares in the newly-formed holding company in exchange for each existing share

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<sup>2</sup> As I discuss in more detail later in my testimony, while there is no premium as it pertains to the exchange of stock, the Merger will result in the recording on Holdco’s balance sheet goodwill for accounting purposes. It is important to note that the Merger will not create any additional goodwill beyond the amount reflected in prevailing share prices.

1 of Great Plains' stock, and Westar shareholders will receive one share in the new holding  
2 company in exchange for each share of Westar stock.

3 **Q: Please explain how the exchange ratios were developed.**

4 A: As discussed by Messrs. Ruelle and Bassham, our primary objective was to establish  
5 exchange ratios that would not create a market or control premium to either company's  
6 stock. In developing the exchange ratio of 0.5981 for Great Plains' shares, and 1:1 for  
7 Westar shares, Westar and Great Plains sought to remove the effect of the Initial  
8 Transaction and market speculations on the market trading values of the respective  
9 companies, so that in calculating their respective stand-alone values and the ratio between  
10 them, neither company would be paying a control premium for the other. Mr. Bryant  
11 discusses the development of the exchange ratios in more detail and explains why it is  
12 fair and reasonable from the perspective of Great Plains.

13 **Q: Is the exchange ratio and implied share price for Westar reasonable?**

14 A: Yes. While we are confident in the fairness and reasonableness of the exchange ratio,  
15 both companies sought input and verification from their outside advisors. The fairness  
16 opinions issued by Westar's financial advisors concluded that the exchange ratio is fair to  
17 Westar's shareholders from a financial point of view. Mr. Reed conducted an  
18 independent review of the Merger and other comparable transactions and also concluded  
19 that the exchange ratios and transaction value are reasonable.

20 **Q: Please describe the key financial characteristics of the combined Company post-**  
21 **Merger.**

22 A: The combined Company will have an equity value of approximately \$14 billion, which is  
23 simply the sum of the equity market capitalization of the two standalone companies (*i.e.*,

1           \$6.3 billion for Great Plains and \$7.6 billion for Westar<sup>3</sup>) immediately prior to the  
2           announcement of the Merger. Of course, both companies' stocks will continue to trade  
3           until closing, so their respective trading values, and the combined actual market  
4           capitalization at closing will likely not be exactly equivalent to the sum of the two parts at  
5           announcement. As discussed by Mr. Bryant, due to the equity issued by GPE in  
6           connection with the Initial Transaction and the related cash proceeds, the combined  
7           Company will initially have a capital structure of approximately 59% common equity and  
8           41% long-term debt.<sup>4,5</sup> This is more equity (and related cash balances) than is optimal,  
9           and we will rebalance the combined Company's capital structure after closing by  
10          repurchasing common stock in order to achieve and maintain a more balanced capital  
11          structure typical both for utility holding companies and regulated utilities, generally. I  
12          discuss the financial forecasts and plans for the combined Company in more detail later  
13          in my testimony. Finally, the combined Company will have strong investment grade  
14          credit ratings. As discussed by Mr. Bryant, both credit rating agencies have opined that  
15          the combined Company will have a strong, investment-grade credit rating and a more  
16          favorable business risk profile than either Westar or GPE on a stand-alone basis. This is  
17          supported by the ratings actions both Standard & Poor's ("S&P") and Moody's Investors  
18          Service ("Moody's") published subsequent to the announcement of the Merger. S&P has  
19          affirmed GPE's and Westar's existing credit rating of BBB+ and has changed its

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<sup>3</sup> Source: Goldman Sachs, Presentation to the Board of Directors of Great Plains Energy, July 9, 2017, at 7.

<sup>4</sup> Capital structure is calculated as the ratio of equity to total long-term capitalization and long-term debt (including the current portion of long-term debt) to total long-term capitalization. This is the same calculation used to calculate the capital structure of other utility holding companies discussed by Mr. Reed.

<sup>5</sup> Source: Combined financial model of GPE and Westar.



1 “Negative” outlook to “Positive” in response to the Merger. Moody’s upgraded GPE’s  
2 existing long-term rating to Baa2 from Baa3.

3 **Q: Will the Merger enable operational cost savings and timely bill credits?**

4 A. Yes. As discussed by Mr. Busser, the Merger is projected to create net O&M cost  
5 savings of approximately \$28 million in 2018, ramping up to \$160 million per year in  
6 2022 and beyond. In addition, retail electric customers will benefit from upfront bill  
7 credits totaling \$50 million in addition to other Merger-related savings.

8 **Q: Will the Merger have any negative impact on the financial characteristics or**  
9 **financial risks of the operating utility subsidiaries?**

10 A: No. There will be no change to the operating utilities’ assets, liabilities, outstanding debt,  
11 or capital structures and no negative credit ratings actions following the closing. To the  
12 contrary, S&P has revised the outlook for the both GPE and Westar and their operating  
13 utility subsidiaries to Positive from Negative. As discussed by Messrs. Busser and Ives,  
14 the operating utilities and their customers will benefit from the creation of significant  
15 Merger savings. Further, as I discuss in more detail later in my testimony, the improved  
16 business risk profile of the combined Company and its operating utilities will enhance  
17 their access to capital to invest in utility infrastructure. Finally, as discussed by Mr.  
18 Reed, although, restructuring the Initial Transaction as a merger of equals, or “MOE”,  
19 addresses the key financial risks, we still propose financial and ring-fencing  
20 commitments to assure the Commission and other stakeholders that customers are  
21 insulated from the possibility of incremental financial risk as a result of the Merger and,  
22 in fact, will have greater protections from the possibility of financial risks than they  
23 would absent the Merger.

1                   **III. FINANCIAL PLANS OF THE COMBINED COMPANY**

2   **Q: Did the Applicants develop a combined Company financial plan?**

3   A: Yes. The Applicants worked together to develop combined Company pro-forma  
4   financials and financial plans (e.g., capital structure, dividend policy, financial and ring-  
5   fencing commitments and conditions) which I discuss in more detail in this section of my  
6   testimony. As discussed by Mr. Bryant, we considered this plan along with the benefits  
7   of the credit ratings and credit rating agency assessments of the Merger, and the benefits  
8   of the larger size of the combined Company and the resulting operational efficiencies.  
9   Mr. Bryant focuses on the credit rating agencies, while I focus on the benefits created by  
10   the Merger and the pro-forma financials and financial plans of the combined Company.

11 **Q: Does the combined Company’s financial plan include actions that benefit**  
12 **customers?**

13 A: Yes, in addition to the \$50 million bill credits and net Merger savings of approximately  
14 \$28 million in 2018, ramping up to approximately \$160 million per year in 2022 and  
15 beyond, the financial plan contains the following additional benefits to customers:

- 16       ▪ Capital spending efficiencies that are expected to reduce capital expenditures by  
17       approximately \$329 million from 2018 through 2022;
- 18       ▪ Operational savings associated with the retirement of the KCP&L and GMO  
19       generation units of approximately \$201 million from 2018-2022; and
- 20       ▪ Capital savings associated with the retirement of the KCP&L and GMO  
21       generation units of approximately \$159 million from 2018-2022.

22 These benefits to customers are all reflected in the combined Company’s pro forma five-  
23 year financial plan. Together with the bill credits and Merger savings, customers will

1 benefit from both a lower cost of service reflected in their rates and from less frequent  
2 rate increases. By providing the combined Company's utilities the ability to offset  
3 increases in their cost of service and the cost of needed infrastructure investment, the  
4 utilities will be better able to earn near their authorized returns without needing to rely  
5 exclusively on request rate increases to address rising costs and infrastructure  
6 investments.

7 **Q: You identified capital expenditures efficiencies and savings. Does the combined  
8 Company's financial plan provide for sufficient capital investment for the utilities?**

9 A. Unequivocally. The improved financial strength of the combined Company provides  
10 sufficient capacity to meet the capital investment by the utilities. In fact, the financial  
11 plan contemplates capital expenditures will exceed \$6 billion over the 2018-2022 time  
12 period. This demonstrates our commitment to fully supporting the utilities' operations  
13 after close of the Merger. Further, as I noted earlier, to reinforce this we have proposed  
14 Merger Commitments and Conditions that include a specific term stating that it will be  
15 the priority of the combined Company's board of directors and executive management to  
16 meet the capital requirements of the utilities. See Application Appendix H, Commitment  
17 No. 48.

18 **Q: Please compare the credit metrics of the combined Company to those of GPE, pre-  
19 Merger.**

20 A. The projected S&P credit metrics for the combined Company are in-line with those of  
21 GPE, pre-Merger and prior to any ratings action in regard to the Initial Transaction.  
22 Specifically, S&P notes that the projected range of FFO/Debt ratio for the combined  
23 Company is approximately 17%-19% over the 2019-2021 period, which is around the

1 midpoint of the benchmark range for the credit rating and very similar to GPE’s stand-  
 2 alone financial measures. S&P indicates that the other key credit metric, the ratio of  
 3 Debt/EBITDA, is expected to hover around 4.4X for the same period<sup>6</sup>, essentially in line  
 4 with the recent historical comparable metric for GPE. Table 1 provides a comparison of  
 5 the key S&P credit metrics for the combined Company, post-Merger, to those of GPE,  
 6 pre-Merger.

7 **Table 1: Combined Company S&P Credit Metrics**  
 8 **– Pre-and Post-Merger<sup>7</sup>**

	Great Plains Energy (Actual / Projected)			Pro-Forma Combined Company (Projected)				
	2015 Actual	2016 Actual	2017 Projected	2018	2019	2020	2021	2022
FFO /Debt	16.4%	18.9%	17.8%	19.4%	18.4%	19.0%	18.6%	18.4%
Debt /EBITDA	4.68	4.33	4.01	4.14	4.38	4.26	4.26	4.12

9  
 10 As shown in Table 1, the key credit metrics for the pro-forma combined Company are  
 11 consistent with, and in some instances slightly better than, those of GPE prior to the  
 12 Merger. The credit metrics for KCP&L, GMO and Westar will not be affected by the  
 13 Merger and will remain at pre-Merger levels, but have already benefitted from S&P’s  
 14 more favorable “outlook”. As discussed by Mr. Bryant, collectively these credit metrics  
 15 inform the rating agencies’ assessment of the financial risk of the companies. As  
 16 discussed by Mr. Bryant, GPE’s financial risk is improved by the redemption of the debt  
 17 secured to finance the Initial Transaction. Overall, the financial risk of the companies is

<sup>6</sup> Under S&P’s credit rating methodology for regulated utilities, S&P assigns a financial risk profile for each company on a six-point scale from “Minimal” to “Highly Leveraged”. A 4.4X Debt/EBITDA is near the lower end of the benchmark range for “Significant” assigned risk profile. With a “Significant” financial risk profile, a utility must have either an “Excellent” or “Strong” business risk profile in order to get either an A- or BBB rating.

<sup>7</sup> Source: Actuals based on GPE standalone results; projections based on combined financial model of GPE and Westar.

1 consistent with pre-Initial Transaction levels, although probable future improvements  
2 were noted. Importantly, the Merger results in an improved business risk profile for the  
3 combined Company as compared to the stand-alone risk profiles of GPE and Westar,  
4 which is consistent with S&P changing its outlook to positive from negative.

5 **Q: How is the combined Company's business risk profile improved by the Merger?**

6 A. The combined Company will have greater size, scale and regulatory diversification. As  
7 noted by Mr. Bryant, the rating agencies highlighted the improvement in business risk as  
8 compared to the stand-alone companies as a benefit of the Merger.

9 **Q: Please compare the capital structure of the combined Company to the capital**  
10 **structures of GPE, pre-Merger.**

11 A: As I noted earlier, the combined Company's initial capital structure will have  
12 significantly more equity than either GPE or Westar stand-alone have historically. As  
13 shown in Table 2, the projected equity ratio of the combined Company remains at  
14 approximately 48% in 2019-2022, after the capital structure is re-balanced. After  
15 rebalancing, this equity ratio is slightly lower than the equity ratios of GPE, pre-Merger,  
16 but as discussed by Mr. Reed, consistent with the range of industry norms for utility  
17 holding companies.

**Table 2: Consolidated Holding Company Equity Ratio – Pre-and Post-Merger<sup>8</sup>**

	Great Plains Energy (Actual / Projected)			Pro-Forma Combined Company (Projected)				
	2015 Actual	2016 Actual	2017 Projected	2018	2019	2020	2021	2022
Equity Ratio	50%	62%	58% <sup>9</sup>	54%	48%	48%	48%	48%

**Q: Please explain the necessity for re-balancing the capital structure of the combined Company.**

**A:** In anticipation of financing the Initial Transaction, GPE issued common equity of approximately \$1.55 billion, net of transaction costs and expenses, long-term debt of \$4.3 billion, and mandatory convertible preferred stock of \$863 million. As discussed in Mr. Bryant’s testimony, the long-term debt and mandatory convertible preferred stock have been redeemed and the remaining net proceeds are reflected as cash on GPE’s balance sheet. The cash relates primarily to the common equity that was issued by GPE which remains outstanding. As a result, once the Merger is completed, the Company will both have excess cash and an equity capitalization of about 59% which is higher than optimal for electric operating and holding companies. Mr. Reed discusses industry norms as it pertains to capital structure.

With regard to the appropriate consolidated holding company capital structure, it is important to recognize that excess cash and/or higher than typical equity is not an efficient deployment of capital. Carrying excess equity increases the combined Company’s cost of capital.

<sup>8</sup> Source: Actuals based on GPE standalone results; projections based on combined financial model of GPE and Westar

<sup>9</sup> Equity ratio reflects common equity issued by GPE to finance Initial Transaction and long-term debt, but does not include debt that was issued to finance acquisition of Westar that has been redeemed or short-term debt.

1 **Q: How does the combined Company plan to achieve a balanced capital structure, post-**  
2 **Merger?**

3 A: First, the combined Company will use the estimated excess cash of about \$1.25 billion, as  
4 well as cash flow from operations, to repurchase approximately 30 million shares of  
5 Holdco stock in the 2018 to 2019 time frame. Following this first share re-purchase, the  
6 current plan is to use free cash flows and issue approximately \$1.1 billion of holding  
7 company debt to re-purchase up to 30 million additional shares. This common equity  
8 repurchase is not expected to occur until 2019 or 2020. The actual amount will depend  
9 on market conditions, changes in tax policy or other factors that may influence the size  
10 and timing of share repurchases. The resulting consolidated equity ratio for the combined  
11 Company of approximately 48% is, as discussed by Mr. Reed, in line with utility holding  
12 companies across the country generally.

13 **Q: Please discuss the combined Company's dividend policy.**

14 A: It was important in restructuring the Initial Transaction that neither GPE's nor Westar's  
15 shareholders experience a dividend reduction and that the combined Company be in a  
16 strong financial position to pay and sustain its dividend. GPE's current dividend policy is  
17 to target a dividend payout ratio (which is the percentage of earnings paid out as  
18 dividends to shareholders) of 60-70%, resulting in a current dividend of \$1.10 per share.  
19 Westar's current dividend is \$1.60 per share. Applying the exchange ratio to this  
20 dividend would result in GPE's shareholders receiving an unacceptable reduced dividend  
21 ( $0.5981 \times \$1.60 = \$0.96/\text{per share}$ ) absent an adjustment to the combined Company's  
22 dividend policy. Accordingly, the Applicants determined that the combined Company's  
23 initial dividend policy should target a dividend payout ratio of 60-70% in order to

1 establish dividends at such a level that at the exchange ratio GPE's current dividend  
2 would be sustained and GPE's shareholders would be kept whole. This will result in an  
3 increase in the dividend for Westar's shareholders. As discussed in the testimony of Mr.  
4 Reed, the target dividend payout ratio of 60-70% for the combined Company is consistent  
5 with industry standards for regulated electric utility holding companies.

6 These decisions will be made consistent with our Merger Commitments and  
7 Conditions, including, importantly, our commitment to the priority of meeting the capital  
8 requirements of the utilities. See Application Appendix H, Commitment No. 48. After  
9 having met these requirements, the utilities will pay customary dividends to Holdco, so it  
10 in turn, can pay dividends to public shareholders. This is also the means of assuring that  
11 utilities' capital structures remain balanced. See Application Appendix H, Commitment  
12 Nos. 11 and 16.

13 **Q: Does the Merger prevent degradation in the financial condition of the combined**  
14 **Company?**

15 **A:** Yes. Not only is the financial condition sustained, but the Merger actually improves it.  
16 The increased size and scale of the combined Company and its more favorable business  
17 risk profile will improve its financial condition relative to the stand-alone companies.  
18 Guggenheim Securities, the financial advisor to Westar, conducted an analysis related to  
19 the benefits of increased size and scale from the perspective of regulated utilities and  
20 their customers. In materials presented to Westar's board of directors in June 2017,  
21 Guggenheim Securities found the following correlations with increased size and scale: 1)  
22 higher earned returns for larger utility holding companies; 2) lower non-fuel O&M costs



1 as a percentage of property, plant and equipment balances for larger utility holding  
2 companies; and 3) lower effective borrowing costs for larger utility holding companies.<sup>10</sup>

3 **Q: Have equity analysts commented on the financial condition of the combined**  
4 **Company, post-Merger?**

5 A: Yes. Equity analysts view the Merger as creating a stronger combined Company, with  
6 more customers, more geographic diversification, no transaction-debt to complete the  
7 Merger, and the prospect for higher earnings growth rates than either Great Plains or  
8 Westar would be able to achieve on a stand-alone basis. For example,

9 Wolfe Research writes:

10 We think the combined entity makes strategic sense and has above  
11 average earnings and dividend growth, supported by a strong credit profile  
12 and quality balance sheet. Further, a share repurchase program that covers  
13 22% of pro forma shares outstanding (60M) will provide upward technical  
14 pressure over the next two years. With the deal pending, we see GXP  
15 currently trading at just below a group average multiple on implied 2019  
16 EPS using the midpoint of the 6-8% growth target. Long-term, we expect  
17 earnings assumptions to prove conservative given considerable synergistic  
18 opportunities. Finally, multiple expansion is also warranted assuming  
19 GXP executes on its targets given the above-average earnings/dividend  
20 growth profile and balance sheet strength.<sup>11</sup>

21 Wells Fargo Securities comments:

22 We are refining our EPS outlook and general thoughts on the GXP/WR  
23 MOE following a more thorough integration of our models. While we  
24 reiterate our Market Perform ratings, we see a potential path to  
25 outperformance assuming reasonable regulatory treatment (approval  
26 process and 2018 rate cases) and solid execution on projected cost  
27 savings.<sup>12</sup>

10 Guggenheim Securities, Board Meeting Discussion Materials, June 12, 2017, at 13.

11 Wolfe Research report on Great Plains Energy, July 10, 2017, at 2.

12 Wells Fargo Securities Equity Research, "GXP/WR: Refining MOE Outlook Following Comprehensive Model Combination," July 11, 2017, at 1.

1 **Q: Will the improved business risk profile and overall financial condition of the**  
2 **combined Company improve its access to capital as compared to GPE and Westar**  
3 **on stand-alone bases?**

4 A: Yes. It is important to recognize that GPE and Westar compete with other companies for  
5 debt and equity capital. As Mr. Bassham described, on stand-alone basis we are small  
6 relative to other utility holding companies. On a combined basis, we possess greater  
7 scale and scope, a more favorable credit outlook, and overall a more attractive  
8 investment. Improving the combined Company's financial condition will enhance its  
9 ability to access capital markets and meet the capital requirements of the utility operating  
10 subsidiaries.

11 **Q: What are your conclusions regarding the financial plan and financial condition of**  
12 **the combined Company?**

13 A: The Applicants have worked together diligently in developing a logical and robust pro  
14 forma five-year financial plan that sets a solid foundation for the go-forward operations  
15 of the combined Company. The significant savings in the financial plan discussed above  
16 will benefit customers both through lower rates than would be possible absent the savings  
17 and by providing the combined Company's utilities the ability to offset cost of service  
18 increases and the cost of needed infrastructure investment, thereby reducing the  
19 dependency of the combined Company on rate relief. This is possible while still planning  
20 to make over \$6 billion of investment in utility infrastructure over the financial planning  
21 period. The financial strength of the combined Company and the benefits of size and  
22 scale that this Merger provides are clear including:

- 1           ▪       The combined Company will have a stronger business risk profile, both in the  
2                   near term and over the longer-term, than either GPE or Westar on a stand-alone  
3                   basis. Contributing to the combined Company’s stronger business risk profile are:  
4                   (1) its more diverse electric utility cash flow sources, (2) a more balanced  
5                   regulatory framework, and (3) a larger customer base than either GPE or Westar  
6                   on a stand-alone basis.
- 7           ▪       The credit metrics and capital structure of the combined Company are expected to  
8                   be consistent with GPE’s credit metrics and capital structure prior to the Initial  
9                   Transaction, in line with the balanced regulatory capital structures of the  
10                  operating utility subsidiaries and industry standards, once adjustments are made to  
11                  rebalance the combined Company’s consolidated capital structure. S&P affirmed  
12                  the current credit ratings for GPE and Westar, and revised the outlook for both  
13                  companies and their operating subsidiaries, Westar, KCP&L and GMO, to  
14                  Positive from Negative, noting that “[s]olid and consistent financial measures  
15                  along with an incrementally stronger business risk profile could lead to higher  
16                  ratings if the companies are able to complete the merger as announced.”<sup>13</sup>
- 17          ▪       Although restructuring the Initial Transaction as an MOE eliminates financial risk  
18                  associated with transaction debt, we still propose financial and ring-fencing  
19                  commitments to assure the Commission and other stakeholders that customers  
20                  have adequate protection from even the possibility that the Merger could result in  
21                  unforeseen incremental financial risk and, in fact, will have greater financial  
22                  protections than they would absent the Merger.

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<sup>13</sup> Ibid, at 3.

- 1           ▪       The Merger results in no additional financial risk, and in fact decreases the risk  
2                    profile of the combined Company, the operating utilities, and their customers.  
3                    The effect of the Merger on the financial condition of the combined Company is  
4                    favorable as compared to GPE's and Westar's stand-alone financial condition.

5                    **IV.     EFFECT OF THE MERGER ON WESTAR'S SHAREHOLDERS**

6   **Q:     What are the benefits of the Merger for current Westar shareholders?**

7   A:     The Merger provides many benefits for Westar shareholders, including: 1) 52.5 percent  
8            ownership in a combined Company that has increased scale and jurisdictional diversity;  
9            2) ownership in a combined Company with enhanced financial strength and the ability to  
10           fund capital investments; 3) enhanced opportunity for the operating utilities to earn closer  
11           to their allowed returns due to operating efficiencies and cost savings created by the  
12           Merger; 4) an increase in dividends due to the adoption of a dividend policy with target  
13           dividend payouts consistent with GPE's existing payout and industry norms, and 5) post-  
14           closing share repurchases to rebalance the capital structure of the new holding company,  
15           all of which leads to 6) the prospect of higher earnings and dividend growth than could be  
16           achieved by Westar as a stand-alone entity, and with less dependence on frequent rate  
17           increases. In addition, the tax-free nature of the Merger allows shareholders to maintain  
18           their present tax position in their investment as the Merger is not a taxable event.

19 **Q:     Have equity analysts commented on the Merger from the perspective of Westar**  
20 **shareholders?**

21 A.     Yes. Equity analysts view the Merger as favorable for Westar shareholders as compared  
22           to the alternative of continuing as a stand-alone entity. For example, the analyst at  
23           Evercore ISI wrote:

1 Still, WR management's argument that the deal they have announced is  
2 superior to stand-alone value with a break-up fee is credible to us. They  
3 also dispute the idea that they should have taken the break-up fee and  
4 sought another deal with a large control premium, citing the position taken  
5 by the KCC in the rejection of the original deal regarding this issue. Even  
6 assuming a \$56 dollar mostly cash transaction might be forthcoming (a  
7 20% control premium to stand-alone value) from another buyer that deal  
8 would still face regulatory risk, and might not be worth more on a tax-  
9 adjusted basis than the value being created through this revised deal. We  
10 see merit to this argument, which is why this deal makes sense to us.<sup>14</sup>  
11

12 Wells Fargo Securities observed:

13 We view the deal as nearly 10% value accretive relative to a stand-alone  
14 case. That said, we previously thought that WR could garner \$56-58/share  
15 in a revised or new deal. Such a deal would not have been without risk,  
16 however, and WR made the regulatory calculation that an MOE with GXP  
17 was a more compelling transaction than a higher premium, higher risk  
18 deal. WR shareholders will also realize a 15% uplift in the dividend upon  
19 close.<sup>15</sup>  
20

21 **Q: Does the Merger require Westar shareholder approval?**

22 **A:** Yes. The Merger cannot go forward absent approval from a simple majority of Westar's  
23 outstanding shares and two-thirds of Great Plains' outstanding shares. These shareholder  
24 votes are expected to occur in the fourth quarter of 2017. Shareholders' approval of the  
25 Merger would be a clear indication that shareholders believe the Merger is positive and in  
26 their interests.

## 27 V. CONCLUSIONS

28 **Q: Please summarize your conclusions.**

29 **A:** The Applicants have developed a logical and robust pro forma five-year financial plan  
30 that sets a solid foundation for the go-forward operations of the combined Company. The

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<sup>14</sup> Evercore ISI, "Raising WR to Outperform, Target \$53. GXP Still Outperform, Target Now \$31,.70," July 11, 2017, at 4.

<sup>15</sup> Wells Fargo Securities Equity Research, "GXP/WR: Refining MOE Outlook Following Comprehensive Model Combination," July 11, 2017, at 1.

1 financial condition of the combined Company will be stronger than the pre-merger stand-  
2 alone entities due to the increased size and scale of the combined Company. The  
3 improvement in the financial condition of the combined Company is achieved with no  
4 transaction related debt or increase in the combined Company's financial risk due to the  
5 way in which the Merger has been structured (*i.e.*, as a Merger of Equals with no  
6 transaction debt and no market or control premium). The capital structure of the  
7 combined Company, after re-balancing takes place, will be in-line with the norm for peer  
8 utility holding companies and with the utility operating companies' balanced capital  
9 structures. Further, the exchange ratio reflects no control premium and is reasonable, and  
10 the customers will benefit from the Merger. As discussed by Messrs. Bassham, Ruelle,  
11 Ives and Reed, retail electric customers will receive timely upfront bill credits, Merger  
12 savings will be reflected in the 2018 rate cases, and in future rate cases, and experience  
13 substantial longer-term benefits from the Merger without incurring additional costs or  
14 risks. Due to the financial strength of the combined Company and the benefits of size  
15 and scale that this Merger provides, this is possible while still planning to make over \$6  
16 billion of investment in utility infrastructure over the financial planning period. The  
17 Merger will also benefit shareholders by improving the combined Company's ability to  
18 achieve competitive financial returns as the operating utilities are better able to earn near  
19 their Commission-authorized returns. While the structure of the Merger eliminates the  
20 financial risks that concerned the Commission in the Initial Transaction, the Applicants  
21 have still proposed financial and ring-fencing protections to assure the Commission and  
22 other stakeholders that customers have adequate protection from even the possibility of  
23 incremental financial risk as a result of the Merger and, in fact, will have greater financial

1           protections than they would absent the Merger. For all of these reasons, I conclude that  
2           the Merger is not detrimental to the public interest from a financial perspective.

3   **Q:   Does that conclude your Direct Testimony?**

4   **A:   Yes, it does.**

**BEFORE THE PUBLIC SERVICE COMMISSION  
OF THE STATE OF MISSOURI**

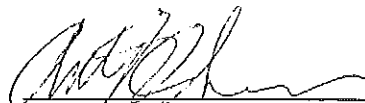
In the Matter of the Application of Great Plains     )  
Energy Incorporated for Approval of its Merger     ) Docket No. EM-2018-0012  
with Westar Energy, Inc.                             )

**AFFIDAVIT OF ANTHONY D. SOMMA**

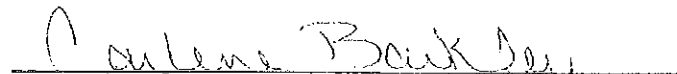
STATE OF KANSAS     )  
                                  ) ss  
COUNTY OF SHAWNEE )

Anthony D. Somma, being first duly sworn on his oath, states:

1. My name is Anthony D. Somma. I work in Topeka, Kansas, and I am employed by Westar Energy, Inc. as Senior Vice President, Chief Financial Officer, and Treasurer.
2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf of Westar Energy, Inc. consisting of twenty-one (21) pages, having been prepared in written form for introduction into evidence in the above-captioned docket.
3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my answers contained in the attached testimony to the questions therein propounded, including any attachments thereto, are true and accurate to the best of my knowledge, information and belief.

  
\_\_\_\_\_  
Anthony D. Somma

Subscribed and sworn before me this <sup>28th</sup> \_\_\_ day of August 2017.

  
\_\_\_\_\_  
Notary Public

My commission expires: 4-18-2021

