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Case No. HR-2011-0241
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BEFORE THE PUBLIC SERVICE COMMISSION

STATE OF MISSOURI

DIRECT TESTIMONY

OF

STEPHEN G. HILL

VEOLIA ENERGY KANSAS CITY, INC.

TABLE OF CONTENTS

DIRECT TESTIMONY

STEPHEN G. HILL

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VEOLIA ENERGY KANSAS CITY, INC.

Introduction/Summary	1
I. Economic Environment	6
II. Capital Structure.....	12
III. Methods of Equity Cost Evaluation.....	15
A. Discounted Cash Flow Model.....	15
B. Capital Asset Pricing Model	24
C. Modified Price-Earnings Ratio Analysis.....	29
D. Market-to-Book Ratio Analysis	33
E. Summary.....	35

Appendix A - Hill Education/Employment History

Appendix B - Fundamental Growth Rate Analysis

Appendix C - Individual Company Growth Rate Analyses

Schedule 1 - Capital Structure

Schedule 2 - DCF Growth Rate Parameters

Schedule 3 - DCF Growth Rates

Schedule 4 - DCF Dividend Yields

Schedule 5 - DCF Cost of Equity Estimates

Schedule 6 - Capital Asset Pricing Model

Schedule 7 - Proof: $EPR < k < ROE$; if $M/B > 1.0$

Schedule 8 - Modified Earnings-Price Ratio

Schedule 9 - Market-to-Book Ratio Analysis

Schedule 10 - Overall Cost of Capital

1 **INTRODUCTION / SUMMARY**

2
3 Q. PLEASE STATE YOUR NAME, OCCUPATION AND ADDRESS.

4 A. My name is Stephen G. Hill. I am self-employed as a financial consultant, and principal
5 of Hill Associates, a consulting firm specializing in financial and economic issues in
6 regulated industries. My business address is P. O. Box 587, Hurricane, West Virginia,
7 25526 (e-mail: hillassociates@gmail.com).

8
9 Q. BRIEFLY, WHAT IS YOUR EDUCATIONAL BACKGROUND?

10 A. After graduating with a Bachelor of Science degree in Chemical Engineering from
11 Auburn University in Auburn, Alabama, I was awarded a scholarship to attend Tulane
12 Graduate School of Business Administration at Tulane University in New Orleans,
13 Louisiana. There I received a Master's Degree in Business Administration. More
14 recently, I have been awarded the professional designation, "Certified Rate of Return
15 Analyst" by the Society of Utility and Regulatory Financial Analysts. This designation is
16 based upon education, experience and the successful completion of a comprehensive
17 examination. I have also been a member of the Board of Directors of that national
18 organization for several years. A more detailed account of my educational background
19 and occupational experience appears in Appendix A.

20
21 Q. HAVE YOU TESTIFIED BEFORE THIS OR OTHER REGULATORY
22 COMMISSIONS?

23 A. Yes, I have testified in this regulatory jurisdiction and, over the past 30 years, I have
24 testified on cost of capital, corporate finance and capital market issues in more than 275
25 regulatory proceedings before the following regulatory bodies: the West Virginia Public
26 Service Commission, the Connecticut Department of Public Utility Control, the
27 Oklahoma State Corporation Commission, the Public Utilities Commission of the State
28 of California, the Pennsylvania Public Utilities Commission, the Maryland Public Service
29 Commission, the Public Utilities Commission of the State of Minnesota, the Ohio Public

1 Utilities Commission, the Insurance Commissioner of the State of Texas, the North
2 Carolina Insurance Commissioner, the Rhode Island Public Utilities Commission, the
3 City Council of Austin, Texas, the Texas Railroad Commission, the Arizona Corporation
4 Commission, the South Carolina Public Service Commission, the Public Utilities
5 Commission of the State of Hawaii, the New Mexico Corporation Commission, the State
6 of Washington Utilities and Transportation Commission, the Georgia Public Service
7 Commission, the Public Service Commission of Utah, the Kentucky Public Utilities
8 Commission, the Illinois Commerce Commission, the Kansas Corporation Commission,
9 the Indiana Utility Regulatory Commission, the Virginia Corporation Commission, the
10 Montana Public Service Commission, the Public Service Commission of the State of
11 Maine, the Public Service Commission of Wisconsin, the Vermont Public Service Board,
12 the Federal Communications Commission and the Federal Energy Regulatory
13 Commission. I have also testified before the West Virginia Air Pollution Control
14 Commission regarding appropriate pollution control technology and its financial impact
15 on the company under review and have been an advisor to the Arizona Corporation
16 Commission on matters of utility finance.

17
18 O. ON BEHALF OF WHOM ARE YOU TESTIFYING IN THIS PROCEEDING?

19 A. I am testifying on behalf of the applicant in this proceeding, Veolia Energy Kansas City,
20 Inc. (Veolia, the Company). The Company is a subsidiary of Thermal North America,
21 Inc. (TNAI, the intermediate parent), which is a direct subsidiary of Veolia Energy North
22 America Holdings, Inc. (VENAH, the parent). VENAH, in turn, is a division of Veolia
23 Environment (NYSE: VE), a multi-national corporation, headquartered in France that
24 specializes in four areas: water, energy, transportation and environmental services.

25
26 Q. CAN YOU BRIEFLY DESCRIBE THE REGULATED OPERATIONS OF VEOLIA
27 ENERGY KANSAS CITY?

28 A. Veolia Energy Kansas City provides steam to customers in the downtown loop area of
29 Kansas City, Missouri. Veolia Energy Missouri, Inc., a sister company, supplies chilled

1 water to customers in the same area, but that service is not regulated. The primary heat-
2 generation facility, which is coal-fired, is Veolia's Grand Avenue Station, which has the
3 capacity to produce 1,260 Mlbs/hr of steam. Additional natural gas-fired capacity is
4 available to support reliable service. Veolia sells steam to customers in downtown
5 Kansas City.

6
7 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

8 A. I have been retained by the Company to present a cost of capital analysis for its regulated
9 steam heating utility operations in Kansas City, Missouri. As part of my analysis, I will
10 recommend and testify to the overall rate of return that I believe should be utilized in
11 determining regulated rates for the steam heating operations of the Company in this
12 proceeding.

13
14 Q. MR. HILL, PRIOR TO YOUR TESTIMONY IN THIS PROCEEDING, HAVE YOU
15 EVER TESTIFIED ON BEHALF OF A UTILITY IN A REGULATED RATE
16 PROCEEDING?

17 A. Yes. I have testified previously on behalf of this utility. However, the vast majority of
18 my prior testimony has been on behalf of public service commissions, consumer
19 advocates or state attorneys general, i.e., representing regulatory/ratepayer interests.

20
21 Q. IS YOUR COST OF EQUITY RECOMMENDATION IN THIS PROCEEDING ANY
22 DIFFERENT FROM WHAT IT WOULD BE IF YOU WERE TESTIFYING FOR
23 REGULATORY INTERESTS?

24 A. No. As I will explain in more detail subsequently, in my opinion a reasonable proxy for
25 the utility operations of Veolia is the market-based cost of capital of gas distribution
26 utility operations. In determining the cost of equity appropriate for Veolia, my analytical
27 methods used in estimating the cost of equity capital for the Company are no different
28 than they would be for any other client.

29

1 Q. HAVE YOU PREPARED SCHEDULES IN SUPPORT OF YOUR TESTIMONY?

2 A. Yes. Attached to this testimony are 10 Schedules that provide the analytical support for
3 the conclusions reached regarding the forward-looking overall cost of capital for Veolia's
4 steam heating utility operations presented in the body of this testimony. Also, I have
5 attached three Appendices ("A" through "C"), which contain additional detail regarding
6 certain aspects of my narrative testimony in this proceeding. These Schedules and
7 Appendices were prepared by me and are correct to the best of my knowledge and belief.

8
9 Q. PLEASE SUMMARIZE YOUR TESTIMONY AND FINDINGS CONCERNING THE
10 RATE OF RETURN THAT SHOULD BE UTILIZED IN SETTING RATES FOR
11 VEOLIA'S UTILITY OPERATIONS IN THIS PROCEEDING.

12 A. My testimony is organized into three sections. First, I discuss the cost of capital standard
13 as a measure of the return to be allowed for regulated industries, and review the current
14 economic environment in which the equity return estimate is made. Second, I review the
15 Company's actual capital structure in comparison to capital structures employed by the
16 energy utility industry, generally.

17 Third, I evaluate the cost of equity capital for similar-risk operations using
18 Discounted Cash Flow (DCF), Capital Asset Pricing Model (CAPM), Modified Earnings-
19 Price Ratio (MEPR), and Market-to-Book Ratio (MTB) analyses.

20 I have estimated the equity capital cost of gas distribution utility operations
21 similar in operating (business) risk to those of the Company to be in the range of 8.75%
22 to 9.25%. As I explain in more detail in the body of my testimony, Veolia's actual
23 capital structure is not reliable for ratemaking purposes and I am recommending the use
24 of a capitalization similar to that of the energy utility industry in general. That capital
25 structure contains 48.0% common equity and 52.0% long-term debt. Also, the
26 Company's parent, VENA, has a bond rating of "BBB", which is below the average
27 bond rating of the gas distribution utility companies used to estimate the cost of equity
28 capital (between "A" and "A-"). Therefore, a reasonable estimate of the current cost of
29 equity capital for the Company would be at the upper end of a range of equity costs

1 appropriate for the sample group—9.25%. Utilizing a 9.25% equity cost rate with a
2 current marginal cost rate of long-term utility debt, and the industry-average capital
3 structure noted above, produces an after-tax overall cost of capital for Veolia’s utility
4 operations of 7.63% (see Schedule 9). That after-tax overall return, assuming the
5 Company experiences prospectively a combined Federal and State income tax rate of
6 40%, will afford the Company an opportunity to attain a pre-tax interest coverage level of
7 3.32 times.

8
9 Q. WHY SHOULD THE COST OF CAPITAL SERVE AS A BASIS FOR THE PROPER
10 ALLOWED RATE OF RETURN FOR A REGULATED FIRM?

11 A. The Supreme Court of the United States has established, as a guide to assessing an
12 appropriate level of profitability for regulated operations, that investors in such firms are
13 to be given an opportunity to earn returns that are sufficient to attract capital and are
14 comparable to returns investors would expect in the unregulated sector for assuming the
15 same degree of risk. The Bluefield and Hope cases provide the seminal decisions.
16 Bluefield Water Works v. PSC, 262 US 679 (1923); FPC v. Hope Natural Gas Company,
17 320 US 591 (1944). These criteria were restated in the Permian Basin Area Rate Cases,
18 390 US 747 (1968). However, the Court also makes quite clear in Hope that regulation
19 does not guarantee profitability and, in Permian Basin that, while investor interests
20 (profitability) are certainly pertinent to setting adequate rates, those interests do not
21 exhaust the relevant considerations.

22 As a starting point in the rate-setting process, then, the cost of capital of a
23 regulated firm represents the return investors could expect from other investments, while
24 assuming no more and no less risk. Since financial theory holds that investors will not
25 provide capital for a particular investment unless that investment is expected to yield
26 their opportunity cost of capital, the correspondence of the cost of capital with the
27 Court’s guidelines for appropriate earnings is clear.

28
29 **I. ECONOMIC ENVIRONMENT**

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Q. WHY IS IT IMPORTANT TO REVIEW THE ECONOMIC ENVIRONMENT IN WHICH AN EQUITY COST ESTIMATE IS MADE?

A. The cost of equity capital is an expectational, or *ex ante*, concept. In seeking to estimate the cost of equity capital of a firm, it is necessary to gauge investor expectations with regard to the relative risk and return of that firm, as well as that for the particular risk-class of investments in which that firm resides. Because this exercise is, necessarily, based on understanding and accurately assessing investor expectations, a review of the larger economic environment within which the investor makes his or her decision is most important. Investor expectations regarding the strength of the U.S. economy, the direction of interest rates and the level of inflation (factors that are determinative of capital costs) are key building blocks in the investment decision. Those factors should be reviewed by the analyst and the regulatory body in order to assess accurately investors' required return—the cost of equity capital.

Q. WHAT ARE THE INDICATIONS WITH REGARD TO THE COST OF CAPITAL IN THE CURRENT MARKET ENVIRONMENT?

A. Although two years have passed since the events of late 2008 and early 2009, any review of the current economic environment and the current cost of capital must take into account what was the most significant disruption in the financial markets since the Great Depression in the 1930s. In the tumultuous economic environment that existed during the third and fourth quarters of 2008 and early 2009, the signals with regard to the cost of capital were, unsurprisingly, difficult to discern. Stock prices fell dramatically, increasing dividend yields, which would indicate increasing capital costs if expected growth rates were constant. However, fundamental indicators of capital cost rates—long-term U.S. Treasury bond yields—declined, signaling that investors actually required and expected lower returns during that difficult economic time.

As shown in Chart I below, although there have been wide fluctuations in *short-term* interest rate levels since 2002 as the Federal Reserve Board (the Fed) raised and

1 lowered the Federal Funds rate to slow down and encourage (respectively) economic
2 growth, *long-term* interest rates ranged from 4.5% to 5.5% over most of that time, with a
3 slow downward trend. However, as a result of that 2008/2009 economic downturn, long-
4 term Treasury bond yields dipped, for a time, below the lower end of that historical range
5 as investors turned to bonds as a safe haven. However, as the economic downturn
6 moderated and a modest recovery began to appear, long-term T-bond yields have
7 returned to their historical trend. According to the most recent Federal Reserve Statistical
8 Release H.15, the average 20-year T-Bond yield in January, 2011 was 4.42%.¹

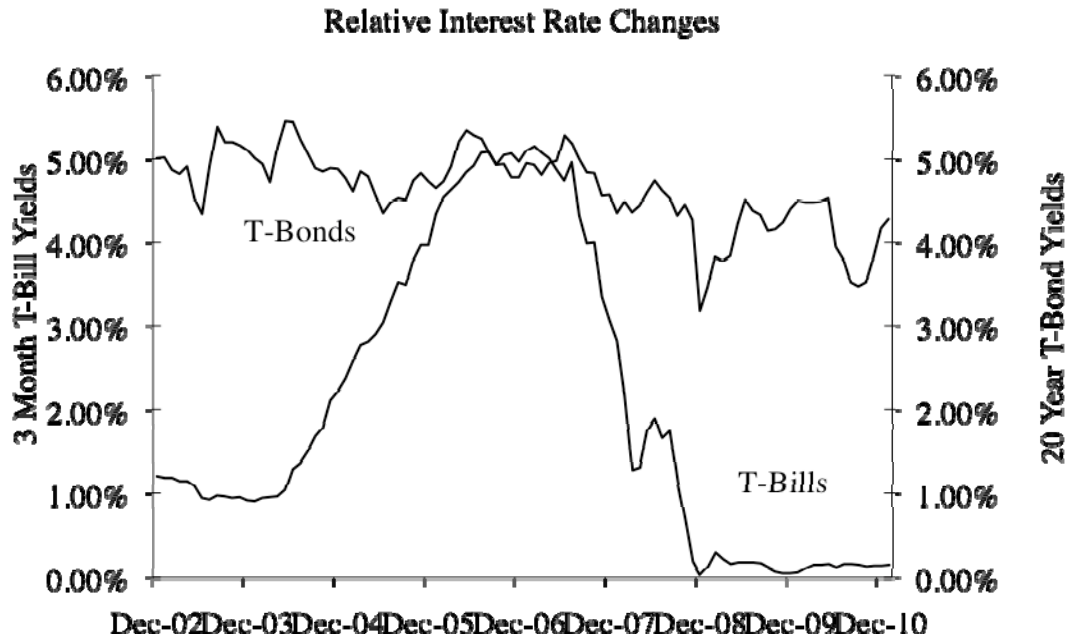
9 The interest rate data in Chart I also indicate that the Fed lowered short-term
10 interest rates to near zero to attempt to lessen the impact of the recession and, continues
11 to maintain that very accommodative stance regarding monetary policy, with short-term
12 T-Bills yielding below 1%. As a result, fundamental long-term capital costs have not
13 increased as a result the recent financial crisis and, in fact, currently indicate a
14 continuation of the long-term downward trend in capital costs begun prior to the financial
15 crisis.

16

¹ <http://www.federalreserve.gov/Releases/H15/Current/>, March 21, 2011.

1

Chart I.



2

Data from Federal Reserve Statistical Release H.15

3

4

Because the market for U.S. Treasury securities remained liquid throughout the 2008/09 financial crisis and because the liquidity crisis existing during that crisis has subsided, it is reasonable to believe that the recent yields (approximately 4.3%) on long-term Treasuries are representative of investors' current long-term risk-free return expectations. Therefore, this fundamental building block of capital costs (long-term T-bond yields) provides an indication that in the current economic environment, capital costs are somewhat lower than they were prior to the economic troubles of late 2008 and early 2009.

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However, it is also important to note that a review of recent bond yield history indicates that declining yields was not the case with corporate bonds. Following the demise of Lehman Brothers and the devolution of the financial community in the U.S. and abroad due to enormous debt obligations related to mortgage-back securities and credit default swaps—even with the commitment of government support of the successor financial institutions—there was a temporary lack of liquidity in the corporate sector of the bond market. The banks, investment brokerage firms, and other institutional

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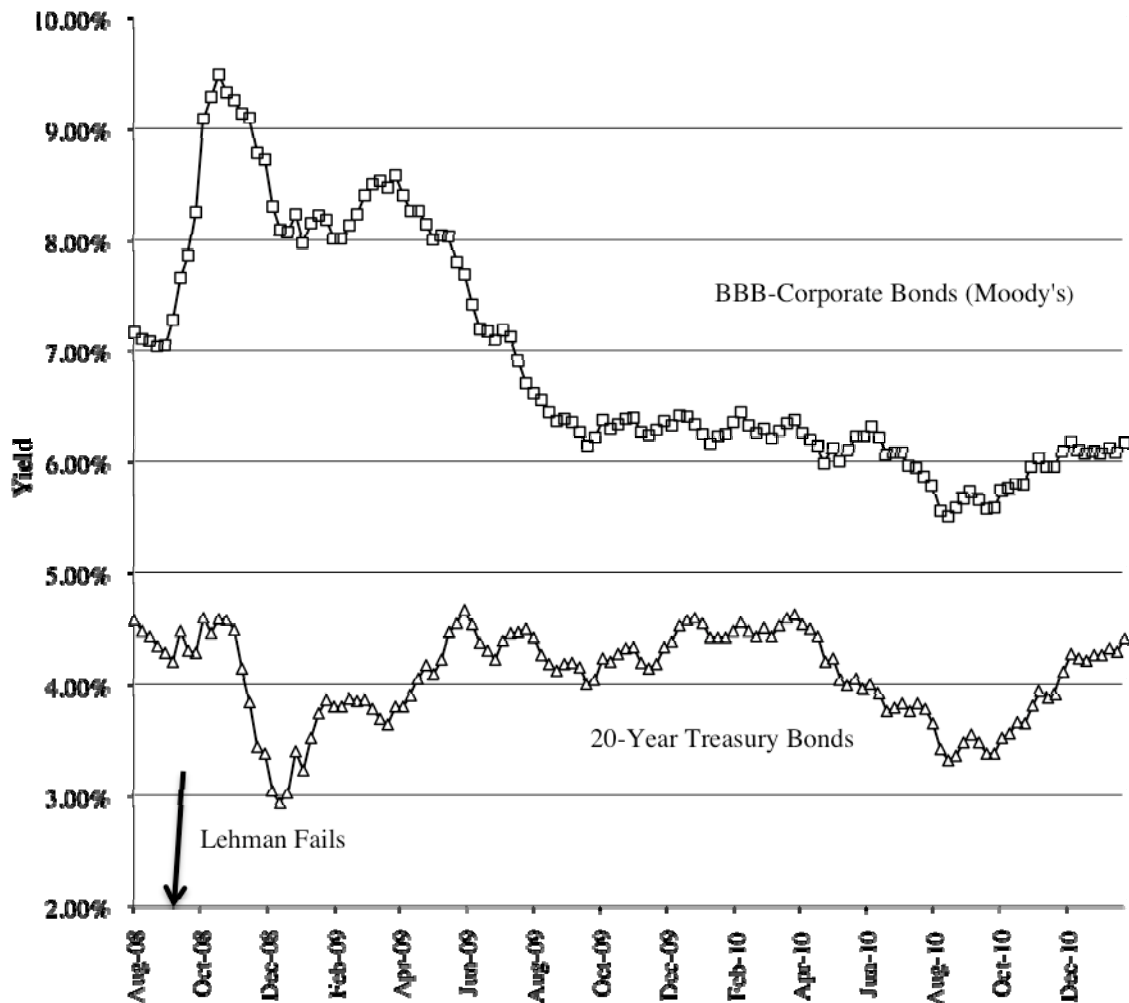
1 investors were holding on to capital in order to shore up their own balance sheets rather
2 than re-injecting those monies into the financial system through lending (buying
3 corporate debt). As a result, even though the Fed was driving down short-term Treasury
4 rates to provide additional liquidity for the economy in general, that liquidity was not
5 passed through to the corporate bond market and, with a lack of capital supply, corporate
6 bond yields increased in late 2008 and early 2009. The relative movement of Baa-rated
7 corporate bond yields and U.S. Treasury yields is shown in Chart II, on the next page.

8
9

Chart II

10

Financial Crisis: Bond Yield Changes



11

1 Following the failure of Lehman Brothers, as the full extent of the debt/derivative
2 risk overhang in the financial industry became known, BBB-rated corporate bond yields
3 began to increase, even as long-term Treasury yields remained relatively steady at about
4 4.5%. According to the database of the Federal Reserve, BBB-rated corporate bond
5 yields rose dramatically by 250 basis points as the risk of default, and the nervousness of
6 investors increased.

7 As liquidity began to be restored to the bond markets, initially through direct
8 government intervention and subsequently through the return of modestly positive
9 economic growth, corporate bond yields have declined substantially from the highs
10 established in the Fall of 2008. More recently, investors' concerns have eased, the stock
11 market has rebounded (recently exceeding the 12,000 mark), and corporate bond yields
12 have declined below pre-crisis levels. Also, as noted above, long-term Treasury bond
13 yields have increased from their lowest point established by a flight to quality at the end
14 of 2008, and have re-established yield levels that existed prior to the financial crisis. As a
15 result, the yield spread differential between corporate bonds and long-term Treasury
16 securities has now declined to a level *below* that experienced in the year prior to the 2008
17 financial crisis. Therefore, because both the absolute level of the risk-free rate and the
18 yield spread between Treasury bonds and corporate bonds have declined since the
19 financial crisis, the concern that the 2008/09 financial crisis implies continuing financial
20 difficulty for utilities is an incorrect assessment. In terms of relative capital costs the
21 broad economic environment currently is more benign than it was prior to the financial
22 crisis—capital costs are lower—and, thus, more favorable for capital intensive industries
23 like utilities.

24 On balance, then, the fixed-income data available in the financial marketplace
25 indicate that while there were technical difficulties in the corporate bond market that
26 drove up yields for a period of time, those difficulties have not proven to be a long-term
27 phenomenon and the high yields experienced in the latter part of 2008 and early 2009 do
28 not represent investors' long-term expectations. Those data also indicate that investors'
29 required return for a risk-free investment remains low by historical standards—around

1 4.3%. Therefore, the bond yield data available in the market place indicates that the risk-
2 free rate of return, a fundamental element of all capital costs has declined from pre-crisis
3 levels, corporate bond yields have declined well below pre-crisis levels, which indicate a
4 lower cost of capital in the current economic environment.

5
6 Q. WHAT IS THE CURRENT EXPECTATION WITH REGARD TO THE ECONOMY
7 AND INTEREST RATES?

8 A. As Value Line notes in its most recent Quarterly Review, the current expectation for the
9 U.S. economy is that recovery from the recent economic recession is likely to be slow,
10 but the economy will eventually expand at a moderate pace with the aid of
11 accommodative Federal Reserve credit policy. Moreover, the Fed is expected to keep
12 interest rates low until the economic recovery becomes more robust.

13
14 **Economic Growth:** As noted, the pace of business activity
15 has stepped up a notch in the past three months, and instead
16 of looking at GDP growth on the order of 2.0%-2.5% this
17 year, as we had been, our forecast is now in the 3.0%-3.5%
18 range. The recent forth-quarter GDP improvement of 3.2%
19 will probably be representative of the average quarterly
20 increase in 2011 [Chart omitted], although the current
21 period is likely to exceed that figure.... We think that an
22 average growth rate of 3.3%-3.5% will be in place through
23 2014-2016, with no more than some incremental gyrations
24 along the way.

25
26 **Inflation:** Three months ago, we opined “here, the outlook
27 is good, if one’s focus is strictly inflation, but less hopeful,
28 if we allow for the risks of deflation.” Now, the risks have
29 been shifted. Data on producer (wholesale) and consumer
30 prices show selective pricing pressures starting to emerge.
31 That is especially so for oil and food. What’s more, we’re
32 seeing increases in commodity prices (i.e., copper and
33 cotton) and in semi-finished products (i.e., aluminum and
34 steel). Inflation is not a major worry as yet, particularly
35 with regard to so-called core inflation (i.e., prices outside of
36 energy and food), while wage inflation is muted. In fact,
37 the selective risk in prices seen so far is actually good news
38 in the sense that deflation seems on the wane as a potential

1 risk [Chart omitted]. (The Value Line Investment Survey,
2 *Selection & Opinion*, February 25, 2011, pp. 2373-4.)

3
4 In that most recent Quarterly Economic Review, cited above, Value Line projects
5 long-term Treasury bond rates will average 4.6% through 2011 and 4.9% in 2012.
6 According to Value Line's *Selection and Opinion*, 30-year Treasury bond yields have
7 averaged 4.64% over the most recent six weeks.² Therefore, the indicated expectation
8 with regard to long-term interest rates is that they expected move somewhat higher in the
9 future, provided the economic recovery continues to advance at a moderate pace. Simply
10 put, due to the moderate pace of the economy and low core inflation, capital costs are low
11 and are expected to remain low until the economy shows more rapid growth, at which
12 time interest rates and capital costs are expected to increase moderately.

13
14 Q. IS IT REASONABLE TO CONCLUDE THAT UTILITY INVESTORS ARE AWARE
15 OF THE EXPECTATIONS FOR SOMEWHAT HIGHER INTEREST RATES IN THE
16 FUTURE, AND HAVE REACTED TO THAT NEWS?

17 A. Yes. A widely accepted tenet of modern finance is that U.S. capital markets are efficient
18 in quickly assimilating into stock prices news that impacts stock valuation. Higher
19 interest rates have been forecast for some time and, it is reasonable to believe, utility
20 investors have incorporated that expectation into the stock prices they are willing to
21 provide for utility stocks. Therefore, when estimating the cost of equity capital it is
22 necessary to consider current interest rate levels, not projected levels, because current
23 interest rates best represent investors' current expectations for the future.

24
25 **II. CAPITAL STRUCTURE**

26
27 Q. ACCORDING TO ITS BOOKS OF ACCOUNT, HOW IS VEOLIA CAPITALIZED?

² The Value Line Investment Survey, *Selection & Opinion*, "Selected Yields," 2/11/11 through 3/18/11.

1 A. As shown on page 1 of Schedule 1 attached to my testimony, at year-end for the last two
2 years, Veolia had a capital structure with between 50% and 60% common equity, when
3 goodwill is removed from the common equity balances.³ However, that capital structure
4 is not appropriate for ratemaking consideration for several reasons.

5 First, the Company is a rather small subsidiary of a much larger company and, as
6 such, its capital structure is not “market-based” as would be the capitalization of a
7 publicly traded entity. Second, the capitalization of small subsidiaries of larger
8 companies can be the result of accounting decisions that are influenced by other
9 overarching corporate objectives that may not be germane to the appropriate financial
10 mix relative to the business risk of that small subsidiary. Third, the debt that appears on
11 the book of account for Veolia is a loan from a large customer (a hospital) that will
12 enable the Company to build a pipeline to service that customer. Therefore, that capital
13 does not represent investor-supplied capital that should receive a return supplied by
14 ratepayers. Absent that debt, the Company would have a 100% common equity ratio—
15 substantially above energy industry averages and not suitable for ratemaking purposes.

16 Page 2 of Schedule 2 shows that VENA’s (the Company’s parent company)
17 consolidated capital structure over the last two years has equity balances that approximate
18 the goodwill appearing on its balance sheet. While not all of VENA’s subsidiaries are
19 utility operations, eliminating goodwill from common equity balances (a normal
20 treatment for regulatory purposes), produces a ratemaking capital structure with common
21 equity balances near zero. This, too, is an unacceptable ratemaking capital structure that
22 would be too risky for the Company and is not representative of the manner in which
23 energy utilities are capitalized in today’s markets.

24
25 Q. HOW ARE ENERGY UTILITIES CAPITALIZED TODAY?

³ “Goodwill” represents the difference between the purchase price of an asset and its book value. For ratemaking purposes, because rates are based on depreciated book value, goodwill is usually removed from common equity balances when calculating capital structures that support rate base (book value) investment.

1 A. Page 3 of Schedule 1 shows that the recent average common equity ratio of the gas
2 industry (distribution and integrated companies) is approximately 49.5% of total capital.
3 Also, the average capital structure of the gas distribution utilities used as a proxy to
4 model the Company's cost of equity capital is similar, at 49% of total capital.

5 Page 4 of Schedule 1 shows that the current average common equity ratio of the
6 electric utility industry is 47.3%, and the average common equity ratio for the
7 combination gas and electric utility industry is 45.2% of total capital. The overall
8 average common equity ratio for the entire electric industry, then, is 46.0% of total
9 capital.

10

11 Q. WHAT ARE THE REGULATORY OPTIONS WITH REGARD TO DETERMINING A
12 RATEMAKING CAPITAL STRUCTURE?

13 A. There are two options. First, the actual capital structure can be used to calculate the
14 overall cost of capital. That is the preferred option in that it is more likely to produce
15 rates that mirror the firm's actual costs—a primary goal of regulation.

16 However, when the actual capital structure for a firm is not appropriate for
17 ratemaking, as is the case with the Company in this proceeding, the second regulatory
18 treatment is to use a hypothetical or imputed capital structure, which balances the
19 interests of the Company and its ratepayers by recognizing in rates the manner in which
20 other market-traded utility companies are capitalized.

21 In the Company's last rate proceeding, Case No. HR-2008-0300, the Missouri
22 Commission Staff recommended the use of the average capital structure of the proxy
23 group of gas distributors used to estimate the cost of equity capital, as the basis for
24 determining the overall cost of capital for the Company. I believe that is a reasonable
25 approach in this instance.

26

27 Q. WHAT IS YOUR RECOMMENDATION WITH REGARD TO THE CAPITAL
28 STRUCTURE THAT SHOULD BE USED IN DETERMINING THE OVERALL
29 CAPITAL COSTS TO BE USED IN SETTING RATES IN THIS PROCEEDING?

1 A. I believe a ratemaking capital structure based on the average capital structures currently
2 existing for market traded energy utilities (46% for electric utilities and 49% for gas
3 utilities) would provide a reasonable basis for setting rates for Veolia's utility operations
4 in Kansas City. For purposes of determining the overall cost of capital in this
5 proceeding, then, I will use a ratemaking capital structure consisting of 48.0% common
6 equity and 52.0% long-term debt.

7

8 Q. WHAT VALUE DID YOU USE FOR THE COST OF DEBT?

9 A. I am recommending that the current average yield on BBB-rated long-term utility debt be
10 used as the debt cost rate in this proceeding. The six most recent editions of Value Line's
11 *Selection & Opinion* (February 2, 2011 through March 18, 2011) indicate an average
12 yield on BBB-rated 20 to 30-year debt of 6.13%. I will use that value as the Company's
13 imputed cost of long-term debt.⁴

14

15 Q. DOES THIS CONCLUDE YOUR DISCUSSION OF CAPITAL STRUCTURE
16 ISSUES?

17 A. Yes, it does.

18

19 **III. METHODS OF EQUITY COST EVALUATION**

20

21 **A. DISCOUNTED CASH FLOW MODEL**

22

23 Q. PLEASE DESCRIBE THE DISCOUNTED CASH FLOW (DCF) MODEL YOU USED
24 TO ARRIVE AT AN ESTIMATE OF THE COST RATE OF COMMON EQUITY
25 CAPITAL FOR THE COMPANY IN THIS PROCEEDING.

26 A. The DCF model relies on the equivalence of the market price of the stock (P) with the

⁴ In the Commission Staff Report in the Company's last rate proceeding, the Staff estimated the average debt cost of the sample group of gas distributors as a proxy for the Company's debt cost rate. While that is certainly a legitimate alternative approach, I believe the use of a widely-published recent average yield for BBB-rated utility debt is a more straightforward methodology.

1 present value of the cash flows investors expect from the stock, and assumes that the
2 percentage rate which discounts the future cash flows (dividends) to the present value
3 (the stock price) equals the cost of capital. The total return to the investor, which equals
4 the required return according to this theory, is the sum of the dividend yield and the
5 expected growth rate in the dividend.

6 The theory is represented by the equation,

7

$$8 \qquad \qquad \qquad k = D/P + g, \qquad \qquad \qquad (1)$$

9

10 where “k” is the equity capitalization rate (cost of equity, required return), “D/P” is the
11 dividend yield (dividend divided by the stock price) and “g” is the expected sustainable
12 growth rate.

13

14 Q. WHAT GROWTH RATE (g) DID YOU ADOPT IN DEVELOPING YOUR DCF COST
15 OF COMMON EQUITY FOR THE GAS UTILITIES?

16 A. The growth rate variable in the traditional DCF model is quantified, theoretically, as the
17 dividend growth rate investors expect to continue into the indefinite future. The DCF
18 model is actually derived by 1) considering the dividend a growing perpetuity, that is, a
19 payment to the stockholder which grows at a constant rate indefinitely, and 2) calculating
20 the present value (the current stock price) of that perpetuity. The model also assumes that
21 the company whose equity cost is to be measured exists in a steady state environment,
22 i.e., the payout ratio and the expected return are constant and the earnings, dividends,
23 book value and stock price all grow at the same rate, forever.

24 While that assumption seems unrealistic because, in the short term, growth rates
25 in those parameters (dividends, earnings and book value) can be quite different, over the
26 long term it has proven to be true. For example, according to Value Line’s published
27 year-by-year retrospective of the Dow Jones Industrials Index (DJI) from 1920 through
28 2005, the average earnings, dividend and book value growth rates for the companies in

1 the DJI over that time period were 5.3%, 4.9% and 5.2%.⁵ For utility companies, over
2 the long term, average growth rates in earnings, dividends and book value are even
3 closer. Moody's Public Utility Manual reports that, between 1947 and 1999,⁶ average
4 growth in earnings, dividend and book value growth of Moody's Electric Utilities was
5 3.34%, 3.22% and 3.66%, respectively. Therefore, the fundamental DCF assumption that
6 earnings, dividends and book value are expected to grow, over the long-term, at the same
7 sustainable rate of growth is reasonable and is an accurate representation of how firms
8 actually grow over time.

9 However, even though the long-term fundamental assumptions of the DCF have
10 proven to be sound, as with all mathematical models of real-world phenomena, the DCF
11 theory does not precisely "track" reality in the shorter term. Payout ratios and expected
12 equity returns as well as earnings and dividend growth rates do change over the short-
13 term. Therefore, in order to properly apply the DCF model to any real-world situation
14 and, in this case, to find the long-term sustainable growth rate called for in the DCF
15 theory, it is essential to understand the determinants of long-run expected dividend
16 growth.

17
18 Q. CAN YOU PROVIDE AN EXAMPLE TO ILLUSTRATE THE DETERMINANTS OF
19 LONG-RUN EXPECTED DIVIDEND GROWTH?

20 A. Yes, in Appendix B, I provide an example of the determinants of a sustainable growth
21 rate on which to base a reliable DCF estimate. In addition, in Appendix B, I show how
22 reliance on earnings or dividend growth rates alone, absent an examination of the
23 underlying determinants of long-run dividend growth, can produce inaccurate DCF
24 results.

25
26 Q. HOW HAVE YOU DEVELOPED AN ESTIMATE OF THE EXPECTED GROWTH
27 RATE FOR THE DCF MODEL?

⁵ www.valueline.com, Dow Jones Long Term Chart (PDF)

⁶ Moody's ceased publication of its Public Utility Manual in 2001.

1 A. While I have calculated both the historical and projected sustainable growth rates for a
2 sample of utility firms with similar risk to Veolia, I have relied on other growth rate
3 indicators as well. To estimate an appropriate DCF growth rate, I have also relied on
4 published data regarding both historical and projected growth rates in earnings,
5 dividends, and book value for the sample group of utility companies. Recall that DCF
6 theory assumes that earnings, dividends and book value all grow at the same rate.
7 Through an examination of all of those data, which are available to and used by investors,
8 I estimate investors' long-term growth rate expectations. To that long-term growth rate
9 estimate, I add any additional growth that is attributable to investors' expectations
10 regarding the on-going sale of stock for each of the companies under review.

11
12 Q. WHY HAVE YOU USED THE TECHNIQUE OF ANALYZING THE MARKET
13 DATA OF SEVERAL COMPANIES?

14 A. I have used the "similar sample group" approach to cost of capital analysis because it
15 yields a more accurate determination of the cost of equity capital than does the analysis
16 of the data of one individual company. Any form of analysis, in which the result is an
17 estimate, such as growth in the DCF model, is subject to measurement error, i.e., error
18 induced by the measurement of a particular parameter or by variations in the estimate of
19 the technique chosen. When the technique is applied to only one observation (e.g.,
20 estimating the DCF growth rate for a single company) the estimate is referred to,
21 statistically, as having "zero degrees of freedom." This means, simply, that there is no
22 way of knowing if any observed change in the growth rate estimate is due to
23 measurement error or to an actual change in the cost of capital. The degrees of freedom
24 can be increased and exposure to measurement error reduced by applying any given
25 estimation technique to a sample of companies rather than one single company.
26 Therefore, by analyzing a group of firms with similar characteristics, the estimated value
27 (the growth rate and the resultant cost of capital) is more likely to equal the "true" value
28 for that type of operation.

29

1 Q. HOW WERE THE SAMPLE COMPANIES SELECTED?

2 A. In selecting a sample of gas distribution firms to analyze, I screened all the gas
3 distribution firms followed by Value Line. I selected companies from that group that had
4 a continuous financial history and had approximately 50% of revenues generated by gas
5 distribution operations.⁷ In addition, I eliminated companies that were in the process of
6 merging or being acquired, or companies that had recently omitted dividends. The data
7 for the gas sample group were obtained from A. G. Edwards Natural Gas Industry
8 Summary Data, December 31, 2020, the Value Line Investment Survey, *Ratings and*
9 *Reports*, March 11, 2011, and A.U.S. Utility Reports, March 2011.

10 The companies included in the similar-risk sample group in this proceeding are
11 AGL Resources (ATG), Atmos Energy Corporation (ATO), Laclede Group (LG), Nicor,
12 Inc. (GAS), NiSource (NI), Northwest Natural Gas (NWNNG), Piedmont Natural Gas
13 Company (PNY), South Jersey Industries (SJI), Southwest Gas (SWX) and WGL
14 Holdings (WGL). [Note: In the Schedules accompanying this testimony, the sample
15 group companies are referred to by their stock ticker symbols.]
16

17 Q. HOW HAVE YOU CALCULATED THE DCF GROWTH RATES FOR THE SAMPLE
18 OF COMPARABLE COMPANIES?

19 A. Schedule 2 pages 1 through 4, shows the retention ratios, equity returns, sustainable
20 growth rates, book values per share and number of shares outstanding for the comparable
21 companies for the past five years. Also included in the information presented in
22 Schedule 2, are Value Line's projected 2011, 2012 and 2014-2016 values for equity
23 return, retention ratio, book value growth rates and number of shares outstanding.

24 In evaluating these data, I first calculate the five-year average sustainable growth
25 rate, which is the product of the earned return on equity (r) and the ratio of earnings
26 retained within the firm (b). For example, Schedule 2, page 1, shows that the five-year
27 average sustainable growth rate for AGL Resources (AGL) is 5.24%. The simple five-

⁷ Many of the gas distributors have recently added energy merchant functions to their operations, lowering the percentage of revenues provided by regulated utility operations and increasing overall investment risk.

1 year average sustainable growth value is used as a benchmark against which I measure
2 the company's most recent growth rate trends. Recent growth rate trends are more
3 investor-influencing than are simple historical averages. Continuing to focus on AGL, we
4 see that sustainable growth in 2010 was 5.33%—very close to the average growth for the
5 five-year period. That recent historical data, then, indicate a stable growth rate trend. By
6 the 2014-2016 period, Value Line projects AGL's sustainable growth will reach a level
7 above the recent five-year average—about 6%. These forward-looking data indicate that
8 investors expect AGL to grow at a rate in the future greater than the growth rate that has
9 existed, on average, over the past five years.

10 At this point I should note that, while the five-year projections are given
11 consideration in estimating a proper growth rate because they are available to and are
12 used by investors, they are not given sole consideration. Without reviewing all the data
13 available to investors, both projected and historic, sole reliance on projected information
14 may be misleading. Value Line readily acknowledges to its subscribers the subjectivity
15 necessarily present in estimates of the future:

16
17 "We have greater confidence in our year-ahead ranking
18 system, which is based on proven price and earnings
19 momentum, than in 3- to 5-year projections." (Value Line
20 Investment Survey, Selection and Opinion, June 7, 1991,
21 p.854).

22
23 Another factor to consider is that PNY's book value growth is expected to
24 increase at a 5.5% level over the next five years, after increasing at a 5.5% rate
25 historically. That signals steady growth for AGL. However, as shown on Schedule 3,
26 page 2, that company's dividend growth rate, which was 7.5% historically, is expected to
27 decline to a 2% rate of growth in the future—considerably lower than the sustainable
28 growth rate projections, and below historical levels. That information would tend to
29 moderate investor expectations regarding growth in the future. Earnings growth rate data
30 available from Value Line indicate that investors can expect a steady growth rate in the
31 future (4.5%), i.e., the same that has existed over the past five years (4.5%). However,

1 IBES and Zack's (investor advisory services that poll institutional analysts for growth
2 earnings rate projections) project higher earnings growth rate for AGL—5.3% and 5.4%,
3 respectively—over the next five years.

4 AGL's projected sustainable growth, as well as projected earnings growth
5 indicates that investors can expect higher growth in the future similar to that which has
6 occurred, on average, in the past. Those projections are moderated by an expectation of
7 lower dividend growth. A long-term sustainable growth rate of 5.5% is a reasonable
8 expectation for AGL.

9
10 Q. IS THE INTERNAL (b x r) GROWTH RATE THE FINAL GROWTH RATE YOU
11 USE IN YOUR DCF ANALYSIS?

12 A. No. An investor's sustainable growth rate analysis does not end upon the determination
13 of an internal growth rate from earnings retention. Investor expectations regarding
14 growth from external sources (sales of stock) must also be considered and examined. For
15 AGL, page 1 of Schedule 2 shows that the number of outstanding shares increased at
16 about a 0.10% rate over the most recent five-year period. Value Line expects the number
17 of shares outstanding to decline through the 2014-2016 period, bringing the share growth
18 rate to 0.26% rate by that time. Therefore, an expectation of share growth of 0.25% is
19 reasonable for this company.

20 As shown on page 1 of Schedule 3, because AGL is currently trading at a market
21 price that is greater than its book value, a long-term expectation of increasing the number
22 of shares outstanding will also increase investors' growth expectations for that company.
23 Multiplying the expected growth rate in shares outstanding by (1-(Book Value/Market
24 Value)) increases the long-term DCF growth rate for AGL by 8 basis points.⁸

25 I have included the details of my growth rate analyses for AGL as an example of
26 the methodology I use in determining the DCF growth rate for each company in the gas

⁸ As explained in Appendix B attached to this testimony, according to Gordon's original DCF formula the factor that accounts for additional growth due to sales of stock is "s" the rate of increase in shares outstanding, times "v" the equity accretion rate, defined as (1-M/B). For the gas utilities under study, the "sv" term adds an additional 75 basis points to the DCF cost of equity capital.

1 utility sample group. A description of the growth rate analyses of each of the companies
2 included in my sample group is set out in Appendix C. Schedule 3, page 1, attached to
3 this testimony shows the internal, external and resultant overall growth rates for all the
4 utility companies analyzed.

5

6 Q. HAVE YOU CHECKED THE REASONABLENESS OF YOUR GROWTH RATE
7 ESTIMATES AGAINST OTHER, PUBLICLY AVAILABLE, GROWTH RATE
8 DATA?

9 A. Yes. Page 2 of Schedule 3 shows the results of my DCF sustainable growth rate analysis
10 as well as 5-year historic and projected earnings, dividends and book value growth rates
11 from Value Line, earnings growth rate projections from Reuters, the average of Value
12 Line and Reuters growth rates and the 5-year historical compound growth rates for
13 earnings, dividends and book value for each company under study.

14 For the gas distribution sample group, Schedule 3 page 2 shows that my DCF
15 growth rate estimate for those companies is 5.07%. That long-term growth rate estimate
16 is higher than Value Line's projected average earnings, dividend and book value growth
17 rate, 3.85% and higher than the historical average of those same parameters, 4.08%. In
18 addition, my DCF growth rate estimate for the gas distributors is also higher than IBES
19 earnings growth rate projections (3.74%)⁹ and also above earnings growth projections by
20 Zack's (4.5%). My DCF growth rates for the gas distribution companies are conservative
21 (on the high side) when compared to available published information.

22

23 Q. DOES THIS CONCLUDE THE GROWTH RATE PORTION OF YOUR DCF
24 ANALYSIS?

25 A. Yes, it does.

26

27 Q. HOW HAVE YOU CALCULATED THE DIVIDEND YIELDS?

⁹ Absent the unusual negative earnings growth projection for NICOR, the IBES earnings growth average would be 4.2%.

1 A. I have estimated the next quarterly dividend payment of each firm analyzed and
2 annualized them for use in determining the dividend yield. If the quarterly dividend of
3 any company was expected to be increased in the next quarter (2nd or 3rd quarter 2011),
4 I increased the current quarterly dividend by $(1+g)$. For the utility companies in the
5 sample groups, a dividend adjustment was unnecessary for many of the companies under
6 study because they either recently raised their dividend or were not projected to raise the
7 dividend in 2011. A dividend adjustment was required only for Piedmont Natural Gas
8 and WGL Holdings.

9 The next quarter annualized dividends were divided by a recent daily closing
10 average stock price to obtain the DCF dividend yields. I use the most recent six-week
11 period to determine an average stock price in a DCF cost of equity determination because
12 I believe that period of time is long enough to avoid daily fluctuations and recent enough
13 so that the stock price captured during the study period is representative of current
14 investor expectations.

15 Schedule 4 contains the market prices, annualized dividends and dividend yields
16 of the utility companies under study. Schedule 4 indicates that the average dividend yield
17 for the sample group of gas companies is 3.83%. The year-ahead dividend yield
18 projection for the gas utility sample group published by Value Line is 3.77% (Value Line,
19 *Summary & Index*, March 18, 2011). By that measure, my dividend yield calculation is
20 similar to investor expectations.

21

22 Q. WHAT IS YOUR COST OF EQUITY CAPITAL ESTIMATE FOR THE UTILITY
23 COMPANIES, UTILIZING THE DCF MODEL?

24 A. Schedule 5 shows that the average DCF cost of equity capital for the gas distribution
25 companies is 8.99%.

26

27 Q. DOES THIS CONCLUDE YOUR DCF ANALYSIS OF THE COST OF EQUITY
28 CAPITAL FOR VEOLIA?

29 A. Yes, it does.

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B. CAPITAL ASSET PRICING MODEL

Q. PLEASE DESCRIBE THE CAPITAL ASSET PRICING MODEL (CAPM) YOU USED TO ARRIVE AT AN ESTIMATE FOR THE COST RATE OF EQUITY CAPITAL.

A. The CAPM states that the expected rate of return on a security is determined by a risk-free rate of return plus a risk premium, which is proportional to the non-diversifiable (systematic) risk of a security. Systematic risk refers to the risk associated with movements in the macro-economy (the economic “system”) and thus, cannot be eliminated through diversification by holding a portfolio of securities. The beta coefficient (β) is a statistical measure that attempts to quantify the non-diversifiable risk of the return on a particular security against the returns inherent in general stock market fluctuations. The formula is expressed as follows:

$$k = r_f + \beta(r_m - r_f), \quad (2)$$

where “k” is the cost of equity capital of an individual security, “ r_f ” is the risk-free rate of return, “ β ” is the beta coefficient, “ r_m ” is the average market return and “ $r_m - r_f$ ” is the market risk premium. The CAPM is used in my analysis, not as a primary cost of equity analysis, but as a check of the DCF cost of equity estimate. Although I believe the CAPM can be useful in testing the reasonableness of a cost of capital estimate, certain theoretical shortcomings of this model (when applied in cost of capital analysis) call for caution in application of the model.

Q. CAN YOU EXPLAIN WHY THE CAPM ANALYSIS SHOULD BE USED WITH CAUTION TO ESTIMATE OF THE COST OF EQUITY CAPITAL?

A. Yes. The reasons why the CAPM should be used in cost of capital analysis carefully are noted briefly below. It is important to understand that my caution with regard to the use of the CAPM in a cost of equity capital analysis does not indicate that the model is not a

1 useful description of the capital markets. Rather, my caution recognizes that in the
2 practical application of the CAPM to cost of capital analysis, there are problems that can
3 cause the results of that type of analysis to be less reliable than other, more widely
4 accepted models such as the DCF.

5 There has been much comment in the financial literature regarding the strength of
6 the assumptions that underlie the CAPM and the inability to substantiate those
7 assumptions through empirical analysis. Also, there are problems with the key CAPM
8 risk measure, beta, that indicate that the CAPM analysis is not a reliable primary
9 indicator of equity capital costs.

10 Cost of capital analysis is a decidedly forward-looking, or *ex-ante*, concept. Beta
11 is not. The measurement of beta is derived with historical, or *ex-post*, information.
12 Therefore, the beta of a particular company, because it is usually derived with five years
13 of historical data, is slow to change to current (i.e., forward-looking) conditions, and
14 some price abnormality that may have happened four years ago could substantially affect
15 beta while, currently, being of little actual concern to investors. Moreover, this same
16 shortcoming, which assumes that past results mirror investor expectations for the future,
17 plagues the market risk premium in an *ex-post*, or historically-oriented CAPM.

18

19 Q. WHAT HAVE YOU CHOSEN FOR A RISK-FREE RATE OF RETURN IN YOUR
20 CAPM ANALYSIS?

21 A. As the CAPM is designed, the risk-free rate is that rate of return investors can realize
22 with certainty. The nearest analog in the investment spectrum is the 13-week U. S.
23 Treasury Bill (T-Bill). However, T-Bills can be heavily influenced by Federal Reserve
24 policy, as they have been over the past three years. While longer-term Treasury bonds
25 (T-Bonds) have equivalent default risk to T-Bills, those longer-term government
26 securities carry maturity risk that the T-Bills do not have. When investors tie up their
27 money for longer periods of time, as they do when purchasing a long-term Treasury, they
28 must be compensated for future investment opportunities forgone as well as the potential
29 for future changes in inflation. Investors are compensated for this increased investment

1 risk by receiving a higher yield on T-Bonds. However, when T-Bills and T-Bonds
2 exhibit a “normal” (historical average) spread of about 1.5% to 2%, the results of a
3 CAPM analysis that matches a higher market risk premium with lower T-Bill yields or a
4 lower market risk premium with higher T-Bond yields, are very similar.

5 As I noted in my previous discussion of the macro-economy, in an attempt to fend
6 off a recession and to inject liquidity into the financial system, the Fed has acted
7 vigorously over the past two years to lower short-term interest rates. Over the most
8 recent six-week period, T-Bills have produced an average yield of only 0.12%. During
9 that time period Treasury Bonds have been priced to yield 4.64% (data from *Value Line*
10 *Selection & Opinion*, six recent weekly editions (2/11/11-3/18/11)). Therefore, for
11 purposes of analysis in this proceeding I will use 4.64% as the long-term risk-free rate.

12
13 Q. DO YOU BELIEVE THE USE OF A LONG-TERM TREASURY BOND RATE IS
14 APPROPRIATE IN THE CAPM?

15 A. In the current economic environment, with short-term Treasury Bills yielding a near zero
16 return, the use of a long-term Treasury bond would provide a more accurate indication of
17 the risk-free return investors require and produces a more accurate estimate of investors’
18 cost of equity. Therefore, in this testimony, I will present the CAPM cost of equity
19 results using only long-term Treasury bond yields. With that measure of the risk-free
20 rate, I use the corresponding measure of the market risk premium (i.e., that based on the
21 long-term historical return difference between common stocks and long-term Treasury
22 bonds).

23
24 Q. WHAT MARKET RISK PREMIUM IS USED FOR CAPM ANALYSIS?

25 A. The market risk premium is the difference between the return investors expect on stocks
26 and the return they expect on a risk-free rate of return like a U.S. Treasury bond. The
27 “traditional” view, supported primarily by the earned return data over the past 80 years
28 published by Morningstar (formerly Ibbotson), is based on the historical difference
29 between the returns on stocks and the returns on bonds. That view assumes that the

1 returns actually earned by investors over a long period of time are representative of the
2 returns they expect to earn in the future.

3 For example, the Morningstar data show that investors have earned an arithmetic
4 total return of 11.7% on stocks and 6.1% on long-term Treasury bonds since 1926.¹⁰ A
5 geometric average of these same data series show compound returns of 9.6% and 5.7%,
6 respectively. Therefore, based on these historical data, it is assumed that investors will
7 require a risk premium in the future of 3.9% to 5.6% above the long-term risk-free rate to
8 invest in stocks [$9.6\% - 5.7\% = 3.9\%$ (geometric); $11.7\% - 6.1\% = 5.6\%$ (arithmetic)].
9 With a current long-term T-Bond yield of 4.54%, those data indicate an investor return
10 expectation ranging from 8.44% to 10.14% for the stock market in general [$4.54\% +$
11 $(3.9\% - 5.6\%) = 8.44\% - 10.14\%$]. However, current research in the field of financial
12 economics indicates that there are aspects of the Morningstar historical data set that,
13 when examined, point to lower historical risk premiums than those reported by
14 Morningstar.

15

16 Q. HAS THE RESEARCH YOU MENTION FOUND ITS WAY INTO TODAY'S
17 FINANCE TEXTBOOKS?

18 A. Yes. In the 2006 edition of their widely used finance textbook, Brealey and Meyers¹¹
19 discuss the findings of many different recent studies regarding the market risk premium.
20 Importantly, in prior editions of their textbooks Brealey, et al, cited the Morningstar
21 historical data, but now they do not. Instead they cite the risk premium work of Dimson,
22 Staunton and Marsh, authors of "Triumph of the Optimists," in which they review a
23 longer-term data set than that used by Morningstar and conclude that market risk
24 premiums expected in the future are below historical averages.¹²

25 The textbook authors conclude, based on a review of the recent evidence

¹⁰ Morningstar, SBBI Valuation Edition, 2009 Yearbook, p. 28.

¹¹ Brealey, R., Meyers, S., Allen, F., Principles of Corporate Finance, 8th Edition, McGraw-Hill, Irwin, Boston MA, 2006.

¹² Dimson, E., Staunton, M., Marsh, P., Triumph Of The Optimists, 101 Years of Global Investment Returns, Princeton University Press, Princeton, NJ, 2002.

1 regarding the market risk premium, that a reasonable range of arithmetic equity
2 premiums above short-term Treasury Bills is 5% to 8%.¹³ Because the long-term
3 historical difference in the return between T-Bonds and T-Bills has been 1.2%, Brealey
4 and Meyers' textbook indicates a long-term market risk premium relative to T-Bonds
5 ranging from 3.8% to 6.8% [5% - 1.2% = 3.8%; 8% - 1.2% = 6.8%].¹⁴ The mid-point of
6 that 3.8% to 6.8% reasonable risk premium range is 5.3%. That average market risk
7 premium added to a current T-Bond yield of 4.54%, would produce a current equity
8 return expectation for U.S. equities of 9.84%. Because utility stocks are less risky than
9 the market as a whole, an appropriate return on equity for utilities would be lower,
10 according to CAPM theory.

11
12 Q. WHAT HAVE YOU CHOSEN AS THE MARKET RISK PREMIUM FOR THE CAPM
13 ANALYSIS?

14 A. In their 2009 edition of Ibbotson Risk Premia Over Time Report, Morningstar indicates
15 that the average total return difference between stocks and T-Bonds over the 1926–2008
16 time period is 5.6% (based on an arithmetic average), and 3.9% (based on a geometric
17 average). I have, in prior testimony, used the most current values of those parameters as
18 estimates of the market risk premium in the CAPM analysis.

19 Also, current finance textbooks (i.e., Brealey & Meyers) indicate that the long-
20 term arithmetic average market risk premium ranges from 3.8% to 6.8%. The mid-point
21 of Brealey & Meyer's long-term risk premium range is 5.3%, which falls within the 3.9%
22 to 5.6% range published by Morningstar. For purposes of determining the CAPM cost of
23 equity in this proceeding, I will use the mid-point of the long-term risk premium range set
24 out in the most recent Brealey & Meyer's text—5.3%, as well as the Morningstar market
25 risk premiums to develop a range of CAPM equity cost estimates.

26
27 Q. WHAT VALUES HAVE YOU CHOSEN FOR THE BETA COEFFICIENTS IN THE

¹³ Op cit, p. 154.

¹⁴ Op cit, pp. 149, 222.

1 CAPM ANALYSIS?

2 A. Value Line reports beta coefficients for all the stocks it follows. Value Line's beta is
3 derived from a regression analysis between weekly percentage changes in the market
4 price of a stock and weekly percentage changes in the New York Stock Exchange
5 Composite Index over a period of five years. The average beta coefficient of the sample
6 of electric companies under study is 0.69.

7

8 Q. WHAT IS YOUR RECOMMENDED COST OF EQUITY CAPITAL FOR THE
9 SAMPLE OF ELECTRIC COMPANIES USING THE CAPITAL ASSET PRICING
10 MODEL ANALYSIS?

11 A. Schedule 6 shows that the average Value Line beta coefficient for the group of electric
12 companies under study is 0.69. Using the historical average market risk premium
13 published by Morningstar (6.5%) would, upon the adoption of a 0.69 beta, become a
14 sample group risk premium of 4.51% ($0.69 \times 6.5\%$). That non-specific risk premium
15 added to the recent average T-Bond rate of 4.64% yields a common equity cost rate
16 estimate of 9.15%. Using the market risk premium published by Brealey & Meyers
17 (5.3%) the resulting CAPM equity cost estimate for the electric companies would be
18 8.40%.

19

20 C. MODIFIED EARNINGS-PRICE RATIO ANALYSIS

21

22 Q. PLEASE DESCRIBE THE MODIFIED EARNINGS-PRICE RATIO (MEPR)
23 ANALYSIS OF THE COST OF COMMON EQUITY CAPITAL.

24 A. The earnings-price ratio is the expected earnings per share divided by the current market
25 price. In cost of capital analysis, the earnings-price ratio alone (which is one portion of
26 this MEPR analysis) can be useful in a corroborative sense, since it can be a good
27 indicator of the proper range of equity costs when the market price of a stock is near its
28 book value. When the market price of a stock is *above* its book value, the earnings-price
29 ratio *understates* the cost of equity capital. Schedule 7 contains mathematical proof for

1 this concept. The opposite is also true, i.e.; the earnings-price ratio *overstates* the cost of
2 equity capital when the market price of a stock is *below* book value.

3 Under current market conditions, the utilities under study have an average market-
4 to-book ratio of 1.67 and, therefore, the average earnings-price ratio, alone, is likely to
5 understate the cost of equity for the sample group. However, I do not use the earnings-
6 price ratio alone as an indicator of equity capital cost rates. Because of the relationship
7 among the earnings-price ratio, the market-to-book ratio and the investor-expected return
8 on equity, described mathematically in Schedule 7, I have modified the earnings-price
9 ratio analysis by averaging projected equity returns with the current earnings-price ratio
10 for the companies under study. It is that modified analysis that I will use to assist in
11 estimating an appropriate range of equity capital costs in this proceeding.

12
13 Q. PLEASE EXPLAIN THE RELATIONSHIP AMONG THE EARNINGS-PRICE
14 RATIO, THE EXPECTED RETURN ON EQUITY, AND THE MARKET-TO-BOOK
15 RATIO.

16 A. When the expected return (ROE) approximates the cost of equity, the market price of the
17 utility approximates its book value and the earnings-price ratio provides an accurate
18 estimate of the cost of equity. As the investor-expected return on equity for a utility
19 (ROE) begins to exceed the investor-required return (the cost of equity capital), the
20 market price of the firm will tend to exceed its book value. Also as explained above, in
21 that instance the earnings-price ratio understates the cost of equity capital.

22 Conversely, in situations where the expected equity return is below what investors
23 require, market prices fall below book value. Further, when market-to-book ratios are
24 below 1.0, the earnings-price ratio overstates the cost of equity capital. Thus, the
25 expected rate of return on equity and the earnings-price ratio tend to move in a
26 countervailing fashion around a central locus, and that central locus is the cost of equity
27 capital. Therefore, the average of the expected book return and the earnings price ratio
28 provides a reasonable estimate of the cost of equity capital.

29 These relationships represent general rather than precisely quantifiable tendencies

1 but are useful in corroborating other cost of capital methodologies. The Federal Energy
2 Regulatory Commission, in its generic rate of return hearings, found this technique useful
3 and indicated that under the circumstances of market-to-book ratios exceeding unity, the
4 cost of equity is bounded above by the expected equity return and below by the earnings-
5 price ratio (e.g., 50 Fed Reg, 1985, p. 21822; 51 Fed Reg, 1986, pp. 361, 362; 37 FERC ¶
6 61,287). The mid-point of these two parameters, therefore, produces an estimate of the
7 cost of equity capital which, when market-to-book ratios are different from unity, is far
8 more accurate than the earnings-price ratio alone.

9
10 Q. IS THERE THEORETICAL SUPPORT FOR THE USE OF AN EARNINGS-PRICE
11 RATIO IN CONJUNCTION WITH AN EXPECTED RETURN ON EQUITY AS AN
12 INDICATOR OF THE COST OF EQUITY CAPITAL?

13 A. Yes. Elton and Gruber, Modern Portfolio Theory and Investment Analysis (New York
14 University, Wiley & Sons, New York, 1995, pp. 401-404) provide support for reliance on
15 the modified earnings price ratio analysis.

16 The Elton and Gruber text posits the following formula,

$$17 \quad k = (1-b)E/(1-cb)P, \text{ where} \quad (3)$$

18
19
20 “k” is the cost of equity capital, “b” is the retention ratio, “E” is earnings, “P” is market
21 price and “c” is the ratio of the expected return on equity to the cost of equity capital
22 (ROE/k). This formula shows that when ROE = k, “c” equals 1.0, and the cost of equity
23 capital equals the earnings-price ratio. Moreover, in that case, ROE is greater than “k”
24 (as it is in today’s market), “c” is greater than 1.0, and the earnings-price ratio will
25 understate the cost of equity. Also, the more that ROE exceeds “k,” the more the
26 earnings price ratio will understate “k.” In other words, those two parameters, the
27 earnings-price ratio and the expected return on equity (ROE), orbit around the cost of
28 equity capital, with the cost of equity as the locus, and fluctuate so that their mid-point
29 approximates the cost of equity capital.

1 Assuming an industry average retention ratio of about 30% (i.e., 70% of earnings
2 are paid out as dividends), the stochastic relationship between the expected return (ROE)
3 and the earnings price ratio can be determined from Equation (3), above, as shown in
4 Table I below. Most importantly, Equation (3) shows that the average of the EPR and
5 ROE (which is my MEPR analysis) will approximate “k,” the cost of equity capital.
6

7 Table I.

8 SUPPORT FOR THE MODIFIED EARNINGS PRICE RATIO ANALYSIS
9

Cost of Equity	Retention Ratio	ROE	ROE/k	Earn-Price Ratio	M.E.P.R. (ROE+EPR)/2
[1]	[2]	[3]	[4]=[3]/[1]	[5]	[6]=([3]+[5])/2
10.00%	35.00%	13.00%	1.3	8.38%	10.69%
10.00%	35.00%	12.00%	1.2	8.92%	10.46%
10.00%	35.00%	11.00%	1.1	9.46%	10.23%
10.00%	35.00%	10.00%	1.0	10.00%	10.00%
10.00%	35.00%	9.00%	0.9	10.54%	9.77%
10.00%	35.00%	8.00%	0.8	11.08%	9.54%
10.00%	35.00%	7.00%	0.7	11.62%	9.31%

[5] From Equation (3): $E/P = k(1-cb)/(1-b)$

10
11 As the data in Table I shows, the average of the expected return (ROE) and the earnings
12 price ratio (EPR) produces an MEPR estimate of the cost of common equity capital of
13 sufficient accuracy to serve as a check of other analyses, which is how I use the model in
14 my testimony.
15

16 Q. WHAT ARE THE RESULTS OF YOUR EARNINGS-PRICE RATIO ANALYSIS OF
17 THE COST OF EQUITY FOR THE SAMPLE GROUP?

18 A. Schedule 8 shows the IBES projected 2012 per share earnings for each of the firms in the
19 sample groups. Recent average market prices (the same market prices used in my DCF
20 analysis), and Value Line’s projected return on equity for 2011 and 2014-2016 for each
21 of the companies are also shown.

1 The average earnings-price ratio for the gas distributor sample group, 6.61%, is
2 likely to be below the cost of equity for those companies due to the fact that their average
3 market-to-book ratio is currently well above unity (average gas utility M/B = 1.67). The
4 sample gas companies' 2011 expected book equity return averages 10.55%. For the
5 entire gas sample group, then, the mid-point of the earnings-price ratio and the current
6 equity return is 8.58%.

7 Schedule 8 also shows that the average expected book equity return for the gas
8 utilities over the next three- to five-year period is 10.85%. The midpoint of that long-
9 term projected return on book equity (10.85%) and the current earnings-price ratio
10 (6.61%) is 8.73%. Both of those results are below the cost of equity estimate provided by
11 the DCF.

12
13 D. MARKET-TO-BOOK RATIO ANALYSIS

14
15 Q. PLEASE DESCRIBE YOUR MARKET-TO-BOOK (MTB) ANALYSIS OF THE COST
16 OF COMMON EQUITY CAPITAL FOR THE SAMPLE GROUPS.

17 A. This technique of analysis is a derivative of the DCF model that attempts to adjust the
18 capital cost derived with regard to inequalities that might exist in the market-to-book
19 ratio. This method is derived algebraically from the DCF model and therefore, cannot be
20 considered a strictly independent check of that method. However, the MTB analysis is
21 useful in a corroborative sense. The MTB seeks to determine the cost of equity using
22 market-determined parameters in a format different from that employed in the DCF
23 analysis. In the DCF analysis, the available data is "smoothed" to identify investors'
24 long-term sustainable expectations. The MTB analysis, while based on the DCF theory,
25 relies instead on point-in-time data projected one year and five years into the future and
26 thus, offers a practical corroborative check on the traditional DCF. The MTB formula is
27 derived as follows:

28 Solving for "P" from Equation (1), the standard DCF model, we have
29

1
$$P = D/(k-g). \tag{4}$$

2

3 But the dividend (D) is equal to the earnings (E) times the earnings payout ratio, or one
4 minus the retention ratio (b), or

5

6
$$D = E(1-b). \tag{5}$$

7

8 Substituting Equation (5) into Equation (4), we have

9

10
$$P = \frac{E(1-b)}{k-g} . \tag{6}$$

11

12 The earnings (E) are equal to the return on equity (r) times the book value of that equity
13 (B). Making that substitution into Equation (6), we have

14

15
$$P = \frac{rB(1-b)}{k-g} . \tag{7}$$

16

17 Dividing both sides of Equation (7) by the book value (B) and noting from Equation (iii)
18 in Appendix B that $g = br+sv$,

19

20
$$\frac{P}{B} = \frac{r(1-b)}{k-br-sv} . \tag{8}$$

21

22 Finally, solving Equation (8) for the cost of equity capital (k) yields the MTB formula:

23

24
$$k = \frac{r(1-b)}{P/B} + br+sv. \tag{9}$$

25

26 Equation (9) indicates that the cost of equity capital equals the expected return on equity
27 multiplied by the payout ratio, divided by the market-to-book ratio plus growth.

28 Schedule 9 shows the results of applying Equation (9) to the defined parameters for the

1 gas utility firms in the comparable sample. For the gas utility sample group, page 1 of
2 Schedule 9 utilizes current year (2011) data for the MTB analysis, while page 2 utilizes
3 Value Line's 2014-2016 projections for those companies that have them.

4 The MTB cost of equity for the entire sample of gas utility firms, recognizing a
5 current average market-to-book ratio of 1.67 is 9.02% using the current year data and
6 8.85% using projected three- to five-year data. The average of those point-in-time
7 estimates is similar my DCF equity cost estimate for gas utilities.

8
9 E. SUMMARY

10
11 Q. PLEASE SUMMARIZE THE RESULTS OF YOUR EQUITY CAPITAL COST
12 ANALYSES FOR THE SAMPLE GROUP OF SIMILAR-RISK COMPANIES.

13 A. My analysis of the cost of common equity capital for the sample group of gas distribution
14 companies is summarized in the table below.

15

<u>METHOD</u>	<u>COST OF EQUITY</u>
DCF	8.99%
CAPM	8.40%/9.15%
MEPR	8.58%/8.73%
MTB	8.85%/9.02%

16 The DCF result noted above, which is my primary indication of the cost of equity
17 capital, is 8.99%. Averaging the highest and lowest results of all of the corroborative
18 methodologies indicates a cost of equity range for the gas distributors of 8.61%-8.97%.
19 My DCF result is near that range and below the higher corroborative results. Therefore,
20 weighing all the evidence presented herein, my best estimate of the cost of equity capital
21 for a company facing similar risks as that group of investment-grade gas distribution
22 utility companies ranges from 8.75% to 9.25%, with a mid-point of 9.0%.

1 Q. ARE THERE FACTORS THAT SHOULD BE CONSIDERED IN DETERMINING A
2 POINT-ESTIMATE FOR VEOLIA'S EQUITY RETURN RELATIVE TO THE
3 RANGE OF 8.75% TO 9.25%?

4 A. Yes. I have analyzed the market data of gas distribution utilities as reasonable proxies for
5 Veolia's operations. The current cost of equity of those companies falls in a range of
6 8.75% to 9.25%, and the mid-point of that range is 9.00%. It is also important to note
7 that the average bond rating of the sample companies fall between "A-" and "A", which
8 is above the bond rating of Veolia's parent (VENAH), which is "BBB". As an
9 indication of the "price" of the investment risk difference contained in an "A" bond rating
10 and a "BBB" bond rating, the March 18, 2011 edition of Value Line's *Selection &*
11 *Opinion* (p. 2341) reports that "A"-rated utility debt currently exhibits a yield of 5.65%,
12 approximately 40 basis points lower than the current "BBB" yield. Therefore a 25 basis
13 point upward movement to the top end of the current cost of equity capital is appropriate
14 in this instance.

15
16 Q. WHAT IS THE OVERALL COST OF CAPITAL FOR VEOLIA'S UTILITY
17 OPERATIONS IN KANSAS CITY, BASED ON AN ALLOWED EQUITY RETURN
18 OF 9.25%, AND YOUR RECOMMENDED CAPITAL STRUCTURE?

19 A. Schedule 10 attached to my testimony shows that, with an allowed return on equity
20 capital of 10.00%, using a ratemaking capital structure based on industry-average
21 capitalization and debt cost rates, Veolia's overall cost of capital would be 7.63%. As
22 also shown on Schedule 10, if Veolia were capitalized in a manner similar to that of the
23 energy utility industry, the equity return I recommend would afford the company a pre-
24 tax interest coverage of approximately 3.32 times.

25
26 Q. DOES THIS CONCLUDE YOUR ANALYSIS OF THE COMPANY'S OVERALL
27 COST OF CAPITAL?

28 A. Yes, it does.

29

- 1 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY IN THIS PROCEEDING?
- 2 A. Yes, it does.

APPENDIX A

EDUCATION AND EMPLOYMENT HISTORY OF STEPHEN G. HILL

EDUCATION

Auburn University - Auburn, Alabama - Bachelor of Science in Chemical Engineering (1971); Honors - member Tau Beta Pi national engineering honorary society, Dean's list, candidate for outstanding engineering graduate; Organizations - Engineering Council, American Institute of Chemical Engineers

Tulane University - New Orleans, Louisiana - Masters in Business Administration (1973); concentration: Finance; awarded scholarship; Organizations - member MBA curriculum committee, Vice-President of student body, academic affairs

Continuing Education - NARUC Regulatory Studies Program at Michigan State University

EMPLOYMENT

West Virginia Air Pollution Control Commission (1975)

Position: Engineer ; Responsibility: Overseeing the compliance of all chemical companies in the State with the pollution guidelines set forth in the Clean Air Act.

West Virginia Public Service Commission-Consumer Advocate (1982)

Position: Rate of Return Analyst ; Responsibility: All rate of return research and testimony promulgated by the Consumer Advocate; also, testimony on engineering issues, when necessary.

Hill Associates (1989)

Position: Principal; Responsibility: Expert testimony regarding financial and economic issue in regulated industries.

PUBLICATIONS

“The Market Risk Premium and the Proper Interpretation of Historical Data,” Proceedings of the Fourth NARUC Biennial Regulatory Information Conference, Volume I, pp. 245-255.

“Use of the Discounted Cash Flow Has Not Been Invalidated,” Public Utilities Fortnightly, March 31, 1988, pp. 35-38.

“Private Equity Buyouts of Public Utilities: Preparation for Regulators,” National Regulatory Research Institute, Paper 07-11, December 2007.

MEMBERSHIPS

American Institute of Chemical Engineers; Society of Utility and Regulatory Financial Analysts (Certified Rate of Return Analyst, Member of the Board of Directors)

APPENDIX B

Q. PLEASE PROVIDE AN EXAMPLE WHICH DESCRIBES THE DETERMINANTS OF LONG-TERM SUSTAINABLE GROWTH.

A. Assume that a hypothetical regulated firm had a first period common equity or book value per share of \$10, the investor-expected return on that equity was 10% and the stated company policy was to pay out 60% of earnings in dividends. The first period earnings per share are expected to be \$1.00 (\$10/share book equity x 10% equity return) and the expected dividend is \$0.60. The amount of earnings not paid out to shareholders (\$0.40), the retained earnings, raises the book value of the equity to \$10.40 in the second period. The table below continues the hypothetical for a five year period and illustrates the underlying determinants of growth.

TABLE A.

	<u>YEAR 1</u>	<u>YEAR 2</u>	<u>YEAR 3</u>	<u>YEAR 4</u>	<u>YEAR 5</u>	<u>GROWTH</u>
BOOK VALUE	\$10.00	\$10.40	\$10.82	\$11.25	\$11.70	4.00%
EQUITY RETURN	10%	10%	10%	10%	10%	-
EARNINGS/SH.	\$1.00	\$1.040	\$1.082	\$1.125	\$1.170	4.00%
PAYOUT RATIO	0.60	0.60	0.60	0.60	0.60	-
DIVIDENDS/SH.	\$0.60	\$0.624	\$0.649	\$0.675	\$0.702	4.00%

We see that under steady-state conditions, the earnings, dividends and book value all grow at the same rate. Moreover, the key to this growth is the amount of earnings retained or reinvested in the firm and the return on that new portion of equity. If we let “b” equal the retention ratio of the firm (1 – the payout ratio) and let “r” equal the firm’s expected return on equity, the DCF growth rate “g” (also referred to as the internal or sustainable growth rate) is equal to their product, or

$$g = br. \quad (i)$$

Professor Myron Gordon, who developed the Discounted Cash Flow technique and first

introduced it into the regulatory arena, has determined that Equation (i) embodies the underlying fundamentals of growth and, therefore, is a primary measure of growth to be used in the DCF model. Professor Gordon's research also indicates that analysts' growth rate projections are useful in estimating investors' expected sustainable growth.

I should note here that the above hypothetical does not allow for the existence of external sources of equity financing, i.e., sales of common stock. Stock financing will cause investors to expect additional growth if the company is expected to issue new shares at a market price that exceeds book value. The excess of market over book would inure to current shareholders, increasing their per share equity value. Therefore, if the company is expected to continue to issue stock at a price that exceeds book value, the shareholders would continue to expect their book value to increase and would add that growth expectation to that stemming from earnings retention or internal growth. Conversely, if a company were expected to issue new equity at a price below book value, that would have a negative effect on shareholder's current growth rate expectations. In such a situation, shareholders would perceive an overall growth rate less than that produced by internal sources (retained earnings). Finally, with little or no expected equity financing or a market-to-book ratio near unity, investors would expect the sustainable growth rate for the company to equal that derived from Equation (i), "g = br." Dr. Gordon¹ identifies the growth rate which includes both expected internal and external financing as:

$$g = br + vs, \quad (ii)$$

where,

g = DCF expected growth rate,
 r = return on equity,
 b = retention ratio,
 v = fraction of new common stock
 sold that accrues to the current
 shareholder,
 s = funds raised from the sale of stock

¹Gordon, M.J., The Cost of Capital to a Public Utility, MSU Public Utilities Studies, East Lansing, Michigan, 1974, pp., 30-33.

as a fraction of existing equity.

Additionally,

$$v = 1 - BV/MP, \quad (iii)$$

where,

MP = market price,
BV = book value.

I have used Equation (iii) as the basis for my examination of the investor expected long-term growth rate (g) in this proceeding.

Q. IN YOUR PREVIOUS EXAMPLE, EARNINGS AND DIVIDENDS GREW AT THE SAME RATE (br) AS DID BOOK VALUE. WOULD THE GROWTH RATE IN EARNINGS OR DIVIDENDS, THEREFORE, BE SUITABLE FOR DETERMINING THE DCF GROWTH RATE ?

A. No, not necessarily. Rates of growth derived from earnings or dividends alone can be unreliable due to extraneous influences on those parameters such as changes in the expected rate of return on common equity or changes in the payout ratio. That is why it is necessary to examine the underlying determinants of growth through the use of a sustainable growth rate analysis.

If we take the hypothetical example previously stated and assume that, in year three, the expected return on equity rises to 15%, the resultant growth rate for earnings and dividends far exceeds that which the company could sustain indefinitely. The potential error in using those growth rates to estimate “g” is illustrated in the following table.

TABLE B.

	<u>YEAR 1</u>	<u>YEAR 2</u>	<u>YEAR 3</u>	<u>YEAR 4</u>	<u>YEAR 5</u>	<u>GROWTH</u>
BOOK VALUE	\$10.00	\$10.40	\$10.82	\$11.47	\$12.157	5.00%
EQUITY RETURN	10%	10%	15%	15%	15%	10.67%
EARNINGS/SH.	\$1.00	\$1.040	\$1.623	\$1.720	\$1.824	16.20%
PAYOUT RATIO	0.60	0.60	0.60	0.60	0.60	-
DIVIDENDS/SH.	\$0.60	\$0.624	\$0.974	\$1.032	\$1.094	16.20%

What has happened is a shift in steady-state growth paths. For years one and two, the sustainable rate of growth ($g=br$) is 4.00%, just as in the previous hypothetical. Then, in the last three years, the sustainable growth rate increases to 6.00% ($g=br = 0.4 \times 15\%$). If the regulated firm were expected to continue to earn a 15% return on equity and retain 40% of its earnings, then a growth rate of 6.0% would be a reasonable estimate of the long-term sustainable growth rate. However, the compound annual growth rate for dividends and earnings exceeds 16% which is the result only of an increased equity return rather than the intrinsic ability of the firm to grow continuously at a 16% annual rate. Clearly, this type of estimate of future growth cannot be used with any reliability at all. In the case of the hypothetical, to utilize a 16% growth rate in a DCF model would be to expect the company's return on common equity to increase by 50% every five years into the indefinite future. This would be a ridiculous forecast for any regulated firm and underscores the importance of utilizing the underlying fundamentals of growth in the DCF model.

It can also be demonstrated that a change in our hypothetical regulated firm's payout ratio makes the past rate of growth in dividends an unreliable basis for predicting "g". If we assume our regulated firm consistently earns its expected equity return (10%) but in the third year, changes its payout ratio from 60% to 80% of earnings, the results are shown in the table below.

TABLE C.

	<u>YEAR 1</u>	<u>YEAR 2</u>	<u>YEAR 3</u>	<u>YEAR 4</u>	<u>YEAR 5</u>	<u>GROWTH</u>
BOOK VALUE	\$10.00	\$10.40	\$10.82	\$11.036	\$11.26	3.01%
EQUITY RETURN	10%	10%	10%	10%	10%	-
EARNINGS/SH.	\$1.00	\$1.040	\$1.082	\$1.104	\$1.126	3.01%
PAYOUT RATIO	0.60	0.60	0.80	0.80	0.80	7.46%
DIVIDENDS/SH.	\$0.60	\$0.624	\$0.866	\$0.833	\$0.900	10.67%

What we see here is that, although the company has registered a high dividend growth rate (10.67%), it is, again, not at all representative of the growth that could be sustained indefinitely, as called for in the DCF model. In actuality, the sustainable growth rate has declined from 4.0% the first two years to only 2.0% ($g=br = 0.2 \times 10\%$) during the last three years due to the increased payout ratio. To utilize a 10% growth rate in a DCF analysis of this hypothetical regulated firm would 1) assume the payout ratio of the firm would continue to increase 33% every five years into the indefinite future, 2) lead to the highly implausible result that the firm intends to consistently pay out more in dividends than it earns and 3) grossly overstate the cost of equity capital.

APPENDIX C
SAMPLE COMPANY GROWTH RATE ANALYSES

GAS DISTRIBUTORS

AGL - AGL Resources - AGL's sustainable growth rate has averaged 5.24% over the most recent five year period (2006-2010). VL expects AGL's sustainable growth to increase somewhat above that historical growth rate level and to reach 5.97% by the 2014-2016 period. AGL's book value growth rate is expected to be 5.50% over the next five years, continuing from the 5.5% rate of growth experienced over the past five years (indicating very steady growth). Also, AGL's earnings per share are projected to increase at a 5.3% (IBES), 5.4% (Zack's) to 4.5% (VL) rate— similar to or below historical growth and the projected sustainable growth rate. AGL's dividends are expected to show 2.0% annual growth over the next five years, moderating long-term growth expectations. Over the past five years, AGL's earnings showed 4.5% growth, while its dividends increased at a 7.5% rate. Investors can reasonably expect a sustainable growth rate in the future of **5.50%** for AGL.

Regarding share growth, AGL's shares outstanding increased at approximately a 0.10% rate over the past five years. The number of shares is projected by VL to increase at about a 0.26% rate between 2005 and the 2014-16 period. An expectation of share growth of **0.25%** for this company is reasonable.

ATO – Atmos Energy Corp - ATO's sustainable growth rate averaged only about 3.2% for the five-year historical period. Value Line projects increasing growth in 2011, and then a rise by the 2014-16 period to a level near 4.2%, through an increasing earnings retention. However, ATO's book value growth during the most recent five years (5%) is expected to moderate slightly to a 4.5% rate in the future. ATO's earnings per share are projected to increase at a 5% (VL) to 3.6% (IBES) to 4.5% (Zack's) rate, but its dividends are expected to grow at only a 2% rate, moderating long-term growth expectations. Historically ATO's earnings have shown 4% growth, while its dividends increased at a 1.5% rate. Investors can reasonably expect a sustainable growth rate higher than that established historically, but not as high as the earnings growth projected by Value Line; **4.25%** is a reasonable expectation for this company.

Regarding share growth, ATO's shares outstanding grew at approximately an 2.5% rate over the past five. The number of shares is expected to grow at approximately a 3% rate through 2014-16. An expectation of share growth of **2.75%** for this company is reasonable.

LG – Laclede Group - LG's sustainable growth rate has averaged 4.81% over the most recent five year period, with lower growth in the most recent year— indicating an moderating trend. VL expects LG's sustainable growth moderate 4.3% by the 2014-2016 period. LG's book value growth rate is expected to be 5% over the next five years, down from the 7% rate of growth experienced over the

past five years. Also, LG's earnings per share are projected to increase at 3% rate, according to Value Line—below the indicated sustainable growth rate. Analysts polled by IBES expect 3.5% earnings growth, while those polled by Zack's expect 3.0% growth over the next five years. Also, LG's dividends are expected to grow at 2.5%. Over the past five years, LG's earnings growth was 7.5% while its dividends increased at a 2.5% rate. Investors can reasonably expect a sustainable growth rate in the future of **4.0%** for LG.

Regarding share growth, LG's shares outstanding increased at approximately a 1% rate over the past five years. The number of shares outstanding is expected to have increased at a rate of 3.13% from 2010 levels. An expectation of share growth of **2%** for this company is reasonable.

GAS – Nicor, Inc. - GAS's sustainable growth rate averaged 4.44% over the five-year historical period with a decreasing trend. VL projects sustainable growth through 2014-16 below historical averages, 3.4%. GAS's book value, which increased at a 5% rate during the most recent five years, is expected to increase to a 4.0% rate in the future, below both historic book value growth and sustainable growth rates. GAS's earnings per share are projected to increase at -0.5% (VL) -0.23% (IBES) rate and 3.5% (Zack's). Its dividends are expected to remain constant (i.e., grow at a 0% rate), moderating long-term growth expectations. Historically GAS's earnings grew at a 3.5% rate, according to Value Line and its dividends showed no growth. The projected sustainable growth, earnings and book value growth rate data indicate that investors can expect the growth from GAS to be lower in the future than has existed in the past. Investors can reasonably expect a sustainable growth rate of **4.0%** for GAS.

Regarding share growth, GAS's shares outstanding showed a 0.44% increase over the past five years. Further, GAS's growth rate in shares outstanding is expected to decline at about a 0.1% rate of increase through 2014-16. An expectation of share growth of **0.25%** for this company is reasonable.

NI – NiSource - NI's sustainable growth rate has averaged 1.02% over the most recent five year period. VL expects NI's sustainable growth to continue at that historical growth rate level to reach 3.67% by the 2014-2016 period. NI's book value growth rate is expected to be 2.5% over the next five years, well above to the 1% rate of growth experienced over the past five years. NI's earnings per share are projected to increase at a 7.5% (VL) 5.7% (IBES) to 3.0% (Zack's). However, its dividends are expected to grow no growth over the next five years. Over the past five years, NI's earnings growth was -8.5% while its dividends decreased at a 3% rate. Investors can reasonably expect a sustainable growth rate in the future of **4.0%** for NI.

Regarding share growth, NI's shares outstanding increased at approximately a 0.5% rate over the past five years. That rate of increase is expected to moderate in the future with number of shares outstanding in 2014-2016 is expected to grow at a 0.04% rate. An expectation of share growth of **0.25%** for this company is reasonable.

NWN - Northwest Natural Gas - NWN's sustainable growth rate averaged 4.78% for the five-year period, with the results in the most recent year below that the average. VL expects sustainable growth to decline to a 4.13% level through the 2014-16 period. NWN's book value growth is expected to continue to increase at a 4%, equal to the historical level of 4%, showing growth stability for this company. NWN's earnings per share growth is projected to increase at 3% (VL) to 3.88% (IBES) to 4.6% (Zack's). VL projects its dividends are expected to grow at a 4.0% rate. Historically NWN's earnings and dividends increased at 9.5% and 3.5% rates, respectively, according to Value Line. Investors can reasonably expect sustainable growth from NWN to be similar to past averages, a sustainable internal growth rate of **4.5%** is reasonable for this company.

Regarding share growth, NWN's shares outstanding grew at a -0.53% rate over the past five years. The growth in the number of shares is expected by VL to be 0.2% through 2014-16. An expectation of share growth of **0%** for this company is reasonable.

PNY - Piedmont Natural Gas - PNY's sustainable internal growth rate averaged 3.64% over the five-year historical period. VL projects PNY's sustainable growth to rise to a level of 3.88% through 2014-16. Also, PNY's book value growth rate is expected to continue in the future at 3%, slightly below the historical level of 3.5%, pointing to moderating growth for this company. PNY's earnings per share are projected to increase at 3.5% (VL) to 4.5% (Zack's), to 3.5% (IBES), while its dividends are expected to grow at a 4% rate, slightly below the historical rate of 4.5%, again indicating moderating growth. Sustainable growth has been relatively consistent for this company and is expected to rise to about 4%. However, dividend and earnings growth are expected to be lower than that level, therefore, investors can reasonably expect a sustainable growth rate of **4.25%**, from PNY.

Regarding share growth, PNY's shares outstanding grew at about a -0.79% rate over the past five years, due to share repurchases. The level of share growth is expected by VL to decline at a 0.92% rate through 2014-16. An expectation of share growth of **-0.25%** for this company is reasonable.

SJI – South Jersey Industries - SJI's internal sustainable growth rate has averaged 7.39% over the most recent five-year period (2006-2010), with no definitive trend. That historical level of growth is expected to be maintained and to reach 8.96% by the 2014-2016 period, through a dramatically increased ROE. SJI's book value growth rate is expected to be 4.5% over the next five years—down from the 9% rate of growth experienced over the past five years (the product, primarily, of acquisitions). SJI's earnings per share are projected to increase at 9.0% (VL) to 6.5% (Zack's) and 6.33% (IBES), while its dividends are expected to grow at 8.5%. Over the past five years, SJI's earnings grew at an 10% rate while its dividends showed a 7.5% increase. Investors can reasonably expect a sustainable growth rate in the future to be higher than past averages, **7%** is reasonable for SJI.

Regarding share growth, SJI's shares outstanding grew at a 0.46% rate over the past five years. The number of shares outstanding is projected by VL to rise at approximately a 2.62% rate through 2014-16. An expectation of share growth of **1.75%** for this company is reasonable.

SWX – Southwest Gas - SWX's sustainable growth rate averaged 4.21% over the five-year historical period with an increasing trend. VL projects that the retention ratio will rise through 2014-16, bringing sustainable growth just above 5%. SWX's book value, which increased at a 5% rate during the most recent five years, is expected to decrease slightly to a 4.5% rate in the future, below the sustainable growth projection. SWX's earnings per share are projected to increase at a 7.5% (VL) 2.65% (IBES) and 6% (Zack's). Its dividends are expected to grow at a 4.5% rate, moderating long-term growth expectations. Historically SWX's earnings grew at a 6% rate, according to Value Line and its dividends showed 2% growth. The projected sustainable growth data indicate that investors can expect the growth from SWX to be slightly higher in the future than has existed in the past, however those expectations are moderated by the book value growth and the slower-growing dividend. Investors can reasonably expect a sustainable growth rate of **5.5%** for SWX.

Regarding share growth, SWX's shares outstanding showed a 2.2% increase over the past five years. Further, SWX's growth rate in shares outstanding is expected to increase at about a 1.9% rate of increase through 2014-16. An expectation of share growth of **2%** for this company is reasonable.

WGL – WGL Holdings - WGL's sustainable growth rate has averaged 3.97% over the most recent five year period, with an increasing trend. VL expects WGL's sustainable growth to continue at that historical growth rate level to reach 3.78% by the 2014-2016 period. WGL's book value growth rate is expected to be 4.0% over the next five years, slightly below the 5% rate of growth experienced over the past five years. WGL's earnings per share are projected to increase at 1.5% (VL), 3.1% (IBES) to 5.3% (Zack's). However, its dividends are expected to grow at only 2.5%. Over the past five years, WGL's earnings growth was 2.5% while its dividends also increased at a 2.5% rate. Investors can reasonably expect a sustainable growth rate in the future of **4.0%** for WGL.

Regarding share growth, WGL's shares outstanding increased at approximately a 0.8% rate over the past five years. That rate of increase is expected to moderate in the future with number of shares outstanding in 2014-2016 is expected to grow at a 0.57% rate. An expectation of share growth of **0.75%** for this company is reasonable.

**VEOLIA ENERGY KANSAS CITY
CAPITAL STRUCTURE**

AMOUNT

<u>Type of Capital</u>	<u>2009</u>	<u>2010</u>
Common Equity	\$11,129,800	\$8,524,095
Less: Goodwill	<u>\$3,889,692</u>	<u>\$3,889,692</u>
Regulatory Common Equity	\$7,240,108	\$4,634,403
Long-term Debt	<u>\$4,763,991</u>	<u>\$4,763,991</u>
Total Capital	\$12,004,099	\$9,398,394

PERCENT

<u>Type of Capital</u>	<u>2009</u>	<u>2010</u>
Common Equity	60.31%	49.31%
Long-term Debt	<u>39.69%</u>	<u>50.69%</u>
Total Capital	100.00%	100.00%

Source: Company provided data.

VEOLIA ENERGY KANSAS CITY
VEOLIA ENERGY NORTH AMERICA HOLDINGS, INC.
CAPITAL STRUCTURE

AMOUNT [000]

<u>Type of Capital</u>	<u>2009</u>	<u>2010</u>
Common Equity	\$199,427	\$203,493
Less: Goodwill	<u>\$212,392</u>	<u>\$213,127</u>
Regulatory Common Equity	-\$12,965	-\$9,634
Long-term Debt	<u>\$630,660</u>	<u>\$704,576</u>
TOTAL	\$617,695	\$694,942

PERCENTAGE

<u>Type of Capital</u>	<u>2009</u>	<u>2010</u>
Common Equity	-2.10%	-1.39%
Long-term Debt	<u>102.10%</u>	<u>101.39%</u>
TOTAL	100.00%	100.00%

Data provided by Company.

**VEOLIA ENERGY KANSAS CITY
GAS INDUSTRY COMMON EQUITY RATIOS**

COMPANY	COMMON EQUITY RATIO
1 AGL Resources Inc. (NYSE-AGL)*	39.9
2 Atmos Energy Corporation (NYSE-ATO)*	48.6
3 Chesapeake Utilities Corporation (NYSE-CPK)	60.0
4 Delta Natural Gas Company (NDQ-DGAS)	48.5
5 El Paso Corporation (NYSE-EP)	15.5
6 Energen Corporation (NYSE-EGN)	78.3
7 EQT Corporation (NYSE-EQT)	61.1
8 Gas Natural, Inc. (NDQ-EGAS)	54.4
9 Laclede Group, Inc. (NYSE-LG)*	54.3
10 National Fuel Gas Company (NYSE-NFG)	62.1
11 New Jersey Resources Corp. (NYSE-NJR)	48.4
12 NICOR Inc. (NYSE-GAS)*	55.3
13 NiSource (NYSE-NI)	39.7
14 Northwest Natural Gas Co. (NYSE-NWN)*	45.9
15 ONEOK, Inc. (NYSE-OKE)	28.2
16 Piedmont Natural Gas Co., Inc. (NYSE-PNY)*	49.8
17 Questar Corporation (NYSE-STR)	44.3
18 RGC Resources, Inc. (NDQ-RGCO)	63.3
19 South Jersey Industries, Inc. (NYSE-SJI)*	46.9
20 Southern Union Company (NYSE-SUG)	40.3
21 Southwest Gas Corporation (NYSE-SWX)*	51.0
22 WGL Holdings, Inc. (NYSE-WGL)*	59.5
23 Williams Companies, Inc. (NYSE-WMB)	<u>42.1</u>
INDUSTRY AVERAGE	49.45
GAS DISTRIB. AVG.	49.09

*Companies selected in Mr. Hill's gas distribution sample group.
AUS Utility Reports, March 2011, pp. 15, 16.

**VEOLIA ENERGY KANSAS CITY
ELECTRIC UTILITY INDUSTRY COMMON EQUITY RATIOS**

<u>ELECTRIC COMPANIES</u>	<u>EQUITY RATIO</u>	<u>COMBINATION GAS & ELECTRIC COMPANIES</u>	<u>EQUITY RATIO</u>
Allegheny Energy, Inc. (NYSE-AYE)	42.9	Alliant Energy Corporation (NYSE-LNT)	51.0
ALLETE, Inc. (NYSE-ALE)	55.1	Ameren Corporation (NYSE-AEE)	49.6
American Electric Power Co. (NYSE-AEP)	42.1	Avista Corporation (NYSE-AVA)	46.7
Central Vermont Public Serv. Corp. (NYSE-CV)	57.2	Black Hills Corporation (NYSE-BKH)	44.7
Cleco Corporation (NYSE-CNL)	48.8	CenterPoint Energy (NYSE-CNP)	25.1
DPL Inc. (NYSE-DPL)	47.5	CH Energy Group, Inc. (NYSE-CHG)	50.6
Edison International (NYSE-EIX)	44.7	CMS Energy Corporation (NYSE-CMS)	27.9
El Paso Electric Company (NYSE-EE)	48.2	Consolidated Edison, Inc. (NYSE-ED)	48.0
FirstEnergy Corporation (ASE-FE)	36.2	Constellation Energy Group, Inc. (NYSE-CEG)	62.4
Great Plains Energy Incorporated (NYSE-GXP)	43.4	Dominion Resources, Inc. (NYSE-D)	41.3
Hawaiian Electric Industries, Inc. (NYSE-HE)	50.9	DTE Energy Company (NYSE-DTE)	45.2
IDACORP, Inc. (NYSE-IDA)	48.3	Duke Energy Corporation (NYSE-DUK)	54.4
Nextra Energy (NYSE-NEE)	40.9	Empire District Electric Co. (NYSE-EDE)	47.8
Otter Tail Corporation (NDQ-OTTR)	53.2	Entergy Corporation (NYSE-ETR)	41.5
Pinnacle West Capital Corp. (NYSE-PNW)	50.0	Exelon Corporation (NYSE-EXC)	51.2
PNM Resources, Inc. (NYSE-PNM)	47.4	Integrus Energy Group (NYSE-IEG)	53.3
Portland General Electric (NYSE-POR)	46.4	MDU Resources Group, Inc. (NYSE-MDU)	63.4
PPL Corporation (NYSE-PPL)	47.3	MGE Energy, Inc. (NYSE-MGEE)	58.5
Progress Energy Inc. (NYSE-PGN)	44.6	NiSource Inc. (NYSE-NI)	39.7
Southern Company (NYSE-SO)	44.0	Northeast Utilities (NYSE-NU)	42.8
UIL Holdings Corporation (NYSE-UIL)	58.1	Northwestern Corporation (NYSE-NWE)	42.6
Westar Energy, Inc. (NYSE-WR)	44.3	NSTAR (NYSE-NSI)	41.0
		NV Energy (NYSE-NVE)	37.3
Electric Company Average	47.3	OGE Energy Corp. (NYSE-OGE)	46.7
		Pepco Holdings, Inc. (NYSE-POM)	47.4
		PG&E Corporation (NYSE-PCG)	46.8
		Public Service Enterprise Group (NYSE-PEG)	51.6
		SCANA Corporation (NYSE-SCG)	42.6
		SEMPRA Energy (NYSE-SRE)	48.4
		TECO Energy, Inc. (NYSE-TE)	38.6
		UGI Corporation (NYSE-UGI)	43.5
		UniSource Energy Corporation (NYSE-UNS)	30.2
		Unitil Corporation (ASE-UTL)	34.6
		Vectren Corporation (NYSE-VVC)	44.4
		Wisconsin Energy Corporation (NYSE-WEC)	43.1
		Xcel Energy Inc. (NYSE-XEL)	<u>44.7</u>
		Combination Company Average	45.2
OVERALL AVERAGE	46.0		

**VEOLIA ENERGY KANSAS CITY
RATEMAKNG CAPITAL STRUCTURE**

<u>Type of Capital</u>	<u>PERCENT</u>	<u>COST RATE*</u>	<u>WT. AVG. COST RATE</u>
Common Equity	48.00%	-	-
Long-term Debt ⁸	<u>52.00%</u>	6.13%	3.188%
TOTAL CAPITAL	100.00%		-

* Debt Cost estimated. Six week average Baa Utility Bond Yield 2/11/11-3/18/11.

VEOLIA ENERGY KANSAS CITY, INC.
DCF GROWTH RATE PARAMETERS
GAS DISTRIBUTORS

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
AGL	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.4559	13.2%	6.02%	20.71	77.70	
2007	0.3971	12.7%	5.04%	21.74	76.40	
2008	0.3801	12.6%	4.79%	21.48	16.90	
2009	0.4028	12.5%	5.03%	22.95	77.54	
2010	0.4133	12.9%	<u>5.33%</u>	<u>23.24</u>	<u>78.00</u>	
AVERAGE GROWTH			5.24%	5.50%		0.10%
2011	0.4286	12.5%	5.36%		78.20	0.26%
2012	0.4424	12.5%	5.53%		78.40	0.55%
2014-2016	0.4773	12.5%	5.97%	5.50%	79.00	0.26%

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
ATO	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.3750	09.8%	3.68%	20.16	81.74	
2007	0.3402	08.7%	2.96%	22.01	89.33	
2008	0.3500	08.8%	3.08%	22.60	90.81	
2009	0.3299	08.3%	2.74%	23.52	92.55	
2010	0.3796	09.2%	<u>3.49%</u>	<u>24.16</u>	<u>90.16</u>	
AVERAGE GROWTH			3.19%	5.00%		2.48%
2011	0.4087	09.0%	3.68%		91.00	0.93%
2012	0.4250	08.5%	3.61%		92.00	1.02%
2014-2016	0.4630	09.0%	4.17%	4.50%	105.00	3.09%

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
LG	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.4093	12.5%	5.12%	18.85	21.36	
2007	0.3723	11.6%	4.32%	19.79	21.65	
2008	0.4356	11.8%	5.14%	22.12	21.99	
2009	0.4760	12.4%	5.90%	23.32	22.17	
2010	0.3539	10.1%	<u>3.57%</u>	<u>24.02</u>	<u>22.29</u>	
AVERAGE GROWTH			4.81%	7.00%		1.07%
2011	0.3686	10.5%	3.87%		22.50	0.94%
2012	0.3774	10.5%	3.96%		23.00	1.58%
2014-2016	0.4286	10.0%	4.29%	5.00%	26.00	3.13%

VEOLIA ENERGY KANSAS CITY, INC.
DCF GROWTH RATE PARAMETERS
GAS DISTRIBUTORS

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
GAS	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.3519	14.7%	5.17%	19.43	44.90	
2007	0.3779	14.3%	5.40%	20.58	45.90	
2008	0.2928	12.3%	3.60%	21.55	45.13	
2009	0.3737	13.1%	4.90%	22.93	45.25	
2010	0.2874	10.8%	<u>3.10%</u>	<u>24.15</u>	<u>45.70</u>	
AVERAGE GROWTH			4.44%	5.00%		0.44%
2011	0.3357	11.0%	3.69%		45.50	-0.44%
2012	0.3586	11.0%	3.94%		45.50	-0.22%
2014-2016	0.3357	10.0%	3.36%	4.00%	45.50	-0.09%

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
NI	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.1930	06.3%	1.22%	18.32	273.65	
2007	0.1930	06.1%	1.18%	18.52	274.18	
2008	0.3134	07.8%	2.44%	17.24	274.26	
2009	-0.0952	04.8%	-0.46%	17.54	276.79	
2010	0.1321	05.6%	<u>0.74%</u>	<u>17.63</u>	<u>279.30</u>	
AVERAGE GROWTH			1.02%	1.00%		0.51%
2011	0.2923	07.0%	2.05%		279.40	0.04%
2012	0.3429	07.5%	2.57%		279.50	0.04%
2014-2016	0.4588	08.0%	3.67%	2.50%	279.90	0.04%

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
NWN	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.4085	10.9%	4.45%	22.01	27.24	
2007	0.4783	12.5%	5.98%	22.52	26.41	
2008	0.4086	10.9%	4.45%	23.71	26.50	
2009	0.4346	11.4%	4.95%	24.88	26.53	
2010	0.3846	10.5%	<u>4.04%</u>	<u>25.95</u>	<u>26.67</u>	
AVERAGE GROWTH			4.78%	4.00%		-0.53%
2011	0.3857	10.5%	4.05%		26.75	0.30%
2012	0.3931	10.5%	4.13%		26.80	0.24%
2014-2016	0.4125	10.0%	4.13%	4.00%	26.95	0.21%

VEOLIA ENERGY KANSAS CITY, INC.
DCF GROWTH RATE PARAMETERS
GAS DISTRIBUTORS

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
PNY	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.2578	11.0%	2.84%	11.83	74.61	
2007	0.2929	11.9%	3.49%	11.99	73.23	
2008	0.3087	12.4%	3.83%	12.11	73.26	
2009	0.3593	13.2%	4.74%	12.67	73.27	
2010	0.2839	11.6%	<u>3.29%</u>	<u>13.35</u>	<u>72.28</u>	
AVERAGE GROWTH			3.64%	3.50%		-0.79%
2011	0.2813	12.0%	3.38%		71.50	-1.08%
2012	0.3000	12.0%	3.60%		71.00	-0.89%
2014-2016	0.3105	12.5%	3.88%	3.00%	69.00	-0.92%

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
SJI	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.6260	16.3%	10.20%	15.11	29.33	
2007	0.5167	12.8%	6.61%	16.25	29.61	
2008	0.5110	13.1%	6.69%	17.33	29.73	
2009	0.4874	13.1%	6.38%	18.24	29.80	
2010	0.4963	14.2%	<u>7.05%</u>	<u>19.08</u>	<u>29.87</u>	
AVERAGE GROWTH			7.39%	9.00%		0.46%
2011	0.4983	15.0%	7.47%		31.00	3.78%
2012	0.5077	16.5%	8.38%		32.00	3.50%
2014-2016	0.5122	17.5%	8.96%	4.50%	34.00	2.62%

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
SWX	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.5859	08.9%	5.21%	21.58	41.77	
2007	0.5590	08.5%	4.75%	22.98	42.81	
2008	0.3525	05.9%	2.08%	23.49	44.19	
2009	0.5103	07.9%	4.03%	24.44	45.09	
2010	0.5595	08.9%	<u>4.98%</u>	<u>25.59</u>	<u>45.60</u>	
AVERAGE GROWTH			4.21%	5.00%		2.22%
2011	0.5435	09.0%	4.89%		46.50	1.97%
2012	0.5510	09.0%	4.96%		48.00	2.60%
2014-2016	0.5690	09.0%	5.12%	4.50%	50.00	1.86%

VEOLIA ENERGY KANSAS CITY, INC.
DCF GROWTH RATE PARAMETERS

COMPANY	INTERNAL GROWTH			EXTERNAL GROWTH		
WGL	RETENTION RATIO	EQUITY RETURN	"g"	BOOK VALUE (\$/SHARE)	SHARES OUTST (MILLIONS)	SHARE GROWTH
2006	0.3041	10.3%	3.13%	18.86	48.89	
2007	0.3445	10.4%	3.58%	19.83	49.95	
2008	0.4221	11.6%	4.90%	20.99	49.92	
2009	0.4190	11.6%	4.86%	21.89	50.14	
2010	0.3392	09.9%	<u>3.36%</u>	<u>22.82</u>	<u>50.54</u>	
AVERAGE GROWTH			3.97%	5.00%		0.83%
2011	0.2714	09.0%	2.44%		51.00	0.91%
2012	0.3319	09.5%	3.15%		51.00	0.45%
2014-2016	0.3778	10.0%	3.78%	4.00%	52.00	0.57%

Data from Value Line Ratings & Reports, March 11, 2011.

VEOLIA ENERGY KANSAS CITY, INC.
DCF GROWTH RATES
GAS DISTRIBUTORS

<u>COMPANY</u>	<u>br</u>	+	<u>sv=g*(1-(1/(M/B)))</u>	=	<u>g</u>
AGL	5.50%	+	0.25% (1 - (1/ 1.50))	=	5.58%
ATO	4.25%	+	2.75% (1 - (1/ 1.23))	=	4.76%
LG	4.50%	+	2.00% (1 - (1/ 1.51))	=	5.18%
GAS	4.00%	+	0.25% (1 - (1/ 2.04))	=	4.13%
NI	4.00%	+	0.25% (1 - (1/ 1.02))	=	4.01%
NWN	4.50%	+	0.00% (1 - (1/ 1.65))	=	4.50%
PNY	4.25%	+	-0.25% (1 - (1/ 2.05))	=	4.12%
SJI	7.00%	+	1.75% (1 - (1/ 2.71))	=	8.10%
SWX	5.50%	+	2.00% (1 - (1/ 1.42))	=	6.09%
WGL	4.00%	+	0.75% (1 - (1/ 1.56))	=	4.27%

Average Market-to-Book Ratio = 1.67

AGL = AGL Resources
ATO = Atmos Energy Corporation
LG = Laclede Group
GAS = NICOR
NI = NiSource
NWN = Northwest Natural Gas Co.
PNY = Piedmont Natual Gas Company
SJI = South Jersey Industries, Inc.
SWX = Southwest Gas
WGL = WGL Holdings

g*= expected growth in number of shares outstanding

VEOLIA ENERGY KANSAS CITY, INC.
GROWTH RATE COMPARISON
GAS DISTRIBUTORS

COMPANY	DCF	Value Line Projected			Reuters	Value Line Historic			Reuters	5-yr Compound Hist.		
	Growth	EPS	DPS	BVPS	EPS	EPS	DPS	BVPS	& VL AVGS.	EPS	DPS	BVPS
AGL	5.58%	4.50%	2.00%	5.50%	5.30%	4.50%	7.50%	5.50%	4.97%	2.98%	3.99%	3.59%
ATO	4.76%	5.00%	2.00%	4.50%	3.60%	4.00%	1.50%	5.00%	3.66%	2.83%	1.70%	5.30%
LG	5.18%	3.00%	2.50%	5.00%	3.50%	7.50%	2.50%	7.00%	4.43%	1.47%	2.83%	5.77%
GAS	4.13%	-0.50%	0.00%	4.00%	-0.23%	3.50%	0.00%	5.00%	1.68%	-0.49%	0.00%	4.75%
NI	4.01%	7.50%	0.00%	2.50%	5.73%	-8.50%	-3.00%	1.00%	0.75%	2.66%	0.00%	-0.35%
NWN	4.50%	3.00%	4.00%	4.00%	3.88%	9.50%	3.50%	4.00%	4.55%	3.57%	4.35%	4.09%
PNY	4.12%	3.50%	3.50%	3.00%	3.53%	5.00%	4.50%	3.50%	3.79%	4.56%	3.90%	2.83%
SJI	8.10%	9.00%	8.50%	4.50%	6.33%	10.00%	7.50%	9.00%	7.83%	3.70%	9.98%	5.45%
SWX	6.09%	7.50%	4.50%	4.50%	2.65%	6.00%	2.00%	5.00%	4.59%	3.04%	5.07%	3.64%
WGL	4.27%	1.50%	2.50%	4.00%	3.10%	2.50%	2.50%	5.00%	3.01%	1.60%	2.53%	4.54%
		4.40%	2.95%	4.15%		4.40%	2.85%	5.00%		2.59%	3.44%	3.96%
AVERAGES	5.07%		3.83%		3.74%		4.08%		3.93%		3.33%	

Zack's Earnings Growth Projections: ATG-5.4%, ATO-4.5%, LG-3.0%, GAS-3.5%, NI-3.0%, NWN-4.6%, PNY-4.5%, SJI-6.5%, SWX-6.0%, WGL-5.3%; Average = 4.49%.

VEOLIA ENERGY KANSAS CITY, INC.
STOCK PRICE, DIVIDENDS, YIELDS
GAS DISTRIBUTORS

<u>COMPANY</u>	AVG. STOCK PRICE 1/31/11-3/14/11 (PER SHARE)		ANNUALIZED <u>DIVIDEND</u> (PER SHARE)	DIVIDEND <u>YIELD</u>
AGL	\$37.88		\$1.80	4.75%
ATO	\$33.79		\$1.36	4.03%
LG	\$38.57		\$1.62	4.20%
GAS	\$52.32		\$1.86	3.56%
NI	\$18.89		\$0.92	4.87%
NWN	\$46.10		\$1.74	3.77%
PNY	\$29.02	*	\$1.17	4.02%
SJI	\$54.19		\$1.36	2.51%
SWX	\$38.35		\$1.06	2.76%
WGL	\$37.67	*	\$1.51	<u>4.01%</u>
			AVERAGE	3.83%

* Dividend increased by (1+g), derived on Schedule 3.

**VEOLIA ENERGY KANSAS CITY, INC.
DCF COST OF EQUITY CAPITAL
GAS DISTRIBUTORS**

<u>COMPANY</u>	<u>DIVIDEND YIELD</u> <u>(Schedule 4)</u>	<u>GROWTH RATE</u> <u>(Schedule 3)</u>	<u>DCF COST OF</u> <u>EQUITY CAPITAL</u>
AGL	4.75%	5.58%	10.34%
ATO	4.03%	4.76%	8.79%
LG	4.20%	5.18%	9.38%
GAS	3.56%	4.13%	7.68%
NI	4.87%	4.01%	8.88%
NWN	3.77%	4.50%	8.27%
PNY	4.02%	4.12%	8.14%
SJI	2.51%	8.10%	10.61%
SWX	2.76%	6.09%	8.85%
WGL	4.01%	4.27%	<u>8.28%</u>
		AVERAGE	8.99%
		STANDARD DEVIATION	0.98%

VEOLIA ENERGY KANSAS CITY, INC.
CAPM COST OF EQUITY CAPITAL
GAS DISTRIBUTORS

$$k = rf + B (rm - rf)$$

$$\begin{aligned} [rf]^* &= 4.64\% \\ [rm - rf]^\dagger &= 3.90\% \text{ (geometric mean)} \\ [rm - rf]^\ddagger &= 5.60\% \text{ (arithmetic mean)} \\ [rm - rf]^{\dagger\dagger} &= 5.30\% \\ \text{average beta} &= 0.69 \end{aligned}$$

$$\begin{aligned} k &= 4.64\% + 0.69 (4.90\%/5.30\%/6.50\%) \\ k &= 4.64\% + 2.71\%/3.68\%/3.89\% \\ k &= 7.35\% / 8.32\% / 8.53\% \end{aligned}$$

*Current T-Bond yields, six-week average yield from Value Line Selection & Opinion (2/11/11-3/18/11)
†Geometric and arithmetic market risk premiums from Morningstar 2009 Risk Premia Over Time Report, p. 4.
†† Mid-point long- and short-term market risk premium from Brealey, R., Meyers, S., Allen, F., Principles of Corporate Finance, 8th Edition, McGraw-Hill, Irwin, Boston MA, 2006, pp. 149, 154, 222.

VEOLIA ENERGY KANSAS CITY
PROOF

If market price exceeds book value,
the market-to-book ratio is greater than 1.0,
and the earnings-price ratio understates the cost of capital.

MP = market price
BV = book value
i = cost of equity capital
r = earned return
E = earnings

1. At $MP = BV$, $i = r = \frac{E}{MP}$.
2. $E = rBV$.
3. Then, $\frac{E}{MP} = \frac{rBV}{MP}$.
4. When $BV < MP$, i.e., $\frac{BV}{MP} < 1$, then,
 - a. $\frac{E}{MP} < r$, since $\frac{E}{MP} = \frac{rBV}{MP} < r$, because $\frac{BV}{MP} < 1$;
 - b. $i < r$, since at $\frac{BV}{MP} = 1$, $i = \frac{E}{MP} = \frac{rBV}{MP}$, but if $\frac{BV}{MP} < 1$, then $i < r$; and
 - c. $\frac{E}{MP} < i$, since at $\frac{BV}{MP} = 1$, $i = \frac{E}{MP} = \frac{rBV}{MP}$, but if $\frac{BV}{MP} < 1$, then $\frac{E}{MP} < i$, because,
 - 1) $\frac{BV}{MP} < 1$, through MP increasing, and, if so, $\frac{E}{MP}$ decreases, therefore, $\frac{E}{MP} < i$, or
 - 2) $\frac{BV}{MP} < 1$, through BV decreasing, and, if so, given $E = rBV$, $\frac{E}{MP}$ decreases, therefore, $\frac{E}{MP} < i$.
5. Ergo, $\frac{E}{MP} < i < r$, the earnings-price ratio is lower than the cost of capital, which is lower than the earned return.

VEOLIA ENERGY KANSAS CITY, INC.
MODIFIED EARNINGS-PRICE RATIO ANALYSIS
GAS DISTRIBUTORS

<u>COMPANY</u>	Thompson/IBES <u>2012 EARNINGS</u> (Per Share)	MARKET <u>PRICE</u> (Per share)	EARNINGS- <u>PRICE</u> <u>RATIO</u>	CURRENT <u>R.O.E.</u> 2011	PROJECTED <u>R.O.E.</u> 2014-2016
AGL	\$3.30	\$37.88	8.71%	12.50%	12.50%
ATO	\$2.41	\$33.79	7.13%	9.00%	9.00%
LG	\$2.63	\$38.57	6.82%	10.50%	10.00%
GAS	\$2.62	\$52.32	5.01%	11.00%	10.00%
NI	\$1.43	\$18.89	7.57%	7.00%	8.00%
NWN	\$2.84	\$46.10	6.16%	10.50%	10.00%
PNY	\$1.67	\$29.02	5.75%	12.00%	12.50%
SJI	\$3.34	\$54.19	6.16%	15.00%	17.50%
SWX	\$2.41	\$38.35	6.28%	9.00%	9.00%
WGL	\$2.45	\$37.67	<u>6.50%</u>	<u>9.00%</u>	<u>10.00%</u>
		AVERAGE	6.61%	10.55%	
		CURRENT M.E.P.R.		8.58%	
		AVERAGE	6.61%		10.85%
		PROJECTED M.E.P.R.		8.73%	

VEOLIA ENERGY KANSAS CITY, INC.
MARKET-TO-BOOK RATIO ANALYSIS
GAS DISTRIBUTORS

<u>COMPANY</u>	k = R.O.E.(1-b)/(M/B) + g [2011]					<u>MARKET-TO-BOOK COST OF EQUITY</u>
AGL	k= 12.5%	(1- 0.4424)/	1.50	+	5.58%	= 10.23%
ATO	k= 09.0%	(1- 0.4250)/	1.23	+	4.76%	= 8.97%
LG	k= 10.5%	(1- 0.3774)/	1.51	+	5.18%	= 9.51%
GAS	k= 11.0%	(1- 0.3586)/	2.04	+	4.13%	= 7.58%
NI	k= 07.0%	(1- 0.3429)/	1.02	+	4.01%	= 8.50%
NWN	k= 10.5%	(1- 0.3931)/	1.65	+	4.50%	= 8.37%
PNY	k= 12.0%	(1- 0.3000)/	2.05	+	4.12%	= 8.22%
SJI	k= 15.0%	(1- 0.5077)/	2.71	+	8.10%	= 10.83%
SWX	k= 09.0%	(1- 0.5510)/	1.42	+	6.09%	= 8.94%
WGL	k= 09.0%	(1- 0.2714)/	1.56	+	4.27%	= <u>8.48%</u>
					AVERAGE	9.02%
					STANDARD DEVIATION	1.02%

Note: Equity returns and retention ratios based on Value Line current year projections.

VEOLIA ENERGY KANSAS CITY, INC.
MARKET-TO-BOOK RATIO ANALYSIS
GAS DISTRIBUTORS

<u>COMPANY</u>	$k = R.O.E.(1-b)/(M/B) + g$ [2014-2016]	<u>MARKET-TO-BOOK</u> <u>COST OF EQUITY</u>
AGL	k= 12.5% (1- 0.4773)/ 1.50 + 5.58%	9.94%
ATO	k= 09.0% (1- 0.4630)/ 1.23 + 4.76%	8.70%
LG	k= 10.0% (1- 0.4286)/ 1.51 + 5.18%	8.96%
GAS	k= 10.0% (1- 0.3357)/ 2.04 + 4.13%	7.38%
NI	k= 08.0% (1- 0.4588)/ 1.02 + 4.01%	8.23%
NWN	k= 10.0% (1- 0.4125)/ 1.65 + 4.50%	8.07%
PNY	k= 12.5% (1- 0.3105)/ 2.05 + 4.12%	8.32%
SJI	k= 17.5% (1- 0.5122)/ 2.71 + 8.10%	11.25%
SWX	k= 09.0% (1- 0.5690)/ 1.42 + 6.09%	8.83%
WGL	k= 10.0% (1- 0.3778)/ 1.56 + 4.27%	<u>8.27%</u>
	AVERAGE	8.85%
	STANDARD DEVIATION	1.14%

Note: Equity returns and retention ratios based on Value Line three- to five-year projections.

**VEOLIA ENERGY KANSAS CITY
OVERALL COST OF CAPITAL**

<u>Type of Capital</u>	<u>PERCENT</u>	<u>COST RATE</u>	<u>WT. AVG. COST RATE</u>
Common Equity	48.00%	9.25%	4.44%
Long-term Debt	<u>52.00%</u>	6.13%	<u>3.19%</u>
TOTAL CAPITAL	100.00%		7.63%

PRE-TAX INTEREST COVERAGE* = 3.32x

*Assuming the Company experiences, prospectively, a combined income tax rate of 40%, the pre-tax overall return would be 10.59% [7.63% - 3.19% = 4.44% / (1 - 40%) = 7.40% + 3.19%]. That pre-tax overall return (10.59%), divided by the weighted cost of debt (3.19%), indicates a pre-tax interest coverage level of 3.32 times.